# S. 673

To establish a youth development grant program, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

APRIL 4 (legislative day, MARCH 27), 1995

Mrs. Kassebaum (for herself, Mr. Inouye, Mr. Domenici, and Mr. Stevens) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

## A BILL

To establish a youth development grant program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Youth Development Community Block Grant Act of
- 6 1995".
- 7 (b) Table of Contents.—The table of contents is
- 8 as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Purposes.
  - Sec. 4. Definitions.
  - Sec. 5. Distribution of funds.

- Sec. 6. Community Youth Development Board.
- Sec. 7. Duties of the State.
- Sec. 8. Duties of the Assistant Secretary.
- Sec. 9. Repeals.
- Sec. 10. Conforming amendments.
- Sec. 11. Transfer of payments.

#### 1 SEC. 2. FINDINGS.

- 2 Congress finds the following:
  - (1) In an increasingly complex and competitive world economy, the human capital of the United States is its most important resource. Too many young people in the United States are reaching adulthood unprepared to be productive workers, effective parents, or responsible citizens.
    - (2) Over the past decade, public concern related to young people has focused primarily on improving academic performance and combating youth problems such as substance abuse and juvenile delinquency.
    - (3) Young people who lack self-confidence, self-discipline, respect for others, and a sense of connection to their families and communities, are unlikely to be successful in school, and far more likely to engage in high-risk behaviors.
    - (4) Parents have primary responsibility for the social, moral, emotional, physical, and cognitive development of their children. However, tremendous social and demographic changes during the last 30

- years have had a significant effect on family life and youth development, creating the need for programs to strengthen families and help parents meet the social, moral, emotional, physical, and cognitive needs of their children.
  - (5) The lack of supervision of youth by parents and the lack of meaningful activity after school for youth contributes to the spread of violent juvenile delinquency in the form of youth and gang violence, drug trafficking, dangerous and self-destructive behavior, and lack of hope among youth in our Nation.
  - (6) The United States expects too much of its schools if the Nation asks the schools to meet single-handedly the needs described in paragraph (5) in addition to accomplishing their basic educational mission. Only a strong partnership among families, schools, local government, religious organizations, community-based youth-serving organizations, law enforcement, community-based family-serving organizations, small businesses (including businesses that produce or sell products that may be abused), large industries, and labor can create a community environment that truly supports the youth of the Nation in reaching their highest potential.

- (7) Youth development programs, including youth clubs, sports and recreation programs, mentoring programs, and leadership development and community service programs, make a major contribution to helping youth develop the life skills and values that will prepare the youth for the challenges of adolescence and the independence and responsibilities of adulthood.
  - (8) Participation in positive youth development programs can lead to a reduction in high-risk behaviors, including school failure, teenage pregnancy, use of alcohol and drugs, and juvenile delinquency. Many youth who would greatly benefit from such programs do not have access due to factors that include lack of coordination among the programs and inequitable distribution of existing resources.
  - (9) Community-based youth-serving organizations are an effective resource in developing and implementing community youth development plans, both because of the responsiveness of the organizations to local community values and concerns, and the ability of the organizations to mobilize community resources.
  - (10) Notwithstanding the efforts of communitybased youth-serving organizations, in most local

- communities youth development efforts are so fragmented that millions of youth nationwide go unserved, and no process exists through which key groups regularly come together to develop a comprehensive approach to youth development. Without a mechanism for coordination, narrowly focused Federal programs are unable to meet the comprehensive needs of the youth of the Nation.
  - (11) Narrowly targeted categorical programs have created a multitude of Federal funding streams which have become a barrier to effective program coordination and the provision of comprehensive services for children and youth.
  - (12) It is critical that the Federal Government adopt a comprehensive strategy in promoting the positive development of youth, and encourage and empower communities to develop and implement comprehensive youth development plans.

#### 19 SEC. 3. PURPOSES.

- It is the purpose of this Act to create a single, com-
- 21 prehensive Federal strategy for community-based youth
- 22 development services, and to support communities in de-
- 23 signing community strategic plans for youth development
- 24 that—

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1	(1) support the primary role of the family in
2	positive youth development;
3	(2) give priority to prevention of youth prob-
4	lems and crime through youth development;
5	(3) promote increased community coordination
6	and collaboration in meeting the developmental
7	needs of youth;
8	(4) support the development and expansion of
9	community-based youth development services to re-
10	spond to local needs; and
11	(5) promote community partnerships that link
12	youth development services with services provided by
13	law enforcement, educational agencies, public recre-
14	ation resources, and other segments of the commu-
15	nity.
16	SEC. 4. DEFINITIONS.
17	As used in this Act:
18	(1) Assistant secretary.—The term "Assist-
19	ant Secretary' means the Assistant Secretary for
20	Children and Families of the Department of Health
21	and Human Services.
22	(2) Community-based.—The term "commu-
23	nity-based''—
24	(A) used with respect to an organization,
25	means an organization that is representative of

- a community or a significant segment of a community and is engaged in providing services to the community; and
  - (B) used with respect to a program or service, means a program or service provided to the community in which the program or service is located.
  - (3) COMMUNITY BOARD.—The term "Community Board" means a Community Youth Development Board established under section 6.
  - (4) County.—The term "county" includes a political subdivision of a State.
  - (5) Low income family.—The term "low income family" means a family with an income below the poverty line.
  - (6) NATIONAL YOUTH DEVELOPMENT ORGANIZATION.—The term "national youth development organization" means a private nonprofit organization whose purpose and activities are national in scope, and that, either directly or through its local affiliates, provides youth development programs in at least 7 States.
  - (7) Outcome objective.—The term "outcome objective" means an objective that relates to the impact of a program or initiative, with respect to the

1	participants in the program or initiative or the com-
2	munity that the program or initiative serves, includ-
3	ing—
4	(A) an objective relating to changes in the
5	competencies described in paragraph (13)(A) of
6	individual participants in the program or initia-
7	tive;
8	(B) an objective relating to reducing high-
9	risk behaviors, such as school failure, teenage
10	pregnancy, use of alcohol, use of illegal drugs,
11	and juvenile delinquency; and
12	(C) an objective relating to the incidence of
13	such behaviors among youth in such commu-
14	nity.
15	(8) Poverty line.—The term "poverty line"
16	means the income official poverty line (as defined by
17	the Office of Management and Budget, and revised
18	annually in accordance with section 673(2) of the
19	Community Services Block Grant Act (42 U.S.C.
20	9902(2)) applicable to a family of the size involved.
21	(9) Process objective.—The term "process
22	objective" means an objective that relates to the
23	manner in which a program or initiative is carried

out, including—

1	(A) an objective relating to the degree to
2	which the program or initiative is reaching its
3	intended target population;
4	(B) an objective relating to the degree to
5	which the program or initiative addresses
6	known risk factors for youth problem behaviors
7	and incorporates activities that inhibit the be-
8	haviors and that build on protective factors for
9	youth;
10	(C) an objective relating to the number,
11	age, gender, and ethnicity of the youth involved
12	in the program or initiative;
13	(D) an objective relating to the degree to
14	which the services delivered are consistent with
15	the intended program model; and
16	(E) an objective relating to the cost of de-
17	livering services under the program or initiative.
18	(10) State.—The term "State" means each of
19	the several States of the United States, the District
20	of Columbia, the Commonwealth of Puerto Rico, the
21	Commonwealth of the Northern Mariana Islands,
22	American Samoa, Guam, and the United States Vir-

gin Islands.

1	(11) YOUTH.—The term "youth" means an in-
2	dividual who is not younger than age 6 and not
3	older than age 18.
4	(12) Youth Development organization.—
5	The term "youth development organization" means
6	a private nonprofit youth-serving organization with a
7	major emphasis on providing youth development pro-
8	grams.
9	(13) Youth Development Program.—The
10	term "youth development program" means a pro-
11	gram that—
12	(A) in order to enable youth to deal suc-
13	cessfully with the challenges of adolescence and
14	prepare the youth for the independence and re-
15	sponsibilities of being parents, workers, and
16	citizens, attempts to help the youth to de-
17	velop—
18	(i) social competencies, such as work
19	and family life skills, problem-solving
20	skills, and communication skills;
21	(ii) moral competencies, such as per-
22	sonal values and ethics, a sense of respon-
23	sibility and citizenship (including participa-
24	tion in civic life and community service):

1	(iii) emotional competencies, such as a
2	sense of personal identity, self-confidence,
3	autonomy, and the ability to resist negative
4	peer pressure;
5	(iv) physical competencies, such as
6	physical conditioning and endurance, and
7	an appreciation for and strategies to
8	achieve lifelong physical health and fitness;
9	and
10	(v) cognitive competencies, such as
11	knowledge, reasoning ability, creativity,
12	and a lifelong commitment to learning and
13	achievement;
14	(B) conducts activities with a primarily
15	nonacademic focus;
16	(C) employs primarily active and experien-
17	tial learning methods; and
18	(D) promotes the competencies described
19	in subparagraph (A) through group and one-to-
20	one activities, which may include activities in
21	youth clubs, sports and recreation, peer coun-
22	seling and teaching, mentoring, arts, values
23	education, leadership development, crime and
24	delinquency prevention, youth employment as
25	part of an educational program, community

service or volunteerism, literacy, after school programs, career counseling, job skills training, life skills training, drug abuse prevention, alcohol education, parenting skills activities, camping, environmental education, ethnic or cultural enrichment, tutoring, and academic enrichment.

(14) Youth-serving organization' means an organization with a primary focus on providing youth development, health and fitness, educational, substance abuse prevention, child welfare, child protective, psychological, parenting, vocational and training, teen pregnancy, rehabilitative, or residential services to youth.

#### 15 SEC. 5. DISTRIBUTION OF FUNDS.

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- 16 (a) AUTHORIZATION OF APPROPRIATIONS.—There 17 are authorized to be appropriated to carry out this Act, 18 \$2,000,000,000 for each of fiscal years 1996 through 19 1998.
- 20 (b) RESERVATIONS.—From the sums appropriated 21 under subsection (a) for any fiscal year, the Assistant Sec-22 retary shall reserve—
- 23 (1) 95.5 percent of the sums for allotments to 24 States and allocations to Community Boards, as de-25 scribed in subsections (c) and (d);

1	(2) 1.5 percent of the sums for grants to Native
2	American organizations, as described in subsection
3	(e); and
4	(3) 3 percent of the sums for activities by the
5	Administration for Children and Families, as de-
6	scribed in subsection (f).
7	(c) Distribution of State Allotments.—
8	(1) Total distribution amount.—From the
9	sums reserved under subsection $(b)(1)$ (referred to
10	in this section as the "total distribution amount"),
11	the Assistant Secretary shall make allotments under
12	this subsection to States to—
13	(A) assist Community Boards in carrying
14	out the activities described in section 6 and
15	subsection (d)(2)(B)(i); and
16	(B) carry out activities required to admin-
17	ister the youth development programs carried
18	out in the States.
19	(2) Allotment of funds to states.—Sub-
20	ject to paragraph (3), for each fiscal year in which
21	funds are appropriated under subsection (a), the As-
22	sistant Secretary shall allot to each State the sum
23	(referred to in this section as the "State allotment")
24	of—

- 1 (A) an amount that bears the same rela-2 tion to ½ of the total distribution amount as 3 the number of youth in the State bears to the 4 number of youth in all States;
  - (B) an amount that bears the same relation to  $\frac{1}{3}$  of the total distribution amount as the number of youth from low income families in the State bears to the number of such youth in all States; and
  - (C) an amount from the remaining ½ of the total distribution amount, calculated in accordance with a formula prescribed by the Secretary, that takes into account the extent to which violent juvenile crime has increased in the State since 1990, relative to the extent to which violent juvenile crime has increased in all States since 1990.
  - (3) MINIMUM STATE ALLOTMENT.—The Assistant Secretary shall allot to each State under this subsection an amount that is not less than ½ of 1 percent of the total distribution amount.
  - (4) DISTRIBUTION OF FUNDS TO STATES.—To be eligible to receive such State allotment, the State shall prepare, and submit to the Assistant Secretary, an application at such time, in such manner, and

containing such information, as the Assistant Sec-1 2 retary may reasonably require. Such application shall include, at a minimum, an assurance that the 3 State is prepared to administer such amount in com-5 pliance with all the requirements of this Act, and, in the case of any application submitted after the first 6 7 year in which the State receives funds under this 8 Act, the State shall submit to the Assistant Sec-9 retary an annual program report and the results of an independent audit conducted by the State con-10 11 cerning the administration of such funds. 12 (d) DISTRIBUTION OF LOCAL ALLOCATIONS.— 13 (1) Reservation and allocation of funds 14 TO COMMUNITY BOARDS.— 15 (A) RESERVATION.—A State may reserve 16 not more than 5 percent of the State allotment 17 to carry out activities required to administer 18 the youth development programs carried out in 19 the State. 20 (B) Allocation of funds to commu-21 NITY BOARDS.— 22 (i) IN GENERAL.—For each fiscal year 23 for which a State receives a State allot-24 ment, the State shall, after making any

reservation under subparagraph (A), allo-

1	cate and distribute to each Community
2	Board in the State an amount (referred to
3	in this subsection as the "local allocation")
4	representing an equitable allocation of the
5	remainder of the State allotment.
6	(ii) CALCULATION.—The local alloca-
7	tions shall be distributed among Commu-
8	nity Boards representing counties within
9	the State utilizing the Federal allotment
10	formula established under subsection
11	(c)(2), except that for purposes of the ap-
12	plication of the formula—
13	(I) the reference to the total dis-
14	tribution amount shall be deemed to
15	be a reference to the remainder of the
16	State allotment;
17	(II) the reference to a State shall
18	be deemed to be a reference to a
19	county; and
20	(III) the reference to all States
21	shall be deemed to be a reference to
22	all counties in the State.
23	(2) Distribution of funds to community
24	BOARDS.—

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(A) Initial planning funds.—For the first fiscal year for which Community Boards in a State are eligible to receive funds under this subsection, the State shall make available to each eligible Community Board in the State, 5 percent of the local allocation of such Board, to be used for up to 6 months for an initial planning phase. To be eligible to receive such amount, the Community Board shall submit to the State a letter of intent to apply for funds under this subsection. Such letter of intent shall include a list of the members of the Community Board, including sufficient information about their affiliations to demonstrate compliance with the requirements of subsections through (e) of section 6.

## (B) DISTRIBUTION OF PROGRAM FUNDS.—

(i) IN GENERAL.—For each fiscal year for which a State receives a State allotment, the State shall distribute to each eligible Community Board in the State an amount equal to the remainder of the local allocation of such Board for the purpose of conducting community-based youth development programs, that—

1	(I) address the process objectives,
2	and the outcome objectives, identified
3	in the community strategic plan de-
4	scribed in section $6(f)(1)$ ;
5	(II) incorporate components that
6	promote competencies in youth;
7	(III) recognize the primary role
8	of the family in positive youth devel-
9	opment in order to strengthen fami-
10	lies;
11	(IV) promote the involvement of
12	youth (including program partici-
13	pants), parents, and other community
14	members in the planning and imple-
15	mentation of the program;
16	(V) coordinate services with other
17	youth and family services in the com-
18	munity, and helping participants ac-
19	cess the services;
20	(VI) expose youth to a variety of
21	adult role models and mentors;
22	(VII) encourage youth leadership
23	and civic involvement;

1	(VIII) seek to establish a long-
2	term relationship with participating
3	youth;
4	(IX) employ strong outreach ef-
5	forts to low-income youth and their
6	families;
7	(X) provide age-appropriate pro-
8	grams;
9	(XI) provide programs that—
10	(aa) are open to all youth,
11	regardless of such factors as
12	race, color, religion, sex, national
13	origin, disability, or social or eco-
14	nomic background; or
15	(bb) target a population on
16	the basis of 1 or more of such
17	factors, if such targeting is de-
18	signed to meet the special needs
19	of such population; and
20	(XII) use not more than 10 per-
21	cent of the amount to provide
22	preservice and inservice training and
23	educational materials and services for
24	program staff.

(ii) APPLICATION.—To be eligible to 1 2 receive amounts referred to in clause (i), the Community Board shall prepare and 3 submit to the State an application, at such time, in such manner, and containing such information as the State may reasonably 6 7 require to assure compliance with this Act. Such application shall include, at a mini-8 9 mum, a community strategic plan described in section 6(f)(1), a description of 10 11 the programs for which funding will be 12 provided, information indicating the extent to which the programs achieve the pur-13 14 poses of this Act and the purpose described 15 in clause (i), and a description of the processes used to select members of the Com-16 17 munity Board.

## (e) NATIVE AMERICAN ORGANIZATIONS.—

(1) IN GENERAL.—From the sums reserved under subsection (b)(2), the Assistant Secretary shall make grants to eligible Native American organizations to assist the organizations in carrying out the activities described in section 6 and subsection (d)(2)(B)(i).

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- grant under paragraph (1), a Native American organization shall submit an application to the Assistant Secretary at such time, in such manner, and containing such information as the Assistant Secretary may reasonably require to assure compliance with this Act, including any information that a Community Board is required to submit in an application described in subsection (d)(2)(B)(ii).
  - (3) APPLICATION OF PROVISIONS.—The provisions of section 6 shall apply to Native American organizations receiving funds through grants made under this subsection. For purposes of the application of such provisions, references to a county shall be deemed to be references to the area served by the organization, and references to the State shall be deemed to be references to the Assistant Secretary.

## (4) DEFINITION.—As used in this subsection:

- (A) Indian.—The term "Indian" has the meaning given the term in section 4(d) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b(d)).
- (B) NATIVE AMERICAN ORGANIZATION.—
  The term "Native American organization"
  means—

1	(i) a tribal organization, as defined in
2	section 4(l) of the Indian Self-Determina-
3	tion and Education Assistance Act (25
4	U.S.C. 450b(l));
5	(ii) a Native Hawaiian Organization,
6	as defined in section 4009(4) of the Au-
7	gustus F. Hawkins-Robert T. Stafford Ele-
8	mentary and Secondary School Improve-
9	ment Amendments of 1988 (20 U.S.C.
10	4909(4)); and
11	(iii) a private nonprofit organization
12	established for the purpose of serving
13	youth who are Indians or Native Hawai-
14	ians.
15	(C) NATIVE HAWAIIAN.—The term "Native
16	Hawaiian' has the meaning given the term in
17	section 4009(1) of the Augustus F. Hawkins-
18	Robert T. Stafford Elementary and Secondary
19	School Improvement Amendments of 1988 (20
20	U.S.C. 4909(1)).
21	(f) Reservation of Funds for Administration
22	FOR CHILDREN AND FAMILIES.—From the sums reserved
23	under subsection (b)(3), the Administration for Children
24	and Families shall carry out the activities required by this
25	Act.

- 1 (g) Authority To Assist Community Boards in
- 2 Nonparticipating States/Reallotment of State
- 3 Funds.—

- (1) IN GENERAL.—For any fiscal year for which a State does not submit an application for an allotment under subsection (c), the Assistant Secretary may use the allotment of such State to make direct grants to eligible Community Boards in the nonparticipating State.
  - (2) APPLICATION.—To be eligible to receive a direct grant under paragraph (1), a Community Board shall submit an application to the Assistant Secretary at such time, in such manner, and containing such information as the Assistant Secretary may reasonably require to assure compliance with this Act, including any information that a Community Board is required to submit in an application described in subsection (d)(2)(B)(ii).
  - (3) APPLICATION OF PROVISIONS.—The provisions of section 6 shall apply to Community Boards receiving funds through grants made under this subsection. For purposes of the application of such provisions, references to the State shall be deemed to be references to the Assistant Secretary.

- 1 (h) STATE REALLOTMENT.—For any fiscal year for
- 2 which a State does not submit an application for an allot-
- 3 ment under subsection (c), and the Assistant Secretary
- 4 does not use the allotment as described in subsection (g),
- 5 the Assistant Secretary shall make available the allotment
- 6 of such State to such other States as the Assistant Sec-
- 7 retary may determine to be appropriate.
- 8 (i) COUNTY REALLOCATION.—For any fiscal year for
- 9 which a Community Board in a State does not submit an
- 10 application for an allocation under subsection (d), the
- 11 State shall make available the allocation of such county
- 12 to such other counties in the State as the State may deter-
- 13 mine to be appropriate.
- 14 (j) Obligation and Expenditure of Funds.—
- 15 (1) STATE OBLIGATION OF FUNDS.—Any State
- that receives an allotment from the Assistant Sec-
- 17 retary under subsection (c) shall obligate the allot-
- ment not later than 6 months after the date of such
- receipt or return the allotment to the Assistant Sec-
- retary for reallotment in accordance with subsection
- 21 (h).
- 22 (2) COMMUNITY BOARD OBLIGATION OF
- FUNDS.—Any Community Board that receives an al-
- location from a State under subsection (d) shall obli-
- gate the allocation not later than 6 months after the

- date of such receipt or return the allocation to the State for reallocation in accordance with subsection (i).
- 4 (3) Grant recipient expenditure of Funds.—Any recipient of a grant under section 6(g) shall expend the funds made available through the grant not later than 3 years after the date of such receipt or return the funds to the State for reallocation in accordance with subsection (i).
- 10 (k) SUPPLEMENT NOT SUPPLANT.—Funds appro-11 priated under this Act shall be used to supplement and 12 not supplant other Federal, State, and local public funds 13 expended to provide youth development services for eligible 14 individuals.

## 15 SEC. 6. COMMUNITY YOUTH DEVELOPMENT BOARD.

- 16 (a) Establishment of Community Board.—
- 17 (1) IN GENERAL.—In order for entities within 18 a county to be eligible to receive assistance under 19 this Act, the Chief Executive Officer of the county 20 and a representative of the community-based youth 21 development organizations serving the county shall 22 jointly facilitate the establishment of a local entity, or designate an existing local entity, that meets the 23 24 requirements of this section, to serve as a Commu-25 nity Youth Development Board. The Chief Executive

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Officer and representative shall consider permitting an existing (as of the date of the consideration) community-based youth-focused organization to serve as the Community Youth Development Board.

(2) Establishment of multicounty commu-NITY BOARD.—The Chief Executive Officers of 2 or more counties, and representatives of communitybased youth development organizations serving the counties, may agree to facilitate the establishment of a local entity, or designate an existing entity, that meets the requirements of this section, to serve as multicounty Community Board. Such a multicounty Community Board shall carry out the duties described in subsections (f), (g), (i), and (j) with respect to the counties involved. If such a multicounty Community Board is established, all duties required by this section to be carried out jointly by the Chief Executive Officer of a county and the representative of the community-based youth development organizations serving the county shall be carried out jointly by the Chief Executive Officers of each participating county, and representatives of community-based youth development organizations serving the counties.

1	(b) Number of Members on the Community
2	BOARD.—The Chief Executive Officer of the county and
3	the representative of the community-based youth develop-
4	ment organizations serving the county shall jointly deter-
5	mine the total number of members on the Community
6	Board, which shall be not less than 5 nor more than 11
7	members.
8	(c) Composition of Community Board.—
9	(1) APPOINTMENT.—
10	(A) IN GENERAL.—Except as provided in
11	subparagraph (B), the Chief Executive Officer
12	of a county and the representative of the com-
13	munity-based youth development organizations
14	serving the county shall jointly appoint the
15	members of a Community Board for the county
16	that is established, rather than designated,
17	under this Act.
18	(B) Counties with dominant subdivi-
19	SIONS.—If any political subdivision of a State is
20	located totally or partially within a county, and
21	the population of the subdivision is more than
22	40 percent of the total population of the county,
23	the Chief Executive Officer of the subdivision,
24	the Chief Executive Officer of the county, and

the representative of the community-based

- youth development organizations serving the county shall jointly appoint the members of the Community Board for the county.
  - (2) Involvement.—In each feasible case, a member of the Community Board shall have involvement with youth and youth development services.
  - (3) Interests.—The Community Board shall, to the extent practicable, be comprised of members whose interests in youth and youth development reflect the interests of various segments of the community.
  - (4) Organizations.—In facilitating the establishment of, or designating, the Community Board, the Chief Executive Officer of the county and the representative of a community-based youth development organizations serving the county shall consider the inclusion of representatives of community-based youth development organizations, community-based youth-serving organizations, law enforcement, local schools, local businesses, community foundations or other philanthropic organizations, the religious community, and parents and youth participants in local youth programs.
  - (5) Expertise.—

- (A) IN GENERAL.—At least 1 member of the Community Board shall have demonstrated expertise in the design and delivery of youth development services provided through a community-based youth development organization.
  - (B) Special rule for less populated counties.—In the case of a county with a population of 100,000 or less, if the Chief Executive Officer of the county determines that, because of the absence of private nonprofit youth development organizations, the county cannot establish a Community Board meeting the requirements of subparagraph (A), a representative of a community-based youth-serving organization with the expertise required under subparagraph (A) may be selected to serve on the Community Board, and may participate on the Community Board, on the same basis as a representative of a community-based youth development organization with such expertise.

## (d) Administration.—

(1) TERMS; OFFICERS; VACANCIES.—The Community Board shall adopt, and shall include in the application described in section 5(d)(2)(B)(ii), bylaws that include provisions regarding the terms of

- office of members, the election of officers, and the selection of members to fill vacancies, of the Community Board.
  - (2) CONFLICT OF INTEREST.—The bylaws of the Community Board shall contain a conflict of interest provision that requires any member of the Community Board who has a conflict of interest regarding any matter before the Board to declare the conflict and refrain from voting on the matter.

### (e) Fiscal Agent.—

- (1) APPOINTMENT OF FISCAL AGENT.—The Community Board shall appoint a fiscal agent for the Board.
- (2) DUTIES.—The fiscal agent shall carry out such duties as the Community Board may determine to be appropriate.

## (f) Duties of Community Board.—

(1) Community Strategic Plan.—The Community Board shall prepare and submit to the State (to ensure that the plan meets the requirements of this Act), as part of the application described in section 5(d)(2)(B)(ii), a community strategic plan for youth development in the county involved, including—

- 1 (A) the results of a current (as of the date 2 of the submission) assessment of community 3 needs and resources:
  - (B) specific process objectives and outcome objectives for youth development programs; and
  - (C) measures of program effectiveness that shall be used to evaluate the progress of grant recipients in achieving the objectives described in subparagraph (B).
  - (2) Monitoring, Evaluation, and technical assistance.—The Community Board shall be responsible for establishing monitoring and evaluation procedures, consistent with such requirements as may be established by the Assistant Secretary, to assess the progress of grant recipients in achieving the process objectives and outcome objectives identified in the community strategic plan. Community Boards shall also provide technical assistance to applicants and grant recipients under subsection (g).
  - (3) APPEAL.—A State may deny approval of the strategic plan of a Community Board described in paragraph (1) only on the basis that the plan does not meet the requirements of this Act. In the event that the State denies approval of the strategic plan, the Community Board may appeal the denial.

(g) Grants.—

- (1) IN GENERAL.—The Community Board shall award grants in accordance with this subsection to pay for the Federal share of carrying out youth development programs addressing the process objectives, and the outcome objectives, established in the community strategic plan described in subsection (f)(1).
  - (2) REQUEST FOR PROPOSALS.—The Community Board shall issue a request for proposals, to apply for a grant under paragraph (1). Such request shall specify the process objectives and outcome objectives to be addressed by the applicant submitting the proposal.
  - (3) ELIGIBLE APPLICANTS.—In awarding grants under paragraph (1), the Community Board shall take into account the extent to which the program meets the objectives and goals of the community strategic plan described in subsection (f)(1). In the second and subsequent year in which grants are awarded, the Community Board shall take into account the extent to which the programs receiving funding were successful in meeting the community process objectives and outcome objectives for youth development programs.

- 1 (4) GRANT APPLICATIONS.—To be eligible to
  2 receive a grant under this subsection, an entity shall
  3 submit an application to the Community Board at
  4 such time, in such manner, and containing such in5 formation as the Community Board reasonably may
  6 require.
  - (5) Funding Period.—The Community Board may award a grant for a period of up to 3 years. The Community Board may terminate the funding made available through such grant during such period if the program fails to comply with the requirements of this Act, or if insufficient Federal funds are appropriated under section 5(a) to permit the continuation of funding for the full grant period of all such grants awarded by the Community Board.
  - (6) Renewals of grants.—The Community Board may renew grants made under paragraph (1). After the initial grant period, in determining whether to renew a grant to an entity to carry out activities, the Community Board shall give substantial weight to the effectiveness of the activities in achieving process objectives and outcome objectives specified in the community strategic plan described in subsection (f)(1).
  - (7) Federal share requirement.—

1	(A) FEDERAL SHARE.—The Federal share
2	of the cost of carrying out a youth development
3	program described in paragraph (1) shall be—
4	(i) 80 percent for the first year for
5	which the program receives funding under
6	this subsection;
7	(ii) 70 percent for the second such
8	year;
9	(iii) 60 percent for the third such
10	year; and
11	(iv) 50 percent for the fourth and any
12	subsequent year.
13	(B) Non-federal share.—In providing
14	for the remaining share of the cost of carrying
15	out such a program, each recipient of assistance
16	under this subsection—
17	(i) shall provide for such share
18	through non-Federal sources;
19	(ii) may provide for such share
20	through a payment in cash; and
21	(iii) may provide for not more than 50
22	percent of such share through a payment
23	in kind, fairly evaluated, including facili-
24	ties, equipment, or services.

- 1 (8) CONTINUATION OF PROGRAMS.—The Com2 munity Board may award under this subsection a
  3 grant for the continuation of any program operated
  4 prior to the date of enactment of this Act under any
  5 of the provisions of law referred to in section 9.
- 6 (h) Annual Reports to Community Board.—To
  7 carry out a program, each grant recipient under sub8 section (g) shall, not later than 45 days after the end of
  9 each fiscal year of the Community Board, prepare and
  10 submit to the Community Board an annual report on the
  11 program during the fiscal year, in such manner and con12 taining such information as the Assistant Secretary may
  13 reasonably require to determine compliance with this Act.
- 14 (i) Annual Report to State.—Each Community
  15 Board shall, not later than 75 days after the end of each
  16 fiscal year of the Community Board, prepare and submit
  17 to the State an annual report in such manner and contain18 ing such information as the Assistant Secretary may rea19 sonably require to determine compliance with this Act.
  20 Such report shall contain, at a minimum, information on
- 20 Such report shan contain, at a minimum, information on
- 21 the programs and activities funded by the Community
- 22 Board during the fiscal year under this section and the
- 23 extent to which the programs achieved the process objec-
- 24 tives and outcome objectives specified in the community
- 25 strategic plan described in subsection (f)(1).

- 1 (j) Planning, Administration, Coordination,
- 2 EVALUATION, AND FISCAL AGENT EXPENSES.—In addi-
- 3 tion to any initial planning funds provided under section
- 4 5(d)(2)(A), the Community Board may use up to 5 per-
- 5 cent of the funds received under section 5(d)(2)(B) for
- 6 planning, administration, coordination, and evaluation ex-
- 7 penses, and expenses of the fiscal agent of the Community
- 8 Board. A grant recipient under subsection (g) may use
- 9 up to 10 percent of the funds received under the grant
- 10 for planning, administration, and coordination, and may
- 11 use up to an additional 5 percent of such funds for evalua-
- 12 tion expenses.

#### 13 SEC. 7. DUTIES OF THE STATE.

- 14 (a) Designation of State Entity.—In order for
- 15 entities within a State to be eligible to receive assistance
- 16 under this Act, the Governor of the State shall establish
- 17 an entity, or designate an existing entity, to administer
- 18 and conduct the State activities described under this act.
- 19 (b) YOUTH DEVELOPMENT INPUT.—The Governor
- 20 shall devise a mechanism to regularly receive input from
- 21 youth development organizations, youth-serving organiza-
- 22 tions, law enforcement, schools, and other interested par-
- 23 ties to coordinate activities statewide and assess the effec-
- 24 tiveness of programs funded under this Act.

- 1 (c) Review of Community Youth Development 2 Plans.—
- (1) IN GENERAL.—Within 30 days of the submission by a Community Board of an application
  under section 5(d)(2)(B)(ii), the State shall either
  approve the application and distribute to the Community Board its local allocation under section 5, or
  notify the Community Board of the additional steps
  that the Community Board shall take to bring the
  plan into compliance with this Act.
  - (2) Monitoring operations of community Boards.—The State shall have primary responsibility for ensuring that the Community Boards operate in compliance with this Act.
  - (3) TECHNICAL ASSISTANCE TO COMMUNITY BOARDS.—The State shall provide technical assistance related to the development and implementation of community strategic plans described in section 6(f)(1) to Community Boards that are applicants for, or recipients of, local allocations under section 5(d).
- 22 (d) Annual Report and Audit.—Each State shall, 23 not later than 120 days after the end of each fiscal year 24 of the State, prepare and submit to the Assistant Sec-25 retary an annual report, together with the findings of an

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- 1 independent audit conducted concerning the program, in
- 2 such manner and containing such information as the As-
- 3 sistant Secretary may reasonably require to determine
- 4 compliance with this Act. Such report shall contain, at a
- 5 minimum, information on the programs and activities
- 6 funded in the State during the fiscal year under this Act,
- 7 and the extent to which the Community Boards in the
- 8 State achieved the process objectives and outcome objec-
- 9 tives specified in the community strategic plan described
- 10 in section 6(f)(1).

## 11 SEC. 8. DUTIES OF THE ASSISTANT SECRETARY.

- 12 (a) Input From Youth Development Organiza-
- 13 TIONS.—The Assistant Secretary shall establish and im-
- 14 plement a mechanism to regularly receive advice and input
- 15 from a representative mix of youth development organiza-
- 16 tions, youth-serving organizations, educational agencies,
- 17 law enforcement, and other interested parties to improve
- 18 the effectiveness and increase coordination of Federal
- 19 youth development activities, including the administration
- 20 of this Act and regulations issued under this Act.
- 21 (b) National Policy Goals and Strategic
- 22 Plans.—
- 23 (1) National Policy Goals.—After a review
- of annual reports and audit findings developed under
- section 7(d), and input from Community Boards and

- 1 representatives of youth development organizations,
- 2 the Assistant Secretary shall develop and issue na-
- 3 tional policy goals that reflect the process objectives
- 4 and outcome objectives specified in such plans.
- 5 (2) National strategic plan for youth
- 6 DEVELOPMENT.—Based on the national policy goals,
- 7 the Assistant Secretary shall develop a national stra-
- 8 tegic plan for youth development, including specific
- 9 process objectives and outcome objectives, designed
- to achieve the national policy goals.
- 11 (c) Monitoring and Evaluation.—The Assistant
- 12 Secretary shall develop and establish a system for mon-
- 13 itoring and evaluating the effectiveness of activities funded
- 14 under this Act.
- 15 (d) COORDINATION.—The Assistant Secretary shall
- 16 consult with appropriate Federal agencies to ensure effec-
- 17 tive coordination of programs funded under this Act with
- 18 other Federal programs serving youth and families.
- 19 (e) Training and Technical Assistance.—The
- 20 Assistant Secretary shall develop and establish a system
- 21 for providing training and technical assistance to States
- 22 and local communities to increase their capacity to provide
- 23 quality youth development services.
- 24 (f) Demonstration Programs.—The Assistant
- 25 Secretary may provide financial assistance to appropriate

- 1 entities to carry out time-limited, research-based youth de-
- 2 velopment demonstration programs designed to improve
- 3 the knowledge base of the youth development and youth
- 4 prevention fields.
- 5 (g) Report.—Every 2 years, the Assistant Secretary
- 6 shall submit to the President and the Congress a report
- 7 describing the activities funded under this Act, and an as-
- 8 sessment of the effectiveness of the activities in meeting
- 9 the process objectives and outcome objectives described in
- 10 subsection (b).

## 11 SEC. 9. REPEALS.

- 12 (a) VIOLENT CRIME CONTROL AND LAW ENFORCE-
- 13 MENT ACT OF 1994.—The following provisions of law are
- 14 repealed:
- 15 (1) Subtitles A, B, D, J, and O of title III of
- the Violent Crime Control and Law Enforcement
- 17 Act of 1994 (relating to crime prevention programs)
- 18 (42 U.S.C. 13741 et seq.).
- 19 (2) Chapter 67 of title 31, United States Code
- 20 (relating to the Local Partnership Act).
- 21 (3) The amendments made by subtitle O of title
- 22 III of the Violent Crime Control and Law Enforce-
- 23 ment Act of 1994 (relating to urban recreation and
- 24 at-risk youth).

1	(b) Department of Education Programs.—The
2	following provisions of law are repealed:
3	(1) Part D of title I of the Elementary and Sec-
4	ondary Education Act of 1965 (relating to school
5	dropout demonstration assistance) (as amended by
6	Public Law 103–382).
7	(2) Title IV of the Elementary and Secondary
8	Education Act of 1965 (relating to drug free schools
9	and communities) (as amended by Public Law 103-
10	382).
11	(c) Other Programs.—
12	(1) Part B of title II of the Job Training Part-
13	nership Act (relating to summer youth employment
14	and training programs) (29 U.S.C. 1630 et seq.).
15	(2) Section 517 of the Public Health Service
16	Act (42 U.S.C. 290bb-23) (relating to grants for
17	the prevention of alcohol and drug abuse among
18	high-risk youth).
19	(3) Paragraph (3) of section 1707(b) of the
20	Public Health Service Act (42 U.S.C. 300u-6(b)(3))
21	(relating to community coalition demonstration
22	projects to support health and human service needs
23	for minority males).
24	(4) Part D of title II of the Juvenile Justice
25	and Delinquency Prevention Act of 1974 (42 U.S.C.

1	5667 et seq.) (relating to gang-free schools and com-
2	munities).
3	(5) Part G of title II of the Juvenile Justice
4	and Delinquency Prevention Act of 1974 (42 U.S.C.
5	5667e et seq.) (relating to mentoring).
6	(6) Title V of the Juvenile Justice and Delin-
7	quency Prevention Act of 1974 (42 U.S.C. 5781 et
8	seq.) (relating to local delinquency programs).
9	(7) Section 408 of the Human Services Reau-
10	thorization Act of 1986 (relating to demonstration
11	partnership agreements) (42 U.S.C. 9910b).
12	(8) Section 682 of the Community Services
13	Block Grant Act (relating to the National Youth
14	Sports Program) (42 U.S.C. 9910c).
15	(9) Chapters 1 and 2 of subtitle B of title III
16	of the Anti-Drug Abuse Act of 1988 (42 U.S.C.
17	11801 et seq.) (relating to drug abuse prevention re-
18	lating to youth gangs and runaway and homeless
19	youth).
20	SEC. 10. CONFORMING AMENDMENTS.
21	(a) SCHOOL DROPOUT DEMONSTRATIONS.—The Ele-
22	mentary and Secondary Education Act of 1965 (as
23	amended by Public Law 103-382) is amended—
24	(1) in section 1002 (20 U.S.C. 6302)—
25	(A) by striking subsection (d):

1	(B) by redesignating subsection (g) as sub-
2	section (d); and
3	(C) by inserting subsection (d) (as redesig-
4	nated by subparagraph (B)) after subsection
5	(c);
6	(2) in section 1003(a) (20 U.S.C. 6303(a))—
7	(A) in paragraph (1), by striking "sub-
8	sections (a), (c), and (d), of section 1002" and
9	inserting "subsections (a) and (c) of section
10	1002"; and
11	(B) in paragraph (3), by striking "sub-
12	sections (a), (c), and (d) of section 1002" and
13	inserting "subsections (a) and (c) of section
14	1002'';
15	(3) in section 1112(b)(4)(B) (20 U.S.C.
16	6312(b)(4)(B)), by striking "neglected or delinquent
17	youth and youth at risk of dropping out served
18	under part D,";
19	(4) in section $1115(b)(2)(C)$ (20 U.S.C.
20	6315(b)(2)(C))—
21	(A) by striking clause (i); and
22	(B) by striking "(C)" and all that follows
23	through "A child" and inserting "(C) A child";
24	(5) in section 1122(c) (20 U.S.C. 6332(c))—

1	(A) in paragraph (1), by striking "and
2	without regard to amounts available for delin-
3	quent children under subpart 2 of part D'';
4	(B) in paragraph (2), by striking "and
5	without regard to amounts available for delin-
6	quent children under subpart 2 of part D''; and
7	(C) in paragraph (3), by striking "and
8	without regard to amounts available for delin-
9	quent children under subpart 2 of part D'';
10	(6) in section 1124(c)(1)(C) (20 U.S.C.
11	6333(c)(1)(C)), by striking ", but not counted pur-
12	suant to subpart 1 of part D for the purposes of a
13	grant to a State agency";
14	(7) in subsections (a)(1) and (b) of section
15	1502 (20 U.S.C. 6492(a)(1) and (b)), by striking
16	"section 1002(g)(2)" and inserting "section
17	1002(d)(2)";
18	(8) in section 1503(a) (20 U.S.C. 6493(a)), by
19	striking "section 1002(g)(2)" and inserting "section
20	1002(d)(2)'';
21	(9) in section 1603(c)(1) (20 U.S.C.
22	6513(c)(1)), by striking "subsections (a), (c), and
23	(d) of section 1002" and inserting "subsections (a)
24	and (c) of section 1002":

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14302(a)(2)
 1
             (10)
                   in
                       section
                                              (20
                                                   U.S.C.
 2
        8852(a)(2))—
 3
                 (A) by striking subparagraph (B); and
 4
                 (B) by redesignating subparagraphs (C)
             through (F) as subparagraphs (B) through (E),
 5
            respectively; and
 6
                                14307(a)(1)
 7
             (11)
                   in
                       section
                                              (20)
                                                    U.S.C.
        8857(a)(1)—
 8
 9
                 (A) by striking subparagraph (C); and
                 (B) by redesignating subparagraphs (D)
10
             through (G) as subparagraphs (C) through (F),
11
             respectively.
12
13
        (b) Drug Free Schools and Communities.—
14
             (1) The Elementary and Secondary Education
        Act of 1965 (as amended by Public Law 103-382)
15
16
        is amended—
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                 (A) in section 2209(b)(1)(C) (20 U.S.C.
18
             6649(b)(1)(C))—
19
                      (i) by striking clause (ii); and
                              redesignating clauses
20
                      (ii)
                           by
                                                       (iii)
21
                 through (vii) as clauses (ii) through (vi),
22
                 respectively;
                 (B) in section 14101(10) (20 U.S.C.
23
             8801(10))—
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1	(i) in subparagraph (D), by adding
2	"and" at the end;
3	(ii) by striking subparagraph (E); and
4	(iii) by redesignating subparagraph
5	(F) as subparagraph (E);
6	(C) in section 14201(a)(2) (20 U.S.C.
7	8821(a)(2)), by striking "subparagraphs (C),
8	(D), (E), and (F) of section 14101(10)" and
9	inserting "subparagraphs (C), (D), and (E) of
10	section 14101(10)";
11	(D) in section 14307 (20 U.S.C. 8857)—
12	(i) in subsection (a)(1)—
13	(I) by striking subparagraph (D)
14	(as redesignated by subsection
15	(a) (11)); and
16	(II) by redesignating subpara-
17	graphs (E) and (F) as subparagraphs
18	(D) and (E), respectively; and
19	(ii) in subsection (b)(1)—
20	(I) by striking subparagraph (C);
21	and
22	(II) by striking subparagraphs
23	(D) through (G) as subparagraphs
24	(C) through (F), respectively; and

1	(E) in section $14503(b)(1)$ (20 U.S.C.
2	8893(b)(1))—
3	(i) in subparagraph (C), by adding
4	"and" at the end;
5	(ii) in subparagraph (D), by striking
6	"; and inserting a period; and
7	(iii) by striking subparagraph (E).
8	(2) Subparagraph (A) of section 3521(d)(8) of
9	the Anti-Drug Abuse Act of 1988 (42 U.S.C.
10	11841(d)(8)(A)) is amended by striking "consistent
11	with the Drug-Free Schools and Communities Act of
12	1986".
13	(c) Job Training Partnership Act.—The Job
14	Training Partnership Act is amended—
15	(1) in section 3(a) (29 U.S.C. 1502(a))—
16	(A) by striking paragraph (2); and
17	(B) by striking "(a)" and all that follows
18	through "There are" and inserting "(a) There
19	are'';
20	(2) in section 4 (29 U.S.C. 1503(37))—
21	(A) in paragraph (37), by striking "and
22	followup services authorized under section
23	253(d)": and

(B) in paragraph (39), by striking "and 1 2 followup services authorized under section 3 253(d)"; (29 (3) 202(a)(1) U.S.C. 4 in section 1602(a)(1)), by striking "section 3(a)(1)" and in-5 6 serting "section 3(a)"; (4) in subsections (a)(1) and (b)(2)(A) of sec-7 8 tion 202 (as amended by section 701(c) of the Job 9 Training Reform Amendments of 1992 (Public Law 102–367; 106 Stat. 1103), by striking "section 10 3(a)(1)" and inserting "section 3(a)"; 11 (5)(29)12 262(a)(1) U.S.C. in section 1642(a)(1)), by striking "section 3(a)(1)" and in-13 14 serting "section 3(a)"; (6) in subsections (a)(1) and (b)(2)(A) of sec-15 tion 262 (as amended by section 701(f) of the Job 16 17 Training Reform Amendments of 1992 (Public Law 18 102–367; 106 Stat. 1107), by striking "section 19 3(a)(1)" and inserting "section 3(a)"; and (7) in section 454(a) (29 U.S.C. 1734(a)), by 20 21 striking ", B, and C" and inserting "and C". 22 (d) National Youth Sports Program.—Section 13 of the National School Lunch Act (42 U.S.C. 1761) is amended—

1	(1) in subsection (a)(1), by striking "public or
2	private nonprofit higher education institutions par-
3	ticipating in the National Youth Sports Program,,";
4	and
5	(2) in subsection (c)—
6	(A) by striking paragraph (2); and
7	(B) by striking "(c)" and all that follows
8	through "Payments" and inserting "(c) Pay-
9	ments".
10	SEC. 11. TRANSFER OF FUNDS.
11	(a) Transfer.—
12	(1) IN GENERAL.—The total of the amounts de-
13	scribed in paragraph (2) shall be transferred to the
14	budget account for this Act and made available to
15	carry out this Act for fiscal year 1996.
16	(2) TOTAL.—The total referred to in paragraph
17	(1) is the total of—
18	(A) the amounts (but not more than
19	\$500,000,000) that have been made available
20	for fiscal year 1995 or 1996 to carry out a pro-
21	vision of Federal law repealed by section 9(a),
22	and that have not been obligated by the date of
23	enactment of this Act; and
24	(B) the amounts that have been made
25	available for fiscal year 1995 or 1996 to carry

- out a provision of Federal law repealed by subsection (b) or (c) of section 9, and that have not been obligated by the date of enactment of this Act.
- (b) RETURN TO TREASURY.—After the transfer required by subsection (a) and the appropriation of any funds to carry out this Act for fiscal year 1996, if the amount in the budget account for this Act that is available for fiscal year 1996 exceeds \$2,000,000,000, the excess

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shall be returned to the Treasury of the United States.

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