

Calendar No. 211

104TH CONGRESS
1ST SESSION

S. 673

[Report No. 104-161]

A BILL

To consolidate Federal youth prevention and youth development programs and create a new process and structure for providing Federal assistance for these programs, and for other purposes.

OCTOBER 19 (legislative day, OCTOBER 18), 1995

Reported with an amendment

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To consolidate Federal youth prevention and youth development programs and create a new process and structure for providing Federal assistance for these programs, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 4 (legislative day, MARCH 27), 1995

Mrs. KASSEBAUM (for herself, Mr. INOUE, Mr. DOMENICI, Mr. STEVENS, Mr. COATS, Mr. SANTORUM, and Mr. KERREY) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

OCTOBER 19 (legislative day, OCTOBER 18), 1995

Reported by Mrs. KASSEBAUM, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To consolidate Federal youth prevention and youth development programs and create a new process and structure for providing Federal assistance for these programs, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) **SHORT TITLE.**—This Act may be cited as the
3 “Youth Development Community Block Grant Act of
4 1995”.

5 (b) **TABLE OF CONTENTS.**—The table of contents is
6 as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Purposes.
- Sec. 4. Definitions.
- Sec. 5. Distribution of funds.
- Sec. 6. Community Youth Development Board.
- Sec. 7. Duties of the State.
- Sec. 8. Duties of the Assistant Secretary.
- Sec. 9. Repeals.
- Sec. 10. Conforming amendments.
- Sec. 11. Transfer of payments.

7 **SEC. 2. FINDINGS.**

8 Congress finds the following:

9 (1) In an increasingly complex and competitive
10 world economy, the human capital of the United
11 States is its most important resource. Too many
12 young people in the United States are reaching
13 adulthood unprepared to be productive workers, ef-
14 fective parents, or responsible citizens.

15 (2) Over the past decade, public concern related
16 to young people has focused primarily on improving
17 academic performance and combating youth prob-
18 lems such as substance abuse and juvenile delin-
19 quency.

1 (3) Young people who lack self-confidence, self-
2 discipline, respect for others, and a sense of connec-
3 tion to their families and communities, are unlikely
4 to be successful in school, and far more likely to en-
5 gage in high-risk behaviors.

6 (4) Parents have primary responsibility for the
7 social, moral, emotional, physical, and cognitive de-
8 velopment of their children. However, tremendous
9 social and demographic changes during the last 30
10 years have had a significant effect on family life and
11 youth development, creating the need for programs
12 to strengthen families and help parents meet the so-
13 cial, moral, emotional, physical, and cognitive needs
14 of their children.

15 (5) The lack of supervision of youth by parents
16 and the lack of meaningful activity after school for
17 youth contributes to the spread of violent juvenile
18 delinquency in the form of youth and gang violence,
19 drug trafficking, dangerous and self-destructive be-
20 havior, and lack of hope among youth in our Nation.

21 (6) The United States expects too much of its
22 schools if the Nation asks the schools to meet single-
23 handedly the needs described in paragraph (5) in ad-
24 dition to accomplishing their basic educational mis-
25 sion. Only a strong partnership among families,

1 schools, local government, religious organizations,
2 community-based youth-serving organizations, law
3 enforcement, community-based family-serving orga-
4 nizations, small businesses (including businesses that
5 produce or sell products that may be abused), large
6 industries, and labor can create a community envi-
7 ronment that truly supports the youth of the Nation
8 in reaching their highest potential.

9 (7) Youth development programs, including
10 youth clubs, sports and recreation programs,
11 mentoring programs, and leadership development
12 and community service programs, make a major con-
13 tribution to helping youth develop the life skills and
14 values that will prepare the youth for the challenges
15 of adolescence and the independence and responsibil-
16 ities of adulthood.

17 (8) Participation in positive youth development
18 programs can lead to a reduction in high-risk behav-
19 iors, including school failure, teenage pregnancy, use
20 of alcohol and drugs, and juvenile delinquency. Many
21 youth who would greatly benefit from such programs
22 do not have access due to factors that include lack
23 of coordination among the programs and inequitable
24 distribution of existing resources.

1 (9) Community-based youth-serving organiza-
2 tions are an effective resource in developing and im-
3 plementing community youth development plans,
4 both because of the responsiveness of the organiza-
5 tions to local community values and concerns, and
6 the ability of the organizations to mobilize commu-
7 nity resources.

8 (10) Notwithstanding the efforts of community-
9 based youth-serving organizations, in most local
10 communities youth development efforts are so frag-
11 mented that millions of youth nationwide go
12 unserved, and no process exists through which key
13 groups regularly come together to develop a com-
14 prehensive approach to youth development. Without
15 a mechanism for coordination, narrowly focused
16 Federal programs are unable to meet the com-
17 prehensive needs of the youth of the Nation.

18 (11) Narrowly targeted categorical programs
19 have created a multitude of Federal funding streams
20 which have become a barrier to effective program co-
21 ordination and the provision of comprehensive serv-
22 ices for children and youth.

23 (12) It is critical that the Federal Government
24 adopt a comprehensive strategy in promoting the
25 positive development of youth, and encourage and

1 empower communities to develop and implement
2 comprehensive youth development plans.

3 **SEC. 3. PURPOSES.**

4 It is the purpose of this Act to create a single, com-
5 prehensive Federal strategy for community-based youth
6 development services, and to support communities in de-
7 signing community strategic plans for youth development
8 that—

9 (1) support the primary role of the family in
10 positive youth development;

11 (2) give priority to prevention of youth prob-
12 lems and crime through youth development;

13 (3) promote increased community coordination
14 and collaboration in meeting the developmental
15 needs of youth;

16 (4) support the development and expansion of
17 community-based youth development services to re-
18 spond to local needs; and

19 (5) promote community partnerships that link
20 youth development services with services provided by
21 law enforcement, educational agencies, public recre-
22 ation resources, and other segments of the commu-
23 nity.

24 **SEC. 4. DEFINITIONS.**

25 As used in this Act:

1 (1) ASSISTANT SECRETARY.—The term “Assist-
2 ant Secretary” means the Assistant Secretary for
3 Children and Families of the Department of Health
4 and Human Services.

5 (2) COMMUNITY-BASED.—The term “commu-
6 nity based” —

7 (A) used with respect to an organization,
8 means an organization that is representative of
9 a community or a significant segment of a com-
10 munity and is engaged in providing services to
11 the community; and

12 (B) used with respect to a program or
13 service, means a program or service provided to
14 the community in which the program or service
15 is located.

16 (3) COMMUNITY BOARD.—The term “Commu-
17 nity Board” means a Community Youth Develop-
18 ment Board established under section 6.

19 (4) COUNTY.—The term “county” includes a
20 political subdivision of a State.

21 (5) LOW INCOME FAMILY.—The term “low in-
22 come family” means a family with an income below
23 the poverty line.

24 (6) NATIONAL YOUTH DEVELOPMENT ORGANI-
25 ZATION.—The term “national youth development or-

1 ganization” means a private nonprofit organization
2 whose purpose and activities are national in scope,
3 and that, either directly or through its local affili-
4 ates, provides youth development programs in at
5 least 7 States.

6 (7) **OUTCOME OBJECTIVE.**—The term “outcome
7 objective” means an objective that relates to the im-
8 pact of a program or initiative, with respect to the
9 participants in the program or initiative or the com-
10 munity that the program or initiative serves, includ-
11 ing—

12 (A) an objective relating to changes in the
13 competencies described in paragraph (13)(A) of
14 individual participants in the program or initia-
15 tive;

16 (B) an objective relating to reducing high-
17 risk behaviors, such as school failure, teenage
18 pregnancy, use of alcohol, use of illegal drugs,
19 and juvenile delinquency; and

20 (C) an objective relating to the incidence of
21 such behaviors among youth in such commu-
22 nity.

23 (8) **POVERTY LINE.**—The term “poverty line”
24 means the income official poverty line (as defined by
25 the Office of Management and Budget, and revised

1 annually in accordance with section 673(2) of the
2 Community Services Block Grant Act (42 U.S.C.
3 9902(2)) applicable to a family of the size involved.

4 (9) PROCESS OBJECTIVE.—The term “process
5 objective” means an objective that relates to the
6 manner in which a program or initiative is carried
7 out, including—

8 (A) an objective relating to the degree to
9 which the program or initiative is reaching its
10 intended target population;

11 (B) an objective relating to the degree to
12 which the program or initiative addresses
13 known risk factors for youth problem behaviors
14 and incorporates activities that inhibit the be-
15 haviors and that build on protective factors for
16 youth;

17 (C) an objective relating to the number,
18 age, gender, and ethnicity of the youth involved
19 in the program or initiative;

20 (D) an objective relating to the degree to
21 which the services delivered are consistent with
22 the intended program model; and

23 (E) an objective relating to the cost of de-
24 livering services under the program or initiative.

1 (10) STATE.—The term “State” means each of
2 the several States of the United States, the District
3 of Columbia, the Commonwealth of Puerto Rico, the
4 Commonwealth of the Northern Mariana Islands,
5 American Samoa, Guam, and the United States Vir-
6 gin Islands.

7 (11) YOUTH.—The term “youth” means an in-
8 dividual who is not younger than age 6 and not
9 older than age 18.

10 (12) YOUTH DEVELOPMENT ORGANIZATION.—
11 The term “youth development organization” means
12 a private nonprofit youth-serving organization with a
13 major emphasis on providing youth development pro-
14 grams.

15 (13) YOUTH DEVELOPMENT PROGRAM.—The
16 term “youth development program” means a pro-
17 gram that—

18 (A) in order to enable youth to deal suc-
19 cessfully with the challenges of adolescence and
20 prepare the youth for the independence and re-
21 sponsibilities of being parents, workers, and
22 citizens, attempts to help the youth to de-
23 velop—

- 1 (i) social competencies, such as work
2 and family life skills, problem-solving
3 skills, and communication skills;
- 4 (ii) moral competencies, such as per-
5 sonal values and ethics, a sense of respon-
6 sibility and citizenship (including participa-
7 tion in civic life and community service);
- 8 (iii) emotional competencies, such as a
9 sense of personal identity, self-confidence,
10 autonomy, and the ability to resist negative
11 peer pressure;
- 12 (iv) physical competencies, such as
13 physical conditioning and endurance, and
14 an appreciation for and strategies to
15 achieve lifelong physical health and fitness;
16 and
- 17 (v) cognitive competencies, such as
18 knowledge, reasoning ability, creativity,
19 and a lifelong commitment to learning and
20 achievement;
- 21 (B) conducts activities with a primarily
22 nonacademic focus;
- 23 (C) employs primarily active and experien-
24 tial learning methods; and

1 (D) promotes the competencies described
2 in subparagraph (A) through group and one-to-
3 one activities, which may include activities in
4 youth clubs, sports and recreation, peer coun-
5 seling and teaching, mentoring, arts, values
6 education, leadership development, crime and
7 delinquency prevention, youth employment as
8 part of an educational program, community
9 service or volunteerism, literacy, after school
10 programs, career counseling, job skills training,
11 life skills training, drug abuse prevention, alco-
12 hol education, parenting skills activities, camp-
13 ing, environmental education, ethnic or cultural
14 enrichment, tutoring, and academic enrichment.

15 (14) ~~YOUTH-SERVING ORGANIZATION.~~—The
16 term “youth-serving organization” means an organi-
17 zation with a primary focus on providing youth de-
18 velopment, health and fitness, educational, substance
19 abuse prevention, child welfare, child protective, psy-
20 chological, parenting, vocational and training, teen
21 pregnancy, rehabilitative, or residential services to
22 youth.

23 **SEC. 5. DISTRIBUTION OF FUNDS.**

24 (a) ~~AUTHORIZATION OF APPROPRIATIONS.~~—There
25 are authorized to be appropriated to carry out this Act,

1 \$2,000,000,000 for each of fiscal years 1996 through
2 1998.

3 ~~(b) RESERVATIONS.—~~From the sums appropriated
4 under subsection (a) for any fiscal year, the Assistant Sec-
5 retary shall reserve—

6 ~~(1) 95.5 percent of the sums for allotments to~~
7 ~~States and allocations to Community Boards, as de-~~
8 ~~scribed in subsections (c) and (d);~~

9 ~~(2) 1.5 percent of the sums for grants to Native~~
10 ~~American organizations, as described in subsection~~
11 ~~(e); and~~

12 ~~(3) 3 percent of the sums for activities by the~~
13 ~~Administration for Children and Families, as de-~~
14 ~~scribed in subsection (f).~~

15 ~~(c) DISTRIBUTION OF STATE ALLOTMENTS.—~~

16 ~~(1) TOTAL DISTRIBUTION AMOUNT.—~~From the
17 ~~sums reserved under subsection (b)(1) (referred to~~
18 ~~in this section as the “total distribution amount”);~~
19 ~~the Assistant Secretary shall make allotments under~~
20 ~~this subsection to States to—~~

21 ~~(A) assist Community Boards in carrying~~
22 ~~out the activities described in section 6 and~~
23 ~~subsection (d)(2)(B)(i); and~~

1 ~~(B)~~ carry out activities required to admin-
2 ister the youth development programs carried
3 out in the States.

4 ~~(2)~~ ALLOTMENT OF FUNDS TO STATES.—Sub-
5 ject to paragraph ~~(3)~~, for each fiscal year in which
6 funds are appropriated under subsection ~~(a)~~, the As-
7 sistant Secretary shall allot to each State the sum
8 ~~(referred to in this section as the “State allotment”)~~
9 of—

10 ~~(A)~~ an amount that bears the same rela-
11 tion to $\frac{1}{3}$ of the total distribution amount as
12 the number of youth in the State bears to the
13 number of youth in all States;

14 ~~(B)~~ an amount that bears the same rela-
15 tion to $\frac{1}{3}$ of the total distribution amount as
16 the number of youth from low income families
17 in the State bears to the number of such youth
18 in all States; and

19 ~~(C)~~ an amount from the remaining $\frac{1}{3}$ of
20 the total distribution amount, calculated in ac-
21 cordance with a formula prescribed by the Sec-
22 retary, that takes into account the extent to
23 which violent juvenile crime has increased in
24 the State since 1990, relative to the extent to

1 which violent juvenile crime has increased in all
2 States since 1990.

3 ~~(3) MINIMUM STATE ALLOTMENT.—The Assist-~~
4 ~~ant Secretary shall allot to each State under this~~
5 ~~subsection an amount that is not less than ½ of 1~~
6 ~~percent of the total distribution amount.~~

7 ~~(4) DISTRIBUTION OF FUNDS TO STATES.—To~~
8 ~~be eligible to receive such State allotment, the State~~
9 ~~shall prepare, and submit to the Assistant Secretary,~~
10 ~~an application at such time, in such manner, and~~
11 ~~containing such information, as the Assistant Sec-~~
12 ~~retary may reasonably require. Such application~~
13 ~~shall include, at a minimum, an assurance that the~~
14 ~~State is prepared to administer such amount in com-~~
15 ~~pliance with all the requirements of this Act, and, in~~
16 ~~the case of any application submitted after the first~~
17 ~~year in which the State receives funds under this~~
18 ~~Act, the State shall submit to the Assistant Sec-~~
19 ~~retary an annual program report and the results of~~
20 ~~an independent audit conducted by the State con-~~
21 ~~cerning the administration of such funds.~~

22 ~~(d) DISTRIBUTION OF LOCAL ALLOCATIONS.—~~

23 ~~(1) RESERVATION AND ALLOCATION OF FUNDS~~
24 ~~TO COMMUNITY BOARDS.—~~

1 (A) RESERVATION.—A State may reserve
2 not more than 5 percent of the State allotment
3 to carry out activities required to administer
4 the youth development programs carried out in
5 the State.

6 (B) ALLOCATION OF FUNDS TO COMMU-
7 NITY BOARDS.—

8 (i) IN GENERAL.—For each fiscal year
9 for which a State receives a State allot-
10 ment, the State shall, after making any
11 reservation under subparagraph (A), allo-
12 cate and distribute to each Community
13 Board in the State an amount (referred to
14 in this subsection as the “local allocation”)
15 representing an equitable allocation of the
16 remainder of the State allotment.

17 (ii) CALCULATION.—The local alloca-
18 tions shall be distributed among Commu-
19 nity Boards representing counties within
20 the State utilizing the Federal allotment
21 formula established under subsection
22 (c)(2), except that for purposes of the ap-
23 plication of the formula—

24 (I) the reference to the total dis-
25 tribution amount shall be deemed to

1 be a reference to the remainder of the
2 State allotment;

3 (II) the reference to a State shall
4 be deemed to be a reference to a
5 county; and

6 (III) the reference to all States
7 shall be deemed to be a reference to
8 all counties in the State.

9 (2) DISTRIBUTION OF FUNDS TO COMMUNITY
10 BOARDS.—

11 (A) INITIAL PLANNING FUNDS.—For the
12 first fiscal year for which Community Boards in
13 a State are eligible to receive funds under this
14 subsection, the State shall make available to
15 each eligible Community Board in the State, 5
16 percent of the local allocation of such Board, to
17 be used for up to 6 months for an initial plan-
18 ning phase. To be eligible to receive such
19 amount, the Community Board shall submit to
20 the State a letter of intent to apply for funds
21 under this subsection. Such letter of intent shall
22 include a list of the members of the Community
23 Board, including sufficient information about
24 their affiliations to demonstrate compliance

1 with the requirements of subsections (a)
2 through (e) of section 6.

3 ~~(B) DISTRIBUTION OF PROGRAM FUNDS.—~~

4 ~~(i) IN GENERAL.—~~For each fiscal year
5 for which a State receives a State allot-
6 ment, the State shall distribute to each eli-
7 gible Community Board in the State an
8 amount equal to the remainder of the local
9 allocation of such Board for the purpose of
10 conducting community-based youth devel-
11 opment programs, that—

12 ~~(I) address the process objectives,~~
13 ~~and the outcome objectives, identified~~
14 ~~in the community strategic plan de-~~
15 ~~scribed in section 6(f)(1);~~

16 ~~(II) incorporate components that~~
17 ~~promote competencies in youth;~~

18 ~~(III) recognize the primary role~~
19 ~~of the family in positive youth devel-~~
20 ~~opment in order to strengthen fami-~~
21 ~~lies;~~

22 ~~(IV) promote the involvement of~~
23 ~~youth (including program partici-~~
24 ~~pants), parents, and other community~~

1 members in the planning and imple-
2 mentation of the program;

3 ~~(V)~~ coordinate services with other
4 youth and family services in the com-
5 munity, and helping participants ac-
6 cess the services;

7 ~~(VI)~~ expose youth to a variety of
8 adult role models and mentors;

9 ~~(VII)~~ encourage youth leadership
10 and civic involvement;

11 ~~(VIII)~~ seek to establish a long-
12 term relationship with participating
13 youth;

14 ~~(IX)~~ employ strong outreach ef-
15 forts to low-income youth and their
16 families;

17 ~~(X)~~ provide age-appropriate pro-
18 grams;

19 ~~(XI)~~ provide programs that—

20 ~~(aa)~~ are open to all youth,
21 regardless of such factors as
22 race, color, religion, sex, national
23 origin, disability, or social or eco-
24 nomic background; or

1 (bb) target a population on
2 the basis of 1 or more of such
3 factors, if such targeting is de-
4 signed to meet the special needs
5 of such population; and

6 (XII) use not more than 10 per-
7 cent of the amount to provide
8 preservice and inservice training and
9 educational materials and services for
10 program staff.

11 (ii) APPLICATION.—To be eligible to
12 receive amounts referred to in clause (i),
13 the Community Board shall prepare and
14 submit to the State an application, at such
15 time, in such manner, and containing such
16 information as the State may reasonably
17 require to assure compliance with this Act.
18 Such application shall include, at a mini-
19 mum, a community strategic plan de-
20 scribed in section 6(f)(1), a description of
21 the programs for which funding will be
22 provided, information indicating the extent
23 to which the programs achieve the pur-
24 poses of this Act and the purpose described
25 in clause (i), and a description of the proc-

1 esses used to select members of the Com-
2 munity Board.

3 ~~(c) NATIVE AMERICAN ORGANIZATIONS.—~~

4 ~~(1) IN GENERAL.—~~From the sums reserved
5 under subsection ~~(b)(2)~~, the Assistant Secretary
6 shall make grants to eligible Native American orga-
7 nizations to assist the organizations in carrying out
8 the activities described in section 6 and subsection
9 ~~(d)(2)(B)(i)~~.

10 ~~(2) APPLICATION.—~~To be eligible to receive a
11 grant under paragraph ~~(1)~~, a Native American orga-
12 nization shall submit an application to the Assistant
13 Secretary at such time, in such manner, and con-
14 taining such information as the Assistant Secretary
15 may reasonably require to assure compliance with
16 this Act, including any information that a Commu-
17 nity Board is required to submit in an application
18 described in subsection ~~(d)(2)(B)(ii)~~.

19 ~~(3) APPLICATION OF PROVISIONS.—~~The provi-
20 sions of section 6 shall apply to Native American or-
21 ganizations receiving funds through grants made
22 under this subsection. For purposes of the applica-
23 tion of such provisions, references to a county shall
24 be deemed to be references to the area served by the

1 organization, and references to the State shall be
2 deemed to be references to the Assistant Secretary.

3 (4) DEFINITION.—As used in this subsection:

4 (A) INDIAN.—The term “Indian” has the
5 meaning given the term in section 4(d) of the
6 Indian Self-Determination and Education As-
7 sistance Act (25 U.S.C. 450b(d)).

8 (B) NATIVE AMERICAN ORGANIZATION.—
9 The term “Native American organization”
10 means—

11 (i) a tribal organization, as defined in
12 section 4(l) of the Indian Self-Determina-
13 tion and Education Assistance Act (25
14 U.S.C. 450b(l));

15 (ii) a Native Hawaiian Organization,
16 as defined in section 4009(4) of the Au-
17 gustus F. Hawkins-Robert T. Stafford Ele-
18 mentary and Secondary School Improve-
19 ment Amendments of 1988 (20 U.S.C.
20 4909(4)); and

21 (iii) a private nonprofit organization
22 established for the purpose of serving
23 youth who are Indians or Native Hawai-
24 ians.

1 (C) NATIVE HAWAIIAN.—The term “Native
2 Hawaiian” has the meaning given the term in
3 section 4009(1) of the Augustus F. Hawkins-
4 Robert T. Stafford Elementary and Secondary
5 School Improvement Amendments of 1988 (20
6 U.S.C. 4909(1)).

7 (f) RESERVATION OF FUNDS FOR ADMINISTRATION
8 FOR CHILDREN AND FAMILIES.—From the sums reserved
9 under subsection (b)(3), the Administration for Children
10 and Families shall carry out the activities required by this
11 Act.

12 (g) AUTHORITY TO ASSIST COMMUNITY BOARDS IN
13 NONPARTICIPATING STATES/REALLOTMENT OF STATE
14 FUNDS.—

15 (1) IN GENERAL.—For any fiscal year for
16 which a State does not submit an application for an
17 allotment under subsection (c), the Assistant Sec-
18 retary may use the allotment of such State to make
19 direct grants to eligible Community Boards in the
20 nonparticipating State.

21 (2) APPLICATION.—To be eligible to receive a
22 direct grant under paragraph (1), a Community
23 Board shall submit an application to the Assistant
24 Secretary at such time, in such manner, and con-
25 taining such information as the Assistant Secretary

1 may reasonably require to assure compliance with
2 this Act, including any information that a Commu-
3 nity Board is required to submit in an application
4 described in subsection (d)(2)(B)(ii).

5 (3) APPLICATION OF PROVISIONS.—The provi-
6 sions of section 6 shall apply to Community Boards
7 receiving funds through grants made under this sub-
8 section. For purposes of the application of such pro-
9 visions, references to the State shall be deemed to be
10 references to the Assistant Secretary.

11 (h) STATE REALLOTMENT.—For any fiscal year for
12 which a State does not submit an application for an allot-
13 ment under subsection (c), and the Assistant Secretary
14 does not use the allotment as described in subsection (g),
15 the Assistant Secretary shall make available the allotment
16 of such State to such other States as the Assistant Sec-
17 retary may determine to be appropriate.

18 (i) COUNTY REALLOCATION.—For any fiscal year for
19 which a Community Board in a State does not submit an
20 application for an allocation under subsection (d), the
21 State shall make available the allocation of such county
22 to such other counties in the State as the State may deter-
23 mine to be appropriate.

24 (j) OBLIGATION AND EXPENDITURE OF FUNDS.—

1 (1) STATE OBLIGATION OF FUNDS.—Any State
2 that receives an allotment from the Assistant Sec-
3 retary under subsection (c) shall obligate the allot-
4 ment not later than 6 months after the date of such
5 receipt or return the allotment to the Assistant Sec-
6 retary for reallocation in accordance with subsection
7 (h).

8 (2) COMMUNITY BOARD OBLIGATION OF
9 FUNDS.—Any Community Board that receives an al-
10 location from a State under subsection (d) shall obli-
11 gate the allocation not later than 6 months after the
12 date of such receipt or return the allocation to the
13 State for reallocation in accordance with subsection
14 (i).

15 (3) GRANT RECIPIENT EXPENDITURE OF
16 FUNDS.—Any recipient of a grant under section 6(g)
17 shall expend the funds made available through the
18 grant not later than 3 years after the date of such
19 receipt or return the funds to the State for
20 reallocation in accordance with subsection (i).

21 (k) SUPPLEMENT NOT SUPPLANT.—Funds appro-
22 priated under this Act shall be used to supplement and
23 not supplant other Federal, State, and local public funds
24 expended to provide youth development services for eligible
25 individuals.

1 **SEC. 6. COMMUNITY YOUTH DEVELOPMENT BOARD.**

2 ~~(a) ESTABLISHMENT OF COMMUNITY BOARD.—~~

3 (1) ~~IN GENERAL.—~~In order for entities within
4 a county to be eligible to receive assistance under
5 this Act, the Chief Executive Officer of the county
6 and a representative of the community-based youth
7 development organizations serving the county shall
8 jointly facilitate the establishment of a local entity,
9 or designate an existing local entity, that meets the
10 requirements of this section, to serve as a Commu-
11 nity Youth Development Board. The Chief Executive
12 Officer and representative shall consider permitting
13 an existing (as of the date of the consideration) com-
14 munity-based youth-focused organization to serve as
15 the Community Youth Development Board.

16 (2) ~~ESTABLISHMENT OF MULTICOUNTY COMMU-~~
17 ~~NITY BOARD.—~~The Chief Executive Officers of 2 or
18 more counties, and representatives of community-
19 based youth development organizations serving the
20 counties, may agree to facilitate the establishment of
21 a local entity, or designate an existing entity, that
22 meets the requirements of this section, to serve as
23 a multicounty Community Board. Such a
24 multicounty Community Board shall carry out the
25 duties described in subsections (f), (g), (i), and (j)
26 with respect to the counties involved. If such a

1 multicounty Community Board is established, all du-
2 ties required by this section to be carried out jointly
3 by the Chief Executive Officer of a county and the
4 representative of the community-based youth devel-
5 opment organizations serving the county shall be
6 carried out jointly by the Chief Executive Officers of
7 each participating county, and representatives of
8 community-based youth development organizations
9 serving the counties.

10 (b) NUMBER OF MEMBERS ON THE COMMUNITY
11 BOARD.—The Chief Executive Officer of the county and
12 the representative of the community-based youth develop-
13 ment organizations serving the county shall jointly deter-
14 mine the total number of members on the Community
15 Board, which shall be not less than 5 nor more than 11
16 members.

17 (c) COMPOSITION OF COMMUNITY BOARD.—

18 (1) APPOINTMENT.—

19 (A) IN GENERAL.—Except as provided in
20 subparagraph (B), the Chief Executive Officer
21 of a county and the representative of the com-
22 munity-based youth development organizations
23 serving the county shall jointly appoint the
24 members of a Community Board for the county

1 that is established, rather than designated,
2 under this Act.

3 (B) COUNTIES WITH DOMINANT SUBDIVI-
4 SIONS.—If any political subdivision of a State is
5 located totally or partially within a county, and
6 the population of the subdivision is more than
7 40 percent of the total population of the county,
8 the Chief Executive Officer of the subdivision,
9 the Chief Executive Officer of the county, and
10 the representative of the community-based
11 youth development organizations serving the
12 county shall jointly appoint the members of the
13 Community Board for the county.

14 (2) INVOLVEMENT.—In each feasible case, a
15 member of the Community Board shall have involve-
16 ment with youth and youth development services.

17 (3) INTERESTS.—The Community Board shall,
18 to the extent practicable, be comprised of members
19 whose interests in youth and youth development re-
20 flect the interests of various segments of the commu-
21 nity.

22 (4) ORGANIZATIONS.—In facilitating the estab-
23 lishment of, or designating, the Community Board,
24 the Chief Executive Officer of the county and the
25 representative of a community-based youth develop-

1 ment organizations serving the county shall consider
2 the inclusion of representatives of community-based
3 youth development organizations, community-based
4 youth-serving organizations, law enforcement, local
5 schools, local businesses, community foundations or
6 other philanthropic organizations, the religious com-
7 munity, and parents and youth participants in local
8 youth programs.

9 (5) EXPERTISE.—

10 (A) IN GENERAL.—At least 1 member of
11 the Community Board shall have demonstrated
12 expertise in the design and delivery of youth de-
13 velopment services provided through a commu-
14 nity-based youth development organization.

15 (B) SPECIAL RULE FOR LESS POPULATED
16 COUNTIES.—In the case of a county with a pop-
17 ulation of 100,000 or less, if the Chief Execu-
18 tive Officer of the county determines that, be-
19 cause of the absence of private nonprofit youth
20 development organizations, the county cannot
21 establish a Community Board meeting the re-
22 quirements of subparagraph (A), a representa-
23 tive of a community-based youth-serving organi-
24 zation with the expertise required under sub-
25 paragraph (A) may be selected to serve on the

1 Community Board, and may participate on the
2 Community Board, on the same basis as a rep-
3 resentative of a community-based youth devel-
4 opment organization with such expertise.

5 (d) ADMINISTRATION.—

6 (1) TERMS; OFFICERS; VACANCIES.—The Com-
7 munity Board shall adopt, and shall include in the
8 application described in section 5(d)(2)(B)(ii), by-
9 laws that include provisions regarding the terms of
10 office of members, the election of officers, and the
11 selection of members to fill vacancies, of the Com-
12 munity Board.

13 (2) CONFLICT OF INTEREST.—The bylaws of
14 the Community Board shall contain a conflict of in-
15 terest provision that requires any member of the
16 Community Board who has a conflict of interest re-
17 garding any matter before the Board to declare the
18 conflict and refrain from voting on the matter.

19 (e) FISCAL AGENT.—

20 (1) APPOINTMENT OF FISCAL AGENT.—The
21 Community Board shall appoint a fiscal agent for
22 the Board.

23 (2) DUTIES.—The fiscal agent shall carry out
24 such duties as the Community Board may determine
25 to be appropriate.

1 ~~(f) DUTIES OF COMMUNITY BOARD.—~~

2 ~~(1) COMMUNITY STRATEGIC PLAN.—~~The Com-
3 munity Board shall prepare and submit to the State
4 (to ensure that the plan meets the requirements of
5 this Act), as part of the application described in sec-
6 tion ~~5(d)(2)(B)(ii)~~, a community strategic plan for
7 youth development in the county involved, includ-
8 ing—

9 ~~(A) the results of a current (as of the date~~
10 of the submission) assessment of community
11 needs and resources;

12 ~~(B) specific process objectives and outcome~~
13 objectives for youth development programs; and

14 ~~(C) measures of program effectiveness that~~
15 shall be used to evaluate the progress of grant
16 recipients in achieving the objectives described
17 in subparagraph ~~(B)~~.

18 ~~(2) MONITORING, EVALUATION, AND TECH-~~
19 NICAL ASSISTANCE.—The Community Board shall
20 be responsible for establishing monitoring and eval-
21 uation procedures, consistent with such requirements
22 as may be established by the Assistant Secretary, to
23 assess the progress of grant recipients in achieving
24 the process objectives and outcome objectives identi-
25 fied in the community strategic plan. Community

1 Boards shall also provide technical assistance to ap-
2 plicants and grant recipients under subsection (g).

3 (3) APPEAL.—A State may deny approval of
4 the strategic plan of a Community Board described
5 in paragraph (1) only on the basis that the plan
6 does not meet the requirements of this Act. In the
7 event that the State denies approval of the strategic
8 plan, the Community Board may appeal the denial.
9 (g) GRANTS.—

10 (1) IN GENERAL.—The Community Board shall
11 award grants in accordance with this subsection to
12 pay for the Federal share of carrying out youth de-
13 velopment programs addressing the process objec-
14 tives, and the outcome objectives, established in the
15 community strategic plan described in subsection
16 (f)(1).

17 (2) REQUEST FOR PROPOSALS.—The Commu-
18 nity Board shall issue a request for proposals, to
19 apply for a grant under paragraph (1). Such request
20 shall specify the process objectives and outcome ob-
21 jectives to be addressed by the applicant submitting
22 the proposal.

23 (3) ELIGIBLE APPLICANTS.—In awarding
24 grants under paragraph (1), the Community Board
25 shall take into account the extent to which the pro-

1 gram meets the objectives and goals of the commu-
2 nity strategic plan described in subsection (f)(1). In
3 the second and subsequent year in which grants are
4 awarded, the Community Board shall take into ac-
5 count the extent to which the programs receiving
6 funding were successful in meeting the community
7 process objectives and outcome objectives for youth
8 development programs.

9 (4) GRANT APPLICATIONS.—To be eligible to
10 receive a grant under this subsection, an entity shall
11 submit an application to the Community Board at
12 such time, in such manner, and containing such in-
13 formation as the Community Board reasonably may
14 require.

15 (5) FUNDING PERIOD.—The Community Board
16 may award a grant for a period of up to 3 years.
17 The Community Board may terminate the funding
18 made available through such grant during such pe-
19 riod if the program fails to comply with the require-
20 ments of this Act, or if insufficient Federal funds
21 are appropriated under section 5(a) to permit the
22 continuation of funding for the full grant period of
23 all such grants awarded by the Community Board.

24 (6) RENEWALS OF GRANTS.—The Community
25 Board may renew grants made under paragraph (1).

1 After the initial grant period, in determining wheth-
2 er to renew a grant to an entity to carry out activi-
3 ties, the Community Board shall give substantial
4 weight to the effectiveness of the activities in achiev-
5 ing process objectives and outcome objectives speci-
6 fied in the community strategic plan described in
7 subsection (f)(1).

8 ~~(7) FEDERAL SHARE REQUIREMENT.—~~

9 ~~(A) FEDERAL SHARE.—~~The Federal share
10 of the cost of carrying out a youth development
11 program described in paragraph (1) shall be—

12 ~~(i) 80 percent for the first year for~~
13 ~~which the program receives funding under~~
14 ~~this subsection;~~

15 ~~(ii) 70 percent for the second such~~
16 ~~year;~~

17 ~~(iii) 60 percent for the third such~~
18 ~~year; and~~

19 ~~(iv) 50 percent for the fourth and any~~
20 ~~subsequent year.~~

21 ~~(B) NON-FEDERAL SHARE.—~~In providing
22 for the remaining share of the cost of carrying
23 out such a program, each recipient of assistance
24 under this subsection—

1 (i) shall provide for such share
2 through non-Federal sources;

3 (ii) may provide for such share
4 through a payment in cash; and

5 (iii) may provide for not more than 50
6 percent of such share through a payment
7 in kind, fairly evaluated, including facili-
8 ties, equipment, or services.

9 (8) CONTINUATION OF PROGRAMS.—The Com-
10 munity Board may award under this subsection a
11 grant for the continuation of any program operated
12 prior to the date of enactment of this Act under any
13 of the provisions of law referred to in section 9.

14 (h) ANNUAL REPORTS TO COMMUNITY BOARD.—To
15 carry out a program, each grant recipient under sub-
16 section (g) shall, not later than 45 days after the end of
17 each fiscal year of the Community Board, prepare and
18 submit to the Community Board an annual report on the
19 program during the fiscal year, in such manner and con-
20 taining such information as the Assistant Secretary may
21 reasonably require to determine compliance with this Act.

22 (i) ANNUAL REPORT TO STATE.—Each Community
23 Board shall, not later than 75 days after the end of each
24 fiscal year of the Community Board, prepare and submit
25 to the State an annual report in such manner and contain-

1 ing such information as the Assistant Secretary may rea-
 2 sonably require to determine compliance with this Act.
 3 Such report shall contain, at a minimum, information on
 4 the programs and activities funded by the Community
 5 Board during the fiscal year under this section and the
 6 extent to which the programs achieved the process objec-
 7 tives and outcome objectives specified in the community
 8 strategic plan described in subsection (f)(1).

9 (j) ~~PLANNING, ADMINISTRATION, COORDINATION,~~
 10 ~~EVALUATION, AND FISCAL AGENT EXPENSES.~~—In addi-
 11 tion to any initial planning funds provided under section
 12 5(d)(2)(A), the Community Board may use up to 5 per-
 13 cent of the funds received under section 5(d)(2)(B) for
 14 planning, administration, coordination, and evaluation ex-
 15 penses, and expenses of the fiscal agent of the Community
 16 Board. A grant recipient under subsection (g) may use
 17 up to 10 percent of the funds received under the grant
 18 for planning, administration, and coordination, and may
 19 use up to an additional 5 percent of such funds for evalua-
 20 tion expenses.

21 **SEC. 7. DUTIES OF THE STATE.**

22 (a) ~~DESIGNATION OF STATE ENTITY.~~—In order for
 23 entities within a State to be eligible to receive assistance
 24 under this Act, the Governor of the State shall establish

1 an entity, or designate an existing entity, to administer
2 and conduct the State activities described under this act.

3 ~~(b) YOUTH DEVELOPMENT INPUT.~~—The Governor
4 shall devise a mechanism to regularly receive input from
5 youth development organizations, youth-serving organiza-
6 tions, law enforcement, schools, and other interested par-
7 ties to coordinate activities statewide and assess the effec-
8 tiveness of programs funded under this Act.

9 ~~(c) REVIEW OF COMMUNITY YOUTH DEVELOPMENT~~
10 ~~PLANS.~~—

11 ~~(1) IN GENERAL.~~—Within 30 days of the sub-
12 mission by a Community Board of an application
13 under section 5(d)(2)(B)(ii), the State shall either
14 approve the application and distribute to the Com-
15 munity Board its local allocation under section 5, or
16 notify the Community Board of the additional steps
17 that the Community Board shall take to bring the
18 plan into compliance with this Act.

19 ~~(2) MONITORING OPERATIONS OF COMMUNITY~~
20 ~~BOARDS.~~—The State shall have primary responsibil-
21 ity for ensuring that the Community Boards operate
22 in compliance with this Act.

23 ~~(3) TECHNICAL ASSISTANCE TO COMMUNITY~~
24 ~~BOARDS.~~—The State shall provide technical assist-
25 ance related to the development and implementation

1 of community strategic plans described in section
2 6(f)(1) to Community Boards that are applicants
3 for, or recipients of, local allocations under section
4 5(d).

5 (d) ANNUAL REPORT AND AUDIT.—Each State shall,
6 not later than 120 days after the end of each fiscal year
7 of the State, prepare and submit to the Assistant Sec-
8 retary an annual report, together with the findings of an
9 independent audit conducted concerning the program, in
10 such manner and containing such information as the As-
11 sistant Secretary may reasonably require to determine
12 compliance with this Act. Such report shall contain, at a
13 minimum, information on the programs and activities
14 funded in the State during the fiscal year under this Act,
15 and the extent to which the Community Boards in the
16 State achieved the process objectives and outcome objec-
17 tives specified in the community strategic plan described
18 in section 6(f)(1).

19 **SEC. 8. DUTIES OF THE ASSISTANT SECRETARY.**

20 (a) INPUT FROM YOUTH DEVELOPMENT ORGANIZA-
21 TIONS.—The Assistant Secretary shall establish and im-
22 plement a mechanism to regularly receive advice and input
23 from a representative mix of youth development organiza-
24 tions, youth-serving organizations, educational agencies,
25 law enforcement, and other interested parties to improve

1 the effectiveness and increase coordination of Federal
2 youth development activities, including the administration
3 of this Act and regulations issued under this Act.

4 (b) NATIONAL POLICY GOALS AND STRATEGIC
5 PLANS.—

6 (1) NATIONAL POLICY GOALS.—After a review
7 of annual reports and audit findings developed under
8 section 7(d), and input from Community Boards and
9 representatives of youth development organizations,
10 the Assistant Secretary shall develop and issue na-
11 tional policy goals that reflect the process objectives
12 and outcome objectives specified in such plans.

13 (2) NATIONAL STRATEGIC PLAN FOR YOUTH
14 DEVELOPMENT.—Based on the national policy goals,
15 the Assistant Secretary shall develop a national stra-
16 tegic plan for youth development, including specific
17 process objectives and outcome objectives, designed
18 to achieve the national policy goals.

19 (c) MONITORING AND EVALUATION.—The Assistant
20 Secretary shall develop and establish a system for mon-
21 itoring and evaluating the effectiveness of activities funded
22 under this Act.

23 (d) COORDINATION.—The Assistant Secretary shall
24 consult with appropriate Federal agencies to ensure effec-

1 tive coordination of programs funded under this Act with
2 other Federal programs serving youth and families.

3 ~~(e) TRAINING AND TECHNICAL ASSISTANCE.—The~~
4 Assistant Secretary shall develop and establish a system
5 for providing training and technical assistance to States
6 and local communities to increase their capacity to provide
7 quality youth development services.

8 ~~(f) DEMONSTRATION PROGRAMS.—The Assistant~~
9 Secretary may provide financial assistance to appropriate
10 entities to carry out time-limited, research-based youth de-
11 velopment demonstration programs designed to improve
12 the knowledge base of the youth development and youth
13 prevention fields.

14 ~~(g) REPORT.—Every 2 years, the Assistant Secretary~~
15 shall submit to the President and the Congress a report
16 describing the activities funded under this Act, and an as-
17 sessment of the effectiveness of the activities in meeting
18 the process objectives and outcome objectives described in
19 subsection (b).

20 **SEC. 9. REPEALS.**

21 ~~(a) VIOLENT CRIME CONTROL AND LAW ENFORCE-~~
22 ~~MENT ACT OF 1994.—The following provisions of law are~~
23 ~~repealed:~~

24 (1) Subtitles A, B, D, J, and O of title III of
25 the Violent Crime Control and Law Enforcement

1 Act of 1994 (relating to crime prevention programs)
2 (~~42 U.S.C. 13741 et seq.~~).

3 ~~(2) Chapter 67 of title 31, United States Code~~
4 ~~(relating to the Local Partnership Act).~~

5 ~~(3) The amendments made by subtitle O of title~~
6 ~~III of the Violent Crime Control and Law Enforce-~~
7 ~~ment Act of 1994 (relating to urban recreation and~~
8 ~~at-risk youth).~~

9 ~~(b) DEPARTMENT OF EDUCATION PROGRAMS.—The~~
10 ~~following provisions of law are repealed:~~

11 ~~(1) Part D of title I of the Elementary and Sec-~~
12 ~~ondary Education Act of 1965 (relating to school~~
13 ~~dropout demonstration assistance) (as amended by~~
14 ~~Public Law 103–382).~~

15 ~~(2) Title IV of the Elementary and Secondary~~
16 ~~Education Act of 1965 (relating to drug free schools~~
17 ~~and communities) (as amended by Public Law 103–~~
18 ~~382).~~

19 ~~(c) OTHER PROGRAMS.—~~

20 ~~(1) Part B of title II of the Job Training Part-~~
21 ~~nership Act (relating to summer youth employment~~
22 ~~and training programs) (~~29 U.S.C. 1630 et seq.~~).~~

23 ~~(2) Section 517 of the Public Health Service~~
24 ~~Act (~~42 U.S.C. 290bb–23~~) (relating to grants for~~

1 the prevention of alcohol and drug abuse among
2 high-risk youth).

3 (3) Paragraph (3) of section 1707(b) of the
4 Public Health Service Act (42 U.S.C. 300u-6(b)(3))
5 (relating to community coalition demonstration
6 projects to support health and human service needs
7 for minority males).

8 (4) Part D of title II of the Juvenile Justice
9 and Delinquency Prevention Act of 1974 (42 U.S.C.
10 5667 et seq.) (relating to gang-free schools and com-
11 munities).

12 (5) Part G of title II of the Juvenile Justice
13 and Delinquency Prevention Act of 1974 (42 U.S.C.
14 5667e et seq.) (relating to mentoring).

15 (6) Title V of the Juvenile Justice and Delin-
16 quency Prevention Act of 1974 (42 U.S.C. 5781 et
17 seq.) (relating to local delinquency programs).

18 (7) Section 408 of the Human Services Reau-
19 thorization Act of 1986 (relating to demonstration
20 partnership agreements) (42 U.S.C. 9910b).

21 (8) Section 682 of the Community Services
22 Block Grant Act (relating to the National Youth
23 Sports Program) (42 U.S.C. 9910c).

24 (9) Chapters 1 and 2 of subtitle B of title III
25 of the Anti-Drug Abuse Act of 1988 (42 U.S.C.

1 11801 et seq.) (relating to drug abuse prevention re-
2 lating to youth gangs and runaway and homeless
3 youth).

4 **SEC. 10. CONFORMING AMENDMENTS.**

5 (a) SCHOOL DROPOUT DEMONSTRATIONS.—The Ele-
6 mentary and Secondary Education Act of 1965 (as
7 amended by Public Law 103–382) is amended—

8 (1) in section 1002 (20 U.S.C. 6302)—

9 (A) by striking subsection (d);

10 (B) by redesignating subsection (g) as sub-
11 section (d); and

12 (C) by inserting subsection (d) (as redesign-
13 ated by subparagraph (B)) after subsection
14 (c);

15 (2) in section 1003(a) (20 U.S.C. 6303(a))—

16 (A) in paragraph (1), by striking “sub-
17 sections (a), (c), and (d), of section 1002” and
18 inserting “subsections (a) and (c) of section
19 1002”; and

20 (B) in paragraph (3), by striking “sub-
21 sections (a), (c), and (d) of section 1002” and
22 inserting “subsections (a) and (c) of section
23 1002”;

24 (3) in section 1112(b)(4)(B) (20 U.S.C.
25 6312(b)(4)(B)), by striking “neglected or delinquent

1 youth and youth at risk of dropping out served
2 under part D,”;

3 (4) in section 1115(b)(2)(C) (20 U.S.C.
4 6315(b)(2)(C))—

5 (A) by striking clause (i); and

6 (B) by striking “(C)” and all that follows
7 through “A child” and inserting “(C) A child”;

8 (5) in section 1122(c) (20 U.S.C. 6332(c))—

9 (A) in paragraph (1), by striking “and
10 without regard to amounts available for delin-
11 quent children under subpart 2 of part D”;

12 (B) in paragraph (2), by striking “and
13 without regard to amounts available for delin-
14 quent children under subpart 2 of part D”; and

15 (C) in paragraph (3), by striking “and
16 without regard to amounts available for delin-
17 quent children under subpart 2 of part D”;

18 (6) in section 1124(c)(1)(C) (20 U.S.C.
19 6333(c)(1)(C)), by striking “, but not counted pur-
20 suant to subpart 1 of part D for the purposes of a
21 grant to a State agency”;

22 (7) in subsections (a)(1) and (b) of section
23 1502 (20 U.S.C. 6492(a)(1) and (b)), by striking
24 “section 1002(g)(2)” and inserting “section
25 1002(d)(2)”;

1 (8) in section 1503(a) (20 U.S.C. 6493(a)), by
2 striking “section 1002(g)(2)” and inserting “section
3 1002(d)(2)”;

4 (9) in section 1603(c)(1) (20 U.S.C.
5 6513(c)(1)), by striking “subsections (a), (c), and
6 (d) of section 1002” and inserting “subsections (a)
7 and (c) of section 1002”;

8 (10) in section 14302(a)(2) (20 U.S.C.
9 8852(a)(2))—

10 (A) by striking subparagraph (B); and

11 (B) by redesignating subparagraphs (C)
12 through (F) as subparagraphs (B) through (E),
13 respectively; and

14 (11) in section 14307(a)(1) (20 U.S.C.
15 8857(a)(1))—

16 (A) by striking subparagraph (C); and

17 (B) by redesignating subparagraphs (D)
18 through (G) as subparagraphs (C) through (F),
19 respectively.

20 (b) DRUG FREE SCHOOLS AND COMMUNITIES.—

21 (1) The Elementary and Secondary Education
22 Act of 1965 (as amended by Public Law 103–382)
23 is amended—

24 (A) in section 2209(b)(1)(C) (20 U.S.C.
25 6649(b)(1)(C))—

1 (i) by striking clause (ii); and
2 (ii) by redesignating clauses (iii)
3 through (vii) as clauses (ii) through (vi),
4 respectively;

5 (B) in section 14101(10) (20 U.S.C.
6 8801(10))—

7 (i) in subparagraph (D), by adding
8 “and” at the end;

9 (ii) by striking subparagraph (E); and

10 (iii) by redesignating subparagraph
11 (F) as subparagraph (E);

12 (C) in section 14201(a)(2) (20 U.S.C.
13 8821(a)(2)), by striking “subparagraphs (C),
14 (D), (E), and (F) of section 14101(10)” and
15 inserting “subparagraphs (C), (D), and (E) of
16 section 14101(10)”;

17 (D) in section 14307 (20 U.S.C. 8857)—

18 (i) in subsection (a)(1)—

19 (I) by striking subparagraph (D)
20 (as redesignated by subsection
21 (a)(11)); and

22 (II) by redesignating subpara-
23 graphs (E) and (F) as subparagraphs
24 (D) and (E), respectively; and

25 (ii) in subsection (b)(1)—

1 (I) by striking subparagraph (C);

2 and

3 (II) by striking subparagraphs

4 (D) through (G) as subparagraphs

5 (C) through (F), respectively; and

6 (E) in section 14503(b)(1) (20 U.S.C.

7 8893(b)(1))—

8 (i) in subparagraph (C), by adding

9 “and” at the end;

10 (ii) in subparagraph (D), by striking

11 “; and” and inserting a period; and

12 (iii) by striking subparagraph (E).

13 (2) Subparagraph (A) of section 3521(d)(8) of

14 the Anti-Drug Abuse Act of 1988 (42 U.S.C.

15 11841(d)(8)(A)) is amended by striking “consistent

16 with the Drug-Free Schools and Communities Act of

17 1986”.

18 (c) JOB TRAINING PARTNERSHIP ACT.—The Job

19 Training Partnership Act is amended—

20 (1) in section 3(a) (29 U.S.C. 1502(a))—

21 (A) by striking paragraph (2); and

22 (B) by striking “(a)” and all that follows

23 through “There are” and inserting “(a) There

24 are”;

25 (2) in section 4 (29 U.S.C. 1503(37))—

1 (A) in paragraph (37), by striking “and
2 followup services authorized under section
3 253(d)”;

4 (B) in paragraph (39), by striking “and
5 followup services authorized under section
6 253(d)”;

7 (3) in section 202(a)(1) (29 U.S.C.
8 1602(a)(1)), by striking “section 3(a)(1)” and in-
9 serting “section 3(a)”;

10 (4) in subsections (a)(1) and (b)(2)(A) of sec-
11 tion 202 (as amended by section 701(c) of the Job
12 Training Reform Amendments of 1992 (Public Law
13 102-367; 106 Stat. 1103), by striking “section
14 3(a)(1)” and inserting “section 3(a)”;

15 (5) in section 262(a)(1) (29 U.S.C.
16 1642(a)(1)), by striking “section 3(a)(1)” and in-
17 serting “section 3(a)”;

18 (6) in subsections (a)(1) and (b)(2)(A) of sec-
19 tion 262 (as amended by section 701(f) of the Job
20 Training Reform Amendments of 1992 (Public Law
21 102-367; 106 Stat. 1107), by striking “section
22 3(a)(1)” and inserting “section 3(a)”;

23 (7) in section 454(a) (29 U.S.C. 1734(a)), by
24 striking “, B, and C” and inserting “and C”.

1 (d) NATIONAL YOUTH SPORTS PROGRAM.—Section
 2 13 of the National School Lunch Act (42 U.S.C. 1761)
 3 is amended—

4 (1) in subsection (a)(1), by striking “public or
 5 private nonprofit higher education institutions par-
 6 ticipating in the National Youth Sports Program,”;
 7 and

8 (2) in subsection (c)—

9 (A) by striking paragraph (2); and

10 (B) by striking “(c)” and all that follows
 11 through “Payments” and inserting “(c) Pay-
 12 ments”.

13 **SEC. 11. TRANSFER OF FUNDS.**

14 (a) TRANSFER.—

15 (1) IN GENERAL.—The total of the amounts de-
 16 scribed in paragraph (2) shall be transferred to the
 17 budget account for this Act and made available to
 18 carry out this Act for fiscal year 1996.

19 (2) TOTAL.—The total referred to in paragraph
 20 (1) is the total of—

21 (A) the amounts (but not more than
 22 \$500,000,000) that have been made available
 23 for fiscal year 1995 or 1996 to carry out a pro-
 24 vision of Federal law repealed by section 9(a);

1 and that have not been obligated by the date of
2 enactment of this Act; and

3 ~~(B)~~ the amounts that have been made
4 available for fiscal year 1995 or 1996 to carry
5 out a provision of Federal law repealed by sub-
6 section ~~(b)~~ or ~~(c)~~ of section 9, and that have
7 not been obligated by the date of enactment of
8 this Act.

9 ~~(b)~~ RETURN TO TREASURY.—After the transfer re-
10 quired by subsection ~~(a)~~ and the appropriation of any
11 funds to carry out this Act for fiscal year 1996, if the
12 amount in the budget account for this Act that is available
13 for fiscal year 1996 exceeds \$2,000,000,000, the excess
14 shall be returned to the Treasury of the United States.

15 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

16 *(a) SHORT TITLE.—This Act may be cited as the*
17 *“Youth Development Community Block Grant Act of 1995”.*

18 *(b) TABLE OF CONTENTS.—The table of contents is as*
19 *follows:*

- Sec. 1. Short title; table of contents.*
- Sec. 2. Findings.*
- Sec. 3. Purposes.*
- Sec. 4. Definitions.*
- Sec. 5. General distribution of funds.*
- Sec. 6. Distribution of State allotments.*
- Sec. 7. Distribution of local allocations.*
- Sec. 8. Distribution to other entities.*
- Sec. 9. Distribution to grant recipients.*
- Sec. 10. Reallotment and reallocation.*
- Sec. 11. Community Youth Development Board.*
- Sec. 12. Duties of Community Boards.*
- Sec. 13. Duties of the States.*
- Sec. 14. Duties of the Assistant Secretary.*

Sec. 15. Repeals.

Sec. 16. Conforming amendments.

Sec. 17. Transfer of funds.

Sec. 18. Effective date and transition provisions.

1 **SEC. 2. FINDINGS.**

2 *Congress finds the following:*

3 *(1) In an increasingly complex and competitive*
4 *world economy, the human capital of the United*
5 *States is its most important resource. Too many*
6 *young people in the United States are reaching adult-*
7 *hood unprepared to be productive workers, effective*
8 *parents, or responsible citizens.*

9 *(2) Over the past decade, public concern related*
10 *to young people has focused primarily on improving*
11 *academic performance and combating youth problems*
12 *such as substance abuse and juvenile delinquency.*

13 *(3) Young people who lack self-confidence, self-*
14 *discipline, respect for others, and a sense of connec-*
15 *tion to their families and communities, are unlikely*
16 *to be successful in school, and far more likely to en-*
17 *gage in high-risk behaviors.*

18 *(4) Parents have primary responsibility for the*
19 *social, moral, emotional, physical, and cognitive de-*
20 *velopment of their children. However, tremendous so-*
21 *cial and demographic changes during the last 30*
22 *years have had a significant effect on family life and*
23 *youth development, increasing the need for programs*

1 *to strengthen families and help parents meet the so-*
2 *cial, moral, emotional, physical, and cognitive needs*
3 *of their children.*

4 *(5) The lack of supervision of youth by parents*
5 *and the lack of meaningful activity after school for*
6 *youth contributes to the spread of violent juvenile de-*
7 *linquency in the form of youth and gang violence,*
8 *drug trafficking, dangerous and self-destructive behav-*
9 *ior, and lack of hope among youth in our Nation.*

10 *(6) The United States expects too much of its*
11 *schools if the Nation asks the schools to meet single-*
12 *handedly the needs described in paragraph (4) in ad-*
13 *dition to accomplishing their basic educational mis-*
14 *sion. Only a strong partnership among community-*
15 *based youth development organizations, community-*
16 *based youth-serving organizations, community-based*
17 *family-serving organizations, local government, law*
18 *enforcement, juvenile and family courts, local schools*
19 *and local educational agencies, local businesses (in-*
20 *cluding small businesses, businesses that produce or*
21 *sell products that may be abused, and large indus-*
22 *tries), philanthropic organizations, the religious com-*
23 *munity, and families can create a community envi-*
24 *ronment that truly supports the youth of the Nation*
25 *in reaching their highest potential.*

1 (7) Youth development programs, including
2 youth clubs, sports and recreation programs,
3 mentoring programs, leadership development activi-
4 ties, and community service programs, make a major
5 contribution to helping youth develop the life skills
6 and values that will prepare the youth for the chal-
7 lenges of adolescence and the independence and re-
8 sponsibilities of adulthood.

9 (8) Participation in positive youth development
10 programs can lead to a reduction in high-risk behav-
11 iors, including school failure, teenage pregnancy, use
12 of alcohol and drugs, and juvenile delinquency. Many
13 youth who would greatly benefit from such programs
14 do not have access due to factors that include lack of
15 coordination among the programs and inequitable
16 distribution of existing resources.

17 (9) Community-based youth-serving organiza-
18 tions, private and public, are an effective resource in
19 developing and implementing community youth devel-
20 opment plans, both because of the responsiveness of
21 the organizations to local community values and con-
22 cerns, and the ability of the organizations to mobilize
23 community resources.

24 (10) Notwithstanding the efforts of community-
25 based youth-serving organizations, in most local com-

1 *munities youth development efforts are so fragmented*
2 *that millions of youth nationwide go unserved, and*
3 *no process exists through which key groups regularly*
4 *come together to develop a comprehensive approach to*
5 *youth development. Without a mechanism for coordi-*
6 *nation, narrowly focused Federal programs are un-*
7 *able to meet the comprehensive needs of the youth of*
8 *the Nation.*

9 *(11) Narrowly targeted categorical programs*
10 *have created a multitude of Federal funding streams*
11 *which have become a barrier to effective program co-*
12 *ordination and the provision of comprehensive serv-*
13 *ices for children and youth.*

14 *(12) It is critical that the Federal Government*
15 *adopt a comprehensive strategy in promoting the*
16 *positive development of youth, and encourage and em-*
17 *power communities to develop and implement com-*
18 *prehensive youth development plans.*

19 **SEC. 3. PURPOSES.**

20 *It is the purpose of this Act to create a single, com-*
21 *prehensive Federal strategy for community-based youth de-*
22 *velopment programs, and to support communities in de-*
23 *signing community strategic plans for youth development*
24 *that—*

1 (1) support the primary role of the family in
2 positive youth development;

3 (2) give priority to prevention of youth problems
4 and crime through youth development;

5 (3) promote increased community coordination
6 and collaboration in meeting the developmental needs
7 of youth;

8 (4) support the development and expansion of
9 community-based youth development programs to re-
10 spond to local needs; and

11 (5) promote community partnerships that link
12 youth development programs with services provided
13 by community-based youth development organiza-
14 tions, community-based youth-serving organizations,
15 community-based family-serving organizations, local
16 government (including parks and recreation agen-
17 cies), law enforcement, juvenile and family courts,
18 and local schools and local educational agencies, and
19 other segments of the community.

20 **SEC. 4. DEFINITIONS.**

21 As used in this Act:

22 (1) *ASSISTANT SECRETARY.*—The term “Assist-
23 ant Secretary” means the Assistant Secretary for
24 Children and Families of the Department of Health
25 and Human Services.

1 (2) *COMMUNITY-BASED.*—The term “community-
2 *based*”—

3 (A) *used with respect to an organization,*
4 *means an organization that is representative of*
5 *a community or a significant segment of a com-*
6 *munity and is engaged in providing services to*
7 *the community; and*

8 (B) *used with respect to a program or serv-*
9 *ice, means a program or service provided to the*
10 *community in which the program or service is*
11 *located.*

12 (3) *COMMUNITY BOARD.*—The term “Community
13 *Board*” means a Community Youth Development
14 *Board established under section 11.*

15 (4) *COUNTY.*—The term “county”, used to refer
16 *to a political subdivision of Vermont, Rhode Island,*
17 *Connecticut, Hawaii, Alaska, or another State with*
18 *similar local government, means a city, town, town-*
19 *ship, village, or other general purpose political sub-*
20 *division.*

21 (5) *LOCAL EDUCATIONAL AGENCY.*—The term
22 *“local educational agency” has the meaning given the*
23 *term in section 14101 of the Elementary and Second-*
24 *ary Education Act of 1965 (20 U.S.C. 8801).*

1 (6) *LOW-INCOME FAMILY.*—The term “low-in-
2 come family” means a family with an income below
3 the poverty line.

4 (7) *OUTCOME OBJECTIVE.*—The term “outcome
5 objective” means an objective that relates to the im-
6 pact of a program or initiative, with respect to the
7 participants in the program or initiative, the fami-
8 lies, peer groups, or schools of the participants, or the
9 community that the program or initiative serves, in-
10 cluding—

11 (A) an objective relating to changes in the
12 competencies described in paragraph (15)(A) of
13 individual participants in the program or ini-
14 tiative;

15 (B) an objective relating to reducing the in-
16 cidence of high-risk behaviors, such as school fail-
17 ure, violence, teenage pregnancy, use of alcohol,
18 use of illegal drugs, and juvenile delinquency,
19 among youth in the community; and

20 (C) an objective relating to increasing pro-
21 tective factors and reducing risk factors for the
22 participants, the families, peer groups, or schools
23 of the participants, or the community.

24 (8) *OUTLYING AREA.*—The term “outlying area”
25 means the United States Virgin Islands, Guam,

1 *American Samoa, the Commonwealth of the Northern*
2 *Mariana Islands, the Republic of the Marshall Is-*
3 *lands, the Federated States of Micronesia, and the Re-*
4 *public of Palau.*

5 (9) *POVERTY LINE.*—*The term “poverty line”*
6 *means the poverty line (as defined by the Office of*
7 *Management and Budget, and revised annually in ac-*
8 *cordance with section 673(2) of the Community Serv-*
9 *ices Block Grant Act (42 U.S.C. 9902(2)) applicable*
10 *to a family of the size involved.*

11 (10) *PROCESS OBJECTIVE.*—*The term “process*
12 *objective” means an objective that relates to the man-*
13 *ner in which a program or initiative is carried out,*
14 *including—*

15 (A) *an objective relating to the degree to*
16 *which the program or initiative is reaching its*
17 *intended target population;*

18 (B) *an objective relating to the degree to*
19 *which the program or initiative addresses known*
20 *risk factors for youth problem behaviors and in-*
21 *corporates activities that inhibit the behaviors*
22 *and that build on protective factors for youth;*

23 (C) *an objective relating to the number, age,*
24 *gender, and ethnicity of the youth involved in*
25 *the program or initiative;*

1 (D) *an objective relating to the degree to*
2 *which the services delivered are consistent with*
3 *the intended program model; and*

4 (E) *an objective relating to the cost of deliv-*
5 *ering services under the program or initiative.*

6 (11) *STATE.*—*The term “State” means each of*
7 *the several States of the United States, the District of*
8 *Columbia, and the Commonwealth of Puerto Rico.*

9 (12) *SUBSTANCE ABUSE.*—*The term “substance*
10 *abuse” has the meaning given the term in section 534*
11 *of the Public Health Service Act (42 U.S.C. 290cc-*
12 *34).*

13 (13) *YOUTH.*—*The term “youth” means an indi-*
14 *vidual who is not younger than age 6 and not older*
15 *than age 18.*

16 (14) *YOUTH DEVELOPMENT ORGANIZATION.*—*The*
17 *term “youth development organization” means a pri-*
18 *vate nonprofit youth-serving organization with a*
19 *major emphasis on providing youth development pro-*
20 *grams.*

21 (15) *YOUTH DEVELOPMENT PROGRAM.*—*The*
22 *term “youth development program” means a program*
23 *that—*

24 (A) *in order to enable youth to deal success-*
25 *fully with the challenges of adolescence and pre-*

1 *pare the youth for the independence and respon-*
2 *sibilities of being parents, workers, and citizens,*
3 *attempts to help the youth to develop—*

4 *(i) social competencies, such as work*
5 *and family life skills, problem-solving skills,*
6 *and communication skills;*

7 *(ii) moral competencies, such as per-*
8 *sonal values, ethics, and a sense of respon-*
9 *sibility and citizenship (including partici-*
10 *pation in civic life and community service);*

11 *(iii) emotional competencies, such as a*
12 *sense of personal identity, self-confidence,*
13 *autonomy, and the ability to resist negative*
14 *peer pressure;*

15 *(iv) physical competencies, such as*
16 *physical conditioning, endurance, and an*
17 *appreciation for and strategies to achieve*
18 *lifelong physical health and fitness; and*

19 *(v) cognitive competencies, such as*
20 *knowledge, reasoning ability, creativity, and*
21 *a lifelong commitment to learning and*
22 *achievement;*

23 *(B) conducts activities with a primarily*
24 *nonacademic focus;*

1 (C) employs primarily active and experien-
2 tial learning methods;

3 (D) builds relationships between positive
4 adult role models and youth in a program set-
5 ting; and

6 (E) promotes the competencies described in
7 subparagraph (A) through group and one-to-one
8 activities, which may include activities in youth
9 clubs, sports and recreation, peer counseling and
10 teaching, mentoring, the arts, values education,
11 leadership development, crime and delinquency
12 prevention, community service or volunteerism,
13 literacy, before school and after school programs,
14 prevention of violence (including violence in the
15 home), mediation skills training, drug abuse pre-
16 vention, alcohol education, parenting skills ac-
17 tivities, camping, environmental education, eth-
18 nic or cultural enrichment, tutoring, and aca-
19 demic enrichment.

20 (16) *YOUTH-SERVING ORGANIZATION*.—The term
21 “youth-serving organization” means an organization
22 with a primary focus on providing youth develop-
23 ment, health and fitness, education, substance abuse
24 prevention, child welfare, child protective, psycho-

1 *logical, parenting, recreation, teen pregnancy, reha-*
2 *ilitative, or residential services to youth.*

3 **SEC. 5. GENERAL DISTRIBUTION OF FUNDS.**

4 *(a) AUTHORIZATION OF APPROPRIATIONS.—*

5 *(1) IN GENERAL.—There are authorized to be ap-*
6 *propriated to carry out this Act, \$890,900,000 for fis-*
7 *cal year 1996 and such sums as may be necessary for*
8 *each of fiscal years 1997 through 2000.*

9 *(2) VIOLENT CRIME REDUCTION TRUST FUND.—*

10 *Notwithstanding section 310001(c) of the Violent*
11 *Crime Control and Law Enforcement Act of 1994 (42*
12 *U.S.C. 14211(c)), there are authorized to be appro-*
13 *priated to carry out this Act, from amounts in the*
14 *Violent Crime Reduction Trust Fund, for each of fis-*
15 *cal years 1997 through 2000, the total amount au-*
16 *thorized to be appropriated for such fiscal year under*
17 *title III of the Violent Crime Control and Law En-*
18 *forcement Act of 1994 (42 U.S.C. 13741 et seq.) (as*
19 *in effect on the day before the date of enactment of*
20 *this Act) from such trust fund to carry out the provi-*
21 *sions described in section 15(a).*

22 *(b) RESERVATIONS.—From the sums appropriated*
23 *under subsection (a) for any fiscal year, the Assistant Sec-*
24 *retary shall reserve—*

1 (1) 95 percent of the sums for allotments to
2 States and allocations to Community Boards, as de-
3 scribed in sections 6 and 7;

4 (2) 1.5 percent of the sums for grants to Native
5 American organizations, as described in section 8(a);

6 (3) 0.5 percent of the sums for grants to outlying
7 areas, as described in section 8(b); and

8 (4) 3 percent of the sums for activities by the Ad-
9 ministration for Children and Families, as described
10 in this Act.

11 **SEC. 6. DISTRIBUTION OF STATE ALLOTMENTS.**

12 (a) *TOTAL DISTRIBUTION AMOUNT.*—From the sums
13 reserved under section 5(b)(1) (referred to in this section
14 as the “total distribution amount”), the Assistant Secretary
15 shall make allotments under this section to States to—

16 (1) assist Community Boards in carrying out
17 the activities described in sections 7(b)(2)(A) and
18 9(a);

19 (2) carry out activities required to administer
20 the youth development programs carried out in the
21 States; and

22 (3) for any fiscal year described in section
23 7(a)(1)(B), assist appropriate entities, on a discre-
24 tionary basis, in carrying out local youth develop-
25 ment programs in order to—

1 (A) respond to emergency situations, as de-
2 termined by the States; or

3 (B) serve areas with a high concentration of
4 low-income families.

5 (b) ALLOTMENT OF FUNDS TO STATES.—Subject to
6 subsection (c), for each fiscal year in which funds are ap-
7 propriated under section 5(a), the Assistant Secretary shall
8 allot to each State the sum (referred to in this section and
9 section 7 as the “State allotment”) of—

10 (1) an amount that bears the same relation to $\frac{1}{3}$
11 of the total distribution amount as the number of
12 youth in the State bears to the number of youth in
13 all States;

14 (2) an amount that bears the same relation to $\frac{1}{3}$
15 of the total distribution amount as the number of
16 youth from low-income families in the State bears to
17 the number of such youth in all States; and

18 (3) an amount from the remaining $\frac{1}{3}$ of the
19 total distribution amount, calculated in accordance
20 with a formula prescribed by the Assistant Secretary,
21 that takes into account the average incidence of juve-
22 nile crime in the State during the most recent 4-year
23 period for which data are available, relative to the av-
24 erage incidence of such crime in all States during
25 such period.

1 (c) *MINIMUM STATE ALLOTMENT.*—*The Assistant Sec-*
2 *retary shall allot to each State under this section an*
3 *amount that is not less than 1/2 of 1 percent of the total*
4 *distribution amount.*

5 (d) *DISTRIBUTION OF FUNDS TO STATES.*—*To be eli-*
6 *gible to receive such State allotment, the State shall prepare,*
7 *and submit to the Assistant Secretary, an application at*
8 *such time, in such manner, and containing such informa-*
9 *tion as the Assistant Secretary may reasonably require to*
10 *assure compliance with this Act. Such application shall in-*
11 *clude, at a minimum, an assurance that the State is pre-*
12 *pared to use such amount in compliance with all the re-*
13 *quirements of this Act, and, in the case of any application*
14 *submitted after the first year in which the State receives*
15 *funds under this Act, that the State will submit to the As-*
16 *stant Secretary an annual program report and the results*
17 *of an independent audit conducted by the State concerning*
18 *the use of such funds.*

19 ***SEC. 7. DISTRIBUTION OF LOCAL ALLOCATIONS.***

20 (a) *RESERVATION AND ALLOCATION OF FUNDS TO*
21 *COMMUNITY BOARDS.*—

22 (1) *RESERVATIONS.*—

23 (A) *ADMINISTRATION.*—*A State may reserve*
24 *not more than 4 percent of the State allotment*
25 *to carry out activities required to administer the*

1 *youth development programs carried out in the*
2 *State.*

3 (B) *DISCRETIONARY FUNDING OF LOCAL*
4 *YOUTH DEVELOPMENT PROGRAMS.—For each fis-*
5 *cal year for which the total sums appropriated*
6 *under section 5(a) are \$500,000,000 or more, a*
7 *State may reserve not more than 3.5 percent of*
8 *the State allotment to assist appropriate entities,*
9 *on a discretionary basis, in carrying out local*
10 *youth development programs in order to—*

11 (i) *respond to emergency situations, as*
12 *determined by the State; or*

13 (ii) *serve areas with a high concentra-*
14 *tion of low-income families.*

15 (2) *ALLOCATION OF FUNDS TO COMMUNITY*
16 *BOARDS FOR FISCAL YEARS FOR WHICH APPROPRIA-*
17 *TIONS ARE \$500,000,000 OR MORE.—*

18 (A) *IN GENERAL.—Except as described in*
19 *paragraph (3), for each fiscal year for which a*
20 *State receives a State allotment, the State shall,*
21 *after making any reservation under paragraph*
22 *(1), allocate and distribute to each Community*
23 *Board in the State an amount (referred to in*
24 *this section as the “local allocation”) represent-*

1 *ing an equitable allocation of the remainder of*
2 *the State allotment.*

3 (B) *CALCULATION.*—*The local allocations*
4 *shall be distributed among Community Boards*
5 *representing counties within the State utilizing*
6 *the Federal allotment formula specified in sec-*
7 *tion 6(b), except that for purposes of the applica-*
8 *tion of the formula—*

9 (i) *each reference to the total distribu-*
10 *tion amount shall be deemed to be a ref-*
11 *erence to the remainder of the State allot-*
12 *ment;*

13 (ii) *each reference to a State shall be*
14 *deemed to be a reference to a county; and*

15 (iii) *the reference to all States shall be*
16 *deemed to be a reference to all counties in*
17 *the State.*

18 (3) *ALLOCATION OF FUNDS TO COMMUNITY*
19 *BOARDS FOR FISCAL YEARS FOR WHICH APPROPRIA-*
20 *TIONS ARE LESS THAN \$500,000,000.—*

21 (A) *GRANTS.*—*For each fiscal year for*
22 *which the total sums appropriated under section*
23 *5(a) are less than \$500,000,000, and for which*
24 *a State receives a State allotment, the State*
25 *shall, after making any reservation under para-*

1 *graph (1)(A), make grants from the remainder of*
 2 *the State allotment to eligible Community*
 3 *Boards to carry out the activities described in*
 4 *subsection (b)(2)(A) and section 9(a).*

5 *(B) CONSIDERATIONS.—In making such*
 6 *grants, the State shall consider the criteria de-*
 7 *scribed in the formula specified in section 6(b),*
 8 *applied as described in paragraph (2)(B). The*
 9 *State shall ensure an equitable geographic dis-*
 10 *tribution of such grants (including distribution*
 11 *to rural, urban, and suburban areas within the*
 12 *State), and shall ensure that a variety of pro-*
 13 *gram models and activities receive funding*
 14 *under this paragraph.*

15 *(C) TREATMENT OF GRANTS.—For purposes*
 16 *of this Act, a grant awarded to a Community*
 17 *Board under this paragraph shall be considered*
 18 *to be a local allocation.*

19 *(b) DISTRIBUTION OF FUNDS TO COMMUNITY*
 20 *BOARDS.—*

21 *(1) INITIAL PLANNING FUNDS.—For the first fis-*
 22 *cal year for which Community Boards in a State are*
 23 *eligible to receive funds under this section, the State*
 24 *shall make available, to each eligible Community*
 25 *Board in the State, 5 percent of the local allocation*

1 *of such Board, to be used for up to 6 months for an*
2 *initial planning phase. To be eligible to receive such*
3 *amount, the Community Board shall submit to the*
4 *State a letter of intent to apply for funds under this*
5 *section. Such letter of intent shall include a list of the*
6 *members of the Community Board, including suffi-*
7 *cient information about their affiliations to dem-*
8 *onstrate compliance with the requirements of sub-*
9 *sections (b) through (f) of section 11.*

10 *(2) DISTRIBUTION OF PROGRAM FUNDS.—*

11 *(A) IN GENERAL.—For each fiscal year for*
12 *which a State receives a State allotment, the*
13 *State shall distribute to each eligible Community*
14 *Board in the State an amount equal to the re-*
15 *mainder of the local allocation of such Board for*
16 *the purpose of conducting community-based*
17 *youth development programs that—*

18 *(i) address the process objectives, and*
19 *the outcome objectives, identified in the*
20 *community strategic plan described in sec-*
21 *tion 12(a)(1);*

22 *(ii) incorporate components that pro-*
23 *mote competencies in youth;*

- 1 (iii) recognize the primary role of the
2 family in positive youth development in
3 order to strengthen families;
- 4 (iv) promote the involvement of youth
5 (including program participants), parents,
6 and other community members in the plan-
7 ning and implementation of the programs;
- 8 (v) identify specific protective factors
9 and risk factors for youth, to be addressed
10 by the programs;
- 11 (vi) coordinate services with other
12 youth and family services in the community
13 and help participants access the services;
- 14 (vii) build relationships between posi-
15 tive adult role models and youth in pro-
16 gram settings;
- 17 (viii) encourage youth leadership and
18 civic involvement;
- 19 (ix) seek to establish a long-term rela-
20 tionship with participating youth;
- 21 (x) employ strong outreach efforts to
22 youth from low-income families and to the
23 families;
- 24 (xi) provide age-appropriate activities;
- 25 (xii) provide activities that—

1 (I) are open to all youth, regard-
2 less of such factors as race, color, reli-
3 gion, sex, national origin, disability,
4 or social or economic background; or

5 (II) target a population on the
6 basis of 1 or more of such factors, if
7 such targeting is designed to meet the
8 special needs of such population; and

9 (xiii) use not more than 10 percent of
10 the amount to provide preservice and in-
11 service training and educational materials
12 and services for program staff.

13 (B) APPLICATION.—To be eligible to receive
14 an amount referred to in subparagraph (A), the
15 Community Board shall prepare and submit to
16 the State an application, at such time, in such
17 manner, and containing such information as the
18 State may reasonably require to assure compli-
19 ance with this Act. Such application shall in-
20 clude, at a minimum, a community strategic
21 plan described in section 12(a)(1), a description
22 of the types of activities and services for which
23 the amount will be provided, information indi-
24 cating the extent to which the activities and serv-
25 ices achieve the purposes of this Act and the pur-

1 pose described in subparagraph (A), and a de-
2 scription of the processes used to select members
3 of the Community Board.

4 (C) *PROHIBITION.*—No Community Board
5 may use funds appropriated under section 5(a)
6 to carry out a youth employment program pro-
7 viding subsidized employment opportunities, job
8 training activities, or school-to-work activities
9 for participants.

10 **SEC. 8. DISTRIBUTION TO OTHER ENTITIES.**

11 (a) *NATIVE AMERICAN ORGANIZATIONS.*—

12 (1) *IN GENERAL.*—From the sums reserved under
13 section 5(b)(2), the Assistant Secretary shall make
14 grants to eligible Native American organizations to
15 assist the organizations in carrying out the activities
16 described in sections 7(b)(2)(A) and 9(a).

17 (2) *APPLICATION.*—To be eligible to receive a
18 grant under paragraph (1), a Native American orga-
19 nization shall submit an application to the Assistant
20 Secretary at such time, in such manner, and contain-
21 ing such information as the Assistant Secretary may
22 reasonably require to assure compliance with this Act,
23 including any information that a Community Board
24 is required to submit in an application described in
25 section 7(b)(2)(B).

1 (3) *APPLICATION OF PROVISIONS.*—The provi-
2 sions of sections 9 and 12 shall apply to Native
3 American organizations receiving funds through
4 grants made under this subsection. For purposes of
5 the application of such provisions to a Native Amer-
6 ican organization, references to a county shall be
7 deemed to be references to the area served by the orga-
8 nization, and references to a State shall be deemed to
9 be references to the Assistant Secretary.

10 (4) *DEFINITION.*—As used in this subsection:

11 (A) *INDIAN.*—The term “Indian” has the
12 meaning given the term in section 4(d) of the In-
13 dian Self-Determination and Education Assist-
14 ance Act (25 U.S.C. 450b(d)).

15 (B) *NATIVE AMERICAN ORGANIZATION.*—
16 The term “Native American organization”
17 means—

18 (i) a tribal organization, as defined in
19 section 4(l) of the Indian Self-Determina-
20 tion and Education Assistance Act (25
21 U.S.C. 450b(l));

22 (ii) a Native Hawaiian Organization,
23 as defined in section 4009(4) of the Augus-
24 tus F. Hawkins-Robert T. Stafford Elemen-
25 tary and Secondary School Improvement

1 *Amendments of 1988 (20 U.S.C. 4909(4));*
2 *and*

3 *(iii) a private nonprofit organization*
4 *established for the purpose of serving youth*
5 *who are Indians or Native Hawaiians.*

6 *(C) NATIVE HAWAIIAN.—The term “Native*
7 *Hawaiian” has the meaning given the term in*
8 *section 4009(1) of the Augustus F. Hawkins-Rob-*
9 *ert T. Stafford Elementary and Secondary*
10 *School Improvement Amendments of 1988 (20*
11 *U.S.C. 4909(1)).*

12 *(b) OUTLYING AREAS.—*

13 *(1) IN GENERAL.—From the sums reserved under*
14 *section 5(b)(3), the Assistant Secretary shall make*
15 *grants to eligible outlying areas to assist the areas*
16 *in—*

17 *(A) carrying out the activities described in*
18 *sections 7(b)(2)(A) and 9(a); or*

19 *(B) providing assistance to geographic or*
20 *political subdivisions of the areas to carry out*
21 *the activities.*

22 *(2) APPLICATION.—To be eligible to receive a*
23 *grant under paragraph (1), the outlying area shall*
24 *submit an application to the Assistant Secretary at*
25 *such time, in such manner, and containing such in-*

1 *formation as the Assistant Secretary may reasonably*
2 *require to assure compliance with this Act, including*
3 *any information that a State is required to submit in*
4 *an application described in section 6(d).*

5 (3) *APPLICATION OF PROVISIONS.—The provi-*
6 *sions of sections 9 and 12 shall apply to outlying*
7 *areas receiving funds through grants made under this*
8 *subsection. For purposes of the application of such*
9 *provisions to an outlying area, references to a county*
10 *shall be deemed to be references to a geographic or po-*
11 *litical subdivision within the outlying area, or to the*
12 *outlying area, as appropriate, and references to a*
13 *State shall be deemed to be references to the Assistant*
14 *Secretary.*

15 **SEC. 9. DISTRIBUTION TO GRANT RECIPIENTS.**

16 (a) *GRANTS.—*

17 (1) *IN GENERAL.—A Community Board shall*
18 *award grants in accordance with this subsection to*
19 *pay for the Federal share of carrying out youth devel-*
20 *opment programs addressing the process objectives,*
21 *and the outcome objectives, established in the commu-*
22 *nity strategic plan described in section 12(a)(1) and*
23 *the program components described in section*
24 *7(b)(2)(A).*

1 (2) *REQUEST FOR PROPOSALS.*—*The Community*
2 *Board shall issue a request for proposals to apply for*
3 *a grant under paragraph (1). Such request shall*
4 *specify the process objectives and outcome objectives to*
5 *be addressed by the applicants submitting the propos-*
6 *als.*

7 (3) *ELIGIBLE APPLICANTS.*—

8 (A) *IN GENERAL.*—*In awarding grants*
9 *under paragraph (1) for programs, the Commu-*
10 *nity Board shall take into account the extent to*
11 *which a program meets the objectives and goals*
12 *of the community strategic plan described in sec-*
13 *tion 12(a)(1). In the second and subsequent years*
14 *for which such grants are awarded, the Commu-*
15 *nity Board shall take into account the extent to*
16 *which the programs receiving funding through*
17 *such grants were successful in meeting the com-*
18 *munity process objectives and outcome objectives*
19 *for youth development programs, including*
20 *changes in protective factor and risk factor lev-*
21 *els.*

22 (B) *FOR-PROFIT ENTITIES.*—*A for-profit*
23 *entity that receives funds through a grant made*
24 *under paragraph (1) shall use the funds in a*
25 *manner consistent with such fiscal requirements*

1 *as the Assistant Secretary may by regulation*
2 *specify.*

3 (C) *RELIGIOUS AND CHARITABLE ORGANI-*
4 *ZATIONS.—Nothing in this Act shall be construed*
5 *to prohibit a religious or charitable organization*
6 *from receiving a grant under this subsection, or*
7 *from carrying out a youth development program*
8 *with such grant, on the same basis as any other*
9 *entity, without impairing or diminishing the re-*
10 *ligious character or freedom of such organiza-*
11 *tion.*

12 (4) *GRANT APPLICATIONS.—To be eligible to re-*
13 *ceive a grant under this subsection, an entity shall*
14 *submit an application to the Community Board at*
15 *such time, in such manner, and containing such in-*
16 *formation as the Community Board may reasonably*
17 *require.*

18 (5) *FUNDING PERIOD.—The Community Board*
19 *may award such a grant for a period of up to 3*
20 *years. The Community Board may terminate the*
21 *funding made available through such grant during*
22 *such grant period for a program if the program fails*
23 *to comply with the requirements of this Act or if in-*
24 *sufficient Federal funds are appropriated under sec-*
25 *tion 5(a) to permit the continuation of funding for*

1 *the full grant period of all such grants awarded by*
2 *the Community Board.*

3 (6) *RENEWALS OF GRANTS.*—*The Community*
4 *Board may renew grants made under paragraph (1).*
5 *After the initial grant period, in determining whether*
6 *to renew a grant to an entity to carry out activities,*
7 *the Community Board shall give substantial weight to*
8 *the effectiveness of the activities in achieving process*
9 *objectives and outcome objectives specified in the com-*
10 *munity strategic plan described in section 12(a)(1).*

11 (7) *FEDERAL SHARE REQUIREMENT.*—

12 (A) *FEDERAL SHARE.*—*The Federal share*
13 *of the cost of carrying out a youth development*
14 *program described in paragraph (1) shall be—*

15 (i) *80 percent for the first year for*
16 *which the program receives funding under*
17 *this subsection;*

18 (ii) *70 percent for the second such*
19 *year;*

20 (iii) *60 percent for the third such year;*
21 *and*

22 (iv) *50 percent for the fourth and any*
23 *subsequent year.*

24 (B) *NON-FEDERAL SHARE.*—*In providing*
25 *for the remaining share of the cost of carrying*

1 out such a program, each grant recipient under
2 this subsection—

3 (i) shall provide for such share through
4 non-Federal sources;

5 (ii) may provide for such share
6 through a payment in cash (which may in-
7 clude State or local public funds expended
8 to meet the requirements of section 10(e));
9 and

10 (iii) may provide for not more than 50
11 percent of such share through a payment in
12 kind, fairly evaluated, including facilities,
13 equipment, or services.

14 (8) CONTINUATION OF PROGRAMS.—The Commu-
15 nity Board may award a grant under this subsection
16 for the continuation of any program carried out prior
17 to the date of enactment of this Act under any provi-
18 sion of law referred to in section 15.

19 (b) ANNUAL REPORTS TO COMMUNITY BOARD.—In
20 carrying out a program under this Act, each grant recipient
21 under subsection (a) shall, not later than 45 days after the
22 end of each fiscal year of the Community Board, prepare
23 and submit to the Community Board an annual report on
24 the program during the fiscal year, in such manner and
25 containing such information as the Assistant Secretary

1 *may reasonably require to determine compliance with this*
2 *Act.*

3 (c) *PLANNING, ADMINISTRATION, COORDINATION, AND*
4 *EVALUATION.*—A grant recipient under subsection (a) may
5 use up to 10 percent of the funds received under the grant
6 for planning, administration, and coordination, and may
7 use up to an additional 5 percent of such funds for evalua-
8 tion expenses.

9 **SEC. 10. REALLOTMENT AND REALLOCATION.**

10 (a) *AUTHORITY TO ASSIST COMMUNITY BOARDS IN*
11 *NONPARTICIPATING STATES/REALLOTMENT OF STATE*
12 *FUNDS.*—

13 (1) *IN GENERAL.*—For any fiscal year for which
14 a State does not submit an application for an allot-
15 ment under section 6, the Assistant Secretary may
16 use the allotment of such State to make direct grants
17 to eligible Community Boards in the
18 nonparticipating State.

19 (2) *APPLICATION.*—To be eligible to receive a di-
20 rect grant under paragraph (1), a Community Board
21 shall submit an application to the Assistant Secretary
22 at such time, in such manner, and containing such
23 information as the Assistant Secretary may reason-
24 ably require to assure compliance with this Act, in-
25 cluding any information that a Community Board is

1 *required to submit in an application described in sec-*
2 *tion 7(b)(2)(B).*

3 (3) *APPLICATION OF PROVISIONS.—The provi-*
4 *sions of sections 9, 11, and 12 shall apply to Commu-*
5 *nity Boards receiving funds through grants made*
6 *under this subsection. For purposes of the application*
7 *of such provisions, references to the State shall be*
8 *deemed to be references to the Assistant Secretary.*

9 (b) *STATE REALLOTMENT.—For any fiscal year for*
10 *which a State does not submit an application for an allot-*
11 *ment under section 6, and the Assistant Secretary does not*
12 *use the allotment as described in subsection (a), the Assist-*
13 *ant Secretary shall make the allotment of such State avail-*
14 *able to such other States as the Assistant Secretary may*
15 *determine to be appropriate.*

16 (c) *COUNTY REALLOCATION.—For any fiscal year for*
17 *which a Community Board in a State does not submit an*
18 *application for an allocation under section 7, the State*
19 *shall make available the allocation of such county to such*
20 *other counties in the State as the State may determine to*
21 *be appropriate.*

22 (d) *OBLIGATION AND EXPENDITURE OF FUNDS.—*

23 (1) *STATE OBLIGATION OF FUNDS.—Any State*
24 *that receives funds from the Assistant Secretary under*
25 *this Act shall obligate the funds (other than any*

1 *amount reserved under section 7(a)(1)) not later than*
2 *6 months after the date of such receipt or return the*
3 *funds to the Assistant Secretary for reallocation in ac-*
4 *cordance with subsection (b).*

5 (2) *NATIVE AMERICAN ORGANIZATIONS AND OUT-*
6 *LYING AREAS.—Any Native American organization or*
7 *outlying area that receives funds from the Assistant*
8 *Secretary under this Act shall obligate the funds not*
9 *later than 6 months after the date of such receipt or*
10 *return the funds to the Assistant Secretary for realloc-*
11 *ment in accordance with subsection (b).*

12 (3) *COMMUNITY BOARD OBLIGATION OF*
13 *FUNDS.—Any Community Board that receives funds*
14 *from a State or the Assistant Secretary under this*
15 *Act shall obligate the funds not later than 6 months*
16 *after the date of such receipt or return the funds to*
17 *the State for reallocation in accordance with sub-*
18 *section (c), or to the Assistant Secretary for realloc-*
19 *ment in accordance with subsection (b), respectively.*

20 (4) *GRANT RECIPIENT EXPENDITURE OF*
21 *FUNDS.—Any grant recipient under section 9(a) shall*
22 *expend the funds made available through the grant*
23 *not later than 3 years after the date of such receipt*
24 *or return the funds to the State for reallocation in ac-*
25 *cordance with subsection (c).*

1 (e) *SUPPLEMENT NOT SUPPLANT.*—Funds appro-
 2 priated under this Act shall be used to supplement and not
 3 supplant other Federal, State, and local public funds ex-
 4 pended to provide youth development programs for eligible
 5 individuals.

6 **SEC. 11. COMMUNITY YOUTH DEVELOPMENT BOARD.**

7 (a) *DEFINITION.*—As used in this section, the term
 8 “appointing authority” means—

9 (1) except as provided in paragraph (2) and sub-
 10 section (d)(1)(B), the Chief Executive Officer and the
 11 representatives described in subsection (b)(1)(A); and

12 (2) except as provided in subsection (d)(1)(B), in
 13 a State referred to in subsection (b)(2), the local gov-
 14 ernment official and the representatives described in
 15 subsection (b)(2)(B).

16 (b) *ESTABLISHMENT OF COMMUNITY BOARD.*—

17 (1) *ESTABLISHMENT OR DESIGNATION.*—

18 (A) *MEMBERSHIP OF APPOINTING AUTHOR-*
 19 *ITY.*—

20 (i) *IN GENERAL.*—Except as provided
 21 in subparagraph (B) or paragraph (4), in
 22 order for entities within a county to be eli-
 23 gible to receive assistance under this Act—

24 (I) the Chief Executive Officer of
 25 the county;

1 (ii) a representative (who may be
2 a teacher, an administrator, a coun-
3 selor, or another person with experi-
4 ence with education activities, or other
5 activities described in section
6 7(b)(2)(A) or 9(a)), selected by the edu-
7 cational community serving the coun-
8 ty;

9 (iii) a representative of the com-
10 munity-based youth development orga-
11 nizations serving the county, selected
12 by the youth development organiza-
13 tions; and

14 (iv) except as provided in clause
15 (ii), a representative (who may be a
16 teacher, an administrator, a counselor,
17 or another person with experience with
18 substance abuse prevention activities),
19 selected by the substance abuse preven-
20 tion agencies and substance abuse pre-
21 vention providers serving the county;

22 shall jointly facilitate the establishment of a
23 local entity, or designate an existing (as of
24 the date of such designation) local entity,
25 that meets the requirements of this section,

1 to serve as the Community Youth Develop-
2 ment Board for the county.

3 (ii) *SPECIAL RULE REGARDING REP-*
4 *RESENTATIVE WITH EXPERIENCE WITH SUB-*
5 *STANCE ABUSE PREVENTION ACTIVITIES.*—

6 *The agencies and providers described in*
7 *clause (i)(IV) shall select a representative*
8 *under such clause only if the agencies and*
9 *providers determine that neither of the rep-*
10 *resentatives selected under subclause (II) or*
11 *(III) of clause (i) has the experience de-*
12 *scribed in clause (i)(IV).*

13 (B) *EXISTING ENTITY OR SUBDIVISION.*—

14 *The appointing authority shall consider permit-*
15 *ting an existing (as of the date of the consider-*
16 *ation) community-based coalition that focuses on*
17 *risk and protective factor needs assessments and*
18 *program planning, an existing (as of such date)*
19 *community-based youth-focused entity, or a sub-*
20 *division of such coalition or entity to serve as the*
21 *Community Board.*

22 (2) *CERTAIN STATES.*—

23 (A) *IN GENERAL.*—*Except as provided in*
24 *paragraph (4), in a State referred to in section*
25 *4(4), in order for entities within a general pur-*

1 *pose political subdivision to be eligible to receive*
2 *assistance under this Act, the persons described*
3 *in subparagraph (B) shall provide for the facili-*
4 *tation or designation described in paragraph (1).*

5 *(B) APPOINTING AUTHORITY.—*

6 *(i) IN GENERAL.—The persons referred*
7 *to in subparagraph (A) are—*

8 *(I) a local government official*
9 *from the general purpose political sub-*
10 *division, who shall be selected by the*
11 *State to serve on the appointing au-*
12 *thority, in lieu of a Chief Executive*
13 *Officer of a county;*

14 *(II) a representative described in*
15 *paragraph (1)(A)(i)(II), selected by the*
16 *educational community serving the*
17 *subdivision;*

18 *(III) a representative of the com-*
19 *munity-based youth development orga-*
20 *nizations serving the subdivision, se-*
21 *lected by the youth development orga-*
22 *nizations; and*

23 *(IV) except as provided in clause*
24 *(ii), a representative described in*
25 *paragraph (1)(A)(i)(IV), selected by*

1 *the substance abuse prevention agencies*
2 *and substance abuse prevention provid-*
3 *ers serving the subdivision.*

4 *(ii) SPECIAL RULE REGARDING REP-*
5 *RESENTATIVE WITH EXPERIENCE WITH SUB-*
6 *STANCE ABUSE PREVENTION ACTIVITIES.—*
7 *The agencies and providers described in*
8 *clause (i)(IV) shall select a representative*
9 *under such clause only if the agencies and*
10 *providers determine that neither of the rep-*
11 *resentatives selected under subclause (II) or*
12 *(III) of clause (i) has the experience de-*
13 *scribed in paragraph (1)(A)(i)(IV).*

14 *(3) ESTABLISHMENT OF MULTICOUNTY COMMU-*
15 *NITY BOARD.—The appointing authorities of 2 or*
16 *more counties may agree to facilitate the establish-*
17 *ment of a local entity, or designate an existing (as of*
18 *the date of the designation) entity, that meets the re-*
19 *quirements of this section, to serve as a multicounty*
20 *Community Board. Such a multicounty Community*
21 *Board shall carry out the duties described in sections*
22 *9(a) and 12 with respect to the counties involved. If*
23 *such a multicounty Community Board is established,*
24 *all duties required by this section to be carried out by*
25 *an appointing authority shall be carried out jointly*

1 *by the appointing authorities of each participating*
2 *county.*

3 (4) *LESS POPULATED COUNTIES.—*

4 (A) *IN GENERAL.—In the case of a county*
5 *with a population of 25,000 or less, paragraphs*
6 *(1) through (3) and subsections (c) through (f)*
7 *shall not apply, and the Chief Executive Officer*
8 *of the county may serve as the Community*
9 *Board for the county.*

10 (B) *CONSULTATION.—A Chief Executive Of-*
11 *ficer who serves as a Community Board under*
12 *this paragraph shall consult with schools, local*
13 *educational agencies, youth-serving organiza-*
14 *tions, and youth development organizations.*

15 (C) *TREATMENT OF CHIEF EXECUTIVE OF-*
16 *FICER.—For purposes of this Act, a Chief Execu-*
17 *tive Officer serving as a Community Board*
18 *under this paragraph shall be considered to be a*
19 *Community Board.*

20 (c) *NUMBER OF MEMBERS ON THE COMMUNITY*
21 *BOARD.—The appointing authority for a county shall de-*
22 *termine the total number of members on the Community*
23 *Board, which shall be not less than 5 nor more than 11*
24 *members.*

25 (d) *COMPOSITION OF COMMUNITY BOARD.—*

1 (1) *APPOINTMENT.*—

2 (A) *IN GENERAL.*—*The appointing author-*
3 *ity shall appoint for the county the members of*
4 *a Community Board that is established, rather*
5 *than designated, under this Act.*

6 (B) *COUNTIES WITH DOMINANT SUBDIVI-*
7 *SIONS.*—*If any political subdivision of a State is*
8 *located totally or partially within a county, and*
9 *the population of the subdivision is more than 30*
10 *percent of the total population of the county, the*
11 *Chief Executive Officer of such subdivision shall*
12 *be included in the appointing authority for the*
13 *county.*

14 (2) *INTERESTS.*—*The Community Board shall,*
15 *to the extent practicable, be comprised of members*
16 *whose interests and involvement in youth and youth*
17 *development reflect the various segments of the com-*
18 *munity.*

19 (3) *ORGANIZATIONS.*—*In facilitating the estab-*
20 *lishment of, or designating, the Community Board,*
21 *the appointing authority shall consider the inclusion*
22 *of representatives of community-based youth develop-*
23 *ment organizations, community-based youth-serving*
24 *organizations (including substance abuse prevention*
25 *agencies and substance abuse prevention providers),*

1 *community-based family-serving organizations (in-*
2 *cluding family or domestic violence organizations),*
3 *local government (including parks and recreation*
4 *agencies), law enforcement, juvenile and family*
5 *courts, local schools and local educational agencies,*
6 *local businesses (including small businesses, businesses*
7 *that produce or sell products that may be abused, and*
8 *large industries), philanthropic organizations (includ-*
9 *ing community foundations), the religious commu-*
10 *nity, and families (including youth participants in*
11 *local youth development programs and their parents).*

12 (4) *EXPERTISE.—*

13 (A) *IN GENERAL.—*

14 (i) *YOUTH DEVELOPMENT SERVICES.—*

15 *At least 1 member of the Community Board*
16 *shall have demonstrated expertise in the de-*
17 *sign and delivery of youth development pro-*
18 *grams (provided through a community-*
19 *based youth development organization,*
20 *where feasible).*

21 (ii) *YOUTH SUBSTANCE ABUSE PRE-*

22 *VENTION.—At least 1 member of the Com-*
23 *munity Board (who may be the same indi-*
24 *vidual as the member described in clause*

1 (i) shall have demonstrated expertise in
2 youth substance abuse prevention.

3 (B) SPECIAL RULE FOR LESS POPULATED
4 COUNTIES.—In the case of a county with a pop-
5 ulation of 100,000 or less, if the Chief Executive
6 Officer of the county determines that, because of
7 the absence of youth development organizations,
8 the county cannot establish an appointing au-
9 thority meeting the requirements of paragraph
10 (1) or (2), as appropriate, of subsection (b) or a
11 Community Board meeting the requirements of
12 subparagraph (A), a representative of a commu-
13 nity-based youth-serving organization with the
14 expertise required under subparagraph (A)(i)
15 may be selected to serve, and participate, on the
16 appointing authority or Community Board, as
17 appropriate, on the same basis as a representa-
18 tive of a community-based youth development or-
19 ganization.

20 (e) ADMINISTRATION.—

21 (1) TERMS; OFFICERS; VACANCIES.—The Com-
22 munity Board shall adopt, and shall include in the
23 application described in section 7(b)(2)(B), bylaws
24 that include provisions regarding the terms of office
25 of members, the election of officers, and the selection

1 of members to fill vacancies, of the Community
2 Board.

3 (2) *CONFLICT OF INTEREST.*—The bylaws of the
4 Community Board shall contain a conflict of interest
5 provision that requires any member of the Commu-
6 nity Board who has a conflict of interest regarding
7 any matter before the Board to declare the conflict
8 and refrain from voting on the matter.

9 (f) *FISCAL AGENT.*—

10 (1) *APPOINTMENT OF FISCAL AGENT.*—The ap-
11 pointing authority shall appoint a fiscal agent for the
12 Board.

13 (2) *DUTIES.*—The fiscal agent shall carry out
14 such duties as the Community Board may determine
15 to be appropriate.

16 **SEC. 12. DUTIES OF COMMUNITY BOARDS.**

17 (a) *DUTIES OF COMMUNITY BOARD.*—

18 (1) *COMMUNITY STRATEGIC PLAN.*—

19 (A) *IN GENERAL.*—The Community Board
20 shall prepare and submit to the State (to ensure
21 that the plan meets the requirements of this Act),
22 as part of the application described in section
23 7(b)(2)(B), a community strategic plan for youth
24 development in the county involved, including—

1 (i) the results of a current (as of the
2 date of the submission) assessment of com-
3 munity needs and resources;

4 (ii) the results of a current (as of the
5 date of the submission) assessment of sub-
6 stance abuse in the county;

7 (iii) specific process objectives and out-
8 come objectives for youth development pro-
9 grams; and

10 (iv) measures of program effectiveness
11 that shall be used to evaluate the progress of
12 grant recipients under section 9(a) in
13 achieving the objectives described in clause
14 (iii).

15 (B) REVIEW AND COMMENT.—The Commu-
16 nity Board shall provide the members of the ap-
17 pointing authority (as defined in section 11(a))
18 for the county with an opportunity to review
19 and comment on the community strategic plan
20 prior to the submission of the plan to the State.

21 (2) MONITORING, EVALUATION, AND TECHNICAL
22 ASSISTANCE.—The Community Board shall be respon-
23 sible for establishing monitoring and evaluation pro-
24 cedures, consistent with such requirements as may be
25 established by the Assistant Secretary, to assess the

1 *progress of grant recipients under section 9(a) in*
2 *achieving the process objectives and outcome objectives*
3 *identified in the community strategic plan. Commu-*
4 *nity Boards shall also provide technical assistance to*
5 *applicants and grant recipients under section 9(a).*

6 (3) *APPEAL.*—A State may deny approval of the
7 *community strategic plan only on the basis that the*
8 *plan does not meet the requirements of this Act. In*
9 *the event that the State denies approval of the com-*
10 *munity strategic plan, the Community Board submit-*
11 *ting the plan may appeal the denial in accordance*
12 *with such appeals process as the Assistant Secretary*
13 *shall specify by regulation.*

14 (b) *ANNUAL REPORT TO STATE.*—Each Community
15 *Board shall, not later than 75 days after the end of each*
16 *fiscal year of the Community Board, prepare and submit*
17 *to the State an annual report in such manner and contain-*
18 *ing such information as the Assistant Secretary may rea-*
19 *sonably require to determine compliance with this Act.*
20 *Such report shall contain, at a minimum, information on*
21 *the programs and activities funded by the Community*
22 *Board during the fiscal year under section 9(a), the extent*
23 *to which private funds are leveraged for such programs and*
24 *activities carried out in the county served by the Commu-*
25 *nity Board during such year, and the extent to which the*

1 *entity carrying out the programs and activities achieved*
 2 *the process objectives and outcome objectives specified in the*
 3 *community strategic plan described in subsection (a)(1).*

4 (c) *PLANNING, ADMINISTRATION, COORDINATION,*
 5 *EVALUATION, AND FISCAL AGENT EXPENSES.*—*In addition*
 6 *to any initial planning funds provided under section*
 7 *7(b)(1), the Community Board may use up to 5 percent*
 8 *of the funds received under section 7(b)(2) for planning, ad-*
 9 *ministration, coordination, and evaluation expenses, and*
 10 *expenses of the fiscal agent of the Community Board.*

11 **SEC. 13. DUTIES OF THE STATES.**

12 (a) *DESIGNATION OF STATE ENTITY.*—*In order for en-*
 13 *tities within a State to be eligible to receive assistance*
 14 *under this Act, the Governor of the State shall establish an*
 15 *entity, or designate an existing entity, to administer and*
 16 *conduct the State activities described under this Act.*

17 (b) *YOUTH DEVELOPMENT INPUT.*—*The Governor*
 18 *shall establish and implement a mechanism to receive regu-*
 19 *larly advice and input from a representative mix of the in-*
 20 *dividuals and organizations described in section 11(d)(3)*
 21 *to improve the effectiveness and increase coordination of*
 22 *youth development programs funded under this Act in the*
 23 *State.*

24 (c) *REVIEW AND COMPLIANCE.*—

1 (1) *IN GENERAL.*—*Within 30 days of the submission*
2 *by a Community Board of an application under*
3 *section 7(b)(2)(B), the State shall either approve the*
4 *application and distribute to the Community Board*
5 *its local allocation under section 7, or notify the Com-*
6 *munity Board of the additional steps that the Com-*
7 *munity Board shall take to bring the plan into com-*
8 *pliance with this Act.*

9 (2) *MONITORING OPERATIONS OF COMMUNITY*
10 *BOARDS.*—*The State shall have primary responsibil-*
11 *ity for ensuring that the Community Boards in the*
12 *State operate in compliance with this Act.*

13 (3) *TECHNICAL ASSISTANCE TO COMMUNITY*
14 *BOARDS.*—*The State shall provide technical assistance*
15 *related to the development and implementation of*
16 *community strategic plans described in section*
17 *12(a)(1) to Community Boards that are applicants*
18 *for, or recipients of, local allocations under section 7.*

19 (4) *NONCOMPLIANCE.*—*If the State determines,*
20 *based on a review of the community strategic plans,*
21 *annual reports, audits, or other documentation re-*
22 *quired by this Act, that a Community Board or an*
23 *entity carrying out a program or activity funded by*
24 *a Community Board under section 9(a) fails to com-*

1 *ply with the requirements of this Act, the State*
2 *shall—*

3 *(A) inform the Community Board or entity*
4 *of the deficiencies that need correction;*

5 *(B) provide appropriate training and tech-*
6 *nical assistance designed to correct the defi-*
7 *ciencies and ensure compliance with the require-*
8 *ments; and*

9 *(C) initiate actions to terminate funding to*
10 *the Community Board or entity under this Act*
11 *if, after 1 year of providing training and tech-*
12 *nical assistance, the Community Board or entity*
13 *has not made substantial efforts to correct the de-*
14 *ficiencies and comply with the requirements.*

15 *(d) ANNUAL REPORT AND AUDIT.—Each State shall,*
16 *not later than 120 days after the end of each fiscal year*
17 *of the State, prepare and submit to the Assistant Secretary*
18 *an annual report, in such manner and containing such in-*
19 *formation as the Assistant Secretary may reasonably re-*
20 *quire to determine compliance with this Act. Such report*
21 *shall contain, at a minimum, information on the programs*
22 *and activities funded in the State during the fiscal year*
23 *under this Act, the extent to which private funds are lever-*
24 *aged for such programs and activities carried out in the*
25 *State during such year, and the extent to which the Commu-*

1 nity Boards in the State achieved the process objectives and
2 outcome objectives specified in the community strategic
3 plan described in section 12(a)(1). The State shall submit
4 to the Assistant Secretary with the report the findings of
5 an independent audit conducted in accordance with chapter
6 75 of title 31, United States Code, concerning such pro-
7 grams and activities.

8 **SEC. 14. DUTIES OF THE ASSISTANT SECRETARY.**

9 (a) *INPUT FROM YOUTH DEVELOPMENT AND RELATED*
10 *ORGANIZATIONS.*—The Assistant Secretary shall establish
11 and implement a mechanism to receive regularly advice
12 and input from a representative mix of individuals and
13 organizations described in section 11(d)(3) (except that the
14 individuals and organizations may operate at a State or
15 local level) to improve the effectiveness and increase coordi-
16 nation of youth development programs funded under this
17 Act, including the administration of this Act and regula-
18 tions issued under this Act.

19 (b) *NATIONAL POLICY GOALS AND STRATEGIC*
20 *PLANS.*—

21 (1) *NATIONAL POLICY GOALS.*—After a review of
22 annual reports and audit findings developed under
23 section 13(d), and input from Community Boards,
24 representatives of youth development organizations
25 and youth-serving organizations, and other interested

1 *parties, the Assistant Secretary shall develop and*
2 *issue national policy goals that reflect the process ob-*
3 *jectives and outcome objectives specified in the com-*
4 *munity strategic plans described in section 12(a)(1).*

5 (2) *NATIONAL STRATEGIC PLAN FOR YOUTH DE-*
6 *VELOPMENT.—Based on the national policy goals, the*
7 *Assistant Secretary, in cooperation with the Adminis-*
8 *trator of the Office of Juvenile Justice and Delin-*
9 *quency Prevention, the Secretary of Education, and*
10 *other Federal officers carrying out Federal youth de-*
11 *velopment programs, shall develop a national strate-*
12 *gic plan for youth development, including specific*
13 *process objectives and outcome objectives, designed to*
14 *achieve the national policy goals.*

15 (c) *MONITORING AND EVALUATION.—The Assistant*
16 *Secretary shall develop and establish a system for monitor-*
17 *ing and evaluating the effectiveness of activities funded*
18 *under this Act.*

19 (d) *COORDINATION.—The Assistant Secretary shall*
20 *consult with the heads of appropriate Federal agencies, in-*
21 *cluding the Administrator of the Office of Juvenile Justice*
22 *and Delinquency Prevention, the Secretary of Education,*
23 *and other Federal officers carrying out Federal youth devel-*
24 *opment programs, to ensure effective coordination of pro-*

1 *grams funded under this Act with other Federal programs*
2 *servicing youth and families.*

3 *(e) TRAINING AND TECHNICAL ASSISTANCE.—The As-*
4 *stant Secretary shall develop and establish a system for*
5 *providing training and technical assistance to States and*
6 *local communities to increase their capacity to provide*
7 *quality youth development programs.*

8 *(f) DEMONSTRATION PROGRAMS.—The Assistant Sec-*
9 *retary, in cooperation with the Administrator of the Office*
10 *of Juvenile Justice and Delinquency Prevention and the*
11 *Secretary of Education, may provide financial assistance*
12 *to appropriate entities to carry out time-limited, research-*
13 *based youth development demonstration programs designed*
14 *to improve the knowledge base of the youth development and*
15 *youth prevention fields.*

16 *(g) REPORT.—Every 2 years, the Assistant Secretary*
17 *shall prepare and submit to the President and Congress a*
18 *report describing the activities funded under this Act, and*
19 *an assessment of the effectiveness of the activities in meeting*
20 *the process objectives and outcome objectives described in*
21 *subsection (b)(2).*

22 *(h) NONCOMPLIANCE.—If the Assistant Secretary de-*
23 *termines, based on a review of the community strategic*
24 *plans, annual reports, audits, or other documentation re-*
25 *quired by this Act, that a State, a Community Board, or*

1 *an entity carrying out a program or activity funded by*
2 *a Community Board under section 9(a) fails to comply*
3 *with the requirements of this Act, the Assistant Secretary*
4 *shall—*

5 (1) *inform the State, Community Board, or en-*
6 *tity of the deficiencies that need correction;*

7 (2) *provide appropriate training and technical*
8 *assistance designed to correct the deficiencies and en-*
9 *sure compliance with the requirements; and*

10 (3) *initiate actions to terminate funding to the*
11 *State, Community Board, or entity under this Act if,*
12 *after 1 year of providing training and technical as-*
13 *sistance, the State, Community Board, or entity has*
14 *not made substantial efforts to correct the deficiencies*
15 *and comply with the requirements.*

16 **SEC. 15. REPEALS.**

17 (a) *VIOLENT CRIME CONTROL AND LAW ENFORCE-*
18 *MENT ACT OF 1994.—The following provisions of law are*
19 *repealed:*

20 (1) *Subtitles A, B, D, J, and O of title III of the*
21 *Violent Crime Control and Law Enforcement Act of*
22 *1994 (relating to crime prevention programs) (42*
23 *U.S.C. 13741 et seq.).*

24 (2) *Chapter 67 of title 31, United States Code*
25 *(relating to the Local Partnership Act).*

1 (3) *The amendments made by subtitle O of title*
2 *III of the Violent Crime Control and Law Enforce-*
3 *ment Act of 1994 (relating to urban recreation and*
4 *at-risk youth).*

5 (b) *DEPARTMENT OF EDUCATION PROGRAMS.—The*
6 *following provisions of law are repealed:*

7 (1) *Title IV of the Elementary and Secondary*
8 *Education Act of 1965 (relating to drug free schools*
9 *and communities) (as amended by Public Law 103–*
10 *382).*

11 (2) *Part C of title V of the Elementary and Sec-*
12 *ondary Education Act of 1965 (relating to assistance*
13 *to address school dropout problems) (as amended by*
14 *Public Law 103–382).*

15 (c) *OTHER PROGRAMS.—The following provisions of*
16 *law are repealed:*

17 (1) *Section 517 of the Public Health Service Act*
18 *(42 U.S.C. 290bb–23) (relating to grants for the pre-*
19 *vention of alcohol and drug abuse among high-risk*
20 *youth).*

21 (2) *Part D of title II of the Juvenile Justice and*
22 *Delinquency Prevention Act of 1974 (42 U.S.C. 5667*
23 *et seq.) (relating to gang-free schools and commu-*
24 *nities).*

1 (3) *Part G of title II of the Juvenile Justice and*
2 *Delinquency Prevention Act of 1974 (42 U.S.C. 5667e*
3 *et seq.) (relating to mentoring).*

4 (4) *Title V of the Juvenile Justice and Delin-*
5 *quency Prevention Act of 1974 (42 U.S.C. 5781 et*
6 *seq.) (relating to local delinquency programs).*

7 (5) *Section 408 of the Human Services Reau-*
8 *thorization Act of 1986 (relating to demonstration*
9 *partnership agreements) (42 U.S.C. 9910b).*

10 (6) *Section 682 of the Community Services Block*
11 *Grant Act (relating to the National Youth Sports*
12 *Program) (42 U.S.C. 9910c).*

13 (7) *Chapters 1 and 2 of subtitle B of title III of*
14 *the Anti-Drug Abuse Act of 1988 (42 U.S.C. 11801 et*
15 *seq.) (relating to drug abuse prevention relating to*
16 *youth gangs and runaway and homeless youth).*

17 **SEC. 16. CONFORMING AMENDMENTS.**

18 (a) *VIOLENT CRIME CONTROL AND LAW ENFORCE-*
19 *MENT ACT OF 1994.—The Violent Crime Control and Law*
20 *Enforcement Act of 1994 is amended—*

21 (1) *in section 31121(c)(2)(A) (42 U.S.C.*
22 *13841(c)(2)(A)), by striking “and that conform to*
23 *those projects and activities permitted under subtitle*
24 *A”; and*

1 (2) in section 310004(d) (42 U.S.C. 14214), in
2 the matter relating to the definition of the term “pre-
3 vention program”—

4 (A) by striking paragraphs (2), (3), (5), (7),
5 and (9); and

6 (B) by redesignating paragraphs (4), (6),
7 (8), and (10) through (32) as paragraphs (2),
8 (3), (4), and (5) through (27), respectively.

9 (b) DRUG-FREE SCHOOLS AND COMMUNITIES.—

10 (1) Section 441(a) of the General Education Pro-
11 visions Act (20 U.S.C. 1232d(a)) is amended by strik-
12 ing “(subject to the provisions of part C of title V of
13 the Elementary and Secondary Education Act of
14 1965)”.

15 (2) Section 704(a)(8) of the Goals 2000: Educate
16 America Act (20 U.S.C. 5964(a)(8)) is amended by
17 striking “activities carried out” and all that follows
18 and inserting “other drug and violence prevention ac-
19 tivities carried out by the grantee;”.

20 (3) The Elementary and Secondary Education
21 Act of 1965 (as amended by Public Law 103–382) is
22 amended—

23 (A) in section 2209(b)(1)(C) (20 U.S.C.
24 6649(b)(1)(C))—

25 (i) by striking clause (ii); and

1 (ii) by redesignating clauses (iii)
2 through (vii) as clauses (ii) through (vi), re-
3 spectively;

4 (B) in section 14101(10) (20 U.S.C.
5 8801(10))—

6 (i) in subparagraph (D), by adding
7 “and” at the end;

8 (ii) by striking subparagraph (E); and

9 (iii) by redesignating subparagraph
10 (F) as subparagraph (E);

11 (C) in section 14201(a)(2) (20 U.S.C.
12 8821(a)(2)), by striking “subparagraphs (C),
13 (D), (E), and (F) of section 14101(10)” and in-
14 serting “subparagraphs (C), (D), and (E) of sec-
15 tion 14101(10)”;

16 (D) in section 14307 (20 U.S.C. 8857)—

17 (i) in subsection (a)(1)—

18 (I) by striking subparagraph (E);

19 and

20 (II) by redesignating subpara-

21 graphs (F) and (G) as subparagraphs

22 (E) and (F), respectively; and

23 (ii) in subsection (b)(1)—

24 (I) by striking subparagraph (C);

25 and

1 (ii) by striking subparagraphs
2 (D) through (G) as subparagraphs (C)
3 through (F), respectively; and

4 (E) in section 14503(b)(1) (20 U.S.C.
5 8893(b)(1))—

6 (i) in subparagraph (C), by adding
7 “and” at the end;

8 (ii) in subparagraph (D), by striking
9 “; and” and inserting a period; and

10 (iii) by striking subparagraph (E).

11 (4) Subparagraph (A) of section 3521(d)(8) of
12 the Anti-Drug Abuse Act of 1988 (42 U.S.C.
13 11841(d)(8)(A)) is amended by striking “consistent
14 with title IV of the Elementary and Secondary Edu-
15 cation Act of 1965”.

16 (c) NATIONAL YOUTH SPORTS PROGRAM.—Section 13
17 of the National School Lunch Act (42 U.S.C. 1761) is
18 amended—

19 (1) in subsection (a)(1), by striking “public or
20 private nonprofit higher education institutions par-
21 ticipating in the National Youth Sports Program,.”;
22 and

23 (2) in subsection (c)—

24 (A) by striking paragraph (2); and

1 (B) by striking “(c)” and all that follows
2 through “Payments” and inserting “(c) Pay-
3 ments”.

4 **SEC. 17. TRANSFER OF FUNDS.**

5 (a) *TRANSFER.*—The total of the amounts described in
6 subsection (b) shall be transferred to the budget account for
7 this Act and made available to carry out this Act for fiscal
8 year 1996.

9 (b) *TOTAL.*—The total referred to in subsection (a) is
10 the total of—

11 (1) the amounts (but not more than
12 \$500,000,000) that have been made available for fiscal
13 year 1996 to carry out a provision of Federal law re-
14 pealed by section 15(a), and that have not been obli-
15 gated by the date of enactment of this Act; and

16 (2) the amounts that have been made available
17 for fiscal year 1996 to carry out a provision of Fed-
18 eral law repealed by subsection (b) or (c) of section
19 15 and that have not been obligated by the date of en-
20 actment of this Act.

21 **SEC. 18. EFFECTIVE DATE AND TRANSITION PROVISIONS.**

22 (a) *IN GENERAL.*—This Act and the amendments
23 made by this Act shall take effect on the date of enactment
24 of this Act.

1 (b) *TRANSITION PROVISION.*—Notwithstanding any
2 other provision of law, a recipient of funds under any pro-
3 gram carried out on the day before the date of enactment
4 of this Act under any provision referred to in section 15
5 may use the funds to carry out reasonable and necessary
6 transition activities to ensure efficient implementation of
7 programs authorized under this Act, during the period be-
8 ginning on the date of enactment of this Act and ending
9 6 months after the date of enactment of this Act.

10 (c) *TERMINATION OF CERTAIN POSITIONS.*—

11 (1) *IN GENERAL.*—Not later than 6 months after
12 the date of enactment of this Act, the Secretary of
13 Education, Attorney General, and Secretary of
14 Health and Human Services shall take such actions
15 as may be necessary, including reduction in force ac-
16 tions, consistent with sections 3502 and 3595 of title
17 5, United States Code, to ensure that the positions of
18 personnel in the Department of Education, Depart-
19 ment of Justice, and Department of Health and
20 Human Services, respectively, who carried out (on the
21 day before the date of enactment of this Act) functions
22 under a provision repealed by section 15, are sepa-
23 rated from service.

24 (2) *REPORT.*—Not later than 9 months after the
25 date of enactment of this Act, the Director of the Of-

1 *Office of Management and Budget shall prepare and*
2 *submit to the President and Congress a report verify-*
3 *ing that the actions required by paragraph (1) have*
4 *been taken.*

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