104TH CONGRESS 1ST SESSION S.690

To amend the Federal Noxious Weed Act of 1974 and the Terminal Inspection Act to improve the exclusion, eradication, and control of noxious weeds and plants, plant products, plant pests, animals, and other organisms within and into the United States, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 6 (legislative day, APRIL 5), 1995

Mr. AKAKA (for himself, Mr. CAMPBELL, and Mr. DORGAN) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

A BILL

- To amend the Federal Noxious Weed Act of 1974 and the Terminal Inspection Act to improve the exclusion, eradication, and control of noxious weeds and plants, plant products, plant pests, animals, and other organisms within and into the United States, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Federal Noxious Weed
- 5 Control Improvement Act of 1995".

TITLE I—NOXIOUS WEEDS

2 SEC. 101. IMPROVEMENT IN THE EXCLUSION, ERADI-

3 CATION, AND CONTROL OF NOXIOUS WEEDS 4 IN THE UNITED STATES.

- 5 The Federal Noxious Weed Act of 1974 (7 U.S.C.
- 6 2801 et seq.) is amended to read as follows:

7 "SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 8 "(a) SHORT TITLE.—This Act may be cited as the
- 9 'Foreign and Federal Noxious Weed Act'.

10 "(b) TABLE OF CONTENTS.—The table of contents

11 of this Act is as follows:

- "Sec. 1. Short title; table of contents.
- "Sec. 2. Findings.

1

"Sec. 3. Definitions.

"TITLE I—MOVEMENT OF FEDERAL NOXIOUS WEED INTO OR THROUGH THE UNITED STATES

- "Sec. 101. Movement of Federal noxious weed into or through the United States.
- "Sec. 102. Identification of Federal noxious weeds.
- "Sec. 103. Quarantines.
- "Sec. 104. Measures to prevent dissemination of foreign and Federal noxious weeds.
- "Sec. 105. Search of persons, premises, and goods.
- "Sec. 106. Penalties.
- "Sec. 107. Cooperation with other Federal, State, and local agencies.
- "Sec. 108. Authorization of appropriations.

"TITLE II—MANAGEMENT OF UNDESIRABLE PLANTS ON FEDERAL LANDS

- "Sec. 201. Definitions.
- "Sec. 202. Federal agency involvement.
- "Sec. 203. Authorization of appropriations.

"TITLE III—GENERAL PROVISIONS

- "Sec. 301. Effect on inconsistent State and local laws.
- "Sec. 302. Regulations.

1 "SEC. 2. FINDINGS.

2 "Congress finds that—

-	
3	"(1) the importation or introduction in inter-
4	state commerce of foreign noxious weeds, except
5	under controlled conditions, is detrimental to the en-
6	vironment, agriculture, and commerce of the United
7	States and to the public health in that the growth
8	and spread of weeds in the United States—
9	''(A) interfere with the growth of useful
10	plants;
11	"(B) clog waterways and interfere with
12	navigation;
13	"(C) cause disease or have other adverse
14	effects on the environment; and
15	"(D) directly or indirectly interfere with
16	natural resources, agriculture, forestry, native
17	ecosystems, and the management of ecosystems;
18	"(2) uncontrolled distribution within the United
19	States of foreign noxious weeds, after importation or
20	introduction of the weeds, has similar detrimental
21	effects;
22	"(3) the distribution of noxious weeds poses
23	long-term problems for natural resources, agri-
24	culture, and native or natural ecosystems and eco-
25	system management including

25 system management, including—

1	''(A) economic injury to natural resources,
2	agriculture, and the economy of the United
3	States;
4	''(B) impedance of interstate and foreign
5	commerce; and
6	''(C) diminishment of biodiversity in native
7	ecosystems of the United States; and
8	"(4) in light of the adverse consequences of un-
9	controlled importation or distribution of foreign nox-
10	ious weeds, the regulation of foreign noxious weeds
11	as provided in this Act is necessary to protect inter-
12	state and foreign commerce and the public welfare.
13	"SEC. 3. DEFINITIONS.
13 14	"SEC. 3. DEFINITIONS. "As used in this Act:
14	"As used in this Act:
14 15	"As used in this Act: "(1) Advisory panel.—The term 'Advisory
14 15 16	"As used in this Act: "(1) ADVISORY PANEL.—The term 'Advisory Panel' means the Noxious Weed Technical Advisory
14 15 16 17	"As used in this Act: "(1) ADVISORY PANEL.—The term 'Advisory Panel' means the Noxious Weed Technical Advisory Panel established under section 102(e).
14 15 16 17 18	 "As used in this Act: "(1) ADVISORY PANEL.—The term 'Advisory Panel' means the Noxious Weed Technical Advisory Panel established under section 102(e). "(2) AUTHORIZED INSPECTOR.—The term 'au-
14 15 16 17 18 19	 "As used in this Act: "(1) ADVISORY PANEL.—The term 'Advisory Panel' means the Noxious Weed Technical Advisory Panel established under section 102(e). "(2) AUTHORIZED INSPECTOR.—The term 'au- thorized inspector' means an employee of the De-
 14 15 16 17 18 19 20 	 "As used in this Act: "(1) ADVISORY PANEL.—The term 'Advisory Panel' means the Noxious Weed Technical Advisory Panel established under section 102(e). "(2) AUTHORIZED INSPECTOR.—The term 'au- thorized inspector' means an employee of the De- partment, or an employee of any other agency of the
 14 15 16 17 18 19 20 21 	"As used in this Act: "(1) ADVISORY PANEL.—The term 'Advisory Panel' means the Noxious Weed Technical Advisory Panel established under section 102(e). "(2) AUTHORIZED INSPECTOR.—The term 'au- thorized inspector' means an employee of the De- partment, or an employee of any other agency of the Federal Government or of any State or other gov-
 14 15 16 17 18 19 20 21 22 	"As used in this Act: "(1) ADVISORY PANEL.—The term 'Advisory Panel' means the Noxious Weed Technical Advisory Panel established under section 102(e). "(2) AUTHORIZED INSPECTOR.—The term 'au- thorized inspector' means an employee of the De- partment, or an employee of any other agency of the Federal Government or of any State or other gov- ernmental agency that is cooperating with the De-

"(3) DEPARTMENT.—The term "Department" 1 2 means the United States Department of Agriculture. 3 **(**(4) EMERGENCY.—The term 'emergency' means an unforeseen combination of circumstances 4 5 or the resulting state that calls for immediate action, as determined by the Secretary. 6 7 "(5) FEDERAL NOXIOUS WEED.—The term 'Federal noxious weed' means a foreign noxious 8 weed that is identified as appropriate for control 9 10 under this Act and included in the Federal noxious 11 weed list established pursuant to a regulation issued 12 under section 102(b). 13 "(6) FEDERAL NOXIOUS WEED LIST.—The 14 term 'Federal noxious weed list' means the list pre-15 pared by the Secretary that contains the names of

16 all Federal noxious weeds.

17 "(7) FOREIGN NOXIOUS WEED.—The term 'for18 eign noxious weed' means a plant species, including
19 all reproductive parts of the species, that the Sec20 retary determines—

21 "(A) is of foreign origin;

"(B) can directly or indirectly interfere
with an agroecosystem, native ecosystem, or the
management of an ecosystem, or cause injury to
public health; and

"(C)(i) has not been introduced into the 1 2 United States: "(ii) is determined by the Secretary to be 3 likely to be introduced into the United States; 4 "(iii) is new to the United States; or 5 "(iv) has not expanded beyond suscepti-6 7 bility to containment within a geographic region or ecological range of the United States. 8 9 "(8) INTERFERE.—The term 'interfere' means 10 to injure, harm, or impair an agroecosystem or na-11 tive or natural ecosystem in the environment or com-12 merce. **((9)** 13 MOVEMENT.—The INTERSTATE term 'interstate movement' means movement from any 14 15 State into or through any other State. "(10) MOVE.—The term 'move' means deposit 16 17 for transmission in the mails, ship, offer for ship-18 ment, offer for entry, import, receive for transpor-19 tation, carry, or otherwise transport. 20 "(11) SECRETARY.—The term 'Secretary' means the Secretary of Agriculture or a designee of 21 22 the Secretary. "(12) STATE.—The term 'State' means a State, 23 the District of Columbia, the Commonwealth of 24

Puerto Rico, and a territory or possession of the
 United States.

3 "(13) UNITED STATES.—The term 'United
4 States', when used in a geographic sense, means all
5 of the States and territories and possessions.

6 "TITLE I—MOVEMENT OF FED7 ERAL NOXIOUS WEED INTO 8 OR THROUGH THE UNITED 9 STATES

10"SEC. 101. MOVEMENT OF FEDERAL NOXIOUS WEED INTO11OR THROUGH THE UNITED STATES.

12 "(a) PERMIT REQUIRED.—No person shall knowingly
13 move any Federal noxious weed, into or through the
14 United States or interstate, unless the movement is—

15 "(1) authorized under a general or specific per-16 mit from the Secretary; and

17 "(2) made in accordance with such conditions 18 as the Secretary may prescribe in the permit and in 19 such regulations as the Secretary may issue under 20 section 302 to prevent the dissemination into or 21 within the United States, or interstate, of the Fed-22 eral noxious weed.

23 "(b) Refusal To Issue Permit.—

24 "(1) IN GENERAL.—The Secretary may refuse25 to issue a permit under subsection (a) for the move-

ment of a Federal noxious weed if the Secretary de termines that the movement would involve a danger
 of dissemination of the Federal noxious weed into or
 within the United States or interstate.

5 "(2) REASON FOR REFUSAL.—If the Secretary 6 refuses to issue a permit under paragraph (1), the 7 Secretary shall publish the reasons for the refusal in 8 the Federal Register.

9 "(c) PROHIBITIONS.—No person shall knowingly sell, 10 purchase, barter, exchange, give, deliver, or receive any 11 Federal noxious weed that has been moved in violation of 12 subsection (a).

13 "SEC. 102. IDENTIFICATION OF FEDERAL NOXIOUS WEEDS.

"(a) FEDERAL NOXIOUS WEEDS LIST.—The Secretary shall maintain a Federal noxious weed list containing the names of all Federal noxious weeds identified by
the Secretary under subsection (b).

18 "(b) Inclusion by Regulation.—

19 "(1) REGULATION PROCESS.—

20 "(A) IN GENERAL.—Except as provided in
21 paragraph (2), a plant species may be identified
22 as a Federal noxious weed and included in the
23 Federal noxious weed list only pursuant to a
24 regulation issued by the Secretary.

1	"(B) NOTICE AND HEARING.—The regula-
2	tion shall be issued only after publication of a
3	notice of the proposed regulation and, when re-
4	quested by any interested person, a public hear-
5	ing on the proposed regulation.
6	"(C) BASIS.—The regulation shall—
7	"(i) be based on the information re-
8	ceived at any such hearing, comments, and
9	other information available to the Sec-
10	retary; and
11	''(ii) require a determination by the
12	Secretary that—
13	''(I) the plant is a foreign nox-
14	ious weed (within the meaning of sec-
15	tion 3(7)); and
16	"(II) the dissemination of the
17	weed in the United States may rea-
18	sonably be expected to interfere with
19	natural resources, agriculture, for-
20	estry, or a native ecosystem or the
21	management of an ecosystem, or
22	cause injury to public health.
23	"(2) Emergency designation.—
24	"(A) IN GENERAL.—In an emergency, the
25	Secretary may temporarily designate a plant

1	species as a Federal noxious weed if the Sec-
2	retary determines that the plant species meets
3	the definition of a foreign noxious weed.
4	"(B) DURATION.—The temporary designa-
5	tion shall remain in effect until the Secretary
6	initiates and completes the regulation process in
7	accordance with paragraph (1).
8	"(C) NOTICE.—The Secretary shall pro-
9	vide notice of the temporary designation to in-
10	terested parties, including importers, State
11	agencies, and the general public, at the time the
12	emergency is declared.
13	"(c) Additions To and Removals From Noxious
14	Weed List.—
15	"(1) Petition process.—
16	"(A) IN GENERAL.—Any interested person
17	may petition the Secretary to add a plant spe-
18	cies to, or remove a plant species from, the
19	Federal noxious weed list.
20	"(B) DETERMINATION.—To the maximum
21	extent practicable, not later than 90 days after
22	receiving a petition, the Secretary shall deter-
23	mine whether the petition presents an assess-
24	ment of potential damage based on scientific in-
25	formation indicating that the plant species in-

1	volved should be added to or removed from the
2	Federal noxious weed list.
3	"(C) PUBLICATION.—The Secretary shall
4	publish each determination made under this
5	paragraph in the Federal Register.
6	"(2) REVIEW BY ADVISORY PANEL.—If the Sec-
7	retary determines that a petition presents scientific
8	information described in paragraph (1)(B), the Sec-
9	retary shall forward the petition to the Advisory
10	Panel for the review and advice of the panel.
11	"(3) FINDINGS.—Not later than 1 year after
12	receiving a petition under paragraph (1) determined
13	to present scientific information described in para-
14	graph (1)(B), and after considering the advice of the
15	Advisory Panel, the Secretary shall make 1 of the
16	following findings:
17	''(A) The petitioned action is not war-
18	ranted.
19	''(B) The petitioned action is warranted, in
20	which case (except as provided in subparagraph
21	(C)) the Secretary shall commence the proce-
22	dure described in subsection $(b)(1)$ to add the
23	plant species involved to, or remove the plant
24	species from, the Federal noxious weed list.

1	"(C) The petitioned action is warranted,
2	except that—
3	''(i) immediate promulgation of a reg-
4	ulation implementing the petitioned action
5	is precluded by pending proposals to iden-
6	tify Federal noxious weeds; and
7	''(ii) expeditious progress is being
8	made to add the plant species to the Fed-
9	eral noxious weed list.
10	"(4) PUBLICATION.—The Secretary shall pub-
11	lish a finding made under paragraph (3) in the Fed-
12	eral Register, with a description and evaluation of
13	the reasons and data on which the finding is based.
14	"(d) Classification System and Integrated
15	Management Plan.—
16	"(1) CLASSIFICATION SYSTEM.—The Secretary
17	shall develop a classification system to describe the
18	status and action levels for foreign noxious weeds
19	and Federal noxious weeds. The classification sys-
20	tem shall include, for each foreign noxious weed or
21	Federal noxious weed, the current geographic dis-
22	tribution, relative threat, and actions initiated to
23	prevent introduction or distribution.

25 Secretary shall develop an integrated management

1	plan for each foreign noxious weed or Federal nox-
2	ious weed introduced into the United States for the
3	geographic region or ecological range where the weed
4	is found in the United States. The plan may include
5	the use of a permanent or temporary quarantine es-
6	tablished under section 103.
7	"(3) CONSULTATION.—The Secretary shall de-
8	velop the classification system and integrated man-
9	agement plans in consultation with the Advisory
10	Panel.
11	"(e) Noxious Weed Technical Advisory
10	DANIER
12	Panel.—
12 13	"(1) ESTABLISHMENT.—The Secretary shall
13	"(1) ESTABLISHMENT.—The Secretary shall
13 14	"(1) ESTABLISHMENT.—The Secretary shall appoint a Noxious Weed Technical Advisory Panel
13 14 15	"(1) ESTABLISHMENT.—The Secretary shall appoint a Noxious Weed Technical Advisory Panel consisting of 6 individuals to—
13 14 15 16	"(1) ESTABLISHMENT.—The Secretary shall appoint a Noxious Weed Technical Advisory Panel consisting of 6 individuals to— "(A) assist the Secretary in—
 13 14 15 16 17 	 "(1) ESTABLISHMENT.—The Secretary shall appoint a Noxious Weed Technical Advisory Panel consisting of 6 individuals to— "(A) assist the Secretary in— "(i) the identification of foreign nox-
 13 14 15 16 17 18 	 "(1) ESTABLISHMENT.—The Secretary shall appoint a Noxious Weed Technical Advisory Panel consisting of 6 individuals to— "(A) assist the Secretary in— "(i) the identification of foreign noxious weeds for inclusion on the Federal
 13 14 15 16 17 18 19 	 "(1) ESTABLISHMENT.—The Secretary shall appoint a Noxious Weed Technical Advisory Panel consisting of 6 individuals to— "(A) assist the Secretary in— "(i) the identification of foreign noxious weeds for inclusion on the Federal noxious weed list;
 13 14 15 16 17 18 19 20 	 "(1) ESTABLISHMENT.—The Secretary shall appoint a Noxious Weed Technical Advisory Panel consisting of 6 individuals to— "(A) assist the Secretary in— "(i) the identification of foreign noxious weeds for inclusion on the Federal noxious weed list; "(ii) the development of integrated

1	"(B) recommend to the Secretary any for-
2	eign noxious weed that should be added to or
3	deleted from the Federal noxious weed list.
4	"(2) MEMBERS.—The members of the Advisory
5	Panel shall be appointed by the Secretary from
6	among persons who have professional or working
7	knowledge of agroecosystems or native or natural
8	ecosystems management. In appointing the mem-
9	bers, the Secretary shall ensure that there is 1 rep-
10	resentative from each of the North Central, North-
11	eastern, Southern, Southwestern, Northwestern, and
12	Western regions of the United States, and that each
13	of the following entities is represented:
14	"(A) An environmental organization.
15	"(B) A State agency with weed manage-
16	ment responsibility.
17	"(C) A land grant college or university.
18	"(D) A weed science society.
19	"(E) A trade association.
20	''(F) An ecologist.
21	"(3) EX OFFICIO MEMBERS.—The Advisory
22	Panel shall also include a representative of each of
23	the following agencies, who shall serve as ex officio
24	members of the Advisory Panel:

	10
1	"(A) The Animal and Plant Health Inspec-
2	tion Service of the Department.
3	"(B) The Agricultural Research Service of
4	the Department.
5	"(C) A Representative of the Federal
6	Interagency Committee for the Management of
7	Noxious and Exotic Weeds.
8	"(D) A Federal agency with land manage-
9	ment responsibilities.
10	"(4) COMPENSATION.—A member of the Advi-
11	sory Panel who is not a Federal employee shall re-
12	ceive compensation while on official business in the
13	form of reimbursement for travel and per diem ex-
14	penses, to be paid by the Secretary in accordance
15	with subchapter I of chapter 57 of title 5, United
16	States Code.
17	"(5) ANNUAL REPORT.—The Advisory Panel
18	shall submit to the Secretary, the Committee on Ag-
19	riculture of the House of Representatives, and the
20	Committee on Agriculture, Nutrition, and Forestry
21	of the Senate an annual report describing the activi-
22	ties of the Advisory Panel during the preceding year.
23	"SEC. 103. QUARANTINES.
24	''(a) IN GENERAL.—The Secretary may establish by
25	noculation such augmentings of any propagant to provent

25 regulation such quarantines as are necessary to prevent

the importation or introduction, or control the distribu tion, of a Federal noxious weed.

3 "(b) TEMPORARY QUARANTINE.—

4 "(1) AUTHORIZED.—If the Secretary has rea5 son to believe that an infestation of a foreign nox6 ious weed exists in any State, the Secretary may by
7 order—

8 "(A) temporarily quarantine the State or a9 portion of the State; and

10 "(B) restrict or prohibit the interstate 11 movement from the quarantined area of any 12 products and articles of any character, and 13 means of conveyance, capable of carrying the 14 foreign noxious weed.

15 "(2) TIME PERIOD OF QUARANTINE.—A temporary quarantine ordered under paragraph (1) may
not extend for more than 1 year after the date on
which the order is issued, unless the order is renewed by the Secretary.

"(3) EXPEDITED CONSIDERATION FOR LISTING.—Not later than the end of the 1-year period
referred to in paragraph (2), the Secretary shall determine whether or not the foreign noxious weed involved should be added to the Federal noxious weed
list established pursuant to section 102(b). The Sec-

retary shall make the determination in consultation
 with the Advisory Panel.

3 "(c) PROHIBITION.—It shall be unlawful for any per-4 son to move interstate or intrastate from a quarantined 5 area any product, article, or means of conveyance specified 6 in the regulation or order establishing the quarantine, ex-7 cept in accordance with the regulation or order.

8 "(d) RELATIONSHIP OF QUARANTINES TO OTHER 9 ACTIVITIES.—The establishment of a quarantine shall not 10 be required in order for the Secretary to regulate the 11 interstate movement, sale, or distribution of a foreign nox-12 ious weed.

13 "SEC. 104. MEASURES TO PREVENT DISSEMINATION OF14FOREIGN AND FEDERAL NOXIOUS WEEDS.

15 "(a) Emergency Disposal.—

"(1) DISPOSAL AUTHORITY.—Subject to sub-16 17 section (c), if the Secretary determines that action 18 under this paragraph is necessary as an emergency 19 measure to prevent the dissemination of any foreign 20 noxious weed or Federal noxious weed, the Secretary 21 may seize, quarantine, treat, destroy, or otherwise 22 dispose of any product or article of any character, or means of conveyance, that-23

"(A) is moving into or through the United 1 2 States or interstate, with bond or otherwise; 3 and "(B) the Secretary has reason to believe is 4 infested by the foreign noxious weed or Federal 5 noxious weed, in violation of this Act or any 6 7 regulation issued under this Act. "(2) METHOD OF DISPOSAL.—Subject to sub-8 9 section (c), the Secretary may dispose of a product, 10 article, or means of conveyance seized under this 11 subsection in such manner as the Secretary consid-12 ers appropriate. 13 "(b) Orders Requiring Disposal.— "(1) DISPOSAL ORDERS.— 14 "(A) IN GENERAL.—Subject to subsection 15 (c), the Secretary may order the owner (or 16 17 agent of the owner) of any product, article, or 18 means of conveyance contaminated with a for-19 eign noxious weed or Federal noxious weed sub-20 ject to disposal under subsection (a) to treat, destroy, or otherwise dispose of the product, ar-21 22 ticle, or means of conveyance of a foreign nox-23 ious weed or Federal noxious weed, without cost 24 to the Federal Government and in such manner as the Secretary considers appropriate. 25

"(B) ENFORCEMENT.—The Secretary may 1 2 apply to the United States District Court or the 3 judicial district in which the owner or agent re-4 sides or transacts business or in which the product, article, means of conveyance of a for-5 eign noxious weed or Federal noxious weed is 6 7 found, for enforcement of the order by injunc-8 tion.

9 "(C) PROCESS.—Process in the case may 10 be served in any judicial district in which the 11 defendant resides or transacts business or may 12 be found. A subpoena for a witness who is re-13 quired to attend a court in any judicial district 14 in such a case may be served in any other judi-15 cial district.

"(c) DESTRUCTION, EXPORT, OR RETURN AS THE 16 LEAST DRASTIC ACTION.—No product, article, or means 17 of conveyance shall be destroyed, exported, or returned to 18 the shipping point of origin, or ordered to be destroyed, 19 20 exported, or returned to the shipping point of origin under this section, unless in the opinion of the Secretary there 21 22 is no less drastic action that would be adequate to prevent the dissemination of a foreign noxious weed or Federal 23 noxious weed within the United States or interstate. 24

"(d) Civil Action Against United States by
 Owner.—

3 "(1) IN GENERAL.—The owner of any product, 4 article, or means of conveyance destroyed or other-5 wise disposed of by the Secretary under this section 6 may bring an action against the United States in a 7 Federal district court, not later than 1 year after the destruction or disposal, to recover just com-8 9 pensation for the destruction or disposal (other than compensation for loss due to delays incident to de-10 11 termining the eligibility of the product, article, or 12 conveyance for movement under this Act), if the owner establishes that the destruction or disposal 13 was not authorized under this Act. 14

15 "(2) PAYMENT OF JUDGMENT.—Any judgment
16 rendered in favor of the owner shall be paid out of
17 sums in the Treasury of the United States appro18 priated for the administration of this Act.

19 "SEC. 105. SEARCH OF PERSONS, PREMISES, AND GOODS.

20 "(a) WARRANTLESS SEARCHES.—An authorized in-21 spector, if properly identified, shall have the authority, 22 without a warrant, to stop any person or means of convey-23 ance moving into or through the United States, and to 24 inspect any product or article of any character moving into 25 or through the United States, if the authorized inspector has probable cause to believe that the person or means
 of conveyance is moving a foreign noxious weed or Federal
 noxious weed regulated under this Act, or a product or
 article containing a foreign noxious weed or Federal nox ious weed regulated under this Act.

6 "(b) WARRANT SEARCHES.—

"(1) IN GENERAL.—An authorized inspector
shall have authority, with a warrant, to enter any
premises in the United States for purposes of an inspection or other action necessary to carry out this
Act.

"(2) ISSUANCE OF WARRANTS.—A judge of the 12 13 United States or of a court of record of any State, 14 or a United States magistrate judge, may within the 15 jurisdiction of the judge or magistrate judge, on 16 proper oath or affirmation showing probable cause 17 to believe that there are on certain premises any 18 product, article, or means of conveyance contami-19 nated with a foreign noxious weed or Federal noxious weed plant regulated under this Act, issue a 20 21 warrant for the entry of the premises for purposes 22 of any inspection or other action necessary to carry 23 out this Act, except as otherwise provided in section 24 107.

"(3) EXECUTION OF WARRANTS.—The warrant
 may be executed by any authorized inspector or any
 United States marshal.

4 "SEC. 106. PENALTIES.

5 "(a) IN GENERAL.—Any person who knowingly violates section 101 or 103, or any regulation issued to carry 6 7 out section 101 or 103, shall be fined not more than 8 \$100,000 or imprisoned not more than 1 year, or both. 9 "(b) PECUNIARY GAIN OR LOSS.—If any person derives pecuniary gain from an offense described in sub-10 section (a), or if the offense results in pecuniary loss to 11 a person other than the defendant, the defendant may be 12 13 fined not more than an amount that is the greater of twice the gross gain or twice the gross loss, unless imposition 14

16 or prolong the imposition of a fine or sentence under sub-17 section (a).

of a fine under this subsection would unduly complicate

18 "SEC. 107. COOPERATION WITH OTHER FEDERAL, STATE,

19

15

AND LOCAL AGENCIES.

20 "(a) COOPERATION AUTHORIZED.—

"(1) IN GENERAL.—The Secretary shall cooperate with other Federal agencies, agencies of States
and political subdivisions of States, agriculture producer associations and similar organizations, and individuals in carrying out operations or measures in

the United States to prevent, retard, eradicate, sup press, control, or manage the spread of a foreign
 noxious weed or Federal noxious weed.

4 "(2) COOPERATORS.—The Secretary may appoint employees of other Federal agencies, and em-5 ployees of agencies of any State or political subdivi-6 7 sion of the State, to assist in the administration of 8 this Act, pursuant to cooperative agreements with 9 the agencies, if the Secretary determines that the 10 appointments would facilitate administration of this 11 Act.

12 "(b) CONDITIONS ON COOPERATION.—In performing 13 an operation or measure authorized by subsection (a), the 14 cooperating State or other governmental agency shall be 15 responsible for the authority necessary to carry out the 16 operation or measure on all lands and properties, subject 17 to coordination with landowners and land managers within 18 the State or other jurisdiction involved.

19 "SEC. 108. AUTHORIZATION OF APPROPRIATIONS.

20 "(a) IN GENERAL.—There are authorized to be ap21 propriated such sums as are necessary to carry out this
22 title.

23 "(b) LIMITATION.—Unless specifically authorized in 24 other laws or provided for in appropriations, no part of 25 sums made available under subsection (a) shall be used to pay the cost or value of property disposed of under sec tion 104.

3 "TITLE II—MANAGEMENT OF UN4 DESIRABLE PLANTS ON FED-

5 **ERAL LANDS**

6 **"SEC. 201. DEFINITIONS.**

7 "As used in this title:

8 ''(1) COOPERATIVE AGREEMENT.—The term 9 'cooperative agreement' means a written agreement 10 between a Federal agency and a State agency en-11 tered into pursuant to this title.

12 ''(2) FEDERAL AGENCY.—The term 'Federal
13 agency' means a department or agency of the Fed14 eral Government responsible for administering or
15 managing Federal lands under the jurisdiction of the
16 department, agency, or bureau.

17 ''(3) FEDERAL LAND.—The term 'Federal land'
18 means land managed by or under the jurisdiction of
19 the Federal Government.

20 "(4) INTEGRATED MANAGEMENT SYSTEM.—The
21 term 'integrated management system' means a sys22 tem for the planning and implementation of a pro23 gram, using an interdisciplinary approach, to com24 prehensively manage an undesirable plant species or

1	group of species using all available methods, includ-
2	ing—
3	"(A) education;
4	"(B) preventive measures;
5	"(C) physical or mechanical methods;
6	''(D) biological agents;
7	''(E) herbicide methods;
8	''(F) cultural methods; and
9	''(G) general land management practices,
10	such as manipulation of livestock or wildlife
11	grazing strategies or improving wildlife or live-
12	stock habitat.
13	"(5) INTERDISCIPLINARY APPROACH.—The
14	term 'interdisciplinary approach' means an approach
15	to making decisions regarding the containment or
16	control of an undesirable plant species or group of
17	species, that—
18	''(A) includes participation by personnel of
19	Federal or State agencies with experience in
20	areas including weed science, range science,
21	wildlife biology, land management, and forestry;
22	and
23	"(B) includes consideration of—

1	"(i) the most efficient and effective
2	method of containing or controlling the un-
3	desirable plant species over the long term;
4	''(ii) scientific studies and current
5	technologies;
6	''(iii) the physiology and habitat of a
7	plant species and the associated environ-
8	ment of the plant species; and
9	''(iv) the economic, social, ecological,
10	and human health consequences of carry-
11	ing out the approach.
12	"(6) STATE AGENCY.—The term 'State agency'
13	means a State department of agriculture, or other
14	State agency or political subdivision of a State, re-
15	sponsible for the administration or implementation
16	of laws of the State regulating undesirable plants.
17	"(7) UNDESIRABLE PLANT.—The term 'unde-
18	sirable plant' means a plant species that is classified
19	as undesirable, noxious, harmful, exotic, injurious, or
20	poisonous, pursuant to State or Federal law. A spe-
21	cies listed as an endangered or threatened species
22	under the Endangered Species Act of 1973 (16
23	U.S.C. 1531 et seq.) shall not be designated as an
24	undesirable plant under this paragraph and the term
25	shall not include a plant indigenous to an area

where control measures are to be taken under this
 title.

3 "SEC. 202. FEDERAL AGENCY INVOLVEMENT.

4 "(a) DUTIES OF AGENCIES.—The head of each Fed-5 eral agency shall—

"(1) designate an office and person adequately 6 trained in the management of undesirable plants to 7 develop and coordinate an undesirable plant manage-8 9 ment program for the control of undesirable plants on Federal land under the jurisdiction of the agency; 10 11 "(2) establish and adequately fund an undesir-12 able plant management program through the budg-13 etary process of the agency;

"(3) complete and carry out cooperative agreements with State agencies regarding the management of undesirable plants on Federal land under
the jurisdiction of the agency; and

18 "(4) establish integrated management systems
19 to control or contain undesirable plants targeted
20 under cooperative agreements.

"(b) ENVIRONMENTAL IMPACT STATEMENTS.—If an
environmental assessment or environmental impact statement is required under the National Environmental Policy
Act of 1969 (42 U.S.C. 4321 et seq.) to carry out an integrated management system to manage undesirable plants

under this section, a Federal agency shall complete the
 assessment or statement not later than 1 year after the
 requirement for the assessment or statement is deter mined.

5 "(c) Cooperative Agreements With State6 Agencies.—

"(1) IN GENERAL.—A Federal agency shall
enter into a cooperative agreement with a State
agency to coordinate the management of undesirable
plants on Federal land under the jurisdiction of the
Federal agency.

12 "(2) CONTENTS OF PLAN.—A cooperative 13 agreement entered into pursuant to paragraph (1) 14 shall—

15 ''(A) prioritize and target undesirable
16 plants or groups of undesirable plants to be
17 controlled or contained within a specific geo18 graphic area;

"(B) describe the integrated management
system to be used to control or contain the targeted undesirable plants or group of undesirable
plants; and

23 "(C) detail the means of carrying out the
24 integrated management system, define the du25 ties of the Federal agency and the State agency

in carrying out the system, and establish a timeframe for the initiation and completion of the tasks specified in the system.

4 "(d) EXCEPTION.—A Federal agency shall not be re5 quired to carry out programs on Federal land under this
6 section unless similar programs are being carried out gen7 erally on State or private land in the same area.

8 "(e) COORDINATION.—

1

2

3

"(1) IN GENERAL.—The Secretary of Agri-9 10 culture, Secretary of Defense, Secretary of Energy, 11 Secretary of the Interior, and Secretary of Trans-12 portation, acting through the Federal Interagency 13 Committee for the Management of Noxious and Ex-14 otic Weeds, shall take such actions as are necessary 15 to coordinate Federal agency programs for control, research, and educational efforts associated with 16 17 Federal, State, and locally designated noxious weeds.

18 "(2) DUTIES.—The Federal Interagency Com19 mittee for the Management of Noxious and Exotic
20 Weeds, in consultation with the appropriate Assist21 ant Secretaries, shall—

22 "(A) identify regional priorities for noxious
23 weed control in cooperation with the appro24 priate States;

1	"(B) incorporate into technical guides re-
2	gionally appropriate technical information; and
3	"(C) disseminate the technical information
4	to interested State, local, and private entities.
5	"(3) COST SHARE ASSISTANCE.—The Secretary
6	may provide cost share assistance to State and local
7	agencies to manage noxious weeds in an area if a
8	majority of landowners in the area agree to partici-
9	pate in a noxious weed management program.
10	"SEC. 203. AUTHORIZATION OF APPROPRIATIONS.
11	"There are authorized to be appropriated to carry out
12	this title such sums as are necessary for fiscal years 1995
13	through 1999.
14	"TITLE III—GENERAL
15	PROVISIONS
16	"SEC. 301. EFFECT ON INCONSISTENT STATE AND LOCAL
17	LAWS.
18	"This Act shall not invalidate the law of any State
19	or political subdivision of a State relating to foreign nox-
20	ious weeds or Federal noxious weeds, except that a State
21	or political subdivision of a State may not permit any ac-
22	tion that is prohibited under this Act.
23	"SEC. 302. REGULATIONS.

24 "The Secretary may issue such regulations as are25 necessary to carry out this Act.".

1SEC. 102. EFFECT OF AMENDMENT ON PREVIOUS LISTING2OF NOXIOUS WEEDS.

3 (a) DEFINITION OF NOXIOUS WEED.—In this sec-4 tion, the term "noxious weed" has the meaning given the 5 term in section 3(c) of the Federal Noxious Weed Act of 6 1974 (7 U.S.C. 2802(c)), as in effect on the day before 7 the date of enactment of this Act.

8 (b) INCLUSION ON NEW FEDERAL LIST OF NOXIOUS 9 WEEDS.—Each noxious weed identified by the Secretary 10 of Agriculture in a regulation issued before the date of 11 enactment of this Act shall be considered to be a Federal 12 noxious weed and included on the Federal noxious weed 13 list for purposes of the Foreign and Federal Noxious Weed 14 Act (as amended by section 101).

15 TITLE II—STATE TERMINAL 16 INSPECTION

17SEC. 201. INSPECTION OF ANIMALS AND OTHER ORGA-18NISMS.

19 The matter under the heading "ENFORCEMENT OF 20 THE PLANT-QUARANTINE ACT:" under the heading "MIS-21 CELLANEOUS" of the Act of March 4, 1915 (commonly 22 known as the "Terminal Inspection Act") (38 Stat. 1113, 23 chapter 144; 7 U.S.C. 166) is amended—

24 (1) in the second paragraph—

25 (A) by striking "plants and plant prod26 ucts" each place it appears and inserting

1	"plants, plant products, animals, and other or-
2	ganisms'';
3	(B) by striking "plants or plant products"
4	each place it appears and inserting ''plants,
5	plant products, animals, or other organisms";
6	(C) by striking ''plant-quarantine law or
7	plant-quarantine regulation" each place it ap-
8	pears and inserting ''plant-quarantine or other
9	law or regulation''; and
10	(D) in the last sentence, by striking "be
11	forward" and inserting "be forwarded"; and
12	(2) in the third paragraph, by striking ''plant
13	or plant product" and inserting "plant, plant prod-
14	uct, animal, or other organism''.
15	SEC. 202. INSPECTION OF ITEMS ON STATE LISTS.
16	The second sentence of the second paragraph of the
17	matter under the heading "Enforcement of the
18	PLANT-QUARANTINE ACT:" under the heading "MIS-
19	CELLANEOUS" of the Act of March 4, 1915 (commonly
20	known as the "Terminal Inspection Act") (38 Stat. 1113,
21	chapter 144; 7 U.S.C. 166) is amended—
22	(1) by striking "Upon his approval of said list,
23	in whole or in part, the Secretary of Agriculture"
24	and inserting "On the receipt of the list by the Sec-
25	retary of Agriculture, the Secretary''; and

(2) by striking "said approved lists" and insert ing "the list".

3 SEC. 203. WARRANTS.

4 The second paragraph of the matter under the heading "Enforcement of the plant-quarantine act:" 5 under the heading "MISCELLANEOUS" of the Act of 6 March 4, 1915 (commonly known as the "Terminal In-7 spection Act") (38 Stat. 1113, chapter 144; 7 U.S.C. 166) 8 is amended by inserting after the second sentence the fol-9 lowing: "On the request of a representative of a State, 10 a Federal agency shall act on behalf of the State to obtain 11 a warrant to inspect mail to carry out this paragraph.". 12

0

S 690 IS—2 S 690 IS—3