

In the House of Representatives, U.S.,

September 25, 1996.

Resolved, That the bill from the Senate (S. 868) entitled "An Act to provide authority for leave transfer for Federal employees who are adversely affected by disasters or emergencies, and for other purposes", do pass with the following

AMENDMENT:

Strike out all after the enacting clause, and insert:

1 TITLE I—EMERGENCY LEAVE 2 TRANSFERS

3 SEC. 101. SHORT TITLE.

4 This title may be cited as the "Federal Employees
5 Emergency Leave Transfer Act of 1996".

6 SEC. 102. AUTHORITY.

7 (a) IN GENERAL.—Chapter 63 of title 5, United States
8 Code, is amended by adding after subchapter V the follow9 ing new subchapter:

10 "SUBCHAPTER VI—LEAVE TRANSFER IN

11 DISASTERS AND EMERGENCIES

12 "§6391. Authority for leave transfer program in disas-

13 ters and emergencies

14 "(a) For the purpose of this section—

15 "(1) 'employee' means an employee as defined in
16 section 6331(1); and

17 *"(2) 'agency' means an Executive agency.*

18 "(b) In the event of a major disaster or emergency, 19 as declared by the President, that results in severe adverse 20 effects for a substantial number of employees, the President 21 may direct the Office of Personnel Management to establish 22 an emergency leave transfer program under which any em-23 ployee in any agency may donate unused annual leave for 24 transfer to employees of the same or other agencies who are 25 adversely affected by such disaster or emergency.

"(c) The Office of Personnel Management shall estab-1 2 lish appropriate requirements for the operation of the emergency leave transfer program under subsection (b), includ-3 4 ing appropriate limitations on the donation and use of annual leave under the program. An employee may receive 5 and use leave under the program without regard to any 6 7 requirement that any annual leave and sick leave to a leave 8 recipient's credit must be exhausted before any transferred annual leave may be used. 9

10 "(d) A leave bank established under subchapter IV 11 may, to the extent provided in regulations prescribed by the 12 Office of Personnel Management, donate annual leave to the 13 emergency leave transfer program established under sub-14 section (b).

"(e) Except to the extent that the Office of Personnel
Management may prescribe by regulation, nothing in section 7351 shall apply to any solicitation, donation, or acceptance of leave under this section.

19 "(f) The Office of Personnel Management shall pre20 scribe regulations necessary for the administration of this
21 section.".

(b) CLERICAL AMENDMENT.—The analysis for chapter
63 of title 5, United States Code, is amended by adding
24 at the end thereof the following:

"SUBCHAPTER VI—LEAVE TRANSFER IN DISASTERS AND EMERGENCIES

"6391. Authority for leave transfer program in disasters and emergencies".

1 SEC. 103. EFFECTIVE DATE.

2 The amendments made by section 102 shall take effect
3 on the date of enactment of this Act.

4 TITLE II—VETERANS' 5 PREFERENCE

6 SEC. 201. SHORT TITLE.

7 This title may be cited as the "Veterans Employment
8 Opportunities Act of 1996".

9 SEC. 202. EQUAL ACCESS FOR VETERANS.

(a) COMPETITIVE SERVICE.—Section 3304 of title 5,
United States Code, is amended by adding at the end the
following:

13 "(f)(1) No preference eligible, and no individual (other 14 than a preference eligible) who has been separated from the 15 armed forces under honorable conditions after 3 or more 16 years of active service, shall be denied the opportunity to 17 compete for an announced vacant position within an agen-18 cy, in the competitive service or the excepted service, by rea-19 son of—

20 "(A) not having acquired competitive status; or
21 "(B) not being an employee of such agency.

22 "(2) Nothing in this subsection shall prevent an agency
23 from filling a vacant position (whether by appointment or

otherwise) solely from individuals on a priority placement
 list consisting of individuals who have been separated from
 the agency due to a reduction in force and surplus employ ees (as defined under regulations prescribed by the Office).".
 (b) CIVIL SERVICE EMPLOYMENT INFORMATION.—
 (1) VACANT POSITIONS.—Section 3327(b) of title
 5. United States Code, is amended by striking "and"

8 at the end of paragraph (1), by redesignating para9 graph (2) as paragraph (3), and by inserting after
10 paragraph (1) the following:

"(2) each vacant position in the agency for
which competition is restricted to individuals having
competitive status or employees of such agency, excluding any position under paragraph (1), and".

15 (2) ADDITIONAL INFORMATION.—Section 3327 of
16 title 5, United States Code, is amended by adding at
17 the end the following:

"(c) Any notification provided under this section shall,
for all positions under subsection (b)(1) as to which section
3304(f) applies and for all positions under subsection
(b)(2), include a notation as to the applicability of section
3304(f) with respect thereto.

23 "(d) In consultation with the Secretary of Labor, the
24 Office shall submit to Congress and the President, no less

1	frequently than every 2 years, a report detailing, with re-
2	spect to the period covered by such report—
3	"(1) the number of positions listed under this
4	section during such period;
5	"(2) the number of preference eligibles and other
6	individuals described in section $3304(f)(1)$ referred to
7	such positions during such period; and
8	"(3) the number of preference eligibles and other
9	individuals described in section 3304(f)(1) appointed
10	to such positions during such period.".
11	(c) Governmentwide Lists.—
12	(1) VACANT POSITIONS.—Section 3330(b) of title
13	5, United States Code, is amended to read as follows:
14	"(b) The Office of Personnel Management shall cause
15	to be established and kept current—
16	"(1) a comprehensive list of all announcements
17	of vacant positions (in the competitive service and the
18	excepted service, respectively) within each agency that
19	are to be filled by appointment for more than 1 year
20	and for which applications are being or will soon be
21	accepted from outside the agency's work force; and
22	"(2) a comprehensive list of all announcements
23	of vacant positions within each agency for which ap-
24	plications are being or will soon be accepted and for
25	which competition is restricted to individuals having

1	competitive status or employees of such agency, ex-
2	cluding any position required to be listed under para-
3	graph (1).".
4	(2) Additional information.—Section 3330(c)
5	of title 5, United States Code, is amended by striking
6	"and" at the end of paragraph (2), by redesignating
7	paragraph (3) as paragraph (4) , and by inserting
8	after paragraph (2) the following:
9	((3) for all positions under subsection $(b)(1)$ as
10	to which section 3304(f) applies and for all positions
11	under subsection $(b)(2)$, a notation as to the applica-
12	bility of section 3304(f) with respect thereto; and".
13	(3) Conforming Amendment.—Section 3330(d)
14	of title 5, United States Code, is amended by striking
15	"The list" and inserting "Each list under subsection
16	<i>(b)"</i> .
17	(d) Provisions Relating to the United States
18	Postal Service.—
19	(1) IN GENERAL.—Subsection (a) of section 1005
20	of title 39, United States Code, is amended by adding
21	at the end the following:
22	"(5)(A) The provisions of section 3304(f) of title 5 shall
23	apply with respect to the Postal Service in the same manner
24	and under the same conditions as if the Postal Service were
25	an agency within the meaning of such provisions.

1	(B) Nothing in this subsection shall be considered to
2	require that the Postal Service accept an application from
3	a preference eligible or any other individual described in
4	paragraph (1) of such section $3304(f)$, who is not an em-
5	ployee of the Postal Service, if—
б	"(i) the vacant position involved is advertised
7	for bids pursuant to a collective-bargaining agree-
8	ment;
9	"(ii) the collective-bargaining agreement restricts
10	competition for such position to individuals employed
11	in the specific bargaining unit or facility within the
12	Postal Service in which the position is located;
13	"(iii) the collective-bargaining agreement pro-
14	vides that the successful bid shall be selected solely on
15	the basis of seniority; and
16	"(iv) selection does not result in a promotion or
17	change in duties for the successful bidder.
18	(C) The provisions of this paragraph shall not be
19	modified by any program developed under section 1004 of
20	this title or any collective-bargaining agreement entered
21	into under chapter 12 of this title.".
22	(2) Conforming Amendment.—The first sen-
23	tence of section 1005(a)(2) of title 39, United States
24	Code, is amended by striking "title." and inserting
25	"title, subject to paragraph (5) of this subsection.".

1 SEC. 203. SPECIAL PROTECTIONS FOR PREFERENCE ELIGI-

BLES IN REDUCTIONS IN FORCE.

2

3 (a) IN GENERAL.—Section 3502 of title 5, United
4 States Code, as amended by section 1034 of the National
5 Defense Authorization Act for Fiscal Year 1996 (Public
6 Law 104–106; 110 Stat. 430), is amended by adding at
7 the end the following:

"(q)(1) A position occupied by a preference eligible 8 9 shall not be placed in a single-position competitive level if the preference eligible is qualified to perform the essential 10 functions of any other position at the same grade (or occu-11 pational level) in the competitive area. In such cases, the 12 preference eligible shall be entitled to be placed in another 13 competitive level for which such preference eligible is quali-14 fied. If the preference eligible is qualified for more than one 15 16 competitive level, such preference eligible shall be placed in the competitive level containing the most positions. 17

18 *"(2) For purposes of paragraph (1)—*

19 "(A) a preference eligible shall be considered 20 qualified to perform the essential functions of a posi-21 tion if, by reason of experience, training, or education 22 (and, in the case of a disabled veteran, with reason-23 able accommodation), a reasonable person could con-24 clude that the preference eligible would be able to per-25 form those functions successfully within a period of 26 150 days; and

"(B) a preference eligible shall not be considered
 unqualified solely because such preference eligible does
 not meet the minimum qualification requirements re lating to previous experience in a specified grade (or
 occupational level), if any, that are established for
 such position by the Office of Personnel Management
 or the agency.

8 "(h) In connection with any reduction in force, a pref-9 erence eligible whose current or most recent performance 10 rating is at least fully successful (or the equivalent) shall 11 have, in addition to such assignment rights as are pre-12 scribed by regulation, the right, in lieu of separation, to 13 be assigned to any position within the agency conducting 14 the reduction in force—

15 "(1) for which such preference eligible is quali16 fied under subsection (g)(2)—

17 "(A) that is within the preference eligible's 18 commuting area and at the same grade (or occu-19 pational level) as the position from which the 20 preference eligible was released, and that is then 21 occupied by an individual, other than another 22 preference eligible, who was placed in such posi-23 tion (whether by appointment or otherwise) 24 within 6 months before the reduction in force if, within 12 months prior to the date on which 25

1 such individual was so placed in such position, 2 such individual had been employed in the same 3 competitive area as the preference eligible; or 4 "(B) that is within the preference eligible's competitive area and that is then occupied by an 5 6 individual, other than another preference eligible, 7 who was placed in such position (whether by ap-8 pointment or otherwise) within 6 months before 9 the reduction in force; or 10 "(2) for which such preference eligible is quali-11 fied that is within the preference eligible's competitive 12 area and that is not more than 3 grades (or pay lev-13 els) below that of the position from which the pref-14 erence eligible was released, except that, in the case of 15 a preference eligible with a compensable service-con-16 nected disability of 30 percent or more, this para-17 graph shall be applied by substituting '5 grades' for 18 '3 grades'.

19 In the event that a preference eligible is entitled to assign20 ment to more than 1 position under this subsection, the
21 agency shall assign the preference eligible to any such posi22 tion requiring no reduction (or, if there is no such position,
23 the least reduction) in basic pay. A position shall not, with
24 respect to a preference eligible, be considered to satisfy the
25 requirements of paragraph (1) or (2), as applicable, if it

does not last for at least 12 months following the date on
 which such preference eligible is assigned to such position
 under this subsection.

4 "(i) A preference eligible may challenge the classifica5 tion of any position to which the preference eligible asserts
6 assignment rights (as provided by, or prescribed by regula7 tions described in, subsection (h)) in an action before the
8 Merit Systems Protection Board.

9 "(j)(1) Not later than 3 months after the date of the 10 enactment of this subsection, each Executive agency shall 11 establish an agencywide priority placement program to fa-12 cilitate employment placement for employees who—

13 "(A)(i) are scheduled to be separated from service
14 due to a reduction in force under—

15 "(I) regulations prescribed under this sec16 tion; or

17 "(II) procedures established under section
18 3595; or

19 "(ii) are separated from service due to such a re20 duction in force; and

21 "(B)(i) have received a rating of at least fully
22 successful (or the equivalent) as the last performance
23 rating of record used for retention purposes; or

24 "(ii) occupy positions excluded from a perform25 ance appraisal system by law, regulation, or adminis-

trative action taken by the Office of Personnel Man agement.

"(2)(A) Each agencywide priority placement program 3 4 under this subsection shall include provisions under which a vacant position shall not (except as provided in this para-5 6 graph or any other statute providing the right of reemploy-7 ment to any individual) be filled by the appointment or 8 transfer of any individual from outside of that agency (other than an individual described in subparagraph (B)) 9 10 if—

"(i) there is then available any individual described in subparagraph (B) who is qualified for the
position; and

14 *"(ii) the position—*

"(I) is at the same grade or pay level (or
the equivalent) or not more than 3 grades (or
grade intervals) below that of the position last
held by such individual before placement in the
new position;

20 "(II) is within the same commuting area as
21 the individual's last-held position (as referred to
22 in subclause (I)) or residence; and

23 "(III) has the same type of work schedule
24 (whether full-time, part-time, or intermittent) as
25 the position last held by the individual.

1	"(B) For purposes of an agencywide priority place-
2	ment program, an individual shall be considered to be de-
3	scribed in this subparagraph if such individual—
4	((i)(I) is an employee of such agency who is
5	scheduled to be separated, as described in paragraph
6	(1)(A)(i); or
7	``(II) is an individual who became a former em-
8	ployee of such agency as a result of a separation, as
9	described in paragraph (1)(A)(ii), excluding any in-
10	dividual who separated voluntarily under subsection
11	(f); and
12	"(ii) satisfies clause (i) or (ii) of paragraph
13	(1)(B).
14	((3)(A) If after a reduction in force the agency has
15	no positions of any type within the local commuting areas
16	specified in this subsection, the individual may designate
17	a different local commuting area where the agency has con-
18	tinuing positions in order to exercise reemployment rights
19	under this subsection. An agency may determine that such
20	designations are not in the interest of the Government for
21	the purpose of paying relocation expenses under subchapter
22	II of chapter 57.

23 (B) At its option, an agency may administratively 24 extend reemployment rights under this subsection to include 25 other local commuting areas.

"(4)(A) In selecting employees for positions under this
 subsection, the agency shall place qualified present and
 former employees in retention order by veterans' preference
 subgroup and tenure group.

5 "(B) An agency may not pass over a qualified present
6 or former employee to select an individual in a lower veter7 ans' preference subgroup within the tenure group, or in a
8 lower tenure group.

9 "(C) Within a subgroup, the agency may select a 10 qualified present or former employee without regard to the 11 individual's total creditable service.

"(5) An individual is eligible for reemployment priority under this subsection for 2 years from the effective date
of the reduction in force from which the individual will be,
or has been, separated under this section or section 3595,
as the case may be.

17 "(6) An individual loses eligibility for reemployment
18 priority under this subsection when the individual—

19 "(A) requests removal in writing;

20 "(B) accepts or declines a bona fide offer under
21 this subsection or fails to accept such an offer within
22 the period of time allowed for such acceptance, or

23 "(C) separates from the agency before being sepa24 rated under this section or section 3595, as the case
25 may be.

A present or former employee who declines a position with
 a representative rate (or equivalent) that is less than the
 rate of the position from which the individual was sepa rated under this section retains eligibility for positions with
 a higher representative rate up to the rate of the individ ual's last position.

7 "(7) Whenever more than one individual is qualified
8 for a position under this subsection, the agency shall select
9 the most highly qualified individual, subject to paragraph
10 (4).

11 "(8) The Office of Personnel Management shall issue
12 regulations to implement this subsection.".

13 (b) EFFECTIVE DATE.—

14 (1) IN GENERAL.—Except as provided in para15 graph (2), the amendments made by this section shall
16 take effect on the date of the enactment of this Act.
17 (2) EXCEPTION.—The amendments made by this
18 section shall take effect with respect to the Depart19 ment of Defense at the end of the 1-year period begin20 ning on the date of the enactment of this Act.

21 SEC. 204. IMPROVED REDRESS FOR VETERANS.

(a) IN GENERAL.—Subchapter I of chapter 33 of title
5, United States Code, is amended by adding at the end
the following:

1 "§3330a. Administrative redress

2 "(a)(1) Any preference eligible or other individual de3 scribed in section 3304(f)(1) who alleges that an agency has
4 violated such individual's rights under any statute or regu5 lation relating to veterans' preference, or any right afforded
6 such individual by section 3304(f), may file a complaint
7 with the Secretary of Labor.

8 "(2) A complaint under this subsection must be filed 9 within 60 days after the date of the alleged violation, and 10 the Secretary shall process such complaint in accordance with sections 4322 (a) through (e)(1) and 4326 of title 38. 11 12 "(b)(1) If the Secretary of Labor is unable to resolve 13 the complaint within 60 days after the date on which it is filed, the complainant may elect to appeal the alleged 14 violation to the Merit Systems Protection Board in accord-15 16 ance with such procedures as the Merit Systems Protection Board shall prescribe, except that in no event may any such 17 appeal be brought— 18

19 "(A) before the 61st day after the date on which
20 the complaint is filed under subsection (a); or

21 "(B) later than 15 days after the date on which
22 the complainant receives notification from the Sec23 retary of Labor under section 4322(e)(1) of title 38.
24 "(2) An appeal under this subsection may not be
25 brought unless—

4 "(B) appropriate evidence of compliance with
5 subparagraph (A) is included (in such form and
6 manner as the Merit Systems Protection Board may
7 prescribe) with the notice of appeal under this sub8 section.

9 "(3) Upon receiving notification under paragraph 10 (2)(A), the Secretary of Labor shall not continue to inves-11 tigate or further attempt to resolve the complaint to which 12 such notification relates.

"(c) This section shall not be construed to prohibit a
preference eligible from appealing directly to the Merit Systems Protection Board from any action which is appealable
to the Board under any other law, rule, or regulation, in
lieu of administrative redress under this section.

18 "\$3330b. Judicial redress

19 "(a) In lieu of continuing the administrative redress 20 procedure provided under section 3330a(b), a preference eli-21 gible or other individual described in section 3304(f)(1) 22 may elect, in accordance with this section, to terminate 23 those administrative proceedings and file an action with 24 the appropriate United States district court not later than 25 60 days after the date of the election. "(b) An election under this section may not be made—
 "(1) before the 121st day after the date on which
 the appeal is filed with the Merit Systems Protection
 Board under section 3330a(b); or

5 "(2) after the Merit Systems Protection Board
6 has issued a judicially reviewable decision on the
7 merits of the appeal.

8 "(c) An election under this section shall be made, in 9 writing, in such form and manner as the Merit Systems 10 Protection Board shall by regulation prescribe. The election 11 shall be effective as of the date on which it is received, and 12 the administrative proceeding to which it relates shall ter-13 minate immediately upon the receipt of such election.

14 "§3330c. Remedy

15 "(a) If the Merit Systems Protection Board (in a proceeding under section 3330a) or a court (in a proceeding 16 under section 3330b) determines that an agency has vio-17 lated a right described in section 3330a, the Board or court 18 (as the case may be) shall order the agency to comply with 19 such provisions and award compensation for any loss of 20 21 wages or benefits suffered by the individual by reason of 22 the violation involved. If the Board or court determines that 23 such violation was willful, it shall award an amount equal 24 to backpay as liquidated damages.

1 "(b) A preference eligible or other individual described in section 3304(f)(1) who prevails in an action under sec-2 tion 3330a or 3330b shall be awarded reasonable attorney 3 4 fees, expert witness fees, and other litigation expenses.".

5 (b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 33 of title 5, United States Code, 6 is amended by adding after the item relating to section 3330 7 8 the following:

"3330a. Administrative redress. "3330b. Judicial redress. "3330c. Remedy.".

9 SEC. 205. EXTENSION OF VETERANS' PREFERENCE.

10 (a) Amendment to Title 5, United States 11 CODE.—Paragraph (3) of section 2108 of title 5, United 12 States Code, is amended by striking "the Federal Bureau 13 of Investigation and Drug Enforcement Administration Senior Executive Service, or the General Accounting Of-14 15 fice;" and inserting "or the Federal Bureau of Investigation 16 and Drug Enforcement Administration Senior Executive 17 Service;".

18 (b) Amendments to Title 3, United States 19 CODE.—

20 (1) IN GENERAL.—Chapter 2 of title 3, United

21 States Code, is amended by adding at the end the fol-22

lowing:

1 "§115. Veterans' preference

2 "(a) Subject to subsection (b), appointments under sections 105, 106, and 107 shall be made in accordance with 3 section 2108, and sections 3309 through 3312, of title 5. 4 5 "(b) Subsection (a) shall not apply to any appointment to a position the rate of basic pay for which is at 6 7 least equal to the minimum rate established for positions in the Senior Executive Service under section 5382 of title 8 9 5 and the duties of which are comparable to those described 10 in section 3132(a)(2) of such title or to any other position 11 if, with respect to such position, the President makes certifi-12 cation— 13 "(1) that such position is— 14 "(A) a confidential or policy-making posi-15 tion; or 16 "(B) a position for which political affili-

ation or political philosophy is otherwise an im-portant qualification; and

19 "(2) that any individual selected for such posi20 tion is expected to vacate the position at or before the
21 end of the President's term (or terms) of office.

22 Each individual appointed to a position described in the
23 preceding sentence as to which the expectation described in
24 paragraph (2) applies shall be notified as to such expecta25 tion, in writing, at the time of appointment to such posi26 tion.".

1	(2) Clerical Amendment.—The table of sec-
2	tions at the beginning of chapter 2 of title 3, United
3	States Code, is amended by adding at the end the fol-
4	lowing:
	"115. Veterans' preference.".
5	(c) Legislative Branch Appointments.—
6	(1) DEFINITIONS.—For the purposes of this sub-
7	section, the terms "employing office", "covered em-
8	ployee", and "Board" shall each have the meaning
9	given such term by section 101 of the Congressional
10	Accountability Act of 1995 (2 U.S.C. 1301).
11	(2) RIGHTS AND PROTECTIONS.—The rights and
12	protections established under section 2108, sections
13	3309 through 3312 , and subchapter I of chapter 35 ,
14	of title 5, United States Code, shall apply to covered
15	employees.
16	(3) Remedies.—
17	(A) IN GENERAL.—The remedy for a viola-
18	tion of paragraph (2) shall be such remedy as
19	would be appropriate if awarded under applica-
20	ble provisions of title 5, United States Code, in
21	the case of a violation of the relevant correspond-
22	ing provision (referred to in paragraph (2)) of
23	such title.
24	(B) Procedure.—The procedure for con-
25	sideration of alleged violations of paragraph (2)

1	shall be the same as apply under section 401 of
2	the Congressional Accountability Act of 1995
3	(and the provisions of law referred to therein) in
4	the case of an alleged violation of part A of title
5	II of such Act.
6	(4) REGULATIONS TO IMPLEMENT SUB-
7	SECTION.—
8	(A) IN GENERAL.—The Board shall, pursu-
9	ant to section 304 of the Congressional Account-
10	ability Act of 1995 (2 U.S.C. 1384), issue regula-
11	tions to implement this subsection.
12	(B) AGENCY REGULATIONS.—The regula-
13	tions issued under subparagraph (A) shall be the
14	same as the most relevant substantive regulations
15	(applicable with respect to the executive branch)
16	promulgated to implement the statutory provi-
17	sions referred to in paragraph (2) except insofar
18	as the Board may determine, for good cause
19	shown and stated together with the regulation,
20	that a modification of such regulations would be
21	more effective for the implementation of the
22	rights and protections under this subsection.
23	(C) COORDINATION.—The regulations issued
24	under subparagraph (A) shall be consistent with

1	section 225 of the Congressional Accountability
2	Act of 1995 (2 U.S.C. 1361).
3	(5) APPLICABILITY.—Notwithstanding any other
4	provision of this subsection, the term "covered em-
5	ployee" shall not, for purposes of this subsection, in-
6	clude an employee—
7	(A) whose appointment is made by the
8	President with the advice and consent of the Sen-
9	ate;
10	(B) whose appointment is made by a Mem-
11	ber of Congress or by a committee or subcommit-
12	tee of either House of Congress; or
13	(C) who is appointed to a position, the du-
14	ties of which are equivalent to those of a Senior
15	Executive Service position (within the meaning
16	of section $3132(a)(2)$ of title 5, United States
17	Code).
18	(6) EFFECTIVE DATE.—Paragraphs (2) and (3)
19	shall be effective as of the effective date of the regula-
20	tions under paragraph (4).
21	(d) Judicial Branch Appointments.—
22	(1) IN GENERAL.—Subject to paragraph (2), ap-
23	pointments to positions in the judicial branch of the
24	Government shall be made in accordance with section

1	2108, and sections 3309 through 3312, of title 5,
2	United States Code.
3	(2) Reductions in force.—Subject to para-
4	graph (2), reductions in force in the judicial branch
5	of the Government shall provide preference eligibles
6	with protections substantially similar to those pro-
7	vided under subchapter I of chapter 35 of title 5,
8	United States Code.
9	(3) EXCLUSIONS.—Paragraphs (1) and (2) shall
10	not apply to—
11	(A) an appointment made by the President,
12	with the advice and consent of the Senate;
13	(B) an appointment as a judicial officer;
14	(C) an appointment as a law clerk or sec-
15	retary to a justice or judge of the United States;
16	OT
17	(D) an appointment to a position, the du-
18	ties of which are equivalent to those of a Senior
19	Executive Service position (within the meaning
20	of section $3132(a)(2)$ of title 5, United States
21	Code).
22	(4) Redress procedures.—The Judicial Con-
23	ference of the United States shall prescribe regulations
24	under which redress procedures (substantially similar
25	to the procedures established by the amendments made

1	by section 204) shall be available for alleged viola-
2	tions of any rights provided by this subsection.
3	(5) DEFINITIONS.—For purposes of this sub-
4	section—
5	(A) the term "judicial officer" means a jus-
6	tice, judge, or magistrate judge listed in subpara-
7	graph (A), (B), (F), or (G) of section $376(a)(1)$
8	of title 28, United States Code; and
9	(B) the term "justice or judge of the United
10	States" has the meaning given such term by sec-
11	tion 451 of such title 28.
12	SEC. 206. VETERANS' PREFERENCE REQUIRED FOR REDUC-
13	TIONS IN FORCE IN THE FEDERAL AVIATION
13 14	TIONS IN FORCE IN THE FEDERAL AVIATION ADMINISTRATION.
14	ADMINISTRATION.
14 15	ADMINISTRATION. Section 347(b) of the Department of Transportation
14 15 16 17	ADMINISTRATION. Section 347(b) of the Department of Transportation and Related Agencies Appropriations Act, 1996 (109 Stat.
14 15 16 17 18	ADMINISTRATION. Section 347(b) of the Department of Transportation and Related Agencies Appropriations Act, 1996 (109 Stat. 460) is amended by striking "and" at the end of paragraph
14 15 16 17 18	ADMINISTRATION. Section 347(b) of the Department of Transportation and Related Agencies Appropriations Act, 1996 (109 Stat. 460) is amended by striking "and" at the end of paragraph (6), by striking the period at the end of paragraph (7) and
14 15 16 17 18	ADMINISTRATION. Section 347(b) of the Department of Transportation and Related Agencies Appropriations Act, 1996 (109 Stat. 460) is amended by striking "and" at the end of paragraph (6), by striking the period at the end of paragraph (7) and inserting "; and", and by adding at the end the following:
14 15 16 17 18 19 20	ADMINISTRATION. Section 347(b) of the Department of Transportation and Related Agencies Appropriations Act, 1996 (109 Stat. 460) is amended by striking "and" at the end of paragraph (6), by striking the period at the end of paragraph (7) and inserting "; and", and by adding at the end the following: "(8) sections 3501–3504, as such sections relate
14 15 16 17 18 19 20 21	ADMINISTRATION. Section 347(b) of the Department of Transportation and Related Agencies Appropriations Act, 1996 (109 Stat. 460) is amended by striking "and" at the end of paragraph (6), by striking the period at the end of paragraph (7) and inserting "; and", and by adding at the end the following: "(8) sections 3501–3504, as such sections relate to veterans' preference.".

25 operation in a qualified hazardous duty area (within the

26

1 meaning of the first 2 sentences of section 1(b) of Public 2 Law 104–117) and in accordance with requirements that may be prescribed in regulations of the Secretary of De-3 fense," after "for which a campaign badge has been author-4 5 ized,". III—PROVISIONS TITLE RELAT-6 ING TO THE THRIFT SAVINGS 7 **PLAN** 8 Subtitle A—Additional Investment 9 Funds for the Thrift Savings Plan 10 11 SEC. 301. SHORT TITLE. 12 This subtitle may be cited as the "Thrift Savings Investment Funds Act of 1996". 13 14 SEC. 302. ADDITIONAL INVESTMENT FUNDS FOR THE 15 THRIFT SAVINGS PLAN. 16 Section 8438 of title 5, United States Code, is amend-17 ed— 18 (1) in subsection (a)— 19 redesignating paragraphs (A)by(5)

20 through (8) as paragraphs (6) through (9), re21 spectively;

22 (B) by inserting after paragraph (4) the fol23 lowing new paragraph:

24 "(5) the term 'International Stock Index Invest25 ment Fund' means the International Stock Index In-

1	vestment Fund established under subsection
2	(b)(1)(E);";
3	(C) in paragraph (8) (as redesignated by
4	subparagraph (A) of this paragraph) by striking
5	out "and" at the end thereof;
6	(D) in paragraph (9) (as redesignated by
7	subparagraph (A) of this paragraph)—
8	(i) by striking out "paragraph $(7)(D)$ "
9	in each place it appears and inserting in
10	each such place "paragraph $(8)(D)$ "; and
11	(ii) by striking out the period and in-
12	serting in lieu thereof a semicolon and
13	"and"; and
14	(E) by adding at the end thereof the follow-
15	ing new paragraph:
16	"(10) the term 'Small Capitalization Stock
17	Index Investment Fund' means the Small Capitaliza-
18	tion Stock Index Investment Fund established under
19	subsection $(b)(1)(D)$."; and
20	(2) in subsection (b)—
21	(A) in paragraph (1)—
22	(i) in subparagraph (B) by striking
23	out "and" at the end thereof;

1 (ii) in subparagraph (C) by striking 2 out the period and inserting in lieu thereof 3 a semicolon; and 4 (iii) by adding at the end thereof the 5 following new subparagraphs: 6 "(D) a Small Capitalization Stock Index 7 Investment Fund as provided in paragraph (3); 8 and 9 "(E) an International Stock Index Invest-10 ment Fund as provided in paragraph (4)."; and 11 (B) by adding at the end thereof the follow-12 ing new paragraphs: 13 (3)(A) The Board shall select an index which is 14 a commonly recognized index comprised of common 15 stock the aggregate market value of which represents 16 the United States equity markets excluding the com-17 mon stocks included in the Common Stock Index In-18 vestment Fund. 19 "(B) The Small Capitalization Stock Index In-20 vestment Fund shall be invested in a portfolio de-21 signed to replicate the performance of the index in 22 subparagraph (A). The portfolio shall be designed 23 such that, to the extent practicable, the percentage of 24 the Small Capitalization Stock Index Investment 25 Fund that is invested in each stock is the same as the

percentage determined by dividing the aggregate mar ket value of all shares of that stock by the aggregate
 market value of all shares of all stocks included in
 such index.

5 "(4)(A) The Board shall select an index which is
6 a commonly recognized index comprised of stock the
7 aggregate market value of which is a reasonably com8 plete representation of the international equity mar9 kets excluding the United States equity markets.

10 "(B) The International Stock Index Investment 11 Fund shall be invested in a portfolio designed to rep-12 licate the performance of the index in subparagraph 13 (A). The portfolio shall be designed such that, to the 14 extent practicable, the percentage of the International 15 Stock Index Investment Fund that is invested in each 16 stock is the same as the percentage determined by di-17 viding the aggregate market value of all shares of that 18 stock by the aggregate market value of all shares of 19 all stocks included in such index.".

20 SEC. 303. ACKNOWLEDGEMENT OF INVESTMENT RISK.

Section 8439(d) of title 5, United States Code, is
amended by striking out "Each employee, Member, former
employee, or former Member who elects to invest in the
Common Stock Index Investment Fund or the Fixed Income
Investment Fund described in paragraphs (1) and (3)," and

inserting in lieu thereof "Each employee, Member, former
 employee, or former Member who elects to invest in the
 Common Stock Index Investment Fund, the Fixed Income
 Investment Fund, the International Stock Index Investment
 Fund, or the Small Capitalization Stock Index Investment
 Fund, defined in paragraphs (1), (3), (5), and (10),".

7 SEC. 304. EFFECTIVE DATE.

8 This subtitle shall take effect on the date of enactment 9 of this Act, and the Funds established under this subtitle 10 shall be offered for investment at the earliest practicable 11 election period (described in section 8432(b) of title 5, Unit-12 ed States Code) as determined by the Executive Director 13 in regulations.

Subtitle B—Thrift Savings Accounts Liquidity

16 SEC. 311. SHORT TITLE.

17 This subtitle may be cited as the "Thrift Savings Plan18 Act of 1996".

19 SEC. 312. NOTICE TO SPOUSES FOR IN-SERVICE WITHDRAW-

20 ALS; DE MINIMUS ACCOUNTS; CIVIL SERVICE
21 RETIREMENT SYSTEM PARTICIPANTS.

22 Section 8351(b) of title 5, United States Code, is 23 amended—

- 24 (1) in paragraph (5)—
- 25 (A) in subparagraph (B)—

1	(i) by striking out "An election, change
2	of election, or modification (relating to the
3	commencement date of a deferred annuity)"
4	and inserting in lieu thereof "An election or
5	change of election";
6	(ii) by inserting "or withdrawal" after
7	"and a loan";
8	(iii) by inserting "and (h)" after
9	"8433(g)";
10	(iv) by striking out "the election,
11	change of election, or modification" and in-
12	serting in lieu thereof "the election or
13	change of election"; and
14	(v) by inserting "or withdrawal" after
15	"for such loan"; and
16	(B) in subparagraph (D)—
17	(i) by inserting "or withdrawals" after
18	"of loans"; and
19	(ii) by inserting "or (h)" after
20	"8433(g)"; and
21	(2) in paragraph (6)—
22	(A) by striking out "\$3,500 or less" and in-
23	serting in lieu thereof 'less than an amount that
24	the Executive Director prescribes by regulation";
25	and

1	(B) by striking out "unless the employee or
2	Member elects, at such time and otherwise in
3	such manner as the Executive Director pre-
4	scribes, one of the options available under sub-
5	section (b)".
6	SEC. 313. IN-SERVICE WITHDRAWALS; WITHDRAWAL ELEC-
7	TIONS, FEDERAL EMPLOYEES RETIREMENT
8	SYSTEM PARTICIPANTS.
9	(a) IN GENERAL.—Section 8433 of title 5, United
10	States Code, is amended—
11	(1) by striking out subsections (b) and (c) and
12	inserting in lieu thereof the following:
13	"(b) Subject to section 8435 of this title, any employee
14	or Member who separates from Government employment is
15	entitled and may elect to withdraw from the Thrift Savings
16	Fund the balance of the employee's or Member's account
17	as—
18	"(1) an annuity;
19	"(2) a single payment;
20	"(3) 2 or more substantially equal payments to
21	be made not less frequently than annually; or
22	"(4) any combination of payments as provided
23	under paragraphs (1) through (3) as the Executive
24	Director may prescribe by regulation.

"(c)(1) In addition to the right provided under sub section (b) to withdraw the balance of the account, an em ployee or Member who separates from Government service
 and who has not made a withdrawal under subsection
 (h)(1)(A) may make one withdrawal of any amount as a
 single payment in accordance with subsection (b)(2) from
 the employee's or Member's account.

8 "(2) An employee or Member may request that the 9 amount withdrawn from the Thrift Savings Fund in ac-10 cordance with subsection (b)(2) be transferred to an eligible 11 retirement plan.

"(3) The Executive Director shall make each transfer
elected under paragraph (2) directly to an eligible retirement plan or plans (as defined in section 402(c)(8) of the
Internal Revenue Code of 1986) identified by the employee,
Member, former employee, or former Member for whom the
transfer is made.

18 "(4) A transfer may not be made for an employee, 19 Member, former employee, or former Member under para-20 graph (2) until the Executive Director receives from that 21 individual the information required by the Executive Direc-22 tor specifically to identify the eligible retirement plan or 23 plans to which the transfer is to be made.";

24 (2) in subsection (d)—

1	(A) in paragraph (1) by striking out "Sub-
2	ject to paragraph $(3)(A)$ " and inserting in lieu
3	thereof "Subject to paragraph (3)";
4	(B) by striking out paragraph (2) and re-
5	designating paragraph (3) as paragraph (2) ;
6	and
7	(C) in paragraph (2) (as redesignated
8	under subparagraph (B) of this paragraph)—
9	(i) in subparagraph (A) by striking
10	out "(A)"; and
11	(ii) by striking out subparagraph (B);
12	(3) in subsection $(f)(1)$ —
13	(A) by striking out "\$3,500 or less" and in-
14	serting in lieu thereof "less than an amount that
15	the Executive Director prescribes by regulation;
16	and
17	(B) by striking out "unless the employee or
18	Member elects, at such time and otherwise in
19	such manner as the Executive Director pre-
20	scribes, one of the options available under sub-
21	section (b), or" and inserting a comma;
22	(4) in subsection $(f)(2)$ —
23	(A) by striking out "February 1" and in-
24	serting in lieu thereof "April 1";
25	(B) in subparagraph (A)—

(i) by striking out "65" and inserting 1 2 in lieu thereof "701/2"; and (ii) by inserting "or" after the semi-3 4 colon; 5 (C) by striking out subparagraph (B); and 6 (D) by redesignating subparagraph (C) as 7 subparagraph (B); 8 (5) in subsection (g)— 9 (A) in paragraph (1) by striking out "after 10 December 31, 1987, and", and by adding at the 11 end of the paragraph the following sentence: "Be-12 fore a loan is issued, the Executive Director shall 13 provide in writing the employee or Member with 14 appropriate information concerning the cost of 15 the loan relative to other sources of financing, as 16 well as the lifetime cost of the loan, including the 17 difference in interest rates between the funds of-18 fered by the Thrift Savings Fund, and any other 19 effect of such loan on the employee's or Member's 20 final account balance.": and 21 (B) by striking out paragraph (2) and re-22 designating paragraphs (3) through (5) as para-23 graphs (2) through (4), respectively; and

24 (6) by adding after subsection (g) the following
25 new subsection:

"(h)(1) An employee or Member may apply, before sep aration, to the Board for permission to withdraw an
 amount from the employee's or Member's account based
 upon—

5 "(A) the employee or Member having attained
6 age 59¹/₂; or

7 "(B) financial hardship.

8 "(2) A withdrawal under paragraph (1)(A) shall be
9 available to each eligible participant one time only.

"(3) A withdrawal under paragraph (1)(B) shall be
available only for an amount not exceeding the value of that
portion of such account which is attributable to contributions made by the employee or Member under section
8432(a) of this title.

15 "(4) Withdrawals under paragraph (1) shall be subject
16 to such other conditions as the Executive Director may pre17 scribe by regulation.

18 "(5) A withdrawal may not be made under this sub19 section unless the requirements of section 8435(e) of this
20 title are satisfied.".

(b) INVALIDITY OF CERTAIN PRIOR ELECTIONS.—Any
election made under section 8433(b)(2) of title 5, United
States Code (as in effect before the effective date of this subtitle), with respect to an annuity which has not commenced
before the implementation date of this subtitle as provided

3	SEC. 3	<i>314</i> .	SURVIVOR	R ANN	UIT	IES FO	DR F	ORME	R S	POUSE	ES;
4			NOTICI	е то	FEI	DERAL	EM	PLOYE	ES	RETIR	RE-
5			MENT	SYST	EM	SPOU	SES	FOR	IN-	SERVI	CE
6			WITHD	RAWA	LS.						

7 Section 8435 of title 5, United States Code, is amend8 ed—

9 (1) in subsection (a)(1)(A)—

10 (A) by striking out "may make an election 11 under subsection (b)(3) or (b)(4) of section 8433 12 of this title or change an election previously 13 made under subsection (b)(1) or (b)(2) of such 14 section" and inserting in lien thereof "may with-15 draw all or part of a Thrift Savings Fund account under subsection (b) (2), (3), or (4) of sec-16 17 tion 8433 of this title or change a withdrawal 18 election"; and

19(B) by adding at the end thereof "A mar-20ried employee or Member (or former employee or21Member) may make a withdrawal from a Thrift22Savings Fund account under subsection (c)(1) of23section 8433 of this title only if the employee or24Member (or former employee or Member) satisfies25the requirements of subparagraph (B).";

1	(2) in subsection (c)—
2	(A) in paragraph (1)—
3	(i) by striking out "An election, change
4	of election, or modification of the commence-
5	ment date of a deferred annuity" and in-
6	serting in lieu thereof "An election or
7	change of election"; and
8	(ii) by striking out "modification, or
9	transfer" and inserting in lien thereof "or
10	transfer"; and
11	(B) in paragraph (2) in the matter follow-
12	ing subparagraph $(B)(ii)$ by striking out "modi-
13	fication,";
14	(3) in subsection (e)—
15	(A) in paragraph (1)—
16	(i) in subparagraph (A)—
17	(I) by inserting "or withdrawal"
18	after "A loan";
19	(II) by inserting "and (h) " after
20	"8433(g)"; and
21	(III) by inserting "or with-
22	drawal" after "such loan";
23	(ii) in subparagraph (B) by inserting
24	"or withdrawal" after "loan"; and
25	(iii) in subparagraph (C)—

40

1	(I) by inserting "or withdrawal"
2	after "to a loan"; and
3	(II) by inserting "or withdrawal"
4	after "for such loan"; and
5	(B) in paragraph (2)—
6	(i) by inserting "or withdrawal" after
7	"loan"; and
8	(ii) by inserting "and (h)" after
9	"8344(g)"; and
10	(4) in subsection (g)—
11	(A) by inserting "or withdrawals" after
12	"loans"; and
13	(B) by inserting "and (h)" after " $8344(g)$ ".
14	SEC. 315. DE MINIMUS ACCOUNTS RELATING TO THE JUDI-
15	CIARY.
16	(a) JUSTICES AND JUDGES.—Section $8440a(b)(7)$ of
17	title 5, United States Code, is amended—
18	(1) by striking out "\$3,500 or less" and insert-
19	ing in lieu thereof 'less than an amount that the Ex-
20	ecutive Director prescribes by regulation"; and
21	(2) by striking out "unless the justice or judge
22	elects, at such time and otherwise in such manner as
23	the Executive Director prescribes, one of the options
24	available under section 8433(b)".

1	(b) BANKRUPTCY JUDGES AND MAGISTRATES.—Sec-
2	tion 8440b(b) of title 5, United States Code, is amended—
3	(1) in paragraph (7) in the first sentence by in-
4	serting "of the distribution" after "equal to the
5	amount"; and
6	(2) in paragraph (8)—
7	(A) by striking out "\$3,500 or less" and in-
8	serting in lieu thereof 'less than an amount that
9	the Executive Director prescribes by regulation";
10	and
11	(B) by striking out "unless the bankruptcy
12	judge or magistrate elects, at such time and oth-
13	erwise in such manner as the Executive Director
14	prescribes, one of the options available under
15	subsection (b)".
16	(c) Federal Claims Judges.—Section 8440c(b) of
17	title 5, United States Code, is amended—
18	(1) in paragraph (7) in the first sentence by in-
19	serting "of the distribution" after "equal to the
20	amount"; and
21	(2) in paragraph (8)—
22	(A) by striking out "\$3,500 or less" and in-
23	serting in lieu thereof 'less than an amount that
24	the Executive Director prescribes by regulation";
25	and

(B) by striking out "unless the judge elects,
 at such time and otherwise in such manner as
 the Executive Director prescribes, one of the op tions available under section 8433(b)".
 SEC. 316. DEFINITION OF BASIC PAY.

6 (a) IN GENERAL.—(1) Section 8401(4) of title 5, Unit7 ed States Code, is amended by striking out "except as pro8 vided in subchapter III of this chapter,".

9 (2) Section 8431 of title 5, United States Code, is re-10 pealed.

(b) TECHNICAL AND CONFORMING AMENDMENTS.—(1)
The table of sections for chapter 84 of title 5, United States
Code, is amended by striking out the item relating to section
8431.

15 (2) Section 5545a(h)(2)(A) of title 5, United States
16 Code, is amended by striking out "8431,".

17 (3) Section 615(f) of the Treasury, Postal Service, and
18 General Government Appropriations Act, 1996 (Public Law
19 104–52; 109 Stat. 500; 5 U.S.C. 5343 note) is amended by
20 striking out "section 8431 of title 5, United States Code,".

21 SEC. 317. ELIGIBLE ROLLOVER DISTRIBUTIONS.

22 Section 8432 of title 5, United States Code, is amended
23 by adding at the end the following:

24 "(j)(1) For the purpose of this subsection—

1	"(A) the term 'eligible rollover distribution' has
2	the meaning given such term by section $402(c)(4)$ of
3	the Internal Revenue Code of 1986; and
4	``(B) the term 'qualified trust' has the meaning

given such term by section 402(c)(8) of the Internal Revenue Code of 1986.

7 "(2) An employee or Member may contribute to the 8 Thrift Savings Fund an eligible rollover distribution from 9 a qualified trust. A contribution made under this subsection 10 shall be made in the form described in section 401(a)(31)of the Internal Revenue Code of 1986. In the case of an 11 eligible rollover distribution, the maximum amount trans-12 ferred to the Thrift Savings Fund shall not exceed the 13 amount which would otherwise have been included in the 14 15 employee's or Member's gross income for Federal income tax 16 purposes.

17 "(3) The Executive Director shall prescribe regulations18 to carry out this subsection.".

19 SEC. 318. EFFECTIVE DATE.

This subtitle shall take effect on the date of the enactment of this Act, and withdrawals, loans, rollovers, and elections as provided under the amendments made by this subtitle shall be made at the earliest practicable date as determined by the Executive Director in regulations.

TITLE **IV**—**PROVISIONS** RELAT-1 ING TO THE CONVERSION OF 2 **CERTAIN EXCEPTED SERVICE** 3 **POSITIONS IN** THE UNITED 4 **STATES** FIRE ADMINISTRA-5 TION 6

7 SEC. 401. CONVERSION OF POSITIONS.

8 (a) IN GENERAL.—No later than the date described 9 under subsection (d)(1), the Director of the Federal Emer-10 gency Management Agency and the Director of the Office of Personnel Management shall take such actions as nec-11 12 essary to convert each excepted service position established 13 before the date of the enactment of this Act under section 14 7(c)(4) of the Federal Fire Prevention and Control Act of 1974 (15 U.S.C. 2206(c)(4)) to a competitive service posi-15 16 tion.

17 (b) EFFECT ON EMPLOYEES.—Any employee employed
18 on the date of the enactment of this Act in an excepted serv19 ice position converted under subsection (a)—

20 (1) shall remain employed in the competitive
21 service position so converted without a break in serv22 ice;

23 (2) by reason of such conversion, shall have no—
24 (A) diminution of seniority;

1	(B) reduction of cumulative years of service;
2	and
3	(C) requirement to serve an additional pro-
4	bationary period applied; and
5	(3) shall retain their standing and participation
6	with respect to chapter 83 or 84 of title 5, United
7	States Code, relating to Federal retirement.
8	(c) Prospective Competitive Service Posi-
9	TIONS.—Section 7(c)(4) of the Federal Fire Prevention and
10	Control Act of 1974 (15 U.S.C. $2206(c)(4)$) is amended to
11	read as follows:
12	"(4) appoint faculty members to competitive
13	service positions and with respect to temporary and
14	intermittent services, to make appointments of con-
15	sultants to the same extent as is authorized by section
16	3109 of title 5, United States Code;".
17	(d) EFFECTIVE DATE.—(1) Except as provided under
18	paragraph (2), this section shall take effect on the first day
19	of the first pay period, applicable to the positions described
20	under subsection (a), beginning after the date of the enact-
21	ment of this Act.
22	(2)(A) The Director of the Federal Emergency Manage-
23	ment Agency and the Director of the Office of Personnel

24 Management shall take such actions as directed under sub-

section (a) on and after the date of the enactment of this
 Act.

3 (B) Subsection (c) shall take effect on the date of the
4 enactment of this Act.

Attest:

Clerk.