### 104TH CONGRESS 1ST SESSION S.959

To amend the Internal Revenue Code of 1986 to encourage capital formation through reductions in taxes on capital gains, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

JUNE 22 (legislative day, JUNE 19), 1995

Mr. HATCH (for himself, Mr. LIEBERMAN, and Mr. FAIRCLOTH) introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

- To amend the Internal Revenue Code of 1986 to encourage capital formation through reductions in taxes on capital gains, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE; AMENDMENT OF 1986 CODE.

- 4 (a) SHORT TITLE.—This Act may be cited as the 5 "Capital Formation Act of 1995".
- 6 (b) AMENDMENT OF 1986 CODE.—Except as other-7 wise expressly provided, whenever in this Act an amend-8 ment or repeal is expressed in terms of an amendment 9 to, or repeal of, a section or other provision, the reference

1 shall be considered to be made to a section or other provi-

2 sion of the Internal Revenue Code of 1986.

# 3 TITLE I—CAPITAL GAINS 4 REFORM

### 5 Subtitle A—Capital Gains Deduc-

# 6 tion for Taxpayers Other Than 7 Corporations

#### 8 SEC. 101. CAPITAL GAINS DEDUCTION.

9 (a) IN GENERAL.—Part I of subchapter P of chapter 10 1 (relating to treatment of capital gains) is amended by 11 redesignating section 1202 as section 1203 and by insert-12 ing after section 1201 the following new section:

### 13 "SEC. 1202. CAPITAL GAINS DEDUCTION.

"(a) GENERAL RULE.—If for any taxable year a taxpayer other than a corporation has a net capital gain, 50
percent of such gain shall be a deduction from gross
income.

"(b) ESTATES AND TRUSTS.—In the case of an es-18 tate or trust, the deduction shall be computed by excluding 19 the portion (if any) of the gains for the taxable year from 20 sales or exchanges of capital assets which, under sections 21 22 652 and 662 (relating to inclusions of amounts in gross income of beneficiaries of trusts), is includible by the in-23 24 come beneficiaries as gain derived from the sale or exchange of capital assets. 25

"(c) COORDINATION WITH TREATMENT OF CAPITAL
 GAIN UNDER LIMITATION ON INVESTMENT INTEREST.—
 For purposes of this section, the net capital gain for any
 taxable year shall be reduced (but not below zero) by the
 amount which the taxpayer takes into account as invest ment income under section 163(d)(4)(B)(iii).

7 "(d) TRANSITIONAL RULE.—

8 "(1) IN GENERAL.—In the case of a taxable
9 year which includes January 1, 1995—

"(A) the amount taken into account as the
net capital gain under subsection (a) shall not
exceed the net capital gain determined by only
taking into account gains and losses properly
taken into account for the portion of the taxable year on or after January 1, 1995, and

"(B) if the net capital gain for such year
exceeds the amount taken into account under
subsection (a), the rate of tax imposed by section 1 on such excess shall not exceed 28 percent.

21 "(2) SPECIAL RULES FOR PASS-THRU ENTI22 TIES.—

23 "(A) IN GENERAL.—In applying paragraph
24 (1) with respect to any pass-thru entity, the de25 termination of when gains and losses are prop-

1	erly taken into account shall be made at the en-
2	tity level.
3	"(B) Pass-thru entity defined.—For
4	purposes of subparagraph (A), the term 'pass-
5	thru entity' means—
6	''(i) a regulated investment company,
7	''(ii) a real estate investment trust,
8	''(iii) an S corporation,
9	''(iv) a partnership,
10	''(v) an estate or trust, and
11	"(vi) a common trust fund.".
12	(b) Deduction Allowable in Computing Ad-
13	JUSTED GROSS INCOME.—Subsection (a) of section 62 is
14	amended by inserting after paragraph (15) the following
15	new paragraph:
16	''(16) Long-term capital gains.—The de-
17	duction allowed by section 1202.".
18	(c) Technical and Conforming Changes.—
19	(1) Section 1 is amended by striking subsection
20	(h).
21	(2) Paragraph (1) of section 170(e) is amended
22	by striking ''the amount of gain'' in the material fol-
23	lowing subparagraph (B)(ii) and inserting ''50 per-
24	cent ( $^{25}/_{35}$ in the case of a corporation) of the
25	amount of gain".

(3) Subparagraph (B) of section 172(d)(2) is
 amended to read as follows:

3 "(B) the deduction under section 1202 and
4 the exclusion under section 1203 shall not be
5 allowed.".

6 (4) The last sentence of section 453A(c)(3) is 7 amended by striking all that follows "long-term cap-8 ital gain," and inserting "the maximum rate on net 9 capital gain under section 1201 or the deduction 10 under section 1202 (whichever is appropriate) shall 11 be taken into account.".

12 (5) Paragraph (4) of section 642(c) is amended13 to read as follows:

14 "(4) ADJUSTMENTS.—To the extent that the amount otherwise allowable as a deduction under 15 this subsection consists of gain from the sale or ex-16 17 change of capital assets held for more than 1 year 18 or gain described in section 1203(a), proper adjust-19 ment shall be made for any deduction allowable to 20 the estate or trust under section 1202 (relating to deduction for excess of capital gains over capital 21 22 losses) or for the exclusion allowable to the estate or 23 trust under section 1203 (relating to exclusion for gain from certain small business stock). In the case 24 25 of a trust, the deduction allowed by this subsection shall be subject to section 681 (relating to unrelated
 business income).".

(6) The last sentence of section 643(a)(3) is
amended to read as follows: "The deduction under
section 1202 (relating to deduction of excess of capital gains over capital losses) and the exclusion
under section 1203 (relating to exclusion for gain
from certain small business stock) shall not be taken
into account.".

10 (7) Subparagraph (C) of section 643(a)(6) is 11 amended by inserting "(i)" before "there shall" and 12 by inserting before the period ", and (ii) the deduc-13 tion under section 1202 (relating to capital gains de-14 duction) and the exclusion under section 1203 (re-15 lating to exclusion for gain from certain small busi-16 ness stock) shall not be taken into account".

17 (8) Paragraph (4) of section 691(c) is amended
18 by striking "sections 1(h), 1201, 1202, and 1211"
19 and inserting "sections 1201, 1202, 1203, and
20 1211".

21 (9) The second sentence of section 871(a)(2) is
22 amended by inserting "or 1203" after "section
23 1202".

24 (10)(A) Paragraph (2) of section 904(b) is
25 amended by striking subparagraph (A), by redesig-

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1	nating subparagraph (B) as subparagraph (A), and
2	by inserting after subparagraph (A) (as so redesig-
3	nated) the following new subparagraph:
4	"(B) OTHER TAXPAYERS.—In the case of
5	a taxpayer other than a corporation, taxable in-
6	come from sources outside the United States
7	shall include gain from the sale or exchange of
8	capital assets only to the extent of foreign
9	source capital gain net income.".
10	(B) Subparagraph (A) of section $904(b)(2)$ , as
11	so redesignated, is amended—
12	(i) by striking all that precedes clause (i)
13	and inserting the following:
14	"(A) CORPORATIONS.—In the case of a
15	corporation—", and
16	(ii) by striking in clause (i) ''in lieu of ap-
17	plying subparagraph (A),''.
18	(C) Paragraph (3) of section 904(b) is amended
19	by striking subparagraphs (D) and (E) and inserting
20	the following new subparagraph:
21	"(D) RATE DIFFERENTIAL PORTION.—The
22	rate differential portion of foreign source net
23	capital gain, net capital gain, or the excess of
24	net capital gain from sources within the United
25	States over net capital gain, as the case may

1	be, is the same proportion of such amount as
2	the excess of the highest rate of tax specified in
3	section 11(b) over the alternative rate of tax
4	under section 1201(a) bears to the highest rate
5	of tax specified in section 11(b).".
6	(D) Clause (v) of section 593(b)(2)(D) is
7	amended—
8	(i) by striking ''if there is a capital gain
9	rate differential (as defined in section
10	904(b)(3)(D) for the taxable year,", and
11	(ii) by striking ''section 904(b)(3)(E)'' and
12	inserting ''section 904(b)(3)(D)''.
13	(11) The last sentence of section 1044(d) is
14	amended by striking "1202" and inserting "1203".
15	(12)(A) Paragraph (2) of section 1211(b) is
16	amended to read as follows:
17	"(2) the sum of—
18	"(A) the excess of the net short-term cap-
19	ital loss over the net long-term capital gain, and
20	"(B) one-half of the excess of the net long-
21	term capital loss over the net short-term capital
22	gain.".
23	(B) So much of paragraph (2) of section
24	1212(b) as precedes subparagraph (B) thereof is
25	amended to read as follows:

1	((0) Constant of the product of t
1	"(2) Special rules.—
2	"(A) Adjustments.—
3	"(i) For purposes of determining the
4	excess referred to in paragraph (1)(A),
5	there shall be treated as short-term capital
6	gain in the taxable year an amount equal
7	to the lesser of—
8	"(I) the amount allowed for the
9	taxable year under paragraph (1) or
10	(2) of section 1211(b), or
11	''(II) the adjusted taxable income
12	for such taxable year.
13	"(ii) For purposes of determining the
14	excess referred to in paragraph (1)(B),
15	there shall be treated as short-term capital
16	gain in the taxable year an amount equal
17	to the sum of—
18	"(I) the amount allowed for the
19	taxable year under paragraph (1) or
20	(2) of section 1211(b) or the adjusted
21	taxable income for such taxable year,
22	whichever is the least, plus
23	"(II) the excess of the amount
24	described in subclause (I) over the net
25	short-term capital loss (determined

without regard to this subsection) for such year.".

3 (C) Subsection (b) of section 1212 is amended 4 by adding at the end the following new paragraph: 5 "(3) TRANSITIONAL RULE.—In the case of any 6 amount which, under this subsection and section 7 1211(b) (as in effect for taxable years beginning before January 1, 1996), is treated as a capital loss 8 in the first taxable year beginning after December 9 31, 1995, paragraph (2) and section 1211(b) (as so 10 11 in effect) shall apply (and paragraph (2) and section 1211(b) as in effect for taxable years beginning 12 13 after December 31, 1995, shall not apply) to the ex-14 tent such amount exceeds the total of any capital 15 gain net income (determined without regard to this subsection) for taxable years beginning after Decem-16 17 ber 31, 1995.".

(13) Paragraph (1) of section 1402(i) is amended by inserting ", and the deduction provided by section 1202 and the exclusion provided by section
1203 shall not apply" before the period at the end
thereof.

23 (14) Subsection (e) of section 1445 is amend24 ed—

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1	(A) in paragraph (1) by striking ''35 per-
2	cent (or, to the extent provided in regulations,
3	28 percent)" and inserting "25 percent (or, to
4	the extent provided in regulations, 19.8 per-
5	cent)", and
6	(B) in paragraph (2) by striking ''35 per-
7	cent" and inserting "25 percent".
8	(15)(A) The second sentence of section
9	7518(g)(6)(A) is amended—
10	(i) by striking ''during a taxable year to
11	which section 1(h) or 1201(a) applies", and
12	(ii) by striking ''28 percent (34 percent''
13	and inserting "19.8 percent (25 percent".
14	(B) The second sentence of section
15	607(h)(6)(A) of the Merchant Marine Act, 1936 is
16	amended—
17	(i) by striking ''during a taxable year to
18	which section 1(h) or 1201(a) of such Code ap-
19	plies'', and
20	(ii) by striking "28 percent (34 percent"
21	and inserting "19.8 percent (25 percent".
22	(d) CLERICAL AMENDMENT.—The table of sections
23	for part I of subchapter P of chapter 1 is amended by
24	striking the item relating to section 1202 and by inserting

after the item relating to section 1201 the following new
 items:

"Sec. 1202. Capital gains deduction. "Sec. 1203. 50-percent exclusion for gain from certain small business stock.".

3 (e) Effective Date.—

4 (1) IN GENERAL.—Except as otherwise pro5 vided in this subsection, the amendments made by
6 this section shall apply to taxable years ending after
7 December 31, 1994.

8 (2) CONTRIBUTIONS.—The amendment made
9 by subsection (c)(2) shall apply to contributions on
10 or after January 1, 1995.

(3) USE OF LONG-TERM LOSSES.—The amendments made by subsection (c)(12) shall apply to taxable years beginning after December 31, 1995.

(4) WITHHOLDING.—The amendment made by
subsection (c)(14) shall apply only to amounts paid
after the date of the enactment of this Act.

# Subtitle B—Capital Gains Reduction for Corporations

19 SEC. 111. REDUCTION OF ALTERNATIVE CAPITAL GAIN TAX
 20 FOR CORPORATIONS.

21 (a) IN GENERAL.—Section 1201 is amended to read22 as follows:

#### 1 "SEC. 1201. ALTERNATIVE TAX FOR CORPORATIONS.

2 "(a) GENERAL RULE.—If for any taxable year a cor-3 poration has a net capital gain, then, in lieu of the tax 4 imposed by sections 11, 511, and 831 (a) and (b) (which-5 ever is applicable), there is hereby imposed a tax (if such 6 tax is less than the tax imposed by such sections) which 7 shall consist of the sum of—

8 "(1) a tax computed on the taxable income re-9 duced by the amount of the net capital gain, at the 10 rates and in the manner as if this subsection had 11 not been enacted, plus

12 "(2) a tax of 25 percent of the net capital gain.
13 "(b) TRANSITIONAL RULE.—

"(1) IN GENERAL.—In the case of any taxable 14 year ending after December 31, 1994, and beginning 15 16 before January 1, 1996, in applying subsection (a), 17 net capital gain for such taxable year shall not ex-18 ceed such net capital gain determined by taking into 19 account only gain or loss properly taken into account 20 for the portion of the taxable year after December 31, 1994. 21

22 "(2) SPECIAL RULE FOR PASS-THRU ENTI23 TIES.—Section 1202(d)(2) shall apply for purposes
24 of paragraph (1).

"(c) CROSS REFERENCES.— 1

"For computation of the alternative tax—

"(1) in the case of life insurance companies, see section 801(a)(2),

"(2) in the case of regulated investment companies and their shareholders, see section 852(b)(3)(A) and (D), and

"(3) in the case of real estate investment trusts, see section 857(b)(3)(A).".

2 (b) TECHNICAL AMENDMENT.—Clause (iii) of section 852(b)(3)(D) is amended by striking "65 percent" and in-3 serting "75 percent". 4

5 (c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after De-6 cember 31, 1994. 7

#### Subtitle C—Capital Loss Deduction 8

#### **Allowed With Respect to Sale or** 9 **Exchange of Principal Resi**-10 dence 11

12 SEC. 121. CAPITAL LOSS DEDUCTION ALLOWED WITH RE-

13 SPECT TO SALE OR EXCHANGE OF PRINCIPAL

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#### **RESIDENCE.**

(a) IN GENERAL.—Subsection (c) of section 165 (re-15 16 lating to limitation on losses of individuals) is amended by striking "and" at the end of paragraph (2), by striking 17 the period at the end of paragraph (3) and inserting "; 18 and", and by adding at the end the following new para-19 20 graph:

	15
1	"(4) losses arising from the sale or exchange of
2	the principal residence (within the meaning of sec-
3	tion 1034) of the taxpayer.".
4	(b) EFFECTIVE DATE.—The amendment made by
5	subsection (a) shall apply to sales and exchanges after De-
6	cember 31, 1994, in taxable years ending after such date.
7	TITLE II—SMALL BUSINESS
8	<b>VENTURE CAPITAL STOCK</b>
9	SEC. 201. MODIFICATIONS TO EXCLUSION OF GAIN ON CER-
10	TAIN SMALL BUSINESS STOCK.
11	(a) Increase in Exclusion Percentage.—
12	(1) IN GENERAL.—Section 1203(a), as redesig-
13	nated by section 101, is amended—
14	(A) by striking ''50 percent'' and inserting
15	"75 percent", and
16	(B) by striking ''50-PERCENT'' in the
17	heading and inserting "Partial".
18	(2) Conforming Amendments.—
19	(A) Section 1203, as so redesignated, is
20	amended by adding at the end the following
21	new subsection:
22	"(I) CROSS REFERENCE.—
	"For treatment of eligible gain not excluded under subsection (a), see sections 1201 and 1202 "

"For treatment of eligible gain not excluded under subsection (a), see sections 1201 and 1202.".

1	(B) The heading for section 1203, as so
2	redesignated, is amended by striking ''50-PER-
3	<b>CENT</b> " and inserting " <b>PARTIAL</b> ".
4	(C) The table of sections for part I of sub-
5	chapter P of chapter 1, as amended by section
6	101(d), is amended by striking ''50-percent'' in
7	the item relating to section 1203 and inserting
8	"Partial".
9	(b) Exclusion Available to Corporations.—
10	(1) IN GENERAL.—Subsection (a) of section
11	1203, as redesignated by section 101, is amended by
12	striking ''other than a corporation''.
13	(2) TECHNICAL AMENDMENT.—Subsection (c)
14	of section 1203, as so redesignated, is amended by
15	adding at the end the following new paragraph:
16	"(4) Stock held among members of con-
17	TROLLED GROUP NOT ELIGIBLE.—Stock of a mem-
18	ber of a parent-subsidiary controlled group (as de-
19	fined in subsection $(d)(3)$ shall not be treated as
20	qualified small business stock while held by another
21	member of such group.".
22	(c) Repeal of Minimum Tax Preference.—
23	(1) IN GENERAL.—Subsection (a) of section $57$
24	is amended by striking paragraph (7).

(2) TECHNICAL AMENDMENT.—Subclause (II) 1 2 of section 53(d)(1)(B)(ii) is amended by striking ", 3 (5), and (7)" and inserting "and (5)". (d) STOCK OF LARGER BUSINESSES ELIGIBLE FOR 4 5 EXCLUSION.— (1) Paragraph (1) of section 1203(d), as redes-6 7 ignated by section 101, is amended by striking 8 "\$50,000,000" each place it appears and inserting "\$100,000,000". 9 10 (2) Subsection (d) of section 1203, as so redesignated, is amended by adding at the end the follow-11 ing new paragraph: 12 13 "(4) INFLATION ADJUSTMENT OF ASSET LIMI-14 TATION.—In the case of stock issued in any calendar year after 1996, the \$100,000,000 amount con-15 tained in paragraph (1) shall be increased by an 16 17 amount equal to— 18 "(A) such dollar amount, multiplied by 19 "(B) the cost-of-living adjustment determined under section 1(f)(3) for the calendar 20 year in which the taxable year begins, deter-21 22 mined by substituting 'calendar year 1995' for 'calendar year 1992' in subparagraph (B) 23 thereof. 24

If any amount as adjusted under the preceding sen tence is not a multiple of \$10,000, such amount
 shall be rounded to the nearest multiple of
 \$10,000.".

5 (e) REPEAL OF PER-ISSUER LIMITATION.—Section
6 1203, as redesignated by section 101, is amended by strik7 ing subsection (b).

8 (f) OTHER MODIFICATIONS.—

9 (1) REPEAL OF WORKING CAPITAL LIMITA10 TION.—Paragraph (6) of section 1203(e), as redesig11 nated by section 101, is amended—

12 (A) by striking "2 years" in subparagraph13 (B) and inserting "5 years", and

14 (B) by striking the last sentence.

(2) EXCEPTION FROM REDEMPTION RULES
WHERE BUSINESS PURPOSE.—Paragraph (3) of section 1203(c), as so redesignated, is amended by adding at the end the following new subparagraph:

"(D) WAIVER WHERE BUSINESS PURPOSE.—A purchase of stock by the issuing corporation shall be disregarded for purposes of
subparagraph (B) if the issuing corporation establishes that there was a business purpose for
such purchase and one of the principal purposes

of the purchase was not to avoid the limitations
 of this section.".

3 (g) QUALIFIED TRADE OR BUSINESS.—Section 4 1203(e)(3), as redesignated by section 101, is amended 5 by inserting "and" at the end of subparagraph (C), by 6 striking ", and" at the end of subparagraph (D) and in-7 serting a period, and by striking subparagraph (E).

8 (h) EFFECTIVE DATES.—

9 (1) IN GENERAL.—Except as provided in para-10 graph (2), the amendments made by this section 11 shall apply to stock issued after the date of the en-12 actment of this Act.

13 (2) SPECIAL RULE.—The amendments made by
14 subsections (a), (c), (e), and (f) shall apply to stock
15 issued after August 10, 1993.

16 SEC. 202. ROLLOVER OF GAIN FROM SALE OF QUALIFIED
17 STOCK.

(a) IN GENERAL.—Part III of subchapter O of chapter 1 is amended by adding at the end the following new
section:

21 "SEC. 1045. ROLLOVER OF GAIN FROM QUALIFIED SMALL
22 BUSINESS STOCK TO ANOTHER QUALIFIED
23 SMALL BUSINESS STOCK.

24 "(a) NONRECOGNITION OF GAIN.—In the case of any25 sale of qualified small business stock with respect to which

the taxpayer elects the application of this section, eligible
 gain from such sale shall be recognized only to the extent
 that the amount realized on such sale exceeds—

4 "(1) the cost of any qualified small business
5 stock purchased by the taxpayer during the 60-day
6 period beginning on the date of such sale, reduced
7 by

8 "(2) any portion of such cost previously taken9 into account under this section.

10 This section shall not apply to any gain which is treated11 as ordinary income for purposes of this title.

12 "(b) DEFINITIONS AND SPECIAL RULES.—For pur-13 poses of this section—

''(1) QUALIFIED SMALL BUSINESS STOCK.—The
term 'qualified small business stock' has the meaning given such term by section 1203(c).

17 ''(2) ELIGIBLE GAIN.—The term 'eligible gain'
18 means any gain from the sale or exchange of quali19 fied small business stock held for more than 5 years.

20 "(3) PURCHASE.—A taxpayer shall be treated
21 as having purchased any property if, but for para22 graph (4), the unadjusted basis of such property in
23 the hands of the taxpayer would be its cost (within
24 the meaning of section 1012)."

"(4) BASIS ADJUSTMENTS.—If gain from any
sale is not recognized by reason of subsection (a),
such gain shall be applied to reduce (in the order acquired) the basis for determining gain or loss of any
qualified small business stock which is purchased by
the taxpayer during the 60-day period described in
subsection (a).

8 "(c) Special Rules for Treatment of Replace-9 Ment Stock.—

10 "(1) Holding period for accrued gain.— 11 For purposes of this chapter, gain from the disposi-12 tion of any replacement qualified small business stock shall be treated as gain from the sale or ex-13 14 change of qualified small business stock held more 15 than 5 years to the extent that the amount of such 16 gain does not exceed the amount of the reduction in 17 the basis of such stock by reason of subsection 18 (b)(4).

19 "(2) TACKING OF HOLDING PERIOD FOR PUR20 POSES OF DEFERRAL.—Solely for purposes of apply21 ing this section, if any replacement qualified small
22 business stock is disposed of before the taxpayer has
23 held such stock for more than 5 years, gain from
24 such stock shall be treated eligible gain for purposes
25 of subsection (a).

1	"(3) Replacement qualified small busi-
2	NESS STOCK.—For purposes of this subsection, the
3	term 'replacement qualified small business stock'
4	means any qualified small business stock the basis
5	of which was reduced under subsection $(b)(4)$ .".
6	(b) Conforming Amendments.—
7	(1) Section 1016(a)(23) is amended—
8	(A) by striking ''or 1044'' and inserting '',
9	1044, or 1045'', and
10	(B) by striking "or 1044(d)" and inserting
11	", 1044(d), or 1045(b)(4)".
12	(2) The table of sections for part III of sub-
13	chapter O of chapter 1 is amended by adding at the
14	end the following new item:
	"Sec. 1045. Rollover of gain from qualified small business stock to another qualified small business stock.".
15	(c) EFFECTIVE DATE.—The amendments made by
16	this section shall apply to stock sold or exchanged after
17	the date of the enactment of this Act.

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