

Calendar No. 621

104<sup>TH</sup> CONGRESS  
2<sup>D</sup> Session

**S. J. RES. 61**

**JOINT RESOLUTION**

Granting the consent of Congress to the Emergency  
Management Assistance Compact.

SEPTEMBER 19, 1996

Read the second time and placed on the calendar

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IN THE SENATE OF THE UNITED STATES

SEPTEMBER 18, 1996

Mr. THURMOND (for himself and Mr. HEFLIN) introduced the following joint resolution; which was read the first time

SEPTEMBER 19, 1996

Read the second time and placed on the calendar

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**JOINT RESOLUTION**

Granting the consent of Congress to the Emergency Management Assistance Compact.

1       *Resolved by the Senate and House of Representatives*  
2       *of the United States of America in Congress assembled,*

3       **SECTION 1. CONGRESSIONAL CONSENT.**

4       The Congress consents to the Emergency Manage-  
5       ment Assistance Compact entered into by Delaware, Flor-  
6       ida, Georgia, Louisiana, Maryland, Mississippi, Missouri,  
7       Oklahoma, South Carolina, South Dakota, Tennessee, Vir-

1 ginia, and West Virginia. The compact reads substantially  
 2 as follows:

3       **“Emergency Management Assistance**  
 4                   **Compact**

5                   “ARTICLE I.

6                   “PURPOSE AND AUTHORITIES.

7       “‘This compact is made and entered into by and be-  
 8 tween the participating member states which enact this  
 9 compact, hereinafter called party states. For the purposes  
 10 of this compact, the term ‘states’ is taken to mean the  
 11 several states, the Commonwealth of Puerto Rico, the Dis-  
 12 trict of Columbia, and all U.S. territorial possessions.

13       “‘The purpose of this compact is to provide for mutual  
 14 assistance between the states entering into this compact  
 15 in managing any emergency disaster that is duly declared  
 16 by the Governor of the affected state, whether arising from  
 17 natural disaster, technological hazard, man-made disaster,  
 18 civil emergency aspects of resources shortages, community  
 19 disorders, insurgency, or enemy attack.

20       “‘This compact shall also provide for mutual coopera-  
 21 tion in emergency-related exercises, testing, or other train-  
 22 ing activities using equipment and personnel simulating  
 23 performance of any aspect of the giving and receiving of  
 24 aid by party states or subdivisions of party states during  
 25 emergencies, such actions occurring outside actual de-

1 clared emergency periods. Mutual assistance in this com-  
2 pact may include the use of the states' National Guard  
3 forces, either in accordance with the National Guard Mu-  
4 tual Assistance Compact or by mutual agreement between  
5 states.

## 6 "ARTICLE II.

### 7 "GENERAL IMPLEMENTATION.

8 "Each party state entering into this compact recog-  
9 nizes that many emergencies transcend political jurisdic-  
10 tional boundaries and that intergovernmental coordination  
11 is essential in managing these and other emergencies  
12 under this compact. Each state further recognizes that  
13 there will be emergencies which require immediate access  
14 and present procedures to apply outside resources to make  
15 a prompt and effective response to such an emergency.  
16 This is because few, if any, individual states have all the  
17 resources they may need in all types of emergencies or  
18 the capability of delivering resources to areas where emer-  
19 gencies exist.

20 "The prompt, full, and effective utilization of re-  
21 sources of the participating states, including any resources  
22 on hand or available from the federal government or any  
23 other source, that are essential to the safety, care, and  
24 welfare of the people in the event of any emergency or  
25 disaster declared by a party state, shall be the underlying

1 principle on which all articles of this compact shall be un-  
 2 derstood.

3 “On behalf of the Governor of each state participat-  
 4 ing in the compact, the legally designated state official  
 5 who is assigned responsibility for emergency management  
 6 will be responsible for formulation of the appropriate  
 7 interstate mutual aid plans and procedures necessary to  
 8 implement this compact.

9 “ARTICLE III.

10 “PARTY STATE RESPONSIBILITIES.

11 “A. It shall be the responsibility of each party state  
 12 to formulate procedural plans and programs for interstate  
 13 cooperation in the performance of the responsibilities list-  
 14 ed in this article. In formulating such plans, and in carry-  
 15 ing them out, the party states, insofar as practical, shall:

16 “1. Review individual state hazards analyses  
 17 and, to the extent reasonably possible, determine all  
 18 those potential emergencies the party states might  
 19 jointly suffer, whether due to natural disaster, tech-  
 20 nological hazard, man-made disaster, emergency as-  
 21 pects of resources shortages, civil disorders, insur-  
 22 gency, or enemy attack;

23 “2. Review party states’ individual emergency  
 24 plans and develop a plan which will determine the  
 25 mechanism for the interstate management and pro-

1 vision of assistance concerning any potential emer-  
2 gency;

3 “3. Develop interstate procedures to fill any  
4 identified gaps and to resolve any identified incon-  
5 sistencies or overlaps in existing or developed plans;

6 “4. Assist in warning communities adjacent to  
7 or crossing the state boundaries;

8 “5. Protect and assure uninterrupted delivery  
9 of services, medicines, water, food, energy and fuel,  
10 search and rescue, and critical lifeline equipment,  
11 services, and resources, both human and material;

12 “6. Inventory and set procedures for the inter-  
13 state loan and delivery of human and material re-  
14 sources, together with procedures for reimbursement  
15 or forgiveness; and

16 “7. Provide, to the extent authorized by law, for  
17 temporary suspension of any statutes or ordinances  
18 that restrict the implementation of the above respon-  
19 sibilities.

20 “B. The authorized representative of a party state  
21 may request assistance to another party state by contact-  
22 ing the authorized representative of that state. The provi-  
23 sions of this compact shall only apply to requests for as-  
24 sistance made by and to authorized representatives. Re-  
25 quests may be verbal or in writing. If verbal, the request

1 shall be confirmed in writing within thirty days of the  
2 verbal request. Requests shall provide the following infor-  
3 mation:

4           “1. A description of the emergency service func-  
5 tion for which assistance is needed, including, but  
6 not limited to, fire services, law enforcement, emer-  
7 gency medical, transportation, communications, pub-  
8 lic works and engineering, building, inspection, plan-  
9 ning and information assistance, mass care, resource  
10 support, health and medical services, and search and  
11 rescue;

12           “2. The amount and type of personnel, equip-  
13 ment, materials and supplies needed, and a reason-  
14 able estimate of the length of time they will be need-  
15 ed; and

16           “3. The specific place and time for staging of  
17 the assisting party’s response and a point of contact  
18 at that location.

19           “C. There shall be frequent consultation between  
20 state officials who have assigned emergency management  
21 responsibilities and other appropriate representatives of  
22 the party states with affected jurisdictions and the United  
23 States Government, with free exchange of information,  
24 plans, and resource records relating to emergency capabili-  
25 ties.

1 “ARTICLE IV.

2 “LIMITATIONS.

3 “Any party state requested to render mutual aid or  
4 conduct exercises and training for mutual aid shall take  
5 such action as is necessary to provide and make available  
6 the resources covered by this compact in accordance with  
7 the terms hereof; provided that it is understood that the  
8 state rendering aid may withhold resources to the extent  
9 necessary to provide reasonable protection for such state.

10 “Each party state shall afford to the emergency  
11 forces of any party state, while operating within its state  
12 limits under the terms and conditions of this compact, the  
13 same powers, except that of arrest unless specifically au-  
14 thorized by the receiving state, duties, rights, and privi-  
15 leges as are afforded forces of the state in which they are  
16 performing emergency services. Emergency forces will con-  
17 tinue under the command and control of their regular  
18 leaders, but the organizational units will come under the  
19 operational control of the emergency services authorities  
20 of the state receiving assistance. These conditions may be  
21 activated, as needed, only subsequent to a declaration of  
22 a state emergency or disaster by the governor of the party  
23 state that is to receive assistance or upon commencement  
24 of exercises or training for mutual aid and shall continue  
25 so long as the exercises or training for mutual aid are in



1 progress, the state of emergency or disaster remains in  
2 effect, or loaned resources remain in the receiving state,  
3 whichever is longer.

4 “ARTICLE V.

5 “LICENSES AND PERMITS.

6 “Whenever any person holds a license, certificate, or  
7 other permit issued by any state party to the compact evi-  
8 dencing the meeting of qualifications for professional, me-  
9 chanical, or other skills, and when such assistance is re-  
10 quested by the receiving party state, such person shall be  
11 deemed licensed, certified, or permitted by the state re-  
12 questing assistance to render aid involving such skill to  
13 meet a declared emergency or disaster, subject to such  
14 limitations and conditions as the Governor of the request-  
15 ing state may prescribe by executive order or otherwise.

16 “ARTICLE VI.

17 “LIABILITY.

18 “Officers or employees of a party state rendering aid  
19 in another state pursuant to this compact shall be consid-  
20 ered agents of the requesting state for tort liability and  
21 immunity purposes. No party state or its officers or em-  
22 ployees rendering aid in another state pursuant to this  
23 compact shall be liable on account of any act or omission  
24 in good faith on the part of such forces while so engaged  
25 or on account of the maintenance or use of any equipment

1 or supplies in connection therewith. Good faith in this arti-  
2 cle shall not include willful misconduct, gross negligence,  
3 or recklessness.

4 “ARTICLE VII.

5 “SUPPLEMENTARY AGREEMENTS.

6 “Inasmuch as it is probable that the pattern and de-  
7 tail of the machinery for mutual aid among two or more  
8 states may differ from that among the states that are  
9 party hereto, this compact contains elements of a broad  
10 base common to all states, and nothing herein shall pre-  
11 clude any state entering into supplementary agreements  
12 with another state or affect any other agreements already  
13 in force between states. Supplementary agreements may  
14 comprehend, but shall not be limited to, provisions for  
15 evacuation and reception of injured and other persons and  
16 the exchange of medical, fire, police, public utility, recon-  
17 naissance, welfare, transportation and communications  
18 personnel, and equipment and supplies.

19 “ARTICLE VIII.

20 “COMPENSATION.

21 “Each party state shall provide for the payment of  
22 compensation and death benefits to injured members of  
23 the emergency forces of that state and representatives of  
24 deceased members of such forces in case such members  
25 sustain injuries or are killed while rendering aid pursuant

1 to this compact, in the same manner and on the same  
2 terms as if the injury or death were sustained within their  
3 own state.

4 “ARTICLE IX.

5 “REIMBURSEMENT.

6 “Any party state rendering aid in another state pur-  
7 suant to this compact shall be reimbursed by the party  
8 state receiving such aid for any loss or damage to or ex-  
9 pense incurred in the operation of any equipment and the  
10 provision of any service in answering a request for aid and  
11 for the costs incurred in connection with such requests;  
12 provided, that any aiding party state may assume in whole  
13 or in part such loss, damage, expense, or other cost, or  
14 may loan such equipment or donate such services to the  
15 receiving party state without charge or cost; and provided  
16 further, that any two or more party states may enter into  
17 supplementary agreements establishing a different alloca-  
18 tion of costs among those states. Article VIII expenses  
19 shall not be reimbursable under this article.

20 “ARTICLE X.

21 “EVACUATION.

22 “Plans for the orderly evacuation and interstate re-  
23 ception of portions of the civilian population as the result  
24 of any emergency or disaster of sufficient proportions to  
25 so warrant, shall be worked out and maintained between

1 the party states and the emergency management/services  
2 directors of the various jurisdictions where any type of in-  
3 cident requiring evacuations might occur. Such plans shall  
4 be put into effect by request of the state from which evacu-  
5 ees come and shall include the manner of transporting  
6 such evacuees, the number of evacuees to be received in  
7 different areas, the manner in which food, clothing, hous-  
8 ing, and medical care will be provided, the registration of  
9 the evacuees, the providing of facilities for the notification  
10 of relatives or friends, and the forwarding of such evacuees  
11 to other areas or the bringing in of additional materials,  
12 supplies, and all other relevant factors. Such plans shall  
13 provide that the party state receiving evacuees and the  
14 party state from which the evacuees come shall mutually  
15 agree as to reimbursement of out-of-pocket expenses in-  
16 curred in receiving and caring for such evacuees, for ex-  
17 penditures for transportation, food, clothing, medicines,  
18 and medical care, and like items. Such expenditures shall  
19 be reimbursed as agreed by the party state from which  
20 the evacuees come. After the termination of the emergency  
21 or disaster, the party state from which the evacuees come  
22 shall assume the responsibility for the ultimate support  
23 of repatriation of such evacuees.

1 “ARTICLE XI.

2 “IMPLEMENTATION.

3 “A. This compact shall become effective immediately  
4 upon its enactment into law by any two states. Thereafter,  
5 this compact shall become effective as to any other state  
6 upon enactment by such state.

7 “B. Any party state may withdraw from this compact  
8 by enacting a statute repealing the same, but no such  
9 withdrawal shall take effect until thirty days after the  
10 Governor of the withdrawing state has given notice in  
11 writing of such withdrawal to the Governors of all other  
12 party states. Such action shall not relieve the withdrawing  
13 state from obligations assumed hereunder prior to the ef-  
14 fective date of withdrawal.

15 “C. Duly authenticated copies of this compact and  
16 of such supplementary agreements as may be entered into  
17 shall, at the time of their approval, be deposited with each  
18 of the party states and with the Federal Emergency Man-  
19 agement Agency and other appropriate agencies of the  
20 United States Government.

21 “ARTICLE XII.

22 “VALIDITY.

23 “This compact shall be construed to effectuate the  
24 purposes stated in Article I. If any provision of this com-  
25 pact is declared unconstitutional, or the applicability

1 thereof to any person or circumstances is held invalid, the  
 2 constitutionality of the remainder of this compact and the  
 3 applicability thereof to other persons and circumstances  
 4 shall not be affected.

5 “ARTICLE XIII.

6 “ADDITIONAL PROVISIONS.

7 “Nothing in this compact shall authorize or permit  
 8 the use of military force by the National Guard of a state  
 9 at any place outside that state in any emergency for which  
 10 the President is authorized by law to call into federal serv-  
 11 ice the militia, or for any purpose for which the use of  
 12 the Army or the Air Force would in the absence of express  
 13 statutory authorization be prohibited under § 1385 of  
 14 Title 18 of the United States Code.”.

15 **SEC. 2. RIGHT TO ALTER, AMEND, OR REPEAL.**

16 The right to alter, amend, or repeal this joint resolu-  
 17 tion is hereby expressly reserved. The consent granted by  
 18 this joint resolution shall—

19 (1) not be construed as impairing or in any  
 20 manner affecting any right or jurisdiction of the  
 21 United States in and over the subject of the com-  
 22 pact;

23 (2) not be construed as consent to the National  
 24 Guard Mutual Assistance Compact;

1           (3) be construed as understanding that the first  
2       paragraph of Article II of the compact provides that  
3       emergencies will require procedures to provide imme-  
4       diate access to existing resources to make a prompt  
5       and effective response;

6           (4) not be construed as providing authority in  
7       Article III A.7. that does not otherwise exist for the  
8       suspension of statutes or ordinances;

9           (5) be construed as understanding that Article  
10      III C. does not impose any affirmative obligation to  
11      exchange information, plans, and resource records  
12      on the United States or any party which has not en-  
13      tered into the compact; and

14          (6) be construed as understanding that Article  
15      XIII does not affect the authority of the President  
16      over the National Guard provided by article I of the  
17      Constitution and title 10 of the United States Code.

18 **SEC. 3. CONSTRUCTION AND SEVERABILITY.**

19      It is intended that the provisions of this compact shall  
20      be reasonably and liberally construed to effectuate the  
21      purposes thereof. If any part or application of this com-  
22      pact, or legislation enabling the compact, is held invalid,  
23      the remainder of the compact or its application to other  
24      situations or persons shall not be affected.

1 **SEC. 4. INCONSISTENCY OF LANGUAGE.**

2       The validity of this compact shall not be affected by  
3 any insubstantial difference in its form or language as  
4 adopted by the States.