

ELECTING REPRESENTATIVE BERNARD SANDERS OF VERMONT TO STANDING COMMITTEES

Mr. FAZIO of California. Mr. Speaker, I offer a separate privileged resolution (H. Res. 13) and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H. RES. 13

Resolved, That the following named Member be and is hereby elected to the following standing committees:

Committee on Banking and Financial Services: Bernard Sanders of Vermont.

Committee on Government Reform and Oversight: Bernard Sanders of Vermont.

Mr. FAZIO of California (during the reading). Mr. Speaker, I ask unanimous consent that the resolution be considered as read and printed in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

The resolution was agreed to.

A motion to reconsider was laid on the table.

PERSONAL EXPLANATION

Mrs. JACKSON-LEE. Mr. Speaker, on rollcall 3 I am recorded as not voting because I was unavoidably detained. Had I been present, I would have voted "no."

I ask unanimous consent that this statement appear in the RECORD immediately following that vote.

The SPEAKER. Is there objection to the request of the gentlewoman from Texas?

There was no objection.

APPOINTMENT AS MEMBERS OF HOUSE OF REPRESENTATIVES PAGE BOARD

The SPEAKER. Pursuant to section 127 of Public Law 97-377, the Chair appoints as members of the House of Representatives page board the following Members of the House: Mr. EMERSON of Missouri, and Mr. KOLBE of Arizona.

APPOINTMENT AS MEMBERS OF HOUSE OFFICE BUILDING COMMISSION

The SPEAKER. Pursuant to the provisions of 40 U.S.C., 175 and 176, the Chair appoints the gentleman from Texas, [Mr. ARMEY], as a member of the House Office Building Commission, to serve with himself and the gentleman from Missouri [Mr. GEPHARDT].

APPOINTMENT AS MEMBERS OF THE PERMANENT SELECT COMMITTEE ON INTELLIGENCE

Pursuant to the provisions of clause 1 of rule 48 and clause 6(f) of rule 10, the Chair appoints as Members of the Permanent Select Committee on Intelligence the following Members of the House:

Mr. COMBEST, of Texas, Chairman;
Mr. DORNAN, of California;
Mr. YOUNG, of Florida;
Mr. HANSEN, of Utah;
Mr. LEWIS, of California;
Mr. GOSS, of Florida;
Mr. SHUSTER, of Pennsylvania;
Mr. McCOLLUM of Florida;
Mr. CASTLE of Delaware;
Mr. DICKS of Washington;
Mr. RICHARDSON, of New Mexico;
Mr. DIXON of California;
Mr. TORRICELLI, of New Jersey;
Mr. COLEMAN of Texas;
Ms. PELOSI, of California; and
Mr. LAUGHLIN, of Texas.

POLICIES OF THE CHAIR

The SPEAKER. The Chair customarily takes this occasion on the opening day of a Congress to announce his policies with respect to particular aspects of the legislative process. The Chair will insert in the RECORD announcements by the Speaker concerning: first, privileges of the floor; second, the introduction of bills and resolutions; third, unanimous consent requests for the consideration of bills and resolutions; fourth, recognition for 1-minute speeches and special orders; fifth, decorum in debate; sixth, the conduct of votes by electronic device; and seventh, requests for leave of committees to sit during the 5-minute rule.

These announcements, where appropriate, will reiterate the origins of the stated policies. The Speaker intends to continue in the 104th Congress the policies reflected in these statements. The policy announced in Congresses prior to the 103d Congress with respect to requests for committees to sit during the 5-minute rule is once again pertinent. The policy announced in the 102d Congress with respect to jurisdictional concepts related to clause 5(b) of rule XXI—tax and tariff measures—will continue to govern but need not be reiterated, as it is adequately documented as precedent in the *House Rules and Manual*.

1. PRIVILEGES OF THE FLOOR

The Speaker's announced instructions to the former Doorkeeper and the Sergeant-at-Arms in the 98th Congress on January 25, 1983, and in the 99th Congress on January 21, 1986, regarding strict enforcement of rule XXXII, specifying those persons having the privileges of the floor during sessions of the House, will be applied during the 104th Congress.

ANNOUNCEMENT BY THE SPEAKER, JANUARY 25, 1983

The SPEAKER. Rule XXXII strictly limits those persons to whom the privileges of the floor during sessions of the House are extended, and that rule prohibits the Chair from entertaining requests for suspension or waiver of that rule. As reiterated as recently as August 22, 1974, by Speaker Albert under the principle stated in Deschler's Procedure, chapter 4, section 3.4, the rule strictly limits the number of committee staff permitted on the floor at one time during the consideration of measures reported from their committees. This permission does not extend to Members' personal staff except when a Member has an amendment actually pending dur-

ing the 5-minute rule. To this end, the Chair requests all Members and committee staff to cooperate to assure that not more than the proper number of staff are on the floor, and then only during the actual consideration of measures reported from their committees. The Chair will again extend this admonition to all properly admitted majority and minority staff by insisting that their presence on the floor, including the areas behind the rail, be restricted to those periods during which their supervisors have specifically requested their presence. The Chair stated this policy in the 97th Congress, and an increasing number of Members have insisted on strict enforcement of the rule. The Chair has consulted with and has the concurrence of the Minority Leader with respect to this policy and has directed [the Doorkeeper and] the Sergeant at Arms to assure proper enforcement of the rule.

ANNOUNCEMENT BY THE SPEAKER, JANUARY 21, 1986

The Speaker. Rule XXXII strictly limits those persons to whom the privileges of the floor during sessions of the House are extended, and that rule prohibits the Chair from entertaining request for suspension or waiver of that rule. As reiterated by the Chair on January 25, 1983, and January 3, 1985, and as stated in chapter 4, section 3.4 of Deschler-Brown's Procedure in the House of Representatives, the rule strictly limits the number of committee staff on the floor at one time during the consideration of measures reported from their committees. This permission does not extend to Members' personal staff except when a Member's amendment is actually pending during the 5-minute rule. It also does not extend to personal staff of Members who are sponsors of pending bills or who are engaging in special orders. The Chair requests the cooperation of all Members and committee staff to assure that only the proper number of staff are on the floor, and then only during the consideration of measures reported from their committees. The Chair is making this statement and reiterating this policy because of concerns expressed by many Members about the number of committee staff on the floor during the last weeks of the first session. The Chair requests each chairman, and each ranking minority member, to submit to the [Doorkeeper] Sergeant at Arms a list of staff who are to be allowed on the floor during the consideration of a measure reported by their committee. Each staff person should exchange his or her ID for a "committee staff" badge which is to be worn while on the floor. The Chair has consulted with the Minority Leader and will continue to consult with him. The Chair has furthermore directed the [Doorkeeper and] Sergeant at Arms to assure proper enforcement of rule XXXII.

2. Introduction of Bills and Resolutions

The Speaker's statement in the 98th Congress on January 3, 1983, regarding the signing of bills and resolutions by their first sponsors, will continue to apply in the 104th Congress.

ANNOUNCEMENT BY THE SPEAKER, JANUARY 3, 1983

The Speaker. The Chair would like to make a statement concerning the introduction and reference of bills and resolutions. As Members are aware, they have the privilege today of introducing bills. Heretofore on the opening day of a new Congress, several hundred bills have been introduced. The Chair will do his best to refer as many bills as possible, but he will ask the indulgence of Members if he is unable to refer all the bills that may be introduced. Those bills which are not referred and do not appear in the RECORD as of today will be included in the

next day's RECORD and printed with a date as of today.

The Chair has advised all officers and employees of the House that are involved in the processing of bills that every bill, resolution, memorial, petition or other material that is placed in the hopper must bear the signature of a Member. Where a bill or resolution is jointly sponsored, the signature must be that of the Member first named thereon. The bill clerk is instructed to return to the Member any bill which appears in the hopper without an original signature. This procedure was inaugurated in the 92d Congress. It has worked well, and the Chair thinks that it is essential to continue this practice to insure the integrity of the process by which legislation is introduced in the House.

SPECIAL RULE FOR BILL SPONSORSHIP ON
OPENING DAY OF 104TH CONGRESS

The Speaker. The House adopted a special rule earlier today which allows the first 20 bills and the first two joint resolutions introduced in the 104th Congress to have more than one Member reflected as a "first" sponsor. Those bills must bear not only the signature of the sponsor first listed but the signatures of all "first" sponsors listed.

3. *Unanimous-Consent Requests for the
Consideration of Bills and Resolutions*

The Speaker's policy with respect to recognition for unanimous-consent requests for the consideration of unreported bills and resolutions and for the consideration of House bills with Senate amendments (other than requests to go to conference), as initially announced in the 98th Congress on January 25 and April 26, 1984, will apply during the 104th Congress.

ANNOUNCEMENT BY THE SPEAKER, JANUARY 25,
1984

The Speaker. As indicated in section [757] of the *House Rules and Manual*, the Chair has established a policy of conferring recognition upon Members to permit consideration of bills and resolutions by unanimous consent only when assured that the majority and minority floor leadership and committee and subcommittee chairmen and ranking minority members have no objection. Consistent with that policy, and with the Chair's inherent power of recognition under clause 2 of the rule XIV, the Chair, and any occupant of the Chair appointed as Speaker pro tempore pursuant to clause 7 of rule I, will decline recognition for unanimous consent request for consideration of bills and resolutions without assurances that the request has been cleared by that leadership. This denial of recognition by the Chair will not reflect necessarily any personal opposition on the part of the Chair to orderly consideration of the matter in question, but will reflect the determination upon the part of the Chair that orderly procedures will be followed; that is, procedures involving consultation and agreement between floor and committee leadership on both sides of the aisle.

ANNOUNCEMENT BY THE SPEAKER, APRIL 26,
1984

The Speaker. With respect to unanimous consent requests to dispose of Senate amendments to House bills on the Speaker's table, the Chair will entertain such a request only if made by the chairman of the committee with jurisdiction, or by another committee member authorized to make the request.

4. *Recognition for 1-Minute Speeches and
Special Orders*

The Speaker's statement in the 98th Congress on January 25, 1984, with respect to the Speaker's policy for recognition for 1-minute speeches will apply during the 104th Congress. The Speaker today announces a residual policy for the recognition of special

order speeches absent an agreement between the leaderships to the contrary.

ANNOUNCEMENT BY THE SPEAKER, AUGUST 8,
1984, RELATIVE TO RECOGNITION FOR ONE-
MINUTE SPEECHES

The Speaker. After consultation with and concurrence by the Minority Leader, the Chair announces that he will institute a new policy of recognition for "1-minute" speeches and for special order requests. The Chair will alternate recognition for 1-minute speeches between majority and minority Members, in the order in which they seek recognition in the well under present practice from the Chair's right to the Chair's left, with possible exceptions for Members of the leadership and Members having business requests. The Chair, of course, reserves the right to limit 1-minute speeches to a certain period of time or to a special place in the program on any given day, with notice to the leadership.

ANNOUNCEMENT BY THE SPEAKER, JANUARY 4,
1995, RELATIVE TO "RESIDUAL" POLICY FOR
RECOGNITION FOR SPECIAL ORDER SPEECHES

The Speaker. Absent an agreement between the leadership regarding recognition for requests to address the House for "special order speeches" at the end of legislative business, the Chair will decline recognition for permission to address the House for any period extending more than one week in advance of the request. In accordance with the Speaker's policy as enunciated on August 8, 1984, the Chair will first recognize Members who wish to address the House for 5 minutes or less, alternating between majority and minority Members in the order in which those permissions were granted by the House. Thereafter, the Chair will recognize Members who wish to address the House for longer than 5 minutes up to 1 hour, again alternating between majority and minority Members in the order in which those permissions were granted by the House. However, unlike the Speaker's policy of August 8, 1984, the Chair will alternate daily between parties recognition for the first special order longer than five minutes regardless of the order in which permissions were granted.

ANNOUNCEMENT BY THE SPEAKER JANUARY 4,
1995, RELATIVE TO SPECIAL ORDER SPEECHES
AND MORNING HOUR DEBATE

The Speaker. Upon consultation with the Minority Leader, the Chair announces that the format for recognition for "morning hour" debate and restricted special order speeches, which began on February 23, 1994, will continue until February 16, 1995, as outlined below:

On Tuesdays, following legislative business, the Chair may recognize Members for special order speeches up to midnight, and such speeches may not extend beyond midnight. On all other days of the week, the Chair may recognize Members for special order speeches up to four hours after the conclusion of five minute special orders speeches. Such speeches may not extend beyond the four-hour limit without the permission of the Chair, which may be granted only with advance consultation between the leaderships and notification to the House. However, at no time shall the Chair recognize for any special order speeches beyond midnight.

The Chair will first recognize Members for five-minute special order speeches, alternating initially and subsequently between the parties regardless of the date the order was granted by the House. The Chair will then recognize longer special orders speeches. The four-hour limitation will be divided between the majority and minority parties. Each party is entitled to reserve its first hour for respective leaderships or their designees. Recognition will alternate initially and sub-

sequently between the parties, regardless of the date the order was granted by the House.

The allocation of time within each party's two-hour period (or shorter period if prorated to end by midnight) is to be determined by a list submitted to the Chair by the respective leaderships. Members may not sign up for any special order speeches earlier than one week prior to the special order, and additional guidelines may be established for such sign-ups by the respective leaderships.

Pursuant to clause 9(b)(1) of rule I, the television cameras will not pan the chamber, but a "crawl" indicating Morning Hour or that the House has completed its legislative business and is proceeding with special order speeches will appear on the screen. Other television camera adaptations during this period may be announced by the Chair.

The continuation of this format for recognition by the Speaker is without prejudice to the Speaker's ultimate power of recognition under clause 2 of rule XIV should circumstances so warrant.

5. *Decorum in Debate*

The Speaker's statement in the 102d Congress on January 3, 1991, with respect to decorum in debate, will apply during the 104th Congress as supplemented by an announcement made by the Speaker earlier today.

ANNOUNCEMENT BY THE SPEAKER, JANUARY 3,
1991

The Speaker. It is essential that the dignity of the proceedings of the House be preserved, not only to assure that the House conducts its business in an orderly fashion but to permit Members to properly comprehend and participate in the business of the House. To this end, and in order to permit the Chair to understand and to correctly but the question on the numerous requests that are made by Members, the Chair requests that Members and others who have the privileges of the floor desist from audible conversation in the Chamber while the business of the House is being conducted. The Chair would encourage all Members to review rule XIV to gain a better understanding of the proper rules of decorum expected of them, and especially: First, to avoid "personalities" in debate with respect to references to other Members, the Senate, and the President; second, to address the Chair while standing and only when and not beyond the time recognized, and not to address the television or other imagined audience; third, to refrain from passing between the Chair and the Member speaking, or directly in front of a Member speaking from the well; fourth, to refrain from smoking in the Chamber; and generally to display the same degree of respect to the Chair and other Members that every Member is due.

ANNOUNCEMENT BY THE SPEAKER, JANUARY 4,
1995

The SPEAKER. The Chair would like all Members to be on notice that the Chair intends to strictly enforce time limitations on debate. Before gavelling Members down precisely when their time has expired, the Chair will lightly tap the gavel as a warning that a Member has 10 seconds remaining. Furthermore, the Chair may immediately interrupt Members in debate who transgress rule XIV by failing to avoid "personalities" in debate with respect to references to the Senate, the President, and other Members, rather than wait for Members to complete their remarks.

Finally, it is not in order to speak disrespectfully of the Speaker; and under the precedents the sanctions for such violations transcend the ordinary requirements for timeliness of challenges. This separate treatment is recorded in volume 2 of Hinds' Precedents, at section 1248.

6. *Conduct of Votes by Electronic Device*

ANNOUNCEMENT BY THE SPEAKER JANUARY 4, 1995

The Chair wishes to enunciate a clear policy with respect to the conduct of electronic votes.

As Members are aware, clause 5 of rule XV provides that Members shall have not less than 15 minutes in which to answer an ordinary rollcall vote or quorum call. The rule obviously establishes 15 minutes as a minimum. Still, with the cooperation of the Members, a vote can easily be completed in that time. The events of October 30, 1991, stand out as proof of this point. On that occasion, the House was considering a bill in the Committee of the Whole under a special rule that placed an overall time limit on the amendment process, including the time consumed by rollcalls. The Chair announced, and then strictly enforced, a policy of closing electronic votes as soon as possible after the guaranteed period of 15 minutes. Members appreciated and cooperated with the Chair's enforcement of the policy on that occasion.

The Chair desires that the example of October 30, 1991, be made the regular practice of the House. To that end, the Chair enlists the assistance of all Members in avoiding the unnecessary loss of time in conducting the business of the House. The Chair encourages all Members to depart for the Chamber promptly upon the appropriate bell and light signal. As in recent Congresses, the cloakrooms should not forward to the Chair requests to hold a vote by electronic device, but should simply apprise inquiring Members of the time remaining on the voting clock.

Although no occupant of the Chair would prevent a Member who is in the well of the chamber before the announcement of the result from casting his or her vote, each occupant of the Chair will have the full support of the Speaker in striving to close each electronic vote at the earliest opportunity. Members should not rely on signals relayed from outside the chamber to assume that votes will be held open until they arrive in the chamber.

7. *Requests for Leave of Committees to Sit During the Five-Minute Rule*

The SPEAKER'S statement in the 98th Congress on March 3, 1983, with respect to requests for leave of committees to sit during the five-minute rule, will again apply during the 104th Congress, except that the Chair, under clause 2 of rule XI, may entertain a motion of the Majority Leader granting such leave to one or more committees.

ANNOUNCEMENT BY THE SPEAKER, MARCH 3, 1983

The SPEAKER. The Chair announces that he will recognize Members to make requests for committees to sit during the 5-minute rule only at certain times during the legislative day. While the precedents indicate that such requests when pending are not votes requiring the presence of a quorum, the Chair wishes to avoid the need for a call of the House pending such requests but at the same time to assure predictability as to when he will accord recognition. Therefore, the Speaker intends to set up the following guidelines:

First as has been established by precedent, permission to sit shall require unanimous consent if the permission pertains to a day for which the program has not been announced. Thus, prior to the announcement of the legislative program for the following week, only one objection would be required to prevent a committee from sitting. Following the announcement by the Majority Leader, or his designee, of the program for the next week, the Chair would entertain requests for committees to sit during the following week and 10 objections would then be

required. The Chair wants it to be clearly understood that the first available opportunity in the House following the announcement of the program is an appropriate time for considering requests pertaining to the following week if the announcement comes before the completion of all legislative business.

Second, the Chair will not entertain requests on days when all votes on legislative matters have been postponed to a later date; however, the Chair will accept requests for committee hearings to be held later in the week if the request has the concurrence of the ranking minority member of the committee or subcommittee.

Third, on days when legislative business is to be conducted, and when rollcall votes are in order on legislation, the Chair will recognize during the 1-minute period only when he is assured that the ranking minority member of the committee or subcommittee involved supports the requests for the hearings or meetings.

Requests that have been objected to by 10 or more Members pursuant to clause 2(i) of Rule XI may not be renewed on the same day unless the Chair is assured that the objections have been withdrawn. The Chair will in no instance entertain requests after the legislative business of the day has been concluded; that is, after leaves of absence have been laid down or unanimous consent requests from the majority and minority tables have been entertained at the end of the day.

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COMMUNICATION FROM THE CLERK OF THE HOUSE

The SPEAKER laid before the House the following communication from the Clerk of the House of Representatives:

OFFICE OF THE CLERK,
U.S. HOUSE OF REPRESENTATIVES,
Washington, DC, January 4, 1995.

Hon. NEWT GINGRICH,
The Speaker, U.S. House of Representatives,
Washington, DC.

DEAR MR. SPEAKER. Under Clause 4 of Rule III of the Rules of the U.S. House of Representatives, I herewith designate Ms. Linda Nave, Deputy Clerk, to sign any and all papers and do all other acts for me under the name of the Clerk of the House which she would be authorized to do by virtue of this designation, except such as are provided by statute, in case of my temporary absence or disability.

This designation shall remain in effect for the 104th Congress or until modified by me.

With great respect, I am

Sincerely yours,

ROBIN H. CARLE,
Clerk, U.S. House of Representatives.

ANNOUNCEMENT BY THE SPEAKER

The SPEAKER. If I might before the gentleman from New York [Mr. SOLOMON] moves to adjourn, let the Chair say to the Members that the House has now been in session for some 14 hours and 25 minutes. I think it has been not only the longest and most working-like opening session, but one of the most productive sessions for any single day in House history. The Chair wants to thank both the Democrat Members and the Republican Members for participating. The Chair wants to thank the freshmen on both sides because there was very vigorous and effective in-

volvement, and that is the way it should be. We are in an age when people get elected to do the job from day one, and we are very grateful for their participation. The Chair wishes to express to all Members his immense gratitude for this opening day and how much he hopes this augurs well for the future and what we can do together.

INTRODUCTION OF LEGISLATION

The SPEAKER. Under a previous order of the House, the gentleman from Michigan [Mr. DINGELL] is recognized for 5 minutes.

Mr. DINGELL. Mr. Speaker, I am today introducing five pieces of legislation that received overwhelming bipartisan support in the last Congress. They cover a range of important issues the 104th Congress must address: telecommunications reform, Superfund reform, safe drinking water, and interstate waste and flow control.

These bills are largely the same as the final versions of the legislation written or acted upon by the Commerce Committee or the House in the last Congress. Interstate waste and flow control passed the House by unanimous consent. Safe drinking water was approved under the suspension calendar. Superfund was approved by a 44-0 margin in committee. And the House approved telecommunications reform by a vote of 423-5.

The telecommunications legislation will reform our Nation's outdated telecommunications laws, and create an environment where competition, rather than government regulation, will govern the services that customers will have available. The text of the bill that I am introducing today is identical to last year's, with two exceptions:

First, the requirement for the Justice Department to hold a hearing in every case in which a Bell Operating company requests relief has been deleted. This requirement imposed administrative burdens on the Justice Department, yet served no useful purpose. At the request of the Justice Department, it has been deleted.

Second, there was some confusion last year about a provision that could have delayed Bell Company entry into certain long distance markets as a result of an ambiguity in the statute. During the House consideration of the legislation, Chairman Brooks and I engaged in a colloquy to clarify that ambiguity. I have made changes in the text of the legislation I am introducing today to conform the statutory text with the colloquy.

The interstate waste and flow control bills resolve some long-standing disputes between state and municipal governments, and between different regions of the country. The Superfund reform had the support of a broad coalition of industry, small business, State and local governments, the environmental community, banks, and many