

At the time, the Clinton administration estimated that the ban on cash remittances and reduced travel would cost the Cuban economy an estimated \$150 million per year. The new actions under consideration would not affect the rest of the trade ban.

Soon after imposing the tougher sanctions, the United States entered talks with Cuba aimed at easing the immigration crisis. The two sides reached a deal in which Cuba, in return for again blocking the outflow of raft people, received a guarantee of 20,000 visas a year for its citizens to go to the United States. The administration rejected a bid by Cuba to revoke the new sanctions as part of the immigration deal.

The time has come, some U.S. officials believe, to test whether Castro is willing to make deep economic and political reforms, a senior administration official said. The administration has engaged in a low-level debate over most of the past two years on whether to try to encourage political liberalization in Cuba by engaging Castro and loosening the overall trade embargo against the island nation.

Some mid-level State Department officials and others had proposed for months that Washington engage Castro either to help avert chaos surrounding a future succession or, in case of chaos, to establish a relationship that could avoid more refugee waves.

But the White House saw no political gain for easing relations. Last fall, Secretary of State Warren Christopher said Castro would have to make political reforms before the United States could engage on such issues as the embargo, eased travel relations and diplomatic relations.

The administration, before making a "calibrated response," will be looking for wider economic reforms to establish a free market on the island as well as political reforms, including the stationing of human rights monitors on the island, the senior official said.

#### MESSAGES FROM THE HOUSE

At 3 p.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House has passed the following bill; in which it requests the concurrence of the Senate:

H.R. 925. An act to compensate owners of private property for the effect of certain regulatory restrictions.

#### MEASURES REFERRED

The following bill was read the first and second times by unanimous consent and referred as indicated:

H.R. 925. An act to compensate owners of private property for the effect of certain regulatory restrictions; to the Committee on Environment and Public Works.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, which were referred as indicated:

EC-454. A communication from the Office of the Nuclear Waste Negotiator, transmitting, pursuant to law, the final report of the Office; to the Committee on Energy and Natural Resources.

EC-455. A communication from the Secretary of the Interior, transmitting, pursuant to law, the annual report of the Office of

Surface Mining Reclamation and Enforcement for 1994; to the Committee on Energy and Natural Resources.

EC-456. A communication from the Deputy Associate Director for Compliance, Royalty Management Program, Minerals Management Service, Department of the Interior, transmitting, pursuant to law, notice of the intention to make refunds of offshore lease revenues where a refund or recoupment is appropriate; to the Committee on Energy and Natural Resources.

EC-457. A communication from the Deputy Associate Director for Compliance, Royalty Management Program, Minerals Management Service, Department of the Interior, transmitting, pursuant to law, notice of the intention to make refunds of offshore lease revenues where a refund or recoupment is appropriate; to the Committee on Energy and Natural Resources.

EC-458. A communication from the Deputy Associate Director for Compliance, Royalty Management Program, Minerals Management Service, Department of the Interior, transmitting, pursuant to law, notice of the intention to make refunds of offshore lease revenues where a refund or recoupment is appropriate; to the Committee on Energy and Natural Resources.

EC-459. A communication from the Deputy Associate Director for Compliance, Royalty Management Program, Minerals Management Service, Department of the Interior, transmitting, pursuant to law, notice of the intention to make refunds of offshore lease revenues where a refund or recoupment is appropriate; to the Committee on Energy and Natural Resources.

EC-460. A communication from the General Sales Manager of the Department of Agriculture, transmitting, pursuant to law, a report relative to the availability of lentils and dry edible peas; to the Committee on Agriculture, Nutrition and Forestry.

EC-461. A communication from the Under Secretary of Defense, transmitting, pursuant to law, the report of a violation of the Antideficiency Act, case number 93-20; to the Committee on Appropriations.

EC-462. A communication from the Under Secretary of Defense, transmitting, pursuant to law, the report of a violation of the Antideficiency Act, case number 94-7; to the Committee on Appropriations.

EC-463. A communication from the Director of the Standards of Conduct Office, Department of Defense, transmitting, pursuant to law, a report relative to persons who filed DD Form 1787; to the Committee on Armed Services.

EC-464. A communication from the Director, Legislative Liaison, Department of the Air Force, transmitting, pursuant to law, a report relative to the Air Force's portion of the 1995 Base Realignment and Closure recommendations; to the Committee on Armed Services.

EC-465. A communication from the Deputy Under Secretary of Defense (Environmental Security), transmitting, pursuant to law, notification of a delay in the submission of a report relative to environmental compliance; to the Committee on Armed Services.

EC-466. A communication from the Deputy Secretary of Defense, transmitting, pursuant to law, a report relative to the Defense Commercial Telecommunications Network; to the Committee on Armed Services.

EC-467. A communication from the Administrator of the Panama Canal Commission, transmitting, a draft of proposed legislation to authorize expenditures for fiscal year 1996 for the operation and maintenance of the Panama Canal and for other purposes; to the Committee on Armed Services.

EC-468. A communication from the Assistant Secretary of Defense for Economic Secu-

rity, transmitting, pursuant to law, the BRAC 95 Force Structure Plan for the Armed Forces; to the Committee on Armed Services.

EC-469. A communication from the Secretary of Transportation, transmitting, a draft of proposed legislation to authorize appropriations for fiscal years 1996 and 1997 for the United States Coast Guard, and for other purposes; to the Committee on Commerce, Science and Transportation.

EC-470. A communication from the Administrator of the Federal Aviation Administration, transmitting, pursuant to law, a report relative to the Traffic Alert and Collision Avoidance System; to the Committee on Commerce, Science and Transportation.

EC-471. A communication from the Secretary of Transportation, transmitting, pursuant to law, the Department's annual report on the Automotive Fuel Economy Program; to the Committee on Commerce, Science and Transportation.

EC-472. A communication from the Acting Secretary of the Treasury, transmitting, pursuant to law, the annual report of the United States Government for fiscal year 1994; to the Committee on Finance.

EC-473. A communication from the Acting Secretary of the Treasury, transmitting, pursuant to law, the quarterly report on the expenditures and need for worker adjustment assistance training funds; to the Committee on Finance.

EC-474. A communication from the Chairman of the Prospective Payment Assessment Commission, transmitting, pursuant to law, the annual report of the Commission dated March 1, 1995; to the Committee on Finance.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. ROTH, from the Committee on Governmental Affairs, without recommendation without amendment:

S. 4. A bill to grant the power to the President to reduce budget authority (Rept. No. 104-13).

By Mr. ROTH, from the Committee on Governmental Affairs, without recommendation with an amendment:

S. 14. A bill to amend the Congressional Budget and Impoundment Control Act of 1974 to provide for the expedited consideration of certain proposed cancellations of budget items (Rept. No. 104-14).

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. CRAIG (for himself, Mr. MURKOWSKI, Mr. REID, Mr. BRYAN, Mr. DOMENICI, Mr. BURNS, Mr. THOMAS, Mr. HATCH, Mr. BENNETT, Mr. STEVENS, Mr. KEMPTHORNE, Mr. KYL, and Mr. PRESSLER):

S. 506. A bill to amend the general mining laws to provide a reasonable royalty from mineral activities on Federal lands, to specify reclamation requirements for mineral activities on Federal lands, to create a State program for the reclamation of abandoned hard rock mining sites on Federal lands, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. PRESSLER:

S. 507. A bill to amend title 18 of the United States Code regarding false identification