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104TH CONGRESS, 1st Session | HOUSE OF REPRESENTATIVES | REPORT 104–70

MAKING EMERGENCY SUPPLEMENTAL APPROPRIATIONS FOR ADDITIONAL DISASTER ASSISTANCE AND MAKING RESCISSIONS FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 1995, AND FOR OTHER PURPOSES

MARCH 8, 1995.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. LIVINGSTON, from the Committee on Appropriations, submitted the following

REPORT

together with

DISSENTING VIEWS, ADDITIONAL VIEWS, AND ADDITIONAL DISSENTING VIEWS

[To accompany H.R. 1158]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making emergency supplemental appropriations for additional disaster assistance and making rescissions for the fiscal year ending September 30, 1995, and for other purposes.

COMMITTEE ACTIONS

The Committee has completed action on rescissions, included in four separate bills, that total over $20 billion. Some of the savings that will occur as a result of these rescissions have been used to offset supplemental appropriations requests for the Department of Defense, FEMA Disaster Assistance, aid to Jordan, payment to the Coast Guard for refugee support in the Caribbean, and several other necessary supplementals for fiscal year 1995. The Disaster Assistance and the Coast Guard emergency supplementals are included in this bill.

The rescissions have been made across the Government. They are our first step in the direction of downsizing the Government.

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By taking this action in fiscal year 1995, the Committee is taking the opportunity to accelerate savings proposed in several legislative actions already taken or under way in the House, proposed by the National Performance Review activity of the Vice President and proposed in the President's budget request for fiscal year 1996. Taking these actions now is putting us on a course to provide better government at lower cost to better meet the needs of all the people of the United States and the beneficiaries of the programs served. Not only will making these rescissions enable us to offset the supplementals for those people hurt by last year's natural disasters, but it also means we are taking steps necessary to insure the Nation's financial future that affects our children and grandchildren. Saving money now by eliminating unnecessary and duplicative programs will help insure that our economy will remain strong for our children's tomorrow and that our country will continue to move from strength today to a stronger 21st century. By acting in this fashion we will help produce a government which preserves and protects but does not unnecessarily intrude, a government which is a resource, not a burden. These reductions are not cause for celebration but a sober acknowledgment that our task is only beginning. We intend to continue in this direction in the future.

FUNDS PROPOSED FOR RESCISSION SHOULD NOT BE OBLIGATED

The Committee expects the Office of Management and Budget to take actions that would insure funds proposed for rescission in these bills are not obligated in an effort to avoid making these reductions. At the time the Director of the Office of Management and Budget appeared before the Committee on February 14, the Director was given an example where the Office of the General Counsel of the Office of Management and Budget advised the General Counsel of the Department of Agriculture that the Department did have the authority to obligate funds being considered for rescission. The General Counsel of the Department, previous to that point, had held they did not have authority to obligate the funds. The Director indicated that she was not aware of the problem. The Committee has become aware of other such examples of obligating funds, some of which have been available for years, in an effort to preclude their rescission. When the President initiates a rescission, he has impoundment authority available to insure that if Congress agrees with those proposals, the funds will be available when the rescission is signed into law. Impoundment is not available when Congress initiates a rescission proposal. The Committee expects and directs, therefore, full cooperation with this congressional initiative aimed at providing a balanced budget and a sound financial future for the Nation. The Committee would like to point out that these rescissions are just the first step of a long uncomfortable, but necessary journey, needed to continue the effort to bring spending within revenue.

BILL SUMMARY

The bill recommended by the Committee includes $5,388,197,000 in supplemental appropriations and $17,197,773,839 in rescissions and reductions in limitations on obligations.

TITLE I

EMERGENCY SUPPLEMENTAL APPROPRIATIONS

CHAPTER I

DEPARTMENTS OF VETERANS AFFAIRS AND HOUSING AND URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES

FEDERAL EMERGENCY MANAGEMENT AGENCY

DISASTER RELIEF

The Committee is recommending an emergency supplemental request of $5,360,000,000 for disaster relief, a reduction of $1,340,000,000 from the President's request. The recommended supplemental funds will allow disaster relief activities associated with the Northridge earthquake, several FY1995 declared disasters, disaster efforts declared in prior years in 40 States, and estimated disaster requirements for the remainder of FY1995. The Committee's recommendation is expected to be sufficient to meet ongoing and FY1995 anticipated disaster relief efforts beyond fiscal year 1996. As FEMA develops and presents to the Committee additional specific information on requirements for such declared disasters, the Committee will endeavor to respond in an expeditious manner.

CHAPTER II

DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES

COAST GUARD

OPERATING EXPENSES

The Committee recommends an appropriation of $28,197,000 for supplemental operating expenses of the U.S. Coast Guard, to finance their emergency readiness capability as a consequence of last year's Caribbean interdiction operations (Operations Able Manner, Able Vigil, Restore Democracy, and Support Democracy). The recommendation reduces by $100,000 the administration's proposal of $28,297,000. These expenses are designated in the bill as an emergency requirement, as requested, and are made available until the end of fiscal year 1995, consistent with similar funding made available for the other military services in the Emergency Supplemental Appropriations Bill for the Department of Defense.

DENIED EMERGENCY SUPPLEMENTAL APPROPRIATION REQUESTS

DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE, THE JUDICIARY, AND RELATED AGENCIES

DEPARTMENT OF STATE

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

The Committee does not approve the request for $672,000,000 in additional funds for estimated fiscal year 1995 U.S. assessments for the cost of United Nations peacekeeping missions. This was requested as an emergency supplemental. The test for an emergency, under the definition developed by the Office of Management and Budget, is that the need for the supplemental funding is, among other things, sudden and unforeseen.

The need for this supplemental is neither sudden nor unforeseen. Only $222,212,000 of the $533,304,000 requested by the Administration under this account in fiscal year 1995 were for 1995 assessments, at a time when annual assessments have been surpassing $1,000,000,000, leaving no doubt that a supplemental would be required later.

The current way the Administration seeks funding for peacekeeping missions is unworkable. On the one hand, the Appropriations Committee is operating under strict spending ceilings. On the other, the Administration is signing on to peacekeeping missions without sufficient cognizance of the cost or where the money will come from to pay for these missions. It simply sends the bills up to Congress for payment, when there aren't any funds left to spend, without a suggestion as to where to find the money to pay those bills.

Peacekeeping, like any other program, must be based on the availability of funds to pay for the program. A method must be developed to regularize the funding of this program within the normal appropriations process.

TITLE II

RESCISSIONS

CHAPTER I

DEPARTMENT OF AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

OFFICE OF THE SECRETARY

The Committee recommends a rescission of $31,000 from the Office of the Secretary. The Secretary's position at of the Department of Agriculture has been vacant since January 1, 1995, therefore there are funds in this account that will not be used in this fiscal year. The Committee also proposes bill language that would limit the use of the Secretary's emergency transfer authority without prior notification to the Committees on Appropriations. Recently this authority has been used in cases to replenish accounts that were short of funds. The Committee does not believe this is an appropriate designation for an emergency.

ALTERNATIVE AGRICULTURAL RESEARCH AND COMMERCIALIZATION

The Committee recommends a rescission of $3,000,000 for Alternative Agricultural Research and Commercialization. The program was established in fiscal year 1992 to take research that has already occurred to the next step for commercialization. USDA enters into a partnership with a developer or researcher in order to get the product to the market. In return, a portion of the profits would be returned to the program to make more grants, thereby setting up a revolving fund. The funds appropriated to date are seed money allocated for start-up expenses. To date, the program has received Federal funds totaling $27,250,000. In addition to the $6,500,000 appropriated in fiscal year 1995, $2,500,000 was carried over from prior year appropriations.

AGRICULTURAL RESEARCH SERVICE

BUILDINGS AND FACILITIES

The Committee recommends a rescission of $12,678,000 in the Agricultural Research Service's buildings and facilities program. These funds were appropriated for the construction of a swine research center. Additional construction cost requirements for this facility are about $13,000,000. The Agricultural Research Service currently conducts swine research in at least 13 different Federal

facilities at a cost of over $26,000,000. Many of these programs and facilities are ongoing projects. The agency has no plans to abolish or move existing research and researchers to the proposed swine center if it is constructed. The Department of Agriculture has estimated this facility would cost about $10 million annually to operate. Existing legislation directs the downsizing of the Federal workforce; therefore, providing additional researchers for this facility would cause adverse effects in research elsewhere. Critical swine research could be carried out at an existing ARS facility at considerable less cost than providing an additional facility at a time when USDA is closing facilities and reducing staff.

COOPERATIVE STATE RESEARCH SERVICE

SPECIAL RESEARCH GRANTS

The Committee recommends a rescission of $524,000 for special research grants. For several years the Committee has been providing funds for the Oregon/Massachusetts/Pennsylvania Biotechnology special research grant. The recommended rescission is the amount that was provided in the fiscal year 1995 appropriations bill for this project.

FEDERAL ADMINISTRATION

The Committee recommends a total rescission of $527,000 from this account. Included in this amount is:

(1) $93,000 for the National Potato Trade and Tariff Association. The Committee recommends that no Federal funds be provided for this project.

(2) $434,000 for the American Indian Initiative of the Arid Lands Development Fund. This project is to conduct research on arid lands for irrigation purposes with the technology to be transferred to the Southwest. The Committee believes that this technology is already available in the Southwest.

The bill also makes a technical correction to Public Law 103–330, the fiscal year 1995 Appropriations Act. The conference agreement provided $9,207,000 for the 1890 capacity building grants program. Language is included to conform the bill language to the conference agreement.

BUILDINGS AND FACILITIES

The Committee recommends a rescission of $20,994,000 in the Cooperative State Research Service's buildings and facilities program. This program is for construction of buildings at universities performing research in support of agriculture. There is a current backlog of $400 million necessary to complete facilities already in the pipeline. The fiscal year 1995 bill provides for 15 new feasibility studies. The Committee recommends rescinding all funds not yet obligated and stopping all new feasibility studies. This will give the Committee a chance to reevaluate the entire building program before more commitments are established. The projects to be rescinded are as follows:

Cooperative State Research Service

Buildings and Facilities	*FY 1995 Proposal (In dollars)*
Alabama:	
Poultry science facility, Auburn University [1]	522,000
Arkansas:	
Carnall Hall, Alternative Pest Control Center	946,000
Connecticut:	
Chemistry Building, Connecticut Agricultural Experiment Station	([1])
Florida:	
Aquatic Research Facility, University of Florida	([1])
Hawaii:	
Center for Applied Aquaculture	1,495,000
Idaho:	
Biotechnology Facility	1,761,000
Illinois:	
Science facility, DePaul University [1]	435,000
Louisiana:	
Southeast Research Station, Franklinton	([1])
Maine:	
Food Science Facility	([1])
Mississippi:	
National Food Service Management Institute	([1])
Nevada:	
Great Basin Environmental Research Lab, University of Nevada	([1])
New Jersey:	
Plant Bioscience Facility, Rutgers University	3,785,000
New York:	
New York Botanical Garden	3,785,000
North Dakota:	
Institute for Agriculture and Rural Health Research Development, Minot State University	280,000
Oklahoma:	
Grain Storage Research and Extension Center, Oklahoma State University	([1])
Oregon:	
Forest Ecosystem Research Lab, Oregon State University	([1])
Rhode Island:	
Building consolidation, University of Rhode Island [2]	6,242,000
South Dakota:	
Animal Resource Wing, South Dakota State University	([1])
Tennessee:	
Horse Science and Teaching Center, Middle Tennessee State University	([1])
Texas:	
Biocontainment facility, Texas A&M	([1])
Vermont:	
Rural Community Interactive Learning Center, University of Vermont	([1])
Washington:	
Wheat research facility, Washington State University [1]	426,000
Wyoming:	
Environmental Simulation Facility, University of Wyoming	1,182,000
Miscellaneous:	
Fund for reports	135,000
Total, buildings and facilities	20,994,000

[1] Report requested.
[2] Includes FY 1993 and FY 1994 enacted.

RURAL DEVELOPMENT ADMINISTRATION AND FARMERS HOME ADMINISTRATION

RURAL HOUSING INSURANCE FUND PROGRAM ACCOUNT

The Committee recommends rescinding the $115,500,000 provided for the subsidy cost of the section 515 rural rental housing program. This program is not authorized.

LOCAL TECHNICAL ASSISTANCE AND PLANNING GRANTS

The Committee recommends a rescission of $1,750,000 for the local technical assistance and planning grants program. This program is funded for the first time in fiscal year 1995. The Department of Agriculture has not yet issued rules and regulations for this program and no funds have been used to date. At a time when the Committee is looking at downsizing government, it believes terminating this program before it gets started makes fiscal sense.

ALCOHOL FUELS CREDIT GUARANTEE PROGRAM ACCOUNT

The Committee recommends a rescission of $9,000,000 for the alcohol fuels credit guarantee program account. This account was established in fiscal year 1993 and to date no funds have been used. This rescission will terminate the program.

RURAL ELECTRIFICATION ADMINISTRATION

RURAL ELECTRIFICATION AND TELEPHONE LOANS PROGRAM ACCOUNT

The Committee recommends a rescission of $3,000,000 for the rural electrification and telephone loans program account for five percent telephone loans. This program was restructured as part of the REA Reorganization Act of 1993. Rules and regulations have not yet been published and the funds provided for the cost of the five percent loans program have not been used to date. It is anticipated that, because of the strict requirements to qualify for such loans, demand for the funds will be much less than anticipated.

FOOD AND NUTRITION SERVICE

FOOD STAMP PROGRAM

The President's budget proposed to rescind $2,900,000 from the food stamp block grant to Puerto Rico. These funds are used by the Commonwealth as part of a tick eradication program. The Commonwealth estimates that losses to the cattle industry would amount to $34,000,000 per year without this program. The food stamp program costs and funds used by Puerto Rico for this program are mandatory. The Committee did not include this proposal.

SPECIAL SUPPLEMENTAL FOOD PROGRAM FOR WOMEN, INFANTS, AND CHILDREN (WIC)

The Committee recommends rescinding $25,000,000 of the estimated $125,000,000 in unspent recovery funds of the WIC program. The Committee supports the WIC program and considers it to be a high priority for funding consideration. This is evident in the fact that over the past few years, as discretionary dollars have decreased, the WIC program has received by far the largest increase in the bill. Since fiscal year 1990, annual increases to the program have ranged between $200 million to $350 million. The Committee has also been concerned with the increase in the unspent recovery balance which, since fiscal year 1990, has increased from $28 million to $125 million. Testimony given before the Committee stated a number of reasons why this has occurred including the need for improved infrastructure, staffing freezes at the state and local levels, and inadequacies in the funding formula. In light of the significant recovery of unspent funds the Committee recommends the rescission. The Committee notes that this rescission will not take anyone currently participating in the program out of the program. The program will continue to expand by over 400,000 new participants in FY 1995.

CHAPTER II

DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE, THE JUDICIARY, AND RELATED AGENCIES

DEPARTMENT OF JUSTICE

GENERAL ADMINISTRATION

WORKING CAPITAL FUND

The Committee recommends a rescission of $1,500,000 of unobligated balances available in the Working Capital Fund. The Administration proposed to transfer these balances to support the establishment of a new National Bankruptcy Review Commission. The Committee does not support the transfer of these balances to establish the Commission, but rescinds the funds because they are not required to support activities of the Department of Justice.

IMMIGRATION AND NATURALIZATION SERVICE

SALARIES AND EXPENSES

The Committee recommends a rescission of $1,000,000 from amounts provided for fiscal year 1995 for the Immigration and Naturalization Service (INS). The Committee was informed through a formal briefing on January 4, 1995 by the INS on its planned allocation of resources for 1995, that INS intends to establish a cooperative research program of up to $2,000,000 to support research and evaluation activities related to immigration to be conducted by universities and private institutions. In its 1995 budget, INS did not request resources for the establishment of a research program and no such program was approved by Congress in its appropriation of resources for fiscal year 1995.

The Committee understands that evaluation of activities is warranted especially in light of significant increases provided to INS in fiscal years 1994 and 1995, and the Committee expects that any amounts required for evaluation activities be requested through a reprogramming notification so that the impact on other INS program activities can be assessed. The Committee is not likely to approve a new university research grant program, at a time when resources are needed to take action to reduce illegal immigration.

OFFICE OF JUSTICE PROGRAMS

DRUG COURTS

The Committee recommends a rescission of $27,750,000 provided for Drug Courts, the remaining unobligated balance in the program from funds appropriated under Title VIII, Violent Crime Control Appropriations Act, 1995 of P.L. 103–317.

The House of Representatives passed H.R. 667, Violent Criminal Incarceration Act on February 10, 1995. H.R. 667 amends Title V of the Violent Crime Control and Law Enforcement Act of 1994 and in doing so repeals the Drug Courts program.

This rescission simply conforms the appropriation to the most recent House action.

OUNCE OF PREVENTION COUNCIL

The Committee recommends supplemental language requested by the Administration which allows funds appropriated for grants by the Ounce of Prevention Council in Public Law 103–317, to also be available for administrative expenses of the Council. The language also allows the Council to accept, hold, administer and use gifts, both real and personal, for the purpose of facilitating its work.

RELATED AGENCY

NATIONAL BANKRUPTCY REVIEW COMMISSION

The Committee does not approve the proposed supplemental transfer of $1,500,000 in balances from the Department of Justice, Working Capital Fund to establish a new National Bankruptcy Review Commission. The Commission was authorized in the Bankruptcy Reform Act of 1994. The proposed resources would fund the Commission for a three year period. The need for a new Commission has not been demonstrated.

DEPARTMENT OF COMMERCE

NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY

INDUSTRIAL TECHNOLOGY SERVICES

The Committee recommends a rescission totaling $27,100,000 from the National Institute of Standards and Technology (NIST) Industrial Technology Services appropriations account. Of this amount, the Committee intends that $26,500,000 be taken from the Manufacturing Extension Partnership Program (MEP) and $600,000 be taken from the Quality Program.

The NIST Manufacturing Extension Partnership Program funds manufacturing assistance centers nationwide, although some of these centers were initially funded under the Technology Reinvestment Program of the Department of Defense. The intent of the Administration is that the Commerce Department will eventually fund all manufacturing assistance centers. Funds initially provided by the Commerce-Justice Subcommittee for this program in fiscal year 1995—$90,600,000—included a $29,535,000 increase above the President's request (which was double the fiscal year 1994 level of $30,235,000). The reduction proposed in this bill will still allow for an increase of $3,035,000 above the amounts originally requested for this program in fiscal year 1995, and an increase of $33,865,000 above the fiscal year 1994 level. The reduction of 25 percent of the NIST MEP funds will slow the growth of the program to a more manageable level and allow the Committee to re-

evaluate its ability to continue to fund these centers in fiscal year 1996 and beyond.

The reduction of $600,000 from the Quality Program eliminates the increase provided for this program in fiscal year 1995 for expansion of the awards program into the fields of health care and education. The Committee questions the Commerce Department's expertise in these areas. The Committee does not intend for this reduction to impact the base Baldridge award program.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

OPERATIONS, RESEARCH, AND FACILITIES

The Committee recommends reductions totaling $37,000,000 from the National Oceanic and Atmospheric Administration (NOAA) Operations, Research, and Facilities appropriation account. The Committee intends that this reduction be applied as follows:

—A reduction of $5,000,000 from the Coastal Ocean Science Program, originally funded at $11,000,000 for fiscal year 1995. This discretionary program supports a staff of more than 50 people and was designed to be a cross-cutting effort within NOAA to address issues relating to coastal ocean science. Since the 1993 NOAA strategic plan implemented a cross-cutting strategy for all NOAA programs, this bureaucracy and the funding program have become redundant. The reduction leaves $6 million for the base program for fiscal year 1995; the Committee will consider further reductions in the context of the fiscal year 1996 budget. The Committee expects NOAA to provide a report on its plan for applying this reduction to the base Coastal Ocean Science program by March 31, 1995.

—A reduction of $18,000,000 for the National Undersea Research Program (NURP). This program, which was not requested by the Administration in either fiscal year 1995 or fiscal year 1996, supports a headquarters research activity and an external network of five regional Undersea Research Centers. The NOAA Administrator stated in testimony before the Committee last year that NURP was a lower priority than other NOAA program increases requested for fiscal year 1995; and therefore, the Committee proposes to eliminate this program as requested in the fiscal year 1996 budget.

—An elimination of the full amount of $7,000,000 provided for the Global Learning and Observations to Benefit the Environment (GLOBE) program, a new program proposed in fiscal year 1995. This program was intended to give schoolchildren in various countries equipment to allow them to collect environmental data and the means to transmit that data back to scientists in the United States. The intent of the program was that the students' data would be used to contribute to climate and environmental models. Questions of quality control and consistency of the data have never been adequately addressed.

—A reduction of $7,000,000 from the NOAA Climate and Global Change program. This reduction will return the NOAA Climate and Global Change program to the fiscal year 1994 level and allow the Committee to evaluate the long-term goals

of this program, including the funding of the International Research Institute for Seasonal to Interannual Climate Prediction, in the context of the fiscal year 1996 budget request.

The Committee expects that any funds already obligated against these subactivities will be absorbed out of the base NOAA funding.

TECHNOLOGY ADMINISTRATION

UNDER SECRETARY FOR TECHNOLOGY/OFFICE OF TECHNOLOGY POLICY

SALARIES AND EXPENSES

The Committee recommends a rescission of $3,300,000 from the salaries and expenses of the Commerce Department's Technology Administration. This account was funded at $10,000,000 in fiscal year 1995, an increase of $4,300,000 above the amount provided for fiscal year 1994. This account was initially funded at $3,900,000 in 1990—the proposed rescission will still allow for a 72 percent increase in the Department's technology policy office over five years. The Committee feels that an expanded bureaucracy layered on top of the NIST technology programs leads to redundancies, and proposes to scale the office back.

NATIONAL TECHNICAL INFORMATION SERVICE

NTIS REVOLVING FUND

The Committee recommends a rescission of $4,000,000 from the NTIS Revolving Fund. This rescission represents one-half of the funds provided in fiscal year 1995. The funds were provided as a one-time capitalization of the Commerce Department's information dissemination programs. The Committee feels that most of these modernization costs can be absorbed through fees paid by users of this technical information.

NATIONAL TELECOMMUNICATIONS AND INFORMATION ADMINISTRATION

INFORMATION INFRASTRUCTURE GRANTS

The Committee recommends a reduction of $30,000,000 from amounts provided for the National Telecommunications and Information Administration's (NTIA's) Information Infrastructure Grant program. This program was funded at $26,000,000 in its first year of existence (fiscal year 1994); $64,000,000 was originally provided in fiscal year 1995. The Committee's understanding of this program, which has never been authorized, was that the priority for grant awards was to fund applications leading to increased telecommunications access in areas where such service is not readily available and, absent Federal funding, service would probably not exist.

Many of the projects funded in the initial round of grant awards (made after the fiscal year 1995 funding levels were set) did not correspond with the Committee's understanding of the program. The Committee has proposed this reduction to slow the rate of growth in this program (while allowing for a $4,000,000 increase over fiscal year 1994) and allow for a more thorough evaluation of

the program's goals as well as dialogue with the Administration and the appropriate authorizing committees on the continuation of this program.

ECONOMIC DEVELOPMENT ADMINISTRATION

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

The Committee recommends a rescission totaling $45,084,000 from prior year funding under the Economic Development Administration (EDA). This amount includes amounts originally appropriated in fiscal year 1992 as an emergency related to Hurricane Andrew and other disasters, and from funds appropriated in fiscal year 1993 as an emergency supplemental related to the Midwest floods. In both cases, emergency funding for EDA programs had not been requested by the Administration. The Committee believes that these funds have been available for an appropriate length of time to address the effect of any economic dislocation resulting from these disasters, and that remaining balances from these supplementals should be returned to the U.S. Treasury.

The Committee has been aware of criticisms of some of the grants awarded with emergency funding following the Hurricane Andrew supplemental. Some of the projects funded were items which had been turned down for funding under the standard EDA criteria.

Balances totaling $9,548,000 related to Hurricane Andrew supplemental and $28,036,000 for the Midwest Flood supplemental are rescinded in this bill.

The Committee's recommendation also includes a rescission of $7,500,000 originally provided in fiscal year 1987 as an earmark for the Fort Worth Stockyards Project. These funds remain undisbursed eight years later.

THE JUDICIARY

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

DEFENDER SERVICES

The Committee recommends a rescission of $1,100,000 from the $250,000,000 provided for Defender Services in the fiscal year 1995 appropriations bill. That bill contained a limitation, prohibiting the expenditure of more than $19,800,000 on Death Penalty Resource Centers. On December 19, 1994, the Administrative Office of the Courts submitted a reprogramming request, asking to spend $1,100,000 in excess of this limitation to establish a new Center. Since these funds have been reserved for a purpose for which they cannot be spent, the Committee has recommended that they be rescinded.

RELATED AGENCIES

SMALL BUSINESS ADMINISTRATION

SALARIES AND EXPENSES

The Committee recommends a rescission of $15,000,000 from the $258,175,000 appropriated in fiscal year 1995 for salaries and expenses of the Small Business Administration, as requested by the Administration. This rescission eliminates the funding for grants to states to plant trees.

LEGAL SERVICES CORPORATION

PAYMENT TO THE LEGAL SERVICES CORPORATION

The Committee recommends a rescission of $5,849,000 from amounts provided for fiscal years 1994 and 1995 for the Legal Services Corporation. The amount includes $1,195,000 of carryover funds and a reduction of non-core programs to fiscal year 1994 levels. Non-core programs include law school clinics, supplemental field programs, regional training centers, national support, State support, the Clearinghouse, computer assisted legal research regional centers, client initiatives and management and administration. Within management and administration, the Committee expects that to the extent possible no activity should be reduced below its 1994 level. Core programs that provide legal services; such as basic field programs, remain at close to $10,000,000 above fiscal year 1994 levels. The Committee intends that the portion of carryover funds that are recommended for rescission be reduced first from non-core programs.

DEPARTMENT OF STATE

RELATED AGENCY

BOARD FOR INTERNATIONAL BROADCASTING

ISRAEL RELAY STATION

The Committee recommends a rescission of $2,000,000 from unobligated funds available for the Israel Relay Station. The Committee has previously rescinded the funding for this canceled project. However, the Appendix to the fiscal year 1996 Budget proposed by the President indicates an unobligated balance is still available under this account, from which this rescission is taken.

CHAPTER III

ENERGY AND WATER DEVELOPMENT

DEPARTMENT OF DEFENSE—CIVIL

DEPARTMENT OF THE ARMY

CORPS OF ENGINEERS—CIVIL

GENERAL INVESTIGATIONS

The Committee recommends a rescission of $10,000,000 to be derived from currently available unobligated balances. Recently, the Corps of Engineers has done a poor job of executing the program that is presented to Congress. As a result, it has accumulated significant unobligated balances of funds. The Corps has recognized this problem and in the fiscal year 1996 budget request has proposed the use of a portion of the accumulated unobligated balances to help finance the fiscal year 1996 program. The Committee believes, however, that the Corps will still carry over excess unobligated balances into fiscal year 1996 and that these funds can be rescinded without seriously impacting ongoing work or the fiscal year 1996 program.

CONSTRUCTION, GENERAL

The Committee recommends a rescission of $40,000,000 to be derived from currently available unobligated balances. Recently, the Corps of Engineers has done a poor job of executing the program that is presented to Congress. As a result, it has accumulated significant unobligated balances of funds. The Corps has recognized this problem and in the fiscal year 1996 budget request has proposed the use of a significant portion of the accumulated unobligated balances to help finance the fiscal year 1996 program. The Committee believes, however, that the Corps will still carry over excess unobligated balances into fiscal year 1996 and that these funds can be rescinded without seriously impacting ongoing work or the fiscal year 1996 program.

Klamath-Glen Levee Repairs, California.—The Committee is aware that the Klamath-Glen Levee in Del Norte County, California, was constructed by the Army Corps of Engineers in 1972 with 100 percent federal funding. The levee faces serious likelihood of failure due to design deficiencies which the Corps of Engineers acknowledges were its fault. Failure of the levee could have catastrophic human and economic consequences in an already distressed area. The Committee directs the Corps of Engineers to proceed with repairs to the Klamath-Glen Levee, using available funds appropriated for fiscal year 1995, under the same financial terms as the original construction. In view of the admitted responsibility

of the Corps for the design flaws, the Committee does not believe it is appropriate for the Corps to require a local contribution in this instance.

DEPARTMENT OF THE INTERIOR

BUREAU OF RECLAMATION

OPERATION AND MAINTENANCE

The Committee recommends a rescission of $10,000,000 of the $284,300,000 appropriated in fiscal year 1995 for the Bureau of Reclamation's Operation and Maintenance program. Since fiscal year 1987, the amount provided for the Bureau of Reclamation's Operation and Maintenance program has more than doubled. While the Committee has generally supported those past increases in order to protect the Federal investment in completed water resources projects, it is likely that the budgetary situation will preclude this program from continuing to increase as it has in the past. The Committee believes that the Bureau of Reclamation should seek opportunities to reduce its operation and maintenance program by looking for opportunities to turn over more operation and maintenance responsibilities to the beneficiaries of its projects.

In addition, the Committee is concerned about the rate of increase in the Associated O&M programs. The fiscal year 1996 budget request for this category of work represents an increase of 50% above the amount provided in fiscal year 1992. The Committee believes that as funds become more scarce, Reclamation should focus its efforts on ensuring that the reliability of its projects is maintained.

CENTRAL VALLEY PROJECT RESTORATION FUND

The Committee is aware that the House Committee on Resources has indicated that it intends to reassess the scope of the San Joaquin River Basin Resource Management study authorized under section 3406(c)(1) of the Central Valley Project Improvement Act in part because of the Department of the Interior's statements that the study will not consider the diversion of water from the Friant Division of the Central Valley Project to restore the salmon run in the upper San Joaquin River below Friant Dam. Given this reassessment, the Committee is particularly concerned about the potential misallocation of the approximately $2,800,000 that has been programmed for this study but which remains unobligated. The Committee, therefore, directs that the Bureau of Reclamation not obligate any additional funds in fiscal year 1995 for the San Joaquin River Basin Management study.

DEPARTMENT OF ENERGY

ENERGY SUPPLY, RESEARCH AND DEVELOPMENT ACTIVITIES

The Committee has proposed to rescind $116,500,000 of the $3,314,548,000 appropriated in fiscal year 1995 in the Energy Supply, Research and Development Activities account. This reduction shall be taken to the following programs. The Committee is aware of the streamlining and productivity efforts that the Department of

Energy has initiated. It is assumed that those efforts can be applied to the implementation of this rescission.

Solar and Renewable Energy.—A $35,000,000 reduction shall be taken as a general reduction in the Solar and Renewable Energy program. The Committee notes that even with this reduction, the funding for fiscal year 1995 will provide a slight increase above funding in fiscal year 1994.

Environment, Safety and Health.—The Committee directs that $6,000,000 shall be taken in the Environment, Safety, and Health program to be applied to the general administrative support for the Department of Energy's internal oversight activities.

Biological and Environmental Research.—The Committee directs that $15,000,000 be applied as a general reduction to the activities in the Biological and Environmental Research program. This reduction to the fiscal year 1995 appropriation will still provide for a 3 percent increase over the fiscal year 1994 appropriation.

Advanced Neutron Source.—The Administration's budget proposal for fiscal year 1996 proposes termination of the Advanced Neutron Source (ANS) project of the Department of Energy. The Committee understands that the amount appropriated for ANS in fiscal year 1995 exceeds termination costs by $7,500,000 and therefore recommends a rescission in this amount.

Energy Oversight, Research Analysis and University Support.—The Committee directs that an $8,000,000 reduction be applied to the Laboratory Technology Transfer activity in the Energy Oversight, Research Analysis and University Support program. Even with this reduction, the funding for the Laboratory Technology Transfer activity has increased by 31 percent over fiscal year 1994.

Environmental Restoration and Waste Management (Non-Defense).—The Committee directs a reduction of $45,000,000 in the Environmental Restoration and Waste Management activities. This reduction should be taken against those activities which are not direct cleanup efforts performed at Department of Energy sites.

DEFENSE ENVIRONMENTAL RESTORATION AND WASTE MANAGEMENT

The Committee recommends a rescission of $28,000,000 of funds appropriated in fiscal year 1995.

DEPARTMENTAL ADMINISTRATION

The Committee has proposed to rescind $20,000,000 of the fiscal year 1995 appropriation of $407,312,000 for salaries and expenses of the Department of Energy. This 5 percent reduction is to be applied to the administrative operations of the Department including salaries and expenses and program support activities. The Committee is aware that the Department has often responded to reductions in this account by assessing other program organizations for the same services. Compensating for these reductions by assessing other program organizations for services normally paid out of this account is not acceptable. The Department should be critically evaluating its general management activities to position itself for an anticipated downsizing in fiscal year 1996.

INDEPENDENT AGENCIES

APPALACHIAN REGIONAL COMMISSION

The Committee recommends a rescission of $10,000,000. Notwithstanding this reduction, the net appropriation for fiscal year 1995 will support a program level exceeding the Administration's fiscal year 1995 budget request by $85,000,000. The reduction is recommended in recognition of severe budgetary constraints, which will only become more pronounced as Congress works to produce a balanced budget by the year 2002.

TENNESSEE VALLEY AUTHORITY

The Committee recommends a rescission of $5,000,000 to be applied to the appropriated programs of the Tennessee Valley Authority (TVA). The reduction is to be taken against the $142,873,000 appropriated to TVA for fiscal year 1995.

CHAPTER IV

FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS

MULTILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL FINANCIAL INSTITUTIONS

INTERNATIONAL ORGANIZATIONS AND PROGRAMS

The Committee recommends a rescission of $25,000,000 from funds appropriated for fiscal year 1995. The increase in appropriations in this account from $310,000,000 in fiscal year 1993 to the current level of $374,000,000 can not be sustained in the current budget environment.

This rescission does not affect the United Nations Children's Fund, for which $100,000,000 has already been obligated. The Committee notes with regret the recent death of James P. Grant, an American citizen who served with distinction as Executive Director of UNICEF for many years.

BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

AGENCY FOR INTERNATIONAL DEVELOPMENT

DEVELOPMENT ASSISTANCE FUND

The Committee recommends a rescission of $45,500,000 from the Development Assistance Fund of the Agency for International Development (AID). The Committee recommends that AID apportion the reductions, to the maximum extent possible, equitably among all of the activities funded by this account.

POPULATION, DEVELOPMENT ASSISTANCE

The Committee recommends a rescission of $9,000,000 from this account which has increased from $350,000,000 in fiscal year 1993 to $450,000,000 in the current fiscal year. This increase in appropriations can not be sustained in the current appropriations environment.

MILITARY ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

PEACEKEEPING OPERATIONS

The Committee recommends a rescission of $4,500,000 from the $75,000,000 provided in fiscal year 1995. Although this appropriation was justified last year as being urgently needed for specific international peacekeeping activities funded by the United States on a voluntary basis, the Administration subsequently diverted $27,000,000 to unplanned activities in Haiti that have not previously been funded from this account.

EXPORT ASSISTANCE

EXPORT-IMPORT BANK OF THE UNITED STATES

SUBSIDY APPROPRIATION

The Committee recommends a rescission of $5,000,000 from the total $1,786,551,000 in subsidy appropriations provided in fiscal years 1994 and 1995. At least $300,000,000 was provided in fiscal year 1994 for exports to the Russian Federation, especially in the oil and gas sectors, which have not materialized due to the uncertain business climate and flagging market reform. The Committee commends the Export-Import Bank for its prudent approach to the risks involved when pledging the full faith and credit of the United States to secure financial arrangements in Russian under the current conditions.

FUNDS APPROPRIATED TO THE PRESIDENT

TRADE AND DEVELOPMENT AGENCY

The Committee recommends a rescission of $4,500,000 from the $44,986,000 provided to the Trade and Development Agency (TDA) in fiscal year 1995. The Committee notes that TDA is the only one of the three international export/investment agencies that makes grants to foreign governments. The Committee encourages TDA to cooperate with the Congress in developing a method of recouping a portion of its costs from American companies that benefit from its financial support, thereby reducing TDA's future appropriation requirements.

CHAPTER V

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

The Committee recommends a rescission of $70,000 from Management of Lands and Resources to be derived from amounts available for developing and finalizing the Roswell Resource Management Plan/Environmental Impact Statement and the Carlsbad Resource Management Plan Amendment/Environmental Impact Statement, and has placed a moratorium on the implementation of such plans.

CONSTRUCTION AND ACCESS

The Committee recommends a rescission of $4,500,000 from Construction and Access, which is comprised of a $3,500,000 reduction from the Campbell Creek Environmental Education Center, AK, and $1,000,0000 from the Yaquina Head Ecological Interpretive Center, OR.

PAYMENTS IN LIEU OF TAXES

The Committee recommends a rescission of $5,000,000 from Payments in Lieu of Taxes. The remaining $98,909,000 available for fiscal year 1995 is a 5 percent reduction below the fiscal year 1994 funding level.

LAND ACQUISITION

The Committee recommends a rescission of $1,997,000 from Land Acquisition to be distributed as follows:

Project:	Rescission
Organ Mountains, NM	−$500,000
Oregon City, OR	−728,000
Pariette Wetlands, UT	−185,000
Warner Lake, OR	−584,000
Total	−$1,997,000

UNITED STATES FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

The Committee recommends a rescission of $2,000,000 from Resource Management for endangered species listing activities.

CONSTRUCTION

The Committee recommends a rescission of $14,390,000 from Construction to be distributed as follows:

Project:	Rescission
Alaska Maritime NWR, refuge facilities	−$1,100,000
Crab Orchard NWR, IL, dam repairs, completed	−51,000
Flint Hills NWR, KS, office/visitor center renovation	−649,000
Grays Harbor NWR, WA, Bowerman Basin trails	−349,000
Hatchie NWR, TN, handicapped fishing access	−485,000
Hurricane Andrew relief funds, completed	−66,000
Kenai NWR, AK, Skilak loop camp ground	−4,097,000
Lake Ilo NWR, ND, dam, completed	−1,146,000
Little River NWR, OK, headquarters	−2,500,000
Lower Suwannee NWR, FL, bridge, completed	−20,000
Lower Suwannee NWR, FL, facility, completed	−139,000
Mark Twain NWR, IL Brussels/Wapello, boat ramps	−408,000
Stillwater NWR, NV, water delivery system	−1,200,000
Stone Lakes NWR, CA, water supply	−293,000
Tensas NWR, LA, public use access road	−150,000
Tishomingo NWR, OK, administrative office	−422,000
Trempealeau NWR, WI, Lower Barrier Dike, completed	−33,000
Upper Mississippi NWR, MN, repair public access	−959,000
Upper Mississippi NWR, MN, boat ramps	−319,000
White River NWR, AR, Essex Bayou bridge, completed	−4,000
Total	−$14,390,000

LAND ACQUISITION

The Committee recommends a rescission of $7,345,000 from Land Acquisition to be distributed as follows:

Project:	Rescission
Canaan Valley NWR, WV	−$500,000
EB Forsythe NWR, NJ	−2,800,000
Grays Harbor NWR, WA	−749,000
Great Meadows NWR, MA	−352,000
Lake Umbagog NWR, ME, NH	−2,250,000
Petit Manan NWR, ME	−461,000
Walnut Creek NWR, IA	−233,000
Total	−$7,345,000

NATIONAL BIOLOGICAL SURVEY

RESEARCH, INVENTORIES, AND SURVEYS

The Committee recommends a rescission of $16,680,000 from Research, Inventories, and Surveys. The recommended reductions more closely reflect the total base funding for the seven Interior bureaus prior to the establishment of the National Biological Survey in 1993. The Committee expects the Survey to avoid any increase in staffing at the regional offices. The distribution of the recommended rescission follows:

Project:	Rescission
Research	−$8,660,000
Inventory and Monitoring	−3,350,000
Information Transfer	−1,870,000
Cooperative Research units	−1,450,000
Facilities operation and maintenance	−750,000
Administration	−600,000
Total	−$16,680,000

NATIONAL PARK SERVICE

CONSTRUCTION

The Committee recommends a rescission of $22,831,000 from Construction. This rescission reflects a serious effort by the Committee to eliminate funding for projects that represent agency low priorities or projects that can be delayed. The outyear savings as a result of this action is projected to be $48,000,000. The distribution of the recommended rescission follows:

Project	Rescission	Projected Out-year Savings
Blue Ridge Parkway (Fisher Peak), VA	−$4,900,000	$7,500,000
Chamizal NM, TX	−1,200,000	1,000,000
Chickamauga-Chattanooga NMP, GA	−1,900,000	15,000,000
Grand Canyon NP, AZ	−2,000,000	.....
Monocacy Nat. Battlefield (Gambrill), MD	−863,000	3,300,000
National Trail Center, IA	−3,700,000	6,200,000
Maine Acadian Culture (tech. assistance)	−995,000	.....
Cuyahoga NRA, OH	−200,000	.....
Lincoln Research Center, IL	−5,100,000	15,000,000
Lowell Historic Preservation Commission, MA	−1,773,000	.....
Vicksburg NB, MS (tech. assistance)	−200,000	.....
Total	−$22,831,000	$48,000,000

URBAN PARK AND RECREATION FUND

The Committee recommends a rescission of $7,480,000 from the Urban Park and Recreation Fund. This will eliminate the program in fiscal year 1995.

While the program's goal of providing incentives for cities to improve their recreational opportunities is of value, the Committee believes that, given the size of the federal deficit, programs of this nature are more appropriately left to State and local governments.

LAND ACQUISITION AND STATE ASSISTANCE

The Committee recommends a rescission of $16,509,000 from Land Acquisition and State Assistance. Of the 18 projects listed below, 11 were not requested by the National Park Service. Funds for several projects represent carry over funding from previous years. In some instances, funds were appropriated as far back as fiscal year 1984 but never expended. For example, acquisition at Jefferson National Expansion Memorial has been slowed by the discovery of toxic substances. Salt River Bay NHP is on hold awaiting the Virgin Island Government's approval of the land protection plan. In the case of Valley Forge NHP, no appraisals have been ordered and acquisition is unlikely in fiscal year 1995. The Committee recommends the following distribution of the rescission:

Project:	Rescission
Acadia NP, ME	−$1,000,000
Big South Fork NRA, TN, KY	−500,000
Congaree Swamp NM, SC	−100,000
Fire Island NS, NY	−300,000
Jefferson Expansion Memorial, IL	−700,000
Salt River NHP, VI	−3,000,000
Valley Forge NHP, PA	−1,300,000
Antietam NB, MD	−1,400,000

C&O Canal NHP, MD, WV, DC	−205,000
Chaco Culture NHP, NM	−271,000
Denali NP, AK	−4,800,000
Ft. Raleigh NHS, NC	−372,000
Lowell NHP, MA	−447,000
Natchez NHP, MS	−321,000
Obed River WSR, TN	−261,000
Palo Alto NB, TX	−494,000
San Antonio Missions NHP, TX	−424,000
Weir Farm NHS, CT	−614,000
Total	−$16,509,000

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

The Committee recommends a rescission of $4,046,000 from Operation of Indian Programs. The rescission recommendation includes, $2,583,000 for Indian business development grants and $1,463,000 for special tribal courts.

CONSTRUCTION

The Committee recommends a rescission of $10,309,000 from Construction, including $2,000,000 from emergency shelters, $4,000,000 from contingency funds, $2,900,000 from employee housing, and $1,409,000 from fish hatchery rehabilitation.

The $2,000,000 for emergency shelters is no longer needed for its stated purpose. The rescission of $4,000,000 from contingency funds should still provide sufficient funds to meet the demands for construction projects currently in the pipeline for fiscal year 1995. The rescission of $2,900,000 for employee housing reduces unobligated balances while maintaining sufficient funds for this function. The rescission of $1,409,000 from hatchery rehabilitation eliminates over 35 small, low-priority projects.

TERRITORIAL AND INTERNATIONAL AFFAIRS

ADMINISTRATION OF TERRITORIES

The Committee recommends a rescission of $2,438,000 from Administration of Territories, including $438,000 in disaster assistance and $2,000,000 in maintenance assistance to the Northern Mariana Islands.

TRUST TERRITORY OF THE PACIFIC ISLANDS

The Committee recommends a rescission of $32,139,000 from the Trust Territory of the Pacific Islands for government operations grants. This grant program designed to provide operational support, was terminated when Micronesian entities changed their political status through the Compact of Free Association.

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

FOREST RESEARCH

The Committee recommends a rescission of $6,000,000 from Forest Research. The reduction should be taken from lower priority activities. The remaining fiscal year 1995 funding level is a $665,000 increase over the fiscal year 1994 appropriation.

STATE AND PRIVATE FORESTRY

The Committee recommends a rescission of $12,500,000 from State and Private Forestry for the Forest Legacy program.

INTERNATIONAL FORESTRY

The Committee recommends a rescission of $1,000,000 from International Forestry. The Committee considers this new program to be of lower priority than other Forest Service efforts.

NATIONAL FOREST SYSTEM

The Committee recommends a rescission of $3,327,000 from the National Forest System of which $2,827,000 is for general administration and $500,000 is for recreation use, wilderness management. The remaining fiscal year 1995 funding level for wilderness management, recreation use is a $1,119,000 increase over the fiscal year 1994 appropriation.

CONSTRUCTION

The Committee recommends a rescission of $4,919,000 from Construction to be distributed as follows.

Project:	Rescission
Alabama NFs, Bankhead NF, Clear Creek, campground	−$418,000
Arapaho-Roosevelt NF, CO, Boulder Office	−50,000
Florida NFs. Ocala NF, Salt Springs rehabilitation	−599,000
Hiawatha NF, MI, St. Ignace administrative site	−210,000
Kaibab NF, AZ, Chalender Ranger Station	−85,000
Lolo NF, MT, Seeley Lake warehouse	−239,000
Nebraska NF, Hudson-Meng, Prairie Center design	−231,000
North Carolina NFs, Uwharrie NF, Badin Lake campgrounds	−399,000
Pike/San Isabel NF, CO, Twin Lakes recreation area	−370,000
Routt NF, CO, Routt Office	−211,000
Routt NF, CO, Fish Creek Fall recreation area	−77,000
Texas NF, Cagle Campground	−238,000
Toiyabe NF, NV, Carson Office expansion	−360,000
Tongass-Chatham NF, AK, Hoonah warehouse	−494,000
Wasatch-Cache NF, UT, Salt Lake District Office	−351,000
White River NF, CO, Redstone campground	−492,000
White River NF, CO, Maroon Valley recreation area	−95,000
Total	−$4,919,000

LAND ACQUISITION

The Committee recommends a rescission of $3,974,000 from Land Acquisition to be distributed as follows:

Project:	Rescission
Chattooga, WSR NC/SC	−$405,000
Colorado Wilderness, CO	−300,000

Green Mountain NF, VT	−1,600,000
Pinhoti Trail, AL, trail acquisition	−257,000
Seneca Rocks, WV	−422,000
Uwharrie NF, NC	−900,000
Wayne NF, OH	−90,000
Total	−$3,974,000

DEPARTMENT OF ENERGY

FOSSIL ENERGY RESEARCH AND DEVELOPMENT

The Committee recommends a rescission of $18,650,000 from Fossil Energy Research and Development, including $1,250,000 for coal bed methane research, $1,700,000 for planar solid oxide fuel cells, and $1,000,000 for gas to liquids research in the natural gas program; $5,000,000 for the advanced computational technology initiative, including $3,500,000 in the natural gas program and $1,500,000 in the oil program; $5,000,000 in the oil program for Class 4 recovery field demonstration projects; and $4,700,000 in the coal program, including $1,200,000 for the gasification project improvement facility in WV, and $3,500,000 for in-house liquefaction research of which $2,000,000 is for indirect liquefaction and $1,500,000 is for direct liquefaction.

NAVAL PETROLEUM AND OIL SHARE RESERVES

The Committee recommends a rescission of $21,000,000 from the Naval Petroleum and Oil Shale Reserves (NPR). This amount is equivalent to the unobligated prior year funding available to NPR as of January 1995. The remaining funds available for fiscal year 1995, along with prior year unobligated funds, and uncosted balances in the operations contact for the NPR should be sufficient to fund operations at the reserves for the fiscal year 1995.

ENERGY CONSERVATION

The Committee recommends a rescission of $59,928,000 from Energy Conservation, including $46,228,000 in fiscal year 1995 funding and $13,700,000 in fiscal year 1994 funding.

The $13,700,000 in fiscal year 1994 funding which is recommended for rescission was appropriated in industry programs for a direct steelmaking demonstration program which has not been initiated. Such a demonstration program potentially has large outyear commitments for the Federal government and the Committee believes that this project is more appropriately left to private industry.

Rescissions recommended for fiscal year 1995 include $8,010,000 in buildings programs, $1,918,000 in industry programs, $21,500,000 in transportation programs of which $20,000,000 is for fleet demonstration vehicle purchases by Federal agencies and $1,500,000 is for the partnership for new generation vehicles initiative, and $14,800,000 in technical and financial assistance for the weatherization assistance program which leaves about $5,000,000 of the $20,000,000 increase provided for that program in fiscal year 1995. The recommended rescissions in building programs include $5,000,000 for the Federal energy efficiency fund, $2,500,000 for Rebuild America which leaves $5,500,000 for that effort, and

$510,000 for market pull partnerships in the areas of heating and cooling. Industry program rescissions include $347,000 for electric drives and $1,571,000 for the climate-wise initiative which leaves about $2,400,000 for that program.

The rescission recommended for the weatherization assistance program should not interfere with the adoption of the new distribution formula. The new formula should be applied to the total amount available after the rescission.

DEPARTMENT OF EDUCATION

OFFICE OF ELEMENTARY AND SECONDARY EDUCATION

INDIAN EDUCATION

The Committee recommends a rescission of $2,000,000 from Indian Education for special programs for Indian children. This rescission reduces a variety of discretionary grants including: demonstration grants, professional development, and fellowships. However, this reduction leaves sufficient funds and flexibility for the Department to continue to fund grantees.

OTHER RELATED AGENCIES

SMITHSONIAN INSTITUTION

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

The Committee recommends a rescission of $1,000,000 from Construction and Improvements, National Zoological Park. Of this amount, $500,000 is rescinded from the Front Royal Conservation and Research Center for road repairs and $500,000 from construction of the aquatic trail at the National Zoological Park.

CONSTRUCTION

The Committee recommends a rescission of $31,012,000 from Construction. Of this amount, $1,700,000 is rescinded for the Post Office Building renovation, $3,900,000 is rescinded for the Air and Space Extension and $375,000 is rescinded for planning of this facility, $21,900,000 is rescinded for the National Museum of the American Indian Cultural Center in Suitland, Maryland and $987,000 is rescinded for planning of the NMAI mall facility, and $2,150,000 is rescinded from the alterations and modifications account for ten display modification projects that most likely will not be started this year.

Although federal funds have been expended for some of these projects, all are in the pre-construction phase. These rescissions will result in a projected outyear savings of $187 million dollars.

NATIONAL GALLERY OF ART

REPAIR, RESTORATION AND RENOVATION OF BUILDINGS

The Committee recommends a rescission of $407,000 from Repair, Restoration and Renovation of Buildings to eliminate the remaining funds for a proposed sculpture garden.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

CONSTRUCTION

The Committee recommends a rescission of $3,000,000 from Construction for capital repair and renovation funding. It is the Committee's understanding that this reduction will not affect renovation projects scheduled for 1995.

WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

SALARIES AND EXPENSES

The Committee recommends a rescission of $2,300,000 from Salaries and Expenses for the costs associated with completing the interior space which has been reserved for the Center in the Federal Triangle Building and for purchasing furniture.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

NATIONAL ENDOWMENT FOR THE ARTS

GRANTS AND ADMINISTRATION

The Committee recommends a rescission of $5,000,000 from Grants and Administration, including $1,000,000 from administration and $4,000,000 from the arts programs. Of the $4,000,000 the Committee recommends that to the maximum extent practicable NEA reduce grants to individuals, excluding the National Heritage Fellowship Awards from any reductions.

NATIONAL ENDOWMENT FOR THE HUMANITIES

GRANTS AND ADMINISTRATION

The Committee recommends a rescission of $5,000,000 from Grants and Administration, including $1,000,000 from administration and $4,000,000 from the grants program.

CHAPTER VI

DEPARTMENTS OF LABOR, HEALTH AND HUMAN SERVICES, EDUCATION, AND RELATED AGENCIES

DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

TRAINING AND EMPLOYMENT SERVICES

The Committee recommends a rescission of $2,285,376,000 appropriated in Public Law 103–333 and Public Law 103–112 for programs under the Job Training Partnership Act, the School-to-Work Opportunities Act, the McKinney Homeless Assistance Act and other similar authorities. The President requested no rescissions in this account. The rescissions were taken against a base funding level of $6,188,167,000. The Committee has attempted to eliminate or substantially reduce ineffective or low-priority programs; to eliminate very small categorical programs whose purposes can be served under larger job training programs; to restrain the growth of some large programs which have grown rapidly in recent years; and to eliminate or reduce small commissions and boards. Virtually all of these funds are not available for obligation until July 1, 1995. The following table reflects the Committee's recommendations:

[$ in thousands]

Program	FY 1995 appropriation	Recommended rescission
Adult job training	$1,054,813	−$33,000
Youth job training	598,682	−310,000
Summer youth employment (1995)	867,070	−867,070
Summer youth employment (1996)	871,540	−871,540
Displaced worker program	1,296,000	−99,300
School-to-work	125,000	−12,500
Job Corps construction	142,029	−10,000
Youth Fair Chance	24,785	−24,785
Native American job training	64,080	−6,408
Migrants and seasonal farmworkers job training	85,710	−8,571
JTPA pilots and demonstrations	35,522	−10,500
JTPA research and demonstration	12,196	−3,000
Veterans homeless job training	5,011	−5,011
Rural concentrated employment programs	3,861	−3,861
Women in apprenticeship	744	−744
American Samoans	5,000	−5,000
Microenterprise grants	2,250	−2,250
JTPA capacity building	6,000	−6,000
National Commission for Employment Policy	2,223	−2,223
National Occupational Information Coordinating Committee	6,000	−500
National Center for the Workplace	1,113	−1,113
National Skill Standards Board	6,000	−2,000

The bill includes a rescission of $33,000,000 for the adult job training program under the Job Training Partnership Act (JTPA).

This represents a three percent reduction in the FY 1995 appropriation, but it still allows a three percent increase over FY 1994. The FY 1995 appropriation is not available for obligation until July 1, 1995.

For the youth job training program authorized by title II, part C of JTPA, the bill includes a rescission of $310,000,000. The FY 1995 appropriation is not available for obligation until July 1, 1995. The rescission recommended by the Committee represents about a 52 percent reduction in the program. The revised level for FY 1995 is $288,682,000; this is the same level requested by the President for this program for FY 1996. The Committee is accelerating the reduction in the program through this rescission.

There appears to be little evidence that this program is successfully preparing people for the future job market. The Department recently published a comprehensive review of the economic impacts of employment and training programs entitled *What's Working and What's Not.* This review contained several discouraging conclusions concerning this program. It was noted that short-term skills training has "been found to be unsuccessful in raising youth employment or earnings" and that "it does not appear that JTPA youth training has significant positive impacts." It also noted that subsidized work experience for disadvantaged youth "has generally not had long-term positive effects on employment or earnings".

The bill includes a total rescission of $1,738,610,000 for the summer youth employment program under JTPA. This includes $867,070,000 for the summer of 1995 and $871,540,000 for the summer of 1996. This action would terminate the program. A portion of these funds, $682,282,000, was included in the FY 1994 Labor-HHS-Education Appropriations Act. This program has not provided permanent skills training or education for young people. It is basically an income supplement. The Department's own reviews indicate that ". . . subsidized work experience alone has not been particularly successful in improving the employability of out-of-school disadvantaged high school dropouts once the subsidized work [has] ended." Subsidized work experience ". . . has generally not had long-term positive effects on employment and earnings." These jobs are public sector jobs that do not meet critical needs. The Committee believes that this program is a lower-priority Federal activity that we can no longer afford.

The Committee recommends a rescission of $99,300,000 for the displaced worker program under title III of JTPA. This represents a little over half of the increase provided in the FY 1995 appropriations act. The amount remaining after the rescission would be $1,196,700,000; this is still an increase over FY 1994 of 7 percent. This program has grown rapidly over the past couple of years. In FY 1993 the appropriation was $566,646,000. Program evaluations have questioned the effectiveness of short-term training for displaced workers.

For the School-to-Work program which is in its second year of operation, the bill includes a rescission of $12,500,000. This represents a 10 percent reduction in the appropriation. The original appropriation was $125,000,000; in FY 1994 it was only $50,000,000. After the rescission, the program would still have more than double the funds that it had in FY 1994. The Committee

supports this program and wants to see it succeed. However, in the current fiscal climate, savings must be found in all areas of the budget.

The bill rescinds the entire amount of the appropriation for the Youth Fair Chance program under the Job Training Partnership Act. The FY 1995 amount was $24,785,000. The Committee does not agree that there is a need for this separate categorical program to serve "youths" up to 30 years of age. This population can be served under the basic JTPA block grant.

For the Native American and migrant and seasonal farmworker job training programs, the Committee recommends a rescission totaling $14,979,000; this includes $6,408,000 for Native Americans and $8,571,000 for migrants. This is a 10 percent reduction in current appropriations. In the current fiscal climate, savings must be found in all areas of the budget. These groups could be served under the basic JTPA State block grants.

The bill includes a rescission of $10,500,000 for pilots and demonstrations under JTPA. This is a reduction of 30 percent from the current appropriation. There would be $25,022,000 remaining after the rescission. These are special-purpose discretionary funds that go to a variety of interest groups and organizations.

The Committee recommends a rescission of $3,000,000 for research and demonstrations under JTPA. This is a reduction of 25 percent from the current appropriation. There would be $9,196,000 remaining after the rescission. No part of this reduction shall be taken from evaluation funding, particularly for the ongoing Job Corps evaluation. The Committee feels that research and demonstration are a lower-priority activity at a time of great fiscal constraint.

For the Job Corps program, the Committee has included a rescission of $10,000,000 for capital costs. This eliminates funding for four new centers approved in the FY 1995 appropriations act. There are still eight new centers underway that were approved in prior fiscal years. The Committee has eliminated funding for the four centers because of concerns over the long-range construction and operating costs associated with them. Each new center on average costs about $16,000,000 to build and about $10,000,000 *per year* to operate. The Committee has always supported the Job Corps program and will continue to do so to the extent budgetary allocations permit. However, in the current fiscal climate, savings must be found in all areas of the budget.

The Committee has eliminated several small job training activities which simply cannot be afforded any longer. These include microenterprise grants, American Samoan training, rural concentrated employment programs, women in apprenticeship, veterans homeless job training, and JTPA capacity building activities. The bill eliminates the National Center for the Workplace which the Committee believes is not a critical Federal activity. The Committee notes that the President proposes to eliminate this in his FY 1996 budget. The bill also eliminates the National Commission for Employment Policy which performs studies that could be done by other groups and is not a critical activity. The Committee has reduced funding for the National Skill Standards Board by

$2,000,000 and reduced the National Occupational Information Coordinating Committee by $500,000.

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

The bill includes a rescission of $14,440,000 for the older workers employment program under title V of the Older Americans Act. This includes $11,263,000 for national contractors and $3,177,000 for State grants. This returns the program to the original FY 1995 President's budget request level. It is a reduction of 3.5 percent. These funds are not obligated by the Department until July 1.

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

The Committee recommends a total rescission for this account of $28,000,000. The original appropriation was $3,416,285,000. Most of this appropriation is derived by transfer from the Unemployment Trust Fund, but it does include $147,188,000 in general funds. The Committee recommends three reductions in this account. First, a rescission of $9,000,000 is included for excess postage funds that are currently available to the State employment security agencies; the President requested a $4,000,000 rescission for this purpose. In addition, the Department proposed to transfer an additional $3,806,000 from postage funds to another account; the Committee has not approved the transfer. Instead, the Committee recommends that $9,000,000 be rescinded. Second, the Committee has reduced Employment Service State grants by $7,000,000. This is a reduction of about one percent from the enacted appropriation for FY 1995; the States would still have a small increase available to them for FY 1995. The amount remaining would be $838,912,000. Third, the bill includes a rescission of $12,000,000 for the new one-stop career center program. This is a reduction of 10 percent from the enacted appropriation of $120,000,000. This program was funded at $50,000,000 in FY 1994. The Committee supports this program but given the expansion in the FY 1995 appropriation it feels that the program can absorb this relatively small reduction without adverse consequences.

EMPLOYMENT STANDARDS ADMINISTRATION

SALARIES AND EXPENSES

The bill includes a rescission of $2,487,000 for the Wage and Hour Division of the Employment Standards Administration. The FY 1995 appropriation was $101,372,000, which was an increase of $4,230,000 over FY 1994. The Committee has removed only part of the increase provided. The Wage and Hour Division administers a number of wage protection statutes, including the Davis-Bacon Act, the Fair Labor Standards Act and the Service Contract Act.

OCCUPATIONAL SAFETY AND HEALTH ADMINISTRATION

SALARIES AND EXPENSES

The bill includes a rescission of $16,072,000 for the Occupational Safety and Health Administration (OSHA). This represents the entire increase over the FY 1994 appropriation. The agency would

still have an operating budget of $296,428,000 for FY 1995. The reduction would be spread over every budget activity in the agency; the bulk of it, $10,170,000, would come from Federal and State enforcement activities.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

HEALTH RESOURCES AND SERVICES ADMINISTRATION

HEALTH RESOURCES AND SERVICES

The Committee recommends a rescission of $82,775,000 for ten activities funded under this account. The original fiscal year 1995 appropriation for the account was $3,071,059,000. The President requested rescissions totaling $29,147,000. The recommended reductions are as follows:

Program	1995 appropriation	Proposed rescission
National Health Service Corps	$125,123,000	$12,500,000
Rural health research	13,176,000	3,750,000
State offices of rural health	3,875,000	3,875,000
Native Hawaiian health care	4,524,000	3,300,000
Pacific Basin initiative	2,861,000	1,000,000
Organ transplantation	2,629,000	2,450,000
Trauma care	4,793,000	4,500,000
Health care facilities	15,000,000	15,000,000
Healthy Start	110,000,000	10,000,000
Rural health outreach grants	27,029,000	26,400,000
Total rescissions		82,775,000

The rescission of $12,500,000 for the National Health Service Corps represents a ten percent reduction in the size of the program. The General Accounting Office testified that the Department has no long term retention data to judge the impact of the program. Concerns have been raised that 7 percent of the students have defaulted and another 13 percent have satisfied their obligation through financial payment rather than service. The Committee has not distributed the reduction between the field placement and recruitment activities in order to give the Department of Health and Human Services flexibility to minimize program disruption.

The Committee recommends a rescission of $3,750,000 for rural health research, bringing funding back to the fiscal year 1994 level and the House-passed mark. The program received a 40 percent increase in 1995. Rural health research is conducted throughout the Department of Health and Human Services, including the Health Care Financing Administration and the Agency for Health Care Policy and Research.

The bill includes a rescission of $3,875,000 for State offices of rural health to terminate the program. All fifty States have received funds under this program to establish State offices; the program has been funded since 1991. Most funding is used for staff costs.

A rescission of $3,300,000 is proposed for Native Hawaiian health care, along with a $1,000,000 rescission of Pacific Basin initiative funds. All remaining 1995 funding for the two programs would be terminated. The Committee questions the need for spe-

cific programs for particular geographic populations when they have access to other national programs, like community health centers, Medicaid, and the preventive health services block grant.

The Committee recommends rescissions of $2,450,000 for organ transplantation and $4,500,000 for trauma care. All remaining funding for the two programs would be terminated. The transplantation program does not finance organ transplants; it supports auxiliary activities such as a registry and a network, which could be financed from alternative sources. The trauma care funding supports State planning activities, not the care of patients. The program has been funded since 1992. Preventive health services block grant funding can also be used for this purpose.

The bill includes a rescission of $15,000,000 appropriated for the construction of health care facilities, which would terminate all funding. The President requested a $2 million rescission of these funds in the 1996 budget. A rarely used, expired authority was cited in the 1995 bill with the intent of funding two construction projects in West Virginia and one in Pennsylvania. The construction of outpatient health care facilities has not been a principal function of the Department of Health and Human Services.

The Committee recommends a rescission of $10,000,000 for the Healthy Start program, which would preserve a $2,500,000 increase over the 1994 level. The new total funding level of $100,000,000 is the same as the President's 1996 request for the program. This demonstration program has received $263 million since 1991.

The bill includes a rescission of $26,400,000 for rural outreach grants, which would terminate all remaining funding. The program has been supported with $91.8 million since 1991 with no specific authorization. It was intended to be a demonstration to establish coordination among health care providers in rural areas.

CENTERS FOR DISEASE CONTROL AND PREVENTION

DISEASE CONTROL, RESEARCH, AND TRAINING

The Committee recommends a rescission of $8,883,000 for three activities funded under this account. The original fiscal year 1995 appropriation for the account was $2,087,272,000. The President requested rescissions totaling $1,300,000. The recommended reductions are as follows:

Program	1995 appropriation	Proposed rescission
Infectious diseases	$53,543,000	$2,800,000
Injury control	44,979,000	1,300,000
National Institute for Occupational Safety and Health	133,120,000	4,783,000
Total rescissions		8,883,000

The Committee bill proposes a rescission of $2,800,000 for infectious diseases. Even with this reduction, half of the increase provided in 1995 for the program would be maintained. After the rescission, infectious diseases would receive a 7 percent increase.

The Committee bill accepts the President's recommendation to rescind $1,300,000 of injury control funding. The program received

a 14 percent increase in 1995; after the rescission, it would still receive a $4,371,000 increase.

The bill includes a rescission of $4,783,000 for the National Institute for Occupational Safety and Health. This would return funding to the 1994 level, which was the amount approved by the House. The funding increase was targeted to a new intramural laboratory facility in West Virginia.

NATIONAL INSTITUTES OF HEALTH

NATIONAL CENTER FOR RESEARCH RESOURCES

The Committee recommends a rescission of $20,000,000 appropriated for extramural facilities construction grants. No funds would remain for this activity in 1995. The original 1995 appropriation for the account was $294,737,000. The President proposed a $1,000,000 rescission for this activity. The National Institutes of Health support $270 million of facility construction through indirect cost reimbursement. This modest direct Federal funding for facilities is too small to have any significant impact on nationwide construction needs; direct university research facility construction has not been a principal National Institutes of Health responsibility for many years.

BUILDINGS AND FACILITIES

The Committee recommends the rescission of $50,000,000 of funds appropriated in previous fiscal years for construction projects on the National Institutes of Health campus that are no longer anticipated to be built. These funds have remained available until expended. The Committee recognizes that the National Institutes of Health has been developing plans for alternative uses of these funds; by its action, the Committee has not rendered judgment on these alternate projects.

ASSISTANT SECRETARY FOR HEALTH

OFFICE OF THE ASSISTANT SECRETARY FOR HEALTH

The Committee rescinds $1,400,000 of the $2,760,000 appropriated for health care data analysis activities in 1995, thereby terminating all remaining funding for this program. Appropriated funds support staff and in-house data activities directly related to development of the Administration health care initiative which is no longer under Congressional consideration. As such, the funding for these activities is no longer required. The Committee will consider additional requests for general data analysis related to health care issues in the FY 1996 bill.

AGENCY FOR HEALTH CARE POLICY AND RESEARCH

HEALTH CARE POLICY AND RESEARCH

The bill includes a rescission of $3,132,000 in Federal funds appropriated for the Agency for Health Care Policy and Research, which received an appropriation of $138,541,000 in fiscal year 1995. The agency also received a transfer of $5,796,000 in Medicare trust funds and $18,300,000 in funds derived from the one percent

evaluation tap on other Public Health Service agencies, for a total 1995 resource level of $162,637,000. The rescission would reduce Federal funds to the 1994 level; there would continue to be a small increase over 1994 levels in total resources. Since the agency's creation in fiscal year 1991, its funding has risen from $115 million to $163 million, a 42 percent increase.

HEALTH CARE FINANCING ADMINISTRATION

PROGRAM MANAGEMENT

The Committee recommends a rescission of $38,200,000 for five activities funded under this account. The funding originally made available for the account in fiscal year 1995 was $2,199,727,000. The President requested rescissions totaling $20,000,000. The recommended reductions are as follows:

Program	1995 appropriation	Proposed rescission
Research	$56,146,000	$11,000,000
Insurance counseling	10,036,000	5,500,000
New rural health grants	1,737,000	1,700,000
Rural hospital transition grants	17,584,000	17,000,000
Essential access community hospitals	3,500,000	3,000,000
Total rescissions		$38,200,000

The Committee proposes rescissions of $11,000,000 for research and $5,500,000 for insurance counseling, which would reduce the programs' funding levels to the amounts originally requested by the President in fiscal year 1995. The research budget received a 30 percent funding increase in 1995, largely targeted for particular Congressionally-initiated research projects identified in report language. The insurance counseling program has provided grants to all States; in the last three years, $30,000,000 has been distributed. As Federal funding phases down, States can support these activities if they believe they are worthwhile. The reduced funding level for insurance counseling is also the same as the President's 1996 budget request.

The bill includes a rescission of $1,700,000 for new rural health grants, which would terminate the program. The program is a very small grant activity begun in 1994 which awards grants to six States to encourage innovation in health care delivery and financing. These activities also receive support from other parts of the Health Care Financing Administration, as well as from the Agency for Health Care Policy and Research.

The Committee proposes rescissions of $17,000,000 for rural hospital transition grants and $3,000,000 for essential access community hospitals, which would terminate all remaining funding for the two programs. The President proposed rescissions of the same amount in the 1996 budget. The President originally proposed a phasedown of the rural hospital transition grants in the 1995 budget, which was included in the House-passed bill. The Administration believes that the program has had only limited impact. The essential access community hospital program by law can provide grants to only seven States and to only a limited number of hospitals in each State. As a result, in previous years, funding has

lapsed in the program. The Administration contends that because rural hospitals have received substantial increases in Medicare reimbursement rates the need for both these programs has lessened.

ADMINISTRATION FOR CHILDREN AND FAMILIES

LOW INCOME HOME ENERGY ASSISTANCE

The Committee rescinds the $1,319,204,000 advance appropriation that was provided for the Low Income Home Energy Assistance program in the FY 1995 appropriations act for the period October 1, 1995 through September 30, 1996, thereby terminating all 1996 advance funding for the program. The Committee recommends no action regarding FY 1995 funding provided in the FY 1994 appropriations act. The Committee notes that this program was initiated to temporarily supplement existing cash assistance programs to help low income individuals pay for escalating home fuel costs resulting from the second energy crisis and was not intended to meet the entire home energy costs of assisted individuals. Since the program's creation, real energy prices for all three sources have declined to pre-1980 levels. The price of electricity, the most costly source of home energy, has decreased to pre-1974 levels according to Administration figures. In addition, the Administration informed the Committee in 1994 that low income families now spend one-third less of their income on home energy than they did when the LIHEAP program was initiated. The Committee believes that the program has evolved from a temporary energy crisis assistance program into a broad income supplement. The Committee anticipates that the committees of jurisdiction will reexamine the structure and purpose of this program in the near future.

COMMUNITY SERVICES BLOCK GRANT

The Committee recommends a rescission in this account of $26,988,000. The original FY 1995 appropriation was $472,920,000. The Committee bill would eliminate four small categorical programs: demonstration partnerships ($7,977,000), farmworker assistance ($3,084,000), rural housing ($2,927,000) and homeless assistance ($13,000,000). The basic State block grant program is not reduced; its funding level remains at $391,500,000. The Committee is attempting to eliminate and consolidate small special-purpose programs. Often, these activities can be financed under a larger umbrella program. For example, homeless activities can be financed by local community action agencies under the basic block grant program. The Committee notes that the President has proposed to eliminate three of these programs in his FY 1996 budget; the only exception is the homeless program.

CHILDREN AND FAMILIES SERVICES PROGRAMS

The Committee recommends a rescission of $25,900,000 in this account to eliminate funding for a program authorized under last year's Crime Bill, the Community Schools Youth Services and Supervision Grant Program Act of 1994. These funds are not scheduled to be obligated until late in the fiscal year. There are many small grant programs such as this authorized by the Crime Bill. Many seem to have worthy objectives on their face; however, the

Committee is concerned that many of them overlap and duplicate already existing programs, either at the Federal or State levels. In the current fiscal climate, the taxpayers simply cannot afford to pay for duplication and overlap.

PAYMENTS TO STATES FOR FOSTER CARE AND ADOPTION ASSISTANCE

The Committee has included bill language limiting awards to each State for Foster Care and Adoption Assistance administrative and training costs for FY 1995 to 110% of the amounts awarded to States for such expenditures in FY 1994. This action is consistent with the Committee's continued concern over escalating administrative costs. Administrative costs increased by 27% between 1991 and 1994. This action will not reduce maintenance payments.

ADMINISTRATION ON AGING

AGING SERVICES PROGRAMS

The bill includes a rescission of $899,000 for this account. The total FY 1995 appropriation for the account was $877,223,000. The Committee recommends rescinding the increase provided in the FY 1995 appropriations act for aging research, training, and special projects. After the rescission, $25,735,000 would remain for this activity. The Committee feels that this is a somewhat lower-priority activity that should be able to absorb this small reduction without any adverse consequences to older Americans.

DEPARTMENT OF EDUCATION

EDUCATION REFORM

Goals 2000: Educate America Act: State and local grants

The Committee rescinds $142,000,000 for the State and local systemic reform grant program authorized by title III of the Goals 2000: Educate America Act. This leaves $229,870,000 for the program this year; $92,400,000 was provided in 1994. This program supports State and local efforts to engage in systemic education reform. The Committee believes that this program should not be expanded as rapidly in a time of fiscal constraint. The program will still more than double between Fiscal Year 1994 and Fiscal Year 1995.

Goals 2000: Educate America Act: national programs

The Committee rescinds $21,530,000 for the national programs authorized by titles II and III of the Goals 2000: Educate America Act. This eliminates funding for this program; $4,600,000 was provided in 1994. This program supports assessments, development of standards, including "opportunity-to-learn" standards, research, development, and technical assistance. The Committee believes these activities should be funded through the Department's general authorities including educational research, statistics, and assessment, and the Fund for the Improvement of Education.

Goals 2000: Educate America Act: parental assistance

The Committee rescinds $10,000,000 for the parental assistance program authorized by title IV of the Goals 2000: Educate America Act. This eliminates funding for this program, which was not funded in 1994 nor requested by the President in the 1995 budget, and was not included in the House bill. This program supports resource centers to provide parents with training, information, and support for better understanding of their children's educational needs and how to help them achieve high standards. At a time of fiscal constraint, these non-direct education activities must be lower priorities. They are activities that are best supported at the local level or by other, broader authorities in the Department of Education.

School-to-work opportunities: State grants and local partnerships

The Committee rescinds $3,125,000 for titles II and III of the School-to-Work Opportunities Act. This leaves $112,500,000 for the program this year; $45,000,000 was provided in 1994. A similar amount is provided to the Department of Labor, which jointly administers the program with the Department of Education. Funds support development grants to States to plan and implement State and local school-to-work systems to ease the transition from school to work. The Committee's action allows for a substantial expansion in the program in FY 1995.

School-to-work opportunities: national programs

The Committee rescinds $9,375,000 for national programs authorized by titles II, III and IV of the School-to-Work Opportunities Act. This eliminates funding for this program; $5,000,000 was provided in 1994. The Committee believes these activities should be conducted under the Department's broader authorities for educational research, statistics, and assessment, and should not be separately funded.

EDUCATION FOR THE DISADVANTAGED

Grants to local educational agencies

The Committee rescinds $105,000,000 for grants to local educational agencies under title I of the Elementary and Secondary Education Act of 1965 (ESEA). This leaves $6,593,356,000 for the program this year. These grants support supplementary education and related services designed to increase the attainment of educationally disadvantaged children. The national assessment of the title I program found that some participants did not achieve meaningful improvement for their relative standing in fourth grade math and reading programs, nor in eighth grade math programs, and did not improve on standardized tests more than nonparticipants from similar backgrounds. The rescission eliminates one-third of the 1995 increase otherwise available.

Evaluation

The Committee rescinds $8,270,000 for evaluation activities related to programs authorized by title I of the Elementary and Secondary Education Act of 1965. This eliminates funding for this program; $7,987,000 was provided in 1994. The Committee believes

these activities should be conducted under the Department's broader authority for educational research, statistics, and assessment, or under the Fund for the Improvement of Education, and should not be funded separately.

IMPACT AID

Impact aid: payments for Federal property (section 8002)

The Committee rescinds $16,293,000 for the impact aid program of payments for Federal property authorized under section 8002 of the Elementary and Secondary Education Act of 1965. This eliminates funding for this program; $16,293,000 was provided in 1994. These payments are made to local educational agencies without regard to the presence of Federally connected children. The Committee believes that payments related to such children demand a higher priority. The President's budget requests no funds for 1996; the Committee would terminate the program in 1995.

SCHOOL IMPROVEMENT PROGRAMS

Eisenhower professional development State grants

The Committee rescinds $60,000,000 for the Eisenhower professional development State grants program authorized under title II of the Elementary and Secondary Education Act of 1965. This leaves $260,298,000 for the program this year; $250,998,000 was provided in 1994. These funds support State grants for the professional development activities to address teacher training needs in all of the core academic subject areas. The Committee believes that this program should not be expanded any faster in a time of fiscal constraint.

Safe and drug-free schools and communities

The Committee rescinds $481,962,000 for the safe and drug-free schools and communities programs authorized under title IV of the Elementary and Secondary Education Act of 1965. This eliminates funding for these programs; $471,567,000 was provided in 1994. The program funds activities related to safe schools and alcohol and drug abuse education programs at the national, State, and local levels. The Committee believes that State and local activities should be carried out under other authorities, such as the substance abuse block grant ($1.2 billion), the preventive health block grant ($158 million), programs under the Center for Substance Abuse Prevention ($239 million), and the revised crime bill. In addition, national activities should be conducted under the Department's broader authority for educational research, statistics, and assessment.

Education infrastructure

The Committee rescinds $100,000,000 for the education infrastructure program authorized under title XII of the Elementary and Secondary Education Act of 1965. This eliminates funding for the program; no funds were provided in 1994. This program is newly authorized and has not been funded before. The program supports grants for school facilities at the elementary and secondary levels. The Committee action supports the President's rescis-

sion request for this program; the House provided no funding in its bill.

Inexpensive book distribution (Reading Is Fundamental)

For the inexpensive book distribution program authorized under title X, part E, of the Elementary and Secondary Education Act of 1965 and which is operated under contract by Reading Is Fundamental, Inc. (RIF), the Committee rescinds $5,300,000. This leaves $5,000,000 for this program; $10,300,000 was provided in 1994. The Committee believes that this program is both worthy and highly visible, but thinks that it could easily be funded through private foundations or other non-Federal sources.

Arts in education

For the arts in education program authorized under title X, part D, of the Elementary and Secondary Education Act of 1965, the Committee rescinds $6,000,000. This leaves $6,000,000 for this program; $8,944,000 was provided in 1994. The Committee believes that these model and demonstration programs should be funded under more general authorities for such activities that are available to the Department and elsewhere.

Instruction in civics, government, and the law (law related education)

For the program of instruction in civics, government, and the law authorized under title X, section 10602 of the Elementary and Secondary Education Act of 1965 (formerly the law-related education program), the Committee rescinds $5,899,000. This eliminates funding for this program; $5,952,000 was provided in 1994. While the objective of making students aware of the components of American Government is commendable, a number of grantees have repeatedly received awards. These established programs should be able to be continued without additional Federal assistance. The Committee action supports the President's 1995 rescission request for this program.

Education for homeless children and youth

For the education of homeless children and youth program, authorized by section 722 of the Stewart B. McKinney Homeless Assistance Act, the Committee rescinds $28,811,000. This eliminates funding for this program; $25,470,000 was provided in 1994. These funds support a variety of State and local planning, coordination and training programs as well as services for homeless children and youth. The Committee believes these activities constitute advocacy within State planning and budgeting processes, which is not a Federal responsibility, and direct services can be provided under programs such as title I and Head Start.

Dropout prevention demonstrations

The Committee rescinds $28,000,000 for the dropout prevention demonstrations program authorized under title V, part C, of the Elementary and Secondary Education Act of 1965. This would eliminate funding for this program; $37,730,000 was provided in 1994. This program provides discretionary grants to demonstrate success-

ful techniques to reduce the number of children who do not complete their elementary and secondary education. The Committee believes the objectives of this program have been achieved and supports the President's 1995 rescission request for this program; the House provided no funding in its 1995 bill.

Ellender fellowships

The Committee rescinds $4,185,000 for the Allen J. Ellender fellowship program authorized by title X, part G, of the Elementary and Secondary Education Act of 1965. This would eliminate funding for this program; $4,223,000 was provided in 1994. This program supports the Close-Up Foundation of Washington, D.C., to carry out its program to increase the understanding of the Federal Government by providing fellowships to disadvantaged secondary school students, and their teachers, economically disadvantaged older Americans, and recent immigrants. The Administration has indicated that there is no continuing Federal role for this program, having found several organizations performing the same activities without Federal assistance. The Committee supports the President's 1995 rescission request for this program.

Education for Native Hawaiians

The Committee rescinds $12,000,000 for the education of Native Hawaiians authorized by title IX, part B, of the Elementary and Secondary Education Act of 1965. This eliminates funding for this program; $8,224,000 was provided in 1994. A number of programs limited to Native Hawaiians are supported with these funds, including a model curriculum project, family-based education centers, postsecondary education fellowships, gifted and talented education projects, and special education projects for disabled pupils. To the extent that Native Hawaiians meet the eligibility criteria that are applied to all citizens, they are already eligible to participate in the Department's regular programs; in addition, Native Hawaiians are counted in the allocation formulas for such programs. The President proposed no funds for this program in 1995 and 1996; the Committee's action would eliminate the program in 1995.

Training in early childhood education and violence counseling

The Committee rescinds $13,875,000 for training in early childhood education and violence counseling authorized under section 596 of the Higher Education Act. This eliminates funding for this program; $14,000,000 was provided in 1994. This program supports the training of individuals for careers in early childhood development and for careers in counseling young children affected by violence and the adults who work with them. The Committee does not believe that Federal funds should support a program with such a narrow focus, and suggests that States could fund these activities under the revised crime bill if they should choose to do so. The Administration proposes to make 1996 the final year for funding this program; the Committee would terminate it now.

Family and community endeavor schools

The Committee rescinds $11,100,000 for the family and community endeavor schools authorized under section 30402 of the Violent

Crime Control and Law Enforcement Act of 1994 and funded from the Violent Crime Reduction Trust Fund established by title XXXI of that Act. This eliminates funding for this program; no funds were provided in 1994. This program supports programs in high-poverty and high-crime areas to improve the academic and social development of at-risk students.

BILINGUAL AND IMMIGRANT EDUCATION

Bilingual education; transitional services

The Committee rescinds $38,500,000 for bilingual education programs authorized under title VII of the Elementary and Secondary Education Act of 1965. This action terminates four small programs funded at $50,000,000 in 1995: mathematics and science training, peer-to-peer student learning of language, family English literacy, and the special population program. The remaining $11,500,000 from these programs are to be used for transitional services under section 7021 of the Act as in effect prior to Oct. 20, 1994. The Committee's action supports teaching English as a second language, but eliminates multicultural components and programs that teach in a native language first. Teacher training and other staff development can be accomplished under other, more general authorities.

SPECIAL INSTITUTIONS FOR PERSONS WITH DISABILITIES

National Technical Institute for the Deaf

The Committee rescinds $799,000 for the National Technical Institute for the Deaf. This leaves $42,492,000 for the program in 1995; $41,836,000 was provided in 1994. The Committee action eliminates approximately half of the increase initially provided for 1995.

Gallaudet University

The Committee rescinds $1,298,000 for Gallaudet University. This leaves $78,732,000 in funds provided for 1995; $78,435,000 was provided in 1994. The Committee action eliminates approximately half of the increase initially provided for 1995.

VOCATIONAL AND ADULT EDUCATION

Community-based organizations

The Committee rescinds $9,479,000 for community-based organizations authorized by the Carl D. Perkins Vocational and Applied Technology Education Act. This eliminates funding for this program; $11,785,000 was provided in 1994. This program supports collaboration among community-based organizations, public agencies, and businesses to improve vocational education services to disadvantaged youth. Both the President and the Committee believe that this program duplicates activities under basic State grants. The Committee supports the President's 1995 rescission request for this program.

Consumer and homemaking education

The Committee rescinds $34,409,000 for consumer and homemaking education authorized under the Carl D. Perkins Vocational

and Applied Technology Education Act. This eliminates funding for this program; $34,720,000 was provided in 1994. This program provides formula grants to the States for instruction in the areas of food and nutrition, consumer education, family living and parenthood education, child development and guidance, housing, home management, and clothing and textiles. Both the President and the Committee believe that this program duplicates activities under basic State grants. The Committee supports the President's 1995 rescission request for this program.

Tech-prep education

The Committee rescinds $108,000,000 for the tech-prep education program authorized under the Carl D. Perkins Vocational and Applied Technology Education Act. This eliminates funding for this program; $104,123,000 was provided in 1994 to support planning and demonstration grants. The Committee believes that this program duplicates other programs including the school-to-work program, and thinks that technical colleges, the primary beneficiary under this program, should support tech-prep program outreach and coordination from their own funds. In addition, the President has proposed consolidating this program into a block grant.

National programs for vocational education

The Committee rescinds $34,535,000 for national programs authorized under the Carl D. Perkins Vocational and Applied Technology Education Act. This eliminates funding for these programs; $38,077,000 was provided in 1994. This authority supports research, demonstration programs, the National Occupational Information Coordinating Committee, and a data system for vocational education. These national activities should be conducted under the Department's broader authorities for educational research, statistics, and assessment.

National Institute for Literacy

The Committee rescinds $4,869,000 for the National Institute for Literacy authorized under section 384(c) of the Adult Education Act. This eliminates funding for this program; $4,909,000 was provided in 1994. The Institute supports research and development projects, tracks progress made toward national literacy goals, supports research fellowships, disseminates information through a national clearinghouse, and coordinates literacy information data from national and State sources. The Committee believes that these national activities should be conducted under the Department's broader authority for educational research, statistics, and assessment, and the Fund for Improvement of Education. In addition, the President has proposed consolidating this program into a block grant in 1996; the Committee would terminate it in 1995.

State literacy resource centers

The Committee rescinds $7,787,000 for State literacy resource centers authorized under the Adult Education Act. This eliminates funding for this program; $7,857,000 was provided in 1994. This program allocates funds to States or groups of States to establish a network of State resource centers to stimulate the coordination

of services and enhance the capacity of State and local organizations to provide services. The program provides little, if any, direct literacy training. The Committee believes that these national activities should be conducted under the Department's broader authority for educational research, statistics, and assessment, and the Fund for Improvement of Education, as well as professional development programs. In addition, the President has proposed consolidating this program into a block grant in 1996; the Committee would terminate it in 1995.

Workplace literacy partnerships

The Committee rescinds $18,736,000 for workplace literacy partnerships authorized under the Adult Education Act. This eliminates funding for this program; $18,906,000 was provided in 1994. This program provides discretionary demonstration grants for workplace-related literacy training and supportive services. The Committee believes that these national activities should be conducted under the Department's broader authority for educational research, statistics, and assessment, and the Fund for Improvement of Education. In addition, the President has proposed consolidating this program into a block grant in 1996; the Committee would terminate it in 1995.

Literacy training for homeless adults

The Committee rescinds $9,498,000 for literacy training for homeless adults authorized under section 702 of the Stewart B. McKinney Homeless Assistance Act. This eliminates funding for this program; $9,584,000 was provided in 1994. This program authorizes State grants for programs of literacy training and basic skills remediation for homeless persons. The Committee believes these activities can be funded under basic State grants of both the Perkins Act and the Adult Education Act. The provision of multiple funding streams inhibits the setting of priorities and makes coordination among similar programs difficult. In addition, the President has proposed consolidating this program into a block grant in 1996; the Committee would terminate it in 1995.

Literacy programs for prisoners

The Committee rescinds $5,100,000 for literacy programs for prisoners authorized under title VI of the National Literacy Act. This eliminates funding for this program; $5,100,000 was provided in 1994. This program assists persons incarcerated in prison, jail, or detention centers through functional literacy and life skills training programs. The Committee believes this program can be funded under basic State grants of both the Perkins Act and the Adult Education Act, as well as through State grants under the revised crime bill. The provision of multiple funding streams inhibits the setting of priorities and makes coordination among similar programs difficult. In addition, the President has proposed consolidating this program into a block grant in 1996; the Committee would terminate it in 1995.

STUDENT FINANCIAL ASSISTANCE

State student incentive grants

The Committee rescinds $63,375,000 for the State Student Incentive Grants program authorized under title IV, part A, subpart 4, of the Higher Education Act, thereby terminating the program. The 1995 budget request proposed to terminate this program based on the recommendations of the National Performance Review which indicated that the program had accomplished its purpose. The 1996 budget proposes to phase out SSIGs over two years. The SSIG program was established in 1972 to encourage and expand State scholarship assistance to postsecondary students with substantial financial need. At that time, only 26 states provided such need-based grants. Today, all 50 States and the District of Columbia provide such assistance. In addition, 46 states over-match the SSIG requirement, 42 states award need-based aid in addition to SSIG, and 33 states award non-need-based aid. SSIG now accounts for only 2.5% of grants awarded by states.

State postsecondary review entities (SPRE)

The Committee rescinds $20,000,000 for State Postsecondary Review Entities (SPREs) authorized under title IV, part H, subpart 1, of the Higher Education Act, thereby terminating the program. This program reimburses States for activities that supplement existing institutional licensing and review functions conducted by States as part of the process of establishing the eligibility of postsecondary institutions to participate in federal student aid programs. The Committee believes that the program is not well focused on the institutional sectors most in need of oversight and threatens to involve top-tier 4-year institutions in burdensome and unnecessary review activities prescribed by the 15 statutory review standards. Department projections regarding the anticipated number of schools subject to review have fluctuated widely. Certain of these estimates have suggested that as many as one-quarter to one-half of all postsecondary institutions might be "triggered" into the burdensome SPRE review process. Appropriations are available for a 2-year period; the Department anticipates obligating only $6 million of the 1995 funds by the end of the fiscal year. Termination of this program does not affect Departmental review and certification activities or independent accreditation requirements.

HIGHER EDUCATION

Native Hawaiian and Alaska Native culture and arts development

The Committee rescinds $1,000,000 for the Native Hawaiian and Alaska Native culture and arts study and instruction development program authorized under title XV, part B, of P.L. 99–498, thereby terminating the program. The budget request recommends terminating this new program in 1996. The program provides for the study and instruction in Native Hawaiian or Alaska Native art and culture, functions which the Committee believes are the responsibility of the respective States and which should not be extended to the federal government during times of fiscal constraint. In addition, organizations may already receive funds for the purposes of

this program under the National Endowment for the Arts or the National Endowment for Humanities.

Eisenhower leadership program

The Committee rescinds $4,000,000 for the Eisenhower leadership program authorized by title X, part D, of the Higher Education Act, thereby terminating the program consistent with the budget request. The National Performance Review indicated that this program is poorly focused, does not perform a federal responsibility, and duplicates activities already included in many postsecondary curricula. The program provides funding to schools to stimulate development of leadership skills among college students and to recruit and educate outstanding students for leadership roles in a variety of fields.

Law school clinical experience

The Committee rescinds $14,920,000 for the Law School Clinical Experience program authorized under title IX, part G of the Higher Education Act, thereby terminating the program consistent with the budget request and the National Performance Review which indicated that this program is not a federal responsibility and has largely served its purpose. The Committee notes that the American Bar Association, the law school accrediting agency, recommends clinical experience programs for accreditation. This program authorizes grants to accredited law schools to support programs that provide clinical experience to law students, either through actual legal work or simulations.

Urban community service

The Committee rescinds $13,000,000 for the Urban Community Service program authorized under title XI, part A, of the Higher Education Act, thereby terminating the program. The budget recommends termination of the program in 1996. This program provides grants to urban universities and consortia for such institutions to encourage community involvement in social and economic problems of local urban areas including work force preparation, poverty, health care, problems of the elderly and families and children, environment, economic development and crime. The Committee believes these activities are not proper functions of the Department of Education and should be more appropriately addressed through other, more focused, federal, state, local and private programs.

Student financial database and information line

The Committee rescinds $496,000 for the student financial aid database authorized under title IV, part A, chapter 5, of the Higher Education Act, thereby terminating the second year of the design and requirements analysis contract initiated in 1994. The budget proposes to terminate the program in 1996 following completion of the design contract. This program authorizes a contract to establish and maintain a computerized database of all public and private financial assistance programs to be accessible to schools and libraries through modems or toll-free telephone lines. The Committee notes that private sector publishers already provide a great deal of

information on colleges and financial assistance, and this activity represents a relatively low priority during a period of budgetary constraint.

Federal TRIO programs

The Committee rescinds $11,200,000 for the Federal TRIO programs authorized under title IV, part A, subpart 2, chapter 1, of the Higher Education Act, thereby retaining three-fourths of the increase in funding provided in 1995. These funds support six different programs—Talent Search, Upward Bound, Student Support Services, Ronald E. McNair post-baccalaureate achievement, Educational Opportunity Centers, and staff development activities. The Congress has provided funding to evaluate these programs, and the initial interim report suggests the Student Services program duplicates other services available to the same student population, does not provide discernibly different outcomes for participating students, and does not require programs to set adequate achievement goals. The Committee notes the considerable increase of funds for TRIO programs in previous years.

National early intervention scholarships and partnerships

The Committee rescinds $3,108,000 for early intervention scholarships and partnerships authorized by title IV, part A, subpart 2, chapter 2, of the Higher Education Act, thereby terminating the program consistent with the budget request. This program supports State efforts to provide scholarships to low-income students who attain a high school diploma or the equivalent and additional counseling, mentoring, academic support, outreach, support services to at-risk precollege students, and information regarding college financing options to students and their parents. The budget request indicates that this program duplicates services available under the TRIO programs.

Byrd honors scholarships

The Committee rescinds $9,823,000 for the Robert C. Byrd honors scholarship program authorized under title IV, part A, subpart 6, of the Higher Education Act, thereby eliminating the 1995 increase. Congress provided $19,294,000 for the program in 1994. This program provides non-need-based scholarships of $1,500 annually for up to 4 years of study at institutions of higher education. The Committee notes that the Department of Education will make available $36 billion in student financial assistance this year. The Committee believes that need-based financial aid is a relatively higher priority and that non-need-based assistance is the proper responsibility of States and private organizations during periods of fiscal constraint. The Committee's action will not affect the over 19,000 continuing Byrd scholarships.

National science scholars

The Committee rescinds $4,424,000 for National Science Scholars authorized under title VI, part A, of the Excellence in Mathematics, Science, and Engineering Education Act of 1990 thereby terminating the program. The budget requests no funding for the program in 1996 consistent with the reinventing Government proposals.

Under this program, graduating public or private high school seniors who have demonstrated academic achievement in the physical, life, or computer sciences, mathematics, or engineering receive scholarship assistance to meet their higher education expenses. The Committee notes that the federal government provides $36 billion in annual student financial assistance which is available to students wishing to pursue science related education. This small categorical program is a relatively low priority, is costly to administer, and the authorization was repealed in P.L. 103–382, the Improving America's Schools Act.

National Academy of Science, Space, and Technology

The Committee rescinds $2,000,000 for the National Academy of Science, Space, and Technology, previously authorized under title VI, part C, of the Excellence in Mathematics, Science, and Engineering Education Act of 1990, but repealed by the Improving America's Schools Act of 1994. This action terminates funding for this new program consistent with the budget proposal and the recommendations of the National Performance Review. The federal government provides $36 billion in annual student assistance which is available to individuals pursuing science-related education. This small categorical program is particularly difficult and costly to administer, and the Committee does not believe it is a relatively high enough priority to merit continued funding.

Douglas teacher scholarships

The Committee rescinds $14,300,000 for the Paul Douglas teacher scholarships program authorized under title V, part C, subpart 1, of the Higher Education Act, thereby terminating all remaining 1995 funding for this program. The budget requests termination of the program in 1996 consistent with the reinventing Government report which determined that Douglas scholarships duplicate the purposes of the Eisenhower Professional Development program. The federal government will provide $36 billion in student financial assistance in 1995 which is available to individuals pursuing teaching careers. The program provides scholarships to outstanding high school graduates who demonstrate an interest in teaching at the preschool, elementary, or secondary levels.

Olympic scholarships

The Committee rescinds $1,000,000 for the new program of Olympic scholarships authorized under title XV, part E, of P.L. 102–325, thereby terminating the program consistent with the budget request. This program provides funding to prospective Olympians attending one of four schools. Federal student financial assistance in the amount of $36 billion is available to students in 1995, including those pursuing Olympic competition.

Teacher corps

The Committee rescinds $1,875,000 for the Teacher Corps program authorized by title V, part C, subpart 3, of the Higher Education Act, thereby terminating the program consistent with the budget request. This program provides grants to States to award 3-year scholarships to students to meet the costs of teacher prepa-

ration programs. The Committee notes that the program duplicates the Douglas scholarships and the Eisenhower Professional Development program. In addition, it is administratively complex, the application process is burdensome to States, and the repayment provisions require constant monitoring that consume substantial departmental resources. The federal government provides $36 billion in 1995 student financial assistance which is available to students pursuing teacher training.

Faculty development fellowships

The Committee rescinds $3,500,000 for faculty development fellowships authorized under title IX, part E, of the Higher Education Act, thereby terminating all remaining 1995 funding for this program. This program provides approximately 450 fellowships to minority undergraduate students seeking faculty positions and minority faculty seeking doctorates. The federal government provides $36 billion in student financial assistance which is available to minority individuals seeking undergraduate, graduate and doctoral degrees and which is sufficient to accomplish the purposes of this program.

Harris fellowships

The Committee rescinds $10,100,000 for the Harris Graduate Fellowship program authorized under title IX, part B, of the Higher Education Act, thereby terminating all remaining funding for the program. The budget proposes termination of the program in 1996 consistent with the reinventing Government proposals which found that it duplicated the Graduate Assistance in Areas of National Need (GAANN) program. This program authorizes fellowships to assist women and minorities who are underrepresented in graduate and professional programs to undertake graduate and professional study, with half of the annual appropriation supporting awards for master's and professional students and half for awards for doctoral study. The federal government provides $36 billion in student financial assistance in 1995, of which $8.8 billion will support graduate- and doctoral-level students.

Javits fellowships

The Committee rescinds $7,500,000 for Jacob K. Javits fellowships authorized under title IX, part C, of the Higher Education Act, thereby terminating all remaining funding for this program. The budget proposes to terminate the program in 1996 consistent with the reinventing Government proposals. The program provides fellowships to students for graduate study in the arts, humanities, and social sciences. The federal government has provided $36 billion in student financial assistance in 1995 which is available to students seeking graduate study in the arts, humanities and the social sciences and of which $8.8 billion is available for graduate-level study.

HOWARD UNIVERSITY

Academic program

The Committee rescinds $1,800,000 for the academic program at Howard University, thereby terminating half of the appropriated increase for 1995 consistent with the bill-wide policy regarding federally-supported institutions. Under a Federal charter, Howard University provides undergraduate liberal arts, professional instruction and graduate professional programs.

Construction

The Committee rescinds $2,500,000 for construction at Howard University, thereby terminating the remaining 1995 funding for the program. The initial 1995 appropriation was $5,000,000; no funds were provided in 1994. The budget requests no funds for construction in 1996. The Committee believes that the responsibility for capital activity to maintain and expand physical plant at all institutions is the responsibility of the institutions themselves, including Howard University.

COLLEGE HOUSING AND ACADEMIC FACILITIES LOANS PROGRAMS

The Committee rescinds $490,000 for the college housing and academic facilities loan program authorized under title VII, part C, of the Higher Education Act and section 505(c) of the Federal Credit Reform Act. This program supports a loan program for postsecondary education facilities.

EDUCATION RESEARCH, STATISTICS, AND IMPROVEMENT

International education exchange

The Committee rescinds $3,000,000 for the international education exchange program authorized under title VI of Goals 2000: Educate America Act. This eliminates funding for this program; no funds were provided in 1994. This program supports the development of curricula and training programs for educators in eligible countries. The Committee believes that this program duplicates existing programs at the Agency for International Development and elsewhere, making Federal support for this program inappropriate.

Telecommunications demonstration project for mathematics

The Committee rescinds $2,250,000 for the telecommunications demonstration project for mathematics authorized under title III, part D, of the Elementary and Secondary Education Act of 1965. This eliminates funding for this program; no funds were provided in 1994. This is a national demonstration project to train teachers to prepare students to achieve State content standards in mathematics. The President requested no funds for this program in 1995, and no funds were provided by the House; the Committee action eliminates funding for this program.

Javits gifted and talented students education

The Committee rescinds $4,600,000 for the Jacob K. Javits Gifted and Talented Students Education Act authorized under title X, part B, of the Elementary and Secondary Education Act of 1965.

This eliminates the remaining 1995 funding for this program. The initial 1995 appropriation was $9,521,000; $9,607,000 was provided in 1994. This program assists State and local education agencies, higher education institutions, and other agencies for research, demonstration, training, and other activities to identify and meet the educational needs of gifted and talented students. The Committee believes that these activities should be conducted under the Department's broader authorities for educational research, statistics and assessment, the Fund for Improvement of Education and others. The Committee would eliminate this program in 1995.

Star schools; Fund for the Improvement of Education

The Committee rescinds $10,000,000 for the star schools program authorized under title III, part B, of the Elementary and Secondary Education Act of 1965. This leaves $20,000,000 available in 1995 funds, which the Committee transfers to the Fund for the Improvement of Education (FIE) authorized under title X, part A, of the Elementary and Secondary Education Act of 1965. This action eliminates 1995 funding for the star schools program; $25,944,000 was provided in 1995. The transfer of funds to FIE increases the 1995 funding level from $36,750,000 to $56,750,000; $33,379,000 was provided in 1994 for the FIE. The star schools program supports the development of statewide or multi-State telecommunications partnerships for activities such as increasing the availability of courses in mathematics, science, and foreign languages, serving educationally disadvantaged students, and training teachers in the use of telecommunications equipment. The Committee believes that these activities should be conducted under the Department's broader authority for educational research, statistics, and assessment, and FIE. The Committee would eliminate the star schools program in 1995.

National diffusion network

The Committee rescinds $2,700,000 for the national diffusion network program authorized under title XIII, part B, of the Elementary and Secondary Education Act of 1965. The initial 1995 appropriation was $14,480,000. The Committee action eliminates the remaining 1995 funds for this program; $14,582,000 was provided in 1994. The purpose of this network is to make use of successful investments in research, development, and demonstration programs in schools and districts outside of the districts where these programs were initially developed. The Committee believes that these activities should be conducted under the Department's broader authorities for educational research, statistics, and assessment, and under the Fund for the Improvement of Education.

Ready to learn television

The Committee rescinds $2,700,000 for the ready to learn television program authorized under title III, part C, of the Elementary and Secondary Education Act of 1965. The initial 1995 funding for this program was $7,000,000. The Committee action eliminates all remaining 1995 funds for this program; no funds were provided in 1994. This program helps to develop and distribute educational and instructional video programming for preschool and elementary

school children and their parents. The Committee believes that these activities should be conducted under the Department's broader authority for educational research, statistics, and assessment, and the Fund for Improvement of Education.

Technology for education

The Committee rescinds $30,000,000 for the technology for education programs authorized under title III, part A, of the Elementary and Secondary Education Act of 1965. The initial 1995 funding for this program was $40,000,000. The Committee actions eliminates all remaining 1995 funds for this program; no funds were provided in 1994. This program supports the demonstration and development of technology applications in elementary and secondary schools, professional development in educational technology, and technology-related services in public libraries and literacy programs. The Committee believes that these activities should be conducted under the Department's broader authorities for educational research, statistics, and assessment, and the Fund for Improvement of Education.

LIBRARIES

Public library construction

The Committee rescinds $15,300,000 for public library construction authorized under title II of the Library Services and Construction Act. This eliminates all remaining funds from the initial 1995 appropriation of $17,792,000; $17,792,000 was provided in 1994 as well. These activities assist public library construction programs, especially those that increase access to the disabled, increase energy efficiency, or accommodate new forms of library technology. Over $250 million has been provided for this program over the last 10 years; the Committee believes that there is no clear Federal responsibility for these activities, and has difficulty justifying them in the current fiscal environment. The Committee would eliminate this program for the remainder of 1995.

Library literacy programs

The Committee rescinds $8,026,000 for library literacy programs authorized under title VI of the Library Services and Construction Act. This eliminates funding for this program; $8,098,000 was provided in 1994. This program promotes literacy training in the Nation's public libraries to combat illiteracy among adults with funds used primarily for administrative staff and library materials. The Committee believes that these activities can be supported under the broader authority of State grant programs under either the Adult Education Act or the Library Services and Construction Act, and supports the President's request for a rescission of 1995 funds for this program.

Library education and training

The Committee rescinds $4,916,000 for library education and training authorized under title II, part B, of the Higher Education Act. This eliminates funding for this program; $4,960,000 was provided in 1994. This program provides grants to institutions of high-

er education and library professional organizations for training or retraining of librarians. The Committee believes that these activities can be supported under the broader authority for student aid and other programs, and supports the President's request for a rescission of 1995 funds for this program.

Research and demonstrations

The Committee rescinds $6,500,000 for library research and demonstrations authorized under title II, part B, of the Higher Education Act. This eliminates funding for this program; $2,802,000 was provided in 1994. This program supports projects to improve libraries and information technologies, and to disseminate the results of these projects. The Committee believes that these activities should be conducted under the Department's broader authority for educational research, statistics, and assessment. The President requests no funding for 1996; the Committee would eliminate this program in 1995.

RELATED AGENCIES

CORPORATION FOR PUBLIC BROADCASTING

The Committee rescinds $47,000,000 of the $312,000,000 appropriated for FY 1996 in the FY 1994 appropriations act; the Committee further rescinds $94,000,000 of the $315,000,000 appropriated for FY 1997 in the FY 1995 appropriations act.

The Committee notes that these rescissions were among the most difficult decisions it faced in its efforts to downsize federal programs under its jurisdiction. Nevertheless, in a time of extreme fiscal constraint, the Committee believes that public broadcasting must contribute to the government-wide downsizing initiative. These rescissions represent a reduction of 15% of federally appropriated funding for 1996 and 30% of such funding for 1997. The Committee wishes to emphasize that these reductions represent only 2.5% and 5.0% of total estimated public broadcasting revenues for fiscal years 1996 and 1997, respectively. The Committee believes that while these reductions will be difficult, they are reasonable in the context of overall budgetary constraints and provide the public broadcasting industry ample resources and time to reassess and restructure its activities without undue disruption of broadcast services.

The Committee encourages the CPB in allocating reduced funding to consider the impact of reduced allocations on rural stations, particularly radio and television stations that do not have as great a donor base as urban stations and which serve areas that have only limited cable alternatives.

RAILROAD RETIREMENT BOARD

Vested Dual Benefits

The Committee rescinds $5,000,000 of the $261,000,000 previously appropriated for the phase-out costs for vested dual benefits in the FY 1995 appropriations act. The Committee takes this action on the advice of the Board in its communication of February 13, 1995, in which it advises Congress that its latest estimates project

that $256,000,000 will be sufficient to pay full vested dual benefits to all eligible annuitants in fiscal year 1995.

Limitation on Administration

The Committee directs the Board to take immediate action to reexamine the agency's field office operations and to develop a restructuring proposal that reflects new technologies, agency downsizing, budget cuts, and reengineering efforts. The new structure should reflect modern service delivery techniques rather than historical structures.

Limitation on the Office of Inspector General

In order to facilitate greater management improvements at the RRB, the Committee encourages the Inspector General to reallocate FY 1995 resources to emphasize internal management audits and reviews to improve agency management systems. The Inspector General should make appropriate recommendations to the Board for program changes.

GENERAL PROVISION

FEDERAL DIRECT STUDENT LOAN PROGRAM

The Committee bill rescinds $47,000,000 from funds available under Section 458 of the Higher Education Act for administration of the William D. Ford Direct Loan Program. The Committee believes a reduction in available funds as recommended will not adversely affect the administration of the program and represents one-half of the amount authorized, but not expended by the Department, for fiscal year 1994. The Committee intends that the Department adjust anticipated expenditures by eliminating expenditures for public relations, advertising, and payment of administrative fees to institutions of higher education.

The Committee is deeply concerned that expenditures of funds for the administration of the Direct Loan Program to date have exceeded the expenditures necessary to properly implement the program.

CHAPTER VII

LEGISLATIVE BRANCH

JOINT ITEMS

JOINT ECONOMIC COMMITTEE

The Committee bill rescinds $460,000 of the funds provided for the Joint Economic Committee for fiscal year 1995. This rescission reflects a reduction of approximately 20% in the funds currently available and is based upon testimony from the Joint Economic Committee.

JOINT COMMITTEE ON PRINTING

The Committee bill rescinds $418,000 of the funds provided for the Joint Committee on Printing for fiscal year 1995 and transfers the remaining balances equally to the authorizing committees of jurisdiction who have legislative oversight on Federal printing matters, the Committee on House Oversight and the Senate Committee on Rules and Administration.

OFFICE OF TECHNOLOGY ASSESSMENT

The Committee has included a rescission of $650,000 in funds made available to the Office of Technology Assessment in Public Law 103–283. The rescission results from a hiring freeze, an equipment moratorium and building lease savings. The Committee believes that OTA should seriously consider locating space in existing buildings which are owned by the government before making any long term lease renewals.

ARCHITECT OF THE CAPITOL

CAPITOL BUILDINGS AND GROUNDS

CAPITOL BUILDINGS

The Committee bill rescinds $2,500,000 from funds made available to the Architect of the Capitol for energy efficient lighting retrofitting in the Capitol complex. There was $1,000,000 made available in Public Law 102–392, and $2,000,000 made available in Public Law 103–69 for this project. The conference report, "Making Emergency Supplemental Appropriations for the Fiscal Year Ending September 30, 1994, and for Other Purposes" directed the Architect of the Capitol to use the $3,000,000 for converting and maintaining property and facilities at Fort Meade for long term storage needs. The energy efficient lighting funds were not needed because Public Law 103–211 (108 Stat. 40) gave the Architect of the Capitol authority to utilize the services of energy services com-

panies to underwrite the cost of the retrofit program. Sufficient funds remain in this account to construct a 2–3 million book capacity remote storage facility.

GOVERNMENT PRINTING OFFICE

CONGRESSIONAL PRINTING AND BINDING

The bill rescinds $3,000,000 of Congressional printing and binding funds provided for fiscal year 1995. Congressional printing volume has been lower than the levels projected by the Government Printing Office for the past two years. This rescission is based on the expectation that Congressional printing volume for FY 1995 will approximate the average printing volume of FY 1993 and FY 1991, the two most recent first sessions of Congress. It should be noted that the funds remaining for fiscal year 1995 will be over 17% greater than actual Congressional printing expenditures in FY 1993, a sufficient allowance for increases in wages and paper prices.

OFFICE OF SUPERINTENDENT OF DOCUMENTS

The bill rescinds $600,000 in fiscal year 1995 funds provided for the depository library program under the Superintendent of Documents. This savings is based on the trend in the volume of agency printing and the increased use of electronic format.

BOTANIC GARDEN

The Committee bill rescinds $4 million from the funds made available to the Botanic Garden in the fiscal year 1995 Legislative Branch Appropriations Act to begin an extensive renovation program at the conservatory. These funds were made available by transfer from funds previously made available without fiscal year limitation under the heading "Architect of the Capitol". In addition, in a related supplemental appropriations bill, the Committee has returned, by transfer, $3 million of the renovation funds to the Capitol Complex Security Enhancement project. The renovation project design is not complete, but even the preliminary estimate has grown by 33%. This excessive cost growth, coupled with the possibility that the entire Botanic Garden program may undergo significant change, raises serious questions of the efficacy of this funding.

The Committee has been informed by the Architect of the Capitol that the Botanic Garden is a good candidate for either privatization or transfer to a more appropriate agency. The Architect has been asked to develop a proposal that will preserve the signal accomplishments and programs of the Botanic Garden, but under a more suitable arrangement.

LIBRARY OF CONGRESS

SALARIES AND EXPENSES

The Committee has included a rescission of $150,000 in fiscal year 1995 funds made available for salaries and expenses, Library of Congress. The Library has reported that a new competitive per-

sonnel selection process has lengthened the time it takes to hire staff and thus has generated salary savings in several Library organizations funded from this account.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

There is a rescission of $100,000 in fiscal year 1995 funds made available for the National Library Service, the books for the blind and physically handicapped program. These savings result from a reduction in the number of plastic containers necessary to meet the currently projected production quantity of audio book cassettes.

GENERAL ACCOUNTING OFFICE

The Committee bill rescinds $8,867,000 of the fiscal year 1995 appropriation for the operations of the General Accounting Office. The savings will be taken from salaries, benefits, travel and miscellaneous expenses associated with staff reductions related to the agency's downsizing program.

CHAPTER VIII

DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES

OFFICE OF THE SECRETARY

TRANSPORTATION PLANNING, RESEARCH, AND DEVELOPMENT

The Committee recommends the rescission of $1,293,000 in fiscal year 1995 funds for "Transportation planning, research and development". This lowers the funding available for policy studies and development of departmental accounting systems, and reflects the existence of unobligated balances in the account.

WORKING CAPITAL FUND

The Committee recommends lowering the fiscal year 1995 limitation for expenses covered by the working capital fund from $93,000,000 to $85,000,000, and includes a general provision (sec. 801) to realize those savings. The Committee received testimony that the Department of Transportation is ahead of their staff reduction goal for the current fiscal year by approximately 1,600 positions; therefore, a reduction in administrative support costs budgeted in the working capital fund appears justified.

COAST GUARD

OPERATING EXPENSES

The Committee recommends a rescission of $6,440,000 in Coast Guard operating expenses from the fiscal year 1995 Department of Transportation and Related Agencies Appropriations Act. The rescission includes the following items and activities:

	Amount
Reduce general detail	$ −2,000,000
Reduce funding for excessive ship spares	−1,000,000
Ammunition and small arms	−200,000
Reduce subsidy for Persian Gulf operations	−240,000
Reduce funds for military rotations	−3,000,000
Total	−6,440,000

General detail.—The Coast Guard's current fiscal year 1995 budget includes an estimated $178,372,000 for the so-called "general detail", which is an overhead account used for training and replacement of military personnel due to advancement and military rotation policies. The Coast Guard has proposed a reduction in general detail in the fiscal year 1996 budget, based upon their updated review of current requirements. The Committee believes that, given the large size of the general detail budget, the Coast Guard downsizing effort, and the proposed reduction in fiscal year 1996,

a small (1.1 percent) reduction in these overhead and administrative costs can be accommodated without adverse impact on the agency's operational missions. This recommendation brings the 1995 budget more into line with anticipated fiscal year 1996 levels.

Excessive ship spares.—The U.S. General Accounting Office has recently documented evidence of waste and poor management of the Coast Guard's spare parts inventories for ships and vessels. Reflecting this finding, the Committee believes efficiencies can be gained through stronger management, and recommends a modest rescission of $1,000,000.

Ammunition and small arms.—The rescission of $200,000 for ammunition and small arms reflects more recent budget data for fiscal year 1995, which indicates the Coast Guard does not need all of the funding originally appropriated for this activity.

Persian Gulf operational support.—The rescission of $240,000 is similar to a recommendation passed by the House last year, and reflects deletion of unobligated funding added to the operating expense base without sufficient justification. It is not clear why Coast Guard personnel are still required in the Persian Gulf three years after completion of the Persian Gulf War, and why such funding cannot be provided by the Department of Defense under reimbursable agreement if the need still exists.

Military rotations.—The rescission of $3,000,000 reduces funds for military permanent change of station moves from approximately $59,644,000 to $56,644,000. While this may result in some personnel remaining in their current positions for slightly longer periods of time, the Committee believes such a small reduction will not cause undue hardship.

ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS

The Committee recommends a rescission of $42,569,000 in unobligated balances from "Acquisition, construction, and improvements." A breakdown of the rescission by appropriation year and project is as follows:

1991:	
WLB service life extension program	−$2,700,000
HH–65 LTS–101 engine replacement	−500,000
Cockpit voice and flight data recorders	−2,900,000
Station Burlington, Vermont	−361,000
Kodiak, Alaska fire station	−155,000
Marine safety information system	−1,655,000
1992:	
Hurricane Andrew/Iniki supplemental	−4,400,000
32 foot ports and waterways boats	−1,783,000
1993:	
Specific emitter identification system	−2,500,000
Vessel traffic service system 2000	−1,000,000
Systems to integrate and automate logistics	−2,500,000
1994:	
Support Ctr San Pedro, CA medical/dental building	−4,000,000
Vessel traffic service system 2000	−1,000,000
Aquadilla, PR rinse rack/fuel farm	−6,300,000
Training Ctr Cape May, NJ enlisted housing	−800,000
1995:	
Support Center New York, NY ANT/ET shops	−3,250,000
Stalwart class conversion (T–AGOS)	−3,750,000
Survey and design, shore facilities	−1,415,000

Polar icebreaker	−1,600,000
Total	−42,569,000

The facilities and projects recommended for rescission are either on hold pending revalidation of their need by the Coast Guard as a part of downsizing activities, are low priority programs or have leftover funding, or have experienced programmatic delays and the buildup of large unobligated balances. Although some of these funds may need to be replaced in future budgets as the programs work through their current problems, these current funds can be made available for rescission without significant impact.

ENVIRONMENTAL COMPLIANCE AND RESTORATION

The Committee recommends a rescission of $3,500,000 in "Environmental compliance and restoration" funds. This amount represents approximately one-half of the unobligated carryover balance in the program. The Committee generally supports this program, but believes that in these fiscally austere times, carryover balances should be minimized. The Coast Guard is directed to allocate the reduction against training and environmental awareness activities, and not against remediation of individual sites.

FEDERAL AVIATION ADMINISTRATION

FACILITIES AND EQUIPMENT

(AIRPORT AND AIRWAY TRUST FUND)

The Committee recommends a rescission of $69,825,000 in unobligated balances for "Facilities and equipment". A breakdown of the rescission by program and fiscal year is as follows:

1991:	
Establish airport surveillance radar	−$2,375,000
Southern California TRACON	−2,000,000
1993:	
Tower replacement (Newburgh, NY)	−850,000
Tower replacement (Islip, NY)	−1,500,000
Tower establishment (Pullman/Moscow, WA/ID)	−3,500,000
Air route surveillance radar leapfrog	−4,700,000
Long range radar-refurbish FPS–20 radars	−1,400,000
1994:	
Instrument landing systems	−7,000,000
Terminal radars—DBRITE system	−2,000,000
Radio control equipment	−2,000,000
1995:	
Advanced automation system (engineering)	−35,000,000
System engineering and development spt	−5,000,000
Air traffic control tower/TRACON facilities improvement	−2,500,000
Total	−69,825,000

These funds are available due to schedule slippages in the various programs. The facilities and projects recommended for rescission are either on hold pending revalidation of their need, are low priority programs, have leftover funding, or have experienced programmatic delays and the buildup of large unobligated balances. Although some of these funds may need to be replaced in future budgets as the programs work through their current problems,

these current funds can be made available for rescission without significant impact.

RESEARCH, ENGINEERING, AND DEVELOPMENT

(AIRPORT AND AIRWAY TRUST FUND)

The Committee recommends a rescission of $7,500,000 from unobligated balances of the ''Research, engineering and development'' appropriation. This represents one half of unobligated balances. The administrator of the Federal Aviation Administration is accorded the discretion to allocate the reduction, with the caveat that safety-related programs should be exempt from any reduction.

FEDERAL HIGHWAY ADMINISTRATION

LIMITATION ON GENERAL OPERATING EXPENSES

The Committee recommends a reduction of $42,500,000 in general operating expenses available for administrative expenses and research and development activities of the Federal Highway Administration. After the reductions, the revised fiscal year 1995 amount still represents an increase over fiscal year 1994 by $14,235,000. The following table summarizes the fiscal year 1994 and 1995 program levels and the Committee's recommended reductions:

	Fiscal year 1994	Fiscal year 1995 enacted	Recommended rescission
Administrative expenses	$300,081,000	$307,183,000	−$3,000,000
Contract programs, research and technology:			
Highway R&D	42,525,000	55,153,000	−6,000,000
ITS	90,300,000	114,500,000	−24,500,000
Technology development	12,000,000	13,000,000	−1,000,000
Long-term pavement performance	7,000,000	9,000,000	−2,000,000
Local rural technical assistance	500,000	3,105,000	−1,000,000
National Highway Institute	4,500,000	4,500,000	.....
Disadvantaged business enterprises	10,000,000	10,000,000	.....
International transportation	400,000	500,000	.....
OJT/supportive services	.....	5,000,000	−5,000,000
Rehabilitation of TFHRC	1,250,000	3,000,000	.....
Technical assistance for Russia	.....	400,000	.....
Subtotal, contract programs	168,475,000	218,108,000	−39,500,000
Total, LGOE	468,556,000	525,341,000	−42,500,000

ADMINISTRATIVE EXPENSES

Administrative expenses.—The Committee has reduced the amounts available for administrative expenses by $3,000,000, leaving a total of $304,183,000 available for administrative expenses in fiscal year 1995. Reductions include $1,000,000 for furniture and furnishings and $2,000,000 for computer system support.

CONTRACT PROGRAMS

Highway research and development.—The Committee recommends a rescission of $6,000,000 for highway research and development. After the rescission, $49,153,000 is available for highway research and development, an increase of $6,628,000 over 1994

levels. Reductions shall be made in lower priority programs, including not less than $2,000,000 from policy research and $1,000,000 in non-safety related activities of motor carrier research and development. In allocating the reduction, activities related to safety research and development should not be affected.

Intelligent transportation systems.—The Committee has reduced the amounts made available in fiscal year 1995 for intelligent transportation systems (ITS) by $24,500,000, reflecting, in part, the unobligated balances for ITS programs and activities. Federal funding for ITS has grown significantly in recent years, from $4,000,000 in fiscal year 1990 before the passage of the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA), to over $227,500,000 in fiscal year 1995. Although supportive of the efforts of the ITS program, the Committee is concerned that the growth of this program over the last several years may be difficult to manage effectively, and has, therefore, recommended a reduction of $24,500,000. In addition to the amounts made available under the Limitation on general operating expenses heading, $113,000,000 is available through ISTEA for fiscal year 1995. That amount is not affected by this rescission.

The Committee recognizes that the Administrator may need flexibility in managing the Committee's reductions, and therefore, directs the FHWA to report to the House and Senate Committees on Appropriations within fifteen days of enactment of this Act if the reductions in ITS activities deviate from the Committee's recommendation by more than fifteen percent.

In distributing the reductions in ITS research and development, lower priority activities, such as user-acceptance research and user-related assessments and studies, should be curtailed.

The Committee believes that the promotion of truck and bus safety must be the primary purpose of the commercial vehicle operations (CVO) portion of the ITS program. Inasmuch as reductions are necessary in this activity, they shall be directed in CVO institutional, outreach, and regulatory activities.

The Committee recommends a rescission of $3,000,000 from the automated highway system program.

Funds reduced for advanced technology applications should not be from balances transferred to the National Highway Traffic Safety Administration. Unobligated balances in the research and development component are sufficient to provide the ITS program office the flexibility needed to pursue promising technologies that did not qualify for Advanced Research Projects Agency funding.

Reductions in the program and systems support activities shall be from lower priority programs, such as planned work on institutional and legal issues and technology transfer activities.

INTELLIGENT TRANSPORTATION SYSTEMS

	Fiscal year 1994	Fiscal year 1995 enacted	Recommended rescission
Research and development	$28,000,000	$35,000,000	−$10,000,000
Operational tests	15,000,000	22,500,000	.....
Commercial vehicle operations	10,000,000	10,700,000	−2,000,000
Automated highway system	10,000,000	10,000,000	−3,000,000
Advanced technology applications	15,000,000	15,000,000	−7,500,000
Priority corridors	.....	10,000,000	.....

INTELLIGENT TRANSPORTATION SYSTEMS—Continued

	Fiscal year 1994	Fiscal year 1995 enacted	Recommended rescission
Deployment support	.....	.....	.....
Program and systems support	12,300,000	11,300,000	−2,000,000
Total, ITS	90,300,000	114,500,000	−24,500,000

Technology development.—The Committee recommends a rescission of $1,000,000. Reductions should be taken in lower-priority programs including international market promotions, international exhibits and seminars, and support-related activities and not derived from highway safety or motor carrier safety assistance program-related technology transfer activities.

Long term pavement performance.—The Committee recommends a rescission of $2,000,000 for long term pavement performance, resulting in the same level as available in fiscal year 1994. The budget justifications submitted during the fiscal year 1995 budget cycle did not support an increase of $2,000,000, or 25 percent, over last year.

Local rural technical assistance.—In fiscal year 1995, $3,105,000, an increase of 520 percent over last year's level, was provided despite little justification for such an increase over the fiscal year 1994 levels. Accordingly, the Committee recommends a modest rescission of $1,000,000.

On-the-job training/supportive services.—The Committee recommends a rescission of $5,000,000. The states currently have the authority to use resources from their highway apportionments to accomplish the objectives of on-the-job training/supportive services. For the first time in three years, funds were provided in fiscal year 1995 for this activity. The Committee urges the Federal Highway Administration to encourage state highway departments to take the necessary actions to achieve OJT/supportive services.

FEDERAL-AID HIGHWAYS

(LIMITATION ON OBLIGATIONS)

(HIGHWAY TRUST FUND)

The Committee recommends that the obligation limitation for the Federal-aid highways program be reduced by $70,140,000. This overall reduction represents a reduction of $42,500,000 in general operating expenses and $27,640,000 in the applied research and development program. Over the past several years, the Department has been unable to obligate funds for applied research and technology programs. This reduction shall not affect the Department's planned or ongoing applied research and development program. These reductions will have no impact on states' annual highway apportionments.

Ellis Island Bridge.—The Committee directs the Federal Highway Administration to make available for other parkways and park highways under the Federal Lands program the $15,000,000 set aside in Senate report 102–148 for the Ellis Island Bridge.

EMERGENCY RELIEF PROGRAM

The Committee recommends the rescission of $351,000,000 in the emergency relief program. A total of $1,350,000,000 was provided in response to the Northridge earthquake. The Department has informed the Committee that the reconstruction activities have been completed ahead of schedule and under budget. Accordingly, the Committee recommends that these unneeded balances be rescinded.

FEDERAL RAILROAD ADMINISTRATION

NORTHEAST CORRIDOR IMPROVEMENT PROGRAM

The Committee recommends a rescission of $7,768,000 from the "Northeast corridor improvement program." According to Amtrak and the Federal Railroad Administration, these funds are set aside for potential contractor claims for a station renovation, and for grade crossing improvements which require review and approval of the affected states. These funds are not expected to be obligated during fiscal year 1995. If such funds are needed in future years, the Committee will review proposals at that time. This rescission should have no impact on the program to electrify track between New Haven, Connecticut, and Boston, on bridge modifications necessary to accommodate the center island platform at the New Rochelle Station, New York, or on the procurement of new high speed trainsets for northeast corridor service.

FEDERAL TRANSIT ADMINISTRATION

TRANSIT PLANNING AND RESEARCH

The Committee recommends a rescission of $8,800,000 for the planning, research and training of the Federal Transit Administration. The Administrator of the Federal Transit Administration is accorded the discretion to allocate the reduction, with the caveat that safety-related programs should be exempt from any reduction.

DISCRETIONARY GRANTS

(LIMITATION ON OBLIGATIONS)

(HIGHWAY TRUST FUND)

A rescission of $131,651,000 is recommended for the Federal Transit Administration's Section 3 discretionary grants program. Of that amount, $76,950,000 is to be reduced from balances available for construction of new starts and $54,701,000 from balances for buses and bus facilities. These amounts represent one-half of the balances that have been available prior to fiscal year 1994. Delays in obligating these funds may be a result of lags in the environmental and labor protection processes or site acquisition, or may indicate a lack of local financial support.

The Committee acknowledges that, in some cases, funds proposed for rescission in the Federal Transit Administration may have been obligated or expended. It is the Committee's intent to correct these cases during conference committee action on the bill.

Section 3 New Starts.—The Committee recommends that the available balances be reduced by $76,950,000. This amount represents 50 percent of the unobligated balances that have been available for obligation prior to fiscal year 1994. The Committee reduces, without prejudice, the following amounts:

FY 1991:	
Cleveland Dual Hub	−$2,230,000
FY 1992:	
Cleveland Dual Hub	−1,000,000
Kansas City-South LRT	−465,000
San Diego-Mid Coast	−950,000
Los Angeles-San Diego CR (LOSSAN)	−5,000,000
New Jersey-Hawthorne-Warwick	−17,100,000
New York-Staten Island-Midtown Ferry	−500,000
San Jose-Gilroy CR	−4,000,000
Seattle-Tacoma CR	−1,620,000
Vallejo-Ferry	−880,000
Detroit LRT	−5,000,000
Subtotal, FY 1992	−36,515,000
FY 1993:	
San Francisco BART extension/Tasman corridor	−9,120,000
Maine-Boston LRT	−12,655,000
Orlando-OSCAR	−875,000
Salt Lake City-South	−980,000
Cleveland Dual Hub	−745,000
Milwaukee-East/West	−1,500,000
San Diego-Mid-Coast	−845,000
New Jersey-Hawthorne-Warwick	−2,235,000
Seattle-Tacoma	−7,595,000
New Jersey-Lakewood-Matawan-Freehold	−1,490,000
Miami DPM extensions	−165,000
Subtotal, FY 1993	−38,205,000
Total, New Starts	−76,950,000

Section 3 Bus and Bus Facilities.—The Committee recommends that the available balances be reduced by $54,701,000. This amounts represents 50 percent of the unobligated balances that have been available for obligation prior to fiscal year 1994 (−$37,051,000), and the fiscal year 1995 amounts that were not earmarked in the accompanying reports (−$17,650,000). The Committee reduces, without prejudice, the following amounts:

FY 1990:	
Madison, Wisconsin	−$1,247,000
FY 1992:	
Eureka Springs, Arkansas	−31,500
San Francisco med. parking garage, California	−1,250,000
Eugene, Oregon	−1,750,000
Dallas, Texas	−3,750,000
Subtotal FY 1992	−6,781,500
FY 1993:	
Sacramento, California	−2,790,000
Miami, Florida	−1,460,000
Atlanta, Georgia	−651,000
Des Moines, Iowa	−5,692,000
Indiana	−1,205,000
Maryland mass transit	−370,000

St. Louis, Missouri	−407,000
Rio Rancho, New Mexico	−162,500
Eugene, Oregon	−1,675,000
Erie, Pennsylvania	−2,034,000
Robinson Town Center, Pennsylvania	−4,068,000
Corpus Christi, Texas	−125,000
Dallas, Texas	−7,426,000
Chelan-Douglas, Washington	−957,000
Subtotal, FY 1993	−29,022,500
FY 1995:	
Unearmarked/Unallocated	−17,650,000
Total, Bus and bus facilities	−54,701,000

GENERAL PROVISIONS

(INCLUDING RESCISSIONS)

The Committee has included a general provision (sec. 801) that rescinds $8,000,000 of the amounts made available in the Department of Transportation and Related Agencies Appropriations Act, 1995, for expenses of the working capital fund. Since these funds are budgeted in many individual appropriation accounts, a general provision has been used to effectuate the limitation and realize the budgetary savings. The actual limitation is provided under "Office of the secretary, Working capital fund".

The Committee has included a general provision (sec. 802) that reduces amounts made available department-wide in fiscal year 1995 for Department of Transportation salaries and expenses. During recent hearings, the Department acknowledged that, as of January 1995, it was ahead of its scheduled staff reductions to comply with the National Performance Review. In light of this finding, the Committee has included a provision which has the effect of rescinding $20,000,000 in funding for personnel compensation and benefits. According to information from the Department of Transportation, these positions have not been filled; therefore, the Committee believes these funds can be reduced without impact on department operations. The Committee directs the Secretary of Transportation to notify the House and Senate Committees on Appropriations not later than 15 days after enactment of this Act of how this reduction will be allocated among modal administrations and offices.

CHAPTER IX

TREASURY, POSTAL SERVICE, AND GENERAL GOVERNMENT

DEPARTMENT OF THE TREASURY

DEPARMENTAL OFFICES

SALARIES AND EXPENSES

The Committee recommends a rescission of $100,000 from amounts appropriated in fiscal year 1995 for Departmental Management and Administration. This reduction should be applied to the Office of Public Affairs.

FEDERAL LAW ENFORCEMENT TRAINING CENTER

ACQUISITION, CONSTRUCTION, IMPROVEMENTS, AND RELATED EXPENSES

The Committee recommends a rescission of $5,000,000 appropriated in fiscal year 1994 and a rescission of $6,000,000 from funds appropriated in fiscal year 1995 for construction of a federal law enforcement training center at Davis-Monthan Air Force Base in Tucson, Arizona. The rescission of 1994 funds shall be taken from resources appropriated for the construction of nine classrooms, administrative support, driving ranges, student and other support facilities at the Tucson satellite facility. The 1995 rescission shall be taken from resources appropriated for a 150 room dormitory, a dining hall and firearms ranges at the Tucson Center.

FINANCIAL MANAGEMENT SERVICE

SALARIES AND EXPENSES

The Committee recommends a rescission of $160,000 from amounts appropriated in fiscal year 1995 for Agency Support. This reduction should be applied to the offices of Congressional and Public Affairs.

BUREAU OF THE PUBLIC DEBT

SALARIES AND EXPENSES

The Committee recommends a rescission of $1,500,000 from amounts appropriated in fiscal year 1994 for salaries and expenses. This amount was identified in a December 8, 1994 letter to the Committee as a source for reprogramming funds into the Financial Management Service appropriation.

INTERNAL REVENUE SERVICE

INFORMATION SYSTEMS

The Committee recommends a rescission of $1,490,000 from amounts appropriated in fiscal year 1995 for the Rent, Communications, and Utilities object class which were identified in a November 22, 1994 letter to the Committee as a source for reprogramming funds into the Departmental Offices Account.

EXECUTIVE OFFICE OF THE PRESIDENT

WHITE HOUSE OFFICE

SALARIES AND EXPENSES

The Committee recommends a rescission of $171,000 from amounts appropriated in fiscal year 1995.

FEDERAL DRUG CONTROL PROGRAMS

SPECIAL FORFEITURE FUND

The Committee recommends a rescission of $13,200,000 from funds appropriated in 1995 to the Special Forfeiture Fund. The Congress appropriated $41,900,000 in fiscal year 1995 for a variety of drug control activities. Unexpected expenditures by the Department of Justice Organized Crime and Drug Enforcement (OCEDEF) Task Forces, however, will lower receipts to the Special Forfeiture Fund below what had been anticipated by $13,200,000. The Committee therefore rescinds the excess $13,200,000 from amounts appropriated in fiscal year 1995.

INDEPENDENT AGENCIES

GENERAL SERVICES ADMINISTRATION

FEDERAL BUILDINGS FUND

NEW CONSTRUCTION

CHARLOTTE AMALIE, SAINT THOMAS, U.S. VIRGIN ISLANDS, COURTHOUSE ANNEX

The Committee recommends a rescission of $2,184,000 from amounts appropriated in fiscal year 1992 for the Charlotte Amalie, Saint Thomas, U.S. Virgin Islands Courthouse Annex. This project has been canceled.

BULLHEAD CITY, ARIZONA, FEDERAL AVIATION ADMINISTRATION

The Committee recommends a rescission of $2,200,000 from amounts appropriated in fiscal year 1995 for an unauthorized grant to the FAA for a runway protection zone at the airport in Bullhead City, AZ.

NOGALES, ARIZONA, BORDER STATION

The Committee recommends a rescission of $2,000,000 from amounts appropriated in fiscal year 1993 for the Nogales, Arizona Border Station. This project is unauthorized.

ATLANTA, GEORGIA, CENTERS FOR DISEASE CONTROL (MERCER OFFICE BUILDING)

The Committee recommends a rescission of $40,000,000 from amounts appropriated in fiscal year 1993 for the Centers for Disease Control (CDC) "Mercer" site office building. In 1993, Congress provided $26,000,000 to purchase a site on which to construct a new office building for CDC and $15,000,000 to begin construction of the office building. The Committee believes it might be more cost effective for CDC to continue to lease available commercial office space rather than build a new building. This rescission applies only to the funds appropriated for the office building and will neither jeopardize nor affect ongoing construction activities of the CDC laboratory.

SIERRA VISTA, ARIZONA, U.S. MAGISTRATES OFFICE

The Committee recommends a rescission of $1,000,000 from amounts appropriated in fiscal year 1994 for the Sierra Vista, U.S. Magistrates Office. This project is unauthorized.

NEWARK, NEW JERSEY, PARKING FACILITY

The Committee recommends a rescission of $9,000,000 from amounts appropriated in fiscal year 1993 for the parking facility in Newark, New Jersey. This project is unauthorized.

HILO HAWAII, UNIVERSITY OF HAWAII

The Committee recommends a rescission of $12,000,000 from amounts appropriated in fiscal year 1995 for an unauthorized grant to the University of Hawaii for consolidation of offices on the University's campus.

WHEELING, WEST VIRGINIA, FEDERAL BUILDING/COURTHOUSE

The Committee recommends a rescission of $35,861,000 from amounts appropriated in fiscal year 1994 for the Federal Building/Courthouse in Wheeling, West Virginia. This project is unauthorized.

SEATTLE, WASHINGTON, U.S. COURTHOUSE

The Committee recommends a rescission of $11,548,000 from amounts appropriated in fiscal year 1993 for the U.S. Courthouse in Seattle, Washington. This project is unauthorized.

REPAIR AND ALTERATIONS

WALLA WALLA, WASHINGTON, CORPS OF ENGINEERS BUILDING

The Committee recommends a rescission of $2,800,000 from amounts appropriated in fiscal year 1995 for a repair and alter-

ation project for a Corps of Engineers building in Walla Walla, Washington. This project is unauthorized.

WASHINGTON, DC, CENTRAL AND WEST HEATING PLANTS

Rescinds $5,000,000 of the $11,141,000 made available in fiscal year 1994 for the repair and alteration of the Central and West Heating plants in Washington, DC. This amount was identified in a November 23, 1994 letter to the Committee as a source for reprogramming funds within GSA.

WASHINGTON, DC, GENERAL SERVICES ADMINISTRATION HEADQUARTERS

The Committee recommends a rescission of $13,000,000 from funds appropriated in Public Law 102–27 for the General Services Administration, Southeast Federal Center Headquarters.

OPERATING EXPENSES

The Committee recommends a rescission of $2,065,000 from amounts appropriated in fiscal year 1995 for General Management and Administration.

FEDERAL ELECTION COMMISSION

SALARIES AND EXPENSES

The Committee recommends a rescission of $2,792,000 from amounts appropriated in fiscal year 1995. This amount reflects the differences between the amount identified as necessary to modernize the FEC in fiscal year 1995 ($3,542,000) and the amount the FEC has said it will actually spend on computerization in fiscal year 1995 ($750,000).

OFFICE OF PERSONNEL MANAGEMENT

SALARIES AND EXPENSES

The Committee recommends a rescission of $3,140,000 from amounts appropriated in fiscal year 1995. The Congress appropriated $3,000,000 in fiscal year 1995 to enhance OPM training. In light of the Administration's proposal to transfer OPM training to other agencies, these resources will no longer be needed. The Committee has also rescinded $140,000 from OPM's Office of International Affairs.

CHAPTER X

DEPARTMENTS OF VETERANS AFFAIRS AND HOUSING AND URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES

DEPARTMENT OF VETERANS AFFAIRS

VETERANS HEALTH ADMINISTRATION

MEDICAL CARE

The Committee recommends a rescission of $50,000,000 from the FY 1995 medical care appropriation. The reduction is to be taken from the $771,000,000 earmarked for equipment and land and structures, the availability of which was delayed until August 1, 1995. The total for equipment and land and structures is thus reduced by $50,000,000.

DEPARTMENTAL ADMINISTRATION

CONSTRUCTION, MAJOR PROJECTS

The Committee recommends a rescission of $156,110,000 from the FY 1995 construction, major projects appropriation of $355,612,000. The reduction is to be taken from funds added above the FY 1995 budget request for ambulatory care projects at Columbia, Missouri; Gainesville, Florida; Hampton, Virginia; San Juan, Puerto Rico; Orlando, Florida; and West Haven, Connecticut. These projects were part of last year's universal health care proposal. An increase of approximately $84,000,000 above the budget request for various construction projects will remain after this rescission.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

HOUSING PROGRAMS

NATIONAL HOMEOWNERSHIP TRUST DEMONSTRATION PROGRAM

The Committee is recommending a rescission of $50,000,000 which was appropriated in FY 1995. The President proposes terminating this new program in FY 1996. The action would terminate the program in FY 1995.

ANNUAL CONTRIBUTIONS FOR ASSISTED HOUSING

The Committee is recommending a rescission of $5,733,400,000 of which, $1,683,000,000 are from prior year unobligated balances. Rescission recommendations for assisted housing funds include:

$690,100,000 from the development or acquisition cost of public housing, of which, $92,100,000 is from prior year unobligated balances;

$1,157,000,000 from the modernization of existing public housing projects pursuant to section 14 of the United States Housing Act of 1937, of which, $243,000,000 is from prior year unobligated balances, including $100,000,000 to eliminate funding for the Choice in Management initiative, as proposed by the Administration. This rescission would reduce program funding to the President's FY 1995 requested level of $2,786,000,000;

$2,694,000,000 from rental assistance under the section 8 existing housing certificate program (42 U.S.C. 1437f) and the housing voucher program under section 8(o) (42 U.S.C. 1437f(o)), of which, $100,000,000 shall be from new programs and $350,000,000 from pension fund rental assistance as provided in Public Law 103–327. In addition, the Committee recommends accepting the Administration's proposal to rescind $15,000,000 from the Family Unification program. This would eliminate funding for the incremental assistance program for FY 1995. At a time when HUD has significant outstanding long-term spending growth liabilities, the Committee is concerned about the Department entering into additional contracts;

$465,100,000 from the preservation program, of which, $290,100,000 is from prior year unobligated balances. The President proposed rescinding $150,000,000 of such balances;

$90,000,000 from the lead-based paint program. The Administration proposed rescinding $80,000,000 from such funds;

$186,000,000 from housing opportunities for persons with AIDS program;

$70,000,000 from unobligated balances of special purpose grants from FY 1993 and prior; and

$366,200,000 from unobligated balances of other programs, including $287,000,000 of major reconstruction of public housing funds proposed for recapture and rescission by the Administration in FY 1996, moved into FY 1995, $6,000,000 from Section 8 contract amendments, $34,200,000 from amounts reserved for lease adjustments, and another $39,000,000 from recaptures. These last three items, totaling $79,200,000, were proposed by the Administration for rescission in FY 1995.

CONGREGATE SERVICES

The Committee is recommending the rescission of $37,000,000 from FY 1995 appropriations and prior year unobligated balances. The amount recommended for rescission is the same as proposed by the President.

PAYMENTS FOR OPERATION OF LOW-INCOME HOUSING PROJECTS

The Committee is recommending the rescission of $404,000,000. The remaining funding level of $2,496,000,000 would match the President's request for FY 1995. The President proposes termination of this program in FY 1996, consolidating funding under the Public and Indian Housing Operation Performance Funds program.

SEVERELY DISTRESSED PUBLIC HOUSING

The Committee is recommending the rescission of $523,000,000 of FY 1995 and prior year unobligated balances. The President proposes termination of this program in FY 1996.

DRUG ELIMINATION GRANTS FOR LOW-INCOME HOUSING

The Committee is recommending the rescission of $32,000,000. Of this amount, $7,000,000 is unobligated balances. The remaining funding level of $265,000,000 would match the appropriation for FY 1994. The President proposes termination of this program in FY 1996.

YOUTHBUILD PROGRAM

The Committee is recommending the rescission of $38,000,000 in FY 1995 funds. The remaining funding level of $40,000,000 would allow one final round of implementation grants. The President proposes termination of this program in FY 1996.

HOUSING COUNSELING ASSISTANCE

The Committee is recommending the rescission of $38,000,000 which was appropriated in FY 1995. This action would return the program to the FY 1994 funding level of $12,000,000. The President proposes termination of this program in FY 1996.

FLEXIBLE SUBSIDY FUND

The Committee recommends the rescission of unobligated balances of $8,000,000 from the Flexible Subsidy Fund. The President proposes the termination of this program in FY 1996.

NEHEMIAH HOUSING OPPORTUNITIES FUND

The Committee is recommending the rescission of unobligated balances of $19,000,000 from this inactive program.

HOMELESS ASSISTANCE

HOMELESS ASSISTANCE GRANTS

The Committee is recommending delaying the availability of $297,000,000 until September 30, 1995. The remaining amount available for all of FY 1995 would match the FY 1994 funding level of $823,000,000 for these activities.

COMMUNITY PLANNING AND DEVELOPMENT

COMMUNITY DEVELOPMENT GRANTS

The Committee is recommending the rescission of $349,200,000. Of this amount, $59,200,000 would be from unobligated balances from prior years. The President proposes the termination and consolidation of this program into the Community Opportunity Performance Funds account in FY 1996.

INDEPENDENT AGENCIES

CHEMICAL SAFETY AND HAZARD INVESTIGATION BOARD

SALARIES AND EXPENSES

The Committee is recommending a rescission of $500,000 which was appropriated in FY 1995 as start up funds for this new entity. This rescission terminates the Board before members have sworn the oath of office and prior to expenditure of any funds, and is consistent with a rescission and termination proposal made by the President in the February 6, 1995 messages.

COMMUNITY DEVELOPMENT FINANCIAL INSTITUTIONS

COMMUNITY DEVELOPMENT FINANCIAL INSTITUTIONS FUND PROGRAM ACCOUNT

The Committee recommends the rescission of $124,000,000 from this new program. The Committee urges further review of this new initiative.

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE

NATIONAL AND COMMUNITY SERVICE PROGRAMS OPERATING EXPENSES

The Committee recommends a rescission of $210,000,000 from the FY 1995 National and Community Service Programs Operating Expenses appropriation. This rescission will reduce the FY 1995 appropriation of $575,000,000 to the FY 1994 level of $365,000,000. This action will allow the Administration to honor its commitments to existing volunteers, while giving the Committee an opportunity to evaluate the effectiveness of the program prior to expansion.

ENVIRONMENTAL PROTECTION AGENCY

RESEARCH AND DEVELOPMENT

The Committee is recommending a rescission of $14,635,000 which was appropriated in FY 1995 for various programs and activities. Of this amount, $3,635,000 has been proposed for rescission by the President in the February 6, 1995 messages and includes $2,300,000 in health effects research, academic training, and neurotoxicity research activities which have been fully funded as priority research, and $1,335,000 in procurement savings. The remaining $11,000,000 proposed for rescission is available from unobligated balances.

ABATEMENT, CONTROL, AND COMPLIANCE

The Committee is recommending a rescission of $4,806,805 which was appropriated in FY 1995 for various programs and activities. Of this amount, $3,141,805 is derived from termination of the Clean Lakes program and $1,665,000 is achieved through procurement savings. The amount recommended for rescission is the same as proposed by the President in the February 6, 1995 messages.

BUILDINGS AND FACILITIES

The Committee is recommending a rescission of $25,000,000 which was appropriated in FY 1995 and prior years for various projects. Funds for this recommended rescission are made available from unobligated balances carried forward in this account.

WATER INFRASTRUCTURE/STATE REVOLVING FUND

The Committee is recommending a rescission of $1,303,200,000 which was appropriated in FY 1995 and prior years for various programs and projects. Of this amount, $1,300,000,000 had been appropriated in fiscal years 1994 and 1995 for distribution upon enactment of a drinking water state revolving fund. Such a fund is yet to be authorized. The remaining $3,200,000 is derived from funds incorrectly appropriated in FY 1995 for specific wastewater infrastructure improvements and has also been recommended for rescission by the President in the February 6, 1995 messages.

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

SCIENCE, AERONAUTICS AND TECHNOLOGY

The Committee is recommending a rescission of $38,000,000 which was appropriated in FY 1995 for various programs. The rescission includes $25,000,000 which was to provide maximum flexibility in program management of the Earth Observing System; $10,000,000 for the Hubble telescope mission; and $3,000,000 for a regional ecosystem computer-based modeling project. All of these program augmentations are excess to basic program needs and rescission of these funds will not impair approved NASA program execution.

CONSTRUCTION OF FACILITIES

The Committee is recommending a rescission of $27,000,000 which was appropriated in FY 1993 for construction of a facility for the Consortium for International Earth Science Information Network. The amount recommended for rescission is the same as proposed by the President in the February 6, 1995 messages.

MISSION SUPPORT

The Committee is recommending a rescission of $1,000,000 which was appropriated in FY 1995 for operation of administrative aircraft. The amount recommended for rescission is the same as proposed by the President in the February 6, 1995 messages.

NATIONAL SCIENCE FOUNDATION

The Committee is recommending a rescission of $131,867,000 which was appropriated in FY 1995 for a new inter-agency facilities and instrumentation modernization program. The FY 1966 budget did not include continuation of this effort as required by the FY 1995 appropriation and the amount recommended for rescission is the same as proposed by the President in the February 6, 1995 messages.

CORPORATIONS

FEDERAL DEPOSIT INSURANCE CORPORATION

FDIC AFFORDABLE HOUSING PROGRAM

The Committee is recommending the rescission of $11,281,034. This action would rescind all remaining unobligated balances from this new housing program.

TITLE III

GENERAL PROVISION

DENIAL OF BENEFITS FOR INDIVIDUALS NOT LAWFULLY WITHIN THE UNITED STATES

The committee directs that each federal entity or official receiving funds under this act shall take reasonable actions to determine whether any individual who is seeking any benefit or assistance subject to the limitation established in the applicable section 301 is lawfully in the United States.

COMMITTEE VOTES

Pursuant to the provisions of clause 2(l)(2)(b) of rule XI of the House of Representatives, the results of each rollcall vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLLCALL NUMBER: 1

DATE: MARCH 2, 1995

MEASURE: EMERGENCY SUPPLEMENTAL & RESCISSION BILL, FY 1995

MOTION BY: MS. PELOSI

DESCRIPTION OF MOTION: RESTORE FUNDING FOR AIDS RESEARCH AND PROVIDE OFF-SETS

RESULTS

Members Voting Yea—37: Mr. Bevill, Mr. Bonilla, Mr. Bunn, Mr. Chapman, Mr. Coleman, Mr. Dickey, Mr. Dicks, Mr. Dixon, Mr. Durbin, Mr. Fazio, Mr. Foglietta, Mr. Forbes, Mr. Hefner, Mr. Hobson, Mr. Hoyer, Mr. Istook, Ms. Kaptur, Mr. Kolbe, Mr. Lewis, Mrs. Lowey, Mr. McDade, Mr. Miller, Mr. Mollohan, Mr. Murtha, Mr. Obey, Ms. Pelosi, Mr. Porter, Mr. Regula, Mr. Sabo, Mr. Skaggs, Mr. Stokes, Mr. Thornton, Mr. Torres, Mr. Visclosky, Mr. Wolf, Mr. Yates, Mr. Young.

Members Voting Nay—18: Mr. Callahan Mr. DeLay, Mr. Frelinghuysen, Mr. Kingston, Mr. Knollenberg, Mr. Lightfoot, Mr. Livingston, Mr. Myers, Mr. Nethercutt, Mr. Neumann, Mr. Packard, Mr. Riggs, Mr. Rogers, Mr. Skeen, Mr. Taylor, Mrs. Vucanovich, Mr. Walsh, Mr. Wicker.

ROLLCALL NUMBER: 2

DATE: MARCH 2, 1995

MEASURE: EMERGENCY SUPPLEMENTAL & RESCISSION BILL, FY 1995

MOTION BY: MR. DURBIN

DESCRIPTION OF MOTION: ELIMINATE FUNDING FOR DISASTER ASSISTANCE, CREATE A DISASTER ASSISTANCE LOAN GUARANTEE FUND AND RESTORE FUNDING TO VARIOUS PROGRAMS

RESULTS

Members Voting Yea—20: Mr. Bevill, Mr. Chapman, Mr. Coleman, Mr. Dicks, Mr. Durbin, Mr. Foglietta, Mr. Hefner, Mr. Hoyer, Ms. Kaptur, Mrs. Lowey, Mr. Mollohan, Mr. Murtha, Mr. Obey, Ms. Pelosi, Mr. Sabo, Mr. Skaggs, Mr. Stokes, Mr. Visclosky, Mr. Wilson, Mr. Yates.

Members Voting Nay—35: Mr. Bonilla, Mr. Bunn, Mr. Callahan, Mr. DeLay, Mr. Dickey, Mr. Dixon, Mr. Fazio, Mr. Forbes, Mr. Frelinghuysen, Mr. Hobson, Mr. Istook, Mr. Kingston, Mr. Knollenberg, Mr. Kolbe, Mr. Lewis, Mr. Lightfoot, Mr. Livingston, Mr. McDade, Mr. Miller, Mr. Myers, Mr. Nethercutt, Mr. Neumann, Mr. Packard, Mr. Porter, Mr. Regula, Mr. Riggs, Mr. Rogers, Mr. Skeen, Mr. Taylor, Mr. Torres, Mrs. Vucanovich, Mr. Walsh, Mr. Wicker, Mr. Wolf, Mr. Young.

ROLLCALL NUMBER: 3

DATE: MARCH 2, 1995

MEASURE: EMERGENCY SUPPLEMENT AND RESCISSION BILL, FY 1995

MOTION BY: MR. STOKES

DESCRIPTION OF MOTION: DECREASE FUNDING FOR DISASTER ASSISTANCE AND RESTORE FUNDING TO VARIOUS PROGRAMS

RESULTS

Members Voting Yea—23: Mr. Bevill, Mr. Chapman, Mr. Coleman, Mr. Dicks, Mr. Durbin, Mr. Fazio, Mr. Foglietta, Mr. Hefner, Mr. Hoyer, Ms. Kaptur, Mrs. Lowey, Mr. Mollohan, Mr. Murtha, Mr. Obey, Ms. Pelosi, Mr. Sabo, Mr. Skaggs, Mr. Stokes, Mr. Thornton, Mr. Torres, Mr. Visclosky, Mr. Wilson, Mr. Yates.

Members Voting Nay—29: Mr. Bonilla, Mr. Callahan, Mr. DeLay, Mr. Forbes, Mr. Frelinghuysen, Mr. Hobson, Mr. Istook, Mr. Kingston, Mr. Knollenberg, Mr. Kolbe, Mr. Lewis, Mr. Lightfoot, Mr. Livingston, Mr. McDade, Mr. Miller, Mr. Myers, Mr. Nethercutt, Mr. Neumann, Mr. Packard, Mr. Porter, Mr. Regula, Mr. Riggs, Mr. Rogers, Mr. Skeen, Mr. Taylor, Mrs. Vucanovich, Mr. Walsh, Mr. Wolf, Mr. Young.

ROLLCALL NUMBER: 4

DATE: MARCH 2, 1995

MEASURE: EMERGENCY SUPPLEMENTAL AND RESCISSION BILL, FY 1995

MOTION BY: MR. MURTHA

DESCRIPTION OF MOTION: TRANSFER SAVINGS TO A DEFICIT REDUCTION TRUST FUND

RESULTS

Members Voting Yea—23: Mr. Bevill, Mr. Chapman, Mr. Coleman, Mr. Dicks, Mr. Durbin, Mr. Fazio, Mr. Foglietta, Mr. Hefner, Mr. Hoyer, Ms. Kaptur, Mrs. Lowey, Mr. Mollohan, Mr. Murtha, Mr. Obey, Ms. Pelosi, Mr. Sabo, Mr. Skaggs, Mr. Stokes, Mr. Thornton, Mr. Torres, Mr. Visclosky, Mr. Wilson, Mr. Yates.

Members Voting Nay—32: Mr. Bonilla, Mr. Bunn, Mr. Callahan, Mr. DeLay, Mr. Dickey, Mr. Forbes, Mr. Frelinghuysen, Mr. Hobson, Mr. Istook, Mr. Kingston, Mr. Knollenberg, Mr. Kolbe, Mr. Lewis, Mr. Lightfoot, Mr. Livingston, Mr. McDade, Mr. Miller, Mr. Myers, Mr. Nethercutt, Mr. Neumann, Mr. Packard, Mr. Porter, Mr. Regula, Mr. Riggs, Mr. Rogers, Mr. Skeen, Mr. Taylor, Mrs. Vucanovich, Mr. Walsh, Mr. Wicker, Mr. Wolf, Mr. Young.

ROLLCALL NUMBER: 5

DATE: MARCH 2, 1995

MEASURE: EMERGENCY SUPPLEMENTAL AND RESCISSION BILL, FY 1995

MOTION BY: MR. MCDADE

DESCRIPTION OF MOTION: REPORT THE BILL AS AMENDED

RESULTS

Members Voting Yea—31: Mr. Bonilla, Mr. Bunn, Mr. Callahan, Mr. Dickey, Mr. Forbes, Mr. Frelinghuysen, Mr. Hobson, Mr. Istook, Mr. Kingston, Mr. Knollenberg, Mr. Kolbe, Mr. Lewis, Mr. Lightfoot, Mr. Livingston, Mr. McDade, Mr. Miller, Mr. Myers, Mr. Nethercutt, Mr. Neumann, Mr. Packard, Mr. Regula, Mr. Riggs, Mr. Rogers, Mr. Skeen, Mr. Taylor, Mr. Visclosky, Mr. Vucanovich, Mr. Walsh, Mr. Wicker, Mr. Wolf, Mr. Young.

Members Voting Nay—22: Mr. Bevill, Mr. Chapman, Mr. Coleman, Mr. Dicks, Mr. Dixon, Mr. Durbin, Mr. Fazio, Mr. Foglietta, Mr. Hefner, Mr. Hoyer, Ms. Kaptur, Mrs. Lowey, Mr. Mollohan, Mr. Murtha, Mr. Obey, Ms. Pelosi, Mr. Sabo, Mr. Stokes, Mr. Thornton, Mr. Torres, Mr. Wilson, Mr. Yates.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3 of rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law.

Language is included in each paragraph in Title I of the bill which designates the appropriations to be an emergency requirement.

Language is included in Title II of the bill which rescinds budget authority from various appropriation accounts.

Language is included under Title II, Chapter I under Office of the Secretary which limits the transfer of funds available to the Department of Agriculture without prior Congressional notification.

Language is included in Chapter 5 under the Bureau of Land Management, Management of lands and resources, prohibiting the implementation of the Roswell Resource Management Plan/Environmental Impact Statement and the Carlsbad Resource Management Plan Amendment/Environmental Impact Statement.

Language is included under Department of Education, College Housing and Academic Facilities Loans Program, that would repeal the authority of the Department to subsidize any further gross loan obligations under title VII of the Higher Education Act.

Language is included under Department of Health and Human Services, Payments to States for Foster Care and Adoption Assistance, which limits fiscal year 1995 awards to each State for administrative costs under section 474(a)(3) of the Social Security Act to 110 percent of the amounts awarded in fiscal year 1994.

Language is included under General Provisions which amends section 458(a) of the Higher Education Act of 1965 to reduce direct student loan administrative expenditures for fiscal year 1995 by $47 million.

Language is included transferring funds to the appropriate authorizing Committees for the purpose of carrying out the functions of the Joint Committee on Printing.

Language is included in Title II, Chapter VIII under Federal Highway Administration that reduces the Federal-aid highways limitation on obligations by reducing amounts for general operating expenses and applied research and technology programs.

Language is included in Title II, Chapter VIII under Federal Transit Administration that reduces obligational authority in fiscal years 1990, 1992, 1993, and 1995 for buses and bus-related facilities.

Language is included in Title II, Chapter VIII under Federal Transit Administration that reduces obligational authority in fiscal years 1991, 1992, and 1993 for new transit systems by specific amounts.

Under the heading "Federal Law Enforcement Training Center, Acquisition, Construction, Improvements, and Related Expenses", the Committee has included language directing that $1,000,000 be used to initiate design and construction of a Burn Building in Glynco, Georgia.

Language is included under the Department of Housing and Urban Development, homeless assistance grants, delaying the availability of $297,000,000 of FY 1995 funds until September 30, 1995.

Language is included under Cooperative State Research Service; Small Business Administration; State Unemployment Insurance and Employment; and Education Research, Statistics, and Improvement that could be construed as legislative in nature.

Language is included in Title II, Chapter VIII, dealing with reducing the obligation authority of the Working Capital Fund and with budgetary resources for civilian and military compensation and benefits and other administrative expenses that could be construed as legislative in nature.

Language is included in Title II, Chapter VIII under the Federal Transit Administration, Discretionary Grants, that deals with distributions of the reductions that could be construed as legislative in nature.

Language is included in Title II, Chapter II under Ounce of Prevention Council which allows funds appropriated for grants by the Ounce of Prevention Council in Public Law 103–317, to also be available for administrative expenses of the Council. It also allows the Council to accept, hold, administer and use gifts, both real and personal, for the purpose of facilitating its work.

Language is included under Department of Education, Higher Education limiting funding of awards of doctoral studies under Title IX–B.

COMPLIANCE WITH RULE XIII—CLAUSE 3

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

The paragraph immediately under the heading "Cooperative State Research Service" in Public Law 103–330 is amended as follows:

COOPERATIVE STATE RESEARCH SERVICE

For payments to agricultural experiment stations, for cooperative forestry and other research, for facilities, and for other expenses, including $171,304,000 to carry into effect the provisions of he Hatch act approved March 2, 1887, as amended, including administration by the United States Department of Agriculture, penalty mail costs of agricultural experiment stations under section 6 of the Hatch act of 1887, as amended, and payments under section 1361(c) of he Act of October 3, 1980 (7 U.S.C. 301n.); $20,809,000 for grants for cooperative forestry research under the Act approved October 10, 1962 (16 U.S.C. 582a–582–a7), as amended, including administrative expenses, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); $28,157,000 for payments to the 1890 land-grant colleges, including Tuskegee University, for research under section 1445 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3222), as amended, including administration by the United States Department of Agriculture, and penalty mail costs of the 1890 land-grant colleges, including Tuskegee University; $52,295,000 for contracts and grants for agricultural research under the Act of August 4, 1965, as amended (7 U.S.C. 450i(c)); $103,123,000 for competitive research grants under section 2(b) of the Act of August 4, 1965, as amended (7 U.S.C. 450i(b)), including administrative expenses; $5,551,000 for the support of animal health and disease programs authorized by section 1433 of Public Law 95–113, including administrative expenses; $1,318,000 for supplemental and alternative crops and products as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3319d); $500,000 for grants for research pursuant to the Critical Agricultural Materials Act of 1984 (7 U.S.C. 178) and section 1472 of the Food and Agriculture Act of 1977, as amended (7 U.S.C. 3318), to remain available until expended; $475,000 for rangeland research grants as authorized by subtitle M of the National Agriculture Research, Extension, and Teaching Policy Act of 1977, as amended; $8,990,000 for contracts and grants for agricultural research under the Act of August 4, 1965, as amended (7 U.S.C. 450i(c)); $3,500,000 for higher education grad-

uate fellowships grants under section 1417(b)(6) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3152(b)(6)), including administrative expenses, to remain available until expended (7 U.S.C. 2209b); $4,350,000 for higher education challenge grants under section 1417(b)(1) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3152(b)(1)), including administrative expenses; $1,000,000 for a higher education minority scholars program under section 1417(b)(5) of the National Agricultural Research, Extension, and Teaching Policy act of 1977, as amended (7 U.S.C. 3152(b)(5)), including administrative expenses, to remain available until expended (7 U.S.C. 2209b); $4,000,000 for aquaculture grants as authorized by section 1475 of the National Agricultural Research, Extension, and Teaching Policy act of 1977 (7 U.S.C. 3322), and other Acts; $8,112,000 for sustainable agriculture research and education, as authorized by section 1621 of Public Law 101–624 (7 U.S.C. 5811), including administrative expenses; and $19,954,000 for necessary expenses of Cooperative State Research Service activities, including coordination and program leadership for higher education work of the Department, administration of payments to State agricultural experiment stations, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which **[**$9,917,000**]** *$9,207,000* shall be for a program of capacity buildings grants to colleges eligible to receive funds under the Act of August 30, 1890 (7 U.S.C. 321–326 and 328), including Tuskegee University, to remain available until expended (7 U.S.C. 2209b), of which not to exceed $100,000 shall be for employment under 5 U.S.C. 3109; in all, $433,438,000.

Section 458(a) of the Higher Education Act of 1965 is amended, as follows:

SEC. 458. FUNDS FOR ADMINISTRATIVE EXPENSES.

(a) IN GENERAL.—Each fiscal year, there shall be available to the Secretary of Education from funds available pursuant to section 422(g) and from funds not otherwise appropriated, funds to be obligated for administrative costs under this part, including the costs of the transition from the loan programs under part B to the direct student loan programs under this part (including the costs of annually assessing the program under this part and the progress of the transition) and transition support (including administrative costs) for the expenses of guaranty agencies in servicing outstanding loans in their portfolios and in guaranteeing new loans, not to exceed (from such funds not otherwise appropriated) $260,000,000 in fiscal year 1994 **[**$345,000,000**]** *$298,000,000* in fiscal year 1995, $550,000,000 in fiscal year 1996, $595,000,000 in fiscal year 1997, and $750,000,000 in fiscal year 1998. If in any fiscal year the Secretary determines that additional funds for administrative expenses are needed as a result of such transition or the expansion of the direct student loan programs under this part, the Secretary is authorized to use funds available under this section for a subsequent fiscal year for such expenses, except that the total expenditures by the Secretary (from such funds not otherwise appropriated) shall not exceed **[**$2,500,000,000**]** *$2,453,000,000* in fiscal

years 1994 through 1998. The Secretary is also authorized to carry over funds available under this section to a subsequent fiscal year.

Appropriation language under the head "Department of Justice, Office of Justice Programs, Ounce of Prevention Council" in Title VIII of Public Law 103–317, is amended as follows:

> For grants *and administrative* expenses by the Ounce of Prevention Council, $1,500,000, to remain available until expended: *Provided, That the Council is authorized to accept, hold, administer, and use gifts, both real and personal, for the purpose of aiding or facilitating the work of the Council.*

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3 of rule XXI of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law:

DEPARTMENT OF TRANSPORTATION:

COAST GUARD:

Operating Expenses.

TRANSFER OF FUNDS

Pursuant to clause 1(b) of rule X of the House of Representatives, the following table is submitted describing the transfer of funds provided in the accompanying bill:

The following table shows the appropriations affected by the transfers:

APPROPRIATION TRANSFERS RECOMMENDED IN THE BILL

Account to which transfer is to be made	Amount	Account from which transfer is to be made	Amount
Department of Justice ..... General Administration, Ounce of Prevention Council.	NA	Department of Justice ..... General Administration, Ounce of Prevention Council.	NA
Department of Education ..... Education Research, Statistics, and Improvement.	NA	Department of Education ..... Education Research, Statistics, and Improvement..	NA
Legislative Branch ..... Joint Items, Joint Committee on Printing.	NA	Legislative Branch ..... Joint Items, Committee on House Oversight of the House of Representatives, and Committee on Rules and Administration of the Senate..	NA
Department of the Treasury ..... Federal Law Enforcement Training Center, Acquisition, Construction, Improvements, and Related Expenses.	NA	Department of the Treasury ..... Federal Law Enforcement Training Center, Acquisition, Construction, Improvements, and Related Expenses.	NA

RESCISSIONS

Pursuant to clause 1(b) of rule X of the House of Representatives, the following table is submitted describing the rescissions recommended in the accompanying bill:

RESCISSIONS RECOMMENDED IN THE BILL

Department or activity	Amounts recommended for rescission
CHAPTER I	
DEPARTMENT OF AGRICULTURE	
Office of the Secretary	-31,000
Alternative Agricultural Research and Commercialization	-3,000,000
Agricultural Research Service: Buildings and facilities	-12,678,000
Cooperative State Research Service	-1,051,000
Buildings and facilities	-20,994,000
Farmers Home Administration	
Rural Housing Insurance Fund Program Account:	
Rental housing (sec. 515) (loan subsidy)	-115,500,000
Local technical assistance and planning grants	-1,750,000
Alcohol Fuels Guarantee Loan Program (FY93)	-9,000,000
Total, Farmers Home Administration	-126,250,000
Rural Electrification Administration	
Rural Electrification and Telephone Loans Program Account:	
Loan subsidies: Telephone 5%	-3,000,000
Food and Nutrition Service:	
Special supplemental food program for women, infants, and children (WIC)	-25,000,000
Total, Chapter I: Rescissions	-192,004,000
CHAPTER II	
DEPARTMENT OF JUSTICE	
General Administration	
Working capital fund	-1,500,000
Immigration and Naturalization Service	
Salaries and expenses: General fund appropriation	-1,000,000
Office of Justice Programs	
Drug Courts	-27,750,000
Total, Department of Justice	-30,250,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
DEPARTMENT OF COMMERCE	
National Institute of Standards and Technology	
Industrial technology services	-27,100,000
National Oceanic and Atmospheric Administration	
Operations, research, and facilities	-37,000,000
Technology Administration	
Salaries and expenses	-3,300,000
National Technical Information Service	
NTIS revolving fund	-4,000,000
National Telecommunications and Information Administration	
Information infrastructure grants	-30,000,000
Economic Development Administration	
Economic development assistance programs	-45,084,000
Total, Department of Commerce	-146,484,000
THE JUDICIARY	
Courts of Appeals, District Courts, and Other Judicial Services	
Defender services	-1,100,000
RELATED AGENCIES	
Small Business Administration	
Salaries and expenses	-15,000,000
Legal Services Corporation	
Payment to the Legal Services Corporation	-5,849,000
Board for International Broadcasting	
Israel Relay Station	-2,000,000
Total, Chapter II: Rescissions	-200,683,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
CHAPTER III	
DEPARTMENT OF DEFENSE - CIVIL	
DEPARTMENT OF THE ARMY	
Corps of Engineers - Civil	
General investigations	-10,000,000
Construction, general	-40,000,000
Total, Department of Defense - Civil	-50,000,000
DEPARTMENT OF THE INTERIOR	
Bureau of Reclamation	
Operation and maintenance	-10,000,000
DEPARTMENT OF ENERGY	
Energy Supply, Research and Development Activities	-116,500,000
Atomic Energy Defense Activities:	
Defense Environmental Restoration and Waste Management	-28,000,000
Departmental Administration	-20,000,000
Total, Department of Energy	-164,500,000
INDEPENDENT AGENCIES	
Appalachian Regional Commission	-10,000,000
Tennessee Valley Authority: Tennessee Valley Authority Fund	-5,000,000
Total, Chapter III:	
Rescissions	-239,500,000
CHAPTER IV	
FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS	
MULTILATERAL ECONOMIC ASSISTANCE	
International organizations and programs	-25,000,000
BILATERAL ECONOMIC ASSISTANCE	
Agency for International Development	
Development assistance fund	-45,500,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
Population, development assistance	-9,000,000
Total, Bilateral Economic Assistance	-54,500,000
MILITARY ASSISTANCE	
Peacekeeping operations	-4,500,000
EXPORT ASSISTANCE	
Export-Import Bank of the United States	
Subsidy appropriation	-5,000,000
Trade and Development Agency	
Trade and development	-4,500,000
Total, Export Assistance	-9,500,000
Total, Chapter IV: Rescissions	-93,500,000
CHAPTER V	
DEPARTMENT OF THE INTERIOR	
Bureau of Land Management	
Management of lands and resources	-70,000
Construction and access	-4,500,000
Payments in lieu of taxes	-5,000,000
Land acquisition	-1,997,000
Total, Bureau of Land Management	-11,567,000
United States Fish and Wildlife Service	
Resource management	-2,000,000
Construction	-14,390,000
Land acquisition	-7,345,000
Total, United States Fish and Wildlife Service	-23,735,000
National Biological Survey	
Research, inventories, and surveys	-16,680,000
National Park Service	
Construction	-22,831,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
Urban park and recreation fund	-7,480,000
Land acquisition and state assistance	-16,509,000
Total, National Park Service	-46,820,000
Bureau of Indian Affairs	
Operation of Indian programs	-4,046,000
Construction	-10,309,000
Total, Bureau of Indian Affairs	-14,355,000
Territorial and International Affairs	
Administration of territories	-2,438,000
Trust Territory of the Pacific Islands	-32,139,000
Total, Territorial and International Affairs	-34,577,000
Total, Department of the Interior	-147,734,000
RELATED AGENCIES	
DEPARTMENT OF AGRICULTURE	
Forest Service	
Forest research	-6,000,000
State and private forestry	-12,500,000
International forestry	-1,000,000
National forest system	-3,327,000
Construction	-4,919,000
Land acquisition	-3,974,000
Total, Forest Service	-31,720,000
DEPARTMENT OF ENERGY	
Fossil energy research and development	-18,650,000
Naval petroleum and oil shale reserves	-21,000,000
Energy conservation	-59,928,000
Total, Department of Energy	-99,578,000
DEPARTMENT OF EDUCATION	
Indian education	-2,000,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
OTHER RELATED AGENCIES	
Smithsonian Institution	
Construction and improvements, National Zoological Park	-1,000,000
Construction	-31,012,000
National Gallery of Art	
Repair, restoration and renovation of buildings	-407,000
John F. Kennedy Center for the Performing Arts	
Construction	-3,000,000
Woodrow Wilson International Center for Scholars	
Salaries and expenses	-2,300,000
National Endowment for the Arts	
Grants and administration	-5,000,000
National Endowment for the Humanities	
Grants and administration	-5,000,000
Total, Chapter V: Rescissions	-328,751,000
CHAPTER VI	
DEPARTMENT OF LABOR	
Employment and Training Administration	
Training and employment services	-2,285,376,000
Community service employment for older Americans	-14,440,000
State unemployment insurance and employment service operations	-12,000,000
Limitation on trust fund transfer	-16,000,000
Total, Employment and Training Administration	-2,327,816,000
Employment Standards Administration	
Salaries and expenses	-2,487,000
Occupational Safety and Health Administration	
Salaries and expenses	-16,072,000
Total, Department of Labor	-2,346,375,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
DEPARTMENT OF HEALTH AND HUMAN SERVICES	
Health Resources and Services Administration	
Program operations	-82,775,000
Centers for Disease Control and Prevention	
Disease control, research, and training	-8,883,000
National Institutes of Health	
National Center for Research Resources	-20,000,000
Buildings and facilities	-50,000,000
Total, National Institutes of Health	-70,000,000
Assistant Secretary for Health	
Office of the Assistant Secretary for Health	-1,400,000
Agency for Health Care Policy and Research	
Health care policy and research	-3,132,000
Health Care Financing Administration	
Program management	-38,200,000
Administration for Children and Families	
Low income home energy assistance (advance appropriation, 1996)	-1,319,204,000
Community services block grant	-26,988,000
Children and families services programs (Crime bill)	-25,900,000
Payments to States for foster care and adoption assistance	-150,000,000
Total, Administration for Children and Families	-1,522,092,000
Administration on aging	-899,000
Total, Department of Health and Human Services	-1,727,381,000
DEPARTMENT OF EDUCATION	
Education reform	-186,030,000
Education for the disadvantaged	-113,270,000
Impact aid	-16,293,000
School improvement programs	-746,032,000
Crime bill	-11,100,000
Bilingual and immigrant education	-38,500,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
Special Institutions for Persons With Disabilities:	
National Technical Institute for the Deaf	-799,000
Gallaudet University	-1,298,000
Total	-2,097,000
Vocational and adult education	-232,413,000
Student financial assistance	-83,375,000
Howard University	-4,300,000
Higher education	-102,246,000
College housing and academic facilities loans program	-490,000
Education research, statistics, and improvement	-55,250,000
Libraries	-34,742,000
Total, Department of Education	-1,626,138,000
RELATED AGENCIES	
Corporation for Public Broadcasting:	
Advance appropriation, 1996	-47,000,000
Advance appropriation, 1997	-94,000,000
Railroad Retirement Board:	
Dual benefits payments account	-5,000,000
GENERAL PROVISIONS	
DEPARTMENT OF EDUCATION	
Federal direct student loans	-47,000,000
Total, Chapter VI:	
Rescissions	-5,892,894,000
CHAPTER VII	
LEGISLATIVE BRANCH	
JOINT ITEMS	
Joint Economic Committee	-460,000
Joint Committee on Printing	-418,000
Total, Joint items	-878,000
OFFICE OF TECHNOLOGY ASSESSMENT	
Salaries and expenses	-650,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
ARCHITECT OF THE CAPITOL	
Capitol Buildings and Grounds	
Capitol buildings	-2,500,000
GOVERNMENT PRINTING OFFICE	
Congressional printing and binding	-3,000,000
Office of Superintendent of Documents	
Salaries and expenses	-600,000
Total, Government Printing Office	-3,600,000
BOTANIC GARDEN	
Salaries and expenses	-4,000,000
LIBRARY OF CONGRESS	
Salaries and expenses	-150,000
Books for the blind and physically handicapped, salaries and expenses	-100,000
Total, Library of Congress	-250,000
GENERAL ACCOUNTING OFFICE	
Salaries and expenses	-8,867,000
Total, Chapter VII: Rescissions	-20,745,000
CHAPTER VIII	
DEPARTMENT OF TRANSPORTATION	
Office of the Secretary	
Transportation, planning, research, and development	-1,293,000
Working capital fund	-8,000,000
Payments to air carriers (Airport and Airway Trust Fund):	
Rescission of contract authority	.....
Total, Office of the Secretary	-9,293,000
Coast Guard	
Operating expenses	-6,440,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
Acquisition, construction, and improvements:	
Hurricane Andrew/Iniki supplemental	-4,400,000
Vessels	-12,333,000
Aircraft	-3,400,000
Other equipment	-6,155,000
Shore facilities and aids to navigation	-16,281,000
Subtotal	-42,569,000
Environmental compliance and restoration	-3,500,000
Total, Coast Guard	-52,509,000
Federal Aviation Administration	
Facilities and equipment (Airport and Airway Trust Fund)	-69,825,000
Research, engineering, and development (Airport and Airway Trust Fund)	-7,500,000
Total, Federal Aviation Administration	-77,325,000
Federal Highway Administration	
Limitation on general operating expenses	(-42,500,000)
Federal-aid highways (Highway Trust Fund):	
(Limitation on obligations)	(-70,140,000)
Emergency relief program	-351,000,000
Federal Railroad Administration	
Northeast corridor improvement program	-7,768,000
Federal Transit Administration	
Transit planning and research	-8,800,000
Discretionary grants (Highway Trust Fund)	(-131,651,000)
GENERAL PROVISIONS	
Salaries and expenses	-20,000,000
Total, Chapter VIII:	
Budgetary resources including limitations on obligations	-728,486,000
Rescissions	(-526,695,000)
(Limitations on obligations)	(-201,791,000)
CHAPTER IX	
DEPARTMENT OF THE TREASURY	
Departmental offices	-100,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
Federal Law Enforcement Training Center:	
Acquisition, Construction, Improvements, and Related Expenses	-11,000,000
Financial Management Service	-160,000
Bureau of the Public Debt	-1,500,000
Internal Revenue Service: Information systems	-1,490,000
Total, Department of the Treasury	-14,250,000
EXECUTIVE OFFICE OF THE PRESIDENT	
The White House Office	-171,000
Federal Drug Control Programs: Special Forfeiture Fund	-13,200,000
Total, Executive Office of the President	-13,371,000
INDEPENDENT AGENCIES	
General Services Administration:	
Federal Buildings Fund: Rescissions	-136,593,000
Operating expenses	-2,065,000
Total, General Services Administration	-138,658,000
Federal Election Commission	-2,792,000
Office of Personnel Management: Salaries and expenses	-3,140,000
Total, Chapter IX:	
Rescissions	-172,211,000
CHAPTER X	
DEPARTMENT OF VETERANS AFFAIRS	
Veterans Health Administration	
Medical care	-50,000,000
Departmental Administration	
Construction, major projects	-156,110,000
Total, Department of Veterans Affairs	-206,110,000
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT	
Housing Programs	
National homeownership trust demonstration program	-50,000,000
Annual contributions for assisted housing	-5,733,400,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
Congregate services	-37,000,000
Payments for operation of low-income housing projects	-404,000,000
Severely distressed public housing	-523,000,000
Drug elimination grants for low-income housing	-32,000,000
Youthbuild program	-38,000,000
Housing counseling assistance	-38,000,000
Flexible subsidy fund	-8,000,000
Nehemiah housing opportunities fund	-19,000,000
Community Planning and Development	
Community development grants	-349,200,000
Total, Department of Housing and Urban Development	-7,231,600,000
INDEPENDENT AGENCIES	
Chemical Safety and Hazard Investigation Board	
Salaries and expenses	-500,000
Community Development Financial Institutions	
Community development financial institutions fund program account	-124,000,000
Corporation for National and Community Service	
National and community service programs	-210,000,000
Environmental Protection Agency	
Research and development	-14,635,000
Abatement, control, and compliance	-4,806,805
Buildings and facilities	-25,000,000
Water infrastructure / State revolving fund	-1,303,200,000
Total, Environmental Protection Agency	-1,347,641,805
National Aeronautics and Space Administration	
Science, aeronautics and technology	-38,000,000
Construction of facilities	-27,000,000
Mission support	-1,000,000
Total, National Aeronautics and Space Administration	-66,000,000
National Science Foundation	
Academic research infrastructure	-131,867,000

RESCISSIONS RECOMMENDED IN THE BILL—Continued

Department or activity	Amounts recommended for rescission
CORPORATIONS	
Federal Deposit Insurance Corporation:	
FDIC affordable housing program	-11,281,034
Total, Chapter X:	
Rescissions	-9,328,999,839
Total budgetary resources including limitations on obligations	-17,197,773,839

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93–344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 602 of the Act for the most recently agreed to concurrent resolution on the budget for the fiscal year. All funds provided in this bill are necessary to meet emergency funding requirements under the procedures set forth in section 251(b)(2)(D) of the Balanced Budget and Emergency Deficit Control Act of 1985. These funds are exempt from the Committee's section 602(a) allocation.

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93–344), as amended.

FIVE-YEAR OUTLAY PROJECTIONS

In compliance with section 308(a)(1)(C) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93–344), as amended, the following table contains five-year projections associated with the budget authority provided in the accompanying bill:

[In millions]

Budget Authority	−$11,809
Outlays:	
Fiscal year 1995	−1,508
Fiscal year 1996	−5,665
Fiscal year 1997	−1,354
Fiscal year 1998	−213
Fiscal year 1999 and future years	−2,637

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(C) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93–344), as amended, the financial assistance to State and local governments is as follows:

[In millions]

New budget authority	−$6,318
Fiscal year 1995 outlays resulting therefrom	−820

INFLATIONARY IMPACT STATEMENT

Pursuant to clause 2(l)(4) of rule XI of the House of Representatives, the Committee estimates that enactment of this bill would have no overall inflationary impact on prices and costs in the operation of the national economy.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
	TITLE I - EMERGENCY SUPPLEMENTAL APPROPRIATIONS			
	DEPARTMENT OF STATE			
	International Organizations and Conferences			
104-4	Contributions for International Peacekeeping Activities	672,000,000	.....	-672,000,000
	DEPARTMENT OF DEFENSE			
104-4	Military Construction, Navy	18,000,000	.....	-18,000,000
	FEDERAL EMERGENCY MANAGEMENT AGENCY			
104-4	Disaster relief	6,700,000,000	5,360,000,000	-1,340,000,000
	DEPARTMENT OF TRANSPORTATION			
	Coast Guard			
104-4	Operating expenses	28,297,000	28,197,000	-100,000
	Total, Title I: New budget (obligational) authority	7,418,297,000	5,388,197,000	-2,030,100,000
	TITLE II - RESCISSIONS			
	CHAPTER I			
	DEPARTMENT OF AGRICULTURE			
.....	Office of the Secretary	.....	-31,000	-31,000
.....	Alternative Agricultural Research and Commercialization	.....	-3,000,000	-3,000,000

.....	Agricultural Research Service: Buildings and facilities	.....	-12,678,000	-12,678,000
.....	Cooperative State Research Service	.....	-1,051,000	-1,051,000
.....	Buildings and facilities	.....	-20,994,000	-20,994,000
	Farmers Home Administration			
	Rural Housing Insurance Fund Program Account:			
.....	Rental housing (sec. 515) (loan subsidy)	.....	-115,500,000	-115,500,000
.....	Local technical assistance and planning grants	.....	-1,750,000	-1,750,000
.....	Alcohol Fuels Guarantee Loan Program (FY93)	.....	-9,000,000	-9,000,000
	Total, Farmers Home Administration	.....	-126,250,000	-126,250,000
	Rural Electrification Administration			
	Rural Electrification and Telephone Loans Program Account:			
.....	Loan subsidies: Telephone 5%	.....	-3,000,000	-3,000,000
	Food and Nutrition Service:			
.....	Special supplemental food program for women, infants, and children (WIC)	.....	-25,000,000	-25,000,000
	Food stamp program:			
104-28	Nutrition assistance for Puerto Rico: Cattle tick eradication	-2,900,000	.....	+2,900,000
	Public Law 480 Program Account:			
	Title I - Credit sales:			
104-28	Program level	(-6,135,000)	.....	(+6,135,000)
104-28	Ocean freight differential	-6,135,000	.....	+6,135,000
104-28	Loan subsidies	-43,865,000	.....	+43,865,000
	Total, Public Law 480 program account	-50,000,000	.....	+50,000,000
	Total, Chapter I:			
	Rescissions	-52,900,000	-192,004,000	-139,104,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
	CHAPTER II			
	DEPARTMENT OF JUSTICE			
	General Administration			
.....	Working capital fund 1/	.....	-1,500,000	-1,500,000
	Immigration and Naturalization Service			
.....	Salaries and expenses: General fund appropriation	.....	-1,000,000	-1,000,000
	Office of Justice Programs			
.....	Drug Courts	.....	-27,750,000	-27,750,000
	Total, Department of Justice	.....	-30,250,000	-30,250,000
	DEPARTMENT OF COMMERCE			
	National Institute of Standards and Technology			
.....	Industrial technology services	.....	-27,100,000	-27,100,000
	National Oceanic and Atmospheric Administration			
.....	Operations, research, and facilities	.....	-37,000,000	-37,000,000
	Technology Administration			
.....	Salaries and expenses	.....	-3,300,000	-3,300,000
	National Technical Information Service			
.....	NTIS revolving fund	.....	-4,000,000	-4,000,000

	National Telecommunications and Information Administration			
.....	Information infrastructure grants	.....	-30,000,000	-30,000,000
	Economic Development Administration			
.....	Economic development assistance programs	.....	-45,084,000	-45,084,000
	Total, Department of Commerce	.....	-146,484,000	-146,484,000
	THE JUDICIARY			
	Courts of Appeals, District Courts, and Other Judicial Services			
.....	Defender services	.....	-1,100,000	-1,100,000
	RELATED AGENCIES			
	Small Business Administration			
104-28	Salaries and expenses	-15,000,000	-15,000,000	.....
	Legal Services Corporation			
.....	Payment to the Legal Services Corporation	.....	-5,849,000	-5,849,000
	Board for International Broadcasting			
.....	Israel Relay Station	.....	-2,000,000	-2,000,000
	Total, Chapter II: Rescissions	-15,000,000	-200,683,000	-185,683,000

1/ $1,500,000 requested to be transferred to National Bankruptcy Review Commission. Subcommittee denied request and rescinded the amount.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
	CHAPTER III			
	DEPARTMENT OF DEFENSE - CIVIL			
	DEPARTMENT OF THE ARMY			
	Corps of Engineers - Civil			
.....	General investigations	.....	-10,000,000	-10,000,000
.....	Construction, general	.....	-40,000,000	-40,000,000
	Total, Department of Defense - Civil	.....	-50,000,000	-50,000,000
	DEPARTMENT OF THE INTERIOR			
	Bureau of Reclamation			
.....	Operation and maintenance	.....	-10,000,000	-10,000,000
	DEPARTMENT OF ENERGY			
.....	Energy Supply, Research and Development Activities	.....	-116,500,000	-116,500,000
	Atomic Energy Defense Activities:			
.....	Defense Environmental Restoration and Waste Management	.....	-28,000,000	-28,000,000
.....	Departmental Administration	.....	-20,000,000	-20,000,000
	Total, Department of Energy	.....	-164,500,000	-164,500,000

	INDEPENDENT AGENCIES			
.....	Appalachian Regional Commission	.....	-10,000,000	-10,000,000
.....	Tennessee Valley Authority: Tennessee Valley Authority Fund	.....	-5,000,000	-5,000,000
	Total, Chapter III: Rescissions	.....	-239,500,000	-239,500,000
	CHAPTER IV			
	FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS			
	MULTILATERAL ECONOMIC ASSISTANCE			
.....	International organizations and programs	.....	-25,000,000	-25,000,000
	BILATERAL ECONOMIC ASSISTANCE			
	Agency for International Development			
.....	Development assistance fund	.....	-45,500,000	-45,500,000
.....	Population, development assistance	.....	-9,000,000	-9,000,000
	Total, Bilateral Economic Assistance	.....	-54,500,000	-54,500,000
	MILITARY ASSISTANCE			
.....	Peacekeeping operations	.....	-4,500,000	-4,500,000
	EXPORT ASSISTANCE			
	Export-Import Bank of the United States			
.....	Subsidy appropriation	.....	-5,000,000	-5,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
	Trade and Development Agency			
.....	Trade and development	.....	-4,500,000	-4,500,000
	Total, Export Assistance	.....	-9,500,000	-9,500,000
	Total, Chapter IV:			
	Rescissions	.....	-93,500,000	-93,500,000
	CHAPTER V			
	DEPARTMENT OF THE INTERIOR			
	Bureau of Land Management			
.....	Management of lands and resources	.....	-70,000	-70,000
.....	Construction and access	.....	-4,500,000	-4,500,000
.....	Payments in lieu of taxes	.....	-5,000,000	-5,000,000
.....	Land acquisition	.....	-1,997,000	-1,997,000
	Total, Bureau of Land Management	.....	-11,567,000	-11,567,000
	United States Fish and Wildlife Service			
.....	Resource management	.....	-2,000,000	-2,000,000
.....	Construction	.....	-14,390,000	-14,390,000
.....	Land acquisition	.....	-7,345,000	-7,345,000
	Total, United States Fish and Wildlife Service	.....	-23,735,000	-23,735,000

	National Biological Survey			
.....	Research, inventories, and surveys	.....	-16,680,000	-16,680,000
	National Park Service			
.....	Construction	.....	-22,831,000	-22,831,000
.....	Urban park and recreation fund	.....	-7,480,000	-7,480,000
.....	Land acquisition and state assistance	.....	-16,509,000	-16,509,000
	Total, National Park Service	.....	-46,820,000	-46,820,000
	Bureau of Indian Affairs			
.....	Operation of Indian programs	.....	-4,046,000	-4,046,000
.....	Construction	.....	-10,309,000	-10,309,000
	Total, Bureau of Indian Affairs	.....	-14,355,000	-14,355,000
	Territorial and International Affairs			
.....	Administration of territories	.....	-2,438,000	-2,438,000
.....	Trust Territory of the Pacific Islands	.....	-32,139,000	-32,139,000
	Total, Territorial and International Affairs	.....	-34,577,000	-34,577,000
	Total, Department of the Interior	.....	-147,734,000	-147,734,000
	RELATED AGENCIES			
	DEPARTMENT OF AGRICULTURE			
	Forest Service			
.....	Forest research	.....	-6,000,000	-6,000,000
.....	State and private forestry	.....	-12,500,000	-12,500,000
.....	International forestry	.....	-1,000,000	-1,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
.....	National forest system	.....	-3,327,000	-3,327,000
.....	Construction	.....	-4,919,000	-4,919,000
.....	Land acquisition	.....	-3,974,000	-3,974,000
	Total, Forest Service	.....	-31,720,000	-31,720,000
	DEPARTMENT OF ENERGY			
.....	Fossil energy research and development	.....	-18,650,000	-18,650,000
.....	Naval petroleum and oil shale reserves	.....	-21,000,000	-21,000,000
.....	Energy conservation	.....	-59,928,000	-59,928,000
	Total, Department of Energy	.....	-99,578,000	-99,578,000
	DEPARTMENT OF EDUCATION			
.....	Indian education	.....	-2,000,000	-2,000,000
	OTHER RELATED AGENCIES			
	Smithsonian Institution			
.....	Construction and improvements, National Zoological Park	.....	-1,000,000	-1,000,000
.....	Construction	.....	-31,012,000	-31,012,000
	National Gallery of Art			
.....	Repair, restoration and renovation of buildings	.....	-407,000	-407,000
	John F. Kennedy Center for the Performing Arts			
.....	Construction	.....	-3,000,000	-3,000,000

	Woodrow Wilson International Center for Scholars			
.....	Salaries and expenses	.....	-2,300,000	-2,300,000
	National Endowment for the Arts			
.....	Grants and administration	.....	-5,000,000	-5,000,000
	National Endowment for the Humanities			
.....	Grants and administration	.....	-5,000,000	-5,000,000
	Total, Chapter V:			
	Rescissions	.....	-328,751,000	-328,751,000
	CHAPTER VI			
	DEPARTMENT OF LABOR			
	Employment and Training Administration			
.....	Training and employment services	.....	-2,285,376,000	-2,285,376,000
.....	Community service employment for older Americans	.....	-14,440,000	-14,440,000
.....	State unemployment insurance and employment service operations	.....	-12,000,000	-12,000,000
104-4	Limitation on trust fund transfer	-4,000,000	-16,000,000	-12,000,000
	Total, Employment and Training Administration	-4,000,000	-2,327,816,000	-2,323,816,000
	Employment Standards Administration			
.....	Salaries and expenses	.....	-2,487,000	-2,487,000
	Occupational Safety and Health Administration			
.....	Salaries and expenses	.....	-16,072,000	-16,072,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
	Bureau of Labor Statistics			
104-28	Salaries and expenses	-1,100,000	.....	+1,100,000
	Total, Department of Labor	-5,100,000	-2,346,375,000	-2,341,275,000
	DEPARTMENT OF HEALTH AND HUMAN SERVICES			
	Health Resources and Services Administration			
104-28	Program operations	-29,147,000	-82,775,000	-53,628,000
	Centers for Disease Control and Prevention			
104-28	Disease control, research, and training	-1,300,000	-8,883,000	-7,583,000
	National Institutes of Health			
104-28	National Center for Research Resources	-1,000,000	-20,000,000	-19,000,000
.....	Buildings and facilities	.....	-50,000,000	-50,000,000
	Total, National Institutes of Health	-1,000,000	-70,000,000	-69,000,000
	Assistant Secretary for Health			
.....	Office of the Assistant Secretary for Health	.....	-1,400,000	-1,400,000
	Agency for Health Care Policy and Research			
.....	Health care policy and research	.....	-3,132,000	-3,132,000
	Health Care Financing Administration			
104-4	Program management	-20,000,000	-38,200,000	-18,200,000

	Administration for Children and Families			
.....	Low income home energy assistance (advance appropriation, 1996)	.....	-1,319,204,000	-1,319,204,000
.....	Community services block grant	.....	-26,988,000	-26,988,000
.....	Children and families services programs (Crime bill)	.....	-25,900,000	-25,900,000
.....	Payments to States for foster care and adoption assistance	.....	-150,000,000	-150,000,000
	Total, Administration for Children and Families	.....	-1,522,092,000	-1,522,092,000
.....	Administration on aging	.....	-899,000	-899,000
	Total, Department of Health and Human Services	-51,447,000	-1,727,381,000	-1,675,934,000
	DEPARTMENT OF EDUCATION			
.....	Education reform	.....	-186,030,000	-186,030,000
.....	Education for the disadvantaged	.....	-113,270,000	-113,270,000
.....	Impact aid	.....	-16,293,000	-16,293,000
.....	School improvement programs	.....	-746,032,000	-746,032,000
.....	Crime bill	.....	-11,100,000	-11,100,000
.....	Bilingual and immigrant education	.....	-38,500,000	-38,500,000
	Special Institutions for Persons With Disabilities:			
.....	National Technical Institute for the Deaf	.....	-799,000	-799,000
.....	Gallaudet University	.....	-1,298,000	-1,298,000
	Total	.....	-2,097,000	-2,097,000
104-28	Vocational and adult education	-43,888,000	-232,413,000	-188,525,000
.....	Student financial assistance	.....	-83,375,000	-83,375,000
.....	Howard University	.....	-4,300,000	-4,300,000
104-28	Higher education	-26,903,000	-102,246,000	-75,343,000
104-28	College housing and academic facilities loans program	-168,000	-490,000	-322,000
104-28	Education research, statistics, and improvement	-750,000	-55,250,000	-54,500,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
104-28	Libraries	-12,942,000	-34,742,000	-21,800,000
	Total, Department of Education	-84,651,000	-1,626,138,000	-1,541,487,000
	RELATED AGENCIES			
	Corporation for Public Broadcasting:			
.....	Advance appropriation, 1996	.....	-47,000,000	-47,000,000
.....	Advance appropriation, 1997	.....	-94,000,000	-94,000,000
	Railroad Retirement Board:			
.....	Dual benefits payments account	.....	-5,000,000	-5,000,000
	GENERAL PROVISIONS			
	DEPARTMENT OF EDUCATION			
.....	Federal direct student loans	.....	-47,000,000	-47,000,000
	Total, Chapter VI:			
	Rescissions	-141,198,000	-5,892,894,000	-5,751,696,000
	CHAPTER VII			
	LEGISLATIVE BRANCH			
	JOINT ITEMS			
.....	Joint Economic Committee	.....	-460,000	-460,000
.....	Joint Committee on Printing	.....	-418,000	-418,000
	Total, Joint items	.....	-878,000	-878,000

	OFFICE OF TECHNOLOGY ASSESSMENT			
.....	Salaries and expenses	.....	-650,000	-650,000
	ARCHITECT OF THE CAPITOL			
	Capitol Buildings and Grounds			
.....	Capitol buildings	.....	-2,500,000	-2,500,000
	GOVERNMENT PRINTING OFFICE			
.....	Congressional printing and binding	.....	-3,000,000	-3,000,000
	Office of Superintendent of Documents			
.....	Salaries and expenses	.....	-600,000	-600,000
	Total, Government Printing Office	.....	-3,600,000	-3,600,000
	BOTANIC GARDEN			
.....	Salaries and expenses	.....	-4,000,000	-4,000,000
	LIBRARY OF CONGRESS			
.....	Salaries and expenses	.....	-150,000	-150,000
.....	Books for the blind and physically handicapped, salaries and expenses	.....	-100,000	-100,000
	Total, Library of Congress	.....	-250,000	-250,000
	GENERAL ACCOUNTING OFFICE			
.....	Salaries and expenses	.....	-8,867,000	-8,867,000
	Total, Chapter VII: Rescissions	.....	-20,745,000	-20,745,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
	CHAPTER VIII			
	DEPARTMENT OF TRANSPORTATION			
	Office of the Secretary			
.....	Transportation, planning, research, and development	.....	-1,293,000	-1,293,000
.....	Working capital fund	.....	-8,000,000	-8,000,000
	Payments to air carriers (Airport and Airway Trust Fund):			
104-28	Rescission of contract authority	-7,680,000	.....	+7,680,000
	Total, Office of the Secretary	-7,680,000	-9,293,000	-1,613,000
	Coast Guard			
.....	Operating expenses	.....	-6,440,000	-6,440,000
	Acquisition, construction, and improvements:			
.....	Hurricane Andrew/Iniki supplemental	.....	-4,400,000	-4,400,000
.....	Vessels	.....	-12,333,000	-12,333,000
.....	Aircraft	.....	-3,400,000	-3,400,000
.....	Other equipment	.....	-6,155,000	-6,155,000
.....	Shore facilities and aids to navigation	.....	-16,281,000	-16,281,000
	Subtotal	.....	-42,569,000	-42,569,000
.....	Environmental compliance and restoration	.....	-3,500,000	-3,500,000
	Total, Coast Guard	.....	-52,509,000	-52,509,000

	Federal Aviation Administration			
.....	Facilities and equipment (Airport and Airway Trust Fund)	.....	-69,825,000	-69,825,000
.....	Research, engineering, and development (Airport and Airway Trust Fund)	.....	-7,500,000	-7,500,000
	Total, Federal Aviation Administration	.....	-77,325,000	-77,325,000
	Federal Highway Administration			
.....	Limitation on general operating expenses	.....	(-42,500,000)	(-42,500,000)
	Federal-aid highways (Highway Trust Fund):			
.....	(Limitation on obligations)	.....	(-70,140,000)	(-70,140,000)
.....	Emergency relief program	.....	-351,000,000	-351,000,000
	Federal Railroad Administration			
.....	Northeast corridor improvement program	.....	-7,768,000	-7,768,000
	Federal Transit Administration			
.....	Transit planning and research	.....	-8,800,000	-8,800,000
.....	Discretionary grants (Highway Trust Fund)	.....	(-131,651,000)	(-131,651,000)
	GENERAL PROVISIONS			
.....	Salaries and expenses	.....	-20,000,000	-20,000,000
	Total, Chapter VIII:			
	Budgetary resources including limitations on obligations	-7,680,000	-728,486,000	-720,806,000
	Rescissions	(-7,680,000)	(-526,695,000)	(-519,015,000)
	(Limitations on obligations)	.....	(-201,791,000)	(-201,791,000)
	CHAPTER IX			
	DEPARTMENT OF THE TREASURY			
.....	Departmental offices	.....	-100,000	-100,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
	Federal Law Enforcement Training Center:			
.....	Acquisition, Construction, Improvements, and Related Expenses	.....	-11,000,000	-11,000,000
.....	Financial Management Service	.....	-160,000	-160,000
.....	Bureau of the Public Debt	.....	-1,500,000	-1,500,000
.....	Internal Revenue Service: Information systems	.....	-1,490,000	-1,490,000
	Total, Department of the Treasury	.....	-14,250,000	-14,250,000
	EXECUTIVE OFFICE OF THE PRESIDENT			
.....	The White House Office	.....	-171,000	-171,000
.....	Federal Drug Control Programs: Special Forfeiture Fund	.....	-13,200,000	-13,200,000
	Total, Executive Office of the President	.....	-13,371,000	-13,371,000
	INDEPENDENT AGENCIES			
	General Services Administration:			
.....	Federal Buildings Fund: Rescissions	.....	-136,593,000	-136,593,000
.....	Operating expenses	.....	-2,065,000	-2,065,000
	Total, General Services Administration	.....	-138,658,000	-138,658,000
.....	Federal Election Commission	.....	-2,792,000	-2,792,000
.....	Office of Personnel Management: Salaries and expenses	.....	-3,140,000	-3,140,000
	Total, Chapter IX: Rescissions	.....	-172,211,000	-172,211,000

	CHAPTER X			
	DEPARTMENT OF VETERANS AFFAIRS			
	Veterans Health Administration			
.....	Medical care	.....	-50,000,000	-50,000,000
	Departmental Administration			
.....	Construction, major projects	.....	-156,110,000	-156,110,000
	Total, Department of Veterans Affairs	.....	-206,110,000	-206,110,000
	DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
	Housing Programs			
.....	National homeownership trust demonstration program	.....	-50,000,000	-50,000,000
104-28	Annual contributions for assisted housing	-439,200,000	-5,733,400,000	-5,294,200,000
104-28	Congregate services	-37,000,000	-37,000,000	.....
.....	Payments for operation of low-income housing projects	.....	-404,000,000	-404,000,000
.....	Severely distressed public housing	.....	-523,000,000	-523,000,000
.....	Drug elimination grants for low-income housing	.....	-32,000,000	-32,000,000
.....	Youthbuild program	.....	-38,000,000	-38,000,000
.....	Housing counseling assistance	.....	-38,000,000	-38,000,000
.....	Flexible subsidy fund	.....	-8,000,000	-8,000,000
.....	Nehemiah housing opportunities fund	.....	-19,000,000	-19,000,000
	Community Planning and Development			
.....	Community development grants	.....	-349,200,000	-349,200,000
	Total, Department of Housing and Urban Development	-476,200,000	-7,231,600,000	-6,755,400,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

H. Doc.	Department or activity (1)	Budget estimates (2)	Recommended in the bill (3)	Bill compared with estimates (4)
	INDEPENDENT AGENCIES			
	Chemical Safety and Hazard Investigation Board			
104-28	Salaries and expenses	-500,000	-500,000	.....
	Community Development Financial Institutions			
.....	Community development financial institutions fund program account	.....	-124,000,000	-124,000,000
	Corporation for National and Community Service			
.....	National and community service programs	.....	-210,000,000	-210,000,000
	Environmental Protection Agency			
104-28	Research and development	-3,635,000	-14,635,000	-11,000,000
104-28	Abatement, control, and compliance	-4,806,805	-4,806,805	.....
.....	Buildings and facilities	.....	-25,000,000	-25,000,000
104-28	Water infrastructure / State revolving fund	-3,200,000	-1,303,200,000	-1,300,000,000
	Total, Environmental Protection Agency	-11,641,805	-1,347,641,805	-1,336,000,000
	National Aeronautics and Space Administration			
.....	Science, aeronautics and technology	.....	-38,000,000	-38,000,000
104-28	Construction of facilities	-27,000,000	-27,000,000	.....
104-28	Mission support	-1,000,000	-1,000,000	.....
	Total, National Aeronautics and Space Administration	-28,000,000	-66,000,000	-38,000,000

	National Science Foundation			
104-28	Academic research infrastructure	-131,867,000	-131,867,000	.....
	CORPORATIONS			
	Federal Deposit Insurance Corporation:			
.....	FDIC affordable housing program	.....	-11,281,034	-11,281,034
	Total, Chapter X:			
	Rescissions	-648,208,805	-9,328,999,839	-8,680,791,034
	Total, Title II:			
	Budgetary resources including limitations on obligations	-864,986,805	-17,197,773,839	-16,332,787,034
	Rescissions	(-864,986,805)	(-16,995,982,839)	(-16,130,996,034)
	(FY 1995)	(-864,986,805)	(-15,535,778,839)	(-14,670,792,034)
	(FY 1996)	.....	(-1,366,204,000)	(-1,366,204,000)
	(FY 1997)	.....	(-94,000,000)	(-94,000,000)
	(Limitations on obligations)	.....	(-201,791,000)	(-201,791,000)
	Total, all titles:			
	Budgetary resources including limitations on obligations (net)	6,553,310,195	-11,809,576,839	-18,362,887,034
	Appropriations	(7,418,297,000)	(5,388,197,000)	(-2,030,100,000)
	Rescissions	(-864,986,805)	(-16,995,982,839)	(-16,130,996,034)
	(Limitations on obligations)	.....	(-201,791,000)	(-201,791,000)

DISSENTING VIEWS OF THE HONORABLE DAVID R. OBEY, THE HONORABLE ALAN B. MOLLOHAN, THE HONORABLE PETE VISCLOSKY, THE HONORABLE LOUIS STOKES, THE HONORABLE ESTEBAN E. TORRES, THE HONORABLE TOM BEVILL, THE HONORABLE RONALD D. COLEMAN, THE HONORABLE MARTIN OLAV SABO, THE HONORABLE MARCY KAPTUR, THE HONORABLE NANCY PELOSI, THE HONORABLE NITA M. LOWEY, THE HONORABLE STENY HOYER, THE HONORABLE VIC FAZIO, THE HONORABLE JIM CHAPMAN, THE HONORABLE NORM DICKS, THE HONORABLE SIDNEY R. YATES, AND THE HONORABLE RAY THORNTON

We are deeply distressed by the decisions made in this appropriation measure. While we continue to believe that the Appropriations Committee must do its part in bringing the federal budget into balance, that is not the question addressed by this legislation. The reductions contained in this bill are not for the purpose of deficit reduction. These cuts are being made to offset supplemental appropriations (largely targeted at providing further disaster assistance to the state of California) and to provide budgetary offsets for the massive tax cuts targeted on high income individuals that are expected to reach the House Floor later this month.

The tax cuts and supplemental spending are being offset by highly selective cuts within the general category of "discretionary spending." While there are spending cuts in this package which can be justified and which a large portion of the Committee Democrats support, the overwhelming majority of the cuts in this bill are aimed at either children or low income elderly. They are extracted from the weakest in our society in order to provide a huge political premium to those with the most power and those who have already received the lion's share of our recent economic expansion.

KIDS

The measure takes critically needed funds from pre-born and new born children through cuts in the Healthy Start and W.I.C. programs. It hurts preschool students through cuts in the leadbase paint abatement programs and the phasing out of federal support for Public Broadcasting and the range of television programming public television makes available to children in that age group. It hits school age kids by well over a billion dollars in cuts to local school districts. Particularly hard hit are new programs to increase safety and reduce drug abuse in our nation's schools and programs to enhance the training of our teachers, particularly in the areas of math, science and other basic skills.

Older children are also targeted. More than one hundred thousand scholarships that would have been available to college bound high school graduates this fall will be terminated as a result of the

elimination of the State Scholarship Intensive Grants program. Other cuts are made in programs like TRIO which provide opportunity and support to disadvantaged college students. But most of the cuts are directed toward kids who probably aren't headed toward college. More than 600,000 summer jobs for youth are eliminated for this summer and the same number are eliminated for the following summer. This program in important to maintaining a positive sense of community in many inner city neighborhoods. It also provides many non-college bound youth with their first and probably most important contact with the world of work. In addition, it terminates new programs for preparing non college bound youth for technical education in high school and for moving from high school to the workforce.

SENIOR CITIZENS

An even larger share of the cuts in this bill are being extracted from the nation's low income elderly. While a substantial portion of the nation's elderly are economically secure there are 8 million elderly households (35% of the total) living on less than $10,000 a year. The share of elderly actually living in poverty has been cut substantially over the last three decades as the result of government efforts through a variety of programs. But a great many of our seniors are only slightly above the poverty line. The new rescission package hurts these individuals in a number of important ways.

More than 1 million senior citizens now live in federally assisted senior citizen housing. Approximately 40% of the $7 billion in housing cuts contained in this legislation would affect these seniors. This will result in future shortages of decent housing for low income elderly. It will also degrade the upkeep, security and quality of housing which seniors currently occupy.

Two million elderly households are helped each year through the low income fuel assistance program in meeting the high cost of their winter heating bills. The fuel assistance program is eliminated completely in the new rescission package. These funds often protect the most hard pressed low income elderly from choosing between heat and medicine. Utility bills absorb more than twice as much of the budget of the average elderly household as they absorb from the budgets of other Americans.

A $14 million cut in the older worker program will deny work opportunities to 3000 Americans over the age of 55 who are living in poverty. These part-time minimum wage jobs are directed at providing services to local communities such as weatherization, park and playground maintenance and work with low income children.

This rescission package cuts in half federal assistance to help senior citizens in all income groups from being victimized by so-called "Medigap" insurance scams. Literally billions are spent by seniors each year on health insurance and while much of it is needed, it is estimated that a major portion of the total either duplicates coverage that seniors already have or is written in such a way as to provide most seniors with very little added coverage. This cut will be a big boon to some insurance writers but it will hurt many of the most vulnerable elderly.

VETERANS

Finally, this package also cuts $200 million for veterans medical equipment and facilities. These funds were provided to deal with the increasing number of veterans reaching the age where substantially greater levels of medical service are needed. The rescission would eliminate construction of new facilities in Connecticut, Florida, Missouri, Puerto Rico and Virginia. In addition, $50 million in new equipment to improve care at existing V.A. Medical Centers is eliminated in this proposal.

A QUESTION OF VALUES

No one in the Democratic minority disputes that we must cut the federal deficit or that the Appropriations Committee must play a major role in finding savings within the discretionary spending programs under its jurisdiction. What is appalling to those of us in the minority is not that this process has begun, but rather that it has not. When Committee Democrats offered language in the Full Committee Markup that would require savings achieved in this package be applied to the deficit rather than being used as offsets for the pending Republican tax cut, we were blocked by a unanimous "no" vote by Committee Republicans.

This rescission package is part of an overall program in which the current deficit is being redistributed. In the end the nation's wealthy will be considerably better off, our children and low income seniors will be much worse off and the budget deficit will be as high or perhaps much higher than it would have been under existing policies. We think these are distorted values that are not reflective of the thinking of ordinary Americans and not in keeping with the best traditions of this government or this country.

DAVE OBEY.
ALAN MOLLOHAN.
PETE VISCLOSKY.
LOUIS STOKES.
ESTEBAN TORRES.
TOM BEVILL.
RON COLEMAN.
MARTIN O. SABO.
MARCY KAPTUR.
NANCY PELOSI.
NITA LOWEY.
STENY HOYER.
VIC FAZIO.
JIM CHAPMAN.
NORM DICKS.
SIDNEY R. YATES.
RAY THORNTON.

DISSENTING VIEWS OF HON. LOUIS STOKES, HON. SIDNEY R. YATES, HON. MARTIN OLAV SABO, HON. JULIAN C. DIXON, HON. RONALD D. COLEMAN, HON. ALAN B. MOLLOHAN, HON. JIM CHAPMAN, HON. MARCY KAPTUR, HON. THOMAS M. FOGLIETTA, HON. ESTEBAN E. TORRES, HON. NITA M. LOWEY, HON. RAY THORNTON, AND HON. NANCY PELOSI

We the undersigned, dissent from the proposed rescissions of funding for the Veterans Administration and the Department of Housing and Urban Development in the strongest and most emphatic manner possible. If the rescissions have been recommended by the new majority on the Committee to offset the costs of the Northridge, California earthquake and other natural disasters, it is both unwise and senseless, for this action will create thousands of individual and family disasters. If the rescissions are intended to offset the cost of future tax cuts—including capital gains for middle class families and affluent investors—this action is unconscionable.

The effects of the proposed rescissions will be unmistakable. They will fall on the poorest, the most vulnerable, the most needy of our citizens. And they will fall especially hard on the elderly, the disabled, and children. The Secretary of the Department of Housing and Urban Development summed up the effect of the proposed cuts when he stated "There are people who are going to be put on the streets as a result of the decisions that were made by the Committee."

The largest reduction recommended by the Committee is for public housing, which would be cut nearly $3 billion. Close to 40 percent of the public housing units in the country are occupied by the elderly—often single and disabled women. More than one million children also live in public housing units. HUD estimates that the rescissions will affect 530,000 elderly households and 630,000 families with children. The effects will be varied—and they will be severe. They will include reduced maintenance, lessened security, fewer supportive services, personnel layoffs, and more. The cuts will also mean that certain of the worst public housing projects, those targeted for reconstruction or demolition, will remain as blights in our cities.

Unfortunately, the Department of Housing and Urban Development has been the site of too much abuse, fraud and mismanagement in the past. HUD's Inspector General testified before the Committee that "HUD's reputation for corruption dates back to the 1980's—when, as Independent Counsel Arlin Adams has said, 'high-ranking political appointees * * * put their own interests ahead of the underprivileged persons whose interests they were charged to protect'." The Independent Counsel also stated "The consequences of that scandal continued to be felt today, both in increased cynicism about our government in general and HUD in

particular, and in the everyday lives of the poor." The action of the majority on the Committee compounds the injury to the underprivileged and poor by continuing to punish them for earlier incidents of official corruption.

During the past six years the current and previous administrations have taken many positive and corrective steps to return sound management practices to the Department. Last December, Secretary Cisneros announced a new blueprint for the reinvention of the Department. The new plan ultimately would consolidate approximately 60 housing and community development programs into three block grants going to states and local communities. In order for the new plan to succeed, public housing authorities need modernization funding to improve the condition of their units so they can compete with the private sector. One of the Committee's recommendations, however, rescinds $1,157,000,000 in public housing modernization funds. The effect of this action is to deny the public housing authorities the resources they need to give the reinvention plan a chance. This single action—before hearings have been held and before the Department has had the opportunity to convince the Congress of the merits of its proposal—could doom one of the centerpieces of the new initiative.

One of the most pernicious rescissions recommended by the Committee is the reduction of $404,000,000 from public housing operating subsidies. Based on the actions of the last Congress on the fiscal year 1995 HUD Appropriations Act, public housing authorities included in their budgets amounts for operating subsidies they had every reason to expect would be provided to them. If those assumptions are rendered moot half-way through the year by the recommended rescissions, the impacts will be devastating. Due to the way in which operating subsidies are provided, some local housing authorities will receive a disproportionate cut of as much as fifty percent in the third and fourth quarters of the year, leading to layoffs and drastic cutbacks in maintenance and other services. States and cities will be very hard pressed to find funds to make up for the lost federal support. One of the few possible sources of funding that might have been available to ease the loss of federal operating support half-way through the year, the community development grant program, is itself targeted for a cut back of nearly $350,000,000. The community development grant program, initiated by a Republican Administration, has been a favorite of federal, state and local officials for many years. It devolves decision making down to the state and local level, apparently one of the hallmarks of the new majority party. Rescission of these funds does not appear consistent with much of the new Republican rhetoric.

Another cut recommended by the Committee with which we strongly disagree is the $90,000,000 rescission from the lead-based paint program. No one who has seen first hand the effect on young children who have ingested lead-based paint could ever recommend cutting back this initiative. If this funding is eliminated, there will undoubtedly be increased future governmental costs for Medicaid and other programs to deal with the health and related problems that will befall children whose brains and development have been damaged by lead-based paint.

The Committee's assault on the Department of Housing and Urban Development is not limited just to public housing, however, A rescission of $2.7 billion has been recommended in the rental assistance programs. If enacted, this reduction would mean a total of 69,000 rental vouchers and certificates would not be made available. More than 38,000 families with children would not receive housing assistance. More than 14,000 elderly Americans would likewise receive no housing assistance. Perhaps most tragically, the 12,000 certificates that had been reserved for homeless women with children would be rescinded. Women with children constitute the fastest growing segment of the homeless population. Due to the action of the Committee many thousands of these needy families will remain homeless and potential victims to the dangers of life on the streets. Additionally, the 3,000 certificates set aside for homeless persons with AIDS would be zeroed. Housing experts point out the shortsightedness of this proposal. For example, in Atlanta, it costs less than $40 a day to provide supportive housing for homeless people with AIDS. The other likely alternative, a stay in the public hospital, costs up to $1,000 daily. Secretary Cisneros has stated that the estimated life expectancy for a homeless individual with AIDS is six months. The action of this Committee will condemn thousands of individuals suffering from AIDS to a demeaning existence and an early death on the streets.

Not only will the cuts proposed by the Committee mean that people currently homeless will not receive assistance, they will also cause some people currently living in assisted housing to be thrown out on the street. A specific example is the 1,700 people living in the Lower Valley Project in El Paso, Texas. El Paso is slated to receive $35,000,000 to renovate the housing project. The plans include converting 100 of the apartments into single-unit homes and duplexes, which would be sold to residents on a rent-to-own basis. Rescission of $523,000,000 for severely distressed housing projects, as proposed by the Committee, threatens the entire project. El Paso already has one of the highest occupancy rates in the Nation for public housing. Nearly 5,000 people are on the waiting list to get into Lower Valley housing. The shortage of affordable housing in the area has resulted in the expansion of *colonias*, depressed communities along the border often lacking safe drinking water and proper sewage treatment.

The list of programs in which the Committee is recommending what we consider to be short-sighted rescissions is lengthy and includes $465,100,000 from low-income housing preservation programs, $350,000,000 from pension fund rental assistance, $38,000,000 from the Youthbuild program, $210,000,000 from the National and Community Service program (Americorps), $15,000,000 from the FDIC Affordable Housing program, and $206,110,000 from Veterans Administration medical care and construction programs. The cuts in the Veterans Administration seem especially callous. Because it is a discretionary program, the Veterans medical care program has only increased by a fraction of the growth experienced in the private sector and health entitlement programs in recent years. The VA estimates that it currently has a backlog of more than $750,000,000 for medical equipment. The recommended rescission of $50,000,000 senselessly adds to that

backlog. The recommended cut of $156,110,000 in construction programs—targeted to ambulatory care facilities—is equally defenseless. Incredulously, two of the six affected facilities are located in Florida, the state with the fastest growing veterans population.

We believe many of the rescissions recommended by the Committee, especially those identified above that are targeted to our veterans, our elderly, our children, and the most needy and poor among us, are ill-considered and mean spirited. We intend to work throughout the process to attempt to restore sanity and reason—in addition to funding—to the consideration of these programs.

LOUIS STOKES.
MARCY KAPTUR.
RON COLEMAN.
THOMAS M. FOGLIETTA.
ESTEBAN E. TORRES.
MARTIN O. SABO.
NANCY PELOSI.
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JIM CHAPMAN.
NITA M. LOWEY.

ADDITIONAL VIEWS OF THE HONORABLE NANCY PELOSI

The Committee Report includes language specific to the San Joaquin River Basin Resource Management Initiative, authorized in Section 3601(c)(1) of the 1992 Central Valley Project Improvement Act (P.L. 102–575). The language "directs that the Bureau of Reclamation not obligate any additional funds in fiscal year 1995 for the San Joaquin River Basin Management Study."

This program was included in the CVPIA to address fish, wildlife, and habitat concerns on the San Joaquin River. The study was authorized so that we could figure out what needed to be done to restore fish to the San Joaquin, where irrigation water deliveries have wiped out several stocks of commercially valuable anadromous fish.

Although the bill does not rescind funds for the study, the report language could achieve the same result as a rescission. I believe this is an inappropriate use of the rescission process, and I object to inclusion of the report language.

The report language incorrectly implies that the Committee on Resources has expressed an intent to "reassess the scope" of the study. The Committee has not taken any such action specific to the San Joaquin River Basin Management Initiative. In fact, the Committee has not held a hearing or otherwise officially considered the merits of the study since it was authorized just over two years ago.

The report language is nothing more than an attempt to kill a study that is politically unpopular with a small group of CVP beneficiaries who continue to profit from their subsidized water supplies at the expense of California's commercial and sport fish resources. The study had been authorized by Congress and is being conducted properly by the Bureau of Reclamation. It should be allowed to proceed without interference from special interests.

NANCY PELOSI.

ADDITIONAL DISSENTING VIEWS OF THE HONORABLE MARTIN OLAV SABO

Women, children and the elderly first * * *. This committee report contains a calculated $17.3 billion assault on federal domestic programs that serve our nation's most vulnerable people. To make matters worse, these cuts in housing, nutrition, education and training, heating assistance, environmental and transportation programs are being made largely to finance tax cuts for the wealthiest in our nation.

Federal housing programs were hardest hit by the Committee's rescissions, which bore 40 percent of the cuts or $7.3 billion of this FY95 rescission package. Low-income families, including over one million senior citizens who currently live in federally assisted housing, will be hurt by these dramatic cuts in rental assistance and in the upkeep and maintenance of publicly-owned buildings. If these housing rescissions are enacted, safe, decent housing for recipient families will be jeopardized, and the infrastructure of this multi-billion dollar public investment will be badly damaged.

The Committee also recommended terminating the Low Income Home Energy Assistance (LIHEAP) program despite evidence that it is urgently needed. LIHEAP recipients have an average annual income of only $8,257 and spend approximately 18.4% of that on energy expenses. These families already face significant hardships, and some are currently forced to decide whether to spend scarce resources on groceries or heating bills. Their situations will only worsen if their energy assistance is cut off. A Boston City Hospital study documented this problem when it found that emergency room visits by patients suffering from malnutrition peaked following periods of cold weather. Clearly, the elimination of LIHEAP will severely affect thousands of low-income families.

I am also troubled that $17.5 million in FY95 rescissions in the Federal Transit Administration was taken solely from public bus and bus facilities accounts. Federal support of public busing is essential in many parts of the country where buses are the only mass transit option available, particularly when it is also the most affordable for low-income people. An efficient and effective bus transportation system exists in my Congressional District and has been a key piece in the development of the Twin Cities. I am proud to be a strong supporter of this form of mass transit both in my district and across the country. I believe this cut is irresponsible and short-sighted.

Finally, the Committee has recommended terminating the summer youth program and reducing $1.7 billion in funding for education programs, including $12.5 million from School-to-Work activities. Such ill-advised policy would produce modest reductions in expenditures in the short-term, but yield substantial long-term losses in the productivity and earning power of today's youth. I

question the wisdom of restricting federal investment in jobs and education at the precise moment when Congress is considering comprehensive welfare reform.

I am very disturbed by the rescissions contained in this report, and I cannot in good conscience support this bill.

MARTIN O. SABO.

DISSENTING VIEWS OF THE HONORABLE RONALD D. COLEMAN

I oppose the supplemental and rescission package before us today because it unfairly burdens our children, the low-income, and the elderly. This bill cuts $13 billion above what is needed to pay for disaster relief in an illogical manner to achieve an unknown goal.

As the ranking minority member on the Transportation Subcommittee, I must oppose the proposed transportation rescissions in this bill. The transportation component of the bill includes a total of $728,486,000 in reductions in budget authority and obligation limitations.

One half of the recommended transportation rescissions would be achieved by eliminating $351 million in unobligated emergency appropriations provided last year for emergency disaster relief for the Los Angeles earthquake and other disasters. Last year, in the emergency fiscal year 1994 supplemental appropriations bill, we appropriated $950 million for the January 1994 earthquake in Southern California and for other disasters.

The Committee report indicates that the $351 million is unobligated and not needed for the Northridge earthquake. But, according to the Department of Transportation, $25 million of this amount has been committed to California for Northridge. Another $19 million is needed to meet anticipated claims from California, Oregon and Washington flood damage. In other words, we are rescinding disaster funds in this rescission bill intended for California and other states in order to provide disaster relief to these same states. The remaining balances would be the only uncommitted funds that the Department of Transportation would have on hand to address any additional emergencies that may occur this year.

I am also opposed to cutting the Coast Guard by $52.5 million in this bill. Considering the $28.2 million in emergency funding to reimburse the Coast Guard's extraordinary expenses incurred in its Haiti and Cuba operations in the emergency supplemental bill, the net impact on the Coast Guard is a cut of $24.3 million. Make no mistake about it. We are hurting the Coast Guard's ability to maintain its operational readiness and to carry out its safety mission. On February 28, 1995 the Coast Guard Commandant testified about a $15 million shortage in spare parts funding. Yet we are cutting $1 million in funding from the Coast Guard's spare parts. We heard about how the proposed $2.5 million rescission in the systems to integrate and automate logistics (SAIL) project will delay by six to eight months the Coast Guard's ability to improve the efficiency of its spare parts management, as recommended by the General Accounting Office.

We are also affecting safety here. I do not agree with the proposed rescission if $1.7 million for the Coast Guard's Marine Safety

Information System which would enable the Coast Guard to better track marine safety violations and target its law enforcement efforts.

The bill before us also includes $114 million in reductions in earmarked transit new starts and bus projects. These reductions were decided upon by taking one half of fiscal year 1993 and prior year unobligated balances for these projects. Because of an accounting error by the Department of Transportation, we now know that some of the $114 million in proposed reductions has, in fact, been obligated. The transit rescissions also would eliminate the balance of the Secretary of Transportation's fiscal year 1995 discretionary fund ($17.7 million) for bus and bus facility projects which the Committee intentionally did not earmark last year.

The net effect of these actions is that we are eliminating the Secretary's discretion to support meritorious transit projects, while the proposed bill does not eliminate what some members have called pork projects. The transportation portion of this rescission bill rescinds absolutely no pork, even though more than $2 billion in unobligated balances remain outstanding for specially earmarked highway and transit demonstration projects in member's districts. The bill before us simply defers the obligation of contract authority for transit projects until fiscal year 1996 or later years, but does not actually rescind this budget authority. Moreover, I am concerned with the fact that good projects as well as bad projects are affected by the proposed reductions. No attempt has been made to week out unmeritorious projects—the money that could wisely be used for children's programs or nutrition programs for the poor were cut on the same day.

In addition to the cuts taken by transportation programs, I would like to specifically address several measures contained in the package which directly affect my state. Having served on the Interior Subcommittee, I am well aware of the deteriorating condition of our park system and am greatly concerned by the $45 million being carved out of the National Park Service budget.

Most Americans are aware of Yellowstone Park and the Grand Canyon. Fewer Americans have heard of the parks which commemorate and preserve an unique part of our history, culture, or landscape. As a result these parks have historically lagged behind their more famous siblings in funding.

I believe the rescissions proposed in this package not only continues this trend, but reverses the progress we had made in recent years. I hope this is not an indication of the treatment projects symbolizing our multi-cultural heritage will receive in the FY96 budget.

I would like to point out three meritorious projects which the Interior Subcommittee, I believe wrongly, singled out. The first is Chamizal National Memorial in my district. Last year, this Committee provided $1.2 Million for landscaping. The Chamizal National Memorial commemorates the settling of a 100 year old dispute concerning our international border with Mexico.

The Rio Grande River which serves as the boundary between the United States and Mexico frequently changed its course. It wasn't until Mexican President Adolfo Lopez Mateos invited President John Kennedy to amicably settle the dispute in 1962 that the issue

was resolved. Until this time, the issue was a matter of great tension among American and Mexican land owners. Some of the disputed land was set aside to form the Chamizal National Memorial where educational programs, performing arts, and visual arts serve to preserve and maintain the unique heritage of the southwest border.

The money being rescinded here today was intended to fund the implementation of the second step of the Memorial's 1989 Landscape Management Plan. The Committee funded the first phase in fiscal year 1994. I would just like to note that the Memorial staff was prepared to move forward with the renovations. A contractor had begun the planning and design. Schematic design was completed in February. We are not rescinding money that was not needed or could not be spent, but rather money that was desperately needed and that was planned to be spent this fiscal year.

Two other projects of note are contained in the National Park Service rescissions. That is land acquisition funds for the Palo Alto National Battlefield, Texas and state assistance funds for the San Antonio Missions National Historical Park.

Palo Alto is the site of the first battle of the Mexican-American War. It is the only site of the National Park Service that interprets the Mexican-American War. This bill rescinds half of all the funding provided to the National Park Service to purchase the 3,400 acres of battlefield. By rescinding this money we are forgoing an important opportunity to work with the Palo Alto Conservation Fund to purchase land.

It was through the creation of the missions that much of the southwest was explored and settled. The San Antonio Missions National Historical Park is one of our finest examples of how that was accomplished, the hardships that had to be endured, and the architectural beauty that was a result. It is also an example of federal, state and local cooperation. All of the mission land was acquired by the City of San Antonio and donated to the National Park Service. The State of Texas dedicated funds to provide an intemodal transportation system to link the four missions and downtown. Citizens raised over $1 million for project funding. Comparatively fewer federal dollars have been involved. Now, the federal government is rescinding its contribution toward completion of the exhibits and audio/video production at one of the visitor centers.

In respect to the unwise and senseless rescissions in the area of public housing, I agree with the comments of my colleague Mr. Stokes as contained in a separate dissenting view. I would like to clarify for the Committee that these cuts are not just on paper, but will affect real people. Two cuts contained in this package will have a disparaging impact on residents of dilapidated, low-income housing. The reduction in payments for the operation of low-income housing projects and the elimination of funding for the Severely Distressed Public Housing Fund will result in a reduction of affordable housing for El Paso, where public housing is already at maximum capacity, and a lost of over 200 employees in a region with unemployment over 9%.

The reduction in the payments for operation of low-income housing projects will fall disproportionately on housing authorities which start their fiscal year later. The housing authorities which

begin their fiscal year July 1 or October 1 could see their funding cut by as much as 50%. This reduction will mean a reduction in maintenance, security, and supportive services.

I oppose the elimination of funding for the Severely Distressed Public Housing fund. This program is targeted to help those who live in some of our nation's most dilapidated and crime infested developments. This money is urgently needed. In many instances this money has already been obligated and contracts have been signed. Not funding this program in 1996 is one thing, reneging on our word is another. This will result in long and costly litigation over cancellation of this commitment.

Finally, I am also opposed to the provision in the Non-Emergency Supplemental Bill which prohibits the use of federal funds to implement the President's prohibition on "permanent replacement" workers in the event of a strike. Only the Executive Branch can decide how to treat its employees, not the Congress. I find the idea of replacing striking workers with "permanent replacement" highly objectional, having supported Right-to-Work legislation in this Congress every time it has come up for a vote.

In summary, I do not support the emergency supplemental and rescission. I believe that it cuts the wrong programs—programs that hurt children, low-income Americans, and the elderly—for the wrong reasons.

RONALD D. COLEMAN.

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