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SENATE

{ REPORT
{ 104-31

WOMEN'S RIGHTS NATIONAL HISTORICAL PARK AMENDMENTS

APRIL 7 (legislative day, APRIL 5), 1995.—Ordered to be printed

Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, submitted the following

REPORT

[To accompany S. 127]

The Committee on Energy and Natural Resources, to which was referred the bill (S. 127) to improve the administration of the Women's Rights National Historical Park in the State of New York, and for other purposes, having considered the same, reports favorably thereon with an amendment and recommends that the bill, as amended, do pass.

The amendment is as follows:

Strike out all after the enacting clause and insert in lieu thereof the following:

SECTION 1. INCLUSION OF OTHER PROPERTIES.

Section 1601(c) of Public Law 96-607 (16 U.S.C. 41011) is amended to read as follows: "To carry out the purposes of this section there is hereby established the Women's Rights National Historical Park (hereinafter in this section referred to as the "park"). The park shall consist of the following designated sites in Seneca Falls and Waterloo, New York:

- "(1) Stanton House, 32 Washington Street, Seneca Falls;
- "(2) dwelling, 30 Washington Street, Seneca Falls;
- "(3) dwelling, 34 Washington Street, Seneca Falls;
- "(4) lot, 26-28 Washington Street, Seneca Falls;
- "(5) former Wesleyan Chapel, 126 Fall Street, Seneca Falls;
- "(6) theater, 128 Fall Street, Seneca Falls;
- "(7) McClintock House, 16 East Williams Street, Waterloo;
- "(8) Hunt House, 401 East Williams Street, Waterloo;
- "(9) not to exceed 1 acre, plus improvements, as determined by the Secretary, in Seneca Falls for development of a maintenance facility;
- "(10) dwelling, 1 Seneca Street, Seneca Falls;
- "(11) dwelling, 10 Seneca Street, Seneca Falls;
- "(12) parcels adjacent to Wesleyan Chapel Block, including Clinton Street, Fall Street, and Mynderse Street, Seneca Falls; and

“(13) dwelling, 12 East Williams Street, Waterloo”.

SEC. 2. MISCELLANEOUS AMENDMENTS.

Section 1601 of Public Law 96-607 (16 U.S.C. 4011*11*) is amended by redesignating subsection (i) as “(i)(1)” and inserting at the end thereof the following new paragraph:

“(2) In addition to those sums appropriated prior to the date of enactment of this paragraph for land acquisition and development, there is hereby authorized to be appropriated an additional \$2,000,000.”.

PURPOSE OF THE MEASURE

The purpose of S. 127, as ordered reported, is to authorize the addition of four properties to be included in the Women’s Rights National Historical Park in Seneca Falls, New York.

BACKGROUND AND NEED

The history of the women’s rights movement in the United States and the history of its founders are celebrated at the Women’s Rights National Historical Park in Seneca Falls, New York. The formal beginning of the women’s movement took place at the Women’s Rights Convention of 1848, which was led by Elizabeth Cady Stanton and her friends Lucretia Mott, Mary Ann McClintok and Martha Wright. Over three hundred men and women attended that first convention, held at the Wesleyan Chapel in Seneca Falls. To formalize their grievances, convention attendees signed a Declaration of Sentiments which declared that “all men and women are created equal” and called for the right of women to vote and for seventeen additional rights.

The Women’s Rights National Historical Park was established in 1980 to commemorate the long-standing women’s history of Seneca Falls. The park includes the homes of Elizabeth Cady Stanton and Mary Ann McClintok as well as the Wesleyan Chapel and grounds. In addition to the Federal Government, State and local governments have invested substantially in preserving the historical setting of Seneca Falls. During the early 1980s, the State of New York designated Seneca Falls as one of only thirteen urban cultural parks in the state. In addition, the Village of Seneca Falls established a local historic district and a district commission to review all building permit applications in this district and to endorse preservation standards.

In 1991, the Park Service amended the park’s General Management Plan (“GMP”) and recommended the acquisition of four critical parcels within the new proposed expansion area, including a maintenance building and three small properties adjacent to the existing park holdings which are needed to protect the historic integrity of the park and to provide a much needed visitors staging area. As a result the approved GMP, the park has been a Regional priority for the National Park Service for the past three years.

S. 127 would authorize an expansion of the park to include four sites: the Baldwin House; the remaining parcel of the historic Stanton property (the Nies property); a maintenance facility; and the 1848 Young House that adjoins the historic McClintok House. The property is a historic residence located on Van Cleef Lake and immediately adjacent to the Elizabeth Cady Stanton House. The Park

Service intends to develop the Baldwin House as a visitor staging area for the Stanton House.

LEGISLATIVE HISTORY

S. 127 was introduced by Senator Moynihan on January 4, 1995. Similar legislation was introduced in the House of Representatives on January 26 and passed on March 14, 1995.

In the 103rd Congress, Senator Moynihan introduced a similar measure, S. 2001. The Subcommittee on Public Lands, National Parks and Forests held a hearing on S. 2001 on August 4, 1994. At the hearing, the National Park Service testified that it supported S. 2001, with amendments. S. 127, as reported by the Committee, includes suggestions made by the National Park Service and is identical to the bill reported by the Committee during the 103rd Congress.

At the business meeting on September 21, 1994, the Committee on Energy and Natural Resources ordered S. 2001, as amended, favorably reported.

At the business meeting on March 15, 1995, the Committee on Energy and Natural Resources ordered S. 127, as amended, favorably reported.

COMMITTEE RECOMMENDATIONS AND TABULATION OF VOTES

The Committee on Energy and Natural Resources, in open business session on March 15, 1995, by a majority vote of a quorum present, recommends that the Senate pass S. 127, if amended as described herein.

The roll call vote on reporting the measure was 13 yeas, 3 nays, as follows:

YEAS	NAYS
Mr. Murkowski	Mr. Thomas
Mr. Hatfield ¹	Mr. Grams
Mr. Domenici	Mr. Burns
Mr. Craig	
Mr. Campbell	
Mr. Jeffords ¹	
Mr. Johnston	
Mr. Bumpers	
Mr. Ford	
Mr. Bradley	
Mr. Bingaman ¹	
Mr. Akaka	
Mr. Wellstone	

¹ Indicates voted by proxy.

COMMITTEE AMENDMENT

During the consideration of S. 127, the Committee adopted an amendment in the nature of a substitute. The amendment makes several technical, clarifying, and conforming changes and removes the Bloomer House from the park's boundary. The Bloomer House was mistakenly thought to be the home of Amelia Bloomer when the park was originally created. The site remains in private owner-

ship. The amendment also deletes a provision regarding use of appropriated funds for cooperative agreements.

SECTION-BY-SECTION ANALYSIS

Section 1 amends Public Law 96-607 (16 U.S.C. 410*ll*), which established the Women's Rights National Historical Park to add specified dwellings, lots and parcels in Seneca Falls to the park.

Section 2 further amends the park's enabling Act to authorize an additional \$2,000,000 to be appropriated for and acquisition and development.

COST AND BUDGETARY CONSIDERATIONS

The following estimate of costs of this measure has been provided by the Congressional Budget Office:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, March 20, 1995.

Hon. FRANK M. MURKOWSKI,
*Chairman, Committee on Energy and Natural Resources,
U.S. Senate, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has reviewed S. 127, a bill to improve the administration of the Women's Rights National Historical Park in the State of New York, and for other purposes. S. 127 was ordered reported by the Senate Committee on Energy and Natural Resources on March 15, 1995. Assuming appropriation of the authorized sums, CBO estimates that the federal government would incur costs of \$2 million over the next three years and \$100,000 to \$200,000 annually thereafter to implement this bill. S. 127 would not affect direct spending or receipts; therefore, pay-as-you-go scoring procedures would not apply.

S. 127 would add several properties to the Women's Rights National Historical Park and would authorize the appropriation of \$2 million for related acquisition and development. Based on information provided by the National Park Service, CBO estimates that the agency would spend most of the \$2 million over the next three years. Once the newly added sites have been acquired and developed, the agency would spend between \$100,000 and \$200,000 annually to operate them. For purposes of this estimate, we have assumed that S. 127 would be enacted during fiscal year 1995 and that the entire amounts authorized for acquisition and development or estimated to be necessary for administrative purposes would be appropriated as needed.

Enactment of this legislation would have no impact on the budgets of state or local governments.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Deborah Reis.

Sincerely,

JUNE E. O'NEILL, *Director.*

REGULATORY IMPACT EVALUATION

In compliance with paragraph 11(b) of rule of the Standing Rules of the Senate, the Committee makes the following evaluation of the

regulatory impact which would be incurred in carrying out S. 127. The Act is not a regulatory measure in the sense of imposing Government-established standards or significant economic responsibilities on private individuals and businesses.

No personal information would be collected in administering the program. Therefore, there would be no impact on personal privacy.

Little, if any, additional paperwork would result from the enactment of S. 127, as ordered reported.

EXECUTIVE COMMUNICATIONS

On March 21, 1995, the Committee on Energy and Natural Resources requested legislative reports from the Department of the Interior and the Office of Management and Budget setting forth Executive agency recommendations on S. 127. These reports had not been received at the time the report on S. 127 was filed. When these reports becomes available, the Chairman will request that they be printed in the Congressional Record for the advice of the Senate.

CHANGES IN EXISTING LAW

In compliance with paragraph 12 of rule XXVI of the Standing Rules of the Senate, changes in existing law made by the bill S. 127, as ordered reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

PUBLIC LAW 96-607—DEC. 28, 1980

* * * * *

TITLE XVI

SEC. 1601. (a) The Congress finds that—

* * * * *

(c) **[**To carry out the purpose of this section there is hereby established the Women's Rights National Historical Park (hereinafter in this section referred to as the "park"). The park shall consist of the following designated sites in Seneca Falls and Waterloo, New York:

- [**(1) Stanton House, 32 Washington Street, Seneca Falls;
 - [**(2) dwelling, 30 Washington Street, Seneca Falls;
 - [**(3) dwelling, 34 Washington Street, Seneca Falls;
 - [**(4) lot, 26-28 Washington Street, Seneca Falls;
 - [**(5) former Wesleyan Chapel, 126 Fall Street, Seneca Falls;
 - [**(6) theater, 128 Fall Street, Seneca Falls;
 - [**(7) Bloomer House, 53 East Bayard Street, Seneca Falls;
 - [**(8) McClintock House, 16 East Williams Street, Waterloo;
- and
- [**(9) Hunt House, 401 East main Street, Waterloo.**]**

To carry out the purposes of this section there is hereby established the Women's Rights National Historical Park (hereinafter in this section referred to as the "park"). The park shall consist of the following designated sites in Seneca Falls and Waterloo, New York:

- (1) *Stanton House, 32 Washington Street, Seneca Falls;*
- (2) *dwelling, 30 Washington Street, Seneca Falls;*
- (3) *dwelling, 34 Washington Street, Seneca Falls;*
- (4) *lot, 26-28 Washington Street, Seneca Falls;*
- (5) *former Wesleyan Chapel, 126 Fall Street, Seneca Falls;*
- (6) *theater, 128 Fall Street, Seneca Falls;*
- (7) *McClintock House, 16 East Williams Street, Waterloo;*
- (8) *Hunt House, 401 East Williams Street Waterloo;*
- (9) *not to exceed 1 acre, plus improvements, as determined by the Secretary, in Seneca Falls for development of a maintenance facility;*
- (10) *dwelling, 1 Seneca Street, Seneca Falls;*
- (11) *dwelling, 10 Seneca Street, Seneca Falls;*
- (12) *parcels adjacent to Wesleyan Chapel Block, including Clinton Street, Fall Street, and Mynderse Street, Seneca Falls;*
- and
- (13) *dwelling, 12 East Williams Street, Waterloo.*

* * * * *

[(i)] *(i)(1) There are authorized to be appropriated such sums as may be necessary to carry out the provisions of this section, but not to exceed \$490,000 for acquisition, and for development.*

(2) In addition to those sums appropriated prior to the date of enactment of this paragraph for land acquisition and development, there is hereby authorized to be appropriated an additional \$2,000,000.

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