

105TH CONGRESS  
1ST SESSION

# H. R. 1504

To ensure the competitiveness of the United States textile and apparel industry.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 30, 1997

Mr. SPRATT (for himself, Mr. COBLE, Mr. BAESLER, Mr. BALLENGER, Mr. BISHOP, Mr. BONIOR, Mr. BOUCHER, Mr. BURR of North Carolina, Mr. CARDIN, Mr. CHAMBLISS, Mrs. CLAYTON, Mr. CLYBURN, Mr. COMBEST, Mr. CRAMER, Mr. DEAL of Georgia, Mr. DEFazio, Mr. EVANS, Mr. EVERETT, Mr. FILNER, Mr. GOODE, Mr. GRAHAM, Mr. HEFNER, Mr. HILLEARY, Mr. HOLDEN, Mr. HOUGHTON, Mr. INGLIS of South Carolina, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. JONES, Mr. LEVIN, Mr. LEWIS of Georgia, Mr. MANTON, Mr. McHALE, Mr. McINTYRE, Mrs. MYRICK, Mr. NORWOOD, Mr. OLVER, Mr. PICKERING, Mr. RILEY, Ms. SLAUGHTER, Mr. SOLOMON, Mr. SPENCE, Mr. TAYLOR of North Carolina, Mrs. THURMAN, Mr. TORRES, Mr. TOWNS, Mr. TRAFICANT, and Mr. WELLER) introduced the following bill; which was referred to the Committee on Ways and Means

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## A BILL

To ensure the competitiveness of the United States textile and apparel industry.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Customs Enforcement  
5 and Market Access Act of 1997”.

1 **SEC. 2. FINDINGS.**

2 The Congress finds that—

3 (1) the textile and apparel industry is a key  
4 part of the United States manufacturing base and  
5 the third largest manufacturing complex in the Unit-  
6 ed States economy;

7 (2) textile and apparel facilities are often lo-  
8 cated in economically sensitive regions;

9 (3) the industry has demonstrated an ability to  
10 compete in the global economy where market access  
11 is available;

12 (4) the domestic textile and apparel industry  
13 has committed significant resources to be competi-  
14 tive and productive;

15 (5) workers in the industry make the highest  
16 quality textile and apparel goods in the world and  
17 are the world's most productive;

18 (6) the industry is preparing to compete in the  
19 world market without the protection of import  
20 quotas authorized by the Multifiber Arrangement;

21 (7) United States trade policy should be ori-  
22 ented toward expanding exports and ensuring that  
23 United States trade laws are vigorously enforced;  
24 and

25 (8) the Committee for the Implementation of  
26 Textile Agreements, the Office of Textiles, Apparel,

1 and Consumer Goods of the Department of Com-  
2 merce, and the Ambassador for Textiles and Apparel  
3 in the Office of the United States Trade Representa-  
4 tive—

5 (A) play central and indispensable roles in  
6 administering the laws governing trade in tex-  
7 tile and apparel goods;

8 (B) have diligently carried out laws en-  
9 acted by the Congress and under powers dele-  
10 gated to them by the President; and

11 (C) have acted in accordance with United  
12 States and international law.

13 **SEC. 3. MARKET ACCESS FOR UNITED STATES TEXTILE AND**  
14 **APPAREL PRODUCTS.**

15 (a) **ACCESSION PROTOCOLS.**—In any case in which  
16 the United States negotiates a protocol for accession of  
17 a country to the World Trade Organization, the Trade  
18 Representative shall negotiate for inclusion in that proto-  
19 col, in addition to any other provisions, the following:

20 (1) Provisions for effective market access to  
21 that country's domestic markets for textile and ap-  
22 parel products of the United States.

23 (2) Provisions allowing the suspension or rev-  
24 ocation of the provisions of paragraph 14 (relating  
25 to increasing import levels based on growth rates) of

1 the Agreement on Textiles and Clothing if the Unit-  
2 ed States determines that the country has failed to  
3 enforce the provisions referred to in paragraph (1).

4 (b) BILATERAL AGREEMENTS WITH COUNTRIES  
5 THAT ARE NOT WTO MEMBERS.—In any case in which  
6 the United States negotiates a textile agreement with a  
7 country that is not a WTO member, including any agree-  
8 ment negotiated pursuant to section 5 of this Act, the  
9 Trade Representative shall negotiate for inclusion in that  
10 textile agreement, in addition to any other provisions, the  
11 following:

12 (1) Provisions for effective market access to  
13 that country's domestic markets for textile and ap-  
14 parel products of the United States.

15 (2) Provisions that recognize the right of the  
16 United States to pursue remedies under United  
17 States law, including section 301 of the Trade Act  
18 of 1974, to respond to the denial of market access  
19 described in paragraph (1).

20 (c) REVIEW OF TEXTILE AGREEMENTS.—The Trade  
21 Representative shall take into account the compliance of  
22 countries with the provisions negotiated under subsections  
23 (a) and (b) in identifying countries for purposes of section  
24 183 of the Trade Act of 1974, as added by subsection  
25 (d) of this section.

1 (d) PRIORITY FOREIGN COUNTRIES.—

2 (1) IN GENERAL.—Chapter 8 of title I of the  
3 Trade Act of 1974 (19 U.S.C. 2241 and following)  
4 is amended by adding at the end the following new  
5 section:

6 **“SEC. 183. IDENTIFICATION OF COUNTRIES THAT DENY**  
7 **MARKET ACCESS FOR TEXTILE AND APPAREL**  
8 **PRODUCTS.**

9 “(a) IN GENERAL.—Not later than the date that is  
10 30 days after the date on which the annual report is sub-  
11 mitted to congressional committees under section 181(b),  
12 the United States Trade Representative (hereafter re-  
13 ferred to as the ‘Trade Representative’) shall identify—

14 “(1) those foreign countries that deny fair and  
15 equitable market access to United States persons  
16 that produce or sell textile or apparel products, and

17 “(2) those foreign countries identified under  
18 paragraph (1) that are determined by the Trade  
19 Representative to be priority foreign countries.

20 “(b) SPECIAL RULES FOR IDENTIFICATIONS.—In  
21 identifying priority foreign countries under subsection (a),  
22 the following shall apply:

23 “(1) In identifying priority foreign countries  
24 under subsection (a)(2), the Trade Representative  
25 shall identify only those foreign countries—

1           “(A) that have the most onerous or egre-  
2           rious acts, policies, or practices that deny fair  
3           and equitable market access to United States  
4           persons that sell or produce textile or apparel  
5           products,

6           “(B) whose acts, policies, or practices de-  
7           scribed in subparagraph (A) have the greatest  
8           adverse impact (actual or potential) on the rel-  
9           evant United States products, and

10           “(C) that are not—

11                   “(i) entering into good faith negotia-  
12                   tions, or

13                   “(ii) making significant progress in  
14                   bilateral or multilateral negotiations,

15           to provide adequate and effective market access  
16           for textile and apparel products of the United  
17           States.

18           “(2) In identifying foreign countries under sub-  
19           section (a)(2), the Trade Representative shall—

20                   “(A) consult with the Chair of the Com-  
21                   mittee for the Implementation of Textile Agree-  
22                   ments and other appropriate officers of the  
23                   Federal Government, and

24                   “(B) take into account information from  
25                   such sources as may be available to the Trade

1 Representative and such information as may be  
2 submitted to the Trade Representative in re-  
3 ports submitted under section 181(b) and peti-  
4 tions submitted under section 302.

5 “(3) The Trade Representative may identify a  
6 foreign country under subsection (a)(1) only if the  
7 Trade Representative finds that there is a factual  
8 basis for the denial of fair and equitable market ac-  
9 cess as a result of the violation of international law  
10 or an international agreement, or the existence of  
11 barriers referred to in subsection (d)(1).

12 “(4) In identifying foreign countries under  
13 paragraphs (1) and (2) of subsection (a), the Trade  
14 Representative shall take into account—

15 “(A) the history of market access laws and  
16 practices of the foreign country, including any  
17 previous identification under subsection (a)(2);  
18 and

19 “(B) the history of efforts of the United  
20 States, and the response of the foreign country,  
21 to achieve fair and equitable market access for  
22 textile and apparel products.

23 “(c) REVOCATIONS AND ADDITIONAL IDENTIFICA-  
24 TIONS.—

1           “(1) IN GENERAL.—The Trade Representative  
2           may at any time—

3                   “(A) revoke the identification of any for-  
4                   eign country as a priority foreign country under  
5                   this section, or

6                   “(B) identify a foreign country as a prior-  
7                   ity foreign country under this section,  
8           if information available to the Trade Representative  
9           indicates that such action is appropriate.

10           “(2) REPORTS TO CONGRESS.—The Trade Rep-  
11           resentative shall include in the semiannual report  
12           submitted to the Congress under section 309(3) a  
13           detailed explanation of the identification of any for-  
14           eign country as a priority foreign country under this  
15           section.

16           “(d) DEFINITIONS.—For the purposes of this sec-  
17           tion—

18                   “(1) a foreign country denies fair and equitable  
19                   market access if the foreign country effectively de-  
20                   nies access for textile or apparel products of the  
21                   United States through the use of laws, procedures,  
22                   practices, or regulations which—

23                           “(A) violate provisions of international law  
24                           or international agreements to which both the



1 United States and the foreign country are par-  
2 ties, or

3 “(B) constitute discriminatory nontariff  
4 trade barriers;

5 “(2) a foreign country may be determined to  
6 deny fair and equitable market access for textile or  
7 apparel products, notwithstanding the fact that the  
8 foreign country may be in compliance with the spe-  
9 cific obligations of the Agreement on Textiles and  
10 Clothing referred to in section 101(d)(4) of the Uru-  
11 guay Round Agreements Act; and

12 “(3) fair and equitable market access is not  
13 demonstrated only by access for those textile and ap-  
14 parel products that are subsequently reexported to  
15 the United States as finished textile or apparel prod-  
16 ucts.

17 In determining whether a foreign country denies fair and  
18 equitable market access, the Trade Representative shall  
19 consider whether the foreign country has enacted and is  
20 enforcing laws which prevent and punish the manufacture,  
21 sale, or exportation of counterfeit textile and apparel  
22 goods.

23 “(e) PUBLICATION.—The Trade Representative shall  
24 publish in the Federal Register a list of foreign countries  
25 identified under subsection (a) and shall make such revi-

1 sions to the list as may be required by reason of action  
2 under subsection (c).”.

3 (2) CONFORMING AMENDMENT.—The table of  
4 contents for the Trade Act of 1974 is amended by  
5 inserting after the item relating to section 182 the  
6 following new item:

“Sec. 183. Identification of countries that deny market access for textile and  
apparel products.”.

7 (3) TITLE III ACTION.—Section 302(b)(2)(A) of  
8 the Trade Act of 1974 (19 U.S.C. 2412(b)(2)(A)) is  
9 amended by inserting “or section 183(a)(2)” after  
10 “182(a)(2)”.

11 **SEC. 4. TEXTILE GLOBAL COMPETITIVENESS RESEARCH**  
12 **FUND.**

13 (a) ESTABLISHMENT.—There is established in the  
14 United States Treasury a Textile Global Competitiveness  
15 Research Fund (hereafter in this Act referred to as the  
16 “Fund”).

17 (b) USE OF FUND.—Amounts in the Fund shall be  
18 available, in accordance with subsection (c)—

19 (1) to the Office of Textiles, Apparel, and  
20 Consumer Goods of the Department of Commerce,  
21 which is authorized to use such amounts to provide  
22 funds for—

23 (A) the American Textile Partnership  
24 (commonly referred to as “AMTEX”);

1 (B) the Textile/Clothing Technology Center  
2 (commonly referred to as “TC2”);

3 (C) the National Textile Center (commonly  
4 referred to as “NTC”); and

5 (D) the Garment Industry Development  
6 Center (commonly referred to as “GIDC”);

7 (2) for adjustment assistance for firms in the  
8 textile and apparel industry under chapter 3 of title  
9 II of the Trade Act of 1974 (19 U.S.C. 2341 and  
10 following); and

11 (3) to the Customs Service for the enforcement  
12 of laws governing trade in textile and apparel goods.

13 (c) FUNDING.—

14 (1) DEPOSITS.—There shall be deposited in the  
15 Fund in each fiscal year the amount, if any, by  
16 which—

17 (A) the amount collected in fines by virtue  
18 of the amendments made by section 9 exceeds

19 (B) the total amount collected for viola-  
20 tions involving textile and apparel goods during  
21 fiscal year 1997 under section 592 of the Tariff  
22 Act of 1930, as in effect on the day before the  
23 date of the enactment of this Act, adjusted in  
24 accordance with paragraph (2).

1           (2) ADJUSTMENT.—(A) The amount referred to  
2           in paragraph (1)(B) shall be increased in each fiscal  
3           year beginning in fiscal year 1999 by an amount  
4           equal to the amount described in paragraph (1)(B)  
5           multiplied by the cost-of-living adjustment.

6           (B) For purposes of subparagraph (A), the  
7           cost-of-living adjustment for any fiscal year is the  
8           percentage (if any) by which—

9                   (i) the CPI for the preceding fiscal year  
10                   exceeds

11                   (ii) the CPI for the fiscal year 1997.

12           (C) For purposes of subparagraph (B), the CPI  
13           for any fiscal year is the average of the Consumer  
14           Price Index as of the close of the 12-month period  
15           ending on August 31 of such fiscal year.

16           (D) For purposes of subparagraph (C), the  
17           term “Consumer Price Index” means the last  
18           Consumer Price Index for all-urban consumers pub-  
19           lished by the Department of Labor.

20           (E) If any increase determined under this para-  
21           graph is not a multiple of \$100, such increase shall  
22           be rounded to the nearest multiple of \$100.

23           (3) ALLOCATIONS.—(A) 25 percent of the  
24           amounts deposited in the Fund in each fiscal year

1 shall be made available to the Customs Service  
2 under subsection (b)(2).

3 (B) 75 percent of the amounts deposited in the  
4 Fund in each fiscal year shall be made available for  
5 programs designated pursuant to subsection (b)(1).

6 (d) ANNUAL REPORT TO CONGRESS.—The Secretary  
7 of Commerce shall submit to the Congress, not later than  
8 April 1 of each year, a report on the contribution to the  
9 United States economy of the domestic textile and apparel  
10 industry.

11 **SEC. 5. TEXTILE AND APPAREL QUOTA LEVELS.**

12 (a) FOR COUNTRIES THAT ARE NOT WTO MEM-  
13 BERS AND DO NOT HAVE TEXTILE AGREEMENTS WITH  
14 THE UNITED STATES.—

15 (1) IF EXPORTS TO THE UNITED STATES EX-  
16 CEED \$100,000,000 ANNUALLY OR ARE CREATING SE-  
17 RIOUS DAMAGE OR ACTUAL THREAT THEREOF.—The  
18 Trade Representative shall take the necessary steps  
19 to negotiate an agreement, in accordance with para-  
20 graph (2), between the United States and any coun-  
21 try that—

22 (A) is not a WTO member and is not a  
23 country to which section 3(a) applies;

24 (B) is not a party to a textile agreement  
25 with the United States; and

1 (C) whose exports to the United States of  
2 textile and apparel goods—

3 (i) are valued at more than  
4 \$100,000,000 in the most recent 12-month  
5 period ending on the last day of the pre-  
6 ceding month; or

7 (ii) are creating serious damage or ac-  
8 tual threat thereof to the domestic indus-  
9 try in the United States in any textile cat-  
10 egory established by CITA.

11 (2) CONTENTS OF AGREEMENTS.—It is the  
12 sense of the Congress that an agreement negotiated  
13 with a country under paragraph (1) should establish  
14 maximum amounts of textile and apparel products of  
15 that country that may be imported into the United  
16 States that do not exceed—

17 (A) in the first 12-month period that the  
18 agreement is in effect, an increase of more than  
19 8 percent of the total volume in square meter  
20 equivalents of all textile and apparel products of  
21 that country imported in the 12-month period  
22 ending on the date the negotiations began; and

23 (B) in each subsequent 12-month period  
24 that the agreement is in effect, an increase of  
25 not more than the percentage of growth in the

1 domestic market in the United States for all  
2 textile and apparel products in the preceding  
3 12-month period.

4 (3) INCLUSION OF OTHER PROVISIONS.—Those  
5 provisions required to be included in an agreement  
6 under section 3(b) may be included in the agreement  
7 negotiated under this subsection.

8 (4) DETERMINATIONS OF SERIOUS DAMAGE OR  
9 ACTUAL THREAT THEREOF.—CITA shall make the  
10 determinations of serious damage or actual threat  
11 thereof referred to in paragraph (2), using the cri-  
12 teria set forth in paragraph 3 of Article 6 of the  
13 Agreement on Textiles and Clothing.

14 (b) FOR COUNTRIES THAT ARE NOT WTO MEM-  
15 BERS AND HAVE TEXTILE AGREEMENTS WITH THE  
16 UNITED STATES.—

17 (1) IN GENERAL.—In the case of a country that  
18 is not a WTO member but is a party to a textile  
19 agreement with the United States, the Trade Rep-  
20 resentative shall take the necessary steps to nego-  
21 tiate a textile agreement to go into effect when the  
22 current agreement expires.

23 (2) SENSE OF CONGRESS.—It is the sense of  
24 Congress that an agreement negotiated under para-  
25 graph (1) should permit imports of textile and ap-

1       parel products of that country, during each 12-  
2       month period that the agreement is in effect, to in-  
3       crease by not more than the percentage of growth in  
4       the domestic market in the United States for all tex-  
5       tile and apparel products in the preceding 12-month  
6       period.

7       (c) FOR COUNTRIES THAT ARE ACCEDING TO THE  
8       WTO.—In any case in which the United States negotiates  
9       a protocol for accession to the WTO under section 3(a),  
10      the Trade Representative shall negotiate for inclusion in  
11      that protocol provisions that require that the 10-year pe-  
12      riod provided in the Agreement on Textiles and Clothing  
13      for phasing out of quotas under that Agreement begin,  
14      with respect to that country, on the day on which that  
15      country accedes to the WTO.

16      **SEC. 6. CIRCUMVENTION OF TEXTILE AGREEMENTS.**

17      (a) POLICY FOR COUNTRIES THAT ARE NOT WTO  
18      MEMBERS.—In the case of any country that is not a WTO  
19      member and—

20              (1) is negotiating a protocol with the United  
21      States for that country's accession to the World  
22      Trade Organization,

23              (2) is a party to a bilateral agreement with the  
24      United States that governs imports into the United



1 States of textile and apparel products of that coun-  
2 try, or

3 (3) is a country with which the United States  
4 is negotiating an agreement under section 5(a),  
5 the Trade Representative shall ensure that the protocol  
6 under paragraph (1), a subsequent agreement to replace  
7 the agreement under paragraph (2) when it expires, or  
8 the agreement described in paragraph (3), as the case may  
9 be, provides for a reduction in the quantity of textile and  
10 apparel goods of that country that may be imported into  
11 the United States if CITA determines that the agreement  
12 is being circumvented and that no, or inadequate, meas-  
13 ures are being applied by that country to take action  
14 against such circumvention. Any determination by CITA  
15 under the preceding sentence shall be made in accordance  
16 with the standards set forth in section 8.

17 (b) DEFINITIONS.—For purposes of this section, a  
18 reduction in a country's textile and apparel quotas is a  
19 reduction in quantitative limitations otherwise applicable  
20 to imports into the United States of that country's textile  
21 and apparel products that is equal to—

22 (1) the quantity of the goods involved in the  
23 circumvention if the circumvention is the first within  
24 the most recent 36-month period;

1           (2) twice the quantity of goods involved in the  
2           circumvention if the circumvention is the second in  
3           the most recent 36-month period; or

4           (3) three times the quantity of goods involved  
5           in the circumvention if the circumvention is the  
6           third or more in the most recent 36-month period.

7           (c) **POLICY FOR WTO MEMBERS.**—In any case in  
8           which a WTO member is found by CITA to have cir-  
9           cumvented the Agreement on Textiles and Clothing or any  
10          other textile agreement, CITA shall pursue the maximum  
11          penalty consistent with the WTO.

12          **SEC. 7. CUSTOMS ENFORCEMENT ACTION.**

13          (a) **SHARING OF CUSTOMS INFORMATION WITH**  
14          **CITA.**—The Customs Service shall, upon initiating an in-  
15          vestigation relating to a violation of the laws of the United  
16          States governing international trade in textile and apparel  
17          goods, inform the Chairman of CITA of the investigation  
18          in any case in which the alleged violation, if true, would  
19          constitute a circumvention of any textile agreement. In  
20          any such case, the Customs Service shall provide to the  
21          Chairman of CITA—

22                 (1) all information the Chairman of CITA re-  
23                 quests that is relevant to the alleged violation and  
24                 required in order for CITA to pursue a charge  
25                 against the quotas on imports of textile and apparel

1 products of that country as a result of the violation;  
2 and

3 (2) notification, at least every 30 days until the  
4 investigation is referred to the Department of Jus-  
5 tice or the Customs Service closes the investigation,  
6 of the progress of the investigation.

7 (b) FACTORS IN PROCEEDING WITH CHARGES  
8 AGAINST QUOTAS.—In deciding whether to pursue a  
9 charge described in subsection (a) as a result of an alleged  
10 violation described in subsection (a), CITA, in addition to  
11 any other relevant factors which CITA may consider, shall  
12 weigh the impact of proceeding with such charge on poten-  
13 tial prosecutions or civil penalties and future enforcement  
14 of textile agreements, and shall consider the amount of  
15 the alleged violation, the probability of successful criminal  
16 prosecution, the degree of compliance by the true country  
17 of origin with textile agreements, and the damage the al-  
18 leged violation would inflict on the domestic textile and  
19 apparel industry.

20 (c) DECISION NOT TO PURSUE A CHARGE.—In any  
21 case in which CITA decides under subsection (b) not to  
22 pursue a charge, the Customs Service shall, as long as  
23 that decision is in effect, report to the Chairman of CITA,  
24 in lieu of the reports under subsection (a)(2)—

1           (1) at least once every 6 months from the date  
2           on which the Customs Service initiated the case, on  
3           the status of the investigation; and

4           (2) within 10 business days after the Customs  
5           Service obtains new information or evidence materi-  
6           ally relevant to the alleged violation.

7           (d) **STANDING NOT PROVIDED.**—Nothing in this Act  
8           shall be construed to provide standing in any court or ad-  
9           ministrative proceeding for legal action against the United  
10          States arising from actions taken in carrying out the laws  
11          governing trade in textile or apparel goods.

12          (e) **REFERRAL OF CASES TO DEPARTMENT OF JUSTICE.**—In any case in which—

13           (1) the Customs Service refers an alleged viola-  
14           tion described in subsection (a) to the Department  
15           of Justice for prosecution, and

16           (2) no indictment has been brought in the case  
17           within 6 months after the referral,

18          the Attorney General shall provide to the Chairman of  
19          CITA all information relevant to imposing a charge  
20          against the quotas on imports of textile and apparel prod-  
21          ucts of the country concerned as a result of the violation.  
22          The Chairman of CITA may extend the 6-month period  
23          referred to in paragraph (2) if requested to do so by the  
24          Attorney General.  
25

1           (f) DISCLOSURE OF CERTAIN CONFIDENTIAL INFOR-  
2 MATION NOT REQUIRED.—Nothing in this section shall  
3 be construed to require the disclosure by the Customs  
4 Service or the Department of Justice of confidential infor-  
5 mation relevant to possible imposition of criminal or civil  
6 penalties when that information is not relevant to the im-  
7 position of a charge by CITA against the quotas on im-  
8 ports of textile and apparel products of a country.

9           (g) INITIATION OF INVESTIGATIONS.—

10           (1) BASIS FOR INITIATION.—Subject to para-  
11 graph (2), whenever the Customs Service receives  
12 credible evidence that circumvention of a textile  
13 agreement has occurred, the Customs Service shall  
14 initiate an investigation, to which a customs officer  
15 shall be assigned, to determine if such circumvention  
16 has occurred, unless such evidence is directly related  
17 to an open investigation commenced prior to the re-  
18 ceipt of such evidence.

19           (2) WAIVER.—The head of the Division of Tex-  
20 tile Enforcement established under section 10 may  
21 determine not to initiate an investigation under  
22 paragraph (1) if he or she transmits to CITA a re-  
23 port setting forth the reasons for that determination.

1 **SEC. 8. STANDARDS OF PROOF.**

2 (a) IN GENERAL.—CITA may determine that a coun-  
3 try has circumvented a textile agreement if CITA deter-  
4 mines, after consultations with the country concerned,  
5 that there is a substantial likelihood that the circumven-  
6 tion occurred.

7 (b) FAILURE OF COUNTRY TO COOPERATE.—

8 (1) RELIANCE ON BEST AVAILABLE INFORMA-  
9 TION.—If a country fails to cooperate with CITA in  
10 an investigation to determine if a textile agreement  
11 has been circumvented, CITA shall base its deter-  
12 mination on the best available information.

13 (2) ACTS CONSTITUTING FAILURE TO COOPER-  
14 ATE.—Acts indicating failure of a country to cooper-  
15 ate under paragraph (1) include, but are not limited  
16 to—

17 (A) denying or unreasonably delaying entry  
18 of officials of the Customs Service to investigate  
19 violations of, or promote compliance with, any  
20 textile agreement;

21 (B) providing appropriate United States  
22 officials with inaccurate or incomplete informa-  
23 tion, including information demonstrating com-  
24 pliance with United States rules of origin for  
25 textile and apparel products; and

1 (C) denying appropriate United States offi-  
2 cials access to information or documentation re-  
3 lating to production capacity of, and outward  
4 processing done by, manufacturers within the  
5 country.

6 **SEC. 9. PENALTIES FOR VIOLATIONS OF CUSTOMS LAWS IN-**  
7 **VOLVING TEXTILE AND APPAREL GOODS.**

8 (a) PENALTIES.—Section 592 of the Tariff Act of  
9 1930 (19 U.S.C. 1592) is amended by adding at the end  
10 the following:

11 “(g) PENALTIES INVOLVING TEXTILE AND APPAREL  
12 GOODS.—

13 “(1) FRAUD.—Notwithstanding subsection (c),  
14 the civil penalty for a fraudulent violation of sub-  
15 section (a) involving textile and apparel goods—

16 “(A) shall, subject to subparagraph (B), be  
17 double the amount that would otherwise apply  
18 under subsection (c)(1); and

19 “(B) shall be an amount not to exceed 300  
20 percent of the declared value in the United  
21 States of the merchandise if the violation has  
22 the effect of circumventing any quota on textile  
23 and apparel goods.

24 “(2) GROSS NEGLIGENCE.—Notwithstanding  
25 subsection (c), the civil penalty for a grossly neg-

1 negligent violation of subsection (a) involving textile and  
2 apparel goods—

3 “(A) shall, subject to subparagraphs (B)  
4 and (C), be double the amount that would oth-  
5 erwise apply under subsection (c)(2);

6 “(B) shall, if the violation has the effect of  
7 circumventing any quota of the United States  
8 on textile and apparel goods, and subject to  
9 subparagraph (C), be 200 percent of the de-  
10 clared value of the merchandise; and

11 “(C) shall, if the violation is a third or  
12 subsequent offense occurring within 3 years, be  
13 the penalty for a fraudulent violation under  
14 paragraph (1) (A) or (B), whichever is applica-  
15 ble.

16 “(3) NEGLIGENCE.—Notwithstanding sub-  
17 section (c), the civil penalty for a negligent violation  
18 of subsection (a) involving textile and apparel  
19 goods—

20 “(A) shall, subject to subparagraphs (B)  
21 and (C), be double the amount that would oth-  
22 erwise apply under subsection (a)(3);

23 “(B) shall, if the violation has the effect of  
24 circumventing any quota of the United States  
25 on textile and apparel goods, and subject to



1           subparagraph (C), be 100 percent of the de-  
2           clared value of the merchandise; and

3           “(C) shall, if the violation is a third or  
4           subsequent offense occurring within 3 years, be  
5           the penalty for a grossly negligent violation  
6           under paragraph (2) (A) or (B), whichever is  
7           applicable.”.

8           (b) MITIGATION.—Section 618 of the Tariff Act of  
9           1930 (19 U.S.C. 1618) is amended—

10           (1) by striking “Whenever” and inserting “(a)  
11           IN GENERAL.—Whenever”, and

12           (2) by adding at the end the following new sub-  
13           section:

14           “(b) MITIGATION RULES RELATING TO TEXTILE  
15           AND APPAREL GOODS.—

16           “(1) GENERAL RULE.—Notwithstanding any  
17           other provision of law, the Secretary of the Treasury  
18           may remit or mitigate any fine or penalty imposed  
19           pursuant to section 592 involving textile or apparel  
20           goods only if—

21           “(A) in the case of a first offense, the vio-  
22           lation is due to either negligence or gross neg-  
23           ligence; and

24           “(B) in the case of a second or subsequent  
25           offense, prior disclosure (as defined in section

1           592(c)(4) is made within 180 days after the  
2           entry of the goods.

3           “(2) SPECIAL RULE FOR PRIOR DISCLOSURES  
4           AFTER 180 DAYS.—In the case of a second or subse-  
5           quent offense where prior disclosure (as defined in  
6           section 592(c)(4)) is made after 180 days after the  
7           entry of the goods, the Secretary of the Treasury  
8           may remit or mitigate not more than 50 percent of  
9           such fines or penalties.”.

10          (c) SEIZURE AND FORFEITURE.—Section 596(c)(2)  
11 of the Tariff Act of 1930 (19 U.S.C. 1595a(c)(2)) is  
12 amended—

13           (1) in subparagraph (E), by striking “or” after  
14           the semicolon;

15           (2) in subparagraph (F), by striking the period  
16           and inserting “; or”; and

17           (3) by inserting after subparagraph (F) the fol-  
18           lowing:

19                   “(G) consists of textile or apparel goods in-  
20                   troduced into the United States for entry, tran-  
21                   sit, or exportation, and

22                           “(i) the merchandise or its container  
23                           bears false or fraudulent markings with re-  
24                           spect to the country of origin, unless the  
25                           importer of the merchandise demonstrates

1           that the markings were made in order to  
2           comply with the rules of origin of the coun-  
3           try that is the final destination of the mer-  
4           chandise; or

5                   “(ii) the merchandise or its container  
6           is introduced or attempted to be intro-  
7           duced into the United States by means of,  
8           or such introduction or attempt is aided or  
9           facilitated by means of, a material false  
10          statement, act, or omission with the inten-  
11          tion or effect of—

12                           “(I) circumventing any quota  
13                           that applies to the merchandise, or

14                           “(II) undervaluing the merchan-  
15                           dise.”.

16          (d) CERTIFICATES OF ORIGIN.—Notwithstanding  
17          any other provision of law, all importations of textile and  
18          apparel goods shall be accompanied by—

19                   (1)(A) the name and address of the manufac-  
20           turer or producer of the goods, and any other infor-  
21           mation with respect to the manufacturer or producer  
22           that the Customs Service may require; and

23                   (B) if there is more than one manufacturer or  
24           producer, or there is a contractor or subcontractor  
25           of the manufacturer or producer with respect to the

1 manufacture or production of the goods, the infor-  
2 mation required under subparagraph (A) with re-  
3 spect to each such manufacturer, producer, contrac-  
4 tor, or subcontractor, including a description of the  
5 process performed by each such entity;

6 (2) a certification by the importer that the im-  
7 porter has exercised reasonable care to ascertain the  
8 true country of origin of the textile and apparel  
9 goods and the accuracy of all other information pro-  
10 vided on the documentation accompanying the im-  
11 ported goods, as well as a certification of the specific  
12 action taken by the importer to ensure reasonable  
13 care for purposes of this paragraph; and

14 (3) a certification by the importer that the  
15 goods being entered do not violate applicable trade-  
16 mark, copyright, and patent laws.

17 Information provided under this subsection shall be suffi-  
18 cient to demonstrate compliance with the United States  
19 rules of origin for textile and apparel goods.

20 **SEC. 10. DIVISION ON TEXTILE ENFORCEMENT.**

21 (a) ESTABLISHMENT.—The Commissioner of Cus-  
22 toms shall, not later than 6 months after the date of the  
23 enactment of this Act, establish in the Customs Service  
24 a Division on Textile Enforcement (hereafter in this sec-  
25 tion referred to as the “DTE”), using existing resources

1 available to the Customs Service. The head of the DTE  
2 shall be an officer of the Customs Service in a position  
3 at the level of an Assistant Commissioner of Customs.

4 (b) FUNCTIONS.—The DTE shall be responsible for  
5 enforcing all laws of the United States, and all bilateral  
6 and multilateral treaties and agreements, governing the  
7 importation of textile and apparel goods, that the Customs  
8 Service is responsible for enforcing.

9 (c) PERSONNEL.—The Commissioner of Customs  
10 shall assign personnel to the DTE who have expertise in  
11 textile and apparel goods, including, but not limited to,  
12 import specialists, investigators, attorneys, accountants,  
13 laboratory technicians, and members of the textile produc-  
14 tion verification teams.

15 (d) SUBDIVISIONS.—The DTE shall establish a sepa-  
16 rate subdivision for each geographic region which is a  
17 major source of textile and apparel goods imported into  
18 the United States, including a subdivision for each of the  
19 following:

- 20 (1) The Far East.
- 21 (2) South Asia.
- 22 (3) South America.
- 23 (4) Central America and the Caribbean.
- 24 (5) The Middle East and Africa.

25 (e) ASSIGNMENTS ABROAD.—

1           (1) TO CERTAIN COUNTRIES.—If permitted by  
2 the host country, at least 1 customs officer shall be  
3 assigned in each country, other than Canada or  
4 Mexico, whose annual exports to the United States  
5 of textile and apparel goods equal or exceed  
6 500,000,000 square meter equivalents. Each such  
7 customs officer shall be responsible only for matters  
8 relating to exports to the United States of textile  
9 and apparel goods.

10           (2) RESPONSIBILITY OF SECRETARY OF  
11 STATE.—The Secretary of State shall take the nec-  
12 essary steps to facilitate the assignment abroad of  
13 customs officers under paragraph (1), by seeking to  
14 obtain the approval of the foreign governments con-  
15 cerned for such assignments.

16 (f) REPORTS.—

17           (1) REPORTS BY CUSTOMS OFFICERS.—Each  
18 customs officer assigned under subsection (e)(1)  
19 shall prepare and submit to the Commissioner of  
20 Customs, at least monthly, reports summarizing his  
21 or her activities, assessing the compliance with appli-  
22 cable textile agreements by the country concerned,  
23 and assessing the intellectual property protection  
24 provided to textile and apparel goods in that coun-  
25 try.

1           (2) REPORTS BY DTE.—The DTE shall prepare  
2           and submit to the Commissioner an annual report—

3                   (A) evaluating the extent of circumvention  
4                   of textile agreements with the United States,  
5                   the extent of compliance with the rules of origin  
6                   of the United States relating to textile and ap-  
7                   parel goods, the extent to which countries act in  
8                   compliance with Article XX of the GATT 1994  
9                   (as defined in section 2 of the Uruguay Round  
10                  Agreements Act (19 U.S.C. 3501)) with respect  
11                  to textile and apparel goods, and the adequacy  
12                  of intellectual property protection provided to  
13                  textile and apparel goods; and

14                  (B) recommending new methods, if nec-  
15                  essary, to address the matters evaluated under  
16                  subparagraph (A).

17           (3) AVAILABILITY OF REPORTS.—Each report  
18           submitted under this subsection shall be made avail-  
19           able to appropriate agencies of the executive branch,  
20           including the Office of Textiles, Apparel, and  
21           Consumer Goods of the Department of Commerce.

22 **SEC. 11. WITHDRAWAL OF UNILATERAL TRADE CONCES-**  
23 **SIONS.**

24           (a) WITHDRAWAL OF CONCESSIONS.—In any case in  
25           which—

1 (1) CITA determines that a country—

2 (A) has demonstrated a consistent pattern  
3 of circumventing textile agreements with the  
4 United States,

5 (B) refuses to cooperate with investigations  
6 by the United States of any such alleged cir-  
7 cumvention, or

8 (C) fails to provide fair and equitable mar-  
9 ket access for textile and apparel products of  
10 the United States,

11 (2) the United States Trade Representative, in  
12 consultation with CITA, determines that a country  
13 fails to provide adequate enforcement of intellectual  
14 property rights with respect to textile and apparel  
15 goods, and

16 (3) the United States extends to the products  
17 of that country preferential tariff or quota treatment  
18 other than pursuant to a bilateral or multilateral  
19 agreement,

20 then such preferential treatment shall be withdrawn from  
21 the textile and apparel goods that are products of that  
22 country for such period as shall be determined by the  
23 Trade Representative, in consultation with CITA.

24 (b) NATIONAL INTEREST WAIVER.—The President  
25 may waive the application of subsection (a) with respect



1 to a country if the President determines that the waiver  
2 will allow the United States to secure effective commit-  
3 ments from that country to prevent future circumvention  
4 of textile agreements with the United States, or is other-  
5 wise in the national interest. The President shall publish  
6 any such waiver, and the reasons for the waiver, in the  
7 Federal Register.

8 **SEC. 12. DEFINITIONS.**

9 As used in this Act:

10 (1) AGREEMENT ON TEXTILES AND CLOTH-  
11 ING.—The term “Agreement on Textiles and Cloth-  
12 ing” means the Agreement on Textiles and Clothing  
13 referred to in section 101(d)(4) of the Uruguay  
14 Round Agreements Act (19 U.S.C. 3511(d)(4)).

15 (2) CIRCUMVENT AND CIRCUMVENTION.—The  
16 terms “circumvent” and “circumvention” refer to a  
17 situation in which a country—

18 (A) takes no, or inadequate measures to  
19 prevent illegal transshipment of goods that is  
20 carried out by rerouting, false declaration con-  
21 cerning country or place of origin, falsification  
22 of official documents, evasion of United States  
23 rules of origin for textile and apparel goods, or  
24 any other means; or

1 (B) takes no or inadequate measures to  
2 prevent being used as a transit point for the  
3 shipment of goods in violation of an applicable  
4 textile agreement.

5 (3) CITA.—The term “CITA” means the Com-  
6 mittee for the Implementation of Textile Agreements  
7 established under Executive Order 11651 of March  
8 3, 1972 (7 U.S.C. 1854 note), or any successor en-  
9 tity or officer performing functions of that commit-  
10 tee after the date of the enactment of this Act.

11 (4) COUNTRY.—The term “country” includes a  
12 separate customs territory, within the meaning of  
13 Article XII of the WTO Agreement or other applica-  
14 ble international agreement.

15 (5) CUSTOMS SERVICE.—The term “Customs  
16 Service” means the United States Customs Service.

17 (6) MULTIFIBER ARRANGEMENT.—The term  
18 “Multifiber Arrangement” means the Arrangement  
19 Regarding International Trade in Textiles referred  
20 to in Article 1(3) of the Agreement on Textiles and  
21 Clothing.

22 (7) TEXTILE AGREEMENT; TEXTILE AGREE-  
23 MENT WITH THE UNITED STATES.—The terms “tex-  
24 tile agreement” and “textile agreement with the  
25 United States” mean an agreement relating to tex-

1       tile and apparel goods that is negotiated under sec-  
2       tion 204 of the Agricultural Act of 1956 (7 U.S.C.  
3       1854), including the Agreement on Textiles and  
4       Clothing.

5               (8) TRADE REPRESENTATIVE.—The term  
6       “Trade Representative” means the United States  
7       Trade Representative.

8               (9) WORLD TRADE ORGANIZATION AND WTO.—  
9       The terms “World Trade Organization” and  
10       “WTO” mean the organization established pursuant  
11       to the WTO Agreement.

12              (10) WTO AGREEMENT.—The term “WTO  
13       Agreement” means the Agreement Establishing the  
14       World Trade Organization entered into on April 15,  
15       1994.

16              (11) WTO MEMBER.—The term “WTO mem-  
17       ber” means a state, or separate customs territory  
18       (within the meaning of Article XII of the WTO  
19       Agreement).

20       **SEC. 13. EFFECTIVE DATE.**

21       This Act and the amendments made by this Act shall  
22       take effect on October 1, 1997.

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