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105TH CONGRESS H. R. 1702 2D SESSION H. R. 1702 [Report No. 105-198]

AN ACT

To encourage the development of a commercial space industry in the United States, and for other purposes.

Reported with an amendment June 2, 1998

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105th CONGRESS 2d Session

[Report No. 105–198]

IN THE SENATE OF THE UNITED STATES

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Received; read twice and referred to the Committee on Commerce, Science, and Transportation

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Reported by Mr. MCCAIN, with an amendment [Strike all after the enacting clause and insert the part printed in italic]

AN ACT

To encourage the development of a commercial space industry in the United States, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be eited as the

5 "Commercial Space Act of 1997".

6 (b) TABLE OF CONTENTS.

Sec. 1. Short title; table of contents. Sec. 2. Definitions.

TITLE I—PROMOTION OF COMMERCIAL SPACE OPPORTUNITIES

Sec. 101. Commercialization of space station.

- See. 102. Commercial space launch amendments.
- See. 103. Launch voucher demonstration program.
- See. 104. Promotion of United States Global Positioning System standards.
- Sec. 105. Acquisition of space science data.
- See. 106. Administration of Commercial Space Centers.

TITLE II—REMOTE SENSING

See. 201. Land Remote Sensing Policy Act of 1992 amendments. See. 202. Acquisition of earth science data.

TITLE III—FEDERAL ACQUISITION OF SPACE TRANSPORTATION SERVICES

See. 301. Requirement to procure commercial space transportation services.
See. 302. Acquisition of commercial space transportation services.
See. 303. Launch Services Purchase Act of 1990 amendments.
See. 304. Shuttle privatization.

1 SEC. 2. DEFINITIONS.

2	For purposes of this Act—
3	(1) the term "Administrator" means the Ad-
4	ministrator of the National Aeronautics and Space
5	Administration;
6	(2) the term "commercial provider" means any
7	person providing space transportation services or
8	other space-related activities, primary control of
9	which is held by persons other than Federal, State,
10	local, and foreign governments;
11	(3) the term "payload" means anything that a
12	person undertakes to transport to, from, or within
13	outer space, or in suborbital trajectory, by means of
14	a space transportation vehicle, but does not include
15	the space transportation vehicle itself except for its

components which are specifically designed or adapt ed for that payload;

3 (4) the term "space-related activities" includes
4 research and development, manufacturing, process5 ing, service, and other associated and support activi6 ties;

7 (5) the term "space transportation services" 8 means the preparation of a space transportation ve-9 hiele and its payloads for transportation to, from, or 10 within outer space, or in suborbital trajectory, and 11 the conduct of transporting a payload to, from, or 12 within outer space, or in suborbital trajectory;

13 (6) the term "space transportation vehicle"
14 means any vehicle constructed for the purpose of op15 erating in, or transporting a payload to, from, or
16 within, outer space, or in suborbital trajectory, and
17 includes any component of such vehicle not specifi18 eally designed or adapted for a payload;

(7) the term "State" means each of the several
States of the Union, the District of Columbia, the
Commonwealth of Puerto Rico, the Virgin Islands,
Guam, American Samoa, the Commonwealth of the
Northern Mariana Islands, and any other commonwealth, territory, or possession of the United States;
and

1	(8) the term "United States commercial pro-
2	vider" means a commercial provider, organized
3	under the laws of the United States or of a State,
4	which is—
5	(A) more than 50 percent owned by United
6	States nationals; or
7	(B) a subsidiary of a foreign company and
8	the Secretary of Transportation finds that—
9	(i) such subsidiary has in the past evi-
10	denced a substantial commitment to the
11	United States market through—
12	(I) investments in the United
13	States in long-term research, develop-
14	ment, and manufacturing (including
15	the manufacture of major components
16	and subassemblies); and
17	(II) significant contributions to
18	employment in the United States; and
19	(ii) the country or countries in which
20	such foreign company is incorporated or
21	organized, and, if appropriate, in which it
22	principally conducts its business, affords
23	reciprocal treatment to companies de-
24	scribed in subparagraph (A) comparable to
25	that afforded to such foreign company's

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- 1 subsidiary in the United States, as evi-2 deneed by-(I) providing comparable oppor-3 4 tunities for companies described in 5 subparagraph (A) to participate in 6 Government sponsored research and 7 development similar to that authorized 8 under this Act; 9 (II) providing no barriers, to 10 companies described in subparagraph 11 (A) with respect to local investment 12 opportunities, that are not provided to 13 foreign companies in the United 14 States; and 15 (III) providing adequate and ef-16 fective protection for the intellectual 17 property rights of companies de-18 scribed in subparagraph (A). I-PROMOTION OF COM-TITLE 19 **MERCIAL SPACE OPPORTUNI-**20 TIES 21 22 SEC. 101. COMMERCIALIZATION OF SPACE STATION. (a) POLICY.—The Congress declares that a priority 23 24 goal of constructing the International Space Station is the
- 25 economic development of Earth orbital space. The Con-

1 gress further declares that free and competitive markets create the most efficient conditions for promoting eco-2 nomic development, and should therefore govern the eco-3 nomic development of Earth orbital space. The Congress 4 further declares that the use of free market principles in 5 operating, servicing, allocating the use of, and adding ca-6 7 pabilities to the Space Station, and the resulting fullest 8 possible engagement of commercial providers and partici-9 pation of commercial users, will reduce Space Station 10 operational costs for all partners and the Federal Government's share of the United States burden to fund oper-11 12 ations.

(b) REPORTS.—(1) The Administrator shall deliver to
the Committee on Science of the House of Representatives
and the Committee on Commerce, Science, and Transportation of the Senate, within 90 days after the date of the
enactment of this Act, a study that identifies and examines—

19 (A) the opportunities for commercial providers
20 to play a role in International Space Station activi21 ties, including operation, use, servicing, and aug22 mentation;

23 (B) the potential cost savings to be derived
24 from commercial providers playing a role in each of
25 these activities;

(C) which of the opportunities described in sub paragraph (A) the Administrator plans to make
 available to commercial providers in fiscal year 1998
 and 1999;

5 (D) the specific policies and initiatives the Administrator is advancing to encourage and facilitate
7 these commercial opportunities; and

8 (E) the revenues and cost reimbursements to 9 the Federal Government from commercial users of 10 the Space Station.

11 (2) The Administrator shall deliver to the Committee 12 on Science of the House of Representatives and the Committee on Commerce, Science, and Transportation of the 13 Senate, within 180 days after the date of the enactment 14 15 of this Act, an independently-conducted market study that examines and evaluates potential industry interest in pro-16 17 viding commercial goods and services for the operation, servicing, and augmentation of the International Space 18 Station, and in the commercial use of the International 19 20 Space Station. This study shall also include updates to the cost savings and revenue estimates made in the study 21 22 described in paragraph (1) based on the external market 23 assessment.

24 (3) The Administrator shall deliver to the Congress,
25 no later than the submission of the President's annual

1 budget request for fiscal year 1999, a report detailing how many proposals (whether solicited or not) the National 2 Aeronautics and Space Administration received during 3 calendar year 1997 regarding commercial operation, serv-4 5 icing, utilization, or augmentation of the International Space Station, broken down by each of these four eat-6 7 egories, and specifying how many agreements the National 8 Aeronautics and Space Administration has entered into in 9 response to these proposals, also broken down by these 10 four categories.

(4) Each of the studies and reports required by paragraphs (1), (2), and (3) shall include consideration of the
potential role of State governments as brokers in promoting commercial participation in the International Space
Station program.

16 SEC. 102. COMMERCIAL SPACE LAUNCH AMENDMENTS.

17 (a) AMENDMENTS.—Chapter 701 of title 49, United
18 States Code, is amended—

- 19 (1) in the table of sections—
- 20 (A) by amending the item relating to see-
- 21 tion 70104 to read as follows:

"70104. Restrictions on launches, operations, and reentries.";

22 (B) by amending the item relating to sec 23 tion 70108 to read as follows:

"70108. Prohibition, suspension, and end of launches, operation of launch sites and reentry sites, and reentries.";

1	(C) by amending the item relating to see-
2	tion 70109 to read as follows:
	"70109. Preemption of scheduled launches or reentries.";
3	and
4	(D) by adding at the end the following new
5	items:
	<u>"70120. Regulations.</u> <u>"70121. Report to Congress.".</u>
6	(2) in section 70101—
7	(A) by inserting "microgravity research,"
8	after "information services," in subsection
9	(a)(3);
10	(B) by inserting ", reentry," after "launch-
11	ing" both places it appears in subsection $(a)(4)$;
12	(C) by inserting ", reentry vehicles," after
13	"launch vehicles" in subsection (a)(5);
14	(D) by inserting "and reentry services"
15	after "launch services" in subsection (a)(6);
16	(E) by inserting ", reentries," after
17	"launches" both places it appears in subsection
18	(a)(7);
19	(F) by inserting ", reentry sites," after
20	"launch sites" in subsection (a)(8);
21	(G) by inserting "and reentry services"
22	after "launch services" in subsection (a)(8);

1	(H) by inserting "reentry sites," after
2	"launch sites," in subsection (a)(9);
3	(I) by inserting "and reentry site" after
4	"
5	(J) by inserting ", reentry vehicles," after
6	"launch vehicles" in subsection (b)(2);
7	(K) by striking "launch" in subsection
8	(b)(2)(A);
9	(L) by inserting "and reentry" after "con-
10	duct of commercial launch" in subsection
11	(b)(3);
12	(M) by striking "launch" after "and trans-
13	fer commercial" in subsection (b)(3); and
14	(N) by inserting "and development of re-
15	entry sites," after "launch-site support facili-
16	ties," in subsection $(b)(4)$;
17	(3) in section 70102—
18	(A) in paragraph (3)—
19	(i) by striking "and any payload" and
20	inserting in lieu thereof "or reentry vehicle
21	and any payload from Earth";
22	(ii) by striking the period at the end
23	of subparagraph (C) and inserting in lieu
24	thereof a comma; and

1	(iii) by adding after subparagraph (C)
2	the following:
3	"including activities involved in the preparation of a
4	launch vehicle or payload for launch, when those ac-
5	tivities take place at a launch site in the United
6	States.";
7	(B) in paragraph (5) —
8	(i) by redesignating subparagraphs
9	(A) and (B) as subparagraphs (B) and
10	(C), respectively; and
11	(ii) by inserting before subparagraph
12	(B), as so redesignated by clause (i) of this
13	subparagraph, the following new subpara-
14	graph:
15	${(\Lambda)}$ activities directly related to the prep-
16	aration of a launch site or payload facility for
17	one or more launches;";
18	(C) by inserting "or reentry vehicle" after
19	"means of a launch vehicle" in paragraph (8);
20	(D) by redesignating paragraphs (10),
21	(11), and (12) as paragraphs (14) , (15) , and
22	(16), respectively;
23	(E) by inserting after paragraph (9) the
24	following new paragraphs:

1	"(10) 'reenter' and 'reentry' mean to return or
2	attempt to return, purposefully, a reentry vehicle
3	and its payload, if any, from Earth orbit or from
4	outer space to Earth.
5	"(11) 'reentry services' means—
6	${(A)}$ activities involved in the preparation
7	of a reentry vehicle and its payload, if any, for
8	reentry; and
9	"(B) the conduct of a reentry.
10	"(12) 'reentry site' means the location on Earth
11	to which a reentry vehicle is intended to return (as
12	defined in a license the Secretary issues or transfers
13	under this chapter).
14	"(13) 'reentry vehicle' means a vehicle designed
15	to return from Earth orbit or outer space to Earth,
16	or a reusable launch vehicle designed to return from
17	outer space to Earth, substantially intact."; and
18	(F) by inserting "or reentry services" after
19	"launch services" each place it appears in para-
20	graph (15), as so redesignated by subparagraph
21	(D) of this paragraph;
22	(4) in section $70103(b)$ —
23	(A) by inserting "AND REENTRIES" after
24	"LAUNCHES" in the subsection heading;

1	(B) by inserting "and reentries" after
2	"commercial space launches" in paragraph (1);
3	and
4	(C) by inserting "and reentry" after
5	"space launch" in paragraph (2);
6	(5) in section 70104—
7	(A) by amending the section designation
8	and heading to read as follows:
9	"§ 70104. Restrictions on launches, operations, and
10	reentries";
11	(B) by inserting "or reentry site, or to re-
12	enter a reentry vehicle," after "operate a
13	launch site" each place it appears in subsection
14	(a);
15	(C) by inserting "or reentry" after "launch
16	or operation" in subsection (a)(3) and (4);
17	(D) in subsection (b)—
18	(i) by striking "launch license" and
19	inserting in lieu thereof "license";
20	(ii) by inserting "or reenter" after
21	"may launch"; and
22	(iii) by inserting "or reentering" after
23	"related to launching"; and
24	(E) in subsection (c) —

1	(i) by amending the subsection head-
2	ing to read as follows: "PREVENTING
3	LAUNCHES AND REENTRIES.—";
4	(ii) by inserting "or reentry" after
5	"prevent the launch"; and
6	(iii) by inserting "or reentry" after
7	"decides the launch";
8	(6) in section 70105—
9	(A) by inserting "(1)" before "A person
10	may apply" in subsection (a);
11	(B) by striking "receiving an application"
12	both places it appears in subsection (a) and in-
13	serting in lieu thereof "accepting an application
14	in accordance with criteria established pursuant
15	to subsection (b)(2)(D)";
16	(C) by adding at the end of subsection (a)
17	the following: "The Secretary shall transmit to
18	the Committee on Science of the House of Rep-
19	resentatives and the Committee on Commerce,
20	Science, and Transportation of the Senate a
21	written notice not later than 30 days after any
22	occurrence when a license is not issued within
23	the deadline established by this subsection.
24	$\frac{2}{(2)}$ In carrying out paragraph (1), the Secretary
25	may establish procedures for safety approvals of launch

1	vehicles, reentry vehicles, safety systems, processes, serv-
2	ices, or personnel that may be used in conducting licensed
3	commercial space launch or reentry activities.";
4	(D) by inserting "or a reentry site, or the
5	reentry of a reentry vehicle," after "operation
6	of a launch site" in subsection (b)(1);
7	(E) by striking "or operation" and insert-
8	ing in lieu thereof ", operation, or reentry" in
9	subsection $(b)(2)(A);$
10	(F) by striking "and" at the end of sub-
11	section $(b)(2)(B);$
12	(G) by striking the period at the end of
13	subsection (b)(2)(C) and inserting in lieu there-
14	of ''; and'';
15	(H) by adding at the end of subsection
16	(b)(2) the following new subparagraph:
17	"(D) regulations establishing criteria for ac-
18	cepting or rejecting an application for a license
19	under this chapter within 60 days after receipt of
20	such application."; and
21	(I) by inserting ", including the require-
22	ment to obtain a license," after "waive a re-
23	quirement" in subsection $(b)(3)$;
24	(7) in section 70106(a)—

1	(A) by inserting "or reentry site" after
2	"observer at a launch site";
3	(B) by inserting "or reentry vehicle" after
4	"assemble a launch vehicle"; and
5	(C) by inserting "or reentry vehicle" after
6	"with a launch vehicle";
7	(8) in section 70108—
8	(A) by amending the section designation
9	and heading to read as follows:
10	"§ 70108. Prohibition, suspension, and end of
11	launches, operation of launch sites and
12	reentry sites, and reentries";
13	and
13 14	and (B) in subsection (a)—
-	
14	(B) in subsection (a)—
14 15	 (B) in subsection (a)— (i) by inserting "or reentry site, or re-
14 15 16	 (B) in subsection (a)— (i) by inserting "or reentry site, or reentry of a reentry vehicle," after "oper-
14 15 16 17	 (B) in subsection (a)— (i) by inserting "or reentry site, or reentry of a reentry vehicle," after "operation of a launch site"; and
14 15 16 17 18	 (B) in subsection (a)— (i) by inserting "or reentry site, or reentry of a reentry vehicle," after "operation of a launch site"; and (ii) by inserting "or reentry" after
14 15 16 17 18 19	 (B) in subsection (a)— (i) by inserting "or reentry site, or reentry of a reentry vehicle," after "operation of a launch site"; and (ii) by inserting "or reentry" after "launch or operation";
 14 15 16 17 18 19 20 	 (B) in subsection (a)— (i) by inserting "or reentry site, or reentry of a reentry vehicle," after "operation of a launch site"; and (ii) by inserting "or reentry" after "launch or operation"; (9) in section 70109—
 14 15 16 17 18 19 20 21 	 (B) in subsection (a)— (i) by inserting "or reentry site, or reentry of a reentry vehicle," after "operation of a launch site"; and (ii) by inserting "or reentry" after "launch or operation"; (9) in section 70109— (A) by amending the section designation
 14 15 16 17 18 19 20 21 22 	 (B) in subsection (a)— (i) by inserting "or reentry site, or reentry of a reentry vehicle," after "operation of a launch site"; and (ii) by inserting "or reentry" after "launch or operation"; (9) in section 70109— (A) by amending the section designation and heading to read as follows:

1	(i) by inserting "or reentry" after
2	"ensure that a launch";
3	(ii) by inserting ", reentry site," after
4	"United States Government launch site";
5	(iii) by inserting "or reentry date
6	commitment" after "launch date commit-
7	ment'';
8	(iv) by inserting "or reentry" after
9	"obtained for a launch";
10	(v) by inserting ", reentry site," after
11	"access to a launch site";
12	(vi) by inserting ", or services related
13	to a reentry," after "amount for launch
14	services"; and
15	(vii) by inserting "or reentry" after
16	"the scheduled launch"; and
17	(C) in subsection (c), by inserting "or re-
18	entry" after "prompt launching";
19	(10) in section 70110—
20	(A) by inserting "or reentry" after "pre-
21	vent the launch" in subsection $(a)(2)$; and
22	(B) by inserting "or reentry site, or re-
23	entry of a reentry vehicle," after "operation of
24	a launch site" in subsection (a)(3)(B);
25	(11) in section 70111—

1	(A) by inserting "or reentry" after
2	"launch" in subsection (a)(1)(A);
3	(B) by inserting "and reentry services"
4	after "launch services" in subsection (a)(1)(B);
5	(C) by inserting "or reentry services" after
6	"or launch services" in subsection (a)(2);
7	(D) by inserting "or reentry" after "com-
8	mercial launch" both places it appears in sub-
9	section $(b)(1);$
10	(E) by inserting "or reentry services" after
11	"launch services" in subsection (b)(2)(C);
12	(F) by inserting after subsection $(b)(2)$ the
13	following new paragraph:
14	"(3) The Secretary shall ensure the establishment of
15	uniform guidelines for, and consistent implementation of,
16	this section by all Federal agencies.";
17	(G) by striking "or its payload for launch"
18	in subsection (d) and inserting in lieu thereof
19	"or reentry vehicle, or the payload of either, for
20	launch or reentry"; and
21	(H) by inserting ", reentry vehicle," after
22	"manufacturer of the launch vehicle" in sub-
23	$\frac{\text{section } (d)}{d};$
24	(12) in section 70112—

1	(A) in subsection $(a)(1)$, by inserting
2	"launch or reentry" after "(1) When a";
3	(B) by inserting "or reentry" after "one
4	launch" in subsection $(a)(3);$
5	(C) by inserting "or reentry services" after
6	"launch services" in subsection (a)(4);
7	(D) in subsection $(b)(1)$, by inserting
8	"launch or reentry" after "(1) A ";
9	(E) by inserting "or reentry services" after
10	"launch services" each place it appears in sub-
11	section (b);
12	(F) by inserting "applicable" after "car-
13	ried out under the" in paragraphs (1) and (2)
14	of subsection (b);
15	(G) by striking ", Space, and Technology"
16	in subsection $(d)(1)$;
17	(H) by inserting "OR REENTRIES" after
18	"LAUNCHES" in the heading for subsection (e);
19	(I) by inserting "or reentry site or a re-
20	entry" after "launch site" in subsection (e);
21	and
22	(J) in subsection (f), by inserting "launch
23	or reentry" after "carried out under a";

1	(13) in section $70113(a)(1)$ and $(d)(1)$ and (2) ,
2	by inserting "or reentry" after "one launch" each
3	place it appears;
4	(14) in section 70115(b)(1)(D)(i)—
5	(A) by inserting "reentry site," after
6	"launch site,"; and
7	(B) by inserting "or reentry vehicle" after
8	"launch vehicle" both places it appears;
9	(15) in section 70117—
10	(A) by inserting "or reentry site, or to re-
11	enter a reentry vehicle" after "operate a launch
12	site" in subsection (a);
13	(B) by inserting "or reentry" after "ap-
14	proval of a space launch" in subsection (d);
15	(C) by amending subsection (f) to read as
16	follows:
17	"(f) Launch Not an Export; Reentry Not an
18	IMPORT.—A launch vehicle, reentry vehicle, or payload
19	that is launched or reentered is not, because of the launch
20	or reentry, an export or import, respectively, for purposes
21	of a law controlling exports or imports, except that pay-
22	loads launched pursuant to foreign trade zone procedures
23	as provided for under the Foreign Trade Zones Act (19
24	U.S.C. 81a-81u) shall be considered exports with regard
25	to customs entry."; and

(D) in subsection (g)—

2	(i) by striking "operation of a launch
3	vehicle or launch site," in paragraph (1)
4	and inserting in lieu thereof "reentry, op-
5	eration of a launch vehicle or reentry vehi-
6	ele, operation of a launch site or reentry
7	site,"; and
8	(ii) by inserting "reentry," after
9	"launch," in paragraph (2); and
10	(16) by adding at the end the following new
11	sections:
12	<u>"§70120. Regulations</u>
13	"(a) In General.—The Secretary of Transpor-
14	tation, within 9 months after the date of the enactment
15	of this section, shall issue regulations to carry out this
16	chapter that include—
17	"(1) guidelines for industry and State govern-
18	ments to obtain sufficient insurance coverage for po-
19	tential damages to third parties;
20	"(2) procedures for requesting and obtaining li-
21	censes to launch a commercial launch vehicle;
22	"(3) procedures for requesting and obtaining
23	operator licenses for launch;
24	"(4) procedures for requesting and obtaining
25	launch site operator licenses; and

1	(
	"(5) procedures for the application of govern-
2	ment indemnification.
3	"(b) REENTRY.—The Secretary of Transportation,
4	within 6 months after the date of the enactment of this
5	section, shall issue a notice of proposed rulemaking to
6	carry out this chapter that includes—
7	"(1) procedures for requesting and obtaining li-
8	censes to reenter a reentry vehicle;
9	${}(2)$ procedures for requesting and obtaining
10	operator licenses for reentry; and
11	${}$ (3) procedures for requesting and obtaining
12	reentry site operator licenses.
13	<u>"§70121. Report to Congress</u>
14	"The Secretary of Transportation shall submit to
15	Congress an annual report to accompany the President's
16	budget request that—
17	"(1) describes all activities undertaken under
18	this chapter, including a description of the process
19	for the application for and approval of licenses under
20	this chapter and recommendations for legislation
21	that may further commercial launches and reentries;
22	and
23	$\frac{2}{2}$ reviews the performance of the regulatory
24	activities and the effectiveness of the Office of Com-
25	mercial Space Transportation.".

1 (b) EFFECTIVE DATE.—The amendments made by subsection (a)(6)(B) shall take effect upon the effective 2 date of final regulations issued pursuant to section 3 70105(b)(2)(D) of title 49, United States Code, as added 4 5 by subsection (a)(6)(H). 6 SEC. 103. LAUNCH VOUCHER DEMONSTRATION PROGRAM. 7 Section 504 of the National Aeronautics and Space 8 Administration Authorization Act, Fiscal Year 1993 (15) 9 U.S.C. 5803) is amended 10 (1) in subsection (a)— 11 (A) by striking "the Office of Commercial 12 Programs within"; and 13 (B) by striking "Such program shall not 14 be effective after September 30, 1995."; 15 (2) by striking subsection (e); and 16 (3) by redesignating subsections (d) and (e) as 17 subsections (c) and (d), respectively. 18 SEC. 104. PROMOTION OF UNITED STATES GLOBAL POSI-19 TIONING SYSTEM STANDARDS. 20 (a) FINDING.—The Congress finds that the Global 21 Positioning System, including satellites, signal equipment, 22 ground stations, data links, and associated command and control facilities, has become an essential element in eivil, 23 24 scientific, and military space development because of the

25 emergence of a United States commercial industry which

provides Global Positioning System equipment and related
 services.

3 (b) INTERNATIONAL COOPERATION.—In order to 4 support and sustain the Global Positioning System in a 5 manner that will most effectively contribute to the na-6 tional security, public safety, scientific, and economic in-7 terests of the United States, the Congress encourages the 8 President to—

9 (1) ensure the operation of the Global Position-10 ing System on a continuous worldwide basis free of 11 direct user fees; and

12 (2) enter into international agreements that
 13 promote cooperation with foreign governments and
 14 international organizations to—

15 (A) establish the Global Positioning Sys16 tem and its augmentations as an acceptable
17 international standard; and

18 (B) eliminate any foreign barriers to appli19 eations of the Global Positioning System world20 wide.

21 SEC. 105. ACQUISITION OF SPACE SCIENCE DATA.

(a) Acquisition From Commercial Providers.—
In order to satisfy the scientific requirements of the National Aeronautics and Space Administration, and where
practicable of other Federal agencies and scientific re-

searchers, the Administrator shall to the maximum extent
 possible acquire, where cost effective, space science data
 from a commercial provider.

4 (b) TREATMENT OF SPACE SCIENCE DATA AS COM-MERCIAL ITEM UNDER ACQUISITION LAWS.—Acquisitions 5 of space science data by the Administrator shall be earried 6 7 out in accordance with applicable acquisition laws and reg-8 ulations (including chapters 137 and 140 of title 10, 9 United States Code), except that space science data shall 10 be considered to be a commercial item for purposes of such laws and regulations (including section 2306a of title 10, 11 United States Code (relating to cost or pricing data), see-12 tion 2320 of such title (relating to rights in technical data) 13 and section 2321 of such title (relating to validation of 14 proprietary data restrictions)). 15

16 (c) DEFINITION.—For purposes of this section, the 17 term "space science data" includes scientific data concern-18 ing the elemental and mineralogical resources of the moon, 19 asteroids, planets and their moons, and comets, micro-20 gravity acceleration, and solar storm monitoring.

21 (d) SAFETY STANDARDS. Nothing in this section
22 shall be construed to prohibit the Federal Government
23 from requiring compliance with applicable safety stand24 ards.

(e) LIMITATION.—This section does not authorize the
 National Aeronautics and Space Administration to provide
 financial assistance for the development of commercial
 systems for the collection of space science data.

5 SEC. 106. ADMINISTRATION OF COMMERCIAL SPACE CEN-6 TERS.

7 The Administrator shall administer the Commercial 8 Space Center program in a coordinated manner from Na-9 tional Aeronautics and Space Administration head-10 quarters.

 11
 TITLE II—REMOTE SENSING

 12
 SEC. 201. LAND REMOTE SENSING POLICY ACT OF 1992

 13
 AMENDMENTS.

14 (a) FINDINGS.—The Congress finds that—

(1) a robust domestic United States industry in
high resolution Earth remote sensing is in the economic, employment, technological, scientific, and national security interests of the United States;

19 (2) to secure its national interests the United
20 States must nurture a commercial remote sensing
21 industry that leads the world;

(3) the Federal Government must provide policy
and regulations that promote a stable business environment for that industry to succeed and fulfill the
national interest;

1	(4) it is the responsibility of the Federal Gov-
2	ernment to create domestic and international condi-
3	tions favorable to the health and growth of the
4	United States commercial remote sensing industry;
5	and
6	(5) it is a fundamental goal of United States
7	policy to support and enhance United States indus-
8	trial competitiveness in the field of remote sensing,
9	while at the same time protecting the national secu-
10	rity concerns and international obligations of the
11	United States.
12	(b) AMENDMENTS.—The Land Remote Sensing Pol-
13	icy Act of 1992 is amended—
14	(1) in section 2 (15 U.S.C. 5601)—
15	(A) by amending paragraph (5) to read as
16	follows:
17	"(5) Commercialization of land remote sensing
18	is a near-term goal, and should remain a long-term
19	goal, of United States policy.";
20	(B) by striking paragraph (6) and redesig-
21	nating paragraphs (7) through (16) as para-
22	graphs (6) through (15), respectively;
23	(C) in paragraph (11), as so redesignated
24	by subparagraph (B) of this paragraph, by
25	striking "determining the design" and all that

1	follows through "international consortium" and
2	inserting in lieu thereof "ensuring the continu-
3	ity of Landsat quality data"; and
4	(D) by adding at the end the following new
5	paragraph:
6	"(16) The United States should encourage re-
7	mote sensing systems to promote access to land re-
8	mote sensing data by scientific researchers and edu-
9	cators.";
10	(2) in section 101 (15 U.S.C. 5611)—
11	(A) in subsection (c) —
12	(i) by inserting "and" at the end of
13	paragraph (6);
14	(ii) by striking paragraph (7); and
15	(iii) by redesignating paragraph (8) as
16	paragraph (7); and
17	(B) in subsection $(e)(1)$ —
18	(i) by inserting "and" at the end of
19	$\frac{\text{subparagraph }(A)}{(A)};$
20	(ii) by striking ", and" at the end of
21	subparagraph (B) and inserting in lieu
22	thereof a period; and
23	(iii) by striking subparagraph (C);
24	(3) in section 201 (15 U.S.C. 5621)—

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1	(A) by inserting $((1))$ after $(NATIONAL)$
2	SECURITY.—" in subsection (b);
3	(B) in subsection (b)(1), as so redesig-
4	nated by subparagraph (A) of this paragraph—
5	(i) by striking "No license shall be
6	granted by the Secretary unless the Sec-
7	retary determines in writing that the appli-
8	cant will comply" and inserting in lieu
9	thereof "The Secretary shall grant a li-
10	cense if the Secretary determines that the
11	activities proposed in the application are
12	consistent"; and
13	(ii) by inserting ", and that the appli-
14	cant has provided assurances adequate to
15	indicate, in combination with other infor-
16	mation available to the Secretary that is
17	relevant to activities proposed in the appli-
18	cation, that the applicant will comply with
19	all terms of the license" after "concerns of
20	the United States";
21	(C) by adding at the end of subsection (b)
22	the following new paragraph:
23	${}(2)$ The Secretary, within 6 months after the date
24	of the enactment of the Commercial Space Act of 1997,
25	shall publish in the Federal Register a complete and spe-

1 efficient effective and the end of the end o 2 application for a license under this title. An application shall be considered complete when the applicant has pro-3 vided all information required by the list most recently 4 5 published in the Federal Register before the date the application was first submitted. Unless the Secretary has, 6 7 within 30 days after receipt of an application, notified the 8 applicant of information necessary to complete an application, the Secretary may not deny the application on the 9 10 basis of the absence of any such information.";

11 (D) in subsection (c), by amending the sec-12 ond sentence thereof to read as follows: "If the 13 Secretary has not granted the license within 14 such 120-day period, the Secretary shall inform 15 the applicant, within such period, of any pend-16 ing issues and actions required to be carried 17 out by the applicant or the Secretary in order 18 to result in the granting of a license."; and

19(E) in subsection (e)(2)(B), by striking20"and the importance of promoting widespread21access to remote sensing data from United22States and foreign systems";

23 (4) in section 202 (15 U.S.C. 5622)—

1(A) by striking "section 506" in subsection2(b)(1) and inserting in lieu thereof "section3507";

4 (B) in subsection (b)(2), by striking "as
5 soon as such data are available and on reason6 able terms and conditions" and inserting in lieu
7 thereof "on reasonable terms and conditions,
8 including the provision of such data in a timely
9 manner subject to United States national secu10 rity and foreign policy interests";

11 (C) in subsection (b)(6), by striking "any 12 agreement" and all that follows through "na-13 tions or entities" and inserting in lieu thereof 14 "any significant or substantial agreement with 15 new foreign customers"; and

16 (D) by inserting after paragraph (6) of
 17 subsection (b) the following:

18 "The Secretary may not seek to enjoin a company from entering into a foreign agreement the Secretary receives 19 notification of under paragraph (6) unless the Secretary 20 has, within 30 days after receipt of such notification, 21 22 transmitted to the licensee a statement that such agreement is inconsistent with the national security or inter-23 24 national obligations of the United States, including an ex-25 planation of such inconsistency.";

(5) in section $203(a)(2)$ (15 U.S.C.
5623(a)(2)), by striking "under this title and" and
inserting in lieu thereof "under this title and/or";
(6) in section 204 (15 U.S.C. 5624), by striking
"may" and inserting in lieu thereof "shall";
(7) in section $205(c)$ $(15$ U.S.C. $5625(c))$, by
striking "if such remote sensing space system is li-
censed by the Secretary before commencing oper-
ation" and inserting in lieu thereof "if such private
remote sensing space system will be licensed by the
Secretary before commencing its commercial oper-
ation";
(8) by adding at the end of title H the following
new section:
"SEC. 206. NOTIFICATION.
"(a) LIMITATIONS ON LICENSEE.—Not later than 30
days after a determination by the Secretary to require a

17 days after a determination by the Secretary to require a
18 licensee to limit collection or distribution of data from a
19 system licensed under this title, the Secretary shall provide
20 written notification to Congress of such determination, in21 eluding the reasons therefor, the limitations imposed on
22 the licensee, and the period during which such limitations
23 apply.

24 "(b) TERMINATION, MODIFICATION, OR SUSPEN25 SION.—Not later than 30 days after an action by the Sec-

1	retary to seek an order of injunction or other judicial de-
2	termination pursuant to section 202(b) or section
3	203(a)(2), the Secretary shall provide written notification
4	to Congress of such action and the reasons therefor.";
5	(9) in section 301 (15 U.S.C. 5631)—
6	(A) by inserting ", that are not being com-
7	mercially developed" after "and its environ-
8	ment" in subsection $(a)(2)(B)$; and
9	(B) by adding at the end the following new
10	subsection:
11	"(d) DUPLICATION OF COMMERCIAL SECTOR ACTIVI-
12	TIES.—The Federal Government shall not undertake ac-
13	tivities under this section which duplicate activities avail-
14	able from the United States commercial sector, unless
15	such activities would result in significant cost savings to
16	the Federal Government, or are necessary for reasons of
17	national security or international obligations.";
18	(10) in section 302 (15 U.S.C. 5632)—
19	(A) by striking "(a) GENERAL RULE.—";
20	(B) by striking ", including unenhanced
21	data gathered under the technology demonstra-
22	tion program carried out pursuant to section
23	303," and inserting in lieu thereof "that is not
24	otherwise available from the commercial see-
25	tor"; and

1	(C) by striking subsection (b);
2	(11) by repealing section 303 (15 U.S.C. 5633);
3	(12) in section $401(b)(3)$ $(15$ U.S.C.
4	5641(b)(3)), by striking ", including any such en-
5	hancements developed under the technology dem-
6	onstration program under section 303,";
7	(13) in section 501(a) (15 U.S.C. 5651(a)), by
8	striking "section 506" and inserting in lieu thereof
9	<u>"section 507";</u>
10	(14) in section $502(c)(7)$ (15 U.S.C.
11	5652(c)(7)), by striking "section 506" and inserting
12	in lieu thereof "section 507"; and
13	(15) in section 507 (15 U.S.C. 5657)—
14	(Λ) by amending subsection (a) to read as
15	follows:
16	"(a) Responsibility of the Secretary of De-
17	FENSE.—The Secretary shall consult with the Secretary
18	of Defense on all matters under title H affecting national
19	security. The Secretary of Defense shall be responsible for
20	determining those conditions, consistent with this Act,
21	necessary to meet national security concerns of the United
22	States, and for notifying the Secretary promptly of such
23	conditions. Not later than 60 days after receiving a re-
24	quest from the Secretary to review a completed applica-
25	tion, the Secretary of Defense shall notify the Secretary

and the licensee of, and describe in appropriate detail, any 1 specific national security concerns of the United States 2 that the Secretary of Defense determines are an appro-3 4 priate reason for delaying, modifying, or rejecting a license 5 application. The Secretary of Defense shall convey to the Secretary any conditions for a license issued under title 6 7 H, consistent with this Act, that the Secretary of Defense 8 determines necessary to meet the national security con-9 eerns of the United States. If no such notification has 10 been received by the Secretary within such 60-day period, the Secretary shall deem that activities proposed in the 11 12 license application meet the national security concerns of 13 the United States.";

14 (B) by striking subsection (b)(1) and (2)
15 and inserting in lieu thereof the following:

16 "(b) Responsibility of the Secretary ΘF STATE. (1) The Secretary shall consult with the Sec-17 retary of State on all matters under title H affecting inter-18 national obligations of the United States. The Secretary 19 of State shall be responsible for determining those condi-20 tions, consistent with this Act, necessary to meet inter-21 22 national obligations and policies of the United States and 23 for notifying the Secretary promptly of such conditions. 24 Not later than 60 days after receiving a request from the 25 Secretary to review a completed application, the Secretary
of State shall notify the Secretary and the licensee of, and 1 describe in appropriate detail, any specific international 2 obligations of the United States that the Secretary of 3 4 State determines are an appropriate reason for delaying, modifying, or rejecting a license application. The Sec-5 retary of State shall convey to the Secretary any condi-6 tions for a license issued under title II, consistent with 7 8 this Act, that the Secretary of State determines necessary 9 to meet the international obligations of the United States. 10 If no such notification has been received by the Secretary within such 60-day period, the Secretary shall deem that 11 activities proposed in the license application meet the 12 international obligations of the United States. 13

14 "(2) Appropriate United States Government agencies 15 are authorized and encouraged to provide to developing 16 nations, as a component of international aid, resources for 17 purchasing remote sensing data, training, and analysis 18 from commercial providers."; and

19 (C) in subsection (d), by striking "Sec20 retary may require" and inserting in lieu there21 of "Secretary shall, where appropriate, re22 quire".

23 SEC. 202. ACQUISITION OF EARTH SCIENCE DATA.

24 (a) Acquisition. For purposes of meeting Govern25 ment goals for Mission to Planet Earth, and in order to

satisfy the scientific requirements of the National Aero nautics and Space Administration, and where practicable
 of other Federal agencies and scientific researchers, the
 Administrator shall to the maximum extent possible ac quire, where cost-effective, space-based and airborne
 Earth remote sensing data, services, distribution, and ap plications from a commercial provider.

8 (b) TREATMENT AS COMMERCIAL ITEM UNDER AC-9 QUISITION LAWS.—Acquisitions by the Administrator of 10 the data, services, distribution, and applications referred to in subsection (a) shall be earried out in accordance with 11 12 applicable acquisition laws and regulations (including chapters 137 and 140 of title 10, United States Code), 13 except that such data, services, distribution, and applica-14 15 tions shall be considered to be a commercial item for purposes of such laws and regulations (including section 16 2306a of title 10, United States Code (relating to cost 17 or pricing data), section 2320 of such title (relating to 18 rights in technical data) and section 2321 of such title 19 20 (relating to validation of proprietary data restrictions)). (e) STUDY.—(1) The Administrator shall conduct a 21 22 study to determine the extent to which the baseline seientific requirements of Mission to Planet Earth can be 23 met by commercial providers, and how the National Acro-24

nautics and Space Administration will meet such require ments which cannot be met by commercial providers.

3 (2) The study conducted under this subsection 4 shall—

5 (A) make recommendations to promote the 6 availability of information from the National Aero-7 nautics and Space Administration to commercial 8 providers to enable commercial providers to better 9 meet the baseline scientific requirements of Mission 10 to Planet Earth;

11 (B) make recommendations to promote the dis-12 semination to commercial providers of information 13 on advanced technology research and development 14 performed by or for the National Aeronautics and 15 Space Administration; and

16 (C) identify policy, regulatory, and legislative
17 barriers to the implementation of the recommenda18 tions made under this subsection.

19 (3) The results of the study conducted under this
20 subsection shall be transmitted to the Congress within 6
21 months after the date of the enactment of this Act.

(d) SAFETY STANDARDS.—Nothing in this section
shall be construed to prohibit the Federal Government
from requiring compliance with applicable safety standards.

(e) ADMINISTRATION AND EXECUTION.—This section
 shall be carried out as part of the Commercial Remote
 Sensing Program at the Stennis Space Center.

4 TITLE III—FEDERAL ACQUISI5 TION OF SPACE TRANSPOR6 TATION SERVICES

7 SEC. 301. REQUIREMENT TO PROCURE COMMERCIAL8SPACE TRANSPORTATION SERVICES.

9 (a) IN GENERAL.—Except as otherwise provided in 10 this section, the Federal Government shall acquire space transportation services from United States commercial 11 providers whenever such services are required in the 12 course of its activities. To the maximum extent prac-13 ticable, the Federal Government shall plan missions to ac-14 15 commodate the space transportation services capabilities of United States commercial providers. 16

(b) EXCEPTIONS.—The Federal Government shall
not be required to acquire space transportation services
under subsection (a) if, on a case-by-case basis, the Administrator or, in the case of a national security issue,
the Secretary of the Air Force, determines that—

22 (1) a payload requires the unique capabilities of
23 the space shuttle;

24 (2) cost effective space transportation services
 25 that meet specific mission requirements would not be

reasonably available from United States commercial
 providers when required;

3 (3) the use of space transportation services
4 from United States commercial providers poses an
5 unacceptable risk of loss of a unique scientific oppor6 tunity;

7 (4) the use of space transportation services
8 from United States commercial providers is incon9 sistent with national security objectives;

10 (5) the use of space transportation services 11 from United States commercial providers is incon-12 sistent with foreign policy purposes, or launch of the 13 payload by a foreign entity serves foreign policy pur-14 poses, and a specific exception to the requirements 15 of subsection (a) has been provided by a law, en-16 acted after the date of the enactment of this Act, 17 that contains no matter other than that exception; 18 (6) it is more cost effective to transport a pay-19 load in conjunction with a test or demonstration of 20 a space transportation vehicle owned by the Federal 21 Government: or

(7) a payload can make use of the available
cargo space on a Space Shuttle mission as a secondary payload, and such payload is consistent with the
requirements of research, development, demonstra-

tion, scientific, commercial, and educational programs authorized by the Administrator.

3 The Administrator, in consultation with the Secretary of State and the Secretary of Transportation, may propose 4 5 to the Congress that a specific exception described in paragraph (5) be enacted for a launch or class of launches. 6 7 Any such proposal shall include a description of the for-8 eign policy purposes that would be served by such an ex-9 ception, and shall identify the impacts of such an excep-10 tion on the commercial launch industry. Nothing in this subsection shall prevent the Administrator from planning 11 or negotiating agreements with foreign entities for the 12 launch of Federal Government payloads for foreign policy 13 purposes, contingent on enactment of a specific exception 14 15 described in paragraph (5).

16 (c) DELAYED EFFECT.—Subsection (a) shall not 17 apply to space transportation services and space transpor-18 tation vehicles acquired or owned by the Federal Govern-19 ment before the date of the enactment of this Act, or with 20 respect to which a contract for such acquisition or owner-21 ship has been entered into before such date.

(d) HISTORICAL PURPOSES.—This section shall not
be construed to prohibit the Federal Government from acquiring, owning, or maintaining space transportation vehicles solely for historical display purposes.

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3 (a) TREATMENT OF COMMERCIAL SPACE TRANSPOR-TATION SERVICES AS COMMERCIAL ITEM UNDER ACQUI-4 5 SITION LAWS.—Acquisitions of space transportation services by the Federal Government shall be carried out in 6 7 accordance with applicable acquisition laws and regulations (including chapters 137 and 140 of title 10, United 8 9 States Code), except that space transportation services shall be considered to be a commercial item for purposes 10 of such laws and regulations (including section 2306a of 11 title 10, United States Code (relating to cost or pricing 12 data), section 2320 of such title (relating to rights in tech-13 nical data) and section 2321 of such title (relating to vali-14 dation of proprietary data restrictions)). 15

16 (b) SAFETY STANDARDS.—Nothing in this section 17 shall be construed to prohibit the Federal Government 18 from requiring compliance with applicable safety stand-19 ards.

20 SEC. 303. LAUNCH SERVICES PURCHASE ACT OF 1990 21 AMENDMENTS.

22 The Launch Services Purchase Act of 1990 (42)
23 U.S.C. 2465b et seq.) is amended—

24 (1) by striking section 202;

25 (2) in section 203—

1	(A) by striking paragraphs (1) and (2) ;
2	and
3	(B) by redesignating paragraphs (3) and
4	(4) as paragraphs (1) and (2), respectively;
5	(3) by striking sections 204 and 205; and
6	(4) in section 206 —
7	(A) by striking "(a) Commercial Pay-
8	LOADS ON THE SPACE SHUTTLE.—"; and
9	(B) by striking subsection (b).
10	SEC. 304. SHUTTLE PRIVATIZATION.
11	(a) Policy and Preparation.—The Administrator
12	shall prepare for an orderly transition from the Federal
13	operation, or Federal management of contracted oper-
14	ation, of space transportation systems to the Federal pur-
15	chase of commercial space transportation services for all
16	nonemergency launch requirements, including human,
17	cargo, and mixed payloads. In those preparations, the Ad-
18	ministrator shall take into account the need for short-term
19	economies, as well as the goal of restoring the National
20	Aeronautics and Space Administration's research focus
21	and its mandate to promote the fullest possible commercial
22	use of space. As part of those preparations, the Adminis-
23	trator shall plan for the potential privatization of the
24	Space Shuttle program. Such plan shall keep safety and

25 cost effectiveness as high priorities. Nothing in this section

shall prohibit the National Aeronautics and Space Admin istration from studying, designing, developing, or funding
 upgrades or modifications essential to the safe and eco nomical operation of the Space Shuttle fleet.

5 (b) FEASIBILITY STUDY.—The Administrator shall conduct a study of the feasibility of implementing the ree-6 7 ommendation of the Independent Shuttle Management Re-8 view Team that the National Aeronautics and Space Ad-9 ministration transition toward the privatization of the 10 Space Shuttle. The study shall identify, discuss, and, 11 where possible, present options for resolving, the major 12 policy and legal issues that must be addressed before the 13 Space Shuttle is privatized, including—

14 (1) whether the Federal Government or the
15 Space Shuttle contractor should own the Space
16 Shuttle orbiters and ground facilities;

17 (2) whether the Federal Government should in18 demnify the contractor for any third party liability
19 arising from Space Shuttle operations, and, if so,
20 under what terms and conditions;

21 (3) whether payloads other than National Aero22 nautics and Space Administration payloads should
23 be allowed to be launched on the Space Shuttle, how
24 missions will be prioritized, and who will decide
25 which mission flies and when;

1	(4) whether commercial payloads should be al-
2	lowed to be launched on the Space Shuttle and
3	whether any classes of payloads should be made in-
4	eligible for launch consideration;
5	(5) whether National Aeronautics and Space
6	Administration and other Federal Government pay-
7	loads should have priority over non-Federal payloads
8	in the Space Shuttle launch assignments, and what
9	policies should be developed to prioritize among pay-
10	loads generally;
11	(6) whether the public interest requires that
12	certain Space Shuttle functions continue to be per-
13	formed by the Federal Government; and
14	(7) how much cost savings, if any, will be gen-
15	erated by privatization of the Space Shuttle.
16	(c) Report to Congress.—Within 60 days after
17	the date of the enactment of this Act, the National Acro-
18	nautics and Space Administration shall complete the study
19	required under subsection (b) and shall submit a report
20	on the study to the Committee on Commerce, Science, and
21	Transportation of the Senate and the Committee on
22	Science of the House of Representatives.
23	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

24 (a) Short Title.—This Act may be cited as the 25 "Commercial Space Act of 1997".

(b) TABLE OF CONTENTS.—

Sec. 1. Short title; table of contents. Sec. 2. Definitions.

1

TITLE I—PROMOTION OF COMMERCIAL SPACE OPPORTUNITIES

- Sec. 101. Commercialization of space station.
- Sec. 102. Commercial space launch amendments.
- Sec. 103. Promotion of United States Global Positioning System standards.

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- Sec. 104. Acquisition of space science data.
- Sec. 105. Administration of Commercial Space Centers.

TITLE II—REMOTE SENSING

Sec. 201. Land Remote Sensing Policy Act of 1992 amendments. Sec. 202. Acquisition of earth science data.

TITLE III—FEDERAL ACQUISITION OF SPACE TRANSPORTATION SERVICES

- Sec. 301. Requirement to procure commercial space transportation services.
- Sec. 302. Acquisition of commercial space transportation services.
- Sec. 303. Launch Services Purchase Act of 1990 amendments.

Sec. 304. Shuttle privatization.

Sec. 305. Use of excess intercontinental ballistic missiles.

Sec. 306. National launch capability.

2 SEC. 2. DEFINITIONS.

- 3 For purposes of this Act—
- 4 (1) the term "Administrator" means the Admin-
- 5 istrator of the National Aeronautics and Space Ad-
- *6 ministration;*

7 (2) the term "commercial provider" means any
8 person providing space transportation services or
9 other space-related activities, primary control of
10 which is held by persons other than Federal, State,
11 local, and foreign governments;

(3) the term "payload" means anything that a
person undertakes to transport to, from, or within
outer space, or in suborbital trajectory, by means of

1	a space transportation vehicle, but does not include
2	the space transportation vehicle itself except for its
3	components which are specifically designed or adapt-
4	ed for that payload;
5	(4) the term "space-related activities" includes
6	research and development, manufacturing, processing,
7	service, and other associated and support activities;
8	(5) the term "space transportation services"
9	means the preparation of a space transportation vehi-
10	cle and its payloads for transportation to, from, or
11	within outer space, or in suborbital trajectory, and
12	the conduct of transporting a payload to, from, or
13	within outer space, or in suborbital trajectory;
13 14	within outer space, or in suborbital trajectory; (6) the term "space transportation vehicle"
14	(6) the term "space transportation vehicle"
14 15	(6) the term "space transportation vehicle" means any vehicle constructed for the purpose of oper-
14 15 16	(6) the term "space transportation vehicle" means any vehicle constructed for the purpose of oper- ating in, or transporting a payload to, from, or with-
14 15 16 17	(6) the term "space transportation vehicle" means any vehicle constructed for the purpose of oper- ating in, or transporting a payload to, from, or with- in, outer space, or in suborbital trajectory, and in-
14 15 16 17 18	(6) the term "space transportation vehicle" means any vehicle constructed for the purpose of oper- ating in, or transporting a payload to, from, or with- in, outer space, or in suborbital trajectory, and in- cludes any component of such vehicle not specifically
14 15 16 17 18 19	(6) the term "space transportation vehicle" means any vehicle constructed for the purpose of oper- ating in, or transporting a payload to, from, or with- in, outer space, or in suborbital trajectory, and in- cludes any component of such vehicle not specifically designed or adapted for a payload;
14 15 16 17 18 19 20	 (6) the term "space transportation vehicle" means any vehicle constructed for the purpose of oper- ating in, or transporting a payload to, from, or with- in, outer space, or in suborbital trajectory, and in- cludes any component of such vehicle not specifically designed or adapted for a payload; (7) the term "State" means each of the several
 14 15 16 17 18 19 20 21 	 (6) the term "space transportation vehicle" means any vehicle constructed for the purpose of operating in, or transporting a payload to, from, or within, outer space, or in suborbital trajectory, and includes any component of such vehicle not specifically designed or adapted for a payload; (7) the term "State" means each of the several States of the Union, the District of Columbia, the

1	wealth, territory, or possession of the United States;
2	and
3	(8) the term "United States commercial pro-
4	vider" means a commercial provider, organized under
5	the laws of the United States or of a State, which is—
6	(A) more than 50 percent owned by United
7	States nationals; or
8	(B) a subsidiary of a foreign company and
9	the Secretary of Transportation finds that—
10	(i) such subsidiary has in the past evi-
11	denced a substantial commitment to the
12	United States market through—
13	(I) investments in the United
14	States in long-term research, develop-
15	ment, and manufacturing (including
16	the manufacture of major components
17	and subassemblies); and
18	(II) significant contributions to
19	employment in the United States; and
20	(ii) the country or countries in which
21	such foreign company is incorporated or or-
22	ganized, and, if appropriate, in which it
23	principally conducts its business, affords re-
24	ciprocal treatment to companies described
25	in subparagraph (A) comparable to that af-

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1	forded to such foreign company's subsidiary
2	in the United States, as evidenced by—
3	(I) providing comparable oppor-
4	tunities for companies described in
5	subparagraph (A) to participate in
6	Government sponsored research and de-
7	velopment similar to that authorized
8	under this Act;
9	(II) providing no barriers, to
10	companies described in subparagraph
11	(A) with respect to local investment op-
12	portunities, that are not provided to
13	foreign companies in the United
14	States; and
15	(III) providing adequate and ef-
16	fective protection for the intellectual
17	property rights of companies described
18	in subparagraph (A).
19	TITLE I-PROMOTION OF COM-
20	MERCIAL SPACE OPPORTUNI-
21	TIES
22	SEC. 101. COMMERCIALIZATION OF SPACE STATION.
23	(a) POLICY.—The Congress declares that a priority
24	goal of constructing the International Space Station is the
25	economic development of Earth orbital space. The Congress

further declares that free and competitive markets create the 1 most efficient conditions for promoting economic develop-2 3 ment, and should therefore govern the economic development 4 of Earth orbital space. The Congress further declares that 5 the use of free market principles in operating, servicing, allocating the use of, and adding capabilities to the Space 6 7 Station, and the resulting fullest possible engagement of 8 commercial providers and participation of commercial 9 users, will reduce Space Station operational costs for all 10 partners and the Federal Government's share of the United States burden to fund operations. 11

12 (b) REPORTS.—(1) The Administrator shall deliver to 13 the Committee on Science of the House of Representatives 14 and the Committee on Commerce, Science, and Transpor-15 tation of the Senate, within 90 days after the date of the 16 enactment of this Act, a study that identifies and exam-17 ines—

(A) the opportunities for commercial providers to
play a role in International Space Station activities,
including operation, use, servicing, and augmentation;

(B) the potential cost savings to be derived from
commercial providers playing a role in each of these
activities;

(C) which of the opportunities described in sub paragraph (A) the Administrator plans to make
 available to commercial providers in fiscal year 1999
 and 2000;

5 (D) the specific policies and initiatives the Ad6 ministrator is advancing to encourage and facilitate
7 these commercial opportunities; and

8 (E) the revenues and cost reimbursements to the
9 Federal Government from commercial users of the
10 Space Station.

11 (2) The Administrator shall deliver to the Committee 12 on Science of the House of Representatives and the Commit-13 tee on Commerce, Science, and Transportation of the Senate, within 180 days after the date of the enactment of this 14 15 Act, an independently-conducted market study that examines and evaluates potential industry interest in providing 16 commercial goods and services for the operation, servicing, 17 and augmentation of the International Space Station, and 18 in the commercial use of the International Space Station. 19 20 This study shall also include updates to the cost savings 21 and revenue estimates made in the study described in para-22 graph (1) based on the external market assessment.

(3) The Administrator shall deliver to the Congress,
no later than the submission of the President's annual budget request for fiscal year 2000, a report detailing how many

1 proposals (whether solicited or not) the National Aeronautics and Space Administration received during cal-2 endar year 1998 regarding commercial operation, servicing, 3 4 utilization, or augmentation of the International Space Station, broken down by each of these four categories, and 5 specifying how many agreements the National Aeronautics 6 7 and Space Administration has entered into in response to 8 these proposals, also broken down by these four categories. 9 (4) Each of the studies and reports required by para-10 graphs (1), (2), and (3) shall include consideration of the

11 potential role of State governments as brokers in promoting
12 commercial participation in the International Space Sta13 tion program.

14 SEC. 102. COMMERCIAL SPACE LAUNCH AMENDMENTS.

15 (a) AMENDMENTS.—Chapter 701 of title 49, United
16 States Code, is amended—

- 17 (1) in the table of sections—
- 18 (A) by amending the item relating to sec-
- *tion 70104 to read as follows:*

"70104. Restrictions on launches, operations, and reentries.";

- 20 (B) by amending the item relating to sec-
- 21 tion 70108 to read as follows:

"70108. Prohibition, suspension, and end of launches, operation of launch sites and reentry sites, and reentries.";

1	(C) by amending the item relating to sec-
2	tion 70109 to read as follows:
	"70109. Preemption of scheduled launches or reentries.";
3	and
4	(D) by adding at the end the following new
5	items:
	"70120. Regulations. "70121. Report to Congress.".
6	(2) in section 70101—
7	(A) by inserting "microgravity research,"
8	after "information services," in subsection $(a)(3)$;
9	(B) by inserting ", reentry," after "launch-
10	ing" both places it appears in subsection $(a)(4)$;
11	(C) by inserting ", reentry vehicles," after
12	" $(a)(5);$
13	(D) by inserting "and reentry services"
14	after "launch services" in subsection (a)(6);
15	(E) by inserting ", reentries," after
16	"launches" both places it appears in subsection
17	(a)(7);
18	(F) by inserting ", reentry sites," after
19	<i>'launch sites'' in subsection (a)(8);</i>
20	(G) by inserting "and reentry services"
21	after 'launch services" in subsection (a)(8);
22	(H) by inserting "reentry sites," after
23	"launch sites," in subsection (a)(9);

1	(I) by inserting "and reentry site" after
2	"launch site" in subsection (a)(9);
3	(J) by inserting ", reentry vehicles," after
4	"launch vehicles" in subsection (b)(2);
5	(K) by striking "launch" in subsection
6	(b)(2)(A);
7	(L) by inserting "and reentry" after "con-
8	duct of commercial launch" in subsection $(b)(3)$;
9	(M) by striking "launch" after "and trans-
10	fer commercial" in subsection (b)(3); and
11	(N) by inserting "and development of re-
12	entry sites," after "launch-site support facili-
13	ties," in subsection (b)(4);
14	(3) in section 70102—
15	(A) in paragraph (3)—
16	(i) by striking "and any payload" and
17	inserting in lieu thereof "or reentry vehicle
18	and any payload from Earth";
19	(ii) by striking the period at the end of
20	subparagraph (C) and inserting in lieu
21	thereof a comma; and
22	(iii) by adding after subparagraph (C)
23	the following:
24	"including activities involved in the preparation of a
25	launch vehicle or payload for launch, when those ac-

1	tivities take place at a launch site in the United
2	States.";
3	(B) by inserting "or reentry vehicle" after
4	"means of a launch vehicle" in paragraph (8);
5	(C) by redesignating paragraphs (10), (11),
6	and (12) as paragraphs (14), (15), and (16), re-
7	spectively;
8	(D) by inserting after paragraph (10) the
9	following new paragraphs:
10	"(10) 'reenter' and 'reentry' mean to return or
11	attempt to return a reentry vehicle and its payload,
12	if any, from Earth orbit or from outer space to
13	Earth.
14	"(11) 'reentry services' means—
15	(A) activities involved in the preparation
16	of a reentry vehicle and its payload, if any, for
17	reentry; and
18	(B) the conduct of a reentry.
19	"(12) 'reentry site' means the location on Earth
20	to which a reentry vehicle is intended to return (as
21	defined in a license the Secretary issues or transfers
22	under this chapter).
23	"(13) 'reentry vehicle' means a vehicle designed
24	to return from Earth orbit or outer space to Earth,
25	or a reusable launch vehicle designed to return from

1	Earth orbit or outer space to Earth, substantially in-
2	tact."; and
3	(E) by inserting "or reentry services" after
4	"launch services" each place it appears in para-
5	graph (15), as so redesignated by subparagraph
6	(C) of this paragraph;
7	(4) in section 70103(b)—
8	(A) by inserting "AND REENTRIES" after
9	"LAUNCHES" in the subsection heading;
10	(B) by inserting "and reentries" after
11	"commercial space launches" in paragraph (1);
12	and
13	(C) by inserting "and reentry" after "space
14	launch" in paragraph (2);
15	(5) in section 70104—
16	(A) by amending the section designation
17	and heading to read as follows:
18	"§70104. Restrictions on launches, operations, and re-
19	entries";
20	(B) by inserting "or reentry site, or to reen-
21	ter a reentry vehicle," after "operate a launch
22	site" each place it appears in subsection (a);
23	(C) by inserting "or reentry" after "launch
24	or operation" in subsection $(a)(3)$ and (4) ;
25	(D) in subsection (b)—

1	(i) by striking "launch license" and
2	inserting in lieu thereof 'license'';
3	(ii) by inserting "or reenter" after
4	"may launch"; and
5	(iii) by inserting "or reentering" after
6	"related to launching"; and
7	(E) in subsection (c)—
8	(i) by amending the subsection heading
9	to read as follows: "PREVENTING LAUNCHES
10	AND REENTRIES.—";
11	(ii) by inserting "or reentry" after
12	"prevent the launch"; and
13	(iii) by inserting "or reentry" after
14	"decides the launch";
15	(6) in section 70105—
16	(A) by inserting "(1)" before "A person
17	may apply" in subsection (a);
18	(B) by striking "receiving an application"
19	both places it appears in subsection (a) and in-
20	serting in lieu thereof "accepting an application
21	in accordance with criteria established pursuant
22	to subsection (b)(2)(D)";
23	(C) by adding at the end of subsection (a)
24	the following: "The Secretary shall transmit to
25	the Committee on Science of the House of Rep-

1	resentatives and the Committee on Commerce,
2	Science, and Transportation of the Senate a
3	written notice not later than 30 days after any
4	occurrence when a license is not issued within
5	the deadline established by this subsection.
6	"(2) In carrying out paragraph (1), the Secretary may
7	establish procedures for safety approvals of launch vehicles,
8	reentry vehicles, safety systems, processes, services, or per-
9	sonnel that may be used in conducting licensed commercial
10	space launch or reentry activities.";
11	(D) by inserting "or a reentry site, or the
12	reentry of a reentry vehicle," after "operation of
13	a launch site" in subsection (b)(1);
14	(E) by striking "or operation" and insert-
15	ing in lieu thereof ", operation, or reentry" in
16	subsection $(b)(2)(A);$
17	(F) by striking "and" at the end of sub-
18	section $(b)(2)(B);$
19	(G) by striking the period at the end of sub-
20	section (b)(2)(C) and inserting in lieu thereof ";
21	and";
22	(H) by adding at the end of subsection
23	(b)(2) the following new subparagraph:
24	"(D) regulations establishing criteria for accept-
25	ing or rejecting an application for a license under

1	this chapter within 60 days after receipt of such ap-
2	plication."; and
3	(I) by inserting ", including the require-
4	ment to obtain a license," after "waive a require-
5	ment" in subsection (b)(3);
6	(7) in section 70106(a)—
7	(A) by inserting "or reentry site" after "ob-
8	server at a launch site";
9	(B) by inserting "or reentry vehicle" after
10	"assemble a launch vehicle"; and
11	(C) by inserting "or reentry vehicle" after
12	"with a launch vehicle";
13	(8) in section 70108—
14	(A) by amending the section designation
15	and heading to read as follows:
16	"§70108. Prohibition, suspension, and end of
17	launches, operation of launch sites and
18	reentry sites, and reentries";
19	and
20	(B) in subsection (a)—
21	(i) by inserting "or reentry site, or re-
22	entry of a reentry vehicle," after "operation
23	of a launch site"; and
24	(ii) by inserting "or reentry" after
25	"launch or operation";

1	(9) in section 70109—
2	(A) by amending the section designation
3	and heading to read as follows:
4	"§70109. Preemption of scheduled launches or reen-
5	tries";
б	(B) in subsection (a)—
7	(i) by inserting "or reentry" after "en-
8	sure that a launch";
9	(ii) by inserting ", reentry site," after
10	"United States Government launch site";
11	(iii) by inserting "or reentry date com-
12	mitment" after "launch date commitment";
13	(iv) by inserting "or reentry" after
14	"obtained for a launch";
15	(v) by inserting ", reentry site," after
16	"access to a launch site";
17	(vi) by inserting ", or services related
18	to a reentry," after "amount for launch
19	services"; and
20	(vii) by inserting "or reentry" after
21	"the scheduled launch"; and
22	(C) in subsection (c), by inserting "or re -
23	entry" after "prompt launching";
24	(10) in section 70110—

1	(A) by inserting "or reentry" after "prevent
2	the launch" in subsection $(a)(2)$; and
3	(B) by inserting "or reentry site, or reentry
4	of a reentry vehicle," after "operation of a
5	launch site" in subsection $(a)(3)(B)$;
6	(11) in section 70111—
7	(A) by inserting "or reentry" after
8	"launch" in subsection (a)(1)(A);
9	(B) by inserting "and reentry services"
10	after 'launch services' in subsection $(a)(1)(B)$;
11	(C) by inserting "or reentry services" after
12	"or launch services" in subsection $(a)(2)$;
13	(D) by striking "source." in subsection
14	(a)(2) and inserting "source, whether such source
15	is located on or off a Federal range.";
16	(E) by inserting "or reentry" after "com-
17	mercial launch" both places it appears in sub-
18	section $(b)(1);$
19	(F) by inserting "or reentry services" after
20	"launch services" in subsection (b)(2)(C);
21	(G) by inserting after subsection $(b)(2)$ the
22	following new paragraph:
23	"(3) The Secretary shall ensure the establishment of
24	uniform guidelines for, and consistent implementation of,
25	this section by all Federal agencies.";

1	(H) by striking "or its payload for launch"
2	in subsection (d) and inserting in lieu thereof
3	"or reentry vehicle, or the payload of either, for
4	launch or reentry"; and
5	(I) by inserting ", reentry vehicle," after
6	"manufacturer of the launch vehicle" in sub-
7	section $(d);$
8	(12) in section 70112—
9	(A) in subsection $(a)(1)$, by inserting
10	"launch or reentry" after "(1) When a";
11	(B) by inserting "or reentry" after "one
12	launch" in subsection (a)(3);
13	(C) by inserting "or reentry services" after
14	"aunch services" in subsection (a)(4);
15	(D) in subsection $(b)(1)$, by inserting
16	"launch or reentry" after "(1) A";
17	(E) by inserting "or reentry services" after
18	"launch services" each place it appears in sub-
19	section (b);
20	(F) by inserting "applicable" after "carried
21	out under the" in paragraphs (1) and (2) of sub-
22	section (b);
23	(G) by striking ", Space, and Technology"
24	in subsection $(d)(1)$;

1	(H) by inserting "OR REENTRIES" after
2	"LAUNCHES" in the heading for subsection (e);
3	(I) by inserting "or reentry site or a re-
4	entry" after "launch site" in subsection (e); and
5	(J) in subsection (f), by inserting "launch
6	or reentry" after "carried out under a";
7	(13) in section 70113—by inserting "or reentry"
8	after "one launch" each place it appears in para-
9	graphs (1) and (2) of subsection (d);
10	(14) in section 70115(b)(1)(D)(i)—
11	(A) by inserting "reentry site," after
12	"launch site,"; and
13	(B) by inserting "or reentry vehicle" after
14	"launch vehicle" both places it appears;
15	(15) in section 70117—
16	(A) by inserting "or reentry site, or to reen-
17	ter a reentry vehicle" after "operate a launch
18	site" in subsection (a);
19	(B) by inserting "or reentry" after "ap-
20	proval of a space launch" in subsection (d);
21	(C) by amending subsection (f) to read as
22	follows:
23	"(f) Launch Not an Export; Reentry Not an Im-
24	PORT.—A launch vehicle, reentry vehicle, or payload that
25	is launched or reentered is not, because of the launch or

reentry, an export or import, respectively, for purposes of
 a law controlling exports or imports, except that payloads
 launched pursuant to foreign trade zone procedures as pro vided for under the Foreign Trade Zones Act (19 U.S.C.
 81a-81u) shall be considered exports with regard to customs
 entry."; and
 (D) in subsection (g)—

- 8 (i) by striking "operation of a launch
 9 vehicle or launch site," in paragraph (1)
 10 and inserting in lieu thereof "reentry, oper11 ation of a launch vehicle or reentry vehicle,
 12 or operation of a launch site or reentry
 13 site,"; and
- 14 (ii) by inserting "reentry," after
 15 "launch," in paragraph (2); and
- 16 (16) by adding at the end the following new sec-17 tions:

18 *"§* 70120. Regulations

"(a) IN GENERAL.—The Secretary of Transportation,
within 9 months after the date of the enactment of this section, shall issue regulations to carry out this chapter that
include—

23 "(1) guidelines for industry and State govern24 ments to obtain sufficient insurance coverage for po25 tential damages to third parties;

1	"(2) procedures for requesting and obtaining li-
2	censes to launch a commercial launch vehicle;
3	"(3) procedures for requesting and obtaining op-
4	erator licenses for launch;
5	"(4) procedures for requesting and obtaining
6	launch site operator licenses; and
7	"(5) procedures for the application of govern-
8	ment indemnification.
9	"(b) REENTRY.—The Secretary of Transportation,
10	within 6 months after the date of the enactment of this sec-
11	tion, shall issue a notice of proposed rulemaking to carry
12	out this chapter that includes—
13	"(1) procedures for requesting and obtaining li-
14	censes to reenter a reentry vehicle;
15	"(2) procedures for requesting and obtaining op-
16	erator licenses for reentry; and
17	"(3) procedures for requesting and obtaining re-
18	entry site operator licenses.
19	"§ 70121. Report to Congress
20	"The Secretary of Transportation shall submit to Con-
21	gress an annual report to accompany the President's budget
22	request that—
23	"(1) describes all activities undertaken under
24	this chapter, including a description of the process for
25	the application for and approval of licenses under

this chapter and recommendations for legislation that
 may further commercial launches and reentries; and
 "(2) reviews the performance of the regulatory
 activities and the effectiveness of the Office of Com mercial Space Transportation.".

6 (b) AUTHORIZATION OF APPROPRIATIONS.—Section
7 70119 of title 49, United States Code, is amended to read
8 as follows:

9 "§70119. Authorization of appropriations

10 "There are authorized to be appropriated to the Sec11 retary of Transportation for the activities of the Office of
12 the Associate Administrator for Commercial Space Trans13 portation—

14 "(1) \$6,182,000 for the fiscal year ending Sep15 tember 30, 1998;

16 "(2) \$6,275,000 for the fiscal year ending Sep17 tember 30, 1999; and

18 "(3) \$6,600,000 for the fiscal year ending Sep19 tember 30, 2000.".

(c) EFFECTIVE DATE.—The amendments made by subsection (a)(6)(B) shall take effect upon the effective date of
final regulations issued pursuant to section 70105(b)(2)(D)
of title 49, United States Code, as added by subsection
(a)(6)(H).

1SEC. 103. PROMOTION OF UNITED STATES GLOBAL POSI-2TIONING SYSTEM STANDARDS.

3 (a) FINDING.—The Congress finds that the Global Positioning System, including satellites, signal equipment, 4 5 ground stations, data links, and associated command and control facilities, has become an essential element in civil, 6 7 scientific, and military space development because of the 8 emergence of a United States commercial industry which 9 provides Global Positioning System equipment and related 10 services.

11 (b) INTERNATIONAL COOPERATION.—In order to support and sustain the Global Positioning System in a man-12 13 ner that will most effectively contribute to the national security, public safety, scientific, and economic interests of the 14 United States, the Congress encourages the President to— 15 16 (1) ensure the operation of the Global Position-17 ing System on a continuous worldwide basis free of 18 direct user fees;

19 (2) enter into international agreements that pro20 mote cooperation with foreign governments and inter21 national organizations to—

(A) establish the Global Positioning System
and its augmentations as an acceptable international standard; and

1	(B) eliminate any foreign barriers to appli-
2	cations of the Global Positioning System world-
3	wide; and
4	(3) provide clear direction and adequate re-
5	sources to United States representatives so that on an
6	international basis they can—
7	(A) achieve and sustain efficient manage-
8	ment of the electromagnetic spectrum used by the
9	Global Positioning System; and
10	(B) protect that spectrum from disruption
11	and interference.
12	SEC. 104. ACQUISITION OF SPACE SCIENCE DATA.
13	(a) Acquisition From Commercial Providers.—In
14	order to satisfy the scientific and educational requirements
15	of the National Aeronautics and Space Administration, and
16	where practicable of other Federal agencies and scientific
17	researchers, the Administrator shall to the maximum extent
18	possible acquire, where cost effective, space science data
19	from a commercial provider.
20	(b) TREATMENT OF SPACE SCIENCE DATA AS COM-
21	MERCIAL ITEM UNDER ACQUISITION LAWS.—Acquisitions
22	of space science data by the Administrator shall be carried
23	out in accordance with applicable acquisition laws and reg-
24	ulations (including chapters 137 and 140 of title 10, United

25 States Code), except that space science data shall be consid-

ered to be a commercial item for purposes of such laws and
 regulations. Nothing in this subsection shall be construed
 to preclude the United States from acquiring sufficient
 rights in data to meet the needs of the scientific and edu cational community or the needs of other government activi ties.

7 (c) DEFINITION.—For purposes of this section, the
8 term "space science data" includes scientific data concern9 ing the elemental and mineralogical resources of the moon,
10 asteroids, planets and their moons, and comets, micro11 gravity acceleration, and solar storm monitoring.

(d) SAFETY STANDARDS.—Nothing in this section
shall be construed to prohibit the Federal Government from
requiring compliance with applicable safety standards.

(e) LIMITATION.—This section does not authorize the
National Aeronautics and Space Administration to provide
financial assistance for the development of commercial systems for the collection of space science data.

19SEC. 105. ADMINISTRATION OF COMMERCIAL SPACE CEN-20TERS.

The Administrator shall administer the Commercial
Space Center program in a coordinated manner from National Aeronautics and Space Administration headquarters
in Washington, D.C.

TITLE II—REMOTE SENSING
SEC. 201. LAND REMOTE SENSING POLICY ACT OF 1992
AMENDMENTS.
(a) FINDINGS.—The Congress finds that—
(1) a robust domestic United States industry in
high resolution Earth remote sensing is in the eco-
nomic, employment, technological, scientific, and na-
tional security interests of the United States;
(2) to secure its national interests the United
States must nurture a commercial remote sensing in-
dustry that leads the world;
(3) the Federal Government must provide policy
and regulations that promote a stable business envi-
ronment for that industry to succeed and fulfill the
national interest;
(4) it is the responsibility of the Federal Govern-
ment to create domestic and international conditions
favorable to the health and growth of the United
States commercial remote sensing industry;
(5) it is a fundamental goal of United States
policy to support and enhance United States indus-
trial competitiveness in the field of remote sensing,
while at the same time protecting the national secu-
rity concerns and international obligations of the
United States; and

1	(6) it is fundamental that the states be able to
2	deploy and utilize this technology in their land man-
3	agement responsibilities. To date, very few states have
4	the ability to do so without engaging the academic in-
5	stitutions within their boundaries. In order to develop
6	a market for the commercial sector, the states must
7	have the capacity to fully utilize the technology.
8	(b) Amendments.—The Land Remote Sensing Policy
9	Act of 1992 is amended—
10	(1) in section 2 (15 U.S.C. 5601)—
11	(A) by amending paragraph (5) to read as
12	follows:
13	"(5) Commercialization of land remote sensing is
14	a near-term goal, and should remain a long-term
15	goal, of United States policy.";
16	(B) by striking paragraph (6) and redesig-
17	nating paragraphs (7) through (16) as para-
18	graphs (6) through (15), respectively;
19	(C) in paragraph (11), as so redesignated
20	by subparagraph (B) of this paragraph, by strik-
21	ing "determining the design" and all that follows
22	through "international consortium" and insert-
23	ing in lieu thereof "ensuring the continuity of
24	Landsat quality data"; and
1	(D) by adding at the end the following new
----	--
2	paragraphs:
3	"(16) The United States should encourage remote
4	sensing systems to promote access to land remote sens-
5	ing data by scientific researchers and educators.
6	"(17) It is in the best interest of the United
7	States to encourage remote sensing systems whether
8	privately-funded or publicly-funded, to promote wide-
9	spread affordable access to unenhanced land remote
10	sensing data by scientific researchers and educators
11	and to allow such users appropriate rights for redis-
12	tribution for scientific and educational noncommer-
13	cial purposes.";
14	(2) in section 101 (15 U.S.C. 5611)—
15	(A) in subsection (c)—
16	(i) by inserting "and" at the end of
17	paragraph (6);
18	(ii) by striking paragraph (7); and
19	(iii) by redesignating paragraph (8) as
20	paragraph (7); and
21	(B) in subsection $(e)(1)$ —
22	(i) by inserting "and" at the end of
23	subparagraph (A);

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1	(ii) by striking ", and" at the end of
2	subparagraph (B) and inserting in lieu
3	thereof a period; and
4	(iii) by striking subparagraph (C);
5	(3) in section 201 (15 U.S.C. 5621)—
6	(A) by inserting "(1)" after "NATIONAL SE-
7	CURITY.—" in subsection (b);
8	(B) in subsection (b)(1), as so redesignated
9	by subparagraph (A) of this paragraph—
10	(i) by striking "No license shall be
11	granted by the Secretary unless the Sec-
12	retary determines in writing that the appli-
13	cant will comply" and inserting in lieu
14	thereof "The Secretary shall grant a license
15	if the Secretary determines that the activi-
16	ties proposed in the application are consist-
17	ent";
18	(ii) by inserting ", and that the appli-
19	cant has provided assurances adequate to
20	indicate, in combination with other infor-
21	mation available to the Secretary that is
22	relevant to activities proposed in the appli-
23	cation, that the applicant will comply with
24	all terms of the license" after "concerns of
25	the United States"; and

1	(iii) by inserting "and policies" after
2	"international obligations";
3	(C) by adding at the end of subsection (b)
4	the following new paragraph:
5	"(2) The Secretary, within 6 months after the date of

the enactment of the Commercial Space Act of 1997, shall 6 7 publish in the Federal Register a complete and specific list 8 of all information required to comprise a complete applica-9 tion for a license under this title. An application shall be considered complete when the applicant has provided all in-10 formation required by the list most recently published in 11 the Federal Register before the date the application was first 12 submitted. Unless the Secretary has, within 30 days after 13 14 receipt of an application, notified the applicant of informa-15 tion necessary to complete an application, the Secretary may not deny the application on the basis of the absence 16 of any such information.": and 17

18 (D) in subsection (c), by amending the sec-19 ond sentence thereof to read as follows: "If the 20 Secretary has not granted the license within such 21 120-day period, the Secretary shall inform the 22 applicant, within such period, of any pending 23 issues and actions required to be carried out by 24 the applicant or the Secretary in order to result 25 in the granting of a license.";

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1	(4) in section 202 (15 U.S.C. 5622)—
2	(A) by striking "section 506" in subsection
3	(b)(1) and inserting in lieu thereof "section
4	507'';
5	(B) in subsection (b)(2), by striking "as
6	soon as such data are available and on reason-
7	able terms and conditions" and inserting in lieu
8	thereof "on reasonable terms and conditions, in-
9	cluding the provision of such data in a timely
10	manner subject to United States national secu-
11	rity and foreign policy interests";
12	(C) in subsection (b)(6), by striking "any
13	agreement" and all that follows through "nations
14	or entities" and inserting in lieu thereof "any
15	significant or substantial agreement"; and
16	(D) by inserting after paragraph (6) of sub-
17	section (b) the following:
18	"The Secretary may not seek to enjoin a company from en-
19	tering into a foreign agreement the Secretary receives notifi-
20	cation of under paragraph (6) unless the Secretary has,
21	within 30 days after receipt of such notification, transmit-
22	ted to the licensee a statement that such agreement is incon-
23	sistent with the national security, foreign policy, or inter-
24	national obligations of the United States, including an ex-
25	planation of such inconsistency.";

1	(5) in section 203(a)(2) (15 U.S.C. 5623(a)(2)),
2	by striking "under this title and" and inserting in
3	lieu thereof "under this title or";
4	(6) in section 204 (15 U.S.C. 5624), by striking
5	"may" and inserting in lieu thereof "shall";
6	(7) in section 205(c) (15 U.S.C. 5625(c)), by
7	striking "if such remote sensing space system is li-
8	censed by the Secretary before commencing operation"
9	and inserting in lieu thereof "if such private remote
10	sensing space system will be licensed by the Secretary
11	before commencing its commercial operation";
12	(8) by adding at the end of title II the following
13	new section:
14	
14	"SEC. 206. NOTIFICATION.
14 15	"SEC. 206. NOTIFICATION. "(a) Limitations on Licensee.—Not later than 30
15	"(a) LIMITATIONS ON LICENSEE.—Not later than 30 days after a determination by the Secretary to require a
15 16	"(a) LIMITATIONS ON LICENSEE.—Not later than 30 days after a determination by the Secretary to require a licensee to limit collection or distribution of data from a
15 16 17	"(a) LIMITATIONS ON LICENSEE.—Not later than 30 days after a determination by the Secretary to require a licensee to limit collection or distribution of data from a
15 16 17 18	"(a) LIMITATIONS ON LICENSEE.—Not later than 30 days after a determination by the Secretary to require a licensee to limit collection or distribution of data from a system licensed under this title, the Secretary shall provide
15 16 17 18 19	"(a) LIMITATIONS ON LICENSEE.—Not later than 30 days after a determination by the Secretary to require a licensee to limit collection or distribution of data from a system licensed under this title, the Secretary shall provide written notification to Congress of such determination, in-
 15 16 17 18 19 20 	"(a) LIMITATIONS ON LICENSEE.—Not later than 30 days after a determination by the Secretary to require a licensee to limit collection or distribution of data from a system licensed under this title, the Secretary shall provide written notification to Congress of such determination, in- cluding the reasons therefor, the limitations imposed on the
 15 16 17 18 19 20 21 	"(a) LIMITATIONS ON LICENSEE.—Not later than 30 days after a determination by the Secretary to require a licensee to limit collection or distribution of data from a system licensed under this title, the Secretary shall provide written notification to Congress of such determination, in- cluding the reasons therefor, the limitations imposed on the licensee, and the period during which such limitations

25 retary to seek an order of injunction or other judicial deter-

1	mination pursuant to section $202(b)$ or section $203(a)(2)$,
2	the Secretary shall provide written notification to Congress
3	of such action and the reasons therefor.";
4	(9) in section 301 (15 U.S.C. 5631)—
5	(A) by inserting ", that are not being com-
6	mercially developed" after "and its environ-
7	ment" in subsection $(a)(2)(B)$; and
8	(B) by adding at the end the following new
9	subsection:
10	"(d) Duplication of Commercial Sector Activi-
11	TIES.—The Federal Government shall not undertake activi-
12	ties under this section which duplicate activities available
13	from the United States commercial sector, unless such ac-
14	tivities would result in significant cost savings to the Fed-
15	eral Government, or are necessary for reasons of national
16	security or international obligations or policies.";
17	(10) in section 302 (15 U.S.C. 5632)—
18	(A) by striking "(a) GENERAL RULE.—";
19	(B) by striking ", including unenhanced
20	data gathered under the technology demonstra-
21	tion program carried out pursuant to section
22	303,"; and
23	(C) by striking subsection (b);
24	(11) by repealing section 303 (15 U.S.C. 5633);

1	(12) in section 401(b)(3) (15 U.S.C. 5641(b)(3)),
2	by striking ", including any such enhancements devel-
3	oped under the technology demonstration program
4	under section 303,";
5	(13) in section 501(a) (15 U.S.C. 5651(a)), by
6	striking "section 506" and inserting in lieu thereof
7	"section 507";
8	(14) in section 502(c)(7) (15 U.S.C. 5652(c)(7)),
9	by striking "section 506" and inserting in lieu thereof
10	"section 507"; and
11	(15) in section 507 (15 U.S.C. 5657)—
12	(A) by amending subsection (a) to read as
13	follows:
14	"(a) Responsibility of the Secretary of De-
15	FENSE.—The Secretary shall consult with the Secretary of
16	Defense on all matters under title II affecting national secu-
17	rity. The Secretary of Defense shall be responsible for deter-
18	mining those conditions, consistent with this Act, necessary
19	to meet national security concerns of the United States, and
20	for notifying the Secretary promptly of such conditions. The
21	Secretary of Defense shall convey to the Secretary the deter-
22	minations for a license issued under title II, consistent with
23	this Act, that the Secretary of Defense determines necessary
24	to meet the national security concerns of the United
25	States.";

(B) by striking subsection (b)(1) and (2)
 and inserting in lieu thereof the following:

3 Responsibility of the "*(b)* Secretary OF4 STATE.—(1) The Secretary shall consult with the Secretary of State on all matters under title II affecting international 5 obligations and policies of the United States. The Secretary 6 7 of State shall be responsible for determining those condi-8 tions, consistent with this Act, necessary to meet inter-9 national obligations and policies of the United States and 10 for notifying the Secretary promptly of such conditions. The Secretary of State shall convey to the Secretary the deter-11 12 minations for a license issued under title II, consistent with 13 this Act, that the Secretary of State determines necessary to meet the international obligations and policies of the 14 15 United States.

"(2) Appropriate United States Government agencies 16 are authorized and encouraged to provide to developing na-17 tions, as a component of international aid, resources for 18 purchasing remote sensing data, training, and analysis 19 from commercial providers. National Aeronautics and 20 21 Space Administration, United States Geological Survey, 22 and National Oceanic and Atmospheric Administration 23 should develop and implement a program to aid the transfer 24 of remote sensing technology and Mission to Planet Earth (OES) science at the state level"; and 25

(C) in subsection (d), by striking "Secretary
 may require" and inserting in lieu thereof "Sec retary shall, where appropriate, require".

4 SEC. 202. ACQUISITION OF EARTH SCIENCE DATA.

5 (a) ACQUISITION.—For purposes of meeting Government goals for Mission to Planet Earth, and in order to 6 7 satisfy the scientific and educational requirements of the 8 National Aeronautics and Space Administration, and 9 where appropriate of other Federal agencies and scientific researchers, the Administrator shall to the maximum extent 10 possible acquire, where cost-effective, space-based and air-11 borne Earth remote sensing data, services, distribution, and 12 applications from a commercial provider. 13

14 (b) TREATMENT AS COMMERCIAL ITEM UNDER ACQUI-15 SITION LAWS.—Acquisitions by the Administrator of the data, services, distribution, and applications referred to in 16 subsection (a) shall be carried out in accordance with appli-17 18 cable acquisition laws and regulations (including chapters 137 and 140 of title 10, United States Code), except that 19 such data, services, distribution, and applications shall be 20 21 considered to be a commercial item for purposes of such 22 laws and regulations. Nothing in this subsection shall be 23 construed to preclude the United States from acquiring suf-24 ficient rights in data to meet the needs of the scientific and

educational community or the needs of other government
 activities.

3 (c) SAFETY STANDARDS.—Nothing in this section shall
4 be construed to prohibit the Federal Government from re5 quiring compliance with applicable safety standards.

6 (d) ADMINISTRATION AND EXECUTION.—This section
7 shall be carried out as part of the Commercial Remote Sens8 ing Program at the Stennis Space Center.

9 TITLE III—FEDERAL ACQUISI10 TION OF SPACE TRANSPOR11 TATION SERVICES

12 SEC. 301. REQUIREMENT TO PROCURE COMMERCIAL SPACE

TRANSPORTATION SERVICES.

14 (a) IN GENERAL.—Except as otherwise provided in 15 this section, the Federal Government shall acquire space transportation services from United States commercial pro-16 viders whenever such services are required in the course of 17 its activities. To the maximum extent practicable, the Fed-18 eral Government shall plan missions to accommodate the 19 space transportation services capabilities of United States 20 21 commercial providers.

(b) EXCEPTIONS.—The Federal Government shall not
be required to acquire space transportation services under
subsection (a) if, on a case-by-case basis, the Administrator

13

1	or, in the case of a national security issue, the Secretary
2	of the Air Force, determines that—

3 (1) a payload requires the unique capabilities of
4 the Space Shuttle;

5 (2) cost effective space transportation services
6 that meet specific mission requirements would not be
7 reasonably available from United States commercial
8 providers when required;

9 (3) the use of space transportation services from 10 United States commercial providers poses an unac-11 ceptable risk of loss of a unique scientific opportunity; 12 (4) the use of space transportation services from 13 United States commercial providers is inconsistent 14 with national security objectives;

(5) the use of space transportation services from
United States commercial providers is inconsistent
with foreign policy purposes, or launch of the payload
by a foreign entity serves foreign policy purposes;

(6) it is more cost effective to transport a payload in conjunction with a test or demonstration of
a space transportation vehicle owned by the Federal
Government; or

(7) a payload can make use of the available
cargo space on a Space Shuttle mission as a secondary payload, and such payload is consistent with the

requirements of research, development, demonstration,
 scientific, commercial, and educational programs au thorized by the Administrator.

4 (c) DELAYED EFFECT.—Subsection (a) shall not apply
5 to space transportation services and space transportation
6 vehicles acquired or owned by the Federal Government be7 fore the date of the enactment of this Act, or with respect
8 to which a contract for such acquisition or ownership has
9 been entered into before such date.

(d) HISTORICAL PURPOSES.—This section shall not be
construed to prohibit the Federal Government from acquiring, owning, or maintaining space transportation vehicles
solely for historical display purposes.

14 SEC. 302. ACQUISITION OF COMMERCIAL SPACE TRANSPOR15 TATION SERVICES.

16 (a) TREATMENT OF COMMERCIAL SPACE TRANSPOR-TATION SERVICES AS COMMERCIAL ITEM UNDER ACQUISI-17 TION LAWS.—Acquisitions of space transportation services 18 by the Federal Government shall be carried out in accord-19 ance with applicable acquisition laws and regulations (in-20 21 cluding chapters 137 and 140 of title 10, United States 22 Code), except that space transportation services shall be 23 considered to be a commercial item for purposes of such 24 laws and regulations.

1	(b) SAFETY STANDARDS.—Nothing in this section shall
2	be construed to prohibit the Federal Government from re-
3	quiring compliance with applicable safety standards.
4	SEC. 303. LAUNCH SERVICES PURCHASE ACT OF 1990
5	AMENDMENTS.
6	The Launch Services Purchase Act of 1990 (42 U.S.C.
7	2465b et seq.) is amended—
8	(1) by striking section 202;
9	(2) in section 203—
10	(A) by striking paragraphs (1) and (2) ; and
11	(B) by redesignating paragraphs (3) and
12	(4) as paragraphs (1) and (2), respectively;
13	(3) by striking sections 204 and 205; and
14	(4) in section 206—
15	(A) by striking "(a) Commercial Pay-
16	LOADS ON THE SPACE SHUTTLE.—"; and
17	(B) by striking subsection (b) .
18	SEC. 304. SHUTTLE PRIVATIZATION.
19	(a) Policy and Preparation.—The Administrator
20	shall prepare for an orderly transition from the Federal op-
21	eration, or Federal management of contracted operation, of
22	space transportation systems to the Federal purchase of
23	commercial space transportation services for all non-
24	emergency launch requirements, including human, cargo,

trator shall take into account the need for short-term econo-1 mies, as well as the goal of restoring the National Aero-2 3 nautics and Space Administration's research focus and its 4 mandate to promote the fullest possible commercial use of 5 space. As part of those preparations, the Administrator shall plan for the potential privatization of the Space Shut-6 7 tle program. Such plan shall keep safety and cost effective-8 ness as high priorities. Nothing in this section shall prohibit 9 the National Aeronautics and Space Administration from studying, designing, developing, or funding upgrades or 10 11 modifications essential to the safe and economical operation of the Space Shuttle fleet. 12

(b) FEASIBILITY STUDY.—The Administrator shall 13 14 conduct a study of the feasibility of implementing the rec-15 ommendation of the Independent Shuttle Management Review Team that the National Aeronautics and Space Ad-16 17 ministration transition toward the privatization of the 18 Space Shuttle. The study shall identify, discuss, and, where possible, present options for resolving, the major policy and 19 legal issues that must be addressed before the Space Shuttle 20 21 is privatized, including—

22 (1) whether the Federal Government or the Space
23 Shuttle contractor should own the Space Shuttle or24 biters and ground facilities;

1	(2) whether the Federal Government should in-
2	demnify the contractor for any third party liability
3	arising from Space Shuttle operations, and, if so,
4	under what terms and conditions;
5	(3) whether payloads other than National Aero-
6	nautics and Space Administration payloads should be
7	allowed to be launched on the Space Shuttle, how mis-
8	sions will be prioritized, and who will decide which
9	mission flies and when;
10	(4) whether commercial payloads should be al-
11	lowed to be launched on the Space Shuttle and wheth-
12	er any classes of payloads should be made ineligible
13	for launch consideration;
14	(5) whether National Aeronautics and Space Ad-
15	ministration and other Federal Government payloads
16	should have priority over non-Federal payloads in the
17	Space Shuttle launch assignments, and what policies
18	should be developed to prioritize among payloads gen-
19	erally;
20	(6) whether the public interest requires that cer-
21	tain Space Shuttle functions continue to be performed
22	by the Federal Government; and
23	(7) how much cost savings, if any, will be gen-
24	erated by privatization of the Space Shuttle.

(c) REPORT TO CONGRESS.—Within 60 days after the
 date of the enactment of this Act, the National Aeronautics
 and Space Administration shall complete the study re quired under subsection (b) and shall submit a report on
 the study to the Committee on Commerce, Science, and
 Transportation of the Senate and the Committee on Science
 of the House of Representatives.

8 SEC. 305. USE OF EXCESS INTERCONTINENTAL BALLISTIC 9 MISSILES.

10 (a) IN GENERAL.—The Federal Government shall 11 not—

(1) convert any missile described in subsection
(c) to a space transportation vehicle configuration or
otherwise use any such missile to place a payload in
space; or

16 (2) transfer ownership of any such missile to an17 other person, except as provided in subsection (b).

18 (b) Authorized Federal Uses.—

(1) A missile described in subsection (c) may be
converted for use as a space transportation vehicle by
the Federal Government if except as provided in
paragraph (2), at least 30 days before such conversion
the agency seeking to use the missile as a space transportation vehicle transmits to the Committee on National Security and the Committee on Science of the

1	House of Representatives, and to the Committee on
2	Armed Services and the Committee on Commerce,
3	Science, and Transportation of the Senate, shall en-
4	sure in writing that the use of such missile—
5	(A) would result in cost savings to the Fed-
6	eral Government when compared to the cost of
7	acquiring space transportation services from
8	United States commercial providers;
9	(B) meets all mission requirements of the
10	agency, including performance, schedule, and
11	risk requirements;
12	(C) is consistent with international obliga-
13	tions of the United States; and
14	(D) is approved by the Secretary of Defense
15	or his designee.
16	(2) The requirement under paragraph (1) that
17	the assurance described in that paragraph must be
18	transmitted at least 30 days before conversion of the
19	missile shall not apply if the Secretary of Defense de-
20	termines that compliance with that requirement
21	would be inconsistent with meeting immediate na-
22	tional security requirements.
23	(c) Missiles Referred to.— The missiles referred
24	to in this section are missiles owned by the United States
25	that—

1	(1) were formerly used by the Department of De-
2	fense for national defense purposes as intercontinental
3	ballistic missiles; and
4	(2) have been declared excess to United States
5	national defense needs and are in compliance with
6	international obligations of the United States.
7	SEC. 306. NATIONAL LAUNCH CAPABILITY.
8	(a) FINDINGS.—Congress finds that—
9	(1) a robust satellite and launch industry in the
10	United States serves the interest of the United States
11	by—
12	(A) contributing to the economy of the
13	United States;
14	(B) strengthening employment, techno-
15	logical, and scientific interests of the United
16	States; and
17	(C) serving the foreign policy and national
18	security interests of the United States.
19	(b) DEFINITIONS.—In this section:
20	(1) Secretary.—The term "Secretary" means
21	the Secretary of Defense.
22	(2) TOTAL POTENTIAL NATIONAL MISSION
23	MODEL.—The term "total potential national mission
24	model" means a model that—

1	(A) is determined by the Secretary, in con-
2	sultation with the Administrator, to assess the
3	total potential space missions to be conducted by
4	the United States during a specified period of
5	time; and
6	(B) includes all United States launches (in-
7	cluding launches conducted on or off a Federal
8	range).
9	(c) Report.—
10	(1) IN GENERAL.—Not later than 180 days after
11	the date of enactment of this Act, the Secretary shall,
12	in consultation with the Administrator and appro-
13	priate representatives of the satellite and launch in-
14	dustry and the governments of States and political
15	subdivisions thereof—
16	(A) prepare a report that meets the require-
17	ments of this subsection; and
18	(B) submit that report to the Committee on
19	Commerce, Science, and Transportation of the
20	Senate and the Committee on Science of the
21	House of Representatives.
22	(2) Requirements for report.—The report
23	prepared under this section shall—
24	(A) identify the total potential national
25	mission model for the period beginning on the

1	date of the report and ending on December 31,
2	2007;
3	(B) identify the resources that are necessary
4	to carry out the total potential national mission
5	model described in subparagraph (A), including
6	providing for—
7	(i) launch property and services of the
8	Department of Defense; and
9	(ii) the ability to support a launch
10	within 6 hours after the appropriate official
11	of the Federal Government receives notifica-
12	tion by telephone at Government facilities
13	located at—
14	(I) Cape Canaveral in Florida; or
15	(II) Vandenberg Air Force Base
16	in California;
17	(C) identify each deficiency in the resources
18	referred to in subparagraph (B) ;
19	(D) with respect to the deficiencies identi-
20	fied under subparagraph (C), including esti-
21	mates of the level of funding necessary to address
22	those deficiencies for the period described in sub-
23	paragraph (A);
24	(E) identify opportunities for investment by
25	non-Federal entities (including States and polit-

1	ical subdivisions thereof and private sector enti-
2	ties) to assist the Federal Government in provid-
3	ing launch capabilities for the commercial space
4	industry in the United States;
5	(F) identify 1 or more methods by which, if
6	sufficient resources referred to in subparagraph
7	(D) are not available to the Department of De-
8	fense, the control of the launch property and
9	launch services of the Department of Defense
10	may be transferred from the Department of De-
11	fense to—
12	(i) 1 or more other Federal agencies;
13	(ii) 1 or more States (or subdivisions
14	thereof);
15	(iii) 1 or more private sector entities;
16	OT
17	(iv) any combination of the entities de-
18	scribed in clauses (i) through (iii); and
19	(G) identify the technical, structural, and
20	legal impediments associated with making
21	launch sites in the United States cost-competitive
22	on an international level.