Calendar No. 33

^{105TH CONGRESS} H. R. 400

AN ACT

To amend title 35, United States Code, with respect to patents, and for other purposes.

MARCH 23, 1998 Reported with an amendment in the nature of a substitute

Calendar No. 33 ^{105TH CONGRESS} ^{2D SESSION} H.R.400

IN THE SENATE OF THE UNITED STATES

April 24, 1997

Received; read twice and referred to the Committee on the Judiciary

March 23, 1998

Reported by Mr. HATCH, with an amendment in the nature of a substitute [Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To amend title 35, United States Code, with respect to patents, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be eited as the "21st Century Patent

5 System Improvement Act".

6 SEC. 2. TABLE OF CONTENTS.

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- poration.
- See. 112. Powers and duties.
- Sec. 113. Organization and management.
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- See. 505. Divisional applications.
- See. 506. Publications.

TITLE I—PATENT AND TRADE MARK OFFICE MODERNIZA TION

4 SEC. 101. SHORT TITLE.

5 This title may be cited as the "Patent and Trade-6 mark Office Modernization Act".

7 Subtitle A—United States Patent 8 and Trademark Office

9 SEC. 111. ESTABLISHMENT OF PATENT AND TRADEMARK

10

OFFICE AS A GOVERNMENT CORPORATION.

11 Section 1 of title 35, United States Code, is amended

12 to read as follows:

13 "§1. Establishment

14 "(a) ESTABLISHMENT.—The United States Patent 15 and Trademark Office is established as a wholly owned

Government corporation subject to chapter 91 of title 31. 1 separate from any department of the United States, and 2 shall be an agency of the United States under the policy 3 direction of the Secretary of Commerce. For purposes of 4 internal management, the United States Patent and 5 Trademark Office shall be a corporate body not subject 6 7 to direction or supervision by any department of the 8 United States, except as otherwise provided in this title. 9 "(b) OFFICES.—The United States Patent and 10 Trademark Office shall maintain its principal office in the metropolitan Washington, D.C. area, for the service of 11 12 process and papers and for the purpose of carrying out its functions. The United States Patent and Trademark 13 Office shall be deemed, for purposes of venue in eivil ac-14 tions, to be a resident of the district in which its principal 15 office is located, except where jurisdiction is otherwise pro-16 vided by law. The United States Patent and Trademark 17 Office may establish satellite offices in such other places 18 19 as it considers necessary and appropriate in the conduct of its business. 20

21 "(c) REFERENCE. (1) For purposes of this title, the
22 United States Patent and Trademark Office shall also be
23 referred to as the 'Office' and the 'Patent and Trademark
24 Office'.

"(2) As used in this title, the term 'Under Secretary'
 means the Under Secretary of Commerce for Intellectual
 Property Policy.".

4 SEC. 112. POWERS AND DUTIES.

5 Section 2 of title 35, United States Code, is amended
6 to read as follows:

7 "§2. Powers and duties

8 "(a) IN GENERAL.—The United States Patent and
9 Trademark Office, subject to the policy direction of the
10 Secretary of Commerce—

11 <u>"(1) shall be responsible for the granting and</u>
12 issuing of patents and the registration of trade13 marks;

14 <u>"(2) may, in support of the Under Secretary,</u>
15 assist with studies, programs, or exchanges of items
16 or services regarding domestic and international law
17 of patents, trademarks, and other matters;

18 <u>"(3)(A) may</u>, in support of the Under See-19 retary, assist with studies and programs conducted 20 cooperatively with foreign patent and trademark of-21 fices and international organizations, in connection 22 with patents, trademarks, and other matters; and

23 "(B) with the concurrence of the Secretary of
24 State, may authorize the transfer of not to exceed
25 \$100,000 in any year to the Department of State

for the purpose of making special payments to inter national intergovernmental organizations for studies
 and programs for advancing international coopera tion concerning patents, trademarks, and other mat ters; and

6 <u>"(4) shall be responsible for disseminating to</u>
7 the public information with respect to patents and
8 trademarks.

9 The special payments under paragraph (3)(B) shall be in 10 addition to any other payments or contributions to inter-11 national organizations described in paragraph (3)(B) and 12 shall not be subject to any limitations imposed by law on 13 the amounts of such other payments or contributions by 14 the United States Government.

- 15 <u>"(b) SPECIFIC POWERS.—The Office</u>—
- 16 $\frac{((1))}{(1)}$ shall have perpetual succession;
- 17 "(2) shall adopt and use a corporate seal, which
 18 shall be judicially noticed and with which letters pat19 ent, certificates of trademark registrations, and pa20 pers issued by the Office shall be authenticated;
- 21 "(3) may sue and be sued in its corporate name
 22 and be represented by its own attorneys in all judi23 cial and administrative proceedings, subject to the
 24 provisions of section 7;

1	${}$ (4) may indemnify the Director, and other of-
2	ficers, attorneys, agents, and employees (including
3	members of the Management Advisory Board estab-
4	lished in section 5) of the Office for liabilities and
5	expenses incurred within the scope of their employ-
6	ment;
7	${}$ (5) may establish regulations, not inconsistent
8	with law, which—
9	${(A)}$ shall govern the conduct of proceed-
10	ings in the Office;
11	"(B) shall be made after notice and oppor-
12	tunity for full participation by interested public
13	and private parties;
14	"(C) shall facilitate and expedite the proc-
15	essing of patent applications, particularly those
16	which can be filed, stored, processed, searched,
17	and retrieved electronically, subject to the provi-
18	sions of section 122 relating to the confidential
19	status of applications;
20	"(D) may govern the recognition and con-
21	duct of agents, attorneys, or other persons rep-
22	resenting applicants or other parties before the
23	Office, and may require them, before being ree-
24	ognized as representatives of applicants or
25	other persons, to show that they are of good

1	moral character and reputation and are pos-
2	sessed of the necessary qualifications to render
3	to applicants or other persons valuable service,
4	advice, and assistance in the presentation or
5	prosecution of their applications or other busi-
6	ness before the Office; and
7	${(E)}$ shall recognize the public interest in
8	continuing to safeguard broad access to the
9	United States patent system through the re-
10	duced fee structure for small entities under sec-
11	tion $41(h)(1)$ of this title;
12	"(F) provide for the development of a per-
13	formance-based process that includes quan-
14	titative and qualitative measures and standards
15	for evaluating cost-effectiveness and is consist-
16	ent with the principles of impartiality and com-
17	petitiveness;
18	"(6) may acquire, construct, purchase, lease,
19	hold, manage, operate, improve, alter, and renovate
20	any real, personal, or mixed property, or any interest
21	therein, as it considers necessary to carry out its
22	functions;
23	${(7)(\Lambda)}$ may make such purchases, contracts
24	for the construction, maintenance, or management
25	and operation of facilities, and contracts for supplies

or services, without regard to the provisions of the
 Federal Property and Administrative Services Act of
 1949 (40 U.S.C. 471 and following), the Public
 Buildings Act (40 U.S.C. 601 and following), and
 the Stewart B. McKinney Homeless Assistance Act
 (42 U.S.C. 11301 and following); and

7 "(B) may enter into and perform such pur-8 chases and contracts for printing services, including 9 the process of composition, platemaking, presswork, 10 silk screen processes, binding, microform, and the 11 products of such processes, as it considers necessary 12 to carry out the functions of the Office, without re-13 gard to sections 501 through 517 and 1101 through 14 1123 of title 44;

15 ⁽⁽⁸⁾ may use, with their consent, services, 16 equipment, personnel, and facilities of other depart-17 ments, agencies, and instrumentalities of the Fed-18 eral Government, on a reimbursable basis, and co-19 operate with such other departments, agencies, and 20 instrumentalities in the establishment and use of 21 services, equipment, and facilities of the Office;

22 <u>"(9) may obtain from the Administrator of</u>
23 General Services such services as the Administrator
24 is authorized to provide to other agencies of the

1	United States, on the same basis as those services
2	are provided to other agencies of the United States;
3	${}(10)$ may, when the Director determines that
4	it is practicable, efficient, and cost-effective to do so,
5	use, with the consent of the United States and the
6	agency, government, or international organization
7	concerned, the services, records, facilities, or person-
8	nel of any State or local government agency or in-
9	strumentality or foreign government or international
10	organization to perform functions on its behalf;
11	$\frac{((11))}{(11)}$ may determine the character of and the
12	necessity for its obligations and expenditures and
13	the manner in which they shall be incurred, allowed,
14	and paid, subject to the provisions of this title and
15	the Act of July 5, 1946 (commonly referred to as
16	the 'Trademark Act of 1946');
17	"(12) may retain and use all of its revenues
18	and receipts, including revenues from the sale, lease,
19	or disposal of any real, personal, or mixed property,
20	or any interest therein, of the Office, including for

and receipts, including revenues from the sale, lease,
or disposal of any real, personal, or mixed property,
or any interest therein, of the Office, including for
research and development and capital investment,
subject to the provisions of section 10101 of the
Omnibus Budget Reconciliation Act of 1990 (35)

24 U.S.C. 41 note);

"(13) shall have the priority of the United
 States with respect to the payment of debts from
 bankrupt, insolvent, and decedents' estates;

4 "(14) may execute, in accordance with its by5 laws, rules, and regulations, all instruments nec6 essary and appropriate in the exercise of any of its
7 powers; and

8 ⁽⁽¹⁵⁾ may provide for liability insurance and 9 insurance against any loss in connection with its 10 property, other assets, or operations either by con-11 tract or by self-insurance.

12 In exercising the Director's powers under paragraphs (6) and (7)(A), the Director shall consult with the Adminis-13 trator of General Services when the Director determines 14 15 that it is practicable, efficient, and cost-effective to do so. 16 "(c) CONSTRUCTION.—Nothing in this section shall be construed to nullify, void, cancel, or interrupt any pend-17 ing request-for-proposal let or contract issued by the Gen-18 eral Services Administration for the specific purpose of re-19 20 locating or leasing space to the United States Patent and 21 Trademark Office.".

22 SEC. 113. ORGANIZATION AND MANAGEMENT.

23 Section 3 of title 35, United States Code, is amended
24 to read as follows:

11

1 "§ 3. Officers and employees

2 $\frac{(a)}{DRECTOR}$

3 "(1) IN GENERAL.—The management of the 4 United States Patent and Trademark Office shall be 5 vested in a Director of the United States Patent and 6 Trademark Office (in this title referred to as the 7 'Director'), who shall be a citizen of the United 8 States and who shall be appointed by the President, 9 by and with the advice and consent of the Senate. 10 The Director shall be a person who, by reason of 11 professional background and experience in patent or 12 trademark law, is especially qualified to manage the 13 Office.

14 $\frac{((2))}{\text{DUTHES}}$

15 "(A) IN GENERAL.—The Director shall be
16 responsible for the management and direction
17 of the Office, including the issuance of patents
18 and the registration of trademarks, and shall
19 perform these duties in a fair, impartial, and
20 equitable manner.

21 "(B) CONSULTING WITH THE MANAGE22 MENT ADVISORY BOARD.—The Director shall
23 consult with the Management Advisory Board
24 established in section 5 on a regular basis on
25 matters relating to the operation of the Office,
26 and shall consult with the Advisory Board be-

fore submitting budgetary proposals to the Of-1 2 fice of Management and Budget or changing or 3 proposing to change patent or trademark user 4 fees or patent or trademark regulations. "(C) SECURITY CLEARANCES.—The Direc-5 6 tor, in consultation with the Director of the Of-7 fice of Personnel Management, shall maintain a 8 program for identifying national security posi-9 tions and providing for appropriate security 10 elearances. 11 "(3) TERM.—The Director shall serve a term of 12 5 years, and may continue to serve after the expira-13 tion of the Director's term until a successor is ap-14 pointed and assumes office. The Director may be re-15 appointed to subsequent terms. 16 "(4) OATH.—The Director shall, before taking 17 office, take an oath to discharge faithfully the duties 18 of the Office. 19 "(5) COMPENSATION.—The Director shall be 20 paid an annual rate of basic pay not to exceed the 21 maximum rate of basic pay of the Senior Executive 22 Service established under section 5382 of title 5, in-23 eluding any applicable locality-based comparability 24 payment that may be authorized under section 5304(h)(2)(C) of title 5. In addition, the Director 25

1	may receive a bonus in an amount up to, but not in
2	excess of, 50 percent of such annual rate of basic
3	pay, based upon an evaluation by the Secretary of
4	Commerce of the Director's performance as defined
5	in an annual performance agreement between the
6	Director and the Secretary. The annual performance
7	agreement shall incorporate measurable organization
8	and individual goals in key operational areas as de-
9	lineated in an annual performance plan agreed to by
10	the Director and the Secretary. Payment of a bonus
11	under this paragraph may be made to the Director
12	only to the extent that such payment does not cause
13	the Director's total aggregate compensation in a cal-
14	endar year to equal or exceed the amount of the sal-
15	ary of the President under section 102 of title 3.
16	"(6) Removal.—The Director may be removed
1 7	

17 from office by the President. The President shall
18 provide notification of any such removal to both
19 Houses of Congress.

20 "(7) DESIGNEE OF DIRECTOR.—The Director
21 shall designate an officer of the Office who shall be
22 vested with the authority to act in the capacity of
23 the Director in the event of the absence or incapac24 ity of the Director.

25 "(b) OFFICERS AND EMPLOYEES OF THE OFFICE.

1	"(1) Commissioners.—The Director shall ap-
2	point a Commissioner for Patents and a Commis-
3	sioner for Trademarks for terms that shall expire on
4	the date on which the Director's term expires. The
5	Commissioner for Patents shall be a person with
6	demonstrated experience in patent law and the Com-
7	missioner for Trademarks shall be a person with
8	demonstrated experience in trademark law. The
9	Commissioner for Patents and the Commissioner for
10	Trademarks shall be the principal management ad-
11	visers to the Director on all aspects of the activities
12	of the Office that affect the administration of patent
13	and trademark operations, respectively.
14	"(2) Other officers and employees.—The
15	Director shall—
16	${(A)}$ appoint such officers, employees (in-
17	eluding attorneys), and agents of the Office as
18	the Director considers necessary to carry out
19	the functions of the Office; and
20	"(B) define the authority and duties of
21	such officers and employees and delegate to
22	them such of the powers vested in the Office as
23	the Director may determine.
24	The Office shall not be subject to any administra-
25	tively or statutorily imposed limitation on positions

or personnel, and no positions or personnel of the
 Office shall be taken into account for purposes of
 applying any such limitation.

4 ⁽⁽³⁾ TRAINING OF EXAMINERS.—The Patent 5 and Trademark Office shall develop an incentive 6 program to retain as employees patent and trade-7 mark examiners of the primary examiner grade or 8 higher who are eligible for retirement, for the sole 9 purpose of training patent and trademark examin-10 ers.

11 "(c) CONTINUED APPLICABILITY OF TITLE 5.—Offi-12 cers and employees of the Office shall be subject to the 13 provisions of title 5 relating to Federal employees. Section 14 2302 of title 5 applies to the Office, notwithstanding sub-15 section (a)(2)(C) of such section.

16 "(d) ADOPTION OF EXISTING LABOR AGREE-17 MENTS.—The Office shall adopt all labor agreements 18 which are in effect, as of the day before the effective date 19 of the Patent and Trademark Office Modernization Act, 20 with respect to such Office (as then in effect).

21 "(e) CARRYOVER OF PERSONNEL.

22 <u>"(1) FROM PTO.—Effective as of the effective</u>
23 date of the Patent and Trademark Office Mod24 ernization Act, all officers and employees of the Pat25 ent and Trademark Office on the day before such ef-

1	fective date shall become officers and employees of
2	the Office, without a break in service.
3	"(2) OTHER PERSONNEL.—Any individual who,
4	on the day before the effective date of the Patent
5	and Trademark Office Modernization Act, is an offi-
6	eer or employee of the Department of Commerce
7	(other than an officer or employee under paragraph
8	(1)) shall be transferred to the Office if—
9	"(A) such individual serves in a position
10	for which a major function is the performance
11	of work reimbursed by the Patent and Trade-
12	mark Office, as determined by the Secretary of
13	Commerce;
14	"(B) such individual serves in a position
15	that performed work in support of the Patent
16	and Trademark Office during at least half of
17	the incumbent's work time, as determined by
18	the Secretary of Commerce; or
19	${(C)}$ such transfer would be in the interest
20	of the Office, as determined by the Secretary of
21	Commerce in consultation with the Director.
22	Any transfer under this paragraph shall be effective
23	as of the same effective date as referred to in para-
24	graph (1), and shall be made without a break in
25	service.

1 "(3) ACCUMULATED LEAVE.—The amount of 2 sick and annual leave and compensatory time accu-3 mulated under title 5 before the effective date de-4 scribed in paragraph (1), by those becoming officers 5 or employees of the Office pursuant to this sub-6 section, are obligations of the Office.

7 <u>"(f) Transition Provisions.</u>

8 ⁽⁽¹⁾ INTERIM APPOINTMENT OF DIRECTOR. 9 On or after the effective date of the Patent and 10 Trademark Office Modernization Act, the President 11 shall appoint an individual to serve as the Director 12 until the date on which a Director qualifies under 13 subsection (a). The President shall not make more 14 than one such appointment under this subsection.

15 "(2) CONTINUATION IN OFFICE OF CERTAIN 16 OFFICERS.—(A) The individual serving as the As-17 sistant Commissioner for Patents on the day before 18 the effective date of the Patent and Trademark Of-19 fice Modernization Act may serve as the Commis-20 sioner for Patents until the date on which a Com-21 missioner for Patents is appointed under subsection 22 (b).

23 <u>"(B)</u> The individual serving as the Assistant
24 Commissioner for Trademarks on the day before the
25 effective date of the Patent and Trademark Office

Modernization Act may serve as the Commissioner
 for Trademarks until the date on which a Commis sioner for Trademarks is appointed under subsection
 (b).".

5 SEC. 114. MANAGEMENT ADVISORY BOARD.

6 Chapter 1 of part I of title 35, United States Code,
7 is amended by inserting after section 4 the following:

8 "§5. Patent and Trademark Office Management Advi9 sory Board

10 "(a) Establishment of Management Advisory
11 Board.—

12 "(1) APPOINTMENT.—The United States Pat-13 ent and Trademark Office shall have a Management 14 Advisory Board (hereafter in this title referred to as 15 the 'Advisory Board') of 12 members, 4 of whom 16 shall be appointed by the President, 4 of whom shall 17 be appointed by the Speaker of the House of Rep-18 resentatives, and 4 of whom shall be appointed by 19 the majority leader of the Senate. Not more than 3 20 of the 4 members appointed by each appointing au-21 thority shall be members of the same political party. 22 "(2) TERMS.—Members of the Advisory Board 23 shall be appointed for a term of 4 years each, except that of the members first appointed by each appoint-24 25 ing authority, 1 shall be for a term of 1 year, 1 shall

1 be for a term of 2 years, and 1 shall be for a term 2 of 3 years. No member may serve more than 1 term. 3 "(3) CHAIR.—The President shall designate the chair of the Advisory Board, whose term as chair 4 5 shall be for 3 years. 6 "(4) TIMING OF APPOINTMENTS.—Initial ap-7 pointments to the Advisory Board shall be made 8 within 3 months after the effective date of the Pat-9 ent and Trademark Office Modernization Act, and 10 vacancies shall be filled within 3 months after they 11 occur. "(5) VACANCIES.—Vacancies shall be filled in 12 13 the manner in which the original appointment was 14 made under this subsection. Members appointed to 15 fill a vacancy occurring before the expiration of the 16 term for which the member's predecessor was ap-17 pointed shall be appointed only for the remainder of 18 that term. A member may serve after the expiration 19 of that member's term until a successor is ap-

20 pointed.
21 <u>"(6) COMMITTEES.</u>—The Chair shall designate
22 members of the Advisory Board to serve on a com23 mittee on patent operations and on a committee on
24 trademark operations to perform the duties set forth
25 in subsection (e) as they relate specifically to the Of-

fice's patent operations, and the Office's trademark
 operations, respectively.

"(b) BASIS FOR APPOINTMENTS.—Members of the
4 Advisory Board shall be citizens of the United States who
5 shall be chosen so as to represent the interests of diverse
6 users of the United States Patent and Trademark Office,
7 including inventors, and shall include individuals with sub8 stantial background and achievement in corporate finance
9 and management.

10 "(c) APPLICABILITY OF CERTAIN ETHICS LAWS.—
11 Members of the Advisory Board shall be special Govern12 ment employees within the meaning of section 202 of title
13 18.

14 "(d) MEETINGS.—The Advisory Board shall meet at
15 the call of the chair, not less than every 6 months, to con16 sider an agenda set by the chair.

17 <u>"(e) DUTIES.—The Advisory Board shall</u>—

18 <u>"(1) review the policies, goals, performance,</u>
19 budget, and user fees of the United States Patent
20 and Trademark Office, and advise the Director on
21 these matters; and

22 <u>"(2) within 60 days after the end of each fiscal</u>
23 year, prepare an annual report on the matters re24 ferred to in paragraph (1), transmit the report to
25 the President and the Committees on the Judiciary

of the Senate and the House of Representatives, and
 publish the report in the Patent and Trademark Of fice Official Gazette.

4 "(f) Compensation.—Members of the Advisory 5 Board shall be compensated for each day (including travel time) during which they are attending meetings or con-6 7 ferences of the Advisory Board or otherwise engaged in 8 the business of the Advisory Board, at the rate which is 9 the daily equivalent of the annual rate of basic pay in ef-10 fect for level III of the Executive Schedule under section 5314 of title 5, and while away from their homes or regu-11 12 lar places of business they may be allowed travel expenses, including per diem in lieu of subsistence, as authorized 13 by section 5703 of title 5. 14

15 "(g) ACCESS TO INFORMATION.—Members of the Ad-16 visory Board shall be provided access to records and infor-17 mation in the United States Patent and Trademark Of-18 fice, except for personnel or other privileged information 19 and information concerning patent applications required 20 to be kept in confidence by section 122.".

21 SEC. 115. CONFORMING AMENDMENTS.

22 (a) DUTIES.—Chapter 1 of title 35, United States
23 Code, is amended by striking section 6.

24 (b) REGULATIONS FOR AGENTS AND ATTORNEYS.
25 Section 31 of title 35, United States Code, and the item

1 relating to such section in the table of sections for chapter

2 3 of title 35, United States Code, are repealed.

3 SEC. 116. TRADEMARK TRIAL AND APPEAL BOARD.

4 Section 17 of the Act of July 5, 1946 (commonly re5 ferred to as the "Trademark Act of 1946") (15 U.S.C.
6 1067) is amended to read as follows:

7 "SEC. 17. (a) In every case of interference, opposition 8 to registration, application to register as a lawful concur-9 rent user, or application to cancel the registration of a 10 mark, the Director shall give notice to all parties and shall 11 direct a Trademark Trial and Appeal Board to determine 12 and decide the respective rights of registration.

13 "(b) The Trademark Trial and Appeal Board shall
14 include the Director, the Commissioner for Patents, the
15 Commissioner for Trademarks, and administrative trade16 mark judges who are appointed by the Director.".

17 SEC.117.BOARD OFPATENTAPPEALSANDINTER-18FERENCES.

Chapter 1 of title 35, United States Code, is amended
by striking section 7 and inserting after section 5 the following:

22 "§6. Board of Patent Appeals and Interferences

23 "(a) ESTABLISHMENT AND COMPOSITION.—There
24 shall be in the United States Patent and Trademark Of25 fice a Board of Patent Appeals and Interferences. The Di-

rector, the Commissioner for Patents, the Commissioner
 for Trademarks, and the administrative patent judges
 shall constitute the Board. The administrative patent
 judges shall be persons of competent legal knowledge and
 scientific ability who are appointed by the Director.

6 "(b) DUTIES.—The Board of Patent Appeals and Interferences shall, on written appeal of an applicant, re-7 8 view adverse decisions of examiners upon applications for 9 patents and shall determine priority and patentability of 10 invention in interferences declared under section 135(a). 11 Each appeal and interference shall be heard by at least 12 3 members of the Board, who shall be designated by the Director. Only the Board of Patent Appeals and Inter-13 ferences may grant rehearings.". 14

15 SEC. 118. SUITS BY AND AGAINST THE OFFICE.

16 Chapter 1 of part I of title 35, United States Code,
17 is amended by inserting after section 6 the following new
18 section:

19 "§7. Suits by and against the Office

20 "(a) ACTIONS UNDER UNITED STATES LAW.—Any 21 civil action or proceeding to which the United States Pat-22 ent and Trademark Office is a party is deemed to arise 23 under the laws of the United States. The Federal courts 24 shall have exclusive jurisdiction over all civil actions by 25 or against the Office. "(b) REPRESENTATION BY THE DEPARTMENT OF
 JUSTICE.—The United States Patent and Trademark Of fice shall be deemed an agency of the United States for
 purposes of section 516 of title 28.

5 "(c) PROHIBITION ON ATTACHMENT, LIENS, ETC.
6 No attachment, garnishment, lien, or similar process, in7 termediate or final, in law or equity, may be issued against
8 property of the Office.".

9 SEC. 119. ANNUAL REPORT OF DIRECTOR.

10 Section 14 of title 35, United States Code, is amend11 ed to read as follows:

12 "§ 14. Annual report to Congress

13 "The Director shall report to the Congress, not later than 180 days after the end of each fiscal year, the mon-14 eys received and expended by the Office, the purposes for 15 which the moneys were spent, the quality and quantity of 16 17 the work of the Office, and other information relating to the Office. The report under this section shall also meet 18 the requirements of section 9106 of title 31, to the extent 19 that such requirements are not inconsistent with the pre-20 eeding sentence. The report required under this section 21 22 shall not be deemed to be the report of the United States Patent and Trademark Office under section 9106 of title 23 24 31, and the Director shall file a separate report under such section.". 25

1 SEC. 120. SUSPENSION OR EXCLUSION FROM PRACTICE.

Section 32 of title 35, United States Code, is amended by inserting before the last sentence the following: "The
Director shall have the discretion to designate any attorney who is an officer or employee of the United States
Patent and Trademark Office to conduct the hearing required by this section.".

8 SEC. 121. FUNDING.

9 Section 42 of title 35, United States Code, is amend10 ed to read as follows:

11 "§ 42. Patent and Trademark Office funding

12 "(a) FEES PAYABLE TO THE OFFICE.—All fees for
13 services performed by or materials furnished by the
14 United States Patent and Trademark Office shall be pay15 able to the Office.

16 "(b) USE OF MONEYS.—Moneys from fees shall be available to the United States Patent and Trademark Of-17 fice to carry out, to the extent provided in appropriations 18 Acts, the functions of the Office. Moneys of the Office not 19 20 otherwise used to carry out the functions of the Office shall be kept in cash on hand or on deposit, or invested 21 22 in obligations of the United States or guaranteed by the 23 United States, or in obligations or other instruments 24 which are lawful investments for fiduciary, trust, or public funds. Fees available to the Office under this title shall 25 26 be used for the processing of patent applications and for HR 400 RS

other services and materials relating to patents. Fees
 available to the Office under section 31 of the Act of July
 5, 1946 (commonly referred to as the 'Trademark Act of
 1946'; 15 U.S.C. 1113), shall be used only for the process ing of trademark registrations and for other services and
 materials relating to trademarks.".

7 SEC. 122. EXTENSION OF SURCHARGES ON PATENT FEES.

8 (a) IN GENERAL.—Section 10101 of the Omnibus
9 Budget Reconciliation Act of 1990 (35 U.S.C. 41 note)
10 is amended to read as follows:

11 "SEC. 10101. PATENT AND TRADEMARK OFFICE USER 12 FEES.

13 "(a) SURCHARGES.—There shall be a surcharge on
14 all fees authorized by subsections (a) and (b) of section
15 41 of title 35, United States Code, in order to ensure that
16 the amounts specified in subsection (c) are collected.

17 "(b) USE OF SURCHARGES.—Notwithstanding sec18 tion 3302 of title 31, United States Code, all surcharges
19 collected by the Patent and Trademark Office—

20 <u>"(1) shall be credited to a separate account es-</u>
21 tablished in the Treasury and ascribed to the activi22 ties of the United States Patent and Trademark Of23 fice as offsetting collections,

24 <u>"(2) shall be collected by and available to the</u>
25 United States Patent and Trademark Office for all

authorized activities and operations of the Office, in eluding all direct and indirect costs of services pro vided by the office, and

4 "(3) shall remain available until expended. 5 "(c) ESTABLISHMENT OF SURCHARGES.—The Director of the United States Patent and Trademark Office 6 7 shall establish surcharges under subsection (a), subject to 8 the provisions of section 553 of title 5, United States 9 Code, in order to ensure that \$119,000,000, but not more 10 than \$119,000,000, are collected in fiscal year 1999 and 11 each fiscal year thereafter.

12 "(d) APPROPRIATIONS ACT REQUIRED. Notwith-13 standing subsections (a) through (c), no fee established 14 by subsection (a) shall be collected nor shall be available 15 for spending without prior authorization in appropriations 16 Acts.".

17 (b) EFFECTIVE DATE.—The amendment made by
18 subsection (a) shall take effect on October 1, 1998.

19 SEC. 123. TRANSFERS.

(a) TRANSFER OF FUNCTIONS.—Except to the extent
that such functions, powers, and duties relate to the direction of patent or trademark policy, there are transferred
to, and vested in, the United States Patent and Trademark Office all functions, powers, and duties vested by
law in the Secretary of Commerce or the Department of

Commerce or in the officers or components in the Depart ment of Commerce with respect to the authority to grant
 patents and register trademarks, and in the Patent and
 Trademark Office, as in effect on the day before the effec tive date of this title, and in the officers and components
 of such Office.

7 (b) TRANSFER OF FUNDS AND PROPERTY.—The 8 Secretary of Commerce shall transfer to the United States 9 Patent and Trademark Office, on the effective date of this 10 title, so much of the assets, liabilities, contracts, property, 11 records, and unexpended and unobligated balances of appropriations, authorizations, allocations, and other funds 12 employed, held, used, arising from, available to, or to be 13 made available to the Department of Commerce, including 14 15 funds set aside for accounts receivable, which are related to functions, powers, and duties which are vested in the 16 17 Patent and Trademark Office by this title.

18 SEC. 124. GAO STUDY AND REPORT.

19 The Comptroller General shall conduct a study of 20 and, not later than the date that is 2 years after the effec-21 tive date of this title, submit to the Committee on the Ju-22 diciary of the House of Representatives and the Commit-23 tee on the Judiciary of the Senate a report on—

24 (1) the operations of the Patent and Trademark
25 Office as a Government corporation; and

1 (2) the feasibility and desirability of making the 2 trademark operations of the Patent and Trademark 3 Office a separate Government corporation or agency. Subtitle B—Effective Date; 4 **Technical Amendments** 5 6 SEC. 131. EFFECTIVE DATE. 7 This title and the amendments made by this title 8 shall take effect 4 months after the date of the enactment of this Act. 9 10 SEC. 132. TECHNICAL AND CONFORMING AMENDMENTS. 11 (a) AMENDMENTS TO TITLE 35. 12 (1) The item relating to part I in the table of 13 parts for chapter 35, United States Code, is amend-14 ed to read as follows: "I. United States Patent and Trademark Office 1". 15 (2) The heading for part I of title 35, United 16 States Code, is amended to read as follows: 17 **"PART I—UNITED STATES PATENT AND** 18 TRADEMARK OFFICE". 19 (3) The table of chapters for part I of title 35, 20 United States Code, is amended by amending the 21 item relating to chapter 1 to read as follows: "1. Establishment, Officers and Employees, Functions 1". 22 (4) The table of sections for chapter 1 of title 23 35, United States Code, is amended to read as 24 follows:

CHAPTER 1—ESTABLISHMENT, OFFICERS AND EMPLOYEES, FUNCTIONS

"See.

- <u>"1.</u> Establishment.
- <u>"2.</u> Powers and duties.
- "3. Officers and employees.
- "4. Restrictions on officers and employees as to interest in patents.
- "5. Patent and Trademark Office Management Advisory Board.
- "6. Board of Patent Appeals and Interferences.
- <u>"7.</u> Suits by and against the Office.
- <u>"8.</u> Library.
- <u>"9.</u> Classification of patents.
- "10. Certified copies of records.
- <u>"11.</u> Publications.
- "12. Exchange of copies of patents with foreign countries.
- "13. Copies of patents for public libraries.
- "14. Annual report to Congress.".

3 (5) Section 41(h) of title 35, United States Code, is amended by striking "Commissioner of Patents and 4 5 Trademarks" and inserting "Director". (6) Section 155 of title 35, United States Code, 6 7 is amended by striking "Commissioner of Patents 8 and Trademarks" and inserting "Director". 9 (7) Section 155A(c) of title 35, United States 10 Code, is amended by striking "Commissioner of Pat-11 ents and Trademarks" and inserting "Director". 12 (8) Section 302 of title 35, United States Code, 13 is amended by striking "Commissioner of Patents" and inserting "Director". 14

15 (9) Section 303(b) of title 35, United States
16 Code, is amended by striking "Commissioner's" and
17 inserting "Director's".

1	$(10)(\Lambda)$ Except as provided in subparagraph
2	(B), title 35, United States Code, is amended by
3	striking "Commissioner" each place it appears and
4	inserting "Director".
5	(B) Chapter 17 of title 35, United States Code,
6	is amended by striking "Commissioner" each place
7	it appears and inserting "Commissioner of Patents".
8	(11) Section $41(a)(8)(A)$ of title 35, United
9	States Code, is amended by striking "On" and in-
10	serting "on".
11	(12) Section 157(d) of title 35, United States
12	Code, is amended by striking "Secretary of Com-
13	merce" and inserting "Director".
14	(13) Section 181 of title 35, United States
15	Code, is amended in the third paragraph by striking
16	"Secretary of Commerce under rules prescribed by
17	him" and inserting "Director under rules prescribed
18	by the Patent and Trademark Office".
19	(14) Section 188 of title 35, United States
20	Code, is amended by striking "Secretary of Com-
21	merce" and inserting "Patent and Trademark Of-
22	fice''.
23	(15) Section 202(a) of title 35, United States
24	Code, is amended by striking "iv)" and inserting
25	<u>"(iv)".</u>

1 (b) OTHER PROVISIONS OF LAW.

2	(1)(A) Section 45 of the Act of July 5, 1946
3	(commonly referred to as the "Trademark Act of
4	1946"; 15 U.S.C. 1127), is amended by striking
5	"The term 'Commissioner' means the Commissioner
6	of Patents and Trademarks." and inserting "The
7	term 'Director' means the Director of the United
8	States Patent and Trademark Office.".
9	(B) The Act of July 5, 1946 (commonly re-
10	ferred to as the "Trademark Act of 1946"; 15
11	U.S.C. 1051 and following), except for section 17, as
12	amended by section 116 of this Act, is amended by
13	striking "Commissioner" each place it appears and
14	inserting "Director".
15	(2) Section 9101(3) of title 31, United States
16	Code, is amended by adding at the end the follow-
17	ing:
18	"(R) the United States Patent and Trade-
19	mark Office.".
20	(3) Section 500(e) of title 5, United States
21	Code, is amended by striking "Patent Office" and
22	inserting "United States Patent and Trademark Of-
23	fice".
24	(4) Section $5102(c)(23)$ of title 5, United
	()

1	"(23) administrative patent judges and des-
2	ignated administrative patent judges in the United
3	States Patent and Trademark Office;".
4	(5) Section 5316 of title 5, United States Code
5	(5 U.S.C. 5316) is amended by striking "Commis-
6	sioner of Patents, Department of Commerce.",
7	"Deputy Commissioner of Patents and Trade-
8	marks.", "Assistant Commissioner for Patents.",
9	and "Assistant Commissioner for Trademarks.".
10	(6) Section $9(p)(1)(B)$ of the Small Business
11	Act (15 U.S.C. 638(p)(1)(B)) is amended to read as
12	follows:
13	"(B) the Director of the United States
	"(B) the Director of the United States Patent and Trademark Office; and".
13	
13 14	Patent and Trademark Office; and".
13 14 15	Patent and Trademark Office; and". (7) Section 12 of the Act of February 14, 1903
13 14 15 16	Patent and Trademark Office; and". (7) Section 12 of the Act of February 14, 1903 (15 U.S.C. 1511) is amended by striking "(d) Pat-
 13 14 15 16 17 	Patent and Trademark Office; and". (7) Section 12 of the Act of February 14, 1903 (15 U.S.C. 1511) is amended by striking "(d) Pat- ent and Trademark Office;" and redesignating sub-
 13 14 15 16 17 18 	Patent and Trademark Office; and". (7) Section 12 of the Act of February 14, 1903 (15 U.S.C. 1511) is amended by striking "(d) Pat- ent and Trademark Office;" and redesignating sub- sections (a) through (g) as paragraphs (1) through
 13 14 15 16 17 18 19 	Patent and Trademark Office; and". (7) Section 12 of the Act of February 14, 1903 (15 U.S.C. 1511) is amended by striking "(d) Pat- ent and Trademark Office;" and redesignating sub- sections (a) through (g) as paragraphs (1) through (6), respectively.
 13 14 15 16 17 18 19 20 	Patent and Trademark Office; and". (7) Section 12 of the Act of February 14, 1903 (15 U.S.C. 1511) is amended by striking "(d) Pat- ent and Trademark Office;" and redesignating sub- sections (a) through (g) as paragraphs (1) through (6), respectively. (8) Section 19 of the Tennessee Valley Author-
 13 14 15 16 17 18 19 20 21 	Patent and Trademark Office; and". (7) Section 12 of the Act of February 14, 1903 (15 U.S.C. 1511) is amended by striking "(d) Pat- ent and Trademark Office;" and redesignating sub- sections (a) through (g) as paragraphs (1) through (6), respectively. (8) Section 19 of the Tennessee Valley Author- ity Act of 1933 (16 U.S.C. 831r) is amended—

1 (B) by striking "Commissioner of Patents" 2 and inserting "Director of the United States 3 Patent and Trademark Office". 4 (9) Section 182(b)(2)(A) of the Trade Act of 5 1974 (19 U.S.C. 2242(b)(2)(A)) is amended by 6 striking "Commissioner of Patents and Trade-7 marks" and inserting "Director of the United States 8 Patent and Trademark Office". 9 (10) Section 302(b)(2)(D) of the Trade Act of 1974 (19 U.S.C. 2412(b)(2)(D)) is amended by 10 11 striking "Commissioner of Patents and Trade-12 marks" and inserting "Director of the United States 13 Patent and Trademark Office". 14 (11) The Act of April 12, 1892 (27 Stat. 395; 15 20 U.S.C. 91) is amended by striking "Patent Of-16 fice" and inserting "United States Patent and 17 Trademark Office". 18 (12) Sections 505(m) and 512(o) of the Federal 19 Food, Drug, and Cosmetic Act (21 U.S.C. 355(m) 20 and 360b(o)) are each amended by striking "Patent 21 and Trademark Office of the Department of Com-22 merce" and inserting "United States Patent and 23 Trademark Office". 24 (13) Section 702(d) of the Federal Food, Drug, 25 and Cosmetic Act (21 U.S.C. 372(d)) is amended by

	50
1	striking "Commissioner of Patents" and inserting
2	"Director of the United States Patent and Trade-
3	mark Office''.
4	(14) Section 105(e) of the Federal Alcohol Ad-
5	ministration Act (27 U.S.C. 205(c)) is amended by
6	striking "United States Patent Office" and inserting
7	"United States Patent and Trademark Office".
8	(15) Section 1295(a)(4) of title 28, United
9	States Code, is amended—
10	(Λ) in subparagraph (Λ) by inserting
11	"United States" before "Patent and Trade-
12	mark"; and
13	(B) in subparagraph (B) by striking
14	"Commissioner of Patents and Trademarks"
15	and inserting "Director of the United States
16	Patent and Trademark Office".
17	(16) Section 1744 of title 28, United States
18	Code is amended—
19	(A) by striking "Patent Office" each place
20	it appears in the text and section heading and
21	inserting "United States Patent and Trade-
22	mark Office'';
23	(B) by striking "Commissioner of Patents"
24	and inserting "Director of the United States
25	Patent and Trademark Office"; and

1	(C) by striking "Commissioner" and in-
2	serting "Director".
3	(17) Section 1745 of title 28, United States
4	Code, is amended by striking "United States Patent
5	Office" and inserting "United States Patent and
6	Trademark Office''.
7	(18) Section 1928 of title 28, United States
8	Code, is amended by striking "Patent Office" and
9	inserting "United States Patent and Trademark Of-
10	fice".
11	(19) Section 151 of the Atomic Energy Act of
12	1954 (42 U.S.C. 2181) is amended in subsections c.
13	and d. by striking "Commissioner of Patents" and
14	inserting "Director of the United States Patent and
15	Trademark Office''.
16	(20) Section 152 of the Atomic Energy Act of
17	1954 (42 U.S.C. 2182) is amended by striking
18	"Commissioner of Patents" each place it appears
19	and inserting "Director of the United States Patent
20	and Trademark Office''.
21	(21) Section 305 of the National Aeronautics
22	and Space Act of 1958 (42 U.S.C. 2457) is amend-
23	ed—
24	(A) in subsection (c) by striking "Commis-
25	sioner of Patents" and inserting "Director of

1	the United States Patent and Trademark Office
2	(hereafter in this section referred to as the 'Di-
3	rector')''; and
4	(B) by striking "Commissioner" each sub-
5	sequent place it appears and inserting "Direc-
6	tor".
7	(22) Section 12(a) of the Solar Heating and
8	Cooling Demonstration Act of 1974 (42 U.S.C.
9	5510(a)) is amended by striking "Commissioner of
10	the Patent Office" and inserting "Director of the
11	United States Patent and Trademark Office".
12	(23) Section 1111 of title 44, United States
13	Code, is amended by striking "the Commissioner of
14	Patents,".
15	(24) Section 1114 of title 44, United States
16	Code, is amended by striking "the Commissioner of
17	Patents,".
18	(25) Section 1123 of title 44, United States
19	Code, is amended by striking "the Patent Office,".
20	(26) Sections 1337 and 1338 of title 44, United
21	States Code, and the items relating to those sections
22	in the table of contents for chapter 13 of such title,
23	are repealed.
24	(27) Section 10(i) of the Trading With the

25 Enemy Act (50 U.S.C. App. 10(i)) is amended by

1	striking "Commissioner of Patents" and inserting
2	"Director of the United States Patent and Trade-
3	mark Office''.
4	(28) Section 11 of the Inspector General Act of
5	1978 (5 U.S.C. App.) is amended—
6	(A) in paragraph (1) —
7	(i) by striking "and" before "the chief
8	executive officer of the Resolution Trust
9	Corporation;";
10	(ii) by striking "and" before "the
11	Chairperson of the Federal Deposit Insur-
12	ance Corporation;";
13	(iii) by striking "or" before "the Com-
14	missioner of Social Security,"; and
15	(iv) by inserting "or the Director of
16	the United States Patent and Trademark
17	Office;" after "Social Security Administra-
18	tion;"; and
19	(B) in paragraph (2)—
20	(i) by striking "or" before "the Veter-
21	ans' Administration,"; and
22	(ii) by striking "or the Social Security
23	Administration" and inserting "the Social
24	Security Administration, or the United
25	States Patent and Trademark Office".

Subtitle C—Miscellaneous **Provisions** 2

3 SEC. 141. REFERENCES.

1

(a) IN GENERAL.—Any reference in any other Fed-4 eral law, Executive order, rule, regulation, or delegation 5 of authority, or any document of or pertaining to a depart-6 ment or office from which a function is transferred by this 7 8 title-

9 (1) to the head of such department or office is 10 deemed to refer to the head of the department or of-11 fice to which such function is transferred; or

12 (2) to such department or office is deemed to 13 refer to the department or office to which such fune-14 tion is transferred.

15 (b) SPECIFIC REFERENCES.—Any reference in any other Federal law, Executive order, rule, regulation, or 16 delegation of authority, or any document of or pertaining 17 to the Patent and Trademark Office-18

19 (1) to the Commissioner of Patents and Trade-20marks is deemed to refer to the Director of the 21 United States Patent and Trademark Office;

22 (2) to the Assistant Commissioner for Patents 23 is deemed to refer to the Commissioner for Patents: 24 θ

(3) to the Assistant Commissioner for Trade marks is deemed to refer to the Commissioner for
 Trademarks.

4 SEC. 142. EXERCISE OF AUTHORITIES.

5 Except as otherwise provided by law, a Federal offieial to whom a function is transferred by this title may, 6 7 for purposes of performing the function, exercise all au-8 thorities under any other provision of law that were avail-9 able with respect to the performance of that function to 10 the official responsible for the performance of the function immediately before the effective date of the transfer of the 11 function under this title. 12

13 SEC. 143. SAVINGS PROVISIONS.

14 (a) LEGAL DOCUMENTS.—All orders, determinations,
15 rules, regulations, permits, grants, loans, contracts, agree16 ments, certificates, licenses, and privileges—

(1) that have been issued, made, granted, or allowed to become effective by the President, the Secretary of Commerce, any officer or employee of any office transferred by this title, or any other Government official, or by a court of competent jurisdiction, in the performance of any function that is transferred by this title, and

24 (2) that are in effect on the effective date of
25 such transfer (or become effective after such date

pursuant to their terms as in effect on such effective
 date),

3 shall continue in effect according to their terms until
4 modified, terminated, superseded, set aside, or revoked in
5 accordance with law by the President, any other author6 ized official, a court of competent jurisdiction, or operation
7 of law.

8 (b) PROCEEDINGS.—This title shall not affect any 9 proceedings or any application for any benefits, service, 10 license, permit, certificate, or financial assistance pending on the effective date of this title before an office trans-11 ferred by this title, but such proceedings and applications 12 shall be continued. Orders shall be issued in such proceed-13 ings, appeals shall be taken therefrom, and payments shall 14 be made pursuant to such orders, as if this title had not 15 been enacted, and orders issued in any such proceeding 16 17 shall continue in effect until modified, terminated, superseded, or revoked by a duly authorized official, by a court 18 of competent jurisdiction, or by operation of law. Nothing 19 in this subsection shall be considered to prohibit the dis-20 continuance or modification of any such proceeding under 21 22 the same terms and conditions and to the same extent that 23 such proceeding could have been discontinued or modified 24 if this title had not been enacted.

1 (c) SUITS.—This title shall not affect suits com-2 menced before the effective date of this title, and in all 3 such suits, proceedings shall be had, appeals taken, and 4 judgments rendered in the same manner and with the 5 same effect as if this title had not been enacted.

6 (d) NONABATEMENT OF ACTIONS.—No suit, action, 7 or other proceeding commenced by or against the Depart-8 ment of Commerce or the Secretary of Commerce, or by 9 or against any individual in the official capacity of such 10 individual as an officer or employee of an office trans-11 ferred by this title, shall abate by reason of the enactment 12 of this title.

(e) CONTINUANCE OF SUITS.—If any Government officer in the official capacity of such officer is party to a suit with respect to a function of the officer, and under this title such function is transferred to any other officer or office, then such suit shall be continued with the other officer or the head of such other office, as applicable, substituted or added as a party.

20 (f) ADMINISTRATIVE PROCEDURE AND JUDICIAL RE-21 VIEW.—Except as otherwise provided by this title, any 22 statutory requirements relating to notice, hearings, action 23 upon the record, or administrative or judicial review that 24 apply to any function transferred by this title shall apply 25 to the exercise of such function by the head of the Federal agency, and other officers of the agency, to which such
 function is transferred by this title.

3 SEC. 144. TRANSFER OF ASSETS.

4 Except as otherwise provided in this title, so much 5 of the personnel, property, records, and unexpended balances of appropriations, allocations, and other funds em-6 7 ployed, used, held, available, or to be made available in 8 connection with a function transferred to an official or 9 agency by this title shall be available to the official or the 10 head of that agency, respectively, at such time or times as the Director of the Office of Management and Budget 11 directs for use in connection with the functions trans-12 13 ferred.

14 SEC. 145. DELEGATION AND ASSIGNMENT.

15 Except as otherwise expressly prohibited by law or otherwise provided in this title, an official to whom fune-16 tions are transferred under this title (including the head 17 of any office to which functions are transferred under this 18 title) may delegate any of the functions so transferred to 19 such officers and employees of the office of the official as 20 the official may designate, and may authorize successive 21 22 redelegations of such functions as may be necessary or appropriate. No delegation of functions under this section 23 24 or under any other provision of this title shall relieve the

official to whom a function is transferred under this title
 of responsibility for the administration of the function.

3 SEC. 146. AUTHORITY OF DIRECTOR OF THE OFFICE OF 4 MANAGEMENT AND BUDGET WITH RESPECT 5 TO FUNCTIONS TRANSFERRED.

6 (a) DETERMINATIONS.—If necessary, the Director of
7 the Office of Management and Budget shall make any de8 termination of the functions that are transferred under
9 this title.

10 (b) INCIDENTAL TRANSFERS.—The Director of the 11 Office of Management and Budget, at such time or times 12 as the Director shall provide, may make such determinations as may be necessary with regard to the functions 13 transferred by this title, and to make such additional inci-14 15 dental dispositions of personnel, assets, liabilities, grants, contracts, property, records, and unexpended balances of 16 appropriations, authorizations, allocations, and other 17 funds held, used, arising from, available to, or to be made 18 available in connection with such functions, as may be nec-19 essary to carry out the provisions of this title. The Direc-20 tor shall provide for the termination of the affairs of all 21 22 entities terminated by this title and for such further measures and dispositions as may be necessary to effectuate 23 the purposes of this title. 24

1 SEC. 147. CERTAIN VESTING OF FUNCTIONS CONSIDERED 2 TRANSFERS.

For purposes of this title, the vesting of a function in a department or office pursuant to reestablishment of an office shall be considered to be the transfer of the function.

7 SEC. 148. AVAILABILITY OF EXISTING FUNDS.

8 Existing appropriations and funds available for the 9 performance of functions, programs, and activities terminated pursuant to this title shall remain available, for the 10 duration of their period of availability, for necessary ex-11 penses in connection with the termination and resolution 12 13 of such functions, programs, and activities, subject to the submission of a plan to the Committees on Appropriations 14 of the House and Senate in accordance with the proce-15 dures set forth in section 605 of the Departments of Com-16 merce, Justice, and State, the Judiciary, and Related 17 Agencies Appropriations Act 1997. 18

19 SEC. 149. DEFINITIONS.

- 20 For purposes of this title—
- 21 (1) the term "function" includes any duty, obli22 gation, power, authority, responsibility, right, privi23 lege, activity, or program; and
- 24 (2) the term "office" includes any office, ad25 ministration, agency, bureau, institute, council, unit,
 26 organizational entity, or component thereof.

Subtitle D—Under Secretary of Commerce for Intellectual Prop erty Policy

4 SEC. 151. UNDER SECRETARY OF COMMERCE FOR INTEL-

LECTUAL PROPERTY POLICY.

5

6 (a) APPOINTMENT.—There shall be within the De-7 partment of Commerce an Under Secretary of Commerce for Intellectual Property Policy, who shall be appointed 8 9 by the President, by and with the advice and consent of 10 the Senate. On or after the effective date of this title, the President may appoint an individual to serve as the Under 11 Secretary until the date on which an Under Secretary 12 qualifies under this subsection. The President shall not 13 make more than 1 appointment under the preceding sen-14 15 tence.

(b) DUTIES.—The Under Secretary of Commerce for
Intellectual Property Policy, under the direction of the
Secretary of Commerce, shall perform the following functions with respect to intellectual property policy:

20 (1) In coordination with the Under Secretary of
21 Commerce for International Trade, promote exports
22 of goods and services of the United States industries
23 that rely on intellectual property.

	10
1	(2) Advise the President, through the Secretary
2	of Commerce, on national and international intellee-
3	tual property policy issues.
4	(3) Advise Federal departments and agencies
5	on matters of intellectual property protection in
6	other countries.
7	(4) Provide guidance, as appropriate, with re-
8	spect to proposals by agencies to assist foreign gov-
9	ernments and international intergovernmental orga-
10	nizations on matters of intellectual property protec-
11	tion.
12	(5) Conduct programs and studies related to
13	the effectiveness of intellectual property protection
14	throughout the world.
15	(6) Advise the Secretary of Commerce on pro-
16	grams and studies relating to intellectual property
17	policy that are conducted, or authorized to be con-
18	ducted, cooperatively with foreign patent and trade-
19	mark offices and international intergovernmental or-
20	ganizations.
21	(7) In coordination with the Department of
22	State, conduct programs and studies cooperatively
23	with foreign intellectual property offices and inter-
24	national intergovernmental organizations.

1 (c) DEPUTY UNDER SECRETARIES.—To assist the Under Secretary of Commerce for Intellectual Property 2 Policy, the Secretary of Commerce shall appoint a Deputy 3 Under Secretary for Patent Policy and a Deputy Under 4 Secretary for Trademark Policy as members of the Senior 5 Executive Service in accordance with the provisions of title 6 7 5, United States Code. The Deputy Under Secretaries 8 shall perform such duties and functions as the Under Sec-9 retary for Intellectual Property Policy shall prescribe.

10 (d) COMPENSATION.—Section 5314 of title 5, United
11 States Code, is amended by adding at the end the follow12 ing:

13 <u>"Under Secretary of Commerce for Intellectual</u>
14 Property Policy.".

15 (e) FUNDING.—Funds available to the United States Patent and Trademark Office shall be made available for 16 all expenses of the office of the Under Secretary for Intel-17 lectual Property Policy, subject to prior approval in appro-18 19 priations Acts. Amounts made available under this subsection shall not exceed 2 percent of the projected annual 20 revenues of the Patent and Trademark Office from fees 21 for services and goods of that Office. The Secretary of 22 Commerce shall determine the budget requirements of the 23 24 office of the Under Secretary for Intellectual Property Pol-25 iey.

2 Nothing in section 151 shall derogate from the duties 3 of the United States Trade Representative as set forth in section 141 of the Trade Act of 1974 (19 U.S.C. 2171). 4 -EXAMINING PROCE-TTLE **H**– 5 DURE **IMPROVEMENTS:** PUB-6 LICATION WITH PROVISIONAL 7 **ROYALTIES;** TERM EXTEN-8 **SIONS: FURTHER EXAMINA**-9 TION 10

11 SEC. 201. SHORT TITLE.

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12 This title may be cited as the "Examining Procedure
13 Improvements Act".

14 SEC. 202. PUBLICATION.

15 Section 122 of title 35, United States Code, is
16 amended to read as follows:

17 "§122. Confidential status of applications; publica-

18 **tion of patent applications**

19 "(a) CONFIDENTIALITY.—Except as provided in sub-20 section (b), applications for patents shall be kept in con-21 fidence by the Patent and Trademark Office and no infor-22 mation concerning applications for patents shall be given 23 without authority of the applicant or owner unless nec-24 essary to carry out the provisions of an Act of Congress 25 or in such special circumstances as may be determined by 26 the Director. 1 ^{••}(b) PUBLICATION.—

2	"(1) IN GENERAL. (A) Subject to paragraph
3	(2), each application for patent, except applications
4	for design patents filed under chapter 16 of this title
5	and provisional applications filed under section
6	111(b) of this title, shall be published, in accordance
7	with procedures determined by the Director, prompt-
8	ly after the expiration of a period of 18 months from
9	the earliest filing date for which a benefit is sought
10	under this title. At the request of the applicant, an
11	application may be published earlier than the end of
12	such 18-month period.
13	"(B) No information concerning published pat-
14	ent applications shall be made available to the public
15	except as the Director determines.
16	"(C) Notwithstanding any other provision of
17	law, a determination by the Director to release or
18	not to release information concerning a published
19	patent application shall be final and nonreviewable.
20	${}(2)$ Exceptions.—(A) An application that is

21 no longer pending shall not be published.

22 "(B) An application that is in the process of
23 being reviewed by the Atomic Energy Commission,
24 the Department of Defense, or a defense agency
25 pursuant to section 181 of this title shall not be

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1 published until the Director has been notified by the 2 Atomic Energy Commission, the Secretary of De-3 fense, or the chief officer of the defense agency, as 4 the case may be, that in the opinion of the Atomie 5 Energy Commission, the Secretary of Defense, or 6 such chief officer, as the case may be, publication or 7 disclosure of the invention by the granting of a pat-8 ent would not be detrimental to the national security 9 of the United States.

10 <u>"(C) An application that is subject to a secrecy</u>
11 order pursuant to section 181 of this title shall not
12 be published.

13 "(D) An application filed by a small business 14 concern entitled to reduced fees under section 15 41(h)(1) of this title, by an individual who is an independent inventor entitled to reduced fees under 16 17 such section, or by an institution of higher education 18 (as defined in section 1202 of the Higher Education 19 Act of 1965) entitled to reduced fees under such see-20 tion 41(h)(1) shall not be published until a patent 21 is issued thereon, except upon the request of the ap-22 plicant, or in any of the following circumstances:

23 "(i) In the case of an application under
24 section 111(a) for a patent for an invention for
25 which the applicant intends to file or has filed

1	an application for a patent in a foreign country,
2	the Commissioner may publish, at the discre-
3	tion of the Commissioner and by means deter-
4	mined suitable for the purpose, no more than
5	that data from such application under section
6	111(a) which will be made or has been made
7	public in such foreign country. Such a publica-
8	tion shall be made only after the date of the
9	publication in such foreign country and shall be
10	made only if the data is not available, or cannot
11	be made readily available, in the English lan-
12	guage through commercial services.
13	"(ii) If the Commissioner determines that
14	a patent application which is filed after the date
15	of the enactment of this paragraph—
16	${}(I)$ has been pending more than 5
17	years from the effective filing date of the
18	application,
19	"(II) has not been previously pub-
20	lished by the Patent and Trademark Of-
21	fice,
22	"(III) is not under any appellate re-
23	view by the Board of Patent Appeals and
24	Interferences,

${(IV)}$ is not under interference pro-
$\frac{\text{ceedings in accordance with section } 135(a)}{a}$
"(V) is not under any secrecy order
pursuant to section 181,
"(VI) is not being diligently pursued
by the applicant in accordance with this
title, and
"(VII) is not in abandonment,
the Commissioner shall notify the applicant of
such determination.
"(iii) An applicant which received notice of
a determination described in elause (ii) may,
within 30 days of receiving such notice, petition
the Commissioner to review the determination
to verify that subclauses (I) through (VII) are
all applicable to the applicant's application. If
the applicant makes such a petition, the Com-
missioner shall not publish the applicant's ap-
plication before the Commissioner's review of
the petition is completed. If the applicant does
not submit a petition, the Commissioner may
publish the applicant's application no earlier
than 90 days after giving such a notice.
"(iv) If after the date of the enactment of

24 $\frac{1}{(1V)}$ if after the date of the enactment of 25 this paragraph a continuing application has

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1	been filed more than 6 months after the date of
2	the initial filing of an application, the Commis-
3	sioner shall notify the applicant under such ap-
4	plication. The Commissioner shall establish a
5	procedure for an applicant which receives such
6	a notice to demonstrate that the purpose of the
7	continuing application was for reasons other
8	than to achieve a delay in the time of publica-
9	tion of the application. If the Commissioner
10	agrees with such a demonstration by the appli-
11	cant, the Commissioner shall not publish the
12	applicant's application. If the Commissioner
13	does not agree with such a demonstration by
14	the applicant or if the applicant does not make
15	an attempt at such a demonstration within a
16	reasonable period of time as determined by the
17	Commissioner, the Commissioner shall publish
18	the applicant's application.
19	$\frac{(E)(i)}{(E)}$ Upon the request at the time of filing
20	by an applicant that is a small business concern or
21	an independent inventor entitled to reduced fees

an independent inventor entitled to reduced fees
under section 41(h)(1) of this title, the application
shall not be published in accordance with paragraph
(1) until 3 months after the Director makes a second notification to such applicant on the merits of

1 the application under section 132 of this title. The 2 Director may require applicants that no longer have 3 the status of a small business concern or an inde-4 pendent inventor to so notify the Director not later 5 than 15 months after the earliest filing date for 6 which a benefit is sought under this title. 7 "(ii) Applications filed pursuant to section 363 8 of this title, applications asserting priority under 9 section 119 or 365(a) of this title, and applications 10 asserting the benefit of an earlier application under 11 section 120 or 365(e) of this title shall not be eligi-12 ble for a request pursuant to this subparagraph. 13 "(iii) Applications asserting the benefit of an 14 earlier application under section 121 shall not be eli-15 gible for a request pursuant to this subparagraph 16 unless filed within 2 months after the date on which 17 the Director required the earlier application to be restricted to 1 of 2 or more inventions in the earlier 18 19 application. 20 "(iv) In a request under this subparagraph, the 21 applicant shall certify that the invention disclosed in

the application was not and will not be the subject
of an application filed in a foreign country.

"(v) The Director may establish appropriate
 procedures and nominal fees for making a request
 under this subparagraph.

4 "(F)(i) In a case in which an applicant, after
5 making a request under subparagraph (E)(i), deter6 mines to file an application in a foreign country, the
7 applicant shall notify the Director promptly. The application shall then be published in accordance with
9 the provisions of paragraph (1).

10 <u>"(ii)</u> The Director may establish appropriate
11 fees to cover the costs of processing notifications
12 under elause (i), including the costs of any special
13 handling of applications resulting from the initial re14 quest under subparagraph (E)(i).

15 <u>"(F) No fee established under this section shall</u>
16 be collected nor shall be available for spending with17 out prior authorization in appropriations Acts.

18 "(c) PRE-ISSUANCE OPPOSITION.—The provisions of 19 this section shall not operate to create any new oppor-20 tunity for pre-issuance opposition. The Director may es-21 tablish appropriate procedures to ensure that this section 22 does not create any new opportunity for pre-issuance op-23 position.".

 1
 SEC. 203. TIME FOR CLAIMING BENEFIT OF EARLIER FIL

 2
 ING DATE.

3 (a) IN A FOREIGN COUNTRY.—Section 119(b) of title 4 35, United States Code, is amended to read as follows: 5 $\frac{(b)(1)}{(b)}$ No application for patent shall be entitled to this right of priority unless a claim is filed in the Patent 6 7 and Trademark Office, at such time during the pendency 8 of the application as is required by the Director, that iden-9 tifies the foreign application by specifying its application number, the country in or for which the application was 10 11 filed, and the date of its filing.

12 "(2) The Director may consider the failure of the ap-13 plicant to file a timely claim for priority as a waiver of 14 any such claim, and may require the payment of a sur-15 charge as a condition of accepting an untimely claim dur-16 ing the pendency of the application.

17 "(3) The Director may require a certified copy of the original foreign application, specification, and drawings 18 upon which it is based, a translation if not in the English 19 language, and such other information as the Director con-20 siders necessary. Any such certification shall be made by 21 the intellectual property authority in the foreign country 22 23 in which the foreign application was filed and show the 24 date of the application and of the filing of the specification and other papers.". 25

1 (b) IN THE UNITED STATES.—Section 120 of title 2 35, United States Code, is amended by adding at the end the following: "No application shall be entitled to the bene-3 fit of an earlier filed application under this section unless 4 5 an amendment containing the specific reference to the earlier filed application is submitted at such time during the 6 7 pendency of the application as is required by the Commis-8 sioner. The Director may consider the failure to submit 9 such an amendment within that time period as a waiver 10 of any benefit under this section. The Director may establish procedures, including the payment of a surcharge, to 11 accept unavoidably late submissions of amendments under 12 this section.". 13

14 SEC. 204. PROVISIONAL RIGHTS.

15 Section 154 of title 35, United States Code, is
16 amended—

17 (1) in the section caption by inserting "; pro18 visional rights" after "patent"; and

19 (2) by adding at the end the following new sub-

20 section:

21 <u>"(d) Provisional Rights.</u>

22 <u>"(1) IN GENERAL.</u>—In addition to other rights
23 provided by this section, a patent shall include the
24 right to obtain a reasonable royalty from any person
25 who, during the period beginning on the date of pub-

1	lication of the application for such patent pursuant
2	to section 122(b) of this title, or in the case of an
3	international application filed under the treaty de-
4	fined in section 351(a) of this title designating the
5	United States under Article 21(2)(a) of such treaty,
6	the date of publication of the application, and ending
7	on the date the patent is issued—
8	"(A)(i) makes, uses, offers for sale, or sells
9	in the United States the invention as claimed in
10	the published patent application or imports
11	such an invention into the United States; or
12	${}$ (ii) if the invention as elaimed in the pub-
13	lished patent application is a process, uses, of-
14	fers for sale, or sells in the United States or
15	imports into the United States products made
16	by that process as claimed in the published pat-
17	ent application; and
18	"(B) had actual notice of the published
19	patent application and, where the right arising
20	under this paragraph is based upon an inter-
21	national application designating the United
22	States that is published in a language other
23	than English, a translation of the international
24	application into the English language.

1	"(2) Right based on substantially iden-
2	TICAL INVENTIONS.—The right under paragraph (1)
3	to obtain a reasonable royalty shall not be available
4	under this subsection unless the invention as claimed
5	in the patent is substantially identical to the inven-
6	tion as claimed in the published patent application.
7	${}$ (3) Time limitation on obtaining a rea-
8	SONABLE ROYALTY.—The right under paragraph (1)
9	to obtain a reasonable royalty shall be available only
10	in an action brought not later than 6 years after the
11	patent is issued. The right under paragraph (1) to
12	obtain a reasonable royalty shall not be affected by
13	the duration of the period described in paragraph
14	(1).
15	"(4) Requirements for international ap-
16	PLICATIONS.—The right under paragraph (1) to ob-
17	tain a reasonable royalty based upon the publication
18	under the treaty defined in section 351(a) of this
19	title of an international application designating the
20	United States shall commence from the date that

19 title of an international application designating the 20 United States shall commence from the date that 21 the Patent and Trademark Office receives a copy of 22 the publication under such treaty of the inter-23 national application, or, if the publication under the 24 treaty of the international application is in a lan-25 guage other than English, from the date that the

1	Patent and Trademark Office receives a translation
2	of the international application in the English lan-
3	guage. The Director may require the applicant to
4	provide a copy of the international publication of the
5	international application and a translation thereof.".
6	SEC. 205. PRIOR ART EFFECT OF PUBLISHED APPLICA-
7	TIONS.
8	Section 102(e) of title 35, United States Code, is
9	amended to read as follows:
10	"(e) the invention was described in—
11	"(1) an application for patent, published pursu-
12	ant to section 122(b) of this title, by another filed
13	in the United States before the invention by the ap-
14	plicant for patent, except that an international appli-
15	cation filed under the treaty defined in section
16	351(a) of this title shall have the effect under this
17	subsection of a national application published under
18	section 122(b) of this title only if the international
19	application designating the United States was pub-
20	lished under Article 21(2)(a) of such treaty in the
21	English language, or
22	${}(2)$ a patent granted on an application for pat-
23	ent by another filed in the United States before the
24	invention by the applicant for patent, or".

1 SEC. 206. COST RECOVERY FOR PUBLICATION.

2	The Director of the United States Patent and Trade-
3	mark Office shall recover the cost of early publication re-
4	quired by the amendment made by section 202 by adjust-
5	ing the filing, issue, and maintenance fees under title 35,
6	United States Code, by charging a separate publication
7	fee, or by any combination of these methods.
8	SEC. 207. CONFORMING CHANGES.
9	The following provisions of title 35, United States
10	Code, are amended:
11	(1) Section 11 is amended in paragraph 1 of
12	subsection (a) by inserting "and published applica-
13	tions for patents" after "Patents".
14	(2) Section 12 is amended—
15	(Λ) in the section caption by inserting
16	"and applications" after "patents"; and
17	(B) by inserting "and published applica-
18	tions for patents" after "patents".
19	(3) Section 13 is amended—
20	(Λ) in the section caption by inserting
21	"and applications" after "patents"; and
22	(B) by inserting "and published applica-
23	tions for patents" after "patents".
24	(4) The items relating to sections 12 and 13 in
25	the table of sections for chapter 1, as amended by

section $132(a)(4)$ of this Act, are each amended by
inserting "and applications" after "patents".
(5) The item relating to section 122 in the table
of sections for chapter 11 is amended by inserting
"; publication of patent applications" after "applica-
tions".
(6) The item relating to section 154 in the table
of sections for chapter 14 is amended by inserting
"; provisional rights" after "patent".
(7) Section 181 is amended—
(A) in the first paragraph—
(i) by inserting "by the publication of
an application or" after "disclosure"; and
(ii) by inserting "the publication of

15	the application or" after "withhold";
16	(B) in the second paragraph by inserting

17	"by the publication of an application or" after
18	"disclosure of an invention";

(C) in the third paragraph—

20	(i) by inserting "by the publication of
21	the application or" after "disclosure of the
22	invention"; and

23	(ii) by inserting "the publication of
24	the application or" after "withhold"; and

1	(D) in the fourth paragraph by inserting
2	"the publication of an application or" after
3	"and" in the first sentence.
4	(8) Section 252 is amended in the first para-
5	graph by inserting "substantially" before "identical"
6	each place it appears.
7	(9) Section 284 is amended by adding at the
8	end of the second paragraph the following: "In-
9	creased damages under this paragraph shall not
10	apply to provisional rights under section 154(d) of
11	this title.".
12	(10) Section 374 is amended to read as follows:
13	"§374. Publication of international application: Ef-
13 14	"§ 374. Publication of international application: Ef- feet
14 15	feet
14 15	feet "The publication under the treaty defined in section 351(a) of this title of an international application des-
14 15 16	feet "The publication under the treaty defined in section 351(a) of this title of an international application des-
14 15 16 17	feet "The publication under the treaty defined in section 351(a) of this title of an international application des- ignating the United States shall confer the same rights
14 15 16 17 18	feet "The publication under the treaty defined in section 351(a) of this title of an international application des- ignating the United States shall confer the same rights and shall have the same effect under this title as an appli-
14 15 16 17 18 19	feet "The publication under the treaty defined in section 351(a) of this title of an international application des- ignating the United States shall confer the same rights and shall have the same effect under this title as an appli- cation for patent published under section 122(b), except
 14 15 16 17 18 19 20 	feet "The publication under the treaty defined in section 351(a) of this title of an international application des- ignating the United States shall confer the same rights and shall have the same effect under this title as an appli- cation for patent published under section 122(b), except as provided in sections 102(c) and 154(d) of this title.".
 14 15 16 17 18 19 20 21 	feet "The publication under the treaty defined in section 351(a) of this title of an international application des- ignating the United States shall confer the same rights and shall have the same effect under this title as an appli- cation for patent published under section 122(b), except as provided in sections 102(c) and 154(d) of this title.". (11) Section 135(b) of title 35, United States
 14 15 16 17 18 19 20 21 22 	feet "The publication under the treaty defined in section 351(a) of this title of an international application des- ignating the United States shall confer the same rights and shall have the same effect under this title as an appli- cation for patent published under section 122(b), except as provided in sections 102(c) and 154(d) of this title.". (11) Section 135(b) of title 35, United States Code, is amended to read as follows:

1	"(A) such a claim is made prior to 1 year after
2	the date on which the patent was granted; and
3	${(B)}$ the applicant files evidence which dem-
4	onstrates that the applicant is prima facie entitled to
5	a judgment relative to the patent.
6	$((2)(A) \land claim which is the same as, or for the same$
7	or substantially the same subject matter as, a claim of
8	a published application may only be made in an applica-
9	tion filed after the date of publication of the published
10	application if, except in a case to which subparagraph (B)
11	applies
12	"(i) such a claim is made prior to 1 year after
13	the date of publication of the published application;
14	and
15	${}$ (ii) the applicant of the application filed after
16	the date of publication of the published application
17	files evidence that demonstrates that the applicant is
18	prima facie entitled to a judgment relative to the
19	published application.
20	"(B) If the applicant of the application filed after the
21	date of publication of the published application alleges
22	that the invention claimed in the published application was
23	derived from that applicant, such a claim may only be
24	made if that applicant files evidence which demonstrates

1	that the applicant is prima facie entitled to a judgment
2	relative to the published application.".
3	SEC. 208. PATENT TERM EXTENSION AUTHORITY.
4	Section 154(b) of title 35, United States Code, is
5	amended to read as follows:
6	^{••} (b) TERM EXTENSION.—
7	"(1) Basis for patent term extension.—
8	"(A) DELAY.—Subject to the limitations
9	set forth in paragraph (2), if the issue of an
10	original patent is delayed due to—
11	"(i) a proceeding under section 135(a)
12	of this title, including any appeal under
13	section 141, or any civil action under sec-
14	tion 146, of this title,
15	"(ii) the imposition of an order pursu-
16	ant to section 181 of this title,
17	"(iii) review by the Board of Patent
18	Appeals and Interferences or by a Federal
19	court in a case in which the patent was
20	issued pursuant to a decision in the review
21	reversing an adverse determination of pat-
22	entability, or
23	"(iv) an unusual administrative delay
24	by the Patent and Trademark Office in
25	issuing the patent,

1	the term of the patent shall be extended for the
2	period of delay.
3	"(B) Administrative delay.—For pur-
4	poses of subparagraph (A)(iv), an unusual ad-
5	ministrative delay by the Patent and Trade-
6	mark Office is the failure to—
7	"(i) make a notification of the rejec-
8	tion of any claim for a patent or any objec-
9	tion or argument under section 132 of this
10	title or give or mail a written notice of al-
11	lowance under section 151 of this title not
12	later than 14 months after the date on
13	which the application was filed;
14	"(ii) respond to a reply under section
15	132 of this title or to an appeal taken
16	under section 134 of this title not later
17	than 4 months after the date on which the
18	reply was filed or the appeal was taken;
19	"(iii) act on an application not later
20	than 4 months after the date of a decision
20 21	than 4 months after the date of a decision by the Board of Patent Appeals and Inter-
21	by the Board of Patent Appeals and Inter-

1	case in which allowable claims remain in
2	an application;
3	${}$ (iv) issue a patent not later than 4
4	months after the date on which the issue
5	fee was paid under section 151 of this title
6	and all outstanding requirements were sat-
7	isfied; or
8	"(v) issue a patent within 3 years
9	after the filing date of the application in
10	the United States, if the applicant—
11	${}$ (I) has not obtained further lim-
12	ited examination of the application
13	under section 209 of the Examining
14	Procedure Improvements Act;
15	"(II) has not benefitted from an
16	extension of patent term under clause
17	(i), (ii) , or (iii) of paragraph $(1)(A)$;
18	"(III) has not sought or obtained
19	appellate review by the Board of Pat-
20	ent Appeals and Interferences or by a
21	Federal Court other than in a case in
22	which the patent was issued pursuant
23	to a decision in the review reversing
24	an adverse determination of patent-
25	ability; and

 1
 "(IV) has not requested any

 2
 delay in the processing of the applica

 3
 tion by the Patent and Trademark Of

 4
 fice.

5 <u>"(2) LIMITATIONS. (A) The total duration of</u> 6 any extensions granted pursuant to either clause (iii) 7 or (iv) of paragraph (1)(A) or both such clauses 8 shall not exceed 10 years. To the extent that periods 9 of delay attributable to grounds specified in para-10 graph (1) overlap, the period of any extension grant-11 ed under this subsection shall not exceed the actual 12 number of days the issuance of the patent was de-13 layed.

14 "(B) The period of extension of the term of a 15 patent under clause (iv) of paragraph (1)(A), which 16 is based on the failure of the Patent and Trademark 17 Office to meet the criteria set forth in clause (v) of 18 paragraph (1)(B), shall be reduced by the cumu-19 lative total of any periods of time that an applicant 20 takes to respond in excess of 3 months after the 21 date on which the Patent and Trademark Office 22 makes any rejection, objection, argument, or other 23 request.

24 <u>"(C)</u> The period of extension of the term of a
25 patent under this subsection shall be reduced by a

1	period equal to the time in which the applicant failed
2	to engage in reasonable efforts to conclude prosecu-
3	tion of the application. The Director shall prescribe
4	regulations establishing the circumstances that con-
5	stitute a failure of an applicant to engage in reason-
6	able efforts to conclude processing or examination of
7	an application in order to ensure that applicants are
8	appropriately compensated for any delays by the
9	Patent and Trademark Office in excess of the time
10	periods specified in paragraph (1)(B).
11	${}$ (D) No patent the term of which has been dis-
12	elaimed beyond a specified date may be extended
13	under this section beyond the expiration date speci-
14	fied in the disclaimer.
15	"(3) Procedures.—The Director shall pre-
16	scribe regulations establishing procedures for the no-
17	tification of patent term extensions under this sub-
18	section and procedures for contesting patent term
19	extensions under this subsection.".
20	SEC. 209. FURTHER EXAMINATION OF PATENT APPLICA-
21	TIONS.
22	Section 132 of title 35, United States Code, is
23	amended—
24	(1) in the first sentence by striking "Whenever"
25	and inserting "(a) Whenever"; and

1 (2) by adding at the end the following: 2 "(b) The Director shall prescribe regulations to provide for the further limited examination of applications for 3 patent at the request of the applicant. The Director may 4 5 establish appropriate fees for such further limited examination and shall be authorized to provide a 50 percent 6 7 reduction on such fees for small entities that qualify for 8 reduced fees under section 41(h)(1) of this title.

9 SEC. 210. LAST DAY OF PENDENCY OF PROVISIONAL APPLI-

10 CATION.

Section 119(e) of title 35, United States Code, is
amended by adding at the end the following:

13 "(3) If the day that is 12 months after the filing date 14 of a provisional application falls on a Saturday, Sunday, 15 or Federal holiday within the District of Columbia, the 16 period of pendency of the provisional application shall be 17 extended to the next succeeding secular or business day.". 18 SEC. 211. REPORTING REQUIREMENT.

19 The Director of the United States Patent and Trade-20 mark Office shall report to the Congress not later than 21 April 1, 2001, and not later than April 1 of each year 22 thereafter, regarding the impact of publication on the pat-23 ent applications filed by applicants who are independent 24 inventors entitled to reduced fees under section 41(h)(1) 25 of title 35, United States Code. The report shall include information concerning the frequency and number of ini tial and continuing patent applications, pendency, inter ferences, reexaminations, rejection, abandonment rates,
 fees, other expenses, and other relevant information relat ed to the prosecution of patent applications.

6 SEC. 212. EFFECTIVE DATE.

7 (a) SECTIONS 202 THROUGH 207.—Sections 202 8 through 207, and the amendments made by such sections, 9 shall take effect on April 1, 1998, and shall apply to all 10 applications filed under section 111 of title 35, United 11 States Code, on or after that date, and all international 12 applications designating the United States that are filed 13 on or after that date.

(b) SECTIONS 208 THROUGH 210.—The amendments made by sections 208 through 210 shall take effect
on the date of the enactment of this Act and, except for
a design patent application filed under chapter 16 of title
35, United States Code, shall apply to any application
filed on or after June 8, 1995.

1**TITLEIII—PROTECTIONFOR**2**PRIOR DOMESTIC USERS OF**3**PATENTED TECHNOLOGIES**

4 SEC. 301. SHORT TITLE.

5 This title may be cited as the "Protection for Prior
6 Domestic Commercial and Research Users of Patented
7 Technologies Act".

8 SEC. 302. DEFENSE TO PATENT INFRINGEMENT BASED ON 9 PRIOR DOMESTIC COMMERCIAL OR RE-10 SEARCH USE.

(a) DEFENSE.—Chapter 28 of title 35, United States
Code, is amended by adding at the end the following new
section:

14 "§ 273. Prior domestic commercial or research use;

15

defense to infringement

"(a) DEFINITIONS.—For purposes of this section— 16 17 "(1) the terms 'commercially used', 'commer-18 eially use', and 'commercial use' mean the use in the 19 United States in commerce or the use in the design, 20 testing, or production in the United States of a 21 product or service which is used in commerce, 22 whether or not the subject matter at issue is acces-23 sible to or otherwise known to the public;

24 <u>"(2)</u> in the case of activities performed by a
25 nonprofit research laboratory, or nonprofit entity

1	such as a university, research center, or hospital, a
2	use for which the public is the intended beneficiary
3	shall be considered to be a use described in para-
4	graph (1) if the use is limited to activity that oc-
5	curred within the laboratory or nonprofit entity or
6	by persons in privity with that laboratory or non-
7	profit entity before the effective filing date of the ap-
8	plication for patent at issue, except that the use-
9	"(A) may be asserted as a defense under
10	this section only by the laboratory or nonprofit
11	entity; and
12	"(B) may not be asserted as a defense
13	with respect to any subsequent use by any en-
14	tity other than such laboratory, nonprofit en-
15	tity, or persons in privity;
16	"(3) the terms 'used in commerce', and 'use in
17	commerce' mean that there has been an actual sale
18	or other arm's-length commercial transfer of the
19	subject matter at issue or that there has been an ac-
20	tual sale or other arm's-length commercial transfer
21	of a product or service resulting from the use of the
22	subject matter at issue; and
23	${}$ (4) the 'effective filing date' of a patent is the
24	earlier of the actual filing date of the application for
25	the patent or the filing date of any earlier United

States, foreign, or international application to which
 the subject matter at issue is entitled under section
 119, 120, or 365 of this title.

4 "(b) DEFENSE TO INFRINGEMENT.—(1) A person 5 shall not be liable as an infringer under section 271 of 6 this title with respect to any subject matter that would 7 otherwise infringe one or more claims in the patent being 8 asserted against such person, if such person had, acting 9 in good faith, commercially used the subject matter before 10 the effective filing date of such patent.

11 "(2) The sale or other disposition of the subject mat-12 ter of a patent by a person entitled to assert a defense 13 under this section with respect to that subject matter shall exhaust the patent owner's rights under the patent to the 14 extent such rights would have been exhausted had such 15 sale or other disposition been made by the patent owner. 16 17 "(e) LIMITATIONS AND QUALIFICATIONS OF DE-FENSE.—The defense to infringement under this section 18 19 is subject to the following:

20 <u>"(1) DERIVATION.—A person may not assert</u>
21 the defense under this section if the subject matter
22 on which the defense is based was derived from the
23 patentee or persons in privity with the patentee.

24 <u>"(2) NOT A GENERAL LICENSE.</u> The defense
25 asserted by a person under this section is not a gen-

1 eral license under all claims of the patent at issue, 2 but extends only to the subject matter elaimed in the 3 patent with respect to which the person can assert 4 a defense under this chapter, except that the defense 5 shall also extend to variations in the quantity or vol-6 ume of use of the elaimed subject matter, and to im-7 provements in the claimed subject matter that do 8 not infringe additional specifically elaimed subject 9 matter of the patent.

10 <u>"(3)</u> EFFECTIVE AND SERIOUS PREPARA-11 TION.—With respect to subject matter that cannot 12 be commercialized without a significant investment 13 of time, money, and effort, a person shall be deemed 14 to have commercially used the subject matter if—

15 "(A) before the effective filing date of the 16 patent, the person actually reduced the subject 17 matter to practice in the United States, com-18 pleted a significant portion of the total invest-19 ment necessary to commercially use the subject 20 matter, and made an arm's-length commercial 21 transaction in the United States in connection 22 with the preparation to use the subject matter; 23 and

24 <u>"(B) thereafter the person diligently com-</u>
25 pleted the remainder of the activities and in-

1	vestments necessary to commercially use the
2	subject matter, and promptly began commercial
3	use of the subject matter, even if such activities
4	were conducted after the effective filing date of
5	the patent.
6	"(4) Burden of proof.—A person asserting
7	the defense under this section shall have the burden
8	of establishing the defense.
9	${}$ (5) Abandonment of use. A person who
10	has abandoned commercial use of subject matter
11	may not rely on activities performed before the date
12	of such abandonment in establishing a defense under
13	subsection (b) with respect to actions taken after the
14	date of such abandonment.
15	"(6) Personal defense.—The defense under
16	this section may only be asserted by the person who
17	performed the acts necessary to establish the defense
18	and, except for any transfer to the patent owner, the
19	right to assert the defense shall not be licensed or
20	assigned or transferred to another person except in
21	connection with the good faith assignment or trans-
22	fer of the entire enterprise or line of business to
23	which the defense relates.
24	

24 <u>"(7) ONE-YEAR LIMITATION.</u> A person may
25 not assert a defense under this section unless the

subject matter on which the defense is based had
 been commercially used or actually reduced to prac tice more than one year prior to the effective filing
 date of the patent by the person asserting the de fense or someone in privity with that person.

6 "(d) UNSUCCESSFUL ASSERTION OF DEFENSE.—If 7 the defense under this section is pleaded by a person who 8 is found to infringe the patent and who subsequently fails 9 to demonstrate a reasonable basis for asserting the de-10 fense, the court shall find the case exceptional for the pur-11 pose of awarding attorney's fees under section 285 of this 12 title.

13 "(e) INVALIDITY.—A patent shall not be deemed to
14 be invalid under section 102 or 103 of this title solely be15 eause a defense is established under this section.".

16 (b) CONFORMING AMENDMENT.—The table of sec-17 tions at the beginning of chapter 28 of title 35, United 18 States Code, is amended by adding at the end the follow-19 ing new item:

"273. Prior domestic commercial or research use; defense to infringement.".

20 SEC. 303. EFFECTIVE DATE AND APPLICABILITY.

21 This title and the amendments made by this title
22 shall take effect on the date of the enactment of this Act,
23 but shall not apply to any action for infringement that
24 is pending on such date of enactment or with respect to
25 any subject matter for which an adjudication of infringeHR 400 RS

1 ment, including a consent judgment, has been made before

2 such date of enactment.

3 TITLE IV-ENHANCED PROTEC-

4 **TION OF INVENTORS' RIGHTS**

5 SEC. 401. SHORT TITLE.

6 This title may be eited as the "Enhanced Protection

7 of Inventors' Rights Act".

8 SEC. 402. INVENTION PROMOTION SERVICES.

9 Part I of title 35, United States Code, is amended

10 by adding after chapter 4 the following new chapter:

11 "CHAPTER 5—INVENTION PROMOTION 12 SERVICES

"Sec.

<u>"51.</u> Definitions.

- <u>"52.</u> Contracting requirements.
- "53. Standard provisions for cover notice.
- "54. Reports to customer required.
- <u>"55. Mandatory contract terms.</u>
- <u>"56.</u> Remedies.

"57. Records of complaints.

"58. Fraudulent representation by an invention promoter.

<u>"59.</u> Rule of construction.

13 **"§ 51. Definitions**

14 <u>"For purposes of this chapter</u>

15 <u>"(1) the term 'contract for invention promotion</u>

16 services' means a contract by which an invention

17 promoter undertakes invention promotion services

18 for a customer;

19 <u>"(2)</u> the term 'customer' means any person,
20 firm, partnership, corporation, or other entity who

1	enters into a financial relationship or a contract with
2	an invention promoter for invention promotion serv-
3	ices;
4	"(3) the term "invention promoter' means any
5	person, firm, partnership, corporation, or other en-
6	tity who offers to perform or performs for, or on be-
7	half of, a customer any act described under para-
8	graph (4), but does not include—
9	"(A) any department or agency of the Fed-
10	eral Government or of a State or local govern-
11	ment;
12	"(B) any nonprofit, charitable, scientific,
13	or educational organization, qualified under ap-
14	plicable State law or described under section
15	$\frac{170(b)(1)(A)}{A}$ of the Internal Revenue Code of
16	1986; or
17	"(C) any person duly registered with, and
18	in good standing before, the United States Pat-
19	ent and Trademark Office acting within the
20	scope of that person's registration to practice
21	before the Patent and Trademark Office; and
22	${}$ (4) the term ${}$ invention promotion services'
23	means, with respect to an invention by a customer,
24	any act involved in—

1	${(A)}$ evaluating the invention to determine
2	its protectability as some form of intellectual
3	property, other than evaluation by a person li-
4	censed by a State to practice law who is acting
5	solely within the scope of that person's profes-
6	sional license;
7	"(B) evaluating the invention to determine
8	its commercial potential by any person for pur-
9	poses other than providing venture capital; or
10	"(C) marketing, brokering, licensing, sell-
11	ing, or promoting the invention or a product or
12	service in which the invention is incorporated or
13	used, except that the display only of an inven-
14	tion at a trade show or exhibit shall not be con-
15	sidered to be invention promotion services.
16	<u>"§ 52. Contracting requirements</u>
17	"(a) IN GENERAL. (1) Every contract for invention
18	promotion services shall be in writing and shall be subject
19	to the provisions of this chapter. A copy of the signed writ-
20	ten contract shall be given to the customer at the time
21	the eustomer enters into the contract.
22	${}(2)$ If a contract is entered into for the benefit of
23	a third party, such party shall be considered a customer

 $24 \hspace{0.1in} \text{for purposes of this chapter.}$

1	"(b) Requirements of Invention Promoter
2	The invention promoter shall—
3	"(1) state in a written document, at the time
4	a customer enters into a contract for invention pro-
5	motion services, whether the usual business practice
б	of the invention promoter is to—
7	$\frac{((A)}{(A)}$ seek more than 1 contract in connec-
8	tion with an invention; or
9	${(B)}$ seek to perform services in connection
10	with an invention in 1 or more phases, with the
11	performance of each phase covered in 1 or more
12	subsequent contracts; and
13	$\frac{(2)}{(2)}$ supply to the customer a copy of the writ-
14	ten document together with a written summary of
15	the usual business practices of the invention pro-
16	moter, including—
17	${(A)}$ the usual business terms of contracts;
18	and
19	${}$ (B) the approximate amount of the usual
20	fees or other consideration that may be required
21	from the customer for each of the services pro-
22	vided by the invention promoter.
23	"(c) Right of Customer To Cancel Contract.—
24	(1) Notwithstanding any contractual provision to the con-
25	trary, a customer shall have the right to terminate a con-

tract for invention promotion services by sending a written
 letter to the invention promoter stating the customer's in tent to cancel the contract. The letter of termination must
 be deposited with the United States Postal Service on or
 before 5 business days after the date upon which the cus tomer or the invention promoter executes the contract,
 whichever is later.

8 "(2) Delivery of a promissory note, check, bill of ex-9 change, or negotiable instrument of any kind to the inven-10 tion promoter or to a third party for the benefit of the 11 invention promoter, without regard to the date or dates 12 appearing in such instrument, shall be deemed payment 13 received by the invention promoter on the date received 14 for purposes of this section.

15 "§ 53. Standard provisions for cover notice

16 "(a) CONTENTS.—Every contract for invention pro-17 motion services shall have a conspicuous and legible cover 18 sheet attached with the following notice imprinted in bold-19 face type of not less than 12-point size:

20 <u>"YOU HAVE THE RIGHT TO TERMI-</u>
21 NATE THIS CONTRACT. TO TERMINATE
22 THIS CONTRACT, YOU MUST SEND A WRIT23 TEN LETTER TO THE COMPANY STATING
24 YOUR INTENT TO CANCEL THIS CONTRACT.
25 THE LETTER OF TERMINATION MUST BE

1 DEPOSITED WITH THE UNITED STATES 2 POSTAL SERVICE ON OR BEFORE FIVE (5) 3 BUSINESS DAYS AFTER THE DATE ON 4 WHICH YOU OR THE COMPANY EXECUTE 5 THE CONTRACT, WHICHEVER IS LATER.

6 "THE TOTAL NUMBER OF INVENTIONS 7 EVALUATED BY THE INVENTION PRO-8 MOTER FOR COMMERCIAL POTENTIAL IN 9 THE PAST FIVE (5) YEARS IS ______: OF 10 THAT NUMBER, ______ RECEIVED POSI-11 TIVE EVALUATIONS AND ______ RE-12 CEIVED NEGATIVE EVALUATIONS.

13 "IF YOU ASSIGN EVEN A PARTIAL IN14 TEREST IN THE INVENTION TO THE IN15 VENTION PROMOTER, THE INVENTION PRO16 MOTER MAY HAVE THE RIGHT TO SELL OR
17 DISPOSE OF THE INVENTION WITHOUT
18 YOUR CONSENT AND MAY NOT HAVE TO
19 SHARE THE PROFITS WITH YOU.

20 "THE TOTAL NUMBER OF CUSTOMERS
21 WHO HAVE CONTRACTED WITH THE IN22 VENTION PROMOTER IN THE PAST FIVE (5)
23 YEARS IS ______. THE TOTAL NUMBER
24 OF CUSTOMERS KNOWN BY THIS INVEN25 THON PROMOTER TO HAVE RECEIVED, BY

6

23 <u>"YOU ARE ENCOURAGED TO CONSULT</u>
24 WITH AN ATTORNEY OF YOUR OWN CHOOS25 ING BEFORE SIGNING THIS CONTRACT. BY

PROMOTER HAVE COLLECTIVELY OR INDI-7 VIDUALLY BEEN AFFILIATED IN THE LAST 8 9 TEN (10) YEARS WITH THE FOLLOWING IN-10 **VENTION PROMOTION COMPANIES:** (LIST 11 THE NAMES AND ADDRESSES OF ALL PRE-12 VIOUS INVENTION PROMOTION COMPANIES 13 WITH WHICH THE PRINCIPAL OFFICERS 14 HAVE BEEN AFFILIATED AS OWNERS. 15 AGENTS, OR EMPLOYEES). YOU ARE EN-COURAGED TO CHECK WITH THE UNITED 16 17 STATES PATENT AND TRADEMARK OFFICE, 18 THE FEDERAL TRADE COMMISSION, YOUR 19 STATE ATTORNEY GENERAL'S OFFICE, AND 20 THE BETTER BUSINESS BUREAU FOR ANY 21 COMPLAINTS FILED AGAINST ANY OF 22 THESE COMPANIES.

VIRTUE OF THIS INVENTION PROMOTER'S
 PERFORMANCE, AN AMOUNT OF MONEY IN
 EXCESS OF THE AMOUNT PAID BY THE
 CUSTOMER TO THIS INVENTION PROMOTER
 IS -

"THE OFFICERS OF THIS INVENTION

PROCEEDING WITHOUT THE ADVICE OF AN
 ATTORNEY REGISTERED TO PRACTICE BE FORE THE UNITED STATES PATENT AND
 TRADEMARK OFFICE, YOU COULD LOSE
 ANY RIGHTS YOU MIGHT HAVE IN YOUR
 IDEA OR INVENTION.'.

7 "(b) OTHER REQUIREMENTS FOR COVER NOTICE. 8 The cover notice shall contain the items required under 9 subsection (a) and the name, primary office address, and 10 local office address of the invention promoter, and may 11 contain no other matter.

12 "(e) DISCLOSURE OF CERTAIN CUSTOMERS NOT RE-QUIRED.—The requirement in the notice set forth in sub-13 section (a) to include the 'TOTAL NUMBER OF CUS-14 15 TOMERS WHO HAVE CONTRACTED WITH THE INVENTION PROMOTER IN THE PAST FIVE (5) 16 YEARS' need not include information with respect to cus-17 tomers who have purchased trade show services, research, 18 advertising, or other nonmarketing services from the in-19 vention promoter, nor with respect to customers who have 20 defaulted in their payments to the invention promoter. 21

22 "§ 54. Reports to customer required

23 "With respect to every contract for invention pro-24 motion services, the invention promoter shall deliver to the 25 customer at the address specified in the contract, at least once every 3 months throughout the term of the contract,
 a written report that identifies the contract and includes—

3 "(1) a full, clear, and concise description of the 4 services performed to the date of the report and of 5 the services yet to be performed and names of all 6 persons who it is known will perform the services; 7 and

8 <u>"(2)</u> the name and address of each person, 9 firm, corporation, or other entity to whom the sub-10 ject matter of the contract has been disclosed, the 11 reason for each such disclosure, the nature of the 12 disclosure, and complete and accurate summaries of 13 all responses received as a result of those disclo-14 sures.

15 <u>"§ 55. Mandatory contract terms</u>

16 "(a) MANDATORY TERMS.—Each contract for inven17 tion promotion services shall include in boldface type of
18 not less than 12-point size—

19 <u>"(1) the terms and conditions of payment and</u>
20 contract termination rights required under section
21 52;

22 <u>"(2)</u> a statement that the customer may avoid
23 entering into the contract by not making a payment
24 to the invention promoter;

1 $\frac{(3)}{(3)}$ a full, clear, and concise description of the 2 specific acts or services that the invention promoter 3 undertakes to perform for the customer; 4 "(4) a statement as to whether the invention 5 promoter undertakes to construct, sell, or distribute 6 one or more prototypes, models, or devices embody-7 ing the invention of the customer: 8 $\frac{(5)}{(5)}$ the full name and principal place of busi-9 ness of the invention promoter and the name and 10 principal place of business of any parent, subsidiary, 11 agent, independent contractor, and any affiliated 12 company or person who it is known will perform any 13 of the services or acts that the invention promoter 14 undertakes to perform for the customer; 15 "(6) if any oral or written representation of es-16 timated or projected customer earnings is given by 17 the invention promoter (or any agent, employee, offi-18 eer, director, partner, or independent contractor of 19 such invention promoter), a statement of that esti-20 mation or projection and a description of the data 21 upon which such representation is based; 22 $\frac{(7)}{(7)}$ the name and address of the custodian of

22 (7) the name and address of the custodian of 23 all records and correspondence relating to the con-24 tracted for invention promotion services, and a state-25 ment that the invention promoter is required to maintain all records and correspondence relating to
 performance of the invention promotion services for
 such customer for a period of not less than 2 years
 after expiration of the term of such contract; and

5 "(8) a statement setting forth a time schedule
6 for performance of the invention promotion services,
7 including an estimated date in which such perform8 ance is expected to be completed.

9 "(b) INVENTION PROMOTER AS FIDUCIARY.—To the 10 extent that the description of the specific acts or services 11 affords discretion to the invention promoter with respect 12 to what specific acts or services shall be performed, the 13 invention promoter shall be deemed a fiduciary.

14 "(c) AVAILABILITY OF INFORMATION.—Records and 15 correspondence described under subsection (a)(7) shall be 16 made available after 7 days written notice to the customer 17 or the representative of the customer to review and copy 18 at a reasonable cost on the invention promoter's premises 19 during normal business hours.

20 **<u>*</u>§56. Remedies**

21 "(a) IN GENERAL.—(1) Any contract for invention
22 promotion services that does not comply with the applica23 ble provisions of this chapter shall be voidable at the op24 tion of the customer.

1 "(2) Any contract for invention promotion services 2 entered into in reliance upon any material false, fraudu-3 lent, or misleading information, representation, notice, or 4 advertisement of the invention promoter (or any agent, 5 employee, officer, director, partner, or independent con-6 tractor of such invention promoter) shall be voidable at 7 the option of the customer.

8 "(3) Any waiver by the customer of any provision of
9 this chapter shall be deemed contrary to public policy and
10 shall be void and unenforceable.

11 "(4) Any contract for invention promotion services 12 which provides for filing for and obtaining utility, design, 13 or plant patent protection shall be voidable at the option 14 of the customer unless the invention promoter offers to 15 perform or performs such act through a person duly reg-16 istered to practice before, and in good standing with, the 17 Patent and Trademark Office.

"(b) CIVIL ACTION. (1) Any customer who is in-18 jured by a violation of this chapter by an invention pro-19 moter or by any material false or fraudulent statement 20 21 or representation, or any omission of material fact, by an invention promoter (or any agent, employee, director, offi-22 eer, partner, or independent contractor of such invention 23 24 promoter) or by failure of an invention promoter to make 25 all the disclosures required under this chapter, may recover in a civil action against the invention promoter (or
 the officers, directors, or partners of such invention pro moter) in addition to reasonable costs and attorneys' fees,
 the greater of—

5 $\frac{``(A) \$5,000; \text{ or }}{}$

6 "(B) the amount of actual damages sustained
7 by the customer.

8 "(2) Notwithstanding paragraph (1), the court may 9 increase damages to not more than 3 times the amount 10 awarded.

11 "(c) REBUTTABLE PRESUMPTION OF INJURY.—For 12 purposes of this section, substantial violation of any provi-13 sion of this chapter by an invention promoter or execution 14 by the customer of a contract for invention promotion 15 services in reliance on any material false or fraudulent 16 statements or representations or omissions of material 17 fact shall establish a rebuttable presumption of injury.

18 "§ 57. Records of complaints

19 "(a) RELEASE OF COMPLAINTS.—The Director shall 20 make all complaints received by the United States Patent 21 and Trademark Office involving invention promoters pub-22 liely available, together with any response of the invention 23 promoters.

24 "(b) REQUEST FOR COMPLAINTS.—The Director 25 may request complaints relating to invention promotion services from any Federal or State agency and include
 such complaints in the records maintained under sub section (a), together with any response of the invention
 promoters.

5 "§ 58. Fraudulent representation by an invention pro 6 moter

7 "Whoever, in providing invention promotion services, 8 knowingly provides any false or misleading statement, rep-9 resentation, or omission of material fact to a customer or 10 fails to make all the disclosures required under this chap-11 ter, shall be guilty of a misdemeanor and fined not more 12 than \$10,000 for each offense.

13 "§ 59. Rule of construction

14 "Except as expressly provided in this chapter, no pro-15 vision of this chapter shall be construed to affect any obli-16 gation, right, or remedy provided under any other Federal 17 or State law.".

18 SEC. 403. TECHNICAL AND CONFORMING AMENDMENT.

19 The table of chapters for part I of title 35, United
20 States Code, is amended by adding after the item relating
21 to chapter 4 the following:

22 SEC. 404. EFFECTIVE DATE.

23 This title and the amendments made by this title
24 shall take effect 60 days after the date of the enactment
25 of this Act.

TITLE V—MISCELLANEOUS IMPROVEMENTS

3 SEC. 501. PROVISIONAL APPLICATIONS.

1

2

4 (a) ABANDONMENT. Section 111(b)(5) of title 35,
5 United States Code, is amended to read as follows:

6 "(5) ABANDONMENT.—Notwithstanding the ab-7 sence of a claim, upon timely request and as pre-8 scribed by the Director, a provisional application 9 may be treated as an application filed under sub-10 section (a). Subject to section 119(e)(3) of this title, 11 if no such request is made, the provisional application shall be regarded as abandoned 12 months after 12 13 the filing date of such application and shall not be 14 subject to revival thereafter.".

(b) EFFECTIVE DATE.—The amendment made by
subsection (a) applies to any provisional application filed
on or after June 8, 1995.

18 SEC. 502. INTERNATIONAL APPLICATIONS.

19 Section 119 of title 35, United States Code, is
20 amended—

21 (1) in subsection (a), by inserting "or in a
22 WTO member country," after "or to citizens of the
23 United States,"; and

24 (2) by adding at the end the following new sub25 sections:

1 $\frac{\text{``(f)}}{\text{``(f)}}$ **APPLICATIONS** FOR PLANT BREEDER'S 2 **RIGHTS.**—Applications for plant breeder's rights filed in a WTO member country (or in a UPOV Contracting 3 Party) shall have the same effect for the purpose of the 4 right of priority under subsections (a) through (c) of this 5 section as applications for patents, subject to the same 6 7 conditions and requirements of this section as apply to ap-8 plications for patents.

9 <u>"(g) DEFINITIONS.</u>—As used in this section—

10 <u>"(1) the term 'WTO member country' has the</u>
11 same meaning as the term is defined in section
12 <u>104(b)(2) of this title; and</u>

13 <u>"(2) the term 'UPOV Contracting Party' means</u>
14 a member of the International Convention for the
15 Protection of New Varieties of Plants.".

16 SEC. 503. PLANT PATENTS.

17 (a) TUBER PROPAGATED PLANTS.—Section 161 of
18 title 35, United States Code, is amended by striking "a
19 tuber propagated plant or".

(b) RIGHTS IN PLANT PATENTS.—The text of section
163 of title 35, United States Code, is amended to read
as follows: "In the case of a plant patent, the grant shall
include the right to exclude others from asexually reproducing the plant, and from using, offering for sale, or selling the plant so reproduced, or any of its parts, through-

out the United States, or from importing the plant so re produced, or any parts thereof, into the United States.".
 (c) EFFECTIVE DATE.—The amendment made by
 subsection (a) shall apply on the date of the enactment
 of this Act. The amendment made by subsection (b) shall
 apply to any plant patent issued on or after the date of
 the enactment of this Act.

8 SEC. 504. ELECTRONIC FILING.

9 Section 22 of title 35, United States Code, is amend10 ed by striking "printed or typewritten" and inserting
11 "printed, typewritten, or on an electronic medium".

12 SEC. 505. DIVISIONAL APPLICATIONS.

13 (a) IN GENERAL.—Section 121 of title 35, United
14 States Code, is amended—

15 (1) in the first sentence by striking "If" and in16 serting "(a) If"; and

17 (2) by adding at the end the following new sub18 sections:

19 "(b) In a case in which restriction is required on the 20 ground that two or more independent and distinct inven-21 tions are claimed in an application, the applicant shall be 22 entitled to submit an examination fee and request exam-23 ination for each independent and distinct invention in ex-24 cess of one. The examination fee shall be equal to the filing 25 fee, including excess claims fees, that would have applied

1 had the claims corresponding to the asserted independent 2 and distinct inventions been presented in a separate applieation for patent. For each of the independent and distinct 3 inventions in excess of one for which the applicant pays 4 5 an examination fee within two months after the requirement for restriction, the Director shall cause an examina-6 tion to be made and a notification of rejection or written 7 8 notice of allowance provided to the applicant within the 9 time period specified in section 154(b)(1)(B)(i) of this title 10 for the original application. Failure to meet this or any other time limit set forth in section 154(b)(1)(B) of this 11 title shall be treated as an unusual administrative delay 12 under section 154(b)(1)(A)(iv) of this title. 13

14 "(c) An applicant who requests reconsideration of a 15 requirement for restriction under this section and submits 16 examination fees pursuant to such requirement shall, if 17 the requirement is determined to be improper, be entitled 18 to a refund of any examination fees determined to have 19 been paid pursuant to the requirement.".

20 (b) EFFECTIVE DATE.—The amendments made by 21 subsection (a) shall take effect on the date that is 2 years 22 after the date of the enactment of this Act and shall apply 23 to applications for patent filed on or after such effective 24 date.

1 SEC. 506. PUBLICATIONS.

- Section 11 of title 35, United States Code, is amend ed by adding at the end the following:
- 4 "(e) The Patent and Trademark Office shall make 5 available for public inspection during regular business 6 hours all solicitations issued by the Office for contracts 7 for goods or services, and all contracts entered into by the 8 Office for goods or services.".

9 SECTION 1. SHORT TITLE.

10 This Act may be cited as the "Omnibus Patent Act

11 of 1997".

12 SEC. 2. TABLE OF CONTENTS.

Sec. 1. Short title. Sec. 2. Table of contents.

TITLE I—UNITED STATES PATENT AND TRADEMARK ORGANIZATION

Sec. 101. Short title.

Subtitle A—Establishment of the United States Patent and Trademark Organization

- Sec. 111. Establishment of the United States Patent and Trademark Organization as a Government corporation.
- Sec. 112. Powers and duties.
- Sec. 113. Organization and management.
- Sec. 114. United States Patent Office.
- Sec. 115. United States Trademark Office.
- Sec. 116. Suits by and against the Organization.
- Sec. 117. Funding.
- Sec. 118. Transfers.
- Sec. 119. Use of Organization name.

Subtitle B-Effective Date; Technical Amendments

- Sec. 131. Effective date.
- Sec. 132. Technical and conforming amendments.

Subtitle C—Miscellaneous Provisions

- Sec. 141. References.
- Sec. 142. Exercise of authorities.

- Sec. 143. Savings provisions.
- Sec. 144. Transfer of assets.
- Sec. 145. Delegation and assignment.
- Sec. 146. Authority of Director of the Office of Management and Budget with respect to functions transferred.
- Sec. 147. Certain vesting of functions considered transfers.
- Sec. 148. Availability of existing funds.
- Sec. 149. Definitions.

TITLE II-EARLY PUBLICATION OF PATENT APPLICATIONS

- Sec. 201. Short title.
- Sec. 202. Early publication.
- Sec. 203. Time for claiming benefit of earlier filing date.
- Sec. 204. Provisional rights.
- Sec. 205. Prior art effect of published applications.
- Sec. 206. Cost recovery for publication.
- Sec. 207. Conforming changes.
- Sec. 208. Last day of pendency of provisional application.
- Sec. 209. Effective date.

TITLE III—PATENT TERM RESTORATION

- Sec. 301. Patent term restoration authority.
- Sec. 302. Further examination of patent applications.
- Sec. 303. Technical clarification.
- Sec. 304. Effective date.

TITLE IV—PRIOR DOMESTIC COMMERCIAL USE

- Sec. 401. Short title.
- Sec. 402. Defense to patent infringement based on prior domestic commercial use.
- Sec. 403. Effective date and applicability.

TITLE V—PATENT REEXAMINATION REFORM

- Sec. 501. Short title.
- Sec. 502. Definitions.
- Sec. 503. Reexamination procedures.
- Sec. 504. Conforming amendments.
- Sec. 505. Report to Congress.
- Sec. 506. Effective date.

TITLE VI-MISCELLANEOUS PATENT PROVISIONS

- Sec. 601. Provisional applications.
- Sec. 602. International applications.
- Sec. 603. Access to electronic patent information.
- Sec. 604. Certain limitations on damages for patent infringement not applicable.
- Sec. 605. Plant patents.
- Sec. 606. Electronic filing.
- Sec. 607. Study and report on biological deposits in support of biotechnology patents.

TITLE I—UNITED STATES PAT- ENT AND TRADEMARK ORGA- NIZATION

4 SEC. 101. SHORT TITLE.

5 This title may be cited as the "United States Patent6 and Trademark Organization Act of 1997".

7 Subtitle A—Establishment of the 8 United States Patent and Trade9 mark Organization

10 SEC. 111. ESTABLISHMENT OF THE UNITED STATES PATENT

11AND TRADEMARK ORGANIZATION AS A GOV-12ERNMENT CORPORATION.

(a) ESTABLISHMENT.—The United States Patent and
Trademark Organization is established as a wholly owned
Government corporation subject to chapter 91 of title 31,
separate from any department, and shall be an agency of
the United States under the policy direction of the Secretary of Commerce.

(b) OFFICES.—The United States Patent and Trademark Organization shall maintain its principal office in
the District of Columbia, or the metropolitan area thereof,
for the service of process and papers and for the purpose
of carrying out its powers, duties, and obligations under
this title. The United States Patent and Trademark Organization shall be deemed, for purposes of venue in civil ac-

tions, to be a resident of the district in which its principal
 office is located except where jurisdiction is otherwise pro vided by law. The United States Patent and Trademark
 Organization may establish satellite offices in such places
 within the United States as it considers necessary and ap propriate in the conduct of its business.

7 (c) REFERENCE.—For purposes of this title, a ref8 erence to the "Organization" shall be a reference to the
9 United States Patent and Trademark Organization, unless
10 the context provides otherwise.

11 SEC. 112. POWERS AND DUTIES.

(a) IN GENERAL.—The United States Patent and
Trademark Organization, under the policy direction of the
Secretary of Commerce, shall be responsible for—

15 (1) the granting and issuing of patents and the
16 registration of trademarks;

17 (2) conducting studies, programs, or exchanges of 18 items or services regarding domestic and inter-19 national patent and trademark law, the administra-20 tion of the Organization, or any other function vested 21 in the Organization by law, including programs to 22 recognize, identify, assess, and forecast the technology 23 of patented inventions and their utility to industry; 24 (3)(A) authorizing or conducting studies and programs cooperatively with foreign patent and 25

1	trademark offices and international organizations, in
2	connection with the granting and issuing of patents
3	and the registration of trademarks; and
4	(B) with the concurrence of the Secretary of
5	State, authorizing the transfer of not to exceed
6	\$100,000 in any year to the Department of State for
7	the purpose of making special payments to inter-
8	national intergovernmental organizations for studies
9	and programs for advancing international coopera-
10	tion concerning patents, trademarks, and related mat-
11	ters; and
12	(4) disseminating to the public information with
13	respect to patents and trademarks.
14	(b) Special Payments.—The special payments under
15	subsection $(a)(3)(B)$ may be in addition to any other pay-
16	ments or contributions to international organizations and
17	shall not be subject to any limitations imposed by law on
18	the amounts of such other payments or contributions by the
19	United States Government.
20	(c) Specific Powers.—The Organization—
21	(1) shall have perpetual succession;
22	(2) shall adopt and use a corporate seal, which
23	shall be judicially noticed and with which letters pat-

24 ent, certificates of trademark registrations, and pa-

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pers issued by the Organization shall be authenti-

2	cated;
3	(3) may sue and be sued in its corporate name
4	and be represented by its own attorneys in all judi-
5	cial and administrative proceedings, subject to the
6	provisions of section 116;
7	(4) may indemnify the Director of the United
8	States Patent and Trademark Organization, the Com-
9	missioner of Patents, the Commissioner of Trade-
10	marks, and other officers, attorneys, agents, and em-
11	ployees (including members of the Management Advi-
12	sory Boards of the Patent Office and the Trademark
13	Office) of the Organization for liabilities and expenses
14	incurred within the scope of their employment;
15	(5) may adopt, amend, and repeal bylaws, rules,
16	regulations, and determinations, which—
17	(A) shall govern the manner in which its
18	business will be conducted and the powers grant-
19	ed to it by law will be exercised; and
20	(B) shall be made after notice and oppor-
21	tunity for full participation by interested public
22	and private parties;
23	(6)(A) may acquire, construct, purchase, lease,
24	hold, manage, operate, improve, alter, and renovate
25	any real, personal, or mixed property, or any interest

therein, as it considers necessary to carry out its
 functions; and

3 (B) sell, lease, grant, and dispose of such prop4 erty as it considers necessary to effectuate the pur5 poses of this Act;

6 (7)(A) may make such purchases, contracts for the construction, maintenance, or management and 7 8 operation of facilities, and contracts for supplies or 9 services, without regard to the provisions of the Fed-10 eral Property and Administrative Services Act of 11 1949 (40 U.S.C. 471 et seq.), the Public Buildings Act 12 (40 U.S.C. 601 et seq.), and the Stewart B. McKinney 13 Homeless Assistance Act (42 U.S.C. 11301 et seq.); 14 and

15 (B) may enter into and perform such purchases 16 and contracts for printing services, including the 17 process of composition, platemaking, presswork, silk 18 screen processes, binding, microform, and the products 19 of such processes, as it considers necessary to carry 20 out the functions of the Organization, without regard 21 to sections 501 through 517 and 1101 through 1123 22 of title 44, United States Code;

(8) may use, with their consent, services, equipment, personnel, and facilities of other departments,
agencies, and instrumentalities of the Federal Govern-

1	ment, on a reimbursable basis, and cooperate with
2	such other departments, agencies, and instrumental-
3	ities in the establishment and use of services, equip-
4	ment, and facilities of the Organization;
5	(9) may obtain from the Administrator of Gen-
6	eral Services such services as the Administrator is au-
7	thorized to provide to other agencies of the United
8	States, on the same basis as those services are pro-
9	vided to other agencies of the United States;
10	(10) may use, with the consent of the United
11	States and the agency, government, or international
12	organization concerned, the services, records, facilities,
13	or personnel of any State or local government agency
14	or instrumentality or foreign government or inter-
15	national organization to perform functions on its be-
16	half;
17	(11) may determine the character of, and the ne-
18	cessity for, its obligations and expenditures and the
19	manner in which they shall be incurred, allowed, and
20	paid, subject to the provisions of title 35, United
21	States Code and the Act of July 5, 1946 (commonly
22	referred to as the Trademark Act of 1946);
23	(12) may retain and use all of its revenues and

receipts, including revenues from the sale, lease, or
disposal of any real, personal, or mixed property, or

1	any interest therein, of the Organization, including
2	for research and development and capital investment,
3	subject to the provisions of section 10101 of the Omni-
4	bus Budget Reconciliation Act of 1990 (35 U.S.C. 41
5	note);
6	(13) shall have the priority of the United States
7	with respect to the payment of debts from bankrupt,
8	insolvent, and decedents' estates;
9	(14) may accept monetary gifts or donations of
10	services, or of real, personal, intellectual, or mixed
11	property, in order to enhance libraries and museums
12	operated by the Organization, support the educational
13	programs of the Organization, or otherwise carry out
14	the functions of the Organization;
15	(15) may execute, in accordance with its bylaws,
16	rules, and regulations, all instruments necessary and
17	appropriate in the exercise of any of its powers; and
18	(16) may provide for liability insurance and in-
19	surance against any loss in connection with its prop-
20	erty, other assets, or operations either by contract or
21	by self-insurance.
22	(d) Restrictions on Gifts.—Any acceptance of a
23	gift or donation under subsection $(c)(14)$ shall be subject
24	to section 201 of title 18, United States Code. The Director

shall establish regulations for the acceptance of such gifts

and donations including regulations prohibiting gifts or do nations to the Organization by foreign countries.

(e) RULE OF CONSTRUCTION.—Nothing in this section *shall be construed to nullify, void, cancel, or interrupt any pending request-for-proposal let or contract issued by the General Services Administration for the specific purpose of relocating or leasing space to the United States Patent and Trademark Organization.*

9 SEC. 113. ORGANIZATION AND MANAGEMENT.

10 (a) OFFICES.—The United States Patent and Trade11 mark Organization shall consist of—

12 (1) the Office of the Director;

13 (2) the United States Patent Office; and

14 (3) the United States Trademark Office.

15 *(b) DIRECTOR.*—

16 IN GENERAL.—The management of the (1)17 United States Patent and Trademark Organization 18 shall be vested in a Director of the United States Pat-19 ent and Trademark Organization (hereafter in this 20 title referred to as the "Director", unless the context 21 provides otherwise), who shall be a citizen of the 22 United States and who shall be appointed by the 23 President, by and with the advice and consent of the 24 Senate. The Director shall be a person who, by reason 25 of professional background and experience in patent

1	or trademark law, is especially qualified to manage
2	the Organization.
3	(2) DUTIES.—(A) The Director shall—
4	(i) be responsible for the Management and
5	direction of the Organization and shall perform
6	this duty in a fair, impartial, and equitable
7	manner; and
8	(ii) strive to meet the goals set forth in the
9	performance agreement described under para-
10	graph (4).
11	(B) The Director shall advise the President,
12	through and under the policy direction of the Sec-
13	retary of Commerce, of all activities of the Organiza-
14	tion undertaken in response to obligations of the
15	United States under treaties and executive agree-
16	ments, or which relate to cooperative programs with
17	those authorities of foreign governments that are re-
18	sponsible for granting patents or registering trade-
19	marks. The Director shall also recommend to the
20	President, through and under the policy direction of
21	the Secretary of Commerce, changes in law or policy
22	which may improve the ability of United States citi-
23	zens to secure and enforce patent and trademark
24	rights in the United States or in foreign countries.

1	(C)(i) At the direction of the President, the Di-
2	rector may represent the United States in inter-
3	national negotiations on matters of patents or trade-
4	marks, or may designate an officer or officers of the
5	Organization to participate in such negotiations.
6	(ii) Nothing in this subparagraph shall be con-
7	strued to alter any statutory responsibility of the Sec-
8	retary of State or the United States Trade Represent-
9	ative.
10	(D) The Director, in consultation with the Direc-
11	tor of the Office of Personnel Management, shall
12	maintain a program for identifying national security
13	positions and providing for appropriate security
14	clearances.
15	(E) The Director may perform such personnel,
16	procurement, and other functions, with respect to the
17	United States Patent Office and the United States
18	Trademark Office, where a centralized administration
19	of such functions would improve the efficiency of the
20	Offices, by continuous unanimous agreement of the
21	Director, the Commissioner of Patents, and the Com-
22	missioner of Trademarks. The agreement shall be in
23	writing and shall indicate the allocation of costs
24	among the Office of the Director, the United States

1	Patent Office, and the United States Trademark Of-
2	fice.
3	(F) Except as otherwise provided in this title,
4	the Director shall ensure that—
5	(i) the United States Patent Office and the
6	United States Trademark Office, respectively,
7	shall—
8	(I) prepare all appropriation requests
9	under section 1108 of title 31, United States
10	Code, for each office for submission by the
11	Director;
12	(II) adjust fees to provide sufficient
13	revenues to cover the expenses of such office;
14	and
15	(III) expend funds derived from such
16	fees for only the functions of such office; and
17	(ii) each such office is not involved in the
18	management of any other office.
19	(G) The Director shall submit to Congress annu-
20	ally such information as is required under chapter 91
21	of title 31, United States Code, including—
22	(i) the total monies received and expended
23	by the Organization;
24	(ii) the purpose for which the monies were
25	spent;

1	(iii) the amount of any surplus revenues re-
2	tained by the Organization;
3	(iv) the quality and quantity of the work of
4	the Organization; and
5	(v) other information relating to the Orga-
6	nization.
7	(3) OATH.—The Director shall, before taking of-
8	fice, take an oath to discharge faithfully the duties of
9	the Organization.
10	(4) Compensation.—The Director shall receive
11	compensation at the rate of pay in effect for level III
12	of the Executive Schedule under section 5314 of title
13	5, United States Code and, in addition, may receive
14	as a bonus, an amount which would raise total com-
15	pensation to the equivalent of the level of the rate of
16	pay in effect for level II of the Executive Schedule
17	under section 5313 of title 5, based upon an evalua-
18	tion by the Secretary of Commerce of the Director's
19	performance as defined in an annual performance
20	agreement between the Director and the Secretary.
21	The annual performance agreement shall incorporate
22	measurable goals as delineated in an annual perform-
23	ance plan agreed to by the Director and the Sec-
24	retary.

1	(5) Removal.—The Director shall serve at the
2	pleasure of the President.
3	(6) Designee of director.—The Director shall
4	designate an officer of the Organization who shall be
5	vested with the authority to act in the capacity of the
6	Director in the event of the absence or incapacity of
7	the Director.
8	(7) Relationship with existing authori-
9	TIES.—Nothing in this section shall derogate from the
10	duties or functions of the Register of Copyrights.
11	(c) Officers and Employees of the Organiza-
12	TION.—
13	(1) Commissioners of patents and trade-
13 14	(1) Commissioners of patents and trade- marks.—The Director shall appoint a Commissioner
14	MARKS.—The Director shall appoint a Commissioner
14 15	MARKS.—The Director shall appoint a Commissioner of Patents and a Commissioner of Trademarks under
14 15 16	MARKS.—The Director shall appoint a Commissioner of Patents and a Commissioner of Trademarks under section 3 of title 35, United States Code and section
14 15 16 17	MARKS.—The Director shall appoint a Commissioner of Patents and a Commissioner of Trademarks under section 3 of title 35, United States Code and section 53 of the Act of July 5, 1946 (commonly referred to
14 15 16 17 18	MARKS.—The Director shall appoint a Commissioner of Patents and a Commissioner of Trademarks under section 3 of title 35, United States Code and section 53 of the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946), respectively, as
14 15 16 17 18 19	MARKS.—The Director shall appoint a Commissioner of Patents and a Commissioner of Trademarks under section 3 of title 35, United States Code and section 53 of the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946), respectively, as amended by this Act.
 14 15 16 17 18 19 20 	 MARKS.—The Director shall appoint a Commissioner of Patents and a Commissioner of Trademarks under section 3 of title 35, United States Code and section 53 of the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946), respectively, as amended by this Act. (2) OTHER OFFICERS AND EMPLOYEES.—The
14 15 16 17 18 19 20 21	 MARKS.—The Director shall appoint a Commissioner of Patents and a Commissioner of Trademarks under section 3 of title 35, United States Code and section 53 of the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946), respectively, as amended by this Act. (2) OTHER OFFICERS AND EMPLOYEES.—The Director shall—
 14 15 16 17 18 19 20 21 22 	 MARKS.—The Director shall appoint a Commissioner of Patents and a Commissioner of Trademarks under section 3 of title 35, United States Code and section 53 of the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946), respectively, as amended by this Act. (2) OTHER OFFICERS AND EMPLOYEES.—The Director shall— (A) appoint officers, employees (including

1	rector considers necessary to carry out its func-
2	tions;
3	(B) fix the compensation of such officers
4	and employees, except as provided in subsection
5	(e); and
6	(C) define the authority and duties of such
7	officers and employees and delegate to them such
8	of the powers vested in the Organization as the
9	Director may determine.
10	(3) Personnel limitations.—The Organiza-
11	tion shall not be subject to any administratively or
12	statutorily imposed limitation on positions or person-
13	nel, and no positions or personnel of the Organization
14	shall be taken into account for purposes of applying
15	any such limitation.
16	(d) LIMITS ON COMPENSATION.—Except as otherwise
17	provided by law, the annual rate of basic pay of an officer
18	or employee of the Organization may not be fixed at a rate
19	that exceeds, and total compensation payable to any such
20	officer or employee for any year may not exceed, the annual
21	rate of basic pay in effect for level II of the Executive Sched-
22	ule under section 5313 of title 5, United States Code. The
23	Director shall prescribe such regulations as may be nec-
24	essary to carry out this subsection.

1	(e) INAPPLICABILITY OF TITLE 5, UNITED STATES
2	CODE, GENERALLY.—Except as otherwise provided in this
3	section, officers and employees of the Organization shall not
4	be subject to the provisions of title 5, United States Code,
5	relating to Federal employees.
6	(f) Continued Applicability of Certain Provi-
7	sions of Title 5, United States Code.—
8	(1) IN GENERAL.—The following provisions of
9	title 5, United States Code, shall apply to the Organi-
10	zation and its officers and employees:
11	(A) Section 3110 (relating to employment of
12	relatives; restrictions).
13	(B) Subchapter II of chapter 55 (relating to
14	withholding pay).
15	(C) Subchapters II and III of chapter 73
16	(relating to employment limitations and politi-
17	cal activities, respectively).
18	(D) Chapter 71 (relating to labor-manage-
19	ment relations), subject to paragraph (2) and
20	subsection (g) .
21	(E) Section 3303 (relating to political rec-
22	ommendations).
23	(F) Subchapter II of chapter 61 (relating to
24	flexible and compressed work schedules).

1	(G) Section $2302(b)(8)$ (relating to whistle-
2	blower protection) and whistleblower related pro-
3	visions of chapter 12 (covering the role of the Of-
4	fice of Special Counsel).
5	(2) Compensation subject to collective
6	BARGAINING.—
7	(A) IN GENERAL.—Notwithstanding any
8	other provision of law, for purposes of applying
9	chapter 71 of title 5, United States Code, pursu-
10	ant to paragraph $(1)(D)$, basic pay and other
11	forms of compensation shall be considered to be
12	among the matters as to which the duty to bar-
13	gain in good faith extends under such chapter.
14	(B) Exceptions.—The duty to bargain in
15	good faith shall not, by reason of subparagraph
16	(A), be considered to extend to any benefit under
17	title 5, United States Code, which is afforded by
18	paragraph (1), (2), (3), or (4) of subsection (g).
19	(C) Limitations apply.—Nothing in this
20	subsection shall be considered to allow any limi-
21	tation under subsection (d) to be exceeded.
22	(g) Provisions of Title 5, United States Code,
23	THAT CONTINUE TO APPLY, SUBJECT TO CERTAIN RE-
24	QUIREMENTS.—

(1) RETIREMENT.—(A) The provisions of sub chapter III of chapter 83 and chapter 84 of title 5,
 United States Code, shall apply to the Organization
 and its officers and employees, subject to subpara graph (B).

6 (B)(i) The amount required of the Organization 7 under the second sentence of section 8334(a)(1) of title 8 5, United States Code, with respect to any particular 9 individual shall, instead of the amount which would 10 otherwise apply, be equal to the normal-cost percent-11 age (determined with respect to officers and employees 12 of the Organization using dynamic assumptions, as 13 defined by section 8401(9) of such title) of the indi-14 vidual's basic pay, minus the amount required to be 15 withheld from such pay under such section 16 8334(a)(1).

(ii) The amount required of the Organization
under section 8334(k)(1)(B) of title 5, United States
Code, with respect to any particular individual shall
be equal to an amount computed in a manner similar
to that specified in clause (i), as determined in accordance with clause (iii).

23 (iii) Any regulations necessary to carry out this
24 subparagraph shall be prescribed by the Office of Per25 sonnel Management.

1	(C) The United States Patent and Trademark
2	Organization may supplement the benefits provided
3	under the preceding provisions of this paragraph.
4	(2) Health benefits.—(A) The provisions of
5	chapter 89 of title 5, United States Code, shall apply
6	to the Organization and its officers and employees,
7	subject to subparagraph (B).
8	(B)(i) With respect to any individual who be-
9	comes an officer or employee of the Organization pur-
10	suant to subsection (i), the eligibility of such individ-
11	ual to participate in such program as an annuitant
12	(or of any other person to participate in such pro-
13	gram as an annuitant based on the death of such in-
14	dividual) shall be determined disregarding the re-
15	quirements of section 8905(b) of title 5, United States
16	Code. The preceding sentence shall not apply if the
17	individual ceases to be an officer or employee of the
18	Organization for any period of time after becoming
19	an officer or employee of the Organization pursuant
20	to subsection (i) and before separation.
21	(ii) The Government contributions authorized by
22	section 8906 of title 5, United States Code, for health
23	benefits for anyone participating in the health bene-
24	fits program pursuant to this subparagraph shall be
25	made by the Organization in the same manner as

1	provided under section $8906(g)(2)$ of such title with
2	respect to the United States Postal Service for indi-
3	viduals associated therewith.
4	(iii) For purposes of this subparagraph, the term
5	"annuitant" has the meaning given such term by sec-
6	tion 8901(3) of title 5, United States Code.
7	(C) The Organization may supplement the bene-
8	fits provided under the preceding provisions of this
9	paragraph.
10	(3) LIFE INSURANCE.—(A) The provisions of
11	chapter 87 of title 5, United States Code, shall apply
12	to the Organization and its officers and employees,
13	subject to subparagraph (B) .
14	(B)(i) Eligibility for life insurance coverage after
15	retirement or while in receipt of compensation under
16	subchapter I of chapter 81 of title 5, United States
17	Code, shall be determined, in the case of any individ-
18	ual who becomes an officer or employee of the Organi-
19	zation pursuant to subsection (i), without regard to
20	the requirements of section 8706(b) (1) or (2) of such
21	title, but subject to the condition specified in the last
22	sentence of paragraph $(2)(B)(i)$ of this subsection.
23	(ii) Government contributions under section
24	8708(d) of such title on behalf of any such individual
25	shall be made by the Organization in the same man-

1	ner as provided under paragraph (3) thereof with re-
2	spect to the United States Postal Service for individ-
3	uals associated therewith.

4 (C) The Organization may supplement the bene5 fits provided under the preceding provisions of this
6 paragraph.

7 (4) EMPLOYEES' COMPENSATION FUND.—(A) Of8 ficers and employees of the Organization shall not be9 come ineligible to participate in the program under
10 chapter 81 of title 5, United States Code, relating to
11 compensation for work injuries, by reason of sub12 section (e).

13 (B) The Organization shall remain responsible 14 for reimbursing the Employees' Compensation Fund, 15 pursuant to section 8147 of title 5, United States Code, for compensation paid or payable after the ef-16 17 fective date of this title in accordance with chapter 81 18 of title 5, United States Code, with regard to any in-19 jury, disability, or death due to events arising before 20 such date, whether or not a claim has been filed or 21 is final on such date.

22 (h) LABOR-MANAGEMENT RELATIONS.—

23 (1) LABOR RELATIONS AND EMPLOYEE RELA24 TIONS PROGRAMS.—The Organization shall develop
25 hiring practices, labor relations and employee rela-

1	tions programs with the objective of improving pro-
2	ductivity and efficiency, incorporating the following
3	principles:
4	(A) Such programs shall be consistent with
5	the merit principles in section 2301(b) of title 5,
6	United States Code.
7	(B) Such programs shall provide veterans
8	preference protections equivalent to those estab-
9	lished by sections 2108, 3308 through 3318,
10	3320, 3502, and 3504 of title 5, United States
11	Code.
12	(C)(i) The right to work shall not be subject
13	to undue restraint or coercion. The right to work
14	shall not be infringed or restricted in any way
15	based on membership in, affiliation with, or fi-
16	nancial support of a labor organization.
17	(ii) No person shall be required, as a condi-
18	tion of employment or continuation of employ-
19	ment—
20	(I) to resign or refrain from voluntary
21	membership in, voluntary affiliation with,
22	or voluntary financial support of a labor
23	organization;
24	(II) to become or remain a member of
25	a labor organization;

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1	(III) to pay any dues, fees, assess-
2	ments, or other charges of any kind or
3	amount to a labor organization;
4	(IV) to pay to any charity or other
5	third party, in lieu of such payments, any
6	amount equivalent to or a pro rata portion
7	of dues, fees, assessments, or other charges
8	regularly required of members of a labor or-
9	ganization; or
10	(V) to be recommended, approved, re-
11	ferred, or cleared by or through a labor or-
12	ganization.
13	(iii) This subparagraph shall not apply to
14	a person described in section $7103(a)(2)(v)$ of
15	title 5, United States Code, or a "supervisor",
16	"management official", or "confidential em-
17	ployee" as those terms are defined in 7103(a)
18	(10), (11), and (13) of such title.
19	(iv) Any labor organization recognized by
20	the Organization as the exclusive representative
21	of a unit of employees of the Organization shall
22	represent the interests of all employees in that
23	unit without discrimination and without regard
24	to labor organization membership.

(2) Adoption of existing labor agree-
MENTS.—The Organization shall adopt all labor
agreements which are in effect, as of the day before
the effective date of this title, with respect to such Or-
ganization (as then in effect).
(i) CARRYOVER OF PERSONNEL.—
(1) FROM PTO.—Effective as of the effective date
of this title, all officers and employees of the Patent
and Trademark Office on the day before such effective
date shall become officers and employees of the Orga-
nization, without a break in service.
(2) Other personnel.—(A) Any individual
who, on the day before the effective date of this title,
is an officer or employee of the Department of Com-
merce (other than an officer or employee under para-
graph (1)) shall be transferred to the Organization
if—
(i) such individual serves in a position for
which a major function is the performance of
work reimbursed by the Patent and Trademark
Office, as determined by the Secretary of Com-
merce;
(ii) such individual serves in a position
that performed work in support of the Patent
and Trademark Office during at least half of the

1	incumbent's work time, as determined by the
2	Secretary of Commerce; or
3	(iii) such transfer would be in the interest
4	of the Organization, as determined by the Sec-
5	retary of Commerce in consultation with the Di-
6	rector.
7	(B) Any transfer under this paragraph shall be
8	effective as of the same effective date as referred to in
9	paragraph (1), and shall be made without a break in
10	service.
11	(3) Accumulated leave.—The amount of sick
12	and annual leave and compensatory time accumu-
13	lated under title 5, United States Code, before the ef-
14	fective date described in paragraph (1), by any indi-
15	vidual who becomes an officer or employee of the Or-
16	ganization under this subsection, are obligations of
17	the Organization.
18	(4) TERMINATION RIGHTS.—Any employee re-
19	ferred to in paragraph (1) or (2) of this subsection
20	whose employment with the Organization is termi-
21	nated during the 1-year period beginning on the effec-
22	tive date of this title shall be entitled to rights and
23	benefits, to be afforded by the Organization, similar
24	to those such employee would have had under Federal
25	law if termination had occurred immediately before

1	such date. An employee who would have been entitled
2	to appeal any such termination to the Merit Systems
3	Protection Board, if such termination had occurred
4	immediately before such effective date, may appeal
5	any such termination occurring within such 1-year
6	period to the Board under such procedures as it may
7	prescribe.
8	(5) Transition provisions.—(A)(i) On or after
9	the effective date of this title, the President shall ap-
10	point a Director of the United States Patent and
11	Trademark Organization who shall serve until the
12	earlier of—
13	(I) the date on which a Director qualifies
14	under subsection (b); or
15	(II) the date occurring 1 year after the ef-
16	fective date of this title.
17	(ii) The President shall not make more than 1
18	appointment under this subparagraph.
19	(B) The individual serving as the Assistant
20	Commissioner of Patents on the day before the effec-
21	tive date of this title shall serve as the Commissioner
22	of Patents until the date on which a Commissioner of
23	Patents is appointed under section 3 of title 35,
24	United States Code, as amended by this Act.

1 (C) The individual serving as the Assistant Com-2 missioner of Trademarks on the day before the effec-3 tive date of this title shall serve as the Commissioner 4 of Trademarks until the date on which a Commis-5 sioner of Trademarks is appointed under section 53 6 of the Act of July 5, 1946 (commonly referred to as 7 the Trademark Act of 1946), as amended by this Act. 8 (j) COMPETITIVE STATUS.—For purposes of appoint-9 ment to a position in the competitive service for which an 10 officer or employee of the Organization is qualified, such officer or employee shall not forfeit any competitive status, 11 acquired by such officer or employee before the effective date 12 13 of this title, by reason of becoming an officer or employee of the Organization under subsection (i). 14

15 SAVINGS PROVISIONS.—Compensation, benefits, (k)and other terms and conditions of employment in effect im-16 17 mediately before the effective date of this title, whether pro-18 vided by statute or by rules and regulations of the former Patent and Trademark Office or the executive branch of the 19 Government of the United States, shall continue to apply 20 21 to officers and employees of the Organization, until changed 22 in accordance with this section (whether by action of the 23 Director or otherwise).

24 (1) REMOVAL OF QUASI-JUDICIAL EXAMINERS.—The
25 Organization may remove a patent examiner or examiner-

in-chief, or a trademark examiner or member of a Trade mark Trial and Appeal Board only for such cause as will
 promote the efficiency of the Organization.

4 SEC. 114. UNITED STATES PATENT OFFICE.

5 (a) ESTABLISHMENT OF THE PATENT OFFICE AS A
6 SEPARATE ADMINISTRATIVE UNIT.—Section 1 of title 35,
7 United States Code, is amended to read as follows:

8 "§1. Establishment

9 "(a) ESTABLISHMENT.—The United States Patent Of-10 fice is established as a separate administrative unit of the 11 United States Patent and Trademark Organization, where 12 records, books, drawings, specifications, and other papers 13 and things pertaining to patents shall be kept and pre-14 served, except as otherwise provided by law.

15 "(b) REFERENCE.—For purposes of this title, the
16 United States Patent Office shall also be referred to as the
17 'Office' and the 'Patent Office'.".

18 (b) POWERS AND DUTIES.—Section 2 of title 35,

19 United States Code, is amended to read as follows:

20 "§2. Powers and duties

21 "The United States Patent Office, under the policy di22 rection of the Secretary of Commerce through the Director
23 of the United States Patent and Trademark Organization,
24 shall be responsible for—

25 *"(1) granting and issuing patents;*

1	"(2) conducting studies, programs, or exchanges
2	of items or services regarding domestic and inter-
3	national patent law, the administration of the Orga-
4	nization, or any other function vested in the Organi-
5	zation by law, including programs to recognize, iden-
6	tify, assess, and forecast the technology of patented in-
7	ventions and their utility to industry;
8	"(3) authorizing or conducting studies and pro-
9	grams cooperatively with foreign patent offices and
10	international organizations, in connection with the
11	granting and issuing of patents; and
12	"(4) disseminating to the public information
13	with respect to patents.".
14	(c) Organization and Management.—Section 3 of
15	title 35, United States Code, is amended to read as follows:
16	"§3. Officers and employees
17	"(a) Commissioner.—
18	"(1) IN GENERAL.—The management of the
19	United States Patent Office shall be vested in a Com-
20	missioner of Patents, who shall be a citizen of the
21	United States and who shall be appointed by the Di-
22	rector of the United States Patent and Trademark
23	Organization and shall serve at the pleasure of the
24	Director of the United States Patent and Trademark
25	Organization. The Commissioner of Patents shall be

1	a person who, by reason of professional background
2	and experience in patent law, is especially qualified
3	to manage the Office.
4	"(2) DUTIES.—
5	"(A) IN GENERAL.—The Commissioner shall
6	be responsible for all aspects of the management,
7	administration, and operation of the Office, in-
8	cluding the granting and issuing of patents, and
9	shall perform these duties in a fair, impartial,
10	and equitable manner.
11	"(B) Advising the director of the
12	UNITED STATES PATENT AND TRADEMARK ORGA-
13	NIZATION.—The Commissioner of Patents shall
14	advise the Director of the United States Patent
15	and Trademark Organization of all activities of
16	the Office undertaken in response to obligations
17	of the United States under treaties and executive
18	agreements, or which relate to cooperative pro-
19	grams with those authorities of foreign govern-
20	ments that are responsible for granting patents.
21	The Commissioner of Patents shall advise the Di-
22	rector of the United States Patent and Trade-
23	mark Organization on matters of patent law and
24	shall recommend to the Director of the United
25	States Patent and Trademark Organization

1	changes in law or policy which may improve the
2	ability of United States citizens to secure and
3	enforce patent rights in the United States or in
4	foreign countries.
5	"(C) REGULATIONS.—The Commissioner
6	may establish regulations, not inconsistent with
7	law, for the conduct of proceedings in the Patent
8	Office. The Director of the United States Patent
9	and Trademark Organization shall determine
10	whether such regulations are consistent with the
11	policy direction of the Secretary of Commerce.
12	"(D) Consultation with the manage-
13	MENT ADVISORY BOARD.—(i) The Commissioner
14	shall consult with the Management Advisory
15	Board established in section 5—
16	"(I) on a regular basis on matters re-
17	lating to the operation of the Office; and
18	"(II) before submitting budgetary pro-
19	posals to the Director of the United States
20	Patent and Trademark Organization for
21	submission to the Office of Management and
22	Budget or changing or proposing to change
23	patent user fees or patent regulations.
24	"(ii) The Director of the United States Pat-
25	ent and Trademark Organization shall deter-

1	mine whether such fees or regulations are con-
2	sistent with the policy direction of the Secretary
3	of Commerce.
4	"(3) OATH.—The Commissioner shall, before tak-
5	ing office, take an oath to discharge faithfully the du-
6	ties of the Office.
7	"(4) Compensation.—
8	"(A) IN GENERAL.—The Commissioner shall
9	receive compensation at the rate of pay in effect
10	for level IV of the Executive Schedule under sec-
11	tion 5315 of title 5.
12	"(B) BONUS.—In addition to compensation
13	under subparagraph (A), the Commissioner may,
14	at the discretion of the Director of the United
15	States Patent and Trademark Organization, re-
16	ceive as a bonus, an amount which would raise
17	total compensation to the equivalent of the rate
18	of pay in effect for level III of the Executive
19	Schedule under section 5314 of title 5.
20	"(b) Officers and Employees.—
21	"(1) Deputy commissioner of patents.—The
22	Commissioner shall appoint a Deputy Commissioner
23	of Patents who shall be vested with the authority to
24	act in the capacity of the Commissioner in the event
25	of the absence or incapacity of the Commissioner. In

1	the event of a vacancy in the office of Commissioner,
2	the Deputy Commissioner shall fill the office of Com-
3	missioner until a new Commissioner is appointed
4	and takes office.
5	"(2) OMBUDSMAN.—The Commissioner shall ap-
6	point an ombudsman to advise the Commissioner on
7	the concerns of independent inventors, nonprofit orga-
8	nizations, and small business concerns.
9	"(3) Other officers and employees.—Other
10	officers, attorneys, employees, and agents shall be se-
11	lected and appointed by the Commissioner, and shall
12	be vested with such powers and duties as the Commis-
13	sioner may determine.".
14	(d) Management Advisory Board.—Chapter 1 of
15	part I of title 35, United States Code, is amended by insert-
16	ing after section 4 the following:
17	"§5. Patent Office Management Advisory Board
18	"(a) Establishment of Management Advisory
19	BOARD.—
20	"(1) Appointment.—The United States Patent
21	Office shall have a Management Advisory Board
22	(hereafter in this title referred to as the 'Advisory
23	Board') of 5 members, who shall be appointed by the
24	President and shall serve at the pleasure of the Presi-
25	dent. Not more than 3 of the 5 members shall be mem-

bers of the same political party. At least 1 member
shall be an independent inventor, as defined in regu-
lations issued by the Commissioner.
"(2) CHAIR.—The President shall designate a
Chair of the Advisory Board, whose term as chair
shall be for 3 years.
"(3) TIMING OF APPOINTMENTS.—Initial ap-
pointments to the Advisory Board shall be made with-
in 3 months after the effective date of the United
States Patent and Trademark Organization Act of
1997. Vacancies shall be filled in the manner in
which the original appointment was made under this
subsection within 3 months after they occur.
"(b) BASIS FOR APPOINTMENTS.—Members of the Ad-
visory Board shall be citizens of the United States who shall
be chosen so as to represent the interests of diverse users
of the United States Patent Office, and shall include indi-
viduals with substantial background and achievement in
corporate finance and management.
"(c) MEETINGS.—The Advisory Board shall meet at
the call of the Chair to consider an agenda set by the Chair.
"(d) DUTIES.—The Advisory Board shall—
"(1) review the policies, goals, performance,
budget, and user fees of the United States Patent Of-
fice, and advise the Commissioner on these matters;

1	"(2) within 60 days after the end of each fiscal
2	year—
3	"(A) prepare an annual report on the mat-
4	ters referred to in paragraph (1);
5	(B) transmit the report to the Director of
6	the United States Patent and Trademark Orga-
7	nization, the President, and the Committees on
8	the Judiciary of the Senate and the House of
9	Representatives; and
10	"(C) publish the report in the Patent Office
11	Official Gazette.
12	"(e) Compensation.—Each member of the Advisory
13	Board shall be compensated for each day (including travel
14	time) during which such member is attending meetings or
15	conferences of the Advisory Board or otherwise engaged in
16	the business of the Advisory Board, at the rate which is
17	the daily equivalent of the annual rate of basic pay in effect
18	for level III of the Executive Schedule under section 5314
19	of title 5, and while away from such member's home or reg-
20	ular place of business such member may be allowed travel
21	expenses, including per diem in lieu of subsistence, as au-
22	thorized by section 5703 of title 5.
23	"(f) Access to Information.—Members of the Advi-
24	sory Board shall be provided access to records and informa-
25	tion in the United States Patent Office, except for personnel

or other privileged information and information concerning
 patent applications required to be kept in confidence by sec tion 122.

4 "(g) APPLICABILITY OF CERTAIN ETHICS LAWS.—
5 Members of the Advisory Board shall be special Government
6 employees within the meaning of section 202 of title 18.".
7 (e) CONFORMING AMENDMENTS.—Section 6 of title 35,
8 United States Code, and the item relating to such section
9 in the table of contents for chapter 1 of title 35, United
10 States Code, are repealed.

(f) BOARD OF PATENT APPEALS AND INTERFERENCES.—Section 7 of title 35, United States Code, is
amended to read as follows:

14 "§7. Board of Patent Appeals and Interferences

15 "(a) ESTABLISHMENT AND COMPOSITION.—There shall
16 be in the United States Patent Office a Board of Patent
17 Appeals and Interferences. The Commissioner, the Deputy
18 Commissioner, and the administrative patent judges shall
19 constitute the Board. The administrative patent judges shall
20 be persons of competent legal knowledge and scientific abil21 ity.

- 22 "(b) DUTIES.—
- 23 "(1) IN GENERAL.—The Board of Patent Appeals
- 24 and Interferences shall, on written appeal of an ap-

1	plicant, a patent owner, or a third-party requester in
2	a reexamination proceeding—
3	"(A) review adverse decisions of examin-
4	ers—
5	"(i) upon applications for patents; and
6	"(ii) in reexamination proceedings;
7	and
8	(B) determine priority and patentability
9	of invention in interferences declared under sec-
10	tion 135(a).
11	"(2) HEARINGS.—Each appeal and interference
12	shall be heard by at least 3 members of the Board,
13	who shall be designated by the Deputy Commissioner.
14	Only the Board of Patent Appeals and Interferences
15	may grant rehearings.".
16	(g) Annual Report of Commissioner.—Section 14
17	of title 35, United States Code, is amended to read as fol-
18	lows:
19	"§14. Annual report to Congress
20	"The Commissioner shall report to the Director of the
21	United States Patent and Trademark Organization such
22	information as the Director is required to submit to Con-
23	gress annually under section 157(d) of this title, and under
24	chapter 91 of title 31, including—

1	"(1) the total of the moneys received and ex-
2	pended by the Office;
3	"(2) the purposes for which the moneys were
4	spent;
5	"(3) the quality and quantity of the work of the
6	Office; and
7	"(4) other information relating to the Office.".
8	(h) Practice Before Patent Office.—
9	(1) IN GENERAL.—Section 31 of title 35, United
10	States Code, is amended to read as follows:
11	"§31. Regulations for agents and attorneys
12	"The Commissioner may prescribe regulations govern-
13	ing the recognition and conduct of agents, attorneys, or
14	other persons representing applicants or other parties before
15	the Office. The regulations may require such persons, before
16	being recognized as representatives of applicants or other
17	persons, to show that they are of good moral character and
18	reputation and are possessed of the necessary qualifications
19	to render to applicants or other persons valuable service,
20	advice, and assistance in the presentation or prosecution
21	of their applications or other business before the Office.".
22	(2) Designation of attorney to conduct
23	HEARING.—Section 32 of title 35, United States Code,
24	is amended in the first sentence by striking "Patent
25	and Trademark Office" and inserting "Patent Office"

 and by inserting before the last sentence the following:
 "The Commissioner shall have the discretion to designate any attorney who is an officer or employee of the United States Patent Office to conduct the hearing required by this section.".

 $6 \qquad (i) FUNDING.$

7 (1) ADJUSTMENT OF FEES.—Section 41(f) of
8 title 35, United States Code, is amended to read as
9 follows:

10 "(f) The Commissioner, after consulting with the Pat-11 ent Office Management Advisory Board pursuant to section 3(a)(2)(C) of this title and after notice and opportunity for 12 full participation by interested public and private parties, 13 may, by regulation, adjust the fees established in this sec-14 15 tion. The Director of the United States Patent and Trademark Organization shall determine whether such fees are 16 consistent with the policy direction of the Secretary of Com-17 merce.". 18

19 (2) PATENT OFFICE FUNDING.—Section 42 of
20 title 35, United States Code, is amended to read as
21 follows:

22 "§42. Patent Office funding

23 "(a) FEES PAYABLE TO THE OFFICE.—All fees for
24 services performed by or materials furnished by the United
25 States Patent Office shall be payable to the Office.

1 "(b) USE OF MONEYS.—Moneys from fees shall be 2 available to the United States Patent Office to carry out, 3 to the extent provided in appropriations Acts, the functions 4 of the Office. Moneys of the Office not otherwise used to carry out the functions of the Office shall be kept in cash 5 on hand or on deposit, or invested in obligations of the 6 7 United States or guaranteed by the United States, or in 8 obligations or other instruments which are lawful invest-9 ments for fiduciary, trust, or public funds. Fees available 10 to the Commissioner under this title shall be used only for the processing of patent applications and for other services 11 and materials relating to patents, including the agreed 12 13 upon share of any centralized function, as set forth in section 113(b)(2)(E) of the United States Patent and Trade-14 15 mark Organization Act of 1997.

16 "(c) CONTRIBUTION TO THE OFFICE OF THE DIREC17 TOR OF THE UNITED STATES PATENT AND TRADEMARK
18 ORGANIZATION.—The Patent Office shall contribute 50 per19 cent of the annual budget of the Office of the Director of
20 the United States Patent and Trademark Organization.".

21 SEC. 115. UNITED STATES TRADEMARK OFFICE.

(a) ESTABLISHMENT OF THE UNITED STATES TRADEMARK OFFICE AS A SEPARATE ADMINISTRATIVE UNIT.—
The Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946) is amended—

1 (1) by redesignating titles X and XI as titles XI 2 and XII, respectively; (2) by redesignating sections 45, 46, 47, 48, 49, 3 4 50, and 51 as sections 61, 71, 72, 73, 74, 75, and 76, 5 respectively; and 6 (3) by inserting after title IX the following new 7 title: **"TITLE X—UNITED STATES** 8 **TRADEMARK OFFICE** 9 10 "SEC. 51. ESTABLISHMENT. 11 "(a) ESTABLISHMENT.—The United States Trademark 12 Office is established as a separate administrative unit of the United States Patent and Trademark Organization. 13 "(b) REFERENCE.—For purposes of this chapter, the 14 15 United States Trademark Office shall also be referred to as the 'Office' and the 'Trademark Office'. 16 17 "SEC. 52. POWERS AND DUTIES. 18 "The United States Trademark Office, under the policy direction of the Secretary of Commerce through the Director 19 20 of the United States Patent and Trademark Organization, 21 shall be responsible for— 22 "(1) the registration of trademarks; 23 "(2) conducting studies, programs, or exchanges

24 of items or services regarding domestic and inter-

national trademark law or the administration of the
Office;
"(3) authorizing or conducting studies and pro-
grams cooperatively with foreign trademark offices
and international organizations, in connection with
the registration of trademarks; and
"(4) disseminating to the public information
with respect to trademarks.
"SEC. 53. OFFICERS AND EMPLOYEES.
"(a) Commissioner.—
"(1) IN GENERAL.—The management of the
United States Trademark Office shall be vested in a
Commissioner of Trademarks, who shall be a citizen
of the United States and who shall be appointed by
the Director of the United States Patent and Trade-
mark Organization and shall serve at the pleasure of
the Director of the United States Patent and Trade-
mark Organization. The Commissioner of Trademarks
shall be a person who, by reason of professional back-
ground and experience in trademark law, is especially
qualified to manage the Office.
"(2) DUTIES.—
"(A) IN GENERAL.—The Commissioner shall
be responsible for all aspects of the management,
administration, and operation of the Office, in-

cluding the registration of trademarks, and shall perform these duties in a fair, impartial, and equitable manner.

"(B) Advising the director of 4 THE5 UNITED STATES PATENT AND TRADEMARK ORGA-6 NIZATION.—The Commissioner of Trademarks 7 shall advise the Director of the United States 8 Patent and Trademark Organization of all ac-9 tivities of the Office undertaken in response to 10 obligations of the United States under treaties 11 and executive agreements, or which relate to co-12 operative programs with those authorities of for-13 eign governments that are responsible for reg-14 istering trademarks. The Commissioner of Trade-15 marks shall advise the Director of the United 16 States Patent and Trademark Organization on 17 matters of trademark law and shall recommend 18 to the Director of the United States Patent and 19 Trademark Organization changes in law or pol-20 icy which may improve the ability of United 21 States citizens to secure and enforce trademark 22 rights in the United States or in foreign coun-23 tries.

24 "(C) REGULATIONS.—The Commissioner
25 may establish regulations, not inconsistent with

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1	law, for the conduct of proceedings in the Trade-
2	mark Office. The Director of the United States
3	Patent and Trademark Organization shall deter-
4	mine whether such regulations are consistent
5	with the policy direction of the Secretary of
6	Commerce.
7	"(D) CONSULTATION WITH THE MANAGE-
8	MENT ADVISORY BOARD.—(i) The Commissioner
9	shall consult with the Trademark Office Manage-
10	ment Advisory Board established under section
11	54—
12	"(I) on a regular basis on matters re-
13	lating to the operation of the Office; and
14	"(II) before submitting budgetary pro-
15	posals to the Director of the United States
16	Patent and Trademark Organization for
17	submission to the Office of Management and
18	Budget or changing or proposing to change
19	trademark user fees or trademark regula-
20	tions.
21	"(ii) The Director of the United States Pat-
22	ent and Trademark Organization shall deter-
23	mine whether such fees or regulations are con-
24	sistent with the policy direction of the Secretary
25	of Commerce.

1	"(E) PUBLICATIONS.—(i) The Commis-
2	sioner may print, or cause to be printed, the fol-
3	lowing:
4	"(I) Certificates of trademark registra-
5	tions, including statements and drawings,
6	together with copies of the same.
7	"(II) The Official Gazette of the United
8	States Trademark Office.
9	"(III) Annual indexes of trademarks
10	and registrants.
11	"(IV) Annual volumes of decisions in
12	trademark cases.
13	"(V) Pamphlet copies of laws and rules
14	relating to trademarks and circulars or
15	other publications relating to the business of
16	the Office.
17	"(ii) The Commissioner may exchange any
18	of the publications specified under clause (i) for
19	publications desirable for the use of the Trade-
20	mark Office.
21	"(3) OATH.—The Commissioner shall, before tak-
22	ing office, take an oath to discharge faithfully the du-
23	ties of the Office.

24 "(4) Compensation.—

1	"(A) IN GENERAL.—The Commissioner shall
2	receive compensation at the rate of pay in effect
3	for level IV of the Executive Schedule under sec-
4	tion 5315 of title 5, United States Code.
5	"(B) BONUS.—In addition to compensation
6	under subparagraph (A), the Commissioner may,
7	at the discretion of the Director of the United
8	States Patent and Trademark Organization, re-
9	ceive as a bonus, an amount which would raise
10	total compensation to the equivalent of the rate
11	of pay in effect for level III of the Executive
12	Schedule under section 5314 of title 5.
13	"(b) Officers and Employees.—The Commissioner
14	shall appoint a Deputy Commissioner of Trademarks who
15	shall be vested with the authority to act in the capacity
16	of the Commissioner in the event of the absence or incapac-
17	ity of the Commissioner. In the event of a vacancy in the
18	office of Commissioner, the Deputy Commissioner shall fill
19	the office of Commissioner until a new Commissioner is ap-
20	pointed and takes office. Other officers, attorneys, employ-
21	ees, and agents shall be selected and appointed by the Com-

22 missioner, and shall be vested with such powers and duties23 as the Commissioner may determine.

1 "SEC. 54. TRADEMARK OFFICE MANAGEMENT ADVISORY2BOARD.

3 "(a) Establishment of Management Advisory
4 Board.—

5 "(1) APPOINTMENT.—The United States Trade-6 mark Office shall have a Management Advisory 7 Board (hereafter in this title referred to as the 'Advi-8 sory Board') of 5 members, who shall be appointed by 9 the President and shall serve at the pleasure of the 10 President. Not more than 3 of the 5 members shall be 11 members of the same political party.

12 "(2) CHAIR.—The President shall designate a
13 Chair of the Advisory Board, whose term as chair
14 shall be for 3 years.

15 "(3) TIMING OF APPOINTMENTS.—Initial ap-16 pointments to the Advisory Board shall be made with-17 in 3 months after the effective date of the United 18 States Patent and Trademark Organization Act of 19 1997. Vacancies shall be filled in the manner in 20 which the original appointment was made under this 21 section within 3 months after they occur.

(b) BASIS FOR APPOINTMENTS.—Members of the Advisory Board shall be citizens of the United States who shall
be chosen so as to represent the interests of diverse users
of the United States Trademark Office, and shall include

individuals with substantial background and achievement
in corporate finance and management.
"(c) MEETINGS.—The Advisory Board shall meet at
the call of the Chair to consider an agenda set by the Chair.
"(d) DUTIES.—The Advisory Board shall—
"(1) review the policies, goals, performance,
budget, and user fees of the United States Trademark
Office, and advise the Commissioner on these matters;
and

"(2) within 60 days after the end of each fiscal 10 11 year—

12 "(A) prepare an annual report on the mat-13 ters referred to under paragraph (1);

14 "(B) transmit the report to the Director of the United States Patent and Trademark Orga-15 16 nization, the President, and the Committees on 17 the Judiciary of the Senate and the House of 18 Representatives; and

19 (C) publish the report in the Trademark Office Official Gazette. 20

21 "(e) COMPENSATION.—Each member of the Advisory 22 Board shall be compensated for each day (including travel 23 time) during which such member is attending meetings or 24 conferences of the Advisory Board or otherwise engaged in the business of the Advisory Board, at the rate which is 25

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and

the daily equivalent of the annual rate of basic pay in effect
 for level III of the Executive Schedule under section 5314
 of title 5, United States Code, and while away from such
 member's home or regular place of business such member
 may be allowed travel expenses, including per diem in lieu
 of subsistence, as authorized by section 5703 of title 5,
 United States Code.

8 "(f) ACCESS TO INFORMATION.—Members of the Advi-9 sory Board shall be provided access to records and informa-10 tion in the United States Trademark Office, except for per-11 sonnel or other privileged information.

12 "(g) APPLICABILITY OF CERTAIN ETHIC LAWS.—Mem13 bers of the Advisory Board shall be special Government em14 ployees within the meaning of section 202 of title 18.

15 "SEC. 55. ANNUAL REPORT TO CONGRESS.

16 "The Commissioner shall report to the Director of the
17 United States Patent and Trademark Organization such
18 information as the Director is required to report to Con19 gress annually under chapter 91 of title 5, including—

20 "(1) the moneys received and expended by the
21 Office;

22 "(2) the purposes for which the moneys were
23 spent;

24 "(3) the quality and quantity of the work of the
25 Office; and

1 "(4) other information relating to the Office.

2 "SEC. 56. TRADEMARK OFFICE FUNDING.

3 "(a) FEES PAYABLE TO THE OFFICE.—All fees for
4 services performed by or materials furnished by the United
5 States Trademark Office shall be payable to the Office.

6 "(b) USE OF MONEYS.—Moneys from fees shall be 7 available to the United States Trademark Office to carry 8 out, to the extent provided in appropriations Acts, the func-9 tions of the Office. Moneys of the Office not otherwise used 10 to carry out the functions of the Office shall be kept in cash on hand or on deposit, or invested in obligations of the 11 12 United States or guaranteed by the United States, or in 13 obligations or other instruments which are lawful investments for fiduciary, trust, or public funds. Fees available 14 15 to the Commissioner under this chapter shall be used only for the registration of trademarks and for other services and 16 materials relating to trademarks, including the agreed upon 17 share of any centralized function, as set forth in section 18 (113(b)(2)(E)) of the United States Patent and Trademark 19 Organization Act of 1997. 20

21 "(c) CONTRIBUTION TO THE OFFICE OF THE DIREC22 TOR OF THE UNITED STATES PATENT AND TRADEMARK
23 ORGANIZATION.—The Trademark Office shall contribute 50
24 percent of the annual budget of the Office of the Director
25 of the United States Patent and Trademark Organization.".

(b) TRADEMARK TRIAL AND APPEAL BOARD.—Section
 17 of the Act of July 5, 1946 (commonly referred to as the
 Trademark Act of 1946) (15 U.S.C. 1067) is amended to
 read as follows:

5 "SEC. 17. (a) In every case of interference, opposition 6 to registration, application to register as a lawful concur-7 rent user, or application to cancel the registration of a 8 mark, the Commissioner shall give notice to all parties and 9 shall direct a Trademark Trial and Appeal Board to deter-10 mine and decide the respective rights of registration.

"(b) The Trademark Trial and Appeal Board shall include the Commissioner of Trademarks, the Deputy Commissioner of Trademarks, and administrative trademark
judges competent in trademark law who are appointed by
the Commissioner.".

16 (c) DETERMINATION OF FEES.—Section 31(a) of the Act of July 5, 1946 (commonly referred to as the Trademark 17 Act of 1946) (15 U.S.C. 1067(a)) is amended by striking 18 the second and third sentences and inserting the following: 19 20 "Fees established under this subsection may be adjusted by 21 the Commissioner, after consulting with the Trademark Of-22 fice Management Advisory Board in accordance with sec-23 tion 53(a)(2)(C) of this Act and after notice and oppor-24 tunity for full participation by interested public and pri-25 vate parties. The Director of the United States Patent and

Trademark Organization shall determine whether such fees
 are consistent with the policy direction of the Secretary of
 Commerce.".

4 SEC. 116. SUITS BY AND AGAINST THE ORGANIZATION.

5 (a) ACTIONS UNDER UNITED STATES LAW.—Any civil
6 action or proceeding to which the United States Patent and
7 Trademark Organization is a party is deemed to arise
8 under the laws of the United States. The Federal courts
9 shall have exclusive jurisdiction over all civil actions by or
10 against the Organization.

(b) REPRESENTATION BY THE DEPARTMENT OF JUSTICE.—The United States Patent and Trademark Organization shall be deemed an agency of the United States for
purposes of section 516 of title 28, United States Code.

(c) PROHIBITION ON ATTACHMENT, LIENS, OR SIMILAR PROCESS.—No attachment, garnishment, lien, or similar process, intermediate or final, in law or equity, may
be issued against property of the Organization.

19 SEC. 117. FUNDING.

(a) IN GENERAL.—The activities of the United States
Patent and Trademark Organization and each office of the
Organization shall be funded entirely through fees payable
to the United States Patent Office (under section 42 of title
35, United States Code) and the United States Trademark
Office (under section 56 of the Act of July 5, 1946 (com-

3 in appropriations Acts and subject to the provisions of sub-4 section (b).

5 (b) BORROWING AUTHORITY.—

1

2

6 (1) IN GENERAL.—The United States Patent and 7 Trademark Organization is authorized to issue from 8 time to time for purchase by the Secretary of the 9 Treasury its debentures, bonds, notes, and other evidences of indebtedness (hereafter in this subsection re-10 11 ferred to as "obligations") to assist in financing the 12 activities of the United States Patent Office and the 13 United States Trademark Office. Borrowing under 14 this section shall be subject to prior approval in ap-15 propriations Acts. Such borrowing shall not exceed 16 amounts approved in appropriations Acts.

17 (2) BORROWING AUTHORITY.—Any borrowing 18 under this subsection shall be repaid only from fees 19 paid to the Office for which such obligations were 20 issued and surcharges appropriated by Congress. 21 Such obligations shall be redeemable at the option of 22 the United States Patent and Trademark Organiza-23 tion before maturity in the manner stipulated in such 24 obligations and shall have such maturity as is deter-25 mined by the United States Patent and Trademark

1	Organization with the approval of the Secretary of
2	the Treasury. Each such obligation issued to the
3	Treasury shall bear interest at a rate not less than the
4	current yield on outstanding marketable obligations of
5	the United States of comparable maturity during the
6	month preceding the issuance of the obligation as de-
7	termined by the Secretary of the Treasury.
8	(3) PURCHASE OF OBLIGATIONS.—The Secretary
9	of the Treasury shall purchase any obligations of the
10	United States Patent and Trademark Organization
11	issued under this subsection and for such purpose the
12	Secretary of the Treasury is authorized to use as a
13	public-debt transaction the proceeds of any securities
14	issued under chapter 31 of title 31, United States
15	Code, and the purposes for which securities may be
16	issued under that chapter are extended to include such
17	purpose.
18	(4) TREATMENT.—Payment under this sub-
19	section of the purchase price of such obligations of the
20	United States Patent and Trademark Organization
21	shall be treated as public debt transactions of the
22	United States.

23 SEC. 118. TRANSFERS.

24 (a) TRANSFER OF FUNCTIONS.—Except as relates to
25 the direction of patent and trademark policy, there are

transferred to, and vested in, the United States Patent and 1 Trademark Organization all functions, powers, and duties 2 3 vested by law in the Secretary of Commerce or the Depart-4 ment of Commerce or in the officers or components in the 5 Department of Commerce with respect to the authority to grant patents and register trademarks, and in the Patent 6 7 and Trademark Office, as in effect on the day before the 8 effective date of this title, and in the officers and compo-9 nents of such office.

10 (b) TRANSFER OF FUNDS AND PROPERTY.—The Secretary of Commerce shall transfer to the United States Pat-11 ent and Trademark Organization, on the effective date of 12 13 this title, so much of the assets, liabilities, contracts, property, records, and unexpended and unobligated balances of 14 15 appropriations, authorizations, allocations, and other funds employed, held, used, arising from, available to, or to be 16 made available to the Department of Commerce, including 17 funds set aside for accounts receivable which are related to 18 functions, powers, and duties which are vested in the United 19 States Patent and Trademark Office by this title. 20

21 SEC. 119. USE OF ORGANIZATION NAME.

The use of the terms "United States Patent and Trademark Organization", "Patent and Trademark Office",
"United States Patent Office", "Patent Office", "United
States Trademark Office", "Trademark Office", or any

combination of such terms, as the name or part thereof 1 under which an individual or entity does business, is pro-2 hibited. A violation of this section may be enjoined by any 3 4 Federal court at the suit of the Organization. In any such suit, the Organization shall be entitled to statutory damages 5 of \$1,000 for each day during which such violation contin-6 7 ues or is repeated following notice by the Organization and, 8 in addition, may recover actual damages flowing from such 9 violations.

10 Subtitle B—Effective Date; 11 Technical Amendments

12 SEC. 131. EFFECTIVE DATE.

13 This title and the amendments made by this title shall
14 take effect 4 months after the date of the enactment of this
15 Act.

16 SEC. 132. TECHNICAL AND CONFORMING AMENDMENTS.

17 (a) Amendments to Title 35.—

18 (1) TABLE OF PARTS.—The item relating to part 19 I in the table of parts for title 35, United States Code, 20 is amended to read as follows: 1.". "I. United States Patent Office 21 (2) HEADING.—The heading for part I of title 22 35, United States Code, is amended to read as follows: 23 "PART I-UNITED STATES PATENT OFFICE". 24 (3) TABLE OF CHAPTERS.—The table of chapters 25 for part I of title 35, United States Code, is amended **HR 400 RS**

by amending the item relating to chapter 1 to read
 as follows:

"1. Establishment, Officers and Employees, Functions 1".

- 3 (4) TABLE OF SECTIONS.—The table of sections
- 4 for chapter 1 of title 35, United States Code, is
- 5 *amended to read as follows:*

6 "CHAPTER 1—ESTABLISHMENT, OFFICERS

AND EMPLOYEES, FUNCTIONS

"Sec.

7

"1. Establishment.

- "2. Powers and duties.
- *"3. Officers and employees.*
- "4. Restrictions on officers and employees as to interest in patents.
- "5. Patent Office Management Advisory Board.
- "6. Duties of Commissioner.
- "7. Board of Patent Appeals and Interferences.
- "8. Library.
- *"9. Classification of patents.*
- "10. Certified copies of records.
- "11. Publications.
- "12. Exchange of copies of patents with foreign countries.
- "13. Copies of patents for public libraries.
- "14. Annual report to Congress.".

8 (5) COMMISSIONER OF PATENTS AND TRADE9 MARKS.—(A) Section 41(h)(1) of title 35, United
10 States Code, is amended by striking "Commissioner of
11 Patents and Trademarks" and inserting "Commis12 sioner".
13 (B) Section 155 of title 35, United States Code,
14 is amended by striking "Commissioner of Patents and

15 Trademarks" and inserting "Commissioner".

1	(C) Section $155A(c)$ of title 35, United States
2	Code, is amended by striking "Commissioner of Pat-
3	ents" and inserting "Commissioner".
4	(6) PATENT AND TRADEMARK OFFICE.—The pro-
5	visions of title 35, United States Code, are amended
6	by striking "Patent and Trademark Office" each
7	place it appears and inserting "Patent Office".
8	(7) Secretary of commerce.—Section 157(d)
9	of title 35, United States Code, is amended by strik-
10	ing "Secretary of Commerce" and inserting "Director
11	of the United States Patent and Trademark Organi-
12	zation".
13	(b) Amendments to the Trademark Act of
13 14	(b) Amendments to the Trademark Act of 1946.—
14	1946.—
14 15	1946.— (1) REFERENCES.—All amendments in this sub-
14 15 16	1946.— (1) REFERENCES.—All amendments in this sub- section refer to the Act of July 5, 1946 (commonly re-
14 15 16 17	1946.— (1) REFERENCES.—All amendments in this sub- section refer to the Act of July 5, 1946 (commonly re- ferred to as the Trademark Act of 1946).
14 15 16 17 18	 1946.— (1) REFERENCES.—All amendments in this subsection refer to the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946). (2) AMENDMENTS RELATING TO COMMIS-
14 15 16 17 18 19	 1946.— (1) REFERENCES.—All amendments in this subsection refer to the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946). (2) AMENDMENTS RELATING TO COMMISSIONER.—Section 61 (as redesignated by section
 14 15 16 17 18 19 20 	 1946.— (1) REFERENCES.—All amendments in this subsection refer to the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946). (2) AMENDMENTS RELATING TO COMMISSIONER.—Section 61 (as redesignated by section 115(a)(2) of this Act) is amended by striking the un-
 14 15 16 17 18 19 20 21 	 1946.— (1) REFERENCES.—All amendments in this subsection refer to the Act of July 5, 1946 (commonly referred to as the Trademark Act of 1946). (2) AMENDMENTS RELATING TO COMMISSIONER.—Section 61 (as redesignated by section 115(a)(2) of this Act) is amended by striking the undesignated paragraph relating to the definition of the

1	(3) Amendments relating to patent and
2	TRADEMARK OFFICE.—(A) Section 1(a)(1) is amended
3	by striking "Patent and Trademark Office" and in-
4	serting "Trademark Office".
5	(B) Section 1(a)(2) is amended by striking "Pat-
6	ent and Trademark Office" and inserting "Trade-
7	mark Office".
8	(C) Section 1(b)(1) is amended by striking "Pat-
9	ent and Trademark Office" and inserting "Trade-
10	mark Office".
11	(D) Section 1(b)(2) is amended by striking "Pat-
12	ent and Trademark Office" and inserting "Trade-
13	mark Office".
14	(E) Section $1(d)(1)$ is amended by striking "Pat-
15	ent and Trademark Office" each place such term ap-
16	pears and inserting "Trademark Office".
17	(F) Section $1(e)$ is amended by striking "Patent
18	and Trademark Office" and inserting "Trademark
19	Office".
20	(G) Section $2(d)$ is amended by striking "Patent
21	and Trademark Office" and inserting "Trademark
22	Office".
23	(H) Section 7(a) is amended by striking "Patent
24	and Trademark Office" each place such term appears
25	and inserting "Trademark Office".

1	(I) Section 7(d) is amended by striking "Patent
2	and Trademark Office" and inserting "Trademark
3	Office".
4	(J) Section 7(e) is amended by striking "Patent
5	and Trademark Office" each place such term appears
6	and inserting "Trademark Office".
7	(K) Section 7(f) is amended by striking "Patent
8	and Trademark Office" each place such term appears
9	and inserting "Trademark Office".
10	(L) Section $7(g)$ is amended by striking "Patent
11	and Trademark Office" each place such term appears
12	and inserting "Trademark Office".
13	(M) Section 8(a) is amended by striking "Patent
14	and Trademark Office" and inserting "Trademark
15	Office".
16	(N) Section 8(b) is amended by striking "Patent
17	and Trademark Office" and inserting "Trademark
18	Office".
19	(O) Section 10 is amended by striking "Patent
20	and Trademark Office" each place such term appears
21	and inserting "Trademark Office".
22	(P) Section 12(a) is amended by striking "Pat-
23	ent and Trademark Office" and inserting "Trade-
24	mark Office".

1	(Q) Section 13(a) is amended by striking "Pat-
2	ent and Trademark Office" and inserting "Trade-
3	mark Office".
4	(R) Section $13(b)(1)$ is amended by striking
5	"Patent and Trademark Office" each place such term
6	appears and inserting "Trademark Office".
7	(S) Section 15(2) is amended by striking "Pat-
8	ent and Trademark Office" and inserting "Trade-
9	mark Office".
10	(T) Section 17 is amended by striking "Patent
11	and Trademark Office" and inserting "Trademark
12	Office".
13	(U) Section $21(a)(2)$ is amended by striking
14	"Patent and Trademark Office" and inserting
15	"Trademark Office".
16	(V) Section $21(a)(3)$ is amended by striking
17	"Patent and Trademark Office" each place such term
18	appears and inserting "Trademark Office".
19	(W) Section $21(a)(4)$ is amended by striking
20	"Patent and Trademark Office" each place such term
21	appears and inserting "Trademark Office".
22	(X) Section $21(b)(3)$ is amended by striking
23	"Patent and Trademark Office" each place such term
24	appears and inserting "Trademark Office".

1	(Y) Section $21(b)(4)$ is amended by striking
2	"Patent and Trademark Office" and inserting
3	"Trademark Office".
4	(Z) Section 24 is amended by striking "Patent
5	and Trademark Office" and inserting "Trademark
6	Office".
7	(AA) Section 29 is amended by striking "Patent
8	and Trademark Office" each place such term appears
9	and inserting "Trademark Office".
10	(BB) Section 30 is amended by striking "Patent
11	and Trademark Office" and inserting "Trademark
12	Office".
13	(CC) Section 31(a) is amended by striking "Pat-
14	ent and Trademark Office" and inserting "Trade-
15	mark Office".
16	(DD) Section 34(a) is amended by striking
17	"Patent and Trademark Office" and inserting
18	"Trademark Office".
19	(EE) Section $34(d)(1)(B)(i)$ is amended by strik-
20	ing "Patent and Trademark Office" and inserting
21	"Trademark Office".
22	(FF) Section 35(a) is amended by striking "Pat-
23	ent and Trademark Office" and inserting "Trade-
24	mark Office".

1	(GG) Section 36 is amended by striking "Patent
2	and Trademark Office" and inserting "Trademark
3	Office".
4	(HH) Section 37 is amended by striking "Patent
5	and Trademark Office" and inserting "Trademark
6	Office".
7	(II) Section 38 is amended by striking "Patent
8	and Trademark Office" and inserting "Trademark
9	Office".
10	(JJ) Section 39(b) is amended by striking "Pat-
11	ent and Trademark Office" and inserting "Trade-
12	mark Office".
13	(KK) Section 41 is amended by striking "Patent
14	and Trademark Office" and inserting "Trademark
15	Office".
16	(LL) Section 61 (as redesignated under section
17	115(a)(2) of this Act) is amended in the undesignated
18	paragraph relating to the definition of "registered
19	mark"—
20	(i) by striking "Patent and Trade Mark Of-
21	fice" and inserting "Trademark Office"; and
22	(ii) by striking "Patent and Trade Office"
23	and inserting "Trademark Office".
24	(MM) Section 72(a) (as redesignated under sec-
25	tion $115(a)(2)$ of this Act) is amended by striking

1	"Patent and Trademark Office" and inserting
2	"Trademark Office".
3	(NN) Section 75 (as redesignated under section
4	115(a)(2) of this Act) is amended by striking "Patent
5	and Trademark Office" and inserting "Trademark
6	Office".
7	(c) Amendments to Title 5.—Title 5, United States
8	Code, is amended—
9	(1) in section 5102(c)(23)—
10	(A) by striking "examiners-in-chief" in each
11	place it appears and inserting "administrative
12	patent judges"; and
13	(B) by striking "Office, Department of
14	Commerce" and inserting "Organization"; and
15	(2) in section 5316—
16	(A) by striking "Commissioner of Patents,
17	Department of Commerce."; and
18	(B) by striking:
19	"Deputy Commissioner of Patents and Trade-
20	marks.
21	"Assistant Commissioner for Patents.
22	"Assistant Commissioner for Trademarks.".
23	(d) Amendment to Title 31.—Section 9101(3) of
24	title 31, United States Code, is amended by adding at the
25	end the following:

1	"(O) the United States Patent and Trade-
2	mark Organization.".
3	(e) Amendments to Inspector General Act of
4	1978.—Section 11 of the Inspector General Act of 1978 (5
5	U.S.C. App.) is amended—
6	(1) in paragraph (1) by striking "or the Com-
7	missioner of Social Security, Social Security Admin-
8	istration;" and inserting "the Commissioner of Social
9	Security, Social Security Administration; or the Di-
10	rector of the United States Patent and Trademark
11	Organization, United States Patent and Trademark

12 Organization;"; and

(2) in paragraph (2) by striking "or the Veterans' Administration, or the Social Security Administration;" and inserting "the Veterans' Administration, the Social Security Administration, or the
United States Patent and Trademark Organization;".

Subtitle C—Miscellaneous

19

18

Provisions

20 SEC. 141. REFERENCES.

Any reference in any other Federal law, Executive
order, rule, regulation, or delegation of authority, or any
document of or pertaining to a department, agency, or office
from which a function is transferred by this title—

(1) to the head of such department, agency, or of fice is deemed to refer to the head of the department,
 agency, or office to which such function is transferred;
 or

5 (2) to such department, agency, or office is
6 deemed to refer to the department, agency, or office to
7 which such function is transferred.

8 SEC. 142. EXERCISE OF AUTHORITIES.

9 Except as otherwise provided by law, a Federal official 10 to whom a function is transferred by this title may, for 11 purposes of performing the function, exercise all authorities 12 under any other provision of law that were available with 13 respect to the performance of that function to the official 14 responsible for the performance of the function immediately 15 before the effective date of the transfer of the function under 16 this title.

17 SEC. 143. SAVINGS PROVISIONS.

(a) LEGAL DOCUMENTS.—All orders, determinations,
rules, regulations, permits, grants, loans, contracts, agreements, certificates, licenses, and privileges that—

(1) have been issued, made, granted, or allowed
to become effective by the President, the Secretary of
Commerce, any officer or employee of any office
transferred by this title, or any other Government official, or by a court of competent jurisdiction, in the

performance of any function that is transferred by
 this title, and

3 (2) are in effect on the effective date of such 4 transfer (or become effective after such date pursuant 5 to their terms as in effect on such effective date), shall 6 continue in effect according to their terms until modi-7 fied, terminated, superseded, set aside, or revoked in 8 accordance with law by the President, any other au-9 thorized official, a court of competent jurisdiction, or 10 operation of law.

11 (b) PROCEEDINGS.—This title shall not affect any pro-12 ceedings or any application for any benefits, service, license, 13 permit, certificate, or financial assistance pending on the effective date of this title before an office transferred by this 14 15 title, but such proceedings and applications shall be continued. Orders shall be issued in such proceedings, appeals 16 17 shall be taken therefrom, and payments shall be made pursuant to such orders, as if this title had not been enacted, 18 19 and orders issued in any such proceeding shall continue in 20 effect until modified, terminated, superseded, or revoked by 21 a duly authorized official, by a court of competent jurisdic-22 tion, or by operation of law. Nothing in this subsection shall 23 be considered to prohibit the discontinuance or modification 24 of any such proceeding under the same terms and condi-25 tions and to the same extent that such proceeding could have

been discontinued or modified if this title had not been en acted.

3 (c) SUITS.—This title shall not affect suits commenced
4 before the effective date of this title, and in all such suits,
5 proceedings shall be had, appeals taken, and judgments ren6 dered in the same manner and with the same effect as if
7 this title had not been enacted.

8 (d) NONABATEMENT OF ACTIONS.—No suit, action, or 9 other proceeding commenced by or against the Department 10 of Commerce or the Secretary of Commerce, or by or against any individual in the official capacity of such individual 11 as an officer or employee of an office transferred by this 12 13 title, shall abate by reason of the enactment of this title. 14 (e) CONTINUANCE OF SUITS.—If any Government offi-15 cer in the official capacity of such officer is party to a suit with respect to a function of the officer, and under this title 16 such function is transferred to any other officer or office, 17 then such suit shall be continued with the other officer or 18 the head of such other office, as applicable, substituted or 19 20 added as a party.

(f) ADMINISTRATIVE PROCEDURE AND JUDICIAL REVIEW.—Except as otherwise provided by this title, any statutory requirements relating to notice, hearings, action upon
the record, or administrative or judicial review that apply
to any function transferred by this title shall apply to the

exercise of such function by the head of the Federal agency,
 and other officers of the agency, to which such function is
 transferred by this title.

4 SEC. 144. TRANSFER OF ASSETS.

5 Except as otherwise provided in this title, so much of the personnel, property, records, and unexpended balances 6 7 of appropriations, allocations, and other funds employed, 8 used, held, available, or to be made available in connection 9 with a function transferred to an official or agency by this 10 title shall be available to the official or the head of that agency, respectively, at such time or times as the Director 11 of the Office of Management and Budget directs for use in 12 connection with the functions transferred. 13

14 SEC. 145. DELEGATION AND ASSIGNMENT.

(a) IN GENERAL.—Except as otherwise expressly prohibited by law or otherwise provided in this title, an official
to whom functions are transferred under this title (including the head of any office to which functions are transferred
under this title) may—

20 (1) delegate any of the functions so transferred to
21 such officers and employees of the office of the official
22 as the official may designate; and

23 (2) authorize successive redelegations of such
24 functions as may be necessary or appropriate.

(b) RESPONSIBILITY FOR ADMINISTRATION.—No dele gation of functions under this section or under any other
 provision of this title shall relieve the official to whom a
 function is transferred under this title of responsibility for
 the administration of the function.

6 SEC. 146. AUTHORITY OF DIRECTOR OF THE OFFICE OF 7 MANAGEMENT AND BUDGET WITH RESPECT 8 TO FUNCTIONS TRANSFERRED.

9 (a) DETERMINATIONS.—If necessary, the Director of 10 the Office of Management and Budget shall make any deter-11 mination of the functions that are transferred under this 12 title.

13 (b) INCIDENTAL TRANSFERS.—The Director of the Office of Management and Budget, at such time or times as 14 15 the Director shall provide, may make such determinations as may be necessary with regard to the functions transferred 16 by this title, and to make such additional incidental dis-17 positions of personnel, assets, liabilities, grants, contracts, 18 19 property, records, and unexpended balances of appropriations, authorizations, allocations, and other funds held, 20 21 used, arising from, available to, or to be made available 22 in connection with such functions, as may be necessary to 23 carry out the provisions of this title.

24 (c) TERMINATION OF AFFAIRS.—The Director shall
25 provide for the termination of the affairs of all entities ter-

minated by this title and for such further measures and
 dispositions as may be necessary to effectuate the purposes
 of this title.

4 SEC. 147. CERTAIN VESTING OF FUNCTIONS CONSIDERED 5 TRANSFERS.

For purposes of this title, the vesting of a function in
a department, agency, or office pursuant to reestablishment
of an office shall be considered to be the transfer of the function.

10 SEC. 148. AVAILABILITY OF EXISTING FUNDS.

11 Existing appropriations and funds available for the 12 performance of functions, programs, and activities termi-13 nated pursuant to this title shall remain available, for the 14 duration of their period of availability, for necessary ex-15 penses in connection with the termination and resolution 16 of such functions, programs, and activities.

17 SEC. 149. DEFINITIONS.

18 For purposes of this title—

- (1) the term "function" includes any duty, obligation, power, authority, responsibility, right, privilege, activity, or program; and
- (2) the term "office" includes any office, administration, agency, bureau, institute, council, unit, organizational entity, or component thereof.

TITLE II—EARLY PUBLICATION OF PATENT APPLICATIONS

3 SEC. 201. SHORT TITLE.

4 This title may be cited as the "Patent Application5 Publication Act of 1997".

6 SEC. 202. EARLY PUBLICATION.

7 Section 122 of title 35, United States Code, is amended8 to read as follows:

9 "§122. Confidential status of applications; publica10 tion of patent applications

11 "(a) CONFIDENTIALITY.—Except as provided in sub-12 section (b), applications for patents shall be kept in con-13 fidence by the Patent Office and no information concerning 14 the same given without authority of the applicant or owner 15 unless necessary to carry out the provisions of an Act of 16 Congress or in such special circumstances as may be deter-17 mined by the Commissioner.

18 "(b) PUBLICATION.—

"(1) IN GENERAL.—(A) Subject to paragraph
(2), each application for patent, except applications
for design patents filed under chapter 16 of this title
and provisional applications filed under section
111(b) of this title, shall be published, in accordance
with procedures determined by the Commissioner, as
soon as possible after the expiration of a period of 18

1	months from the earliest filing date for which a bene-
2	fit is sought under this title. At the request of the ap-
3	plicant, an application may be published earlier than
4	the end of such 18-month period.
5	"(B) No information concerning published pat-
6	ent applications shall be made available to the public
7	except as the Commissioner determines.
8	``(C) Notwithstanding any other provision of
9	law, a determination by the Commissioner to release
10	or not to release information concerning a published
11	patent application shall be final and nonreviewable.
12	"(2) EXCEPTIONS.—(A) An application that is
13	no longer pending shall not be published.
14	((B) An application that is subject to a secrecy
15	order pursuant to section 181 of this title shall not
16	be published.
17	``(C)(i) Where an applicant makes a request
18	upon filing, certifying that the invention disclosed in
19	the application has not and will not be the subject of
20	an application filed in a foreign country, the applica-
21	tion shall not be published as provided in paragraph
22	(1).
23	"(ii) An applicant may rescind a request made
24	under clause (i) at any time. An applicant has a

 2 an application in a foreign country. 3 "(iii) Where an applicant rescinds a reque 4 made under clause (i) or notifies the Director that of 5 application was filed in a foreign country, the application 	ın !i-
4 made under clause (i) or notifies the Director that of	ın !i-
	li-
5 application was filed in a foreign country, the appl	
	0-
6 cation shall be published in accordance with the pr	0
7 visions of paragraph (1).	
8 "(c) Pre-Issuance Opposition.—The provisions	of
9 this section shall not operate to create any new opportuni	ty
10 for pre-issuance opposition. The Commissioner may esta	<i>b</i> -
11 lish appropriate procedures to ensure that this section do	es
12 not create any new opportunity for pre-issuance oppositie	m
13 that did not exist prior to the adoption of this section.	
14 "(d) STUDY.—	
15 "(1) IN GENERAL.—The General Accounting C)f-
16 fice shall conduct a 3-year study of the applicant	ts
17 who file only in the United States after the effecti	ve
18 <i>date of this title.</i>	
19 "(2) CONTENTS.—The study conducted und	er
20 paragraph (1) shall—	
21 "(A) consider the number of such applicant	ts
in relation to the number of applicants who f	le
23 in the United States and outside the Unit	ed
24 States;	

1	"(B) examine how many domestic-only fil-
2	ers request at the time of filing not to be pub-
3	lished;
4	"(C) examine how many such filers rescind
5	that request or later choose to file abroad; and
6	(D) examine the manner of entity seeking
7	an application and any correlation that may
8	exist between such manner and publication of
9	patent applications.".
10	SEC. 203. TIME FOR CLAIMING BENEFIT OF EARLIER FILING
11	DATE.
12	(a) IN A FOREIGN COUNTRY.—Section 119(b) of title
13	35, United States Code, is amended to read as follows:
14	"(b)(1) No application for patent shall be entitled to
15	this right of priority unless a claim, identifying the foreign
16	application by specifying its application number, country,
17	and the day, month, and year of its filing, is filed in the
18	Patent Office at such time during the pendency of the appli-
19	cation as required by the Commissioner.
20	"(2) The Commissioner may consider the failure of the
21	applicant to file a timely claim for priority as a waiver
22	of any such claim. The Commissioner may establish proce-
23	dures, including the payment of a surcharge, to accept an

 $24 \ \ unintentionally \ delayed \ claim \ under \ this \ section.$

1 "(3) The Commissioner may require a certified copy 2 of the original foreign application, specification, and drawings upon which it is based, a translation if not in the 3 4 English language, and such other information as the Commissioner considers necessary. Any such certification shall 5 be made by the foreign intellectual property authority in 6 7 which the foreign application was filed and show the date 8 of the application and of the filing of the specification and 9 other papers.".

10 (b) IN THE UNITED STATES.—Section 120 of title 35, 11 United States Code, is amended by adding at the end the following: "The Commissioner may determine the time pe-12 riod during the pendency of the application within which 13 an amendment containing the specific reference to the ear-14 15 lier filed application is submitted. The Commissioner may consider the failure to submit such an amendment within 16 that time period as a waiver of any benefit under this sec-17 tion. The Commissioner may establish procedures, includ-18 ing the payment of a surcharge, to accept unavoidably late 19 20 submissions of amendments under this section.".

21 SEC. 204. PROVISIONAL RIGHTS.

22 Section 154 of title 35, United States Code, is amend23 ed—

24 (1) in the section caption by inserting "; provi25 sional rights" after "patent"; and

3 "(d) Provisional Rights.—

4 "(1) IN GENERAL.—In addition to other rights 5 provided by this section, a patent shall include the 6 right to obtain a reasonable royalty from any person 7 who, during the period beginning on the date of pub-8 lication of the application for such patent pursuant 9 to section 122(b) of this title, or in the case of an 10 international application filed under the treaty de-11 fined in section 351(a) of this title designating the 12 United States under Article 21(2)(a) of such treaty, 13 the date of publication of the application, and ending 14 on the date the patent is issued—

"(A)(i) makes, uses, offers for sale, or sells
in the United States the invention as claimed in
the published patent application or imports such
an invention into the United States; or

"(ii) if the invention as claimed in the published patent application is a process, uses, offers
for sale, or sells in the United States or imports
into the United States products made by that
process as claimed in the published patent application: and

1	((B) had actual notice of the published pat-
2	ent application, and where the right arising
3	under this paragraph is based upon an inter-
4	national application designating the United
5	States that is published in a language other than
6	English, a translation of the international appli-
7	cation into the English language.
8	"(2) RIGHT BASED ON SUBSTANTIALLY IDEN-
9	TICAL INVENTIONS.—The right under paragraph (1)
10	to obtain a reasonable royalty shall not be available
11	under this subsection unless the invention as claimed
12	in the patent is substantially identical to the inven-
13	tion as claimed in the published patent application.
14	"(3) TIME LIMITATION ON OBTAINING A REASON-
15	ABLE ROYALTY.—The right under paragraph (1) to
16	obtain a reasonable royalty shall be available only in
17	an action brought not later than 6 years after the
18	patent is issued. The right under paragraph (1) to ob-
19	tain a reasonable royalty shall not be affected by the
20	duration of the period described in paragraph (1).
21	"(4) Requirements for international appli-
22	CATIONS.—
23	"(A) EFFECTIVE DATE.—The right under
24	paragraph (1) to obtain a reasonable royalty
25	based upon the publication under the treaty of

1	an international application designating the
2	United States shall commence from the date that
3	the Patent Office receives a copy of the publica-
4	tion under the treaty defined in section $351(a)$
5	of this title of the international application, or,
6	if the publication under the treaty of the inter-
7	national application is in a language other than
8	English, from the date that the Patent Office re-
9	ceives a translation of the international applica-
10	tion in the English language.
11	"(B) COPIES.—The Commissioner may re-
12	quire the applicant to provide a copy of the
13	international application and a translation
14	thereof.
15	"(5) Issuance of patents on individual
16	CLAIMS.—Where the Director in a notification to the
17	applicant under section 132 of this title indicates that
18	one or more claims of a published application are al-
19	lowable, the applicant may request the issuance of a
20	patent incorporating those claims. The applicant may
21	continue prosecution of the remaining claims as pro-
22	vided in chapter 12 of this title. Any subsequently al-
23	lowed claims may be incorporated into the patent.
24	The Director may establish appropriate fees to cover

1	the costs of incorporating any additional claims into
2	the patent.".
3	SEC. 205. PRIOR ART EFFECT OF PUBLISHED APPLICA-
4	TIONS.
5	Section 102(e) of title 35, United States Code, is
6	amended to read as follows:
7	"(e) the invention was described in—
8	"(1)(A) an application for patent, published
9	pursuant to section 122(b) of this title, by another
10	

10 filed in the United States before the invention by the 11 applicant for patent, except that an international ap-12 plication filed under the treaty defined in section 13 351(a) of this title shall have the effect under this sub-14 section of a national application published under sec-15 tion 122(b) of this title only if the international ap-16 plication designating the United States was published 17 under Article 21(2)(a) of such treaty in the English 18 language, or

"(B) a patent granted on an application for patent by another filed in the United States before the
invention by the applicant for patent, or".

22 SEC. 206. COST RECOVERY FOR PUBLICATION.

The Commissioner shall recover the cost of early publication required by the amendment made by section 202 by
adjusting the filing, issue, and maintenance fees under title

1	25 United States Code by shanging a congrest multisation
	35, United States Code, by charging a separate publication
2	fee, or by any combination of these methods.
3	SEC. 207. CONFORMING CHANGES.
4	The following provisions of title 35, United States
5	Code, are amended:
6	(1) Section 11 is amended in paragraph 1 of
7	subsection (a) by inserting "and published applica-
8	tions for patents" after "Patents".
9	(2) Section 12 is amended—
10	(A) in the section caption by inserting
11	"and applications" after "patents"; and
12	(B) by inserting "and published applica-
13	tions for patents" after "patents".
14	(3) Section 13 is amended—
15	(A) in the section caption by inserting
16	"and applications" after "patents"; and
17	(B) by inserting "and published applica-
18	tions for patents" after "patents".
19	(4) The items relating to sections 12 and 13 in
20	the table of sections for chapter 1 are each amended
21	by inserting "and applications" after "patents".
22	(5) The item relating to section 122 in the table
23	of sections for chapter 11 is amended by inserting ";
24	publication of patent applications" after "applica-
25	tions".

1	(6) The item relating to section 154 in the table
2	of sections for chapter 14 is amended by inserting ";
3	provisional rights" after "patent".
4	(7) Section 181 is amended—
5	(A) in the first undesignated paragraph—
6	(i) by inserting "by the publication of
7	an application or" after "disclosure"; and
8	(ii) "the publication of the application
9	or" after "withhold";
10	(B) in the second undesignated paragraph
11	by inserting "by the publication of an applica-
12	tion or" after "disclosure of an invention";
13	(C) in the third undesignated paragraph—
14	(i) by inserting "by the publication of
15	the application or" after "disclosure of the
16	invention"; and
17	(ii) "the publication of the application
18	or" after "withhold"; and
19	(D) in the fourth undesignated paragraph
20	by inserting "the publication of an application
21	or" after "and" in the first sentence.
22	(8) Section 252 is amended in the first undesig-
23	nated paragraph by inserting "substantially" before
24	"identical" each place it appears.

1 (9) Section 284 is amended by adding at the end 2 of the second undesignated paragraph the following: "Increased damages under this paragraph shall not 3 4 apply to provisional rights under section 154(d) of 5 this title.". 6 (10) Section 374 is amended to read as follows: 7 "§374. Publication of international application: Ef-8 fect 9 "The publication under the treaty, defined in section 351(a) of this title, of an international application des-10 ignating the United States shall confer the same rights and 11 shall have the same effect under this title as an application 12 13 for patent published under section 122(b), except as provided in sections 102(e) and 154(d) of this title.". 14 15 SEC. 208. LAST DAY OF PENDENCY OF PROVISIONAL APPLI-16 CATION. 17 Section 119(e) of title 35, United States Code, is 18 amended by adding at the end the following: 19 "(3) If the day that is 12 months after the filing date

20 of a provisional application falls on a Saturday, Sunday,
21 or legal holiday as defined in rule 6(a) of the Federal Rules
22 of Civil Procedure, the period of pendency of the provisional
23 application shall be extended to the next succeeding business
24 day.".

1 SEC. 209. EFFECTIVE DATE.

2 (a) SECTIONS 202 THROUGH 207.—Sections 202 3 through 207, and the amendments made by such sections, shall take effect on the date that is 1 year after the date 4 5 of enactment of this Act and shall apply to all applications filed under section 111 of title 35, United States Code, on 6 7 or after that date, and all applications complying with section 371 of title 35, United States Code, that resulted from 8 9 international applications filed on or after that date. The amendment made by section 204 shall also apply to inter-10 11 national applications designating the United States that are filed on or after the date that is 1 year after the date 12 of enactment of this Act. 13

(b) SECTION 208.—The amendments made by section
208 shall take effect on the date of the enactment of this
Act and, except for a design patent application filed under
chapter 16 of title 35, United States Code, shall apply to
any application filed on or after June 8, 1995.

19 TITLE III—PATENT TERM 20 RESTORATION

21 SEC. 301. PATENT TERM RESTORATION AUTHORITY.

22 Section 154(b) of title 35, United States Code, is
23 amended to read as follows:

24 "(b) Adjustment of Patent Term.—

25 "(1) Basis for patent term restoration.—

1	"(A) Delay.—Subject to the limitations
2	under paragraph (2), if the issue of an original
3	patent is delayed due to—
4	"(i) a proceeding under section $135(a)$
5	of this title;
6	"(ii) the imposition of an order pursu-
7	ant to section 181 of this title;
8	"(iii) appellate review by the Board of
9	Patent Appeals and Interferences or by a
10	Federal court where the patent was issued
11	pursuant to a decision in the review revers-
12	ing an adverse determination of patentabil-
13	ity; or
14	"(iv) an unusual administrative delay
15	by the Patent Office in issuing the patent,
16	the term of the patent shall be adjusted for the
17	period of delay.
18	"(B) Administrative delay.—For pur-
19	poses of subparagraph (A)(iv), an unusual ad-
20	ministrative delay by the Patent Office is the
21	failure to—
22	"(i) make a notification of the rejection
23	of any claim for a patent or any objection
24	or argument under section 132 of this title
25	or give or mail a written notice of allow-

1 ance under section 151 of this title not later 2 than 14 months after the date on which the 3 application was filed; 4 "(*ii*) respond to a reply under section 132 of this title or to an appeal taken under 5 6 section 134 of this title not later than 4 months after the date on which the reply 7 8 was filed or the appeal was taken; 9 "(iii) act on an application not later than 4 months after the date of a decision 10 11 by the Board of Patent Appeals and Inter-12 ferences under section 134 or 135 of this 13 title or a decision by a Federal court under 14 section 141, 145, or 146 of this title where 15 allowable claims remain in an application; 16 "(iv) issue a patent not later than 4 17 months after the date on which the issue fee 18 was paid under section 151 of this title and 19 all outstanding requirements were satisfied; 20 or21 "(v) issue a patent within 3 years after 22 the actual filing date of the application in 23 the United States, if the applicant—

	100
1	((I) has not obtained further lim-
2	ited examination of the application
3	under section 132(b) of this title;
4	"(II) has not benefited from an
5	adjustment of patent term under clause
6	(<i>i</i>), (<i>ii</i>), or (<i>iii</i>) or paragraph (1)(A);
7	"(III) has not sought or obtained
8	appellate review by the Board of Pat-
9	ent Appeals and Interferences or by a
10	Federal court other than in a case in
11	which the patent was issued pursuant
12	to a decision in the review reversing an
13	adverse determination of patentability;
14	and
15	"(IV) has not requested any delay
16	in the processing of the application by
17	the Patent Office.
18	"(2) Limitations.—
19	"(A) IN GENERAL.—The total duration of
20	any adjustments granted pursuant to either sub-
21	clause (iii) or (iv) of paragraph (1)(A) or both
22	such subclauses shall not exceed 10 years. To the
23	extent that periods of delay attributable to
24	grounds specified in paragraph (1) overlap, the
25	period of any adjustment granted under this sub-

1	section shall not exceed the actual number of
2	days the issuance of the patent was delayed.
3	"(B) REDUCTION OF ADJUSTMENT.—The
4	period of adjustment of the term of a patent
5	under this subsection shall be reduced by a pe-
6	riod equal to the time in which the applicant
7	failed to engage in reasonable efforts to conclude
8	prosecution of the application. The Commis-
9	sioner shall prescribe regulations establishing the
10	circumstances that constitute a failure of an ap-
11	plicant to engage in reasonable efforts to con-
12	clude processing or examination of an applica-
13	tion.
14	"(C) Disclaimed term.—No patent the
15	term of which has been disclaimed beyond a
16	specified date may be adjusted under this section
17	beyond the expiration date specified in the dis-
18	claimer.
19	"(D) APPLICANT DELAY.—The period of ad-
20	justment of the term of a patent under clause
21	(iv) of paragraph $(1)(A)$, which is based on the
22	failure of the Patent Office to meet the criteria
23	set forth in clause (v) of paragraph $(1)(B)$, shall
24	be reduced by the cumulative total of any periods
25	of time that an applicant takes to respond in ex-

1	cess of 3 months after the date on which the Pat-
2	ent Office makes any rejection, objection, argu-
3	ment, or other request, except that the Commis-
4	sioner, upon petition from the applicant in the
5	case of a nonprofit research laboratory or non-
6	profit entity such as a university, research cen-
7	ter, or hospital, shall reinstate all or part of such
8	time upon a showing of good cause by the appli-
9	cant, but in no case more than 3 additional
10	months for each such response beyond 3 months.
11	"(3) PROCEDURES.—The Commissioner shall
12	prescribe regulations establishing procedures for the
13	notification of patent term extensions under this sub-
14	section and procedures for contesting patent term ex-
15	tensions under this subsection.
16	"(4) Notice to commissioner.—In a case in
17	which a patent term is adjusted under this subsection,
18	the Commissioner shall determine the period of any
19	patent term adjustment available under this section
20	and shall include a copy of that determination with
21	the final notice. The Commissioner shall prescribe
22	regulations establishing procedures for the application
23	for, and notification of, patent term adjustments
24	granted by the Commissioner under this subsection.

1	"(5) JUDICIAL REVIEW.—Any applicant dissatis-
2	fied with a determination of the Commissioner under
3	paragraph (3) may have remedy by civil action in
4	the United States Court of Federal Claims if com-
5	menced within 180 days after the mailing of the no-
6	tice of allowance as the Commissioner appoints. The
7	initiation of a civil action under this section shall not
8	delay the issuance of a patent.".
9	SEC. 302. FURTHER EXAMINATION OF PATENT APPLICA-
10	TIONS.
11	Section 132 of title 35, United States Code, is amend-
12	ed—
13	(1) in the first sentence by striking "Whenever"
14	and inserting "(a) Whenever"; and
15	(2) by adding at the end the following:
16	"(b) The Commissioner shall prescribe regulations to
17	provide for the further limited reexamination of applica-
18	tions for patent at the request of the applicant. The Com-
19	missioner may establish appropriate fees for such further
20	limited examination and shall be authorized to provide a
21	50 percent reduction on such fees for small entities that
22	qualify for reduced fees under section $41(h)(1)$ of this title.".
23	SEC. 303. TECHNICAL CLARIFICATION.
24	Section 156(a) of title 35, United States Code, is

25 amended—

(1) in the matter preceding paragraph (1) by in serting ", which shall include any patent term adjust ment granted under section 154(b)," after "the origi nal expiration date of the patent".

5 SEC. 304. EFFECTIVE DATE.

6 The amendments made by section 301 shall take effect
7 on the date of the enactment of this Act and, except for a
8 design patent application filed under chapter 16 of title 35,
9 United States Code, shall apply to any application filed
10 on or after June 8, 1995.

TITLE IV—PRIOR DOMESTIC COMMERCIAL USE

13 SEC. 401. SHORT TITLE.

14 This title may be cited as the "Prior Domestic Com-15 mercial Use Act of 1997".

16SEC. 402. DEFENSE TO PATENT INFRINGEMENT BASED ON17PRIOR DOMESTIC COMMERCIAL USE.

18 (a) DEFENSE.—Chapter 28 of title 35, United States

19 Code, is amended by adding at the end the following new20 section:

21 "§273. Prior domestic commercial use; defense to in-

- 22 fringement
- 23 "(a) DEFINITIONS.—For purposes of this section—
- 24 "(1) the terms 'commercially used', 'commer-

25 cially use', and 'commercial use'—

1	"(A) mean the use in the United States in
2	commerce, use by the United States, or the use
3	in the design, testing, or production in the
4	United States of a product or service which is
5	used in commerce or used by the United States,
6	whether or not the subject matter at issue is ac-
7	cessible to or otherwise known to the public; and
8	"(B) includes in the case of activities per-
9	formed by a nonprofit research laboratory, or
10	nonprofit entity such as a university, research
11	center, or hospital, a use for which the public is
12	the intended beneficiary shall be considered to be
13	a use described in subparagraph (A) except that
14	the use—
15	"(i) may be asserted as a defense under
16	this section only for continued use by and
17	in the laboratory or nonprofit entity; and
18	"(ii) may not be asserted as a defense
19	with respect to any subsequent commer-
20	cialization or use outside such laboratory or
21	nonprofit entity;
22	"(2) the terms 'used in commerce', and 'use in
23	commerce' mean that there has been an actual arms-
24	length sale or other commercial transfer, or use by the
25	United States, of the subject matter at issue or that

there has been an actual arms-length sale or other

1

2	commercial transfer, or use by the United States, of
3	a product or service resulting from the use of the sub-
4	ject matter at issue; and
5	"(3) the 'effective filing date' of a patent is the
6	earlier of the actual filing date of the application for
7	the patent or the filing date of any earlier United
8	States, foreign, or international application to which
9	the subject matter at issue is entitled under section
10	119, 120, or 365 of this title.
11	"(b) Defense to Infringement.—
12	"(1) IN GENERAL.—A person shall not be liable
13	as an infringer under section 271 of this title, nor
14	shall the United States be held liable under section
15	1498(a) of title 28, with respect to any subject matter
16	that would otherwise infringe one or more claims in
17	the patent being asserted against such person, if such
18	person had, acting in good faith, commercially used
19	the subject matter before the effective filing date of
20	such patent.
21	"(2) EXHAUSTION OF RIGHT.—The sale or other
22	disposition of the subject matter of a patent by a per-
23	son entitled to assert a defense under this section with
24	respect to that subject matter shall exhaust the patent

25 owner's rights under the patent to the extent such

rights would have been exhausted had such sale or

1

2 other disposition been made by the patent owner. 3 "(c) LIMITATIONS AND QUALIFICATIONS OF DE-4 FENSE.—The defense to infringement under this section is 5 subject to the following: 6 "(1) DERIVATION.—A person may not assert the 7 defense under this section if the subject matter on 8 which the defense is based was derived from the pat-9 entee or persons in privity with the patentee. 10 "(2) NOT A GENERAL LICENSE.—The defense as-11 serted by a person under this section is not a general 12 license under all claims of the patent at issue, but ex-13 tends only to the subject matter claimed in the patent 14 with respect to which the person can assert a defense 15 under this chapter, except that the defense shall also 16 extend to variations in the quantity or volume of use 17 of the claimed subject matter, and to improvements in 18 the claimed subject matter that do not infringe addi-19 tional specifically claimed subject matter of the pat-20 ent.

21 "(3) EFFECTIVE AND SERIOUS PREPARATION.—
22 With respect to subject matter that cannot be commer23 cialized without a significant investment of time,
24 money, and effort, a person shall be deemed to have
25 commercially used the subject matter if—

1	(A) before the effective filing date of the
2	patent, the person reduced the subject matter to
3	practice in the United States, completed a sig-
4	nificant portion of the total investment necessary
5	to commercially use the subject matter, and
6	made an arms-length commercial transaction in
7	the United States in connection with the prepa-
8	ration to use the subject matter; and
9	``(B) thereafter the person diligently com-
10	pleted the remainder of the activities and invest-
11	ments necessary to commercially use the subject
12	matter, and promptly began commercial use of
13	the subject matter, even if such activities were
14	conducted after the effective filing date of the
15	patent.
16	"(4) BURDEN OF PROOF.—A person asserting the
17	defense under this section shall have the burden of es-
18	tablishing the defense.
19	"(5) Abandonment of use.—A person who has
20	abandoned commercial use of subject matter may not
21	rely on activities performed before the date of such
22	abandonment in establishing a defense under sub-
23	section (b) with respect to actions taken after the date
24	of such abandonment.

1 "(6) PERSONAL DEFENSE.—The defense under 2 this section may only be asserted by the person who 3 performed the acts necessary to establish the defense and, except for any transfer to the patent owner, the 4 5 right to assert the defense shall not be licensed or as-6 signed or transferred to another person except in con-7 nection with the good faith assignment or transfer of 8 the entire enterprise or line of business to which the 9 defense relates.

10 "(7) ONE-YEAR LIMITATION.—A person may not 11 assert a defense under this section unless the subject 12 matter on which the defense is based had been com-13 mercially used or actually reduced to practice more 14 than one year prior to the effective filing date of the 15 patent by the person asserting the defense or someone 16 in privity with that person.

"(d) UNSUCCESSFUL ASSERTION OF DEFENSE.—If the
defense under this section is pleaded by a person who is
found to infringe the patent and who subsequently fails to
demonstrate a reasonable basis for asserting the defense, the
court shall find the case exceptional for the purpose of
awarding attorney's fees under section 285 of this title.

23 "(e) INVALIDITY.—A patent shall not be deemed to be
24 invalid under section 102 or 103 of this title solely because
25 a defense is established under this section.".

(b) CONFORMING AMENDMENT.—The table of sections
 at the beginning of chapter 28 of title 35, United States
 Code, is amended by adding at the end the following new
 item:

"Sec. 273. Prior domestic commercial use; defense to infringement.".

5 SEC. 403. EFFECTIVE DATE AND APPLICABILITY.

6 This title and the amendments made by this title shall 7 take effect on the date of the enactment of this Act, but shall 8 not apply to any action for infringement that is pending 9 on such date of enactment or with respect to any subject 10 matter for which an adjudication of infringement, includ-11 ing a consent judgment, has been made before such date of 12 enactment.

13 **TITLE V—PATENT**

14 **REEXAMINATION REFORM**

15 SEC. 501. SHORT TITLE.

16 This title may be cited as the "Patent Reexamination17 Reform Act of 1997".

18 SEC. 502. DEFINITIONS.

19 Section 100 of title 35, United States Code, is amended20 by adding at the end the following new subsection:

21 "(e) The term 'third-party requester' means a person
22 requesting reexamination under section 302 of this title who
23 is not the patent owner.".

1 SEC. 503. REEXAMINATION PROCEDURES.

2 (a) REQUEST FOR REEXAMINATION.—Section 302 of
3 title 35, United States Code, is amended to read as follows:

4 "§302. Request for reexamination

5 "(a) IN GENERAL.—Any person at any time may file
6 a request for reexamination by the Office of a patent on
7 the basis of any prior art cited under the provisions of sec8 tion 301 of this title.

9 "(b) REQUIREMENTS.—The request shall—

"(1) be in writing, include the identity of the
real party in interest, and be accompanied by payment of a reexamination fee established by the Commissioner of Patents pursuant to the provisions of section 41 of this title; and

15 "(2) set forth the pertinency and manner of ap16 plying cited prior art to every claim for which reex17 amination is requested.

18 "(c) COPY.—Unless the requesting person is the owner
19 of the patent, the Commissioner promptly shall send a copy
20 of the request to the owner of record of the patent.".

(b) DETERMINATION OF ISSUE BY COMMISSIONER.—
22 Section 303 of title 35, United States Code, is amended to
23 read as follows:

24 "§303. Determination of issue by Commissioner

25 "(a) REEXAMINATION.—Not later than 3 months after
26 the filing of a request for reexamination under the provi-HR 400 RS

sions of section 302 of this title, the Commissioner shall de-1 termine whether a substantial new question of patentability 2 3 affecting any claim of the patent concerned is raised by the 4 request, with or without consideration of other patents or 5 printed publications. On the Commissioner's initiative, and any time, the Commissioner may determine whether a sub-6 7 stantial new question of patentability is raised by patents 8 and publications.

9 "(b) RECORD.—A record of the Commissioner's deter-10 mination under subsection (a) shall be placed in the official 11 file of the patent, and a copy shall be promptly given or 12 mailed to the owner of record of the patent and to the third-13 party requester, if any.

14 "(c) FINAL DECISION.—A determination by the Com-15 missioner pursuant to subsection (a) shall be final and non-16 appealable. Upon a determination that no substantial new 17 question of patentability has been raised, the Commissioner 18 may refund a portion of the reexamination fee required 19 under section 302 of this title.".

20 (c) REEXAMINATION ORDER BY COMMISSIONER.—Sec21 tion 304 of title 35, United States Code, is amended to read
22 as follows:

23 "§304. Reexamination order by Commissioner

24 "If, in a determination made under the provisions of
25 section 303(a) of this title, the Commissioner finds that a

substantial new question of patentability affecting a claim
 of a patent is raised, the determination shall include an
 order for reexamination of the patent for resolution of the
 question. The order may be accompanied by the initial ac tion of the Patent Office on the merits of the reexamination
 conducted in accordance with section 305 of this title.".

7 (d) CONDUCT OF REEXAMINATION PROCEEDINGS.—
8 Section 305 of title 35, United States Code, is amended to
9 read as follows:

10 "§305. Conduct of reexamination proceedings

11 "(a) IN GENERAL.—Subject to subsection (b), reexamination shall be conducted according to the procedures es-12 13 tablished for initial examination under the provisions of sections 132 and 133 of this title. In any reexamination 14 15 proceeding under this chapter, the patent owner shall be permitted to propose any amendment to the patent and a 16 17 new claim or claims, except that no proposed amended or new claim enlarging the scope of the claims of the patent 18 shall be permitted. 19

20 "(b) RESPONSE.—(1) This subsection shall apply to 21 any reexamination proceeding in which the order for reex-22 amination is based upon a request by a third-party re-23 quester. "(2) With the exception of the reexamination request,
 any document filed by either the patent owner or the third party requester shall be served on the other party.

4 "(3) If the patent owner files a response to any Patent
5 Office action on the merits, the third-party requester shall
6 have 1 opportunity to file written comments within a rea7 sonable period not less than 1 month after the date of service
8 of the patent owner's response. Written comments provided
9 under this paragraph shall be limited to issues covered by
10 the Patent Office action or the patent owner's response.

11 "(c) SPECIAL DISPATCH.—Unless otherwise provided 12 by the Commissioner for good cause, all reexamination pro-13 ceedings under this section, including any appeal to the 14 Board of Patent Appeals and Interferences, shall be con-15 ducted with special dispatch within the Office.".

16 (e) APPEAL.—Section 306 of title 35, United States
17 Code, is amended to read as follows:

18 "§306. Appeal

19 "(a) PATENT OWNER.—The patent owner involved in
20 a reexamination proceeding under this chapter—

21 "(1) may appeal under the provisions of section
22 134 of this title, and may appeal under the provisions
23 of sections 141 through 144 of this title, with respect
24 to any decision adverse to the patentability of any

1	original or proposed amended or new claim of the
2	patent, and
3	"(2) may be a party to any appeal taken by a
4	third-party requester pursuant to subsection (b) of

5 this section.

6 "(b) THIRD-PARTY REQUESTER.—A third-party re-7 quester may—

8 "(1) appeal under the provisions of section 134 9 of this title, and may appeal under the provisions of 10 sections 141 through 144 of this title, with respect to 11 any final decision favorable to the patentability of 12 any original or proposed amended or new claim of 13 the patent; or

14 "(2) be a party to any appeal taken by the pat15 ent owner, subject to subsection (c) of this section.

16 "(c) PARTICIPATION AS PARTY.—

17 "(1) IN GENERAL.—A third-party requester 18 whose request for a reexamination results in an order 19 under section 304 of this title is estopped from assert-20 ing at a later time, in any civil action arising in 21 whole or in part under section 1338 of title 28, the 22 invalidity of any claim determined to be patentable 23 on appeal on any ground which the third-party re-24 quester raised or could have raised during the reex-25 amination proceedings. This subsection does not prevent the assertion of invalidity based on newly discov ered prior art unavailable to the third-party requester
 and the Patent Office at the time of the reexamina tion proceedings.

5 "(2) ELECTION TO PARTICIPATE.—A third-party 6 requester is deemed not to have participated as a 7 party to an appeal by the patent owner unless, not 8 later than 20 days after the patent owner has filed 9 notice of appeal, the third-party requester files notice 10 with the Commissioner electing to participate.".

11 (f) REEXAMINATION PROHIBITED.—

12 (1) IN GENERAL.—Chapter 30 of title 35, United
13 States Code, is amended by adding at the end the fol14 lowing new section:

15 "§308. Reexamination prohibited

16 "(a) Order for Reexamination.—Notwithstanding any provision of this chapter, once an order for reexamina-17 18 tion of a patent has been issued under section 304 of this 19 title, neither the patent owner nor the third-party requester, if any, nor privies of either, may file a subsequent request 20 21 for reexamination of the patent until a reexamination cer-22 tificate is issued and published under section 307 of this 23 title, unless authorized by the Commissioner.

24 "(b) FINAL DECISION.—Once a final decision has been
25 entered against a party in a civil action arising in whole

1 or in part under section 1338 of title 28 that the party has not sustained its burden of proving the invalidity of 2 any patent claim in suit or if a final decision in a reexam-3 4 ination proceeding instituted by a third-party requester is favorable to a patentability of any original or proposed 5 amended as new claim of the patent and such decision is 6 7 not appealed by the third-party requester under section 8 306(b), then neither that party nor its privies may there-9 after request reexamination of any such patent claim on 10 the basis of issues which that party or its privies raised or could have raised in such civil action or reexamination 11 proceeding, and a reexamination requested by that party 12 13 or its privies on the basis of such issues may not thereafter be maintained by the Office, notwithstanding any other 14 15 provision of this chapter. This subsection does not prevent the assertion of invalidity based on newly discovered prior 16 art unavailable to the third-party requester and the Patent 17 Office at the time of the reexamination proceedings.". 18

19 (2) TECHNICAL AND CONFORMING AMEND20 MENT.—The table of sections for chapter 30 of title
21 35, United States Code, is amended by adding at the
22 end the following:

"308. Reexamination prohibited.".

1 SEC. 504. CONFORMING AMENDMENTS.

2 (a) PATENT FEES; PATENT SEARCH SYSTEMS.—Sec3 tion 41(a)(7) of title 35, United States Code, is amended
4 to read as follows:

5 "(7) On filing each petition for the revival of an 6 unintentionally abandoned application for a patent, 7 for the unintentionally delayed payment of the fee for 8 issuing each patent, or for an unintentionally delayed 9 response by the patent owner in a reexamination pro-10 ceeding, \$1,250, unless the petition is filed under sec-11 tions 133 or 151 of this title, in which case the fee 12 shall be \$110.".

(b) APPEAL TO THE BOARD OF PATENT APPEALS AND
INTERFERENCES.—Section 134 of title 35, United States
Code, is amended to read as follows:

16 "§134. Appeal to the Board of Patent Appeals and
 17 Interferences

"(a) PATENT APPLICANT.—An applicant for a patent,
any of whose claims has been twice rejected, may appeal
from the decision of the primary examiner to the Board
of Patent Appeals and Interferences, having once paid the
fee for such appeal.

23 "(b) PATENT OWNER.—A patent owner in a reexam24 ination proceeding may appeal from the final rejection of
25 any claim by the primary examiner to the Board of Patent

Appeals and Interferences, having once paid the fee for such
 appeal.

3 "(c) THIRD-PARTY.—A third-party requester may ap-4 peal to the Board of Patent Appeals and Interferences from 5 the final decision of the primary examiner favorable to the 6 patentability of any original or proposed amended or new 7 claim of a patent, having once paid the fee for such ap-8 peal.".

9 (c) Appeal to Court of Appeals for the Federal 10 CIRCUIT.—Section 141 of title 35, United States Code, is amended by amending the first sentence to read as follows: 11 12 "An applicant, a patent owner, or a third-party requester, 13 dissatisfied with the final decision in an appeal to the Board of Patent Appeals and Interferences under section 14 15 134 of this title, may appeal the decision to the United States Court of Appeals for the Federal Circuit.". 16

(d) PROCEEDINGS ON APPEAL.—Section 143 of title
35, United States Code, is amended by amending the third
sentence to read as follows: "In ex parte and reexamination
cases, the Commissioner shall submit to the court in writing
the grounds for the decision of the Patent Office, addressing
all the issues involved in the appeal.".

(e) CIVIL ACTION TO OBTAIN PATENT.—Section 145
of title 35, United States Code, is amended in the first sentence by inserting "(a)" after "section 134".

1 SEC. 505. REPORT TO CONGRESS.

Not later than 5 years after the effective date of this
title, the Director shall submit to the Congress a report evaluating whether the reexamination proceedings established
under the amendments made by this title are inequitable
to any of the parties in interest and, if so, the report shall
contain recommendations for changes to the amendments
made by this title to remove such inequity.

9 SEC. 506. EFFECTIVE DATE.

10 This title and the amendments made by this title shall 11 take effect on the date that is 1 year after the date of the 12 enactment of this Act and shall apply to all reexamination 13 requests filed on or after such date.

TITLE VI—MISCELLANEOUS PATENT PROVISIONS

16 SEC. 601. PROVISIONAL APPLICATIONS.

17 (a) ABANDONMENT.—Section 111(b)(5) of title 35,
18 United States Code, is amended to read as follows:

"(5) ABANDONMENT.—Notwithstanding the absence of a claim, upon timely request and as prescribed by the Commissioner, a provisional application may be treated as an application filed under subsection (a). Subject to section 1993(c)(3) of this title, if no such request is made, the provisional application shall be regarded as abandoned 12 months

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1	after the filing date of such application and shall not
2	be subject to revival thereafter.".
3	(b) Technical Amendment Relating to Weekends
4	AND HOLIDAYS.—Section 119(e) of title 35, United States
5	Code, is amended by adding at the end the following:
б	"(3) If the day that is 12 months after the filing
7	date of a provisional application falls on a Saturday,
8	Sunday, or Federal holiday within the District of Co-
9	lumbia, the period of pendency of the provisional ap-
10	plication shall be extended to the next succeeding sec-
11	ular or business day.".
12	(c) EFFECTIVE DATE.—The amendments made by sub-
13	section (a) apply to a provisional application filed on or
14	after June 8, 1995.
15	SEC. 602. INTERNATIONAL APPLICATIONS.
16	Section 119 of title 35, United States Code, is amended
17	as follows:
18	(1) In subsection (a), insert "or in a WTO mem-
19	ber country" after "or to citizens of the United
20	States,".
21	(2) At the end of section 119 add the following
22	new subsections:
23	"(f) Applications for plant breeder's rights filed in a
24	WTO member country (or in a foreign UPOV Contracting
25	Party) shall have the same effect for the purpose of the right

of priority under subsections (a) through (c) of this section
 as applications for patents, subject to the same conditions
 and requirements of this section as apply to applications
 for patents.

5 "(g) As used in this section—

6 "(1) the term WTO member country' has the
7 same meaning as the term is defined in section
8 104(b)(2) of this title; and

9 "(2) the term 'UPOV Contracting Party' means
10 a member of the International Convention for the
11 Protection of New Varieties of Plants.".

12 SEC. 603. ACCESS TO ELECTRONIC PATENT INFORMATION.

(a) IN GENERAL.—The United States Patent and
Trademark Organization shall develop and implement
statewide computer networks with remote library sites in
requesting rural States such that citizens in those States
will have enhanced access to information in their State's
patent and trademark depository library.

(b) DEFINITION.—In this section, the term "rural
States" means the States that qualified on January 1, 1997,
as rural States under section 1501(b) of the Omnibus Crime
Control and Safe Streets Act of 1968 (42 U.S.C. 379bb(b)).

1 SEC. 604. CERTAIN LIMITATIONS ON DAMAGES FOR PATENT 2

INFRINGEMENT NOT APPLICABLE.

3 Section 287(c) of title 35, United States Code, is amended in paragraph (4) by striking "before the date of 4 5 enactment of this subsection" and inserting "based on an application the earliest effective filing date of which is prior 6 7 to September 30, 1996".

8 SEC. 605. PLANT PATENTS.

9 (a) TUBER PROPAGATED PLANTS.—Section 161 of title 35. United States Code, is amended by striking "a 10 11 tuber propagated plant or".

12 (b) RIGHTS IN PLANT PATENTS.—The text of section 13 163 of title 35, United States Code, is amended to read as 14 follows: "In the case of a plant patent, the grant to the pat-15 entee, such patentee's heirs or assigns, shall have the right 16 to exclude others from asexually reproducing the plant, and 17 from using, offering for sale, or selling the plant so reproduced, or any of its parts, throughout the United States, 18 or from importing the plant so reproduced, or any parts 19 thereof, into the United States.". 20

21 (c) EFFECTIVE DATE.—The amendments by subsection 22 (a) shall apply on the date of enactment of this Act. The 23 amendments made by subsection (b) shall apply to any 24 plant patent issued on or after the date of enactment of 25 this Act.

1 SEC. 606. ELECTRONIC FILING.

2 Section 22 of title 35, United States Code, is amended
3 by striking "printed or typewritten" and inserting "print4 ed, typewritten, or on an electronic medium".

5 SEC. 607. STUDY AND REPORT ON BIOLOGICAL DEPOSITS 6 IN SUPPORT OF BIOTECHNOLOGY PATENTS.

7 (a) IN GENERAL.—No later than 6 months after the
8 date of enactment of this Act, the General Accounting Office,
9 in consultation with the United States Patent Office, shall
10 conduct a study and submit a report to Congress on the
11 potential risks to the United States biotechnology industry
12 relating to biological deposits in support of biotechnology
13 patents.

14 (b) CONTENTS.—The study conducted under this sec15 tion shall include—

16 (1) an examination of the risk of export and the
17 risk of third-party transfer of biological deposits, and
18 the risks posed by the change to 18-month publication
19 requirements;

20 (2) an analysis of comparative legal and regu21 latory regimes; and

22 (3) any related recommendations.

(c) CONSIDERATION OF REPORT.—In drafting regulations affecting biological deposits (including any modification of 37 Code of Federal Regulations 1.801 et seq.), the

- 1 United States Patent Office shall consider the recommenda-
- 2 tions of the study conducted under this section.

Attest:

Passed the House of Representatives April 24, 1997.

ROBIN H. CARLE,

Clerk.