#### 105TH CONGRESS 2D SESSION

## H. R. 4030

To make child care more affordable for working families and for stay-athome parents with children under the age of 4, to double the number of children receiving child care assistance, to provide for after-school care, and to improve child care safety and quality and enhance early childhood development.

#### IN THE HOUSE OF REPRESENTATIVES

June 10, 1998

Mrs. Kennelly of Connecticut (for herself, Mrs. Tauscher, Mr. Fazio of California, Mr. Gephardt, Ms. Delauro, Mr. Levin, Mr. Weygand, Ms. Lofgren, Mr. Doggett, Mrs. Clayton, Mr. McDermott, Mr. ABERCROMBIE, Ms. SLAUGHTER, Ms. WOOLSEY, Mr. HOYER, Mrs. MALONEY of New York, Mrs. Lowey, Mr. Allen, Ms. Carson, Ms. STABENOW, Mr. MANTON, Mr. MORAN of Virginia, Ms. Jackson-Lee of Texas, Mr. Ackerman, Mr. Andrews, Mr. Baldacci, Mr. Barrett of Wisconsin, Mr. Becerra, Mr. Bentsen, Mr. Blumenauer, Mr. Bonior, Mr. Borski, Mr. Boswell, Mr. Boucher, Mr. Brady of Pennsylvania, Ms. Brown of Florida, Mr. Brown of California, Mr. Brown of Ohio, Mrs. Capps, Ms. Christian-Green, Mr. Clay, Mr. CLEMENT, Mr. CONYERS, Mr. COSTELLO, Mr. CUMMINGS, Mr. DAVIS of Illinois, Ms. Degette, Mr. Delahunt, Mr. Dicks, Mr. Dingell, Mr. ENGEL, Mr. EVANS, Mr. FALEOMAVAEGA, Mr. FARR of California, Mr. FATTAH, Mr. FILNER, Mr. FORD, Mr. FROST, Ms. FURSE, Mr. GEJDEN-SON, Mr. GORDON, Ms. HARMAN, Mr. HASTINGS of Florida, Mr. HEF-NER, Mr. HINCHEY, Mr. HINOJOSA, Mr. HOLDEN, Ms. HOOLEY of Oregon, Mr. Jefferson, Ms. Eddie Bernice Johnson of Texas, Mr. Kanjorski, Ms. Kaptur, Mr. Kennedy of Massachusetts, Mr. Ken-NEDY of Rhode Island, Ms. KILPATRICK, Mr. LAMPSON, Mr. LANTOS, Mr. Lee, Mr. Lewis of Georgia, Mr. Martinez, Mr. Matsui, Mrs. McCarthy of New York, Ms. McCarthy of Missouri, Mr. McGovern, Mr. McNulty, Mrs. Meek of Florida, Mr. Meeks of New York, Ms. MILLENDER-McDonald, Mr. Miller of California, Mrs. Mink of Hawaii, Mr. Moakley, Mr. Nadler, Mr. Neal of Massachusetts, Ms. NORTON, Mr. OBERSTAR, Mr. OLVER, Mr. PALLONE, Mr. PAYNE, Ms. Pelosi, Mr. Poshard, Mr. Price of North Carolina, Mr. Rahall, Mr. RODRIGUEZ, Mr. ROMERO-BARCELÓ, Mr. SABO, Ms. SANCHEZ, Mr. SANDLIN, Mr. SAWYER, Mr. SCHUMER, Mr. SCOTT, Mr. SERRANO, Mr. SHERMAN, Mr. SNYDER, Mr. STARK, Mr. STOKES, Mrs. THURMAN, Mr.

TORRES, Mr. UNDERWOOD, Ms. VELÁZQUEZ, Mr. VENTO, Ms. WATERS, Mr. WAXMAN, Mr. WEXLER, Mr. WYNN, and Mr. YATES) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Education and the Workforce, Banking and Financial Services, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To make child care more affordable for working families and for stay-at-home parents with children under the age of 4, to double the number of children receiving child care assistance, to provide for after-school care, and to improve child care safety and quality and enhance early childhood development.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Affordable and Quality
- 5 Child Care Act of 1998".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents of this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Table of contents.

#### TITLE I—FUNDING FOR CHILD CARE

Sec. 101. Child care subsidy funding.

#### TITLE II—DEPENDENT CARE TAX CREDIT REFORM

- Sec. 201. Increase in dependent care tax credit; equivalent benefit where one parent stays at home to provide child care for child under age 4.
- Sec. 202. Allowance of credit for employer expenses for child care assistance.
- Sec. 203. Dependent care credit allowed against the alternative minimum tax.

#### TITLE III—GRANTS TO BUSINESS CONSORTIA

#### Subtitle A—Grant Program

- Sec. 301. Authority to make grants.
- Sec. 302. Application.
- Sec. 303. Use of amounts.
- Sec. 304. Requirement of matching funds.

#### Subtitle B—General Provisions

- Sec. 351. Definitions.
- Sec. 352. Authorization of appropriations.

#### TITLE IV—AFTER SCHOOL PROGRAM

#### Subtitle A—21st Century Community Learning Centers

- Sec. 401. Program authorization.
- Sec. 402. Applications.
- Sec. 403. Uses of funds.
- Sec. 404. Definition.
- Sec. 405. Continuation awards under current statute.
- Sec. 406. Effective date.

#### Subtitle B—After School Snacks

Sec. 411. Child and Adult Care Food Program; meal supplements for children in afterschool care.

#### Subtitle C—After-School Prevention Programs

Sec. 421. Authorized activities.

#### TITLE V—MODEL STATES EARLY LEARNING PROGRAM

Sec. 501. Model States early learning program.

#### TITLE VI—STANDARDS ENFORCEMENT PROGRAM

Sec. 601. Child care standards enforcement program.

#### TITLE VII—CHILD CARE PROVIDER SCHOLARSHIP PROGRAM

Sec. 701. National child care provider scholarship program.

#### TITLE VIII—RESEARCH AND DEMONSTRATION PROGRAM

Sec. 801. Research and demonstrations.

#### TITLE IX—MISCELLANEOUS

#### Subtitle A—Child and Adult Food Program

Sec. 901. Revision of reimbursement rates for family or group day care homes under the child and adult care food program under the National School Lunch Act.

Subtitle B—Mortgage Insurance for Child Care and Development Facilities

Sec. 951. Short title.

- Sec. 952. Congressional findings.
- Sec. 953. Insurance for mortgages on new and rehabilitated child care and development facilities.
- Sec. 954. Insurance for mortgages for acquisition or refinancing debt of existing child care and development facilities.
- Sec. 955. Children's Development Commission.
- Sec. 956. Study of availability of secondary markets for mortgages on child care facilities.

Subtitle C—Sense of the Congress

Sec. 971. Sense of the Congress.

### 1 TITLE I—FUNDING FOR CHILD

#### CARE 2 SEC. 101. CHILD CARE SUBSIDY FUNDING. 4 (a) Appropriation; Allocation.—Section 418 of 5 the Social Security Act (42 U.S.C. 618) is amended— 6 (1) by redesignating subsections (b), (c), and (d) as subsections (d), (e), and (f), respectively; and 7 8 (2) by inserting after subsection (a) the follow-9 ing: "(b) CHILD CARE SUBSIDY FUNDING.— 10 "(1) APPROPRIATION.—Out of any money in 11 12 the Treasury of the United States not otherwise ap-13 propriated, there are appropriated to carry out this 14 subsection— 15 "(A) \$1,155,000,000 for fiscal year 1999; "(B) \$1,280,000,000 for fiscal year 2000; 16 "(C) \$1,400,000,000 for fiscal year 2001; 17 18 "(D) \$1,600,000,000 for fiscal year 2002; 19 and

"(E) \$2,065,000,000 for fiscal year 2003.

1	"(2) Reservation and allotment of
2	FUNDS.—
3	"(A) Among indian tribes.—The Sec-
4	retary shall reserve 2 percent of the total
5	amount appropriated pursuant to paragraph (1)
6	of this subsection for any fiscal year for pay-
7	ments to Indian tribes. From the amount so re-
8	served for a fiscal year, the Secretary shall allot
9	to an Indian tribe for the fiscal year an amount
10	that bears the same proportion to the amount
11	so reserved as the proportion of funds provided
12	to the Indian tribe under section 658O(c) of the
13	CCDBG Act for the fiscal year bears to the
14	total amount paid to all Indian tribes under
15	such section for the fiscal year.
16	"(B) QUALITY ASSURANCE AND QUALITY
17	IMPROVEMENT ACTIVITIES.—From all amounts
18	appropriated pursuant to paragraph (1) of this
19	subsection, the Secretary shall reserve an aggre-
20	gate of \$1,000,000, which shall be available
21	only for quality assurance and quality improve-
22	ment activities relating to programs under the
23	CCDBG Act.
24	"(C) Among the states and terri-
25	TORIES.—The Secretary shall allot the total

1	amount appropriated pursuant to paragraph (1)
2	of this subsection for a fiscal year that remains
3	after applying subparagraphs (A) and (B) of
4	this paragraph for the fiscal year, among the
5	States and the territories pursuant to the for-
6	mula specified in section 403(n) (as such sec-
7	tion was in effect before August 22, 1996),
8	without regard to any limitation imposed by
9	section 1108.
10	"(3) Matching payments to states and
11	TERRITORIES.—
12	"(A) In general.—Notwithstanding sec-
13	tion 1108, the Secretary shall pay to each State
14	and territory for a fiscal year an amount equal
15	to the lesser of—
16	"(i) the amount allotted to the State
17	or territory for the fiscal year under para-
18	graph (2)(C) of this subsection; or
19	"(ii) 80 percent of expenditures by the
20	State or territory during the fiscal year—
21	"(I) that are for any purpose au-
22	thorized under the approved plan of
23	the State or territory under the
24	CCDBG Act;

1	"(II) that, in the case of a State,
2	are in excess of expenditures nec-
3	essary to secure payment of the full
4	amount of the State's allotment (if
5	any) under subsection (a)(2) of this
6	section (determined without regard to
7	subparagraph (D) thereof); and
8	"(III) for which Federal match-
9	ing payments or reimbursements are
10	not otherwise authorized to be made.
11	"(B) Redistribution.—Subsection
12	(a)(2)(D) shall apply to amounts allotted to
13	States under this subsection.
14	"(4) Payments to indian tribes.—The Sec-
15	retary shall pay to an Indian tribe for a fiscal year
16	an amount equal to the lesser of—
17	"(A) the amount allotted to the Indian
18	tribe under paragraph (2)(A) of this subsection
19	for the fiscal year; or
20	"(B) the total amount of expenditures by
21	the Indian tribe during the fiscal year for pur-
22	poses authorized under the CCDBG Act for
23	which Federal payments are not otherwise au-
24	thorized to be made.
25	"(5) Targeting of funds.—

1	"(A) CHILD CARE ASSISTANCE FOR WORK-
2	ING NON-WELFARE FAMILIES.—A State or ter-
3	ritory to which amounts are provided under this
4	subsection shall use not less than 70 percent of
5	the amounts for child care assistance to work-
6	ing families who are not recipients of assistance
7	under the State or territory program funded
8	under section $403(a)(1)$ .
9	"(B) CHILD CARE ASSISTANCE FOR YOUNG
10	CHILDREN.—A State or territory to which
11	amounts are provided under this subsection
12	shall use not less than 40 percent of the
13	amounts for child care assistance for children
14	who have not attained 4 years of age.".
15	(b) Inclusion of Territories in Definitions.—
16	Section 418(f) of such Act, as so redesignated by sub-
17	section (a)(1) of this section, is amended to read as fol-
18	lows:
19	"(f) Definitions.—In this section:
20	"(1) CCDBG ACT.—The term 'CCDBG Act'
21	means the Child Care and Development Block Grant
22	Act of 1990 (42 U.S.C. 9801 et seq.).
23	"(2) State.—The term 'State' means each of
24	the 50 States, the District of Columbia, and (except

1	for purposes of subsection (a)) the Commonwealth of
2	Puerto Rico.
3	"(3) Territory.—The term 'territory' means
4	the United States Virgin Islands, Guam, American
5	Samoa, and the Commonwealth of the Northern
6	Mariana Islands.''.
7	(c) Conforming Amendments.—
8	(1) Section 418(a)(3) of such Act (42 U.S.C.
9	618(a)(3)) is amended by striking "section" and in-
10	serting "subsection".
11	(2) Section 418(c) of such Act, as so redesig-
12	nated by subsection (a)(1) of this section, is amend-
13	ed in paragraphs (1) and (2) by striking "under this
14	section" each place it appears and inserting "under
15	subsection (a)".
16	TITLE II—DEPENDENT CARE TAX
17	CREDIT REFORM
18	SEC. 201. INCREASE IN DEPENDENT CARE TAX CREDIT;
19	EQUIVALENT BENEFIT WHERE ONE PARENT
20	STAYS AT HOME TO PROVIDE CHILD CARE
21	FOR CHILD UNDER AGE 4.
22	(a) In General.—Paragraph (2) of section 21(a) of
23	the Internal Revenue Code of 1986 (relating to expenses
24	for household and dependent care services necessary for
25	gainful employment) is amended to read as follows:

1	"(2) Applicable percentage defined.—For
2	purposes of paragraph (1), the term 'applicable per-
3	centage' means 50 percent reduced (but not below
4	20 percent) by 1 percentage point for each \$1,000
5	(or fraction thereof) by which the taxpayer's ad-
6	justed gross income for the taxable year exceeds
7	\$30,000."
8	(b) Equivalent of Increased Benefit Where
9	PARENT STAYS AT HOME TO PROVIDE CHILD CARE FOR
10	CHILD UNDER AGE 4.—
11	(1) In General.—Section 24 of such Code (re-
12	lating to child tax credit) is amended by redesignat-
13	ing subsections (e) and (f) as subsections (f) and
14	(g), respectively, and by inserting after subsection
15	(e) the following new subsection:
16	"(f) Additional Credit if Taxpayer has Quali-
17	FYING CHILD UNDER AGE 4.—
18	"(1) In general.—If any qualifying child of
19	the taxpayer is a young child, the credit allowed by
20	subsection (a) shall be increased by the increased de-
21	pendent care credit equivalent amount.
22	"(2) Increased dependent care credit
23	EQUIVALENT AMOUNT.—For purposes of paragraph
24	(1), the term 'increased dependent care credit equiv-
25	alent amount' means, with respect to any taxable

1	year beginning in a calendar year, an amount equal
2	to—
3	"(A) the amount estimated by the Sec-
4	retary (for taxable years beginning in the pre-
5	ceding calendar year) as being equal to the av-
6	erage employment-related expenses which are
7	taken into account under section 21(a) by tax-
8	payers who have only one qualifying individual
9	and that qualifying individual is a young child,
10	multiplied by
11	"(B) the percentage equal to the excess (if
12	any) of—
13	"(i) the percentage applicable to the
14	taxpayer under section 21(a)(2), over
15	"(ii) the percentage which would be
16	applicable to the taxpayer under section
17	21(a)(2) as in effect on the day before the
18	date of the enactment of this paragraph.
19	"(3) Young Child.—For purposes of this sub-
20	section, the term 'young child' means any individual
21	who has not attained the age of 4 as of the close of
22	the calendar year in which the taxable year of the
23	taxpayer begins.
24	"(4) Coordination with dependent care
25	CREDIT.—Credit shall be allowed under this sub-

- 1 section to a taxpayer for a taxable year only if the
- 2 taxpayer elects not to have section 21 apply for such
- 3 year."
- 4 (2) Conforming amendment.—Subparagraph
- 5 (I) of section 6213(g)(2) of such Code is amended
- 6 by striking "section 24(e)" and inserting "section
- 7 24(f)".
- 8 (c) Inflation Adjustment of Dollar
- 9 Amounts.—
- 10 (1) Section 21 of such Code is amended by add-
- ing at the end the following new subsection:
- 12 "(c) Inflation Adjustment.—In the case of any
- 13 taxable year beginning in a calendar year after 1999, the
- 14 \$30,000 amount contained in subsection (a) and the
- 15 \$2,400 amount in subsection (c) shall be increased by an
- 16 amount equal to—
- 17 "(1) such dollar amount, multiplied by
- 18 "(2) the cost-of-living adjustment determined
- under section 1(f)(3) for such calendar year by sub-
- stituting 'calendar year 1998' for 'calendar year
- 21 1992' in subparagraph (B) thereof.
- 22 If the increase determined under the preceding sentence
- 23 is not a multiple of \$50, such amount shall be rounded
- 24 to the next lowest multiple of \$50."

- 1 (2) Paragraph (2) of section 21(c) of such Code
- 2 is amended by striking "\$4,800" and inserting
- 3 "twice the dollar amount applicable under paragraph
- 4 (1)".
- 5 (3) Paragraph (2) of section 21(d) of such Code
- 6 is amended by striking "less than—" and all that
- 7 follows through the end of the first sentence and in-
- 8 serting "less than ½2 of the amount which applies
- 9 under subsection (c) to the taxpayer for the taxable
- 10 year."
- 11 (d) Effective Date.—The amendments made by
- 12 this section shall apply to taxable years beginning after
- 13 December 31, 1998.
- 14 SEC. 202. ALLOWANCE OF CREDIT FOR EMPLOYER EX-
- 15 PENSES FOR CHILD CARE ASSISTANCE.
- 16 (a) IN GENERAL.—Subpart D of part IV of sub-
- 17 chapter A of chapter 1 of the Internal Revenue Code of
- 18 1986 (relating to business related credits) is amended by
- 19 adding at the end the following new section:
- 20 "SEC. 45D. EMPLOYER-PROVIDED CHILD CARE CREDIT.
- 21 "(a) IN GENERAL.—For purposes of section 38, the
- 22 employer-provided child care credit determined under this
- 23 section for the taxable year is an amount equal to 25 per-
- 24 cent of the qualified child care expenditures of the tax-
- 25 payer for such taxable year.

1	"(b) Dollar Limitation.—The credit allowable
2	under subsection (a) for any taxable year shall not exceed
3	\$150,000.
4	"(c) Definitions.—For purposes of this section—
5	"(1) Qualified child care expenditure.—
6	The term 'qualified child care expenditure' means
7	any amount paid or incurred—
8	"(A) to acquire, construct, rehabilitate, or
9	expand property—
10	"(i) which is to be used as part of a
11	qualified child care facility of the taxpayer,
12	"(ii) with respect to which a deduction
13	for depreciation (or amortization in lieu of
14	depreciation) is allowable, and
15	"(iii) which does not constitute part of
16	the principal residence (within the meaning
17	of section 121) of the taxpayer or any em-
18	ployee of the taxpayer,
19	"(B) for the operating costs of a qualified
20	child care facility of the taxpayer, including
21	costs related to the training of employees, to
22	scholarship programs, and to the providing of
23	increased compensation to employees with high-
24	er levels of child care training,

1	"(C) under a contract with a qualified
2	child care facility to provide child care services
3	to employees of the taxpayer,
4	"(D) under a contract to provide child care
5	resource and referral services to employees of
6	the taxpayer, or
7	"(E) for the costs of seeking accreditation
8	from a child care credentialing or accreditation
9	entity.
10	"(2) Qualified child care facility.—
11	"(A) IN GENERAL.—The term 'qualified
12	child care facility' means a facility—
13	"(i) the principal use of which is to
14	provide child care assistance, and
15	"(ii) which meets the requirements of
16	all applicable laws and regulations of the
17	State or local government in which it is lo-
18	cated, including, but not limited to, the li-
19	censing of the facility as a child care
20	facility.
21	Clause (i) shall not apply to a facility which is
22	the principal residence (within the meaning of
23	section 121) of the operator of the facility.
24	"(B) Special rules with respect to a
25	TAXPAYER.—A facility shall not be treated as a

1	qualified child care facility with respect to a
2	taxpayer unless—
3	"(i) enrollment in the facility is open
4	to employees of the taxpayer during the
5	taxable year,
6	"(ii) services available at such facility
7	do not discriminate in favor of employees
8	of the taxpayer who are highly com-
9	pensated employees (within the meaning of
10	section 414(q)), and
11	"(iii) in the case of a facility which is
12	owned or operated by the taxpayer, at least
13	30 percent of the enrollees of such facility
14	are dependents of employees of the tax-
15	payer.
16	"(d) Recapture of Acquisition and Construc-
17	TION CREDIT.—
18	"(1) In general.—If, as of the close of any
19	taxable year, there is a recapture event with respect
20	to any qualified child care facility of the taxpayer,
21	then the tax of the taxpayer under this chapter for
22	such taxable year shall be increased by an amount
23	equal to the product of—
24	"(A) the applicable recapture percentage,
25	and

	11
1	"(B) the aggregate decrease in the credits
2	allowed under section 38 for all prior taxable
3	years which would have resulted if the qualified
4	child care expenditures of the taxpayer de-
5	scribed in subsection $(c)(1)(A)$ with respect to
6	such facility had been zero.
7	"(2) Applicable recapture percentage.—
8	"(A) In general.—For purposes of this
9	subsection, the applicable recapture percentage
10	shall be determined from the following table:
	recapture         "If the recapture event occurs in:       percentage is:         Years 1-3       100         Year 4       85         Year 5       70         Year 6       55         Year 7       40         Year 8       25         Years 9 and 10       10         Years 11 and thereafter       0
11	"(B) Years.—For purposes of subpara-
12	graph (A), year 1 shall begin on the first day
13	of the taxable year in which the qualified child
14	care facility is placed in service by the taxpayer.
15	"(3) Recapture event defined.—For pur-
16	poses of this subsection, the term 'recapture event'
17	means—
18	"(A) CESSATION OF OPERATION.—The
<u>.</u> U	(44) OBSOMETION OF OFBRAINSTICE. THE

cessation of the operation of the facility as a

qualified child care facility.

19

1	"(B) Change in Ownership.—
2	"(i) In general.—Except as pro-
3	vided in clause (ii), the disposition of a
4	taxpayer's interest in a qualified child care
5	facility with respect to which the credit de-
6	scribed in subsection (a) was allowable.
7	"(ii) AGREEMENT TO ASSUME RECAP-
8	TURE LIABILITY.—Clause (i) shall not
9	apply if the person acquiring such interest
10	in the facility agrees in writing to assume
11	the recapture liability of the person dispos-
12	ing of such interest in effect immediately
13	before such disposition. In the event of
14	such an assumption, the person acquiring
15	the interest in the facility shall be treated
16	as the taxpayer for purposes of assessing
17	any recapture liability (computed as it
18	there had been no change in ownership).
19	"(4) Special rules.—
20	"(A) TAX BENEFIT RULE.—The tax for
21	the taxable year shall be increased under para-
22	graph (1) only with respect to credits allowed
23	by reason of this section which were used to re-
24	duce tax liability. In the case of credits not so

used to reduce tax liability, the carryforwards

1 and carrybacks under section 39 shall be appro-2 priately adjusted. "(B) NO CREDITS AGAINST TAX.—Any in-3 4 crease in tax under this subsection shall not be treated as a tax imposed by this chapter for 5 6 purposes of determining the amount of any 7 credit under subpart A, B, or D of this part. "(C) NO RECAPTURE BY REASON OF CAS-8 9 UALTY LOSS.—The increase in tax under this subsection shall not apply to a cessation of op-10 11 eration of the facility as a qualified child care 12 facility by reason of a casualty loss to the ex-13 tent such loss is restored by reconstruction or 14 replacement within a reasonable period estab-15 lished by the Secretary. "(e) 16 Special Rules.—For purposes of this section— 17 18 "(1) AGGREGATION RULES.—All persons which 19 are treated as a single employer under subsections 20 (a) and (b) of section 52 shall be treated as a single 21 taxpayer. 22 "(2) Pass-thru in the case of estates and 23 TRUSTS.—Under regulations prescribed by the Sec-

retary, rules similar to the rules of subsection (d) of

section 52 shall apply.

24

1	"(3) Partnerships.—In the case of partner-
2	ships, the credit under this section shall be deter-
3	mined at the partnership level and allocated among
4	the partners under regulations prescribed by the
5	Secretary; except that—
6	"(A) subsection (b) shall be applied at the
7	partner level, and
8	"(B) the employees of the partnership and
9	of each partner shall be treated as employees of
10	the taxpayer for purposes of applying sub-
11	section $(c)(2)(B)(iii)$ .
12	"(f) No Double Benefit.—
13	"(1) Reduction in Basis.—For purposes of
14	this subtitle—
15	"(A) IN GENERAL.—If a credit is deter-
16	mined under this section with respect to any
17	property by reason of expenditures described in
18	subsection (c)(1)(A), the basis of such property
19	shall be reduced by the amount of the credit so
20	determined.
21	"(B) Certain dispositions.—If during
22	any taxable year there is a recapture amount
23	determined with respect to any property the
24	basis of which was reduced under subparagraph
25	(A), the basis of such property (immediately be-

1	fore the event resulting in such recapture) shall					
2	be increased by an amount equal to such recap-					
3	ture amount. For purposes of the preceding					
4	sentence, the term 'recapture amount' means					
5	any increase in tax (or adjustment in					
6	carrybacks or carryovers) determined under					
7	subsection (d).					
8	"(2) Other deductions and credits.—No					
9	deduction or credit shall be allowed under any other					
10	provision of this chapter with respect to the amount					
11	of the credit determined under this section."					
12	(b) Conforming Amendments.—					
13	(1) Section 38(b) of such Code is amended—					
14	(A) by striking "plus" at the end of para-					
15	graph (11),					
16	(B) by striking the period at the end of					
17	paragraph (12), and inserting a comma and					
18	"plus", and					
19	(C) by adding at the end the following new					
20	paragraph:					
21	"(13) the employer-provided child care credit					
22	determined under section 45D.".					
23	(2) Subsection (d) of section 39 of such Code					
24	(relating to carryback and carryforward of unused					

- 1 credits) is amended by adding at the end the follow-
- 2 ing new paragraph:
- 3 "(9) No carryback of section 45D credit
- 4 BEFORE JANUARY 1, 1999.—No portion of the un-
- 5 used business credit for any taxable year which is
- 6 attributable to the credit determined under section
- 7 45D may be carried back to a taxable year begin-
- 8 ning before January 1, 1999.".
- 9 (3) The table of sections for subpart D of part
- 10 IV of subchapter A of chapter 1 of such Code is
- amended by adding at the end the following new
- 12 item:

"Sec. 45D. Employer-provided child care credit.".

- 13 (c) Effective Date.—The amendments made by
- 14 this section shall apply to taxable years beginning after
- 15 December 31, 1998.
- 16 SEC. 203. DEPENDENT CARE CREDIT ALLOWED AGAINST
- 17 THE ALTERNATIVE MINIMUM TAX.
- 18 (a) IN GENERAL.—Subsection (a) of section 26 of the
- 19 Internal Revenue Code of 1986 is amended by inserting
- 20 "(other than the credit allowed by section 21)" after
- 21 "credits allowed by this subpart".
- 22 (b) Conforming Amendment.—Section 21 of such
- 23 Code is amended by adding at the end the following new
- 24 subsection:

1	"(f) Limitation Based on Amount of Tax.—The
2	aggregate credit allowed by this section for the taxable
3	year shall not exceed the sum of—
4	"(1) the taxpayer's regular tax liability for the
5	taxable year reduced by the sum of the credits al-
6	lowed by this subpart other than this section, plus
7	"(2) the tax imposed by section 55 for such
8	taxable year."
9	(c) Effective Date.—The amendments made by
10	this section shall apply to taxable years beginning after
11	December 31, 1998.
12	TITLE III—GRANTS TO BUSINESS
13	CONSORTIA
14	Subtitle A—Grant Program
15	SEC. 301. AUTHORITY TO MAKE GRANTS.
16	(a) In General.—The Secretary shall make grants
17	to States to be used to provide grants to eligible entities
18	described in subsection (b) to assist such entities to im-
19	prove access to affordable, local, quality child care serv-
20	ices.
21	(b) Eligible Entities Described.—
22	(1) In general.—An eligible entity described
23	in this subsection is a consortium that—
24	(A) shall consist of representatives from
25	not fewer than 5 businesses (or a nonprofit or-

1	ganization that represents not fewer than 5						
2	businesses); and						
3	(B) has not received a grant under this						
4	title.						
5	(2) Additional requirement.—To the maxi-						
6	mum extent practicable, each business or organiza-						
7	tion that forms an eligible entity under paragraph						
8	(1) shall be located in the same geographical region						
9	of the United States.						
10	(c) Priority for Small Businesses.—In provid						
11	ing grants under subsection (a), a State shall give priority						
12	to eligible entities that consist of a majority of representa-						
13	tives from small businesses.						
14	(d) MAXIMUM AMOUNT OF GRANT.—The amount of						
15	a grant provided to an eligible entity under subsection (a)						
16	may not exceed \$50,000 for any fiscal year.						
17	SEC. 302. APPLICATION.						
18	The Secretary may not provide a grant under section						
19	301 to an eligible entity unless such entity submits to the						
20	Secretary an application that contains—						
21	(1) a proposal to use such grant to provide						
22	quality child care services; and						
23	(2) such information as the Secretary may rea						
24	sonably require by rule.						

#### 1 SEC. 303. USE OF AMOUNTS.

- 2 (a) In General.—The Secretary may not provide a
- 3 grant under section 301 to an eligible entity unless such
- 4 entity agrees to use such grant to initiate a quality, afford-
- 5 able, local child care program that carries out the proposal
- 6 included in the application submitted under section 302
- 7 by such entity.
- 8 (b) CONDUCT OF PROGRAM.—In carrying out the
- 9 program described in subsection (a), the eligible entity
- 10 may—
- 11 (1) establish a board of directors to oversee the
- 12 program; and
- 13 (2) provide child care services on a sliding fee
- scale that provides for cost sharing by the families
- of the children who receive such services.
- 16 (c) Administrative Costs.—The eligible entity
- 17 may use not more than 15 percent of the amount of a
- 18 grant to pay for administrative costs associated with the
- 19 program described in subsection (a).
- 20 SEC. 304. REQUIREMENT OF MATCHING FUNDS.
- The Secretary may not provide a grant under section
- 22 301 to an eligible entity unless such entity agrees that—
- 23 (1) it will make available non-Federal contribu-
- 24 tions toward the costs of carrying out a program
- 25 under section 303 in an amount that is not less than

\$1 for each \$1 of Federal funds provided under a 1 2 grant under section 301; and 3 (2) of such non-Federal contributions, not less 4 than \$1 of each such \$2 shall be from businesses 5 participating in the eligible entity. Subtitle B—General Provisions 6 7 SEC. 351. DEFINITIONS. 8 For purposes of this title: (1) Secretary.—The term "Secretary" means 9 the Secretary of Health and Human Services. 10 (2) STATE.—The term "State" has the mean-11 12 ing given such term in section 658P of the of the 13 Child Care and Development Block Grant Act of 14 1990 (42 U.S.C. 9858n). SEC. 352. AUTHORIZATION OF APPROPRIATIONS. 15 16 There is authorized to be appropriated \$75,000,000 for each of the fiscal years 1999, 2000, 2001, 2002, and

2003 to carry out this title.

1	TITLE IV—AFTER SCHOOL
2	PROGRAM
3	Subtitle A—21st Century
4	<b>Community Learning Centers</b>
5	SEC. 401. PROGRAM AUTHORIZATION.
6	Section 10903 of the 21st Century Community
7	Learning Centers Act (referred to in this subtitle as "the
8	Act") is amended—
9	(1) subsection (a)—
10	(A) by inserting "(1) Grants to leas."
11	after "Secretary.—";
12	(B) in paragraph (1), as so designated—
13	(i) by striking "rural and inner-city"
14	and all that follows through "or to" and
15	inserting the following: "local educational
16	agencies, on behalf of public elementary or
17	secondary schools, including middle
18	schools, that serve communities with a sub-
19	stantial need for expanded learning oppor-
20	tunities, to enable them to establish or";
21	and
22	(ii) by striking "a rural or inner-city
23	community" and inserting "those commu-
24	nities"; and

1	(C) by adding after paragraph (1), as re-
2	designated, a new paragraph (2) to read as fol-
3	lows:
4	"(2) Grants to CBOS.—The Secretary may re-
5	serve not more than 10 percent of the funds appro-
6	priated to carry out this part for any fiscal year to
7	make grants to community-based organizations to
8	carry out projects, consistent with the purpose of
9	this part, with the concurrence of the local edu-
10	cational agencies in their respective communities.";
11	(2) in subsection (b)—
12	(A) by striking "States, among" and in-
13	serting "States and among"; and
14	(B) by striking "United States," and all
15	that follows through "a State" and inserting
16	"United States"; and
17	(3) in subsection (c), by striking "3" and in-
18	serting "5".
19	SEC. 402. APPLICATIONS.
20	Section 10904(a) of the Act is amended—
21	(1) in the first sentence, by striking "an ele-
22	mentary or secondary school or consortium" and in-
23	serting "a local educational agency, on behalf of one
24	or more elementary or secondary schools,";

1	(2) in paragraph (1), by striking "or consor-
2	tium'';
3	(3) in paragraph (2), by striking "and" after
4	the semicolon;
5	(4) in paragraph (3)—
6	(A) in subparagraph (D), by striking "or
7	consortium"; and
8	(B) in subparagraph (E)—
9	(i) by striking "or consortium"; and
10	(ii) in clause (ii), by striking the pe-
11	riod at the end and inserting a semicolon;
12	and
13	(5) by adding at the end the following:
14	"(4) information demonstrating that the appli-
15	cant will—
16	"(A) provide not less than ½ the annual
17	cost of project activities from sources other
18	than funds under this part, which may be pro-
19	vided in cash or in kind, fairly evaluated, pro-
20	vided that not more than 50 percent of the ap-
21	plicant's contribution may come from funds
22	provided by the Secretary under other programs
23	that permit the use of those funds for those ac-
24	tivities, if the applicant determines, in good

- faith, that it cannot otherwise meet the require-1 2 ment of this subparagraph; and "(B) in the 4th and 5th years of its 3 4 project, increase the percentage of the project's 5 cost that is paid for by funds other than those 6 received under this part; and 7 "(5) an assurance that the applicant will, in 8 each year of the project, maintain its fiscal effort, 9 from non-Federal sources, from the preceding fiscal 10 year for the services it provides with its grant under 11 this part.". 12 SEC. 403. USES OF FUNDS. 13 Section 10905 of the Act is amended by striking 14 "may be used" and all that follows through "four" and inserting the following: "shall be used to establish or expand community learning centers that provide activities that offer significant expanded learning opportunities, such as before and after school, for children and youth in the community and that also may include any". 20 SEC. 404. DEFINITION. 21 Section 10906(1) of the Act is amended to read as
- 23 "(1) provides extended learning services and
- that may provide services that address other health,

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follows:

1 social services, cultural, and recreational needs of 2 the community; and;". 3 SEC. 405. CONTINUATION AWARDS UNDER CURRENT STAT-4 UTE. 5 The Act is further amended— 6 (1) in section 10907, by striking "appro-7 priated" and all that follows to the end and inserting the following: "appropriated \$200,000,000 for 8 9 each of fiscal years 1999 through 2003."; and 10 (2) by adding after section 10907 a new section 11 10908 to read as follows: 12 "SEC. 10908. CONTINUATION AWARDS. 13 "Notwithstanding any other provision of law, the Secretary may use funds appropriated under this part to 14 make continuation awards for projects that were funded under this part with fiscal year 1998 funds, under the terms and conditions that applied to the original awards 18 for those projects.". 19 SEC. 406. EFFECTIVE DATE. 20 This subtitle, and the amendments made by this sub-

title, shall take effect on October 1, 1998.

## Subtitle B—After School Snacks

2	SEC. 411. CHILD AND ADULT CARE FOOD PROGRAM; MEAL					
3	SUPPLEMENTS FOR CHILDREN IN AFTER-					
4	SCHOOL CARE.					
5	(a) Participation by Certain Additional Insti-					
6	TUTIONS UNDER THE CHILD AND ADULT CARE FOOD					
7	Program.—Section 17 of the National School Lunch Ac					
8	(42 U.S.C. 1766) is amended by adding at the end the					
9	following:					
10	"(q) Participation by Certain Additional In-					
11	STITUTIONS UNDER THE PROGRAM.—					
12	"(1) In general.—Subject to the conditions in					
13	this subsection, institutions that provide care to					
14	school children during after-school hours, weekends,					
15	or holidays during the regular school year may par-					
16	ticipate in the program authorized under this sec-					
17	tion. Unless otherwise specified in this subsection,					
18	all other provisions of this section shall apply to					
19	these institutions.					
20	"(2) Eligible Children.—Reimbursement					
21	may be provided under this subsection only for sup-					
22	plements served to children who are not more than					
23	18 years of age.					
24	"(3) Supplement reimbursement.—					

1	"(A) Limitation.—Only supplements
2	served to eligible school children during after-
3	school hours, weekends, or holidays during the
4	regular school year may be claimed for reim-
5	bursement. Institutions may claim reimburse-
6	ment for only one supplement per child per day.
7	"(B) Rate.—Eligible supplements shall be
8	reimbursed at the rate for free supplements
9	under subsection (c)(3).
10	"(C) No charge.—All supplements
11	claimed for reimbursement shall be served with-
12	out charge.".
13	(b) Changes to Eligibility Requirements for
14	MEAL SUPPLEMENTS FOR CHILDREN IN AFTERSCHOOL
15	CARE.—Section 17A of such Act (42 U.S.C. 1766a) is
16	amended—
17	(1) in subsection $(a)(2)$ —
18	(A) in subparagraph (A), by adding "and"
19	at the end;
20	(B) in subparagraph (B), by striking ";
21	and" and inserting a period; and
22	(C) by striking subparagraph (C);
23	(2) by striking subsection (b); and
24	(3) by redesignating subsections (c) and (d) as
25	subsections (b) and (c), respectively.

# Subtitle C—After-School Prevention Programs

2	OTO	401	ATTEST	DIZED	ACTIVITIES	
. 7	SEU	421.	AUTHO	KIZED	ACTIVITIES	Ì.

5	SEC. 421. AUTHORIZED ACTIVITIES.
4	The provisions of part R of title I of the Omnibus
5	Crime Control and Safe Streets Act of 1968, as set forth
6	in the amendment under section 302(a) of H.R. 3, as
7	passed by the House on May 8, 1997, and in effect for
8	purposes of title I (under the heading 'Violent Crime Re-
9	duction Programs, State and Local Law Enforcement As-
10	sistance) of the Departments of Commerce, Justice, and
11	State Appropriations Act, 1998 (Public Law 105–119)
12	shall apply for purposes of such Appropriations Act as it
13	the following amendments were made to such provisions:
14	(1) In section 1801(b) by striking "amounts"
15	and inserting the following: "Fifty percent of the
16	amount".
17	(2) By adding at the end of section 1801 the
18	following:
19	"(c) Prevention.—50 percent of the amount paid
20	to a State, unit of local government, or an eligible unit
21	under this part shall be used by the State, unit of local
22	government, or eligible unit for the purpose of improving
23	prevention programs in juvenile justice system. The pro-
24	grams must include all of the following:

1	"(1) Operating after-school programs with high
2	priority given to programs designed and operated by
3	law enforcement personnel, such as police athletic
4	leagues.
5	"(2) Targeting high-crime neighborhood and at-
6	risk juveniles.
7	"(3) Providing educational or recreational ac-
8	tivities designed to encourage law-abiding conduct,
9	reduce the incidence of criminal activity, or teach ju-
10	veniles alternatives to crime.
11	"(4) Coordinating with State or local juvenile
12	crime control and juvenile offender accountability
13	programs.".
14	(3) In section 1807(4), by striking "section
15	1801(b)" and inserting "subsections (b) and (c) of
16	section 1801".
17	TITLE V—MODEL STATES EARLY
18	LEARNING PROGRAM
19	SEC. 501. MODEL STATES EARLY LEARNING PROGRAM.
20	(a) Funding.—Section 418 of the Social Security
21	Act (42 U.S.C. 618), as amended by section 101 of this
22	Act, is amended—
23	(1) by redesignating subsections (c), (d), and
24	(e) as subsections (d), (e), and (f), respectively; and

1 (2) by inserting after subsection (b) the follow-2 ing: "(c) Appropriations for Model States Early 3 Learning Program.— 5 "(1) APPROPRIATION.—Out of any money in 6 the Treasury of the United States not otherwise ap-7 propriated, there are appropriated \$600,000,000 for 8 each of fiscal years 1999 through 2003 for carrying 9 out activities related to early learning programs in 10 accordance with section 658T of the CCDBG Act. 11 "(2)RESERVATION AND ALLOTMENT OF 12 FUNDS.— 13 "(A) Indian Tribes.—The Secretary shall 14 reserve 2 percent of the total amount appro-15 priated pursuant to paragraph (1) of this sub-16 section for each fiscal year for payments to In-17 dian tribes. From the amount so reserved for a 18 fiscal year, the Secretary shall allot to an In-19 dian tribe for the fiscal year an amount that 20 bears the same proportion to the amount so re-21 served as the proportion of funds provided to 22 the Indian tribe under section 658O(c) of the 23 CCDBG Act for the fiscal year bears to the 24 total amount paid to all Indian tribes under

such section for the fiscal year.

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"(B) Territories.—The Secretary shall reserve ½ of 1 percent of the total amount appropriated pursuant to paragraph (1) of this subsection for any fiscal year for payments to the territories. From the amount so reserved for a fiscal year, the Secretary shall allot to a territory for the fiscal year an amount that bears the same ratio to the amount so reserved as the amount provided to the territory under the CCDBG Act for fiscal year 1997 bears to the total amount provided to all territories under such Act for fiscal year 1997.

"(C) TECHNICAL ASSISTANCE FOR, AND OF, EARLY LEARNING **EVALUATION** PRO-GRAMS.—From all amounts appropriated pursuant to paragraph (1) of this subsection, the Secretary shall reserve an aggregate \$6,000,000, which shall be available only for costs of providing technical assistance to, and conducting national evaluations of, State, local, and tribal early learning programs under section 658T of the CCDBG Act.

"(D) STATES.—The Secretary shall allot the total amount appropriated for a fiscal year pursuant to paragraph (1) of this subsection

1	that remains after applying subparagraphs (A),
2	(B), and (C) of this paragraph for the fiscal
3	year, among the Model States pursuant to the
4	formula used for determining the amount to be
5	allotted to the State under section 6580 of the
6	CCDBG Act.
7	"(3) Matching payments to states and
8	TERRITORIES.—
9	"(A) IN GENERAL.—The Secretary shall
10	pay to each State and each territory that is a
11	Model State for a fiscal year an amount equal
12	to the lesser of—
13	"(i) the amount allotted to the State
14	or territory under paragraph (2) of this
15	subsection; or
16	"(ii) 80 percent of expenditures by the
17	State or territory for an early learning pro-
18	gram under a plan approved under section
19	658T of the CCDBG Act.
20	"(B) Redistribution.—Subsection
21	(a)(2)(D) shall apply to amounts allotted to
22	States under this subsection.
23	"(4) Payments to indian tribes.—The Sec-
24	retary shall pay to each Indian tribe for a fiscal year
25	an amount equal to the lesser of—

1	"(A) the amount allotted to the Indian
2	tribe under paragraph (2)(A) of this subsection;
3	or
4	"(B) the total amount of expenditures by
5	the tribe for an early learning program under
6	section 658T of the CCDBG Act.
7	"(5) Model State.—In this subsection, the
8	term 'Model State' means a State that has in effect
9	under its plan under section $658E$ of the CCDBG
10	Act an early learning program plan meeting the re-
11	quirements specified in section $658T(b)(2)$ of such
12	Act.".
13	(b) Establishment of Model States Early
14	Learning Program.—
15	(1) State Plan requirement.—Section
16	658E(e) of the Child Care and Development Block
17	Grant Act of 1990 (42 U.S.C. 9858c(c)) is amended
18	by adding at the end the following:
19	"(6) Model states early learning pro-
20	GRAM PLAN REQUIREMENTS.—In the case of a State
21	electing to implement an early learning program
22	under section 658T, the State plan shall meet the
23	requirements specified in section 658T(b)(2).".
24	(2) Model states early learning pro-
25	GRAM.—The Child Care and Development Block

1	Grant Act of 1990 (42 U.S.C. 9858 et seq.) is
2	amended by adding at the end the following:
3	"SEC. 658T. MODEL STATES EARLY LEARNING PROGRAM.
4	"(a) Program Purpose.—The purpose of the pro-
5	gram under this section is to enable States, through
6	grants to communities, to support activities that promote
7	children's healthy development during the earliest years
8	of life and improve the quality of child care for children
9	aged five and under, including those with disabilities.
10	"(b) Requirements for State Participation.—
11	"(1) In general.—In order to be eligible for
12	Federal matching funds under section 418(c) of the
13	Social Security Act, the State shall have in effect
14	under its plan under section 658E an early learning
15	program plan meeting the requirements specified in
16	paragraph (2).
17	"(2) Model states early learning pro-
18	GRAM PLAN REQUIREMENTS.—The model states
19	early learning program plan shall meet the following
20	requirements:
21	"(A) LEAD AGENCY.—The plan shall pro-
22	vide that the program will be administered by
23	the lead agency designated under 658D.
24	"(B) Certification.—The plan shall in-
25	clude a certification that—

"(i) there is in effect in such State, 1 2 and that the State maintains a mechanism 3 to enforce, a requirement that each centerbased child care provider, and each group home child care provider, in such State ob-6 tain from such State, or from an entity of 7 local government designated by such State, 8 preemployment criminal background 9 check of each individual subsequently em-10 ployed by such provider to provide child 11 care services, 12 "(ii) there is in effect in such State, 13 and that such State enforces, a require-14 ment that an entity of State or local gov-15 ernment periodically inspect center-based 16 child care providers, group home child care 17 providers, family child care providers, and 18 all other child care providers for compli-19 ance with the health and safety require-20 ments applicable to such providers under

State law.

"(iii) there is in effect in such State, and that such State enforces, a requirement that all caregivers who provide child care services for which assistance is pro-

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1 vided under the Child Care and Develop-2 ment Block Grant Act of 1990 (42 U.S.C. 9858 et seq.), receive training in providing 3 medical first aid. "(iv) there is in effect in such State, 6 and that such State enforces, a require-7 ment that caregivers who are, or are em-8 ployed by, child care providers who provide 9 child care services for compensation have 10 specific minimum training as determined 11 and provided by the lead agency. 12 "(v) there is in effect in such State, 13 and that such State enforces, a require-14 ment that all child care providers in such 15 State who provide child care services for 16 compensation obtain from the parents (or 17 legal guardians) of the children who receive 18 such services information regarding wheth-19 er such children have received age-appro-20 priate immunizations in accordance with 21 the then current immunization rec-22 ommendations issued by the Centers for 23 Disease Control and Prevention. 24 "(vi) there is in effect in such State,

and that such State enforces, a require-

1	ment that specifies developmentally appro-
2	priate child-per-caregiver ratios applicable
3	to center-based child care providers in such
4	State.
5	"(vii) such State complies with section
6	58E(c)(4)(A) of the Child Care and Devel-
7	opment Block Grant Act (42 U.S.C.
8	9858c(c)(4)(A)).
9	"(C) Assurances.—The plan shall include
10	an assurance that—
11	"(i) such State will comply with the
12	requirements of this subtitle applicable
13	with respect to such grant.
14	"(ii) the State will not reduce or re-
15	move any requirement applicable to child
16	care providers, that exceeds any require-
17	ment applicable under this title.
18	"(D) COMMUNITY GRANT PROCEDURES.—
19	The plan shall describe the standards and pro-
20	cedures to be applied in the review and approval
21	of community applications, and in setting
22	amounts, terms, and conditions of community
23	grants, including the methods to be used to en-
24	sure that no less than 70 percent of grant
25	funds are awarded to low-income communities

1	"(E) Community participation in plan-
2	NING AND MONITORING.—The plan shall de-
3	scribe the methods to be used to ensure partici-
4	pation, in planning and monitoring activities
5	under the community plan, of representatives of
6	concerned elements of the community, including
7	parents of young children, child care providers,
8	child development professionals, early interven-
9	tion specialists, health care providers, public
10	school representatives, local interagency coordi-
11	nating councils for children with disabilities,
12	local government, and business leaders.
13	"(F) Program activities.—The plan
14	shall specify which of the allowable activities
15	enumerated in subsection (c) may be carried
16	out under community grants under the plan.
17	"(G) Performance goals and meas-
18	URES.—The plan shall specify—
19	"(i) performance goals to be achieved
20	and the performance measures to be used
21	to assess progress toward such goals under
22	the plan, which—
23	"(I) shall be developed pursuant
24	to guidance provided by the Secretary
25	and in consultation with local govern-

1	ment authorities in accordance with
2	section $658D(b)(2)$ ; and
3	"(II) shall be designed to im-
4	prove child development through co-
5	ordination with health care services;
6	enhanced early learning environments;
7	parental involvement; consumer edu-
8	cation; and increased rates of accredi-
9	tation by nationally recognized accred-
10	itation organizations;
11	"(ii) interim benchmarks and interim
12	and long term timetables, as appropriate,
13	for achieving each goal; and
14	"(iii) the steps to be taken by the
15	State or grantees in accordance with guid-
16	ance provided by the Secretary if the speci-
17	fied benchmarks are not achieved.
18	"(H) COORDINATION WITH ACTIVITIES TO
19	IMPROVE THE QUALITY OF CHILD CARE.—The
20	State plan shall specify the methods to be used
21	to coordinate activities under this section and
22	section 658G(a), including coordination of plan-
23	ning and of performance goals and measures, in
24	order to maximize the effectiveness of both pro-
25	grams.

"(c) Allowable Activities.—A model states early 1 learning program under a State plan under this section may provide for any or all of the following activities: 3 4 "(1) Information and resources.— 5 "(A) PARENTING EDUCATION.—Provision 6 of parenting education, including use of or col-7 laboration with Even Start or similar programs. 8 for parents of young children by means includ-9 ing use of community-based resource centers, 10 family literacy programs with parenting edu-11 cation components, collaboration with early 12 intervention and preschool providers of services 13 for children, public elementary schools, centers 14 that serve children with special health care 15 needs or disabilities and their families, and 16 home visiting programs. "(B) Information and Referral.—Ini-17 18 tiatives to develop or increase the availability of 19 consumer education information and referral 20 services and other resources to assist parents to 21 locate and assess the quality of available child 22 care services. 23 "(C) Family Child Care Networks.— 24 Development of support networks, information

and referral services, and other supportive serv-

ices addressing needs of family child care providers for access to such resources as education,
training, and community support services.

#### "(2) Quality and availability.—

- "(A) PROVIDER TRAINING.—Training of child care personnel, which may include training in early childhood development, early literacy, health, nutrition, hygiene, first-aid and safety, best practices for serving children with disabilities in child care, and other appropriate matters.
- "(B) Improved staffing ratios.—Initiatives to increase ratios of child care staff to children in care and to reduce child care group sizes.
- "(C) LICENSING AND ACCREDITATION AS-SISTANCE.—Assistance to entities and individuals in meeting applicable child care accreditation and licensing requirements and in obtaining licensing or accreditation.
- "(D) HEALTH SERVICES.—Improving coordination of child care with appropriate health services including health and mental health consultations, hearing and vision testing, and immunizations, by methods such as co-location of

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health and child care services, referrals of children in child care to health care providers or screening services, and transfer of child health records to public school at school entry. Services under this subparagraph shall not include direct provision of or payment for health care services.

- "(E) CARE FOR CHILDREN WITH SPECIAL NEEDS.—Increasing the availability and quality of child care for young children with special health care needs, developmental delays, and disabilities; and coordinating with early intervention and preschool special education services.
- "(F) SALARY AND BENEFIT ENHANCE-MENT.—Assistance to child care programs to increase the quality and continuity of care by retaining highly qualified child care staff working directly with children through enhanced compensation.
- "(G) Monitoring and technical assistance to grantees, and monitoring of programs, assisted under this section. State expenditures under this subparagraph shall not exceed a percentage of total State expenditures for the program under this

1	section equal to 10 percent for each of fiscal
2	years 1999 through 2001, and 5 percent for fis-
3	cal year 2002 and each succeeding fiscal year.
4	"(H) Comprehensive background
5	CHECKS.—To pay costs incurred to obtain com-
6	prehensive background checks required by sec-
7	tion $658T(b)(2)(B)(I)$ ,
8	"(I) SMALL GRANT PROGRAM.—Funding in
9	the aggregate amount of \$1,000,000 or 5 per-
10	cent of such State's allotment, whichever is less,
11	may be used to make small grants to persons
12	on a competitive basis, established by the Sec-
13	retary by rule, to be used for improvments and
14	startup costs (as defined by the Secretary by
15	rule) incurred to become eligible childcare pro-
16	viders.".
17	(c) Annual Report.—Section 658K(a)(2) of the
18	Child Care and Development Block Grant Act of 1990 (42
19	U.S.C. 9858i(a)(2)) is amended—
20	(1) by striking "and" at the end of subpara-
21	graph (D);
22	(2) by striking the period at the end of sub-
23	paragraph (E) and inserting a semicolon; and
24	(3) by inserting after and below subparagraph
25	(E) the following subparagraph:

1	"(F) the model states early learning pro-
2	gram under section 658T, including—
3	"(i) the number and average dollar
4	amount of grants awarded;
5	"(ii) the number, average dollar
6	amount, and percentage of the total State
7	award of such grants made to low-income
8	communities;
9	"(iii) the number of early learning
10	programs;
11	"(iv) the number of children served
12	with special health care needs, disabilities
13	or developmental delays;
14	"(v) the number of early learning pro-
15	grams that assist children with special
16	needs;
17	"(vi) progress toward achievement of
18	each performance goal, for each specific,
19	quantifiable and measurable objective;
20	"(vii) expenditures for each allowable
21	activity listed in section 658T(c), total ex-
22	penditures and, to the extent feasible, the
23	volume or frequency of such activity and
24	the average expenditure per unit of such
25	activity; and

1	"(viii) with respect to any allowable
2	activity listed in section 658T(c) for which
3	expenditures are made by the State both
4	under section 658G(a) and under section
5	658T, the amount expended under each
6	such section; and
7	"(ix) such other data as the Secretary
8	may require;.".
9	TITLE VI—STANDARDS
10	ENFORCEMENT PROGRAM
11	SEC. 601. CHILD CARE STANDARDS ENFORCEMENT PRO-
12	GRAM.
13	(a) Establishment of Program.—Section 658G
14	of the Child Care and Development Block Grant Act of
15	1990 (42 U.S.C. 9858e) is amended—
16	(1) by inserting "(a) Consumer Education.—
17	"before "A"; and
18	(2) by adding at the end the following:
19	"(b) CHILD CARE STANDARDS ENFORCEMENT.—
20	"(1) State plan requirement.—In order to
21	be eligible for funds under section 658J(a)(2), a
22	State shall include in its plan under section 658E a
23	child care standards enforcement plan, with the fol-
24	lowing elements:

1	"(A) Assessment of current enforce-
2	MENT PROGRAM.—An assessment of state en-
3	forcement programs in effect in fiscal year
4	1998 (or, if later, the base year as defined in
5	section 658B(b)(2)(E)(i)) by provider type, in-
6	cluding number of inspections, percentage of
7	providers inspected, and scope of inspection.
8	"(B) Goals and measures for improv-
9	ING ENFORCEMENT PROGRAMS.—A statement
10	of goals to be achieved with respect to increas-
11	ing the number of annual inspections, expan-
12	sion of the scope or improvement of the quality
13	of inspections, or a combination thereof, and
14	performance measures to be used to assess
15	progress toward such goals by provider type.
16	"(C) Enforcement improvement ac-
17	TIVITIES.—A description of the activities to be
18	carried out with funds allotted to the State
19	from amounts appropriated under section
20	658B(b), which may include—
21	"(i) initiatives to increase numbers of
22	qualified staff engaged in licensing of child
23	care providers and enforcement of licens-
24	ing, health, safety, and other applicable

standards;

1	"(ii) increased monitoring and en-
2	forcement activities, including unan-
3	nounced inspections;
4	"(iii) development, and dissemination
5	to the public, of information on health,
6	safety and licensing violations, by provider;
7	and
8	"(iv) other activities designed to en-
9	sure provider compliance with applicable
10	standards including coordination with sec-
11	tion 658T(c)(2) activities under the early
12	learning program such as licensing, accred-
13	itation, and monitoring of and technical
14	assistance to grantees.
15	"(2) Supplementation of other fund-
16	ING.—The State plan described in paragraph (1)
17	shall contain assurances that Federal funds provided
18	to the State under this subsection will not be used
19	to supplant Federal or non-Federal funds for exist-
20	ing services and activities that promote the purposes
21	of this subsection.".
22	(b) Authorization of Appropriations.—Section
23	658B of the Child Care and Development Block Grant Act
24	of 1990 (42 U.S.C. 9858) is amended—

1	(1) by inserting "(a) In General.—" before
2	"There"; and
3	(2) by adding at the end the following:
4	"(b) CHILD CARE STANDARDS ENFORCEMENT.—
5	"(1) APPROPRIATION.—There is authorized to
6	be appropriated to carry out section 658G(b)
7	\$100,000,000 for each of fiscal years 1999 through
8	2003.
9	"(2) Allocation of appropriations.—
10	Amounts appropriated for each fiscal year pursuant
11	to paragraph (1) shall be allocated among States (as
12	defined in section 658O) as follows:
13	"(A) Basic grant.—The Secretary shall
14	allocate to States, in accordance with the for-
15	mula set forth in section 6580—
16	"(i) the amount appropriated under
17	this section for fiscal year 1999, and
18	"(ii) the first \$75,000,000 of such ap-
19	propriations (or, if less, the total amount
20	appropriated) for each of fiscal years 2000,
21	2001, and 2002.
22	"(B) Supplement to achieve \$1 mil-
23	LION GRANT.—From the amount (if any) re-
24	maining after application of subparagraph (A),
25	the Secretary shall allocate to each State that

1	received an allocation of less than \$1,000,000
2	under subparagraph (A) the lesser of—
3	"(i) the difference between such allo-
4	cation and \$1,000,000, or
5	"(ii) an amount bearing the same
6	ratio to the amount remaining for alloca-
7	tion under this subparagraph as the dif-
8	ference determined for such State under
9	clause (i) bears to the sum of such dif-
10	ferences, as so determined, for all States
11	described in this subparagraph.
12	"(C) Performance Bonuses.—
13	"(i) In general.—From the amount
14	(if any) of the appropriation under para-
15	graph (1) for each fiscal year remaining
16	after application of subparagraphs (A) and
17	(B), the Secretary shall allocate in accord-
18	ance with the formula set forth in section
19	6580, to each State that has achieved in
20	the preceding fiscal year either the inspec-
21	tion rate or the inspection change percent-
22	age specified in clause (ii) the lesser of—
23	"(I) 20 percent of the State's al-
24	location under subparagraph (A); or

1	"(II) an amount bearing the
2	same ratio to the amount available for
3	allocation under this subparagraph as
4	the amount determined for such State
5	under subclause (I) bears to the sum
6	of such amounts, as so determined,
7	for all States described in this sub-
8	paragraph.
9	"(ii) Performance targets.—For
10	purposes of clause (i)—
11	"(I) the inspection rate shall be
12	not less than 75 percent for fiscal
13	year 1999, 85 percent for fiscal year
14	2000, and 95 percent for fiscal year
15	2001; and
16	"(II) the inspection change percentage
17	shall be not less than 110 for fiscal year
18	1999, 115 for fiscal year 2000, and 125
19	for fiscal year 2001.
20	"(D) Remainder.—Amounts not allocated
21	under subparagraphs (A), (B), and (C) shall re-
22	main available for allocation for the succeeding
23	fiscal year in accordance with this subsection.
24	"(E) Definitions.—For the purposes of
25	this paragraph the follow definitions apply—

1	"(i) 'base year', with respect to a
2	State, means the fiscal year preceding the
3	first fiscal year for which the State seeks
4	funding under section 658J(a)(2);
5	"(ii) "inspection change percentage"
6	means, with respect to a fiscal year, the
7	ratio of the number of child care facilities
8	and providers in a State that were in-
9	spected in such fiscal year to the number
10	of such facilities and providers that were
11	inspected in the base year expressed as a
12	percentage; and
13	"(iii) 'inspection rate' means the ratio
14	of the number of child care facilities or
15	providers receiving at least one inspection
16	during a fiscal year to the total number of
17	facilities or providers in operation in the
18	State during that fiscal year.".
19	(c) Payments.—Section 658J(a) of the Child Care
20	and Development Block Grant Act of 1990 (42 U.S.C.
21	9858h(a)) is amended—
22	(1) by striking "(a) In General.—Subject to
23	the availability of appropriations" and inserting the
24	following:
25	"(a) Basic Grant.—A State—

1	"(1) In general.—"; and
2	(2) by adding at the end the following:
3	"(2) CHILD CARE STANDARDS ENFORCEMENT
4	PROGRAM.—A State described in paragraph (1)
5	whose plan under section 658E provides for child
6	care standards enforcement under section 658G(b)
7	shall be entitled to payment under this section in an
8	amount equal to the lesser of its expenditures or al-
9	lotment for such purpose under section 658O.".
10	(d) Annual Report.—Section 658K(a)(2) of the
11	Child Care and Development Block Grant Act of 1990 (42
12	U.S.C. 9858(i)(A)(2)), as amended by section 501(c), is
13	amended by inserting after subparagraph (F) the follow-
14	ing:
15	"(G) enforcement of child care quality and
16	safety standards, including data, by type of pro-
17	vider, on—
18	"(i) the number and percentage of fa-
19	cilities or providers inspected (and the
20	number and percentage of facilities or pro-
21	viders receiving more than one inspection)
22	and a comparison to the prior year's in-
23	spection rate;
24	"(ii) the numbers and types of defi-
25	ciencies identified (and the numbers of se-

1	rious deficiencies presenting risks to health
2	or safety);
3	"(iii) the number of deficiencies rem-
4	edied upon subsequent inspection, by type
5	of deficiency; and
6	"(iv) such other data as the Secretary
7	may require; and.".
8	TITLE VII—CHILD CARE PRO-
9	VIDER SCHOLARSHIP PRO-
10	GRAM
11	SEC. 701. NATIONAL CHILD CARE PROVIDER SCHOLARSHIP
12	PROGRAM.
13	(a) Establishment of Program.—Section 658G
14	of the Child Care and Development Block Grant Act of
15	1990 (42 U.S.C. 9858e), as amended by section 601(a),
16	is amended by adding at the end the following:
17	"(c) Child Care Provider Scholarship Pro-
18	GRAM.—
19	"(1) State plan requirement.—In order to
20	be eligible for funds under section 658J(a)(3), a
21	State shall include in its plan under section 658E a
22	child care provider scholarship program plan, meet-
23	ing the requirements of this subsection, designed to
24	further the goals of child care provider recruitment,
25	training, credentialing, and retention.

1	"(2) Eligibility criteria for scholarship
2	APPLICANTS.—The State plan shall provide that, in
3	order for an individual to be eligible for a scholar-
4	ship grant under this subsection, the following re-
5	quirements shall be met:
6	"(A) Demonstrated commitment to
7	CHILD CARE CAREER.—The individual—
8	"(i) must be a child care worker who
9	is (or is employed by) a licensed or reg-
10	istered child care provider, or has a com-
11	mitment for employment from a licensed or
12	registered child care provider; and
13	"(ii) must agree in writing to continue
14	to be employed in the field of child care for
15	at least one year after receiving the train-
16	ing for which assistance is provided.
17	"(B) Cost sharing by applicant.—
18	"(i) In general.—The individual (ei-
19	ther as provided in clause (ii) or otherwise)
20	will provide funds for payment of a share
21	of the cost of the education or training.
22	"(ii) Application for pell
23	GRANTS.—In the case of an application for
24	a scholarship intended for use in an edu-
25	cational institution participating in the

1	Pell Grant program under title IV of the
2	Higher Education Act, the individual shall
3	apply for a grant under such program for
4	which the individual is eligible.
5	"(C) Employer requirements.—In the
6	case of an individual employed by (or who has
7	a commitment for employment from) a licensed
8	or registered child care provider—
9	"(i) Cost sharing.—The individual's
10	employer must pay a share of the cost of
11	the education or training.
12	"(ii) Employment and remunera-
13	TION.—The individual's employer must
14	agree to provide increased financial incen-
15	tives to the individual, such as a salary in-
16	crease or bonus, when the individual com-
17	pletes the education or training.
18	"(3) Qualifying educational institu-
19	TIONS.—The State plan shall specify the types of
20	educational and training programs for which schol-
21	arships granted under the State program may be
22	used, which shall be limited to (but may include any
23	or all) programs that—
24	"(A) are administered by institutions of
25	higher education that are eligible to participate

- in student financial assistance programs under title IV of the Higher Education Act of 1965; and
- "(B) that lead to a State or national credential in child care or early childhood or early childhood special education, or to an associate or bachelor's degree in child development or early childhood education.
  - "(4) Annual maximum scholarship grant amount.—The maximum amount of a scholarship awarded to an eligible individual under this section shall not exceed \$1,500 per year.
- 13 "(5) SUPPLEMENTATION OF OTHER FUND14 ING.—The State plan shall contain assurances that
  15 Federal funds provided to the State under this sub16 section will not be used to supplant Federal or non17 Federal funds for existing services and activities
  18 that promote the purposes of this subsection.".
- (b) AUTHORIZATION OF APPROPRIATIONS.—Section
  20 658B of the Child Care and Development Block Grant Act
  21 of 1990 (42 U.S.C. 9858), as amended by section 601(b),
  22 is amended by adding at the end the following:
- 23 "(c) Child Care Provider Scholarship Pro-24 gram.—There is authorized to be appropriated to carry

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- 1 out section 658G(c) \$50,000,000 for each of fiscal years
- 2 1999 through 2003.".
- 3 (c) Allotment.—Section 6580 of the Child Care
- 4 and Development Block Grant Act of 1990 (42 U.S.C.
- 5 9858m) is amended—
- 6 (1) in subsection (a)(1), by striking "this sub-
- 7 chapter" and inserting "each subsection of section
- 8 658B";
- 9 (2) in subsection (a)(2), by striking "section
- 10 658B" and inserting "section 658B(a)";
- 11 (3) in subsection (b)(1), in the matter preced-
- ing subparagraph (A), by inserting "each subsection
- of" before "section 658B"; and
- 14 (4) in subsection (e)(1), by striking "the allot-
- ment under subsection (b)" and inserting "an allot-
- ment under subsection (b)".
- 17 (d) Payments.—Section 658J(a) of the Child Care
- 18 and Development Block Grant Act of 1990 (42 U.S.C.
- 19 9858h), as amended by section 601(c), is amended by add-
- 20 ing at the end the following:
- 21 "(3) CHILD CARE SCHOLARSHIP PROGRAM.—A
- State described in paragraph (1) whose plan under
- section 658E provides for a child care scholarship
- program under section 658G(c) shall be entitled to
- 25 payment under this section in an amount equal to

1	the lesser of its allotment under section 6580 or 80
2	percent of expenditures by the State for such pro-
3	gram.".
4	(e) Annual Report.—Section 658K(a)(2) of the
5	Child Care and Development Block Grant Act of 1990 (42
6	U.S.C. 9858i), as amended by section 601(d), is amended
7	by inserting after subparagraph (G) the following:
8	"(H) the child care scholarship program,
9	including—
10	"(i) the number of child care workers
11	receiving scholarship grants;
12	"(ii) the amount of each scholarship
13	grant;
14	"(iii) the number of course credits or
15	credentials completed by individuals receiv-
16	ing scholarships;
17	"(iv) the number and percentage of
18	child care workers receiving scholarship
19	grants in the previous year who fulfilled
20	their one-year commitment; and
21	"(v) such other data as the Secretary
22	may require."

# 1 TITLE VIII—RESEARCH AND 2 DEMONSTRATION PROGRAM

- 3 SEC. 801. RESEARCH AND DEMONSTRATIONS.
- 4 (a) Establishment of Research and Dem-
- 5 ONSTRATION ACTIVITIES.—The Child Care and Develop-
- 6 ment Block Grant Act of 1990 (42 U.S.C. 9858 et seq.)
- 7 is amended by adding at the end the following:
- 8 "SEC. 658U, RESEARCH AND DEMONSTRATIONS.
- 9 "(a) IN GENERAL.—The Secretary is authorized, ei-
- 10 ther directly or through grants, contracts, cooperative
- 11 agreements, or other arrangements, to carry out research,
- 12 demonstration projects, and other activities relating to
- 13 child care, including activities designed to improve the
- 14 quality and increase the availability of child care. Such
- 15 activities shall be coordinated with activities under the De-
- 16 partment of Education's Office of Educational Research
- 17 and Improvement.
- 18 "(b) Allowable Activities.—Activities under this
- 19 section may include the following:
- 20 "(1) Research on Child Care Needs of
- 21 LOW-INCOME FAMILIES.—Research designed to iden-
- 22 tify and overcome barriers restricting availability, af-
- fordability, and quality of child care for low-income
- families.

- "(2) Research on good policies and practices.—Research designed to identify good child care policies and practices, including the types of child care settings, parent activities, and provider training that most benefit the early development of children.
  - "(3) RESEARCH ON RETENTION OF CHILD CARE
    PROVIDER STAFF.—Research on factors affecting retention of child care provider staff, including the
    National Child Care Provider Scholarship Program
    under section 658G(b) and its subsequent effect on
    outcomes for children.
    - "(4) Demonstrations of technology-Based education and training to child care providers and parents.
    - "(5) Demonstration projects for New Methods.—Demonstration projects addressing ways to assist parents, such as parents who choose to stay at home with their children and parents with particular child care needs, including parents of children with special health care needs or disabilities, homeless families, migrant families, teen parents and foster parents.

- 1 "(6) NATIONAL CENTER ON CHILD CARE STA2 TISTICS.—Establishment and operation of a Na3 tional Center on Child Care Statistics for the collec4 tion and dissemination of data and information on
- 6 "(7) HOTLINE AND CONSUMER EDUCATION.—
  7 Establishment and operation of a hotline to assist
  8 parents to locate their local child care resource and
  9 referral agency and public education activities to as10 sist parents in becoming informed consumers of
  11 quality child care.
- "(c) Authorization of Appropriations.—There is authorized to be appropriated to carry out this section \$30,000,000 for each of fiscal years 1999 through 2003.".
- 15 (b) Report to Congress.—Section 658L of the 16 Child Care and Development Block Grant Act of 1990 (42 17 U.S.C. 9858j) is amended by inserting "and progress on 18 development of research and demonstration projects as 19 carried out under section 658U" after "under section 20 658K".

child care.

### TITLE IX—MISCELLANEOUS 1 Subtitle A—Child and Adult Food 2 **Program** 3 4 SEC. 901. REVISION OF REIMBURSEMENT RATES FOR FAM-5 ILY OR GROUP DAY CARE HOMES UNDER THE 6 CHILD AND ADULT CARE FOOD PROGRAM 7 UNDER THE NATIONAL SCHOOL LUNCH ACT. 8 Section 17(f)(3) of the National School Lunch Act 9 (42 U.S.C. 1766(f)(3)) is amended— (1) in subparagraph (A)(iii)(I)— 10 11 (A) in division (aa), by striking "95 cents 12 for lunches and suppers, 27 cents for break-13 fasts, and 13 cents for supplements" and in-14 serting "\$1.03 for lunches and suppers, 38 15 cents for breakfasts, and 18 cents for supple-16 ments"; and (B) in division (bb), by striking "1997" 17 18 and inserting "1998"; and 19 (2) in the second sentence of subparagraph (B), 20 by inserting after "Such levels" the following: "shall 21 be those levels in effect on June 30, 1998, increased 22 by \$2.00 per home and".

## Subtitle B—Mortgage Insurance for

## 2 Child Care and Development

## 3 Facilities

- 4 SEC. 951. SHORT TITLE.
- 5 This subtitle may be cited as the "Children's Devel-
- 6 opment Commission Act".

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#### 7 SEC. 952. CONGRESSIONAL FINDINGS.

- 8 The Congress finds the following:
  - (1) The need for quality nursery schools, both full-time and part-time child care centers and after-school programs, after school programs, neighbor-hood-run mothers-day-out programs, and family child care providers has grown among working parents, and parents who stay at home, who want their children to have access to early childhood education.
    - (2) All parents should have access to safe, stimulating, and educational early childhood education programs for their children, whether such programs are carried out in a child care center, a part-time nursery school (including a nursery school operated by a religious organization), or a certified child care provider's home.
- 23 (3) The number of available enrollment oppor-24 tunities for children to receive quality child care 25 services is not meeting the demand for such services.

- (4) In 1995 there were about 21,000,000 childern less than 6 years of age, of whom 31 percent were participating in center-based child care services and 14 percent were receiving child care in homes. Between 1992 and 2005 the participation of women 24 to 54 years of age in the labor force is projected to increase from 75 percent to 83 percent.
  - (5) In States that have set up a mechanism to provide capital improvements for child care facilities, the demand for services of such facilities still has not been met.
  - (6) The United States is behind other western, industrialized countries when it comes to providing child care services. In France, almost 100 percent of all children 3 to 5 years of age attend nursery school. In Germany this number is 65 to 70 percent. In Japan 90 percent of such children attend some form of preschool care. In all of these countries early childhood care has proven to increase children's development and performance.

1	SEC. 953. INSURANCE FOR MORTGAGES ON NEW AND RE-
2	HABILITATED CHILD CARE AND DEVELOP-
3	MENT FACILITIES.
4	Title II of the National Housing Act (12 U.S.C. 1707
5	et seq.) is amended by adding at the end the following
6	new section:
7	"MORTGAGE INSURANCE FOR CHILD CARE AND
8	DEVELOPMENT FACILITIES
9	"Sec. 257. (a) Purpose.—The purpose of this sec-
10	tion is to facilitate and assist in the provision and develop-
11	ment of licensed child care and development facilities.
12	"(b) GENERAL INSURANCE AUTHORITY.—The Sec-
13	retary may insure mortgages (including advances on such
14	mortgages during construction) in accordance with the
15	provisions of this section and upon such terms and condi-
16	tions as the Secretary may prescribe and may make com-
17	mitments for insurance of such mortgages before the date
18	of their execution or disbursement thereon.
19	"(c) Eligible Mortgages.—To carry out the pur-
20	pose of this section, the Secretary may insure any mort-
21	gage that covers a new child care and development facility,
22	including a new addition to an existing child care and de-
23	velopment facility (regardless of whether the existing facil-
24	ity is being rehabilitated), or a substantially rehabilitated
25	child care and development facility, including equipment

1 to be used in the operation of the facility, subject to the 2 following conditions:

> "(1) APPROVED MORTGAGOR.—The mortgage shall be executed by a mortgagor approved by the Secretary. The Secretary may, in the discretion of the Secretary, require any such mortgagor to be regulated or restricted as to charges and methods of financing and, if the mortgagor is a corporate entity, as to capital structure and rate of return. As an aid to the regulation or restriction of any mortgagor with respect to any of the foregoing matters, the Secretary may make such contracts with and acquire for not more than \$100 such stock or interest in such mortgagor as the Secretary may consider necessary. Any stock or interest so purchased shall be paid for out of the General Insurance Fund, and shall be redeemed by the mortgagor at par upon the termination of all obligations of the Secretary under the insurance.

"(2) Principal obligation.—The mortgage shall involve a principal obligation in an amount not to exceed 90 percent of the estimated value of the property or project, or 95 percent of the estimated value of the property or project in the case of a mortgagor that is a private nonprofit corporation or

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1	association (as such term is defined pursuant to sec-
2	tion 221(d)(3)), including—
3	"(A) equipment to be used in the operation
4	of the facility when the proposed improvements
5	are completed and the equipment is installed; or
6	"(B) a solar energy system (as defined in
7	subparagraph (3) of the last paragraph of sec-
8	tion 2(a)) or residential energy conservation
9	measures (as defined in subparagraphs (A)
10	through (G) and (I) of section 210(11) of the
11	National Energy Conservation Policy Act), in
12	cases in which the Secretary determines that
13	such measures are in addition to those required
14	under the minimum property standards and will
15	be cost-effective over the life of the measure.
16	"(3) Amortization and interest.—The
17	mortgage shall—
18	"(A) provide for complete amortization by
19	periodic payments under such terms as the Sec-
20	retary shall prescribe;
21	"(B) have a maturity satisfactory to the
22	Secretary, but in no event longer than 25 years;
23	and
24	"(C) bear interest at such rate as may be
25	agreed upon by the mortgagor and the mortga-

- gee, and the Secretary shall not issue any regu-
- 2 lations or establish any terms or conditions that
- 3 interfere with the ability of the mortgagor and
- 4 mortgagee to determine the interest rate.
- 5 "(d) Certification by Children's Development
- 6 COMMISSION.—The Secretary may not insure a mortgage
- 7 under this section unless the Children's Development
- 8 Commission established under section 258 certifies that
- 9 the facility is in compliance, or will be in compliance not
- 10 later than 12 months after such certification, with—
- "(1) any laws, standards, and requirements ap-
- plicable to such facilities under the laws of the
- 13 State, municipality, or other unit of general local
- government in which the facility is or is to be lo-
- 15 cated; and
- 16 "(2) after the effective date of the standards
- and requirements established under section
- 258(c)(2), such standards and requirements.
- 19 "(e) Release.—The Secretary may consent to the
- 20 release of a part or parts of the mortgaged property or
- 21 project from the lien of any mortgage insured under this
- 22 section upon such terms and conditions as the Secretary
- 23 may prescribe.
- 24 "(f) Mortgage Insurance Terms.—The provisions
- 25 of subsections (d), (e), (g), (h), (i), (j), (k), (l), and (n)

1	of section 207 shall apply to mortgages insured under this
2	section, except that all references in such subsections to
3	section 207 shall be considered, for purposes of mortgage
4	insurance under this section, to refer to this section.
5	"(g) Mortgage Insurance for Fire Safety
6	EQUIPMENT LOANS.—
7	"(1) AUTHORITY.—The Secretary may, upon
8	such terms and condition as the Secretary may pre-
9	scribe, make commitments to insure and insure
10	loans made by financial institutions or other ap-
11	proved mortgagees to child care and development fa-
12	cilities to provide for the purchase and installation
13	of fire safety equipment necessary for compliance
14	with the 1967 edition of the Life Safety Code of the
15	National Fire Protection Association (or any subse-
16	quent edition specified by the Secretary of Health
17	and Human Services).
18	"(2) Loan requirements.—To be eligible for
19	insurance under this subsection a loan shall—
20	"(A) not exceed the Secretary's estimate of
21	the reasonable cost of the equipment fully in-
22	stalled;
23	"(B) bear interest at such rate as may be
24	agreed upon by the mortgagor and the mortga-
25	gee;

1	"(C) have a maturity satisfactory to the
2	Secretary;
3	"(D) be made by a financial institution or
4	other mortgagee approved by the Secretary as
5	eligible for insurance under section 2 or a mort-
6	gagee approved under section 203(b)(1);
7	"(E) comply with other such terms, condi-
8	tions, and restrictions as the Secretary may
9	prescribe; and
10	"(F) be made with respect to a child care
11	and development facility that complies with the
12	requirement under subsection (d).
13	"(3) Insurance requirements.—The provi-
14	sions of paragraphs (5), (6), (7), (9), and (10) of
15	section 220(h) shall apply to loans insured under
16	this subsection, except that all references in such
17	paragraphs to home improvement loans shall be con-
18	sidered, for purposes of this subsection, to refer to
19	loans under this subsection. The provisions of sub-
20	sections (c), (d), and (h) of section 2 shall apply to
21	loans insured under this subsection, except that all
22	references in such subsections to 'this section' or
23	'this title' shall be considered, for purposes of this
24	subsection, to refer to this subsection.

1	"(h) Schedules and Deadlines.—The Secretary
2	shall establish schedules and deadlines for the processing
3	and approval (or provision of notice of disapproval) of ap-
4	plications for mortgage insurance under this section.
5	"(i) Definitions.—For the purposes of this section,
6	the following definitions shall apply:
7	"(1) CHILD CARE AND DEVELOPMENT FACIL-
8	ITY.—The term 'child care and development facility'
9	means a public facility, proprietary facility, or facil-
10	ity of a private nonprofit corporation or association
11	that—
12	"(A) has as its purpose the care and devel-
13	opment of children less than 12 years of age;
14	and
15	"(B) is licensed or regulated by the State
16	in which it is located (or, if there is no State
17	law providing for such licensing and regulation
18	by the State, by the municipality or other politi-
19	cal subdivision in which the facility is located).
20	The term does not include facilities for school-age
21	children primarily for use during normal school
22	hours. The term includes facilities for training indi-
23	viduals to provide child care and development serv-
24	ices.

"(2) EQUIPMENT.—The term 'equipment' includes machinery, utilities, and built-in equipment and any necessary enclosures or structures to house them, and any other items necessary for the functioning of a particular facility as a child care and development facility, including necessary furniture. Such term includes books, curricular, and program materials.

> "(3) Mortgage; first mortgage; mortga-GEE.—The term 'mortgage' means a first mortgage on real estate in fee simple, or on the interest of either the lessor or lessee thereof under a lease having a period of not less than 7 years to run beyond the maturity date of the mortgage. The term 'first mortgage' means such classes of first liens as are commonly given to secure advances (including advances during construction) on, or the unpaid purchase price of, real estate under the laws of the State in which the real estate is located, together with the credit instrument or instruments (if any) secured thereby, and any mortgage may be in the form of one or more trust mortgages or mortgage indentures or deeds of trust, securing notes, bonds, or other credit instruments, and, by the same instrument or by a separate instrument, may create a security in-

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- terest in initial equipment, whether or not attached to the realty. The term 'mortgagor' has the meaning given the term in section 207(a).
- 4 "(j) Limitation on Insurance Authority.—
- "(1) TERMINATION.—No mortgage may be insured under this section or section 223(h) after September 30, 2005, except pursuant to a commitment to insure issued on or before such date.
  - "(2) AGGREGATE PRINCIPAL AMOUNT LIMITATION.—The aggregate principal amount of mortgages for which the Secretary enters into commitments to insure under this section or section 223(h) on or before the date under paragraph (1) may not exceed \$2,000,000,000. If, upon the date under paragraph (1), the aggregate insurance authority provided under this paragraph has not been fully used, the Secretary of the Treasury shall submit a report to the Congress evaluating the need for continued mortgage insurance under this section.".
- "(k) REGULATIONS.—The Secretary shall issue any regulations necessary to carry out this section. In issuing such regulations, the Secretary shall consult with the Secretary of Health and Human Services with respect to any aspects of the regulations regarding child care and development facilities.".

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1	SEC. 954. INSURANCE FOR MORTGAGES FOR ACQUISITION
2	OR REFINANCING DEBT OF EXISTING CHILD
3	CARE AND DEVELOPMENT FACILITIES.
4	Section 223 of the National Housing Act (12 U.S.C.
5	1715n) is amended by adding at the end the following new
6	subsection:
7	"(h) Mortgage Insurance for Purchase or Re-
8	FINANCING OF EXISTING CHILD CARE AND DEVELOP-
9	MENT FACILITIES.—
10	"(1) Authority.—Notwithstanding any other
11	provision of this Act, the Secretary may insure
12	under any section of this title a mortgage executed
13	in connection with the purchase or refinancing of an
14	existing child care and development facility, the pur-
15	chase of a structure to serve as a child care and
16	development facility, or the refinancing of existing
17	debt of an existing child care and development facil-
18	ity.
19	"(2) Purchase of existing facilities and
20	STRUCTURES.—In the case of the purchase under
21	this subsection of an existing child care and develop-
22	ment facility or purchase of an existing structure to
23	serve as such a facility, the Secretary shall prescribe
24	any terms and conditions that the Secretary consid-
25	ers necessary to ensure that—

1	"(A) the facility or structure purchased
2	continues to be used as a child care and devel-
3	opment facility; and
4	"(B) the facility complies with the same
5	requirements applicable under subsections (d)
6	and (e) of section 257 to facilities having mort-
7	gages insured under such section.
8	"(3) Refinancing of existing facilities.—
9	In the case of refinancing of an existing child care
10	and development facility, the Secretary shall pre-
11	scribe any terms and conditions that the Secretary
12	considers necessary to ensure that—
13	"(A) the refinancing is used to lower the
14	monthly debt service costs (taking into account
15	any fees or charges connected with such refi-
16	nancing) of the existing facility;
17	"(B) the proceeds of any refinancing will
18	be employed only to retire the existing indebted-
19	ness and pay the necessary cost of refinancing
20	on the existing facility;
21	"(C) the existing facility is economically
22	viable; and
23	"(D) the facility complies with the same
24	requirements applicable under section 257(d) to

1 facilities having mortgages insured under such 2 section. 3 "(4) Definitions.—For purposes of this subsection, the terms defined in section 257(i) shall have the same meanings as provided under such sec-5 6 tion. 7 "(5) Limitation on insurance authority.— 8 The authority of the Secretary to enter into commit-9 ments to insure mortgages under this subsection is 10 subject to the limitations under section 257(j).". SEC. 955. CHILDREN'S DEVELOPMENT COMMISSION. 12 Title II of the National Housing Act (12 U.S.C. 1707) et seq.) is amended by adding at the end (after section 14 257, as added by section 953 of this Act) the following 15 new section: "CHILDREN'S DEVELOPMENT COMMISSION 16 17 "Sec. 258. (a) Establishment.—There is hereby established a commission to be known as the Children's 18 Development Commission. 19 20 "(b) Membership.— 21 "(1) APPOINTMENT.—The Commission shall be 22 composed of 7 members appointed by the President, 23 not later than the expiration of the 3-month period 24 beginning upon the enactment of this section, by and 25 with the advice and consent of the Senate, as fol-26

lows:

1	"(A) 1 member shall be appointed from
2	among 3 individuals recommended by the Sec-
3	retary of Housing and Urban Development or
4	the Secretary's designee.
5	"(B) 1 member shall be appointed from
6	among 3 individuals recommended by the Sec-
7	retary of Health and Human Services or the
8	Secretary's designee.
9	"(C) 1 member shall be appointed from
10	among 3 individuals recommended by the Sec-
11	retary of the Treasury or the Secretary's des-
12	ignee.
13	"(D) 4 members shall be appointed from
14	among 12 individuals recommended jointly by
15	the Speaker of the House of Representatives,
16	the Majority Leader of the Senate, Minority
17	Leader of the House of Representatives, the
18	Minority Leader of the Senate.
19	"(2) Qualifications of congressionally
20	RECOMMENDED MEMBERS.—Of the members ap-
21	pointed under paragraph (1)(D)—
22	"(A) each shall be an individual who ac-
23	tively participates or is employed in the field of
24	child care and has academic, licensing, or other

1	credentials relating to such participation or em-
2	ployment; and
3	"(B) not more than 2 may be of the same
4	political party.
5	"(3) Terms.—Each appointed member of the
6	Commission shall serve for a term of 3 years.
7	"(4) Vacancies.—Any member appointed to
8	fill a vacancy occurring before the expiration of the
9	term for which the member's predecessor was ap-
10	pointed shall be appointed only for the remainder of
11	that term. A member may serve after the expiration
12	of that member's term until a successor has taken
13	office. A vacancy in the Commission shall be filled
14	in the manner in which the original appointment was
15	made.
16	"(5) Chairperson.—The chairperson of the
17	Commission shall be designated by the President at
18	the time of appointment.
19	"(6) Quorum.—A majority of the members of
20	the Commission shall constitute a quorum for the
21	transaction of business.
22	"(7) Voting.—Each member of the Commis-
23	sion shall be entitled to 1 vote, which shall be equal
24	to the vote of every other member of the Commis-
25	sion.

1	"(8) Prohibition on additional pay.—
2	Members of the Commission shall serve without
3	compensation, but shall be reimbursed for travel,
4	subsistence, and other necessary expenses incurred
5	in the performance of their duties as members of the
6	Commission.
7	"(c) Functions.—The Commission shall carry out
8	the following functions:
9	"(1) CERTIFICATION OF COMPLIANCE.—The
10	Commission shall collect such information and make
11	such determinations as may be necessary to deter-
12	mine, for purposes of section 257(d), whether child
13	care and development facilities comply, or will be in
14	compliance within 12 months, with—
15	"(A) any laws, standards, and require-
16	ments applicable to such facilities under the
17	laws of the State, municipality, or other unit of
18	general local government in which the facility is
19	or is to be located, and
20	"(B) after the effective date of the stand-
21	ards and requirements established under para-
22	graph (2), such standards and requirements,
23	and shall issue certifications of such compliance.
24	"(2) Establishment of standards.—

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"(A) STUDY.—Not later than 12 months after the date on which appointment of initial membership of the Commission is completed, the Commission, in consultation with the Secretary of Housing and Urban Development and the Secretary of Health and Human Services, shall conduct a study to determine the laws, standards, and requirements referred to in paragraph (1)(A) that are applicable in each State. Taking into consideration the findings of the study, the Secretary shall establish standards and requirements regarding child care and development facilities that are designed to ensure that mortgage insurance is provided under section 257 and section 223(h) only for safe, clean, and healthy facilities that provide appropriate care and development services for children. "(B)

"(B) Publication.—The Commission shall issue regulations providing for the standards and requirements established under subparagraph (A) to take effect, for purposes of sections 257(d)(2) and 223(h)(2)(B) and paragraph (1)(B) of this section, not later than 18

1	months after the date of the enactment of this
2	section.
3	"(3) Small purpose loans.—The Commis-
4	sion shall, to the extent amounts are made available
5	for such purpose pursuant to subsection (i) and
6	qualified requests are received, make loans, directly
7	or indirectly to providers of child care and develop-
8	ment facilities for reconstruction or renovation of
9	such facilities, subject to the following requirements:
10	"(A) Loans under this paragraph shall be
11	made only for such facilities that are financially
12	and operationally viable, as determined under
13	standards and guidelines to be established by
14	the Commission.
15	"(B) The aggregate amount of loans made
16	under this paragraph to a single borrower may
17	not exceed \$50,000.
18	"(C) A loan made under this paragraph
19	may not have a term to maturity exceeding 7
20	years.
21	"(D) Loans under this paragraph shall
22	bear interest at rates and be made under such
23	other conditions and terms as the Commission
24	shall provide.

"(4) Notification.—The Commission shall take such actions as may be necessary to publicize the availability of the programs for mortgage insurance under sections 257 and 223(h) and loans under paragraph (3) of this subsection in a manner that ensures that information concerning such programs will be available to child care providers throughout the United States.

"(5) Liability insurance.—Not later than 12 months after the date on which appointment of initial membership of the Commission is completed, the Commission shall establish standards and guidelines, applicable to mortgage insurance under sections 257 and 223(h) and loans under paragraph (3) of this subsection, requiring child care providers operating child care and development facilities assisted under such provisions to obtain and maintain liability insurance in such amounts and subject to such requirements as the Commission considers appropriate.

"(6) RESEARCH FOUNDATION.—Not later than 12 months after the date of the enactment of this section, the Commission shall submit a report to the Congress recommending a plan for establishing and funding a foundation that is an entity independent

1	of the Commission (but which maintains association
2	with the Commission), the purpose of which shall
3	be—
4	"(A) to support research relating to child
5	care and development facilities;
6	"(B) to fund pilot programs to test innova-
7	tive methods for improving child care; and
8	"(C) to engage in activities and publish
9	materials to assist persons interested in mort-
10	gage insurance under sections 257 and 223(h)
11	and other assistance provided by the Commis-
12	sion.
13	"(d) Nondiscrimination Requirement.—
14	"(1) In General.—The Commission may not
15	certify under subsection (c)(1) or carry out any ac-
16	tivities of the Commission with respect to any child
17	care and development facility if the provider of the
18	facility discriminates on account of race, color, reli-
19	gion (subject to paragraph (2)), national origin, sex
20	(to the extent provided in title IX of the Education
21	Amendments of 1972 (20 U.S.C. 1681 et seq.)), or
22	handicapping condition.
23	"(2) Facilities of religious organiza-
24	TIONS.—The prohibition with respect to religion
25	shall not apply to a child care and development facil-

ity which is controlled by or which is closely identified with the tenets of a particular religious organization if the application of this subsection would not
be consistent with the religious tenets of such organization.

"(3) CERTIFICATION.—As a condition of certification under subsection (c)(1) and eligibility for a loan under subsection (c)(3), the provider of a child care and development facility shall certify to the Commission that the provider does not discriminate, as required by the provisions of paragraph (1) of this subsection.

## "(e) Powers.—

- "(1) Assistance from federal agencies.—
  The Commission may secure directly from any department or agency of the Federal Government such information as the Commission may require for carrying out its functions. Upon request of the Commission, any such department or agency shall furnish such information.
- "(2) Assistance from general services administrator.—The Administrator of General Services shall provide to the Commission, on a reimbursable basis, such administrative support services as the Commission may request.

"(3) ASSISTANCE 1 FROM DEPARTMENT OF 2 HOUSING AND URBAN DEVELOPMENT.—Upon the re-3 quest of the Commission, the Secretary of Housing and Urban Development shall, to the extent possible 5 and subject to the discretion of the Secretary, detail 6 any of the personnel of the Department of Housing 7 and Urban Development, on a nonreimbursable 8 basis, to assist the Commission in carrying out its 9 functions under this section.

"(4) Mails.—The Commission may use the United States mails in the same manner and under the same conditions as other Federal agencies.

## "(f) Staff.—

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- "(1) EXECUTIVE DIRECTOR.—The Commission shall appoint an executive director of the Board, who shall be compensated at a rate fixed by the Commission, but which shall not exceed the rate established for level I of the Executive Schedule under title 5, United States Code.
- "(2) OTHER PERSONNEL.—In addition to the executive director, the Commission may appoint and fix the compensation of such personnel as the Commission considers necessary, in accordance with the provisions of title 5, United States Code, governing appointments to the competitive service, and the

- 1 provisions of chapter 51 and subchapter III of chap-
- 2 ter 53 of such title, relating to classification and
- 3 General Schedule pay rates.
- 4 "(g) Reports.—Not later than March 31 of each
- 5 year, the Commission shall submit a report to the Presi-
- 6 dent and the Congress regarding the operations and activi-
- 7 ties of the Commission during the preceding calendar year.
- 8 Each annual report shall include a copy of the Commis-
- 9 sion's financial statements and such information and other
- 10 evidence as is necessary to demonstrate that the activities
- 11 of the Commission during the year for which the report
- 12 is made. The Commission may also submit reports to the
- 13 Congress and President at such other times as the Com-
- 14 mission deems desirable.
- 15 "(h) Definitions.—For purposes of this section, the
- 16 terms defined in section 257(i) shall have the same mean-
- 17 ings as provided under such section.
- 18 "(i) Authorization of Appropriations.—There
- 19 are authorized to be appropriated to the Commission to
- 20 carry out this section \$10,000,000 for fiscal year 1999,
- 21 to remain available until expended, of which not more than
- 22 \$2,500,000 shall be available for administrative costs of
- 23 the Commission and the remainder of which shall be avail-
- 24 able only for loans under subsection (c)(3).".

1	SEC. 956. STUDY OF AVAILABILITY OF SECONDARY MAR-
2	KETS FOR MORTGAGES ON CHILD CARE FA-
3	CILITIES.
4	The Secretary of the Treasury shall conduct a study
5	of the secondary mortgage markets to determine—
6	(1) whether such a market exists for purchase
7	of mortgages eligible for insurance under sections
8	223(h) and 257 of the National Housing Act (as
9	added by this Act);
10	(2) whether such a market would affect the
11	availability of credit available for development of
12	child care and development facilities or would lower
13	development costs of such facilities; and
14	(3) the extent to which such a market or other
15	activities to provide credit enhancement for child
16	care and development facilities loans is needed to
17	meet the demand for such facilities.
18	The Secretary of the Treasury shall submit to the Con-
19	gress a report regarding the results of the study conducted
20	under this section not later than the expiration of the 2-
21	year period beginning on the date of the enactment of this
22	Act.
23	Subtitle C—Sense of the Congress
24	SEC. 971. SENSE OF THE CONGRESS.
25	It is the sense of the Congress that funds should be
26	appropriated pursuant to this Act, to the maximum extent

- 1 authorized and consistently with achieving a balanced
- 2 Federal budget.

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