^{105TH CONGRESS} 2D SESSION H.R.4150

To appropriate funds necessary for United States participation in a quota increase and the New Arrangements to Borrow of the International Monetary Fund, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 25, 1998

Mr. STENHOLM (for himself, Mr. DOOLEY of California, Mr. MINGE, Mr. BOS-WELL, and Mr. ETHERIDGE) introduced the following bill; which was referred to the Committee on Banking and Financial Services

A BILL

- To appropriate funds necessary for United States participation in a quota increase and the New Arrangements to Borrow of the International Monetary Fund, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 That the following sums are appropriated, out of any
 - 4 money in the Treasury not otherwise appropriated, for the
 - 5 International Monetary Fund for the fiscal year ending
 - 6 September 30, 1998, and for other purposes, namely:

MULTILATERAL ECONOMIC ASSISTANCE FUNDS APPROPRIATED TO THE PRESIDENT LOANS TO INTERNATIONAL MONETARY FUND NEW ARRANGEMENTS TO BORROW

5 For loans to the International Monetary Fund (Fund) under the New Arrangements to Borrow, the dol-6 7 lar equivalent of 2,462,000,000 Special Drawing Rights, 8 to remain available until expended; in addition, up to the 9 dollar equivalent of 4,250,000,000 Special Drawing 10 Rights previously appropriated by the Act of November 30, 1983 (Public Law 98–181), and the Act of October 11 23, 1962 (Public Law 87–872), for the General Arrange-12 13 ments to Borrow, may also be used for the New Arrange-14 ments to Borrow.

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UNITED STATES QUOTA

For an increase in the United States quota in the
International Monetary Fund, the dollar equivalent of
10,622,500,000 Special Drawing Rights, to remain available until expended.

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GENERAL PROVISIONS

SEC. 101. CONDITIONS FOR THE USE OF QUOTA RESOURCES. (a) None of the funds appropriated in this Act
under the heading "United States Quota, International
Monetary Fund" may be obligated, transferred or made
available to the International Monetary Fund until 30
days after the Secretary of the Treasury certifies that the

major shareholders of the International Monetary Fund,
 including the United States, Japan, the Federal Republic
 of Germany, France, Italy, the United Kingdom, and Can ada have publicly agreed to, and will seek to implement
 in the Fund, policies that provide for conditions in stand by agreements or other arrangements regarding the use
 of Fund resources, requiring that the recipient country—

8 (1) liberalize restrictions on trade in goods and 9 services and on investment, at a minimum consistent 10 with the terms of all international trade obligations 11 and agreements; and

(2) to eliminate the practice or policy of government directed lending on non-commercial terms or
provision of market distorting subsidies to favored
industries, enterprises, parties, or institutions.

16 (b) Subsequent to the certification provided in sub-17 section (a), in conjunction with the annual submission of 18 the President's budget, the Secretary of the Treasury shall 19 report to the appropriate committees on the implementa-20 tion and enforcement of the provisions in subsection (a).

(c) The United States shall exert its influence with
the Fund and its members to encourage the Fund to include as part of its conditions of stand-by agreements or
other uses of the Fund's resources that the recipient country take action to remove discriminatory treatment be-

tween foreign and domestic creditors in its debt resolution
 proceedings. The Secretary of the Treasury shall report
 back to the Congress six months after the enactment of
 this Act, and annually thereafter, on the progress in
 achieving this requirement.

6 (d) BANKRUPTCY LAW REFORM.—The United States
7 shall exert its influence with the International Monetary
8 Fund and its members to encourage the International
9 Monetary Fund to include as part of its conditions of as10 sistance that the recipient country take action to adopt,
11 as soon as possible, modern insolvency laws that—

(1) emphasize reorganization of business enter-prises rather than liquidation whenever possible;

14 (2) provide for a high degree of flexibility of ac15 tion, in place of rigid requirements of form or sub16 stance, together with appropriate review and ap17 proval by a court and a majority of the creditors in18 volved;

(3) include provisions to ensure that assets
gathered in insolvency proceedings are accounted for
and put back into the market stream as quickly as
possible in order to maximize the number of businesses that can be kept productive and increase the
number of jobs that can be saved; and

(4) promote international cooperation in insol vency matters by including—

3 (A) provisions set forth in the Model Law
4 on Cross-Border Insolvency approved by the
5 United Nations Commission on International
6 Trade Law, including removal of discriminatory
7 treatment between foreign and domestic credi8 tors in debt resolution proceedings; and

9 (B) other provisions appropriate for pro-10 moting such cooperation.

11 The Secretary of the Treasury shall report back to Con-12 gress six months after the enactment of this Act, and an-13 nually, thereafter, on the progress in achieving this re-14 quirement.

(e) Nothing in this section shall be construed to cre-ate any private right of action with respect to the enforce-ment of its terms.

18 SEC. 102. TRANSPARENCY AND OVERSIGHT. (a) Not 19 later than 30 days after enactment of this Act, the Sec-20 retary of the Treasury shall certify to the appropriate 21 committees that the Board of Executive Directors of the 22 International Monetary Fund has agreed to provide timely 23 access by the Comptroller General to information and doc-24 uments relating to the Fund's operations, program and 1 policy reviews and decisions regarding stand-by agree-2 ments and other uses of the Fund's resources.

3 (b) The Secretary of the Treasury shall direct, and
4 the U.S. Executive Director to the International Monetary
5 Fund shall agree to—

6 (1) provide any documents or information avail7 able to the Director that are requested by the Comp8 troller General;

9 (2) request from the Fund any documents or
10 material requested by the Comptroller General; and
11 (3) use all necessary means to ensure all pos12 sible access by the Comptroller General to the staff
13 and operations of the Fund for the purposes of con14 ducting financial and program audits.

15 (c) The Secretary of the Treasury, in consultation 16 with the Comptroller General and the U.S. Executive Di-17 rector of the Fund, shall develop and implement a plan 18 to obtain timely public access to information and docu-19 ments relating to the Fund's operations, programs and 20 policy reviews and decisions regarding stand-by agree-21 ments and other uses of the Fund's resources.

(d) No later than July 1, 1998 and, not later than
March 1 of each year thereafter, the Secretary of the
Treasury shall submit a report to the appropriate committees on the status of timely publication of Letters of Intent

and Article IV consultation documents and the availability
 of information referred to in (c).

3 SEC. 103. ADVISORY COMMISSION. (a) The President
4 shall establish an International Financial Institution Advi5 sory Commission (hereafter "Commission").

6 (b) The Commission shall include at least five former7 United States Secretaries of the Treasury.

8 (c) Within 180 days, the Commission shall report to 9 the appropriate committees on the future role and respon-10 sibilities, if any, of the International Monetary Fund and 11 the merit, costs and related implications of consolidation 12 of the organization, management, and activities of the 13 International Monetary Fund, the International Bank for Reconstruction and Development and the World Trade 14 15 Organization.

16 SEC. 104. BRETTON WOODS CONFERENCE. Not later 17 than 180 days after the Commission reports to the appropriate committees, the President shall call for a conference 18 19 of representatives of the governments of the member coun-20 tries of the International Monetary Fund, the Inter-21 national Bank for Reconstruction and Development and 22 the World Trade Organization to consider the structure, 23 management and activities of the institutions, their pos-24 sible merger and their capacity to contribute to exchange rate stability and economic growth and to respond effec tively to financial crises.

3 SEC. 105. REPORTS. (a) Following the extension of 4 a stand-by agreement or other uses of the resources by 5 the International Monetary Fund, the Secretary of the 6 Treasury, in consultation with the U.S. Executive Director 7 of the Fund, shall submit a report to the appropriate com-8 mittees providing the following information—

9 (1) the borrower's rules and regulations dealing 10 with capitalization ratios, reserves, deposit insurance 11 system and initiatives to improve transparency of in-12 formation on the financial institutions and banks 13 which may benefit from the use of the Fund's re-14 sources;

(2) the burden shared by private sector investors and creditors, including commercial banks in
the Group of Seven Nations, in the losses which
have prompted the use of the Fund's resources;

(3) the Fund's strategy, plan and timetable for
completing the borrower's pay back of the Fund's
resources including a date by which the borrower
will be free from all international institutional debt
obligation; and

24 (4) the status of efforts to upgrade the borrow-25 er's national standards to meet the Basle Commit-

tee's Core Principles for Effective Banking Super vision.

3 (b) Following the extension of a stand-by agreement
4 or other use of the Fund's resources, the Secretary of the
5 Treasury shall report to the appropriate committees in
6 conjunction with the annual submission of the President's
7 budget, an account—

8 (1) of outcomes related to the requirements of9 section 110; and

(2) of the direct and indirect institutional recipients of such resources: *Provided*, That this account shall include the institutions or banks indirectly supported by the Fund through resources
made available by the borrower's Central Bank.

(c) Not later than 30 days after the enactment of
this Act, the Secretary shall submit a report to the appropriate committees of Congress providing the information
requested in paragraphs (a) and (b) for the countries of
South Korea, Indonesia, Thailand and the Philippines.

SEC. 106. CERTIFICATIONS. (a) The Secretary of the
Treasury shall certify to the appropriate committees that
the following conditions have been met—

(1) No International Monetary Fund resources
have resulted in support to the semiconductor, steel,

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3 (2) The Fund has not guaranteed nor under4 written the private loans of semiconductor, steel,
5 automobile, shipbuilding, or textile and apparel man6 ufacturers; and

7 (3) Officials from the Fund and the Depart-8 ment of the Treasury have monitored the implemen-9 tation of the provisions contained in stabilization 10 programs in effect after July 1, 1997, and all of the 11 conditions have either been met, or the recipient gov-12 ernment has committed itself to fulfill all of these 13 conditions according to an explicit timetable for 14 completion; which timetable has been provided to 15 and approved by the Fund and the Department of 16 the Treasury.

17 (b) Such certifications shall be made 14 days prior18 to the disbursement of any Fund resources to the bor-19 rower.

(c) The Secretary of the Treasury shall instruct the
United States Executive Director of the International
Monetary Fund to use the voice and vote of the Executive
Director to oppose disbursement of further funds if such
certification is not given.

1	(d) Such certifications shall continue to be made on
2	an annual basis as long as Fund contributions continue
3	to be outstanding to the borrower country.
4	(e) After consultation with the Secretary of the
5	Treasury and the United States Trade Representative, the
6	Secretary of Commerce shall establish a team composed
7	of employees of the Department of Commerce—
8	(1) to collect data on import volumes and
9	prices, and industry statistics in—
10	(A) the steel industry;
11	(B) the semiconductor industry;
12	(C) the automobile industry;
13	(D) the textile and apparel industry; and
14	(E) shipbuilding;
15	(2) to monitor the effect of the Asian economic
16	crisis on these industries;
17	(3) to collect accounting data from Asian pro-
18	ducers; and
19	(4) to work to prevent import surges in these
20	industries or to assist United States industries af-
21	fected by such surges in their efforts to protect
22	themselves under the trade laws of the United
23	States.
24	(f) The Secretary of Commerce shall provide adminis-

25 trative support, including office space, for the team.

(g) The Secretary of the Treasury and the United
 States Trade Representative may assign such employees
 to the team as may be necessary to assist the team in
 carrying out its functions under subsection (e).

5 SEC. 107. LIMITATIONS ON INTERNATIONAL MONE-6 TARY FUND LOANS TO INDONESIA. The Secretary of the 7 Treasury shall instruct the United States Executive Direc-8 tor of the International Monetary Fund to use the voice 9 and vote of the United States to prevent the extension of 10 International Monetary Fund resources—

(1) directly to or for the direct benefit of the
President of Indonesia or any member of the President's family; and

(2) the Secretary of the Treasury shall instruct
the Executive Director to use the United States
voice and vote to oppose further disbursement of
funds to Indonesia on any International Monetary
Fund terms or conditions less stringent than those
imposed on the Republic of Korea and the Philippines Republic.

SEC. 108. ADVOCACY OF POLICIES TO ENHANCE THE
GENERAL EFFECTIVENESS OF THE INTERNATIONAL
MONETARY FUND. The Secretary of the Treasury shall
instruct the United States Executive Director of the International Monetary Fund to use aggressively the voice and

vote of the United States to vigorously promote policies
 to encourage the opening of markets for agricultural com modities and products by requiring recipient countries to
 make efforts to reduce trade barriers.

5 SEC. 109. ADVISORY COMMITTEE ON IMF POLICY.
6 (a) IN GENERAL.—The Secretary of the Treasury shall es7 tablish an International Monetary Fund Advisory Com8 mittee (in this section referred to as "Advisory Commit9 tee").

(b) MEMBERSHIP.—The Advisory Committee shall
consist of 8 members appointed by the Secretary of the
Treasury, after appropriate consultations with the relevant organizations, as follows—

14 (1) at least 2 members shall be representatives15 from organized labor;

16 (2) at least 2 members shall be representatives17 from nongovernmental environmental organizations;

18 (3) at least 2 members shall be representatives
19 from nongovernmental human rights or social justice
20 organizations.

(c) DUTIES.—Not less frequently than every six
months, the Advisory Committee shall meet with the Secretary of the Treasury to review and provide advice on
the extent to which individual International Monetary

Fund country programs meet requisite policy goals, par ticularly those set forth as follows—

3 (1) in this Act;

4 (2) in Article I(2) of the Fund's Articles of
5 Agreements, to promote and maintain high levels of
6 employment and real income and the development of
7 the productive resources of all members;

8 (3) in section 1621 of Public Law 103–306, the
9 Frank/Sanders amendment on encouragement of fair
10 labor practices;

(4) in section 1620 of Public Law 95–118, as
amended, on respect for, and full protection of, the
territorial rights, traditional economies, cultural integrity, traditional knowledge, and human rights of
indigenous peoples;

16 (5) in section 1502 of Public Law 95–118, as
17 amended, on military spending by recipient countries
18 and military involvement in the economies of recipi19 ent countries;

20 (6) in section 701 of Public Law 95–118, on
21 assistance to countries that engage in a pattern of
22 gross violations of internationally recognized human
23 rights; and

24 (7) in section 1307 of Public Law 95–118, on
25 assessments of the environmental impact and alter-

natives to proposed actions by the International
 Monetary Fund which would have a significant ef fect on the human environment.

4 (d) INAPPLICABILITY OF TERMINATION PROVISIONS
5 OF THE FEDERAL ADVISORY COMMITTEE ACT.—Section
6 14(a)(2) of the Federal Advisory Committee Act shall not
7 apply to the Advisory Committee.

8 SEC. 110. BORROWER COUNTRIES. The Secretary of 9 the Treasury shall consult with the office of the United 10 States Trade Representative regarding prospective International Monetary Fund borrower countries, including 11 12 their status with respect to title III of the Trade Act of 13 1974 or any executive order issued pursuant to the aforementioned title, and shall take these consultations into ac-14 15 count before instructing the United States Executive Director of the International Monetary Fund on the United 16 17 States position regarding loans or credits to such borrowing countries. 18

19 SEC. 111. DEFINITIONS. For the purposes of this 20 title, "appropriate committees" includes the Appropria-21 tions Committee, the Committee on Foreign Relations, 22 Committee on Finance and the Committee on Banking, 23 Housing and Urban Affairs of the Senate and the Com-24 mittee on Appropriations and the Committee on Banking 25 and Financial Services in the House of Representatives.

- 1 This Act may be cited as the "1998 International
- 2 Monetary Fund Appropriations Act".