**Union Calendar No. 403** 

105TH CONGRESS H. R. 4275

[Report No. 105-684, Part I]

## A BILL

To reauthorize and make reforms to programs authorized by the Public Works and Economic Development Act of 1965 and the Appalachian Regional Development Act of 1965.

September 11, 1998

Committee on Banking and Financial Services discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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105th CONGRESS 2d Session

[Report No. 105-684, Part I]

To reauthorize and make reforms to programs authorized by the Public Works and Economic Development Act of 1965 and the Appalachian Regional Development Act of 1965.

#### IN THE HOUSE OF REPRESENTATIVES

#### JULY 20, 1998

Mr. SHUSTER (for himself, Mr. OBERSTAR, Mr. KIM, and Mr. TRAFICANT) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on Banking and Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### August 6, 1998

Reported from the Committee on Transportation and Infrastructure with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

#### August 6, 1998

Referral to the Committee on Banking and Financial Services extended for a period ending not later than September 11, 1998

#### SEPTEMBER 11, 1998

Additional sponsors: Mr. ROGERS, Mr. HOUGHTON, Mrs. EMERSON, Mr. HIN-CHEY, Mr. WATTS of Oklahoma, Mr. NEY, Mr. CLYBURN, Mr. RAHALL, Mr. PETERSON of Minnesota, Mr. BALDACCI, Ms. DELAURO, Mr. WISE, Mr. McGOVERN, Mr. SANDLIN, Mr. LAMPSON, Mr. BOSWELL, Mr. LIPIN-SKI, Mr. BORSKI, Mr. HOLDEN, Ms. NORTON, Mr. WALSH, Mr. BOU-CHER, Mr. BUNNING, Mr. ADERHOLT, Mr. BOEHLERT, Mr. WICKER, Mr. PETERSON of Pennsylvania, Mr. GILCHREST, Mr. FROST, Mr. GOOD-LATTE, Mr. METCALF, Mr. SPRATT, Mrs. CLAYTON, Mr. ALLEN, Mr. LEWIS of Kentucky, Ms. MILLENDER-MCDONALD, Mr. JENKINS, Mr. DUNCAN, Mr. LATOURETTE, Mr. COLLINS, Mr. CRAMER, Mr. COOK, Mr. COOKSEY, Mrs. KELLY, Mr. QUINN, Mr. GOODE, Mr. HERGER, Mr. WHITFIELD, Ms. SLAUGHTER, Mr. THOMPSON, Mr. MCHUGH, Mr. WAMP, Ms. RIVERS, Mr. GRAHAM, Mr. POSHARD, Mr. ROEMER, Mr. COSTELLO, Mr. BROWN of California, Mr. MENENDEZ, Ms. BROWN of Florida, Mr. PASCRELL, Mr. PICKERING, Mr. LUCAS of Oklahoma, Mr. HINOJOSA, Mr. FRANK of Massachusetts, Mrs. TAUSCHER, Mr. CLEM-ENT, Mr. DEFAZIO, Mr. KUCINICH, Mr. BERRY, Mr. MASCARA, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. BLUMENAUER, Mr. SKELTON, Mr. FILNER, Mr. GORDON, Mr. STRICKLAND, Mr. OLVER, Mr. SAWYER, Mr. TOWNS, Mr. HALL of Ohio, Mr. ABERCROMBIE, Mr. NEAL of Massachusetts, Mr. POMEROY, Mr. MEEHAN, Mr. DELAHUNT, Ms. STABENOW, Mr. CLAY, Mr. KIND, Ms. MCKINNEY, Mr. DICKEY, Mr. EVANS, Mr. PEASE, Ms. ESHOO, Mr. NORWOOD, Mr. KANJORSKI, Mr. GEJDENSON, Mr. DINGELL, Mr. FATTAH, Mr. MURTHA, Mr. WATKINS, and Mr. SPENCE

#### SEPTEMBER 11, 1998

Committee on Banking and Financial Services discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on July 20, 1998]

### A BILL

- To reauthorize and make reforms to programs authorized by the Public Works and Economic Development Act of 1965 and the Appalachian Regional Development Act of 1965.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Economic Development
- 5 Partnership Act of 1998".

#### TITLE I-PUBLIC AND WORKS 1 **ECONOMIC** DEVELOPMENT 2 **PROGRAMS** 3 Subtitle A—Reauthorizations 4 5 SEC. 101. AMENDMENT OF PUBLIC WORKS AND ECONOMIC 6 **DEVELOPMENT ACT OF 1965.** 7 The Public Works and Economic Development Act of 8 1965 (42 U.S.C. 3121 et seq.) is amended by striking all 9 after the first section and inserting the following: 10 **"SEC. 2. FINDINGS AND DECLARATION.** 11 "(a) FINDINGS.—Congress finds that— 12 "(1) the maintenance of the national economy at 13 a high level is vital to the best interests of the United 14 States, but some of our regions, counties, and commu-15 nities are suffering substantial and persistent unem-16 ployment and underemployment that cause hardship 17 to many individuals and their families and waste in-18 valuable human resources: 19 "(2) to overcome this problem the Federal Gov-20 ernment, in cooperation with the States, should help 21 areas and regions of substantial and persistent unem-22 ployment and underemployment to take effective steps 23 in planning and financing their public works and 24 economic development, with cooperation among area 25 *local governments;*

1	"(3) Federal financial assistance, including
2	grants for public works and development facilities, to
3	communities, industries, enterprises, and individuals
4	in areas needing development should enable such
5	areas to help themselves achieve lasting improvement
6	and enhance domestic prosperity by the establishment
7	of stable and diversified local economies, sustainable
8	development, and improved local conditions, if such
9	assistance is preceded by and consistent with sound,
10	long-range economic planning; and
11	"(4) under the provisions of this Act, new em-
12	ployment opportunities should be created by develop-
13	ing and expanding new and existing public works
14	and other facilities and resources rather than by
15	merely transferring jobs from one area of the United
16	States to another.
17	"(b) Declaration.—Congress declares that, in fur-
18	therance of maintaining the national economy at a high
19	level—
20	
20	"(1) the assistance authorized by this Act should
20 21	"(1) the assistance authorized by this Act should be made available to both rural and urban areas;
21	be made available to both rural and urban areas;
21 22	be made available to both rural and urban areas; "(2) such assistance should be made available for

1 "(3) such assistance should be used for long-term 2 economic rehabilitation in areas where long-term economic deterioration has occurred or is taking place. 3 *"TITLE I—ECONOMIC* DEVELOP-4 **MENT** PARTNERSHIPS, CO-5 **OPERATION. AND COORDINA-**6 **TION** 7

## 8 "SEC. 101. ESTABLISHMENT OF ECONOMIC DEVELOPMENT 9 PARTNERSHIPS.

"(a) IN GENERAL.—In providing assistance under this 10 Act, the Secretary shall cooperate with States and other en-11 12 tities to ensure that, consistent with national objectives, Federal programs are compatible with, and further the ob-13 jectives of, State, regional, and local economic development 14 15 plans and comprehensive economic development strategies. 16 "(b) TECHNICAL ASSISTANCE.—The Secretary shall provide to States, local governmental subdivisions of States, 17 sub-State regional organizations (including organizations 18 that cross State boundaries), and multi-State regional orga-19 nizations technical assistance that the Secretary determines 20 21 may be necessary or desirable to—

22 "(1) alleviate economic distress;

- 23 "(2) encourage and support public-private part-
- 24 nerships for the formation and improvement of eco-

1	nomic development strategies that promote the growth
2	of the national economy;
3	"(3) stimulate modernization and technological
4	advances in the generation and commercialization of
5	goods and services; and
6	"(4) enhance the effectiveness of United States
7	firms in the global economy.
8	"(c) Intergovernmental Review.—The Secretary
9	shall issue regulations to ensure that appropriate State and
10	local governmental authorities will be given a reasonable
11	opportunity to review and comment on proposed economic
12	development projects that the Secretary determines may
13	have a significant and direct impact on the economy of the
14	area.
15	"(d) AGREEMENTS.—The Secretary may enter into an
16	agreement with 2 or more adjoining States, or an organiza-
17	tion consisting of such States, in support of effective eco-
18	nomic development. The agreement shall provide for suit-
19	able participation by other governmental and non-govern-
20	mental parties that represent significant interests in and
21	perspectives on economic development in the area.
22	"SEC. 102. COOPERATION OF FEDERAL AGENCIES.

23 "Each Federal department and agency, in accordance
24 with applicable laws and within the limits of available
25 funds, shall exercise its powers, duties, and functions, and

shall cooperate with the Secretary, in a manner that will
 assist the Secretary in carrying out the objectives of this
 Act.

## 4 "TITLE II—GRANTS FOR PUBLIC 5 WORKS AND ECONOMIC DE6 VELOPMENT

#### 7 "SEC. 201. PUBLIC WORKS GRANTS.

8 "(a) DIRECT GRANTS.—Upon the application of an el9 igible recipient, the Secretary may make direct grants for—
10 "(1) acquisition or development of land and im11 provements for public works, public service, or devel12 opment facility usage; and

"(2) acquisition, design and engineering, construction, rehabilitation, alteration, expansion, or improvement of such facilities, including related machinery and equipment.

17 "(b) SELECTION OF PROJECTS.—The Secretary may
18 provide assistance for a project under this section only if
19 the Secretary finds that—

20 "(1) the project will directly or indirectly—

21 "(A) tend to improve opportunities in the
22 area in which the project will be located for the
23 successful establishment or expansion of indus24 trial or commercial plants or facilities;

1	(B) otherwise assist in the creation of ad-
2	ditional long-term employment opportunities for
3	the area; or
4	"(C) primarily benefit long-term unem-
5	ployed individuals and members of low-income
6	families;
7	"(2) the project will fulfill all or part of a press-
8	ing need of the area in which the project will be lo-
9	cated; and
10	"(3) the project is consistent with a comprehen-
11	sive economic development strategy that has been de-
12	veloped in accordance with section 303 for the area
13	in which the project will be located.
14	"(c) LIMITATION.—Not more than 15 percent of the
15	amounts made available to carry out this section in a fiscal
16	year may be expended in any one State.
17	"SEC. 202. CONSTRUCTION COST INCREASES.
18	"(a) IN GENERAL.—Subject to subsection (b), the Sec-
19	retary may increase the amount of a grant (including a
20	supplemental grant) made for a construction project under
21	this title (or title I of this Act, as in effect before the date
22	of enactment of the Economic Development Partnership Act
23	of 1998) if, after the grant has been made but before comple-
24	tion of the project, the cost of the project has increased and

8

if an increase in the amount of the grant is necessary for
 the satisfactory completion and operation of the project.

3 "(b) LIMITATIONS.—The Secretary may not increase
4 the amount of a grant for a project under subsection (a)
5 if—

6 "(1) the increase would cause the Federal share
7 of the cost of the project to exceed the maximum per8 centage permitted for the project under this Act, as in
9 effect at the time of the increase;

10 "(2) the amount of the increase exceeds 15 per-11 cent of the original estimated cost of the project; or 12 "(3) the amount of the increase exceeds the dif-13 ference between the estimated cost of the project on 14 the date of the increase and the original estimated 15 cost of the project.

#### 16 "SEC. 203. PLANNING AND ADMINISTRATIVE EXPENSES.

17 "(a) DIRECT GRANTS.—Upon the application of an el18 igible recipient, the Secretary may make direct grants for
19 economic development planning and for the administrative
20 expenses of organizations undertaking such planning.

21 "(b) PLANNING TO REDUCE UNEMPLOYMENT AND IN22 CREASE INCOMES.—The planning for cities, other political
23 subdivisions, Indian tribes, and sub-State planning and de24 velopment organizations (including areas described in sec25 tion 302(a) and economic development districts) assisted

under this section shall include systematic efforts to reduce
 unemployment and increase incomes.

3 "(c) PLANNING PROCESS.—Planning assisted under
4 this section shall be a continuous process, involving public
5 officials and private citizens, in analyzing local economies,
6 defining development goals, determining project opportuni7 ties, and formulating and implementing a development pro8 gram.

9 "(d) USE OF OTHER FEDERAL FUNDS.—Planning as-10 sistance received under this section shall be used in conjunc-11 tion with any other available Federal planning assistance 12 to ensure adequate and effective planning and economical 13 use of funds.

14 "(e) STATE PLANS.—

"(1) PREPARATION OF PLANS.—A State plan
prepared with assistance under this section shall be
prepared cooperatively by the State, political subdivisions of the State, and the economic development district located in whole or in part within the State, as
a comprehensive economic development strategy.

21 "(2) CONSISTENCY WITH LOCAL AND ECONOMIC
22 DEVELOPMENT DISTRICT PLANS.—Upon completion of
23 a State plan prepared with assistance under this sec24 tion, the State shall—

1	"(A) certify to the Secretary that in the
2	preparation of the State plan, the local and eco-
3	nomic development district plans were considered
4	and, to the fullest extent possible, the State plan
5	is consistent with such plans; and
6	``(B) identify any inconsistencies between
7	the State plan and the local and economic devel-
8	opment district plans, with the justification for
9	each inconsistency.
10	"(3) Considerations.—Any overall State eco-
11	nomic development planning shall be a part of a com-
12	prehensive planning process that shall consider pro-
13	viding public works to—
14	"(A) stimulate and channel development,
15	economic opportunities, and choices for individ-
16	uals;
17	"(B) support sound land use;
18	"(C) foster effective transportation access;
19	"(D) promote sustainable development;
20	((E) enhance and protect the environment,
21	including the conservation and preservation of
22	open spaces and environmental quality;
23	"(F) provide public services;
24	``(G) promote technology development; and

"(H) balance physical and human resources
 through the management and control of physical
 development.

4 "(4) ANNUAL REPORT.—A State receiving assist5 ance under this subsection shall transmit to the Sec6 retary an annual report on the planning process of
7 the State.

#### 8 "SEC. 204. COST SHARING.

9 "Subject to section 205, the amount of a direct grant 10 for a project under this title may not exceed 50 percent of 11 the cost of the project. In determining the amount of the 12 non-Federal share, the Secretary shall give due consider-13 ation to all contributions, both in cash and in kind, fairly 14 evaluated, including contributions of space, equipment, and 15 services.

#### 16 "SEC. 205. SUPPLEMENTARY GRANTS.

17 "(a) AUTHORITY TO MAKE SUPPLEMENTARY
18 GRANTS.—

19 "(1) IN GENERAL.—Upon the application of an
20 eligible recipient, the Secretary may make a supple21 mentary grant for a project for which the applicant
22 is eligible but, because of the economic situation of the
23 applicant, for which the applicant cannot supply the
24 required non-Federal share.

1 "(2) Types of Assistance.—Supplementary 2 grants under this section may include grants to en-3 able States and other entities within areas described 4 in section 302(a) to take maximum advantage of des-5 ignated Federal grant-in-aid programs (as defined in 6 subsection (b)(4)), direct grants-in-aid authorized 7 under this title, Federal grant-in-aid programs au-8 thorized by the Watershed Protection and Flood Pre-9 vention Act (68 Stat. 666), and the 11 watersheds au-10 thorized by the Flood Control Act of December 22, 11 1944 (58 Stat. 887).

12 "(b) REQUIREMENTS APPLICABLE TO SUPPLE-13 MENTARY GRANTS.—

14 "(1) Amount of grants.—The amount of a 15 supplementary grant for a project under this section 16 may not exceed the applicable percentage to be estab-17 lished by the Secretary by regulation, but in no event 18 may the non-Federal share of the aggregate cost of 19 any such project (including assumptions of debt) be 20 less than 20 percent of such cost, except as provided 21 by paragraph (6).

(2) FORM OF GRANTS.—Supplementary grants
shall be made by the Secretary, in accordance with
regulations to be issued by the Secretary, by increasing the amounts of direct grants authorized under

this title or by the payment of funds appropriated
 under this Act to the heads of the departments, agen cies, and instrumentalities of the Federal Government
 responsible for the administration of the applicable
 Federal programs.

6 "(3) Federal share limitations specified IN OTHER LAWS.—Notwithstanding any requirement 7 8 as to the amount or sources of non-Federal funds that 9 may otherwise be applicable to the Federal program 10 involved, funds provided under this section may be 11 used for the purpose of increasing the Federal con-12 tribution to a project in an area described in section 302(a) under the Federal program above the fixed 13 14 maximum portion of the cost of the project otherwise 15 authorized by the applicable law.

"(4) Designated federal grant-in-aid pro-16 17 GRAMS DEFINED.—In this section, the term 'des-18 ignated Federal grant-in-aid programs' means such 19 existing or future Federal grant-in-aid programs as-20 sisting in the construction or equipping of facilities 21 as the Secretary may, in furtherance of the purposes 22 of this Act, designate as eligible for allocation of funds 23 under this section.

24 "(5) CONSIDERATION OF RELATIVE NEED IN DE25 TERMINING AMOUNT.—In determining the amount of

1	a supplementary grant available for a project under
2	this title, the Secretary shall take into consideration
3	the relative needs of the area and the nature of the
4	project to be assisted.
5	"(6) Exceptions.—
6	"(A) GRANTS TO INDIAN TRIBES; DISASTER
7	Assistance.—In the case of a grant to an In-
8	dian tribe, or in the case of a grant for assist-
9	ance authorized by section 209(d), the Secretary
10	may reduce the non-Federal share below the per-
11	centage specified in subsection $(b)(1)$ or waive
12	the non-Federal share.
13	"(B) GRANTS TO STATES, POLITICAL SUB-
14	DIVISIONS, AND NON-PROFITS.— In the case of a
15	grant to a State (or a political subdivision of the
16	State) that the Secretary determines has ex-
17	hausted its effective taxing and borrowing capac-
18	ity, or in the case of a grant to a non-profit or-
19	ganization that the Secretary determines has ex-
20	hausted its effective borrowing capacity, the Sec-
21	retary may reduce the non-Federal share below
22	the percentage specified in subsection $(b)(1)$ or
23	may waive the non-Federal share for a project
24	the nature of which the Secretary determines, in

1	writing, warrants the reduction or waiver of the
2	non-Federal share.
3	"SEC. 206. REGULATIONS TO ENSURE RELATIVE NEEDS ARE
4	MET.
5	"The Secretary shall issue rules, regulations, and pro-
6	cedures to carry out this title to ensure that adequate con-
7	sideration is given to the relative needs of eligible areas.
8	In issuing such rules, regulations, and procedures for assist-
9	ance under section 201, the Secretary shall consider among
10	other relevant factors—
11	"(1) the severity of the rates of unemployment in
12	the eligible areas and the duration of such unemploy-
13	ment; and
14	"(2) the income levels of families and the extent
15	of underemployment in eligible areas.
16	"SEC. 207. TRAINING, RESEARCH, AND TECHNICAL ASSIST-
17	ANCE.
18	"(a) DIRECT GRANTS.—
19	"(1) In general.—Upon the application of an
20	eligible recipient, the Secretary may make direct
21	grants for training, research, and technical assistance,
22	including grants for program evaluation and eco-
23	nomic impact analyses, that would be useful in alle-
24	viating or preventing conditions of excessive unem-
25	ployment or underemployment.

1	"(2) Types of Assistance.—Direct grants
2	under this section may include grants for project
3	planning and feasibility studies, demonstrations of
4	innovative activities or strategic economic develop-
5	ment investments, management and operational ac-
6	tivities or strategic economic development invest-
7	ments, management and operational assistance, estab-
8	lishment of university centers, establishment of busi-
9	ness outreach centers, and studies evaluating the
10	needs of, and development potentialities for, economic
11	growth of areas that the Secretary finds have substan-
12	tial need for such assistance.
13	"(3) AUTHORITY TO WAIVE NON-FEDERAL
14	Share.—The Secretary may waive the non-Federal
15	share in the case of a project under this section, with-
16	out regard to section 204 or 205.
17	"(b) FORMS OF ASSISTANCE.—In carrying out the
18	Secretary's duties under this Act, the Secretary may—
19	"(1) provide research and technical assistance
20	through members of the staff of the Secretary;
21	"(2) make payments of funds authorized to carry
22	out this section to departments or agencies of the Fed-
23	eral Government;
24	"(3) provide for the employment of private indi-
25	viduals, partnerships, firms, corporations, or suitable

institutions under contracts entered into for such pur poses; or

3 "(4) award grants under this title.

4 "SEC. 208. RELOCATION OF INDIVIDUALS AND BUSINESSES.

Grants to eligible recipients under this Act shall include amounts that may be required to provide relocation
assistance to affected persons, as required by the Uniform
Relocation Assistance and Real Property Acquisition Policies Act 1970 (42 U.S.C. 4601 et seq.).

#### 10 "SEC. 209. ECONOMIC ADJUSTMENT.

11 "(a) DIRECT GRANTS.—Upon the application of an el-12 igible recipient, the Secretary may make direct grants for 13 public facilities, public services, business development (including a revolving loan fund), planning, technical assist-14 15 ance, training, and other assistance that demonstrably furthere the economic adjustment objectives of this Act, includ-16 ing activities to alleviate long-term economic deterioration 17 and sudden and severe economic dislocations. 18

19 "(b) SELECTION OF PROJECTS.—The Secretary may
20 provide assistance for a project under this section only if
21 the Secretary finds that—

22 "(1) the project will help the area for which the
23 project is to be undertaken meet a special need aris24 ing from—

1	"(A) actual or threatened severe unemploy-
2	ment arising from economic dislocation, includ-
3	ing unemployment arising from actions of the
4	Federal Government; or
5	``(B) economic adjustment problems result-
6	ing from severe changes in economic conditions
7	$(including \ long-term \ economic \ deterioration);$
8	and
9	"(2) except with respect to planning projects, the
10	project is consistent with a comprehensive economic
11	development strategy that has been developed in ac-
12	cordance with section 303 for the area for which the
13	project is to be undertaken.
14	"(c) Activities Related to Defense Reduc-
15	TIONS.—In order to help the communities diversify their
16	economies, assistance under this section shall extend to ac-
17	tivities identified by communities impacted by military
18	base closures, defense contractor cutbacks, and Department
19	of Energy defense-related reductions. Nothing in this sub-
20	section is intended to replace the efforts of the economic ad-
21	justment program of the Department of the Defense.
22	"(d) Post-Disaster Activities.—Assistance under
23	this section shall extend to post-disaster activities in areas

24 affected by natural or other disasters.

"(e) ACTIVITIES RELATED TO INTERNATIONAL
 TRADE.—Assistance under this section shall extend to ac tivities identified by communities that have suffered eco nomic injury caused by international trade in order to help
 the communities restructure their economies.

### 6 "SEC. 210. DIRECT EXPENDITURE OR REDISTRIBUTION BY 7 RECIPIENT.

8 "Amounts from grants under section 209 may be used 9 in direct expenditures by the eligible recipient or through 10 redistribution by the eligible recipient to public and private 11 entities in grants, loans, loan guarantees, payments to re-12 duce interest on loan guarantees, or other appropriate as-13 sistance, but no grant may be made by an eligible recipient 14 to a private profit-making entity.

#### 15 "SEC. 211. CHANGED PROJECT CIRCUMSTANCES.

16 "In any case in which a grant (including a supplemental grant) has been made by the Secretary for a project 17 under this title (or under this Act, as in effect on the day 18 before the date of enactment of the Economic Development 19 Partnership Act of 1998), and after the grant has been made 20 21 but before completion of the project, the purpose or scope 22 of the project that was the basis of the grant has changed, 23 the Secretary may approve the use of grant funds for the 24 changed project if the Secretary determines that the changed 25 project meets the requirements of this title and that the changes are necessary to enhance economic development in
 the area.

#### 3 "SEC. 212. USE OF FUNDS IN PROJECTS CONSTRUCTED 4 UNDER PROJECTED COST.

5 "In any case in which a grant (including a supplemental grant) has been made by the Secretary under this 6 7 title (or under this Act, as in effect on the day before the 8 date of enactment of the Economic Development Partner-9 ship Act of 1998) for a construction project, and after the 10 grant has been made but before completion of the project, the cost of the project (based upon the designs and specifica-11 tions that were the basis of the grant) has decreased because 12 13 of decreases in costs, the underrun funds may be used to improve the project either directly or indirectly, as deter-14 15 mined by the Secretary.

#### 16 "SEC. 213. BASE CLOSINGS AND REALIGNMENTS.

17 "(a) LOCATION OF PROJECTS.—In any case in which 18 the Secretary determines there is a need for assistance under 19 this title due to the closure or realignment of a military 20 installation or a Department of Energy defense-related in-21 stallation, the Secretary may make such assistance avail-22 able for projects to be carried out on the installation and 23 for projects to be carried out in communities adversely af-24 fected by the closure or realignment.

"(b) INTEREST IN PROPERTY.—Notwithstanding any 1 2 other provision of law, the Secretary may provide to an 3 eligible recipient any assistance made available under this 4 Act for a project to be carried out on a military installa-5 tion, or a Department of Energy defense-related installation, that is closed or scheduled for closure or realignment 6 7 without requiring the eligible recipient to have title to the 8 property or a leasehold interest in the property for any 9 specified term.

#### 10 "SEC. 214. PREVENTION OF UNFAIR COMPETITION.

11 "Financial assistance under this Act may not be ex12 tended to any project if—

"(1) the assistance would result in an increase
in the production of goods, materials, or commodities,
or the availability of services or facilities; and

"(2) there is not sufficient demand for such
goods, materials, commodities, services, or facilities to
employ the efficient capacity of existing competitive
commercial or industrial enterprises.

20 "SEC. 215. SALE OF FINANCIAL INSTRUMENTS IN REVOLV-

21 ING LOAN FUNDS.

"Any loan, loan guarantee, equity, or other financial
instrument in the portfolio of a revolving loan fund, including any financial instrument made available using
amounts from a grant made before the date of enactment

of the Economic Development Partnership Act of 1998, may
 be sold, encumbered, or pledged at the discretion of the
 grantee of the fund, to a third party provided that the net
 proceeds of the transaction—

5 "(1) shall be deposited into the fund and may
6 only be used for activities which are consistent with
7 the purposes of this title; and

8 "(2) shall be subject to the financial manage9 ment, accounting, reporting, and auditing standards
10 which were applicable to the original grant.

#### 11 "SEC. 216. REPORTS BY RECIPIENT.

12 "(a) IN GENERAL.—The Secretary shall require all re13 cipients of assistance under this Act to submit reports to
14 the Secretary.

15 "(b) REQUIREMENTS.—Reports under subsection (a)
16 shall—

17 "(1) be submitted at such intervals and in such
18 manner as the Secretary shall prescribe by regulation,
19 not to exceed 10 years from the time of closeout of the
20 assistance award; and

21 "(2) contain an evaluation of the effectiveness of
22 the economic assistance provided under this Act in
23 meeting the need the assistance was designed to allevi24 ate and the purposes of this Act.

25 "(c) REVOLVING LOAN FUNDS.—

 "(1) IN GENERAL.—Except as provided by paragraph (2), reports of the activities of a revolving loan
 fund may be required at such intervals as may be provided by regulation.

"(2) LIMITATION.—After final disbursements of 5 6 assistance to establish a revolving loan fund (includ-7 ing assistance provided before the date of enactment 8 of the Economic Development Partnership Act of 9 1998), reports of activities of the revolving loan fund 10 may not be required more frequently than annually. *"TITLE III—DEFINITIONS, ELIGI-*11 BILITY, AND COMPREHENSIVE 12 **ECONOMIC** DEVELOPMENT 13 STRATEGIES 14

#### 15 "SEC. 301. DEFINITIONS.

16 *"In this Act, the following definitions apply:* 

17 "(1) ECONOMIC DEVELOPMENT DISTRICT.—The 18 term 'economic development district' means an area 19 in the United States composed of cooperating areas 20 described in section 302(a) and, where appropriate, 21 designated economic development centers and neigh-22 boring counties or communities, that has been des-23 ignated by the Secretary as an economic development 24 district. The term includes any economic development 25 district designated by the Secretary under section 403

1	of this Act, as in effect on the day before the date of
2	enactment of the Economic Development Partnership
3	Act of 1998.
4	"(2) Economic development center.—The
5	term 'economic development center' means an area in
6	the United States that has been identified as an eco-
7	nomic development center in an approved comprehen-
8	sive economic development strategy and that has been
9	designated by the Secretary as eligible for financial
10	assistance under this Act in accordance with the pro-
11	visions of this Act.
12	"(3) ELIGIBLE RECIPIENT.—The term 'eligible
13	recipient' means—
14	"(A) an area described in section 302(a);
15	``(B) an economic development district des-
16	ignated under section 401;
17	"(C) an Indian tribe, a State, a city or
18	other political subdivision of a State, or a con-
19	sortium of such political subdivisions;
20	(D) an institution of higher education or
21	a consortium of such institutions; or
22	"(E) a public or private nonprofit organi-
23	zation or association acting in cooperation with
24	officials of such political subdivision.

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For grants made under section 207, the term also in-

2	cludes private individuals and for-profit organiza-
3	tions.
4	"(4) GRANT.—The term 'grant' includes a coop-
5	erative agreement, as that term is used in the Federal
6	Grant and Cooperative Agreement Act of 1977.
7	"(5) Indian tribe.—The term 'Indian tribe'
8	means any Indian tribe, band, nation, pueblo, or
9	other organized group or community, including any
10	Alaska Native village or regional corporation as de-
11	fined in or established pursuant to the Alaska Native
12	Claims Settlement Act, which is recognized as eligible
13	for the special programs and services provided by the
14	United States to Indians because of their status as
15	Indians.
16	"(6) Secretary.—The term 'Secretary' means
17	the Secretary of Commerce.
18	"(7) STATE.—The terms 'State', 'States', and
19	'United States' include the several States, the District
20	of Columbia, the Commonwealth of Puerto Rico, the
21	Virgin Islands, Guam, American Samoa, the Repub-
22	lic of the Marshall Islands, the Federated States of
23	Micronesia, the Republic of Palau, and the Common-

24 wealth of the Northern Mariana Islands. 1 "SEC. 302. AREA ELIGIBILITY.

2 "(a) CERTIFICATION.—In order to be eligible for assist3 ance under section 201 or 209, a project shall serve an area
4 that meets 1 or more of the following criteria:

5 "(1) The area has a per capita income of 80 per6 cent or less of the national average.

7 "(2) The area has an unemployment rate that is
8 at least 1 percent above the national average percent9 age for the most recent 24-month period for which
10 statistics are available.

11 "(3) The area is determined by the Secretary to 12 have experienced, or to be reasonably foreseen as 13 about to experience, a special need to meet an ex-14 pected rise in unemployment or other economic ad-15 justment problem (including those caused by any ac-16 tion or decision of the Federal Government).

17 "(4) The area is determined by the Secretary to
18 be a pocket of poverty or high unemployment within
19 a larger community of less economic distress and has
20 demonstrated a resistance to economic recovery with21 out assistance under this Act.

22 "(b) DOCUMENTATION.—An applicant for assistance
23 for a project under section 201 or 209 shall document, as
24 part of an application for the assistance, the eligibility of
25 the project under the criteria of subsection (a) by using Fed26 eral data, when available, or, in the absence of recent Fed•HR 4275 RH

eral data, by using data available through the State govern ment. An area meeting the criteria of subsection (a), includ ing a pocket of poverty or high unemployment within a
 larger community of less economic distress, may be defined
 without regard to political or other boundaries.

6 "(c) PRIOR DESIGNATIONS.—Any designation of a re7 development area made before the date of enactment of the
8 Economic Development Partnership Act of 1998 shall not
9 be effective after such date.

## 10 "Sec. 303. Comprehensive economic development11Strategy.

12 "(a) IN GENERAL.—The Secretary may provide assist-13 ance under section 201 or 209 (except planning assistance 14 under section 209) to an applicant for a project only if 15 the applicant submits to the Secretary, as part of an appli-16 cation for the assistance, a comprehensive economic develop-17 ment strategy that—

18 "(1) identifies the economic development prob19 lems to be addressed using the assistance;

20 "(2) identifies past, present, and projected future
21 economic development investments in the area receiv22 ing the assistance and public and private partici23 pants and sources of funding for the investments; and

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1	"(3) sets forth a strategy for addressing the eco-
2	nomic problems identified pursuant to paragraph (1)
3	and describes how the strategy will solve the problems.
4	"(b) Other Plan.—The Secretary may accept as a
5	$comprehensive\ economic\ development\ strategy\ a\ satisfactory$
6	plan prepared under another Federally supported program.
7	<b><i>"TITLE IV—ECONOMIC</i></b>
8	DEVELOPMENT DISTRICTS
9	"SEC. 401. DESIGNATION OF ECONOMIC DEVELOPMENT DIS-
10	TRICTS AND ECONOMIC DEVELOPMENT CEN-
11	TERS.
12	"(a) IN GENERAL.—In order that economic develop-
13	ment projects of broader geographic significance may be
14	planned and carried out, the Secretary may take the actions
15	authorized by this section.
16	"(b) Designation of Economic Development Dis-
17	TRICTS.—The Secretary may designate appropriate 'eco-
18	nomic development districts' within the United States with
19	the concurrence of the States in which such districts will
20	be wholly or partially located, if—
21	"(1) the proposed district is of sufficient size or
22	population, and contains sufficient resources, to foster
23	economic development on a scale involving more than
24	a single area described in section 302(a);

1	(2) the proposed district contains at least 1
2	area described in section 302(a);
3	"(3) the proposed district contains 1 or more
4	areas described in section 302(a) or economic develop-
5	ment centers identified in an approved district com-
б	prehensive economic development strategy as having
7	sufficient size and potential to foster the economic
8	growth activities necessary to alleviate the distress of
9	the areas described in section 302(a) within the dis-
10	trict; and
11	"(4) the proposed district has a district com-
12	prehensive economic development strategy that—
13	"(A) includes sustainable development and
14	adequate land use and transportation planning;
15	``(B) contains a specific program for dis-
16	trict cooperation, self-help, and public invest-
17	ment; and
18	"(C) is approved by the State or States af-
19	fected and by the Secretary.
20	"(c) Designation of Economic Development Cen-
21	TERS.—The Secretary may designate as 'economic develop-
22	ment centers', under regulations to be issued by the Sec-
23	retary, areas that the Secretary considers appropriate, if—
24	"(1) the proposed center has been identified and
25	included in an approved district comprehensive eco-

1	nomic development strategy and recommended by the
2	State or States affected for such special designation;
3	"(2) the proposed center is geographically and
4	economically so related to the district that its eco-
5	nomic growth may reasonably be expected to contrib-
6	ute significantly to the alleviation of distress in the
7	areas described in section 302(a) of the district; and
8	"(3) the proposed center does not have a popu-
9	lation in excess of 250,000 according to the most re-
10	cent Federal census.
11	"(d) Provision of Financial Assistance.—The Sec-
12	retary may provide financial assistance in accordance with
13	the criteria of this Act, except as otherwise expressly pro-
14	vided, for projects in economic development centers des-
15	ignated under subsection (c), if—
16	"(1) the project will further the objectives of the
17	comprehensive economic development strategy of the
18	district in which the project will be located;
19	"(2) the project will enhance the economic
20	growth potential of the district or result in additional
21	long-term employment opportunities commensurate
22	with the amount of Federal financial assistance re-
23	mistal, and

23 quested; and

"(3) the amount of Federal financial assistance
requested is reasonably related to the size, population,
and economic needs of the district.
"(e) AUTHORITIES.—The Secretary may, under regu-
lations to be issued by the Secretary—

6	"(1) invite the several States to draw up pro-
7	posed economic development district boundaries and
8	to identify potential economic development centers;
9	"(2) encourage the States to consult with appro-
10	priate local governmental authorities in the proposal
11	of economic development district boundaries or their

*modification;* 12

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13 "(3) cooperate with the several States—

14 "(A) in sponsoring and assisting district economic planning and development groups; and 15 16 "(B) in assisting such district groups to for-17 mulate district comprehensive economic develop-18 ment strategies; and

"(4) encourage participation by appropriate 19 local governmental authorities in such economic devel-20 21 opment districts.

#### 22 **"SEC. 402. TERMINATION OR MODIFICATION.**

"The Secretary shall issue regulations to prescribe 23 standards for the termination or modification of economic 24

development districts and economic development centers
 designated under the authority of section 401.

#### 3 "SEC. 403. BONUS.

4 "Subject to the 20 percent non-Federal share require-5 ment of section 205(b)(1), the Secretary may increase the 6 amount of grant assistance authorized by sections 204 and 7 205 for projects within designated economic development 8 districts by an amount not to exceed 10 percent of the aggre-9 gate cost of the project, in accordance with regulations to 10 be issued by the Secretary, if—

(1) the project applicant is actively participating in the economic development activities of the district; and

14 (2) the project is consistent with an approved
15 district comprehensive economic development strategy.
16 "SEC 404. STRATEGY PROVIDED TO APPALACHIAN RE17 GIONAL COMMISSION.

18 "An economic development district designated by the 19 Secretary under this title shall ensure that a copy of the 20 district's comprehensive economic development strategy is 21 furnished to the Appalachian Regional Commission estab-22 lished under the Appalachian Regional Development Act of 23 1965 if any part of such district is within the Appalachian 24 region.

3 "The Secretary is authorized to provide financial assistance available to an area described in section 302(a)4 5 under this Act to those parts of an economic development district that are not within an area described in section 6 7 302(a), if the Secretary determines, in writing, that the as-8 sistance will be of a substantial direct benefit to an area 9 described in section 302(a) within such district. Such financial assistance shall be provided in the same manner and 10 11 to the same extent as is provided in this Act for an area described in section 302(a). 12

# 13 **"TITLE V—ADMINISTRATION**14 "SEC. 501. UNDER SECRETARY OF COMMERCE FOR ECO15 NOMIC DEVELOPMENT.

16 "(a) APPOINTMENT.—The Secretary shall administer
17 this Act with assistance of an Under Secretary of Commerce
18 for Economic Development to be appointed by the President
19 by and with the advice and consent of the Senate.

20 "(b) DUTIES.—The Under Secretary of Commerce for
21 Economic Development shall perform such functions as the
22 Secretary may prescribe and will serve as the administrator
23 of the Economic Development Administration within the
24 Department of Commerce.

1"SEC. 502. OFFICE OF ECONOMIC DEVELOPMENT INFORMA-2TION.

3 "(a) ESTABLISHMENT.—The Secretary shall establish
4 in the Economic Development Administration an Office of
5 Economic Development Information (hereinafter in this sec6 tion referred to as the 'Office').

7 "(b) DUTIES.—The Office shall—

8 "(1) serve as a central information clearinghouse 9 on matters relating to economic development pro-10 grams and activities of the Federal Government and 11 State governments, including political subdivisions of 12 States;

"(2) help potential and actual applicants for
economic development assistance under Federal,
State, and local laws in locating and applying for
such assistance, including financial and technical assistance; and

18 "(3) develop electronic links or other connections 19 to information databases provided by Federal depart-20 ments and agencies, State and local governmental 21 agencies, public and private entities, and individuals 22 to assist other such agencies, entities, and individuals 23 in the process of identifying and applying for assist-24 ance and resources under economic development pro-25 grams and activities of the Federal. State, and local 26 governments.

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"(c) ELECTRONIC LINKS AND CONNECTIONS.—The
 databases to which the Office shall develop electronic links
 or other connections shall include the following kinds of in formation:

5 "(1) Relevant information concerning available 6 economic development programs of the Federal Gov-7 ernment, including key contact personnel, descriptions 8 of the application process, eligibility requirements 9 and criteria, selection and follow-up procedures, and 10 other such relevant information.

"(2) Relevant information concerning major
State and local governmental economic development
programs, including lists of appropriate offices, officers, and contact personnel connected with, or involved in, such programs.

"(3) Relevant and available economic data and
trends, including information about the national, regional, and local impacts of trade agreements, defense
spending and downsizing, technological change, and
other sources of substantial economic dislocation.

21 "(4) Case studies and best practices in economic
22 development, adjustment, and reinvestment.

23 "(5) Technology utilization programs, assistance,
24 and resources.

1	"(6) Compilations of published works (including
2	bibliographies, books, reports, articles, videos, and
3	tapes), and selected texts of such works, related to all
4	facets of economic development.
5	"(7) Information concerning current revolving
6	loan fund programs and finance programs directly
7	related to economic development objectives.
8	"(8) Resources that assist in identifying poten-
9	tial sources of capital for businesses, including revolv-
10	ing loan funds, venture capital, and other capital
11	tools.
12	"(9) Resources, including geographic information
13	systems, that assist economic developers in under-
14	standing and pursuing sustainable development and
15	initiatives.
16	"(d) Public Access to Data Services.—The Office
17	shall establish the means to ensure easy access by the public
18	to the Office's information clearinghouse, and shall take all
19	appropriate steps to ensure that the clearinghouse and its
20	resources are as accessible and user-friendly as possible. As
21	soon as practicable, and until replaced by a means deter-
22	mined by the Secretary to be more effective in accomplish-
23	ing the purposes of this section, access to the data services
24	of the Office shall include each of the following means:

1	"(1) An Internet web site, with sorted key loca-
2	tions by economic development related topic, for users
3	to access lists of various Governmentwide and other
4	economic development web site resources.
5	"(2) A toll-free nationwide telephone number to
6	provide direct phone access to the public.
7	"(3) On-line electronic access through existing
8	computer network services and publicly available
9	computer database access facilities.
10	"(4) Printed manuals and orientation materials.
11	"(5) Periodic orientation workshops available to
12	the public.
13	"(6) On-call information specialists to address
14	special problems requiring person-to-person assist-
15	ance.
16	"(e) Coordination With Other Federal Depart-
17	MENTS AND AGENCIES.—The Secretary shall enter into such
18	agreements and understandings as may be necessary with
19	other Federal departments and agencies to coordinate the
20	accomplishment of the objectives of this section.
21	"(f) Economic Development Defined.—In this sec-
22	$tion, \ the \ term$ 'economic development' includes economic ad-
23	justment, disaster recovery, industrial retention, and de-
24	fense reinvestment.

3 "(a) CONSULTATION ON PROBLEMS RELATING TO EM4 PLOYMENT.—The Secretary may confer with any persons,
5 including representatives of labor, management, agri6 culture, and government, who can assist in meeting the
7 problems of area and regional unemployment.

8 "(b) CONSULTATION ON ADMINISTRATION OF ACT.— 9 The Secretary may make provisions for such consultation 10 with interested departments and agencies as the Secretary 11 may deem appropriate in the performance of the functions 12 vested in the Secretary by this Act.

## 13 "SEC. 504. ADMINISTRATION, OPERATION, AND MAINTE14 NANCE.

15 "Federal assistance may not be approved under this 16 Act unless the Secretary is satisfied that the project for 17 which the Federal assistance is to be granted will be prop-18 erly and efficiently administered, operated, and main-19 tained.

#### 20 "SEC. 505. FIRMS DESIRING FEDERAL CONTRACTS.

21 "The Secretary may furnish the procurement divisions
22 of the various departments, agencies, and other instrumen23 talities of the Federal Government with a list—

24 "(1) containing the names and addresses of busi25 ness firms that are located in areas of high economic

1	distress and are seeking Government contracts for the
2	furnishing of supplies or services; and
3	"(2) designating the supplies and services that
4	the firms provide.
5	"SEC. 506. AMENDMENTS TO TITLE 5, U.S.C.
6	"Title 5, United States Code, is amended—
7	"(1) in section 5314 by inserting ', Under Sec-
8	retary of Commerce for Economic Development,' after
9	'Under Secretary of Commerce for Export Adminis-
10	tration'; and
11	"(2) in section 5316 by striking 'Administrator
12	for Economic Development.'.
13	"SEC. 507. NOTIFICATION OF REORGANIZATION.
13 14	<b>"SEC. 507. NOTIFICATION OF REORGANIZATION.</b> "The Secretary shall notify the Committees on Trans-
14	"The Secretary shall notify the Committees on Trans-
14 15	"The Secretary shall notify the Committees on Trans- portation and Infrastructure and on Appropriations of the House of Representatives and the Committees on Environ-
14 15 16	"The Secretary shall notify the Committees on Trans- portation and Infrastructure and on Appropriations of the House of Representatives and the Committees on Environ-
14 15 16 17	"The Secretary shall notify the Committees on Trans- portation and Infrastructure and on Appropriations of the House of Representatives and the Committees on Environ- ment and Public Works and on Appropriations of the Sen-
14 15 16 17 18 19	"The Secretary shall notify the Committees on Trans- portation and Infrastructure and on Appropriations of the House of Representatives and the Committees on Environ- ment and Public Works and on Appropriations of the Sen- ate of any reorganization of the offices, programs, or activi-
14 15 16 17 18 19	"The Secretary shall notify the Committees on Trans- portation and Infrastructure and on Appropriations of the House of Representatives and the Committees on Environ- ment and Public Works and on Appropriations of the Sen- ate of any reorganization of the offices, programs, or activi- ties of the Economic Development Administration on or be-
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	"The Secretary shall notify the Committees on Trans- portation and Infrastructure and on Appropriations of the House of Representatives and the Committees on Environ- ment and Public Works and on Appropriations of the Sen- ate of any reorganization of the offices, programs, or activi- ties of the Economic Development Administration on or be- fore the 30th day preceding the date of the reorganization.
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	"The Secretary shall notify the Committees on Trans- portation and Infrastructure and on Appropriations of the House of Representatives and the Committees on Environ- ment and Public Works and on Appropriations of the Sen- ate of any reorganization of the offices, programs, or activi- ties of the Economic Development Administration on or be- fore the 30th day preceding the date of the reorganization. "SEC. 508. PERFORMANCE EVALUATIONS OF GRANT RECIPI-

25 ment district receiving grant assistance under this Act to

assess the grantee's performance and contribution toward 1 job retention and creation. Evaluations shall be conducted 2 3 on a continuing basis so that each grantee will be evaluated 4 within 3 years after the first award of assistance to the grantee after the date of enactment of the Economic Devel-5 opment Partnership Act of 1998, and at least once every 6 7 3 years thereafter, so long as the grantee continues to receive 8 such assistance.

9 "(b) CRITERIA.—

10 "(1) ESTABLISHMENT.—The Secretary shall es11 tablish criteria for use in conducting evaluations
12 under subsection (a).

"(2) CRITERIA FOR UNIVERSITY CENTERS.—The
criteria for evaluation of a university center shall, at
a minimum, provide for an assessment of the center's
contribution to providing technical assistance, conducting applied research, and disseminating results of
the center's activities.

19 "(3) CRITERIA FOR ECONOMIC DEVELOPMENT
20 DISTRICTS.—The criteria for evaluation of an eco21 nomic development district shall, at a minimum, pro22 vide for an assessment of management standards, fi23 nancial accountability, and program performance.

24 "(c) PEER REVIEW.—In conducting an evaluation of
25 a university center or economic development district under

subsection (a), the Secretary shall provide for the participa tion of at least one other university center or economic de velopment district, as appropriate, on a cost-reimbursement
 basis.

5 "SEC. 509. COORDINATION.

6 "(a) IN GENERAL.—The Secretary shall actively co-7 ordinate with other Federal programs, States, economic de-8 velopment districts, and other appropriate planning and 9 development organizations the activities relating to the re-10 quirements for comprehensive economic development strate-11 gies and making grants under this Act.

12 "(b) FEDERAL COORDINATING COUNCIL FOR ECO-13 NOMIC DEVELOPMENT.—

14 "(1) IN GENERAL.—The Secretary shall establish
15 a Federal Coordinating Council for Economic Devel16 opment.

17 "(2) COMPOSITION OF COUNCIL.—The Council
18 shall be composed of representatives from Federal
19 agencies involved in matters that affect regional eco20 nomic development.

21 "(3) DUTIES.—The Council shall assist in pro22 viding a unifying framework for economic and re23 gional development efforts and develop a Government24 wide strategic plan for economic development.

1	<i>"SEC</i> .	<i>510</i> .	ECONOMIC	DEVELOPMENT	REVOLVING	LOAN
2			FUND TAS	SK FORCE.		

3 "(a) ESTABLISHMENT.—The Secretary of Commerce
4 shall establish, within the Department of Commerce, an
5 Economic Development Revolving Loan Fund Task Force.
6 "(b) MEMBERSHIP.—The members of the Task Force
7 shall include, at a minimum, representatives of—

8 "(1) the Economic Development Administration;
9 "(2) the Office of Inspector General of the De10 partment of Commerce;

"(3) current operators of revolving loan funds established with assistance provided under the Public
Works and Economic Development Act of 1965; and
"(4) economic development organizations.

15 "(c) DUTIES.—The Task Force shall review the finan16 cial management, accounting, reporting, and auditing
17 standards and requirements of revolving loan funds de18 scribed in subsection (b)(3).

19 "(d) RECOMMENDATIONS.—Based upon its review, the
20 Task Force shall make recommendations to the Secretary
21 to better streamline and lessen revolving loan fund report22 ing requirements.

### *"TITLE VI—MISCELLANEOUS*

#### 2 "SEC. 601. POWERS OF SECRETARY.

1

3 "(a) IN GENERAL.—In performing the Secretary's du4 ties under this Act, the Secretary is authorized to take the
5 following actions:

6 "(1) To adopt, alter, and use a seal, which shall
7 be judicially noticed.

8 "(2) Subject to the civil-service and classification 9 laws, to select, employ, appoint, and fix the com-10 pensation of such personnel as may be necessary to 11 carry out the provisions of this Act.

12 "(3) To hold such hearings, sit and act at such
13 times and places, and take such testimony, as the Sec14 retary may deem advisable.

15 "(4) To request directly from any executive de-16 partment, bureau, agency, board, commission, office, 17 independent establishment, or instrumentality information, suggestions, estimates, and statistics needed 18 19 to carry out the purposes of this Act. Each depart-20 ment, bureau, agency, board, commission, office, es-21 tablishment, or instrumentality is authorized to fur-22 nish such information, suggestions, estimates, and 23 statistics directly to the Secretary.

24 "(5) Under regulations prescribed by the Sec25 retary, to assign or sell at public or private sale, or

1 otherwise dispose of for cash or credit, in the Sec-2 retary's discretion and upon such terms and conditions and for such consideration as the Secretary de-3 4 termines to be reasonable, any evidence of debt, contract, claim, personal property, or security assigned 5 6 to or held by the Secretary in connection with assist-7 ance extended under the Act. and to collect or com-8 promise all obligations assigned to or held by the Sec-9 retary in connection with such assistance until such 10 time as such obligations may be referred to the Attor-11 ney General for suit or collection.

12 "(6) To deal with, complete, renovate, improve, 13 modernize, insure, rent, or sell for cash or credit, 14 upon such terms and conditions and for such consid-15 eration as the Secretary determines to be reasonable, 16 any real or personal property conveyed to or other-17 wise acquired by the Secretary in connection with as-18 sistance extended under this Act.

"(7) To pursue to final collection, by way of
compromise or other administrative action, prior to
reference to the Attorney General, all claims against
third parties assigned to the Secretary in connection
with assistance extended under this Act.

24 "(8) To acquire, in any lawful manner, any
25 property (real, personal, or mixed, tangible or intan-

1	gible), whenever necessary or appropriate in connec-
2	tion with assistance extended under this Act.
3	"(9) In addition to any powers, functions, privi-
4	leges, and immunities otherwise vested in the Sec-
5	retary, to take any action, including the procurement
6	of the services of attorneys by contract, determined by
7	the Secretary to be necessary or desirable in making,
8	purchasing, servicing, compromising, modifying, liq-
9	uidating, or otherwise administratively dealing with
10	assets held in connection with financial assistance ex-
11	tended under this Act.
12	"(10) To employ experts and consultants or or-
13	ganizations as authorized by section 3109 of title 5,
14	United States Code, compensate individuals so em-
15	ployed, including travel time, and allow them, while
16	away from their homes or regular places of business,
17	travel expenses (including per diem in lieu of subsist-
18	ence) as authorized by section 5703 of title 5, United
19	States Code, for persons in the Government service
20	employed intermittently, while so employed, except
21	that contracts for such employment may be renewed
22	annually.
23	"(11) To establish performance measures for

23 "(11) To establish performance measures for
24 grants and other assistance provided under this Act,
25 and use such performance measures to evaluate the

1	economic impact of economic development assistance
2	programs. The establishment and use of such perform-
3	ance measures shall be provided by the Secretary
4	through members of the Secretary's staff, through the
5	employment of appropriate parties under contracts
6	entered into for such purposes, or through grants to
7	such parties for such purposes, using any funds made
8	available by appropriation to carry out this Act.
9	"(12) To conduct environmental reviews and
10	incur necessary expenses to evaluate and monitor the
11	environmental impact of economic development assist-
12	ance provided and proposed to be provided under this
13	Act, including costs associated with the representation
14	and defense of actions of the Secretary related to the
15	environmental impact of such assistance, using any
16	funds made available by appropriation to carry out
17	section 207 of this Act.
18	"(13) To sue and be sued in any court of record
19	of a State having general jurisdiction or in any
20	United States district court. Jurisdiction is conferred
21	upon such district court to determine such controver-
22	sies without regard to the amount in controversy, but
23	no attachment, injunction, garnishment, or other
24	similar process, mesne or final, shall be issued
25	against the Secretary or the Secretary's property.

"(14) To establish such rules, regulations, and
 procedures as the Secretary considers appropriate in
 carrying out the provisions of this Act.

4 "(b) DEFICIENCY JUDGMENTS.—The authority under
5 subsection (a)(7) to pursue claims shall include the author6 ity to obtain deficiency judgments or otherwise in the case
7 of mortgages assigned to the Secretary.

8 "(c) Inapplicability of Certain Other Require-9 MENTS.—Section 3709 of the Revised Statutes of the United 10 States shall not apply to any contract of hazard insurance or to any purchase or contract for services or supplies on 11 account of property obtained by the Secretary as a result 12 of assistance extended under this Act if the premium for 13 the insurance or the amount of the insurance does not ex-14 15 ceed \$1,000.

"(d) PROPERTY INTERESTS.—The powers of the Sec-16 retary, pursuant to this section, in relation to property ac-17 quired by the Secretary in connection with assistance ex-18 tended under this Act, shall extend to property interests of 19 the Secretary in relation to projects approved under the 20 21 Public Works and Economic Development Act of 1965, title 22 I of the Public Works Employment Act of 1976, title II of 23 the Trade Act of 1974, and the Community Emergency Drought Relief Act of 1977. 24

"(e) Powers of Conveyance and Execution.—The 1 power to convey and to execute, in the name of the Sec-2 3 retary, deeds of conveyance, deeds of release, assignments 4 and satisfactions of mortgages, and any other written instrument relating to real or personal property or any inter-5 est therein acquired by the Secretary pursuant to the provi-6 7 sions of this Act may be exercised by the Secretary, or by 8 any officer or agent appointed by the Secretary for such 9 purpose, without the execution of any express delegation of 10 power or power of attorney.

#### 11 "SEC. 602. MAINTENANCE OF STANDARDS.

12 "The Secretary shall continue to implement and en13 force the provisions of section 712 of this Act, as in effect
14 on the day before the date of enactment of the Economic
15 Development Partnership Act of 1998.

#### 16 "SEC. 603. ANNUAL REPORT TO CONGRESS.

17 "The Secretary shall transmit a comprehensive and de18 tailed annual report to Congress on the Secretary's activi19 ties under this Act for fiscal year 1998 and each fiscal year
20 thereafter. Such report shall be printed and transmitted to
21 Congress not later than July 1 of the year following the
22 fiscal year with respect to which the report is to be made.
23 "SEC. 604. USE OF OTHER FACILITIES.

24 "(a) DELEGATION OF FUNCTIONS TO OTHER FEDERAL
25 DEPARTMENTS AND AGENCIES.—The Secretary may dele-

gate to the heads of other departments and agencies of the
 Federal Government any of the Secretary's functions, pow ers, and duties under this Act as the Secretary may deem
 appropriate, and authorize the redelegation of such func tions, powers, and duties by the heads of such departments
 and agencies.

7 "(b) TRANSFER BETWEEN DEPARTMENTS.—Funds
8 authorized to be appropriated under this Act may be trans9 ferred between departments and agencies of the Government,
10 if such funds are used for the purposes for which they are
11 specifically authorized and appropriated.

"(c) Funds Transferred From Other Depart-12 MENTS AND AGENCIES.—In order to carry out the objectives 13 of this Act, the Secretary may accept transfers of funds from 14 15 other departments and agencies of the Federal Government if the funds are used for the purposes for which (and in 16 accordance with the terms under which) the funds are spe-17 cifically authorized and appropriated. Such transferred 18 funds shall remain available until expended, and may be 19 transferred to and merged with the appropriations under 20 21 the heading 'salaries and expenses' by the Secretary to the 22 extent necessary to administer the program.

#### 23 "SEC. 605. PENALTIES.

24 "(a) FALSE STATEMENTS, SECURITY OVER25 VALUATION.—Whoever makes any statement knowing it to

1 be false, or whoever willfully overvalues any security, for the purpose of obtaining for such person or for any appli-2 cant any financial assistance under this Act or any exten-3 4 sion of such assistance by renewal, deferment or action, or 5 otherwise, or the acceptance, release, or substitution of secu-6 rity for such assistance, or for the purpose of influencing 7 in any way the action of the Secretary or for the purpose 8 of obtaining money, property, or anything of value, under 9 this Act, shall be fined under title 18, United States Code, imprisoned for not more than 5 years, or both. 10

11 "(b) EMBEZZLEMENT AND FRAUD-RELATED
12 CRIMES.—Whoever, being connected in any capacity with
13 the Secretary in the administration of this Act—

"(1) embezzles, abstracts, purloins, or willfully
misapplies any moneys, funds, securities, or other
things of value, whether belonging to such person or
pledged or otherwise entrusted to such person;

18 "(2) with intent to defraud the Secretary or any 19 other politic or corporate, or any individual, or to de-20 ceive any officer, auditor, or examiner, makes any 21 false entry in any book, report, or statement of or to 22 the Secretary or without being duly authorized draws 23 any orders or issues, puts forth, or assigns any note, 24 debenture, bond, or other obligation, or draft, bill of 25 exchange, mortgage, judgment, or decree thereof:

1	"(3) with intent to defraud, participates or
2	shares in or receives directly or indirectly any money,
3	profit, property, or benefit through any transaction,
4	loan, grant, commission, contract, or any other act of
5	the Secretary; or
6	"(4) gives any unauthorized information con-
7	cerning any future action or plan of the Secretary
8	that might affect the value of securities, or having
9	such knowledge invests or speculates, directly or indi-
10	rectly, in the securities or property of any company
11	or corporation receiving loans, grants, or other assist-
12	ance from the Secretary, shall be fined under title 18,

13 United States Code, imprisoned for not more than 514 years, or both.

## 15 "SEC. 606. EMPLOYMENT OF EXPEDITERS AND ADMINISTRA16 TIVE EMPLOYEES.

17 "Financial assistance may not be extended by the Sec18 retary under this Act to any business enterprise unless the
19 owners, partners, or officers of such business enterprise—
20 "(1) certify to the Secretary the names of any at-

21 torneys, agents, and other persons engaged by or on
22 behalf of such business enterprise for the purpose of
23 expediting applications made to the Secretary for as24 sistance of any sort, under this Act, and the fees paid
25 or to be paid to any such person; and

1 "(2) execute an agreement binding such business 2 enterprise, for a period of 2 years after such assistance is rendered by the Secretary to such business en-3 4 terprise, to refrain from employing, tendering any office or employment to, or retaining for professional 5 6 services, any person who, on the date such assistance 7 or any part thereof was rendered, or within the 1-8 year period ending on such date, shall have served as 9 an officer, attorney, agent, or employee, occupying a 10 position or engaging in activities that the Secretary 11 determines involves discretion with respect to the 12 granting of assistance under this Act.

# 13 "SEC. 607. MAINTENANCE OF RECORDS OF APPROVED AP14 PLICATIONS FOR FINANCIAL ASSISTANCE; 15 PUBLIC INSPECTION.

16 "(a) MAINTENANCE OF RECORD REQUIRES.—The Sec17 retary shall maintain as a permanent part of the records
18 of the Department of Commerce a list of applications ap19 proved for financial assistance under this Act that will be
20 kept available for public Inspection during the regular busi21 ness hours of the Department of Commerce.

22 "(b) POSTING TO LIST.—The following information
23 shall be posted in such list as soon as each application is
24 approved:

"(1) The name of the applicant and, in the case
 of corporate applications, the names of the officers
 and directors thereof.

4 "(2) The amount and duration of the financial
5 assistance for which application is made.

6 "(3) The purposes for which the proceeds of the
7 financial assistance are to be used.

#### 8 "SEC. 608. RECORDS AND AUDIT.

9 "(a) Recordkeeping and Disclosure Require-10 MENTS.—Each recipient of assistance under this Act shall keep such records as the Secretary shall prescribe, including 11 records that fully disclose the amount and the disposition 12 13 by such recipient of the proceeds of such assistance, the total cost of the project or undertaking in connection with which 14 15 such assistance is given or used, and the amount and nature of that portion of the cost of the project or undertaking sup-16 plied by other sources, and such other records as will facili-17 tate an effective audit. 18

19 "(b) ACCESS TO BOOKS FOR EXAMINATION AND 20 AUDIT.—The Secretary, the Inspector General of the De-21 partment of Commerce, and the Comptroller General of the 22 United States, or any of their duly authorized representa-23 tives, shall have access for the purpose of audit and exam-24 ination to any books, documents, papers, and records of the recipient that are pertinent to assistance received under this
 Act.

# 3 "SEC. 609. PROHIBITION AGAINST A STATUTORY CON4 STRUCTION THAT MIGHT CAUSE DIMINUTION 5 IN OTHER FEDERAL ASSISTANCE.

6 "All financial and technical assistance authorized under this Act shall be in addition to any Federal assist-7 8 ance previously authorized, and no provision of this Act 9 may be construed as authorizing or permitting any reduc-10 tion or diminution in the proportional amount of Federal assistance that any State or other entity eligible under this 11 Act would otherwise be entitled to receive under the provi-12 13 sions of any other Act.

#### 14 "SEC. 610. ACCEPTANCE OF APPLICANTS' CERTIFICATIONS.

15 "The Secretary may accept, when deemed appropriate,
16 the applicants' certifications to meet the requirements of
17 this Act.

### 18 *"TITLE VII—FUNDING*

19 "SEC. 701. AUTHORIZATION OF APPROPRIATIONS.

20 "There is authorized to be appropriated to carry out
21 this Act \$368,000,000 for each of fiscal years 1999 through
22 2003. Such sums shall remain available until expended.

#### 23 "SEC. 702. ADMINISTRATIVE EXPENSES.

24 "In addition to the appropriations authorized by sec-25 tion 701, there are authorized to be appropriated for ad-

ministrative expenses of the Secretary in carrying out this
 Act such sums as may be necessary for each of fiscal years
 1999 through 2003. Such sums shall remain available until
 expended.

#### 5 "SEC. 703. DEFENSE CONVERSION ACTIVITIES.

6 "In addition to the appropriations authorized by sec-7 tion 701 for defense conversion activities, there are author-8 ized to be appropriated to carry out this Act for each of 9 fiscal years 2000 through 2003 such sums as may be nec-10 essary to provide assistance for such activities. Such sums 11 shall remain available until expended.".

#### 12 SEC. 102. SAVINGS PROVISIONS.

(a) EXISTING RIGHTS, DUTIES, AND OBLIGATIONS
14 NOT AFFECTED.—This Act shall not be construed as affect15 ing the validity of any right, duty, or obligation of the
16 United States or any other person arising out of or pursu17 ant to any contract, loan, or other instrument or agreement
18 that was in effect on the day before the date of enactment
19 of this Act.

(b) CONTINUATION OF SUITS.—No action or other proceeding commenced by or against any officer or employee
of the Economic Development Administration shall abate
by reason of the enactment of this Act.

24 (c) LIQUIDATING ACCOUNT.—The Economic Develop25 ment Revolving Fund established under section 203 of the

Public Works and Economic Development Act of 1965 shall 1 continue to be available to the Secretary as a liquidating 2 3 account as defined under section 502 of the Federal Credit 4 Reform Act of 1990 for payment of obligations and expenses in connection with financial assistance extended under this 5 Act, the Public Works and Economic Development Act of 6 7 1965, the Area Redevelopment Act, and the Trade Act of 8 1974.

9 (d) ADMINISTRATION.—The Secretary shall take such 10 actions as authorized before the date of enactment of this 11 Act as necessary or appropriate to administer and liquidate 12 existing grants, contracts, agreements, loans, obligations, 13 debentures, or guarantees heretofore made by the Secretary 14 or the Secretary's delegate pursuant to provisions in effect 15 immediately prior to the date of enactment of this Act.

# 16 Subtitle B—Innovative Financing 17 Pilot Programs

18 SEC. 121. PUBLIC WORKS LOAN GUARANTEES.

(a) IN GENERAL.—Upon the joint application of a
private lending institution and a State, a political subdivision of a State, an Indian tribe, or a private or public nonprofit organization or association, the Secretary of Commerce is authorized to guarantee a loan made by the private
lending institution to the State, political subdivision, Indian tribe, or organization or association for any purpose

for which the Secretary can make a direct grant under sec tion 201 of the Public Works and Economic Development
 Act of 1965.

4 (b) TERMS AND CONDITIONS.—A loan guarantee made
5 for a project under this section shall be subject to such terms
6 and conditions as the Secretary may prescribe. Such terms
7 and conditions, at a minimum, shall include the following:

8 (1) The guarantee may be made only if the Sec-9 retary finds that the project meets the requirements of 10 the Public Works and Economic Development Act of 11 1965.

12 (2) The guarantee may not at any time exceed
13 90 percent of the amount of the outstanding balance
14 of the loan.

(3) The guarantee may be made only if financial
assistance for the project is not otherwise available
from private lenders or from other Federal sources on
terms that the Secretary finds are likely to permit accomplishment of the project.

20 (4) The guarantee may be made only if the Sec21 retary finds that there is reasonable expectation of re22 payment of the loan.

23 (5) The guarantee may not exceed 30 years.
24 (c) FUNDING.—Not more than 10 percent of the
25 amounts appropriated to carry out section 201 of the Public

Works and Economic Development Act of 1965 for each of
 fiscal years 1999 through 2003 may be used to carry out
 this section.

#### 4 SEC. 122. LOAN ASSISTANCE DEMONSTRATION PROGRAM.

5 (a) IN GENERAL.—The Secretary of Commerce shall 6 carry out a program to demonstrate the effectiveness of en-7 couraging economic development by making grants for re-8 ducing interest rates on loans for economic development ac-9 tivities. The Secretary shall carry out this section acting 10 through the Under Secretary of Commerce for Economic De-11 velopment.

12 (b) REQUIREMENTS.—Each recipient of a grant under
13 the demonstration program shall—

(1) use the grant amount to assist businesses and
nonprofit organizations by reducing interest rates on
loans for economic development activities by an
amount not to exceed 60 percent of the market rate
of interest on any such loan; and

19 (2) inform businesses and nonprofit organiza20 tions of the availability of such loan interest rate re21 duction assistance.

(c) TERMS AND CONDITIONS.—In administering the
demonstration program, the Secretary shall—

24 (1) ensure that any project receiving assistance
25 under this section meets the requirements of the Pub-

1	lic Works and Economic Development Act of 1965 (42
2	U.S.C. 3121 et seq.);
3	(2) establish criteria and procedures for selecting
4	recipients under the program with national geo-
5	graphic diversity, ensuring representation of rural
б	and urban areas;
7	(3) establish requirements for implementation of
8	the program by recipients of assistance under the pro-
9	gram; and
10	(4) provide for the collection and reporting of in-
11	formation sufficient to provide the basis for a deter-
12	mination of the costs and effectiveness of the program.
13	(d) Economic Development Activities Defined.—
14	In this section, the term "economic development activities"
15	means activities that—
16	(1) are part of a project supported by grant as-
17	sistance under this Act; or
18	(2) are supported by a loan from a revolving
19	loan fund established under this Act (including a
20	fund established with assistance provided before the
21	date of enactment of the Economic Development Part-
22	nership Act of 1998).
23	(e) FUNDING.—Not more than 10 percent of the
24	amounts appropriated to carry out section 209 of the Public
25	Works and Economic Development Act of 1965 for each of

fiscal years 1999 through 2003 may be used to carry out
 this section.

#### 3 SEC. 123. LAND CONVEYANCE.

4 (a) IN GENERAL.—The Secretary of Commerce shall
5 convey, at fair market value (as determined by the Sec6 retary), to the city of Two Harbors, Minnesota, or its des7 ignee, the parcel of land described in subsection (b).

8 (b) LAND DESCRIPTION.—The parcel of land referred 9 to in subsection (a) consists of approximately 21.55 acres 10 known as the J and J Casting site, in Lake County, Minnesota, together with a road easement, all as described in 11 the deed of the United States Marshal, dated March 22, 12 13 1988, executed pursuant to the order of sale of the United States District Court for the District of Minnesota, dated 14 15 May 15, 1987, in case Civil No. 5-86-300.

(c) DELEGATION OF AUTHORITY.—The Secretary shall
carry out this section acting through the Under Secretary
of Commerce for Economic Development.

#### 19 SEC. 124. REPORTS.

(a) ANNUAL REPORT.—Not later than September 30
of each of fiscal years 1999 through 2003, the Secretary of
Commerce shall transmit to Congress a report containing
an evaluation of the effectiveness of loan guarantees and
grants made under this subtitle.

25 (b) LONG-TERM PROGRAM.—

(1) STUDY.—The Secretary shall conduct a study 2 regarding the effects and costs of carrying out a long-3 term and expanded program for guaranteeing loans 4 and making grants under this subtitle, including a 5 determination of national scope.

6 (2) REPORTS.—Not later than September 30, 7 2001, the Secretary shall transmit to Congress a re-8 port containing the results of the study conducted 9 under paragraph (1), together with any recommenda-10 tions for carrying out an effective demonstration pro-11 gram of national scope under this subtitle.

#### 12 SEC. 125. COMPLIANCE WITH BUY AMERICAN ACT.

13 None of the funds made available to carry out this Act, or any amendment made by this Act, may be expended in 14 15 violation of the provisions of sections 2 through 4 of the 16 Act of March 3, 1933 (41 U.S.C. 10a–10c; popularly know as the "Buy American Act") that are applicable to those 17 funds. The Secretary of Commerce shall provide each recipi-18 ent of such funds notice of the requirements specified in this 19 section and information on methods to comply with such 20 21 requirements.

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## TITLE II—APPALACHIAN REGIONAL DEVELOPMENT

63

3 SEC. 201. AMENDMENT OF APPALACHIAN REGIONAL DEVEL-4 OPMENT ACT OF 1965.

5 Except as otherwise expressly provided, whenever in
6 this title an amendment or repeal is expressed in terms of
7 an amendment to, or repeal of, a section or other provision,
8 the reference shall be considered to be made to a section or
9 other provision of the Appalachian Regional Development
10 Act of 1965 (40 U.S.C. App. 1 et seq.).

#### 11 SEC. 202. FINDINGS AND PURPOSES.

1

2

12 Section 2 (40 U.S.C. App. 2) is amended by adding
13 at the end the following:

14 "(c) 1998 FINDINGS AND PURPOSES.—The Congress further finds and declares that, while substantial progress 15 16 has been made in fulfilling many of the objectives of this Act, rapidly changing national and global economies over 17 18 the past decade have created new problems and challenges for rural areas throughout the Nation and especially for the 19 20 Appalachian region. It is, therefore, also the purpose of this Act to assist the region in providing the infrastructure nec-21 22 essary for economic and human resource development, in 23 developing its industry, in building entrepreneurial com-24 munities, in generating a diversified regional economy, and 25 in making its industrial and commercial resources more

competitive in national and world markets. It is further 1 the purpose of this Act to provide a framework for coordi-2 nating Federal, State, and local initiatives to respond to 3 4 the economic competitive challenge through improving the skills of the region's workforce, adapting and applying new 5 technologies for the region's businesses, and improving the 6 7 access of the region's businesses to the technical and finan-8 cial resources necessary to their development. Finally, it is 9 the purpose of this Act to address the needs of severely and 10 persistently distressed areas of the region and focus special attention on the areas of greatest need so as to provide a 11 fairer opportunity for the people of the region to share the 12 quality of life generally enjoyed by citizens across this 13 Nation.". 14

15 SEC. 203. MEETINGS.

(a) ANNUAL MEETING REQUIREMENT.—Section
17 101(a) (40 U.S.C. App. 101(a)) is amended by adding at
18 the end the following: "The Commission shall conduct at
19 least one meeting each year with the Federal Cochairman
20 and at least a majority of the State members present.".

21 (b) ADDITIONAL MEETINGS BY ELECTRONIC MEANS.—
22 Section 101 (40 U.S.C. App. 101) is amended—

(1) in subsection (a), as amended by subsection
(a) of this section, by adding at the end the following:
"The Commission may conduct such additional meet-

1 ings by electronic means as the Commission considers 2 advisable, including meetings to decide matters requiring an affirmative vote."; and 3 4 (2) in subsection (c) by striking "to be present" 5 at the end of the fourth sentence. 6 DECISIONS REQUIRING A QUORUM.—Section (c)7 101(b) (40 U.S.C. App. 101(b)) is amended by striking the 8 third sentence and inserting the following: "No decision in-9 volving Commission policy, approval of State, regional, or subregional development plans or implementing investment 10 programs, any modification or revision of the Appalachian 11 Regional Commission Code, any allocation of funds among 12 the State, or any designation of a distressed county or an 13 economically strong county may be made without a quorum 14 15 of State members.".

#### 16 SEC. 204. ADMINISTRATIVE EXPENSES.

17 Section 105 (40 U.S.C. App. 105) is amended—

18 (1) by striking "(a) For the period" and all that

19 follows through "such expenses" the first place it ap-

20 pears and inserting "Administrative expenses of the

21 Commission"; and

22 (2) by striking subsection (b).

#### 23 SEC. 205. COMPENSATION OF EMPLOYEES.

24 Section 106(2) (40 U.S.C. App. 106(2)) is amended 25 by striking "the salary of the alternate to the Federal CoChairman on the Commission as provided in section 101"
 and inserting "the maximum rate for the Senior Executive
 Service under section 5382 of title 5, United States Code,
 including any applicable locality-based comparability pay ment that may be authorized under section 5304(h)(2)(c)
 of such title 5".

#### 7 SEC. 206. ADMINISTRATIVE POWERS OF COMMISSION.

8 Section 106(7) (40 U.S.C. App. 106(7)) is amended
9 by striking "1982" and inserting "2003".

10 SEC. 207. COST SHARING OF DEMONSTRATION HEALTH11**PROJECTS.** 

12 (a) OPERATION COSTS.—Section 202(c) (40 U.S.C. App. 202(c)) is amended in the first sentence by striking 13 14 "100 per centum of the costs thereof" and all that follows 15 through the period at the end of the second sentence and inserting "50 percent of the costs thereof (or 80 percent of 16 such costs in the case of a project to be carried out in a 17 county for which a distressed county designation is in effect 18 19 under section 226).".

20 (b) COST SHARING.—Section 202 (40 U.S.C. App.
21 202) is amended by adding at the end the following:

(f) MAXIMUM COMMISSION CONTRIBUTION AFTER
SEPTEMBER 30, 1998.—After September 30, 1998, not more
than 50 percent of any project cost eligible for financial
assistance under this section may be provided from funds

appropriated to carry out this Act; except that such maxi-1 mum Commission contribution may be increased to 80 per-2 cent, or to the percentage of the maximum Federal contribu-3 4 tion authorized by this section, whichever is less, for a project to be carried out in a county for which a distressed 5 county designation is in effect under section 226.". 6 7 SEC. 208. REPEAL OF LAND STABILIZATION, CONSERVA-8 TION, AND EROSION CONTROL PROGRAM. 9 Section 203 (40 U.S.C. App. 203) is repealed. 10 SEC. 209. REPEAL OF TIMBER DEVELOPMENT PROGRAM. 11 Section 204 (40 U.S.C. App. 204) is repealed. 12 SEC. 210. REPEAL OF MINING AREA RESTORATION PRO-13 GRAM. 14 Section 205 (40 U.S.C. App. 205) is repealed. 15 SEC. 211. REPEAL OF WATER RESOURCE SURVEY. 16 Section 206 (40 U.S.C. App. 206) is repealed. 17 SEC. 212. COST SHARING OF HOUSING PROJECTS. 18 (a) LOANS.—Section 207(b) (40 U.S.C. App. 207(b)) is amended by striking "80 per centum" and inserting "50 19 percent (or 80 percent in the case of a project to be carried 20 21 out in a county for which a distressed county designation 22 is in effect under section 226)". 23 (b) GRANTS.—Section 207(c)(1) (40 U.S.C. 207(c)(1)) is amended by striking "80 per centum" and inserting "50 24 25 percent (or 80 percent in the case of a project to be carried out in a county for which a distressed county designation
 is in effect under section 226)".

3 SEC. 213. REPEAL OF AIRPORT SAFETY IMPROVEMENTS 4 PROGRAM.

5 Section 208 (40 U.S.C. App. 208) is repealed.

6 SEC. 214. COST SHARING OF VOCATIONAL EDUCATION AND
7 EDUCATION DEMONSTRATION PROJECTS.

8 (a) OPERATION COSTS.—Section 211(b)(3) (40 U.S.C. 9 App. 211(b)(3) is amended in the first sentence by striking 10 "100 per centum of the costs thereof" and all that follows through the period at the end of the second sentence and 11 inserting "50 percent of the costs thereof (or 80 percent of 12 13 such costs in the case of a project to be carried out in a county for which a distressed county designation is in effect 14 15 under section 226)."

16 (b) COST SHARING.—Section 211 (40 U.S.C. App.
17 211) is amended by adding at the end the following:

18 "(c) Maximum Commission Contribution After SEPTEMBER 30, 1998.—After September 30, 1998, not more 19 20 than 50 percent of any project cost eligible for financial 21 assistance under this section may be provided from funds appropriated to carry out this Act; except that such maxi-22 23 mum Commission contribution may be increased to 80 per-24 cent, or to the percentage of the maximum Federal contribu-25 tion authorized by this section, whichever is less, for a

project to be carried out in a county for which a distressed 1 county designation is in effect under section 226.". 2 3 SEC. 215. SEWAGE TREATMENT WORKS PROGRAM. 4 Section 212 (40 U.S.C. App. 212) is repealed. 5 SEC. 216. REPEAL OF AMENDMENTS TO HOUSING ACT OF 6 1954. 7 Section 213 (40 U.S.C. App. 213) is repealed. 8 SEC. 217. SUPPLEMENTS TO FEDERAL GRANT-IN-AID PRO-9 GRAMS. 10 (a) AVAILABILITY OF AMOUNTS.—The first sentence of section 214(a) (40 U.S.C. App. 214(a)) is amended by strik-11 ing "the President is authorized to provide funds to the Fed-12 eral Cochairman to be used" and inserting "the Federal Co-13 chairman may use amounts made available to carry out 14 15 this section". 16 (b) COST SHARING.—Section 214(b) (40 U.S.C. App. 214(b)) is amended— 17 18 (1) by striking "(b)" and inserting "(b)(1)"; and 19 (2) by adding at the end the following: 20 "(2) After September 30, 1998, not more than 50 per-21 cent of any project cost eligible for financial assistance 22 under this section may be provided from funds appro-23 priated to carry out this Act; except that such maximum 24 Commission contribution may be increased to 80 percent

1 for a project to be carried out in a county for which a distressed county designation is in effect under section 226.". 2 3 (c) Federal Grant-in-Aid Programs Defined.— 4 The first sentence of section 214(c) (40 U.S.C. App. 214(c)) is amended by striking "on or before December 31, 1980,". 5 6 (d) LIMITATION ON COVERED ROAD PROJECTS.—The 7 second sentence of section 214(c) is amended by inserting 8 "authorized by title 23, United States Code," after "road construction". 9

#### 10 SEC. 218. PROGRAM DEVELOPMENT CRITERIA.

(a) CONSIDERATIONS.—Section 224(a) (40 U.S.C.
App. 224(a)) is amended by inserting before the semicolon
at the end of paragraph (1) the following: "or in a severely
and persistently distressed county or area".

15 (b) OUTCOME MEASUREMENTS.—Section 224(a) is
16 further amended—

- 17 (1) by striking the period at the end of para18 graph (5) and inserting "; and"; and
- 19 (2) by adding at the end the following:
- 20 "(6) the extent to which the project design pro21 vides for detailed outcome measurements by which
  22 grant expenditures may be evaluated.".
- 23 (c) REMOVAL OF LIMITATIONS.—Section 224(b) (40
- 24 U.S.C. App. 224(b)) is amended to read as follows:

"(b) LIMITATION.—Financial assistance made avail-
able under this Act may not be used to assist establishments
relocating from one area to another.".
SEC. 219. DISTRESSED AND ECONOMICALLY STRONG COUN-
TIES.
Part C of title II (40 U.S.C. App. 221–225) is amend-
ed by adding at the end the following:
"SEC. 226. DISTRESSED AND ECONOMICALLY STRONG
COUNTIES.
"(a) DESIGNATIONS.—Not later than 90 days after the
date of enactment of this section, and annually thereafter,
the Commission, in accordance with such criteria as the
Commission may establish, shall—
"(1) designate as 'distressed counties' those coun-
ties in the region that are the most severely and per-
sistently distressed; and
"(2) designate two categories of economically
strong counties, as follows:
(A) 'competitive counties' which shall be
those counties in the region which are approach-
ing economic parity with the rest of the Nation;
and
(B) 'attainment counties' which shall be

3 "(b) DISTRESSED COUNTIES.—In program and
4 project development and implementation and in the alloca5 tion of appropriations made available to carry out this Act,
6 the Commission shall give special consideration to the needs
7 of those counties for which a distressed designation is in
8 effect under this section.

9 "(c) Funding Prohibition for Projects Located
10 IN Economically Strong Counties.—

11 "(1) COMPETITIVE COUNTIES.—Except as pro-12 vided by paragraphs (3) and (4), assistance under 13 this Act shall be limited to no more than 30 percent 14 of project cost for a project located in a county for 15 which a competitive county designation is in effect 16 under this section.

17 "(2) ATTAINMENT COUNTIES.—Except as pro18 vided by paragraphs (3) and (4), no funds may be
19 provided under this Act for a project located in a
20 county for which an attainment county designation is
21 in effect under this section.

22 "(3) EXCEPTIONS.—The prohibitions established
23 by paragraphs (1) and (2) shall not apply to—

24 "(A) projects on the Appalachian develop25 ment highway system authorized by section 201;

1	"(B) local development district administra-
2	tive projects authorized by section $302(a)(1)$ ; or
3	"(C) a multicounty project that includes a
4	county or counties designated as 'competitive' or
5	'attainment' under this section provided all par-
6	ticipating counties share in the costs and benefits
7	of the project.
8	"(4) WAIVER.—The prohibitions established by
9	paragraphs (1) and (2) may be waived by the Com-
10	mission for a particular project upon a showing of
11	one or more of the following:
12	"(A) The existence of a significant pocket of
13	distress in the part of the county in which the
14	project is located.
15	``(B) A significant decline in economic con-
16	ditions affecting the county which is not reflected
17	in current designation data.
18	(C) The existence of a significant potential
19	benefit from the project in areas of the region
20	outside the designated county.".
21	SEC. 220. GRANTS FOR ADMINISTRATIVE EXPENSES AND
22	COMMISSION PROJECTS.
23	(a) Availability of Amounts.—Section 302(a) (40
24	U.S.C. App. 302(a)) is amended—

1	(1) by striking "The President" and inserting
2	"The Commission"; and
3	(2) in paragraphs (1), (2), and (3) by striking
4	"to the Commission" each place it appears.
5	(b) COST SHARING.—Section 302(a) is further amend-
6	ed—
7	(1) in paragraph (1) by striking "75 per cen-
8	tum" and inserting "50 percent"; and
9	(2) by adding at the end the following:
10	"After September 30, 1998, not more than 50 percent of
11	the cost of any activity eligible for financial assistance
12	under this section may be provided from funds appro-
13	priated to carry out this Act (or 80 percent of such costs
14	in the case of a project to be carried out in a county for
15	which a distressed county designation is in effect under sec-
16	tion 226); except that discretionary grants by the Commis-
17	sion to implement significant regional initiatives, to take
18	advantage of special development opportunities, or to re-
19	spond to emergency economic distress in the region may be
20	made without regard to such percentage limitations. The
21	aggregate amount of discretionary grants referred to in the
22	preceding sentence in any fiscal year shall not exceed 10
23	percent of the amounts appropriated under section 401 for
24	such fiscal year.".

2 amended-3 (1) by striking paragraphs (3) and (4) of subsection (b); 4 5 (2) by striking subsection (d); and 6 (3) by striking subsection (e). 7 SEC. 221. AUTHORIZATION OF APPROPRIATIONS FOR GEN-8 ERAL PROGRAM. 9 Section 401 (40 U.S.C. App. 401) is amended to read 10 as follows: 11 **"SEC. 401. AUTHORIZATION OF APPROPRIATIONS.** 12 "In addition to amounts authorized by section 201 and 13 amounts made available for the Appalachian development highway system program, there are authorized to be appro-14 15 priated to the Commission to carry out this Act— 16 "(1) \$67,000,000 for fiscal year 1999; 17 "(2) \$72,000,000 for fiscal year 2000; 18 "(3) \$75,000,000 for fiscal year 2001; 19 "(4) \$75,000,000 for fiscal year 2002; and 20 "(5) \$80,000,000 for fiscal year 2003. 21 Such sums shall remain available until expended.". 22 SEC. 222. EXTENSION OF TERMINATION DATE. 23 Section 405 (40 U.S.C. App. 405) is amended by striking "1982" and inserting "2003". 24 •HR 4275 RH

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(c) REPEALS.—Section 302 (40 U.S.C. App. 302) is