

105TH CONGRESS  
2D SESSION

# H. R. 4300

To support enhanced drug interdiction efforts in the major transit countries and support a comprehensive supply eradication and crop substitution program in source countries.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 22, 1998

Mr. McCOLLUM (for himself, Mr. HASTERT, Mr. RANGEL, Mr. GOSS, Mr. GINGRICH, Mr. ARMEY, Mr. DELAY, Mr. PORTMAN, Mr. HYDE, Mr. GILMAN, Mr. KOLBE, Mr. ROGERS, Mr. ADERHOLT, Ms. GRANGER, Mr. HUTCHINSON, Mr. KINGSTON, Mr. LATHAM, Mr. LEWIS of Kentucky, Mr. MICA, Mrs. MYRICK, Mr. NETHERCUTT, Mrs. NORTHUP, Mr. PAPPAS, Mr. ROGAN, Mr. SESSIONS, Mr. SOUDER, Mr. WAMP, Mr. WATTS of Oklahoma, Mr. BALLENGER, Mr. BARR of Georgia, Mr. CALVERT, Mr. ENGLISH of Pennsylvania, Mr. GALLEGLY, Mr. LEACH, Mr. SHUSTER, Ms. DUNN, Mr. DUNCAN, Mr. SNOWBARGER, Mr. KASICH, Mr. DOOLITTLE, Mr. WICKER, Mr. BLUNT, and Mr. GILCREST) introduced the following bill; which was referred to the Committee on International Relations, and in addition to the Committees on Ways and Means, the Judiciary, National Security, and Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To support enhanced drug interdiction efforts in the major transit countries and support a comprehensive supply eradication and crop substitution program in source countries.

1 *Be it enacted by the Senate and House of Representa-*  
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
 5 “Western Hemisphere Drug Elimination Act”.

6 (b) **TABLE OF CONTENTS.**—The table of contents for  
 7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings and statement of policy.

TITLE I—ENHANCED SOURCE AND TRANSIT COUNTRY  
 COVERAGE

- Sec. 101. Expansion of aircraft coverage and operation in source and transit countries.
- Sec. 102. Expansion of maritime coverage and operation in source and transit countries.
- Sec. 103. Expansion of radar coverage and operation in source and transit countries.

TITLE II—ENHANCED ERADICATION AND INTERDICTION  
 STRATEGY IN SOURCE COUNTRIES

- Sec. 201. Additional eradication resources for Colombia.
- Sec. 202. Additional eradication resources for Peru.
- Sec. 203. Additional eradication resources for Bolivia.
- Sec. 204. Additional eradication resources for Mexico.
- Sec. 205. Miscellaneous additional eradication resources.
- Sec. 206. Bureau of International Narcotics and Law Enforcement Affairs.
- Sec. 207. Report on transferring international narcotics assistance activities to a United States law enforcement agency.

TITLE III—ENHANCED ALTERNATIVE CROP DEVELOPMENT  
 SUPPORT IN SOURCE ZONE

- Sec. 301. Alternative crop development support.

TITLE IV—ENHANCED INTERNATIONAL LAW ENFORCEMENT  
 TRAINING

- Sec. 401. Enhanced international law enforcement academy training.
- Sec. 402. Enhanced United States drug enforcement international training.
- Sec. 403. Provision of nonlethal equipment to foreign law enforcement organizations for cooperative illicit narcotics control activities.

TITLE V—ENHANCED DRUG TRANSIT AND SOURCE ZONE LAW  
 ENFORCEMENT OPERATIONS AND EQUIPMENT

- Sec. 501. Increased funding for operations and equipment.

Sec. 502. Sense of Congress regarding priority of drug interdiction and counter-drug activities.

TITLE VI—RELATIONSHIP TO OTHER LAWS

Sec. 601. Authorizations of appropriations.

1 **SEC. 2. FINDINGS AND STATEMENT OF POLICY.**

2 (a) FINDINGS.—Congress makes the following find-  
3 ings:

4 (1) Teenage drug use in the United States has  
5 doubled since 1993.

6 (2) The drug crisis facing the United States is  
7 a top national security threat.

8 (3) The spread of illicit drugs through United  
9 States borders cannot be halted without an effective  
10 drug interdiction strategy.

11 (4) Effective drug interdiction efforts have been  
12 shown to limit the availability of illicit narcotics,  
13 drive up the street price, support demand reduction  
14 efforts, and decrease overall drug trafficking and  
15 use.

16 (5) A prerequisite for reducing youth drug use  
17 is increasing the price of drugs. To increase price  
18 substantially, at least 60 percent of drugs must be  
19 interdicted.

20 (6) In 1987, the national drug control budget  
21 maintained a significant balance between demand  
22 and supply reduction efforts, illustrated as follows:

1 (A) 29 percent of the total drug control  
2 budget expenditures for demand reduction pro-  
3 grams.

4 (B) 38 percent of the total drug control  
5 budget expenditures for domestic law enforce-  
6 ment.

7 (C) 33 percent of the total drug control  
8 budget expenditures for international drug  
9 interdiction efforts.

10 (7) In the late 1980's and early 1990's,  
11 counternarcotic efforts were successful, specifically  
12 in protecting the borders of the United States from  
13 penetration by illegal narcotics through increased  
14 seizures by the United States Coast Guard and  
15 other agencies, including a 302 percent increase in  
16 pounds of cocaine seized between 1987 and 1991.

17 (8) Limiting the availability of narcotics to  
18 drug traffickers in the United States had a promis-  
19 ing effect as illustrated by the decline of illicit drug  
20 use between 1988 and 1991, through a—

21 (A) 13 percent reduction in total drug use;

22 (B) 35 percent drop in cocaine use; and

23 (C) 16 percent decrease in marijuana use.

24 (9) In 1993, drug interdiction efforts in the  
25 transit zones were reduced due to an imbalance in

1 the national drug control strategy. This trend has  
2 continued through 1995 as shown by the following  
3 figures:

4 (A) 35 percent for demand reduction pro-  
5 grams.

6 (B) 53 percent for domestic law enforce-  
7 ment.

8 (C) 12 percent for international drug inter-  
9 diction efforts.

10 (10) Supply reduction efforts became a lower  
11 priority for the Administration and the seizures by  
12 the United States Coast Guard and other agencies  
13 decreased as shown by a 68 percent decrease in the  
14 pounds of cocaine seized between 1991 and 1996.

15 (11) Reductions in funding for comprehensive  
16 interdiction operations like OPERATION GATE-  
17 WAY, an initiative that encompassed all areas of  
18 interdiction and attempted to disrupt the operating  
19 methods of drug smugglers along the entire United  
20 States border, have created unprotected United  
21 States border areas which smugglers exploit to move  
22 their product into the United States.

23 (12) The result of this new imbalance in the  
24 national drug control strategy caused the drug situa-

1 tion in the United States to become a crisis with se-  
2 rious consequences including—

3 (A) doubling of drug-abuse-related arrests  
4 for minors between 1992 and 1996;

5 (B) 70 percent increase in overall drug use  
6 among children aged 12 to 17;

7 (C) 80 percent increase in drug use for  
8 graduating seniors since 1992;

9 (D) a sharp drop in the price of 1 pure  
10 gram of heroin from \$1,647 in 1992 to \$966 in  
11 February 1996; and

12 (E) a reduction in the street price of 1  
13 gram of cocaine from \$123 to \$104 between  
14 1993 and 1994.

15 (13) The percentage change in drug use since  
16 1992, among graduating high school students who  
17 used drugs in the past 12 months, has substantially  
18 increased—marijuana use is up 80 percent, cocaine  
19 use is up 80 percent, and heroin use is up 100 per-  
20 cent.

21 (b) STATEMENT OF POLICY.—It is the policy of the  
22 United States to—

23 (1) reduce the supply of drugs and drug use  
24 through an enhanced drug interdiction effort in the  
25 major drug transit countries, a comprehensive sup-

1       ply country eradication and crop substitution pro-  
2       gram, because a commitment of increased resources  
3       in international drug interdiction efforts will create  
4       a balanced national drug control strategy among de-  
5       mand reduction, law enforcement, and international  
6       drug interdiction efforts; and

7               (2) support policies and dedicate the resources  
8       necessary to reduce the flow of illegal drugs into the  
9       United States by not less than 80 percent by De-  
10      cember 31, 2001.

11 **TITLE I—ENHANCED SOURCE**  
12 **AND TRANSIT COUNTRY COV-**  
13 **ERAGE**

14 **SEC. 101. EXPANSION OF AIRCRAFT COVERAGE AND OPER-**  
15 **ATION IN SOURCE AND TRANSIT COUNTRIES.**

16       (a) DEPARTMENT OF THE TREASURY.—Funds are  
17 authorized to be appropriated for the Department of the  
18 Treasury for fiscal years 1999, 2000, and 2001 for the  
19 enhancement of air coverage and operation for drug source  
20 and transit countries, as follows:

21               (1) For procurement of 10 P-3B Early Warn-  
22       ing aircraft for the United States Customs Service  
23       to enhance overhead air coverage of drug source  
24       zone countries, the total amount of \$430,000,000.

1           (2) For the dedicated deployment of 10 P-3B  
2 Slick airplanes for the United States Customs Serv-  
3 ice to enhance overhead air coverage of the drug  
4 source zone, the total amount of \$150,000,000.

5           (3) For each of fiscal years 2000 and 2001 for  
6 operation and maintenance of 10 P-3B Early Warn-  
7 ing aircraft for the United States Customs Service  
8 to enhance overhead air coverage of drug source  
9 zone countries, \$23,500,000.

10          (4) For each of fiscal years 2000 and 2001 for  
11 personnel for the 10 P-3B Early Warning aircraft  
12 for the United States Customs Service to enhance  
13 overhead air coverage of drug source zone countries,  
14 \$12,500,000.

15          (5) For each of fiscal years 2000 and 2001 for  
16 operation and maintenance of 10 P-3B Slick air-  
17 planes for the United States Customs Service to en-  
18 hance overhead coverage of the drug source zone,  
19 \$23,500,000.

20          (6) For each of fiscal years 2000 and 2001 for  
21 personnel for the 10 P-3B Slick airplanes for the  
22 United States Customs Service to enhance overhead  
23 air coverage of drug source zone countries,  
24 \$12,500,000.



1           (7) For each of fiscal years 1999, 2000, and  
2           2001 for operation and maintenance for overhead air  
3           coverage for Colombia, \$6,000,000.

4           (8) For each of fiscal years 1999, 2000, and  
5           2001 for operation and maintenance for overhead air  
6           coverage for Bolivia, \$2,000,000.

7           (9) For each of fiscal years 1999, 2000, and  
8           2001 for operation and maintenance for overhead air  
9           coverage for Peru, \$6,000,000.

10          (10) For each of fiscal years 1999, 2000, and  
11          2001 for operation and maintenance for overhead  
12          coverage for the Caribbean and Eastern Pacific  
13          regions, \$25,000,000.

14          (b) DEPARTMENT OF DEFENSE.—

15               (1) Funds are authorized to be appropriated for  
16               the Department of Defense for fiscal years 1999,  
17               2000, and 2001 for the enhancement of air coverage  
18               for drug source and transit countries, as follows:

19                       (A) For purchase and for operation and  
20                       maintenance of 1 Schweizer observation aircraft  
21                       (to be piloted by pilots under contract with the  
22                       United States), the total amount of \$3,000,000,  
23                       of which—

24                               (i) \$1,500,000 is for procurement,  
25                               Defense-wide; and

1 (ii) \$500,000 for each such fiscal year  
2 is for operation and maintenance, Defense-  
3 wide.

4 (B) For purchase and for operation and  
5 maintenance of 2 Schweizer observation/spray  
6 aircraft (to be piloted by pilots under contract  
7 with the United States), the total amount of  
8 \$6,000,000, of which—

9 (i) \$3,000,000 is for procurement,  
10 Defense-wide; and

11 (ii) \$1,000,000 for each such fiscal  
12 year is for operation and maintenance, De-  
13 fense-wide.

14 (C) For each such fiscal year for operation  
15 and maintenance of 1 J-31 observation aircraft  
16 to provide reconnaissance in support of Colom-  
17 bian and Peruvian counterdrug intelligence  
18 needs and direct support for operations against  
19 river-coastal drug shipments and drug labs,  
20 \$4,000,000.

21 (D) For each such fiscal year for operation  
22 and maintenance of an airbase referred to in  
23 paragraph (2), \$1,000,000.

24 (2)(A) Using amounts appropriated pursuant to  
25 subparagraph (B), the Secretary of the Air Force

1 may acquire real property and carry out military  
2 construction projects in the amount of \$300,000,000  
3 to establish an airbase for use for support of coun-  
4 ternarcotics operations in the Southern Caribbean,  
5 Northern South America, and the Eastern Pacific,  
6 to be located between 90 degrees west longitude on  
7 the western boundary and 60 degrees west longitude  
8 on the eastern boundary and between the Equator  
9 for the southern boundary and the Tropic of Cancer  
10 for the northern boundary.

11 (B) Funds are authorized to be appropriated  
12 for fiscal years beginning after September 30, 1998,  
13 for military construction and land acquisition for an  
14 airbase referred to in subparagraph (A) in the total  
15 amount of \$300,000,000.

16 **SEC. 102. EXPANSION OF MARITIME COVERAGE AND OPER-**  
17 **ATION IN SOURCE AND TRANSIT COUNTRIES.**

18 Funds are authorized to be appropriated for the De-  
19 partment of Transportation for fiscal years 1999, 2000,  
20 and 2001 for the enhancement of United States Coast  
21 Guard maritime coverage and operation in drug source  
22 and transit countries, as follows:

23 (1) For construction of 6 United States Coast  
24 Guard medium endurance cutters, the total amount  
25 of \$289,000,000.

1           (2) For each such fiscal year for operation and  
2 maintenance of 10 10-meter rigid hull inflatable in-  
3 terceptor fast boats, \$500,000.

4           (3) For acquisition and construction of 7  
5 United States Coast Guard 87-foot maritime drug  
6 interdiction patrol boats, the total amount of  
7 \$30,390,000.

8           (4) For each such fiscal year for operation of  
9 7 United States Coast Guard 87-foot maritime drug  
10 interdiction patrol boats, \$4,510,000.

11           (5) For each such fiscal year for support, oper-  
12 ation, and maintenance of 1 United States Coast  
13 Guard PC-170, \$2,890,000.

14           (6) For each such fiscal year for operation and  
15 maintenance of 2 reactivated United States Coast  
16 Guard T-AGOS with C-41 suite for detection and  
17 monitoring, \$6,180,000.

18           (7) For acquisition and construction of 2 addi-  
19 tional United States Coast Guard T-AGOS, the  
20 total amount of \$9,740,000.

21 **SEC. 103. EXPANSION OF RADAR COVERAGE AND OPER-**  
22 **ATION IN SOURCE AND TRANSIT COUNTRIES.**

23 Funds are authorized to be appropriated for the De-  
24 partment of Defense for fiscal years 1999, 2000, and 2001

1 for the enhancement of radar coverage in drug source and  
2 transit countries, as follows:

3 (1) For each such fiscal year for operation and  
4 maintenance, Defense-wide, for establishment of  
5 Relocatable Over the Horizon Radar capability to  
6 provide radar coverage of the eastern Pacific area  
7 and South America, \$15,000,000.

8 (2) For restoration of aerostat coverage at  
9 Georgetown, Exuma, Bahamas, the total amount of  
10 \$13,500,000, of which—

11 (A) the total amount of \$4,500,000 is for  
12 procurement, Defense-wide; and

13 (B) \$3,000,000 for each such fiscal year is  
14 for operation and maintenance, Defense-wide.

15 (3) For each such fiscal year for operation and  
16 maintenance, Defense-wide, for establishment of  
17 ground-based radar coverage at Guantanamo Bay  
18 Naval Base, Cuba, \$300,000.

1 **TITLE II—ENHANCED ERADI-**  
2 **CATION AND INTERDICTION**  
3 **STRATEGY IN SOURCE COUN-**  
4 **TRIES**

5 **SEC. 201. ADDITIONAL ERADICATION RESOURCES FOR CO-**  
6 **LOMBIA.**

7 (a) DEPARTMENT OF STATE.—Funds are authorized  
8 to be appropriated for the Department of State for fiscal  
9 years 1999, 2000, and 2001 for the enhancement of drug-  
10 related eradication efforts in Colombia, as follows:

11 (1) For each such fiscal year for sustaining  
12 support of the helicopters and fixed wing fleet of the  
13 national police of Colombia, \$6,000,000.

14 (2) For the purchase of DC-3 transport air-  
15 craft for the national police of Colombia, the total  
16 amount of \$2,000,000.

17 (3) For acquisition of concertina wire and tun-  
18 neling detection systems at the La Picota prison of  
19 the national police of Colombia, the total amount of  
20 \$1,250,000.

21 (4) For the purchase of minigun systems for  
22 the national police of Colombia, the total amount of  
23 \$6,000,000.

24 (5) For the purchase of 6 UH-60L Black  
25 Hawk utility helicopters for the national police of

1 Colombia, the total amount of \$60,000,000 for pro-  
2 curement and an additional amount of \$12,000,000  
3 for each such fiscal year for operation, maintenance,  
4 and training.

5 (b) DEPARTMENT OF DEFENSE.—Funds are author-  
6 ized to be appropriated for the Department of Defense for  
7 fiscal years 1999, 2000, and 2001 for the enhancement  
8 of drug-related eradication efforts in Colombia, as follows:

9 (1) For procurement, Defense-wide, for upgrade  
10 of 50 UH-1H helicopters to the Huey II configura-  
11 tion equipped with miniguns for the use of the na-  
12 tional police of Colombia, the total amount of  
13 \$70,000,000.

14 (2) For each such fiscal year for operation and  
15 maintenance, Defense-wide, for forward deployment  
16 of 5 riverine operations maintenance platforms for  
17 the use of the Army of Colombia, \$2,000,000.

18 **SEC. 202. ADDITIONAL ERADICATION RESOURCES FOR**  
19 **PERU.**

20 (a) DEPARTMENT OF STATE.—Funds are authorized  
21 to be appropriated for the Department of State for fiscal  
22 years 1999, 2000, and 2001 for the establishment of a  
23 third drug interdiction site at Puerto Maldonado, Peru,  
24 to support air bridge and riverine missions for enhance-  
25 ment of drug-related eradication efforts in Peru, the total

1 amount of \$3,000,000, and an additional amount of  
2 \$1,000,000 for each of fiscal years 2000 and 2001 for  
3 operation and maintenance.

4 (b) DEPARTMENT OF DEFENSE.—

5 (1) IN GENERAL.—There are authorized to be  
6 appropriated for the Department of Defense for each  
7 of fiscal years 1999, 2000, and 2001, \$500,000 for  
8 operation and maintenance, Defense-wide, for en-  
9 hancement of drug interdiction efforts in Peru for  
10 support of multinational riverine and small boat  
11 maintenance training programs in Iquitos, Peru.

12 (2) STUDY.—The Secretary of Defense shall  
13 conduct a study of Peruvian counternarcotics air  
14 interdiction requirements and, not later than 90  
15 days after the date of enactment of this Act, submit  
16 to Congress a report on the results of the study. The  
17 study shall include a review of the Peruvian Air  
18 Force's current and future requirements for counter-  
19 narcotics air interdiction to complement the Peru-  
20 vian Air Force's A-37 capability. There is author-  
21 ized to be appropriated for the Department of De-  
22 fense such amounts as may be necessary for carry-  
23 ing out the study.



1 **SEC. 203. ADDITIONAL ERADICATION RESOURCES FOR BO-**  
2 **LIVIA.**

3 Funds are authorized to be appropriated for the De-  
4 partment of State for fiscal years 1999, 2000, and 2001  
5 for enhancement of drug-related eradication efforts in Bo-  
6 livia, as follows:

7 (1) For each such fiscal year for support of air  
8 operations of the Red Devils of Bolivia, \$1,000,000.

9 (2) For each such fiscal year for support of  
10 riverine operations of the Blue Devils of Bolivia,  
11 \$1,000,000.

12 (3) For each such fiscal year for support of  
13 coca eradication programs, \$1,000,000.

14 (4) For the procurement of 2 mobile x-ray ma-  
15 chines with maintenance support for placement  
16 along the Chapare highway, the total amount of  
17 \$5,000,000 and an additional amount of \$1,000,000  
18 for each such fiscal year for operation and mainte-  
19 nance.

20 **SEC. 204. ADDITIONAL ERADICATION RESOURCES FOR**  
21 **MEXICO.**

22 (a) IN GENERAL.—

23 (1) AUTHORITY TO PURCHASE HELICOPTERS.—

24 Contingent on the agreement of the Government of  
25 Mexico to approve full diplomatic immunity for Drug  
26 Enforcement Administration personnel serving in

1 Mexico with privileges granted to United States Gov-  
2 ernment officials to carry weapons necessary for the  
3 performance of their duties, the Secretary of State,  
4 subject to the availability of appropriations, shall  
5 purchase 6 Bell 212 high altitude helicopters des-  
6 ignated for opium eradication programs in the Mexi-  
7 can states of Guerrero, Jalisco, and Sinaloa, for en-  
8 hancement of drug-related eradication efforts in  
9 Mexico.

10 (2) AUTHORIZATION OF APPROPRIATIONS.—

11 There is authorized to be appropriated to the Sec-  
12 retary of State during the period beginning on Octo-  
13 ber 1, 1998, and on ending September 30, 2001,  
14 \$18,000,000 to carry out paragraph (1).

15 (b) SENSE OF CONGRESS.—It is the sense of Con-  
16 gress that—

17 (1) all United States law enforcement personnel  
18 serving in Mexico should be accorded the same sta-  
19 tus as diplomatic and consular personnel serving at  
20 United States posts in Mexico; and

21 (2) all Mexican narcotics law enforcement per-  
22 sonnel serving in the United States should be ac-  
23 corded the same diplomatic and consular status as  
24 Drug Enforcement Administration personnel serving  
25 in Mexico.

1 **SEC. 205. MISCELLANEOUS ADDITIONAL ERADICATION RE-**  
2 **SOURCES.**

3 Funds are authorized to be appropriated for the De-  
4 partment of State for fiscal years 1999, 2000, and 2001  
5 for enhanced precursor chemical control projects, in the  
6 total amount of \$500,000.

7 **SEC. 206. BUREAU OF INTERNATIONAL NARCOTICS AND**  
8 **LAW ENFORCEMENT AFFAIRS.**

9 (a) **QUALIFICATIONS FOR SERVICE.**—Notwithstand-  
10 ing any other provision of law, any individual serving in  
11 the position of assistant secretary in any department or  
12 agency of the Federal Government who has primary re-  
13 sponsibility for international narcotics control and law en-  
14 forcement, and the principal deputy of any such assistant  
15 secretary, shall have substantial professional qualifications  
16 in the fields of—

17 (1) management; and

18 (2) Federal law enforcement, or intelligence.

19 (b) **FOREIGN MILITARY SALES.**—

20 (1) **IN GENERAL.**—Notwithstanding any other  
21 provision of law, upon the receipt by the Department  
22 of State of a formal letter of request for any foreign  
23 military sales counternarcotics-related assistance  
24 from the head of any police, military, or other ap-  
25 propriate security agency official, the implementa-  
26 tion and processing of the counternarcotics foreign

1 military sales request shall be the sole responsibility  
2 of the Department of Defense, which is the tradi-  
3 tional lead agency in providing military equipment  
4 and supplies abroad.

5 (2) **ROLE OF STATE DEPARTMENT.**—The De-  
6 partment of State shall continue to have a consult-  
7 ative role with the Department of Defense in the  
8 processing of the request described in paragraph (1),  
9 after receipt of the letter of request, for all counter-  
10 narcotics-related foreign military sales assistance.

11 **SEC. 207. REPORT ON TRANSFERRING INTERNATIONAL**  
12 **NARCOTICS ASSISTANCE ACTIVITIES TO A**  
13 **UNITED STATES LAW ENFORCEMENT**  
14 **AGENCY.**

15 (a) **SENSE OF CONGRESS.**—It is the sense of Con-  
16 gress that the responsiveness and effectiveness of inter-  
17 national narcotics assistance activities under the Depart-  
18 ment of State have been severely hampered due, in part,  
19 to the lack of law enforcement expertise by responsible  
20 personnel in the Department of State.

21 (b) **REPORT REQUIREMENT.**—

22 (1) **IN GENERAL.**—Not later than 6 months  
23 after the date of enactment of this Act, the Director  
24 of National Drug Control Policy shall prepare and

1 submit to the appropriate committees a report,  
2 which shall—

3 (A) evaluate the responsiveness and effec-  
4 tiveness of international narcotics assistance ac-  
5 tivities under the Department of State during  
6 the preceding 2 fiscal years; and

7 (B) assesses of the feasibility costs and  
8 steps needed to achieve a transfer of the Bu-  
9 reau of International Narcotics and Law En-  
10 forcement Affairs of the Department of State to  
11 the Drug Enforcement Administration.

12 (2) RECOMMENDATION AND EXPLANATION.—

13 The study submitted under paragraph (1) shall in-  
14 clude the recommendation of the Director and de-  
15 tailed explanatory statement regarding whether the  
16 overseas activities of the Bureau of International  
17 Narcotics and Law Enforcement Affairs of the De-  
18 partment of State should be transferred to the Drug  
19 Enforcement Administration.

20 (3) AUTHORIZATION OF APPROPRIATIONS.—

21 There is authorized to be appropriated to the Office  
22 on National Drug Control Policy \$500,000 to carry  
23 out the study under this section.

24 (c) DEFINITIONS.—In this section, the term “appro-  
25 priate committees” means—

1           (1) the Committees on Appropriations, Armed  
2           Services, Foreign Relations, and the Judiciary of the  
3           Senate;

4           (2) the Committees on Appropriations, Inter-  
5           national Relations, National Security, and the Judi-  
6           ciary of the House of Representatives; and

7           (3) the Select Committees on Intelligence of the  
8           House of Representatives and the Senate.

9           **TITLE III—ENHANCED ALTER-**  
10           **NATIVE CROP DEVELOPMENT**  
11           **SUPPORT IN SOURCE ZONE**

12           **SEC. 301. ALTERNATIVE CROP DEVELOPMENT SUPPORT.**

13           Funds are authorized to be appropriated for the  
14           United States Agency for International Development for  
15           fiscal years 1999, 2000, and 2001 for alternative develop-  
16           ment programs, as follows:

17           (1) For startup costs of programs in the  
18           Guaviare, Putumayo, and Caqueta regions in Colom-  
19           bia, the total amount of \$5,000,000 and an addi-  
20           tional amount of \$5,000,000 for each of fiscal years  
21           2000 and 2001 for operation and maintenance costs.

22           (2) For each of fiscal years 1999, 2000, and  
23           2001 for enhanced programs in the Ucayali,  
24           Apurimac, and Huallaga Valley regions in Peru,  
25           \$50,000,000.

1           (3) For each of fiscal years 1999, 2000, and  
2           2001 for enhanced programs in the Chapare and  
3           Yungas regions in Bolivia, \$5,000,000.

4 **TITLE IV—ENHANCED INTER-**  
5 **NATIONAL LAW ENFORCE-**  
6 **MENT TRAINING**

7 **SEC. 401. ENHANCED INTERNATIONAL LAW ENFORCEMENT**  
8 **ACADEMY TRAINING.**

9           (a) ENHANCED INTERNATIONAL LAW ENFORCE-  
10 MENT ACADEMY TRAINING.—Funds are authorized to be  
11 appropriated for the Department of Justice for fiscal years  
12 1999, 2000, and 2001 for the establishment and operation  
13 of international law enforcement academies to carry out  
14 law enforcement training activities, as follows:

15           (1) For the establishment and operation of an  
16 academy, which shall serve Latin America and the  
17 Caribbean, the total amount of \$3,000,000 and an  
18 additional amount of \$1,200,000 for each of fiscal  
19 years 2000 and 2001 for operation and maintenance  
20 costs.

21           (2) For the establishment and operation of an  
22 academy in Bangkok, Thailand, which shall serve  
23 Asia, the total amount of \$2,000,000 and an addi-  
24 tional amount of \$1,200,000 for each of fiscal years  
25 2000 and 2001 for operation and maintenance costs.

1           (3) For each such fiscal year for the establish-  
2           ment and operation of an academy in South Africa,  
3           which shall serve Africa, \$1,200,000.

4           (b) MARITIME LAW ENFORCEMENT TRAINING CEN-  
5           TER.—Funds are authorized to be appropriated for the  
6           Department of Transportation and the Department of the  
7           Treasury for fiscal years 1999, 2000, and 2001 for the  
8           joint establishment, operation, and maintenance in San  
9           Juan, Puerto Rico, of a center for training law enforce-  
10          ment personnel of countries located in the Latin American  
11          and Caribbean regions in matters relating to maritime law  
12          enforcement, including customs-related ports management  
13          matters, as follows:

14           (1) For each such fiscal year for funding by the  
15          Department of Transportation, \$1,500,000.

16           (2) For each such fiscal year for funding by the  
17          Department of the Treasury, \$1,500,000.

18          (c) UNITED STATES COAST GUARD INTERNATIONAL  
19          MARITIME TRAINING VESSEL.—Funds are authorized to  
20          be appropriated for the Department of Transportation for  
21          fiscal years 1999, 2000, and 2001 for the establishment,  
22          operation, and maintenance of maritime training vessels,  
23          as follows:

24           (1) For a vessel for international maritime  
25          training, which shall visit participating Latin Amer-



1      ican and Caribbean nations on a rotating schedule  
2      in order to provide law enforcement training and to  
3      perform maintenance on participating national as-  
4      sets, the total amount of \$7,500,000.

5           (2) For each such fiscal year for support of the  
6      United States Coast Guard Balsam Class Buoy Ten-  
7      der training vessel, \$2,500,000.

8      **SEC. 402. ENHANCED UNITED STATES DRUG ENFORCE-**  
9    **MENT INTERNATIONAL TRAINING.**

10       (a) MEXICO.—Funds are authorized to be appro-  
11      priated for the Department of Justice for fiscal years  
12      1999, 2000, and 2001 for substantial exchanges for Mexi-  
13      can judges, prosecutors, and police, in the total amount  
14      of \$2,000,000 for each such fiscal year.

15       (b) BRAZIL.—Funds are authorized to be appro-  
16      priated for the Department of Justice for fiscal years  
17      1999, 2000, and 2001 for enhanced support for the Bra-  
18      zilian Federal Police Training Center, in the total amount  
19      of \$1,000,000 for each such fiscal year.

20       (c) PANAMA.—

21           (1) IN GENERAL.—Funds are authorized to be  
22      appropriated for the Department of Defense for fis-  
23      cal years 1999, 2000, and 2001 for operation and  
24      maintenance, Defense-wide, for locating and operat-  
25      ing Coast Guard and Navy assets so as to strength-

1       en the capability of the Coast Guard of Panama to  
2       patrol the Atlantic and Pacific coasts of Panama for  
3       drug enforcement and interdiction activities, in the  
4       total amount of \$1,000,000 for each such fiscal  
5       year.

6               (2) ELIGIBILITY TO RECEIVE TRAINING.—Not-  
7       withstanding any other provision of law, members of  
8       the national police of Panama shall be eligible to re-  
9       ceive training through the International Military  
10       Education Training program.

11       (d) VENEZUELA.—There are authorized to be appro-  
12       priated for the Department of Defense for each of fiscal  
13       years 1999, 2000, and 2001, \$1,000,000 for operation  
14       and maintenance, Defense-wide, for support for the Ven-  
15       ezuelan Joint National Guard and Judicial Technical Po-  
16       lice Counterdrug Intelligence Center.

17       (e) ECUADOR.—Funds are authorized to be appro-  
18       priated for the Department of Transportation and the De-  
19       partment of the Treasury for each of fiscal years 1999,  
20       2000, and 2001 for the buildup of local coast guard and  
21       port control in Guayaquil and Esmeraldas, Ecuador, as  
22       follows:

23               (1) For each such fiscal year for the Depart-  
24       ment of Transportation, \$500,000.

1           (2) For each such fiscal year for the Depart-  
2           ment of the Treasury, \$500,000.

3           (f) HAITI AND THE DOMINICAN REPUBLIC.—Funds  
4           are authorized to be appropriated for the Department of  
5           the Treasury for each of fiscal years 1999, 2000, and  
6           2001, \$500,000 for the buildup of local coast guard and  
7           port control in Haiti and the Dominican Republic.

8           (g) CENTRAL AMERICA.—There are authorized to be  
9           appropriated for the Department of the Treasury for each  
10          of fiscal years 1999, 2000, and 2001, \$12,000,000 for the  
11          buildup of local coast guard and port control in Belize,  
12          Costa Rica, El Salvador, Guatemala, Honduras, and Nica-  
13          ragua.

14   **SEC. 403. PROVISION OF NONLETHAL EQUIPMENT TO FOR-**  
15                   **EIGN LAW ENFORCEMENT ORGANIZATIONS**  
16                   **FOR COOPERATIVE ILLICIT NARCOTICS CON-**  
17                   **TROL ACTIVITIES.**

18          (a) IN GENERAL.—The Administrator of the Drug  
19          Enforcement Administration, in consultation with the Sec-  
20          retary of State, may transfer or lease not more than  
21          \$250,000 worth of nonlethal equipment to foreign law en-  
22          forcement organizations for the purpose of establishing  
23          and carrying out cooperative illicit narcotics control activi-  
24          ties.

1 (b) ADDITIONAL REQUIREMENT.—The Adminis-  
2 trator shall provide for the maintenance and repair of any  
3 equipment transferred or leased under subsection (a).

4 **TITLE V—ENHANCED DRUG**  
5 **TRANSIT AND SOURCE ZONE**  
6 **LAW ENFORCEMENT OPER-**  
7 **ATIONS AND EQUIPMENT**

8 **SEC. 501. INCREASED FUNDING FOR OPERATIONS AND**  
9 **EQUIPMENT.**

10 (a) DRUG ENFORCEMENT ADMINISTRATION.—Funds  
11 are authorized to be appropriated for the Drug Enforce-  
12 ment Administration for fiscal years 1999, 2000, and  
13 2001 for enhancement of counternarcotic operations in  
14 drug transit and source countries, as follows:

15 (1) For support of the Merlin program, the  
16 total amount of \$8,272,000.

17 (2) For support of the intercept program, the  
18 total amount of \$4,500,000.

19 (3) For support of the Narcotics Enforcement  
20 Data Retrieval System, the total amount of  
21 \$2,400,000.

22 (4) For support of the Caribbean Initiative, the  
23 total amount of \$3,515,000.

24 (5) For the hire of special agents, administra-  
25 tive and investigative support personnel, and intel-

1       ligence analysts for overseas assignments in foreign  
2       posts, the total amount of \$40,213,000.

3       (b) DEPARTMENT OF TRANSPORTATION.—Funds are  
4       authorized to be appropriated for the Department of  
5       Transportation for fiscal years 1999, 2000, and 2001 for  
6       enhancement of United States Coast Guard  
7       counternarcotic operations in drug transit and source  
8       countries, as follows:

9               (1) For enhancement of Forward Looking  
10       Infra-Red and Global Positioning Systems capability  
11       for the United States Coast Guard and Blackhawk  
12       helicopters, the total amount of \$2,100,000.

13              (2) For each such fiscal year for increased  
14       HH-65A patrol hours, \$2,100,000.

15              (3) For each such fiscal year for increased HC-  
16       130 patrol hours, \$830,000.

17              (4) For each such fiscal year for increased  
18       United States Coast Guard patrol boat hours and  
19       support, \$7,480,000.

20              (5) For installation of satellite communications  
21       systems on 110-foot patrol boats, the total amount  
22       of \$12,780,000.

23              (6) For installation of Forward Looking Infra-  
24       Red on United States Coast Guard HU-25 maritime  
25       patrol aircraft, the total amount of \$9,000,000.

1           (7) For each such fiscal year for operation and  
2 maintenance support of 10 United States Coast  
3 Guard aircraft in the transit zone ending 1 year  
4 after the date of enactment of this Act,  
5 \$10,000,000.

6           (8) For each such fiscal year for restoration  
7 and maintenance of United States Coast Guard  
8 “Frontier Lance”, by positioning additional United  
9 States Navy assets at Barahona, Dominican Republic,  
10 and Cayes, Haiti, \$1,000,000.

11           (9) For increased spending for international law  
12 enforcement training, the total amount of  
13 \$1,500,000.

14           (10) For 3 HU-25 maritime patrol aircraft, the  
15 total amount of \$4,610,000 for activation and an  
16 additional amount of \$1,000,000 for each such fiscal  
17 year for operation and maintenance.

18           (c) DEPARTMENT OF DEFENSE.—Funds are author-  
19 ized to be appropriated for the Department of Defense for  
20 fiscal years 1999, 2000, and 2001 for the enhancement  
21 of counternarcotics operations in drug source and transit  
22 countries, as follows:

23           (1) For operation and maintenance, Defense-  
24 wide, for deployment of intelligent acoustic detection

1 buoys in the Florida Straits and Bahamas, the total  
2 amount of \$1,000,000.

3 (2) For each such fiscal year for operation and  
4 maintenance, Defense-wide for positioning Navy as-  
5 sets at Barahona, Dominican Republic, and Les  
6 Cayes, Haiti, to restore and maintain Operation  
7 Frontier Lance of the Coast Guard, \$1,000,000.

8 (3) For operation and maintenance, Defense-  
9 wide, for a nonlethal technology program to enhance  
10 countermeasures against the threat of transportation  
11 of drugs by so-called Go-Fast boats, the total  
12 amount of \$2,100,000.

13 (4) For each such fiscal year, for operation and  
14 maintenance, Defense-wide, \$2,000,000, for consoli-  
15 dation, at a Department of Defense facility, Key  
16 West, Florida, of the following facilities:

17 (A) The Joint Interagency Task Force,  
18 East, Key West, Florida.

19 (B) The Joint Interagency Task Force,  
20 West, Alameda, California.

21 (C) The Joint Interagency Task Force,  
22 South, Panama City, Panama.

23 (D) The Joint Task Force 6, El Paso,  
24 Texas.

1           (5) For procurement, Defense-wide, for en-  
2           hancement of Forward Looking Infra-Red and Glob-  
3           al Positioning Systems capability for the Depart-  
4           ment of Defense for Blackhawk helicopters used in  
5           Operation The Bahamas, Turks and Caicos, the  
6           total amount of \$3,200,000.

7           (d) DEPARTMENT OF STATE.—Funds are authorized  
8           to be appropriated for the Department of State for fiscal  
9           year 1999, 2000, and 2001 for the deployment of commer-  
10          cial unclassified intelligence and imaging data and a Pas-  
11          sive Coherent Location System for counternarcotics and  
12          interdiction purposes in the Western Hemisphere, the  
13          total amount of \$20,000,000.

14          (e) DEPARTMENT OF THE TREASURY.—Funds are  
15          authorized to be appropriated for the United States Cus-  
16          toms Service for fiscal years 1999, 2000, and 2001 for  
17          enhancement of counternarcotic operations in drug transit  
18          and source countries, as follows:

19                (1) For refurbishment of 30 interceptor and  
20                Blue Water Platform vessels in the Caribbean mari-  
21                time fleet, the total amount of \$3,500,000.

22                (2) For purchase of 9 new interceptor vessels in  
23                the Caribbean maritime fleet, the total amount of  
24                \$2,000,000.



1           (3) For the hire and training of 25 special  
2 agents for maritime operations in the Caribbean, the  
3 total amount of \$2,500,000.

4           (4) For purchase of 60 automotive vehicles for  
5 ground use in South Florida, \$1,500,000.

6           (5) For each such fiscal year for operation and  
7 maintenance support for 10 United States Customs  
8 Service Citations Aircraft to be dedicated for the  
9 source and transit zone, the total amount of  
10 \$10,000,000.

11           (6) For purchase of 5 CTX-5000 x-ray ma-  
12 chines to enhance detection capabilities with respect  
13 to narcotics, explosives, and currency, the total  
14 amount of \$7,000,000.

15 **SEC. 502. SENSE OF CONGRESS REGARDING PRIORITY OF**  
16 **DRUG INTERDICTION AND COUNTER-DRUG**  
17 **ACTIVITIES.**

18           It is the sense of Congress that the Secretary of De-  
19 fense should revise the Global Military Force Policy of the  
20 Department of Defense in order—

21           (1) to treat the international drug interdiction  
22 and counter-drug activities of the Department as a  
23 military operation other than war, thereby elevating  
24 the priority given such activities under the Policy to  
25 the next priority below the priority given to war

1 under the Policy and to the same priority as is given  
2 to peacekeeping operations under the Policy; and

3 (2) to allocate the assets of the Department to  
4 drug interdiction and counter-drug activities in ac-  
5 cordance with the priority given those activities.

6 **TITLE VI—RELATIONSHIP TO**  
7 **OTHER LAWS**

8 **SEC. 601. AUTHORIZATIONS OF APPROPRIATIONS.**

9 The funds authorized to be appropriated for any de-  
10 partment or agency of the Federal Government for fiscal  
11 years 1999, 2000, or 2001 by this Act are in addition to  
12 funds authorized to be appropriated for that department  
13 or agency for fiscal year 1999, 2000, or 2001 by any other  
14 provision of law.

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