## <sup>105TH CONGRESS</sup> 2D SESSION H.R.4326

To transfer administrative jurisdiction over certain Federal lands located within or adjacent to the Rogue River National Forest and to clarify the authority of the Bureau of Land Management to sell and exchange other Federal lands in Oregon.

### IN THE HOUSE OF REPRESENTATIVES

JULY 24, 1998

Mr. SMITH of Oregon introduced the following bill; which was referred to the Committee on Resources

### A BILL

- To transfer administrative jurisdiction over certain Federal lands located within or adjacent to the Rogue River National Forest and to clarify the authority of the Bureau of Land Management to sell and exchange other Federal lands in Oregon.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the
5 "Oregon Public Lands Transfer and Protection Act of
6 1998".

1 (b) TABLE OF CONTENTS.—The table of contents of

2 this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—ROGUE RIVER NATIONAL FOREST TRANSFERS

Sec. 101. Land transfers involving Rogue River National Forest and other public lands in Oregon.

### TITLE II—PROTECTION OF OREGON AND CALIFORNIA RAILROAD GRANT LANDS

- Sec. 201. Definitions.
- Sec. 202. No net loss of O&C lands, CBWR lands, and public domain lands.
- Sec. 203. Modifications to sales authority.
- Sec. 204. Modifications to exchange authority.
- Sec. 205. Administration of lands acquired in geographic area; redesignation of public domain lands.
- Sec. 206. Relationship to Umpqua land exchange authority.

# 3 TITLE I—ROGUE RIVER 4 NATIONAL FOREST TRANSFERS

5 SEC. 101. LAND TRANSFERS INVOLVING ROGUE RIVER NA-

6 TIONAL FOREST AND OTHER PUBLIC LANDS
7 IN OREGON.

8 (a) TRANSFER FROM PUBLIC DOMAIN TO NATIONAL
9 FOREST.—

10 LAND TRANSFER.—The public domain (1)11 lands depicted on the map entitled "BLM/Rogue 12 River N.F. Administrative Jurisdiction Transfer" 13 and dated April 28, 1998, consisting of approxi-14 mately 2,058 acres within the external boundaries of 15 Rogue River National Forest in the State of Oregon 16 are hereby added to and made a part of Rogue River 17 National Forest.

1 (2) Administrative jurisdiction.—Adminis-2 trative jurisdiction over the lands described in para-3 graph (1) is hereby transferred from the Secretary 4 of the Interior to the Secretary of Agriculture. Sub-5 ject to valid existing rights, the Secretary of Agri-6 culture shall manage such lands as part of Rogue 7 River National Forest in accordance with the Act of 8 March 1, 1911 (commonly known as the Weeks 9 Law), and under the laws, rules, and regulations ap-10 plicable to the National Forest System.

11 (b) TRANSFER FROM NATIONAL FOREST TO PUBLIC12 DOMAIN.—

13 (1) LAND TRANSFER.—The Federal lands de-14 picted on the map entitled "BLM/Rogue River N.F. 15 Administrative Jurisdiction Transfer" and dated 16 April 28, 1998, consisting of approximately 1,632 17 acres within the external boundaries of Rogue River 18 National Forest, are hereby transferred to unre-19 served public domain status, and their status as part 20 of Rogue River National Forest and the National 21 Forest System is hereby revoked.

(2) ADMINISTRATIVE JURISDICTION.—Administrative jurisdiction over the lands described in paragraph (1) is hereby transferred from the Secretary
of Agriculture to the Secretary of the Interior. Sub-

ject to valid existing rights, the Secretary of the In terior shall administer such lands under the laws,
 rules, and regulations applicable to unreserved pub lic domain lands.

5 (c) RESTORATION OF STATUS OF CERTAIN NA6 TIONAL FOREST LANDS AS REVESTED RAILROAD GRANT
7 LANDS.—

8 (1) RESTORATION OF EARLIER STATUS.—The 9 Federal lands depicted on the map entitled "BLM/ 10 Rogue River N.F. Administrative Jurisdiction Transfer" and dated April 28, 1998, consisting of 11 12 approximately 4,298 acres within the external 13 boundaries of Rogue River National Forest, are 14 hereby restored to the status of revested Oregon and 15 California Railroad grant lands, and their status as 16 part of Rogue River National Forest and the Na-17 tional Forest System is hereby revoked.

18 (2) Administrative jurisdiction.—Adminis-19 trative jurisdiction over the lands described in para-20 graph (1) is hereby transferred from the Secretary 21 of Agriculture to the Secretary of the Interior. Sub-22 ject to valid existing rights, the Secretary of the In-23 terior shall administer such lands under the Act of 24 August 28, 1937 (43 U.S.C. 1181a et seq.), and 25 other laws, rules, and regulations applicable to revested Oregon and California Railroad grant lands
 under the administrative jurisdiction of the Sec retary of the Interior.

4 (d) Addition of Certain Revested Railroad5 Grant Lands to National Forest.—

6 (1) LAND TRANSFER.—The revested Oregon 7 and California Railroad grant lands depicted on the 8 map entitled "BLM/Rogue River N.F. Administra-9 tive Jurisdiction Transfer" and dated April 28, 1998, consisting of approximately 960 acres within 10 11 the external boundaries of Rogue River National 12 Forest, are hereby added to and made a part of 13 Rogue River National Forest.

14 (2) Administrative jurisdiction.—Adminis-15 trative jurisdiction over the lands described in para-16 graph (1) is hereby transferred from the Secretary 17 of the Interior to the Secretary of Agriculture. Sub-18 ject to valid existing rights, the Secretary of Agri-19 culture shall manage such lands as part of the 20 Rogue River National Forest in accordance with the 21 Act of March 1, 1911 (commonly known as the Weeks Law), and under the laws, rules, and regula-22 23 tions applicable to the National Forest System.

24 (3) DISTRIBUTION OF RECEIPTS.—Notwith-25 standing the sixth paragraph under the heading

"FOREST SERVICE" in the Act of May 23, 1908 and
 section 13 of the Act of March 1, 1911 (16 U.S.C.
 500), revenues derived from the lands described in
 paragraph (1) shall be distributed in accordance
 with the Act of August 28, 1937 (43 U.S.C. 1181a
 et seq.).

7 (e) BOUNDARY ADJUSTMENT.—The boundaries of 8 Rogue River National Forest are hereby adjusted to en-9 compass the lands transferred to the administrative juris-10 diction of the Secretary of Agriculture under this section 11 and to exclude private property interests adjacent to the 12 exterior boundaries of Rogue River National Forest, as de-13 picted on the map entitled "Rogue River National Forest Boundary Adjustment" and dated April 28, 1998. 14

(f) MAPS.—Within 60 days after the date of the enactment of this Act, the maps referred to in this section
shall be available for public inspection in the office of the
Chief of the Forest Service.

(g) MISCELLANEOUS REQUIREMENTS.—As soon as
practicable after the date of the enactment of this Act,
the Secretary of the Interior and the Secretary of Agriculture shall revise the public land records relating to the
lands transferred under this section to reflect the administrative, boundary, and other changes made by this section.
The Secretaries shall publish in the Federal Register ap-

| 1  | propriate notice to the public of the changes in administra- |
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| 2  | tive jurisdiction made by this section with regard to lands  |
| 3  | described in this section.                                   |
| 4  | TITLE II-PROTECTION OF OR-                                   |
| 5  | EGON AND CALIFORNIA RAIL-                                    |
| 6  | ROAD GRANT LANDS   |
| 7  | SEC. 201. DEFINITIONS.                                       |
| 8  | For purposes of this title:                                  |
| 9  | (1) O&C LANDS.—The term "O&C lands"                          |
| 10 | means the lands that—  |
| 11 | (A) revested in the United States under                      |
| 12 | the Act of June 9, 1916 (Chapter 137; 39 Stat.               |
| 13 | 218), commonly known as Oregon and Califor-                  |
| 14 | nia Railroad grant lands; and                                |
| 15 | (B) are managed by the Secretary of the                      |
| 16 | Interior through the Bureau of Land Manage-                  |
| 17 | ment under the Act of August $28$ , $1937$ ( $43$            |
| 18 | U.S.C. 1181a et seq.).                                       |
| 19 | (2) CBWR LANDS.—The term "CBWR lands"                        |
| 20 | means the lands that—  |
| 21 | (A) were reconveyed to the United States                     |
| 22 | under the Act of February 26, 1919 (Chapter                  |
| 23 | 47; 40 Stat. 1179), commonly known as Coos                   |
| 24 | Bay Wagon Road grant lands; and                              |

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(B) are managed by the Secretary of the Interior through the Bureau of Land Management under the Act of August 28, 1937 (43 U.S.C. 1181a et seq.).

5 (3) PUBLIC DOMAIN LANDS.—The term "public
6 domain lands" has the meaning given the term
7 "public lands" in the Federal Land Policy and Man8 agement Act of 1976 (43 U.S.C. 1701 et seq.), ex9 cept that the term does not include O&C lands and
10 CBWR lands.

11 (4) GEOGRAPHIC AREA.—The term "geographic 12 area" means all lands in the State of Oregon located 13 within the boundaries of the Bureau of Land Man-14 agement's Medford District, Roseburg District, Eu-15 gene District, Salem District, Coos Bay District, 16 and Klamath Resource Area of the Lakeview Dis-17 trict, as those districts and that resource area were 18 constituted on January 1, 1998.

19 (5) SECRETARY.—The term "Secretary" means20 the Secretary of the Interior.

(6) TIMBERLANDS.—The term "timberlands"
means lands identified as timberlands in any land
use plan under the Federal Land Policy and Management Act of 1976 (16 U.S.C. 1701–1782).

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## SEC. 202. NO NET LOSS OF O&C LANDS, CBWR LANDS, AND PUBLIC DOMAIN LANDS.

3 In carrying out sales, purchases, and exchanges of lands located in the geographic area, the Secretary shall 4 5 ensure that upon the expiration of the 10-year period beginning on the date of the enactment of this Act, and of 6 7 each 10-year period thereafter, the total number of acres of O&C lands and CBWR lands in the geographic area, 8 9 and the total number of acres of O&C lands, CBWR lands, and public domain lands in the geographic area that are 10 11 available for timber harvesting, are not less than the number of acres of such lands on the date of the enactment 12 of this Act. 13

#### 14 SEC. 203. MODIFICATIONS TO SALES AUTHORITY.

(a) LIMITATION ON LANDS TO BE SOLD.—Notwithstanding any other sales authority of the Secretary, the
Secretary may not sell any O&C lands, CBWR lands, or
public domain lands within the geographic area that are
located within—

- 20 (1) a congressionally designated wilderness21 area;
- (2) the national wild and scenic river system; or
  (3) an area designated by the Secretary under
  the Federal Land Policy and Management Act of
  1976 (43 U.S.C. 1701 et seq.) to be an area of critical environmental concern.

(b) PRICE; PROCEDURES.—Notwithstanding any
 other sales authority of the Secretary, the Secretary shall
 make all sales of O&C lands, CBWR lands, public domain
 lands within the geographic area—

5 (1) at a price that is not less than the fair mar6 ket value of the lands sold, as determined by the
7 Secretary; and

8 (2) by competitive public bidding, under proce-9 dures established by the Secretary that ensure ade-10 quate notice to owners of land adjoining the land 11 proposed for sale, to local governments in the vicin-12 ity of the land proposed for sale, and to the State 13 of Oregon.

### 14 SEC. 204. MODIFICATIONS TO EXCHANGE AUTHORITY.

(a) LIMITATION ON FEDERAL LANDS TO BE EXCHANGED.—Notwithstanding any other exchange authority of the Secretary, the Secretary may not exchange out
of Federal ownership any O&C lands, CBWR lands, or
public domain lands within the geographic area that are
located within—

21 (1) a congressionally designated wilderness
22 area;

(2) the national wild and scenic river system; or
(3) an area designated by the Secretary under
the Federal Land Policy and Management Act of

1976 (43 U.S.C. 1701 et seq.) to be an area of criti cal environmental concern.

3 (b) LIMITATION ON NON-FEDERAL LANDS AC4 QUIRED.—Notwithstanding any other exchange authority
5 of the Secretary, all non-Federal lands acquired by the
6 Secretary in an exchange for O&C lands, CBWR lands,
7 or public domain lands within the geographic area must
8 be located within the geographic area.

9 (c) PROCEDURES.—The Secretary shall establish pro10 cedures for exchanges out of Federal ownership of O&C
11 lands, CBWR lands, and public domain lands within the
12 geographic area, including—

13 (1) procedures for valuing the lands exchanged;14 and

(2) procedures that ensure adequate notice of
proposed exchanges to local governments in the vicinity of all lands to be exchanged and to the State
of Oregon.

(d) REQUIREMENTS FOR VALUE OF EXCHANGED
LANDS.—Notwithstanding any other exchange authority
of the Secretary, the Secretary may not exchange out of
Federal ownership O&C lands, CBWR lands, or public domain lands within the geographic area if the fair market
value of the lands received by the United States in the
exchange—

(1) is less than 75 percent of the fair market
 value of the lands conveyed by the United States in
 the exchange; or

4 (2) is greater than 125 percent of the fair mar5 ket value of the lands conveyed by the United States
6 in the exchange.

7 (e) EQUALIZATION PAYMENTS.—The Secretary, as 8 necessary to ensure that the total value received by the 9 United States in an exchange out of Federal ownership 10 of O&C lands, CBWR lands, or public domain lands within 11 the geographic area is equal to the total value conveyed 12 by the United States in the exchange, shall—

(1) use otherwise available amounts to pay, to
the person from whom lands are acquired by the
United States in the exchange, the difference between the value of the lands received by the United
States and the value of the lands conveyed by the
United States; or

(2) require that person to pay that difference tothe United States.

21 SEC. 205. ADMINISTRATION OF LANDS ACQUIRED IN GEO22 GRAPHIC AREA; REDESIGNATION OF PUBLIC
23 DOMAIN LANDS.

(a) ACQUIRED LANDS.—All lands in the geographicarea acquired by the United States and managed by the

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| 1  | Secretary through the Bureau of Land Management after        |
| 2  | the date of the enactment of this Act shall for all purposes |
| 3  | have the same status, be administered, and be otherwise      |
| 4  | treated as O&C lands.  |
| 5  | (b) Redesignation of Public Domain Lands for                 |
| 6  | TREATMENT AS REVESTED LANDS.—                                |
| 7  | (1) LANDS DESIGNATED.—Not later than Sep-                    |
| 8  | tember 30, 1999, the Secretary shall—                        |
| 9  | (A) designate, for treatment as O&C lands                    |
| 10 | under paragraph (2), all public domain lands in              |
| 11 | the geographic area that, on the date of the en-             |
| 12 | actment of this Act, are timberlands; and                    |
| 13 | (B) notify the Congress of that designa-                     |
| 14 | tion.  |
| 15 | (2) TREATMENT OF REDESIGNATED LANDS.—                        |
| 16 | Lands designated by the Secretary under paragraph            |
| 17 | (1) shall for all purposes have the same status, be          |
| 18 | administered, and be otherwise treated as O&C                |
| 19 | lands.   |
| 20 | (3) REVENUE DISTRIBUTION.—(A) Notwith-                       |
| 21 | standing paragraphs $(1)$ and $(2)$ , revenues that are      |
| 22 | produced on or before September 30, 2003, on lands           |
| 23 | designated by the Secretary under paragraph $(1)$            |
| 24 | shall be distributed according to provisions of law in       |
| 25 | effect immediately before the enactment of this Act.         |
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| 1  | (B) Notwithstanding paragraphs (1) and (2),   |
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| 2  | revenues that are produced after September 30,  |
| 3  | 2003, on lands designated by the Secretary under  |
| 4  | paragraph (1) and that are available to counties  |
| 5  | pursuant to the Act of August 28, 1937 (43 U.S.C.   |
| 6  | 1181a et seq.), shall be disbursed to the Association   |
| 7  | of Oregon and California Land Grant Counties, for   |
| 8  | redistribution, after deducting a reasonable sum for  |
| 9  | costs of administration, as follows:  |
| 10   | (i) 92 percent shall be redistributed to  |
| 11   | counties entitled to payments under the Act of  |
| 12   | August 28, 1937 (43 U.S.C. 1181a et seq.), in   |
| 13   | the same proportion as other payments under   |
|  |   |
| 14   | that Act.   |
| 14<br>15   | that Act.<br>(ii) 8 percent shall be redistributed to   |
|  |   |
| 15   | (ii) 8 percent shall be redistributed to  |
| 15<br>16   | (ii) 8 percent shall be redistributed to counties entitled to payments under section 3 of   |
| 15<br>16<br>17   | (ii) 8 percent shall be redistributed to<br>counties entitled to payments under section 3 of<br>the Act of July 31, 1947 (chapter 4306; 30  |
| 15<br>16<br>17<br>18   | <ul><li>(ii) 8 percent shall be redistributed to counties entitled to payments under section 3 of the Act of July 31, 1947 (chapter 4306; 30 U.S.C. 603), and the fifth proposition of section</li></ul>  |
| 15<br>16<br>17<br>18<br>19   | <ul> <li>(ii) 8 percent shall be redistributed to counties entitled to payments under section 3 of the Act of July 31, 1947 (chapter 4306; 30 U.S.C. 603), and the fifth proposition of section 4 of the Act of February 14, 1859 (chapter</li> </ul>   |
| 15<br>16<br>17<br>18<br>19<br>20   | <ul> <li>(ii) 8 percent shall be redistributed to counties entitled to payments under section 3 of the Act of July 31, 1947 (chapter 4306; 30 U.S.C. 603), and the fifth proposition of section 4 of the Act of February 14, 1859 (chapter XXXIII; 11 Stat. 383), in the same proportion</li> </ul>   |
| <ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>             | <ul> <li>(ii) 8 percent shall be redistributed to counties entitled to payments under section 3 of the Act of July 31, 1947 (chapter 4306; 30 U.S.C. 603), and the fifth proposition of section 4 of the Act of February 14, 1859 (chapter XXXIII; 11 Stat. 383), in the same proportion as other payments under those provisions.</li> </ul>   |
| <ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol> | <ul> <li>(ii) 8 percent shall be redistributed to counties entitled to payments under section 3 of the Act of July 31, 1947 (chapter 4306; 30 U.S.C. 603), and the fifth proposition of section 4 of the Act of February 14, 1859 (chapter XXXIII; 11 Stat. 383), in the same proportion as other payments under those provisions.</li> <li>SEC. 206. RELATIONSHIP TO UMPQUA LAND EXCHANGE AU-</li> </ul> |

ant to section 1028 of the Omnibus Parks and Public 1 Lands Management Act of 1996 (Public Law 104–333; 2 3 110 Stat. 4231), or any implementing legislation or administrative rule, if the land exchanges are consistent with 4 5 the provisions set forth in the Memorandum of Understanding between the Umpqua Land Exchange Project 6 and the Association of Oregon and California Land Grant 7 Counties, dated February 19, 1998. 8