#### 105TH CONGRESS 2D SESSION

# H. R. 4353

To amend the Securities Exchange Act of 1934 and the Foreign Corrupt Practices Act of 1977 to improve the competitiveness of American business and promote foreign commerce, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

July 30, 1998

Mr. Bliley (for himself and Mr. Oxley) introduced the following bill; which was referred to the Committee on Commerce

## A BILL

- To amend the Securities Exchange Act of 1934 and the Foreign Corrupt Practices Act of 1977 to improve the competitiveness of American business and promote foreign commerce, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "International Anti-
  - 5 Bribery and Fair Competition Act of 1998".

1	SEC. 2. AMENDMENTS TO THE FOREIGN CORRUPT PRAC-
2	TICES ACT GOVERNING ISSUERS.
3	(a) Prohibited Conduct.—Section 30A(a) of the
4	Securities Exchange Act of 1934 (15 U.S.C. 78dd-1) is
5	amended—
6	(1) by amending subparagraph (A) of para-
7	graph (1) to read as follows:
8	"(A)(i) influencing any act or decision of
9	such foreign official in his official capacity, (ii)
10	inducing such foreign official to do or omit to
11	do any act in violation of the lawful duty of
12	such official, or (iii) securing any improper ad-
13	vantage; or';
14	(2) by amending subparagraph (A) of para-
15	graph (2) to read as follows:
16	"(A)(i) influencing any act or decision of
17	such party, official, or candidate in its or his of-
18	ficial capacity, (ii) inducing such party, official,
19	or candidate to do or omit to do an act in viola-
20	tion of the lawful duty of such party, official,
21	or candidate, or (iii) securing any improper ad-
22	vantage; or'; and
23	(3) by amending subparagraph (A) of para-
24	graph (3) to read as follows:
25	"(A)(i) influencing any act or decision of
26	such foreign official, political party, party offi-

1	cial, or candidate in his or its official capacity,
2	(ii) inducing such foreign official, political
3	party, party official, or candidate to do or omit
4	to do any act in violation of the lawful duty of
5	such foreign official, political party, party offi-
6	cial, or candidate, or (iii) securing any improper
7	advantage; or".
8	(b) Officials of International Organiza-
9	TIONS.—Paragraph (1) of section 30A(f) of such Act is
10	amended to read as follows:
11	"(1)(A) The term 'foreign official' means any
12	officer or employee of a foreign government or any
13	department, agency, or instrumentality thereof, or of
14	a public international organization, or any person
15	acting in an official capacity for or on behalf of any
16	such government or department, agency, or instru-
17	mentality, or for or on behalf of any such public
18	international organization.
19	"(B) For purposes of subparagraph (A), the
20	term 'public international organization' means—
21	"(i) an organization that is designated by
22	Executive order pursuant to section 1 of the
23	International Organizations Immunities Act (22
24	U.S.C. 288); or

ing commercial communications services, as defined in section 5(a) of the International Anti-Bribery Act of 1998, except that the term 'public international organization' does not include any such international organization providing commercial communications services that has achieved a pro-competitive privatization.".

- 9 (c) ALTERNATIVE JURISDICTION OVER ACTS OUT-10 SIDE THE UNITED STATES.—Section 30A of such Act (15 11 U.S.C. 78dd-1) is amended—
- 12 (1) by adding at the end the following:
- 13 "(g) Alternative Jurisdiction.—

"(1) It shall also be unlawful for any issuer organized under the laws of the United States, or a State, territory, possession, or commonwealth of the United States or a political subdivision thereof and which has a class of securities registered pursuant to section 12 of this title or which is required to file reports under section 15(d) of this title, or for any officer, director, employee, or agent of such issuer or any stockholder thereof that is a United States person, acting on behalf of such issuer, to corruptly do any act outside the United States in furtherance of an offer, payment, promise to pay, or authorization

of the payment of any money, or offer, gift, promise to give, or authorization of the giving of anything of value to any of the persons or entities set forth in paragraphs (1), (2), and (3) of subsection (a) of this section for the purposes set forth therein, irre-spective of whether such issuer or such officer, direc-tor, employee, agent, or stockholder makes use of the mails or any means or instrumentality of inter-state commerce in furtherance of such offer, gift, payment, promise, or authorization.

- "(2) As used in this subsection, the term 'United States person' means a national of the United States (as defined in section 101 of the Immigration and Nationality Act (8 U.S.C. 1101)) or any corporation, partnership, association, joint-stock company, business trust, unincorporated organization, or sole proprietorship organized under the laws of the United States or any State, territory, possession, or commonwealth of the United States, or any political subdivision thereof.";
- (2) in subsection (b), by striking "Subsection (a)" and inserting "Subsections (a) and (g)"; and
- (3) in subsection (c), by striking "subsection
  (a)" and inserting "subsections (a) and (g)".

1 (d) Penalties.—Section 32(c) of the Securities Ex-2 change Act of 1934 (15 U.S.C. 78ff(c)) is amended— 3 (1) in paragraph (1)(A), by striking "section 30A(a)" and inserting "subsection (a) or (g) of sec-4 5 tion 30A"; 6 (2) in paragraph (1)(B), by striking "section 30A(a)" and inserting "subsection (a) or (g) of sec-7 8 tion 30A"; and 9 (3) by amending paragraph (2) to read as fol-10 lows: 11 "(2)(A) Any officer, director, employee, or 12 agent of an issuer, or stockholder acting on behalf 13 of such issuer, who willfully violates subsection (a) 14 or (g) of section 30A of this title shall be fined not 15 more than \$100,000, or imprisoned not more than 16 5 years, or both. "(B) Any officer, director, employee, or agent 17 18 of an issuer, or stockholder acting on behalf of such 19 issuer, who violates subsection (a) or (g) of section 20 30A of this title shall be subject to a civil penalty 21 of not more than \$10,000 imposed in an action 22 brought by the Commission.".

1	SEC. 3. AMENDMENTS TO THE FOREIGN CORRUPT PRAC-
2	TICES ACT GOVERNING DOMESTIC CON-
3	CERNS.
4	(a) Prohibited Conduct.—Section 104(a) of the
5	Foreign Corrupt Practices Act of 1977 (15 U.S.C. 78dd-
6	2(a)) is amended—
7	(1) by amending subparagraph (A) of para-
8	graph (1) to read as follows:
9	"(A)(i) influencing any act or decision of
10	such foreign official in his official capacity, (ii)
11	inducing such foreign official to do or omit to
12	do any act in violation of the lawful duty of
13	such official, or (iii) securing any improper ad-
14	vantage; or";
15	(2) by amending subparagraph (A) of para-
16	graph (2) to read as follows:
17	"(A)(i) influencing any act or decision of
18	such party, official, or candidate in its or his of-
19	ficial capacity, (ii) inducing such party, official,
20	or candidate to do or omit to do an act in viola-
21	tion of the lawful duty of such party, official,
22	or candidate, or (iii) securing any improper ad-
23	vantage; or"; and
24	(3) by amending subparagraph (A) of para-
25	graph (3) to read as follows:

1	"(A)(i) influencing any act or decision of
2	such foreign official, political party, party offi-
3	cial, or candidate in his or its official capacity,
4	(ii) inducing such foreign official, political
5	party, party official, or candidate to do or omit
6	to do any act in violation of the lawful duty of
7	such foreign official, political party, party offi-
8	cial, or candidate, or (iii) securing any improper
9	advantage; or".
10	(b) Penalties.—Section 104(g) of the Foreign Cor-
11	rupt Practices Act of 1977 (15 U.S.C. 78dd–2(g)) is
12	amended—
13	(1) by amending paragraph (1) to read as fol-
14	lows:
15	"(1)(A) Any domestic concern that violates sub-
16	section (a) or (i) of this section shall be fined not
17	more than \$2,000,000.
18	"(B) Any domestic concern that violates sub-
19	section (a) or (i) of this section shall be subject to
20	a civil penalty of not more than \$10,000 imposed in
21	an action brought by the Attorney General."; and
22	(2) by amending paragraph (2) to read as fol-
23	lows:
24	"(2)(A) Any officer, director, employee, or
25	agent of a domestic concern, or stockholder acting

- 1 on behalf of such domestic concern, who willfully vio-
- 2 lates subsection (a) or (i) of this section shall be
- fined not more than \$100,000 or imprisoned not
- 4 more than 5 years, or both.
- 5 "(B) Any officer, director, employee, or agent
- of a domestic concern, or stockholder acting on be-
- 7 half of such domestic concern, who violates sub-
- 8 section (a) or (i) of this section shall be subject to
- 9 a civil penalty of not more than \$10,000 imposed in
- an action brought by the Attorney General.".
- 11 (c) Officials of International Organiza-
- 12 TIONS.—Paragraph (2) of section 104(h) of the Foreign
- 13 Corrupt Practices Act of 1977 (15 U.S.C. 78dd-2(h)) is
- 14 amended to read as follows:
- 15 "(2)(A) The term 'foreign official' means any
- officer or employee of a foreign government or any
- department, agency, or instrumentality thereof, or of
- a public international organization, or any person
- acting in an official capacity for or on behalf of any
- such government or department, agency, or instru-
- 21 mentality, or for or on behalf of any such public
- 22 international organization.
- 23 "(B) For purposes of subparagraph (A), the
- 24 term 'public international organization' means—

1	"(i) an organization that is designated by
2	Executive order pursuant to section 1 of the
3	International Organizations Immunities Act (22
4	U.S.C. 288); or
5	"(ii) an international organization provid-
6	ing commercial communications services, as de-
7	fined in section 5(a) of the International Anti-
8	Bribery Act of 1998, except that the term 'pub-
9	lic international organization' does not include
10	any such international organization providing
11	commercial communications services that has
12	achieved a pro-competitive privatization.".
13	(d) Alternative Jurisdiction Over Acts Out-
14	SIDE THE UNITED STATES.—Section 104 of the Foreign
15	Corrupt Practices Act of 1977 (15 U.S.C. 78dd–2) is fur-
16	ther amended—
17	(1) by adding at the end the following:
18	"(i) Alternative Jurisdiction.—
19	"(1) It shall also be unlawful for any United
20	States person to corruptly do any act outside the
21	United States in furtherance of an offer, payment,
22	promise to pay, or authorization of the payment of
23	any money, or offer, gift, promise to give, or author-
24	ization of the giving of anything of value to any of
25	the persons or entities set forth in paragraphs (1),

- 1 (2), and (3) of subsection (a), for the purposes set
- 2 forth therein, irrespective of whether such United
- 3 States person makes use of the mails or any means
- 4 or instrumentality of interstate commerce in further-
- 5 ance of such offer, gift, payment, promise, or au-
- 6 thorization.
- 7 "(2) As used in this subsection, the term
- 8 'United States person' means a national of the
- 9 United States (as defined in section 101 of the Im-
- migration and Nationality Act (8 U.S.C. 1101)) or
- any corporation, partnership, association, joint-stock
- 12 company, business trust, unincorporated organiza-
- tion, or sole proprietorship organized under the laws
- of the United States or any State, territory, posses-
- sion, or commonwealth of the United States, or any
- political subdivision thereof.";
- 17 (2) in subsection (b), by striking "Subsection
- 18 (a)" and inserting "Subsections (a) and (i)";
- 19 (3) in subsection (c), by striking "subsection
- 20 (a)" and inserting "subsection (a) or (i)"; and
- 21 (4) in subsection (d)(1), by striking "subsection
- (a)" and inserting "subsections (a) and (i)".
- 23 (e) Technical Amendment.—Section 104(h)(4)(A)
- 24 of the Foreign Corrupt Practices Act of 1977 (15 U.S.C.

1	78dd-2(h)(4)(A)) is amended by striking "For purposes
2	of paragraph (1), the" and inserting "The".
3	SEC. 4. AMENDMENTS TO THE FOREIGN CORRUPT PRAC-
4	TICES ACT REGARDING OTHER PERSONS.
5	Title I of the Foreign Corrupt Practices Act of 1977
6	is amended by inserting after section 104 (15 U.S.C.
7	78dd-2) the following new section:
8	"SEC. 104A. PROHIBITED FOREIGN TRADE PRACTICES BY
9	PERSONS OTHER THAN ISSUERS OR DOMES-
10	TIC CONCERNS.
11	"(a) Prohibition.—It shall be unlawful for any per-
12	son other than an issuer (as defined in section 30A of the
13	Securities Exchange Act of 1934) or a domestic concern
14	(as defined in section 104 of this Act), or for any officer,
15	director, employee, or agent of such person or any stock-
16	holder thereof acting on behalf of such person, while in
17	the territory of the United States, corruptly to make use
18	of the mails or any means or instrumentality of interstate
19	commerce or to do any other act in furtherance of an offer,
20	payment, promise to pay, or authorization of the payment
21	of any money, or offer, gift, promise to give, or authoriza-
22	tion of the giving of anything of value to—
23	"(1) any foreign official for purposes of—
24	"(A)(i) influencing any act or decision of
25	such foreign official in his official capacity, (ii)

1	inducing such foreign official to do or omit to
2	do any act in violation of the lawful duty of
3	such official, or (iii) securing any improper ad-
4	vantage; or
5	"(B) inducing such foreign official to use
6	his influence with a foreign government or in-
7	strumentality thereof to affect or influence any
8	act or decision of such government or instru-
9	mentality, in order to assist such person in ob-
10	taining or retaining business for or with, or di-
11	recting business to, any person;
12	"(2) any foreign political party or official there-
13	of or any candidate for foreign political office for
14	purposes of—
15	"(A)(i) influencing any act or decision of
16	such party, official, or candidate in its or his of-
17	ficial capacity, (ii) inducing such party, official,
18	or candidate to do or omit to do an act in viola-
19	tion of the lawful duty of such party, official,
20	or candidate, or (iii) securing any improper ad-
21	vantage; or
22	"(B) inducing such party, official, or can-
23	didate to use its or his influence with a foreign
24	government or instrumentality thereof to affect
25	or influence any act or decision of such govern-

ment or instrumentality, in order to assist such person in obtaining or retaining business for or with, or directing business to, any person; or

"(3) any person, while knowing that all or a portion of such money or thing of value will be offered, given, or promised, directly or indirectly, to any foreign official, to any foreign political party or official thereof, or to any candidate for foreign political office, for purposes of—

"(A)(i) influencing any act or decision of such foreign official, political party, party official, or candidate in his or its official capacity, (ii) inducing such foreign official, political party, party official, or candidate to do or omit to do any act in violation of the lawful duty of such foreign official, political party, party official, or candidate, or (iii) securing any improper advantage; or

"(B) inducing such foreign official, political party, party official, or candidate to use his or its influence with a foreign government or instrumentality thereof to affect or influence any act or decision of such government or instrumentality, in order to assist such person in ob-

1	taining or retaining business for or with, or di-
2	recting business to, any person.
3	"(b) Exception for Routine Governmental Ac-
4	TION.—Subsection (a) of this section shall not apply to
5	any facilitating or expediting payment to a foreign official,
6	political party, or party official the purpose of which is
7	to expedite or to secure the performance of a routine gov-
8	ernmental action by a foreign official, political party, or
9	party official.
10	"(c) Affirmative Defenses.—It shall be an af-
11	firmative defense to actions under subsection (a) of this
12	section that—
13	"(1) the payment, gift, offer, or promise of any-
14	thing of value that was made, was lawful under the
15	written laws and regulations of the foreign official's,
16	political party's, party official's, or candidate's coun-
17	try; or
18	"(2) the payment, gift, offer, or promise of any-
19	thing of value that was made, was a reasonable and
20	bona fide expenditure, such as travel and lodging ex-
21	penses, incurred by or on behalf of a foreign official,
22	party, party official, or candidate and was directly
23	related to—
24	"(A) the promotion, demonstration, or ex-
25	planation of products or services: or

1 "(B) the execution or performance of a 2 contract with a foreign government or agency 3 thereof.

#### "(d) Injunctive Relief.—

"(1) When it appears to the Attorney General that any person to which this section applies, or officer, director, employee, agent, or stockholder thereof, is engaged, or about to engage, in any act or practice constituting a violation of subsection (a) of this section, the Attorney General may, in his discretion, bring a civil action in an appropriate district court of the United States to enjoin such act or practice, and upon a proper showing, a permanent injunction or a temporary restraining order shall be granted without bond.

"(2) For the purpose of any civil investigation which, in the opinion of the Attorney General, is necessary and proper to enforce this section, the Attorney General or his designee are empowered to administer oaths and affirmations, subpoena witnesses, take evidence, and require the production of any books, papers, or other documents which the Attorney General deems relevant or material to such investigation. The attendance of witnesses and the production of documentary evidence may be required

from any place in the United States, or any territory, possession, or commonwealth of the United States, at any designated place of hearing.

"(3) In case of contumacy by, or refusal to obey a subpoena issued to, any person, the Attorney General may invoke the aid of any court of the United States within the jurisdiction of which such investigation or proceeding is carried on, or where such person resides or carries on business, in requiring the attendance and testimony of witnesses and the production of books, papers, or other documents. Any such court may issue an order requiring such person to appear before the Attorney General or his designee, there to produce records, if so ordered, or to give testimony touching the matter under investigation. Any failure to obey such order of the court may be punished by such court as a contempt there-of.

"(4) All process in any such case may be served in the judicial district in which such person resides or may be found. The Attorney General may make such rules relating to civil investigations as may be necessary or appropriate to implement the provisions of this subsection.

25 "(e) Penalties.—

- 1 "(1)(A) Any juridical person that violates sub-2 section (a) of this section shall be fined not more 3 than \$2,000,000.
  - "(B) Any juridical person that violates subsection (a) of this section shall be subject to a civil penalty of not more than \$10,000 imposed in an action brought by the Attorney General.
    - "(2)(A) Any natural person who willfully violates subsection (a) of this section shall be fined not more than \$100,000 or imprisoned not more than 5 years, or both.
    - "(B) Any natural person who violates subsection (a) of this section shall be subject to a civil penalty of not more than \$10,000 imposed in an action brought by the Attorney General.
    - "(3) Whenever a fine is imposed under paragraph (2) upon any officer, director, employee, agent, or stockholder of a juridical person, such fine may not be paid, directly or indirectly, by such juridical person.
- 21 "(f) Definitions.—For purposes of this section:
  - "(1) The term 'person', when referring to an offender, means any natural person other than a national of the United States (as defined in section 101 of the Immigration and Nationality Act (8)

- U.S.C. 1101) or any corporation, partnership, association, joint-stock company, business trust, unincorporated organization, or sole proprietorship organized under the law of a foreign nation or a political subdivision thereof.
  - "(2)(A) The term 'foreign official' means any officer or employee of a foreign government or any department, agency, or instrumentality thereof, or of a public international organization, or any person acting in an official capacity for or on behalf of any such government or department, agency, or instrumentality, or for or on behalf of any such public international organization.
  - "(B) For purposes of subparagraph (A), the term 'public international organization' means—
    - "(i) an organization that is designated by Executive order pursuant to section 1 of the International Organizations Immunities Act (22 U.S.C. 288); or
    - "(ii) an international organization providing commercial communications services, as defined in section 5(a) of the International Anti-Bribery Act of 1998, except that the term 'public international organization' does not include any such international organization providing

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1	commercial communications services that has
2	achieved a pro-competitive privatization.
3	"(3)(A) A person's state of mind is knowing,
4	with respect to conduct, a circumstance or a result
5	if—
6	"(i) such person is aware that such person
7	is engaging in such conduct, that such cir-
8	cumstance exists, or that such result is substan-
9	tially certain to occur; or
10	"(ii) such person has a firm belief that
11	such circumstance exists or that such result is
12	substantially certain to occur.
13	"(B) When knowledge of the existence of a par-
14	ticular circumstance is required for an offense, such
15	knowledge is established if a person is aware of a
16	high probability of the existence of such cir-
17	cumstance, unless the person actually believes that
18	such circumstance does not exist.
19	"(4)(A) The term 'routine governmental action'
20	means only an action which is ordinarily and com-
21	monly performed by a foreign official in—
22	"(i) obtaining permits, licenses, or other
23	official documents to qualify a person to do
24	business in a foreign country;

1	"(ii) processing governmental papers, such
2	as visas and work orders;
3	"(iii) providing police protection, mail pick-
4	up and delivery, or scheduling inspections asso-
5	ciated with contract performance or inspections
6	related to transit of goods across country;
7	"(iv) providing phone service, power and
8	water supply, loading and unloading cargo, or
9	protecting perishable products or commodities
10	from deterioration; or
11	"(v) actions of a similar nature.
12	"(B) The term 'routine governmental action'
13	does not include any decision by a foreign official
14	whether, or on what terms, to award new business
15	to or to continue business with a particular party,
16	or any action taken by a foreign official involved in
17	the decision-making process to encourage a decision
18	to award new business to or continue business with
19	a particular party.".
20	SEC. 5. TREATMENT OF INTERNATIONAL ORGANIZATION
21	PROVIDING COMMERCIAL COMMUNICATIONS
22	SERVICES.
23	(a) Definition.—For purposes of this section, the
24	term "international organization providing commercial
25	communications services" means—

- 1 (1) the International Telecommunications Sat-
- 2 ellite Organization established pursuant to the
- 3 Agreement Relating to the International Tele-
- 4 communications Satellite Organization; and
- 5 (2) the International Mobile Satellite Organiza-
- 6 tion established pursuant to the Convention on the
- 7 International Maritime Organization.
- 8 (b) Extension of Legal Process.—Except as
- 9 specifically and expressly required by mandatory obliga-
- 10 tions in international agreements to which the United
- 11 States is a party, an international organization providing
- 12 commercial communications services, its officials, and its
- 13 records shall not be accorded immunity from suit or legal
- 14 process for any act or omission taken in connection with
- 15 such organization's capacity as a provider, directly or indi-
- 16 rectly, of commercial telecommunications services to,
- 17 from, or within the United States.
- 18 (c) Elimination or Limitation of Exceptions.—
- 19 The President shall take all actions necessary to eliminate
- 20 or to limit substantially any exceptions to subsection (b).
- 21 SEC. 6. ENFORCEMENT AND MONITORING.
- 22 (a) Reports Required.—Not later than July 1 of
- 23 1999 and each of the 5 succeeding years, the Secretary
- 24 of Commerce shall submit to the Committee on Commerce
- 25 of the House of Representatives and the Committee on

1	Banking, Housing, and Urban Affairs of the Senate a re-
2	port that contains the following information with respect
3	to implementation of the Convention:
4	(1) Ratification.—A list of the countries that
5	have ratified the convention, the dates of ratification
6	by such countries, and the entry into force for each
7	such country.
8	(2) Domestic Legislation.—A description of
9	domestic laws enacted by each party to the Conven-
10	tion that implement commitments under the Conven-
11	tion, and assessment of the compatibility of such
12	laws with the Convention.
13	(3) Enforcement.—As assessment of the
14	measures taken by each party to the Convention
15	during the previous year to fulfill its obligations
16	under the Convention and achieve its object and pur-
17	pose including—
18	(A) an assessment of the enforcement of
19	the domestic laws described in paragraph (2);
20	(B) an assessment of the efforts by each
21	such party to promote public awareness of such
22	domestic laws and the achievement of such ob-
23	ject and purpose; and
24	(C) an assessment of the effectiveness

transparency, and viability of the monitoring

- process for the Convention, including its inclusion of input from the private sector and nongovernmental organizations.
- 4 (4) Laws prohibiting tax deduction of Bribes.—An explanation of the domestic laws enacted by each party to the Convention that would prohibit the deduction of bribes in the computation of domestic taxes.
- 9 (b) DEFINITION.—For purposes of this section, the 10 term "Convention" means the Convention on Combating 11 Bribery on Foreign Public Officials in International Business Transactions adopted on November 21, 1997, and 13 signed on December 17, 1997, by the United States and 14 32 other nations.

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