S. 1

To provide for safe and affordable schools.

IN THE SENATE OF THE UNITED STATES

January 21, 1997

Mr. Coverdell (for himself, Mr. Coats, Mr. Gregg, Mr. Lott, Mr. Bond, Mr. Abraham, Mr. Allard, Mr. Ashcroft, Mr. Craig, Mr. DeWine, Mr. Domenici, Mr. Faircloth, Mr. Gorton, Mr. Grams, Mr. Hagel, Mr. Hatch, Mrs. Hutchison, Mr. Hutchison, Mr. Kyl, Mr. McCain, Mr. McConnell, Mr. Murkowski, Mr. Nickles, Mr. Smith of New Hampshire, Mr. Thurmond, and Mr. Warner) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To provide for safe and affordable schools.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Safe and Affordable
- 5 Schools Act of 1997".
- 6 SEC. 2. FINDINGS AND PURPOSE.
- 7 (a) FINDINGS.—Congress finds that—

1	(1) in too many of our Nation's elementary and
2	secondary schools the test confronting our Nation's
3	children is survival, not learning;
4	(2) our Nation's schools will not be restored to
5	excellence unless parents, States, and local commu-
6	nities take the lead; and
7	(3) the Federal Government's role in education
8	is quite properly to encourage, not to mandate.
9	(b) Purpose.—The purpose of this Act is—
10	(1) to ensure that parents, local communities
11	and States have the primary role in educating our
12	Nation's children;
13	(2) to restore excellence to our Nation's schools;
14	(3) to give local communities and States maxi-
15	mum flexibility in administering Federal education
16	programs;
17	(4) to allow education reforms to be tailored to
18	the unique needs of local communities and States;
19	(5) to place the highest priority on providing
20	our Nation's students with safe, drug-free learning
21	environments;
22	(6) to ensure that the choice of whether to at-
23	tend college is to the greatest extent possible the re-
24	sult of individual student desire and initiative, not

the result of economic circumstances that leave

1	young parents wondering how they can best provide
2	such an education in the face of staggering college
3	tuition costs;
4	(7) to focus resources on adult education, real-
5	izing that education often is a lifelong process; and
6	(8) to promote literacy by attacking our Na-
7	tion's unacceptably high level of illiteracy.
8	TITLE I—SAFE AND DRUG-FREE
9	SCHOOLS INITIATIVE
10	Subtitle A—Student Opportunity
11	and Safety
12	SEC. 111. SHORT TITLE.
13	This subtitle may be cited as the "Student Oppor-
14	tunity and Safety Act".
15	SEC. 112. FINDINGS AND PURPOSE.
16	(a) FINDINGS.—The Congress finds as follows:
17	(1) Violence, crime, and illegal drug activity
18	have increased significantly in our Nation's public
19	schools.
20	(2) It is estimated that 3,000,000 violent acts
21	or thefts occur in or near schools, and that one in
22	five public high school students carries a weapon.
23	(3) The incidence of violence, and criminal and
24	illegal drug activity within public elementary and

- secondary schools threatens the school environment and interferes with the learning process.
 - (4) 2,000,000 more children are using drugs in 1997 than were doing so in 1993. For the first time in the 1990s, over half of our Nation's graduating high school seniors have experimented with drugs and approximately 1 out of every 4 of the students have used drugs in the past month.
 - (5) After 11 years of declining marijuana use among children aged 12 to 17, such use doubled between 1992 and 1995. The number of 8th graders who have used marijuana in the past month has more than tripled since 1991.
 - (6) More of our Nation's school children are becoming involved with hard core drugs at earlier ages, as use of heroin and cocaine by 8th graders has more than doubled since 1991.
 - (7) Students have a right to be safe and secure in their persons while attending school.
 - (8) Low-income families whose children attend high poverty public schools generally lack the financial ability to enroll their children in private schools or the opportunity to choose to enroll their children in public schools less impacted by poverty, illegal

- drugs, or violence, while such alternatives are typically available to more affluent families.
 - (9) Numerous research studies, including the 1993 National Assessment of the Chapter 1 Program, have concluded that students attending high poverty public schools have much lower levels of academic achievement than other students, regardless of the income level of the family of such students.
 - (10) Federally supported efforts to meet the educational needs of disadvantaged children attending high poverty schools have had little, if any, success in improving student achievement, especially in the highest poverty schools and school districts.
 - (11) Evidence obtained from systematic evaluations of school choice demonstration projects that involve public and private, including sectarian, schools will make an important contribution toward resolving debates over the most effective means of improving the academic achievement of disadvantaged children.
 - (12) It is increasingly important that children from families of all income levels meet high standards of academic achievement, in order to exercise the responsibilities of citizenship and to compete in globally competitive markets.

- 1 (b) Purpose.—It is the purpose of this subtitle—
- 2 (1) to provide children from low-income families
- 3 who attend unsafe schools with the option of attend-
- 4 ing safer schools;

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- 5 (2) to improve schools and academic programs 6 by providing certain low-income parents with in-7 creased consumer power and dollars to choose safer 8 and drug-free schools and programs that such par-9 ents determine best fit the needs of their children;
 - (3) to engage more fully certain low-income parents in their children's schooling;
 - (4) through families, to provide at the school site new dollars that teachers and principals may use to help certain children achieve high educational standards; and
 - (5) to demonstrate, through a discretionary demonstration grant program, the effects of projects that provide certain low-income families with more of the same choices regarding all schools, including public, private, or sectarian schools, that wealthier families have.
- 22 SEC. 113. DEFINITIONS.
- 23 As used in this subtitle—

1	(1) the term "choice school" means any public					
2	or private school, including a private sectarian					
3	school or a public charter school, that—					
4	(A) is involved in a demonstration proje					
5	assisted under this subtitle; and					
6	(B) is not an unsafe school;					
7	(2) the term "eligible child" means a child is					
8	any of the grades 1 through 12—					
9	(A) whose family income does not exceed					
10	185 percent of the poverty line; and					
11	(B) who would normally be assigned to at-					
12	tend an unsafe school in the absence of—					
13	(i) a demonstration project under this					
14	subtitle; or					
15	(ii) participation, prior to the date of					
16	enactment of this Act, in a school choice					
17	program;					
18	(3) the term "eligible entity" means a public					
19	agency, institution, or organization, such as a State,					
20	a State or local educational agency, a consortium of					
21	public agencies, or a consortium of public and pri-					
22	vate nonprofit organizations, that can demonstrate,					
23	to the satisfaction of the Secretary, its ability to—					
24	(A) receive, disburse, and account for Fed-					
25	eral funds; and					

1	(B) carry out the activities described in its
2	application under this subtitle;
3	(4) the term "evaluating agency" means any
4	academic institution, consortium of professionals, or
5	private or nonprofit organization, with demonstrated
6	experience in conducting evaluations, that is not an
7	agency or instrumentality of the Federal Govern-
8	ment;
9	(5) the term "local educational agency" has the
10	same meaning given such term in section 14101 of
11	the Elementary and Secondary Education Act of
12	1965 (20 U.S.C. 8801);
13	(6) the term "parent" includes a legal guardian
14	or other individual acting in loco parentis;
15	(7) the term "poverty line" means the poverty
16	line (as defined by the Office of Management and
17	Budget, and revised annually in accordance with sec-
18	tion 673(2) of the Community Services Block Grant
19	Act (42 U.S.C. 9902(2))) applicable to a family of
20	the size involved;
21	(8) the term "school" means a school that pro-
22	vides elementary education or secondary education
23	(through grade 12), as determined under State law;
24	(9) the term "Secretary" means the Secretary
25	of Education;

1	(10) the term "State" means each of the 50
2	States of the United States, the District of Colum-
3	bia, and the Commonwealth of Puerto Rico; and
4	(11) the term "unsafe school" means a school
5	that has serious crime, violence, illegal drug, and
6	discipline problems, as indicated by conditions that
7	may include high rates of—
8	(A) expulsions and suspensions of students
9	from school;
10	(B) referrals of students to alternative
11	schools for disciplinary reasons, to special pro-
12	grams or schools for delinquent youth, or to ju-
13	venile court;
14	(C) victimization of students or teachers by
15	criminal acts, including robbery, assault and
16	homicide;
17	(D) enrolled students who are under court
18	supervision for past criminal behavior;
19	(E) possession, use, sale or distribution of
20	illegal drugs;
21	(F) enrolled students who are attending
22	school while under the influence of illegal drugs;
23	(G) possession or use of guns or other
24	weapons;
25	(H) participation in youth gangs; or

1	(I)	crimes	against	property,	such	as	theft
2	or vanda	alism.					

3 SEC. 114. AUTHORIZATION OF APPROPRIATIONS.

- 4 There are authorized to be appropriated \$50,000,000
- 5 for the fiscal year 1998, and such sums as may be nec-
- 6 essary for each of the fiscal years 1999 through 2002, to
- 7 carry out this subtitle.

8 SEC. 115. PROGRAM AUTHORIZED.

- 9 (a) Reservation.—From the amount appropriated
- 10 pursuant to the authority of section 114 in any fiscal year,
- 11 the Secretary shall reserve and make available to the
- 12 Comptroller General of the United States 2 percent for
- 13 evaluation of programs assisted under this subtitle in ac-
- 14 cordance with section 121.
- 15 (b) Grants.—
- 16 (1) In General.—From the amount appro-
- priated pursuant to the authority of section 114 and
- not reserved under subsection (a) for any fiscal year,
- 19 the Secretary shall award grants to eligible entities
- to enable such entities to carry out at least 20, but
- 21 not more than 30, demonstration projects under
- 22 which low-income parents receive education certifi-
- cates for the costs of enrolling their eligible children
- in a choice school.

1	(2) Amount.—The Secretary shall award
2	grants under paragraph (1) for fiscal year 1998 so
3	that—
4	(A) not more than 2 grants are awarded in
5	amounts of \$5,000,000 or less; and
6	(B) grants not described in subparagraph
7	(A) are awarded in amounts of \$3,000,000 or
8	less.
9	(3) Continuing eligibility.—The Secretary
10	shall continue a demonstration project under this
11	subtitle by awarding a grant under paragraph (1) to
12	an eligible entity that received such a grant for a fis-
13	cal year preceding the fiscal year for which the de-
14	termination is made, if the Secretary determines
15	that such eligible entity was in compliance with this
16	subtitle for such preceding fiscal year.
17	(4) Priority.—The Secretary shall give prior-
18	ity to awarding a grant under paragraph (1) to an
19	eligible entity that—
20	(A) is conducting a school choice program,
21	involving public or private schools, on the date
22	of enactment of this Act; and
23	(B) operates a school choice program, in-
24	volving public and private schools, that is au-
25	thorized by Federal law

1	(c) Use of Grants.—Grants awarded under sub-
2	section (b) shall be used to pay the costs of—
3	(1) providing education certificates to low-in-
4	come parents to enable such parents to pay the tui-
5	tion, the fees, the allowable costs of transportation,
6	if any, and the costs of complying with section
7	119(a)(1), if any, for their eligible children to attend
8	a choice school; and
9	(2) administration of the demonstration project,
10	which shall not exceed 15 percent of the amount re-
11	ceived in the first fiscal year for which the eligible
12	entity provides education certificates under this sub-
13	title or 10 percent in any subsequent year, includ-
14	ing—
15	(A) seeking the involvement of choice
16	schools in the demonstration project;
17	(B) providing information about the dem-
18	onstration project, and the schools involved in
19	the demonstration project, to parents of eligible
20	children;
21	(C) making determinations of eligibility for
22	participation in the demonstration project for
23	eligible children;
24	(D) selecting students to participate in the
25	demonstration project:

1	(E) determining the amount of, and issu-
2	ing, education certificates;
3	(F) compiling and maintaining such finan-
4	cial and programmatic records as the Secretary
5	may prescribe; and
6	(G) collecting such information about the
7	effects of the demonstration project as the eval-
8	uating agency may need to conduct the evalua-
9	tion described in section 121.
10	(d) Special Rule.—Any school participating in the
11	demonstration program under this subtitle shall comply
12	with title VI of the Civil Rights Act of 1964 (42 U.S.C.
13	2000d et seq.) and not discriminate on the basis of race,
14	color, or national origin.
15	(e) Supplement Not Supplant.—Each eligible en-
16	tity receiving funds under this subtitle shall use such
17	funds to supplement and not supplant the amount of
18	funds that would, in the absence of such Federal funds,
19	be made available from other sources to carry out the ac-
20	tivities assisted under this subtitle.
21	(f) Supplementation of Funding.—Each eligible
22	entity receiving funds under this section is encouraged to
23	supplement the funding received under this subtitle with
24	funding received from State, local, or private sources.
25	(g) Education Certificates.—

1	(1) Assistance to families, not choice
2	SCHOOLS.—Education certificates provided under
3	this subtitle shall be considered to be aid to families
4	not choice schools. A parent's use of an education
5	certificate at a choice school under this subtitle shall
6	not be construed to be Federal financial aid or as-
7	sistance to that choice school.
8	(2) Taxes and determinations of eligi-
9	BILITY FOR OTHER FEDERAL PROGRAMS.—Edu-
10	cation certificates provided under this subtitle shall
11	not be considered as income to an eligible child or
12	the parent of such eligible child for Federal, State
13	or local tax purposes or for determining eligibility
14	for any other Federal program.
15	SEC. 116. AUTHORIZED PROJECTS; PRIORITY.
16	(a) Authorized Projects.—The Secretary may
17	award a grant under this subtitle only for a demonstration
18	project that—
19	(1) involves at least one local educational agen-
20	cy that—
21	(A) receives funds under section 1124A of
22	the Elementary and Secondary Education Act
23	of 1965 (20 U.S.C. 6334); and
24	(B) is among the 20 percent of local edu-

cational agencies receiving funds under section

- 1124A of such Act (20 U.S.C. 6334) in the 1 2 State and having the highest number or great-3 est percentage of children described in section 4 1124(c) of such Act (20 U.S.C. 6333(c)); and 5 (2) includes the involvement of a sufficient 6 number of public and private choice schools, includ-7 ing sectarian schools, to allow for a valid demonstra-8 tion project. 9 (b) Priority.—In awarding grants under this sub-10 title, the Secretary shall give priority to demonstration 11 projects— 12 (1) in which choice schools offer an enrollment 13 opportunity to the broadest range of eligible chil-14 dren; 15 (2) that involve diverse types of choice schools; 16 and 17 (3) that will contribute to the geographic diver-18 sity of demonstration projects assisted under this
- sity of demonstration projects assisted under this subtitle, including awarding grants for demonstration projects in States that are primarily rural and awarding grants for demonstration projects in States that are primarily urban.
- 23 SEC. 117. APPLICATIONS.
- 24 (a) IN GENERAL.—Any eligible entity that wishes to 25 receive a grant under this subtitle shall submit an applica-

1	tion to the Secretary at such time and in such manner
2	as the Secretary may prescribe.
3	(b) Contents.—Each application described in sub-
4	section (a) shall contain—
5	(1) information demonstrating the eligibility for
6	participation in the demonstration program of the
7	eligible entity;
8	(2) a description of how the eligible entity will
9	determine a school to be a unsafe school in accord-
10	ance with section 113(11);
11	(3) with respect to choice schools—
12	(A) a description of the types of potential
13	choice schools that will be involved in the dem-
14	onstration project;
15	(B)(i) a description of the procedures used
16	to encourage public and private schools to be
17	involved in the demonstration project; and
18	(ii) a description of how the eligible entity
19	will annually determine the number of spaces
20	available for eligible children in each choice
21	school;
22	(C) an assurance that each choice school
23	will not impose higher standards for admission
24	or participation in its programs and activities
25	for eligible children provided education certifi-

1	cates under this subtitle than the choice school
2	does for other children;
3	(D) an assurance that the eligible entity
4	will terminate the involvement of any choice
5	school that fails to comply with the conditions
6	of its involvement in the demonstration project;
7	and
8	(E) a description of the extent to which
9	choice schools will accept education certificates
10	under this subtitle as full or partial payment
11	for tuition and fees;
12	(4) with respect to the participation in the dem-
13	onstration project of eligible children—
14	(A) a description of the procedures to be
15	used to make a determination of eligibility for
16	participation in the demonstration project for
17	an eligible child;
18	(B) a description of the procedures to be
19	used to ensure that, in selecting eligible chil-
20	dren to participate in the demonstration
21	project, the eligible entity will—
22	(i) apply the same criteria to both
23	public and private school eligible children;
24	and

1	(ii) give priority to eligible children
2	from the lowest income families;
3	(C) a description of the procedures to be
4	used to ensure maximum choice of schools for
5	participating eligible children; and
6	(D) a description of the procedures to be
7	used to ensure compliance with section
8	119(a)(1), which may include—
9	(i) the direct provision of services by
10	a local educational agency; and
11	(ii) arrangements made by a local
12	educational agency with other service pro-
13	viders;
14	(5) with respect to the operation of the dem-
15	onstration project—
16	(A) a description of the procedures to be
17	used for the issuance and redemption of edu-
18	cation certificates under this subtitle;
19	(B) a description of the procedures by
20	which a choice school will make a pro rata re-
21	fund of the education certificate under this sub-
22	title for any participating eligible child who
23	withdraws from the school for any reason, be-
24	fore completing 75 percent of the school attend-

1	ance period for which the education certificate
2	was issued;
3	(C) a description of the procedures to be
4	used to provide the parental notification de-
5	scribed in section 120;
6	(D) an assurance that the eligible entity
7	will place all funds received under this subtitle
8	into a separate account, and that no other
9	funds will be placed in such account;
10	(E) an assurance that the eligible entity
11	will cooperate with the Comptroller General of
12	the United States and the evaluating agency in
13	carrying out the evaluations described in section
14	121; and
15	(F) an assurance that the eligible entity
16	will—
17	(i) maintain such records as the Sec-
18	retary may require; and
19	(ii) comply with reasonable requests
20	from the Secretary for information; and
21	(6) such other assurances and information as
22	the Secretary may require.
23	SEC. 118. EDUCATION CERTIFICATES.
24	(a) Education Certificates.—

(1) Amount.—The amount of an eligible child's education certificate under this subtitle shall be determined by the eligible entity, but shall be an amount that provides to the recipient of the education certificate the maximum degree of choice in selecting the choice school the eligible child will attend.

(2) Considerations.—

- (A) IN GENERAL.—Subject to such regulations as the Secretary shall prescribe, in determining the amount of an education certificate under this subtitle an eligible entity shall consider—
 - (i) the additional reasonable costs of transportation directly attributable to the eligible child's participation in the demonstration project; and
 - (ii) the cost of complying with section119(a)(1).
- (B) Schools charging tuition.—If an eligible child participating in a demonstration project under this subtitle was attending a public or private school that charged tuition for the year preceding the first year of such participation, then in determining the amount of an edu-

cation certificate for such eligible child under this subtitle the eligible entity shall consider—

- (i) the tuition charged by such school for such eligible child in such preceding year; and
- (ii) the amount of the education certificates under this subtitle that are provided to other eligible children.
- (3) SPECIAL RULE.—An eligible entity may provide an education certificate under this subtitle to the parent of an eligible child who chooses to attend a school that does not charge tuition or fees, to pay the additional reasonable costs of transportation directly attributable to the eligible child's participation in the demonstration project or the cost of complying with section 119(a)(1).
- 17 (b) Adjustment.—The amount of the education cer18 tificate for a fiscal year may be adjusted in the second
 19 and third years of an eligible child's participation in a
 20 demonstration project under this subtitle to reflect any in21 crease or decrease in the tuition, fees, or transportation
 22 costs directly attributable to that eligible child's continued
 23 attendance at a choice school, but shall not be increased
 24 for this purpose by more than 10 percent of the amount
 25 of the education certificate for the fiscal year preceding

- 1 the fiscal year for which the determination is made. The
- 2 amount of the education certificate may also be adjusted
- 3 in any fiscal year to comply with section 119(a)(1).
- 4 (c) Maximum Amount.—Notwithstanding any other
- 5 provision of this section, the amount of an eligible child's
- 6 education certificate shall not exceed the per pupil expend-
- 7 iture for elementary or secondary education, as appro-
- 8 priate, by the local educational agency in which the public
- 9 school to which the eligible child would normally be as-
- 10 signed is located for the fiscal year preceding the fiscal
- 11 year for which the determination is made.
- 12 SEC. 119. EFFECT ON OTHER PROGRAMS.
- 13 (a) Effect on Other Programs.—
- 14 (1) IN GENERAL.—An eligible child participat-
- ing in a demonstration project under this subtitle,
- who, in the absence of such a demonstration project,
- 17 would have received services under part A of title I
- of the Elementary and Secondary Education Act of
- 19 1965 (20 U.S.C. 6311 et seq.) shall be provided
- such services.
- 21 (2) Part b of the individuals with dis-
- ABILITIES EDUCATION ACT.—Nothing in this sub-
- 23 title shall be construed to affect the requirements of
- part B of the Individuals with Disabilities Education
- 25 Act (20 U.S.C. 1411 et seq.).

1	(b) Counting of Eligible Children.—Notwith-
2	standing any other provision of law, any local educational
3	agency participating in a demonstration project under this
4	subtitle may count eligible children who, in the absence
5	of such a demonstration project, would attend the schools
6	of such agency, for purposes of receiving funds under any
7	program administered by the Secretary.
8	(c) Sectarian Institutions.—Nothing in this sub-
9	title shall be construed to supersede or modify any provi-
10	sion of a State constitution that prohibits the expenditure
11	of public funds in or by sectarian institutions.
12	SEC. 120. PARENTAL NOTIFICATION.
13	Each eligible entity receiving a grant under this sub-
14	title shall provide timely notice of the demonstration
15	project to parents of eligible children residing in the area
16	to be served by the demonstration project. At a minimum
17	such notice shall—
18	(1) describe the demonstration project;
19	(2) describe the eligibility requirements for par-
20	ticipation in the demonstration project;
21	(3) describe the information needed to make a
22	determination of eligibility for participation in the
23	demonstration project for an eligible child;
24	(4) describe the selection procedures to be used
25	if the number of eligible children seeking to partici-

- pate in the demonstration project exceeds the number that can be accommodated in the demonstration project;
- 4 (5) provide information about each choice 5 school, including information about any admission 6 requirements or criteria for each choice school par-7 ticipating in the demonstration project; and
- 8 (6) include the schedule for parents to apply for 9 their eligible children to participate in the dem-10 onstration project.

11 SEC. 121. EVALUATION.

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- 12 (a) Annual Evaluation.—
 - (1) Contract.—The Comptroller General of the United States shall enter into a contract, with an evaluating agency that has demonstrated experience in conducting evaluations, for the conduct of an ongoing rigorous evaluation of the demonstration program under this subtitle.
 - (2) Annual evaluation requirement.—The contract described in paragraph (1) shall require the evaluating agency entering into such contract to annually evaluate each demonstration project under this subtitle in accordance with the evaluation criteria described in subsection (b).

1	(3) Transmission.—The contract described in
2	paragraph (1) shall require the evaluating agency
3	entering into such contract to transmit to the Comp-
4	troller General of the United States—
5	(A) the findings of each annual evaluation
6	under paragraph (1); and
7	(B) a copy of each report received pursu-
8	ant to section 122(a) for the applicable year.
9	(b) EVALUATION CRITERIA.—The Comptroller Gen-
10	eral of the United States, in consultation with the Sec-
11	retary, shall establish minimum criteria for evaluating the
12	demonstration program under this subtitle. Such criteria
13	shall provide for—
14	(1) a description of the implementation of each
15	demonstration project under this subtitle and the
16	demonstration project's effects on all participants,
17	schools, and communities in the demonstration
18	project area, with particular attention given to the
19	effect of parent participation in the life of the school
20	and the level of parental satisfaction with the dem-
21	onstration program; and
22	(2) a comparison of the educational achieve-
23	ment of, and the incidences of violence and drug ac-
24	tivity related to, all students in the demonstration
25	project area, including a comparison of similar—

1	(A) students receiving education certifi-
2	cates under this subtitle; and
3	(B) students not receiving education cer-
4	tificates under this subtitle.
5	SEC. 122. REPORTS.
6	(a) Report by Grant Recipient.—Each eligible
7	entity receiving a grant under this subtitle shall submit
8	to the evaluating agency entering into the contract under
9	section 121(a)(1) an annual report regarding the dem-
10	onstration project under this subtitle. Each such report
11	shall be submitted at such time, in such manner, and ac-
12	companied by such information, as such evaluating agency
13	may require.
14	(b) Reports by Comptroller General.—
15	(1) Annual Reports.—The Comptroller Gen-
16	eral of the United States shall report annually to the
17	Congress on the findings of the annual evaluation
18	under section 121(a)(2) of each demonstration
19	project under this subtitle. Each such report shall
20	contain a copy of—
21	(A) the annual evaluation under section
22	121(a)(2) of each demonstration project under
23	this subtitle; and
24	(B) each report received under subsection
25	(a) for the applicable year.

1	(2) Final Report.—The Comptroller General
2	shall submit a final report to the Congress within 6
3	months after the conclusion of the demonstration
4	program under this subtitle that summarizes the
5	findings of the annual evaluations conducted pursu-
6	ant to section $121(a)(2)$.
7	Subtitle B—Common Sense School
8	Safety
9	SEC. 141. SHORT TITLE.
10	This subtitle may be cited as the "Common Sense
11	School Safety Act".
12	CHAPTER I—PUPIL SAFETY AND FAMILY
13	CHOICE
14	SEC. 151. PUPIL SAFETY AND FAMILY SCHOOL CHOICE.
15	Subpart 1 of part A of title I of the Elementary and
16	Secondary Education Act of 1965 (20 U.S.C. 6311 et
17	seq.) is amended by inserting after section 1115A of such
18	Act (20 U.S.C. 6316) the following:
19	"SEC. 1115B. PUPIL SAFETY AND FAMILY SCHOOL CHOICE.
20	"(a) In General.—If a student is eligible to be
21	served under section 1115(b), or attends a school eligible
22	for a schoolwide program under section 1114, and be-
23	comes a victim of a violent criminal offense while in or
24	on the grounds of a public elementary school or secondary
25	school that the student attends and that receives assist-

- 1 ance under this part, then the local educational agency
- 2 may use funds provided under this part to pay the supple-
- 3 mentary costs for such student to attend another school.
- 4 The agency may use the funds to pay for the supple-
- 5 mentary costs of such student to attend any other public
- 6 or private elementary school or secondary school, including
- 7 a sectarian school, in the same State as the school where
- 8 the criminal offense occurred, that is selected by the stu-
- 9 dent's parent. The State educational agency shall deter-
- 10 mine what actions constitute a violent criminal offense for
- 11 purposes of this section.
- 12 "(b) Supplementary Costs.—The supplementary
- 13 costs referred to in subsection (a) shall not exceed—
- 14 "(1) in the case of a student for whom funds
- under this section are used to enable the student to
- 16 attend a public elementary school or secondary
- school served by a local educational agency that also
- serves the school where the violent criminal offense
- occurred, the costs of supplementary educational
- services and activities described in section 1114(b)
- or 1115(c) that are provided to the student;
- 22 "(2) in the case of a student for whom funds
- 23 under this section are used to enable the student to
- 24 attend a public elementary school or secondary
- school served by a local educational agency that does

1	not serve the school where the violent criminal of-
2	fense occurred but is located in the same State—
3	"(A) the costs of supplementary edu-
4	cational services and activities described in sec-
5	tion 1114(b) or 1115(c) that are provided to
6	the student; and
7	"(B) the reasonable costs of transportation
8	for the student to attend the school selected by
9	the student's parent; and
10	"(3) in the case of a student for whom funds
11	under this section are used to enable the student to
12	attend a private elementary school or secondary
13	school, including a sectarian school, the costs of tui-
14	tion, required fees, and the reasonable costs of such
15	transportation.
16	"(c) Construction.—Nothing in this Act or any
17	other Federal law shall be construed to prevent a parent
18	assisted under this section from selecting the public or pri-
19	vate elementary school or secondary school that a child
20	of the parent will attend within the State.
21	"(d) Consideration of Assistance.—Assistance
22	used under this section to pay the costs for a student to
23	attend a private school shall not be considered to be Fed-
24	eral aid to the school, and the Federal Government shall
25	have no authority to influence or regulate the operations

- 1 of a private school as a result of assistance received under
- 2 this section.
- 3 "(e) Continuing Eligibility.—A student assisted
- 4 under this section shall remain eligible to continue receiv-
- 5 ing assistance under this section for at least 3 academic
- 6 years without regard to whether the student is eligible for
- 7 assistance under section 1114 or 1115(b).
- 8 "(f) State Law.—All actions undertaken under this
- 9 section shall be undertaken in accordance with State law
- 10 and may be undertaken only to the extent such actions
- 11 are permitted under State law.
- 12 "(g) Tuition Charges.—Assistance under this sec-
- 13 tion may not be used to pay tuition or required fees at
- 14 a private elementary school or secondary school in an
- 15 amount that is greater than the tuition and required fees
- 16 paid by students not assisted under this section at such
- 17 school.
- 18 "(h) Special Rule.—Any school receiving assist-
- 19 ance provided under this section shall comply with title
- 20 VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d et
- 21 seq.) and not discriminate on the basis of race, color, or
- 22 national origin.
- 23 "(i) Assistance; Taxes and Other Federal Pro-
- 24 Grams.—

- 1 "(1) Assistance to families, not
- 2 schools.—Assistance provided under this section
- 3 shall be considered to be aid to families, not schools.
- 4 Use of such assistance at a school shall not be con-
- 5 strued to be Federal financial aid or assistance to
- 6 that school.
- 7 "(2) Taxes and determinations of eligi-
- 8 BILITY FOR OTHER FEDERAL PROGRAMS.—Assist-
- 9 ance provided under this section to a student shall
- not be considered to be income of the student or the
- parent of such student for Federal, State, or local
- tax purposes or for determining eligibility for any
- other Federal program.
- 14 "(j) Part B of the Individuals With Disabil-
- 15 ITIES EDUCATION ACT.—Nothing in this section shall be
- 16 construed to affect the requirements of part B of the Indi-
- 17 viduals with Disabilities Education Act (20 U.S.C. 1411
- 18 et seq.).
- 19 "(k) Sectarian Institutions.—Nothing in this
- 20 section shall be construed to supersede or modify any pro-
- 21 vision of a State constitution that prohibits the expendi-
- 22 ture of public funds in or by sectarian institutions.
- 23 "(1) Maximum Amount.—Notwithstanding any
- 24 other provision of this section, the amount of assistance
- 25 provided under this part for a student shall not exceed

- 1 the per pupil expenditure for elementary or secondary edu-
- 2 cation, as appropriate, by the local educational agency
- 3 that serves the school where the criminal offense occurred
- 4 for the fiscal year preceding the fiscal year for which the
- 5 determination is made.".

6 SEC. 152. TRANSFER OF REVENUES.

- 7 (a) In General.—Notwithstanding any other provi-
- 8 sion of Federal law, a State, a State educational agency,
- 9 or a local educational agency may transfer any non-Fed-
- 10 eral public funds associated with the education of a stu-
- 11 dent who is a victim of a violent criminal offense while
- 12 in or on the grounds of a public elementary school or sec-
- 13 ondary school served by a local educational agency to an-
- 14 other local educational agency or to a private elementary
- 15 school or secondary school, including a sectarian school.
- 16 (b) Definitions.—For the purpose of subsection
- 17 (a), the terms "elementary school", "secondary school",
- 18 "local educational agency", and "State educational agen-
- 19 cy" have the meanings given such terms in section 14101
- 20 of the Elementary and Secondary Education Act of 1965
- 21 (20 U.S.C. 8801).

CHAPTER II—VICTIM ASSISTANCE 1 2 **PROGRAMS** 3 SEC. 161. AMENDMENTS TO VICTIMS OF CRIME ACT OF 4 1984. 5 (a) Victim Compensation.—Section 1403 of the Victims of Crime Act of 1984 (42 U.S.C. 10602) is 6 amended by adding at the end the following: 8 "(f) VICTIMS OF SCHOOL VIOLENCE.—Notwithstanding any other provision of law, an eligible crime victim 10 compensation program may expend funds granted under this section to offer compensation to elementary and sec-11 12 ondary school students who are victims of elementary and 13 secondary school violence (as school violence is defined under applicable State law).". 14 15 (b) VICTIM AND WITNESS ASSISTANCE.—Section 1404(c) of the Victims of Crime Act of 1984 (42 U.S.C. 16 17 10603(c)) is amended by adding at the end the following: 18 "(4) Assistance for victims of and wit-19 NESSES TO SCHOOL VIOLENCE.—Notwithstanding 20 any other provision of law, the Director may make 21 a grant under this section for a demonstration 22 project or for training and technical assistance serv-23 ices to a program that assists local educational agen-24 cies (as local educational agency is defined in section 25 14101 of the Elementary and Secondary Education

1	Act of 1965 (20 U.S.C. 8801)) in developing, estab-
2	lishing, and operating programs that are designed to
3	protect victims of and witnesses to incidents of ele-
4	mentary and secondary school violence (as school vi-
5	olence is defined under applicable State law), includ-
6	ing programs designed to protect witnesses testifying
7	in school disciplinary proceedings.".
8	CHAPTER III—INNOVATIVE PROGRAMS TO
9	IMPROVE UNSAFE SCHOOLS
10	SEC. 171. FINDINGS AND PURPOSE.
11	(a) FINDINGS.—Congress finds that—
12	(1) the continued presence in schools of violent
13	students who are a thereat to both teachers and
14	other students is incompatible with a safe learning
15	environment;
16	(2) unsafe school environments place students
17	who are already at risk of school failure for other
18	reasons in further jeopardy;
19	(3) recently, over one-fourth of high school stu-
20	dents surveyed reported being threatened at school;
21	(4) 2,000,000 more children are using drugs in
22	1997 than were doing so a few short years prior to
23	1997;
24	(5) nearly 1 out of every 20 students in 6th
25	through 12th grade uses drugs on school grounds;

1	(6) more of our children are becoming involved
2	with hard drugs at earlier ages, as use of heroin and
3	cocaine by 8th graders has more than doubled since
4	1991; and
5	(7) greater cooperation between schools, par-
6	ents, law enforcement, the courts, and the commu-
7	nity is essential to making our schools safe from
8	drugs and violence.
9	SEC. 172. PURPOSE.
10	It is the purpose of this chapter—
11	(1) to urge States, State educational agencies
12	and local educational agencies to provide comprehen-
13	sive services to victims and witnesses of school vio-
14	lence;
15	(2) to urge States, State educational agencies
16	and local educational agencies to remove violent and
17	drug selling student offenders from school premises
18	(3) to urge States, State educational agencies
19	and local educational agencies to report violent

(4) to provide incentive grants for States, State educational agencies, and local educational agencies to involve parents, former armed forces personnel,

crimes and drug dealing on school grounds to appro-

priate law enforcement authorities;

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- and community volunteers in efforts to improve
- 2 school safety; and
- 3 (5) to provide incentive grants to States, State
- 4 educational agencies, and local educational agencies
- 5 to develop innovative programs to improve the safety
- of our Nation's schools and to better serve at-risk
- 7 students.

8 SEC. 173. DEFINITIONS.

- 9 In this chapter:
- 10 (1) Elementary school, local edu-
- 11 CATIONAL AGENCY, SECONDARY SCHOOL, AND STATE
- 12 EDUCATIONAL AGENCY.—The terms "elementary
- school", "local educational agency", "secondary
- school", and "State educational agency" have the
- meanings given the terms in section 14101 of the
- 16 Elementary and Secondary Education Act of 1965
- 17 (20 U.S.C. 8801).
- 18 (2) Secretary.—The term "Secretary" means
- the Secretary of Education.
- 20 SEC. 174. AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated such sums
- 22 as may be necessary to carry out this chapter.
- 23 SEC. 175. PROGRAM AUTHORIZED.
- 24 (a) In General.—The Secretary is authorized to
- 25 award grants to States, State educational agencies, and

1	local educational agencies to develop, establish, or conduct
2	innovative programs to improve unsafe elementary schools
3	or secondary schools.
4	(b) Priority.—The Secretary shall give priority to
5	awarding grants under subsection (a) to—
6	(1) programs that provide parent and teacher
7	notification of crimes or drug activity occurring at
8	school;
9	(2) programs that provide for the suspension,
10	delay, or restriction of driving privileges of persons
11	under the age of 18 who have a conviction, an adju-
12	dication in a juvenile proceeding, or a finding in a
13	school disciplinary proceeding, involving illegal
14	drugs;
15	(3) programs that link local educational agen-
16	cies with community-based mentoring programs in
17	order to link individual at-risk youth with respon-
18	sible, individual adults who serve as mentors for the
19	purpose of—
20	(A) discouraging at-risk youth from—
21	(i) using illegal drugs;
22	(ii) violence;
23	(iii) using dangerous weapons;
24	(iv) criminal activity; and
25	(v) involvement in gangs;

1	(B) increasing youth participation in, and
2	enhancing the ability of such youth to benefit
3	from, elementary and secondary education;
4	(C) promoting personal and social respon-
5	sibility;
6	(D) encouraging at-risk youth participation
7	in community service and community activities;
8	and
9	(E) providing general guidance to at-risk
10	youth;
11	(4) programs that include cooperative efforts
12	between the Secretary and the Secretary of Defense
13	to share the training and salary costs of former
14	members of the Armed Forces who are hired as
15	teachers and assigned to teach in public elementary
16	schools and secondary schools, especially those pro-
17	grams located in communities that are adversely af-
18	fected by the recent closing or substantial
19	downsizing of a military base or facility; and
20	(5) programs to enhance school security meas-
21	ures that may include—
22	(A) equipping schools with metal detectors,
23	fences, closed circuit cameras, and other phys-
24	ical security measures;

1	(B) providing increased police patrols in
2	and around elementary schools and secondary
3	schools, including canine patrols;
4	(C) mailings to parents at the beginning of
5	the school year stating that the possession of a
6	gun or other weapon, or the sale of drugs in
7	school, will not be tolerated by school authori-
8	ties; and
9	(D) gun hotlines.
10	SEC. 176. APPLICATION.
11	(a) In General.—Each State, State educational
12	agency, or local educational agency desiring a grant under
13	this chapter shall submit an application to the Secretary
14	at such time, in such manner, and accompanied by such
15	information as the Secretary may require.
16	(b) Contents.—Each application submitted under
17	subsection (a) shall contain an assurance that the State
18	or agency has implemented or will implement policies
19	that—
20	(1) provide protections for victims and wit-
21	nesses to school crime, including protections for at-
22	tendance at school disciplinary proceedings;
23	(2) expel students who, on school grounds, sell
24	drugs, or who commit a violent offense that causes

1	serious bodily injury of another student or teacher;
2	and
3	(3) require referral to law enforcement authori-
4	ties or juvenile authorities of any student who on
5	school grounds—
6	(A) commits a violent offense resulting in
7	serious bodily injury; or
8	(B) sells drugs.
9	(c) Special Rule.—For purposes of paragraphs (2)
10	and (3) of subsection (b), State law shall determine what
11	constitutes a violent offense or serious bodily injury.
12	CHAPTER IV—NOTIFICATION FOR JUVE-
12	CHAPTER IV—NOTIFICATION FOR JUVE- NILE JUSTICE AND LAW ENFORCE-
13	NILE JUSTICE AND LAW ENFORCE-
13 14	NILE JUSTICE AND LAW ENFORCE- MENT PURPOSES
13 14 15	NILE JUSTICE AND LAW ENFORCE- MENT PURPOSES SEC. 181. NOTIFICATION FOR JUVENILE JUSTICE AND LAW
13 14 15 16	NILE JUSTICE AND LAW ENFORCE-MENT PURPOSES SEC. 181. NOTIFICATION FOR JUVENILE JUSTICE AND LAW ENFORCEMENT PURPOSES.
13 14 15 16	NILE JUSTICE AND LAW ENFORCE- MENT PURPOSES SEC. 181. NOTIFICATION FOR JUVENILE JUSTICE AND LAW ENFORCEMENT PURPOSES. The Secretary of Education, not later than 90 days
13 14 15 16 17	NILE JUSTICE AND LAW ENFORCE-MENT PURPOSES SEC. 181. NOTIFICATION FOR JUVENILE JUSTICE AND LAW ENFORCEMENT PURPOSES. The Secretary of Education, not later than 90 days after the date of enactment of this Act, shall prepare and
13 14 15 16 17 18	NILE JUSTICE AND LAW ENFORCE- MENT PURPOSES SEC. 181. NOTIFICATION FOR JUVENILE JUSTICE AND LAW ENFORCEMENT PURPOSES. The Secretary of Education, not later than 90 days after the date of enactment of this Act, shall prepare and distribute to State educational agencies and local edu-
13 14 15 16 17 18 19	NILE JUSTICE AND LAW ENFORCE- MENT PURPOSES SEC. 181. NOTIFICATION FOR JUVENILE JUSTICE AND LAW ENFORCEMENT PURPOSES. The Secretary of Education, not later than 90 days after the date of enactment of this Act, shall prepare and distribute to State educational agencies and local educational agencies a notice regarding the extent of permis-
13 14 15 16 17 18 19 20	NILE JUSTICE AND LAW ENFORCE- MENT PURPOSES SEC. 181. NOTIFICATION FOR JUVENILE JUSTICE AND LAW ENFORCEMENT PURPOSES. The Secretary of Education, not later than 90 days after the date of enactment of this Act, shall prepare and distribute to State educational agencies and local educational agencies a notice regarding the extent of permissible disclosure of educational records under subpara-

TITLE II—AMENDMENTS TO THE

2 ELEMENTARY AND SECOND-

3 ARY EDUCATION ACT OF 1965

- 4 SEC. 201. SHORT TITLE.
- 5 This title may be cited as the "State Education Flexi-
- 6 bility Act".
- 7 SEC. 202. AMENDMENTS TO ESEA.
- 8 Subsection (b) of section 6301 of the Elementary and
- 9 Secondary Education Act of 1965 (20 U.S.C. 7351) is
- 10 amended—
- 11 (1) in paragraph (7), by striking "and" after
- the semicolon;
- 13 (2) in paragraph (8), by striking the period and
- inserting a semicolon; and
- 15 (3) by adding at the end the following:
- 16 "(9) programs using scholarships or vouchers
- provided to a parent by a local educational agency
- that permit the parent to select the public or pri-
- vate, including sectarian, school that the parent's
- 20 child will attend, which programs may be similar to
- 21 the program assisted under title I of the Safe and
- 22 Affordable Schools Act of 1997, except that the pro-
- visions of sections 6402 and 14507, and any gen-
- erally applicable provision relating to a prohibition
- against the use of Federal funds for religious wor-

1	ship or instruction, shall not apply to any program
2	operated pursuant to this paragraph;
3	"(10) education reform projects that provide
4	same gender schools, as long as comparable edu-
5	cational opportunities are offered for students of
6	both sexes; and
7	"(11) education reform projects that reward
8	teachers, administrators, and schools with cash bo-
9	nuses and other incentives for significantly improv-
10	ing the academic performance of their students.".
11	TITLE III—TAX INCENTIVES FOR
12	HIGHER EDUCATION
13	SEC. 300. SHORT TITLE; AMENDMENT OF 1986 CODE.
14	(a) Short Title.—This title may be cited as the
15	"Affordable College Act".
16	(b) Amendment of 1986 Code.—Except as other-
17	wise expressly provided, whenever in this title an amend-
18	ment or repeal is expressed in terms of an amendment
19	to, or repeal of, a section or other provision, the reference
20	shall be considered to be made to a section or other provi-
21	sion of the Internal Revenue Code of 1986.
22	SEC. 301. BOB DOLE EDUCATION INVESTMENT ACCOUNTS.
23	(a) In General.—Part VIII of subchapter F of
24	chapter 1 (relating to qualified State tuition programs)
25	is amended by adding at the end the following new section:

1 "SEC. 530, BOB DOLE EDUCATION INVESTMENT ACCOUNTS.

- 2 "(a) General Rule.—A Bob Dole education invest-
- 3 ment account (hereafter in this section referred to as an
- 4 'education investment account') shall be exempt from tax-
- 5 ation under this subtitle. Notwithstanding the preceding
- 6 sentence, the education investment account shall be sub-
- 7 ject to the taxes imposed by section 511 (relating to impo-
- 8 sition of tax on unrelated business income of charitable
- 9 organizations).
- 10 "(b) Limitations on Accounts.—
- 11 "(1) ACCOUNT MAY NOT BE ESTABLISHED FOR
- 12 BENEFIT OF MORE THAN 1 INDIVIDUAL.—An edu-
- cation investment account may not be established for
- the benefit of more than 1 individual.
- 15 "(2) Special rule where more than 1 ac-
- 16 count.—If, at any time during a calendar year, 2
- or more education investment accounts are main-
- tained for the benefit of an individual, only the ac-
- count first established shall be treated as a Bob
- 20 Dole education investment account for purposes of
- 21 this section. This paragraph shall not apply to the
- 22 extent more than 1 account exists solely by reason
- of a rollover contribution.
- "(c) Definitions and Special Rules.—For pur-
- 25 poses of this section—

1	"(1) Bob dole education investment ac-
2	COUNT.—The term 'Bob Dole education investment
3	account' means a trust created or organized in the
4	United States exclusively for the purpose of paying
5	the qualified higher education expenses of the ac-
6	count holder, but only if the written governing in-
7	strument creating the trust meets the following re-
8	quirements:
9	"(A) No contribution will be accepted—
10	"(i) unless it is in cash,
11	"(ii) except in the case of rollover con-
12	tributions from another education invest-
13	ment account, in excess of \$1,000 for any
14	calendar year, and
15	"(iii) after the date on which the ac-
16	count holder attains age 18.
17	"(B) The trustee is a bank (as defined in
18	section 408(n)) or another person who dem-
19	onstrates to the satisfaction of the Secretary
20	that the manner in which that person will ad-
21	minister the trust will be consistent with the re-
22	quirements of this section.
23	"(C) No part of the trust assets will be in-
24	vested in life insurance contracts (other than
25	contracts the beneficiary of which is the trust

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and the face amount of which does not exceed the amount by which the maximum amount which can be contributed to the education investment account exceeds the sum of the amounts contributed to the account for all taxable years).

- "(D) The assets of the trust shall not be commingled with other property except in a common trust fund or common investment fund.
- "(E) Any balance in the education investment account on the day after the date on which the individual for whose benefit the trust is established attains age 30 (or, if earlier, the date on which such individual dies) shall be distributed within 30 days of such date to the account holder (or in the case of death, the beneficiary).
- "(2) Time when contributions deemed to have made a contribution on the last day of the preceding taxable year if the contribution is made on account of such taxable year and is made not later than the time prescribed by law for filing the return for such taxable year (including extensions thereof).

1	"(3) Qualified higher education ex-
2	PENSES.—
3	"(A) In general.—The term 'qualified
4	higher education expenses' has the same mean-
5	ing given such term by section 529(e)(3), ex-
6	cept that such expenses shall be reduced by any
7	amount described in section 135(d)(1) (relating
8	to certain scholarships and veterans benefits).
9	"(B) STATE TUITION PLANS.—Such term
10	shall include amounts paid or incurred to pur-
11	chase tuition credits or certificates, or to make
12	contributions to an account, under a qualified
13	State tuition program (as defined in section
14	529(b)).
15	"(4) Eligible educational institution.—
16	The term 'eligible educational institution' has the
17	meaning given such term by section $135(c)(3)$.
18	"(5) ACCOUNT HOLDER.—The term 'account
19	holder' means the individual for whose benefit the
20	education investment account is established.
21	"(d) Tax Treatment of Distributions.—
22	"(1) In general.—Except as otherwise pro-
23	vided in this subsection, any amount paid or distrib-
24	uted out of an education investment account shall be
25	included in gross income of the payee or distributee

- for the taxable year in the manner prescribed by section 72. For purposes of the preceding sentence, rules similar to the rules of section 408(d)(2) shall apply.
 - "(2) DISTRIBUTION USED TO PAY EDU-CATIONAL EXPENSES.—Paragraph (1) shall not apply to any payment or distribution out of an education investment account to the extent such payment or distribution is used exclusively to pay the qualified higher education expenses of the account holder.
 - "(3) Special rule for applying section 2503.—If any payment or distribution from an education investment account is used exclusively for the payment to an eligible educational institution of the qualified higher education expenses of the account holder, such payment shall be treated as a qualified transfer for purposes of section 2503(e).
 - "(4) Additional tax for distributions not used for educational expenses.—
 - "(A) IN GENERAL.—The tax imposed by this chapter for any taxable year on any taxpayer who receives a payment or distribution from an education investment account which is includible in gross income under paragraph (1)

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1	shall be increased by 10 percent of the amount
2	which is so includible.
3	"(B) Exception for disability, death
4	OR SCHOLARSHIP.—Subparagraph (A) shall not
5	apply if the payment or distribution is—
6	"(i) made on account of the death or
7	disability of the account holder, or
8	"(ii) made on account of a scholarship
9	(or allowance or payment described in sec-
10	tion 135(d)(1) (B) or (C)) received by the
11	account holder to the extent the amount of
12	the payment or distribution does exceed
13	the amount of the scholarship, allowance
14	or payment.
15	"(C) Excess contributions returned
16	BEFORE DUE DATE OF RETURN.—Subpara-
17	graph (A) shall not apply to the distribution to
18	a contributor of any contribution paid during a
19	taxable year to an education investment account
20	to the extent that such contribution, when
21	added to previous contributions to the account
22	during the taxable year, exceeds \$1,000 if—
23	"(i) such distribution is received on or
24	before the day prescribed by law (including

1	extensions of time) for filing such contribu-
2	tor's return for such taxable year, and
3	"(ii) such distribution is accompanied
4	by the amount of net income attributable
5	to such excess contribution.
6	Any net income described in clause (ii) shall be
7	included in the gross income of the contributor
8	for the taxable year in which such excess con-
9	tribution was made.
10	"(5) Rollover contributions.—Paragraph
11	(1) shall not apply to any amount paid or distrib-
12	uted from an education investment account to the
13	extent that the amount received is paid into another
14	education investment account for the benefit of the
15	account holder not later than the 60th day after the
16	day on which the holder receives the payment or dis-
17	tribution. The preceding sentence shall not apply to
18	any payment or distribution if it applied to any prior
19	payment or distribution during the 12-month period
20	ending on the date of the payment or distribution.
21	"(6) Special rules for death and di-
22	VORCE.—Rules similar to the rules of section 220(f)
23	(7) and (8) shall apply.
24	"(e) Tax Treatment of Accounts.—Rules similar
25	to the rules of paragraphs (2) and (4) of section 408(e)

- 1 shall apply to any education investment account, and any
- 2 amount treated as distributed under such rules shall be
- 3 treated as not used to pay qualified higher education ex-
- 4 penses.
- 5 "(f) Community Property Laws.—This section
- 6 shall be applied without regard to any community property
- 7 laws.
- 8 "(g) Custodial Accounts.—For purposes of this
- 9 section, a custodial account shall be treated as a trust if
- 10 the assets of such account are held by a bank (as defined
- 11 in section 408(n)) or another person who demonstrates,
- 12 to the satisfaction of the Secretary, that the manner in
- 13 which he will administer the account will be consistent
- 14 with the requirements of this section, and if the custodial
- 15 account would, except for the fact that it is not a trust,
- 16 constitute an account described in subsection (b)(1). For
- 17 purposes of this title, in the case of a custodial account
- 18 treated as a trust by reason of the preceding sentence,
- 19 the custodian of such account shall be treated as the trust-
- 20 ee thereof.
- 21 "(h) Reports.—The trustee of an education invest-
- 22 ment account shall make such reports regarding such ac-
- 23 count to the Secretary and to the account holder with re-
- 24 spect to contributions, distributions, and such other mat-
- 25 ters as the Secretary may require under regulations. The

- 1 reports required by this subsection shall be filed at such
- 2 time and in such manner and furnished to such individuals
- 3 at such time and in such manner as may be required by
- 4 those regulations."
- 5 (b) Tax on Prohibited Transactions.—Section
- 6 4975 (relating to prohibited transactions) is amended—
- 7 (1) by adding at the end of subsection (c) the 8 following new paragraph:
- 9 "(5) Special rule for education invest-
- MENT ACCOUNTS.—An individual for whose benefit
- an education investment account is established and
- any contributor to such account shall be exempt
- from the tax imposed by this section with respect to
- any transaction concerning such account (which
- would otherwise be taxable under this section) if,
- with respect to such transaction, the account ceases
- to be an education investment account by reason of
- the application of section 530 to such account."; and
- 19 (2) in subsection (e)(1), by striking "or" at the
- end of subparagraph (D), by redesignating subpara-
- 21 graph (E) as subparagraph (F), and by inserting
- after subparagraph (D) the following new subpara-
- 23 graph:
- 24 "(E) an education investment account de-
- scribed in section 530, or".

1	(c) Failure To Provide Reports on Education
2	Investment Accounts.—Section 6693 (relating to fail-
3	ure to provide reports on individual retirement accounts
4	or annuities) is amended—
5	(1) by inserting "OR ON EDUCATION IN-
6	VESTMENT ACCOUNTS" after "ANNUITIES" in
7	the heading of such section, and
8	(2) in subsection (a)(2), by striking "and" at
9	the end of subparagraph (A), by striking the period
10	at the end of subparagraph (B) and inserting ",
11	and", and by adding at the end the following new
12	subparagraph:
13	"(C) section 530(h) (relating to education
14	investment accounts)."
15	(d) Coordination with Savings Bond Exclu-
16	SION.—Section 135(d)(1) is amended by striking "or" at
17	the end of subparagraph (C), by striking the period at the
18	end of subparagraph (D) and inserting ", or", and by in-
19	serting at the end the following new subparagraph:
20	"(E) a payment or distribution from an
21	education investment account (as defined in
22	section 530)."
23	(e) Clerical Amendments.—

1	(1) The table of sections for part VIII of sub-
2	chapter F of chapter 1 is amended by adding at the
3	end the following new item:
	"Sec. 530. Bob Dole education investment accounts."
4	(2)(A) The heading for part VIII of subchapter
5	F of chapter 1 is amended to read as follows:
6	"PART VIII—HIGHER EDUCATION SAVINGS
7	ENTITIES".
8	(B) The table of parts for subchapter F of
9	chapter 1 is amended by striking the item relating
10	to part VIII and inserting:
	"Part VIII. Higher education savings entities."
11	(3) The table of sections for subchapter B of
12	chapter 68 is amended by striking the item relating
13	to section 6693 and inserting the following new
14	item:
	"Sec. 6693. Failure to provide reports on individual retirement accounts or annuities or on education investment accounts."
15	(f) Effective Date.—The amendments made by
16	this section shall apply to taxable years beginning after
17	December 31, 1996.
18	SEC. 302. EMPLOYER-PROVIDED EDUCATIONAL ASSIST-
19	ANCE PROGRAMS.
20	(a) Permanent Extension.—Section 127 of the
21	Internal Revenue Code of 1986 (relating to exclusion for
22	educational assistance programs) is amended by striking

1	subsection (d) and by redesignating subsection (e) as sub-
2	section (d).
3	(b) Repeal of Limitation on Graduate Edu-
4	CATION.—The last sentence of section 127(c)(1) of such
5	Code is amended by striking ", and such term also does
6	not include any payment for, or the provision of any bene-
7	fits with respect to, any graduate level course of a kind
8	normally taken by an individual pursuing a program lead-
9	ing to a law, business, medical, or other advanced aca-
10	demic or professional degree".
11	(c) Effective Dates.—
12	(1) Extension.—The amendments made by
13	subsection (a) shall apply to taxable years beginning
14	after December 31, 1996.
15	(2) Graduate Education.—The amendment
16	made by subsection (b) shall apply with respect to
17	expenses relating to courses beginning after June
18	30, 1996.
19	SEC. 303. MODIFICATIONS OF TAX TREATMENT OF QUALI-
20	FIED STATE TUITION PROGRAMS.
21	(a) Exclusion of Distributions Used for Edu-
22	CATIONAL PURPOSES.—Subparagraph (B) of section
23	529(c)(3) is amended to read as follows:
24	"(B) DISTRIBUTIONS FOR QUALIFIED
25	HIGHER EDUCATION EXPENSES.—Subpara-

1	graph (A) shall not apply to any distribution to
2	the extent—
3	"(i) the distribution is used exclusively
4	to pay qualified higher education expenses
5	of the distributee, or
6	"(ii) the distribution consists of pro-
7	viding a benefit to the distributee which, if
8	paid for by the distributee, would con-
9	stitute payment of a qualified higher edu-
10	cation expense."
11	(b) QUALIFIED HIGHER EDUCATION EXPENSES TO
12	INCLUDE ROOM AND BOARD.—Section 529(e)(3) is
13	amended to read as follows:
14	"(3) Qualified higher education ex-
15	PENSES.—The term 'qualified higher education ex-
16	penses' means the cost of attendance (within the
17	meaning of section 472 of the Higher Education Act
18	of 1965 (20 U.S.C. 1087ll), as in effect on the date
19	of the enactment of the Affordable College Act) of
20	a designated beneficiary at an eligible educational
21	institution (as defined in section 135(c)(3))."
22	(c) Effective Date.—The amendments made by
23	this section shall apply to taxable years beginning after
24	December 31, 1996.

1	SEC. 304. DEDUCTION FOR INTEREST ON EDUCATION
2	LOANS.
3	(a) In General.—Part VII of subchapter B of chap-
4	ter 1 (relating to additional itemized deductions for indi-
5	viduals) is amended by redesignating section 221 as sec-
6	tion 222 and by inserting after section 220 the following
7	new section:
8	"SEC. 221. INTEREST ON EDUCATION LOANS.
9	"(a) ALLOWANCE OF DEDUCTION.—In the case of an
10	individual, there shall be allowed as a deduction for the
11	taxable year an amount equal to the interest paid by the
12	taxpayer during the taxable year on any qualified edu-
13	cation loan.
14	"(b) Maximum Deduction.—
15	"(1) In general.—Except as provided in para-
16	graph (2), the deduction allowed by subsection (a)
17	for the taxable year shall not exceed \$2,500.
18	"(2) Limitation based on modified ad-
19	JUSTED GROSS INCOME.—
20	"(A) IN GENERAL.—If the modified ad-
21	justed gross income of the taxpayer for the tax-
22	able year exceeds $\$45,000$ ($\$65,000$ in the case
23	of a joint return), the amount which would (but
24	for this paragraph) be allowable as a deduction
25	under this section shall be reduced (but not
26	below zero) by the amount which bears the

1	same ratio to the amount which would be so al-
2	lowable as such excess bears to \$20,000.
3	"(B) Modified adjusted gross in-
4	COME.—The term 'modified adjusted gross in-
5	come' means adjusted gross income deter-
6	mined—
7	"(i) without regard to this section and
8	sections 135, 911, 931, and 933, and
9	"(ii) after application of sections 86,
10	219, and 469.
11	For purposes of sections 86, 135, 219, and
12	469, adjusted gross income shall be determined
13	without regard to the deduction allowed under
14	this section.
15	"(C) Inflation adjustment.—In the
16	case of any taxable year beginning after 1997,
17	the $$45,000$ and $$65,000$ amounts referred to
18	in subparagraph (A) shall be increased by an
19	amount equal to—
20	"(i) such dollar amount, multiplied by
21	"(ii) the cost-of-living adjustment de-
22	termined under section $(1)(f)(3)$ for the
23	calendar year in which the taxable year be-
24	gins, by substituting '1996' for '1992'.

1	"(D) Rounding.—If any amount as ad-
2	justed under subparagraph (C) is not a multiple
3	of \$50, such amount shall be rounded to the
4	nearest multiple of \$50.
5	"(c) Dependents Not Eligible for Deduc-
6	TION.—No deduction shall be allowed by this section to
7	an individual for the taxable year if a deduction under sec-
8	tion 151 with respect to such individual is allowed to an-
9	other taxpayer for the taxable year beginning in the cal-
10	endar year in which such individual's taxable year begins.
11	"(d) Limit on Period Deduction Allowed.—A
12	deduction shall be allowed under this section only with re-
13	spect to interest paid on any qualified education loan dur-
14	ing the first 60 months (whether or not consecutive) in
15	which interest payments are required. For purposes of this
16	paragraph, any loan and all refinancings of such loan shall
17	be treated as 1 loan.
18	"(e) Definitions.—For purposes of this section—
19	"(1) QUALIFIED EDUCATION LOAN.—The term
20	'qualified education loan' means any indebtedness
21	incurred to pay qualified higher education ex-
22	penses—
23	"(A) which are incurred on behalf of the
24	taxpayer, the taxpayer's spouse, or any depend-

1	ent of the taxpayer as of the time the indebted-
2	ness was incurred,
3	"(B) which are paid or incurred within a
4	reasonable period of time before or after the in-
5	debtedness is incurred, and
6	"(C) which are attributable to education
7	furnished during a period during which the re-
8	cipient was at least a half-time student.
9	Such term includes indebtedness used to refinance
10	indebtedness which qualifies as a qualified education
11	loan. The term 'qualified education loan' shall not
12	include any indebtedness owed to a person who is re-
13	lated (within the meaning of section 267(b) or
14	707(b)(1)) to the taxpayer.
15	"(2) Qualified higher education ex-
16	PENSES.—The term 'qualified higher education ex-
17	penses' means the cost of attendance (as defined in
18	section 472 of the Higher Education Act of 1965,
19	20 U.S.C. 1087ll, as in effect on the day before the
20	date of the enactment of this Act) of the taxpayer
21	or the taxpayer's spouse at an eligible educational
22	institution, reduced by the sum of—
23	"(A) the amount excluded from gross in-
24	come under section 135 by reason of such ex-
25	penses, and

1	"(B) the amount of the reduction de-
2	scribed in section $135(d)(1)$.
3	For purposes of the preceding sentence, the term 'el-
4	igible educational institution' has the same meaning
5	given such term by section 135(c)(3), except that
6	such term shall also include an institution conduct-
7	ing an internship or residency program leading to a
8	degree or certificate awarded by an institution of
9	higher education, a hospital, or a health care facility
10	which offers postgraduate training.
11	"(3) Half-time student.—The term 'half-
12	time student' means any individual who would be a
13	student as defined in section 151(c)(4) if 'half-time'
14	were substituted for 'full-time' each place it appears
15	in such section.
16	"(4) DEPENDENT.—The term 'dependent' has
17	the meaning given such term by section 152.
18	"(f) Special Rules.—
19	"(1) Denial of double benefit.—No deduc-
20	tion shall be allowed under this section for any

- "(1) Denial of double benefit.—No deduction shall be allowed under this section for any amount for which a deduction is allowable under any other provision of this chapter.
- "(2) Married couples must file joint re-Turn.—If the taxpayer is married at the close of the taxable year, the deduction shall be allowed

22

1	under subsection (a) only if the taxpayer and the
2	taxpayer's spouse file a joint return for the taxable
3	year.
4	"(3) Marital status.—Marital status shall be
5	determined in accordance with section 7703.".
6	(b) Deduction Allowed Whether or Not Tax-
7	PAYER ITEMIZES OTHER DEDUCTIONS.—Subsection (a)
8	of section 62 is amended by inserting after paragraph (16)
9	the following new paragraph:
10	"(17) Interest on education loans.—The
11	deduction allowed by section 221."
12	(c) Reporting Requirement.—
13	(1) In general.—Subpart B of part III of
14	subchapter A of chapter 61 (relating to information
15	concerning transactions with other persons) is
16	amended by inserting after section 6050R the fol-
17	lowing new section:
18	"SEC. 6050S. RETURNS RELATING TO EDUCATION LOAN IN-
19	TEREST RECEIVED IN TRADE OR BUSINESS
20	FROM INDIVIDUALS.
21	"(a) Education Loan Interest of \$600 or
22	More.—Any person—
23	"(1) who is engaged in a trade or business, and
24	"(2) who, in the course of such trade or busi-
25	ness receives from any individual interest accrecat-

1	ing \$600 or more for any calendar year on 1 or
2	more qualified education loans,
3	shall make the return described in subsection (b) with re-
4	spect to each individual from whom such interest was re-
5	ceived at such time as the Secretary may by regulations
6	prescribe.
7	"(b) Form and Manner of Returns.—A return
8	is described in this subsection if such return—
9	"(1) is in such form as the Secretary may pre-
10	scribe,
11	"(2) contains—
12	"(A) the name, address, and TIN of the
13	individual from whom the interest described in
14	subsection (a)(2) was received,
15	"(B) the amount of such interest received
16	for the calendar year, and
17	"(C) such other information as the Sec-
18	retary may prescribe.
19	"(c) Application to Governmental Units.—For
20	purposes of subsection (a)—
21	"(1) Treated as Persons.—The term 'per-
22	son' includes any governmental unit (and any agency
23	or instrumentality thereof).

1	"(2) Special rules.—In the case of a govern-
2	mental unit or any agency or instrumentality there-
3	of—
4	"(A) subsection (a) shall be applied with-
5	out regard to the trade or business requirement
6	contained therein, and
7	"(B) any return required under subsection
8	(a) shall be made by the officer or employee ap-
9	propriately designated for the purpose of mak-
10	ing such return.
11	"(d) Statements To Be Furnished to Individ-
12	UALS WITH RESPECT TO WHOM INFORMATION IS RE-
13	QUIRED.—Every person required to make a return under
14	subsection (a) shall furnish to each individual whose name
15	is required to be set forth in such return a written state-
16	ment showing—
17	"(1) the name and address of the person re-
18	quired to make such return, and
19	"(2) the aggregate amount of interest described
20	in subsection (a)(2) received by the person required
21	to make such return from the individual to whom
22	the statement is required to be furnished.
23	The written statement required under the preceding sen-
24	tence shall be furnished on or before January 31 of the

1	year following the calendar year for which the return
2	under subsection (a) was required to be made.
3	"(e) Qualified Education Loan Defined.—For
4	purposes of this section, except as provided in regulations
5	prescribed by the Secretary, the term 'qualified education
6	loan' has the meaning given such term by section
7	221(e)(1).
8	"(f) RETURNS WHICH WOULD BE REQUIRED TO BE
9	MADE BY 2 OR MORE PERSONS.—Except to the extent
10	provided in regulations prescribed by the Secretary, in the
11	case of interest received by any person on behalf of an-
12	other person, only the person first receiving such interest
13	shall be required to make the return under subsection
14	(a).".
15	(2) Assessable penalties.—Section 6724(d)
16	(relating to definitions) is amended—
17	(A) in paragraph (1)(B), by redesignating
18	clauses (x) through (xv) as clauses (xi) through
19	(xvi), respectively, and by inserting after clause
20	(ix) the following new clause:
21	"(x) section 6050S (relating to re-
22	turns relating to education loan interest re-
23	ceived in trade or business from individ-
24	uals).''. and

- 1 (B) in paragraph (2), by striking "or" at
 2 the end of the next to last subparagraph, by
 3 striking the period at the end of the last sub4 paragraph and inserting ", or", and by adding
 5 at the end the following new subparagraph:
- 6 "(Z) section 6050S(d) (relating to returns 7 relating to education loan interest received in 8 trade or business from individuals)."
- 9 (d) CLERICAL AMENDMENT.—The table of sections
 10 for part VII of subchapter B of chapter 1 is amended by
 11 striking the last item and inserting the following new
 12 items:

- (e) Effective Date.—The amendments made by
- 14 this section shall apply to any qualified education loan (as
- 15 defined in section 221(e)(1) of the Internal Revenue Code
- 16 of 1986, as added by this section) incurred on, before, or
- 17 after the date of the enactment of this Act, but only with
- 18 respect to any loan interest payment due after December
- 19 31, 1996.
- 20 SEC. 305. EXCLUSION OF FEDERAL WORK STUDY PAY-
- 21 MENTS.
- 22 (a) In General.—Section 117 (relating to exclusion
- 23 of qualified scholarships) is amended by adding at the end
- 24 the following new subsection:

[&]quot;Sec. 221. Interest on education loans.

[&]quot;Sec. 222. Cross reference.".

- 1 "(e) Exclusion for Work Study Payments.—
- 2 Notwithstanding any other provision of this section, gross
- 3 income does not include any amount received for services
- 4 performed under a Federal work study program operated
- 5 under section 441 of the Higher Education Act of 1965
- 6 (42 U.S.C. 2751), as in effect on the date of the enact-
- 7 ment of this subsection."
- 8 (b) Effective Date.—The amendment made by
- 9 this section shall apply to taxable years beginning after
- 10 December 31, 1996.

11 TITLE IV—FUNDING FOR PART B

- 12 OF THE INDIVIDUALS WITH
- 13 **DISABILITIES EDUCATION**
- 14 **ACT**
- 15 SEC. 401. FUNDING FOR PART B OF THE INDIVIDUALS WITH
- 16 DISABILITIES EDUCATION ACT.
- 17 Section 611(h) of the Individuals with Disabilities
- 18 Education Act (20 U.S.C. 1411(h)) is amended by strik-
- 19 ing "such sums as may be necessary" and inserting "not
- 20 less than \$4,107,522 for fiscal year 1998, not less than
- 21 \$5,607,522 for fiscal year 1999, not less than \$7,107,522
- 22 for fiscal year 2000, not less than \$8,607,522 for fiscal
- 23 year 2001, not less than \$10,107,522 for fiscal year 2002,
- 24 not less than \$11,607,522 for fiscal year 2003, not less

1	than \$13,107,522 for fiscal year 2004, and such sums as
2	may be necessary for each succeeding fiscal year.".
3	TITLE V—ADULT EDUCATION
4	AND FAMILY LITERACY
5	Subtitle A—Adult Education Act
6	SEC. 511. AUTHORIZATION OF ADULT EDUCATION ACT.
7	The Adult Education Act (20 U.S.C. 1201 et seq.)
8	is amended to read as follows:
9	"TITLE III—ADULT EDUCATION
10	PROGRAMS
11	"SEC. 301. SHORT TITLE.
12	"This title may be cited as the 'Adult Education Act'.
13	"SEC. 302. STATEMENT OF PURPOSE.
14	"It is the purpose of this title to assist the States
15	and the outlying areas to provide—
16	"(1) to adults, the basic educational skills nec-
17	essary for employment and self-sufficiency; and
18	"(2) to adults who are parents, the educational
19	skills necessary to be full partners in the educational
20	development of their children.
21	"SEC. 303. DEFINITIONS.
22	"As used in this title:
23	"(1) ADULT EDUCATION.—The term 'adult edu-
24	cation' means services or instruction below the post-
25	secondary level for individuals—

1	"(A) who have attained 16 years of age;
2	"(B) who are not enrolled or required to be
3	enrolled in secondary school;
4	"(C)(i) who lack sufficient mastery of basic
5	educational skills to enable the individuals to
6	function effectively in society; or
7	"(ii) who do not have a certificate of grad-
8	uation from a school providing secondary edu-
9	cation and who have not achieved an equivalent
10	level of education; and
11	"(D) who lack a mastery of basic skills
12	and are therefore unable to speak, read, or
13	write the English language.
14	"(2) Adult education and literacy activi-
15	TIES.—The term 'adult education and literacy activi-
16	ties' means the activities authorized in section 315.
17	"(3) Community-based organization.—The
18	term 'community-based organization' means a pri-
19	vate nonprofit organization of demonstrated effec-
20	tiveness that is representative of a community or a
21	significant segment of a community.
22	"(4) Eligible agency.—The term 'eligible
23	agency' means—
24	"(A) the individual, entity, or agency in a
25	State or an outlying area responsible for admin-

- istering or setting policies for adult education and literacy services in such State or outlying area pursuant to the law of the State or outlying area; or
 - "(B) if no individual, entity, or agency is responsible for administering or setting such policies pursuant to the law of the State or outlying area, the individual, entity, or agency in a State or outlying area responsible for administering or setting policies for adult education and literacy services in such State or outlying area on the date of enactment of this Act.
 - "(5) ELIGIBLE PROVIDER.—The term 'eligible provider', used with respect to adult education and literacy activities described in section 315(b), means a provider determined to be eligible for assistance in accordance with section 314.
 - "(6) English Literacy program' means a program of instruction designed to help individuals of limited English proficiency achieve full competence in the English language.
 - "(7) Family Literacy Services.—The term 'family literacy services' means services that are of sufficient intensity in terms of hours, and of suffi-

1	cient duration, to make sustainable changes in a
2	family and that integrate all of the following activi-
3	ties:
4	"(A) Interactive literacy activities between
5	parents and their children.
6	"(B) Training for parents on how to be the
7	primary teacher for their children and full part-
8	ners in the education of their children.
9	"(C) Parent literacy training.
10	"(D) An age-appropriate education pro-
11	gram for children.
12	"(8) Individual of Limited english pro-
13	FICIENCY.—The term 'individual of limited English
14	proficiency' means an individual—
15	"(A) who has limited ability in speaking,
16	reading, or writing the English language; and
17	"(B)(i) whose native language is a lan-
18	guage other than English; or
19	"(ii) who lives in a family or community
20	environment where a language other than Eng-
21	lish is the dominant language.
22	"(9) Individual with a disability.—
23	"(A) In general.—The term 'individual
24	with a disability' means an individual with any
25	disability (as defined in section 3 of the Ameri-

1	cans with Disabilities Act of 1990 (42 U.S.C.
2	12102)).
3	"(B) Individuals with disabilities.—
4	The term 'individuals with disabilities' means
5	more than 1 individual with a disability.
6	"(10) LITERACY.—The term 'literacy', used
7	with respect to an individual, means the ability of
8	the individual to speak, read, and write English, and
9	compute and solve problems, at levels of proficiency
10	necessary—
11	"(A) to function on the job, in the family
12	of the individual, and in society;
13	"(B) to achieve the goals of the individual;
14	and
15	"(C) to develop the knowledge potential of
16	the individual.
17	"(11) LOCAL EDUCATIONAL AGENCY.—The
18	term 'local educational agency' has the meaning
19	given such term in section 14101 of the Elementary
20	and Secondary Education Act of 1965 (20 U.S.C.
21	8801).
22	"(12) Outlying Area.—The term 'outlying
23	area' means the United States Virgin Islands,
24	Guam, American Samoa, the Commonwealth of the
25	Northern Mariana Islands, the Republic of the Mar-

- shall Islands, the Federated States of Micronesia,and the Republic of Palau.
- 3 "(13) Postsecondary educational institu-
- 4 TION.—The term 'postsecondary educational institu-
- 5 tion' means an institution of higher education (as
- 6 such term is defined in section 481 of the Higher
- 7 Education Act of 1965 (20 U.S.C. 1088)) that con-
- 8 tinues to meet the eligibility and certification re-
- 9 quirements under title IV of such Act (20 U.S.C.
- 10 1070 et seq.).
- 11 "(14) SECRETARY.—The term 'Secretary'
- means the Secretary of Education.
- "(15) STATE.—The term 'State' means each of
- the several States of the United States, the District
- of Columbia, and the Commonwealth of Puerto Rico.
- 16 "SEC. 304. AUTHORIZATION OF APPROPRIATIONS.
- 17 "(a) In General.—There are authorized to be ap-
- 18 propriated to carry out this title (except section 321)
- 19 \$400,000,000 for fiscal year 1998, and such sums as may
- 20 be necessary for each of the fiscal years 1999 through
- 21 2003.
- 22 "(b) Reservation of Funds for National Lead-
- 23 ERSHIP ACTIVITIES.—For any fiscal year, the Secretary
- 24 may reserve not more than \$4,500,000 of the amount ap-
- 25 propriated under subsection (a) to establish and carry out

- 1 the program of national leadership and evaluation activi-
- 2 ties described in section 322.
- 3 "(c) Program Year.—Appropriations for any fiscal
- 4 year for programs and activities carried out under part
- 5 A shall be available for obligation only on the basis of a
- 6 program year. The program year shall begin on July 1
- 7 in the fiscal year for which the appropriation is made.

8 "PART A—GRANTS TO ELIGIBLE

9 AGENCIES

- 10 "SEC. 311. AUTHORITY TO MAKE GRANTS.
- 11 "(a) IN GENERAL.—In the case of each eligible agen-
- 12 cy that in accordance with section 313 submits to the Sec-
- 13 retary a plan for a fiscal year, the Secretary shall make
- 14 a grant for the year to the eligible agency for the purpose
- 15 specified in subsection (b). The grant shall consist of the
- 16 initial and additional allotments determined for the eligible
- 17 agency under section 312.
- 18 "(b) Purpose of Grants.—The Secretary may
- 19 make a grant under subsection (a) only if the applicant
- 20 involved agrees to expend the grant for adult education
- 21 and literacy activities in accordance with the provisions
- 22 of this part.
- 23 "SEC. 312. ALLOTMENTS.
- 24 "(a) Initial Allotments.—From the sums avail-
- 25 able for the purpose of making grants under this part for

- 1 any fiscal year, the Secretary shall allot to each eligible
- 2 agency that in accordance with section 313 submits to the
- 3 Secretary a plan for the year an initial amount as follows:
- 4 "(1) \$100,000, in the case of an eligible agency
- 5 of the United States Virgin Islands, Guam, Amer-
- 6 ican Samoa, the Commonwealth of the Northern
- 7 Mariana Islands, the Republic of the Marshall Is-
- 8 lands, the Federated States of Micronesia, and the
- 9 Republic of Palau.
- "(2) \$250,000, in the case of any other eligible
- 11 agency.
- 12 "(b) Additional Allotments.—
- 13 "(1) IN GENERAL.—From the remainder avail-
- able for the purpose of making grants under this
- part for any fiscal year after the application of sub-
- section (a), the Secretary shall allot to each eligible
- agency that receives an initial allotment under such
- subsection an additional amount that bears the same
- relationship to such remainder as the number of
- qualifying adults in the State or outlying area of the
- agency bears to the number of such adults in all
- 22 States and outlying areas.
- 23 "(2) Qualifying adult.—For purposes of
- this subsection, the term 'qualifying adult' means an
- 25 adult who—

1	"(A) is at least 16 years of age, but less
2	than 61 years of age;
3	"(B) is beyond the age of compulsory
4	school attendance under the law of the State or
5	outlying area;
6	"(C) does not have a certificate of gradua-
7	tion from a school providing secondary edu-
8	cation and has not achieved an equivalent level
9	of education; and
10	"(D) is not currently enrolled in secondary
11	school.
12	"(c) Special Rule.—
13	"(1) In general.—Notwithstanding any other
14	provision of this section and using funds allotted for
15	the Republic of the Marshall Islands, the Federated
16	States of Micronesia, and the Republic of Palau
17	under this section, the Secretary shall award grants
18	to Guam, American Samoa, the Commonwealth of
19	the Northern Mariana Islands, the Republic of the

described in this part in accordance with the provisions of this part that the Secretary determines are

not inconsistent with this subsection.

Marshall Islands, the Federated States of Microne-

sia, or the Republic of Palau to carry out activities

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- 1 "(2) AWARD BASIS.—The Secretary shall award 2 grants pursuant to paragraph (1) on a competitive 3 basis and pursuant to recommendations from the 4 Pacific Region Educational Laboratory in Honolulu, 5 Hawaii.
- 6 "(3) TERMINATION OF ELIGIBILITY.—Notwith7 standing any other provision of law, the Republic of
 8 the Marshall Islands, the Federated States of Micro9 nesia, and the Republic of Palau shall not receive
 10 any funds under this part for any fiscal year that
 11 begins after September 30, 2001.
- "(4) ADMINISTRATIVE COSTS.—The Secretary
 may provide not more than 5 percent of the funds
 made available for grants under this subsection to
 pay the administrative costs of the Pacific Region
 Educational Laboratory regarding activities assisted
 under this subsection.

18 "SEC. 313. AGENCY PLAN.

- "For an eligible agency to be eligible to receive a 20 grant under this part for any fiscal year, the agency shall 21 submit to the Secretary a plan for the year that includes
- 22 the following:
- 23 "(1) A description of the adult education and 24 literacy activities that will be carried out with funds 25 received under the grant.

- 1 "(2) A description of how such activities will be 2 integrated with other adult education and career de-3 velopment activities in the State or outlying area of 4 the agency.
 - "(3) A description of how the eligible agency annually will evaluate the effectiveness of the adult education and literacy activities that are carried out with funds received under the grant.
 - "(4) A description of the benchmarks required under section 317 and how such benchmarks will ensure continuous improvement of adult education and literacy services in the State or outlying area of the agency.
- "(5) An assurance that the funds received under the grant will not be expended for any purpose other than the activities described in sections 314 and 315.
- "(6) An assurance that the eligible agency will expend the funds received under the grant only in a manner consistent with the fiscal requirements in section 316.

22 **"SEC. 314. USE OF FUNDS.**

23 "(a) IN GENERAL.—Of the sum that is made avail-24 able under this part to an eligible agency for any program 25 year—

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"(1) not less than 85 percent shall be made available to award grants in accordance with this section to carry out adult education and literacy activities;

"(2) not more than 10 percent shall be made available to carry out activities described in section 315(a); and

"(3) subject to paragraph (1), not more than 5 percent, or \$50,000, whichever is greater, shall be made available for administrative expenses at the State level (or the level of the outlying area).

"(b) Grants.—

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"(1) In general.—Except as provided in paragraph (2), from the amount made available to an eligible agency for adult education and literacy under subsection (a)(1) for a program year, such agency shall award grants, on a competitive basis, to local educational agencies, correctional education agenorganizations of cies, community-based demonstrated effectiveness, volunteer literacy organizations, libraries, public or private nonprofit agencies, postsecondary educational institutions, public housing authorities, and other nonprofit institutions, that have the ability to provide literacy services to adults and families, or consortia of agencies, organizations,

or institutions described in this subsection, to enable such agencies, organizations, institutions, and consortia to carry out adult education and literacy activities.

- "(2) Consortia.—An eligible agency may award a grant under this section to a consortium that includes a provider described in paragraph (1) and a for-profit agency, organization, or institution, if such agency, organization, or institution—
- 10 "(A) can make a significant contribution 11 to carrying out the objectives of this title; and
- "(B) enters into a contract with such provider to carry out adult education and literacy
 activities.

"(c) Grant Requirements.—

- "(1) REQUIRED LOCAL ACTIVITIES.—An eligible agency shall require that each provider receiving a grant under this section use the grant in accordance with section 315(b).
- "(2) Equitable access.—Each eligible agency awarding a grant under this section for adult education and literacy activities shall ensure that the providers described in subsection (b) will be provided direct and equitable access to all Federal funds provided under this section.

- "(3) Special rule.—Each eligible agency 1 2 awarding a grant under this section shall not use 3 any funds made available under this title for adult 4 education and literacy activities for the purpose of 5 supporting or providing programs, services, or activi-6 ties for individuals who are not individuals described 7 in subparagraphs (A) and (B) of section 303(1), ex-8 cept that such agency may use such funds for such 9 purpose if such programs, services, or activities are 10 related to family literacy services.
 - "(4) Considerations.—In awarding grants under this section, the eligible agency shall consider—
 - "(A) the past effectiveness of a provider described in subsection (b) in providing services (especially with respect to recruitment and retention of educationally disadvantaged adults and the learning gains demonstrated by such adults);
 - "(B) the degree to which the provider will coordinate services with other literacy and social services available in the community; and
 - "(C) the commitment of the provider to serve individuals in the community who are most in need of literacy services.

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1 "(d) Local Administrative Cost Limits.—

"(1) IN GENERAL.—Except as provided in paragraph (2), of the funds provided under this section by an eligible agency to a provider described in subsection (b), not less than 95 percent shall be expended for provision of adult education and literacy activities. The remainder shall be used for planning, administration, personnel development, and interagency coordination.

"(2) Special rule.—In cases where the cost limits described in paragraph (1) will be too restrictive to allow for adequate planning, administration, personnel development, and interagency coordination supported under this section, the eligible agency shall negotiate with the provider described in subsection (b) in order to determine an adequate level of funds to be used for noninstructional purposes.

"SEC. 315. ADULT EDUCATION AND LITERACY ACTIVITIES.

- "(a) PERMISSIBLE AGENCY ACTIVITIES.—An eligible agency may use not more than 10 percent of the funds made available to the eligible agency under this part for activities that may include—
- "(1) the establishment or operation of professional development programs to improve the quality of instruction provided pursuant to local activities

1	required under subsection (b), including instruction
2	provided by volunteers or by personnel of a State or
3	outlying area;
4	"(2) the provision of technical assistance to eli-
5	gible providers of activities authorized in this sec-
6	tion;
7	"(3) the provision of technology assistance to
8	eligible providers of activities authorized in this sec-
9	tion to enable the providers to improve the quality
10	of such activities;
11	"(4) the support of State or regional networks
12	of literacy resource centers; and
13	"(5) the monitoring and evaluation of the qual-
14	ity of and the improvement in activities authorized
15	in this section.
16	"(b) Required Local Activities.—The eligible
17	agency shall require that each eligible provider receiving
18	a grant under section 314 use the grant to establish or
19	operate 1 or more programs that provide instruction or
20	services in 1 or more of the following categories:
21	"(1) Adult education and literacy services.
22	"(2) Family literacy services.
	(=) I willing inversely but vices.

 $\lq\lq(3)$ English literacy programs.

1 "SEC. 316. FISCAL REQUIREMENTS AND RESTRICTIONS RE-

2.	LATED TO	USE	OF FUNDS.
<i>△</i>			OI I CIIDO

3 "(a) Supplement not Supplement.—Funds made 4 available under this part for adult education and literacy 5 activities shall supplement, and may not supplant, other 6 public funds expended to carry out activities described in 7 section 315.

"(b) Maintenance of Effort.—

"(1) Determination.—

"(A) IN GENERAL.—Except as provided in subparagraphs (B) and (C), and paragraph (2), no payments shall be made under this part for any program year to an eligible agency for adult education and literacy activities unless the Secretary of Education determines that the fiscal effort per student or the aggregate expenditures of such eligible agency for activities described in section 315 for the program year preceding the program year for which the determination is made, equaled or exceeded such effort or expenditures for activities described in such section for the second program year preceding the fiscal year for which the determination is made.

"(B) Computation.—In computing the fiscal effort or aggregate expenditures pursuant

to subparagraph (A), the Secretary of Education shall exclude capital expenditures, special one-time project costs, and similar windfalls.

"(C) Decrease in federal support.—
If the amount made available for adult education and literacy activities under this part for a fiscal year is less than the amount made available for adult education and literacy activities under this part for the preceding fiscal year, then the fiscal effort per student or the aggregate expenditures of an eligible agency required by subparagraph (A) for such preceding fiscal year shall be decreased by the same percentage as the percentage decrease in the amount so made available.

"(2) Waiver.—The Secretary of Education may waive the requirements of paragraph (1) (with respect to not more than 5 percent of expenditures required for the preceding fiscal year by any eligible agency) for 1 program year only, after making a determination that such waiver would be equitable due to exceptional or uncontrollable circumstances affecting the ability of the eligible agency to meet such requirements, such as a natural disaster or an unforeseen and precipitous decline in financial resources.

- 1 No level of funding permitted under such a waiver
- 2 may be used as the basis for computing the fiscal ef-
- fort or aggregate expenditures required under this
- 4 subsection for years subsequent to the year covered
- 5 by such waiver. The fiscal effort or aggregate ex-
- 6 penditures for the subsequent years shall be com-
- 7 puted on the basis of the level of funding that would,
- 8 but for such waiver, have been required.
- 9 "(c) Expenditures of Non-Federal Funds for
- 10 ADULT EDUCATION AND LITERACY ACTIVITIES.—For
- 11 any program year for which a grant is made to an eligible
- 12 agency under this part, the eligible agency shall expend,
- 13 on programs and activities relating to adult education and
- 14 literacy activities, an amount, derived from sources other
- 15 than the Federal Government, equal to 25 percent of the
- 16 amount made available to the eligible agency under this
- 17 part for adult education and literacy activities.
- 18 "SEC. 317. ACCOUNTABILITY AND CONTINUOUS IMPROVE-
- 19 MENT.
- 20 "(a) Goal.—Each eligible agency that receives a
- 21 grant under this part shall use such grant to meet the
- 22 goal of enhancing and developing more fully the literacy
- 23 skills of the adult population in the State or outlying area
- 24 of the agency.

1	"(b) Benchmarks.—To be eligible to receive a grant
2	under this part, an eligible agency shall develop and iden-
3	tify in the agency plan, submitted under section 313, pro-
4	posed quantifiable benchmarks to measure the progress of
5	the eligible agency toward meeting the goal described in
6	subsection (a) throughout the State or outlying area of
7	the agency, which shall include, at a minimum, measures
8	for participants of—
9	"(1) demonstrated improvements in literacy
10	skill levels;
11	"(2) attainment of secondary school diplomas
12	or general equivalency diplomas;
13	"(3) placement in, retention in, or completion
14	of, postsecondary education, training, or employ-
15	ment; and
16	"(4) attainment of the literacy skills and knowl-
17	edge individuals need to be productive and respon-
18	sible citizens and to become more actively involved in
19	the education of their children.
20	"(c) Populations.—
21	"(1) Performance measures.—In developing
22	and identifying measures of progress of the eligible
23	agency toward meeting the goal described in sub-
24	section (a), an eligible agency shall develop and iden-
25	tify in the agency plan, in addition to the bench-

1	marks described in subsection (b), proposed quantifi-
2	able benchmarks for populations that include, at a
3	minimum—
4	"(A) low-income individuals;
5	"(B) at-risk youth and young adults;
6	"(C) individuals with disabilities; and
7	"(D) individuals of limited literacy, as de-
8	termined by the eligible agency.
9	"(2) Additional measures.—In addition to
10	the benchmarks described in paragraph (1), an eligi-
11	ble agency may develop and identify in the agency
12	plan proposed quantifiable benchmarks to measure
13	the progress of the eligible agency toward meeting
14	the goal described in subsection (a) for populations
15	with multiple barriers to educational enhancement.
16	"PART B—NATIONAL PROGRAMS
17	"SEC. 321. NATIONAL INSTITUTE FOR LITERACY.
18	"(a) Establishment.—
19	"(1) IN GENERAL.—There is established the
20	National Institute for Literacy (in this section re-
21	ferred to as the 'Institute'). The Institute shall be
22	administered under the terms of an interagency
23	agreement entered into by the Secretary of Edu-
24	cation with the Secretary of Labor and the Secretary
25	of Health and Human Services (in this section re-

- ferred to as the 'Interagency Group'). The Interagency Group may include in the Institute any research and development center, institute, or clearinghouse established within the Department of Education, the Department of Labor, or the Department of Health and Human Services whose purpose is determined by the Interagency Group to be related to the purpose of the Institute.
 - "(2) Offices.—The Institute shall have offices separate from the offices of the Department of Education, the Department of Labor, and the Department of Health and Human Services.
 - "(3) Board recommendations.—The Interagency Group shall consider the recommendations of the National Institute for Literacy Advisory Board (in this section referred to as the 'Board') established under subsection (d) in planning the goals of the Institute and in the implementation of any programs to achieve such goals.
 - "(4) Daily operations.—The daily operations of the Institute shall be carried out by the Director of the Institute appointed under subsection (g).
- 23 "(b) Duties.—

1	"(1) In general.—The Institute shall improve
2	the quality and accountability of the adult basic
3	skills and literacy delivery system by—
4	"(A) providing national leadership for the
5	improvement and expansion of the system for
6	delivery of literacy services;
7	"(B) coordinating the delivery of such
8	services across Federal agencies;
9	"(C) identifying effective models of basic
10	skills and literacy education for adults and fam-
11	ilies that are essential to success in job train-
12	ing, work, the family, and the community;
13	"(D) supporting the creation of new meth-
14	ods of offering improved literacy services;
15	"(E) funding a network of State or re-
16	gional adult literacy resource centers to assist
17	State and local public and private nonprofit ef-
18	forts to improve literacy by—
19	"(i) encouraging the coordination of
20	literacy services;
21	"(ii) carrying out evaluations of the
22	effectiveness of adult education and lit-
23	eracy activities;

1	"(iii) enhancing the capacity of State
2	and local organizations to provide literacy
3	services; and
4	"(iv) serving as a reciprocal link be-
5	tween the Institute and providers of adult
6	education and literacy activities for the
7	purpose of sharing information, data, re-
8	search, expertise, and literacy resources;
9	"(F) supporting the development of models
10	at the State and local level of accountability
11	systems that consist of goals, performance
12	measures, benchmarks, and assessments that
13	can be used to improve the quality of adult edu-
14	cation and literacy activities;
15	"(G) providing technical assistance, infor-
16	mation, and other program improvement activi-
17	ties to national, State, and local organizations,
18	such as—
19	"(i) improving the capacity of na-
20	tional, State, and local public and private
21	organizations that provide literacy and
22	basic skills services, professional develop-
23	ment, and technical assistance, such as the
24	State or regional adult literacy resource

1	centers referred to in subparagraph (E);
2	and
3	"(ii) establishing a national literacy
4	electronic database and communications
5	network;
6	"(H) working with the Interagency Group,
7	Federal agencies, and the Congress to ensure
8	that such Group, agencies, and the Congress
9	have the best information available on literacy
10	and basic skills programs in formulating Fed-
11	eral policy with respect to the issues of literacy,
12	basic skills, and workforce and career develop-
13	ment; and
14	"(I) assisting with the development of pol-
15	icy with respect to literacy and basic skills.
16	"(2) Grants, contracts, and agree-
17	MENTS.—The Institute may make grants to, or
18	enter into contracts or cooperative agreements with,
19	individuals, public or private institutions, agencies,
20	organizations, or consortia of such institutions,
21	agencies, or organizations to carry out the activities
22	of the Institute. Such grants, contracts, or agree-
23	ments shall be subject to the laws and regulations
24	that generally apply to grants, contracts, or agree-
25	ments entered into by Federal agencies.

- 1 "(c) Literacy Leadership.—
- "(1) Fellowships.—The Institute, in consultation with the Board, may award fellowships, with such stipends and allowances as the Director considers necessary, to outstanding individuals pursuing careers in adult education or literacy in the areas of instruction, management, research, or innovation.
 - "(2) USE OF FELLOWSHIPS.—Fellowships awarded under this subsection shall be used, under the auspices of the Institute, to engage in research, education, training, technical assistance, or other activities to advance the field of adult education or literacy, including the training of volunteer literacy providers at the national, State, or local level.
 - "(3) Interns and volunteers.—The Institute, in consultation with the Board, may award paid and unpaid internships to individuals seeking to assist the Institute in carrying out its mission. Notwithstanding section 1342 of title 31, United States Code, the Institute may accept and use voluntary and uncompensated services as the Institute determines necessary.
- 24 "(d) National Institute for Literacy Advisory
- 25 Board.—

1	"(1) Establishment.—
2	"(A) In general.—There is established a
3	National Institute for Literacy Advisory Board.
4	The Board shall consist of 10 individuals ap-
5	pointed by the President, with the advice and
6	consent of the Senate, from individuals who—
7	"(i) are not otherwise officers or em-
8	ployees of the Federal Government; and
9	"(ii) are representative of entities or
10	groups described in subparagraph (B).
11	"(B) Entities or groups described.—
12	The entities or groups referred to in subpara-
13	graph (A) are—
14	"(i) literacy organizations and provid-
15	ers of literacy services, including—
16	"(I) nonprofit providers of lit-
17	eracy services;
18	"(II) providers of programs and
19	services involving English language in-
20	struction; and
21	"(III) providers of services re-
22	ceiving assistance under this title;
23	"(ii) businesses that have dem-
24	onstrated interest in literacy programs;
25	"(iii) literacy students;

1	"(iv) experts in the area of literacy re-
2	search;
3	"(v) State and local governments; and
4	"(vi) representatives of employees.
5	"(2) Duties.—The Board—
6	"(A) shall make recommendations concern-
7	ing the appointment of the Director and staff
8	of the Institute;
9	"(B) shall provide independent advice on
10	the operation of the Institute; and
11	"(C) shall receive reports from the Inter-
12	agency Group and the Director.
13	"(3) Federal advisory committee act.—
14	Except as otherwise provided, the Board established
15	by this subsection shall be subject to the provisions
16	of the Federal Advisory Committee Act (5 U.S.C.
17	App.).
18	"(4) TERMS.—
19	"(A) IN GENERAL.—Each member of the
20	Board shall be appointed for a term of 3 years,
21	except that the initial terms for members may
22	be 1, 2, or 3 years in order to establish a rota-
23	tion in which $\frac{1}{3}$ of the members are selected
24	each year. Any such member may be appointed
25	for not more than 2 consecutive terms.

- "(B) 1 APPOINTMENTS.—Any VACANCY 2 member appointed to fill a vacancy occurring 3 before the expiration of the term for which the 4 member's predecessor was appointed shall be 5 appointed only for the remainder of that term. 6 A member may serve after the expiration of 7 that member's term until a successor has taken 8 office. A vacancy in the Board shall be filled in 9 the manner in which the original appointment 10 was made. A vacancy in the Board shall not af-11 fect the powers of the Board.
 - "(5) QUORUM.—A majority of the members of the Board shall constitute a quorum but a lesser number may hold hearings. Any recommendation of the Board may be passed only by a majority of the Board's members present.
 - "(6) ELECTION OF OFFICERS.—The Chairperson and Vice Chairperson of the Board shall be elected by the members of the Board. The term of office of the Chairperson and Vice Chairperson shall be 2 years.
 - "(7) MEETINGS.—The Board shall meet at the call of the Chairperson or a majority of the members of the Board.

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- 1 "(e) Gifts, Bequests, and Devises.—The Insti-
- 2 tute may accept, administer, and use gifts or donations
- 3 of services, money, or property, both real and personal.
- 4 "(f) Mails.—The Board and the Institute may use
- 5 the United States mails in the same manner and under
- 6 the same conditions as other departments and agencies of
- 7 the Federal Government.
- 8 "(g) DIRECTOR.—The Interagency Group, after con-
- 9 sidering recommendations made by the Board, shall ap-
- 10 point and fix the pay of a Director.
- 11 "(h) Applicability of Certain Civil Service
- 12 Laws.—The Director and staff of the Institute may be
- 13 appointed without regard to the provisions of title 5, Unit-
- 14 ed States Code, governing appointments in the competitive
- 15 service, and may be paid without regard to the provisions
- 16 of chapter 51 and subchapter III of chapter 53 of that
- 17 title relating to classification and General Schedule pay
- 18 rates, except that an individual so appointed may not re-
- 19 ceive pay in excess of the maximum rate payable under
- 20 section 5376 of title 5, United States Code.
- 21 "(i) Experts and Consultants.—The Board and
- 22 the Institute may procure temporary and intermittent
- 23 services under section 3109(b) of title 5, United States
- 24 Code.

- 1 "(j) Report.—The Institute shall submit a report bi-
- 2 ennially to the Committee on Education and the
- 3 Workforce of the House of Representatives and the Com-
- 4 mittee on Labor and Human Resources of the Senate.
- 5 Each report submitted under this subsection shall in-
- 6 clude—
- 7 "(1) a comprehensive and detailed description
- 8 of the Institute's operations, activities, financial con-
- 9 dition, and accomplishments in the field of literacy
- 10 for the period covered by the report;
- "(2) a description of how plans for the oper-
- ation of the Institute for the succeeding two fiscal
- years will facilitate achievement of the goals of the
- 14 Institute and the goals of the literacy programs
- 15 within the Department of Education, the Depart-
- ment of Labor, and the Department of Health and
- 17 Human Services; and
- 18 "(3) any additional minority, or dissenting
- views submitted by members of the Board.
- 20 "(k) Funding.—Any amounts appropriated to the
- 21 Secretary of Education, the Secretary of Labor, or the
- 22 Secretary of Health and Human Services for purposes
- 23 that the Institute is authorized to perform under this sec-
- 24 tion may be provided to the Institute for such purposes.

1	"(l) Authorization of Appropriations.—There
2	are authorized to be appropriated \$10,000,000 for fiscal
3	year 1998 and such sums as may be necessary for each
4	of the fiscal years 1999 through 2003 to carry out this
5	section.
6	"SEC. 322. NATIONAL LEADERSHIP ACTIVITIES.
7	"The Secretary shall establish and carry out a pro-
8	gram of national leadership activities to enhance the qual-
9	ity of adult education and family literacy programs nation-
10	wide. Such activities shall include the following:
11	"(1) Providing technical assistance to recipients
12	of assistance under part A in developing and using
13	benchmarks and performance measures for improve-
14	ment of adult education and literacy activities, in-
15	cluding family literacy services.
16	"(2) Awarding grants, on a competitive basis
17	to an institution of higher education, a public or pri-
18	vate organization or agency, or a consortium of such
19	institutions, organizations, or agencies to carry out
20	research and technical assistance—
21	"(A) for the purpose of developing, improv-
22	ing, and identifying the most successful meth-
23	ods and techniques for addressing the education
24	needs of adults; and

	"(B) to increase the effectiveness of, and
2	improve the quality of, adult education and lit-
3	eracy activities, including family literacy serv-
1	ices.

- "(3) Providing for the conduct of an independent evaluation and assessment of adult education and literacy activities, through studies and analyses conducted independently through grants and contracts awarded on a competitive basis. Such evaluation and assessment shall include descriptions of—
 - "(A) the effect of benchmarks, performance measures, and other measures of accountability on the delivery of adult education and literacy activities, including family literacy services;
 - "(B) the extent to which the adult education and literacy activities, including family literacy services, increase the literacy skills of adults (and of children, in the case of family literacy services), lead the participants in such activities to involvement in further education and training, enhance the employment and earnings of such participants, and, if applicable, lead to other positive outcomes, such as reductions in

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1	recidivism in the case of prison-based adult edu-
2	cation and literacy services; and
3	"(C) the extent to which eligible agencies
4	have distributed funds part A to meet the needs
5	of adults through community-based organiza-
6	tions.
7	"(4) Carrying out demonstration programs,
8	replicating model programs, disseminating best prac-
9	tices information, and providing technical assistance,
10	for the purposes of developing, improving, and iden-
11	tifying the most successful methods and techniques
12	for providing the activities assisted under part A.".
13	SEC. 512. EXTENSION OF FUNCTIONAL LITERACY AND LIFE
14	SKILLS PROGRAM FOR STATE AND LOCAL
15	PRISONERS.
16	Paragraph (3) of section 601(i) of the National Lit-
17	eracy Act of 1991 (20 U.S.C. 1211–2(i)) is amended—
18	(1) by striking "1994, and" and inserting
19	"1994,"; and
20	(2) by inserting ", and such sums as may be
21	necessary for each of the fiscal years 1998, 1999,
22	2000, 2001, 2002, and 2003" before the period.

1	SEC. 513. CONFORMING ADULT EDUCATION ACT AMEND
2	MENTS.
3	(a) Refugee Education Assistance Act.—Sub-
4	section (b) of section 402 of the Refugee Education Assist-
5	ance Act of 1980 (8 U.S.C. 1522 note) is repealed.
6	(b) Elementary and Secondary Education Act
7	OF 1965.—
8	(1) Section 1206 of ESEA.—Section
9	1206(a)(1)(A) of the Elementary and Secondary
10	Education Act of 1965 (20 U.S.C. 6366(a)(1)(A)) is
11	amended by striking "an adult basic education pro-
12	gram" and inserting "adult education and literacy
13	activities".
14	(2) Section 3113 of ESEA.—Section 3113(1)
15	of such Act (20 U.S.C. 6813(1)) is amended by
16	striking "section 312" and inserting "section 303".
17	(3) Section 9161 of ESEA.—Section 9161(2)
18	of such Act (20 U.S.C. 7881(2)) is amended by
19	striking "section 312(2)" and inserting "section
20	303".

1	Subtitle B—Demonstration Pro-
2	grams and Projects To Promote
3	Literacy
4	SEC. 521. SHORT TITLE.
5	Title X of the Elementary and Secondary Education
6	Act of 1965 (20 U.S.C. 8001 et seq.) is amended by add-
7	ing at the end the following:
8	"PART N—DEMONSTRATION PROGRAMS AND
9	PROJECTS TO PROMOTE LITERACY
10	"SEC. 10996. DEMONSTRATION PARTNERSHIPS TO PRO-
11	MOTE LITERACY.
12	"(a) Training Demonstration Programs and
13	Projects.—The Secretary is authorized to make grants
14	to, and enter into contracts and cooperative agreements
15	with, State educational agencies, local educational agen-
16	cies, institutions of higher education, and other public and
17	private agencies, organizations, and institutions to—
18	"(1) provide in-service training for teachers,
19	and, where appropriate, other staff such as teacher's
20	aides, in language acquisition skills and systematic
21	phonics;
22	"(2) provide pre-service training for teachers,
23	and, where appropriate, other staff, in language ac-
24	quisition skills and systematic phonics; and

1 "(3) provide training opportunities for parents, 2 community volunteers, and other persons interested 3 in obtaining language acquisition and systematic phonics skills for the purpose of improving their lit-5 eracy or the literacy skills of children or other 6 adults. 7 OTHER Demonstration Programs 8 Projects.—The Secretary is authorized to make grants to, and enter into contracts with, State educational agen-10 cies, local educational agencies, and private nonprofit 11 agencies or organizations that use practices determined by 12 replicated experimental research to be effective in preventing and responding to illiteracy in children and adults. Such grants shall be awarded for time-limited, demonstra-14 15 tion programs and projects as follows: "(1) Family Literacy Programs.—The Sec-16 17 retary shall award grants for programs that encour-18 age parental involvement with their children in fam-19 ily literacy services (as defined in section 303 of the 20 Adult Education Act). Such programs may combine

24 "(2) School and community partner-25 Ships.—The Secretary shall award grants to local

literacy activities with parent training, in order to

emphasize the parent's role as their child's primary

teacher.

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1	educational agencies and private nonprofit organiza-
2	tions for the development of partnerships among
3	schools, parents, private, nonprofit community vol-
4	unteer organizations, and other community associa-
5	tions. Such partnerships shall demonstrate in the
6	application submitted under subsection (c) the part-
7	nership's commitment to, and participation in, pro-
8	grams involving voluntary tutoring sessions for—
9	"(A) children in kindergarten through 4th
10	grade; and
11	"(B) the parents of such children, where
12	requested by the parent.
13	"(c) Application.—Each entity desiring assistance
14	under this section shall submit an application to the Sec-
15	retary, at such time, in such manner, and accompanied
16	by such information as the Secretary may require.
17	"(d) Annual Evaluation.—
18	"(1) In general.—In making grants and en-
19	tering into contracts and cooperative agreements for

"(1) In General.—In making grants and entering into contracts and cooperative agreements for demonstration programs and projects under this section, the Secretary, in cooperation with the Comptroller General, shall require all such programs and projects to be evaluated for their effectiveness using nationally recognized standardized assessments which measure reading achievement.

1	"(2) Funding.—The Secretary may provide
2	funding for the evaluations described in paragraph
3	(1) through—
4	"(A) a stated percentage of funds awarded
5	under a grant or contracted under this sub-
6	section; or
7	"(B) a separate grant made by the Sec-
8	retary for evaluating an individual demonstra-
9	tion program or project, or group of demonstra-
10	tion programs or projects.
11	"(3) Reservation.—The Secretary is author-
12	ized to reserve not more than 2 percent of the
13	amount appropriated under subsection (e) for each
14	fiscal year to fund the evaluations under this sub-
15	section.
16	"(e) Authorization of Appropriations.—There
17	are authorized to be appropriated \$100,000,000 for fiscal
18	year 1998 and such sums as may be necessary for each
19	of the 4 succeeding fiscal years.".
20	Subtitle C—National Commission
21	on Literacy
22	SEC. 531. SHORT TITLE.
23	This subtitle may be cited as the "National Commis-
24	sion on Literacy'

1 SEC, 532, FINDINGS.

1	SEC. 002. PHORNOS.
2	Congress finds as follows:
3	(1) Since 1965, the United States has spent
4	over $$500,000,000,000$ on Federal education pro-
5	grams, yet 66 percent of 17-year olds do not read
6	at a proficient level and reading scores have been de-
7	clining for 3 decades. More over 75 percent of 4th
8	graders, nationally, scored below the proficient level
9	of reading.
10	(2) 85 percent of juvenile delinquents cannot
11	read.
12	(3) American businesses are spending more
13	than \$30,000,000,000 in retraining employees, pri-
14	marily because the employees cannot read at an
15	adult level.
16	(4) In most junior colleges, at least one-third of
17	the students must take remedial English because the
18	students are not able to read at college level.
19	SEC. 533. NATIONAL COMMISSION ON LITERACY.
20	(a) Establishment.—There is hereby established a
21	commission to be known as the "National Commission on
22	Literacy" (in this subtitle referred to as the "Commis-
23	sion").
24	(b) Membership.—
25	(1) In general.—The Commission shall con-

sist of—

1	(A) 5 members to be appointed by the
2	President of the United States;
3	(B) 5 members to be appointed by the
4	Speaker of the House of Representatives; and
5	(C) 5 members to be appointed by the Ma-
6	jority Leader of the Senate.
7	(2) Appointments.—
8	(A) IN GENERAL.—The President, the
9	Speaker of the House of Representatives, and
10	the Majority Leader of the Senate shall each
11	appoint as members of the Commission any
12	United States citizen, including educators and
13	other professionals involved in the research,
14	study, and analysis of illiteracy.
15	(B) Prohibition.—An individual with a
16	direct financial interest in the outcome of the
17	Commission shall not be appointed to the Com-
18	mission.
19	(3) Consultation.—The appointments made
20	pursuant to subparagraphs (B) and (C) of para-
21	graph (1) shall be made in consultation with the
22	chairpersons of the Committee on Education and the
23	Workplace of the House of Representatives and the
24	Committee on Labor and Human Resources of the

Senate.

1	(c) Duties.—
2	(1) In general.—The Commission shall—
3	(A) conduct a comprehensive review of the
4	social and economic impact of illiteracy in the
5	United States and any correlation between such
6	impact and welfare costs, juvenile delinquency
7	special education, adult literacy programs, drug
8	addiction, and underemployment;
9	(B) examine matters including—
10	(i) a review of—
11	(I) requirements set for prospec-
12	tive reading teachers studying at col-
13	leges of education; and
14	(II) whether such requirements
15	include obtaining knowledge about di-
16	rect, intensive, and systematic phonics
17	with decodable text as an important
18	step in reading instruction;
19	(ii) a review of the available testing
20	instruments that determine whether, and
21	to what extent, children can decode the
22	English language;
23	(iii) an assessment of the extent to
24	which the use of experimentally unverified

1	methods and teaching materials contrib-
2	utes to illiteracy;
3	(iv) a review of medical and neuro-
4	logical evidence regarding how individuals
5	acquire the skill of reading;
6	(v) a review of the cost of illiteracy to
7	business and industry;
8	(vi) an assessment of the negative im-
9	pact of illiteracy on the economy in gen-
10	eral, and in particular the impact of illit-
11	eracy on economically depressed areas; and
12	(vii) other issues that a majority of
13	the members of the Commission deem ap-
14	propriate to investigate in accordance with
15	this subtitle.
16	(2) Public Hearings.—The Commission (and
17	any committees the Commission may form) shall
18	conduct public hearings in different geographic areas
19	of the United States, both urban and rural, in order
20	to receive the views of a broad spectrum of the pub-
21	lic on the issue of literacy and on ways to enhance
22	the reading proficiency of children, adults, and fami-
23	lies in the United States

1	(3) Testimony.—The Commission is author-
2	ized to receive testimony from individuals, includ-
3	ing—
4	(A) representatives of public and private
5	organizations and institutions with an interest
6	in the literacy of children, adults, and families
7	in the United States;
8	(B) educators;
9	(C) religious leaders;
10	(D) providers of social services;
11	(E) representatives of organizations with
12	children as members;
13	(F) elected and appointed public officials;
14	and
15	(G) other individuals speaking on their
16	own behalf.
17	(d) Interim and Final Reports to President
18	AND CONGRESS; RECOMMENDATIONS.—
19	(1) Interim reports.—The Commission may
20	submit to the President, the Committee on Labor
21	and Human Resources of the Senate, the Committee
22	on Education and the Workplace of the House of
23	Representatives, and to the public, interim reports
24	regarding the duties of the Commission undertaken
25	pursuant to subsection (c).

1	(2) Final Report.—The Commission shall
2	submit to the President, the Committee on Labor
3	and Human Resources of the Senate, and the Com-
4	mittee on Education and the Workplace of the
5	House of Representatives a final report no later
6	than September 30, 2000. The final report shall set
7	forth recommendations regarding the findings of the
8	Commission.

- 9 (3) AVAILABILITY.—Copies of interim reports
 10 and the final report of the Commission shall be
 11 made available in sufficient quantity for public re12 view.
- (e) Time of Appointment of Members; Vacan-14 cies; Selection of Chairman; Quorum; Calling of 15 Meetings; Number of Meetings; Voting; Compensa-16 tion and Expenses.—
- 17 (1) IN GENERAL.—The President, the Speaker 18 of the House of Representatives, and the Majority 19 Leader of the Senate shall make their respective ap-20 pointments to the Commission not later than 60 21 days after the date of enactment of this Act, for 22 terms ending 60 days after the Commission issues 23 its final report.
- 24 (2) Vacancy.—Any vacancy that occurs during 25 the life of the Commission shall not affect the pow-

- ers of the Commission, and shall be filled in the same manner as the original appointment not later than 30 days after the vacancy occurs.
 - (3) CHAIRMAN.—The Majority Leader of the Senate, in consultation with the Speaker of the House of Representatives and with the President shall designate one member of the Commission as Chairman of the Commission no later than 60 days after the establishment of the Commission.
 - (4) Quorum.—A majority of the members of the Commission shall constitute a quorum for the transaction of business, but the Commission may establish a lesser quorum for conducting hearings scheduled by the Commission.
 - (5) MEETINGS.—The Commission shall meet at the call of the Chairman of the Commission, or at the call of a majority of the members of the Commission. The initial meeting of the Commission shall be conducted no later than 30 days after the appointment of the last member of the Commission, or no later than 30 days after the date on which funds are made available for the Commission.
 - (6) Voting.—Decisions of the Commission shall be according to the vote of a simple majority

- of the members of the Commission present and voting at a properly called meeting.
 - (7) Rules.—The Commission may establish by majority vote any other rules for the conduct of the Commission's business, if such rules are not inconsistent with this subtitle or other applicable law.
 - COMPENSATION.—Each member of the Commission who is not an officer or employee of the Federal Government, or whose compensation as a member of the Commission is not precluded by a Federal, State, or local law, shall be compensated at a rate equal to the daily equivalent of the annual rate of basic pay prescribed for Level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day (including travel time) during which such member is engaged in the performance of the duties of the Commission. All members of the Commission who are officers or employees of the United States shall serve without compensation in addition to the compensation received for their services as officers or employees of the United States.
 - (9) Travel expenses.—The members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates author-

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- 1 ized for employees of agencies under subchapter I of
- 2 chapter 57 of title 5, United States Code, while
- 3 away from their homes or regular places of business
- 4 in the performance of service for the Commission.
- 5 (f) EXECUTIVE DIRECTOR AND ADDITIONAL PER-
- 6 SONNEL; APPOINTMENT AND COMPENSATION; CONSULT-
- 7 ANTS.—
- 8 (1) Executive director and additional
- 9 PERSONNEL.—The Commission may appoint an Ex-
- ecutive Director of the Commission, and the Com-
- mission may appoint and fix the compensation of
- such personnel as the Commission deems advisable.
- 13 The Executive Director shall be compensated at a
- rate not to exceed the rate payable for Level V of
- the Executive Schedule under section 5316 of title
- 5, United States Code. Compensation of other per-
- sonnel may be set without regard to the provisions
- of such title 5 that govern appointments in the com-
- petitive services, and the provisions of chapter 51
- and subchapter III of chapter 53 of such title 5 that
- 21 relate to classifications and the General Schedule
- pay rates, except that the rate of pay for such per-
- sonnel may not exceed the rate payable for Level
- V of the Executive Schedule under section 5316 of
- such title.

- 1 (2) Detailes.—Any Federal Government em2 ployee, with the approval of the head of the appro3 priate Federal agency, may be detailed to the Com4 mission without reimbursement, and such detail
 5 shall be without interruption or loss of civil service
 6 status, benefits, or privilege.
 - (3) Temporary or intermittent services.—The Commission may procure temporary and intermittent services under section 3109(b) of title 5, United States Code, at rates for individuals not to exceed the daily equivalent of the annual rate of basic pay prescribed for Level V of the Executive Schedule under section 5316 of such title.
 - (4) Construction.—Nothing in this section shall be construed to limit the ability of the Commission to enter into contracts with public or private organizations, for research necessary to carry out the Commission's duties under subsection (c).
- 19 (g) Time and Place of Hearings and Nature 20 of Testimony Authorized.—
- 21 (1) IN GENERAL.—The Commission may hold 22 such hearings, sit and act at such times and places, 23 administer such oaths, take such testimony, and re-24 ceive such evidence as the Commission considers ad-25 visable.

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- 1 (2) WITNESSES.—Witnesses requested to appear before the Commission shall be paid the same fees as are paid to witnesses under section 1821 of title 28, United States Code. The per diem and mileage allowances for witnesses shall be paid from funds appropriated to the Commission.
 - (3) Subpoenas.—If a person fails to supply information requested by the Commission, the Commission may by majority vote require by subpoena the production of any written or recorded information, document, report, answer, record, account, paper, computer file, or other data or documentary evidence necessary to carry out its duties under subsection (c).
 - (4) Information.—The Commission may secure directly from any Federal department or agency such information as the Commission considers necessary to carry out its duties under subsection (c). Upon the request of the Commission, the head of such department or agency may furnish such information to the Commission.
 - (5) DISCLOSURE OF CONFIDENTIAL INFORMATION.—The Commission shall be considered an agency of the Federal Government for purposes of section 1905 of title 18, United States Code, and

1	any individual employed by an entity or organization
2	under contract to the Commission shall be subject to
3	such section. Information obtained by the Commis-
4	sion, other than information available to the public,
5	shall not be disclosed to any person in any manner,
6	except—
7	(A) to Commission employees or employees
8	of any individual, entity, or organization under
9	contract to the Commission under subsection (f)
10	for the purpose of receiving, reviewing, or proc-
11	essing such information;
12	(B) upon court order; or
13	(C) when publicly released by the Commis-
14	sion in an aggregate or summary form that
15	does not directly or indirectly disclose—
16	(i) the identity of any person or busi-
17	ness entity; or
18	(ii) any information which could not
19	be released under section 1905 of title 18,
20	United States Code.
21	(h) Support Services.—The Comptroller General
22	shall provide to the Commission, on a reimbursable basis,
23	such administrative support services as the Commission
24	may request.
25	(i) Definitions.—In this subtitle:

1	(1) Illiteracy.—The term "illiteracy" means
2	the lack of ability to read and write competently.

- 3 (2) STATE.—The term "State" means each of
 4 the several States of the United States, the District
 5 of Columbia, the Commonwealth of Puerto Rico, the
 6 United States Virgin Islands, Guam, American
 7 Samoa, and the Commonwealth of the Northern
 8 Mariana Islands.
- 9 (3) Systematic phonics.—The term "system-10 atic phonics" means the direct teaching of a pre-11 planned sequence of relationships between speech 12 sounds and all their letter equivalents.
- 13 (j) AUTHORIZATION OF APPROPRIATIONS.—There 14 are authorized to be appropriated for each of the fiscal 15 years 1998, 1999, and 2000, such sums as may be nec-16 essary to carry out this section.

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