^{105TH CONGRESS} ^{2D SESSION} **S. 1222**

IN THE HOUSE OF REPRESENTATIVES

October 21, 1998

Referred to the Committee on Transportation and Infrastructure, and in addition to the Committees on Resources, and Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

AN ACT

- To catalyze restoration of estuary habitat through more efficient financing of projects and enhanced coordination of Federal and non-Federal restoration programs, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Estuary Habitat Restoration Partnership Act of 1998".

1 (b) TABLE OF CONTENTS.—The table of contents of

2 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—ESTUARY HABITAT RESTORATION

- Sec. 101. Findings.
- Sec. 102. Purposes.
- Sec. 103. Definitions.
- Sec. 104. Establishment of Collaborative Council.
- Sec. 105. Duties of Collaborative Council.
- Sec. 106. Cost sharing of estuary habitat restoration projects.
- Sec. 107. Monitoring and maintenance of estuary habitat restoration projects.
- Sec. 108. Cooperative agreements; memoranda of understanding.
- Sec. 109. Distribution of appropriations for estuary habitat restoration activities.
- Sec. 110. Authorization of appropriations.
- Sec. 111. National estuary program.
- Sec. 112. General provisions.

TITLE II—CHESAPEAKE BAY AND OTHER REGIONAL INITIATIVES

- Sec. 201. Chesapeake Bay.
- Sec. 202. Chesapeake Bay gateways and watertrails.
- Sec. 203. Pfiesteria and other aquatic toxins research and grant program.
- Sec. 204. Long Island Sound.
- Sec. 205. National Environmental Waste Technology Testing and Evaluation Center.

TITLE I-ESTUARY HABITAT

4

3

RESTORATION

5 SEC. 101. FINDINGS.

6 Congress finds that—

7 (1) estuaries provide some of the most eco8 logically and economically productive habitat for an
9 extensive variety of plants, fish, wildlife, and water10 fowl;

(2) the estuaries and coastal regions of the
United States are home to one-half the population of
the United States and provide essential habitat for

| 1 | 75 percent of the Nation's commercial fish catch |
|--|--|
| 2 | and 80 to 90 percent of its recreational fish catch; |
| 3 | (3) estuaries are gravely threatened by habitat |
| 4 | alteration and loss from pollution, development, and |
| 5 | overuse; |
| 6 | (4) successful restoration of estuaries demands |
| 7 | the coordination of Federal, State, and local estuary |
| 8 | habitat restoration programs; and |
| 9 | (5) the Federal, State, local, and private co- |
| 10 | operation in estuary habitat restoration activities in |
| 11 | existence on the date of enactment of this Act |
| 12 | should be strengthened and new public and public- |
| 10 | |
| 13 | private estuary habitat restoration partnerships es- |
| 13 14 | tablished. |
| | |
| 14 | tablished. |
| 14 15 | tablished. SEC. 102. PURPOSES. |
| 14 15 16 | tablished. SEC. 102. PURPOSES. The purposes of this title are— |
| 14 15 16 17 | tablished. SEC. 102. PURPOSES. The purposes of this title are— (1) to establish a voluntary program to restore |
| 14 15 16 17 18 | tablished. SEC. 102. PURPOSES. The purposes of this title are— (1) to establish a voluntary program to restore 1,000,000 acres of estuary habitat by 2010; |
| 14 15 16 17 18 19 | tablished. SEC. 102. PURPOSES. The purposes of this title are— (1) to establish a voluntary program to restore 1,000,000 acres of estuary habitat by 2010; (2) to ensure coordination of Federal, State, |
| 14 15 16 17 18 19 20 | tablished. SEC. 102. PURPOSES. The purposes of this title are— (1) to establish a voluntary program to restore 1,000,000 acres of estuary habitat by 2010; (2) to ensure coordination of Federal, State, and community estuary habitat restoration pro- |
| 14 15 16 17 18 19 20 21 | tablished. SEC. 102. PURPOSES. The purposes of this title are— (1) to establish a voluntary program to restore 1,000,000 acres of estuary habitat by 2010; (2) to ensure coordination of Federal, State, and community estuary habitat restoration pro- grams, plans, and studies; |
| 14 15 16 17 18 19 20 21 22 | tablished. SEC. 102. PURPOSES. The purposes of this title are— (1) to establish a voluntary program to restore 1,000,000 acres of estuary habitat by 2010; (2) to ensure coordination of Federal, State, and community estuary habitat restoration pro- grams, plans, and studies; (3) to establish effective estuary habitat res- |
| 14 15 16 17 18 19 20 21 22 23 | tablished. SEC. 102. PURPOSES. The purposes of this title are— (1) to establish a voluntary program to restore 1,000,000 acres of estuary habitat by 2010; (2) to ensure coordination of Federal, State, and community estuary habitat restoration programs, plans, and studies; (3) to establish effective estuary habitat restoration partnerships among public agencies at all |

(4) to promote efficient financing of estuary
 habitat restoration activities; and

3 (5) to develop and enhance monitoring and re4 search capabilities to ensure that restoration efforts
5 are based on sound scientific understanding.

6 SEC. 103. DEFINITIONS.

7 In this title:

8 (1) COLLABORATIVE COUNCIL.—The term "Col9 laborative Council" means the interagency council
10 established by section 104.

(2) DEGRADED ESTUARY HABITAT.—The term
"degraded estuary habitat" means estuary habitat
where natural ecological functions have been impaired and normal beneficial uses have been reduced.

15 (3) ESTUARY.—The term "estuary" means—

16 (A) a body of water in which fresh water
17 from a river or stream meets and mixes with
18 salt water from the ocean; and

(B) the physical, biological, and chemical
elements associated with such a body of water.
(4) ESTUARY HABITAT.—

(A) IN GENERAL.—The term "estuary
habitat" means the complex of physical and hydrologic features and living organisms within
estuaries and associated ecosystems.

4

| 1 | (B) INCLUSIONS.—The term "estuary |
|----|---|
| 2 | habitat" includes salt and fresh water coastal |
| 3 | marshes, coastal forested wetlands and other |
| 4 | coastal wetlands, maritime forests, coastal |
| 5 | grasslands, tidal flats, natural shoreline areas, |
| 6 | shellfish beds, sea grass meadows, kelp beds, |
| 7 | river deltas, and river and stream banks under |
| 8 | tidal influence. |
| 9 | (5) ESTUARY HABITAT RESTORATION ACTIV- |
| 10 | ITY.— |
| 11 | (A) IN GENERAL.—The term "estuary |
| 12 | habitat restoration activity" means an activity |
| 13 | that results in improving degraded estuary |
| 14 | habitat (including both physical and functional |
| 15 | restoration), with the goal of attaining a self- |
| 16 | sustaining system integrated into the surround- |
| 17 | ing landscape. |
| 18 | (B) INCLUDED ACTIVITIES.—The term |
| 19 | "estuary habitat restoration activity" |
| 20 | includes— |
| 21 | (i) the reestablishment of physical fea- |
| 22 | tures and biological and hydrologic func- |
| 23 | tions; |
| 24 | (ii) except as provided in subpara- |
| 25 | graph (C)(ii), the cleanup of contamination |

| 1 | related to the restoration of estuary habi- |
|--|---|
| 2 | tat; |
| 3 | (iii) the control of non-native and |
| 4 | invasive species; |
| 5 | (iv) the reintroduction of native spe- |
| 6 | cies through planting or natural succes- |
| 7 | sion; and |
| 8 | (v) other activities that improve estu- |
| 9 | ary habitat. |
| 10 | (C) EXCLUDED ACTIVITIES.—The term |
| 11 | "estuary habitat restoration activity" does not |
| 12 | include— |
| 12 | (·) · · · · · · · · · · · · · · · · · · |
| 13 | (i) an act that constitutes mitigation |
| 13 14 | (1) an act that constitutes mitigation for the adverse effects of an activity regu- |
| | _ |
| 14 | for the adverse effects of an activity regu- |
| 14 15 | for the adverse effects of an activity regu- lated or otherwise governed by Federal or |
| 14 15 16 | for the adverse effects of an activity regu- lated or otherwise governed by Federal or State law; or |
| 14 15 16 17 | for the adverse effects of an activity regu- lated or otherwise governed by Federal or State law; or (ii) an act that constitutes restitution |
| 14 15 16 17 18 | for the adverse effects of an activity regu- lated or otherwise governed by Federal or State law; or (ii) an act that constitutes restitution for natural resource damages required |
| 14 15 16 17 18 19 | for the adverse effects of an activity regu- lated or otherwise governed by Federal or State law; or (ii) an act that constitutes restitution for natural resource damages required under any Federal or State law. |
| 14 15 16 17 18 19 20 | for the adverse effects of an activity regu- lated or otherwise governed by Federal or State law; or (ii) an act that constitutes restitution for natural resource damages required under any Federal or State law. (6) ESTUARY HABITAT RESTORATION |
| 14 15 16 17 18 19 20 21 | for the adverse effects of an activity regu- lated or otherwise governed by Federal or State law; or (ii) an act that constitutes restitution for natural resource damages required under any Federal or State law. (6) ESTUARY HABITAT RESTORATION PROJECT.—The term "estuary habitat restoration |

1

2

ance.

ceive financial, technical, or another form of assist-

| 3 | (7) ESTUARY HABITAT RESTORATION STRAT- |
|----|--|
| 4 | EGY.—The term "estuary habitat restoration strat- |
| 5 | egy" means the estuary habitat restoration strategy |
| 6 | developed under section 105(a). |
| 7 | (8) Federal estuary management or habi- |
| 8 | TAT RESTORATION PLAN.—The term "Federal estu- |
| 9 | ary management or habitat restoration plan" means |
| 10 | any Federal plan for restoration of degraded estuary |
| 11 | habitat that— |
| 12 | (A) was developed by a public body with |
| 13 | the substantial participation of appropriate |
| 14 | public and private stakeholders; and |
| 15 | (B) reflects a community-based planning |
| 16 | process. |
| 17 | (9) Secretary.—The term "Secretary" means |
| 18 | the Secretary of the Army, or a designee. |
| 19 | (10) UNDER SECRETARY.—The term "Under |
| 20 | Secretary" means the Under Secretary for Oceans |
| 21 | and Atmosphere of the Department of Commerce, or |
| 22 | a designee. |
| | |

1 SEC. 104. ESTABLISHMENT OF COLLABORATIVE COUNCIL.

2 (a) COLLABORATIVE COUNCIL.—There is established
3 an interagency council to be known as the "Estuary Habi4 tat Restoration Collaborative Council".

5 (b) Membership.—

6 (1) IN GENERAL.—The Collaborative Council 7 shall be composed of the Secretary, the Under Sec-8 retary, the Administrator of the Environmental Pro-9 tection Agency, and the Secretary of the Interior 10 (acting through the Director of the United States 11 Fish and Wildlife Service), or their designees.

(2) CHAIRPERSON; LEAD AGENCY.—The Secretary, or designee, shall chair the Collaborative
Council, and the Department of the Army shall
serve as the lead agency.

16 (c) CONVENING OF COLLABORATIVE COUNCIL.—The
17 Secretary shall—

(1) convene the first meeting of the Collaborative Council not later than 30 days after the date
of enactment of this Act; and

(2) convene additional meetings as often as appropriate to ensure that this title is fully carried out,
but not less often than quarterly.

24 (d) Collaborative Council Procedures.—

25 (1) QUORUM.—Three members of the Collabo26 rative Council shall constitute a quorum.

(2) VOTING AND MEETING PROCEDURES.—The
 Collaborative Council shall establish procedures for
 voting and the conduct of meetings by the Council.
 SEC. 105. DUTIES OF COLLABORATIVE COUNCIL.

5 (a) ESTUARY HABITAT RESTORATION STRATEGY.—

6 (1) IN GENERAL.—Not later than 1 year after 7 the date of enactment of this Act, the Collaborative 8 Council, in consultation with non-Federal partici-9 pants, including nonprofit sectors, as appropriate, 10 shall develop an estuary habitat restoration strategy 11 designed to ensure a comprehensive approach to the 12 selection and prioritization of estuary habitat res-13 toration projects and the coordination of Federal 14 and non-Federal activities related to restoration of 15 estuary habitat.

16 (2) INTEGRATION OF PREVIOUSLY AUTHORIZED
17 ESTUARY HABITAT RESTORATION PLANS, PROGRAMS,
18 AND PARTNERSHIPS.—In developing the estuary
19 habitat restoration strategy, the Collaborative Coun20 cil shall—

21 (A) conduct a review of—
22 (i) Federal estuary management or
23 habitat restoration plans; and

1 Federal established (ii) programs 2 under other law that provide funding for 3 estuary habitat restoration activities; 4 (B) develop a set of proposals for— 5 (i) using programs established under 6 this or any other Act to maximize the in-7 centives for the creation of new public-pri-8 vate partnerships to carry out estuary 9 habitat restoration projects; and 10 (ii) using Federal resources to encour-11 age increased private sector involvement in 12 estuary habitat restoration activities; and 13 (C) ensure that the estuary habitat res-14 toration strategy is developed and will be imple-15 mented in a manner that is consistent with the 16 findings and requirements of Federal estuary 17 management or habitat restoration plans. 18 (3) ELEMENTS TO BE CONSIDERED.—Consist-19 ent with the requirements of this section, the Col-20 laborative Council, in the development of the estuary 21 habitat restoration strategy, shall consider— 22 (A) the contributions of estuary habitat 23 to11

| 1 | (i) wildlife, including endangered and |
|----|--|
| 2 | threatened species, migratory birds, and |
| 3 | resident species of an estuary watershed; |
| 4 | (ii) fish and shellfish, including com- |
| 5 | mercial and sport fisheries; |
| 6 | (iii) surface and ground water quality |
| 7 | and quantity, and flood control; |
| 8 | (iv) outdoor recreation; and |
| 9 | (v) other areas of concern that the |
| 10 | Collaborative Council determines to be ap- |
| 11 | propriate for consideration; |
| 12 | (B) the estimated historic losses, estimated |
| 13 | current rate of loss, and extent of the threat of |
| 14 | future loss or degradation of each type of estu- |
| 15 | ary habitat; and |
| 16 | (C) the most appropriate method for se- |
| 17 | lecting a balance of smaller and larger estuary |
| 18 | habitat restoration projects. |
| 19 | (4) ADVICE.—The Collaborative Council shall |
| 20 | seek advice in restoration of estuary habitat from ex- |
| 21 | perts in the private and nonprofit sectors to assist |
| 22 | in the development of an estuary habitat restoration |
| 23 | strategy. |
| 24 | (5) Public review and comment.—Before |
| 25 | adopting a final estuary habitat restoration strategy, |

| 1 | the Collaborative Council shall publish in the Fed- |
|----|--|
| 2 | eral Register a draft of the estuary habitat restora- |
| 3 | tion strategy and provide an opportunity for public |
| 4 | review and comment. |
| 5 | (b) Project Applications.— |
| 6 | (1) IN GENERAL.—An application for an estu- |
| 7 | ary habitat restoration project shall originate from a |
| 8 | non-Federal organization and shall require, when ap- |
| 9 | propriate, the approval of State or local agencies. |
| 10 | (2) Factors to be taken into account.— |
| 11 | In determining the eligibility of an estuary habitat |
| 12 | restoration project for financial assistance under this |
| 13 | title, the Collaborative Council shall consider the fol- |
| 14 | lowing: |
| 15 | (A) Whether the proposed estuary habitat |
| 16 | restoration project meets the criteria specified |
| 17 | in the estuary habitat restoration strategy. |
| 18 | (B) The technical merit and feasibility of |
| 19 | the proposed estuary habitat restoration |
| 20 | project. |
| 21 | (C) Whether the non-Federal persons pro- |
| 22 | posing the estuary habitat restoration project |
| 23 | provide satisfactory assurances that they will |
| 24 | have adequate personnel, funding, and author- |
| | |

| 1 | ity to carry out and properly maintain the estu- |
|----|--|
| 2 | ary habitat restoration project. |
| 3 | (D) Whether, in the State in which a pro- |
| 4 | posed estuary habitat restoration project is to |
| 5 | be carried out, there is a State dedicated source |
| 6 | of funding for programs to acquire or restore |
| 7 | estuary habitat, natural areas, and open spaces. |
| 8 | (E) Whether the proposed estuary habitat |
| 9 | restoration project will encourage the increased |
| 10 | coordination and cooperation of Federal, State, |
| 11 | and local government agencies. |
| 12 | (F) The amount of private funds or in- |
| 13 | kind contributions for the estuary habitat res- |
| 14 | toration project. |
| 15 | (G) Whether the proposed habitat restora- |
| 16 | tion project includes a monitoring plan to en- |
| 17 | sure that short-term and long-term restoration |
| 18 | goals are achieved. |
| 19 | (H) Other factors that the Collaborative |
| 20 | Council determines to be reasonable and nec- |
| 21 | essary for consideration. |
| 22 | (4) Priority estuary habitat restoration |
| 23 | PROJECTS.—An estuary habitat restoration project |
| 24 | shall be given a higher priority in receipt of funding |

| 1 | under this title if, in addition to meeting the selec- |
|----|---|
| 2 | tion criteria specified in this section— |
| 3 | (A) the estuary habitat restoration project |
| 4 | is part of an approved Federal estuary manage- |
| 5 | ment or habitat restoration plan; |
| 6 | (B) the non-Federal share with respect to |
| 7 | the estuary habitat restoration project exceeds |
| 8 | 50 percent; or |
| 9 | (C) there is a program within the water- |
| 10 | shed of the estuary habitat restoration project |
| 11 | that addresses sources of water pollution that |
| 12 | would otherwise re-impair the restored habitat. |
| 13 | (c) INTERIM ACTIONS.— |
| 14 | (1) IN GENERAL.—Pending completion of the |
| 15 | estuary habitat restoration strategy developed under |
| 16 | subsection (a), the Collaborative Council may pay |
| 17 | the Federal share of the cost of an interim action to |
| 18 | carry out an estuary habitat restoration activity. |
| 19 | (2) FEDERAL SHARE.—The Federal share shall |
| 20 | not exceed 25 percent. |
| 21 | (d) Cooperation of Non-Federal Partners.— |
| 22 | (1) IN GENERAL.—The Collaborative Council |
| 23 | shall not select an estuary habitat restoration project |
| 24 | until a non-Federal interest has entered into a writ- |
| 25 | ten agreement with the Secretary in which it agrees |

to provide the required non-Federal cooperation for
 the project.

3 (2)Nonprofit ENTITIES.—Notwithstanding 4 section 221 of the Flood Control Act of 1970 (42 U.S.C. 1962d–5b(b)), for any project undertaken 5 6 under this section, the Secretary may, after coordi-7 nation with the official responsible for the political 8 jurisdiction in which a project would occur, allow a 9 nonprofit entity to serve as the non-Federal interest.

10 (3) MAINTENANCE AND MONITORING.—A co11 operation agreement entered into under paragraph
12 (1) shall provide for maintenance and monitoring of
13 the estuary habitat restoration project to the extent
14 determined necessary by the Collaborative Council.

(e) LEAD COLLABORATIVE COUNCIL MEMBER.—The
Collaborative Council shall designate a lead Collaborative
Council member for each proposed estuary habitat restoration project. The lead Collaborative Council member
shall have primary responsibility for overseeing and assisting others in implementing the proposed project.

(f) AGENCY CONSULTATION AND COORDINATION.—
In carrying out this section, the Collaborative Council
shall, as the Collaborative Council determines it to be necessary, consult with, cooperate with, and coordinate its ac-

tivities with the activities of other appropriate Federal
 agencies.

3 (g) BENEFITS AND COSTS OF ESTUARY HABITAT
4 RESTORATION PROJECTS.—The Collaborative Council
5 shall evaluate the benefits and costs of estuary habitat res6 toration projects in accordance with section 907 of the
7 Water Resources Development Act of 1986 (33 U.S.C.
8 2284).

9 (h) AUTHORIZATION OF APPROPRIATIONS.—There is 10 authorized to be appropriated to the Department of the 11 Army for the administration and operation of the Collabo-12 rative Council \$4,000,000 for each of fiscal years 1999 13 through 2003.

14 SEC. 106. COST SHARING OF ESTUARY HABITAT RESTORA15 TION PROJECTS.

(a) IN GENERAL.—No financial assistance in carrying out an estuary habitat restoration project shall be
available under this title from any Federal agency unless
the non-Federal applicant for assistance demonstrates
that the estuary habitat restoration project meets—

21 (1) the requirements of this title; and

(2) any criteria established by the CollaborativeCouncil under this title.

(b) FEDERAL SHARE.—The Federal share of the cost
 of an estuary habitat restoration and protection project
 assisted under this title shall be not more than 65 percent.

4 (c) NON-FEDERAL SHARE.—The non-Federal share 5 of the cost of an estuary habitat restoration project may be provided in the form of land, easements, rights-of-way, 6 7 services, or any other form of in-kind contribution deter-8 mined by the Collaborative Council to be an appropriate 9 contribution equivalent to the monetary amount required 10 for the non-Federal share of the estuary habitat restoration project. 11

12 (d) Allocation of Funds by States to Politi-13 CAL SUBDIVISIONS.—With the approval of the Secretary, a State may allocate to any local government, area-wide 14 15 agency designated under section 204 of the Demonstration Cities and Metropolitan Development Act of 1966 (42) 16 17 U.S.C. 3334), regional agency, or interstate agency, a portion of any funds disbursed in accordance with this title 18 19 for the purpose of carrying out an estuary habitat restora-20 tion project.

21 SEC. 107. MONITORING AND MAINTENANCE OF ESTUARY 22 HABITAT RESTORATION PROJECTS.

(a) DATABASE OF RESTORATION PROJECT INFORMATION.—The Under Secretary shall maintain an appropriate database of information concerning estuary habitat

restoration projects funded under this title, including in formation on project techniques, project completion, mon itoring data, and other relevant information.

4 (b) Report.—

5 (1) IN GENERAL.—The Collaborative Council
6 shall biennially submit a report to the Committee on
7 Environment and Public Works of the Senate and
8 the Committee on Transportation and Infrastructure
9 of the House of Representatives on the results of ac10 tivities carried out under this title.

11 (2) CONTENTS OF REPORT.—A report under12 paragraph (1) shall include—

13 (A) data on the number of acres of estuary
14 habitat restored under this title, including the
15 number of projects approved and completed
16 that comprise those acres;

17 (B) the percentage of restored estuary
18 habitat monitored under a plan to ensure that
19 short-term and long-term restoration goals are
20 achieved;

21 (C) an estimate of the long-term success of
22 varying restoration techniques used in carrying
23 out estuary habitat restoration projects;

24 (D) a review of how the information de-25 scribed in subparagraphs (A) through (C) has

| 1 | been incorporated in the selection and imple- |
|--|---|
| 2 | mentation of estuary habitat restoration |
| 3 | projects; |
| 4 | (E) a review of efforts made to maintain |
| 5 | an appropriate database of restoration projects |
| 6 | funded under this title; and |
| 7 | (F) a review of the measures taken to pro- |
| 8 | vide the information described in subparagraphs |
| 9 | (A) through (C) to persons with responsibility |
| 10 | for assisting in the restoration of estuary habi- |
| 11 | tat. |
| 12 | SEC. 108. COOPERATIVE AGREEMENTS; MEMORANDA OF |
| | |
| 13 | UNDERSTANDING. |
| | UNDERSTANDING. In carrying out this title, the Collaborative Council |
| 13 14 15 | |
| 14 | In carrying out this title, the Collaborative Council |
| 14 15 | In carrying out this title, the Collaborative Council may— |
| 14 15 16 | In carrying out this title, the Collaborative Council may— (1) enter into cooperative agreements with Fed- |
| 14 15 16 17 | In carrying out this title, the Collaborative Council may— (1) enter into cooperative agreements with Fed- eral, State, and local government agencies and other |
| 14 15 16 17 18 | In carrying out this title, the Collaborative Council may— (1) enter into cooperative agreements with Fed- eral, State, and local government agencies and other persons and entities; and |
| 14 15 16 17 18 19 | In carrying out this title, the Collaborative Council may— (1) enter into cooperative agreements with Fed- eral, State, and local government agencies and other persons and entities; and (2) execute such memoranda of understanding |
| 14 15 16 17 18 19 20 | In carrying out this title, the Collaborative Council may— (1) enter into cooperative agreements with Fed- eral, State, and local government agencies and other persons and entities; and (2) execute such memoranda of understanding as are necessary to reflect the agreements. |
| 14 15 16 17 18 19 20 21 | In carrying out this title, the Collaborative Council may— (1) enter into cooperative agreements with Fed- eral, State, and local government agencies and other persons and entities; and (2) execute such memoranda of understanding as are necessary to reflect the agreements. SEC. 109. DISTRIBUTION OF APPROPRIATIONS FOR ESTU- |

such other factors as are determined to be appropriate to
 carry out this title.

3 SEC. 110. AUTHORIZATION OF APPROPRIATIONS.

4 (a) AUTHORIZATION OF APPROPRIATIONS UNDER 5 OTHER LAW.—Funds authorized to be appropriated under section 908 of the Water Resources Development 6 7 Act of 1986 (33 U.S.C. 2285) and section 206 of the 8 Water Resources Development Act of 1996 (33 U.S.C. 9 2330) may be used by the Secretary in accordance with 10 this title to assist States and other non-Federal persons in carrying out estuary habitat restoration projects or in-11 terim actions under section 105(c). 12

(b) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to the Secretary to carry
out estuary habitat restoration activities—

16 (1) \$40,000,000 for fiscal year 1999;

17 (2) \$50,000,000 for fiscal year 2000; and

18 (3) \$75,000,000 for each of fiscal years 2001
19 through 2003.

20 SEC. 111. NATIONAL ESTUARY PROGRAM.

(a) GRANTS FOR COMPREHENSIVE CONSERVATION
AND MANAGEMENT PLANS.—Section 320(g)(2) of the
Federal Water Pollution Control Act (33 U.S.C.
1330(g)(2)) is amended by inserting "and implementation" after "development".

(b) AUTHORIZATION OF APPROPRIATIONS.—Section
 320(i) of the Federal Water Pollution Control Act (33
 U.S.C. 1330(i)) is amended by striking "1987" and all
 that follows through "1991" and inserting the following:
 "1987 through 1991, such sums as may be necessary for
 fiscal years 1992 through 1998, and \$25,000,000 for each
 of fiscal years 1999 and 2000".

8 SEC. 112. GENERAL PROVISIONS.

9 (a) ADDITIONAL AUTHORITY FOR ARMY CORPS OF
10 ENGINEERS.—The Secretary—

(1) may carry out estuary habitat restorationprojects in accordance with this title; and

13 (2) shall give estuary habitat restoration
14 projects the same consideration as projects relating
15 to irrigation, navigation, or flood control.

(b) INAPPLICABILITY OF CERTAIN LAW.—Sections
203, 204, and 205 of the Water Resources Development
Act of 1986 (33 U.S.C. 2231, 2232, and 2233) shall not
apply to an estuary habitat restoration project selected in
accordance with this title.

(c) ESTUARY HABITAT RESTORATION MISSION.—
The Secretary shall establish restoration of estuary habitat as a primary mission of the Army Corps of Engineers.
(d) FEDERAL AGENCY FACILITIES AND PERSONNEL.—

1 (1) IN GENERAL.—Federal agencies may co-2 operate in carrying out scientific and other programs 3 necessary to carry out this title, and may provide fa-4 cilities and personnel, for the purpose of assisting 5 the Collaborative Council in carrying out its duties 6 under this title.

7 (2) REIMBURSEMENT FROM COLLABORATIVE
8 COUNCIL.—Federal agencies may accept reimburse9 ment from the Collaborative Council for providing
10 services, facilities, and personnel under paragraph
11 (1).

12 (e) Administrative Expenses and Staffing.— 13 Not later than 180 days after the date of enactment of this title, the Comptroller General of the United States 14 15 shall submit to Congress and the Secretary an analysis of the extent to which the Collaborative Council needs ad-16 17 ditional personnel and administrative resources to fully carry out its duties under this title. The analysis shall in-18 19 clude recommendations regarding necessary additional 20 funding.

21 TITLE II—CHESAPEAKE BAY AND 22 OTHER REGIONAL INITIATIVES

23 SEC. 201. CHESAPEAKE BAY.

24 Section 117 of the Federal Water Pollution Control
25 Act (33 U.S.C. 1267) is amended to read as follows:

1 "SEC. 117. CHESAPEAKE BAY.

2 "(a) DEFINITIONS.—In this section:

3 ((1))CHESAPEAKE BAY AGREEMENT.—The 4 term 'Chesapeake Bay Agreement' means the for-5 mal, voluntary agreements, amendments, directives, 6 and adoption statements executed to achieve the 7 goal of restoring and protecting the Chesapeake Bay 8 ecosystem and the living resources of the ecosystem 9 and signed by the Chesapeake Executive Council.

10 "(2) CHESAPEAKE BAY PROGRAM.—The term
11 'Chesapeake Bay Program' means the program di12 rected by the Chesapeake Executive Council in ac13 cordance with the Chesapeake Bay Agreement.

14 "(3) CHESAPEAKE BAY WATERSHED.—The
15 term 'Chesapeake Bay watershed' shall have the
16 meaning determined by the Administrator.

17 "(4) CHESAPEAKE EXECUTIVE COUNCIL.—The
18 term 'Chesapeake Executive Council' means the signatories to the Chesapeake Bay Agreement.

20 "(5) SIGNATORY JURISDICTION.—The term
21 'signatory jurisdiction' means a jurisdiction of a sig22 natory to the Chesapeake Bay Agreement.

23 "(b) CONTINUATION OF CHESAPEAKE BAY PRO-24 GRAM.—

25 "(1) IN GENERAL.—In cooperation with the
26 Chesapeake Executive Council (and as a member of s 1222 RFH

| 1 | the Council), the Administrator shall continue the |
|----|---|
| 2 | Chesapeake Bay Program. |
| 3 | "(2) PROGRAM OFFICE.—The Administrator |
| 4 | shall maintain in the Environmental Protection |
| 5 | Agency a Chesapeake Bay Program Office. The |
| 6 | Chesapeake Bay Program Office shall provide sup- |
| 7 | port to the Chesapeake Executive Council by— |
| 8 | "(A) implementing and coordinating |
| 9 | science, research, modeling, support services, |
| 10 | monitoring, data collection, and other activities |
| 11 | that support the Chesapeake Bay Program; |
| 12 | "(B) developing and making available, |
| 13 | through publications, technical assistance, and |
| 14 | other appropriate means, information pertain- |
| 15 | ing to the environmental quality and living re- |
| 16 | sources of the Chesapeake Bay; |
| 17 | "(C) assisting the signatories to the Chesa- |
| 18 | peake Bay Agreement, in cooperation with ap- |
| 19 | propriate Federal, State, and local authorities, |
| 20 | in developing and implementing specific action |
| 21 | plans to carry out the responsibilities of the sig- |
| 22 | natories to the Chesapeake Bay Agreement; |
| 23 | "(D) coordinating the actions of the Envi- |
| 24 | ronmental Protection Agency with the actions |

of the appropriate officials of other Federal

| 1 | agencies and State and local authorities in de- |
|----|---|
| 2 | veloping strategies to— |
| 3 | "(i) improve the water quality and liv- |
| 4 | ing resources of the Chesapeake Bay; and |
| 5 | "(ii) obtain the support of the appro- |
| 6 | priate officials of the agencies and authori- |
| 7 | ties in achieving the objectives of the |
| 8 | Chesapeake Bay Agreement; and |
| 9 | "(E) implementing outreach programs for |
| 10 | public information, education, and participation |
| 11 | to foster stewardship of the resources of the |
| 12 | Chesapeake Bay. |
| 13 | "(c) INTERAGENCY AGREEMENTS.—The Adminis- |
| 14 | trator may enter into an interagency agreement with a |
| 15 | Federal agency to carry out this section. |
| 16 | "(d) Technical Assistance and Assistance |
| 17 | GRANTS.— |
| 18 | "(1) IN GENERAL.—In consultation with other |
| 19 | members of the Chesapeake Executive Council, the |
| 20 | Administrator may provide technical assistance, and |
| 21 | assistance grants, to nonprofit private organizations |
| 22 | and individuals, State and local governments, col- |
| 23 | leges, universities, and interstate agencies to carry |
| 24 | out this section, subject to such terms and condi- |
| 25 | tions as the Administrator considers appropriate. |

"(2) Federal share.—

1

2 "(A) IN GENERAL.—Except as provided in
3 subparagraph (B), the Federal share of an assistance grant provided under paragraph (1)
5 shall be determined by the Administrator in accordance with Environmental Protection Agency
7 guidance.

8 "(B) SMALL WATERSHED GRANTS PRO-9 GRAM.—The Federal share of an assistance 10 grant provided under paragraph (1) to carry 11 out an implementing activity under subsection 12 (g)(2) shall not exceed 75 percent of eligible 13 project costs, as determined by the Adminis-14 trator.

15 "(3) NON-FEDERAL SHARE.—An assistance 16 grant under paragraph (1) shall be provided on the 17 condition that non-Federal sources provide the re-18 mainder of eligible project costs, as determined by 19 the Administrator.

20 "(4) ADMINISTRATIVE COSTS.—Administrative
21 costs (including salaries, overhead, and indirect costs
22 for services provided and charged against projects
23 supported by funds made available under this sub24 section) incurred by a person described in paragraph
25 (1) in carrying out a project under this subsection

during a fiscal year shall not exceed 10 percent of
 the grant made to the person under this subsection
 for the fiscal year.

4 "(e) Implementation Grants.—

"(1) IN GENERAL.—If a signatory jurisdiction 5 6 has approved and committed to implement all or 7 substantially all aspects of the Chesapeake Bay 8 Agreement, on the request of the chief executive of 9 the jurisdiction, the Administrator shall make a 10 grant to the jurisdiction for the purpose of imple-11 menting the management mechanisms established 12 under the Chesapeake Bay Agreement, subject to 13 such terms and conditions as the Administrator con-14 siders appropriate.

15 "(2) PROPOSALS.—A signatory jurisdiction de-16 scribed in paragraph (1) may apply for a grant 17 under this subsection for a fiscal year by submitting 18 to the Administrator a comprehensive proposal to 19 management mechanisms implement established 20 under the Chesapeake Bay Agreement. The proposal 21 shall include—

"(A) a description of proposed management mechanisms that the jurisdiction commits
to take within a specified time period, such as
reducing or preventing pollution in the Chesa-

| | 20 |
|----|---|
| 1 | peake Bay and to meet applicable water quality |
| 2 | standards; and |
| 3 | "(B) the estimated cost of the actions pro- |
| 4 | posed to be taken during the fiscal year. |
| 5 | "(3) Approval.—If the Administrator finds |
| 6 | that the proposal is consistent with the Chesapeake |
| 7 | Bay Agreement and the national goals established |
| 8 | under section 101(a), the Administrator may ap- |
| 9 | prove the proposal for a fiscal year. |
| 10 | "(4) Federal share.—The Federal share of |
| 11 | an implementation grant provided under this sub- |
| 12 | section shall not exceed 50 percent of the costs of |
| 13 | implementing the management mechanisms during |
| 14 | the fiscal year. |
| 15 | "(5) Non-Federal Share.—An implementa- |
| 16 | tion grant under this subsection shall be made on |
| 17 | the condition that non-Federal sources provide the |
| 18 | remainder of the costs of implementing the manage- |
| 19 | ment mechanisms during the fiscal year. |
| 20 | "(6) Administrative costs.—Administrative |
| 21 | costs (including salaries, overhead, and indirect costs |
| 22 | for services provided and charged against projects |
| 23 | supported by funds made available under this sub- |
| 24 | section) incurred by a signatory jurisdiction in car- |
| 25 | rying out a project under this subsection during a |
| | |

fiscal year shall not exceed 10 percent of the grant
 made to the jurisdiction under this subsection for
 the fiscal year.

4 "(f) Compliance of Federal Facilities.—

5 "(1) SUBWATERSHED PLANNING AND RESTORA-6 TION.—A Federal agency that owns or operates a 7 facility (as defined by the Administrator) within the 8 Chesapeake Bay watershed shall participate in re-9 gional and subwatershed planning and restoration 10 programs.

11 "(2) COMPLIANCE WITH AGREEMENT.—The
12 head of each Federal agency that owns or occupies
13 real property in the Chesapeake Bay watershed shall
14 ensure that the property, and actions taken by the
15 agency with respect to the property, comply with the
16 Chesapeake Bay Agreement.

17 "(g) CHESAPEAKE BAY WATERSHED, TRIBUTARY,18 AND RIVER BASIN PROGRAM.—

"(1) NUTRIENT AND WATER QUALITY MANAGEMENT STRATEGIES.—Not later than 1 year after the
date of enactment of this subsection, the Administrator, in consultation with other members of the
Chesapeake Executive Council, shall ensure that
management plans are developed and implementation is begun by signatories to the Chesapeake Bay

S 1222 RFH

| | 00 |
|----|---|
| 1 | Agreement for the tributaries of the Chesapeake Bay |
| 2 | to achieve and maintain— |
| 3 | "(A) the nutrient goals of the Chesapeake |
| 4 | Bay Agreement for the quantity of nitrogen and |
| 5 | phosphorus entering the main stem Chesapeake |
| 6 | Bay; |
| 7 | "(B) the water quality requirements nec- |
| 8 | essary to restore living resources in both the |
| 9 | tributaries and the main stem of the Chesa- |
| 10 | peake Bay; |
| 11 | "(C) the Chesapeake Bay basinwide toxics |
| 12 | reduction and prevention strategy goal of reduc- |
| 13 | ing or eliminating the input of chemical con- |
| 14 | taminants from all controllable sources to levels |
| 15 | that result in no toxic or bioaccumulative im- |
| 16 | pact on the living resources that inhabit the |
| 17 | Bay or on human health; and |
| 18 | "(D) habitat restoration, protection, and |
| 19 | enhancement goals established by Chesapeake |
| 20 | Bay Agreement signatories for wetlands, forest |
| 21 | riparian zones, and other types of habitat asso- |
| 22 | ciated with the Chesapeake Bay and the tribu- |
| 23 | taries of the Chesapeake Bay. |
| 24 | "(2) Small watershed grants program.— |
| 25 | The Administrator, in consultation with other mem- |

| 1 | bers of the Chesapeake Executive Council, may offer |
|----|--|
| 2 | the technical assistance and assistance grants au- |
| 3 | thorized under subsection (d) to local governments |
| 4 | and nonprofit private organizations and individuals |
| 5 | in the Chesapeake Bay watershed to implement— |
| 6 | "(A) cooperative tributary basin strategies |
| 7 | that address the Chesapeake Bay's water qual- |
| 8 | ity and living resource needs; or |
| 9 | "(B) locally based protection and restora- |
| 10 | tion programs or projects within a watershed |
| 11 | that complement the tributary basin strategies. |
| 12 | "(h) Study of Chesapeake Bay Program.—Not |
| 13 | later than December 31, 2000, and every 3 years there- |
| 14 | after, the Administrator, in cooperation with other mem- |
| 15 | bers of the Chesapeake Executive Council, shall complete |
| 16 | a study and submit a comprehensive report to Congress |
| 17 | on the results of the study. The study and report shall, |
| 18 | at a minimum— |
| 19 | ((1) assess the commitments and goals of the |
| 20 | management strategies established under the Chesa- |
| 21 | peake Bay Agreement and the extent to which the |
| 22 | commitments and goals are being met; |
| 23 | ((2) assess the priority needs required by the |
| 24 | management strategies and the extent to which the |
| 25 | priority needs are being met; |

| 1 | "(3) assess the effects of air pollution deposi- |
|--|--|
| 2 | tion on water quality of the Chesapeake Bay; |
| 3 | "(4) assess the state of the Chesapeake Bay |
| 4 | and its tributaries and related actions of the Chesa- |
| 5 | peake Bay Program; |
| 6 | "(5) make recommendations for the improved |
| 7 | management of the Chesapeake Bay Program; and |
| 8 | "(6) provide the report in a format transferable |
| 9 | to and usable by other watershed restoration pro- |
| 10 | grams. |
| 11 | "(i) Authorization of Appropriations.—There is |
| 12 | authorized to be appropriated to carry out this section |
| 13 | \$30,000,000 for each of fiscal years 1999 through 2003.". |
| 1 4 | |
| 14 | SEC. 202. CHESAPEAKE BAY GATEWAYS AND WATERTRAILS. |
| 14 15 | (a) CHESAPEAKE BAY GATEWAYS AND WATERTRAILS. |
| 15 | |
| 15 | (a) CHESAPEAKE BAY GATEWAYS AND |
| 15 16 | (a) CHESAPEAKE BAY GATEWAYS AND WATERTRAILS NETWORK.— |
| 15 16 17 | (a)CHESAPEAKEBAYGATEWAYSANDWATERTRAILS NETWORK.—(1)IN GENERAL.—TheSecretary of theInte- |
| 15 16 17 18 | (a)CHESAPEAKEBAYGATEWAYSANDWATERTRALS NETWORK.—(1) IN GENERAL.—The Secretary of the Interrior (referred to in this section as the "Secretary"), |
| 15 16 17 18 19 | (a) CHESAPEAKE BAY GATEWAYS AND WATERTRAILS NETWORK.— (1) IN GENERAL.—The Secretary of the Inte- rior (referred to in this section as the "Secretary"), in cooperation with the Administrator of the Envi- |
| 15 16 17 18 19 20 | (a) CHESAPEAKE BAY GATEWAYS AND WATERTRALS NETWORK.— (1) IN GENERAL.—The Secretary of the Inte- rior (referred to in this section as the "Secretary"), in cooperation with the Administrator of the Envi- ronmental Agency (referred to in this section as the |
| 15 16 17 18 19 20 21 | (a) CHESAPEAKE BAY GATEWAYS AND WATERTRAILS NETWORK.— (1) IN GENERAL.—The Secretary of the Inte- rior (referred to in this section as the "Secretary"), in cooperation with the Administrator of the Envi- ronmental Agency (referred to in this section as the "Administrator"), shall provide technical and finan- |

| 1 | (A) to identify, conserve, restore, and in- |
|----|---|
| 2 | terpret natural, recreational, historical, and cul- |
| 3 | tural resources within the Chesapeake Bay Wa- |
| 4 | tershed; |
| 5 | (B) to identify and utilize the collective re- |
| 6 | sources as Chesapeake Bay Gateways sites for |
| 7 | enhancing public education of and access to the |
| 8 | Chesapeake Bay; |
| 9 | (C) to link the Chesapeake Bay Gateways |
| 10 | sites with trails, tour roads, scenic byways, and |
| 11 | other connections as determined by the Sec- |
| 12 | retary; |
| 13 | (D) to develop and establish Chesapeake |
| 14 | Bay Watertrails comprising water routes and |
| 15 | connections to Chesapeake Bay Gateways sites |
| 16 | and other land resources within the Chesapeake |
| 17 | Bay Watershed; and |
| 18 | (E) to create a network of Chesapeake Bay |
| 19 | Gateways sites and Chesapeake Bay |
| 20 | Watertrails. |
| 21 | (2) Components.—Components of the Chesa- |
| 22 | peake Bay Gateways and Watertrails Network may |
| 23 | include— |
| 24 | (A) State or Federal parks or refuges; |
| 25 | (B) historic seaports; |

| | 34 |
|----|--|
| 1 | (C) archaeological, cultural, historical, or |
| 2 | recreational sites; or |
| 3 | (D) other public access and interpretive |
| 4 | sites as selected by the Secretary. |
| 5 | (b) CHESAPEAKE BAY GATEWAYS GRANTS ASSIST- |
| 6 | ANCE PROGRAM.— |
| 7 | (1) IN GENERAL.—The Secretary, in coopera- |
| 8 | tion with the Administrator, shall establish a Chesa- |
| 9 | peake Bay Gateways Grants Assistance Program to |
| 10 | aid State and local governments, local communities, |
| 11 | nonprofit organizations, and the private sector in |
| 12 | conserving, restoring, and interpreting important |
| 13 | historic, cultural, recreational, and natural resources |
| 14 | within the Chesapeake Bay Watershed. |
| 15 | (2) CRITERIA.—The Secretary, in cooperation |
| 16 | with the Administrator, shall develop appropriate eli- |
| 17 | gibility, prioritization, and review criteria for grants |
| 18 | under this section. |
| 19 | (3) Matching funds and administrative |
| 20 | EXPENSES.—A grant under this section— |
| 21 | (A) shall not exceed 50 percent of eligible |
| 22 | project costs; |
| 23 | (B) shall be made on the condition that |
| 24 | non-Federal sources, including in-kind contribu- |

| 1 | tions of convices on metavials provide the re- |
|----|---|
| | tions of services or materials, provide the re- |
| 2 | mainder of eligible project costs; and |
| 3 | (C) shall be made on the condition that not |
| 4 | more than 10 percent of all eligible project |
| 5 | costs be used for administrative expenses. |
| 6 | (c) Authorization of Appropriations.—There is |
| 7 | authorized to be appropriated to carry out this section |
| 8 | \$3,000,000 for each of fiscal years 1999 through 2003. |
| 9 | SEC. 203. PFIESTERIA AND OTHER AQUATIC TOXINS RE- |
| 10 | SEARCH AND GRANT PROGRAM. |
| 11 | (a) IN GENERAL.—The Administrator of the Envi- |
| 12 | ronmental Protection Agency, the Secretary of Commerce |
| 13 | (acting through the Director of the National Marine Fish- |
| 14 | eries Service of the National Oceanic and Atmospheric Ad- |
| 15 | ministration), the Secretary of Health and Human Serv- |
| 16 | ices (acting through the Director of the National Institute |
| 17 | of Environmental Health Sciences and the Director of the |
| 18 | Centers for Disease Control and Prevention), and the Sec- |
| 19 | retary of Agriculture shall— |
| 20 | (1) establish a research program for the eradi- |
| 21 | cation or control of Pfiesteria piscicida and other |
| 22 | aquatic toxins; and |
| 23 | (2) make grants to colleges, universities, and |
| 24 | other entities in affected States for the eradication |
| | |

or control of Pfiesteria piscicida and other aquatic
 toxins.

3 (b) AUTHORIZATION OF APPROPRIATIONS.—There is
4 authorized to be appropriated to carry out this section
5 \$5,000,000 for each of fiscal years 1999 and 2000.

6 SEC. 204. LONG ISLAND SOUND.

7 Section 119(e) of the Federal Water Pollution Con8 trol Act (33 U.S.C. 1269(e)) is amended—

9 (1) in paragraph (1), by striking "1991
10 through 2001" and inserting "1999 through 2003";
11 and

(2) in paragraph (2), by striking "not to exceed
\$3,000,000 for each of the fiscal years 1991 through
2001" and inserting "\$10,000,000 for each of fiscal
years 1999 through 2003".

16 SEC. 205. NATIONAL ENVIRONMENTAL WASTE TECH17 NOLOGY TESTING AND EVALUATION CENTER.
18 (a) IN GENERAL.—The Administrator of the Envi-

19 ronmental Protection Agency is authorized to provide fi20 nancial assistance to the National Environmental Waste
21 Technology Testing and Evaluation Center in Butte, Mon22 tana.

(b) AUTHORIZATION OF APPROPRIATIONS.—There is
 authorized to be appropriated to carry out this section
 \$10,000,000 for each of fiscal years 1998 through 2002.

Passed the Senate October 14 (legislative day, October 2), 1998.

Attest:

GARY SISCO, Secretary.