

105TH CONGRESS
2D SESSION

S. 2341

To support enhanced drug interdiction efforts in the major transit countries and support a comprehensive supply eradication and crop substitution program in source countries.

IN THE SENATE OF THE UNITED STATES

JULY 22, 1998

Mr. DEWINE (for himself, Mr. COVERDELL, Mr. GRAHAM, Mr. FAIRCLOTH, Mr. BROWNBACK, Mr. BOND, Mr. HELMS, Mr. ABRAHAM, Mr. HUTCHINSON, Mr. ALLARD, Mr. FRIST, Mr. MACK, Mr. MURKOWSKI, Mr. HATCH, Mr. CRAIG, and Mr. GRASSLEY) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To support enhanced drug interdiction efforts in the major transit countries and support a comprehensive supply eradication and crop substitution program in source countries.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Western Hemisphere Drug Elimination Act”.

6 (b) TABLE OF CONTENTS.—The table of contents for
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
 Sec. 2. Findings and statement of policy.

TITLE I—ENHANCED SOURCE AND TRANSIT COUNTRY COVERAGE

- Sec. 101. Expansion of aircraft coverage and operation in source and transit countries.
 Sec. 102. Expansion of maritime coverage and operation in source and transit countries.
 Sec. 103. Expansion of radar coverage and operation in source and transit countries.

TITLE II—ENHANCED ERADICATION AND INTERDICTION STRATEGY IN SOURCE COUNTRIES

- Sec. 201. Additional eradication resources for Colombia.
 Sec. 202. Additional eradication resources for Peru.
 Sec. 203. Additional eradication resources for Bolivia.
 Sec. 204. Additional eradication resources for Mexico.
 Sec. 205. Miscellaneous additional eradication resources.
 Sec. 206. Bureau of International Narcotics and Law Enforcement Affairs.
 Sec. 207. Report on transferring international narcotics assistance activities to a United States law enforcement agency.

TITLE III—ENHANCED ALTERNATIVE CROP DEVELOPMENT SUPPORT IN SOURCE ZONE

- Sec. 301. Alternative crop development support.

TITLE IV—ENHANCED INTERNATIONAL LAW ENFORCEMENT TRAINING

- Sec. 401. Enhanced international law enforcement academy training.
 Sec. 402. Enhanced United States drug enforcement international training.
 Sec. 403. Provision of nonlethal equipment to foreign law enforcement organizations for cooperative illicit narcotics control activities.

TITLE V—ENHANCED DRUG TRANSIT AND SOURCE ZONE LAW ENFORCEMENT OPERATIONS AND EQUIPMENT

- Sec. 501. Increased funding for operations and equipment.
 Sec. 502. Sense of Congress regarding priority of drug interdiction and counter-drug activities.

TITLE VI—RELATIONSHIP TO OTHER LAWS

- Sec. 601. Authorizations of appropriations.

1 SEC. 2. FINDINGS AND STATEMENT OF POLICY.

- 2 (a) FINDINGS.**—Congress makes the following find-
3 ings:

1 (1) Teenage drug use in the United States has
2 doubled since 1993.

3 (2) The drug crisis facing the United States is
4 a top national security threat.

5 (3) The spread of illicit drugs through United
6 States borders cannot be halted without an effective
7 drug interdiction strategy.

8 (4) Effective drug interdiction efforts have been
9 shown to limit the availability of illicit narcotics,
10 drive up the street price, support demand reduction
11 efforts, and decrease overall drug trafficking and
12 use.

13 (5) A prerequisite for reducing youth drug use
14 is increasing the price of drugs. To increase price
15 substantially, at least 60 percent of drugs must be
16 interdicted.

17 (6) In 1987, the national drug control budget
18 maintained a significant balance between demand
19 and supply reduction efforts, illustrated as follows:

20 (A) 29 percent of the total drug control
21 budget expenditures for demand reduction pro-
22 grams.

23 (B) 38 percent of the total drug control
24 budget expenditures for domestic law enforce-
25 ment.

1 (C) 33 percent of the total drug control
2 budget expenditures for international drug
3 interdiction efforts.

4 (7) In the late 1980's and early 1990's,
5 counternarcotic efforts were successful, specifically
6 in protecting the borders of the United States from
7 penetration by illegal narcotics through increased
8 seizures by the United States Coast Guard and
9 other agencies, including a 302 percent increase in
10 pounds of cocaine seized between 1987 and 1991.

11 (8) Limiting the availability of narcotics to
12 drug traffickers in the United States had a promis-
13 ing effect as illustrated by the decline of illicit drug
14 use between 1988 and 1991, through a—

15 (A) 13 percent reduction in total drug use;

16 (B) 35 percent drop in cocaine use; and

17 (C) 16 percent decrease in marijuana use.

18 (9) In 1993, drug interdiction efforts in the
19 transit zones were reduced due to an imbalance in
20 the national drug control strategy. This trend has
21 continued through 1995 as shown by the following
22 figures:

23 (A) 35 percent for demand reduction pro-
24 grams.

1 (B) 53 percent for domestic law enforce-
2 ment.

3 (C) 12 percent for international drug inter-
4 diction efforts.

5 (10) Supply reduction efforts became a lower
6 priority for the Administration and the seizures by
7 the United States Coast Guard and other agencies
8 decreased as shown by a 68 percent decrease in the
9 pounds of cocaine seized between 1991 and 1996.

10 (11) Reductions in funding for comprehensive
11 interdiction operations like OPERATION GATE-
12 WAY, an initiative that encompassed all areas of
13 interdiction and attempted to disrupt the operating
14 methods of drug smugglers along the entire United
15 States border, have created unprotected United
16 States border areas which smugglers exploit to move
17 their product into the United States.

18 (12) The result of this new imbalance in the
19 national drug control strategy caused the drug situa-
20 tion in the United States to become a crisis with se-
21 rious consequences including—

22 (A) doubling of drug-abuse-related arrests
23 for minors between 1992 and 1996;

24 (B) 70 percent increase in overall drug use
25 among children aged 12 to 17;

1 (C) 80 percent increase in drug use for
2 graduating seniors since 1992;

3 (D) a sharp drop in the price of 1 pure
4 gram of heroin from \$1,647 in 1992 to \$966 in
5 February 1996; and

6 (E) a reduction in the street price of 1
7 gram of cocaine from \$123 to \$104 between
8 1993 and 1994.

9 (13) The percentage change in drug use since
10 1992, among graduating high school students who
11 used drugs in the past 12 months, has substantially
12 increased—marijuana use is up 80 percent, cocaine
13 use is up 80 percent, and heroin use is up 100 per-
14 cent.

15 (b) STATEMENT OF POLICY.—It is the policy of the
16 United States to—

17 (1) reduce the supply of drugs and drug use
18 through an enhanced drug interdiction effort in the
19 major drug transit countries, a comprehensive sup-
20 ply country eradication and crop substitution pro-
21 gram, because a commitment of increased resources
22 in international drug interdiction efforts will create
23 a balanced national drug control strategy among de-
24 mand reduction, law enforcement, and international
25 drug interdiction efforts; and

1 (2) support policies and dedicate the resources
2 necessary to reduce the flow of illegal drugs into the
3 United States by not less than 80 percent by De-
4 cember 31, 2001.

5 **TITLE I—ENHANCED SOURCE**
6 **AND TRANSIT COUNTRY COV-**
7 **ERAGE**

8 **SEC. 101. EXPANSION OF AIRCRAFT COVERAGE AND OPER-**
9 **ATION IN SOURCE AND TRANSIT COUNTRIES.**

10 (a) DEPARTMENT OF THE TREASURY.—Funds are
11 authorized to be appropriated for the Department of the
12 Treasury for fiscal years 1999, 2000, and 2001 for the
13 enhancement of air coverage and operation for drug source
14 and transit countries, as follows:

15 (1) For procurement of 10 P–3B Early Warn-
16 ing aircraft for the United States Customs Service
17 to enhance overhead air coverage of drug source
18 zone countries, the total amount of \$430,000,000.

19 (2) For the dedicated deployment of 10 P–3B
20 Slick airplanes for the United States Customs Serv-
21 ice to enhance overhead air coverage of the drug
22 source zone, the total amount of \$150,000,000.

23 (3) For each of fiscal years 2000 and 2001 for
24 operation and maintenance of 10 P–3B Early Warn-
25 ing aircraft for the United States Customs Service

1 to enhance overhead air coverage of drug source
2 zone countries, \$23,500,000.

3 (4) For each of fiscal years 2000 and 2001 for
4 personnel for the 10 P-3B Early Warning aircraft
5 for the United States Customs Service to enhance
6 overhead air coverage of drug source zone countries,
7 \$12,500,000.

8 (5) For each of fiscal years 2000 and 2001 for
9 operation and maintenance of 10 P-3B Slick air-
10 planes for the United States Customs Service to en-
11 hance overhead coverage of the drug source zone,
12 \$23,500,000.

13 (6) For each of fiscal years 2000 and 2001 for
14 personnel for the 10 P-3B Slick airplanes for the
15 United States Customs Service to enhance overhead
16 air coverage of drug source zone countries,
17 \$12,500,000.

18 (7) For each of fiscal years 1999, 2000, and
19 2001 for operation and maintenance for overhead air
20 coverage for Colombia, \$6,000,000.

21 (8) For each of fiscal years 1999, 2000, and
22 2001 for operation and maintenance for overhead air
23 coverage for Bolivia, \$2,000,000.

1 (9) For each of fiscal years 1999, 2000, and
2 2001 for operation and maintenance for overhead air
3 coverage for Peru, \$6,000,000.

4 (10) For each of fiscal years 1999, 2000, and
5 2001 for operation and maintenance for overhead
6 coverage for the Caribbean and Eastern Pacific re-
7 gions, \$25,000,000.

8 (b) DEPARTMENT OF DEFENSE.—

9 (1) Funds are authorized to be appropriated for
10 the Department of Defense for fiscal years 1999,
11 2000, and 2001 for the enhancement of air coverage
12 for drug source and transit countries, as follows:

13 (A) For purchase and for operation and
14 maintenance of 1 Schweizer observation aircraft
15 (to be piloted by pilots under contract with the
16 United States), the total amount of \$3,000,000,
17 of which—

18 (i) \$1,500,000 is for procurement,
19 Defense-wide; and

20 (ii) \$500,000 for each such fiscal year
21 is for operation and maintenance, Defense-
22 wide.

23 (B) For purchase and for operation and
24 maintenance of 2 Schweizer observation/spray
25 aircraft (to be piloted by pilots under contract

1 with the United States), the total amount of
2 \$6,000,000, of which—

3 (i) \$3,000,000 is for procurement,
4 Defense-wide; and

5 (ii) \$1,000,000 for each such fiscal
6 year is for operation and maintenance, De-
7 fense-wide.

8 (C) For each such fiscal year for operation
9 and maintenance of 1 J-31 observation aircraft
10 to provide reconnaissance in support of Colom-
11 bian and Peruvian counterdrug intelligence
12 needs and direct support for operations against
13 river-coastal drug shipments and drug labs,
14 \$4,000,000.

15 (D) For each such fiscal year for operation
16 and maintenance of an airbase referred to in
17 paragraph (2), \$1,000,000.

18 (2)(A) Using amounts appropriated pursuant to
19 subparagraph (B), the Secretary of the Air Force
20 may acquire real property and carry out military
21 construction projects in the amount of \$300,000,000
22 to establish an airbase for use for support of coun-
23 ternarcotics operations in the Southern Caribbean,
24 Northern South America, and the Eastern Pacific,
25 to be located between 90 degrees west longitude on

1 the western boundary and 60 degrees west longitude
2 on the eastern boundary and between the Equator
3 for the southern boundary and the Tropic of Cancer
4 for the northern boundary.

5 (B) Funds are authorized to be appropriated
6 for fiscal years beginning after September 30, 1998,
7 for military construction and land acquisition for an
8 airbase referred to in subparagraph (A) in the total
9 amount of \$300,000,000.

10 **SEC. 102. EXPANSION OF MARITIME COVERAGE AND OPER-**
11 **ATION IN SOURCE AND TRANSIT COUNTRIES.**

12 Funds are authorized to be appropriated for the De-
13 partment of Transportation for fiscal years 1999, 2000,
14 and 2001 for the enhancement of United States Coast
15 Guard maritime coverage and operation in drug source
16 and transit countries, as follows:

17 (1) For construction of 6 United States Coast
18 Guard medium endurance cutters, the total amount
19 of \$289,000,000.

20 (2) For each such fiscal year for operation and
21 maintenance of 10 10-meter rigid hull inflatable in-
22 terceptor fast boats, \$500,000.

23 (3) For acquisition and construction of 7
24 United States Coast Guard 87-foot maritime drug

1 interdiction patrol boats, the total amount of
2 \$30,390,000.

3 (4) For each such fiscal year for operation of
4 7 United States Coast Guard 87-foot maritime drug
5 interdiction patrol boats, \$4,510,000.

6 (5) For each such fiscal year for support, oper-
7 ation, and maintenance of 1 United States Coast
8 Guard PC-170, \$2,890,000.

9 (6) For each such fiscal year for operation and
10 maintenance of 2 reactivated United States Coast
11 Guard T-AGOS with C-41 suite for detection and
12 monitoring, \$6,180,000.

13 (7) For acquisition and construction of 2 addi-
14 tional United States Coast Guard T-AGOS, the
15 total amount of \$9,740,000.

16 **SEC. 103. EXPANSION OF RADAR COVERAGE AND OPER-**
17 **ATION IN SOURCE AND TRANSIT COUNTRIES.**

18 Funds are authorized to be appropriated for the De-
19 partment of Defense for fiscal years 1999, 2000, and 2001
20 for the enhancement of radar coverage in drug source and
21 transit countries, as follows:

22 (1) For each such fiscal year for operation and
23 maintenance, Defense-wide, for establishment of
24 Relocatable Over the Horizon Radar capability to

1 provide radar coverage of the eastern Pacific area
 2 and South America, \$15,000,000.

3 (2) For restoration of aerostat coverage at
 4 Georgetown, Exuma, Bahamas, the total amount of
 5 \$13,500,000, of which—

6 (A) the total amount of \$4,500,000 is for
 7 procurement, Defense-wide; and

8 (B) \$3,000,000 for each such fiscal year is
 9 for operation and maintenance, Defense-wide.

10 (3) For each such fiscal year for operation and
 11 maintenance, Defense-wide, for establishment of
 12 ground-based radar coverage at Guantanamo Bay
 13 Naval Base, Cuba, \$300,000.

14 **TITLE II—ENHANCED ERADI-**
 15 **CATION AND INTERDICTION**
 16 **STRATEGY IN SOURCE COUN-**
 17 **TRIES**

18 **SEC. 201. ADDITIONAL ERADICATION RESOURCES FOR CO-**
 19 **LOMBIA.**

20 (a) DEPARTMENT OF STATE.—Funds are authorized
 21 to be appropriated for the Department of State for fiscal
 22 years 1999, 2000, and 2001 for the enhancement of drug-
 23 related eradication efforts in Colombia, as follows:

1 (1) For each such fiscal year for sustaining
2 support of the helicopters and fixed wing fleet of the
3 national police of Colombia, \$6,000,000.

4 (2) For the purchase of DC-3 transport air-
5 craft for the national police of Colombia, the total
6 amount of \$2,000,000.

7 (3) For acquisition of concertina wire and tun-
8 neling detection systems at the La Picota prison of
9 the national police of Colombia, the total amount of
10 \$1,250,000.

11 (4) For the purchase of minigun systems for
12 the national police of Colombia, the total amount of
13 \$6,000,000.

14 (5) For the purchase of 6 UH-60L Black
15 Hawk utility helicopters for the national police of
16 Colombia, the total amount of \$60,000,000 for pro-
17 curement and an additional amount of \$12,000,000
18 for each such fiscal year for operation, maintenance,
19 and training.

20 (b) DEPARTMENT OF DEFENSE.—Funds are author-
21 ized to be appropriated for the Department of Defense for
22 fiscal years 1999, 2000, and 2001 for the enhancement
23 of drug-related eradication efforts in Colombia, as follows:

24 (1) For procurement, Defense-wide, for upgrade
25 of 50 UH-1H helicopters to the Huey II configura-

1 tion equipped with miniguns for the use of the na-
2 tional police of Colombia, the total amount of
3 \$70,000,000.

4 (2) For each such fiscal year for operation and
5 maintenance, Defense-wide, for forward deployment
6 of 5 riverine operations maintenance platforms for
7 the use of the Army of Colombia, \$2,000,000.

8 **SEC. 202. ADDITIONAL ERADICATION RESOURCES FOR**
9 **PERU.**

10 (a) DEPARTMENT OF STATE.—Funds are authorized
11 to be appropriated for the Department of State for fiscal
12 years 1999, 2000, and 2001 for the establishment of a
13 third drug interdiction site at Puerto Maldonado, Peru,
14 to support air bridge and riverine missions for enhance-
15 ment of drug-related eradication efforts in Peru, the total
16 amount of \$3,000,000, and an additional amount of
17 \$1,000,000 for each of fiscal years 2000 and 2001 for
18 operation and maintenance.

19 (b) DEPARTMENT OF DEFENSE.—

20 (1) IN GENERAL.—There are authorized to be
21 appropriated for the Department of Defense for each
22 of fiscal years 1999, 2000, and 2001, \$500,000 for
23 operation and maintenance, Defense-wide, for en-
24 hancement of drug interdiction efforts in Peru for

1 support of multinational riverine and small boat
2 maintenance training programs in Iquitos, Peru.

3 (2) STUDY.—The Secretary of Defense shall
4 conduct a study of Peruvian counternarcotics air
5 interdiction requirements and, not later than 90
6 days after the date of enactment of this Act, submit
7 to Congress a report on the results of the study. The
8 study shall include a review of the Peruvian Air
9 Force's current and future requirements for counter-
10 narcotics air interdiction to complement the Peru-
11 vian Air Force's A-37 capability. There is author-
12 ized to be appropriated for the Department of De-
13 fense such amounts as may be necessary for carry-
14 ing out the study.

15 **SEC. 203. ADDITIONAL ERADICATION RESOURCES FOR BO-**
16 **LIVIA.**

17 Funds are authorized to be appropriated for the De-
18 partment of State for fiscal years 1999, 2000, and 2001
19 for enhancement of drug-related eradication efforts in Bo-
20 livia, as follows:

21 (1) For each such fiscal year for support of air
22 operations of the Red Devils of Bolivia, \$1,000,000.

23 (2) For each such fiscal year for support of
24 riverine operations of the Blue Devils of Bolivia,
25 \$1,000,000.

1 (3) For each such fiscal year for support of
2 coca eradication programs, \$1,000,000.

3 (4) For the procurement of 2 mobile x-ray ma-
4 chines with maintenance support for placement
5 along the Chapare highway, the total amount of
6 \$5,000,000 and an additional amount of \$1,000,000
7 for each such fiscal year for operation and mainte-
8 nance.

9 **SEC. 204. ADDITIONAL ERADICATION RESOURCES FOR**
10 **MEXICO.**

11 (a) IN GENERAL.—

12 (1) AUTHORITY TO PURCHASE HELICOPTERS.—
13 Contingent on the agreement of the Government of
14 Mexico to approve full diplomatic immunity for Drug
15 Enforcement Administration personnel serving in
16 Mexico with privileges granted to United States Gov-
17 ernment officials to carry weapons necessary for the
18 performance of their duties, the Secretary of State,
19 subject to the availability of appropriations, shall
20 purchase 6 Bell 212 high altitude helicopters des-
21 ignated for opium eradication programs in the Mexi-
22 can states of Guerrero, Jalisco, and Sinaloa, for en-
23 hancement of drug-related eradication efforts in
24 Mexico.

1 (2) AUTHORIZATION OF APPROPRIATIONS.—

2 There is authorized to be appropriated to the Sec-
 3 retary of State during the period beginning on Octo-
 4 ber 1, 1998, and on ending September 30, 2001,
 5 \$18,000,000 to carry out paragraph (1).

6 (b) SENSE OF CONGRESS.—It is the sense of Con-
 7 gress that—

8 (1) all United States law enforcement personnel
 9 serving in Mexico should be accorded the same sta-
 10 tus as diplomatic and consular personnel serving at
 11 United States posts in Mexico; and

12 (2) all Mexican narcotics law enforcement per-
 13 sonnel serving in the United States should be ac-
 14 corded the same diplomatic and consular status as
 15 Drug Enforcement Administration personnel serving
 16 in Mexico.

17 **SEC. 205. MISCELLANEOUS ADDITIONAL ERADICATION RE-**
 18 **SOURCES.**

19 Funds are authorized to be appropriated for the De-
 20 partment of State for fiscal years 1999, 2000, and 2001
 21 for enhanced precursor chemical control projects, in the
 22 total amount of \$500,000.

1 **SEC. 206. BUREAU OF INTERNATIONAL NARCOTICS AND**
2 **LAW ENFORCEMENT AFFAIRS.**

3 (a) QUALIFICATIONS FOR SERVICE.—Notwithstand-
4 ing any other provision of law, any individual serving in
5 the position of assistant secretary in any department or
6 agency of the Federal Government who has primary re-
7 sponsibility for international narcotics control and law en-
8 forcement, and the principal deputy of any such assistant
9 secretary, shall have substantial professional qualifications
10 in the fields of—

- 11 (1) management; and
12 (2) Federal law enforcement, or intelligence.

13 (b) FOREIGN MILITARY SALES.—

14 (1) IN GENERAL.—Notwithstanding any other
15 provision of law, upon the receipt by the Department
16 of State of a formal letter of request for any foreign
17 military sales counternarcotics-related assistance
18 from the head of any police, military, or other ap-
19 propriate security agency official, the implementa-
20 tion and processing of the counternarcotics foreign
21 military sales request shall be the sole responsibility
22 of the Department of Defense, which is the tradi-
23 tional lead agency in providing military equipment
24 and supplies abroad.

25 (2) ROLE OF STATE DEPARTMENT.—The De-
26 partment of State shall continue to have a consult-

1 ative role with the Department of Defense in the
 2 processing of the request described in paragraph (1),
 3 after receipt of the letter of request, for all counter-
 4 narcotics-related foreign military sales assistance.

5 **SEC. 207. REPORT ON TRANSFERRING INTERNATIONAL**
 6 **NARCOTICS ASSISTANCE ACTIVITIES TO A**
 7 **UNITED STATES LAW ENFORCEMENT**
 8 **AGENCY.**

9 (a) SENSE OF CONGRESS.—It is the sense of Con-
 10 gress that the responsiveness and effectiveness of inter-
 11 national narcotics assistance activities under the Depart-
 12 ment of State have been severely hampered due, in part,
 13 to the lack of law enforcement expertise by responsible
 14 personnel in the Department of State.

15 (b) REPORT REQUIREMENT.—

16 (1) IN GENERAL.—Not later than 6 months
 17 after the date of enactment of this Act, the Director
 18 of National Drug Control Policy shall prepare and
 19 submit to the appropriate committees a report,
 20 which shall—

21 (A) evaluate the responsiveness and effec-
 22 tiveness of international narcotics assistance ac-
 23 tivities under the Department of State during
 24 the preceding 2 fiscal years; and

1 (B) assesses of the feasibility costs and
2 steps needed to achieve a transfer of the Bu-
3 reau of International Narcotics and Law En-
4 forcement Affairs of the Department of State to
5 the Drug Enforcement Administration.

6 (2) RECOMMENDATION AND EXPLANATION.—

7 The study submitted under paragraph (1) shall in-
8 clude the recommendation of the Director and de-
9 tailed explanatory statement regarding whether the
10 overseas activities of the Bureau of International
11 Narcotics and Law Enforcement Affairs of the De-
12 partment of State should be transferred to the Drug
13 Enforcement Administration.

14 (3) AUTHORIZATION OF APPROPRIATIONS.—

15 There is authorized to be appropriated to the Office
16 on National Drug Control Policy \$500,000 to carry
17 out the study under this section.

18 (c) DEFINITIONS.—In this section, the term “appro-
19 priate committees” means—

20 (1) the Committees on Appropriations, Armed
21 Services, Foreign Relations, and the Judiciary of the
22 Senate;

23 (2) the Committees on Appropriations, Inter-
24 national Relations, National Security, and the Judi-
25 ciary of the House of Representatives; and

1 (3) the Select Committees on Intelligence of the
 2 House of Representatives and the Senate.

3 **TITLE III—ENHANCED ALTER-**
 4 **NATIVE CROP DEVELOPMENT**
 5 **SUPPORT IN SOURCE ZONE**

6 **SEC. 301. ALTERNATIVE CROP DEVELOPMENT SUPPORT.**

7 Funds are authorized to be appropriated for the
 8 United States Agency for International Development for
 9 fiscal years 1999, 2000, and 2001 for alternative develop-
 10 ment programs, as follows:

11 (1) For startup costs of programs in the
 12 Guaviare, Putumayo, and Caqueta regions in Colom-
 13 bia, the total amount of \$5,000,000 and an addi-
 14 tional amount of \$5,000,000 for each of fiscal years
 15 2000 and 2001 for operation and maintenance costs.

16 (2) For each of fiscal years 1999, 2000, and
 17 2001 for enhanced programs in the Ucayali,
 18 Apurimac, and Huallaga Valley regions in Peru,
 19 \$50,000,000.

20 (3) For each of fiscal years 1999, 2000, and
 21 2001 for enhanced programs in the Chapare and
 22 Yungas regions in Bolivia, \$5,000,000.

1 **TITLE IV—ENHANCED INTER-**
 2 **NATIONAL LAW ENFORCE-**
 3 **MENT TRAINING**

4 **SEC. 401. ENHANCED INTERNATIONAL LAW ENFORCEMENT**
 5 **ACADEMY TRAINING.**

6 (a) ENHANCED INTERNATIONAL LAW ENFORCE-
 7 MENT ACADEMY TRAINING.—Funds are authorized to be
 8 appropriated for the Department of Justice for fiscal years
 9 1999, 2000, and 2001 for the establishment and operation
 10 of international law enforcement academies to carry out
 11 law enforcement training activities, as follows:

12 (1) For the establishment and operation of an
 13 academy, which shall serve Latin America and the
 14 Caribbean, the total amount of \$3,000,000 and an
 15 additional amount of \$1,200,000 for each of fiscal
 16 years 2000 and 2001 for operation and maintenance
 17 costs.

18 (2) For the establishment and operation of an
 19 academy in Bangkok, Thailand, which shall serve
 20 Asia, the total amount of \$2,000,000 and an addi-
 21 tional amount of \$1,200,000 for each of fiscal years
 22 2000 and 2001 for operation and maintenance costs.

23 (3) For each such fiscal year for the establish-
 24 ment and operation of an academy in South Africa,
 25 which shall serve Africa, \$1,200,000.

1 (b) MARITIME LAW ENFORCEMENT TRAINING CEN-
2 TER.—Funds are authorized to be appropriated for the
3 Department of Transportation and the Department of the
4 Treasury for fiscal years 1999, 2000, and 2001 for the
5 joint establishment, operation, and maintenance in San
6 Juan, Puerto Rico, of a center for training law enforce-
7 ment personnel of countries located in the Latin American
8 and Caribbean regions in matters relating to maritime law
9 enforcement, including customs-related ports management
10 matters, as follows:

11 (1) For each such fiscal year for funding by the
12 Department of Transportation, \$1,500,000.

13 (2) For each such fiscal year for funding by the
14 Department of the Treasury, \$1,500,000.

15 (c) UNITED STATES COAST GUARD INTERNATIONAL
16 MARITIME TRAINING VESSEL.—Funds are authorized to
17 be appropriated for the Department of Transportation for
18 fiscal years 1999, 2000, and 2001 for the establishment,
19 operation, and maintenance of maritime training vessels,
20 as follows:

21 (1) For a vessel for international maritime
22 training, which shall visit participating Latin Amer-
23 ican and Caribbean nations on a rotating schedule
24 in order to provide law enforcement training and to

1 perform maintenance on participating national as-
 2 sets, the total amount of \$7,500,000.

3 (2) For each such fiscal year for support of the
 4 United States Coast Guard Balsam Class Buoy Ten-
 5 der training vessel, \$2,500,000.

6 **SEC. 402. ENHANCED UNITED STATES DRUG ENFORCE-**
 7 **MENT INTERNATIONAL TRAINING.**

8 (a) MEXICO.—Funds are authorized to be appro-
 9 priated for the Department of Justice for fiscal years
 10 1999, 2000, and 2001 for substantial exchanges for Mexi-
 11 can judges, prosecutors, and police, in the total amount
 12 of \$2,000,000 for each such fiscal year.

13 (b) BRAZIL.—Funds are authorized to be appro-
 14 priated for the Department of Justice for fiscal years
 15 1999, 2000, and 2001 for enhanced support for the Bra-
 16 zilian Federal Police Training Center, in the total amount
 17 of \$1,000,000 for each such fiscal year.

18 (c) PANAMA.—

19 (1) IN GENERAL.—Funds are authorized to be
 20 appropriated for the Department of Defense for fis-
 21 cal years 1999, 2000, and 2001 for operation and
 22 maintenance, Defense-wide, for locating and operat-
 23 ing Coast Guard and Navy assets so as to strength-
 24 en the capability of the Coast Guard of Panama to
 25 patrol the Atlantic and Pacific coasts of Panama for

1 drug enforcement and interdiction activities, in the
2 total amount of \$1,000,000 for each such fiscal
3 year.

4 (2) ELIGIBILITY TO RECEIVE TRAINING.—Not-
5 withstanding any other provision of law, members of
6 the national police of Panama shall be eligible to re-
7 ceive training through the International Military
8 Education Training program.

9 (d) VENEZUELA.—There are authorized to be appro-
10 priated for the Department of Defense for each of fiscal
11 years 1999, 2000, and 2001, \$1,000,000 for operation
12 and maintenance, Defense-wide, for support for the Ven-
13 ezuelan Joint National Guard and Judicial Technical Po-
14 lice Counterdrug Intelligence Center.

15 (e) ECUADOR.—Funds are authorized to be appro-
16 priated for the Department of Transportation and the De-
17 partment of the Treasury for each of fiscal years 1999,
18 2000, and 2001 for the buildup of local coast guard and
19 port control in Guayaquil and Esmeraldas, Ecuador, as
20 follows:

21 (1) For each such fiscal year for the Depart-
22 ment of Transportation, \$500,000.

23 (2) For each such fiscal year for the Depart-
24 ment of the Treasury, \$500,000.

1 (f) HAITI AND THE DOMINICAN REPUBLIC.—Funds
 2 are authorized to be appropriated for the Department of
 3 the Treasury for each of fiscal years 1999, 2000, and
 4 2001, \$500,000 for the buildup of local coast guard and
 5 port control in Haiti and the Dominican Republic.

6 (g) CENTRAL AMERICA.—There are authorized to be
 7 appropriated for the Department of the Treasury for each
 8 of fiscal years 1999, 2000, and 2001, \$12,000,000 for the
 9 buildup of local coast guard and port control in Belize,
 10 Costa Rica, El Salvador, Guatemala, Honduras, and Nica-
 11 ragua.

12 **SEC. 403. PROVISION OF NONLETHAL EQUIPMENT TO FOR-**
 13 **EIGN LAW ENFORCEMENT ORGANIZATIONS**
 14 **FOR COOPERATIVE ILLICIT NARCOTICS CON-**
 15 **TROL ACTIVITIES.**

16 (a) IN GENERAL.—The Administrator of the Drug
 17 Enforcement Administration, in consultation with the Sec-
 18 retary of State, may transfer or lease not more than
 19 \$250,000 worth of nonlethal equipment to foreign law en-
 20 forcement organizations for the purpose of establishing
 21 and carrying out cooperative illicit narcotics control activi-
 22 ties.

23 (b) ADDITIONAL REQUIREMENT.—The Adminis-
 24 trator shall provide for the maintenance and repair of any
 25 equipment transferred or leased under subsection (a).

1 **TITLE V—ENHANCED DRUG**
2 **TRANSIT AND SOURCE ZONE**
3 **LAW ENFORCEMENT OPER-**
4 **ATIONS AND EQUIPMENT**

5 **SEC. 501. INCREASED FUNDING FOR OPERATIONS AND**
6 **EQUIPMENT.**

7 (a) DRUG ENFORCEMENT ADMINISTRATION.—Funds
8 are authorized to be appropriated for the Drug Enforce-
9 ment Administration for fiscal years 1999, 2000, and
10 2001 for enhancement of counternarcotic operations in
11 drug transit and source countries, as follows:

12 (1) For support of the Merlin program, the
13 total amount of \$8,272,000.

14 (2) For support of the intercept program, the
15 total amount of \$4,500,000.

16 (3) For support of the Narcotics Enforcement
17 Data Retrieval System, the total amount of
18 \$2,400,000.

19 (4) For support of the Caribbean Initiative, the
20 total amount of \$3,515,000.

21 (5) For the hire of special agents, administra-
22 tive and investigative support personnel, and intel-
23 ligence analysts for overseas assignments in foreign
24 posts, the total amount of \$40,213,000.

1 (b) DEPARTMENT OF TRANSPORTATION.—Funds are
2 authorized to be appropriated for the Department of
3 Transportation for fiscal years 1999, 2000, and 2001 for
4 enhancement of United States Coast Guard
5 counternarcotic operations in drug transit and source
6 countries, as follows:

7 (1) For enhancement of Forward Looking
8 Infra-Red and Global Positioning Systems capability
9 for the United States Coast Guard and Blackhawk
10 helicopters, the total amount of \$2,100,000.

11 (2) For each such fiscal year for increased
12 HH-65A patrol hours, \$2,100,000.

13 (3) For each such fiscal year for increased HC-
14 130 patrol hours, \$830,000.

15 (4) For each such fiscal year for increased
16 United States Coast Guard patrol boat hours and
17 support, \$7,480,000.

18 (5) For installation of satellite communications
19 systems on 110-foot patrol boats, the total amount
20 of \$12,780,000.

21 (6) For installation of Forward Looking Infra-
22 Red on United States Coast Guard HU-25 maritime
23 patrol aircraft, the total amount of \$9,000,000.

24 (7) For each such fiscal year for operation and
25 maintenance support of 10 United States Coast

1 Guard aircraft in the transit zone ending 1 year
2 after the date of enactment of this Act,
3 \$10,000,000.

4 (8) For each such fiscal year for restoration
5 and maintenance of United States Coast Guard
6 “Frontier Lance”, by positioning additional United
7 States Navy assets at Barahona, Dominican Repub-
8 lic, and Cayes, Haiti, \$1,000,000.

9 (9) For increased spending for international law
10 enforcement training, the total amount of
11 \$1,500,000.

12 (10) For 3 HU-25 maritime patrol aircraft, the
13 total amount of \$4,610,000 for activation and an
14 additional amount of \$1,000,000 for each such fiscal
15 year for operation and maintenance.

16 (c) DEPARTMENT OF DEFENSE.—Funds are author-
17 ized to be appropriated for the Department of Defense for
18 fiscal years 1999, 2000, and 2001 for the enhancement
19 of counternarcotics operations in drug source and transit
20 countries, as follows:

21 (1) For operation and maintenance, Defense-
22 wide, for deployment of intelligent acoustic detection
23 buoys in the Florida Straits and Bahamas, the total
24 amount of \$1,000,000.

1 (2) For each such fiscal year for operation and
2 maintenance, Defense-wide for positioning Navy as-
3 sets at Barahona, Dominican Republic, and Les
4 Cayes, Haiti, to restore and maintain Operation
5 Frontier Lance of the Coast Guard, \$1,000,000.

6 (3) For operation and maintenance, Defense-
7 wide, for a nonlethal technology program to enhance
8 countermeasures against the threat of transportation
9 of drugs by so-called Go-Fast boats, the total
10 amount of \$2,100,000.

11 (4) For each such fiscal year, for operation and
12 maintenance, Defense-wide, \$2,000,000, for consoli-
13 dation, at a Department of Defense facility, Key
14 West, Florida, of the following facilities:

15 (A) The Joint Interagency Task Force,
16 East, Key West, Florida.

17 (B) The Joint Interagency Task Force,
18 West, Alameda, California.

19 (C) The Joint Interagency Task Force,
20 South, Panama City, Panama.

21 (D) The Joint Task Force 6, El Paso,
22 Texas.

23 (5) For procurement, Defense-wide, for en-
24 hancement of Forward Looking Infra-Red and Glob-
25 al Positioning Systems capability for the Depart-

1 ment of Defense for Blackhawk helicopters used in
2 Operation The Bahamas, Turks and Caicos, the
3 total amount of \$3,200,000.

4 (d) DEPARTMENT OF STATE.—Funds are authorized
5 to be appropriated for the Department of State for fiscal
6 year 1999, 2000, and 2001 for the deployment of commer-
7 cial unclassified intelligence and imaging data and a Pas-
8 sive Coherent Location System for counternarcotics and
9 interdiction purposes in the Western Hemisphere, the
10 total amount of \$20,000,000.

11 (e) DEPARTMENT OF THE TREASURY.—Funds are
12 authorized to be appropriated for the United States Cus-
13 toms Service for fiscal years 1999, 2000, and 2001 for
14 enhancement of counternarcotic operations in drug transit
15 and source countries, as follows:

16 (1) For refurbishment of 30 interceptor and
17 Blue Water Platform vessels in the Caribbean mari-
18 time fleet, the total amount of \$3,500,000.

19 (2) For purchase of 9 new interceptor vessels in
20 the Caribbean maritime fleet, the total amount of
21 \$2,000,000.

22 (3) For the hire and training of 25 special
23 agents for maritime operations in the Caribbean, the
24 total amount of \$2,500,000.

1 (4) For purchase of 60 automotive vehicles for
2 ground use in South Florida, \$1,500,000.

3 (5) For each such fiscal year for operation and
4 maintenance support for 10 United States Customs
5 Service Citations Aircraft to be dedicated for the
6 source and transit zone, the total amount of
7 \$10,000,000.

8 (6) For purchase of 5 CTX-5000 x-ray ma-
9 chines to enhance detection capabilities with respect
10 to narcotics, explosives, and currency, the total
11 amount of \$7,000,000.

12 **SEC. 502. SENSE OF CONGRESS REGARDING PRIORITY OF**
13 **DRUG INTERDICTION AND COUNTER-DRUG**
14 **ACTIVITIES.**

15 It is the sense of Congress that the Secretary of De-
16 fense should revise the Global Military Force Policy of the
17 Department of Defense in order—

18 (1) to treat the international drug interdiction
19 and counter-drug activities of the Department as a
20 military operation other than war, thereby elevating
21 the priority given such activities under the Policy to
22 the next priority below the priority given to war
23 under the Policy and to the same priority as is given
24 to peacekeeping operations under the Policy; and

1 (2) to allocate the assets of the Department to
2 drug interdiction and counter-drug activities in ac-
3 cordance with the priority given those activities.

4 **TITLE VI—RELATIONSHIP TO**
5 **OTHER LAWS**

6 **SEC. 601. AUTHORIZATIONS OF APPROPRIATIONS.**

7 The funds authorized to be appropriated for any de-
8 partment or agency of the Federal Government for fiscal
9 years 1999, 2000, or 2001 by this Act are in addition to
10 funds authorized to be appropriated for that department
11 or agency for fiscal year 1999, 2000, or 2001 by any other
12 provision of law.

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