^{105TH CONGRESS} ^{2D SESSION} S. 2603

To promote access to health care services in rural areas.

IN THE SENATE OF THE UNITED STATES

OCTOBER 9 (legislative day, OCTOBER 2), 1998

Mr. BAUCUS (for himself, Mr. DASCHLE, Mr. INOUYE, Mr. BINGAMAN, Mr. JOHNSON, and Mr. CONRAD) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To promote access to health care services in rural areas.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Promoting Health in Rural Areas Act of 1998".
- 6 (b) TABLE OF CONTENTS.—The table of contents for
- 7 this Act is as follows:

Sec. 1. Short title; table of contents. Sec. 2. Findings.

TITLE I—PROMOTING ACCESS TO HEALTH CARE SERVICES IN RURAL AREAS UNDER THE MEDICARE PROGRAM

Sec. 101. Payments to Medicare+Choice organizations.

Sec. 102. Direct billing of medicare, medicaid, and other third-party payors by Indian tribes and Alaska Native and tribal organizations.

- Sec. 103. Sole community hospitals.
- Sec. 104. Conversion of recently closed hospitals to critical access hospitals.
- Sec. 105. Graduate medical education technical amendments.
- Sec. 106. Medicare-dependent small rural hospitals.
- Sec. 107. Rural representation on MedPAC.
- Sec. 108. Coverage of qualified mental health professional services under medicare.
- Sec. 109. Medicare waivers for providers in rural areas.
- Sec. 110. All-inclusive payment option for outpatient critical access hospital services.

TITLE II—ADDITIONAL PROVISIONS TO ADDRESS SHORTAGES OF HEALTH PROFESSIONALS IN RURAL AREAS

- Sec. 201. Health professional shortage areas.
- Sec. 202. Exclusion of certain amounts received under the National Health Service Corps Scholarship Program.
- Sec. 203. Designation of underserved areas under health care contracts administered by the Office of Personnel Management.
- Sec. 204. Improvement of telehealth services.
- Sec. 205. Sense of Congress regarding the practice of medicine across State lines.
- Sec. 206. Joint Working Group on Telehealth.

TITLE III—DEVELOPMENT OF TELEHEALTH NETWORKS

- Sec. 301. Development.
- Sec. 302. Administration.
- Sec. 303. Guidelines.
- Sec. 304. Authorization of appropriations.

TITLE IV—MISCELLANEOUS PROVISIONS

Sec. 401. Bank deductibility of small, tax-exempt debts. Sec. 402. Access to data.

1 SEC. 2. FINDINGS.

2 Congress makes the following findings: (1) Rural communities have long had great dif-3 ficulty recruiting and retaining health care providers 4 5 to serve the needs of their residents. (2) Despite great increases in the production of 6 7 providers in this country (the number of individuals 8 per physician fell from 724 in 1965 to 375 in 1995), 9 individuals living in rural areas have not shared eq-10 uitably in the benefits of this expansion.

1	(3) Over 73 percent of Americans live in non-
2	metropolitan counties, but only 11 percent of patient
3	care physicians practice in those counties, and this
4	proportion has been falling for the last 25 years.
5	(4) The following conditions are characteristic
6	of rural populations:
7	(A) The relative lack of health care re-
8	sources as compared to urban areas.
9	(B) The uneven pattern of disease burden.
10	(C) The idiosyncratic distribution of pro-
11	grams and resources resulting from policy vari-
12	ations across the nation.
13	(5) Of the non-metropolitan counties in the
14	United States, 20 percent are considered frontier
15	counties, with 6 or fewer people per square mile.
16	Seven million Americans live in frontier areas.
17	TITLE I-PROMOTING ACCESS
18	TO HEALTH CARE SERVICES
19	IN RURAL AREAS UNDER THE
20	MEDICARE PROGRAM
21	SEC. 101. PAYMENTS TO MEDICARE+CHOICE ORGANIZA-
22	TIONS.
23	(a) Adjustment to Calculation of Annual
24	Capitation Rates.—Section 1853(c) of the Social Secu-
25	rity Act (42 U.S.C. 1395w–23(c)) is amended—

1	(1) in paragraph (1) —
2	(A) in subparagraph (A), by striking the
3	comma at the end of clause (ii) and all that fol-
4	lows before the period; and
5	(B) in subparagraph (C)(ii), by inserting
6	"multiplied by the budget neutrality adjustment
7	factor determined under paragraph (5)" before
8	the period at the end; and
9	(2) in paragraph (5), by striking "paragraph
10	(1)(A)" and inserting "paragraph (1)(C)(ii)".
11	(b) EFFECTIVE DATE.—The amendments made by
12	subsection (a) shall apply to rates calculated for years
13	after 1999.
14	SEC. 102. DIRECT BILLING OF MEDICARE, MEDICAID, AND
15	OTHER THIRD-PARTY PAYORS BY INDIAN
16	TRIBES AND ALASKA NATIVE AND TRIBAL OR-
17	GANIZATIONS.
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19	(a) Permanent Authorization.—Section 405 of
1)	(a) PERMANENT AUTHORIZATION.—Section 405 of the Indian Health Care Improvement Act (25 U.S.C.
20	
	the Indian Health Care Improvement Act (25 U.S.C.
20	the Indian Health Care Improvement Act (25 U.S.C. 1645) is amended to read as follows:
20 21	the Indian Health Care Improvement Act (25 U.S.C. 1645) is amended to read as follows: "(a) ESTABLISHMENT OF DIRECT BILLING PRO-
20 21 22	the Indian Health Care Improvement Act (25 U.S.C. 1645) is amended to read as follows: "(a) ESTABLISHMENT OF DIRECT BILLING PRO- GRAM.—

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1 that contract or compact for the operation of a hos-2 pital or clinic of the Service under the Indian Self-3 Determination and Education Assistance Act may 4 elect to directly bill for, and receive payment for, 5 health care services provided by such hospital or 6 clinic for which payment is made under title XVIII 7 of the Social Security Act (42 U.S.C. 1395 et seq.) 8 (in this section referred to as the 'medicare pro-9 gram'), under a State plan for medical assistance 10 approved under title XIX of the Social Security Act 11 (42 U.S.C. 1396 et seq.) (in this section referred to 12 as the 'medicaid program'), or from any other third-13 party payor.

14 "(2) APPLICATION OF 100 PERCENT FMAP.—
15 The third sentence of section 1905(b) of the Social
16 Security Act (42 U.S.C. 1396d(b)) shall apply for
17 purposes of reimbursement under the medicaid pro18 gram for health care services directly billed under
19 the program established under this section.

20 "(b) Direct Reimbursement.—

"(1) USE OF FUNDS.—Each hospital or clinic
participating in the program described in subsection
(a) of this section shall be reimbursed directly under
the medicare and medicaid programs for services
furnished, without regard to the provisions of section

1	1880(c) of the Social Security Act (42 U.S.C.
2	1395qq(c)) and sections $402(a)$ and $813(b)(2)(A)$,
3	but all funds so reimbursed shall first be used by the
4	hospital or clinic for the purpose of making any im-
5	provements in the hospital or clinic that may be nec-
6	essary to achieve or maintain compliance with the
7	conditions and requirements applicable generally to
8	facilities of such type under the medicare or medic-
9	aid programs. Any funds so reimbursed which are in
10	excess of the amount necessary to achieve or main-
11	tain such conditions shall be used—
12	"(A) solely for improving the health re-
13	sources deficiency level of the Indian tribe; and
14	"(B) in accordance with the regulations of
15	the Service applicable to funds provided by the
16	Service under any contract entered into under
17	the Indian Self-Determination Act (25 U.S.C.
18	450f et seq.).
19	"(2) AUDITS.—The amounts paid to the hos-
20	pitals and clinics participating in the program estab-
21	lished under this section shall be subject to all audit-
22	ing requirements applicable to programs adminis-
23	tered directly by the Service and to facilities partici-
24	pating in the medicare and medicaid programs.
25	"(3) Secretarial oversight.—

"(A) QUARTERLY REPORTS.—Subject to 1 2 subparagraph (B), the Secretary shall monitor 3 the performance of hospitals and clinics partici-4 pating in the program established under this 5 section, and shall require such hospitals and 6 clinics to submit reports on the program to the 7 Secretary on a quarterly basis during the first 8 2 years of participation in the program and an-9 nually thereafter.

10 "(B) ANNUAL REPORTS.—Any participant 11 in the demonstration program authorized under 12 this section as in effect on the day before the 13 date of enactment of the Promoting Health in 14 Rural Areas Act of 1998 shall only be required 15 to submit annual reports under this paragraph.

"(4) NO PAYMENTS FROM SPECIAL FUNDS.— 16 17 Notwithstanding section 1880(c) of the Social Secu-18 rity Act (42 U.S.C. 1395qq(c)) or section 402(a), no 19 payment may be made out of the special funds de-20 scribed in such sections for the benefit of any hos-21 pital or clinic during the period that the hospital or 22 clinic participates in the program established under 23 this section.

24 "(c) Requirements for Participation.—

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1	"(1) Application.—Except as provided in
2	paragraph (2)(B), in order to be eligible for partici-
3	pation in the program established under this section,
4	an Indian tribe, tribal organization, or Alaska Na-
5	tive health organization shall submit an application
6	to the Secretary that establishes to the satisfaction
7	of the Secretary that—
8	"(A) the Indian tribe, tribal organization,
9	or Alaska Native health organization contracts
10	or compacts for the operation of a facility of the
11	Service;
12	"(B) the facility is eligible to participate in
13	the medicare or medicaid programs under sec-
14	tion 1880 or 1911 of the Social Security Act
15	(42 U.S.C. 1395qq; 1396j);
16	"(C) the facility meets the requirements
17	that apply to programs operated directly by the
18	Service; and
19	"(D) the facility is accredited by an ac-
20	crediting body designated by the Secretary or
21	has submitted a plan, which has been approved
22	by the Secretary, for achieving such accredita-
23	tion.
24	"(2) Approval.—

"(A) IN GENERAL.—The Secretary shall review and approve a qualified application not later than 90 days after the date the application is submitted to the Secretary unless the Secretary determines that any of the criteria set forth in paragraph (1) are not met.

7 "(B) GRANDFATHER OF DEMONSTRATION 8 PROGRAM PARTICIPANTS.—Any participant in 9 the demonstration program authorized under 10 this section as in effect on the day before the 11 date of enactment of the Promoting Health in 12 Rural Areas Act of 1998 shall be deemed ap-13 proved for participation in the program estab-14 lished under this section and shall not be re-15 quired to submit an application in order to par-16 ticipate in the program.

17 "(C) DURATION.—An approval by the Sec-18 retary of a qualified application under subpara-19 graph (A), or a deemed approval of a dem-20 onstration program under subparagraph (B), 21 shall continue in effect as long as the approved 22 applicant or the deemed approved demonstra-23 tion program meets the requirements of this section. 24

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1 "(d) Examination and Implementation of 2 Changes.—

3 "(1) IN GENERAL.—The Secretary, acting
4 through the Service, and with the assistance of the
5 Administrator of the Health Care Financing Admin6 istration, shall examine on an ongoing basis and im7 plement—

8 "(A) any administrative changes that may 9 be necessary to facilitate direct billing and re-10 imbursement under the program established 11 under this section, including any agreements 12 with States that may be necessary to provide 13 for direct billing under the medicaid program; 14 and

"(B) any changes that may be necessary to
enable participants in the program established
under this section to provide to the Service
medical records information on patients served
under the program that is consistent with the
medical records information system of the Service.

"(2) ACCOUNTING INFORMATION.—The accounting information that a participant in the program established under this section shall be required
to report shall be the same as the information re-

quired to be reported by participants in the demonstration program authorized under this section as
in effect on the day before the date of enactment of
the Promoting Health in Rural Areas Act of 1998.
The Secretary may from time to time, after consultation with the program participants, change the
accounting information submission requirements.

8 "(e) WITHDRAWAL FROM PROGRAM.—A participant 9 in the program established under this section may with-10 draw from participation in the same manner and under the same conditions that a tribe or tribal organization may 11 12 retrocede a contracted program to the Secretary under au-13 thority of the Indian Self-Determination Act (25 U.S.C. 14 450 et seq.). All cost accounting and billing authority 15 under the program established under this section shall be returned to the Secretary upon the Secretary's acceptance 16 17 of the withdrawal of participation in this program.".

18 (b) Conforming Amendments.—

(1) Section 1880 of the Social Security Act (42
U.S.C. 1395qq) is amended by adding at the end the
following:

"(e) For provisions relating to the authority of certain Indian tribes, tribal organizations, and Alaska Native
health organizations to elect to directly bill for, and receive
payment for, health care services provided by a hospital

or clinic of such tribes or organizations and for which pay ment may be made under this title, see section 405 of the
 Indian Health Care Improvement Act (25 U.S.C. 1645).".

4 (2) Section 1911 of the Social Security Act (42
5 U.S.C. 1396j) is amended by adding at the end the
6 following:

"(d) For provisions relating to the authority of certain Indian tribes, tribal organizations, and Alaska Native
health organizations to elect to directly bill for, and receive
payment for, health care services provided by a hospital
or clinic of such tribes or organizations and for which payment may be made under this title, see section 405 of the
Indian Health Care Improvement Act (25 U.S.C. 1645).".

14 (c) EFFECTIVE DATE.—The amendments made by15 this section shall take effect on the date of enactment of16 this Act.

17 SEC. 103. SOLE COMMUNITY HOSPITALS.

18 Section 1886(b)(3)(C) of the Social Security Act (42
19 U.S.C. 1395ww(b)(3)(C)) is amended—

20 (1) in clause (i), by redesignating subclauses (I)
21 and (II) as items (aa) and (bb), respectively;

(2) by redesignating clauses (i), (ii), (iii), and
(iv) as subclauses (I), (II), (III), and (IV), respectively;

(3) by striking "(C) In" and inserting "(C)(i)
 Subject to clause (ii), in"; and

3 (4) by striking the last sentence and inserting4 the following:

5 "(ii)(I) There shall be substituted for the base cost
6 reporting period described in clause (i)(I) a hospital's cost
7 reporting period (if any) beginning during fiscal year 1987
8 if such substitution results in an increase in the target
9 amount for the hospital.

"(II) Beginning with discharges occurring in fiscal
year 2000, there shall be substituted for the base cost reporting period described in clause (i)(I) either—

13 "(aa) the allowable operating costs of inpatient 14 hospital services (as defined in subsection (a)(4)) 15 recognized under this title for the hospital's cost re-16 porting period (if any) beginning during fiscal year 17 1995 increased (in a compounded manner) by the 18 applicable percentage increases applied to the hos-19 pital under this paragraph for discharges occurring 20 in fiscal years 1996, 1997, 1998, and 1999, or

"(bb) the allowable operating costs of inpatient
hospital services (as defined in subsection (a)(4))
recognized under this title for the hospital's cost reporting period (if any) beginning during fiscal year
1996 increased (in a compounded manner) by the

1	applicable percentage increases applied to the hos-
2	pital under this paragraph for discharges occurring
3	in fiscal years 1996, 1997, 1998, and 1999,
4	if such substitution results in an increase in the target
5	amount for the hospital.".
6	SEC. 104. CONVERSION OF RECENTLY CLOSED HOSPITALS
7	TO CRITICAL ACCESS HOSPITALS.
8	(a) IN GENERAL.—Section 1820(c)(2) of the Social
9	Security Act (42 U.S.C. 1395i-4(c)(2)) is amended by
10	adding at the end the following:
11	"(C) RECENTLY CLOSED FACILITIES.—A
12	State may designate a facility as a critical ac-
13	cess hospital if the facility—
14	"(i) within the 5-year period ending
15	on the date of enactment of this subpara-
16	graph—
17	"(I) ceased operations; or
18	"(II) was a nonprofit or public
19	hospital that was downsized to a clin-
20	ic; and
21	"(ii) would, after being designated as
22	a critical access hospital, meet the require-
23	ments of subparagraph (B).".

(b) EFFECTIVE DATE.—The amendment made by
 subsection (a) shall take effect on the date of enactment
 of this Act.

4 SEC. 105. GRADUATE MEDICAL EDUCATION TECHNICAL 5 AMENDMENTS.

6 (a) INDIRECT GRADUATE MEDICAL EDUCATION AD-7 JUSTMENT.—Section 1886(d)(5)(B)(v) of the Social Secu-8 rity Act (42 U.S.C. 1395ww(d)(5)(B)(v)) (as added by 9 section 4621(b) of the Balanced Budget Act of 1997) is amended by striking "in the hospital with respect to the 10 hospital's most recent cost reporting period ending on or 11 before December 31, 1996" and inserting "who were ap-12 13 pointed by the hospital's approved medical residency training programs for the hospital's most recent cost reporting 14 15 period ending on or before December 31, 1996. The preceding sentence shall not apply to a hospital that sponsors 16 17 only 1 allopathic or osteopathic residency program.".

18 (b) DIRECT GRADUATE MEDICAL EDUCATION AD-19 JUSTMENT.—

(1) LIMITATION ON NUMBER OF RESIDENTS.—
Section 1886(h)(4)(F) of the Social Security Act (42
U.S.C. 1395ww(h)(4)(F)) (as added by section 4623
of the Balanced Budget Act of 1997) is amended by
inserting "who were appointed by the hospital's approved medical residency training programs" after

"may not exceed the number of such full-time equiv alent residents".

3 (2) FUNDING FOR NEW PROGRAMS.—The first
4 sentence of section 1886(h)(4)(H)(i) of the Social
5 Security Act (42 U.S.C. 1395ww(h)(4)(H)(i)) (as
6 added by section 4623 of the Balanced Budget Act
7 of 1997) is amended by inserting "and before September 30, 1999" after "January 1, 1995".

9 (3) FUNDING FOR PROGRAMS MEETING RURAL 10 NEEDS.—The second sentence of section 11 1886(h)(4)(H)(i) of the Social Security Act (42) 12 U.S.C. 1395ww(h)(4)(H)(i)) (as added by section 13 4623 of the Balanced Budget Act of 1997) is 14 amended by striking the period at the end and in-15 serting ", including facilities that are not located in 16 an underserved rural area but have established sepa-17 rately accredited rural training tracks.".

18 (c) EFFECTIVE DATE.—The amendments made by
19 this section shall take effect as if included in the enact20 ment of the Balanced Budget Act of 1997.

21 SEC. 106. MEDICARE-DEPENDENT SMALL RURAL HOS-22PITALS.

23 (a) REDUCTION IN ELIGIBILITY DISCHARGE PER24 CENTAGE.—Section 1886(d)(5)(G)(iv)(IV) of the Social

Security Act (42 U.S.C. 1395ww(d)(5)(G)(iv)(IV)) is
 amended by striking "60" and inserting "50".

3 (b) OPTION TO BASE ELIGIBILITY ON DISCHARGES
4 DURING THE MOST CURRENT AUDITED FISCAL YEAR.—
5 Section 1886(d)(5)(G)(iv)(IV) of the Social Security Act
6 (42 U.S.C. 1395ww(d)(5)(G)(iv)(IV)) is amended by in7 serting "or the most recent audited cost reporting period"
8 after "1987".

9 (c) EFFECTIVE DATE.—The amendments made by
10 this section shall apply with respect to discharges occur11 ring on or after October 1, 1998.

12 SEC. 107. RURAL REPRESENTATION ON MEDPAC.

(a) MEDPAC.—Section 1805(c)(2)(A) of the Social
Security Act (42 U.S.C. 1395b-6(c)(2)(A)) is amended by
adding at the end the following: "At least 2 of the members of the Commission shall be individuals who can represent the interests of rural physicians, hospitals, and patients.".

19 (b) EFFECTIVE DATE.—The amendment made by20 subsection (a) shall take effect on the date of enactment21 of this Act.

SEC. 108. COVERAGE OF QUALIFIED MENTAL HEALTH PRO FESSIONAL SERVICES UNDER MEDICARE.

(a) IN GENERAL.—Section 1861(s)(2) of the Social
Security Act (42 U.S.C. 1395x(s)(2)) (as amended by sec-

tion 4557 of the Balanced Budget Act of 1997) is amend-
ed—
(1) in subparagraph (S), by striking "and" at
the end;
(2) in subparagraph (T), by striking the period
at the end and inserting "; and"; and
(3) by adding at the end the following:
"(U) qualified mental health professional serv-
ices (as defined in subsection (uu));".
(b) PAYMENT RULES.—
(1) DETERMINATION OF AMOUNT OF PAY-
MENT.—Section 1833(a)(1) of the Social Security
Act (42 U.S.C. $1395l(a)(1)$) (as amended by section
4556(b) of the Balanced Budget Act of 1997) is
amended—
(A) by striking "and" before "(S)"; and
(B) by striking the semicolon at the end
and inserting the following: ", and (T) with re-
spect to qualified mental health professional
services described in section $1861(s)(2)(U)$, the
amounts paid shall be the amount determined
by a fee schedule established by the Secretary
for purposes of this subparagraph;".
(2) Separate payment for services

18

25 OF INSTITUTIONAL PROVIDERS.—Section

1	1832(a)(2)(B)(iii) of the Social Security Act (42)
2	U.S.C. 1395k(a)(2)(B)(iii)) is amended—
3	(A) by striking "and services" and insert-
4	ing "services"; and
5	(B) by striking the semicolon at the end
6	and inserting the following: ", and qualified
7	mental health professional services described in
8	section $1861(s)(2)(U);$ ".
9	(c) SERVICES DESCRIBED.—Section 1861 of the So-
10	cial Security Act (42 U.S.C. 1395x) (as amended by sec-
11	tion 4611(b) of the Balanced Budget Act of 1997) is
12	amended by adding at the end the following:
13	"Qualified Mental Health Professional Services
14	((uu)(1) The term (qualified mental health profes-
15	sional services' means such services (with such frequency
16	limits as the Secretary determines appropriate) furnished
17	by a mental health professional (as defined in paragraph
18	(2)) and such services and supplies (with such limits) fur-
18 19	
	(2)) and such services and supplies (with such limits) fur-
19	(2)) and such services and supplies (with such limits) fur- nished as an incident to services furnished by the mental
19 20	(2)) and such services and supplies (with such limits) fur- nished as an incident to services furnished by the mental health professional that the mental health professional is
19 20 21	(2)) and such services and supplies (with such limits) fur- nished as an incident to services furnished by the mental health professional that the mental health professional is legally authorized to perform under State law (or under

shortage area in accordance with section 332 of the Public
 Health Service Act (42 U.S.C. 254e).

3 "(2) The term 'mental health professional' means an
4 individual who has been certified, licensed, or registered
5 as a mental health professional by a State (or under a
6 State regulatory mechanism provided by State law).".

7 (d) EFFECTIVE DATE.—The amendments made by
8 this section apply to services furnished on or after October
9 1, 1998.

10sec. 109. Medicare waivers for providers in rural11Areas.

12 Notwithstanding section 1886(d)(2)(D) of the Social 13 Security Act (42 U.S.C. 1395ww(d)(2)(D)), by not later than 180 after the date of enactment of this Act, the Sec-14 15 retary of Health and Human Services shall establish a waiver process in which entities and individuals under the 16 17 medicare program that are determined by the Office of Management and Budget to be located in an urban or 18 19 large urban area for purposes of reimbursement under 20 such program may apply to the Secretary to be considered 21 to be located in a rural area for such purposes if such 22 entity or individual is located—

(1) in a rural area, as defined by the Goldsmith
Modification as published in the Federal Register on
February 27, 1992; or

1	(2) outside of an urbanized area, as defined by
2	the United States Census Bureau.
3	SEC. 110. ALL-INCLUSIVE PAYMENT OPTION FOR OUT-
4	PATIENT CRITICAL ACCESS HOSPITAL SERV-
5	ICES.
6	(a) IN GENERAL.—Section 1834(g) of the Social Se-
7	curity Act (42 U.S.C. 1395m(g)) is amended to read as
8	follows:
9	"(g) Payment for Outpatient Critical Access
10	HOSPITAL SERVICES.—The amount of payment under
11	this part for outpatient critical access hospital services is
12	1 of the 2 following methods, as elected by the critical
13	access hospital:
14	"(1) REASONABLE COSTS.—There shall be paid
15	amounts equal to the reasonable costs of the critical
16	access hospital in providing such services.
17	"(2) All-inclusive rate.—With respect to
18	both facility services and professional medical serv-
19	ices, there shall be paid amounts equal to the costs
20	which are reasonable and related to the cost of fur-
21	nishing such services or which are based on such
22	other tests of reasonableness as the Secretary may
23	prescribe in regulations, less the amount the hospital
24	may charge as described in clause (i) of section
25	1866(a)(2)(A), but in no case may the payment for

such services (other than for items and services de scribed in section 1861(s)(10)(A)) exceed 80 percent
 of such costs.

4 The amount of payment shall be determined under either5 method without regard to the amount of the customary6 or other charge.".

7 (b) EFFECTIVE DATE.—The amendment made by
8 subsection (a) shall take effect as if included in the enact9 ment of the Balanced Budget Act of 1997.

10 TITLE II—ADDITIONAL PROVI11 SIONS TO ADDRESS SHORT12 AGES OF HEALTH PROFES13 SIONALS IN RURAL AREAS

14 SEC. 201. HEALTH PROFESSIONAL SHORTAGE AREAS.

15 (a) EFFECTIVE DATE.—Section 332 of the Public
16 Health Service Act (42 U.S.C. 254e) is amended—

17 (1) in subsection (a)(1)(A), by inserting after
18 "services)" the following: ", or a frontier area (an
19 area that has 6 or fewer residents per square
20 mile),"; and

(2) by adding at the end of subsection (c), thefollowing:

23 "(3) Any pending retirements or resignations of
24 physicians available within the area involved. In im25 plementing this paragraph, the Secretary shall waive

the requirements of this section with respect to the
number of physicians serving the area for the 12month period beginning on the date on which the
area was designated as a health professional shortage area.".

6 (b) EFFECTIVE DATE.—The amendments made by
7 subsection (a) shall take effect on the date of enactment
8 of this Act.

9 SEC. 202. EXCLUSION OF CERTAIN AMOUNTS RECEIVED
10 UNDER THE NATIONAL HEALTH SERVICE
11 CORPS SCHOLARSHIP PROGRAM.

(a) IN GENERAL.—Subsection (c) of section 117 of
the Internal Revenue Code of 1986 (relating to the exclusion from gross income amounts received as a qualified
scholarship) is amended—

16 (1) by striking "Subsections (a)" and inserting17 the following:

18 "(1) IN GENERAL.—Subject to paragraph (2),
19 subsections (a)"; and

20 (2) by adding at the end the following:

21 "(2) NATIONAL HEALTH CORPS SCHOLARSHIP
22 PROGRAM.—Paragraph (1) shall not apply to any
23 amount received by an individual under the National
24 Health Corps Scholarship Program under section
25 338A(g)(1)(A) of the Public Health Service Act."

(b) EFFECTIVE DATE.—The amendments made by
 subsection (a) shall apply to amounts received in taxable
 years beginning after December 31, 1998.

4 SEC. 203. DESIGNATION OF UNDERSERVED AREAS UNDER
5 HEALTH CARE CONTRACTS ADMINISTERED
6 BY THE OFFICE OF PERSONNEL MANAGE7 MENT.

8 Section 8902(m)(2)(A) of title 5, United States Code, 9 is amended by striking "a State where 25 percent" and 10 all that follows through the period and inserting "an area 11 designated as a health professional shortage area by the 12 Department of Health and Human Services in accordance 13 with section 332 of the Public Health Service Act (42 14 U.S.C. 254e).".

15 SEC. 204. IMPROVEMENT OF TELEHEALTH SERVICES.

16 (a) MEDICARE COVERAGE OF TELEHEALTH SERV-17 ICES.—

18 (1) IN GENERAL.—Section 4206 of the Bal19 anced Budget Act of 1997 (42 U.S.C. 13951 note)
20 is amended by adding at the end the following:

"(e) COVERAGE OF SERVICES.—Payment for items
and services provided pursuant to subsection (a) shall include all items and services provided to beneficiaries under
the medicare program under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.).".

(2) PHYSICAL, OCCUPATIONAL, AND SPEECH
 THERAPY.—Subsections (a) and (d)(1) of section
 4206 of the Balanced Budget Act of 1997 (42
 U.S.C. 13951 note) are each amended by adding at
 the end the following: "For purposes of the preced ing sentence, the term 'practitioner' shall include
 physical, occupational, and speech therapists.".

8 (b) MEDICARE REIMBURSEMENT FOR TELEHEALTH 9 SERVICES IN ALL RURAL AREAS.—Section 4206(a) of the Balanced Budget Act of 1997 (42 U.S.C. 13951 note) is 10 amended by striking "that is designated as a health pro-11 12 fessional shortage area under section 332(a)(1)(A) of the Public Health Service Act (42 U.S.C. 254e(a)(1)(A))" and 13 inserting "or a county that is not otherwise included in 14 15 a Metropolitan Statistical Area".

16 (c) REIMBURSEMENT UNDER MEDICARE.—Section
17 4206(b) of the Balanced Budget Act of 1997 (42 U.S.C.
18 13951 note) is amended—

19 (1) by adding at the end the following:

"(5) Any health care practitioner (whether or
not such practitioner is certified under the medicare
program) that is acting on instructions from the referring physician or practitioner may present (without any reimbursement under the medicare pro-

gram) the beneficiary to the consulting physician or
 practitioner for the professional consultation."; and
 (2) by amending paragraph (1) to read as fol lows:

"(1) The entire payment shall be paid to the 5 6 consulting physician or practitioner. If the referring physician or practitioner determines it appropriate, 7 such referring physician or practitioner may be 8 9 present during the professional consultation. Such 10 presence is not required and no payment shall be 11 made to the referring physician or practitioner 12 whether or not there is such presence (other than 13 for the original office visit). The amount of the pay-14 ment to the consulting physician or practitioner shall 15 not be greater than the current fee schedule of such 16 consulting physician or practitioner for the health 17 care services provided.".

(d) REPORTS TO CONGRESS.—Section 4206 of the
Balanced Budget Act of 1997 (42 U.S.C. 1395l note) (as
amended by subsection (a)) is amended by adding at the
end the following:

22 "(f) Additional Reports to Congress.—

23 "(1) INITIAL REPORT.—Not later than August
24 1, 2003, the Secretary of Health and Human Serv-

1	ices shall prepare and submit to the appropriate
2	committees of Congress a report concerning—
3	"(A) the number, percentage, and types of
4	health care providers licensed to provide tele-
5	health services across State lines, including the
6	number and types of health care providers li-
7	censed to provide such services in more than 3
8	States;
9	"(B) the status of any reciprocal, mutual
10	recognition, fast-track, or other licensure agree-
11	ments between or among various States;
12	"(C) the status of any efforts to develop
13	uniform national sets of standards for the licen-
14	sure of health care providers to provide tele-
15	health services across State lines;
16	"(D) a projection of future utilization of
17	telehealth consultations across State lines;
18	"(E) State efforts to increase or reduce li-
19	censure as a burden to interstate telehealth
20	practice; and
21	"(F) any State licensure requirements that
22	appear to constitute unnecessary barriers to the
23	provision of telehealth services across State
24	lines.
25	"(2) ANNUAL REPORT.—

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1	"(A) IN GENERAL.—Not later than August
2	1, 2004, and each July 1 thereafter, the Sec-
3	retary of Health and Human Services shall pre-
4	pare and submit to the appropriate committees
5	of Congress, an annual report on relevant devel-
6	opments concerning the matters referred to in
7	subparagraphs (A) through (F) of paragraph
8	(1).
9	"(B) Recommendations.—If, with re-
10	spect to a report submitted under subparagraph
11	(A), the Secretary of Health and Human Serv-
12	ices determines that States are not making
13	progress in facilitating the provision of tele-
14	health services across State lines by eliminating
15	unnecessary requirements, adopting reciprocal
16	licensing arrangements for telehealth services,
17	implementing uniform requirements for tele-
18	health licensure, or other means, the Secretary
19	shall include in the report recommendations
20	concerning the scope and nature of Federal ac-
21	tions required to reduce licensure as a barrier
22	to the interstate provision of telehealth services.
23	"(3) DEFINITION OF HEALTH CARE PRO-
24	VIDER.—In this subsection, the term "health care
25	provider" means any individual who is licensed or

1 certified under State law to provide health care serv-2 ices and is operating within the scope of such li-3 cense.". 4 (e) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of enactment of 5 this Act. 6 7 SEC. 205. SENSE OF CONGRESS REGARDING THE PRACTICE 8 OF MEDICINE ACROSS STATE LINES. 9 (a) IN GENERAL.—It is the sense of Congress that 10 States should establish a system that facilitates the provision of telehealth services across State lines. 11 12 (b) MODEL.—It is the sense of Congress that the sys-13 tem described in subsection (a) should— 14 (1) be based on the model developed by the 15 Federation of State Medical Board of the United 16 States, Inc. or the National Counsel of State Boards 17 of Nursing; and 18 (2) include provisions for— 19 (A) maintaining the confidentiality of med-20 ical information, including the prohibition on 21 the disclosure of individually identified informa-22 tion unless prior authorization is provided by 23 the patient; and 24 (B) assuring safeguards are in place to 25 protect the integrity of medical records.

1 SEC. 206. JOINT WORKING GROUP ON TELEHEALTH.

2 (a) IN GENERAL.—

3	(1) Redesignation.—The Joint Working
4	Group on Telemedicine, established by the Secretary
5	of Health and Human Services, shall hereafter be
6	known as the "Joint Working Group on Telehealth"
7	with the chairperson being designated by the Office
8	for the Advancement on Telehealth.
9	(2) Representation of rural areas.—The
10	Joint Working Group on Telehealth shall ensure
11	that individuals that represent the interests of rural
12	areas are members of the Group.
13	(3) MISSION.—The mission of the Joint Work-
14	ing Group on Telehealth is—
15	(A) to identify, monitor, and coordinate
16	Federal telehealth projects, data sets, and pro-
17	grams;
18	(B) to analyze—
19	(i) how telehealth systems are expand-
20	ing access to health care services, edu-
21	cation, and information;
22	(ii) the clinical, educational, or admin-
23	istrative efficacy and cost-effectiveness of
24	telehealth applications; and
25	(iii) the quality of the telehealth serv-
26	ices delivered; and

1	(C) to make further recommendations for
2	coordinating Federal and State efforts to in-
3	crease access to health services, education, and
4	information in rural and underserved areas.
5	(4) ANNUAL REPORTS.—Not later than 2 years
6	after the date of enactment of this Act and each
7	January 1 thereafter the Joint Working Group on
8	Telehealth shall report to Congress on the status of
9	the Group's mission and the state of the telehealth
10	field generally.
11	(b) REPORT SPECIFICS.—The annual report required
12	under subsection (a)(3) shall provide—
13	(1) an analysis of—
14	(A) the matters described in subsection
15	(a)(3)(B);
16	(B) the Federal activities with respect to
17	telehealth; and
18	(C) the progress of the Joint Working
19	Group on Telehealth's efforts to coordinate
20	Federal telehealth programs; and
21	(2) recommendations for a coordinated Federal
22	strategy to increase health care access through tele-
23	health.
24	(c) Authorization of Appropriations.—There
25	are authorized to be appropriated such sums as are nec-

essary for the Joint Working Group on Telehealth to carry
 out this section.

3 TITLE III—DEVELOPMENT OF 4 TELEHEALTH NETWORKS

5 SEC. 301. DEVELOPMENT.

(a) IN GENERAL.—The Secretary of Health and 6 7 Human Services (in this title referred to as the "Sec-8 retary"), acting through the Director of the Office for the 9 Advancement of Telehealth (of the Health Resources and 10 Services Administration), shall provide financial assistance (as described in subsection (b)(1)) to recipients (as de-11 12 scribed in subsection (c)(1) for the purpose of expanding 13 access to health care services for individuals in rural and frontier areas through the use of telehealth. 14

15 (b) FINANCIAL ASSISTANCE.—

16 (1) IN GENERAL.—Financial assistance shall
17 consist of grants or cost of money loans, or both.

18 (2) FORM.—The Secretary shall determine the 19 portion of the financial assistance provided to a re-20 cipient that consists of grants and the portion that 21 consists of cost of money loans so as to result in the 22 maximum feasible repayment to the Federal Govern-23 ment of the financial assistance, based on the ability 24 of the recipient to repay and full utilization of funds 25 made available to carry out this title.

1	(3) LOAN FORGIVENESS PROGRAM.—
2	(A) ESTABLISHMENT.—With respect to
3	cost of money loans provided under this section,
4	the Secretary shall establish a loan forgiveness
5	program under which recipients of such loans
6	may apply to have all or a portion of such loans
7	forgiven.
8	(B) REQUIREMENTS.—A recipient de-
9	scribed in subparagraph (A) that desires to
10	have a loan forgiven under the program estab-
11	lished under such paragraph shall—
12	(i) within 180 days of the end of the
13	loan cycle, submit an application to the
14	Secretary requesting forgiveness of the
15	loan involved;
16	(ii) demonstrate that the recipient has
17	a financial need for such forgiveness;
18	(iii) demonstrate that the recipient
19	has met the quality and cost-appropriate-
20	ness criteria developed under subparagraph
21	(C); and
22	(iv) provide any other information de-
23	termined appropriate by the Secretary.
24	(C) CRITERIA.—As part of the program
25	established under subparagraph (A), the Sec-

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1	retary shall establish criteria for determining
2	the cost-effectiveness and quality of programs
3	operated with loans provided under this section.
4	(c) RECIPIENTS.—
5	(1) Application.—To be eligible to receive a
6	grant or loan under this section an entity described
7	in paragraph (2) shall, in consultation with the
8	State office of rural health or other appropriate
9	State entity, prepare and submit to the Secretary an
10	application, at such time, in such manner, and con-
11	taining such information as the Secretary may re-
12	quire, including—
13	(A) a description of the anticipated need
14	for the grant or loan;
15	(B) a description of the activities which the
16	entity intends to carry out using amounts pro-
17	vided under the grant or loan;
18	(C) a plan for continuing the project after
19	Federal support under this section is ended;
20	(D) a description of the manner in which
21	the activities funded under the grant or loan
22	will meet health care needs of underserved rural
23	populations within the State;
24	(E) a description of how the local commu-
25	nity or region to be served by the network or

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1	proposed network will be involved in the devel-
2	opment and ongoing operations of the network;
3	(F) the source and amount of non-Federal
4	funds the entity would pledge for the project;
5	and
6	(G) a showing of the long-term viability of
7	the project and evidence of health care provider
8	commitment to the network.
9	The application should demonstrate the manner in
10	which the project will promote the integration of
11	telehealth in the community so as to avoid redun-
12	dancy of technology and achieve economies of scale.
13	(2) ELIGIBLE ENTITIES.—An entity described
14	in this paragraph is a hospital or other health care
15	provider in a health care network of community-
16	based health care providers that includes at least—
17	(A) two of the following:
18	(i) community or migrant health cen-
19	ters;
20	(ii) local health departments;
21	(iii) nonprofit hospitals;
22	(iv) private practice health profes-
23	sionals, including rural health clinics;
24	(v) other publicly funded health or so-
25	cial services agencies;

1	(vi) skilled nursing facilities;
2	(vii) county mental health and other
3	publicly funded mental health facilities;
4	and
5	(viii) providers of home health serv-
6	ices; and
7	(B) one of the following, which must dem-
8	onstrate use of the network for purposes of
9	education and economic development (as re-
10	quired by the Secretary):
11	(i) a public school;
12	(ii) a public library;
13	(iii) a university or college;
14	(iv) a local government entity; or
15	(v) a local nonhealth-related business
16	entity.
17	An eligible entity may include for-profit entities so
18	long as the network grantee is a nonprofit entity.
19	(d) PRIORITY.—The Secretary shall establish proce-
20	dures to prioritize financial assistance under this title con-
21	sidering whether or not the applicant—
22	(1) is a health care provider in a rural health
23	care network or a health care provider that proposes
24	to form such a network, and the majority of the
25	health care providers in such a network are located

1 in a medically underserved, health professional 2 shortage area, or mental health professional short-3 age areas; 4 (2) can demonstrate broad geographic coverage 5 in the rural areas of the State, or States in which 6 the applicant is located; 7 (3) proposes to use Federal funds to develop 8 plans for, or to establish, telehealth systems that will 9 link rural hospitals and rural health care providers 10 to other hospitals, health care providers, and pa-11 tients; 12 (4) will use the amounts provided for a range 13 of health care applications and to promote greater 14 efficiency in the use of health care resources; 15 (5) can demonstrate the long-term viability of 16 projects through cost participation (cash or in-kind); 17 (6) can demonstrate financial, institutional, and 18 community support for the long-term viability of the 19 network; and 20 (7) can demonstrate a detailed plan for coordi-21 nating system use by eligible entities so that health 22 care services are given a priority over non-clinical 23 uses. 24 (e) MAXIMUM AMOUNT OF ASSISTANCE TO INDIVID-

25 UAL RECIPIENTS.—The Secretary may establish the maxi-

mum amount of financial assistance to be made available 1 to an individual recipient for each fiscal year under this 2 3 title, and establish the term of the loan or grant, by pub-4 lishing notice of the maximum amount in the Federal Reg-5 ister. 6 (f) USE OF AMOUNTS.— 7 (1) IN GENERAL.—Financial assistance pro-8 vided under this title shall be used— 9 (A) with respect to cost of money loans, to

encourage the initial development of rural telehealth networks, expand existing networks, or
link existing networks together; and

(B) with respect to grants, as described inparagraph (2).

15 (2) GRANTS AND LOANS.—The recipient of a 16 grant or loan under this title may use financial as-17 sistance received under such grant or loan for the 18 acquisition of telehealth equipment and modifica-19 tions or improvements of telecommunications facili-20 ties including—

(A) the development and acquisition
through lease or purchase of computer hardware and software, audio and video equipment,
computer network equipment, interactive equipment, data terminal equipment, and other fa-

1	cilities and equipment that would further the
2	purposes of this section;
3	(B) the provision of technical assistance
4	and instruction for the development and use of
5	such programming equipment or facilities;
6	(C) the development and acquisition of in-
7	structional programming;
8	(D) demonstration projects for teaching or
9	training medical students, residents, and other
10	health profession students in rural training
11	sites about the application of telehealth;
12	(E) transmission costs, maintenance of
13	equipment, and compensation of specialists and
14	referring health care providers;
15	(F) development of projects to use tele-
16	health to facilitate collaboration between health
17	care providers;
18	(G) electronic archival of patient records;
19	(H) collection and analysis of usage statis-
20	tics and data that can be used to document the
21	cost-effectiveness of the telehealth services; or
22	(I) such other uses that are consistent with
23	achieving the purposes of this section as ap-
24	proved by the Secretary.

1	(3) EXPENDITURES IN RURAL AREAS.—In
2	awarding a grant or cost of money loan under this
3	section, the Secretary shall ensure that not less than
4	50 percent of the grant or loan award is expended
5	in a rural area or to provide services to residents of
6	rural areas.
7	(g) Prohibited Uses.—Financial assistance re-
8	ceived under this section may not be used for any of the
9	following:
10	(1) To build or acquire real property.
11	(2) In the case of the grant program, expendi-
12	tures to purchase or lease equipment to the extent
13	the expenditures would exceed more than 40 percent
14	of the total grant funds.
15	(3) To purchase or install transmission equip-
16	ment (such as laying cable or telephone lines, micro-
17	wave towers, satellite dishes, amplifiers, and digital
18	switching equipment).
19	(4) For construction, except that such funds
20	may be expended for minor renovations relating to
21	the installation of equipment.
22	(5) Expenditures for indirect costs (as deter-
23	mined by the Secretary) to the extent the expendi-
24	tures would exceed more than 20 percent of the total
25	grant or loan.

1 SEC. 302. ADMINISTRATION.

2 (a) NONDUPLICATION.—The Secretary shall ensure
3 that facilities constructed using financial assistance pro4 vided under this title do not duplicate adequately estab5 lished telehealth networks.

6 (b) LOAN MATURITY.—The maturities of cost of 7 money loans shall be determined by the Secretary, based 8 on the useful life of the facility being financed, except that 9 the loan shall not be for a period of more than 10 years. 10 (c) LOAN SECURITY AND FEASIBILITY.—The Secretary shall make a cost of money loan only if the Sec-11 12 retary determines that the security for the loan is reason-13 ably adequate and that the loan will be repaid within the period of the loan. 14

(d) COORDINATION WITH OTHER AGENCIES.—The
Secretary shall coordinate, to the extent practicable, with
other Federal and State agencies with similar grant or
loan programs to pool resources for funding meritorious
proposals in rural areas.

(e) INFORMATIONAL EFFORTS.—The Secretary shall
establish and implement procedures to carry out informational efforts to advise potential end users located in rural
areas of each State about the program authorized by this
title.

1 SEC. 303. GUIDELINES.

2 Not later than 180 days after the date of enactment
3 of this Act, the Secretary shall issue guidelines to carry
4 out this title.

5 SEC. 304. AUTHORIZATION OF APPROPRIATIONS.

6 There are authorized to be appropriated to carry out
7 this title, \$25,000,000 for fiscal year 1999, and such sums
8 as may be necessary for each of the fiscal years 2000
9 through 2005.

10 TITLE IV—MISCELLANEOUS 11 PROVISIONS

12 SEC. 401. BANK DEDUCTIBILITY OF SMALL, TAX-EXEMPT 13 DEBTS.

(a) IN GENERAL.—Section 265(b)(3) of the Internal
Revenue Code of 1986 (relating to exception for certain
tax-exempt obligations) is amended by adding at the end
the following:

18 "(G) ELECTION TO APPLY LIMITATION ON
19 AMOUNT OF OBLIGATIONS AT BORROWER
20 LEVEL.—

21 "(i) IN GENERAL.—An issuer, the
22 proceeds of the obligations of which are to
23 be used to make or finance eligible loans,
24 may elect to apply subparagraphs (C) and
25 (D) by treating each borrower as the issuer
26 of a separate issue.

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1	"(ii) ELIGIBLE LOAN.—For purposes
2	of this subparagraph—
3	"(I) IN GENERAL.—The term 'el-
4	igible loan' means 1 or more loans to
5	a qualified borrower the proceeds of
6	which are used by the borrower for
7	health care or educational purposes
8	and the outstanding balance of which
9	in the aggregate does not exceed
10	\$5,000,000.
11	"(II) QUALIFIED BORROWER.—
12	The term 'qualified borrower' means a
13	borrower which is an organization de-
14	scribed in section $501(c)(3)$ and ex-
15	empt from taxation under section
16	501(a).
17	"(iii) Manner of election.—The
18	election described in clause (i) may be
19	made by an issuer for any calendar year at
20	any time prior to its first issuance during
21	such year of obligations the proceeds of
22	which will be used to make or finance 1 or
23	more eligible loans.
24	"(iv) Modification of rule for
25	COMPOSITE ISSUES.—In the case of an ob-

ligation which is issued by any issuer
 which has made the election described in
 clause (i), subparagraph (F) shall be applied without regard to clause (i) of such
 subparagraph."

6 (b) EFFECTIVE DATE.—The amendment made by
7 subsection (a) shall apply to taxable years beginning after
8 December 31, 1998.

9 SEC. 402. ACCESS TO DATA.

10 (a) REQUIREMENT.—The heads of the agencies de-11 scribed in subsection (b) shall negotiate and enter into 12 interagency agreements with agencies and offices of the 13 Department of Health and Human Services under which 14 such agencies and offices will be provided access to data 15 sets for intramural and extramural research conducted or 16 supported by such agencies or offices.

17 (b) AGENCY HEADS.—The agencies described in this18 section are the following:

19 (1) The National Health Service Corps.

20 (2) The Centers for Disease Control and Pre-21 vention.

(3) The Agency for Health Care Policy and Re-search.

24 (4) The Bureau of the Census.

1 (c) INFORMATION.—The information that is to be 2 made available under interagency agreements under this 3 section shall include all information that is necessary for 4 scholarly and policy research. Such information shall be 5 made available in a manner that includes a description of 6 the geographic area or location of the individuals who are 7 the subject of such information.

8 (d) AVAILABILITY.—Information that is subject to an interagency agreement under this section shall be made 9 10 available to bona fide researchers as determined appropriate by the Secretary of Health and Human Services. 11 (e) CONFIDENTIALITY.—Each interagency agreement 12 entered into under this section shall contain provisions 13 that protect the confidentiality of the individuals who are 14 15 the subjects of such information.

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