

**Calendar No. 190**

105<sup>TH</sup> CONGRESS  
1<sup>ST</sup> Session

**S. 261**

[Report No. 105-72]

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**A BILL**

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

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OCTOBER 6, 1997

Committee discharged and placed on the Calendar

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## IN THE SENATE OF THE UNITED STATES

FEBRUARY 4, 1997

Mr. DOMENICI (for himself, Mr. FORD, Ms. SNOWE, Mr. THOMPSON, Mr. THOMAS, Mr. ROTH, Mr. MOYNIHAN, Mr. NICKLES, Mr. MCCAIN, Mr. CONRAD, Mr. ABRAHAM, Mr. FRIST, Mr. GRAMS, Mr. LUGAR, Ms. COLLINS, Mr. BREAUX, Mr. DEWINE, Mr. BURNS, Mr. WARNER, Mr. ROBERTS, Mr. COATS, Mr. MACK, Mr. KEMPTHORNE, Mr. D'AMATO, Mr. ENZI, Mr. HAGEL, Mr. ROBB, Mr. SANTORUM, Mrs. HUTCHISON, Mr. SMITH of Oregon, Mr. DASCHLE, Mr. TORRICELLI, Mr. HUTCHINSON, and Mr. HATCH) introduced the following bill; which was read twice and referred jointly pursuant to the order of August 4, 1977, to the Committees on the Budget and Governmental Affairs, with instructions that if one Committee reports, the other Committee have 30 days to report or be discharged

SEPTEMBER 4, 1997

Reported by Mr. THOMPSON, with amendment

SEPTEMBER 4, 1997

Referred to the Committee on the Budget for a period not to exceed 30 days

OCTOBER 6, 1997

Committee discharged and placed on the Calendar

[Strike out all after the enacting clause and insert the part printed in italic]

## A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting  
5 and Appropriations Act”.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974  
8 (2 U.S.C. 631) is amended to read as follows:

9 ~~“TIMETABLE~~

10 ~~“SEC. 300. (a) IN GENERAL.—~~Except as provided by  
11 subsection (b), the timetable with respect to the congres-  
12 sional budget process for any Congress (beginning with  
13 the One Hundred Sixth Congress) is as follows:

<del>“First Session</del>	
<del>“On or before:</del>	<del>Action to be completed:</del>
<del>First Monday in Feb-</del> <del>ruary.</del>	<del>President submits budget recommendations.</del>
<del>February 15 .....</del>	<del>Congressional Budget Office submits report to Budget Committees.</del>
<del>Within 6 weeks after</del> <del>budget submission.</del>	<del>Committees submit views and estimates to Budget Committees.</del>
<del>April 1 .....</del>	<del>Budget Committees report concurrent resolu- tion on the biennial budget.</del>
<del>May 15 .....</del>	<del>Congress completes action on concurrent res- olution on the biennial budget.</del>

## “First Session—Continued

May 15 .....	Biennial appropriation bills may be considered in the House.
June 10 .....	House Appropriations Committee reports last biennial appropriation bill.
June 30 .....	Congress completes action on biennial appropriation bills.
August 1 .....	Congress completes action on reconciliation legislation.
October 1 .....	Biennium begins.

## “Second Session

“On or before:	Action to be completed:
February 15 .....	Congressional Budget Office submits report to Budget Committees.
The last day of the session.	Congress completes action on bills and resolutions authorizing a new budget authority for the succeeding biennium.

1       “(b) SPECIAL RULE.—In the case of any first session  
2 of Congress that begins in any year immediately following  
3 a leap year and during which the term of a President (ex-  
4 cept a President who succeeds himself) begins, the follow-  
5 ing dates shall supersede those set forth in subsection (a):

## “First Session

“On or before:	Action to be completed:
First Monday in April .....	President submits budget recommendations.
April 20 .....	Committees submit views and estimates to Budget Committees.
May 15 .....	Budget Committees report concurrent resolution on the biennial budget.
June 1 .....	Congress completes action on concurrent resolution on the biennial budget.
July 1 .....	Biennial appropriation bills may be considered in the House.
July 20 .....	House Appropriations Committee reports last biennial appropriation bill.”

6 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**7 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

8       (a) DECLARATION OF PURPOSE.—Section 2(2) of the  
9 Congressional Budget and Impoundment Control Act of

1 1974 (~~2 U.S.C. 621(2)~~) is amended by striking “each  
2 year” and inserting “biennially”.

3 (b) DEFINITIONS.—

4 (1) Section ~~3(4)~~ of such Act (~~2 U.S.C. 622(4)~~)  
5 is amended by striking “fiscal year” each place it  
6 appears and inserting “biennium”.

7 (2) Section ~~3~~ of such Act (~~2 U.S.C. 622~~) is fur-  
8 ther amended by adding at the end the following  
9 new paragraph:

10 “(11) The term ‘biennium’ means the period of  
11 ~~2~~ consecutive fiscal years beginning on October ~~1~~ of  
12 any odd-numbered year.”.

13 (c) BIENNIAL CONCURRENT RESOLUTION ON THE  
14 BUDGET.—

15 (1) Section ~~301(a)~~ of such Act (~~2 U.S.C.~~  
16 ~~632(a)~~) is amended—

17 (A) in the matter preceding paragraph (1)  
18 by—

19 (i) striking “April 15 of each year”  
20 and inserting “May 15 of each odd-num-  
21 bered year”;

22 (ii) striking “the fiscal year beginning  
23 on October 1 of such year” the first place  
24 it appears and inserting “the biennium be-  
25 ginning on October 1 of such year”;

1 (iii) striking “the fiscal year beginning  
2 on October 1 of such year” the second  
3 place it appears and inserting “each fiscal  
4 year in such period”; and

5 (iv) striking “and planning levels for  
6 each of the two ensuing fiscal years” and  
7 inserting “and the appropriate levels for  
8 each of the 4 ensuing fiscal years”;

9 (B) in paragraph (6), by striking “for the  
10 fiscal year” and inserting “for each fiscal year  
11 in the biennium”; and

12 (C) in paragraph (7), by striking “for the  
13 fiscal year” and inserting “for each fiscal year  
14 in the biennium”.

15 (2) Section 301(b) of such Act (2 U.S.C.  
16 ~~632(b)~~) is amended—

17 (A) in the matter preceding paragraph (1),  
18 by inserting “for a biennium” after “concurrent  
19 resolution on the budget”; and

20 (B) in paragraph (3), by striking “for such  
21 fiscal year” and inserting “for either fiscal year  
22 in such biennium”.

23 (3) Section 301(d) of such Act (2 U.S.C.  
24 ~~632(d)~~) is amended by inserting “(or, if applicable,

1 as provided by section 300(b))” after “United States  
2 Code”.

3 (4) Section 301(e) of such Act (2 U.S.C.  
4 632(e)) is amended—

5 (A) in the first sentence by striking “fiscal  
6 year” and inserting “biennium”;

7 (B) by inserting between the second and  
8 third sentences the following new sentence: “On  
9 or before April 1 of each odd-numbered year  
10 (or, if applicable, as provided by section  
11 300(b)), the Committee on the Budget of each  
12 House shall report to its House the concurrent  
13 resolution on the budget referred to in sub-  
14 section (a) for the biennium beginning on Octo-  
15 ber 1 of that year.”; and

16 (C) in paragraph (6), by striking “five fis-  
17 cal years beginning with such fiscal year” and  
18 inserting “six fiscal years beginning with the  
19 first fiscal year of such biennium”.

20 (5) Section 301(f) of such Act (2 U.S.C.  
21 632(f)) is amended by striking “fiscal year” each  
22 place it appears and inserting “biennium”.

23 (6) Section 301(g)(1) of such Act (2 U.S.C.  
24 632(g)(1)) is amended by striking “for a fiscal year”  
25 and inserting “for a biennium”.

1           (7) The section heading of section 301 of such  
2 Act is amended by striking “**ANNUAL**” and insert-  
3 ing “**BIENNIAL**”.

4           (8) The item relating to section 301 in the table  
5 of contents set forth in section 1(b) of such Act is  
6 amended by striking “Annual” and inserting “Bien-  
7 nial”.

8           (d) **COMMITTEE ALLOCATIONS.**—Section 302 is  
9 amended—

10           (1) by striking subsection (a)(2) and inserting  
11 the following:

12           “(2)(A) For the Senate, the joint explanatory  
13 statement accompanying a conference report, on a  
14 concurrent resolution on the budget shall include an  
15 estimated allocation of the appropriate levels of total  
16 new budget authority, total outlays, and social secu-  
17 rity outlays, based upon the concurrent resolution as  
18 recommended in the conference report, to each com-  
19 mittee of the Senate which has jurisdiction over bills  
20 and resolutions providing budget authority.

21           “(B) For all committees except the Committee  
22 on Appropriations, the allocation under subpara-  
23 graph (A) shall include the appropriate levels of  
24 budget authority, outlays, and social security outlays

1 for each fiscal year in the biennium and the total of  
2 the biennium and the 4 succeeding fiscal years.

3 ~~“(C) For the Committee on Appropriations, the~~  
4 ~~allocation under subparagraph (A) shall include the~~  
5 ~~appropriate levels of budget authority, outlays, and~~  
6 ~~social security outlays for each fiscal year in the bi-~~  
7 ~~ennium.”;~~

8 ~~(2) in subsection (f)(1)—~~

9 ~~(A) by striking “for a fiscal year”;~~

10 ~~(B) by striking “for such fiscal year”, both~~  
11 ~~places it appears; and~~

12 ~~(C) by striking “effective during such fis-~~  
13 ~~cal year”;~~ and

14 ~~(3) in subsection (f)(2)—~~

15 ~~(A) by striking the first sentence and in-~~  
16 ~~serting the following: “At any time after Con-~~  
17 ~~gress has completed action on a concurrent res-~~  
18 ~~olution on the budget required to be reported~~  
19 ~~under section 301(a), it shall not be in order to~~  
20 ~~consider any bill, joint resolution, amendment,~~  
21 ~~motion, or conference report, that provides new~~  
22 ~~budget authority, outlays, new spending author-~~  
23 ~~ity (as defined in section 401(e)(2)), or social~~  
24 ~~security outlays in excess of allocations made~~  
25 ~~pursuant to subsection (a) and (b).”;~~ and

1           (B) by striking “Subparagraph (A)” and  
2           inserting “The requirement of this paragraph  
3           to comply with allocations made pursuant to  
4           section 302(a)”.

5       (e) SECTION 303 POINT OF ORDER.—

6           (1) The matter following paragraph (6) of sec-  
7           tion 303(a) of such Act (2 U.S.C. 634(a)) is amend-  
8           ed by striking “fiscal year” the first place it appears  
9           and inserting “biennium”.

10          (2) Section 303(b) of such Act (2 U.S.C.  
11        634(b)) is amended—

12                (A) in subparagraphs (A) and (B) of para-  
13                graph (1), by striking “the fiscal year” each  
14                place it appears and inserting “biennium”;

15                (B) in the matter following paragraph  
16                (1)(B), by striking “any calendar year” and in-  
17                serting “any odd-numbered calendar year (or, if  
18                applicable, as provided by section 300(b))”; and

19                (C) by—

20                    (i) striking paragraph (2);

21                    (ii) striking “(1)”; and

22                    (iii) redesignating subparagraphs (A)  
23                    and (B) as paragraphs (1) and (2), respec-  
24                    tively, and indenting appropriately.

1           (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-  
2 LUTIONS ON THE BUDGET.—Section 304(a) of such Act  
3 (2 U.S.C. 635) is amended—

4           (1) by striking “fiscal year” the first two places  
5 it appears and inserting “biennium”;

6           (2) by striking “for such fiscal year”; and

7           (3) by inserting before the period “for such bi-  
8 ennium”.

9           (g) PROCEDURES FOR CONSIDERATION OF BUDGET  
10 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.  
11 636(b)(3)) is amended by striking “fiscal year” and in-  
12 serting “biennium”.

13           (h) COMPLETION OF HOUSE ACTION ON APPROPRIA-  
14 TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is  
15 amended—

16           (1) by striking “fiscal year” and inserting “bi-  
17 ennium”; and

18           (2) by striking “that year” and inserting “each  
19 odd-numbered year”.

20           (i) COMPLETION OF ACTION ON REGULAR APPRO-  
21 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.  
22 640) is amended—

23           (1) by inserting “of any odd-numbered calendar  
24 year” after “July”; and

1           (2) by striking “annual” and inserting “bien-  
2           nial”.

3           (j) RECONCILIATION PROCESS.—Section 310(a) of  
4 such Act (2 U.S.C. 641(a)) is amended—

5           (1) in the matter preceding paragraph (1), by  
6           striking “any fiscal year” and inserting “any bien-  
7           nium”; and

8           (2) in paragraph (1) by striking “such fiscal  
9           year” each place it appears and inserting “any fiscal  
10          year covered by such resolution”.

11          (j) SECTION 311 POINT OF ORDER.—

12          (1)(A) Section 311(a)(1) of such Act (2 U.S.C.  
13          642(a)) is amended—

14                 (i) by striking “for a fiscal year” and in-  
15                 serting “for a biennium”;

16                 (ii) by striking “such fiscal year” the first  
17                 place it appears and inserting “either fiscal  
18                 year in such biennium”;

19                 (iii) by striking “during such fiscal year”  
20                 and inserting “during either fiscal year in such  
21                 biennium”;

22                 (iv) by striking “revenues for such fiscal  
23                 year” and inserting “revenues for a fiscal  
24                 year”; and

1           (v) by striking “budget for such fiscal  
2           year” and inserting “budget for either fiscal  
3           year in such biennium”.

4           (B) Section 311(a)(2)(A) of such Act is amend-  
5           ed—

6           (i) by striking “for the first” and inserting  
7           “for either”;

8           (ii) by striking “covering such fiscal year”  
9           and inserting “covering the biennium”;

10          (iii) by striking “the first fiscal year cov-  
11          ered” and inserting “either fiscal year in the bi-  
12          ennium covered”; and

13          (iv) by striking “the first fiscal year plus”  
14          and inserting “the biennium plus”.

15          (2) Section 311(b) of such Act (2 U.S.C.  
16          642(b)) is amended by striking “such fiscal year”  
17          the second place it appears and inserting “either fis-  
18          cal year in such biennium”.

19          (H) BILLS PROVIDING NEW SPENDING AUTHORITY.—  
20          Section 401(b)(2) of such Act (2 U.S.C. 651(b)(2)) is  
21          amended by striking “for such fiscal year” the second  
22          place it appears and inserting “for the biennium in which  
23          such fiscal year occurs”.

24          (M) DATE OF ADJUSTING ALLOCATIONS.—Section  
25          603(a) of such Act (2 U.S.C. 665b) is amended by insert-

1 ing after “April 15” the following “(or if section 300(b)  
2 applies by June 15th)”.

3 **SEC. 4. PAY-AS-YOU-GO IN THE SENATE.**

4 Subparagraphs (A), (B), and (C) of section 202(b)(2)  
5 of House Concurrent Resolution 67 (104th Congress) are  
6 amended to read as follows:

7 “(A) The period of the biennium covered  
8 by the most recently adopted concurrent resolu-  
9 tion on the budget.

10 “(B) The period of the first six fiscal years  
11 covered by the most recently adopted concur-  
12 rent resolution on the budget.

13 “(C) The period of the four fiscal years  
14 following the first six fiscal years covered by the  
15 most recently adopted concurrent resolution on  
16 the budget.”.

17 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

18 (a) DEFINITION.—Section 1101 of title 31, United  
19 States Code, is amended by adding at the end thereof the  
20 following new paragraph:

21 “(3) ‘biennium’ has the meaning given to such  
22 term in paragraph (11) of section 3 of the Congres-  
23 sional Budget and Impoundment Control Act of  
24 1974 (2 U.S.C. 622(11)).”.

1       (b) BUDGET CONTENTS AND SUBMISSION TO THE  
2 CONGRESS.—

3           (1) The matter preceding paragraph (1) in sec-  
4 tion 1105(a) of title 31, United States Code, is  
5 amended to read as follows:

6       “(a) On or before the first Monday in February of  
7 each odd-numbered year (or, if applicable, as provided by  
8 section 300(b) of the Congressional Budget Act of 1974),  
9 beginning with the One Hundred Sixth Congress, the  
10 President shall transmit to the Congress, the budget for  
11 the biennium beginning on October 1 of such calendar  
12 year. The budget transmitted under this subsection shall  
13 include a budget message and summary and supporting  
14 information. The President shall include in each budget  
15 the following:”.

16           (2) Section 1105(a)(5) of title 31, United  
17 States Code, is amended by striking “the fiscal year  
18 for which the budget is submitted and the 4 fiscal  
19 years after that year” and inserting “each fiscal  
20 year in the biennium for which the budget is submit-  
21 ted and in the succeeding 4 years”.

22           (3) Section 1105(a)(6) of title 31, United  
23 States Code, is amended by striking “the fiscal year  
24 for which the budget is submitted and the 4 fiscal  
25 years after that year” and inserting “each fiscal

1 year in the biennium for which the budget is submit-  
2 ted and in the succeeding 4 years”.

3 (4) Section 1105(a)(9)(C) of title 31, United  
4 States Code, is amended by striking “the fiscal  
5 year” and inserting “each fiscal year in the bien-  
6 nium”.

7 (5) Section 1105(a)(12) of title 31, United  
8 States Code, is amended—

9 (A) in subparagraph (A), by striking “the  
10 fiscal year” and inserting “each fiscal year in  
11 the biennium”; and

12 (B) in subparagraph (B), by striking “4  
13 fiscal years after that year” and inserting “4  
14 fiscal years immediately following the second  
15 fiscal year in such biennium”.

16 (6) Section 1105(a)(13) of title 31, United  
17 States Code, is amended by striking “the fiscal  
18 year” and inserting “each fiscal year in the bien-  
19 nium”.

20 (7) Section 1105(a)(14) of title 31, United  
21 States Code, is amended by striking “that year” and  
22 inserting “each fiscal year in the biennium for which  
23 the budget is submitted”.

24 (8) Section 1105(a)(16) of title 31, United  
25 States Code, is amended by striking “the fiscal

1 year” and inserting “each fiscal year in the bien-  
2 nium”.

3 (9) Section 1105(a)(17) of title 31, United  
4 States Code, is amended—

5 (A) by striking “the fiscal year following  
6 the fiscal year” and inserting “each fiscal year  
7 in the biennium following the biennium”;

8 (B) by striking “that following fiscal year”  
9 and inserting “each such fiscal year”; and

10 (C) by striking “fiscal year before the fis-  
11 cal year” and inserting “biennium before the bi-  
12 ennium”.

13 (10) Section 1105(a)(18) of title 31, United  
14 States Code, is amended—

15 (A) by striking “the prior fiscal year” and  
16 inserting “each of the 2 most recently com-  
17 pleted fiscal years”;

18 (B) by striking “for that year” and insert-  
19 ing “with respect to those fiscal years”; and

20 (C) by striking “in that year” and insert-  
21 ing “in those fiscal years”.

22 (11) Section 1105(a)(19) of title 31, United  
23 States Code, is amended—

1           (A) by striking “the prior fiscal year” and  
 2           inserting “each of the 2 most recently com-  
 3           pleted fiscal years”;

4           (B) by striking “for that year” and insert-  
 5           ing “with respect to those fiscal years”; and

6           (C) by striking “in that year” each place  
 7           it appears and inserting “in those fiscal years”.

8           (e) ESTIMATED EXPENDITURES OF LEGISLATIVE  
 9           AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
 10           United States Code, is amended by striking “each year”  
 11           and inserting “each even-numbered year”.

12           (d) RECOMMENDATIONS TO MEET ESTIMATED DE-  
 13           FICIENCIES.—Section 1105(e) of title 31, United States  
 14           Code, is amended—

15           (1) by striking “fiscal year for” each place it  
 16           appears and inserting “biennium for”;

17           (2) by inserting “or current biennium, as the  
 18           case may be,” after “current fiscal year”; and

19           (3) by striking “that year” and inserting “that  
 20           period”.

21           (e) CAPITAL INVESTMENT ANALYSIS.—Section  
 22           1105(e)(1) of title 31, United States Code, is amended  
 23           by striking “ensuing fiscal year” and inserting “biennium  
 24           to which such budget relates”.

1       (f) SUPPLEMENTAL BUDGET ESTIMATES AND  
2 CHANGES.—

3           (1) Section 1106(a) of title 31, United States  
4 Code, is amended—

5               (A) in the matter preceding paragraph (1),  
6               by—

7                       (i) striking “Before July 16 of each  
8                       year,” and inserting “Before February 15  
9                       of each even numbered year,”; and

10                      (ii) striking “fiscal year” and insert-  
11                      ing “biennium”;

12               (B) in paragraph (1), by striking “that fis-  
13               cal year” and inserting “each fiscal year in  
14               such biennium”;

15               (C) in paragraph (2), by striking “4 fiscal  
16               years following the fiscal year” and inserting “4  
17               fiscal years following the biennium”; and

18               (D) in paragraph (3), by striking “fiscal  
19               year” and inserting “biennium”.

20           (2) Section 1106(b) of title 31, United States  
21 Code, is amended by striking “the fiscal year” and  
22 inserting “each fiscal year in the biennium”.

23       (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-  
24 MATES.—

1           (1) Section 1109(a) of title 31, United States  
2 Code, is amended—

3           (A) by striking “On or before the first  
4 Monday after January 3 of each year (on or be-  
5 fore February 5 in 1986)” and inserting “At  
6 the same time the budget required by section  
7 1105 is submitted for a biennium”; and

8           (B) by striking “the following fiscal year”  
9 and inserting “each fiscal year of such period”.

10          (2) Section 1109(b) of title 31, United States  
11 Code, is amended by striking “March 1 of each  
12 year” and inserting “within 6 weeks of the Presi-  
13 dent’s budget submission for each odd-numbered  
14 year (or, if applicable, as provided by section 300(b)  
15 of the Congressional Budget Act of 1974)”.

16          (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING  
17 LEGISLATION.—Section 1110 of title 31, United States  
18 Code, is amended by—

19           (1) striking “fiscal year” and inserting “bien-  
20 nium (beginning on or after October 1, 1999)”;

21           (2) striking “May 16” and inserting “March  
22 31”; and

23           (3) striking “year before the year in which the  
24 fiscal year begins” and inserting “calendar year pre-

1 eeding the calendar year in which the biennium be-  
 2 gins”.

3 (i) BUDGET INFORMATION ON CONSULTING SERV-  
 4 ICES.—Section 1114 of title 31, United States Code, is  
 5 amended—

6 (1) by striking “The” each place it appears and  
 7 inserting “For each biennium beginning with the bi-  
 8 ennium beginning on October 1, 1999, the”; and

9 (2) by striking “each year” each place it ap-  
 10 pears.

11 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**  
 12 **APPROPRIATIONS ACTS.**

13 Section 105 of title 1, United States Code, is amend-  
 14 ed to read as follows:

15 **“§ 105. Title and style of appropriations Acts**

16 “(a) The style and title of all Acts making appropria-  
 17 tions for the support of the Government shall be as fol-  
 18 lows: ‘An Act making appropriations (here insert the ob-  
 19 ject) for each fiscal year in the biennium of fiscal years  
 20 (here insert the fiscal years of the biennium).’.

21 “(b) All Acts making regular appropriations for the  
 22 support of the Government shall be enacted for a biennium  
 23 and shall specify the amount of appropriations provided  
 24 for each fiscal year in such period.

1 “(c) For purposes of this section, the term ‘biennium’  
 2 has the same meaning as in section 3(11) of the Congres-  
 3 sional Budget and Impoundment Control Act of 1974 (2  
 4 U.S.C. 622(11)).”.

5 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

6 (a) IN GENERAL.—Title III of the Congressional  
 7 Budget Act of 1974 is amended by adding at the end the  
 8 following new section:

9 “AUTHORIZATIONS OF APPROPRIATIONS  
 10 “SEC. 314. (a) POINT OF ORDER.—It shall not be  
 11 in order in the House of Representatives or the Senate  
 12 to consider—

13 “(1) any bill, joint resolution, amendment, mo-  
 14 tion, or conference report that authorizes appropria-  
 15 tions for a period of less than 2 fiscal years, unless  
 16 the program, project, or activity for which the funds  
 17 are to be spent is of less than 2 years duration; and

18 “(2) in any odd-numbered year, any authoriza-  
 19 tion or revenue bill or joint resolution until Congress  
 20 completes action on the biennial budget resolution;  
 21 all regular biennial appropriations bills, and all rec-  
 22 onciliation bills.

23 “(b) APPLICABILITY.—In the Senate, subsection (a)  
 24 shall not apply to—

25 “(1) any measure that is privileged for consid-  
 26 eration pursuant to a rule or statute; or

1           “(2) any matter considered in Executive Ses-  
2           sion.

3           “(e) DEFINITION.—For the purposes of this section,  
4 the term ‘authorization and revenue bill or resolution’ does  
5 not include an appropriations measure or reconciliation  
6 bill.”.

7           (b) AMENDMENT TO TABLE OF CONTENTS.—The  
8 table of contents set forth in section 1(b) of the Congres-  
9 sional Budget and Impoundment Control Act of 1974 is  
10 amended by adding after the item relating to section 313  
11 the following new item:

“Sec. 314. Authorizations of appropriations.”.

12 **SEC. 8. GAO ASSISTANCE WITH AUTHORIZATIONS AND**  
13 **OVERSIGHT.**

14           Section 717 of title 31, United States Code, is  
15 amended by adding at the end thereof the following:

16           “(e) During the second session of each Congress, the  
17 Comptroller General shall give priority to requests from  
18 Congress for audits and evaluations of Government pro-  
19 grams and activities.”.

20 **SEC. 9. APPROPRIATIONS FOR THE SECOND YEAR OF A BI-**  
21 **ENNIIUM.**

22           (a) IN GENERAL.—Chapter 13 of title 31, United  
23 States Code, is amended by inserting after section 1310  
24 the following new section:

1 **“§ 1311. Appropriations for the second year of a bien-**  
 2 **nium**

3 “(a)(1) If any regular appropriation bill becomes law  
 4 that provides funding only for the first year of a biennium,  
 5 there is appropriated for the second year, out of any mon-  
 6 eys in the Treasury not otherwise appropriated, and out  
 7 of other revenues, receipts, and funds, such sums as may  
 8 be necessary to continue those projects and activities for  
 9 which funds were provided in the first fiscal year of the  
 10 biennium at the rate of operations provided for the first  
 11 fiscal year of the biennium by that regular appropriation  
 12 bill.

13 “(2) In determining the rate of operations for the  
 14 first fiscal year of a biennium for purposes of paragraph  
 15 (1), the rate of operations for a project or activity for the  
 16 first fiscal year of a biennium shall take into account—

17 “(A) reductions made pursuant to an order  
 18 issued under section 251 or 254 of the Bal-  
 19 anced Budget and Emergency Deficit Control  
 20 Act of 1985; and

21 “(B) any cancellation made (or a dis-  
 22 approval of such cancellation) under part C of  
 23 title X of the Congressional Budget and Im-  
 24 poundment Control Act of 1974.

25 “(3) Appropriations and funds made available, and  
 26 authority granted, for any fiscal year pursuant to this sec-

1 tion for a project or activity shall be available for the pe-  
2 riod beginning with the first day of such fiscal year and  
3 ending with the last day of such fiscal year.

4 “(b) An appropriation or funds made available, or au-  
5 thority granted, for a project or activity for any fiscal year  
6 pursuant to this section shall be subject to the terms and  
7 conditions imposed with respect to the appropriation  
8 made, funds made available, or authority granted for such  
9 project or activity for the preceding fiscal year.

10 “(c) This section shall not apply to a project or activ-  
11 ity for a fiscal year if any other provision of law (other  
12 than an authorization of appropriations) specifically pro-  
13 vides that no appropriation shall be made, no funds shall  
14 be made available, or no authority shall be granted for  
15 such project or activity to continue for such period.

16 “(d) For purposes of this section, the term ‘regular  
17 appropriation bill’ means any appropriation bill making  
18 appropriations, otherwise making funds available, or  
19 granting authority, for any 1 of the following categories  
20 of projects and activities:

21 “(1) Agriculture, rural development, and relat-  
22 ed agencies programs.

23 “(2) The Departments of Commerce, Justice,  
24 and State, the judiciary, and related agencies.

25 “(3) The Department of Defense.

1           “(4) The government of the District of Colum-  
2           bia and other activities chargeable in whole or in  
3           part against the revenues of the District.

4           “(5) The Departments of Labor, Health and  
5           Human Services, and Education, and related agen-  
6           cies.

7           “(6) The Department of Housing and Urban  
8           Development, and sundry independent agencies,  
9           boards, commissions, corporations, and offices.

10          “(7) Energy and water development.

11          “(8) Foreign assistance and related programs.

12          “(9) The Department of the Interior and relat-  
13          ed agencies.

14          “(10) Military construction.

15          “(11) The Department of Transportation and  
16          related agencies.

17          “(12) The Treasury Department, the U.S.  
18          Postal Service, the Executive Office of the President,  
19          and certain independent agencies.

20          “(13) The legislative branch.”.

21          (b) AMENDMENT TO TABLE OF CONTENTS.—The  
22          table of contents of chapter 13 of title 31, United States  
23          Code, is amended by inserting after the item relating to  
24          section 1310 the following new item:

“1311. Continuing appropriations.”.

1 **SEC. 10. GOVERNMENT PLANS AND REPORTS ON BIENNIAL**  
 2 **BASIS.**

3 (a) **STRATEGIC PLANS.**—Section 306 of title 5,  
 4 United States Code, is amended—

5 (1) in subsection (a), by striking “September  
 6 30, 1997” and inserting “September 30, 2000”; and

7 (2) in subsection (b), by striking “at least every  
 8 three years” and inserting “at least every 4 years”;  
 9 and

10 (3) striking “five years forward” and inserting  
 11 “six years forward”.

12 (b) **PERFORMANCE PLANS.**—Section 1115 of title 31,  
 13 United States Code, is amended—

14 (1) in subsection (a)—

15 (A) in the first sentence—

16 (i) by striking “section 1105(a)(29)”  
 17 and inserting “section 1105(a)(30)”; and

18 (ii) by striking “annual” and inserting  
 19 “biennial”;

20 (B) in paragraph (5) by striking “and”  
 21 after the semicolon;

22 (C) in paragraph (6) by striking the period  
 23 and inserting a semicolon; and

24 (D) by adding after paragraph (6) the fol-  
 25 lowing:

1           “(7) cover a 2-year period beginning with the  
2           first fiscal year of the next biennial budget cycle;  
3           and

4           “(8) include an executive summary which—

5                   “(A) contains the most important perform-  
6                   ance goals necessary to achieve the agency’s  
7                   mission statement;

8                   “(B) does not include more than 10 per-  
9                   formance goals; and

10                   “(C) shall be prepared after consultation  
11                   with the Congress.”;

12           (2) in subsection (d) by striking “annual” and  
13           inserting “biennial”; and

14           (3) by redesignating subsection (f) as sub-  
15           section (g) and inserting after subsection (e) the fol-  
16           lowing:

17           “(f) No later than March 31 of each even-numbered  
18           year, the head of each agency shall submit to each commit-  
19           tee of the Congress with jurisdiction, a preliminary draft  
20           of the next biennial performance plan of the agency.”.

21           (c) PERFORMANCE REPORTS IN BUDGET SUBMIS-  
22           SION.—Section 1105(a)(30) of title 31, United States  
23           Code, is amended by—

24                   (1) striking “1999” and inserting “2000”; and

1           (2) inserting before the period “, and beginning  
2           with fiscal year 2002, a Federal Government per-  
3           formance report for the overall budget as provided  
4           under section 1116(h)”.  
5

6           (d) PROGRAM PERFORMANCE REPORTS.—Section  
7           1116 of title 31, United States Code, is amended—

8           (1) in subsection (d)—

9           (A) in paragraph (4) by striking “and”  
10           after the semicolon;

11           (B) in paragraph (5) by striking the period  
12           and inserting “, and”; and

13           (C) by adding after paragraph (5) the fol-  
14           lowing:

15           “(6) describe any statutes that hindered the  
16           agency’s ability to meet the mission statement of the  
17           agency, and propose legislative recommendations to  
18           modify or eliminate such statutory hindrances.”; and

19           (2) by adding at the end the following:

20           “(g) Each agency performance report shall include an  
21           executive summary on the most important performance  
22           goals as specified under section 1115(a)(8). The executive  
23           summary for fiscal year 2000 shall include actual results  
24           for the preceding fiscal year. The executive summary for  
25           fiscal year 2001 shall include the actual results for the  
          two preceding years. The executive summary for fiscal

1 year 2002 and all subsequent executive summaries shall  
 2 include the actual results for at least the three preceding  
 3 fiscal years.

4 “(h) In carrying out section 1105(a)(30), the Direc-  
 5 tor of the Office of Management and Budget shall prepare  
 6 a report on previous Federal Government performance  
 7 plans (submitted under such section) comparing actual  
 8 performance to the stated goals for the 2 most-recent fis-  
 9 cal years for the report with the fiscal years 2002 and  
 10 2003 budget and at least the three most-recent fiscal years  
 11 for each report thereafter.”.

12 (c) COMMITTEE VIEWS OF PLANS AND REPORTS.—  
 13 Section 301(d) of the Congressional Budget Act (2 U.S.C.  
 14 632(d)) is amended by adding at the end “Each committee  
 15 of the Senate or the House of Representatives shall review  
 16 the strategic plans, performance plans, and performance  
 17 reports, required under section 306 of title 5, United  
 18 States Code, and sections 1115 and 1116 of title 31,  
 19 United States Code, of all agencies under the jurisdiction  
 20 of the committee. Each committee may provide its views  
 21 on such plans or reports to the Committee on the Budget  
 22 of the applicable House.”.

23 (f) EFFECTIVE DATE.—

24 (1) IN GENERAL.—The amendments made by  
 25 this section shall take effect on March 31, 1998.

1           (2) AGENCY ACTIONS.—Effective on and after  
 2           the date of the enactment of this Act, each agency  
 3           shall take such actions as necessary to prepare and  
 4           submit any plan or report in accordance with the  
 5           amendments made by this Act.

6 **SEC. 11. TWO-YEAR APPROPRIATIONS BILLS.**

7           (a) IN GENERAL.—Title III of the Congressional  
 8           Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended  
 9           by adding at the end the following:

10          “CONSIDERATION OF TWO YEAR APPROPRIATIONS BILLS

11          “SEC. 315. It shall not be in order in the House of  
 12          Representatives or the Senate in any odd-numbered year  
 13          to consider any regular bill providing new budget authority  
 14          under the jurisdiction of all of the subcommittees of the  
 15          Committees on Appropriations for a period other than  
 16          each of the fiscal years of the biennium.”.

17          (b) AMENDMENT TO TABLE OF CONTENTS.—The  
 18          table of contents set forth in section 1(b) of the Congres-  
 19          sional Budget and Impoundment Control Act of 1974 is  
 20          amended by adding after the item relating to section 313  
 21          the following new item:

            “Sec. 315. Consideration of two year appropriations bills.”.

22 **SEC. 12. REPORT ON TWO YEAR FISCAL PERIOD.**

23           Not later than 180 days after the date of enactment  
 24           of this Act, the Director of OMB shall—

1           (1) determine the impact and feasibility of  
 2           changing the definition of a fiscal year and the  
 3           budget process based on that definition to a 2-year  
 4           fiscal period with a 2-year budget process based on  
 5           the 2-year period; and

6           (2) report the findings of the study to the Com-  
 7           mittees on the Budget of the House of Representa-  
 8           tives and the Senate.

9   **SEC. 13. EFFECTIVE DATE.**

10       (a) **IN GENERAL.**—Except as provided in sections 10  
 11       and 12 and subsection (b), this Act and the amendments  
 12       made by this Act shall take effect on January 1, 1999,  
 13       and shall apply to budget resolutions and appropriations  
 14       for the biennium beginning with fiscal year 2000.

15       (b) **AUTHORIZATIONS FOR THE BIENNIUM.**—For  
 16       purposes of authorizations for the biennium beginning  
 17       with fiscal year 2000, the provisions of this Act and the  
 18       amendments made by this Act relating to 2-year author-  
 19       izations shall take effect January 1, 1998.

20   **SECTION 1. SHORT TITLE.**

21       *This Act may be cited as the “Biennial Budgeting and*  
 22       *Appropriations Act”.*

23   **SEC. 2. REVISION OF TIMETABLE.**

24       *Section 300 of the Congressional Budget Act of 1974*  
 25       *(2 U.S.C. 631) is amended to read as follows:*



*“First Session—Continued*

<i>April 20</i> .....	<i>Committees submit views and estimates to Budget Committees.</i>
<i>May 15</i> .....	<i>Budget Committees report concurrent resolution on the biennial budget.</i>
<i>June 1</i> .....	<i>Congress completes action on concurrent resolution on the biennial budget.</i>
<i>July 1</i> .....	<i>Biennial appropriation bills may be considered in the House.</i>
<i>July 20</i> .....	<i>House Appropriations Committee reports last biennial appropriation bill.”.</i>

1 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**  
2 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

3 (a) *DECLARATION OF PURPOSE.*—Section 2(2) of the  
4 *Congressional Budget and Impoundment Control Act of*  
5 *1974 (2 U.S.C. 621(2)) is amended by striking “each year”*  
6 *and inserting “biennially”.*

7 (b) *DEFINITIONS.*—

8 (1) *Section 3(4) of such Act (2 U.S.C. 622(4)) is*  
9 *amended by striking “fiscal year” each place it ap-*  
10 *pears and inserting “biennium”.*

11 (2) *Section 3 of such Act (2 U.S.C. 622) is fur-*  
12 *ther amended by adding at the end the following new*  
13 *paragraph:*

14 “(11) *The term ‘biennium’ means the period of*  
15 *2 consecutive fiscal years beginning on October 1 of*  
16 *any odd-numbered year.”.*

17 (c) *BIENNIAL CONCURRENT RESOLUTION ON THE*  
18 *BUDGET.*—

19 (1) *Section 301(a) of such Act (2 U.S.C. 632(a))*  
20 *is amended—*

1           (A) *in the matter preceding paragraph (1)*

2           *by—*

3                   (i) *striking “April 15 of each year”*  
4                   *and inserting “May 15 of each odd-num-*  
5                   *bered year”;*

6                   (ii) *striking “the fiscal year beginning*  
7                   *on October 1 of such year” the first place it*  
8                   *appears and inserting “the biennium begin-*  
9                   *ning on October 1 of such year”;*

10                  (iii) *striking “the fiscal year beginning*  
11                  *on October 1 of such year” the second place*  
12                  *it appears and inserting “each fiscal year*  
13                  *in such period”; and*

14                  (iv) *striking “and planning levels for*  
15                  *each of the two ensuing fiscal years” and*  
16                  *inserting “and the appropriate levels for*  
17                  *each of the 4 ensuing fiscal years”;*

18                  (B) *in paragraph (6), by striking “for the*  
19                  *fiscal year” and inserting “for each fiscal year*  
20                  *in the biennium”; and*

21                  (C) *in paragraph (7), by striking “for the*  
22                  *fiscal year” and inserting “for each fiscal year*  
23                  *in the biennium”.*

24                  (2) *Section 301(b) of such Act (2 U.S.C. 632(b))*  
25                  *is amended—*

1           (A) in the matter preceding paragraph (1),  
2           by inserting “for a biennium” after “concurrent  
3           resolution on the budget”; and

4           (B) in paragraph (3), by striking “for such  
5           fiscal year” and inserting “for either fiscal year  
6           in such biennium”.

7           (3) Section 301(d) of such Act (2 U.S.C. 632(d))  
8           is amended by inserting “(or, if applicable, as pro-  
9           vided by section 300(b))” after “United States Code”.

10          (4) Section 301(e) of such Act (2 U.S.C. 632(e))  
11          is amended—

12           (A) in the first sentence by striking “fiscal  
13           year” and inserting “biennium”;

14           (B) by inserting between the second and  
15           third sentences the following new sentence: “On  
16           or before April 1 of each odd-numbered year (or,  
17           if applicable, as provided by section 300(b)), the  
18           Committee on the Budget of each House shall re-  
19           port to its House the concurrent resolution on  
20           the budget referred to in subsection (a) for the bi-  
21           ennium beginning on October 1 of that year.”;  
22           and

23           (C) in paragraph (6), by striking “five fis-  
24           cal years beginning with such fiscal year” and

1           inserting “six fiscal years beginning with the  
2           first fiscal year of such biennium”.

3           (5) Section 301(f) of such Act (2 U.S.C. 632(f))  
4           is amended by striking “fiscal year” each place it ap-  
5           pears and inserting “biennium”.

6           (6) Section 301(g)(1) of such Act (2 U.S.C.  
7           632(g)(1)) is amended by striking “for a fiscal year”  
8           and inserting “for a biennium”.

9           (7) The section heading of section 301 of such  
10          Act is amended by striking “**ANNUAL**” and inserting  
11          “**BIENNIAL**”.

12          (8) The item relating to section 301 in the table  
13          of contents set forth in section 1(b) of such Act is  
14          amended by striking “Annual” and inserting “Bien-  
15          nial”.

16          (d) *COMMITTEE ALLOCATIONS*.—Section 302 is  
17          amended—

18               (1) by striking subsection (a)(2) and inserting  
19               the following:

20                       “(2)(A) For the Senate, the joint explanatory  
21                       statement accompanying a conference report on a  
22                       concurrent resolution on the budget shall include an  
23                       estimated allocation of the appropriate levels of total  
24                       new budget authority, total outlays, and social secu-  
25                       rity outlays, based upon the concurrent resolution as

1       *recommended in the conference report, to each com-*  
 2       *mittee of the Senate which has jurisdiction over bills*  
 3       *and resolutions providing budget authority.*

4               *“(B) For all committees except the Committee on*  
 5       *Appropriations, the allocation under subparagraph*  
 6       *(A) shall include the appropriate levels of budget au-*  
 7       *thority, outlays, and social security outlays for each*  
 8       *fiscal year in the biennium and the total of the bien-*  
 9       *niium and the 4 succeeding fiscal years.*

10              *“(C) For the Committee on Appropriations, the*  
 11       *allocation under subparagraph (A) shall include the*  
 12       *appropriate levels of budget authority, outlays, and*  
 13       *social security outlays for each fiscal year in the bien-*  
 14       *niium.”;*

15              *(2) in subsection (f)(1)—*

16                      *(A) by striking “for a fiscal year”;*

17                      *(B) by striking “for such fiscal year”, both*  
 18       *places it appears; and*

19                      *(C) by striking “effective during such fiscal*  
 20       *year”; and*

21              *(3) in subsection (f)(2)—*

22                      *(A) by striking the first sentence and insert-*  
 23       *ing the following: “At any time after Congress*  
 24       *has completed action on a concurrent resolution*  
 25       *on the budget required to be reported under sec-*

1            *tion 301(a), it shall not be in order to consider*  
 2            *any bill, joint resolution, amendment, motion, or*  
 3            *conference report, that provides new budget au-*  
 4            *thority, outlays, new spending authority (as de-*  
 5            *finied in section 401(c)(2)), or social security out-*  
 6            *lays in excess of allocations made pursuant to*  
 7            *subsection (a) and (b).”; and*

8            *(B) by striking “Subparagraph (A)” and*  
 9            *inserting “The requirement of this paragraph to*  
 10           *comply with allocations made pursuant to sec-*  
 11           *tion 302(a)”.*

12           *(e) SECTION 303 POINT OF ORDER.—*

13           *(1) The matter following paragraph (6) of sec-*  
 14           *tion 303(a) of such Act (2 U.S.C. 634(a)) is amended*  
 15           *by striking “fiscal year” the first place it appears*  
 16           *and inserting “biennium”.*

17           *(2) Section 303(b) of such Act (2 U.S.C. 634(b))*  
 18           *is amended—*

19           *(A) in subparagraphs (A) and (B) of para-*  
 20           *graph (1), by striking “the fiscal year” each*  
 21           *place it appears and inserting “biennium”;*

22           *(B) in the matter following paragraph*  
 23           *(1)(B), by striking “any calendar year” and in-*  
 24           *serting “any odd-numbered calendar year (or, if*  
 25           *applicable, as provided by section 300(b))”; and*

1 (C) by—

2 (i) striking paragraph (2);

3 (ii) striking “(1)”; and

4 (iii) redesignating subparagraphs (A)

5 and (B) as paragraphs (1) and (2), respec-

6 tively, and indenting appropriately.

7 (f) *PERMISSIBLE REVISIONS OF CONCURRENT RESO-*

8 *LUTIONS ON THE BUDGET.*—Section 304(a) of such Act (2

9 U.S.C. 635) is amended—

10 (1) by striking “fiscal year” the first two places

11 it appears and inserting “biennium”;

12 (2) by striking “for such fiscal year”; and

13 (3) by inserting before the period “for such bien-

14 nium”.

15 (g) *PROCEDURES FOR CONSIDERATION OF BUDGET*

16 *RESOLUTIONS.*—Section 305(a)(3) of such Act (2 U.S.C.

17 636(b)(3)) is amended by striking “fiscal year” and insert-

18 ing “biennium”.

19 (h) *COMPLETION OF HOUSE ACTION ON APPROPRIA-*

20 *TION BILLS.*—Section 307 of such Act (2 U.S.C. 638) is

21 amended—

22 (1) by striking “fiscal year” and inserting “bien-

23 nium”; and

24 (2) by striking “that year” and inserting “each

25 odd-numbered year”.

1           (i) *COMPLETION OF ACTION ON REGULAR APPROPRIA-*  
2 *TION BILLS.*—Section 309 of such Act (2 U.S.C. 640) is  
3 amended—

4           (1) by inserting “of any odd-numbered calendar  
5 year” after “July”; and

6           (2) by striking “annual” and inserting “bien-  
7 nial”.

8           (j) *RECONCILIATION PROCESS.*—Section 310(a) of  
9 such Act (2 U.S.C. 641(a)) is amended—

10           (1) in the matter preceding paragraph (1), by  
11 striking “any fiscal year” and inserting “any bien-  
12 nium”; and

13           (2) in paragraph (1) by striking “such fiscal  
14 year” each place it appears and inserting “any fiscal  
15 year covered by such resolution”.

16           (k) *SECTION 311 POINT OF ORDER.*—

17           (1)(A) Section 311(a)(1) of such Act (2 U.S.C.  
18 642(a)) is amended—

19           (i) by striking “for a fiscal year” and in-  
20 serting “for a biennium”;

21           (ii) by striking “such fiscal year” the first  
22 place it appears and inserting “either fiscal year  
23 in such biennium”;

1           (iii) by striking “during such fiscal year”  
2           and inserting “during either fiscal year in such  
3           biennium”;

4           (iv) by striking “revenues for such fiscal  
5           year” and inserting “revenues for a fiscal year”;  
6           and

7           (v) by striking “budget for such fiscal year”  
8           and inserting “budget for either fiscal year in  
9           such biennium”.

10          (B) Section 311(a)(2)(A) of such Act is amend-  
11          ed—

12               (i) by striking “for the first” and inserting  
13               “for either”;

14               (ii) by striking “covering such fiscal year”  
15               and inserting “covering the biennium”;

16               (iii) by striking “the first fiscal year cov-  
17               ered” and inserting “either fiscal year in the bi-  
18               ennium covered”; and

19               (iv) by striking “the first fiscal year plus”  
20               and inserting “the biennium plus”.

21          (2) Section 311(b) of such Act (2 U.S.C. 642(b))  
22          is amended by striking “such fiscal year” the second  
23          place it appears and inserting “either fiscal year in  
24          such biennium”.

1           (l) *BILLS PROVIDING NEW SPENDING AUTHORITY.*—  
2 *Section 401(b)(2) of such Act (2 U.S.C. 651(b)(2)) is*  
3 *amended by striking “for such fiscal year” the second place*  
4 *it appears and inserting “for the biennium in which such*  
5 *fiscal year occurs”.*

6           (m) *DATE OF ADJUSTING ALLOCATIONS.*—*Section*  
7 *603(a) of such Act (2 U.S.C. 665b) is amended by inserting*  
8 *after “April 15” the following “(or if section 300(b) applies*  
9 *by June 15th)”.*

10 **SEC. 4. PAY-AS-YOU-GO IN THE SENATE.**

11           *Subparagraphs (A), (B), and (C) of section 202(b)(2)*  
12 *of House Concurrent Resolution 67 (104th Congress) are*  
13 *amended to read as follows:*

14                   “(A) *The period of the biennium covered by*  
15                   *the most recently adopted concurrent resolution*  
16                   *on the budget.*

17                   “(B) *The period of the first six fiscal years*  
18                   *covered by the most recently adopted concurrent*  
19                   *resolution on the budget.*

20                   “(C) *The period of the four fiscal years fol-*  
21                   *lowing the first six fiscal years covered by the*  
22                   *most recently adopted concurrent resolution on*  
23                   *the budget.”.*

1 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

2 (a) *DEFINITION.*—Section 1101 of title 31, United  
3 States Code, is amended by adding at the end thereof the  
4 following new paragraph:

5 “(3) ‘biennium’ has the meaning given to such  
6 term in paragraph (11) of section 3 of the Congres-  
7 sional Budget and Impoundment Control Act of 1974  
8 (2 U.S.C. 622(11)).”.

9 (b) *BUDGET CONTENTS AND SUBMISSION TO THE CON-*  
10 *GRESS.*—

11 (1) *The matter preceding paragraph (1) in sec-*  
12 *tion 1105(a) of title 31, United States Code, is*  
13 *amended to read as follows:*

14 “(a) *On or before the first Monday in February of each*  
15 *odd-numbered year (or, if applicable, as provided by section*  
16 *300(b) of the Congressional Budget Act of 1974), beginning*  
17 *with the One Hundred Sixth Congress, the President shall*  
18 *transmit to the Congress, the budget for the biennium begin-*  
19 *ning on October 1 of such calendar year. The budget trans-*  
20 *mitted under this subsection shall include a budget message*  
21 *and summary and supporting information. The President*  
22 *shall include in each budget the following:”.*

23 (2) *Section 1105(a)(5) of title 31, United States*  
24 *Code, is amended by striking “the fiscal year for*  
25 *which the budget is submitted and the 4 fiscal years*  
26 *after that year” and inserting “each fiscal year in the*

1 *biennium for which the budget is submitted and in*  
2 *the succeeding 4 years”.*

3 (3) *Section 1105(a)(6) of title 31, United States*  
4 *Code, is amended by striking “the fiscal year for*  
5 *which the budget is submitted and the 4 fiscal years*  
6 *after that year” and inserting “each fiscal year in the*  
7 *biennium for which the budget is submitted and in*  
8 *the succeeding 4 years”.*

9 (4) *Section 1105(a)(9)(C) of title 31, United*  
10 *States Code, is amended by striking “the fiscal year”*  
11 *and inserting “each fiscal year in the biennium”.*

12 (5) *Section 1105(a)(12) of title 31, United States*  
13 *Code, is amended—*

14 (A) *in subparagraph (A), by striking “the*  
15 *fiscal year” and inserting “each fiscal year in*  
16 *the biennium”;* and

17 (B) *in subparagraph (B), by striking “4 fis-*  
18 *cal years after that year” and inserting “4 fiscal*  
19 *years immediately following the second fiscal*  
20 *year in such biennium”.*

21 (6) *Section 1105(a)(13) of title 31, United States*  
22 *Code, is amended by striking “the fiscal year” and*  
23 *inserting “each fiscal year in the biennium”.*

24 (7) *Section 1105(a)(14) of title 31, United States*  
25 *Code, is amended by striking “that year” and insert-*

1        *ing “each fiscal year in the biennium for which the*  
2        *budget is submitted”.*

3            *(8) Section 1105(a)(16) of title 31, United States*  
4        *Code, is amended by striking “the fiscal year” and*  
5        *inserting “each fiscal year in the biennium”.*

6            *(9) Section 1105(a)(17) of title 31, United States*  
7        *Code, is amended—*

8            *(A) by striking “the fiscal year following*  
9        *the fiscal year” and inserting “each fiscal year*  
10       *in the biennium following the biennium”;*

11           *(B) by striking “that following fiscal year”*  
12       *and inserting “each such fiscal year”; and*

13           *(C) by striking “fiscal year before the fiscal*  
14       *year” and inserting “biennium before the bien-*  
15       *niium”.*

16           *(10) Section 1105(a)(18) of title 31, United*  
17       *States Code, is amended—*

18           *(A) by striking “the prior fiscal year” and*  
19       *inserting “each of the 2 most recently completed*  
20       *fiscal years”;*

21           *(B) by striking “for that year” and insert-*  
22       *ing “with respect to those fiscal years”; and*

23           *(C) by striking “in that year” and insert-*  
24       *ing “in those fiscal years”.*

1           (11) *Section 1105(a)(19) of title 31, United*  
2           *States Code, is amended—*

3                   (A) *by striking “the prior fiscal year” and*  
4                   *inserting “each of the 2 most recently completed*  
5                   *fiscal years”;*

6                   (B) *by striking “for that year” and insert-*  
7                   *ing “with respect to those fiscal years”; and*

8                   (C) *by striking “in that year” each place it*  
9                   *appears and inserting “in those fiscal years”.*

10           (c) *ESTIMATED EXPENDITURES OF LEGISLATIVE AND*  
11           *JUDICIAL BRANCHES.—Section 1105(b) of title 31, United*  
12           *States Code, is amended by striking “each year” and insert-*  
13           *ing “each even-numbered year”.*

14           (d) *RECOMMENDATIONS TO MEET ESTIMATED DEFICI-*  
15           *ENCIES.—Section 1105(c) of title 31, United States Code,*  
16           *is amended—*

17                   (1) *by striking “fiscal year for” each place it ap-*  
18                   *pears and inserting “biennium for”;*

19                   (2) *by inserting “or current biennium, as the*  
20                   *case may be,” after “current fiscal year”; and*

21                   (3) *by striking “that year” and inserting “that*  
22                   *period”.*

23           (e) *CAPITAL INVESTMENT ANALYSIS.—Section*  
24           *1105(e)(1) of title 31, United States Code, is amended by*

1 *striking “ensuing fiscal year” and inserting “biennium to*  
2 *which such budget relates”.*

3 (f) *SUPPLEMENTAL BUDGET ESTIMATES AND*  
4 *CHANGES.—*

5 (1) *Section 1106(a) of title 31, United States*  
6 *Code, is amended—*

7 (A) *in the matter preceding paragraph (1),*  
8 *by—*

9 (i) *striking “Before July 16 of each*  
10 *year,” and inserting “Before February 15 of*  
11 *each even numbered year,”; and*

12 (ii) *striking “fiscal year” and insert-*  
13 *ing “biennium”;*

14 (B) *in paragraph (1)—*

15 (i) *by striking “that fiscal year” and*  
16 *inserting “each fiscal year in such bien-*  
17 *niium”;* and

18 (ii) *by striking the period at the end*  
19 *and inserting “; and”;*

20 (C) *in paragraph (2)—*

21 (i) *by striking “4 fiscal years following*  
22 *the fiscal year” and inserting “4 fiscal*  
23 *years following the biennium”;* and

24 (ii) *by striking the semicolon at the*  
25 *end and inserting a period; and*

1                   (D) by striking paragraph (3).

2                   (2) Section 1106(b) of title 31, United States  
3 Code, is amended by—

4                   (A) striking “the fiscal year” and inserting  
5 “each fiscal year in the biennium”;

6                   (B) striking “July 16 of each year” and in-  
7 serting “February 15 of each even-numbered  
8 year”; and

9                   (C) striking “July 16” and inserting “Feb-  
10 ruary 15 of each even-numbered year.”.

11                  (g) *CURRENT PROGRAMS AND ACTIVITIES ESTI-*  
12 *MATES.*—

13                  (1) Section 1109(a) of title 31, United States  
14 Code, is amended—

15                  (A) by striking “On or before the first Mon-  
16 day after January 3 of each year (on or before  
17 February 5 in 1986)” and inserting “At the  
18 same time the budget required by section 1105 is  
19 submitted for a biennium”; and

20                  (B) by striking “the following fiscal year”  
21 and inserting “each fiscal year of such period”.

22                  (2) Section 1109(b) of title 31, United States  
23 Code, is amended by striking “March 1 of each year”  
24 and inserting “within 6 weeks of the President’s  
25 budget submission for each odd-numbered year (or, if



1 *and shall specify the amount of appropriations provided*  
 2 *for each fiscal year in such period.*

3       “(c) *For purposes of this section, the term ‘biennium’*  
 4 *has the same meaning as in section 3(11) of the Congres-*  
 5 *sional Budget and Impoundment Control Act of 1974 (2*  
 6 *U.S.C. 622(11)).”.*

7 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

8       “(a) *IN GENERAL.*—*Title III of the Congressional*  
 9 *Budget Act of 1974 is amended by adding at the end the*  
 10 *following new section:*

11               “*AUTHORIZATIONS OF APPROPRIATIONS*

12       “*SEC. 314. (a) POINT OF ORDER.*—*It shall not be in*  
 13 *order in the House of Representatives or the Senate to con-*  
 14 *sider—*

15               “(1) *any bill, joint resolution, amendment, mo-*  
 16 *tion, or conference report that authorizes appropria-*  
 17 *tions for a period of less than 2 fiscal years, unless*  
 18 *the program, project, or activity for which the appro-*  
 19 *priations are authorized will require no further ap-*  
 20 *propriations and will be completed or terminated*  
 21 *after the appropriations have been expended; and*

22               “(2) *in any odd-numbered year, any authoriza-*  
 23 *tion or revenue bill or joint resolution until Congress*  
 24 *completes action on the biennial budget resolution, all*  
 25 *regular biennial appropriations bills, and all rec-*  
 26 *onciliation bills.*

1       “(b) *APPLICABILITY.*—*In the Senate, subsection (a)*  
2 *shall not apply to—*

3               “(1) *any measure that is privileged for consider-*  
4 *ation pursuant to a rule or statute;*

5               “(2) *any matter considered in Executive Session;*  
6 *or*

7               “(3) *an appropriations measure or reconciliation*  
8 *bill.*”.

9       (b) *AMENDMENT TO TABLE OF CONTENTS.*—*The table*  
10 *of contents set forth in section 1(b) of the Congressional*  
11 *Budget and Impoundment Control Act of 1974 is amended*  
12 *by adding after the item relating to section 313 the follow-*  
13 *ing new item:*

      “*Sec. 314. Authorizations of appropriations.*”.

14 **SEC. 8. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

15       (a) *STRATEGIC PLANS.*—*Section 306 of title 5, United*  
16 *States Code, is amended—*

17               (1) *in subsection (a), by striking “September 30,*  
18 *1997” and inserting “September 30, 2000”;*

19               (2) *in subsection (b), by striking “at least every*  
20 *three years” and inserting “at least every 4 years”;*

21               (3) *by striking “five years forward” and insert-*  
22 *ing “six years forward”; and*

23               (4) *in subsection (c) by inserting a comma after*  
24 *“section” and adding “including a strategic plan sub-*

1       mitted by September 30, 1997 meeting the require-  
2       ments of subsection (a)”.

3       (b) *BUDGET CONTENTS AND SUBMISSION TO CON-*  
4 *GRESS.*—Paragraph 28 of section 1105(a) of title 31, *Unit-*  
5 *ed States Code, is amended—*

6           (1) by striking “beginning with” and inserting  
7       “for”; and

8           (2) by inserting “, and beginning with fiscal  
9       year 2000, a biennial Federal Government perform-  
10      ance plan” after “plan”.

11      (c) *PERFORMANCE PLANS.*—Section 1115 of title 31,  
12 *United States Code, is amended—*

13           (1) in subsection (a)—

14                   (A) in the first sentence—

15                           (i) by striking “section 1105(a)(29)”  
16                           and inserting “section 1105(a)(28)”; and

17                           (ii) by striking “an annual” and in-  
18                           serting “a biennial”;

19                   (B) in paragraph (1) by inserting after  
20       “program activity” the following: “for both years  
21       1 and 2 of the biennial plan”;

22                   (C) in paragraph (5) by striking “and”  
23       after the semicolon,

1           (D) in paragraph (6) by striking the period  
2           and inserting a semicolon; and inserting “and”  
3           after the inserted semicolon; and

4           (E) by adding after paragraph (6) the fol-  
5           lowing:

6           “(7) cover a 2-year period beginning with the  
7           first fiscal year of the next biennial budget cycle.”;

8           (2) in subsection (d) by striking “annual” and  
9           inserting “biennial”; and

10          (3) in paragraph (6) of subsection (f) by striking  
11          “annual” and inserting “biennial”.

12          (d) *MANAGERIAL ACCOUNTABILITY AND FLEXIBIL-*  
13 *ITY.*—Section 9703 of title 31, United States Code, is  
14 *amended—*

15          (1) in subsection (a)—

16               (A) in the first sentence by striking “an-  
17               nual”; and

18               (B) by striking “section 1105(a)(29)” and  
19               inserting “section 1105(a)(28)”;

20          (2) in subsection (e)—

21               (A) in the first sentence by striking “one  
22               or” before “years”;

23               (B) in the second sentence by striking “a  
24               subsequent year” and inserting “for a subsequent  
25               2-year period”; and

1                   (C) in the third sentence by striking “three”  
2                   and inserting “four”.

3           (e) *PILOT PROJECTS FOR PERFORMANCE BUDGET-*  
4 *ING.*—Section 1119 of title 31, United States Code, is  
5 amended—

6           (1) in paragraph (1) of subsection (d), by strik-  
7           ing “annual” and inserting “biennial”; and

8           (2) in subsection (e), by striking “annual” and  
9           inserting “biennial”.

10          (f) *STRATEGIC PLANS.*—Section 2802 of title 39, *Unit-*  
11 *ed States Code*, is amended—

12           (1) in subsection (a), by striking “September 30,  
13           1997” and inserting “September 30, 2000”;

14           (2) in subsection (b), by striking “at least every  
15           three years” and inserting “at least every 4 years”;

16           (3) by striking “five years forward” and insert-  
17           ing “six years forward”; and

18           (4) in subsection (c), by inserting a comma after  
19           “section” and inserting “including a strategic plan  
20           submitted by September 30, 1997 meeting the require-  
21           ments of subsection (a)”.

22          (g) *PERFORMANCE PLANS.*—Section 2803 of title 39,  
23 *United States Code*, is amended in subsection (a) by strik-  
24           ing “an annual” and inserting “a”.

1           (h) *COMMITTEE VIEWS OF PLANS AND REPORTS.*—  
 2 *Section 301(d) of the Congressional Budget Act (2 U.S.C.*  
 3 *632(d)) is amended by adding at the end “Each committee*  
 4 *of the Senate or the House of Representatives shall review*  
 5 *the strategic plans, performance plans, and performance re-*  
 6 *ports, required under section 306 of title 5, United States*  
 7 *Code, and sections 1115 and 1116 of title 31, United States*  
 8 *Code, of all agencies under the jurisdiction of the committee.*  
 9 *Each committee may provide its views on such plans or*  
 10 *reports to the Committee on the Budget of the applicable*  
 11 *House.”.*

12           (i) *EFFECTIVE DATE.*—

13                 (1) *IN GENERAL.*—*The amendments made by*  
 14 *this section shall take effect on March 31, 1998.*

15                 (2) *AGENCY ACTIONS.*—*Effective on and after the*  
 16 *date of enactment of this Act, each agency shall take*  
 17 *such actions as necessary to prepare and submit any*  
 18 *plan or report in accordance with the amendments*  
 19 *made by this Act.*

20 **SEC. 9. TWO-YEAR APPROPRIATIONS BILLS.**

21           (a) *IN GENERAL.*—*Title III of the Congressional*  
 22 *Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended by*  
 23 *adding at the end the following:*

24           “*CONSIDERATION OF TWO-YEAR APPROPRIATIONS BILLS*

25           “*SEC. 315. It shall not be in order in the House of*  
 26 *Representatives or the Senate in any odd-numbered year*

1 *to consider any regular bill providing new budget authority*  
 2 *or a limitation on obligations under the jurisdiction of any*  
 3 *of the subcommittees of the Committees on Appropriations*  
 4 *for only the first fiscal year of a biennium, unless the pro-*  
 5 *gram, project, or activity for which the new budget author-*  
 6 *ity or obligation limitation is provided will require no ad-*  
 7 *ditional authority beyond 1 year and will be completed or*  
 8 *terminated after the amount provided has been expended.”.*

9 (b) *AMENDMENT TO TABLE OF CONTENTS.—The table*  
 10 *of contents set forth in section 1(b) of the Congressional*  
 11 *Budget and Impoundment Control Act of 1974 is amended*  
 12 *by adding after the item relating to section 313 the follow-*  
 13 *ing new item:*

*“Sec. 315. Consideration of two year appropriations bills.”.*

14 **SEC. 10. REPORT ON TWO YEAR FISCAL PERIOD.**

15 *Not later than 180 days after the date of enactment*  
 16 *of this Act, the Director of OMB shall—*

17 (1) *determine the impact and feasibility of*  
 18 *changing the definition of a fiscal year and the budg-*  
 19 *et process based on that definition to a 2-year fiscal*  
 20 *period with a 2-year budget process based on the 2-*  
 21 *year period; and*

22 (2) *report the findings of the study to the Com-*  
 23 *mittees on the Budget of the House of Representatives*  
 24 *and the Senate.*

1 **SEC. 11. EFFECTIVE DATE.**

2       (a) *IN GENERAL.*—*Except as provided in sections 8*  
3 *and 10 and subsection (b), this Act and the amendments*  
4 *made by this Act shall take effect on January 1, 1999, and*  
5 *shall apply to budget resolutions and appropriations for the*  
6 *biennium beginning with fiscal year 2000.*

7       (b) *AUTHORIZATIONS FOR THE BIENNIUM.*—*For pur-*  
8 *poses of authorizations for the biennium beginning with fis-*  
9 *cal year 2000, the provisions of this Act and the amend-*  
10 *ments made by this Act relating to 2-year authorizations*  
11 *shall take effect January 1, 1998.*