

## Calendar No. 326

105TH CONGRESS }  
2d Session }

SENATE

{ REPORT  
{ 105-168

---

---

MAKING EMERGENCY SUPPLEMENTAL APPROPRIATIONS FOR RECOVERY FROM NATURAL DISASTERS, AND FOR OVERSEAS PEACEKEEPING EFFORTS, FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 1998, AND FOR OTHER PURPOSES

---

MARCH 17, 1998.—Ordered to be printed

---

Mr. STEVENS, from the Committee on Appropriations,  
submitted the following

### REPORT

[To accompany S. 1768]

The Committee on Appropriations reports the bill (S. 1768) making emergency supplemental appropriations for recovery from natural disasters, for overseas peacekeeping efforts, for the fiscal year ending September 30, 1998, and for other purposes, reports favorably thereon and recommends that the bill do pass.

The accompanying bill addresses the President's supplemental requests contained in the 1999 budget appendix transmitted on February 8, 1998 (H. Doc. 105-177, volume II), budget estimate No. 2, transmitted on February 20, 1998 (H. Doc. 105-216), and budget estimate No. 3, transmitted on March 3, 1998 (H. Doc. 105-220), and budget estimate No. 4, transmitted on March 9, 1998 (H. Doc. 105-228). In addition, the Committee addresses the special message submitted on February 20, 1998 (H. Doc. 105-215).

The Committee has taken the unusual step of recommending an original Senate supplemental bill in order to expedite Senate consideration. Supplemental funding, as requested by the President, is required to address unanticipated changes in requirements and to meet unbudgeted overseas peacekeeping efforts.

TITLE I—EMERGENCY SUPPLEMENTAL APPROPRIATIONS  
FOR RECOVERY FROM NATURAL DISASTERS, FOR OVER-  
SEAS PEACEKEEPING EFFORTS, AND FOR OTHER PUR-  
POSES

CHAPTER 1

SUBCOMMITTEE ON AGRICULTURE, RURAL  
DEVELOPMENT, AND RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

DEPARTMENTAL ADMINISTRATION

1998 appropriation to date .....	\$27,231,000
1998 supplemental estimate .....	4,800,000
Committee recommendation .....	2,000,000

The Committee recommends an additional \$2,000,000 to allow the Department to continue to resolve civil rights cases and complaints. Additional funding requested by the administration to enhance the Department's outreach and conflict resolution activities and to establish an advisory committee to the Secretary on civil rights will be considered by the Committee during the fiscal year 1999 appropriations process.

OFFICE OF THE GENERAL COUNSEL

1998 appropriation to date .....	\$28,524,000
1998 supplemental estimate .....	235,000
Committee recommendation .....	235,000

The Committee recommends an additional \$235,000, the same amount as requested by the administration, to fund additional staff for the Office's new Civil Rights Division.

FARM SERVICE AGENCY

AGRICULTURAL CREDIT INSURANCE FUND PROGRAM ACCOUNT

Loan subsidies	Fiscal year 1998—		
	Appropriation	Supplemental estimate	Committee recommendation
Emergency insured .....		<sup>1</sup> \$21,000,000	\$21,000,000
Farm ownership:			
Direct .....	\$5,940,000	5,144,000	2,608,000
Guaranteed .....	15,440,000	966,197	966,197
Farm operating: Direct .....	32,224,000	626,000	3,162,000

<sup>1</sup> Includes contingency of \$15,000,000.

The Committee recommends \$21,000,000 to support an estimated \$87,000,000 in emergency disaster loans to provide assistance to

farmers and ranchers for farmland, livestock, and crops damaged due to the ice storms, tornadoes, flooding, and other natural disasters. The entire amount provided is designated by Congress as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

The Committee also recommends \$2,608,000 to support an estimated \$20,000,000 in additional direct farm ownership loans, \$966,197 to support an estimated \$25,000,000 in additional guaranteed farm ownership loans, and \$3,162,000 to support an estimated \$48,000,000 in additional direct farm operating loans. Loan funds shall be provided to States following an adjustment to reflect pending loan applications and distributed on a proportionate basis by subaccount. The Committee also recommends the reallocation of guaranteed subsidized operating loan funds to better utilize remaining program levels among the States.

#### EMERGENCY CONSERVATION PROGRAM

1998 appropriation to date .....	.....
1998 supplemental estimate .....	<sup>1</sup> \$20,000,000
Committee recommendation .....	<sup>2</sup> 64,480,000

<sup>1</sup> Contingent amount.

<sup>2</sup> Includes \$4,480,000 for maple producers.

The Committee recommends \$60,000,000 for the Emergency Conservation Program to provide cost-sharing assistance to farmers and ranchers for farmland damaged by ice storms, tornadoes, flooding, and other natural disasters. These funds will assist with farmland restoration, cleaning up debris, mending fences, and restoring conservation structures (including some cover crops).

In addition, the Committee recommends \$4,480,000 to provide cost-sharing assistance to maple producers to replace taps and tubing damaged by ice storms.

The amounts provided are designated by Congress as emergency requirements pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

#### COMMODITY CREDIT CORPORATION FUND

##### DAIRY AND LIVESTOCK DISASTER ASSISTANCE PROGRAM

1998 appropriation to date .....	.....
1998 supplemental estimate .....	\$4,000,000
Committee recommendation .....	4,000,000

The Committee recommends \$4,000,000 to provide assistance to farmers and ranchers who lost milk production or cattle as a result of ice storms, tornadoes, flooding, and other natural disasters. The Committee understands the Secretary will implement the Livestock Indemnity Program as established in Public Law 105-18.

The entire amount provided is designated by Congress as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

NATURAL RESOURCES CONSERVATION SERVICE  
WATERSHED AND FLOOD PREVENTION OPERATIONS

1998 appropriation to date .....	\$101,036,000
1998 supplemental estimate .....	<sup>1</sup> 40,000,000
Committee recommendation .....	50,000,000

<sup>1</sup> Includes contingency of \$35,000,000.

The Committee recommends an additional \$50,000,000 for watershed and flood prevention operations to reduce hazards to life and property in watersheds damaged by ice storms, tornadoes, flooding, and other natural disasters. Emergency work may include opening dangerously restricted channels and waterways, repairing diversions and levees, and erosion control on denuded, steep slopes, as well as the purchase of floodplain easements.

The entire amount provided is designated by Congress as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FOOD STAMP PROGRAM

The Committee recommends language requested by the administration to clarify that funds provided for fiscal year 1998 for Food Stamp Program employment and training activities are to remain available until expended.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

FOOD AND DRUG ADMINISTRATION

SALARIES AND EXPENSES

The Committee recommends bill language to increase the amount of prescription drug user fees that the Food and Drug Administration can collect and use for authorized purposes in fiscal year 1998 from \$91,204,000 to \$117,122,000, the full level authorized to be collected for fiscal year 1998 by the Food and Drug Administration Modernization Act of 1997 (Public Law 105-115).

CHAPTER 2

SUBCOMMITTEE ON DEFENSE

DEPARTMENT OF DEFENSE

The Department of Defense has requested a total of \$2,004,047,000 within the jurisdiction of the Defense Subcommittee in new budget authority, to fund the incremental costs of contingency operations in Bosnia and Southwest Asia and to fund repairs resulting from natural disasters.

The administration's request has designated the bulk of these funds as emergency requirements. There is an additional \$50,000,000 in contingent emergency funding requested to support disaster repairs resulting from the El Niño storms and other natural disasters.

This chapter will initially address the funding requirements for contingency operations in Bosnia and Southwest Asia. The portion

of the request for natural disaster damage repairs follows under a separate heading.

A summary of the Department's request and the Committee's recommendations are detailed within the following table:

	Supplemental request	Committee recommendation	Change
<b>Military personnel:</b>			
Army .....	\$184,000,000	\$184,000,000	.....
Navy .....	22,300,000	22,300,000	.....
Marine Corps .....	5,100,000	5,100,000	.....
Air Force .....	10,900,000	10,900,000	.....
Navy Reserve .....	4,100,000	4,100,000	.....
Subtotal .....	226,400,000	226,400,000	.....
<b>Operations and maintenance:</b>			
Overseas contingency operations transfer fund .....	1,621,900,000	1,556,000,000	-\$65,900,000
Army .....	1,886,000	1,886,000	.....
Navy .....	48,100,000	33,272,000	- 14,828,000
Air Force .....	27,400,000	21,509,000	- 5,891,000
Defense-wide .....	1,390,000	1,390,000	.....
Contingent emergency .....	(50,000,000)	(44,000,000)	(- 6,000,000)
Army Reserve .....	650,000	650,000	.....
Air Force Reserve .....	229,000	229,000	.....
Army National Guard .....	175,000	175,000	.....
Subtotal .....	1,701,730,000	1,615,111,000	- 86,619,000
<b>Revolving and management funds:</b>			
Navy working capital fund .....	23,017,000	23,017,000	.....
Defense-wide working capital fund .....	1,000,000	1,000,000	.....
Subtotal .....	24,017,000	24,017,000	.....
<b>Defense Health Program: Operation and maintenance</b> .....			
	1,900,000	1,900,000	.....
Subtotal .....	1,900,000	1,900,000	.....
<b>Total:</b>			
Emergency .....	1,954,047,000	1,883,328,000	- 70,719,000
Contingent emergency .....	(50,000,000)	(44,000,000)	(- 6,000,000)
Grand total .....	2,004,047,000	1,911,428,000	- 92,619,000

#### MILITARY PERSONNEL

*Military personnel retention.*—The Committee is troubled by the indefinite nature of the peacekeeping operations in Bosnia and Southwest Asia. The respective armed services, concerned with the effects of these ongoing missions on combat readiness, rates of retention, and quality of life, have implemented disparate policies for controlling the length of such deployments.

The Committee is acutely concerned that this diversion of forces from preparation for warfighting missions, in pursuit of no discernible military objective, has not only eroded combat readiness, but

has led many service members to question the value of continued service. Not later than 30 days after the date of enactment of this act, the Secretary of Defense shall submit to the Appropriations Committees a report on military personnel retention. The report shall address the retention rates for all officers and enlisted personnel deployed to either Bosnia, Macedonia, or Southwest Asia in support of Operations Northern Watch, Southern Watch, Intrinsic Action, IFOR, and SFOR. The report further shall identify the retention rates for pilots deployed in support of the operations described above. Finally, the retention rates reported shall be compared to those of the overall force.

#### MILITARY PERSONNEL, ARMY

1998 appropriation to date .....	\$20,452,057,000
1998 supplemental estimate .....	184,000,000
Committee recommendation .....	184,000,000

The Committee recommends appropriations of \$184,000,000 for military personnel, Army to fund pay and allowances in support of operations in Bosnia and Southwest Asia. The following table summarizes the military personnel funding requirements for the Army:

Category	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia .....	\$111,500,000	\$111,500,000	.....
Operations in support of Southwest Asia .....	72,500,000	72,500,000	.....
Grand total .....	184,000,000	184,000,000	.....

#### MILITARY PERSONNEL, NAVY

1998 appropriation to date .....	\$16,493,518,000
1998 supplemental estimate .....	22,300,000
Committee recommendation .....	22,300,000

The Committee recommends appropriations of \$22,300,000 for military personnel, Navy to fund pay and allowances in support of operations in Bosnia and Southwest Asia. The following table summarizes the military personnel funding requirements for the Navy:

Category	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia .....	\$2,400,000	\$2,400,000	.....
Operations in support of Southwest Asia .....	19,900,000	19,900,000	.....
Grand total .....	22,300,000	22,300,000	.....

#### MILITARY PERSONNEL, MARINE CORPS

1998 appropriation to date .....	\$6,137,899,000
1998 supplemental estimate .....	5,100,000
Committee recommendation .....	5,100,000

The Committee recommends appropriations of \$5,100,000 for military personnel, Marine Corps to fund pay and allowances in support of operations in Bosnia and Southwest Asia. The following

table summarizes the military personnel funding requirements for the Marine Corps:

Category	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia .....	\$1,400,000	\$1,400,000	.....
Operations in support of Southwest Asia .....	3,700,000	3,700,000	.....
Grand total .....	5,100,000	5,100,000	.....

#### MILITARY PERSONNEL, AIR FORCE

1998 appropriation to date .....	\$17,102,120,000
1998 supplemental estimate .....	10,900,000
Committee recommendation .....	10,900,000

The Committee recommends appropriations of \$10,900,000 for military personnel, Air Force to fund pay and allowances associated with operations in Southwest Asia. The following table summarizes the military personnel funding requirements for the Air Force:

Category	Supplemental request	Committee recommendation	Change
Operations in support of Southwest Asia .....	\$10,900,000	\$10,900,000	.....

#### RESERVE PERSONNEL, NAVY

1998 appropriation to date .....	\$1,376,601,000
1998 supplemental estimate .....	4,100,000
Committee recommendation .....	4,100,000

The Committee recommends appropriations of \$4,100,000 for Reserve personnel, Navy to fund pay and allowances associated with operations in Bosnia and Southwest Asia. The following table summarizes the Reserve personnel funding requirements for the Navy:

Category	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia .....	\$2,100,000	\$2,100,000	.....
Operations in support of Southwest Asia .....	2,000,000	2,000,000	.....
Grand total .....	4,100,000	4,100,000	.....

#### OVERSEAS CONTINGENCY OPERATIONS TRANSFER FUND

1998 appropriation to date .....	\$1,884,000,000
1998 supplemental estimate .....	1,621,900,000
Committee recommendation .....	1,556,000,000

The administration has requested emergency supplemental appropriations of \$1,621,900,000 for the overseas contingency operations transfer fund. This total includes \$1,188,800,000 for operations and maintenance requirements in Southwest Asia, \$383,100,000 for operations and maintenance requirements in Bosnia, and \$50,000,000 for drawdown recovery costs in Southwest Asia.

The following table summarizes adjustments to the fiscal year 1998 supplemental request for the transfer fund.

OVERSEAS CONTINGENCY OPERATIONS TRANSFER FUND

Account	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia .....	\$383,100,000	\$367,200,000	-\$15,900,000
Operations in support of Southwest Asia .....	1,188,800,000	1,188,800,000	.....
Drawdown .....	50,000,000	.....	- 50,000,000
Grand total .....	1,621,900,000	1,556,000,000	- 65,900,000

ADJUSTMENTS

The Committee recommends only \$26,100,000 of the original \$42,000,000 requested for infrastructure upgrades for Bosnia. While many of these upgrades have merit, they suggest an increasing hardening of temporary facilities. Funding the construction of long-term, semipermanent facilities represents a significant change in the policy of stationing forces in Bosnia on a temporary basis, and the Committee notes that an emergency supplemental request is not the appropriate vehicle to address such a significant policy change. The Committee does, however, recognize the importance of improving the housing conditions for the U.S. forces participating in this mission and agrees to fund the \$18,700,000 requested for soldier housing, \$3,200,000 for safety improvements, \$2,100,000 for MWR and \$2,100,000 for soldier support needs.

The Committee views as inappropriate the requirement for \$50,000,000 to pay for transportation of other nations' personnel or equipment as part of the military buildup in Southwest Asia. Therefore, pending the resolution of discussions with coalition partners and allies regarding cash or assistance-in-kind contributions in support of the increased OPTEMPO in Southwest Asia, the Committee does not provide any funds for this purpose.

*Use of emergency funds for infrastructure projects.*—The Committee directs that funds provided to the overseas contingency transfer fund may not be used to construct, modify, repair or refurbish any facility or project where the costs exceed \$2,000,000. Funds for such military construction projects in the Southwest Asia or Bosnia theater of operations shall be requested by the Department of Defense and approved by both the authorizing and Appropriations Committee through the usual authorization and appropriation process.

OPERATION AND MAINTENANCE

NATURAL DISASTER REPAIRS

As part of this emergency supplemental appropriation request, the administration has included requirements from several weather-related disasters, from the ice storms in the Northeast to the ongoing flooding in the Western States. These estimates total \$172,900,000 and this total includes a contingent emergency amount of \$50,000,000.

The total funding requested for damages incurred by Typhoon Paka is \$120,786,000. This amount includes \$17,100,000, as addressed in the military construction chapter, for family housing repairs.

In addition, the Committee understands that the Beckley, WV, Military Entrance Processing Station [MEPS] recently suffered significant damage from severe weather. The Committee strongly urges that adequate funds be provided to defray the costs to provide a temporary facility, purchase equipment and supplies destroyed, and eventually relocate into a permanent facility, allowing for a seamless transition to eventual full operations.

The Committee also strongly urges that adequate funds be provided to defray costs incurred for military airlift flights necessary to respond to public utility damage and repair in Maine as a result of ice storms in the Northeast.

The Committee has determined that a portion of these requirements, along with some of the El Niño damage repair estimates, are more appropriately funded in the military construction and family housing accounts. These amounts are delineated in the specific service and department accounts that follow.

#### ARMY AIR BATTLE CAPTAIN PROGRAM

The Committee is concerned that the Department has not complied with the directive included in the fiscal year 1998 conference report to continue the Air Battle Captain Program, including the recruitment and acceptance of new students for which funding was provided. The Committee strongly restates that the Army should continue to fund this successful program and directs that such funding shall be provided expeditiously, or no later than April 15, 1998.

#### SOFTWARE ACQUISITION

The Committee is interested in ensuring the Government's continued access to the full benefits of computer technology and the internet in a budget-conscious environment. The Committee commends the Defense Logistics Agency for its innovative and cost-savings per user-fee procurement structure which has cut computer software procurement, installation, maintenance, and upgrade costs by over 50 percent, while at the same time improving the security, efficiency, compatibility, and flexibility of the Department's vital information technology infrastructure. The Committee believes that such effective models for cutting costs while increasing outputs are to be strongly encouraged in the Department and the Government at-large.

The Committee understands that the Navy's Fleet Industrial Supply Center Norfolk-Detachment Philadelphia/DLA-HQ is attempting to expand this new software procurement model to other parts of the Department, as well as other government agencies. The Committee commends FISC Norfolk and DLA for their innovative cost-savings procurement practices, and requests that the Department's future procurement software and software support be conducted with vendors having proven experience, and demonstrated cost-effectiveness, in working with Federal agencies to

streamline and automate the software acquisition and support process within a per user-fee structure.

#### OPERATION AND MAINTENANCE, ARMY

1998 appropriation to date .....	\$16,754,306,000
1998 supplemental estimate .....	1,886,000
Committee recommendation .....	1,886,000

#### OPERATION AND MAINTENANCE, NAVY

1998 appropriation to date .....	\$21,617,766,000
1998 supplemental estimate .....	48,100,000
Committee recommendation .....	33,272,000

The Committee recommends that \$14,828,000 of the requested amount be provided in the "Military construction, Navy" appropriation for repairs that exceed the limitation for operation and maintenance funded projects.

#### OPERATION AND MAINTENANCE, AIR FORCE

1998 appropriation to date .....	\$18,492,883,000
1998 supplemental estimate .....	27,400,000
Committee recommendation .....	21,509,000

The Committee recommends that \$5,891,000 of the requested amount be provided in the "Military construction, Air Force" appropriation for repairs that exceed the limitation for operation and maintenance funded projects.

#### OPERATION AND MAINTENANCE, DEFENSE-WIDE

1998 appropriation to date .....	\$10,369,740,000
1998 supplemental estimate .....	51,390,000
Committee recommendation .....	45,390,000

The Committee recommends \$1,390,000 be provided as requested for repairs on the DODD's school in Guam and further recommends that \$6,000,000 of the requested amount be provided in selected military construction and family housing appropriation accounts for repairs that exceed the limitation for operation and maintenance funded projects. These are further explained in the military construction chapter.

#### OPERATION AND MAINTENANCE, ARMY RESERVE

1998 appropriation to date .....	\$1,207,891,000
1998 supplemental estimate .....	650,000
Committee recommendation .....	650,000

The Committee recommends \$650,000 be provided for operation and maintenance, Army Reserve to fund repairs associated with damage resulting from Typhoon Paka.

#### OPERATION AND MAINTENANCE, AIR FORCE RESERVE

1998 appropriation to date .....	\$1,632,030,000
1998 supplemental estimate .....	229,000
Committee recommendation .....	229,000

The Committee recommends \$229,000 be provided for operation and maintenance, Air Force Reserve to replace supplies and equipment damaged or lost during Typhoon Paka.

#### OPERATION AND MAINTENANCE, ARMY NATIONAL GUARD

1998 appropriation to date .....	\$2,419,632,000
1998 supplemental estimate .....	175,000
Committee recommendation .....	175,000

The Committee recommends \$175,000 be provided for operation and maintenance, Army National Guard to repair damages to armories and cover the use of emergency generators associated with ice storms in the Northeastern United States.

#### REVOLVING AND MANAGEMENT FUNDS

##### NAVY WORKING CAPITAL FUND

1998 appropriation to date .....	
1998 supplemental estimate .....	\$23,017,000
Committee recommendation .....	23,017,000

##### DEFENSE-WIDE WORKING CAPITAL FUND

1998 appropriation to date .....	\$971,952,000
1998 supplemental estimate .....	1,000,000
Committee recommendation .....	1,000,000

#### OTHER DEPARTMENT OF DEFENSE PROGRAMS

##### DEFENSE HEALTH PROGRAM

1998 appropriation to date .....	\$10,369,075,000
1998 supplemental estimate .....	1,900,000
Committee recommendation .....	1,900,000

Although the Committee notes that there currently exists no requirement for additional emergency funding in the Defense Health Program, the Committee agrees to include transfer authority in the "Overseas contingency operations transfer" account to ensure that any emergent requirements can be met in a timely manner. The Deputy Secretary of Defense shall provide written notification to the House and Senate Appropriations Committees prior to any transfer of funds to the Defense Health Program.

#### GENERAL PROVISIONS, CHAPTER 2

SEC. 201. *Overseas humanitarian, disaster, and civic aid.*—The Committee includes a provision which provides funding for emergency response activities of the American Red Cross in support of military personnel and disaster relief requirements.

SEC. 202. *Yakima Training Center.*—The Committee has included a provision related to the northern expansion area of the Yakima Training Center, WA.

SEC. 203. *Burden-sharing.*—The Committee includes a provision which requests that the administration seek greater support for the common defense in Southwest Asia.

SEC. 204. *Reprogramming FY 98–8 PA.*—The Committee has included a general provision transferring \$40,000,000 from the oper-

ation and maintenance budget activity of the “Chemical agents and munition destruction, defense” account to the “Operation and maintenance, defense-wide” account in lieu of a reprogramming request initiated by the Defense Department. Last year, the Congress inadvertently reduced funding for the Office of the Secretary of Defense by \$40,000,000 more than anticipated. The statement of the managers accompanying the conference report is clear in its tables and narrative that \$72,000,000 was provided for civil military programs under a specific subactivity group. To preclude any further possible misunderstanding on this matter, the Committee recommendation restores \$40,000,000 to the appropriation in which both of these activities are funded.

CHAPTER 3

SUBCOMMITTEE ON ENERGY AND WATER DEVELOPMENT

DEPARTMENT OF DEFENSE—CIVIL

DEPARTMENT OF THE ARMY

CORPS OF ENGINEERS—CIVIL

CONSTRUCTION, GENERAL

1998 appropriation to date .....	\$1,473,373,000
1998 supplemental estimate .....	
Committee recommendation .....	33,000,000

The Committee has recommended an appropriation of \$33,000,000 for the Corps of Engineers to undertake emergency levee and waterway repairs at Elba and Geneva, AL; and emergency repairs to the Archusa Dam in Mississippi.

OPERATION AND MAINTENANCE, GENERAL

1998 appropriation to date .....	\$1,740,025,000
1998 supplemental estimate .....	30,000,000
Committee recommendation .....	30,000,000

The Committee has recommended an additional \$30,000,000 for operation and maintenance activities of the Corps of Engineers. The additional funds are provided to complete repairs of damages caused by recent flooding and wave action due to El Niño storms in California, the Pacific Northwest, Southeast, and along the North Atlantic coast to navigation channels and harbors, reservoir facilities, and flood channels.

FLOOD CONTROL AND COASTAL EMERGENCIES

In the fiscal year 1997 supplemental appropriation bill, the Committee allowed the Corps of Engineers to use up to \$600,000 to mitigate the threat of damage to the Ramsey County rural sewer system in North Dakota resulting from flooding at Devils Lake, ND. The Committee understands that the original cost estimates of this project were below the cost of designing and implementing measures needed to mitigate these damages. Therefore, the Committee encourages the Corps of Engineers to use up to an additional \$250,000 from funds available in the “Flood control and

coastal emergencies” account to complete measures to mitigate damages to the Ramsey County rural sewer system.

DEPARTMENT OF THE INTERIOR

BUREAU OF RECLAMATION

WATER AND RELATED RESOURCES

1998 appropriation to date .....	\$694,348,000
1998 supplemental estimate .....	2,340,000
Committee recommendation .....	

The Committee recommends that the Bureau of Reclamation reprioritize work scheduled for the current year and use existing funds to accomplish critical activities resulting from recent storms.

DEPARTMENT OF ENERGY

ATOMIC ENERGY DEFENSE ACTIVITIES

WEAPONS ACTIVITIES

1998 appropriation to date .....	\$4,146,692,000
1998 supplemental estimate .....	
Committee recommendation .....	4,000,000

The Committee has provided \$4,000,000 for the development and demonstration of dielectric wall accelerator technology for remote explosive detonation, radiography, and fusion applications. The full amount is offset by a reduction in other defense activities.

DEPARTMENTAL ADMINISTRATION

1998 appropriation to date .....	\$218,747,000
1998 supplemental estimate .....	5,408,000
Committee recommendation .....	5,408,000

Authority is provided for the Department of Energy to spend an additional \$5,408,000 derived from funds collected pursuant to the Foreign Research Reactor Spent Fuel Program for the management of spent nuclear fuel elements at the Savannah River site.

DEFENSE ENVIRONMENTAL RESTORATION AND WASTE MANAGEMENT

The Committee is aware of unobligated balances within the Department of Energy’s defense environmental management accounts estimated at \$900,000,000. The Committee approves the reprogramming of \$15,000,000 of those unobligated balances to accelerate the removal of waste stored in underground, single-shelled tanks at the Hanford Reservation and will expeditiously review requests for additional reprogrammings should the Department identify additional requirements.

GENERAL PROVISION, CHAPTER 3

SEC. 301. *Retraining costs.*—An exemption to current law is provided to enable the Secretary of Energy to pay retraining costs, estimated to be less than \$80,000, associated with the closure of the Pinellas Plant site.

CHAPTER 4

SUBCOMMITTEE ON INTERIOR AND RELATED AGENCIES

The Committee understands that the estimates which form the basis for many of these appropriations are based on preliminary damage determinations. Refinements and re-estimates, possibly resulting in allocations different from preliminary projections, may be necessary. The Committee expects funds to be provided consistent with established priorities. Before proceeding with final allocations to the field, the Committee expects the agencies to provide a report that identifies all of the projects considered for funding, including any changes from earlier estimates.

DEPARTMENT OF THE INTERIOR

U.S. FISH AND WILDLIFE SERVICE

CONSTRUCTION

1998 appropriation to date .....	\$45,006,000
1998 supplemental estimate .....	28,688,000
Committee recommendation .....	28,938,000

The Committee recommends \$28,938,000 for construction instead of \$28,688,000 as proposed by the administration. Of these funds, \$3,938,000 are for repairs to the property and structures of the Guam National Wildlife Refuge that are necessary as a result of Typhoon Paka; \$17,184,000 are for repairs in California, Nevada, and Washington that are necessary as a result of El Niño-related storms; and \$7,816,000 are for repairs in the Northeast and Southeast that are necessary as a result of winter ice storms, floods, tornadoes, and other natural disasters. These funds will be used for debris cleanup, recreation facility restoration, demolition of buildings left unsafe by storms, habitat restoration, and road repair. The entire amount is designated as an emergency requirement.

NATIONAL PARK SERVICE

CONSTRUCTION

1998 appropriation to date .....	\$214,901,000
1998 supplemental estimate .....	8,500,000
Committee recommendation .....	8,500,000

The Committee recommends \$8,500,000 for construction, as proposed by the administration, to repair damage to national park property and structures caused by the January 1998 ice storms in the Northeast, El Niño-related storms in California, tornadoes in Florida, and other natural disasters. These funds will be used for debris cleanup, recreation facility rehabilitation, road repair, and to repair utilities, communications systems, and beach erosion. The entire amount is designated as an emergency requirement.

U.S. GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

1998 appropriation to date .....	\$759,160,000
1998 supplemental estimate .....	1,000,000
Committee recommendation .....	1,000,000

The Committee recommends an amount of \$1,000,000 for surveys, investigations, and research of the U.S. Geological Survey as proposed by the administration. Funds will be used for the repair of facilities and monitoring equipment and for other emergency-related activities required by the Survey as the result of recent natural disasters. The entire amount is designated as an emergency requirement.

MINERALS MANAGEMENT SERVICE

ROYALTY AND OFFSHORE MINERALS MANAGEMENT

1998 appropriation to date .....	\$137,521,000
1998 supplemental estimate .....	6,675,000
Committee recommendation .....	6,675,000

The Committee recommends \$6,675,000 for royalty and offshore minerals management as proposed by the administration to enable the Service to meet increased workload and information demands stemming from higher than anticipated Outer Continental Shelf oil and gas leasing activity in the central and western Gulf of Mexico. These funds are to be derived from increased receipts related to Outer Continental Shelf activities.

The Committee is aware of the success of the past four lease sales in the Gulf of Mexico, and understands that since enactment of the Deep Water Royalty Relief Act, revenues from lease sales in the deep water have been more than \$1,200,000,000 in excess of estimates. Furthermore, the Committee expects that existing financial terms be maintained for lease sales in the remaining incentive period, including minimum bids and royalty rates.

OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT

ABANDONED MINE RECLAMATION FUND

(TRANSFER OF FUNDS)

1998 appropriation to date .....	\$177,624,000
1998 supplemental estimate .....	(3,163,000)
Committee recommendation .....	(3,163,000)

The Committee recommends the transfer of \$3,163,000 to the "Abandoned mine reclamation fund" account from the "Regulation and technology" account as proposed by the administration. The transfer will enable the Office of Surface Mining Reclamation and Enforcement to present the resources associated with its various activities more accurately in the context of its new budget structure.

BUREAU OF INDIAN AFFAIRS  
OPERATION OF INDIAN PROGRAMS

1998 appropriation to date .....	\$1,528,588,000
1998 supplemental estimate .....	1,050,000
Committee recommendation .....	1,050,000

The Committee recommends \$1,050,000 for operation of Indian programs as proposed by the administration for document collection to support the Government's defense of *Elouise Pepion Cobell et al v. Bruce Babbitt et al*, a lawsuit filed on behalf of holders of individual Indian money [IIM] accounts.

CONSTRUCTION

Polychlorinated biphenyls [PCBs] were detected in old electrical equipment in BIA school facilities on the Standing Rock Reservation, which straddles North Dakota and South Dakota. The Committee understands that the Bureau has begun decontaminating the affected facilities and replacing fixtures and ballasts using funds previously appropriated. The Committee expects the Bureau to complete the work, consistent with Environmental Protection Agency protocols, and to report to the Committee on the progress of PCB cleanup efforts no later than May 15, 1998.

OFFICE OF SPECIAL TRUSTEE FOR AMERICAN INDIANS  
FEDERAL TRUST PROGRAMS

1998 appropriation to date .....	\$33,907,000
1998 supplemental estimate .....	4,650,000
Committee recommendation .....	4,650,000

The Committee recommends \$4,650,000 for Federal trust programs as proposed by the administration for document collection to support the Government's defense of *Elouise Pepion Cobell et al v. Bruce Babbitt et al*, a lawsuit filed on behalf of holders of individual Indian money [IIM] accounts.

DEPARTMENT OF AGRICULTURE  
FOREST SERVICE  
STATE AND PRIVATE FORESTRY

1998 appropriation to date .....	\$161,237,000
1998 supplemental estimate .....	48,000,000
Committee recommendation .....	48,000,000

The Committee recommends \$48,000,000 for State and private forestry as proposed by the administration. These funds will assist in disaster relief efforts and management of forest resources on State, local government, and private lands affected by the January 1998 ice storms in the Northeast. Activities funded would include cleanup and replacement of trees, trail and road clearing, maple sugar operation assistance, and technical assistance to assess damage and develop recovery and stewardship plans. Cost-sharing assistance will also be provided through the Stewardship Incentives Program to nonindustrial, private landowners. The entire amount is designated as an emergency requirement.

The Committee understands that under normal circumstances, funds provided for State and private forestry are subject to various cost sharing requirements according to the individual program to which the funds are allocated. In most cases, the Forest Service has the statutory or administrative authority to waive or reduce these cost sharing requirements if warranted. In view of the nature of the disasters addressed under this appropriation, the Committee expects the Forest Service not to apply cost sharing requirements that are any more stringent than those that are normally associated with the individual programs. Matching fund policies should be applied in a manner that leverages available resources to the maximum extent possible, while ensuring that emergency funds are available to the most needy communities.

Similarly, the Committee understands that under normal circumstances funds provided for the Stewardship Incentives Program are for land owners with 1,000 acres or less of forested lands. The Forest Service, however, has the authority to waive this limitation. In view of the nature of the disasters addressed under this appropriation, the Committee urges the Forest Service to consider using its waiver authority, if warranted, to provide funds to land owners up to the statutory limitation for ownerships with 5,000 acres or less of forested land.

NATIONAL FOREST SYSTEM

1998 appropriation to date .....	\$1,348,377,000
1998 supplemental estimate .....	10,000,000
Committee recommendation .....	10,000,000

As proposed by the administration, the Committee recommends \$10,000,000 for the National Forest System in response to the January 1998 ice storms in the Northeast, and the October 1997 blow-down on the Routt National Forest that damaged 20,000 acres of timber and recreation lands. These funds would support trail and recreation area cleanup on national forests damaged by these and other natural disasters. The entire amount is designated as an emergency requirement.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

INDIAN HEALTH SERVICE

INDIAN HEALTH SERVICES

1998 appropriation to date .....	\$1,841,074,000
1998 supplemental estimate .....	.....
Committee recommendation .....	100,000

The Committee recommends \$100,000 for immediate response to the rise in suicide attempts in the past year by young people on the Standing Rock Reservation, which straddles North Dakota and South Dakota. The funding would go toward placing trained professionals on the reservation to counsel young people and their families.

GENERAL PROVISIONS, CHAPTER 4

SEC. 401. *Trappers Loop connector Road.*—Provides that actions related to construction of the Trappers Loop connector Road that

are undertaken by agencies or entities other than the Forest Service are deemed to be nondiscretionary actions authorized and directed by Congress under title III, section 304(e)(3) of the Omnibus Parks and Public Lands Management Act of 1996. The Trappers Loop Road is being constructed as part of preparations for the 2002 Winter Olympics.

The Committee understands that the Department of Agriculture feels this provision will enable State and local entities cooperating with the Forest Service to participate in the design and construction of the Trappers Loop Road. Nothing in this provision expands the size or scope of the road or other phase I activities for which congressional direction was provided in the 1996 Omnibus Parks Act. The provisions will, however, facilitate completion of the road in a timely and cost-effective manner. The Committee further understands that the cost of road design may be greater than originally anticipated. The Committee hopes that this language will enable entities other than the Forest Service to provide any additional resources that may be required for design. Should additional Forest Service funds be required above the reprogramming thresholds, the Committee will consider a reprogramming request.

SEC. 402. *City of Boulder, CO, easement.*—Establishes that an easement agreed to by the Forest Service and the city of Boulder, CO, for the relocation of a municipal water supply pipeline shall not diminish any rights held by the city for the replacement of such pipeline within the existing easement.

SEC. 403. *Transfer of excess property to Indian tribes.*—Extends authority provided to the Bureau of Indian Affairs by section 656 of Public Law 104-208, the fiscal year 1997 omnibus appropriations bill. That authority lapsed at the end of the 1997 fiscal year; this section extends the authority indefinitely. Without this authority, 110 houses that the Air Force must dispose of soon, and that the tribes in North and South Dakota need, will be destroyed instead of being used on Indian reservations. Given the severe housing and public health problems on reservations in the Dakotas, the Committee believes that extension of this authorization is warranted.

Sec. 404. *Petroglyph National Monument.*—Provides for negotiations between the Secretary of the Interior and the city of Albuquerque regarding the management of stormwater runoff and drainage within the Petroglyph National Monument. The provision also amends the Petroglyph National Monument Establishment Act of 1990 to make a boundary adjustment that will facilitate construction of a transportation corridor, and to make certain changes in the Secretary of the Interior's land acquisition authority.

SEC. 405. *Transportation system moratorium.*—This section addresses the recently proposed moratorium on the construction of new roads in roadless areas purposed by the Chief of the Forest Service earlier this year. Subsection 405(a)(1) provides that, when the moratorium is finalized, the Chief retains the sole discretion to exempt from the moratorium any project previously scheduled for initiation or completion in fiscal year 1998 or fiscal year 1999. However, subsection 405(a)(2) makes it clear that any such exempted projects must comply with all applicable laws and regulations and must be subject to administrative appeals and judicial review.

Subsection 405(b)(1) encourages the Chief, to the maximum extent practicable, to prepare and authorize substitute projects for those that are held up by the moratorium. Further, under subsection 405(b)(2), the Chief is obligated to make up the difference between previously expected county payments, and those that actually occur if they are lower as a consequence of halted or delayed projects. After determining and reporting to the Committees on Appropriations of the House and the Senate on the amount and source of any funds needed to pay the counties, the Chief shall make payments to the counties first from the \$2,000,000 appropriated for that purpose in this chapter, and then, if necessary, from any funds appropriated to the Forest Service in fiscal year 1998 or fiscal year 1999 that are not specifically earmarked for another purpose.

Subsection 405(c) directs the Chief to conduct three important studies during the moratorium. These studies are: (1) study of whether standards and guidelines in existing forest plans encourage entry into roadless areas; (2) the completion of an inventory of the road system and maintenance needs within the National Forest System; and (3) a comprehensive and detailed analysis of the economic and social effects of the moratorium. These studies will be essential to providing information necessary to the Administration and the Congress to develop a longer term transportation policy on National Forest System lands. This subsection also indicates that funds for these studies shall be provided from fiscal year 1998 funds appropriated for forest research that are not otherwise specifically earmarked for another purpose.

## CHAPTER 5

### SUBCOMMITTEE ON LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES

#### DEPARTMENT OF HEALTH AND HUMAN SERVICES

##### CENTERS FOR DISEASE CONTROL AND PREVENTION

##### DISEASE CONTROL, RESEARCH, AND TRAINING

Polio eradication in Africa has reached a critical phase where rapid infusion of additional funds to support vaccination and surveillance may determine the success of the global program. Global polio eradication by the year 2000 is on track in all areas except Africa where it is hindered by poverty, logistical problems, and civil conflicts. Despite this, national immunization days [NID's] were conducted in 36 African countries from January 1997 to March 1998 and had a great impact on the number of polio cases. But additional efforts are necessary as nearly 50 percent of the global burden of polio continues to occur in Africa.

The Committee finds that during the next six months there is a window of opportunity to make a breakthrough in polio eradication in Africa and has provided \$9,000,000 to continue this work. African national authorities and technical experts from CDC and WHO are poised to move rapidly to conduct NID's in more than 40 countries and to connect Africa to the global polio surveillance network, pending funds for vaccine purchase and surveillance personnel.

These activities, if conducted quickly, will put Africa on track to accomplish the global goal. Delay will mean not only that the opportunity is missed for Africa but that all countries participating in polio eradication, including the United States, will need to maintain vaccination and surveillance programs for a much longer time and at considerable additional cost before eradication is achieved.

The entire amount provided is designated by Congress as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

HEALTH CARE FINANCING ADMINISTRATION  
PROGRAM MANAGEMENT

1998 appropriation to date .....	\$1,743,066,000
1998 supplemental estimate .....	16,000,000
Committee recommendation .....	16,000,000

The Committee recommendation concurs with the supplemental budget request of \$16,000,000 for activities related to Federal oversight and enforcement of the Health Insurance Portability and Accountability Act of 1996. This additional amount is fully offset by a reduction in funding for peer review organizations, in bill language under general provisions.

The additional \$16,000,000 includes \$6,000,000 for 65 full-time equivalent positions to monitor private insurance compliance with the Health Insurance Portability and Accountability Act provisions in States that have failed to enact reforms specified in that legislation. The remaining \$10,000,000 is to develop and implement the national provider identifier, the payer identifier, the claims attachment standards, and the expenses associated with administrative simplification provisions in the Health Insurance Portability and Accountability Act.

CHAPTER 6  
SUBCOMMITTEE ON THE LEGISLATIVE BRANCH  
ARCHITECT OF THE CAPITOL  
CAPITOL BUILDING AND GROUNDS  
CAPITOL BUILDINGS

1998 appropriation to date .....	\$36,977,000
1998 supplemental estimate .....	.....
Committee recommendation .....	7,500,000

The Committee has recommended funding in the amount of \$7,500,000 for beginning the emergency repair and rehabilitation of the Capitol dome. The Architect has presented a phased program for this work. The first phase of the repair entails removing lead-based paint from the interstitial space between the outer and inner domes, studying and documenting the nature of required metal repairs, and then repainting. This first repair phase is necessary for repairing cast iron, mechanical, electrical, and other structural elements.

The current estimate of the entire scope of the project, although not yet fully determined, is \$26,500,000.

## CAPITOL GROUNDS

1998 appropriation to date .....	\$5,116,000
1998 supplemental estimate .....	
Committee recommendation .....	20,000,000

The Committee has recommended funding in the amount of \$20,000,000 for implementation of the Capitol square perimeter security plan to improve perimeter security of the Senate Office Buildings and the Capitol square. This funding is based on recommendations contained in a survey performed for the U.S. Capitol Police Board by recognized experts in the field. Of the \$20,000,000, \$4,000,000 is provided to the Capitol Police Board for expenses associated with the design, and installation of security systems associated with the Capitol square perimeter security plan. Funds provided for the perimeter security of the Senate Office Buildings are subject to the review and approval of the Senate Committee on Rules and Administration, and the Senate Committee on Appropriations.

Funds provided for the perimeter security of the Capitol square are subject to the review and approval of the House Committee on Appropriations, the Committee on House Oversight, and the Speaker of the House of Representatives, the Senate Committee on Rules and Administration, and the Senate Committee on Appropriations. Pursuant to section 308(b) of Public Law 104-53, any alteration to a structural, mechanical, or architectural feature of the Capitol buildings or grounds may be carried out only with the approval of the Architect of the Capitol. The Capitol Police Board is reminded that current procedures and statutory requirements should be followed in securing approval for alterations or modifications in the Capitol complex.

## CHAPTER 7

## SUBCOMMITTEE ON MILITARY CONSTRUCTION

## DEPARTMENT OF DEFENSE

## MILITARY CONSTRUCTION, NAVY

1998 appropriation to date .....	\$683,666,000
1998 supplemental estimate .....	
Committee recommendation .....	17,428,000

The Committee recommends \$14,828,000 for repair of buildings and structures including barracks, utility systems, wharves, shore protection systems, roads, fencing, and other structures located on Guam resulting from damage from Typhoon Paka. This funding is provided in the "Military construction, Navy" account rather than the "Operation and maintenance, Navy" account because the Committee believes the scope of these repairs will exceed the limitation for operation and maintenance activities. The Committee further provides \$2,600,000 for repair of Marine Corps facilities in California associated with El Niño. This funding was requested by the President as part of the "Operation and maintenance, Defense-wide" account disaster assistance fund.

*Flood prevention measures.*—The Committee notes that during the flood of 1993, Marine Corp Air Station, Camp Pendleton was

inundated due to similar circumstances. The Committee directs that not later than 30 days after enactment, the Secretary of the Navy provide a report detailing the cost of the 1993 flood, any corrective actions taken subsequent to the flood, the cost of the corrective actions, and the impact of the current flooding on the bridge replacement and river flood control, Santa Margarita construction projects as authorized and appropriated in fiscal year 1998.

#### MILITARY CONSTRUCTION, AIR FORCE

1998 appropriation to date .....	\$701,855,000
1998 supplemental estimate .....	
Committee recommendation .....	5,891,000

The Committee recommends \$5,891,000 for the repair of roads and other essential facilities located on Andersen AB, Guam resulting from damage caused by Typhoon Paka. This funding is also available to demolish base facilities which have been damaged by the storm and are no longer required. This funding is provided in the "Military construction, Air Force" account rather than the "Operation and maintenance, Air Force" account because the Committee believes the scope of these repairs will exceed the limitation for operation and maintenance activities. The Committee believes that the Air Force has significantly reduced facility requirements on Guam resulting from the base realignment and closure consolidation, downsizing, and regionalization efforts. The Committee directs that the Air Force should only repair facilities and support systems required for this reduced footprint.

#### FAMILY HOUSING, NAVY AND MARINE CORPS

1998 appropriation to date .....	\$1,370,336,000
1998 supplemental estimate .....	15,600,000
Committee recommendation .....	18,100,000

The Committee recommends \$15,600,000 for repair of family housing units, fences, damaged landscaping, and provides for debris removal at the Naval Station Marianas, Guam resulting from Typhoon Paka. The Committee further recommends \$2,500,000 for repair of Navy and Marine Corps family housing in California associated with damages from El Niño. This funding was requested by the President as part of the "Operation and maintenance, Defense-wide" account disaster assistance fund.

#### FAMILY HOUSING, AIR FORCE

1998 appropriation to date .....	\$1,125,943,000
1998 supplemental estimate .....	1,500,000
Committee recommendation .....	2,400,000

The Committee recommends \$1,500,000 for repair of family housing units, debris removal, and replacement of furnishings at Andersen AFB, Guam, resulting from Typhoon Paka. The Committee further recommends \$900,000 for repair of Air Force family housing in California associated with damages from El Niño. This funding was requested by the President as part of the "Operation and maintenance, Defense-wide" account disaster assistance fund.

*Armament Software Engineering Center.*—The Committee provided \$1,300,000 in design funds for the Armament Software Engi-

neering Center [ASEC] at Picatinny Arsenal in fiscal year 1998. The Committee urges the Department of the Army to release this funding without delay.

CHAPTER 8

SUBCOMMITTEE ON TRANSPORTATION AND RELATED AGENCIES

DEPARTMENT OF TRANSPORTATION

OFFICE OF THE SECRETARY

TRANSPORTATION PLANNING, RESEARCH, AND DEVELOPMENT

1998 appropriation to date .....	\$4,400,000
1998 supplemental estimate .....	
Committee recommendation .....	3,900,000

The Committee has provided an additional \$3,900,000 for ongoing transportation planning, research, and development activities of the Office of the Secretary. The additional funds are sufficient to complete ongoing activities and activities authorized after the passage of the fiscal year 1998 appropriations act as well as funding requirements for an investment analysis in the area of transit planning and research as cited in the statement of managers accompanying the transportation appropriations bill for fiscal year 1998.

FEDERAL AVIATION ADMINISTRATION

1998 appropriation to date .....	<sup>1</sup> \$60,000,000
1998 supplemental estimate .....	
Committee recommendation .....	156,000,000

<sup>1</sup>Includes amounts specifically appropriated for the year 2000 problem and \$42,000,000 that the FAA anticipates to be committed to the year 2000 problem from within individual programs.

The Committee is concerned about the pace of the Department's progress on correcting the year 2000 problems in the air traffic control computer systems and software applications. The FAA got a very late start on fixing year 2000 computer problems, and the Committee is concerned that the administration has underestimated the scope of the problem and the consequences of failing to correct the hardware microcode and the software deficiencies before September 9, 1999, and before January 1, 2000. Every piece of computer software and hardware must be assessed for problems, fixed as needed, and tested for year 2000 compliance.

Given the FAA's difficulties in the past with developing, testing and deploying software for the air traffic control system, the Committee has little confidence that the current schedule can be maintained without increased resources and aggressive management. The Department of Transportation Inspector General recently concluded that: "FAA's estimate does not provide sufficient coverage for hardware replacement cost, so there is the potential for additional funding requirements. Also, the cost to make major projects currently under development year 2000 compliant, and the cost to accelerate FAA's implementation schedule by at least 5 months, are unknown. If unexpected problems are identified during testing

or implementation, FAA has to repeat much of the entire exercise—changing program code, retesting, and implementing new fixes. The closer it gets to year 2000, the more it will cost to fix additional problems identified and to repeat such exercises.”

Failure to resolve these computer hardware and software deficiencies well before the year 2000 problem could disrupt air traffic is not a viable option. The FAA is directed to fix or replace the aging host computers immediately and to utilize the funds provided under this head and other resources as needed to remedy year 2000 deficiencies which could jeopardize the efficient and safe operation of the air traffic control system. The Secretary should report to the Committee within 10 days of enactment of this legislation which, if any, actions recommended in the February 4, 1998, report from the Department of Transportation Inspector General it does not anticipate undertaking and completing. Thereafter, the FAA shall report monthly to the Committees on Appropriations as to the progress on the milestones outlined in the inspector general’s report and on the progress made on fixing year 2000 deficiencies.

FEDERAL HIGHWAY ADMINISTRATION

FEDERAL-AID HIGHWAYS

EMERGENCY RELIEF PROGRAM

(HIGHWAY TRUST FUND)

1998 appropriation to date .....	
1998 supplemental estimate .....	\$259,000,000
Committee recommendation .....	259,000,000

The Committee has provided \$259,000,000 in emergency relief Federal-aid highway funds to be used for emergency expenses resulting from flooding and other natural disasters. The high number of natural disasters occurring in fiscal years 1997–98 has nearly exhausted the funds available for emergency relief highway repairs, and many claims for repairs resulting from the flooding in California, the ice storms in the Northeast, the flooding in all the States including Washington, North Carolina, Georgia, Florida, and Alabama, and other disasters relating to El Niño, have yet to be submitted.

Over the last 5 years, the Emergency Relief Program has required an average of over \$582,000,000 per year, and in fiscal year 1997, more than \$700,000,000 was obligated. In fiscal year 1998, only \$288,000,000 was available and \$276,000,000 of that amount has been obligated to date. The remaining \$12,000,000 is insufficient to cover the infrastructure repairs resulting from numerous recent natural disasters. Therefore, the Committee is providing an additional \$259,000,000 to not only pay the costs associated with recent natural disasters, but also to cover the costs associated with highway repairs resulting from other disasters anticipated before the beginning of fiscal year 1999. Funds shall be available only to the extent an official budget request designating the funds provided as an emergency is transmitted by the President. The Committee has also included language to allow Emergency Relief Program obligations to occur after May 1, 1998, even though the Sur-

face Transportation Extension Act of 1997 prohibits Federal-aid highway obligations after that date.

The Emergency Relief Program has traditionally been authorized at \$100,000,000 per year, yet this amount has been woefully inadequate for each of the last 7 fiscal years. Supplemental appropriations for the Emergency Relief Program have been necessary to meet the demand for emergency repairs under this program. The Committee encourages the appropriate authorizing committees, during the highway reauthorization process, to authorize the Emergency Relief Program at a level which is more consistent with the historical trends.

The Committee has provided the Secretary with the ability to borrow any unobligated emergency relief funds to cover the administrative costs of the Federal Highway Administration, in the event that the Department runs out of funds for such expenses before the Federal-aid highway reauthorization legislation is enacted.

The Committee has also provided statutory direction to ensure that allocations of the funds made available under this heading are done in full consultation with the appropriations and authorizing committees of the Congress.

RELATED AGENCY

NATIONAL TRANSPORTATION SAFETY BOARD

SALARIES AND EXPENSES

1998 appropriation to date .....	\$48,371,000
1998 supplemental estimate .....	5,400,000
Committee recommendation .....	5,400,000

The Committee has provided \$5,400,000 to the National Transportation Safety Board to continue its investigation of the TWA flight 800 accident. These funds will fund the full 1998 Calverton facility rental costs, including heating, supplies, and personnel, and would provide \$500,000 for security functions previously performed by the FBI. This provision assumes the closure of the Calverton airstrip and termination of associated firefighting costs.

CHAPTER 9

SUBCOMMITTEE ON TREASURY AND GENERAL GOVERNMENT

DEPARTMENT OF THE TREASURY

AUTOMATION ENHANCEMENT

1998 appropriation to date .....	\$25,889,000
1998 supplemental estimate .....	
Committee recommendation .....	39,410,000

The Committee believes that the year 2000 century date change conversion should be a priority for the Department of the Treasury. The Committee recommends providing \$39,410,000 to the "Automation enhancement" account for fiscal year 1998 year 2000 century date change conversion costs associated with the Treasury communications system. These funds would remain available until September 30, 2000.

The Committee believes that the remaining \$26,590,000 necessary for this project in fiscal year 1998 can be redirected to this effort under existing authority, with advance approval of the Committee.

FINANCIAL MANAGEMENT SERVICE

SALARIES AND EXPENSES

1998 appropriation to date .....	\$202,490,000
1998 supplemental estimate .....	
Committee recommendation .....	5,300,000

The Committee recommends providing \$5,300,000 to the Financial Management Service for fiscal year 1998 year 2000 century date change conversion requirements. These funds would remain available until September 30, 2000. The Committee believes that the remaining \$2,100,000 necessary for this project in fiscal year 1998 can be redirected to this effort under existing authority, with advance approval of the Committee.

CHAPTER 10

SUBCOMMITTEE ON VA, HUD, AND INDEPENDENT AGENCIES

DEPARTMENT OF VETERANS AFFAIRS

VETERANS BENEFITS ADMINISTRATION

COMPENSATION AND PENSIONS

1998 appropriation to date .....	\$19,932,997,000
1998 supplemental estimate .....	550,000,000
Committee recommendation .....	550,000,000

The Committee recommends providing the supplemental request of \$550,000,000 for compensation and pensions. These funds are needed to accommodate the additional costs associated with the 1998 cost-of-living adjustment of 2.1 percent for compensation beneficiaries; an increase in the estimated number of compensation beneficiaries; and an increase in the average payments to compensation and pension beneficiaries.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

COMMUNITY PLANNING AND DEVELOPMENT

*Community development block grants fund.*—The Committee remains concerned about the Department of Housing and Urban Development’s [HUD] administration of \$500,000,000 in emergency CDBG funding, which was provided in the fiscal year 1997 Emergency Supplemental Appropriations Act (Public Law 105–18; June 12, 1997). This was an unprecedented amount of emergency CDBG funding and it raised a number of concerns regarding inadequate award procedures and accountability measures. Despite repeated requests by the Committee, HUD has provided little or no data regarding the funding procedures for emergency CDBG funds or the amounts of CDBG funds allocated by HUD to States and localities

by amount or activity. It is expected that, by April 15, 1998, HUD will provide a summary of the procedures used for allocating and awarding emergency CDBG funds, a summary of all waivers made, and a list of all grant amounts by State, locality, and activity.

The Committee also expects that funds in the amount of \$2,842,510 made available as part of the Fiscal Year 1997 Emergency Supplemental Appropriations Act to the State of Idaho by the Department of Housing and Urban Development in response to the 1997 disaster designated FEMA-DR-1154, and announced in Secretary Cuomo's letter of October 24, 1997, to the Governor of Idaho, also shall be made available for use in response to the 1997 disaster designated FEMA-DR-1177, provided such use is otherwise consistent with Public Law 105-18 and the regulations governing such law.

*Home investment partnerships programs.*—In order to facilitate the use of funds provided under the HOME Program for fiscal years 1996-98, the Committee urges the Secretary of Housing and Urban Development to grant suspensions, pursuant to the authority under the HOME Program, of the requirements pertaining to property standards to allow HOME funds to be used for emergency repairs in federally declared disaster areas. In addition, the Committee urges the Secretary to grant similar suspensions in order to deem the rehabilitation of single-family housing located in a federally declared disaster area as an eligible expenditure of community housing development organizations.

*Management and administration.*—The Committee compliments the Department of Housing and Urban Development on the progress being made in implementing HUD's 2020 management reform plan which is designed to rebuild the public trust in the Department through management and program reform in conjunction with the downsizing of the Department from 13,000 staff in 1992 to 7,500 staff in 2002. Nevertheless, the Committee urges HUD to ensure that there is adequate staffing to ensure the quality and delivery of HUD program services during this transition. The Committee requests that HUD consult with Congress on any downsizing of HUD regional, State, and local offices that could result in a reduction of the quality and delivery of HUD services at the State and local level. In particular, the Committee recognizes that the HUD offices in Alaska and Hawaii have a unique understanding and ability to address the special housing and community development needs of Alaska and Hawaii and, therefore, need to be staffed fully to address these needs.

## INDEPENDENT AGENCIES

### FEDERAL EMERGENCY MANAGEMENT AGENCY

The Committee encourages FEMA to utilize stream flows developed by the U.S. Geological Survey in its flood studies for Sowashee Creek in Lauderdale County, MS.

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION  
HUMAN SPACE FLIGHT

The Committee recommends against the Administration's proposal to authorize NASA to transfer \$45,000,000 from the "Mission support" account and \$128,000,000 from the "Science, aeronautics and technology" account to the "Human space flight" account for use in conjunction with the International Space Station [ISS] Program. NASA would augment this amount by \$27,000,000 from the shuttle program (within the "Human space flight" account) for a total of \$200,000,000 in increased funding in fiscal year 1998 for the ISS.

CHAPTER 11

OFFSETS AND RESCISSIONS

DEPARTMENT OF AGRICULTURE

FOOD SAFETY AND INSPECTION SERVICE

SALARIES AND EXPENSES

(RESCISSION)

1998 appropriation to date .....	\$589,263,000
1998 rescission request .....	- 502,000
Committee recommendation .....	- 502,000

The Committee recommends that \$502,000 of the funds appropriated for salaries and expenses for the Food Safety and Inspection Service be rescinded. This is the same amount proposed to be rescinded by the administration. The Committee directs that this reduction come from the funds made available to the Food Safety and Inspection Service for the Field Automation and Information Management [FAIM] project.

FARM SERVICE AGENCY

AGRICULTURAL CREDIT INSURANCE FUND PROGRAM ACCOUNT

UNSUBSIDIZED GUARANTEED OPERATING LOAN SUBSIDIES

(RESCISSION)

1998 appropriation to date .....	\$19,890,000
1998 rescission request .....	- 6,736,197
Committee recommendation .....	- 6,736,197

The Committee recommends that \$6,736,197 of the funds appropriated for the cost of unsubsidized guaranteed operating loan subsidies be rescinded. This is the same level of reduction as proposed by the administration. The Committee understands that demands on the program have been lower than originally anticipated.

RURAL HOUSING SERVICE  
 SALARIES AND EXPENSES  
 (RESCISSION)

1998 appropriation to date .....	\$58,804,000
1998 rescission request .....	- 846,000
Committee recommendation .....	- 846,000

The Committee recommends that \$846,000 of the funds appropriated for salaries and expenses for the Rural Housing Service be rescinded. This is the same amount proposed to be rescinded by the administration. The Committee directs that this reduction come from the funds made available to the Rural Housing Service for information technology.

DEPARTMENT OF THE INTERIOR  
 BUREAU OF LAND MANAGEMENT  
 MANAGEMENT OF LANDS AND RESOURCES  
 (RESCISSION)

1998 appropriation to date .....	\$583,270,000
1998 rescission request .....	- 1,188,000
Committee recommendation .....	- 1,188,000

The Committee recommends a rescission of \$1,188,000 from funds previously appropriated for the management of lands and resources as proposed by the administration. Balances remain from emergency funds provided to restore public lands destroyed by fire because actual restoration costs were lower than anticipated.

OREGON AND CALIFORNIA GRANT LANDS  
 (RESCISSION)

1998 appropriation to date .....	\$101,406,000
1998 rescission request .....	- 2,500,000
Committee recommendation .....	- 2,500,000

As proposed by the administration, the Committee recommends a rescission of \$2,500,000 from funds previously appropriated for Oregon and California grant lands because balances remain from emergency funds provided to restore public lands in Oregon damaged by fire. Actual restoration costs were lower than anticipated, in part because the treatment methods used cost less than the treatments originally anticipated.

U.S. FISH AND WILDLIFE SERVICE  
 RESOURCE MANAGEMENT  
 (RESCISSION)

1998 appropriation to date .....	\$594,842,000
1998 rescission request .....	- 250,000
Committee recommendation .....	- 250,000

The Committee recommends a rescission of \$250,000 from funds appropriated in the fiscal year 1997 supplemental that are not needed to replace fish fry killed in the April 1997 snowstorm.

CONSTRUCTION

(RESCISSION)

1998 appropriation to date .....	\$45,006,000
1998 rescission request .....	- 1,188,000
Committee recommendation .....	- 1,188,000

As proposed by the administration, the Committee recommends a rescission of \$1,188,000 from funds previously appropriated for construction because the Service anticipates reduced costs for individual projects.

NATIONAL PARK SERVICE

CONSTRUCTION

(RESCISSION)

1998 appropriation to date .....	\$214,901,000
1998 rescission request .....	- 1,638,000
Committee recommendation .....	- 1,638,000

As proposed by the administration, the Committee recommends a rescission of \$1,638,000 from funds previously appropriated for construction because the Service anticipates reduced costs for individual projects.

BUREAU OF MINES

MINES AND MINERALS

(RESCISSION)

1998 appropriation to date .....	.....
1998 rescission request .....	-\$1,605,000
Committee recommendation .....	- 1,605,000

The Committee recommends a rescission of \$1,605,000 from funds previously appropriated for the mines and minerals program as proposed by the administration. The Bureau of Mines was terminated in fiscal year 1996, and certain of its functions were transferred to other agencies. The rescission is proposed because funds from grants projects have been recaptured and are not available for other purposes.

BUREAU OF INDIAN AFFAIRS

CONSTRUCTION

(RESCISSION)

1998 appropriation to date .....	\$125,051,000
1998 rescission request .....	- 737,000
Committee recommendation .....	- 837,000

The Committee recommends a rescission of \$837,000 from funds previously appropriated for construction, which are available due to reduced costs for individual projects from value engineering, reduc-

ing scope, or using standardized designs. The administration proposed a rescission of \$737,000.

DEPARTMENT OF TRANSPORTATION

OFFICE OF THE SECRETARY

PAYMENTS TO AIR CARRIERS

(RESCISSION)

The Committee rescinds \$2,499,000 of the funds made available for payments to air carriers in Public Law 101-516.

OFFICE OF THE SECRETARY

PAYMENTS TO AIR CARRIERS

(AIRPORT AND AIRWAY TRUST FUND)

(RESCISSION)

The Committee rescinds \$3,000,000 of the budgetary resources provided for small community air service by Public Law 101-508.

FEDERAL AVIATION ADMINISTRATION

GRANTS-IN-AID FOR AIRPORTS

(AIRPORT AND AIRWAY TRUST FUND)

(RESCISSION OF CONTRACT AUTHORIZATION)

The Committee rescinds \$185,893,000 in contract authority that is not available for obligation due to annual limits on obligations.

FEDERAL RAILROAD ADMINISTRATION

CONRAIL LABOR PROTECTION

(RESCISSION)

1998 appropriation to date .....	
1998 rescission request .....	
Committee recommendation .....	-\$508,234

The Committee recommends a rescission of \$508,234 from funds previously appropriated and transferred from before 1985 for Conrail labor protection. These funds can no longer be obligated for this purpose.

DEPARTMENT OF THE TREASURY

UNITED STATES CUSTOMS SERVICE

SALARIES AND EXPENSES

(RESCISSION)

1998 appropriation to date .....	\$1,522,165,000
1998 rescission request .....	
Committee recommendation .....	- 11,300,000

The Committee recommends a rescission of \$11,300,000 from funds previously appropriated in fiscal year 1997. Of this amount, \$6,000,000 are from the automated targeting system and \$5,300,000 are from balances existing within Customs. The automated targeting system project was scaled back to a voluntary pilot program in fiscal year 1998, thereby realizing significant savings.

INTERNAL REVENUE SERVICE  
 INFORMATION TECHNOLOGY INVESTMENTS  
 (RESCISSION)

1998 appropriation to date .....	\$325,000,000
1998 rescission request .....	
Committee recommendation .....	- 33,410,000

The Committee recommends a rescission of \$33,410,000 from funds previously appropriated for the capital asset acquisition of information technology systems. These funds are not required for the modernization effort during fiscal year 1998.

GENERAL PROVISION, CHAPTER 11

SEC. 1101. The Committee recommends a provision, as requested by the administration, which offsets the costs of a supplemental request for Program Management, Health Care Financing Administration, by lowering the obligation limitation for peer review organizations by \$16,000,000. This still leaves \$67,400,000 for contracts with utilization and quality control peer review organizations, sufficient to carry out planned activities in fiscal year 1998.

## TITLE II—GENERAL PROVISIONS—THIS ACT

SEC. 2001. *Limitation of funds.*—The Committee recommends language limiting the availability of funds in this act to the current fiscal year unless expressly provided otherwise.

SEC. 2002. *Patent and Trademark Office.*—The Committee is concerned about the Patent and Trademark Office’s plans to consolidate its operations in a new facility which is expected to cost more than \$1,000,000,000 in lease costs. The Department of Commerce Inspector General has questioned the agency’s requirement for 2 million square feet of space and the “lack of a formal agreement with GSA on the acquisition of the leased facility and the working relationship between the agencies after lease award.”

SEC. 2003. *Department of Health and Human Services general departmental management.*—The Committee has included language which responds to a concern raised by the administration clarifying the distribution of funds within title XX of the Public Health Service Act.

SEC. 2004. *Universal service.*—The Committee recommends the requirement for the Federal Communications Commission to submit a report on universal service support for public institutional telecommunications users. Consistent with section 254(d) of The Telecommunications Act of 1996, any review of earnings included in the report required under this section shall include all telecommunications carriers, including local carriers, long-distance carriers, and other providers, in a way that continues to ensure equitable and nondiscriminatory treatment of all carriers.

COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI OF THE  
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, the Committee ordered reported the accompanying bill and S. 1769 enbloc, both subject to amendment and subject to scoring, by recorded vote of 26–2, a quorum being present.

Yeas	Nays
Chairman Stevens	Mr. Faircloth
Mr. Cochran	Mr. Kohl
Mr. Specter	
Mr. Domenici	
Mr. Bond	
Mr. Gorton	
Mr. McConnell	
Mr. Burns	
Mr. Shelby	
Mr. Gregg	
Mr. Bennett	
Mr. Campbell	
Mr. Craig	
Mrs. Hutchison	
Mr. Byrd	
Mr. Inouye	
Mr. Hollings	
Mr. Leahy	
Mr. Bumpers	
Mr. Lautenberg	
Mr. Harkin	
Ms. Mikulski	
Mr. Reid	
Mrs. Murray	
Mr. Dorgan	
Mrs. Boxer	

BUDGETARY IMPACT

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93–344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 302 of the act for the most recently agreed to concurrent resolution on the budget for the fiscal year. All funds recommended in this bill are either mandatory spending, emergency funding requirements, offset herein, or are within the remaining limits of the 302(a) allocations of the Committee.

## FIVE-YEAR PROJECTION OF OUTLAYS

In compliance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the following table contains 5-year projections associated with the budget authority provided in the accompanying bill:

	[In millions]
Budget authority: Fiscal year 1998 .....	\$3,109
Outlays:	
Fiscal year 1998 .....	916
Fiscal year 1999 .....	1,651
Fiscal year 2000 .....	391
Fiscal year 2001 .....	79
Fiscal year 2002 and future years .....	31

NOTE.—The above table includes both mandatory, emergency, and discretionary appropriations.

## ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the financial assistance to State and local governments is as follows:

	[In millions]
New budget authority .....	\$143
Fiscal year 1998 outlays .....	89

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

(Amounts in dollars)

Doc. No.	FISCAL YEAR 1998 EMERGENCY SUPPLEMENTAL APPROPRIATIONS AND RESCISSIONS TITLE I—SUPPLEMENTAL APPROPRIATIONS CHAPTER I DEPARTMENT OF AGRICULTURE	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
105-216	Departmental administration .....	4,800,000	2,000,000	-2,800,000
105-216	Office of the General Counsel .....	235,000	235,000	.....
105-228	Agricultural Credit Insurance Fund Program Account: Loan authorizations: Farm ownership loans:	(39,000,000)	(20,000,000)	(-19,000,000)
105-228	Direct .....	(25,000,000)	(25,000,000)	.....
	Guaranteed .....			
105-228	Subtotal .....	(64,000,000)	(45,000,000)	(-19,000,000)
	Farm operating loans: Direct .....	(10,000,000)	(48,000,000)	(+38,000,000)
	Total Loan authorizations .....	(74,000,000)	(93,000,000)	(+19,000,000)
	Loan subsidies:			
	Farm ownership loans:			
105-228	Direct .....	5,144,000	2,608,000	-2,536,000
105-228	Guaranteed .....	966,197	966,197	.....
105-228	Farm operating loans: Direct .....	626,000	3,162,000	+2,536,000
105-220	Emergency disaster loans (emergency appropriations) .....	6,000,000	.....	-6,000,000
105-220	Contingent emergency appropriations .....	15,000,000	21,000,000	+6,000,000
105-220	Emergency conservation program (contingent emergency appropriations) .....	20,000,000	64,480,000	+44,480,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued  
 (Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee rec- ommendation compared with supplemental request (+ or -)
	47,736,197	92,216,197	+ 44,480,000
105-220	4,000,000	4,000,000	.....
105-220	5,000,000	.....	- 5,000,000
105-220	35,000,000	50,000,000	+ 15,000,000
	96,771,197	148,451,197	+ 51,680,000
105-177	(25,000,000)	(25,918,000)	( - 82,000)
	96,771,197	148,451,197	+ 51,680,000
	(11,771,197)	(8,971,197)	( - 2,800,000)
	(15,000,000)	(4,000,000)	( - 11,000,000)
	(70,000,000)	(135,480,000)	( + 65,480,000)
	184,000,000	184,000,000	.....
	22,300,000	22,300,000	.....

105-220	Military personnel, Marine Corps (emergency appropriations) .....	5,100,000	5,100,000	5,100,000
105-220	Military personnel, Air Force (emergency appropriations) .....	10,900,000	10,900,000	10,900,000
105-220	Reserve personnel, Navy (emergency appropriations) .....	4,100,000	4,100,000	4,100,000
	<b>Total, Military personnel .....</b>	<b>226,400,000</b>	<b>226,400,000</b>	<b>226,400,000</b>
	<b>Emergency appropriations .....</b>	<b>(226,400,000)</b>	<b>(226,400,000)</b>	<b>(226,400,000)</b>
	<b>Operation and Maintenance</b>			
105-220	Operation and maintenance, Army (emergency appropriations) .....	1,886,000	1,886,000	1,886,000
105-220	Operation and maintenance, Navy (emergency appropriations) .....	48,100,000	33,272,000	33,272,000
105-220	Operation and maintenance, Air Force (emergency appropriations) .....	27,400,000	21,509,000	21,509,000
105-220	Operation and maintenance, Defense-wide (emergency appropriations) .....	1,390,000	1,390,000	1,390,000
105-220	Contingent emergency appropriations .....	50,000,000	44,000,000	44,000,000
105-220	Operation and maintenance, Army Reserve (emergency appropriations) .....	650,000	650,000	650,000
105-220	Operation and maintenance, Air Force Reserve (emergency appropriations) .....	229,000	229,000	229,000
105-220	Operation and maintenance, Army National Guard (emergency appropriations) .....	175,000	175,000	175,000
105-220	Overseas contingency operations transfer fund (emergency appropriations) .....	1,621,900,000	1,556,000,000	1,556,000,000
	<b>Total, Operation and maintenance .....</b>	<b>1,751,730,000</b>	<b>1,659,111,000</b>	<b>1,659,111,000</b>
	<b>Emergency appropriations .....</b>	<b>(1,701,730,000)</b>	<b>(1,615,111,000)</b>	<b>(1,615,111,000)</b>
	<b>Contingent emergency appropriations .....</b>	<b>(50,000,000)</b>	<b>(44,000,000)</b>	<b>(44,000,000)</b>
	<b>Revolving and Management Funds</b>			
105-220	Navy working capital fund (emergency appropriations) .....	23,017,000	23,017,000	23,017,000
105-220	Defense-wide working capital fund (emergency appropriations) .....	1,000,000	1,000,000	1,000,000
	<b>Total, Revolving and management funds .....</b>	<b>24,017,000</b>	<b>24,017,000</b>	<b>24,017,000</b>
	<b>Other Department of Defense Programs</b>			
105-220	Defense Health Program: Operation and maintenance (emergency appropriations) .....	1,900,000	1,900,000	1,900,000
	<b>GENERAL PROVISIONS</b>			
—	G.P. Sec. 201 Overseas Humanitarian, disaster and Civic aid (contingent emergency appropriations) ..		36,500,000	+ 36,500,000
—	G.P. Sec. 204: Operation and maintenance, Defense-wide (by transfer) .....		(40,000,000)	(+ 40,000,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued  
 (Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
	Total, General provisions .....	36,500,000	+ 36,500,000
	Total, Chapter II: New budget (obligational) authority .....	1,947,928,000	- 56,119,000
	Emergency appropriations .....	(1,867,428,000)	(- 86,619,000)
	Contingent emergency appropriations .....	(80,500,000)	(+ 30,500,000)
	(By transfer) .....	(40,000,000)	(+ 40,000,000)
	CHAPTER III		
	DEPARTMENT OF DEFENSE—CIVIL		
	DEPARTMENT OF THE ARMY		
	Corps of Engineers—Civil		
	Construction General (contingent emergency appropriations) .....	33,000,000	+ 33,000,000
105-220	Operation and maintenance, general (contingent emergency appropriations) .....	25,000,000	.....
105-220	(By transfer) (contingent emergency appropriations) .....	(5,000,000)	.....
	DEPARTMENT OF THE INTERIOR		
	Bureau of Reclamation		
105-220	Water and related resources (contingent emergency appropriations) .....	2,340,000	- 2,340,000
	DEPARTMENT OF ENERGY		
105-216	Departmental administration .....	5,408,000	.....
105-216	Miscellaneous revenues .....	- 5,408,000	.....
	Atomic Energy Defense Activities		
—	Weapons activities (by transfer) .....	(4,000,000)	(+ 4,000,000)

	(12,000,000)		(- 12,000,000)
105-216	Defense environmental restoration and waste management (by transfer) .....		
	Total, Chapter III:		
	New budget (obligational) authority .....	27,340,000	+ 30,660,000
	Contingent emergency appropriations .....	(27,340,000)	(+ 30,660,000)
	(By transfer) .....	(12,000,000)	(- 8,000,000)
	(By transfer) (contingent emergency appropriations) .....	(5,000,000)	(5,000,000)
	CHAPTER IV		
	DEPARTMENT OF THE INTERIOR		
	United States Fish and Wildlife Service		
105-216	Construction (emergency appropriations) .....	3,688,000	- 3,688,000
105-220	Contingent emergency appropriations .....	25,000,000	+ 3,938,000
	National Park Service		
105-220	Construction (contingent emergency appropriations) .....	8,500,000	
	United States Geological Service		
105-220	Surveys, investigations, and research (contingent emergency appropriations) .....	1,000,000	
	Minerals Management Service		
105-216	Royalty and offshore minerals management .....	6,675,000	
	Office of Surface Mining Reclamation and Enforcement		
105-216	Abandoned mine reclamation fund (by transfer) .....	(3,163,000)	(3,163,000)
	Bureau of Indian Affairs		
105-216	Operation of Indian programs .....	1,050,000	
	Office of Special Trustee for American Indians		
105-216	Federal trust programs .....	4,650,000	
	Total, Department of the Interior .....	50,563,000	+ 250,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued  
 [Amounts in dollars]

Doc. No.		Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
	DEPARTMENT OF AGRICULTURE			
	Forest Service			
105-220	State and private forestry (emergency appropriations) .....	20,000,000	.....	- 20,000,000
105-220	Contingent emergency appropriations .....	28,000,000	48,000,000	+ 20,000,000
—	National forest system .....	.....	2,000,000	+ 2,000,000
105-220	(Emergency appropriations) .....	5,000,000	.....	- 5,000,000
105-220	Contingent emergency appropriations .....	5,000,000	10,000,000	+ 5,000,000
	DEPARTMENT OF HEALTH AND HUMAN SERVICES			
	Bureau of Indian Affairs			
—	Indian health services .....	.....	100,000	+ 100,000
	Total, Forest Service .....	58,000,000	60,100,000	+ 2,100,000
	Total, Chapter IV:			
	New budget (obligational) authority .....	108,563,000	110,913,000	+ 2,350,000
	Appropriations .....	(12,375,000)	(14,475,000)	(+ 2,100,000)
	Emergency appropriations .....	(28,688,000)	.....	(- 28,688,000)
	Contingent emergency appropriations .....	(67,500,000)	(96,438,000)	(+ 28,938,000)
	(By transfer) .....	(3,163,000)	(3,163,000)	.....
	CHAPTER V			
	DEPARTMENT OF HEALTH AND HUMAN SERVICES			
	Centers for Disease Control and Prevention			
—	Disease control research and training (contingent emergency appropriations) .....	.....	9,000,000	+ 9,000,000

105-220	Health Care Financing Administration	16,000,000	16,000,000	
	Program management .....			
	Total, Chapter V:			
	New budget (obligational) authority .....	16,000,000	25,000,000	+ 9,000,000
	Appropriations .....	(16,000,000)	(16,000,000)	
	Contingent emergency appropriations .....		(9,000,000)	(+ 9,000,000)
	CHAPTER VI			
	CONGRESSIONAL OPERATIONS			
	Capitol Police Board		(4,000,000)	(+ 4,000,000)
	Architect of the Capitol			
	Capitol Buildings, salaries and expenses .....		7,500,000	+ 7,500,000
	Capitol grounds .....		20,000,000	+ 20,000,000
	Total, Architect of the Capitol .....		27,500,000	+ 27,500,000
	Total, Chapter VI:			
	New budget (obligational) authority .....		27,500,000	+ 27,500,000
	(By transfer) .....		(4,000,000)	(+ 4,000,000)
	CHAPTER VII			
	DEPARTMENT OF DEFENSE—MILITARY			
	Military construction, Navy: Contingent emergency appropriations .....		17,428,000	+ 17,428,000
	Military construction, Air Force: Contingent emergency appropriations .....		5,891,000	+ 5,891,000
	Total, Military construction .....		23,319,000	+ 23,319,000
	Family Housing			
	Family housing, Navy and Marine Corps (emergency appropriations) .....	15,600,000		— 15,600,000
	Contingent emergency appropriations .....		18,100,000	+ 18,100,000
105-220				

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued  
 (Amounts in dollars)

Doc. No.		Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
105-220	Family housing, Air Force (emergency appropriations) .....	1,500,000	.....	- 1,500,000
—	Contingent emergency appropriations .....	.....	2,400,000	+ 2,400,000
	Total, Family Housing .....	17,100,000	20,500,000	+ 3,400,000
	Total, Chapter VII:			
	New budget (obligational) authority .....	17,100,000	43,819,000	+ 26,719,000
	Emergency appropriations .....	(17,100,000)	.....	(- 17,100,000)
	Contingent emergency appropriations .....	.....	(43,819,000)	(+ 43,819,000)
	CHAPTER VIII			
	DEPARTMENT OF TRANSPORTATION			
	Office of the Secretary			
	Transportation planning, research, and development .....	.....	6,900,000	+ 6,900,000
	Federal Aviation Administration			
105-220	Operations .....	.....	47,200,000	+ 47,200,000
105-220	Facilities and equipment (Airport and Airway Trust Fund) .....	.....	108,800,000	+ 108,800,000
	Total, Federal Aviation Administration .....	.....	156,000,000	+ 156,000,000
	Federal Highway Administration			
105-220	Federal-aid highways (Highway Trust Fund):			
105-220	Emergency relief program (emergency appropriations) .....	224,000,000	.....	- 224,000,000
	Contingent emergency appropriations .....	35,000,000	259,000,000	+ 224,000,000

105-216	Total, Federal Highway Administration .....	259,000,000	259,000,000	.....
	Salaries and expenses .....	5,400,000	5,400,000	.....
	National Transportation Safety Board .....			
	Total, Chapter VIII:	264,400,000	427,300,000	+ 162,900,000
	New budget (obligational) authority .....	(5,400,000)	(168,300,000)	(+ 162,900,000)
	Appropriations .....	(224,000,000)	.....	(- 224,000,000)
	Emergency appropriations .....	(35,000,000)	(259,000,000)	(+ 224,000,000)
	Contingent emergency appropriations .....			
	CHAPTER IX .....			
	DEPARTMENT OF THE TREASURY .....			
	Automation enhancement .....		39,410,000	+ 39,410,000
	Financial Management Service .....		5,300,000	+ 5,300,000
	Total, Department of the Treasury .....		44,710,000	+ 44,710,000
	Total, Chapter IX: New budget (obligational) authority .....		44,710,000	+ 44,710,000
	CHAPTER X .....			
	DEPARTMENT OF VETERANS AFFAIRS .....			
	Veterans Benefits Administration .....		550,000,000	.....
105-177	Compensation and pensions .....	550,000,000	550,000,000	.....
	INDEPENDENT AGENCY .....			
	National Aeronautics and Space Administration .....			
105-216	Human space flight (by transfer) .....	(173,000,000)	.....	(- 173,000,000)
	Total, Chapter X:	550,000,000	550,000,000	.....
	New budget (obligational) authority .....	(173,000,000)	.....	(- 173,000,000)
	(By transfer) .....			

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued  
(Amounts in dollars)

Doc. No.		Supplemental request	Committee recommendation	Committee rec- ommendation compared with supplemental request (+ or -)
	Total, title I .....	3,084,221,197	3,383,621,197	+ 299,400,000
	Fiscal year 1998:			
	New budget (obligational) authority .....	(3,084,221,197)	(3,383,621,197)	(+ 299,400,000)
	Appropriations .....	(595,546,197)	(829,956,197)	(+ 234,410,000)
	Emergency appropriations .....	(2,238,835,000)	(1,871,428,000)	(- 367,407,000)
	Contingent emergency appropriations .....	(249,840,000)	(682,237,000)	(+ 432,397,000)
	(By transfer) .....	(188,163,000)	(51,163,000)	(- 137,000,000)
	(By transfer) (contingent emergency appropriations) .....	(5,000,000)	(5,000,000)	
	TITLE II—RESCISSIONS			
	DEPARTMENT OF AGRICULTURE			
105-215	Agricultural Research Service (rescission) .....	- 223,000		+ 223,000
	Animal and Plant Health Inspection Service			
105-215	Salaries and expenses (rescission) .....	- 350,000		+ 350,000
	Agricultural Marketing Service			
105-215	Marketing services (rescission) .....	- 25,000		+ 25,000
105-215	Grain Inspection, Packers and Stockyards Administration (rescission) .....	- 38,000		+ 38,000
105-215	Food Safety and Inspection Service (rescission) .....	- 502,000	- 502,000	
	Farm Service Agency			
105-215	Salaries and expenses (rescission) .....	- 1,080,000		+ 1,080,000
105-228	Agricultural Credit Insurance Fund Program Account: Unsubsidized guaranteed operating loans rescission) .....	- 6,736,197	- 6,736,197	
	Natural Resources Conservation Service			
105-215	Conservation operations (rescission) .....	- 378,000		+ 378,000

105-215	Rural Housing Service	Salaries and expenses (rescission) .....	- 846,000	- 846,000	.....	
105-215	Food and Nutrition Service	Child nutrition programs (rescission) .....	- 114,000	- 114,000	+ 114,000	
	Total, Department of Agriculture .....		- 10,292,197	- 8,084,197	+ 2,208,000	
	DEPARTMENT OF TRANSPORTATION					
	Maritime Administration	Maritime Guaranteed Loan Program Account: Guaranteed loans subsidy (rescission) .....	- 2,138,000	- 2,138,000	+ 2,138,000	
	DEPARTMENT OF THE INTERIOR					
	Bureau of Reclamation	Water and related resources (rescission) .....	- 532,000	- 532,000	+ 532,000	
	Bureau of Land Management	Management of lands and resources (rescission) .....	- 1,188,000	- 1,188,000	.....	
		Oregon and California grant lands (rescission) .....	- 2,500,000	- 2,500,000	.....	
	Total, Bureau of Land Management .....		- 3,688,000	- 3,688,000	.....	
	United States Fish and Wildlife Service					
		Resource management (rescission) .....	- 250,000	- 250,000	- 250,000	
		Construction (rescission) .....	- 1,188,000	- 1,188,000	.....	
	Total, United States Fish and Wildlife Service .....		- 1,438,000	- 1,438,000	- 250,000	
	National Park Service					
105-215		Construction (rescission) .....	- 1,638,000	- 1,638,000	.....	
	Bureau of Mines					
105-215		Mines and minerals (rescission) .....	- 1,604,860	- 1,605,000	- 140	

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued  
 (Amounts in dollars)

Doc. No.		Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
105-215	Bureau of Indian Affairs	- 737,000	- 837,000	- 100,000
	Total, Department of the Interior	- 8,855,860	- 9,206,000	- 350,140
	DEPARTMENT OF AGRICULTURE			
	Forest Service			
105-215	Forest and rangeland research (rescission)	- 148,000	.....	+ 148,000
105-215	State and private forestry (rescission)	- 59,000	.....	+ 59,000
105-215	National forest system (rescission)	- 1,094,000	.....	+ 1,094,000
105-215	Wildland fire management (rescission)	- 148,000	.....	+ 148,000
105-215	Reconstruction and construction (rescission)	- 30,000	.....	+ 30,000
	Total, Forest Service	- 1,479,000	.....	+ 1,479,000
	DEPARTMENT OF TRANSPORTATION			
	Office of the Secretary			
105-215	Payments to air carriers (rescission of contract authorization)	- 2,499,000	- 2,499,000	.....
105-215	Payments to air carriers (Airport and Airway trust fund) (rescission of contract authorization)	- 1,000,000	- 3,000,000	- 2,000,000
	Total, Office of the Secretary	- 3,499,000	- 5,499,000	- 2,000,000
	Federal Aviation Administration			
—	Grants-in-aid for airports (Airport and Airway Trust Fund): (Rescission of contract authorization)	.....	- 185,893,000	- 185,893,000

—	Conrail Labor protection .....	— 508,234	— 508,234	— 508,234
	Federal Railroad Administration .....			
	Total, Department of Transportation .....	— 3,499,000	— 191,900,234	— 188,401,234
	DEPARTMENT OF THE TREASURY			
—	United States Customs Service: Salaries and expenses (rescission) .....		— 11,300,000	— 11,300,000
—	Internal Revenue Service: Information technology investments (rescission) .....		— 33,410,000	— 33,410,000
	Total, Department of the Treasury .....		— 44,710,000	— 44,710,000
	DEPARTMENT OF HEALTH AND HUMAN SERVICES			
	Health Care Financing Administration .....			
105-220	Peer review limitation (Sec. 1101) .....	— 16,000,000	— 16,000,000	.....
	Total, Title II:			
	New budget (obligational) authority .....	— 42,796,057	— 269,900,431	— 227,104,374
	Rescissions .....	(— 23,297,057)	(— 62,508,431)	(— 39,211,374)
	Rescissions of contract authorization .....	(— 3,499,000)	(— 191,392,000)	(— 187,893,000)
	Grand total, all titles (net) .....	3,041,425,140	3,113,720,766	+ 72,295,626
	Fiscal year 1998 (net):			
	New budget (obligational) authority .....	(3,041,425,140)	(3,113,720,766)	(+ 72,295,626)
	Appropriations .....	(579,546,197)	(813,956,197)	(+ 234,410,000)
	Emergency appropriations .....	(2,238,835,000)	(1,871,428,000)	(— 367,407,000)
	Contingent emergency appropriations .....	(249,840,000)	(682,237,000)	(+ 432,397,000)
	Rescissions .....	(— 23,297,057)	(— 62,508,431)	(— 39,211,374)
	Rescission of contract authorization .....	(— 3,499,000)	(— 191,392,000)	(— 187,893,000)
	(By transfer) .....	(188,163,000)	(51,163,000)	(— 137,000,000)
	(By transfer) (contingent emergency appropriations) .....	(5,000,000)	(5,000,000)	.....