In the Senate of the United States, March 25, 1999.

Resolved, That the resolution from the House of Representatives (H. Con. Res. 68) entitled "Concurrent resolution establishing the congressional budget for the United States Government for fiscal year 2000 and setting forth appropriate budgetary levels for each of fiscal years 2001 through 2009.", do pass with the following

AMENDMENT:

Strike out all after the resolving clause and insert:

1 SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET

3 (a) DECLARATION.—

4 (1) IN GENERAL.—Congress determines and de5 clares that this resolution is the concurrent resolution
6 on the budget for fiscal year 2000 including the ap7 propriate budgetary levels for fiscal years 2001
8 through 2009 as authorized by section 301 of the Con9 gressional Budget Act of 1974.

- 1 (2) FISCAL YEAR 1999 BUDGET RESOLUTION.—S.
- 2 Res. 312, approved October 21, 1998, (105th Con-
- 3 gress) shall be considered to be the concurrent resolu-
- 4 tion on the budget for fiscal year 1999.
- 5 (b) TABLE OF CONTENTS.—The table of contents for
- 6 this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2000.

TITLE I—LEVELS AND AMOUNTS

- Sec. 101. Recommended levels and amounts.
- Sec. 102. Social Security.
- Sec. 103. Major functional categories.
- Sec. 104. Reconciliation of revenue reductions in the Senate.
- Sec. 105. Reconciliation of revenue reductions in the House of Representatives.

TITLE II—BUDGETARY RESTRAINTS AND RULEMAKING

- Sec. 201. Reserve fund for agriculture.
- Sec. 202. Tax reduction reserve fund in the Senate.
- Sec. 203. Clarification on the application of section 202 of H. Con. Res. 67.
- Sec. 204. Emergency designation point of order.
- Sec. 205. Authority to provide committee allocations.
- Sec. 206. Deficit-neutral reserve fund for use of OCS receipts.
- Sec. 207. Deficit-neutral reserve fund for managed care plans that agree to provide additional services to the elderly.
- Sec. 208. Reserve fund for medicare and prescription drugs.
- Sec. 209. Exercise of rulemaking powers.
- Sec. 210. Deficit-neutral reserve fund to foster the employment and independence of individuals with disabilities.

TITLE III—SENSE OF THE CONGRESS AND THE SENATE

- Sec. 301. Sense of the Senate on marriage penalty.
- Sec. 302. Sense of the Senate on improving security for United States diplomatic missions.
- Sec. 303. Sense of the Senate on access to medicare home health services.
- Sec. 304. Sense of the Senate regarding the deductibility of health insurance premiums of the self-employed.
- Sec. 305. Sense of the Senate that tax reductions should go to working families.
- Sec. 306. Sense of the Senate on the National Guard.
- Sec. 307. Sense of the Senate on effects of Social Security reform on women.
- Sec. 308. Sense of the Senate on increased funding for the national institutes of health.
- Sec. 309. Sense of Congress on funding for Kyoto protocol implementation prior to Senate ratification.
- Sec. 310. Sense of the Senate on Federal research and development investment.
- Sec. 311. Sense of the Senate on counter-narcotics funding.
- Sec. 312. Sense of the Senate regarding tribal colleges.

- Sec. 313. Sense of the Senate on the Social Security surplus.
- Sec. 314. Sense of the Senate on need-based student financial aid programs.
- Sec. 315. Findings; sense of Congress on the protection of the Social Security surpluses.
- Sec. 316. Sense of the Senate on providing adequate funding for United States international leadership.
- Sec. 317. Sense of the Senate that the Federal Government should not invest the Social Security Trust Funds in private financial markets.
- Sec. 318. Sense of the Senate concerning on-budget surplus.
- Sec. 319. Sense of the Senate on TEA-21 funding and the States.
- Sec. 320. Sense of the Senate that agricultural risk management programs should benefit livestock producers.
- Sec. 321. Sense of the Senate regarding the modernization and improvement of the medicare program.
- Sec. 322. Sense of the Senate on providing tax relief to all Americans by returning non-Social Security surplus to taxpayers.
- Sec. 323. Sense of the Senate regarding tax incentives for education savings.
- Sec. 324. Sense of the Senate that the One Hundred Sixth Congress, First Session should reauthorize funds for the Farmland Protection Program.
- Sec. 325. Sense of the Senate on tax cuts for lower and middle income taxpayers. Sec. 326. Sense of the Senate regarding reform of the Internal Revenue Code of
 - 1986.
- Sec. 327. Sense of the Senate regarding Davis-Bacon.
- Sec. 328. Sense of the Senate regarding access to items and services under medicare program.
- Sec. 329. Sense of the Senate concerning autism.
- Sec. 330. Sense of the Senate on women's access to obstetric and gynecological services.
- Sec. 331. Sense of the Senate on LIHEAP.
- Sec. 332. Sense of the Senate on transportation firewalls.
- Sec. 333. Sense of the Senate on funding existing, effective public health programs before creating new programs.
- Sec. 334. Sense of the Senate concerning funding for special education.
- Sec. 335. Sense of the Senate on the importance of Social Security for individuals who become disabled.
- Sec. 336. Sense of the Senate regarding funding for intensive firearms prosecution programs.
- Sec. 337. Honest reporting of the deficit.
- Sec. 338. Sense of the Senate concerning fostering the employment and independence of individuals with disabilities.
- Sec. 339. Sense of the Senate regarding asset-building for the working poor.
- Sec. 340. Sense of the Senate that the provisions of this resolution assume that it is the policy of the United States to provide as soon as is technologically possible an education for every American child that will enable each child to effectively meet the challenges of the twenty-first century.
- Sec. 341. Sense of the Senate concerning exemption of agricultural commodities and products, medicines, and medical products from unilateral economic sanctions.
- Sec. 342. Sense of the Senate regarding capital gains tax fairness for family farmers.
- Sec. 343. Budgeting for the Defense Science and Technology Program.
- Sec. 344. Sense of the Senate concerning funding for the Urban Parks and Recreation Recovery (UPARR) program.
- Sec. 345. Sense of the Senate on social promotion.

- Sec. 346. Sense of the Senate on women and Social Security reform.
- Sec. 347. Sense of the Congress regarding South Korea's international trade practices on pork and beef.
- Sec. 348. Sense of the Senate regarding support for State and local law enforcement.
- Sec. 349. Sense of the Senate on merger enforcement by Department of Justice.
- Sec. 350. Sense of the Senate to create a task force to pursue the creation of a natural disaster reserve fund.
- Sec. 351. Sense of the Senate concerning Federal tax relief.
- Sec. 352. Sense of the Senate on eliminating the marriage penalty and acrossthe-board income tax rate cuts.
- Sec. 353. Sense of the Senate on importance of funding for embassy security.
- Sec. 354. Sense of the Senate on funding for after school education.
- Sec. 355. Sense of the Senate concerning recovery of funds by the Federal Government in tobacco-related litigation.
- Sec. 356. Sense of the Senate on offsetting inappropriate emergency spending.

Sec. 357. Findings; sense of Congress on the President's fiscal year 2000 budget proposal to tax association investment income.

- Sec. 358. Sense of the Senate regarding funding for counter-narcotics initiatives.
- Sec. 359. Sense of the Senate on modernizing America's schools.
- Sec. 360. Sense of the Senate concerning funding for the land and water conservation fund.

Sec. 361. Sense of the Senate regarding support for Federal, State and local law enforcement and for the Violent Crime Reduction Trust Fund. Sec. 362. Sense of the Senate regarding Social Security notch babies.

1 TITLE I—LEVELS AND AMOUNTS

2 SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.

- 3 The following budgetary levels are appropriate for the
- 4 fiscal years 2000 through 2009:
- 5 (1) FEDERAL REVENUES.—For purposes of the
- 6 enforcement of this resolution—
- 7 (A) The recommended levels of Federal reve-
- 8 *nues are as follows:*
- 9 Fiscal year 2000: \$1,401,979,000,000.
- 10 Fiscal year 2001: \$1,435,931,000,000.
- 11 Fiscal year 2002: \$1,455,992,000,000.
- 12 Fiscal year 2003: \$1,532,014,000,000.
- 13 Fiscal year 2004: \$1,585,969,000,000.
- 14 Fiscal year 2005: \$1,649,259,000,000.

1	Fiscal year 2006: \$1,682,788,000,000.
2	Fiscal year 2007: \$1,737,451,000,000.
3	Fiscal year 2008: \$1,807,417,000,000.
4	Fiscal year 2009: \$1,870,513,000,000.
5	(B) The amounts by which the aggregate
6	levels of Federal revenues should be changed are
7	as follows:
8	Fiscal year 2000: \$0.
9	Fiscal year 2001: -\$6,716,000,000.
10	Fiscal year 2002: -\$52,284,000,000.
11	Fiscal year 2003: -\$31,305,000,000.
12	Fiscal year 2004: -\$48,180,000,000.
13	Fiscal year 2005: -\$61,637,000,000.
14	Fiscal year 2006: -\$107,925,000,000.
15	Fiscal year 2007: -\$133,949,000,000.
16	Fiscal year 2008: -\$148,792,000,000.
17	Fiscal year 2009: -\$175,197,000,000.
18	(2) New budget authority.—For purposes of
19	the enforcement of this resolution, the appropriate lev-
20	els of total new budget authority are as follows:
21	Fiscal year 2000: \$1,426,931,000,000.
22	Fiscal year 2001: \$1,457,294,000,000.
23	Fiscal year 2002: \$1,488,477,000,000.
24	Fiscal year 2003: \$1,561,513,000,000.
25	Fiscal year 2004: \$1,613,278,000,000.

1	Fiscal year 2005: \$1,666,843,000,000.
2	Fiscal year 2006: \$1,698,902,000,000.
3	Fiscal year 2007: \$1,754,567,000,000.
4	Fiscal year 2008: \$1,815,739,000,000.
5	Fiscal year 2009: \$1,875,969,000,000.
6	(3) BUDGET OUTLAYS.—For purposes of the en-
7	forcement of this resolution, the appropriate levels of
8	total budget outlays are as follows:
9	Fiscal year 2000: \$1,408,292,000,000.
10	Fiscal year 2001: \$1,435,931,000,000.
11	Fiscal year 2002: \$1,455,992,000,000.
12	Fiscal year 2003: \$1,532,014,000,000.
13	Fiscal year 2004: \$1,583,070,000,000.
14	Fiscal year 2005: \$1,639,428,000,000.
15	Fiscal year 2006: \$1,667,958,000,000.
16	Fiscal year 2007: \$1,717,688,000,000.
17	Fiscal year 2008: \$1,782,597,000,000.
18	Fiscal year 2009: \$1,842,697,000,000.
19	(4) Deficits or surpluses.—For purposes of
20	the enforcement of this resolution, the amounts of the
21	deficits or surpluses are as follows:
22	Fiscal year 2000: -\$6,313,000,000.
23	Fiscal year 2001: \$0.
24	Fiscal year 2002: \$0.
25	Fiscal year 2003: \$0.

1	Fiscal year 2004: \$2,899,000,000.
2	Fiscal year 2005: \$9,831,000,000.
3	Fiscal year 2006: \$14,830,000,000.
4	Fiscal year 2007: \$19,763,000,000.
5	Fiscal year 2008: \$24,820,000,000.
6	Fiscal year 2009: \$27,816,000,000.
7	(5) PUBLIC DEBT.—The appropriate levels of the
8	public debt are as follows:
9	Fiscal year 2000: \$5,635,900,000,000.
10	Fiscal year 2001: \$5,716,100,000,000.
11	Fiscal year 2002: \$5,801,000,000,000.
12	Fiscal year 2003: \$5,885,000,000,000.
13	Fiscal year 2004: \$5,962,200,000,000.
14	Fiscal year 2005: \$6,029,400,000,000.
15	Fiscal year 2006: \$6,088,100,000,000.
16	Fiscal year 2007: \$6,138,900,000,000.
17	Fiscal year 2008: \$6,175,100,000,000.
18	Fiscal year 2009: \$6,203,500,000,000.
19	(6) Debt held by the public.—The appro-
20	priate levels of the debt held by the public are as fol-
21	lows:
22	Fiscal year 2000: \$3,510,000,000,000.
23	Fiscal year 2001: \$3,377,700,000,000.
24	Fiscal year 2002: \$3,236,900,000,000.
25	Fiscal year 2003: \$3,088,200,000,000.

1	Fiscal year 2004: \$2,926,000,000,000.
2	Fiscal year 2005: \$2,742,900,000,000.
3	Fiscal year 2006: \$2,544,200,000,000.
4	Fiscal year 2007: \$2,329,100,000,000.
5	Fiscal year 2008: \$2,099,500,000,000.
6	Fiscal year 2009: \$1,861,100,000,000.
7	SEC. 102. SOCIAL SECURITY.

8 (a) SOCIAL SECURITY REVENUES.—For purposes of 9 Senate enforcement under sections 302, and 311 of the Con-10 gressional Budget Act of 1974, the amounts of revenues of 11 the Federal Old-Age and Survivors Insurance Trust Fund 12 and the Federal Disability Insurance Trust Fund are as 13 follows:

- 14 Fiscal year 2000: \$468,020,000,000.
- 15 Fiscal year 2001: \$487,744,000,000.
- 16 Fiscal year 2002: \$506,293,000,000.
- 17 Fiscal year 2003: \$527,326,000,000.
- 18 Fiscal year 2004: \$549,876,000,000.
- 19 Fiscal year 2005: \$576,840,000,000.
- 20 Fiscal year 2006: \$601,834,000,000.
- 21 Fiscal year 2007: \$628,277,000,000.
- 22 Fiscal year 2008: \$654,422,000,000.
- 23 Fiscal year 2009: \$681,313,000,000.
- 24 (b) Social Security Outlays.—For purposes of
- 25 Senate enforcement under sections 302, and 311 of the Con-

gressional Budget Act of 1974, the amounts of outlays of 1 the Federal Old-Age and Survivors Insurance Trust Fund 2 and the Federal Disability Insurance Trust Fund are as 3 4 follows:

- Fiscal year 2000: \$327,256,000,000. 5 6 Fiscal year 2001: \$339,789,000,000.
- 7 Fiscal year 2002: \$350,127,000,000.
- 8 Fiscal year 2003: \$362,197,000,000.
- 9 Fiscal year 2004: \$375,253,000,000.
- Fiscal year 2005: \$389,485,000,000. 10
- 11 Fiscal year 2006: \$404,596,000,000.
- 12 Fiscal year 2007: \$420,616,000,000.
- 13 Fiscal year 2008: \$438,132,000,000.
- 14 Fiscal year 2009: \$459,496,000,000.

15 SEC. 103. MAJOR FUNCTIONAL CATEGORIES.

16 Congress determines and declares that the appropriate levels of new budget authority, budget outlays, new direct 17 loan obligations, and new primary loan guarantee commit-18 ments for fiscal years 2000 through 2009 for each major 19 functional category are: 20

- 21 (1) National Defense (050):
- 22 Fiscal year 2000:
- 23 (A)New budget authority, 24 \$288,812,000,000. 25
 - (B) Outlays, \$274,567,000,000.

1	Fiscal year 2001:
2	(A) New budget authority,
3	\$303,616,000,000.
4	(B) Outlays, \$285,949,000,000.
5	Fiscal year 2002:
6	(A) New budget authority,
7	\$308,175,000,000.
8	(B) Outlays, \$291,714,000,000.
9	Fiscal year 2003:
10	(A) New budget authority,
11	\$318,277,000,000.
12	(B) Outlays, \$303,642,000,000.
13	Fiscal year 2004:
14	(A) New budget authority,
15	\$327,166,000,000.
16	(B) Outlays, \$313,460,000,000.
17	Fiscal year 2005:
18	(A) New budget authority,
19	\$328,370,000,000.
20	(B) Outlays, \$316,675,000,000.
21	Fiscal year 2006:
22	(A) New budget authority,
23	\$329,600,000,000.
24	(B) Outlays, \$315,111,000,000.
25	Fiscal year 2007:

1	(A) New budget authority,
2	\$330,870,000,000.
3	(B) Outlays, \$313,687,000,000.
4	Fiscal year 2008:
5	(A) New budget authority,
6	\$332,176,000,000.
7	(B) Outlays, \$317,103,000,000.
8	Fiscal year 2009:
9	(A) New budget authority,
10	\$333,452,000,000.
11	(B) Outlays, \$318,041,000,000.
12	(2) International Affairs (150):
13	Fiscal year 2000:
14	(A) New budget authority,
15	\$12,511,000,000.
16	(B) Outlays, \$14,850,000,000.
17	Fiscal year 2001:
18	(A) New budget authority,
19	\$12,716,000,000.
20	(B) Outlays, \$15,362,000,000.
21	Fiscal year 2002:
22	(A) New budget authority,
23	\$11,985,000,000.
24	(B) Outlays, \$14,781,000,000.
25	Fiscal year 2003:

1	(A) New budget authority,
2	\$13,590,000,000.
3	(B) Outlays, \$14,380,000,000.
4	Fiscal year 2004:
5	(A) New budget authority,
6	\$14,494,000,000.
7	(B) Outlays, \$14,133,000,000.
8	Fiscal year 2005:
9	(A) New budget authority,
10	\$14,651,000,000.
11	(B) Outlays, \$13,807,000,000.
12	Fiscal year 2006:
13	(A) New budget authority,
14	\$14,834,000,000.
15	(B) Outlays, \$13,513,000,000.
16	Fiscal year 2007:
17	(A) New budget authority,
18	\$14,929,000,000.
19	(B) Outlays, \$13,352,000,000.
20	Fiscal year 2008:
21	(A) New budget authority,
22	\$14,998,000,000.
23	(B) Outlays, \$13,181,000,000.
24	Fiscal year 2009:

1		(A)	New	budget	authority,
2		\$14,962,0	000,000.		
3		(B)	Outlays,	\$13,054,000,	000.
4	(3)	General	Science,	Space, and	l Technology
5	(250):				
6		Fiscal ye	ear 2000:		
7		(A)	New	budget	authority,
8		\$17,955,0	000,000.		
9		<i>(B)</i>	Outlays,	\$18,214,000,	000.
10		Fiscal ye	ear 2001:		
11		(A)	New	budget	authority,
12		\$17,946,0	000,000.		
13		(B)	Outlays,	\$17,907,000,	000.
14		Fiscal ye	ear 2002:		
15		(A)	New	budget	authority,
16		\$17,912,0	000,000.		
17		(B)	Outlays,	\$17,880,000,	000.
18		Fiscal ye	ear 2003:		
19		(A)	New	budget	authority,
20		\$17,912,0	000,000.		
21		(B)	Outlays,	\$17,784,000,	000.
22		Fiscal ye	ear 2004:		
23		(A)	New	budget	authority,
24		\$17,912,0	000,000.		
25		<i>(B)</i>	Outlays,	\$17,772,000,	000.

1	Fiscal year 2005:
2	(A) New budget authority,
3	\$17,912,000,000.
4	(B) Outlays, \$17,768,000,000.
5	Fiscal year 2006:
6	(A) New budget authority,
7	\$17,912,000,000.
8	(B) Outlays, \$17,768,000,000.
9	Fiscal year 2007:
10	(A) New budget authority,
11	\$17,912,000,000.
12	(B) Outlays, \$17,768,000,000.
13	Fiscal year 2008:
14	(A) New budget authority,
15	\$17,912,000,000.
16	(B) Outlays, \$17,768,000,000.
17	Fiscal year 2009:
18	(A) New budget authority,
19	\$17,912,000,000.
20	(B) Outlays, \$17,768,000,000.
21	(4) Energy (270):
22	Fiscal year 2000:
23	(A) New budget authority,
24	\$49,000,000.
25	(B) Outlays, $-$ \$650,000,000.

1	Fiscal year 2001:
2	(A) New budget authority,
3	-\$1,435,000,000.
4	(B) Outlays, -\$3,136,000,000.
5	Fiscal year 2002:
6	(A) New budget authority,
7	- <i>\$163,000,000</i> .
8	(B) Outlays, $-\$1,138,000,000$.
9	Fiscal year 2003:
10	(A) New budget authority,
11	-\$84,000,000.
12	(B) Outlays, $-\$1,243,000,000$.
13	Fiscal year 2004:
14	(A) New budget authority,
15	-\$319,000,000.
16	(B) Outlays, $-\$1,381,000,000$.
17	Fiscal year 2005:
18	(A) New budget authority,
19	-\$447,000,000.
20	(B) Outlays, $-\$1,452,000,000$.
21	Fiscal year 2006:
22	(A) New budget authority,
23	- \$452,000,000.
24	(B) Outlays, $-\$1,453,000,000$.
25	Fiscal year 2007:

1	(A) New budget authority,
2	-\$506,000,000.
3	(B) $Outlays, -\$1,431,000,000.$
4	Fiscal year 2008:
5	(A) New budget authority,
6	- \$208,000,000.
7	(B) Outlays, -\$1,137,000,000.
8	Fiscal year 2009:
9	(A) New budget authority,
10	-\$76,000,000.
11	(B) Outlays, -\$1,067,000,000.
12	(5) Natural Resources and Environment (300):
13	Fiscal year 2000:
14	(A) New budget authority,
15	\$21,720,000,000.
16	(B) Outlays, \$22,444,000,000.
17	Fiscal year 2001:
18	(A) New budget authority,
19	\$21,183,000,000.
20	(B) Outlays, \$21,729,000,000.
21	Fiscal year 2002:
22	(A) New budget authority,
23	\$20,747,000,000.
24	(B) Outlays, \$21,023,000,000.
25	Fiscal year 2003:

1	(A) New budget authority,
2	\$22,479,000,000.
3	(B) Outlays, \$22,579,000,000.
4	Fiscal year 2004:
5	(A) New budget authority,
6	\$22,492,000,000.
7	(B) Outlays, \$22,503,000,000.
8	Fiscal year 2005:
9	(A) New budget authority,
10	\$22,536,000,000.
11	(B) Outlays, \$22,429,000,000.
12	Fiscal year 2006:
13	(A) New budget authority,
14	\$22,566,000,000.
15	(B) Outlays, \$22,466,000,000.
16	Fiscal year 2007:
17	(A) New budget authority,
18	\$22,667,000,000.
19	(B) Outlays, \$22,425,000,000.
20	Fiscal year 2008:
21	(A) New budget authority,
22	\$22,658,000,000.
23	(B) Outlays, \$22,361,000,000.
24	Fiscal year 2009:

budget authority, 1 (A)New 2 \$23,041,000,000. 3 (B) Outlays, \$22,738,000,000. (6) Agriculture (350): 4 Fiscal year 2000: 5 6 (A)New budget authority, \$14,831,000,000. 7 8 (B) Outlays, \$13,660,000,000. 9 Fiscal year 2001: (A)10 New budget authority, \$13,519,000,000. 11 (B) Outlays, \$11,279,000,000. 12 13 Fiscal year 2002: 14 (A)New budget authority, 15 \$11,288,000,000. (B) Outlays, \$9,536,000,000. 16 17 Fiscal year 2003: 18 (A)New budget authority, 19 \$11,955,000,000. (B) Outlays, \$10,252,000,000. 20 21 Fiscal year 2004: 22 (A)New budget authority, 23 \$12,072,000,000. 24 (B) Outlays, \$10,526,000,000. 25 Fiscal year 2005:

18

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1	(A) New budget authority,
2	\$10,553,000,000.
3	(B) Outlays, \$9,882,000,000.
4	Fiscal year 2006:
5	(A) New budget authority,
6	\$10,609,000,000.
7	(B) Outlays, \$9,083,000,000.
8	Fiscal year 2007:
9	(A) New budget authority,
10	\$10,711,000,000.
11	(B) Outlays, \$9,145,000,000.
12	Fiscal year 2008:
13	(A) New budget authority,
14	\$10,763,000,000.
15	(B) Outlays, \$9,162,000,000.
16	Fiscal year 2009:
17	(A) New budget authority,
18	\$10,853,000,000.
19	(B) Outlays, \$9,223,000,000.
20	(7) Commerce and Housing Credit (370):
21	Fiscal year 2000:
22	(A) New budget authority,
23	\$9,664,000,000.
24	(B) Outlays, \$4,270,000,000.
25	Fiscal year 2001:

1	(A) New budget authority,
2	\$10,620,000,000.
3	(B) Outlays, \$5,754,000,000.
4	Fiscal year 2002:
5	(A) New budget authority,
6	\$14,450,000,000.
7	(B) Outlays, \$10,188,000,000.
8	Fiscal year 2003:
9	(A) New budget authority,
10	\$14,529,000,000.
11	(B) Outlays, \$10,875,000,000.
12	Fiscal year 2004:
13	(A) New budget authority,
14	\$13,859,000,000.
15	(B) Outlays, \$10,439,000,000.
16	Fiscal year 2005:
17	(A) New budget authority,
18	\$12,660,000,000.
19	(B) Outlays, \$9,437,000,000.
20	Fiscal year 2006:
21	(A) New budget authority,
22	\$12,635,000,000.
23	(B) Outlays, \$9,130,000,000.
24	Fiscal year 2007:

1	(A) New budget authority,
2	\$12,666,000,000.
3	(B) Outlays, \$8,879,000,000.
4	Fiscal year 2008:
5	(A) New budget authority,
6	\$12,642,000,000.
7	(B) Outlays, \$8,450,000,000.
8	Fiscal year 2009:
9	(A) New budget authority,
10	\$13,415,000,000.
11	(B) Outlays, \$8,824,000,000.
12	(8) Transportation (400):
13	Fiscal year 2000:
14	(A) New budget authority,
15	\$51,325,000,000.
16	(B) Outlays, \$45,333,000,000.
17	Fiscal year 2001:
18	(A) New budget authority,
19	\$51,128,000,000.
20	(B) Outlays, \$47,711,000,000.
21	Fiscal year 2002:
22	(A) New budget authority,
23	\$51,546,000,000.
24	(B) Outlays, \$47,765,000,000.
25	Fiscal year 2003:

1	(A) New budget authority,
2	\$52,477,000,000.
3	(B) Outlays, \$46,720,000,000.
4	Fiscal year 2004:
5	(A) New budget authority,
6	\$52,580,000,000.
7	(B) Outlays, \$46,207,000,000.
8	Fiscal year 2005:
9	(A) New budget authority,
10	\$52,609,000,000.
11	(B) Outlays, \$46,022,000,000.
12	Fiscal year 2006:
13	(A) New budget authority,
14	\$52,640,000,000.
15	(B) Outlays, \$45,990,000,000.
16	Fiscal year 2007:
17	(A) New budget authority,
18	\$52,673,000,000.
19	(B) Outlays, \$45,990,000,000.
20	Fiscal year 2008:
21	(A) New budget authority,
22	\$52,707,000,000.
23	(B) Outlays, \$46,007,000,000.
24	Fiscal year 2009:

1		(A)	New	budget	authority,
2		\$52,742,000,	000.		
3		(B) Out	tlays, \$	46,033,000,	000.
4	(9)	Community	and	Regional	Development
5	(450):				
6		Fiscal year 2	2000:		
7		(A)	New	budget	authority,
8		\$5,343,000,0	00.		
9		(B) Out	tlays, \$	10,273,000,	000.
10		Fiscal year 2	2001:		
11		(A)	New	budget	authority,
12		\$2,704,000,0	00.		
13		(B) Out	tlays, \$	7,517,000,0	00.
14		Fiscal year 2	2002:		
15		(A)	New	budget	authority,
16		\$1,889,000,0	00.		
17		(B) Out	tlays, \$	4,667,000,0	00.
18		Fiscal year 2	2003:		
19		(A)	New	budget	authority,
20		\$2,042,000,0	00.		
21		(B) Out	tlays, \$	2,964,000,0	00.
22		Fiscal year 2	2004:		
23		(A)	New	budget	authority,
24		\$2,037,000,0	00.		
25		(B) Out	tlays, \$	2,120,000,0	00.

1	Fiscal year 2005:	
2	(A) New budget authority,	
3	\$2,030,000,000.	
4	(B) Outlays, \$1,234,000,000.	
5	Fiscal year 2006:	
6	(A) New budget authority,	
7	\$2,027,000,000.	
8	(B) Outlays, \$931,000,000.	
9	Fiscal year 2007:	
10	(A) New budget authority,	
11	\$2,021,000,000.	
12	(B) Outlays, \$795,000,000.	
13	Fiscal year 2008:	
14	(A) New budget authority,	
15	\$2,019,000,000.	
16	(B) Outlays, \$724,000,000.	
17	Fiscal year 2009:	
18	(A) New budget authority,	
19	\$2,013,000,000.	
20	(B) Outlays, \$688,000,000.	
21	(10) Education, Training, Employment, and So-	
22	cial Services (500):	
23	Fiscal year 2000:	
24	(A) New budget authority,	
25	\$67,373,000,000.	

1	(B) Outlays, \$63,994,000,000.
2	Fiscal year 2001:
3	(A) New budget authority,
4	\$66,549,000,000.
5	(B) Outlays, \$65,355,000,000.
6	Fiscal year 2002:
7	(A) New budget authority,
8	\$67,295,000,000.
9	(B) Outlays, \$66,037,000,000.
10	Fiscal year 2003:
11	(A) New budget authority,
12	\$73,334,000,000.
13	(B) Outlays, \$68,531,000,000.
14	Fiscal year 2004:
15	(A) New budget authority,
16	\$76,648,000,000.
17	(B) Outlays, \$72,454,000,000.
18	Fiscal year 2005:
19	(A) New budget authority,
20	\$77,464,000,000.
21	(B) Outlays, \$75,891,000,000.
22	Fiscal year 2006:
23	(A) New budget authority,
24	\$78,229,000,000.
25	(B) Outlays, \$77,189,000,000.

1	Fiscal year 2007:
2	(A) New budget authority,
3	\$79,133,000,000.
4	(B) Outlays, \$78,119,000,000.
5	Fiscal year 2008:
6	(A) New budget authority,
7	\$80,144,000,000.
8	(B) Outlays, \$79,109,000,000.
9	Fiscal year 2009:
10	(A) New budget authority,
11	\$80,051,000,000.
12	(B) Outlays, \$79,059,000,000.
13	(11) Health (550):
14	Fiscal year 2000:
15	(A) New budget authority,
16	\$156,181,000,000.
17	(B) Outlays, \$152,986,000,000.
18	Fiscal year 2001:
19	(A) New budget authority,
20	\$164,089,000,000.
21	(B) Outlays, \$162,357,000,000.
22	Fiscal year 2002:
23	(A) New budget authority,
24	\$173,330,000,000.
25	(B) Outlays, \$173,767,000,000.

1	Fiscal year 2003:
2	(A) New budget authority,
3	\$184,679,000,000.
4	(B) Outlays, \$185,330,000,000.
5	Fiscal year 2004:
6	(A) New budget authority,
7	\$197,893,000,000.
8	(B) Outlays, \$198,499,000,000.
9	Fiscal year 2005:
10	(A) New budget authority,
11	\$212,821,000,000.
12	(B) Outlays, \$212,637,000,000.
13	Fiscal year 2006:
14	(A) New budget authority,
15	\$228,379,000,000.
16	(B) Outlays, \$228,323,000,000.
17	Fiscal year 2007:
18	(A) New budget authority,
19	\$246,348,000,000.
20	(B) Outlays, \$245,472,000,000.
21	Fiscal year 2008:
22	(A) New budget authority,
23	\$265,160,000,000.
24	(B) Outlays, \$264,420,000,000.
25	Fiscal year 2009:

budget authority, 1 (A)New 2 \$285,541,000,000. 3 (B) Outlays, \$284,941,000,000. 4 (12) Medicare (570): 5 Fiscal year 2000: 6 (A)New budget authority, 7 \$208,652,000,000. 8 (B) Outlays, \$208,698,000,000. 9 Fiscal year 2001: (A)10 New budgetauthority, \$222,104,000,000. 11 (B) Outlays, \$222,252,000,000. 12 13 Fiscal year 2002: 14 (A)New budget authority, 15 \$230,593,000,000. (B) Outlays, \$230,222,000,000. 16 17 Fiscal year 2003: 18 (A)New budget authority, 19 \$250,743,000,000. (B) Outlays, \$250,871,000,000. 20 21 Fiscal year 2004: 22 (A)New budget authority, 23 \$268,558,000,000. 24 (B) Outlays, \$268,738,000,000.

25 Fiscal year 2005:

1	(A) New budget authority,
2	\$295,574,000,000.
3	(B) Outlays, \$295,188,000,000.
4	Fiscal year 2006:
5	(A) New budget authority,
6	\$306,772,000,000.
7	(B) Outlays, \$306,929,000,000.
8	Fiscal year 2007:
9	(A) New budget authority,
10	\$337,566,000,000.
11	(B) Outlays, \$337,761,000,000.
12	Fiscal year 2008:
13	(A) New budget authority,
14	\$365,642,000,000.
15	(B) Outlays, \$365,225,000,000.
16	Fiscal year 2009:
17	(A) New budget authority,
18	\$394,078,000,000.
19	(B) Outlays, \$394,249,000,000.
20	(13) Income Security (600):
21	Fiscal year 2000:
22	(A) New budget authority,
23	\$244,390,000,000.
24	(B) Outlays, \$248,088,000,000.
25	Fiscal year 2001:

1	(A) New budget authority,
2	\$251,873,000,000.
3	(B) Outlays, \$257,750,000,000.
4	Fiscal year 2002:
5	(A) New budget authority,
6	\$264,620,000,000.
7	(B) Outlays, \$267,411,000,000.
8	Fiscal year 2003:
9	(A) New budget authority,
10	\$277,386,000,000.
11	(B) Outlays, \$277,175,000,000.
12	Fiscal year 2004:
13	(A) New budget authority,
14	\$286,576,000,000.
15	(B) Outlays, \$286,388,000,000.
16	Fiscal year 2005:
17	(A) New budget authority,
18	\$298,942,000,000.
19	(B) Outlays, \$299,128,000,000.
20	Fiscal year 2006:
21	(A) New budget authority,
22	\$305,655,000,000.
23	(B) Outlays, \$305,943,000,000.
24	Fiscal year 2007:

1	(A) New budget authority,
2	\$312,047,000,000.
3	(B) Outlays, \$312,753,000,000.
4	Fiscal year 2008:
5	(A) New budget authority,
6	\$325,315,000,000.
7	(B) Outlays, \$326,666,000,000.
8	Fiscal year 2009:
9	(A) New budget authority,
10	\$335,562,000,000.
11	(B) Outlays, \$337,102,000,000.
12	(14) Veterans Benefits and Services (700):
13	Fiscal year 2000:
14	(A) New budget authority,
15	\$46,724,000,000.
16	(B) Outlays, \$47,064,000,000.
17	Fiscal year 2001:
18	(A) New budget authority,
19	\$44,255,000,000.
20	(B) Outlays, \$44,980,000,000.
21	Fiscal year 2002:
22	(A) New budget authority,
23	\$44,728,000,000.
24	(B) Outlays, \$45,117,000,000.
25	Fiscal year 2003:

1	(A) New budget authority,
2	\$45,536,000,000.
3	(B) Outlays, \$46,024,000,000.
4	Fiscal year 2004:
5	(A) New budget authority,
6	\$45,862,000,000.
7	(B) Outlays, \$46,327,000,000.
8	Fiscal year 2005:
9	(A) New budget authority,
10	\$48,341,000,000.
11	(B) Outlays, \$48,844,000,000.
12	Fiscal year 2006:
13	(A) New budget authority,
14	\$46,827,000,000.
15	(B) Outlays, \$47,373,000,000.
16	Fiscal year 2007:
17	(A) New budget authority,
18	\$47,377,000,000.
19	(B) Outlays, \$45,803,000,000.
20	Fiscal year 2008:
21	(A) New budget authority,
22	\$47,959,000,000.
23	(B) Outlays, \$48,505,000,000.
24	Fiscal year 2009:

budget authority, 1 (A)New 2 \$48,578,000,000. 3 (B) Outlays, \$49,150,000,000. (15) Administration of Justice (750): 4 5 Fiscal year 2000: 6 (A)New budget authority, 7 \$23,434,000,000. 8 (B) Outlays, \$25,349,000,000. 9 Fiscal year 2001: (A)10 New budget authority, \$24,656,000,000. 11 (B) Outlays, \$25,117,000,000. 12 13 Fiscal year 2002: 14 (A)New budget authority, 15 \$24,657,000,000. (B) Outlays, \$24,932,000,000. 16 17 Fiscal year 2003: 18 (A)New budget authority, 19 \$24,561,000,000. (B) Outlays, \$24,425,000,000. 20 21 Fiscal year 2004: 22 (A)New budget authority, 23 \$24,467,000,000. 24 (B) Outlays, \$24,356,000,000.

25 Fiscal year 2005:

1	(A) New budget authori	ity,
2	\$24,355,000,000.	
3	(B) Outlays, \$24,242,000,000.	
4	Fiscal year 2006:	
5	(A) New budget authori	ity,
6	\$24,242,000,000.	
7	(B) Outlays, \$24,121,000,000.	
8	Fiscal year 2007:	
9	(A) New budget authori	ty,
10	\$24,114,000,000.	
11	(B) Outlays, \$23,996,000,000.	
12	Fiscal year 2008:	
13	(A) New budget authori	ty,
14	\$23,989,000,000.	
15	(B) Outlays, \$23,885,000,000.	
16	Fiscal year 2009:	
17	(A) New budget authori	ty,
18	\$23,833,000,000.	
19	(B) Outlays, \$23,720,000,000.	
20	(16) General Government (800):	
21	Fiscal year 2000:	
22	(A) New budget authori	ty,
23	\$12,339,000,000.	
24	(B) Outlays, \$13,476,000,000.	
25	Fiscal year 2001:	

1	(A)	New	budget	authority,
2	\$11,916,00	0,000.		
3	(B) O	utlays, \$1	12,605,000,0	000.
4	Fiscal year	r 2002:		
5	(A)	New	budget	authority,
6	\$12,080,00	0,000.		
7	(B) O	utlays, \$1	12,282,000,0	000.
8	Fiscal year	r 2003:		
9	(A)	New	budget	authority,
10	\$12,083,00	0,000.		
11	(B) O	utlays, \$1	12,150,000,0	000.
12	Fiscal year	r 2004:		
13	(A)	New	budget	authority,
14	\$12,099,00	0,000.		
15	(B) O	utlays, \$1	12,186,000,0	000.
16	Fiscal year	r 2005:		
17	(A)	New	budget	authority,
18	\$12,112,00	0,000.		
19	(B) O	utlays, \$1	1,906,000,0	000.
20	Fiscal year	r 2006:		
21	(A)	New	budget	authority,
22	\$12,134,00	0,000.		
23	(B) O	utlays, \$1	1,839,000,0	000.
24	Fiscal year	r 2007:		

1	(A) New budget authority,
2	\$12,150,000,000.
3	(B) Outlays, \$11,873,000,000.
4	Fiscal year 2008:
5	(A) New budget authority,
6	\$12,169,000,000.
7	(B) Outlays, \$12,064,000,000.
8	Fiscal year 2009:
9	(A) New budget authority,
10	\$12,178,000,000.
11	(B) Outlays, \$11,931,000,000.
12	(17) Net Interest (900):
13	Fiscal year 2000:
14	(A) New budget authority,
15	\$275,682,000,000.
16	(B) Outlays, \$275,682,000,000.
17	Fiscal year 2001:
18	(A) New budget authority,
19	\$271,443,000,000.
20	(B) Outlays, \$271,443,000,000.
21	Fiscal year 2002:
22	(A) New budget authority,
23	\$267,855,000,000.
24	(B) Outlays, \$267,855,000,000.
25	Fiscal year 2003:

1	(A) New budget authority,
2	\$265,573,000,000.
3	(B) Outlays, \$265,573,000,000.
4	Fiscal year 2004:
5	(A) New budget authority,
6	\$263,835,000,000.
7	(B) Outlays, \$263,835,000,000.
8	Fiscal year 2005:
9	(A) New budget authority,
10	\$261,411,000,000.
11	(B) Outlays, \$261,411,000,000.
12	Fiscal year 2006:
13	(A) New budget authority,
14	\$259,195,000,000.
15	(B) Outlays, \$259,195,000,000.
16	Fiscal year 2007:
17	(A) New budget authority,
18	\$257,618,000,000.
19	(B) Outlays, \$257,618,000,000.
20	Fiscal year 2008:
21	(A) New budget authority,
22	\$255,177,000,000.
23	(B) Outlays, \$255,177,000,000.
24	Fiscal year 2009:

1	(A) New budget authority,
2	\$253,001,000,000.
3	(B) Outlays, \$253,001,000,000.
4	(18) Allowances (920):
5	Fiscal year 2000:
6	(A) New budget authority,
7	- <i>\$10,033,000,000</i> .
8	(B) Outlays, -\$10,094,000,000.
9	Fiscal year 2001:
10	(A) New budget authority,
11	-\$8,480,000,000.
12	(B) Outlays, $-$ \$12,874,000,000.
13	Fiscal year 2002:
14	(A) New budget authority,
15	- \$6,437,000,000.
16	(B) Outlays, $-\$19,976,000,000$.
17	Fiscal year 2003:
18	(A) New budget authority,
19	- \$4,394,000,000.
20	(B) Outlays, $-$ \$4,835,000,000.
21	Fiscal year 2004:
22	(A) New budget authority,
23	- \$4,481,000,000.
24	(B) $Outlays, -\$5,002,000,000.$
25	Fiscal year 2005:

1	(A) New budget authority,
2	-\$4,515,000,000.
3	(B) Outlays, -\$5,067,000,000.
4	Fiscal year 2006:
5	(A) New budget authority,
6	-\$4,619,000,000.
7	(B) $Outlays, -\$5,192,000,000.$
8	Fiscal year 2007:
9	(A) New budget authority,
10	-\$5,210,000,000.
11	(B) Outlays, -\$5,780,000,000.
12	Fiscal year 2008:
13	(A) New budget authority,
14	-\$5,279,000,000.
15	(B) Outlays, -\$5,851,000,000.
16	Fiscal year 2009:
17	(A) New budget authority,
18	-\$5,316,000,000.
19	(B) Outlays, -\$5,889,000,000.
20	(19) Undistributed Offsetting Receipts (950):
21	Fiscal year 2000:
22	(A) New budget authority,
23	-\$34,260,000,000.
24	(B) $Outlays, -$34,260,000,000.$
25	Fiscal year 2001:

1	(A) New budget authority,
2	-\$36,876,000,000.
3	(B) Outlays, -\$36,876,000,000.
4	Fiscal year 2002:
5	(A) New budget authority,
6	-\$43,626,000,000.
7	(B) Outlays, -\$43,626,000,000.
8	Fiscal year 2003:
9	(A) New budget authority,
10	-\$37,464,000,000.
11	(B) Outlays, $-\$37,464,000,000$.
12	Fiscal year 2004:
13	(A) New budget authority,
14	- \$37,559,000,000.
15	(B) Outlays, $-\$37,559,000,000$.
16	Fiscal year 2005:
17	(A) New budget authority,
18	-\$38,497,000,000.
19	(B) Outlays, -\$38,497,000,000.
20	Fiscal year 2006:
21	(A) New budget authority,
22	-\$39,178,000,000.
23	(B) Outlays, $-$39,178,000,000$.
24	Fiscal year 2007:

1	(A) New budget authority,
2	-\$40,426,000,000.
3	(B) Outlays, $-\$40,426,000,000$.
4	Fiscal year 2008:
5	(A) New budget authority,
6	-\$41,237,000,000.
7	(B) Outlays, $-$41,237,000,000$.
8	Fiscal year 2009:
9	(A) New budget authority,
10	-\$42,084,000,000.
11	(B) Outlays, $-$42,084,000,000$.
12	SEC. 104. RECONCILIATION OF REVENUE REDUCTIONS IN
13	THE SENATE.
14	Not later than June 18, 1999, the Senate Committee
15	on Finance shall report to the Senate a reconciliation bill
16	proposing changes in laws within its jurisdiction
17	necessary—
18	(1) to reduce revenues by not more than \$0 in
19	fiscal year 2000, \$138,485,000,000 for the period of
	justan gear 2000, \$100,100,000 join the period of
20	fiscal years 2000 through 2004, and \$765,985,000,000
20 21	
	fiscal years 2000 through 2004, and \$765,985,000,000
21	fiscal years 2000 through 2004, and \$765,985,000,000 for the period of fiscal years 2000 through 2009; and

1SEC. 105. RECONCILIATION OF REVENUE REDUCTIONS IN2THE HOUSE OF REPRESENTATIVES.

Not later than June 11, 1999, the Committee on Ways
and Means shall report to the House of Representatives a
reconciliation bill proposing changes in laws within its jurisdiction necessary—

7 (1) to reduce revenues by not more than \$0 in
8 fiscal year 2000, \$142,034,000,000 for the period of
9 fiscal years 2000 through 2004, and \$777,587,000,000
10 for the period of fiscal years 2000 through 2009; and
11 (2) to decrease the statutory limit on the public
12 debt to not more than \$5,865,000,000,000 for fiscal
13 year 2000.

14 TITLE II—BUDGETARY 15 RESTRAINTS AND RULEMAKING

16 SEC. 201. RESERVE FUND FOR AGRICULTURE.

(a) ADJUSTMENT.—If legislation is reported by the
Senate Committee on Agriculture, Nutrition and Forestry
that provides risk management and income assistance for
agriculture producers, the Chairman of the Senate Committee on the Budget may increase the allocation of budget
authority and outlays to that Committee by an amount that
does not exceed—

24 (1) \$500,000,000 in budget authority and in out25 lays for fiscal year 2000; and

years 2000 through 2004; and

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2

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(2) \$6,000,000,000 in budget authority and

\$5,165,000,000 in outlays for the period of fiscal

4	(3) \$6,000,000,000 in budget authority and in
5	outlays for the period of fiscal years 2000 through
6	2009.
7	(b) LIMITATION.—The Chairman shall not make the
8	adjustments authorized in this section if legislation de-
9	scribed in subsection (a) would cause an on-budget deficit
10	when taken with all other legislation enacted for—
11	(1) fiscal year 2000;
12	(2) the period of fiscal years 2000 through 2004;
13	or
14	(3) the period of fiscal years 2005 through 2009.
15	(c) Budgetary Enforcement.—Revised allocations
16	under subsection (a) shall be considered for the purposes
17	of the Congressional Budget Act of 1974 as allocations con-
18	tained in this resolution.
19	SEC. 202. TAX REDUCTION RESERVE FUND IN THE SENATE.
20	(a) IN GENERAL.—In the Senate, the Chairman of the
21	Committee on the Budget of the Senate may reduce the
22	spending and revenue aggregates and may revise committee
23	allocations for legislation that reduces revenues if such legis-
24	lation will not increase the deficit for—
25	(1) fiscal year 2000;

1	(2) the period of fiscal years 2000 through 2004;
2	OT
3	(3) the period of fiscal years 2000 through 2009.
4	(b) Budgetary Enforcement.—Revised allocations
5	and aggregates under subsection (a) shall be considered for
6	the purposes of the Congressional Budget Act of 1974 as
7	allocations and aggregates contained in this resolution.
8	(c) LIMITATION.—This reserve fund will give priority
9	to the following types of tax relief—
10	(1) tax relief to help working families afford
11	child care, including assistance for families with a
12	parent staying out of the workforce in order to care
13	for young children;
14	(2) tax relief to help individuals and their fami-
15	lies afford the expense of long-term health care;
16	(3) tax relief to ease the tax code's marriage pen-
17	alties on working families;
18	(4) any other individual tax relief targeted ex-
19	clusively for families in the bottom 90 percent of the
20	family income distribution;
21	(5) the extension of the Research and Experimen-
22	tation tax credit, the Work Opportunity tax credit,
23	and other expiring tax provisions, a number of which
24	are important to help American businesses compete in
25	the modern international economy and to help bring

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1	the benefits of a strong economy to disadvantaged in-
2	dividuals and communities;
3	(6) tax incentives to help small businesses; and
4	(7) tax relief provided by accelerating the in-
5	crease in the deductibility of health insurance pre-
6	miums for the self-employed.
7	SEC. 203. CLARIFICATION ON THE APPLICATION OF SEC-
8	TION 202 OF H. CON. RES. 67.
9	Section 202(b) of H. Con. Res. 67 (104th Congress)
10	is amended—
11	(1) in paragraph (1), by striking "the deficit"
12	and inserting "the on-budget deficit or cause an on-
13	budget deficit"; and
14	(2) in paragraph (6), by—
15	(A) striking "increases the deficit" and in-
16	serting "increases the on-budget deficit or causes
17	an on-budget deficit"; and
18	(B) striking "increase the deficit" and in-
19	serting "increase the on-budget deficit or cause
20	an on-budget deficit".
21	SEC. 204. EMERGENCY DESIGNATION POINT OF ORDER.
22	(a) Designations.—
23	(1) GUIDANCE.—In making a designation of a
24	provision of legislation as an emergency requirement
25	under section 251(b)(2)(A) or 252(e) of the Balanced

1	Budget and Emergency Deficit Control Act of 1985,
2	the committee report and any statement of managers
3	accompanying that legislation shall analyze whether
4	a proposed emergency requirement meets all the cri-
5	teria in paragraph (2).
6	(2) CRITERIA.—
7	(A) IN GENERAL.—The criteria to be con-
8	sidered in determining whether a proposed ex-
9	penditure or tax change is an emergency require-
10	ment are whether it is—
11	(i) necessary, essential, or vital (not
12	merely useful or beneficial);
13	(ii) sudden, quickly coming into being,
14	and not building up over time;
15	(iii) an urgent, pressing, and compel-
16	ling need requiring immediate action;
17	(iv) subject to subparagraph (B), un-
18	foreseen, unpredictable, and unanticipated;
19	and
20	(v) not permanent, temporary in na-
21	ture.
22	(B) UNFORESEEN.—An emergency that is
23	part of an aggregate level of anticipated emer-
24	gencies, particularly when normally estimated in
25	advance, is not unforeseen.

(3) JUSTIFICATION FOR FAILURE TO MEET CRI TERIA.—If the proposed emergency requirement does
 not meet all the criteria set forth in paragraph (2),
 the committee report or the statement of managers, as
 the case may be, shall provide a written justification
 of why the requirement should be accorded emergency
 status.

8 (b) POINT OF ORDER.—

9 (1) IN GENERAL.—When the Senate is consid-10 ering a bill, resolution, amendment, motion, or con-11 ference report, upon a point of order being made by 12 a Senator against any provision in that measure des-13 ignated as an emergency requirement pursuant to sec-14 tion 251(b)(2)(A) or 252(e) of the Balanced Budget 15 and Emergency Deficit Control Act of 1985 and the 16 Presiding Officer sustains that point of order, that 17 provision along with the language making the des-18 ignation shall be stricken from the measure and may 19 not be offered as an amendment from the floor.

20 (2) GENERAL POINT OF ORDER.—A point of
21 order under this subsection may be raised by a Sen22 ator as provided in section 313(e) of the Congres23 sional Budget Act of 1974.

24 (3) CONFERENCE REPORTS.—If a point of order
25 is sustained under this subsection against a con-

ference report the report shall be disposed of as pro vided in section 313(d) of the Congressional Budget
 Act of 1974.

4 SEC. 205. AUTHORITY TO PROVIDE COMMITTEE ALLOCA-5 TIONS.

6 In the event there is no joint explanatory statement 7 accompanying a conference report on the concurrent resolu-8 tion on the budget for fiscal year 2000, and in conformance 9 with section 302(a) of the Congressional Budget Act of 1974, the Chairman of the Committee on the Budget of the House 10 of Representatives and of the Senate shall submit for print-11 ing in the Congressional Record allocations consistent with 12 the concurrent resolution on the budget for fiscal year 2000, 13 as passed by the House of Representatives and of the Senate. 14 15 SEC. 206. DEFICIT-NEUTRAL RESERVE FUND FOR USE OF 16 **OCS RECEIPTS.**

17 (a) IN GENERAL.—In the Senate, spending aggregates 18 and other appropriate budgetary levels and limits may be 19 adjusted and allocations may be revised for legislation that would use proceeds from Outer Continental Shelf leasing 20 21 and production to fund historic preservation, recreation 22 and land, water, fish, and wildlife conservation efforts and 23 to support coastal needs and activities, provided that, to 24 the extent that this concurrent resolution on the budget does not include the costs of that legislation, the enactment of 25

1	that legislation will not increase (by virtue of either contem-
2	poraneous or previously passed deficit reduction) the deficit
3	in this resolution for—
4	(1) fiscal year 2000;
5	(2) the period of fiscal years 2000 through 2004;
6	OT
7	(3) the period of fiscal years 2005 through 2009.
8	(b) Revised Allocations.—
9	(1) Adjustments for legislation.—Upon the
10	consideration of legislation $pursuant$ to $subsection$
11	(a), the Chairman of the Committee on the Budget of
12	the Senate may file with the Senate appropriately re-
13	vised allocations under section 302(a) of the Congres-
14	sional Budget Act of 1974 and revised functional lev-
15	els and aggregates to carry out this section. These re-
16	vised allocations, functional levels, and aggregates
17	shall be considered for the purposes of the Congres-
18	sional Budget Act of 1974 as allocations, functional
19	levels, and aggregates contained in this resolution.
20	(2) Adjustments for amendments.—If the
21	Chairman of the Committee on the Budget of the Sen-
22	ate submits an adjustment under this section for leg-
23	islation in furtherance of the purpose described in
24	subsection (a), upon the offering of an amendment to

25 that legislation that would necessitate such submis-

1 sion, the Chairman shall submit to the Senate appro-2 priately revised allocations under section 302(a) of the Congressional Budget Act of 1974 and revised 3 4 functional levels and aggregates to carry out this sec-5 tion. These revised allocations, functional levels, and 6 aggregates shall be considered for the purposes of the 7 Congressional Budget Act of 1974 as allocations, 8 functional levels, and aggregates contained in this resolution. 9

(c) REPORTING REVISED ALLOCATIONS.—The appropriate committees shall report appropriately revised allocations pursuant to section 302(b) of the Congressional Budget Act of 1974 to carry out this section.

14SEC. 207. DEFICIT-NEUTRAL RESERVE FUND FOR MANAGED15CARE PLANS THAT AGREE TO PROVIDE ADDI-16TIONAL SERVICES TO THE ELDERLY.

17 (a) IN GENERAL.—In the Senate, spending aggregates 18 and other appropriate budgetary levels and limits may be 19 adjusted and allocations may be revised for legislation to provide: additional funds for medicare managed care plans 20 21 agreeing to serve elderly patients for at least 2 years and 22 whose reimbursement was reduced because of the risk ad-23 justment regulations, provided that to the extent that this 24 concurrent resolution on the budget does not include the 25 costs of that legislation, the enactment of that legislation

will not increase (by virtue of either contemporaneous or
 previously passed deficit reduction) the deficit in this reso lution for—

4 (1) fiscal year 2000;

5 (2) the period of fiscal years 2000 through 2004;
6 or

7 (3) the period of fiscal years 2005 through 2009.
8 (b) REVISED ALLOCATIONS.—

9 (1) ADJUSTMENTS FOR LEGISLATION.—Upon the 10 consideration of legislation pursuant to subsection 11 (a), the Chairman of the Committee on the Budget of 12 the Senate may file with the Senate appropriately re-13 vised allocations under section 302(a) of the Congres-14 sional Budget Act of 1974 and revised functional level 15 and spending aggregates to carry out this section. 16 These revised allocations, functional levels, and spend-17 ing aggregates shall be considered for the purposes of 18 the Congressional Budget Act of 1974 as allocations, 19 functional levels, and aggregates contained in this res-20 olution.

(2) ADJUSTMENTS FOR AMENDMENTS.—If the
Chairman of the Committee on the Budget of the Senate submits an adjustment under this section for legislation in furtherance of the purpose described in
subsection (a), upon the offering of an amendment to

1	that legislation that would necessitate such submis-
2	sion, the Chairman shall submit to the Senate appro-
3	priately revised allocations under section $302(a)$ of
4	the Congressional Budget Act of 1974 and revised
5	functional levels and spending aggregates to carry out
6	this section. These revised allocations, functional lev-
7	els, and aggregates shall be considered for the pur-
8	poses of the Congressional Budget Act of 1974 as allo-
9	cations, functional levels, and aggregates contained in
10	this resolution.
11	(d) Reporting Revised Allocations.—The appro-

(d) REPORTING REVISED ALLOCATIONS.—The appropriate committees shall report appropriately revised allocations pursuant to section 302(b) of the Congressional Budget Act of 1974 to carry out this section.

15 SEC. 208. RESERVE FUND FOR MEDICARE AND PRESCRIP16 TION DRUGS.

17 (a) ADJUSTMENT.—If legislation is reported by the Senate Committee on Finance that significantly extends the 18 19 solvency of the Medicare Hospital Insurance Trust Fund 20 without the use of transfers of new subsidies from the general fund, the Chairman of the Committee on the Budget 21 22 may change committee allocations and spending aggregates if such legislation will not cause an on-budget deficit for— 23 (1) fiscal year 2000; 24

(2) the period of fiscal years 2000 through 2004;
 or
 (3) the period of fiscal years 2005 through 2009.
 (b) PRESCRIPTION DRUG BENEFIT.—The adjustments
 made pursuant to subsection (a) may be made to address

6 the cost of the prescription drug benefit.

7 (c) BUDGETARY ENFORCEMENT.—The revision of allo8 cations and aggregates made under this section shall be con9 sidered for the purposes of the Congressional Budget Act
10 of 1974 as allocations and aggregates contained in this reso11 lution.

12 SEC. 209. EXERCISE OF RULEMAKING POWERS.

13 Congress adopts the provisions of this title—

(1) as an exercise of the rulemaking power of the
Senate and the House of Representatives, respectively,
and as such they shall be considered as part of the
rules of each House, or of that House to which they
specifically apply, and such rules shall supersede
other rules only to the extent that they are inconsistent therewith; and

(2) with full recognition of the constitutional
right of either House to change those rules (so far as
they relate to that House) at any time, in the same
manner, and to the same extent as in the case of any
other rule of that House.

1SEC. 210. DEFICIT-NEUTRAL RESERVE FUND TO FOSTER2THE EMPLOYMENT AND INDEPENDENCE OF3INDIVIDUALS WITH DISABILITIES.

4 (a) IN GENERAL.—In the Senate, revenue and spend-5 ing aggregates and other appropriate budgetary levels and limits may be adjusted and allocations may be revised for 6 7 legislation that finances disability programs designed to allow individuals with disabilities to become employed and 8 9 remain independent: Provided, That, to the extent that this concurrent resolution on the budget does not include the 10 11 costs of that legislation, the enactment of that legislation will not increase (by virtue of either contemporaneous or 12 13 previously-passed deficit reduction) the deficit in this resolution for— 14

15 *(1) fiscal year 2000;*

16 (2) the period of fiscal years 2000 through 2004;
17 or

18 (3) the period of fiscal years 2005 through 2009.
19 (b) REVISED ALLOCATIONS.—

(1) ADJUSTMENTS FOR LEGISLATION.—Upon the
consideration of legislation pursuant to subsection
(a), the Chairman of the Committee on the Budget of
the Senate may file with the Senate appropriately-revised allocations under section 302(a) of the Congressional Budget Act of 1974 and revised functional levels and aggregates to carry out this section. These re-

1	vised allocations, functional levels, and aggregates
2	shall be considered for the purposes of the Congres-
3	sional Budget Act of 1974 as allocations, functional
4	levels, and aggregates contained in this resolution.
5	(2) ADJUSTMENTS FOR AMENDMENTS.—If the
6	chairman of the Committee on the Budget of the Sen-
7	ate submits an adjustment under this section for leg-
8	islation in furtherance of the purpose described in
9	subsection (a), upon the offering of an amendment to
10	that legislation that would necessitate such submis-
11	sion, the Chairman shall submit to the Senate appro-
12	priately-revised allocations under section $302(a)$ of
13	the Congressional Budget Act of 1974 and revised
14	functional levels and aggregates to carry out this sec-
15	tion. These revised allocations, functional levels, and
16	aggregates shall be considered for the purposes of the
17	Congressional Budget Act of 1974 as allocations,
18	functional levels, and aggregates contained in this res-
19	olution.
20	(c) Reporting Revised Allocations.—The appro-

21 priate committees shall report appropriately-revised alloca-22 tions pursuant to section 302(b) of the Congressional Budg-23 et Act of 1974 to carry out this section.

TITLE III—SENSE OF THE CONGRESS AND THE SENATE

3 SEC. 301. SENSE OF THE SENATE ON MARRIAGE PENALTY.

4 (a) FINDINGS.—Congress finds that—

1

2

5 (1) differences in income tax liabilities caused by
6 marital status are embodied in a number of tax code
7 provisions including separate rate schedules and
8 standard deductions for married couples and single
9 individuals;

(2) according to the Congressional Budget Office
(CBO), 42 percent of married couples incurred "marriage penalties" under the tax code in 1996, averaging nearly \$1,400;

(3) measured as a percent of income, marriage
penalties are largest for low-income families, as couples with incomes below \$20,000 who incurred a marriage penalty in 1996 were forced to pay nearly 8
percent more of their income in taxes than if they had
been able to file individual returns;

(4) empirical evidence indicates that the marriage penalty may affect work patterns, particularly
for a couple's second earner, because higher rates reduce after-tax wages and may cause second earners to
work fewer hours or not at all, which, in turn, reduces economic efficiency; and

(5) the tax code should not improperly influence
 the choice of couples with regard to marital status by
 having the combined Federal income tax liability of
 a couple be higher if they are married than if they
 are single.

6 (b) SENSE OF THE SENATE.—It is the sense of the Sen-7 ate that the levels in this resolution and legislation enacted 8 pursuant to this resolution assume that significantly reduc-9 ing or eliminating the marriage penalty should be a compo-10 nent of any tax cut package reported by the Finance Com-11 mittee and passed by Congress during the fiscal year 2000 12 budget reconciliation process.

13 SEC. 302. SENSE OF THE SENATE ON IMPROVING SECURITY

FOR UNITED STATES DIPLOMATIC MISSIONS.

15 It is the sense of the Senate that the levels in this reso-16 lution assume that there is an urgent and ongoing require-17 ment to improve security for United States diplomatic mis-18 sions and personnel abroad, which should be met without 19 compromising existing budgets for International Affairs 20 (function 150).

21 SEC. 303. SENSE OF THE SENATE ON ACCESS TO MEDICARE 22 HOME HEALTH SERVICES.

- 23 (a) FINDINGS.—The Senate finds that—
- 24 (1) medicare home health services provide a vi25 tally important option enabling homebound individ-

1	uals to stay in their own homes and communities
2	rather than go into institutionalized care; and
3	(2) implementation of the Interim Payment Sys-
4	tem and other changes to the medicare home health
5	benefit have exacerbated inequalities in payments for
6	home health services between regions, limiting access
7	to these services in many areas and penalizing effi-
8	cient, low-cost providers.
9	(b) Sense of the Senate.—It is the sense of the Sen-
10	ate the levels in this resolution assume that the Senate
11	should act to ensure fair and equitable access to high qual-
12	ity home health services.
14	ing nome near receive services.
12	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT-
13	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT-
13 14	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT- IBILITY OF HEALTH INSURANCE PREMIUMS
13 14 15	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT- IBILITY OF HEALTH INSURANCE PREMIUMS OF THE SELF-EMPLOYED.
13 14 15 16	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT- IBILITY OF HEALTH INSURANCE PREMIUMS OF THE SELF-EMPLOYED. (a) FINDINGS.—The Senate finds that—
13 14 15 16 17	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT- IBILITY OF HEALTH INSURANCE PREMIUMS OF THE SELF-EMPLOYED. (a) FINDINGS.—The Senate finds that— (1) under current law, the self-employed do not
13 14 15 16 17 18	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT- IBILITY OF HEALTH INSURANCE PREMIUMS OF THE SELF-EMPLOYED. (a) FINDINGS.—The Senate finds that— (1) under current law, the self-employed do not enjoy parity with their corporate competitors with re-
 13 14 15 16 17 18 19 	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT- IBILITY OF HEALTH INSURANCE PREMIUMS OF THE SELF-EMPLOYED. (a) FINDINGS.—The Senate finds that— (1) under current law, the self-employed do not enjoy parity with their corporate competitors with re- spect to the tax deductibility of their health insurance
 13 14 15 16 17 18 19 20 	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT- IBILITY OF HEALTH INSURANCE PREMIUMS OF THE SELF-EMPLOYED. (a) FINDINGS.—The Senate finds that— (1) under current law, the self-employed do not enjoy parity with their corporate competitors with re- spect to the tax deductibility of their health insurance premiums;
 13 14 15 16 17 18 19 20 21 	SEC. 304. SENSE OF THE SENATE REGARDING THE DEDUCT- IBILITY OF HEALTH INSURANCE PREMIUMS OF THE SELF-EMPLOYED. (a) FINDINGS.—The Senate finds that— (1) under current law, the self-employed do not enjoy parity with their corporate competitors with re- spect to the tax deductibility of their health insurance premiums; (2) this April, the self-employed will only be able

1	(3) the following April, the self-employed will be
2	able to take a 60-percent deduction for their health
3	insurance premiums for the tax year 1999;
4	(4) it will not be until 2004 that the self-em-
5	ployed will be able to take a full 100-percent deduc-
6	tion for their health insurance premiums for the tax
7	year 2003;
8	(5) the self-employed's health insurance pre-
9	miums are generally over 30 percent higher than the
10	health insurance premiums of group health plans;
11	(6) the increased cost coupled with the less favor-
12	able tax treatment makes health insurance less afford-
13	able for the self-employed;
14	(7) these disadvantages are reflected in the higher
15	rate of uninsured among the self-employed which
16	stands at 24.1 percent compared with 18.2 percent for
17	all wage and salaried workers, for self-employed liv-
18	ing at or below the poverty level the rate of uninsured
19	is 53.1 percent, for self-employed living at 100
20	through 199 percent of poverty the rate of uninsured
21	is 47 percent, and for self-employed living at 200 per-
22	cent of poverty and above the rate of uninsured is
23	17.8 percent;
24	(8) for some self-employed, such as farmers who
25	face significant occupational safety hazards, this lack

1	of health insurance affordability has even greater
2	ramifications; and
3	(9) this lack of full deductibility is also adversely
4	affecting the growing number of women who own
5	small businesses.
6	(b) Sense of the Senate.—It is the sense of the Sen-
7	ate that the levels in this resolution assume that tax relief
8	legislation should include parity between the self-employed
9	and corporations with respect to the tax treatment of health
10	insurance premiums.
11	SEC. 305. SENSE OF THE SENATE THAT TAX REDUCTIONS
12	SHOULD GO TO WORKING FAMILIES.
13	It is the sense of the Senate that this concurrent resolu-
14	tion on the budget assumes any reductions in taxes should
15	be structured to benefit working families by providing fam-
16	ily tan voliof and incontinue to stimulate agaings innest
	ily tax relief and incentives to stimulate savings, invest-
17	ment, job creation, and economic growth.
	ment, job creation, and economic growth.
18	ment, job creation, and economic growth. SEC. 306. SENSE OF THE SENATE ON THE NATIONAL
18 19	ment, job creation, and economic growth. SEC. 306. SENSE OF THE SENATE ON THE NATIONAL GUARD.
18 19 20	ment, job creation, and economic growth. SEC. 306. SENSE OF THE SENATE ON THE NATIONAL GUARD. (a) FINDINGS.—The Senate finds that—
18 19 20 21	ment, job creation, and economic growth. SEC. 306. SENSE OF THE SENATE ON THE NATIONAL GUARD. (a) FINDINGS.—The Senate finds that— (1) the Army National Guard relies heavily

1	(2) these employees perform vital day-to-day
2	functions, ranging from equipment maintenance to
3	leadership and staff roles, that allow the drill week-
4	ends and annual active duty training of the tradi-
5	tional Guardsmen to be dedicated to preparation for
6	the National Guard's warfighting and peacetime mis-
7	sions;
8	(3) when the ability to provide sufficient Active
9	Guard/Reserves and Technicians end strength is re-
10	duced, unit readiness, as well as quality of life for sol-
11	diers and families is degraded;
12	(4) the Army National Guard, with agreement
13	from the Department of Defense, requires a minimum
14	essential requirement of 23,500 Active Guard/Reserves
15	and 25,500 Technicians; and
16	(5) the fiscal year 2000 budget request for the
17	Army National Guard provides resources sufficient
18	for approximately 21,807 Active Guard/Reserves and
19	22,500 Technicians, end strength shortfalls of 3,000
20	and 1,693, respectively.
21	(b) Sense of the Senate.—It is the sense of the Sen-
22	ate that the functional totals in the budget resolution as-
23	sume that the Department of Defense will give priority to
24	providing adequate resources to sufficiently fund the Active

Guard/Reserves and Military Technicians at minimum re quired levels.

3	SEC. 307. SENSE OF THE SENATE ON EFFECTS OF SOCIAL
4	SECURITY REFORM ON WOMEN.
5	(a) FINDINGS.—The Senate finds that—
6	(1) the Social Security benefit structure is of
7	particular importance to low-earning wives and wid-
8	ows, with 63 percent of women beneficiaries aged 62
9	or older receiving wife's or widow's benefits;
10	(2) three-quarters of unmarried and widowed el-
11	derly women rely on Social Security for more than
12	half of their income;
13	(3) without Social Security benefits, the elderly
14	poverty rate among women would have been 52.2 per-
15	cent, and among widows would have been 60.6 per-
16	cent;
17	(4) women tend to live longer and tend to have
18	lower lifetime earnings than men do;
19	(5) women spend an average of 11.5 years out of
20	their careers to care for their families, and are more
21	likely to work part-time than full-time; and
22	(6) during these years in the workforce, women
23	earn an average of 70 cents for every dollar men earn.
24	(b) SENSE OF THE SENATE.—It is the sense of the Sen-
25	ate that the levels in this resolution assume that—

1	(1) women face unique obstacles in ensuring re-
2	tirement security and survivor and disability sta-
3	bility;
4	(2) Social Security plays an essential role in
5	guaranteeing inflation-protected financial stability
6	for women throughout their entire old age; and
7	(3) the Congress and the President should take
8	these factors into account when considering proposals
9	to reform the Social Security system.
10	SEC. 308. SENSE OF THE SENATE ON INCREASED FUNDING
11	FOR THE NATIONAL INSTITUTES OF HEALTH.
12	(a) FINDINGS.—The Senate finds that—
13	(1) the National Institutes of Health is the Na-
14	tion's foremost research center;
15	(2) the Nation's commitment to and investment
16	in biomedical research has resulted in better health
17	and an improved quality of life for all Americans;
18	(3) continued biomedical research funding must
19	be ensured so that medical doctors and scientists have
20	the security to commit to conducting long-term re-
21	search studies;
22	(4) funding for the National Institutes of Health
23	should continue to increase in order to prevent the
24	cessation of biomedical research studies and the loss

1	of medical doctors and research scientists to private
2	research organizations; and
3	(5) the National Institutes of Health conducts re-
4	search protocols without proprietary interests, thereby
5	ensuring that the best health care is researched and
6	made available to the Nation.
7	(b) Sense of the Senate.—It is the sense of the Sen-
8	ate that the levels in this resolution and legislation enacted
9	pursuant to this resolution assume that there shall be a con-
10	tinuation of the pattern of budgetary increases for bio-
11	medical research.
12	SEC. 309. SENSE OF CONGRESS ON FUNDING FOR KYOTO
13	DROTOCOL IMPLEMENTATION DRIOD TO SEN
15	PROTOCOL IMPLEMENTATION PRIOR TO SEN-
13	ATE RATIFICATION.
14	ATE RATIFICATION.
14 15	ATE RATIFICATION. (a) FINDINGS.—Congress finds the following:
14 15 16	ATE RATIFICATION. (a) FINDINGS.—Congress finds the following: (1) The agreement signed by the Administration
14 15 16 17	ATE RATIFICATION. (a) FINDINGS.—Congress finds the following: (1) The agreement signed by the Administration on November 12, 1998, regarding legally binding
14 15 16 17 18	ATE RATIFICATION. (a) FINDINGS.—Congress finds the following: (1) The agreement signed by the Administration on November 12, 1998, regarding legally binding commitments on greenhouse gas reductions is incon-
14 15 16 17 18 19	ATE RATIFICATION. (a) FINDINGS.—Congress finds the following: (1) The agreement signed by the Administration on November 12, 1998, regarding legally binding commitments on greenhouse gas reductions is incon- sistent with the provisions of S. Res. 98, the Byrd-
14 15 16 17 18 19 20	ATE RATIFICATION. (a) FINDINGS.—Congress finds the following: (1) The agreement signed by the Administration on November 12, 1998, regarding legally binding commitments on greenhouse gas reductions is incon- sistent with the provisions of S. Res. 98, the Byrd- Hagel Resolution, which passed the Senate unani-
 14 15 16 17 18 19 20 21 	ATE RATIFICATION. (a) FINDINGS.—Congress finds the following: (1) The agreement signed by the Administration on November 12, 1998, regarding legally binding commitments on greenhouse gas reductions is incon- sistent with the provisions of S. Res. 98, the Byrd- Hagel Resolution, which passed the Senate unani- mously.
 14 15 16 17 18 19 20 21 22 	ATE RATIFICATION. (a) FINDINGS.—Congress finds the following: (1) The agreement signed by the Administration on November 12, 1998, regarding legally binding commitments on greenhouse gas reductions is incon- sistent with the provisions of S. Res. 98, the Byrd- Hagel Resolution, which passed the Senate unani- mously. (2) The Administration has agreed to allowing
 14 15 16 17 18 19 20 21 22 23 	ATE RATIFICATION. (a) FINDINGS.—Congress finds the following: (1) The agreement signed by the Administration on November 12, 1998, regarding legally binding commitments on greenhouse gas reductions is incon- sistent with the provisions of S. Res. 98, the Byrd- Hagel Resolution, which passed the Senate unani- mously. (2) The Administration has agreed to allowing at least 2 additional years for negotiations on the

1	States, including emissions trading schemes, carbon
2	sinks, a clean development mechanism, and devel-
3	oping Nation participation.
4	(3) The Administration has not submitted the
5	Kyoto Protocol to the Senate for ratification and has
б	indicated it has no intention to do so in the foresee-
7	able future.
8	(4) The Administration has pledged to Congress
9	that it would not implement any portion of the Kyoto
10	Protocol prior to its ratification in the Senate.
11	(5) Congress agrees that Federal expenditures are
12	required and appropriate for activities which both
13	improve the environment and reduce carbon dioxide
14	emissions. Those activities include programs to pro-
15	mote energy efficient technologies, encourage tech-
16	nology development that reduces or sequesters green-
17	house gases, encourage the development and use of al-
18	ternative and renewable fuel technologies, and other
19	programs justifiable independent of the goals of the
20	Kyoto Protocol.
21	(b) Sense of Congress.—It is the sense of Congress
22	that the levels in this resolution assume that funds should
23	not be provided to put into effect the Kyoto Protocol prior

24 to its Senate ratification in compliance with the require-

ments of the Byrd-Hagel Resolution and consistent with 1 previous Administration assurances to Congress. 2 3 SEC. 310. SENSE OF THE SENATE ON FEDERAL RESEARCH 4 AND DEVELOPMENT INVESTMENT. (a) FINDINGS.—The Senate finds the following: 5 6 (1) A dozen internationally, prestigious economic studies have shown that technological progress has 7 8 historically been the single most important factor in 9 economic growth, having more than twice the impact 10 of labor or capital. 11 (2) The link between economic growth and tech-12 nology is evident: our dominant high technology in-13 dustries are currently responsible for 80 percent of the 14 value of today's stock market, 1/3 of our economic out-15 put, and half of our economic growth. Furthermore, 16 the link between Federal funding of research and de-17 velopment (R & D) and market products is conclusive: 18 70 percent of all patent applications cite nonprofit or 19 federally-funded research as a core component to the 20 innovation being patented. 21 (3) The revolutionary high technology applications of today were spawned from scientific advances 22 23 that occurred in the 1960's, when the Government in-24 tensively funded R&D. In the 3 decades since then,

25 our investment in R&D as a fraction of Gross Domes-

1 2 value. As a fraction of the Federal budget, the investment in civilian R&D has dropped to only $\frac{1}{3}$ its 3 value in 1965. 4

(4) Compared to other foreign nation's invest-5 6 ment in science and technology, American competi-7 tiveness is slipping: an Organization for Economic 8 Co-operation and Development report notes that 14 9 countries now invest more in basic and fundamental 10 research as a fraction of GDP than the United States. 11 (b) SENSE OF THE SENATE.—It is the sense of the Sen-12 ate that the levels in this resolution assume that the Federal 13 investment in R&D should be preserved and increased in order to ensure long-term United States economic strength. 14 15 Funding for Federal agencies performing basic scientific, medical, and precompetitive engineering research pursuant 16 to the Balanced Budget Agreement Act of 1997 should be 17 a priority for the Senate Budget and Appropriations Com-18 mittees this year, within the Budget as established by this 19 20 Committee, in order to achieve a goal of doubling the Fed-21 eral investment in R&D over an 11 year period.

22 SEC. 311. SENSE OF THE SENATE ON COUNTER-NARCOTICS 23 FUNDING.

(a) FINDINGS.—The Senate finds that— 24

(1) the drug crisis facing the United States is a
 top national security threat;

3 (2) the spread of illicit drugs through United
4 States borders cannot be halted without an effective
5 drug interdiction strategy;

6 (3) effective drug interdiction efforts have been
7 shown to limit the availability of illicit narcotics,
8 drive up the street price, support demand reduction
9 efforts, and decrease overall drug trafficking and use;
10 and

11 (4) the percentage change in drug use since 1992, 12 among graduating high school students who used 13 drugs in the past 12 months, has substantially in-14 creased—marijuana use is up 80 percent, cocaine use 15 is up 80 percent, and heroin use is up 100 percent. 16 (b) SENSE OF THE SENATE.—It is the sense of the Senate that the assumptions underlying the functional totals 17 included in this resolution assume the following: 18

19 (1) All counter-narcotics agencies will be given a
20 high priority for fully funding their counter-narcotics
21 mission.

(2) Front line drug fighting agencies are dedicating more resources for intentional efforts to continue restoring a balanced drug control strategy. Congress should carefully examine the reauthorization of

1	the United States Customs service and ensure they
2	have adequate resources and authority not only to fa-
3	cilitate the movement of internationally traded goods
4	but to ensure they can aggressively pursue their law
5	enforcement activities.
6	(3) By pursuing a balanced effort which requires
7	investment in 3 key areas: demand reduction (such as
8	education and treatment); domestic law enforcement;
9	and international supply reduction, Congress believes
10	we can reduce the number of children who are exposed
11	to and addicted to illegal drugs.
12	SEC. 312. SENSE OF THE SENATE REGARDING TRIBAL COL-
13	LEGES.
13 14	LEGES. (a) FINDINGS.—The Senate finds that—
14	(a) FINDINGS.—The Senate finds that—
14 15	(a) FINDINGS.—The Senate finds that— (1) more than 26,500 students from 250 tribes
14 15 16	 (a) FINDINGS.—The Senate finds that— (1) more than 26,500 students from 250 tribes nationwide attend tribal colleges. The colleges serve
14 15 16 17	 (a) FINDINGS.—The Senate finds that— (1) more than 26,500 students from 250 tribes nationwide attend tribal colleges. The colleges serve students of all ages, many of whom are moving from
14 15 16 17 18	 (a) FINDINGS.—The Senate finds that— (1) more than 26,500 students from 250 tribes nationwide attend tribal colleges. The colleges serve students of all ages, many of whom are moving from welfare to work. The vast majority of tribal college
14 15 16 17 18 19	 (a) FINDINGS.—The Senate finds that— (1) more than 26,500 students from 250 tribes nationwide attend tribal colleges. The colleges serve students of all ages, many of whom are moving from welfare to work. The vast majority of tribal college students are first-generation college students;
 14 15 16 17 18 19 20 	 (a) FINDINGS.—The Senate finds that— (1) more than 26,500 students from 250 tribes nationwide attend tribal colleges. The colleges serve students of all ages, many of whom are moving from welfare to work. The vast majority of tribal college students are first-generation college students; (2) while annual appropriations for tribal col-
 14 15 16 17 18 19 20 21 	 (a) FINDINGS.—The Senate finds that— (1) more than 26,500 students from 250 tribes nationwide attend tribal colleges. The colleges serve students of all ages, many of whom are moving from welfare to work. The vast majority of tribal college students are first-generation college students; (2) while annual appropriations for tribal college have increased modestly in recent years, core op-

1	(3) although tribal colleges received a \$1,400,000
2	increase in funding in fiscal year 1999, because of
3	rising student populations, these institutions faced an
4	actual per-student decrease in funding over fiscal
5	year 1998; and
6	(4) per student funding for tribal colleges is only
7	about 63 percent of the amount given to mainstream
8	community colleges (\$2,964 per student at tribal col-
9	leges versus \$4,743 per student at mainstream com-
10	munity colleges).
11	(b) Sense of the Senate.—It is the sense of the Sen-
12	ate that—
13	(1) this resolution recognizes the funding dif-
14	ficulties faced by tribal colleges and assumes that pri-
15	ority consideration will be provided to them through
16	funding for the Tribally Controlled College and Uni-
17	versity Act, the 1994 Land Grant Institutions, and
18	title III of the Higher Education Act; and
19	(2) the levels in this resolution assume that such
20	priority consideration reflects Congress' intent to con-
21	tinue work toward current statutory Federal funding
22	goals for the tribal colleges.
23	SEC. 313. SENSE OF THE SENATE ON THE SOCIAL SECURITY
24	SURPLUS.
25	(a) FINDINGS.—The Congress finds that—

1	(1) according to the Congressional Budget Office
2	(CBO) January 1999 "Economic and Budget Out-
3	look," the Social Security Trust Fund is projected to
4	incur annual surpluses of \$126,000,000,000 in fiscal
5	year 1999, \$137,000,000,000 in fiscal year 2000,
6	\$144,000,000,000 in fiscal year 2001,
7	\$153,000,000,000 in fiscal year 2002,
8	\$161,000,000,000 in fiscal year 2003, and
9	\$171,000,000,000 in fiscal year 2004;
10	(2) the fiscal year 2000 budget resolution crafted
11	by Chairman Domenici assumes that Trust Fund sur-
12	pluses will be used to reduce publicly-held debt and
13	for no other purposes, and calls for the enactment of
14	statutory legislation that would enforce this assump-
15	tion;
16	(3) the President's fiscal year 2000 budget pro-
17	posal not only fails to call for legislation that will en-
18	sure annual Social Security surpluses are used strict-
19	ly to reduce publicly-held debt, but actually spends a
20	portion of these surpluses on non-Social Security pro-
21	grams;
22	(4) using CBO's re-estimate of his budget pro-
23	posal, the President would spend approximately
24	\$40,000,000,000 of the Social Security surplus in fis-

1	\$41,000,000,000 in fiscal year 2001; \$24,000,000,000
2	in fiscal year 2002; \$34,000,000,000 in fiscal year
3	2003; and \$20,000,000,000 in fiscal year 2004; and
4	(5) spending any portion of an annual Social
5	Security surplus on non-Social Security programs is
6	wholly-inconsistent with efforts to preserve and pro-
7	tect Social Security for future generations.
8	(b) Sense of the Senate.—It is the sense of the Sen-
9	ate that the levels in this resolution and legislation enacted
10	pursuant to this resolution assume that Congress shall reject
11	any budget that would spend any portion of the Social Se-
12	curity surpluses generated in any fiscal year for any Fed-
13	and mountain other than Social Security
15	eral program other than Social Security.
13	SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT
14	SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT
14 15	SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT FINANCIAL AID PROGRAMS.
14 15 16	SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT FINANCIAL AID PROGRAMS. (a) FINDINGS.—The Senate finds that—
14 15 16 17	SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT FINANCIAL AID PROGRAMS. (a) FINDINGS.—The Senate finds that— (1) public investment in higher education yields
14 15 16 17 18	SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT FINANCIAL AID PROGRAMS. (a) FINDINGS.—The Senate finds that— (1) public investment in higher education yields a return of several dollars for each dollar invested;
14 15 16 17 18 19	SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT FINANCIAL AID PROGRAMS. (a) FINDINGS.—The Senate finds that— (1) public investment in higher education yields a return of several dollars for each dollar invested; (2) higher education promotes economic oppor-
 14 15 16 17 18 19 20 	SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT FINANCIAL AID PROGRAMS. (a) FINDINGS.—The Senate finds that— (1) public investment in higher education yields a return of several dollars for each dollar invested; (2) higher education promotes economic oppor- tunity for individuals, as recipients of bachelor's de-
 14 15 16 17 18 19 20 21 	 SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT FINANCIAL AID PROGRAMS. (a) FINDINGS.—The Senate finds that— (1) public investment in higher education yields a return of several dollars for each dollar invested; (2) higher education promotes economic opportunity for individuals, as recipients of bachelor's degrees earn an average of 75 percent per year more
 14 15 16 17 18 19 20 21 22 	 SEC. 314. SENSE OF THE SENATE ON NEED-BASED STUDENT FINANCIAL AID PROGRAMS. (a) FINDINGS.—The Senate finds that— (1) public investment in higher education yields a return of several dollars for each dollar invested; (2) higher education promotes economic opportunity for individuals, as recipients of bachelor's degrees earn an average of 75 percent per year more than those with high school diplomas and experience

1	duced criminal activity, lessened reliance on public
2	assistance, and increased civic participation;
3	(4) a more educated workforce will be essential
4	for continued economic competitiveness in an age
5	where the amount of information available to society
6	will double in a matter of days rather than months
7	or years;
8	(5) access to a college education has become a
9	hallmark of American society, and is vital to uphold-
10	ing our belief in equality of opportunity;
11	(6) for a generation, the Federal Pell Grant has
12	served as an established and effective means of pro-
13	viding access to higher education for students with fi-
14	nancial need;
15	(7) over the past decade, Pell Grant awards have
16	failed to keep pace with inflation, eroding their value
17	and threatening access to higher education for the Na-
18	tion's neediest students;
19	(8) grant aid as a portion of all students finan-
20	cial aid has fallen significantly over the past 5 years;
21	(9) the Nation's neediest students are now bor-
22	rowing approximately as much as its wealthiest stu-

23 dents to finance higher education; and

1	(10) the percentage of freshmen attending public
2	and private 4-year institutions from families below
3	national median income has fallen since 1981.
4	(b) Sense of the Senate.—It is the sense of the Sen-
5	ate that within the discretionary allocation provided to the
6	Committee on Appropriations of the Senate for function
7	500—
8	(1) the maximum amount of Federal Pell Grants
9	should be increased by \$400;
10	(2) funding for the Federal Supplemental Edu-
11	cational Opportunity Grants Program should be in-
12	creased by \$65,000,000;
13	(3) funding for the Federal capital contributions
14	under the Federal Perkins Loan Program should be
15	increased by \$35,000,000;
16	(4) funding for the Leveraging Educational As-
17	sistance Partnership Program should be increased by
18	\$50,000,000;
19	(5) funding for the Federal Work-Study Program
20	should be increased by \$64,000,000;
21	(6) funding for the Federal TRIO Programs
22	should be increased by \$100,000,000.
23	SEC. 315. FINDINGS; SENSE OF CONGRESS ON THE PROTEC-
24	TION OF THE SOCIAL SECURITY SURPLUSES.
25	(a) The Congress finds that—

(1) Congress and the President should balance
 the budget excluding the surpluses generated by the
 Social Security Trust Funds;

4 (2) reducing the Federal debt held by the public 5 is a top national priority, strongly supported on a bi-6 partisan basis, as evidenced by Federal Reserve 7 Chairman Alan Greenspan's comment that debt re-8 duction "is a very important element in sustaining 9 economic growth", as well as President Clinton's com-10 ments that it "is very, very important that we get the 11 Government debt down" when referencing his own 12 plans to use the budget surplus to reduce Federal debt 13 held by the public:

14 (3) according to the Congressional Budget Office, 15 balancing the budget excluding the surpluses gen-16 erated by the Social Security Trust Funds will reduce 17 debt public total held by the bya of18 \$1,723,000,000,000 by the end of fiscal year 2009, 19 \$417,000,000,000, or 32 percent, more than it would 20 be reduced under the President's fiscal year 2000 21 budget submission:

(4) further, according to the Congressional Budget Office, that the President's budget would actually
spend \$40,000,000,000 of the Social Security surpluses in fiscal year 2000 on new spending programs,

1	and spend \$158,000,000,000 of the Social Security
2	surpluses on new spending programs from fiscal year
3	2000 through 2004; and
4	(5) Social Security surpluses should be used for
5	Social Security reform or to reduce the debt held by
6	the public and should not be used for other purposes.
7	(b) It is the sense of Congress that the functional totals
8	in this concurrent resolution on the budget assume that
9	Congress shall pass legislation which—

10 (1) reaffirms the provisions of section 13301 of 11 the Omnibus Budget Reconciliation Act of 1990 that 12 provides that the receipts and disbursements of the 13 Social Security Trust Funds shall not be counted for 14 the purposes of the budget submitted by the President, 15 the congressional budget, or the Balanced Budget and 16 Emergency Deficit Control Act of 1985, and provides 17 for a point of order within the Senate against any 18 concurrent resolution on the budget, an amendment 19 thereto, or a conference report thereon that violates 20 that section;

(2) mandates that the Social Security surpluses
are used only for the payment of Social Security benefits, Social Security reform or to reduce the Federal
debt held by the public, and not spent on non-Social
Security programs or used to offset tax cuts;

1	(3) provides for a Senate super-majority point of
2	order against any bill, resolution, amendment, motion
3	or conference report that would use Social Security
4	surpluses on anything other than the payment of So-
5	cial Security benefits, Social Security reform or the
6	reduction of the Federal debt held by the public;
7	(4) ensures that all Social Security benefits are
8	paid on time; and
9	(5) accommodates Social Security reform legisla-
10	tion.
11	SEC. 316. SENSE OF THE SENATE ON PROVIDING ADEQUATE
12	FUNDING FOR UNITED STATES INTER-
13	NATIONAL LEADERSHIP.
14	(a) FINDINGS.—The Senate finds that—
14 15	(a) FINDINGS.—The Senate finds that—(1) United States international leadership is es-
15	(1) United States international leadership is es-
15 16	(1) United States international leadership is es- sential to maintaining security and peace for all
15 16 17	(1) United States international leadership is es- sential to maintaining security and peace for all Americans;
15 16 17 18	 (1) United States international leadership is essential to maintaining security and peace for all Americans; (2) such leadership depends on effective diplo-
15 16 17 18 19	 (1) United States international leadership is essential to maintaining security and peace for all Americans; (2) such leadership depends on effective diplomacy as well as a strong military;
15 16 17 18 19 20	 (1) United States international leadership is essential to maintaining security and peace for all Americans; (2) such leadership depends on effective diplomacy as well as a strong military; (3) effective diplomacy requires adequate re-
 15 16 17 18 19 20 21 	 (1) United States international leadership is essential to maintaining security and peace for all Americans; (2) such leadership depends on effective diplomacy as well as a strong military; (3) effective diplomacy requires adequate resources both for embassy security and for inter-
 15 16 17 18 19 20 21 22 	 (1) United States international leadership is essential to maintaining security and peace for all Americans; (2) such leadership depends on effective diplomacy as well as a strong military; (3) effective diplomacy requires adequate resources both for embassy security and for international programs;
 15 16 17 18 19 20 21 22 23 	 (1) United States international leadership is essential to maintaining security and peace for all Americans; (2) such leadership depends on effective diplomacy as well as a strong military; (3) effective diplomacy requires adequate resources both for embassy security and for international programs; (4) in addition to building peace, prosperity and

terests by ensuring better jobs and a higher standard
of living, promoting the health of our citizens and
preserving our natural environment, and protecting
the rights and safety of those who travel or do business overseas;
(5) real spending for International Affairs has
declined more than 50 percent since the mid-1980s, at

8 the same time that major new challenges and oppor9 tunities have arisen from the disintegration of the So10 viet Union and the worldwide trends toward democ11 racy and free markets;

12 (6) current ceilings on discretionary spending
13 will impose severe additional cuts in funding for
14 International Affairs; and

(7) improved security for United States diplomatic missions and personnel will place further
strain on the International Affairs budget absent significant additional resources.

(b) SENSE OF THE SENATE.—It is the sense of the Senate that the levels in this resolution assume that additional
budgetary resources should be identified for function 150
to enable successful United States international leadership.

SEC. 317. SENSE OF THE SENATE THAT THE FEDERAL GOV ERNMENT SHOULD NOT INVEST THE SOCIAL
 SECURITY TRUST FUNDS IN PRIVATE FINAN CIAL MARKETS.

5 It is the sense of the Senate that the assumptions un-6 derlying the functional totals in this resolution assume that 7 the Federal Government should not directly invest contribu-8 tions made to the Federal Old-Age and Survivors Insurance 9 Trust Fund and the Federal Disability Insurance Trust 10 Fund established under section 201 of the Social Security 11 Act (42 U.S.C. 401) in private financial markets.

12 SEC. 318. SENSE OF THE SENATE CONCERNING ON-BUDGET 13 SURPLUS.

(a) It is the sense of the Senate that the provisions
in this resolution assume that if the Congressional Budget
Office determines there is an on-budget surplus for fiscal
year 2000, \$2,000,000,000 of that surplus will be restored
to the programs cut in function 920.

(b) It is the sense of the Senate that the assumptions
underlying this budget resolution assume that none of these
offsets will come from defense or veterans, and to the extent
possible should come from administrative functions.

23 SEC. 319. SENSE OF THE SENATE ON TEA-21 FUNDING AND

- 24 THE STATES.
- 25 (a) FINDINGS.—The Senate finds that—

(1) on May 22, 1998, the Senate overwhelmingly
approved the conference committee report on H.R.
2400, the Transportation Equity Act for the 21st Cen-
tury, in a 88–5 roll call vote;
(2) also on May 22, 1998, the House of Rep-
resentatives approved the conference committee report
on this bill in a 297–86 recorded vote;
(3) on June 9, 1998, President Clinton signed
this bill into law, thereby making it Public Law 105–
178;
(4) the TEA-21 legislation was a comprehensive
reauthorization of Federal highway and mass transit
programs, which authorized approximately
\$216,000,000,000 in Federal transportation spending
over the next 6 fiscal years;
(5) section 1105 of this legislation called for any
excess Federal gasoline tax revenues to be provided to
the States under the formulas established by the final
version of TEA–21; and
(6) the President's fiscal year 2000 budget re-
quest contained a proposal to distribute approxi-
mately \$1,000,000,000 in excess Federal gasoline tax
revenues that was not consistent with the provisions
of section 1105 of TEA–21 and would deprive States
of needed revenues.

1	(b) Sense of the Senate.—It is the sense of the Sen-
2	ate that the levels in this resolution and any legislation en-
3	acted pursuant to this resolution assume that the Presi-
4	dent's fiscal year 2000 budget proposal to change the man-
5	ner in which any excess Federal gasoline tax revenues are
6	distributed to the States will not be implemented, but rather
7	any of these funds will be distributed to the States pursuant
8	to section 1105 of TEA–21.
9	SEC. 320. SENSE OF THE SENATE THAT AGRICULTURAL
10	RISK MANAGEMENT PROGRAMS SHOULD BEN-
11	EFIT LIVESTOCK PRODUCERS.
12	(a) FINDINGS.—The Senate finds that—
13	(1) extremes in weather-related and natural con-
14	ditions have a profound impact on the economic via-
15	bility of producers;
16	(2) these extremes, such as drought, excessive
17	rain and snow, flood, wind, insect infestation are cer-
18	tainly beyond the control of livestock producers;
19	(3) these extremes do not impact livestock pro-
20	ducers within a State, region or the Nation in the
21	same manner or during the same time frame or for
22	the same duration of time;
23	(4) the livestock producers have few effective risk
24	management tools at their disposal to adequately

1	manage the short and long term impacts of weather-
2	related or natural disaster situations; and
3	(5) ad hoc natural disaster assistance programs,
4	while providing some relief, are not sufficient to meet
5	livestock producers' needs for rational risk manage-
6	ment planning.
7	(b) Sense of Senate.—It is the sense of the Senate
8	that any consideration of reform of Federal crop insurance
9	and risk management programs should include the needs
10	of livestock producers.
11	SEC. 321. SENSE OF THE SENATE REGARDING THE MOD-
12	ERNIZATION AND IMPROVEMENT OF THE
13	MEDICARE PROGRAM.
13 14	MEDICARE PROGRAM. (a) FINDINGS.—The Senate finds the following:
14	(a) FINDINGS.—The Senate finds the following:
14 15	(a) FINDINGS.—The Senate finds the following: (1) The health insurance coverage provided
14 15 16	 (a) FINDINGS.—The Senate finds the following: (1) The health insurance coverage provided under the medicare program under title XVIII of the
14 15 16 17	 (a) FINDINGS.—The Senate finds the following: (1) The health insurance coverage provided under the medicare program under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) is an in-
14 15 16 17 18	 (a) FINDINGS.—The Senate finds the following: (1) The health insurance coverage provided under the medicare program under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) is an in- tegral part of the financial security for retired and
14 15 16 17 18 19	 (a) FINDINGS.—The Senate finds the following: (1) The health insurance coverage provided under the medicare program under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) is an in- tegral part of the financial security for retired and disabled individuals, as such coverage protects those
 14 15 16 17 18 19 20 	 (a) FINDINGS.—The Senate finds the following: (1) The health insurance coverage provided under the medicare program under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) is an in- tegral part of the financial security for retired and disabled individuals, as such coverage protects those individuals against the financially ruinous costs of a
 14 15 16 17 18 19 20 21 	 (a) FINDINGS.—The Senate finds the following: (1) The health insurance coverage provided under the medicare program under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) is an in- tegral part of the financial security for retired and disabled individuals, as such coverage protects those individuals against the financially ruinous costs of a major illness.

1	and disabled individuals will be \$232,000,000,000 in
2	fiscal year 2000.
3	(3) During the nearly 35 years since the medi-
4	care program was established, the Nation's health care
5	delivery and financing system has undergone major
6	transformations. However, the medicare program has
7	not kept pace with such transformations.
8	(4) Former Congressional Budget Office Director
9	Robert Reischauer has described the medicare pro-
10	gram as it exists today as failing on the following 4
11	key dimensions (known as the "Four I's"):
12	(A) The program is inefficient.
13	(B) The program is inequitable.
14	(C) The program is inadequate.
15	(D) The program is insolvent.
16	(5) The President's budget framework does not
17	devote 15 percent of the budget surpluses to the medi-
18	care program. The Federal budget process does not
19	provide a mechanism for setting aside current sur-
20	pluses for future obligations. As a result, the notion
21	of saving 15 percent of the surplus for the medicare
22	program cannot practically be carried out.
23	(6) The President's budget framework would
24	transfer to the Federal Hospital Insurance Trust
25	Fund more than \$900,000,000,000 over 15 years in

1	new IOUs that must be redeemed later by raising
2	taxes on American workers, cutting benefits, or bor-
3	rowing more from the public, and these new IOUs
4	would increase the gross debt of the Federal Govern-
5	ment by the amounts transferred.
6	(7) The Congressional Budget Office has stated
7	that the transfers described in paragraph (6), which
8	are strictly intragovernmental, have no effect on the
9	unified budget surpluses or the on-budget surpluses
10	and therefore have no effect on the debt held by the
11	public.
12	(8) The President's budget framework does not
13	provide access to, or financing for, prescription drugs.
14	(9) The Comptroller General of the United States
15	has stated that the President's medicare proposal does
16	not constitute reform of the program and "is likely to
17	create a public misperception that something mean-
18	ingful is being done to reform the medicare program".
19	(10) The Balanced Budget Act of 1997 enacted
20	changes to the medicare program which strengthen
21	and extend the solvency of that program.
22	(11) The Congressional Budget Office has stated
23	that without the changes made to the medicare pro-
24	gram by the Balanced Budget Act of 1997, the deple-

1	tion of the Federal Hospital Insurance Trust Fund
2	would now be imminent.
3	(12) The President's budget proposes to cut medi-
4	care program spending by \$19,400,000,000 over 10
5	years, primarily through reductions in payments to
6	providers under that program.
7	(13) The recommendations by Senator John
8	Breaux and Representative William Thomas received
9	the bipartisan support of a majority of members on
10	the National Bipartisan Commission on the Future of
11	Medicare.
12	(14) The Breaux-Thomas recommendations pro-
13	vide for new prescription drug coverage for the need-
14	iest beneficiaries within a plan that substantially im-
15	proves the solvency of the medicare program without
16	transferring new IOUs to the Federal Hospital Insur-
17	ance Trust Fund that must be redeemed later by rais-
18	ing taxes, cutting benefits, or borrowing more from
19	the public.
20	(b) Sense of the Senate.—It is the sense of the Sen-
21	ate that the provisions contained in this budget resolution
22	assume the following:
23	(1) This resolution does not adopt the President's
24	proposals to reduce medicare program sponding by

proposals to reduce medicare program spending by
\$19,400,000,000 over 10 years, nor does this resolu-

1	tion adopt the President's proposal to spend
2	\$10,000,000,000 of medicare program funds on unre-
3	lated programs.
4	(2) Congress will not transfer to the Federal
5	Hospital Insurance Trust Fund new IOUs that must
6	be redeemed later by raising taxes on American work-
7	ers, cutting benefits, or borrowing more from the pub-
8	lic.
9	(3) Congress should work in a bipartisan fashion
10	to extend the solvency of the medicare program and
11	to ensure that benefits under that program will be
12	available to beneficiaries in the future.
13	(4) The American public will be well and fairly
14	served in this undertaking if the medicare program
15	reform proposals are considered within a framework
16	that is based on the following 5 key principles offered
17	in testimony to the Senate Committee on Finance by
18	the Comptroller General of the United States:
19	(A) Affordability.
20	(B) Equity.
21	(C) Adequacy.
22	(D) Feasibility.
23	(E) Public acceptance.
24	(5) The recommendations by Senator Breaux
25	and Congressman Thomas provide for new prescrip-

1	tion drug coverage for the neediest beneficiaries with-
2	in a plan that substantially improves the solvency of
3	the medicare program without transferring to the
4	Federal Hospital Insurance Trust Fund new IOUs
5	that must be redeemed later by raising taxes, cutting
6	benefits, or borrowing more from the public.
7	(6) Congress should move expeditiously to con-
8	sider the bipartisan recommendations of the Chair-
9	men of the National Bipartisan Commission on the
10	Future of Medicare.
11	(7) Congress should continue to work with the
12	President as he develops and presents his plan to fix
10	the muchton of the medicane meaning
13	the problems of the medicare program.
13 14	sec. 322. Sense of the senate on providing tax re-
14	SEC. 322. SENSE OF THE SENATE ON PROVIDING TAX RE-
14 15	SEC. 322. SENSE OF THE SENATE ON PROVIDING TAX RE- LIEF TO ALL AMERICANS BY RETURNING
14 15 16	SEC. 322. SENSE OF THE SENATE ON PROVIDING TAX RE- LIEF TO ALL AMERICANS BY RETURNING NON-SOCIAL SECURITY SURPLUS TO TAX-
14 15 16 17	SEC. 322. SENSE OF THE SENATE ON PROVIDING TAX RE- LIEF TO ALL AMERICANS BY RETURNING NON-SOCIAL SECURITY SURPLUS TO TAX- PAYERS.
14 15 16 17 18	SEC. 322. SENSE OF THE SENATE ON PROVIDING TAX RE- LIEF TO ALL AMERICANS BY RETURNING NON-SOCIAL SECURITY SURPLUS TO TAX- PAYERS. (a) FINDINGS.—The Senate finds the following:
14 15 16 17 18 19	SEC. 322. SENSE OF THE SENATE ON PROVIDING TAX RE- LIEF TO ALL AMERICANS BY RETURNING NON-SOCIAL SECURITY SURPLUS TO TAX- PAYERS. (a) FINDINGS.—The Senate finds the following: (1) Every cent of Social Security surplus should
 14 15 16 17 18 19 20 	 SEC. 322. SENSE OF THE SENATE ON PROVIDING TAX RE- LIEF TO ALL AMERICANS BY RETURNING NON-SOCIAL SECURITY SURPLUS TO TAX- PAYERS. (a) FINDINGS.—The Senate finds the following: (1) Every cent of Social Security surplus should be reserved to pay Social Security benefits, for Social
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 14 15 16 17 18 19 20 21 22 	 SEC. 322. SENSE OF THE SENATE ON PROVIDING TAX RE- LIEF TO ALL AMERICANS BY RETURNING NON-SOCIAL SECURITY SURPLUS TO TAX- PAYERS. (a) FINDINGS.—The Senate finds the following: (1) Every cent of Social Security surplus should be reserved to pay Social Security benefits, for Social Security reform, or to pay down the debt held by the public and not be used for other purposes.

1	study found that an average American family will
2	pay \$5,307 more in taxes over the next 10 years than
3	the Government needs to operate.

4 (4) The Administration's budget returns none of
5 the excess surplus back to the taxpayers and instead
6 increases net taxes and fees by \$96,000,000,000 over
7 10 years.

8 (5) The burden of the Administration's tax in-9 creases falls disproportionately on low- and middle-10 income taxpayers. A recent Tax Foundation study 11 found that individuals with incomes of less than 12 \$25,000 would bear 38.5 percent of the increased tax burden, while taxpayers with incomes between 13 14 \$25,000 and \$50,000 would pay 22.4 percent of the 15 new taxes.

16 (6) The budget resolution returns most of the 17 non-Social Security surplus to those who worked so 18 hard to produce it by providing \$142,000,000,000 in 19 real tax relief over 5 years and almost 20 \$800,000,000,000 in tax relief over 10 years.

21 (7) The budget resolution builds on the following
22 tax relief since 1995:

23 (A) In 1996, Congress provided, and the
24 President signed, tax relief for small business
25 and health care-related tax relief.

1	(B) In 1997, Congress once again pushed
2	for tax relief in the context of a balanced budget,
3	and President Clinton signed into law a \$500
4	per child tax credit, expanded individual retire-
5	ment accounts and the new Roth IRA, a cut in
6	the capital gains tax rate, education tax relief,
7	and estate tax relief.
8	(C) In 1998, Congress pushed for reform of
9	the Internal Revenue Service, and provided tax
10	relief for America's farmers.
11	(8) Americans deserve further tax relief because
12	they are still overpaying. They deserve a refund. Fed-
13	eral taxes currently consume nearly 21 percent of na-
14	tional income, the highest percentage since World War
15	II. Families are paying more in Federal, State, and
16	local taxes than for food, clothing, and shelter com-
17	bined.
18	(b) Sense of Senate.—It is the sense of the Senate
19	that—
20	(1) the levels in this resolution assume that the
21	Senate not only puts a priority on protecting Social
22	Security and medicare and reducing the Federal debt,
23	but also on middle-class tax relief by returning some
24	of the non-Social Security surplus to those from
25	whom it was taken; and

1	(2) such middle-class tax relief could include
2	broad-based tax relief, marriage penalty relief, retire-
3	ment savings incentives, estate tax relief, savings and
4	investment incentives, health care-related tax relief,
5	education-related tax relief, and tax simplification
6	proposals.
7	SEC. 323. SENSE OF THE SENATE REGARDING TAX INCEN-
8	TIVES FOR EDUCATION SAVINGS.
9	(a) FINDINGS.—The Senate finds that—
10	(1) families in the United States have accrued
11	more college debt in the 1990s than during the pre-
12	vious 3 decades combined; and
13	(2) families should have every resource available
14	to them to meet the rising cost of higher education.
15	(b) Sense of the Senate.—It is the sense of the Sen-
16	ate that the levels in this resolution and legislation enacted
17	pursuant to this resolution assume that additional tax in-
18	centives should be provided for education savings,
19	including—
20	(1) excluding from gross income distributions
21	from qualified State tuition plans; and
22	(2) providing a tax deferral for private prepaid
23	tuition plans in years 2000 through 2003 and exclud-
24	ing from gross income distributions from such plans
25	in years 2004 and after.

1 SEC. 324. SENSE OF THE SENATE THAT THE ONE HUNDRED

2	SIXTH CONGRESS, FIRST SESSION SHOULD
3	REAUTHORIZE FUNDS FOR THE FARMLAND
4	PROTECTION PROGRAM.
5	(a) FINDINGS.—The Senate makes the following
6	findings—
7	(1) nineteen States and dozens of localities have
8	spent nearly \$1,000,000,000 to protect over 600,000
9	acres of important farmland;
10	(2) the Farmland Protection Program has pro-
11	vided cost-sharing for 19 States and dozens of local-
12	ities to protect over 123,000 acres on 432 farms since
13	1996;
14	(3) the Farmland Protection Program has gen-
15	erated new interest in saving farmland in commu-
16	nities around the country;
17	(4) the Farmland Protection Program represents
18	an innovative and voluntary partnership, rewards
19	local ingenuity, and supports local priorities;
20	(5) the Farmland Protection Program is a
21	matching grant program that is completely voluntary
22	in which the Federal Government does not acquire the
23	land or easement;
24	(6) funds authorized for the Farmland Protection
25	Program were expended at the end of fiscal year

1998, and no funds were appropriated in fiscal year

2	1999;
3	(7) the United States is losing two acres of our
4	best farmland to development every minute of every
5	day;
6	(8) these lands produce three quarters of the
7	fruits and vegetables and over one half of the dairy
8	in the United States.
9	(b) SENSE OF THE SENATE.—It is the sense of the Sen-
10	ate that the functional totals contained in this resolution
11	assume that the One Hundred Sixth Congress, First Session
12	will reauthorize funds for the Farmland Protection Pro-
13	gram.
14	SEC. 325. SENSE OF THE SENATE ON TAX CUTS FOR LOWER
15	AND MIDDLE INCOME TAXPAYERS.
16	It is the sense of the Senate that the levels in this reso-
17	lution assume that Congress will not approve an across-
18	the-board cut in income tax rates, or any other tax legisla-
19	tion, that would provide substantially more benefits to the
20	top 10 percent of taxpayers than to the remaining 90 per-
21	cent.
22	SEC. 326. SENSE OF THE SENATE REGARDING REFORM OF

- 23 THE INTERNAL REVENUE CODE OF 1986.
- 24 (a) FINDINGS.—The Senate finds that—

1	(1) the Internal Revenue Code of 1986 (referred
2	to in this section as the "tax code") is unnecessarily
3	complex and burdensome, consisting of 2,000 pages of
4	tax code, and resulting in 12,000 pages of regulations
5	and 200,000 pages of court proceedings;
6	(2) the complexity of the tax code results in tax-
7	payers spending approximately 5,400,000,000 hours
8	and \$200,000,000,000 on tax compliance each year;
9	(3) the impact of the complexity of the tax code
10	is inherently inequitable, rewarding taxpayers which
11	hire professional tax preparers and penalizing tax-
12	payers which seek to comply with the tax code with-
13	out professional assistance;
	out professional assistance; (4) the percentage of the income of an average
13	
13 14	(4) the percentage of the income of an average
13 14 15	(4) the percentage of the income of an average family of four that is paid for taxes has grown sig-
13 14 15 16	(4) the percentage of the income of an average family of four that is paid for taxes has grown sig- nificantly, comprising nearly 40 percent of the fam-
13 14 15 16 17	(4) the percentage of the income of an average family of four that is paid for taxes has grown sig- nificantly, comprising nearly 40 percent of the fam- ily's earnings, a percentage which represents more
 13 14 15 16 17 18 	(4) the percentage of the income of an average family of four that is paid for taxes has grown sig- nificantly, comprising nearly 40 percent of the fam- ily's earnings, a percentage which represents more than a family spends in the aggregate on food, cloth-
 13 14 15 16 17 18 19 	(4) the percentage of the income of an average family of four that is paid for taxes has grown sig- nificantly, comprising nearly 40 percent of the fam- ily's earnings, a percentage which represents more than a family spends in the aggregate on food, cloth- ing, and housing;
 13 14 15 16 17 18 19 20 	 (4) the percentage of the income of an average family of four that is paid for taxes has grown significantly, comprising nearly 40 percent of the family's earnings, a percentage which represents more than a family spends in the aggregate on food, clothing, and housing; (5) the total amount of Federal, State, and local
 13 14 15 16 17 18 19 20 21 	 (4) the percentage of the income of an average family of four that is paid for taxes has grown significantly, comprising nearly 40 percent of the family's earnings, a percentage which represents more than a family spends in the aggregate on food, clothing, and housing; (5) the total amount of Federal, State, and local tax collections in 1998 increased approximately 5.7

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1	while promoting consumption by only taxing income
2	used for consumption once;
3	(7) the tax code stifles economic growth by dis-
4	couraging work and capital formation through high
5	tax rates;
6	(8) Congress and the President have found it
7	necessary on several occasions to enact laws to protect
8	taxpayers from abusive actions and procedures of the
9	Internal Revenue Service in enforcement of the tax
10	code; and
11	(9) the complexity of the tax code is largely re-
12	sponsible for the growth in size of the Internal Rev-
13	enue Service.
14	(b) Sense of the Senate.—It is the sense of the Sen-
15	ate that the levels in this resolution assume that —
16	(1) the Internal Revenue Code of 1986 needs
17	comprehensive reform; and
18	(2) Congress should move expeditiously to con-
19	sider comprehensive proposals to reform the Internal
20	Revenue Code of 1986.
21	SEC. 327. SENSE OF THE SENATE REGARDING DAVIS-
22	BACON.
23	It is the sense of the Senate that in carrying out the
24	assumptions in this budget resolution, the Senate will con-

sider reform of the Davis-Bacon Act as an alternative to
 repeal.

3	SEC. 328. SENSE OF THE SENATE REGARDING ACCESS TO
4	ITEMS AND SERVICES UNDER MEDICARE PRO-
5	GRAM.
6	(a) FINDINGS.—The Senate finds the following:

7 (1) Total hospital operating margins with re8 spect to items and services provided to medicare bene9 ficiaries are expected to decline from 4.3 percent in
10 fiscal year 1997 to 0.1 percent in fiscal year 1999.

(2) Total operating margins for small rural hospitals are expected to decline from 4.2 percent in fiscal year 1998 to negative 5.6 percent in fiscal year
2002, a 233 percent decline.

15 (3) The Congressional Budget Office recently has 16 estimated that the amount of savings to the medicare 17 program in fiscal years 1998 through 2002 by reason 18 of the amendments to that program contained in the 19 Balanced Budget Act of 1997 is \$88,500,000 more 20 than the amount of savings to the program by reason 21 of those amendments that the Congressional Budget 22 Office estimated for those fiscal years immediately 23 prior to the enactment of that Act.

(b) SENSE OF SENATE.—It is the sense of the Senate
 that the provisions contained in this budget resolution as sume that the Senate should—

4 (1) consider whether the amendments to the
5 medicare program contained in the Balanced Budget
6 Act of 1997 have had an adverse impact on access to
7 items and services under that program; and

8 (2) if it is determined that additional resources 9 are available, additional budget authority and out-10 lays shall be allocated to address the unintended con-11 sequences of change in medicare program policy made 12 by the Balanced Budget Act, including inpatient and 13 outpatient hospital services, to ensure fair and equi-14 table access to all items and services under the pro-15 gram.

16 SEC. 329. SENSE OF THE SENATE CONCERNING AUTISM.

(a) FINDINGS.—Congress makes the following findings:
(1) Infantile autism and autism spectrum disorders are biologically-based neurodevelopmental diseases that cause severe impairments in language and
communication and generally manifest in young children sometime during the first two years of life.

23 (2) Best estimates indicate that 1 in 500 chil24 dren born today will be diagnosed with an autism

1	spectrum disorder and that 400,000 Americans have
2	autism or an autism spectrum disorder.
3	(3) There is little information on the prevalence
4	of autism and other pervasive developmental disabil-
5	ities in the United States. There have never been any
6	national prevalence studies in the United States, and
7	the two studies that were conducted in the 1980s ex-
8	amined only selected areas of the country. Recent
9	studies in Canada, Europe, and Japan suggest that
10	the prevalence of classic autism alone may be 300
11	percent to 400 percent higher than previously esti-
12	mated.
13	(4) Three quarters of those with infantile autism
14	spend their adult lives in institutions or group homes,
15	and usually enter institutions by the age of 13.
16	(5) The cost of caring for individuals with au-
17	tism and autism spectrum disorder is great, and is
18	estimated to be \$13,300,000,000 per year solely for di-
19	rect costs.
20	(6) The rapid advancements in biomedical
21	science suggest that effective treatments and a cure for
22	autism are attainable if—
23	(A) there is appropriate coordination of the

24 efforts of the various agencies of the Federal Gov-

1	ernment involved in biomedical research on au-
2	tism and autism spectrum disorders;
3	(B) there is an increased understanding of
4	autism and autism spectrum disorders by the
5	scientific and medical communities involved in
6	autism research and treatment; and
7	(C) sufficient funds are allocated to re-
8	search.
9	(7) The discovery of effective treatments and a
10	cure for autism will be greatly enhanced when sci-
11	entists and epidemiologists have an accurate under-
12	standing of the prevalence and incidence of autism.
13	(8) Recent research suggests that environmental
14	factors may contribute to autism. As a result, contrib-
15	uting causes of autism, if identified, may be prevent-
16	able.
17	(9) Finding the answers to the causes of autism
18	and related developmental disabilities may help re-
19	searchers to understand other disorders, ranging from
20	learning problems, to hyperactivity, to communica-
21	tions deficits that affect millions of Americans.
22	(10) Specifically, more knowledge is needed
23	concerning—
24	(A) the underlying causes of autism and au-
25	tism spectrum disorders, how to treat the under-

1	lying abnormality or abnormalities causing the
2	severe symptoms of autism, and how to prevent
3	these abnormalities from occurring in the future;
4	(B) the epidemiology of, and the identifica-
5	tion of risk factors for, infantile autism and au-
6	tism spectrum disorders;
7	(C) the development of methods for early
8	medical diagnosis and functional assessment of
9	individuals with autism and autism spectrum
10	disorders, including identification and assess-
11	ment of the subtypes within the autism spectrum
12	disorders, for the purpose of monitoring the
13	course of the disease and developing medically
14	sound strategies for improving the outcomes of
15	such individuals;
16	(D) existing biomedical and diagnostic data
17	that are relevant to autism and autism spectrum
18	disorders for dissemination to medical personnel,
19	particularly pediatricians, to aid in the early
20	diagnosis and treatment of this disease; and
21	(E) the costs incurred in educating and car-
22	ing for individuals with autism and autism
23	spectrum disorders.
24	(11) In 1998, the National Institutes of Health
25	announced a program of research on autism and au-

tism spectrum disorders A sufficient level of funding

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2	should be made available for carrying out the pro-
3	gram.
4	(b) Sense of the Senate.—It is the sense of the Sen-
5	ate that the assumptions underlying this resolution assume
6	that additional resources will be targeted towards autism
7	research through the National Institutes of Health and the
8	Centers for Disease Control and Prevention.
9	SEC. 330. SENSE OF THE SENATE ON WOMEN'S ACCESS TO

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OBSTETRIC AND GYNECOLOGICAL SERVICES.

11 (a) FINDINGS.—Congress finds that:

(1) In the One Hundred Fifth Congress, the
House of Representatives acted favorably on The Patient Protection Act (H.R. 4250), which included provisions which required health plans to allow women
direct access to a participating physician who specializes in obstetrics and gynecological services.

18 (2) Women's health historically has received little
19 attention.

20 (3) Access to an obstetrician-gynecologist im21 proves the health care of a woman by providing rou22 tine and preventive health care throughout the wom23 en's lifetime, encompassing care of the whole patient,
24 while also focusing on the female reproductive system.

1	(4) 60 percent of all office visits to obstetrician-
2	gynecologists are for preventive care.
3	(5) Obstetrician-gynecologists are uniquely quali-
4	fied on the basis of education and experience to pro-
5	vide basic women's health care services.
6	(6) While more than 36 States have acted to pro-
7	mote residents' access to obstetrician-gynecologists,
8	patients in other States or in federally-governed
9	health plans are not protected from access restrictions
10	or limitations.
11	(b) Sense of the Senate.—It is the sense of the Sen-
12	ate that the provisions in this concurrent resolution on the
13	budget assume that the Congress shall enact legislation that
14	requires health plans to provide women with direct access
15	to a participating provider who specializes in obstetrics and
16	gynecological services.
17	SEC. 331. SENSE OF THE SENATE ON LIHEAP.
18	(a) FINDINGS.—The Senate finds that—
19	(1) home energy assistance for working and low-
20	income families with children, the elderly on fixed in-
21	comes, the disabled, and others who need such aid is
22	a critical part of the social safety net in cold-weather
23	areas during the winter, and a source of necessary

24 cooling aid during the summer;

1	(2) the Low Income Home Energy Assistance
2	Program (LIHEAP) is a highly targeted, cost-effective
3	way to help millions of low-income Americans pay
4	their home energy bills. More than two-thirds of
5	LIHEAP-eligible households have annual incomes of
6	less than \$8,000, approximately one-half have annual
7	incomes below \$6,000; and
8	(3) LIHEAP funding has been substantially re-
9	duced in recent years, and cannot sustain further
10	spending cuts if the program is to remain a viable
11	means of meeting the home heating and other energy-
12	related needs of low-income families, especially those
13	in cold-weather States.
14	(b) Sense of the Senate.—The assumptions under-
15	lying this budget resolution assume that it is the sense of
16	the Senate that the funds made available for LIHEAP for
17	fiscal year 2000 will not be less than the current services
18	for LIHEAP in fiscal year 1999.
19	SEC. 332. SENSE OF THE SENATE ON TRANSPORTATION
20	FIREWALLS.
21	(a) FINDINGS.—The Senate finds that—
22	(1) domestic firewalls greatly limit funding flexi-
23	bility as Congress manages budget priorities in a fis-
24	cally constrained budget;

1	(2) domestic firewalls inhibit congressional over-
2	sight of programs and organizations under such pro-
3	tections;
4	(3) domestic firewalls mask mandatory spending
5	under the guise of discretionary spending, thereby
6	presenting a distorted picture of overall discretionary
7	spending;
8	(4) domestic firewalls impede the ability of Con-
9	gress to react to changing circumstances or to fund
10	other equally important programs;
11	(5) the Congress implemented "domestic discre-
12	tionary budget firewalls" for approximately 70 per-
13	cent of function 400 spending in the One Hundred
14	Fifth Congress;
15	(6) if the aviation firewall proposal circulating
16	in the House of Representatives were to be enacted,
17	firewalled spending would exceed 100 percent of total
18	function 400 spending called for under this resolu-
19	tion; and
20	(7) if the aviation firewall proposal circulating
21	in the House of Representatives were to be enacted,
22	drug interdiction activities by the Coast Guard, Na-
23	tional Highway Traffic Safety Administration activi-
24	ties, rail safety inspections, Federal support for Am-
25	trak, all National Transportation Safety Board ac-

1	tivities, Pipeline and Hazardous materials safety pro-
2	grams, and Coast Guard search and rescue activities
3	would be drastically cut or eliminated.
4	(b) Sense of the Senate.—It is the sense of the Sen-
5	ate that the levels in this resolution assume that no addi-
6	tional firewalls should be enacted for function 400 transpor-
7	tation activities.
8	SEC. 333. SENSE OF THE SENATE ON FUNDING EXISTING,
9	EFFECTIVE PUBLIC HEALTH PROGRAMS BE-
10	FORE CREATING NEW PROGRAMS.
11	(a) FINDINGS.—The Senate finds that—
12	(1) the establishment of new categorical funding
13	programs has led to proposed cuts in the Preventive
14	Health and Health Services Block Grant to States for
15	broad, public health missions;
16	(2) Preventive Health and Health Services Block
17	Grant dollars fill gaps in the otherwise-categorical
18	funding States and localities receive, funding such
19	major public health threats as cardiovascular disease,
20	injuries, emergency medical services and poor diet, for
21	which there is often no other source of funding;
22	(3) in 1981, Congress consolidated a number of
23	programs, including certain public health programs,
24	into block grants for the purpose of best advancing the

1	health, economics and well-being of communities
2	across the country;
3	(4) the Preventive Health and Health Services
4	Block Grant can be used for programs for screening,
5	outreach, health education and laboratory services;
6	(5) the Preventive Health and Health Services
7	Block Grant gives States the flexibility to determine
8	how funding available for this purpose can be used to
9	meet each State's preventive health priorities;
10	(6) the establishment of new public health pro-
11	grams that compete for funding with the Preventive
12	Health and Health Services Block Grant could result
13	in the elimination of effective, localized public health
14	programs in every State.
15	(b) Sense of the Senate.—It is the sense of the Sen-
16	ate that the levels in this resolution and legislation enacted
17	pursuant to this resolution assume that there shall be a con-
18	tinuation of the level of funding support for existing public
19	health programs, specifically the Prevention Block Grant,
20	prior to the funding of new public health programs.
21	SEC. 334. SENSE OF THE SENATE CONCERNING FUNDING
22	FOR SPECIAL EDUCATION.
23	(a) FINDINGS.—Congress makes the following findings:
24	(1) In the Individuals with Disabilities Edu-
25	cation Act (20 U.S.C. 1400 et seq.) (referred to in this

1	resolution as the "Act"), Congress found that improv-
2	ing educational results for children with disabilities
3	is an essential element of our national policy of en-
4	suring equality of opportunity, full participation,
5	independent living, and economic self-sufficiency for
6	individuals with disabilities.
7	(2) In the Act, the Secretary of Education is in-
8	structed to make grants to States to assist them in
9	providing special education and related services to
10	children with disabilities.
11	(3) The Act represents a commitment by the Fed-
12	eral Government to fund 40 percent of the average
13	per-pupil expenditure in public elementary and sec-
14	ondary schools in the United States.
15	(4) The budget submitted by the President for
16	fiscal year 2000 ignores the commitment by the Fed-
17	eral Government under the Act to fund special edu-
18	cation and instead proposes the creation of new pro-
19	grams that limit the manner in which States may
20	spend the limited Federal education dollars received.
21	(5) The budget submitted by the President for
22	fiscal year 2000 fails to increase funding for special
23	education, and leaves States and localities with an
24	enormous unfunded mandate to pay for growing spe-
25	cial education costs.

1	(b) Sense of the Senate.—It is the sense of the Sen-
2	ate that the budgetary levels in this resolution assume that
3	part B of the Individuals with Disabilities Act (20 U.S.C.
4	1400 et seq.) should be fully funded at the originally prom-
5	ised level before any funds are appropriated for new edu-
6	cation programs.
7	SEC. 335. SENSE OF THE SENATE ON THE IMPORTANCE OF
8	SOCIAL SECURITY FOR INDIVIDUALS WHO BE-
9	COME DISABLED.
10	(a) FINDINGS.—The Senate finds that—
11	(1) in addition to providing retirement income,
12	Social Security also protects individuals from the loss
13	of income due to disability;
14	(2) according to the most recent report from the
15	Social Security Board of Trustees nearly 1 in 7 So-
16	cial Security beneficiaries, 6,000,000 individuals in
17	total, were receiving benefits as a result of disability;
18	(3) more than 60 percent of workers have no
19	long-term disability insurance protection other than
20	that provided by Social Security;
21	(4) according to statistics from the Society of Ac-
22	tuaries, the odds of a long-term disability versus
23	death are 2.7 to 1 at age 27, 3.5 to 1 at age 42, and
24	2.2 to 1 at age 52; and

1	(5) in 1998, the average monthly benefit for a
2	disabled worker was \$722.
3	(b) Sense of the Senate.—It is the sense of the Sen-
4	ate that levels in the resolution assume that—
5	(1) Social Security plays a vital role in pro-
6	viding adequate income for individuals who become
7	disabled;
8	(2) individuals who become disabled face cir-
9	cumstances much different than those who rely on So-
10	cial Security for retirement income;
11	(3) Social Security reform proposals that focus
12	too heavily on retirement income may adversely affect
13	the income protection provided to individuals with
14	disabilities; and
15	(4) Congress and the President should take these
16	factors into account when considering proposals to re-
17	form the Social Security program.
18	SEC. 336. SENSE OF THE SENATE REGARDING FUNDING
19	FOR INTENSIVE FIREARMS PROSECUTION
20	PROGRAMS.
21	(a) FINDINGS.—Congress finds that—
22	(1) gun violence in America, while declining
23	somewhat in recent years, is still unacceptably high;

1	(2) keeping firearms out of the hands of crimi-
2	nals can dramatically reduce gun violence in Amer-
3	ica;
4	(3) States and localities often do not have the in-
5	vestigative or prosecutorial resources to locate and
6	convict individuals who violate their firearms laws.
7	Even when they do win convictions, States and local-
8	ities often lack the jail space to hold such convicts for

9 their full prison terms;

(4) there are a number of Federal laws on the
books which are designed to keep firearms out of the
hands of criminals. These laws impose mandatory
minimum sentences upon individuals who use firearms to commit crimes of violence and convicted felons caught in possession of a firearm;

16 (5) the Federal Government does have the re17 sources to investigate and prosecute violations of these
18 Federal firearms laws. The Federal Government also
19 has enough jail space to hold individuals for the
20 length of their mandatory minimum sentences;

(6) an effort to aggressively and consistently
apply these Federal firearms laws in Richmond, Virginia, has cut violent crime in that city. This program, called Project Exile, has produced 288 indictments during its first two years of operation and has

1	been credited with contributing to a 15 percent de-
2	crease in violent crimes in Richmond during the same
3	period. In the first three-quarters of 1998, homicides
4	with a firearm in Richmond were down 55 percent
5	compared to 1997;
6	(7) the fiscal year 1999 Commerce-State-Justice
7	Appropriations Act provided \$1,500,000 to hire addi-
8	tional Federal prosecutors and investigators to enforce
9	Federal firearms laws in Philadelphia. The Philadel-
10	phia project—called Operation Cease Fire—started
11	on January 1, 1999. Since it began, the project has
12	resulted in 31 indictments of 52 defendants on fire-
13	arms violations. The project has benefited from help
14	from the Philadelphia Police Department and the Bu-
15	reau of Alcohol, Tobacco and Firearms which was not
16	paid for out of the \$1,500,000 grant;
17	(8) in 1993, the office of the United States Attor-
18	ney for the Western District of New York teamed up
19	with the Monroe County District Attorney's Office,
20	the Monroe County Sheriff's Department, the Roch-
21	ester Police Department, and others to form a Violent
22	Crimes Task Force. In 1997, the Task Force created
23	an Illegal Firearms Suppression Unit, whose mission
24	is to use prosecutorial discretion to bring firearms
25	cases in the judicial forum where penalties for gun

1	violations would be the strictest The Summassion
	violations would be the strictest. The Suppression
2	Unit has been involved in three major prosecutions of
3	interstate gun-purchasing activities and currently has
4	30 to 40 open single-defendant felony gun cases;
5	(9) Senator Hatch has introduced legislation to
6	authorize Project CUFF, a Federal firearms prosecu-
7	tion program;
8	(10) the Administration has requested
9	\$5,000,000 to conduct intensive firearms prosecution
10	projects on a national level;
11	(11) given that at least \$1,500,000 is needed to
12	run an effective program in one American city—
13	Philadelphia—\$5,000,000 is far from enough funding
14	to conduct such programs nationally.
15	(b) Sense of the Senate.—It is the sense of the Sen-
16	ate that function 750 in the budget resolution assumes that
17	\$50,000,000 will be provided in fiscal year 2000 to conduct
18	intensive firearms prosecution projects to combat violence
19	in the 25 American cities with the highest crime rates.
20	SEC. 337. HONEST REPORTING OF THE DEFICIT.
21	It is the sense of the Senate that the levels in this reso-
22	lution assume the following:
23	(1) IN GENERAL.—Effective for fiscal year 2001,
24	the President's budget and the budget report of CBO
25	required under section 202(e) of the Congressional

1	Budget Act of 1974 and the concurrent resolution on
2	the budget should include—
3	(A) the receipts and disbursements totals of
4	the on-budget trust funds, including the projected
5	levels for at least the next 5 fiscal years; and
6	(B) the deficit or surplus excluding the on-
7	budget trust funds, including the projected levels
8	for at least the next 5 fiscal years.
9	(2) ITEMIZATION.—Effective for fiscal year 2001,
10	the President's budget and the budget report of CBO
11	required under section 202(e) of the Congressional
12	Budget Act of 1974 should include an itemization of
13	the on-budget trust funds for the budget year, includ-
14	ing receipts, outlays, and balances.
15	SEC. 338. SENSE OF THE SENATE CONCERNING FOSTERING
16	THE EMPLOYMENT AND INDEPENDENCE OF
17	INDIVIDUALS WITH DISABILITIES.
18	(a) FINDINGS.—The Senate makes the following find-
19	ings:
20	(1) Health care is important to all Americans.
21	(2) Health care is particularly important to in-
22	dividuals with disabilities and special health care
23	needs who often cannot afford the insurance available
24	to them through the private market, are uninsurable
25	by the plans available in the private sector, or are at

great risk of incurring very high and economically
 devastating health care costs.

(3) Americans with significant disabilities often 3 4 are unable to obtain health care insurance that provides coverage of the services and supports that enable 5 6 them to live independently and enter or rejoin the 7 workforce. Coverage for personal assistance services, 8 prescription drugs, durable medical equipment, and 9 basic health care are powerful and proven tools for 10 individuals with significant disabilities to obtain and 11 retain employment.

(4) For individuals with disabilities, the fear of
losing health care and related services is one of the
greatest barriers keeping the individuals from maximizing their employment, earning potential, and
independence.

17 (5) Individuals with disabilities who are bene18 ficiaries under title II or XVI of the Social Security
19 Act (42 U.S.C. 401 et seq., 1381 et seq.) risk losing
20 medicare or medicaid coverage that is linked to their
21 cash benefits, a risk that is an equal, or greater, work
22 disincentive than the loss of cash benefits associated
23 with working.

24 (6) Currently, less than ¹/₂ of 1 percent of Social
25 Security disability insurance (SSDI) and supple-

1	mental security income (SSI) beneficiaries cease to
2	receive benefits as a result of employment.
3	(7) Beneficiaries have cited the lack of adequate
4	employment training and placement services as an
5	additional barrier to employment.
6	(8) If an additional $\frac{1}{2}$ of 1 percent of the cur-
7	rent Social Security disability insurance (SSDI) and
8	supplemental security income (SSI) recipients were to
9	cease receiving benefits as a result of employment, the
10	savings to the Social Security Trust Funds in cash
11	assistance would total \$3,500,000,000 over the
12	worklife of the individuals.
13	(b) Sense of the Senate.—It is the sense of the Sen-
14	ate that the provisions of this resolution assume that the
15	Work Incentives Improvement Act of 1999 (S. 331, 106th
16	Congress) will be passed by the Senate and enacted early
17	this year, and thereby provide individuals with disabilities
18	with the health care and employment preparation and
19	placement services that will enable those individuals to re-
20	duce their dependency on cash benefit programs.
21	SEC. 339. SENSE OF THE SENATE REGARDING ASSET-BUILD-
22	ING FOR THE WORKING POOR.

23 (a) FINDINGS.—The Senate finds the following:

	-
1	(1) 33 percent of all American households and 60
2	percent of African American households have no or
3	negative financial assets.
4	(2) 46.9 percent of all children in America live
5	in households with no financial assets, including 40
6	percent of Caucasian children and 75 percent of Afri-
7	can American children.
8	(3) In order to provide low-income families with
9	more tools for empowerment, incentives which encour-
10	age asset-building should be established.
11	(4) Across the Nation, numerous small public,
12	private, and public-private asset-building incentives,
13	including individual development accounts, are dem-
14	onstrating success at empowering low-income workers.
15	(5) Middle and upper income Americans cur-
16	rently benefit from tax incentives for building assets.
17	(6) The Federal Government should utilize the
18	Federal tax code to provide low-income Americans
19	with incentives to work and build assets in order to
20	escape poverty permanently.
21	(b) Sense of Senate.—It is the sense of the Senate
22	that the provisions of this resolution assume that Congress
23	should modify the Federal tax law to include provisions
24	which encourage low-income workers and their families to

25 save for buying a first home, starting a business, obtaining

an education, or taking other measures to prepare for the
 future.

3	SEC. 340. SENSE OF THE SENATE THAT THE PROVISIONS OF
4	THIS RESOLUTION ASSUME THAT IT IS THE
5	POLICY OF THE UNITED STATES TO PROVIDE
6	AS SOON AS IS TECHNOLOGICALLY POSSIBLE
7	AN EDUCATION FOR EVERY AMERICAN CHILD
8	THAT WILL ENABLE EACH CHILD TO EFFEC-
9	TIVELY MEET THE CHALLENGES OF THE
10	TWENTY-FIRST CENTURY.
11	(a) FINDINGS.—The Senate finds that—
12	(1) Pell Grants require an increase of
13	\$5,000,000,000 per year to fund the maximum award
14	established in the Higher Education Act Amendments
15	of 1998;
16	(2) the Individuals with Disabilities Education
17	Act needs at least \$13,000,000,000 more per year to
18	fund the Federal commitment to fund 40 percent of
19	the excess costs for special education services;
20	(3) title I needs at least \$4,000,000,000 more per
21	year to serve all eligible children;
22	(4) over \$11,000,000,000 over the next six years

will be required to hire 100,000 teachers to reduce
class size to an average of 18 in grades 1–3;

1	(5) according to the General Accounting Office,
2	it will cost \$112,000,000,000 just to bring existing
3	school buildings up to good overall condition. Accord-
4	ing to GAO, one-third of schools serving 14,000,000
5	children require extensive repair or replacement of
6	one or more of their buildings. GAO also found that
7	almost half of all schools lack even the basic electrical
8	wiring needed to support full-scale use of computers;
9	(6) the Federal share of education spending has
10	declined from 11.9 percent in 1980 to 7.6 percent in
11	1998;
12	(7) Federal spending for education has declined
13	from 2.5 percent of all Federal spending in fiscal year
14	1980 to 2.0 percent in fiscal year 1999.
15	(b) Sense of the Senate.—It is the sense of the Sen-
16	ate that the provisions of this resolution assume that it is
17	the policy of the United States to provide as soon as is tech-
18	nologically possible an education for every American child
19	that will enable each child to effectively meet the challenges
20	of the twenty-first century.
21	SEC. 341. SENSE OF THE SENATE CONCERNING EXEMPTION
22	OF AGRICULTURAL COMMODITIES AND PROD-
23	UCTS, MEDICINES, AND MEDICAL PRODUCTS
24	FROM UNILATERAL ECONOMIC SANCTIONS.
25	(a) FINDINGS.—The Senate finds that—

1	(1) prohibiting or otherwise restricting the dona-
2	tion or sale of agricultural commodities or products,
3	medicines, or medical products in order to unilater-
4	ally sanction a foreign government for actions or
5	policies that the United States finds objectionable un-
б	necessarily harms innocent populations in the tar-
7	geted country and rarely causes the sanctioned gov-
8	ernment to alter its actions or policies;
9	(2) for the United States as a matter of policy
10	to deny access to agricultural commodities or prod-
11	ucts, medicines, or medical products by innocent men,
12	women, and children in other countries weakens the
13	international leadership and moral authority of the
14	United States; and
15	(3) unilateral sanctions on the sale or donation
16	of agricultural commodities or products, medicines, or
17	medical products needlessly harm agricultural pro-
18	ducers and workers employed in the agricultural or
19	medical sectors in the United States by foreclosing
20	markets for the commodities, products, or medicines.
21	(b) Sense of the Senate.—It is the sense of the Sen-
22	ate that the levels in this resolution and legislation enacted
23	pursuant to this resolution assume that the President
24	should—

1	(1) subject to paragraph (2), exempt agricultural
2	commodities and products, medicines, and medical
3	products from any unilateral economic sanction im-
4	posed on a foreign government; and
5	(2) apply the sanction to the commodities, prod-
6	ucts, or medicines if the application is necessary—
7	(A) for health or safety reasons; or
8	(B) due to a domestic shortage of the com-
9	modities, products, or medicines.
10	SEC. 342. SENSE OF THE SENATE REGARDING CAPITAL
11	GAINS TAX FAIRNESS FOR FAMILY FARMERS.
12	(a) FINDINGS.—The Senate finds that—
13	(1) one of the most popular provisions included
14	in the Taxpayer Relief Act of 1997 permits many
15	families to exclude from Federal income taxes up to
16	\$500,000 of gain from the sale of their principal resi-
17	dences;
18	(2) under current law, family farmers are not
19	able to take full advantage of this \$500,000 capital
20	gains exclusion that families living in urban or sub-
21	urban areas enjoy on the sale of their homes;
22	(3) for most urban and suburban residents, their
23	homes are their major financial asset and as a result
24	such families, who have owned their homes through
25	many years of appreciation, can often benefit from a

large portion of this new \$500,000 capital gains ex clusion;

3 (4) most family farmers plow any profits they
4 make back into the whole farm rather than into the
5 house which holds little or no value;

6 (5) unfortunately, farm families receive little
7 benefit from this capital gains exclusion because the
8 Internal Revenue Service separates the value of their
9 homes from the value of the land the homes sit on;

10 (6) we should recognize in our tax laws the 11 unique character and role of our farm families and 12 their important contributions to our economy, and 13 allow them to benefit more fully from the capital 14 gains tax exclusion that urban and suburban home-15 owners already enjoy; and

16 (7) we should expand the \$500,000 capital gains
17 tax exclusion to cover sales of the farmhouse and the
18 surrounding farmland over their lifetimes.

(b) SENSE OF THE SENATE.—It is the sense of the Senate that the levels in this resolution assume that if we pass
tax relief measures in accordance with the assumptions in
the budget resolution, we should ensure that such legislation
removes the disparity between farm families and their
urban and suburban counterparts with respect to the new
\$500,000 capital gains tax exclusion for principal residence

sales by expanding it to cover gains from the sale of farm land along with the sale of the farmhouse.

3 SEC. 343. BUDGETING FOR THE DEFENSE SCIENCE AND 4 TECHNOLOGY PROGRAM.

5 It is the sense of the Senate that the budgetary levels for National Defense (function 050) for fiscal years 2000 6 7 through 2008 assume funding for the Defense Science and 8 Technology Program that is consistent with section 214 of 9 the Strom Thurmond National Defense Authorization Act for Fiscal Year 1999, which expresses a sense of the Congress 10 that for each of those fiscal years it should be an objective 11 of the Secretary of Defense to increase the budget request 12 for the Defense Science and Technology Program by at least 13 2 percent over inflation. 14

15 SEC. 344. SENSE OF THE SENATE CONCERNING FUNDING

- 16FOR THE URBAN PARKS AND RECREATION17RECOVERY (UPARR) PROGRAM.
- 18 (a) FINDINGS.—The Senate finds that—
- (1) every analysis of national recreation issues
 in the last 3 decades has identified the importance of
 close-to-home recreation opportunities, particularly
 for residents in densely-populated urban areas;
- (2) the Land and Water Conservation Fund
 grants program under the Land and Water Conservation Fund Act of 1965 (16 U.S.C. 460l-4 et seq.) was

1	established partly to address the pressing needs of
2	urban areas;
3	(3) the National Urban Recreation Study of
4	1978 and the President's Commission on Americans
5	Outdoors of 1987 revealed that critical urban recre-
6	ation resources were not being addressed;
7	(4) older city park structures and infrastructures
8	worth billions of dollars are at risk because govern-
9	ment incentives favored the development of new areas
10	over the revitalization of existing resources, ranging
11	from downtown parks established in the 19th century
12	to neighborhood playgrounds and sports centers built
13	from the 1920's to the 1950's;
14	(5) the Urban Parks and Recreation Recovery
15	(UPARR) program, established under the Urban Park
16	and Recreation Recovery Act of 1978 (16 U.S.C. 2501
17	et seq.), authorized \$725,000,000 to provide matching
18	grants and technical assistance to economically dis-
19	tressed urban communities;
20	(6) the purposes of the UPARR program is to
21	provide direct Federal assistance to urban localities
22	for rehabilitation of critically needed recreation facili-
23	ties, and to encourage local planning and a commit-
24	ment to continuing operation and maintenance of
25	recreation programs, sites, and facilities; and

(7) funding for UPARR is supported by a wide
 range of organizations, including the National Asso ciation of Police Athletic Leagues, the Sporting Goods
 Manufacturers Association, the Conference of Mayors,
 and Major League Baseball.

6 (b) SENSE OF THE SENATE.—It is the sense of the Sen-7 ate that the levels in this resolution and legislation enacted 8 pursuant to this resolution assume that Congress considers 9 the UPARR program to be a high priority, and should ap-10 propriate such amounts as are necessary to carry out the 11 Urban Parks and Recreation Recovery (UPARR) program 12 established under the Urban Park and Recreation Recovery Act of 1978 (16 U.S.C. 2501 et seq.). 13

14 SEC. 345. SENSE OF THE SENATE ON SOCIAL PROMOTION.

15 It is the sense of the Senate that the assumptions un16 derlying the functional totals in this resolution assume that
17 funds will be provided for legislation—

(1) to provide remedial educational and other
instructional interventions to assist public elementary
and secondary school students in meeting achievement
levels; and

(2) to terminate practices which advance students from one grade to the next who do not meet
State achievement standards in the core academic
curriculum.

1	SEC. 346. SENSE OF THE SENATE ON WOMEN AND SOCIAL
2	SECURITY REFORM.
3	(a) FINDINGS.—The Senate finds that—
4	(1) without Social Security benefits, the elderly
5	poverty rate among women would have been 52.2 per-
6	cent, and among widows would have been 60.6 per-
7	cent;
8	(2) women tend to live longer and tend to have
9	lower lifetime earnings than men do;
10	(3) during their working years, women earn an
11	average of 70 cents for every dollar men earn; and
12	(4) women spend an average of 11.5 years out of
13	their careers to care for their families, and are more
14	likely to work part-time than full-time.
15	(b) Sense of the Senate.—It is the sense of the Sen-
16	ate that the levels in this resolution assume that—
17	(1) women face unique obstacles in ensuring re-
18	tirement security and survivor and disability sta-
19	bility;
20	(2) Social Security plays an essential role in
21	guaranteeing inflation-protected financial stability
22	for women throughout their old age;
23	(3) the Congress and the Administration should
24	act, as part of Social Security reform, to ensure that
25	widows and other poor elderly women receive more
26	adequate benefits that reduce their poverty rates and
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1	that women, under whatever approach is taken to re-
2	form Social Security, should receive no lesser a share
3	of overall federally-funded retirement benefits than
4	they receive today; and
5	(4) the sacrifice that women make to care for
6	their family should be recognized during reform of So-
7	cial Security and that women should not be penalized
8	by taking an average of 11.5 years out of their careers
9	to care for their family.
10	SEC. 347. SENSE OF THE CONGRESS REGARDING SOUTH KO-
11	REA'S INTERNATIONAL TRADE PRACTICES ON
12	PORK AND BEEF.
13	(a) FINDINGS.—The Congress finds that—
	(a) FINDINGS.—The Congress finds that— (1) Asia is the largest regional export market for
13	
13 14	(1) Asia is the largest regional export market for
13 14 15	(1) Asia is the largest regional export market for America's farmers and ranchers, traditionally pur-
13 14 15 16	(1) Asia is the largest regional export market for America's farmers and ranchers, traditionally pur- chasing approximately 40 percent of all United States
 13 14 15 16 17 	(1) Asia is the largest regional export market for America's farmers and ranchers, traditionally pur- chasing approximately 40 percent of all United States agricultural exports;
 13 14 15 16 17 18 	 (1) Asia is the largest regional export market for America's farmers and ranchers, traditionally pur- chasing approximately 40 percent of all United States agricultural exports; (2) the Department of Agriculture forecasts that
 13 14 15 16 17 18 19 	 (1) Asia is the largest regional export market for America's farmers and ranchers, traditionally pur- chasing approximately 40 percent of all United States agricultural exports; (2) the Department of Agriculture forecasts that over the next year American agricultural exports to
 13 14 15 16 17 18 19 20 	 (1) Asia is the largest regional export market for America's farmers and ranchers, traditionally pur- chasing approximately 40 percent of all United States agricultural exports; (2) the Department of Agriculture forecasts that over the next year American agricultural exports to Asian countries will decline by several billion dollars
 13 14 15 16 17 18 19 20 21 	 (1) Asia is the largest regional export market for America's farmers and ranchers, traditionally pur- chasing approximately 40 percent of all United States agricultural exports; (2) the Department of Agriculture forecasts that over the next year American agricultural exports to Asian countries will decline by several billion dollars due to the Asian financial crisis;

1	has established the image and reputation as the
2	world's best provider of agricultural products;
3	(4) American farmers and ranchers, and more
4	specifically, American pork and beef producers, are
5	dependent on secure, open, and competitive Asian ex-
6	port markets for their product;
7	(5) United States pork and beef producers not
8	only have faced the adverse effects of depreciated and
9	unstable currencies and lowered demand due to the
10	Asian financial crisis, but also have been confronted
11	with South Korea's pork subsidies and its failure to
12	keep commitments on market access for beef;
13	(6) it is the policy of the United States to pro-
14	hibit South Korea from using United States and
15	International Monetary Fund assistance to subsidize
16	targeted industries and compete unfairly for market
17	share against United States products;
18	(7) the South Korean Government has been sub-
19	sidizing its pork exports to Japan, resulting in a 973
20	percent increase in its exports to Japan since 1992,
21	and a 71 percent increase in the last year;
22	(8) pork already comprises 70 percent of South
23	Korea's agriculture exports to Japan, yet the South
24	Korean Government has announced plans to invest
25	100,000,000,000 won in its agricultural sector in

order to flood the Japanese market with even more

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2	South Korean pork;
3	(9) the South Korean Ministry of Agriculture
4	and Fisheries reportedly has earmarked
5	25,000,000,000 won for loans to Korea's pork proc-
6	essors in order for them to purchase more Korean
7	pork and to increase exports to Japan;
8	(10) any export subsidies on pork, including
9	those on exports from South Korea to Japan, would
10	violate South Korea's international trade agreements
11	and may be actionable under the World Trade Orga-
12	nization;
13	(11) South Korea's subsidies are hindering
14	United States pork and beef producers from capturing
15	their full potential in the Japanese market, which is
16	the largest export market for United States pork and
17	beef, importing nearly \$700,000,000 of United States
18	pork and over \$1,500,000,000 of United States beef
19	last year alone;
20	(12) under the United States-Korea 1993 Record
21	of Understanding on Market Access for Beef, which
22	was negotiated pursuant to a 1989 GATT Panel deci-
23	sion against Korea, South Korea was allowed to delay

25 to WTO rules) if it would agree to import increasing

full liberalization of its beef market (in an exception

24

1	minimum	quantities	of	beef	each	year	until	the	year
2	2001;								

3 (13) South Korea fell woefully short of its beef
4 market access commitment for 1998; and

5 (14) United States pork and beef producers are
6 not able to compete fairly with Korean livestock pro7 ducers, who have a high cost of production, because
8 South Korea has violated trade agreements and im9 plemented protectionist policies.

(b) SENSE OF THE CONGRESS.—It is the sense of the
Congress that the Congress—

(1) believes strongly that while a stable global
marketplace is in the best interest of America's farmers and ranchers, the United States should seek a mutually beneficial relationship without hindering the
competitiveness of American agriculture;

17 (2) calls on South Korea to abide by its trade18 commitments;

(3) calls on the Secretary of the Treasury to instruct the United States Executive Director of the
International Monetary Fund to promote vigorously
policies that encourage the opening of markets for beef
and pork products by requiring South Korea to abide
by its existing international trade commitments and
to reduce trade barriers, tariffs, and export subsidies;

1	(4) calls on the President and the Secretaries of
2	Treasury and Agriculture to monitor and report to
3	Congress that resources will not be used to stabilize
4	the South Korean market at the expense of United
5	States agricultural goods or services; and
6	(5) requests the United States Trade Representa-
7	tive and the United States Department of Agriculture
8	to pursue the settlement of disputes with the Govern-
9	ment of South Korea on its failure to abide by its
10	international trade commitments on beef market ac-
11	cess, to consider whether Korea's reported plans for
12	subsidizing its pork industry would violate any of its
13	international trade commitments, and to determine
14	what impact Korea's subsidy plans would have on
15	United States agricultural interests, especially in
16	Japan.
17	SEC. 348. SENSE OF THE SENATE REGARDING SUPPORT
18	FOR STATE AND LOCAL LAW ENFORCEMENT.
19	(a) FINDINGS.—The Senate finds that—
20	(1) as national crime rates are beginning to fall
21	as a result of State and local efforts, with Federal
22	support, it is important for the Federal Government
23	to continue its support for State and local law en-
24	forcement;

(2) Federal support is crucial to the provision of
critical crime fighting programs;
(3) Federal support is also essential to the provi-
sion of critical crime fighting services and the effec-
tive administration of justice in the States, such as
State and local crime laboratories and medical exam-
iners' offices;
(4) current needs exceed the capacity of State
and local crime laboratories to process their forensic
examinations, resulting in tremendous backlogs that
prevent the swift administration of justice and im-
pede fundamental individual rights, such as the right
to a speedy trial and to exculpatory evidence;
(5) last year, Congress passed the Crime Identi-
fication Technology Act of 1998, which authorizes
\$250,000,000 each year for 5 years to assist State and
local law enforcement agencies in developing and in-
tegrating their anticrime technology systems, and in
upgrading their forensic laboratories and information
and communications infrastructures upon which these
crime fighting systems rely; and
(6) the Federal Government must continue efforts
to significantly reduce crime by maintaining Federal
funding for State and local law enforcement, and

25 wisely targeting these resources.

1	(b) Sense of the Senate.—It is the sense of the Sen-
2	ate that the provisions of this resolution assume that—
3	(1) the amounts made available for fiscal year
4	2000 to assist State and local law enforcement efforts
5	should be comparable to or greater than amounts
б	made available for that purpose for fiscal year 1999;
7	(2) the amounts made available for fiscal year
8	2000 for crime technology programs should be used to
9	further the purposes of the program under section 102
10	of the Crime Identification Technology Act of 1998
11	(42 U.S.C. 14601); and
12	(3) Congress should consider legislation that spe-
13	cifically addresses the backlogs in State and local
14	crime laboratories and medical examiners' offices.
15	
15	SEC. 349. SENSE OF THE SENATE ON MERGER ENFORCE-
15 16	SEC. 349. SENSE OF THE SENATE ON MERGER ENFORCE- MENT BY DEPARTMENT OF JUSTICE.
16	MENT BY DEPARTMENT OF JUSTICE.
16 17	MENT BY DEPARTMENT OF JUSTICE. (a) FINDINGS.—Congress finds that—
16 17 18	MENT BY DEPARTMENT OF JUSTICE. (a) FINDINGS.—Congress finds that— (1) the Antitrust Division of the Department of
16 17 18 19	MENT BY DEPARTMENT OF JUSTICE. (a) FINDINGS.—Congress finds that— (1) the Antitrust Division of the Department of Justice is charged with the civil and criminal enforce-
16 17 18 19 20	MENT BY DEPARTMENT OF JUSTICE. (a) FINDINGS.—Congress finds that— (1) the Antitrust Division of the Department of Justice is charged with the civil and criminal enforce- ment of the antitrust laws, including review of cor-
16 17 18 19 20 21	MENT BY DEPARTMENT OF JUSTICE. (a) FINDINGS.—Congress finds that— (1) the Antitrust Division of the Department of Justice is charged with the civil and criminal enforce- ment of the antitrust laws, including review of cor- porate mergers likely to reduce competition in par-
 16 17 18 19 20 21 22 	MENT BY DEPARTMENT OF JUSTICE. (a) FINDINGS.—Congress finds that— (1) the Antitrust Division of the Department of Justice is charged with the civil and criminal enforce- ment of the antitrust laws, including review of cor- porate mergers likely to reduce competition in par- ticular markets, with a goal to promote and protect

1	(3) justification for such an increase is based, in
2	part, on increasingly numerous and complex merger
3	filings pursuant to the Hart-Scott-Rodino Antitrust
4	Improvements Act of 1976;
5	(4) the Hart-Scott-Rodino Antitrust Improve-
6	ments Act of 1976 sets value thresholds which trigger
7	the requirement for filing premerger notification;
8	(5) the number of merger filings under the Hart-
9	Scott-Rodino Antitrust Improvements Act of 1976,
10	which the Department, in conjunction with the Fed-
11	eral Trade Commission, is required to review, in-
12	creased by 38 percent in fiscal year 1998;
13	(6) the Department expects the number of merger
14	filings to increase in fiscal years 1999 and 2000;
15	(7) the value thresholds, which relate to both the
16	size of the companies involved and the size of the
17	transaction, under the Hart-Scott-Rodino Antitrust
18	Improvements Act of 1976 have not been adjusted
19	since passage of that Act.
20	(b) Sense of the Senate.—It is the sense of the Sen-
21	ate that the Antitrust Division needs adequate resources
22	and that the levels in this resolution assume the Division
23	will have such adequate resources, including necessary in-
24	creases in funding, notwithstanding any report language
25	to the contrary, to enable it to meet its statutory require-

ments, including those related to reviewing and inves-1 tigating increasingly numerous and complex mergers, but 2 that Congress should pursue consideration of modest, budget 3 4 neutral, adjustments to the Hart-Scott-Rodino Antitrust 5 Improvements Act of 1976 to account for inflation in the value thresholds of the Act, and in so doing, ensure that 6 7 the Antitrust Division's resources are focused on matters 8 and transactions most deserving of the Division's attention. 9 SEC. 350. SENSE OF THE SENATE TO CREATE A TASK FORCE 10 TO PURSUE THE CREATION OF A NATURAL

11

DISASTER RESERVE FUND.

12 (a) It is the sense of the Senate that a task force be created for the purpose of studying the possibility of cre-13 ating a reserve fund for natural disasters. The task force 14 15 should be composed of three Senators appointed by the Ma-16 jority Leader, and two Senators appointed by the Minority Leader. The task force should also be composed of three 17 members appointed by the Speaker of the House, and two 18 members appointed by the Minority Leader in the House. 19 20 (b) It is the sense of the Senate that the task force make 21 a report to the appropriate committees in Congress within 22 90 days of being convened. The report should be available 23 for the purposes of consideration during comprehensive 24 overhaul of budget procedures.

SEC. 351. SENSE OF THE SENATE CONCERNING FEDERAL
 TAX RELIEF.
 (a) FINDINGS.—The Senate makes the following find ings:

5 (1) The Congressional Budget Office has reported
6 that payroll taxes will exceed income taxes for 74 per7 cent of all taxpayers in 1999.

8 (2) The Federal Government will collect nearly 9 \$50,000,000,000 in income taxes this year through its 10 practice of taxing the income Americans sacrifice to 11 the Government in the form of Social Security pay-12 roll taxes.

13 (3) American taxpayers are currently shoul14 dering the heaviest tax burden since 1944.

(4) According to the nonpartisan Tax Foundation, the median dual-income family sacrificed a
record 37.6 percent of its income to the Government
in 1997.

(b) SENSE OF THE SENATE.—It is the sense of the Senate that the assumptions underlying the functional totals
in this resolution assume that a significant portion of the
tax relief will be devoted to working families who are double-taxed by—

24 (1) providing taxpayers with an above-the-line
25 income tax deduction for the Social Security payroll

1	taxes they pay so that they no longer pay income
2	taxes on such payroll taxes, and/or
3	(2) gradually reducing the lowest marginal in-
4	come tax rate from 15 percent to 10 percent, and/or
5	(3) other tax reductions that do not reduce the
6	tax revenue devoted to the Social Security Trust
7	Fund.
8	SEC. 352. SENSE OF THE SENATE ON ELIMINATING THE
9	MARRIAGE PENALTY AND ACROSS-THE-
10	BOARD INCOME TAX RATE CUTS.
11	(a) FINDINGS.—The Senate finds that—
12	(1) the institution of marriage is the cornerstone
13	of the family and civil society;
14	(2) strengthening of the marriage commitment
15	and the family is an indispensable step in the re-
16	newal of America's culture;
17	(3) the Federal income tax punishes marriage by
18	imposing a greater tax burden on married couples
19	then on their single counterparts;
20	(4) America's tax code should give each married
21	couple the choice to be treated as one economic unit,
22	regardless of which spouse earns the income; and
23	(5) all American taxpayers are responsible for
24	any budget surplus and deserve broad-based tax relief

after the Social Security Trust Fund has been pro tected.

3 (b) SENSE OF THE SENATE.—It is the sense of the Sen4 ate that the levels in this resolution assume that Congress
5 should eliminate the marriage penalty in a manner that
6 treats all married couples equally, regardless of which
7 spouse earns the income.

8 SEC. 353. SENSE OF THE SENATE ON IMPORTANCE OF 9 FUNDING FOR EMBASSY SECURITY.

10 (a) FINDINGS.—The Senate finds that—

(1) Enhancing security at United States diplo matic missions overseas is essential to protect United
 States Government personnel serving on the front
 lines of our national defense;

15 (2) 80 percent of United States diplomatic mis16 sions do not meet current security standards;

17 (3) the Accountability Review Boards on the
18 Embassy Bombings in Nairobi and Dar Es Salaam
19 recommended that the Department of State spend
20 \$1,400,000,000 annually on embassy security over
21 each of the next 10 years;

(4) the amount of spending recommended for embassy security by the Accountability Review Boards is
approximately 36 percent of the operating budget re-

3 (5) the funding requirements necessary to im-4 prove security for United States diplomatic missions and personnel abroad cannot be borne within the cur-5 6 rent budgetary resources of the Department of State. 7 (b) SENSE OF THE SENATE.—It is the sense of the Sen-8 ate that the budgetary levels in this budget resolution as-9 sume that as the Congress contemplates changes in the Con-10 gressional Budget Act of 1974 to reflect projected on-budget surpluses, provisions similar to those set forth in section 11 314(b) of that Act should be considered to ensure adequate 12 funding for enhancements to the security of United States 13 diplomatic missions. 14

15 SEC. 354. SENSE OF THE SENATE ON FUNDING FOR AFTER 16 SCHOOL EDUCATION.

17 (a) FINDINGS.—The Senate finds the following:

(1) The demand for after school education is very
high. In fiscal year 1998 the Department of Education's after school grant program was the most competitive in the Department's history. Nearly 2,000
school districts applied for over \$540,000,000.

23 (2) After school programs help to fight juvenile
24 crime. Law enforcement statistics show that youth
25 who are ages 12 through 17 are most at risk of com-

mitting violent acts and being victims of violent acts
between 3:00 p.m. and 6:00 p.m. After school programs have been shown to reduce juvenile crime,
sometimes by up to 75 percent according to the National Association of Police Athletic and Activity
Leagues.

7 (3) After school programs can improve edu8 cational achievement. They ensure children have safe
9 and positive learning environments in the after school
10 hours. In the Sacramento START after school pro11 gram 75 percent of the students showed an increase
12 in their grades.

13 (4) After school programs have widespread sup-14 port. Over 90 percent of the American people support 15 such programs. Over 450 of the Nation's leading po-16 lice chiefs, sheriffs, and prosecutors, along with presi-17 dents of the Fraternal Order of Police, and the Inter-18 national Union of Police Associations support govern-19 ment funding of after school programs. And many of 20 our Nation's governors endorse increasing the number 21 of after school programs through a Federal of State 22 partnership.

(b) SENSE OF THE SENATE.—It is the sense of the Senate that the levels in this resolution assume that Congress

will provide \$600,000,000 for the President's after school 1 initiative in fiscal year 2000. 2 3 SEC. 355. SENSE OF THE SENATE CONCERNING RECOVERY 4 OF FUNDS BY THE FEDERAL GOVERNMENT IN 5 TOBACCO-RELATED LITIGATION. 6 (a) SHORT TITLE.—This section may be cited as the 7 "Federal Tobacco Recovery and Medicare Prescription 8 Drug Benefit Resolution of 1999". 9 (b) FINDINGS.—The Senate makes the following find-10 ings: 11 (1) The President, in his January 19, 1999 12 State of the Union address— 13 (A) announced that the Department of Jus-14 tice would develop a litigation plan for the Fed-15 eral Government against the tobacco industry; 16 (B) indicated that any funds recovered 17 through such litigation would be used to 18 strengthen the medicare program under title 19 XVIII of the Social Security Act (42 U.S.C. 20 1395 et seq.); and 21 (C) urged Congress to pass legislation to in-22 clude a prescription drug benefit in the medicare 23 program.

1	(2) The traditional medicare program does not
2	include most outpatient prescription drugs as part of
3	its benefit package.
4	(3) Prescription drugs are a central element in
5	improving quality of life and in routine health main-
6	tenance.
7	(4) Prescription drugs are a key component to
8	early health care intervention strategies for the elder-
9	ly.
10	(5) Eighty percent of retired individuals take at
11	least 1 prescription drug every day.
12	(6) Individuals 65 years of age or older represent
13	12 percent of the population of the United States but
14	consume more than $\frac{1}{3}$ of all prescription drugs con-
15	sumed in the United States.
16	(7) Exclusive of health care-related premiums,
17	prescription drugs account for almost $\frac{1}{3}$ of the health
18	care costs and expenditures of elderly individuals.
19	(8) Approximately 10 percent of all medicare
20	beneficiaries account for nearly 50 percent of all pre-
21	scription drug spending by the elderly.
22	(9) Research and development on new genera-
23	tions of pharmaceuticals represent new opportunities
24	for healthier, longer lives for our Nation's elderly.

1	(10) Prescription drugs are among the key tools
2	in every health care professional's medical arsenal to
3	help combat and prevent the onset, recurrence, or de-
4	bilitating effects of illness and disease.
5	(11) While possible Federal litigation against to-
6	bacco companies will take time to develop, Congress
7	should continue to work to address the immediate
8	need among the elderly for access to affordable pre-
9	scription drugs.
10	(12) Treatment of tobacco-related illness is esti-
11	mated to cost the medicare program approximately
12	\$10,000,000,000 every year.
13	(13) In 1998, 50 States reached a settlement
14	with the tobacco industry for tobacco-related illness in
15	the amount of \$206,000,000,000.
16	(14) Recoveries from possible Federal tobacco-re-
17	lated litigation, if successful, will likely be comparable
18	to or exceed the dollar amount recovered by the States
19	under the 1998 settlement.
20	(15) In the event Federal tobacco-related litiga-
21	tion is valid, undertaken and is successful, funds re-
22	covered under such litigation should first be used for
23	the purpose of strengthening the Federal Hospital In-
24	surance Trust Fund and second to finance a medicare
25	prescription drug benefit.

1	(16) The scope of any medicare prescription
2	drug benefit should be as comprehensive as possible,
3	with drugs used in fighting tobacco-related illnesses
4	given a first priority.
5	(17) Most Americans want the medicare program
6	to cover the costs of prescription drugs.
7	(c) Sense of the Senate.—It is the sense of the Sen-
8	ate that the assumptions underlying the functional totals
9	in this resolution assume that funds recovered under any
10	tobacco-related litigation commenced by the Federal Gov-
11	ernment should be used first for the purpose of strength-
12	ening the Federal Hospital Insurance Trust Fund and sec-
13	ond to fund a medicare prescription drug benefit.
13 14	ond to fund a medicare prescription drug benefit. SEC. 356. SENSE OF THE SENATE ON OFFSETTING INAPPRO-
14	SEC. 356. SENSE OF THE SENATE ON OFFSETTING INAPPRO-
14 15 16	SEC. 356. SENSE OF THE SENATE ON OFFSETTING INAPPRO- PRIATE EMERGENCY SPENDING.
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14 15 16 17	SEC. 356. SENSE OF THE SENATE ON OFFSETTING INAPPRO- PRIATE EMERGENCY SPENDING. It is the sense of the Senate that the levels in this reso- lution assume that—
14 15 16 17 18	SEC. 356. SENSE OF THE SENATE ON OFFSETTING INAPPRO- PRIATE EMERGENCY SPENDING. It is the sense of the Senate that the levels in this reso- lution assume that— (1) some emergency expenditures made at the
14 15 16 17 18 19	SEC. 356. SENSE OF THE SENATE ON OFFSETTING INAPPRO- PRIATE EMERGENCY SPENDING. It is the sense of the Senate that the levels in this reso- lution assume that— (1) some emergency expenditures made at the end of the One Hundred Fifth Congress for fiscal year
 14 15 16 17 18 19 20 	SEC. 356. SENSE OF THE SENATE ON OFFSETTING INAPPRO- PRIATE EMERGENCY SPENDING. It is the sense of the Senate that the levels in this reso- lution assume that— (1) some emergency expenditures made at the end of the One Hundred Fifth Congress for fiscal year 1999 were inappropriately deemed as emergencies;
 14 15 16 17 18 19 20 21 	 SEC. 356. SENSE OF THE SENATE ON OFFSETTING INAPPRO- PRIATE EMERGENCY SPENDING. It is the sense of the Senate that the levels in this resolution assume that— some emergency expenditures made at the end of the One Hundred Fifth Congress for fiscal year 1999 were inappropriately deemed as emergencies; Congress and the President should identify
 14 15 16 17 18 19 20 21 22 	 SEC. 356. SENSE OF THE SENATE ON OFFSETTING INAPPRO- PRIATE EMERGENCY SPENDING. It is the sense of the Senate that the levels in this resolution assume that— some emergency expenditures made at the end of the One Hundred Fifth Congress for fiscal year were inappropriately deemed as emergencies; Congress and the President should identify these inappropriate expenditures and fully pay for

1	(3) Congress should only apply the emergency
2	designation for occurrences that meet the criteria set
3	forth in the Congressional Budget Act.
4	SEC. 357. FINDINGS; SENSE OF CONGRESS ON THE PRESI-
5	DENT'S FISCAL YEAR 2000 BUDGET PROPOSAL
6	TO TAX ASSOCIATION INVESTMENT INCOME.
7	(a) The Congress finds that:
8	(1) The President's fiscal year 2000 Federal
9	budget proposal to impose a tax on the interest, divi-
10	dends, capital gains, rents, and royalties in excess of
11	\$10,000 of trade associations and professional soci-
12	eties exempt under section $501(c)(6)$ of the Internal
13	Revenue Code of 1986 represents an unjust and un-
14	necessary penalty on legitimate association activities.
15	(2) At a time when the Government is projecting
16	on-budget surpluses of more than \$800,000,000,000
17	over the next 10 years, the President proposes to in-
18	crease the tax burden on trade and professional asso-
19	ciations by \$1,440,000,000 over the next 5 years.
20	(3) The President's association tax increase pro-
21	posal will impose a tremendous burden on thousands
22	of small and mid-sized trade associations and profes-
23	sional societies.
24	(4) Under the President's association tax in-
25	crease proposal, most associations with annual oper-

ating budgets of as low as \$200,000 or more will be
 taxed on investment income and as many as 70,000
 associations nationwide could be affected by this pro posal.

5 (5) Associations rely on this targeted investment 6 income to carry out tax-exempt status related activi-7 ties, such as training individuals to adapt to the 8 changing workplace, improving industry safety, pro-9 viding statistical data, and providing community 10 services.

(6) Keeping investment income free from tax encourages associations to maintain modest surplus
funds that cushion against economic and fiscal
downturns.

15 (7) Corporations can increase prices to cover in-16 creased costs, while small and medium sized local, re-17 gional, and State-based associations do not have such 18 an option, and thus increased costs imposed by the 19 President's association tax increase would reduce re-20 sources available for the important standard setting, 21 educational training, and professionalism training 22 performed by associations.

(b) It is the sense of Congress that the functional totals
in this concurrent resolution on the budget assume that
Congress shall reject the President's proposed tax increase

1	on investment income of associations as defined under sec-
2	tion 501(c)(6) of the Internal Revenue Code of 1986.
3	SEC. 358. SENSE OF THE SENATE REGARDING FUNDING
4	FOR COUNTER-NARCOTICS INITIATIVES.
5	(a) FINDINGS.—The Senate finds that—
6	(1) from 1985–1992, the Federal Government's
7	drug control budget was balanced among education,
8	treatment, law enforcement, and international supply
9	reduction activities and this resulted in a 13-percent
10	reduction in total drug use from 1988 to 1991;
11	(2) since 1992, overall drug use among teens
12	aged 12 to 17 rose by 70 percent, cocaine and mari-
13	juana use by high school seniors rose 80 percent, and
14	heroin use by high school seniors rose 100 percent;
15	(3) during this same period, the Federal invest-
16	ment in reducing the flow of drugs outside our bor-
17	ders declined both in real dollars and as a proportion
18	of the Federal drug control budget;
19	(4) while the Federal Government works with
20	State and local governments and numerous private
21	organizations to reduce the demand for illegal drugs,
22	seize drugs, and break down drug trafficking organi-
23	zations within our borders, only the Federal Govern-
24	ment can seize and destroy drugs outside of our bor-
25	ders;

1	(5) in an effort to restore Federal international
2	eradication and interdiction efforts, in 1998, Congress
3	passed the Western Hemisphere Drug Elimination
4	Act which authorized an additional \$2,600,000,000
5	over 3 years for international interdiction, eradi-
6	cation, and alternative development activities;
7	(6) Congress appropriated over \$800,000,000 in
8	fiscal year 1999 for anti-drug activities authorized in
9	the Western Hemisphere Drug Elimination Act; and
10	(7) the proposed Drug Free Century Act would
11	build upon many of the initiatives authorized in the
12	Western Hemisphere Drug Elimination Act, includ-
13	ing additional funding for the Department of Defense
14	for counter-drug intelligence and related activities.
15	(b) Sense of the Senate.—It is the sense of the Sen-
16	ate that the provisions of this resolution assume that—
17	(1) funding for Federal drug control activities
18	should be at a level higher than that proposed in the
19	President's budget request for fiscal year 2000; and
20	(2) funding for Federal drug control activities
21	should allow for investments in programs authorized
22	in the Western Hemisphere Drug Elimination Act
23	and in the proposed Drug Free Century Act.

2	ICA'S SCHOOLS.
3	(a) FINDINGS.—The Senate finds the following:
4	(1) The General Accounting Office has performed
5	a comprehensive survey of the Nation's public elemen-
6	tary and secondary school facilities and has found se-
7	vere levels of disrepair in all areas of the United
8	States.
9	(2) The General Accounting Office has concluded
10	that more than 14,000,000 children attend schools in
11	need of extensive repair or replacement; 7,000,000
12	children attend schools with life safety code violations;
13	and 12,000,000 children attend schools with leaky
14	roofs.
15	(3) The General Accounting Office has found
16	that the problem of crumbling schools transcends de-
17	moaraphic and acoaraphic boundaries. At 38 percent

mographic and geographic boundaries. At 38 percent
of urban schools, 30 percent of rural schools, and 29
percent of suburban schools, at least 1 building is in
need of extensive repair or should be completely replaced.

(4) The condition of school facilities has a direct
effect on the safety of students and teachers and on
the ability of students to learn. Academic research has
provided a direct correlation between the condition of
school facilities and student achievement. At GeorgeHCON 68 EAS1S

1	town University, researchers have found the test scores
2	of students assigned to schools in poor condition can
3	be expected to fall 10.9 percentage points below the
4	test scores of students in buildings in excellent condi-
5	tion. Similar studies have demonstrated up to a 20
6	percent improvement in test scores when students
7	were moved from a poor facility to a new facility.
8	(5) The General Accounting Office has found
9	most schools are not prepared to incorporate modern
10	technology in the classroom. 46 percent of schools lack
11	adequate electrical wiring to support the full-scale use
12	of technology. More than a third of schools lack the
13	requisite electrical power. 56 percent of schools have
14	insufficient phone lines for modems.
15	(6) The Department of Education has reported
16	that elementary and secondary school enrollment, al-
17	ready at a record high level, will continue to grow
18	over the next 10 years, and that in order to accommo-
19	date this growth, the United States will need to build
20	an additional 6,000 schools.
21	(7) The General Accounting Office has deter-
22	mined that the cost of bringing schools up to good,
23	overall condition to be \$112,000,000,000, not includ-
24	ing the cost of modernizing schools to accommodate

(8) Schools run by the Bureau of Indian Affairs 3 4 (BIA) for Native American children are also in dire need of repair and renovation. The General Account-5 6 ing Office has reported that the cost of total inventory 7 repairs needed for BIA facilities is \$754,000,000. The 8 December 1997 report by the Comptroller General of 9 the United States states that, "Compared with other 10 schools nationally, BIA schools are generally in poor-11 er physical condition, have more unsatisfactory envi-12 ronmental factors, more often lack key facilities re-13 quirements for education reform, and are less able to 14 support computer and communications technology.

(9) State and local financing mechanisms have
proven inadequate to meet the challenges facing today's aging school facilities. Large numbers of local
educational agencies have difficulties securing financing for school facility improvement.

(10) The Federal Government has provided resources for school construction in the past. For example, between 1933 and 1939, the Federal Government
assisted in 70 percent of all new school construction.
(11) The Federal Government can support ele-

25 mentary and secondary school facilities without inter-

needed to meet record enrollment levels.

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2

1	fering in issues of local control, and should help com-
2	munities leverage additional funds for the improve-
3	ment of elementary and secondary school facilities.
4	(b) Sense of the Senate.—It is the sense of the Sen-
5	ate that the budgetary levels in this budget resolution as-
6	sume that Congress will enact measures to assist school dis-
7	tricts in modernizing their facilities, including—
8	(1) legislation to allow States and school dis-
9	tricts to issue at least \$24,800,000,000 worth of zero-
10	interest bonds to rebuild and modernize our Nation's
11	schools, and to provide Federal income tax credits to
12	the purchasers of those bonds in lieu of interest pay-
13	ments; and
14	(2) appropriate funding for the Education Infra-
15	structure Act of 1994 during the period 2000 through
16	2004, which would provide grants to local school dis-
17	tricts for the repair, renovation and construction of
18	public school facilities.
19	SEC. 360. SENSE OF THE SENATE CONCERNING FUNDING
20	FOR THE LAND AND WATER CONSERVATION
21	FUND.
22	(a) FINDINGS.—The Senate finds that—
23	(1) amounts in the land and water conservation
24	fund finance the primary Federal program for ac-
25	quiring land for conservation and recreation and for

1	supporting State and local efforts for conservation
2	and recreation;
3	(2) Congress has appropriated only
4	\$10,000,000,000 out of the more than \$21,000,000,000
5	covered into the fund from revenues payable to the
6	United States under the Outer Continental Shelf
7	Lands Act (43 U.S.C. 1331 et seq.); and
8	(3) 38 Senators cosigned 2 letters to the Chair-
9	man and Ranking Member of the Committee on the
10	Budget urging that the land and water conservation
11	fund be fully funded.
12	(b) Sense of the Senate.—It is the sense of the Sen-
13	ate that the levels in this resolution and legislation enacted
14	pursuant to this resolution assume that Congress should ap-
15	propriate \$200,000,000 for fiscal year 2000 to provide fi-
16	nancial assistance to the States under section 6 of the Land
17	and Water Conservation Fund Act of 1965 (16 U.S.C 4601-
18	8), in addition to such amounts as are made available for
19	Federal land acquisition under that Act for fiscal year
20	2000.
21	SEC. 361. SENSE OF THE SENATE REGARDING SUPPORT
22	FOR FEDERAL, STATE AND LOCAL LAW EN-
23	FORCEMENT AND FOR THE VIOLENT CRIME
24	REDUCTION TRUST FUND.
25	(a) DUDDUGG Mas Som ato fin do that

25 (a) FINDINGS.—The Senate finds that—

1 (1) our Federal, State and local law enforcement 2 officers provide essential services that preserve and 3 protect our freedom and safety, and with the support 4 of Federal assistance such as the Local Law Enforce-5 ment Block Grant Program, the Juvenile Account-6 ability Incentive Block Grant Program, the COPS 7 Program, and the Byrne Grant Program, State and local law enforcement officers have succeeded in reduc-8 9 ing the national scourge of violent crime, illustrated 10 by a violent crime rate that has dropped in each of 11 the past four years;

12 (2) assistance, such as the Violent Offender In-13 carceration/Truth in Sentencing Incentive Grants, 14 provided to State corrections systems to encourage 15 truth in sentencing laws for violent offenders has re-16 sulted in longer time served by violent criminals and 17 safer streets for law abiding people across the Nation; 18 (3) through a comprehensive effort by State and 19 local law enforcement to attack violence against 20 women, in concert with the efforts of dedicated volun-21 teers and professionals who provide victim services, 22 shelter, counseling and advocacy to battered women 23 and their children, important strides have been made 24 against the national scourge of violence against 25 women:

1	(4) despite recent gains, the violent crime rate
2	remains high by historical standards;
3	(5) Federal efforts to investigate and prosecute
4	international terrorism and complex interstate and
5	international crime are vital aspects of a national
6	anticrime strategy, and should be maintained;
7	(6) the recent gains by Federal, State and local
8	law enforcement in the fight against violent crime
9	and violence against women are fragile, and contin-
10	ued financial commitment from the Federal Govern-
11	ment for funding and financial assistance is required
12	to sustain and build upon these gains; and
13	(7) the Violent Crime Reduction Trust Fund, en-
14	acted as a part of the Violent Crime Control and Law
15	Enforcement Act of 1994, funds the Violent Crime
16	Control and Law Enforcement Act of 1994, the Vio-
17	lence against Women Act of 1994, and the
18	Antiterrorism and Effective Death Penalty Act of
19	1996, without adding to the Federal budget deficit.
20	(b) Sense of the Senate.—It is the sense of the Sen-
21	ate that the provisions and the functional totals underlying
22	this resolution assume that the Federal Government's com-
23	mitment to fund Federal law enforcement programs and
24	programs to assist State and local efforts to combat violent
25	crime shall be maintained, and that funding for the Violent

Crime Reduction Trust Fund shall continue to at least fis cal year 2005.

3	SEC. 362. SENSE OF THE SENATE REGARDING SOCIAL SECU-
4	RITY NOTCH BABIES.
5	(a) FINDINGS.—The Senate finds that—
6	(1) the Social Security Amendments of 1977
7	(Public Law 95–216) substantially altered the way
8	Social Security benefits are computed;
9	(2) those amendments resulted in disparate bene-
10	fits depending upon the year in which a worker be-
11	comes eligible for benefits; and
12	(3) those individuals born between the years
13	1917 and 1926, and who are commonly referred to as
14	"notch babies" receive benefits that are lower than
15	those retirees who were born before or after those
16	years.
17	(b) Sense of the Senate.—It is the sense of the Sen-
18	ate that the Congress should reevaluate the benefits of work-
19	ers who attain age 65 after 1981 and before 1992.
	Attest:

Secretary.

106TH CONGRESS H. CON. RES. 68

AMENDMENT

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