106TH CONGRESS 1ST SESSION

H. R. 1853

To provide for each American the opportunity to provide for his or her retirement through a S.A.F.E. account, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 18, 1999

Mr. Sessions introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for each American the opportunity to provide for his or her retirement through a S.A.F.E. account, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Savings Account for Every American Act of 1999".
- 6 (b) Table of Contents.—The table of contents is
- 7 as follows:
 - Sec. 1. Short title and table of contents.

TITLE I—PERSONAL RETIREMENT PROGRAM

- Sec. 101. Definitions.
- Sec. 102. S.A.F.E. account payroll deduction programs.
- Sec. 103. Designation of S.A.F.E. accounts.
- Sec. 104. Self-employed individuals.
- Sec. 105. Elective participation.
- Sec. 106. Penalties.
- Sec. 107. Federal civilian and military personnel.

TITLE II—TAX-EXEMPT S.A.F.E. ACCOUNTS

- Sec. 201. S.A.F.E. accounts.
- Sec. 202. Effective date.

TITLE III—CONFORMING AMENDMENTS TO THE SOCIAL SECURITY ACT AND THE INTERNAL REVENUE CODE OF 1986

- Sec. 301. Reductions in and exemptions from FICA taxes and SECA taxes with respect to eligible individuals.
- Sec. 302. Exclusion of eligible individuals from old-age, survivors, and disability insurance coverage.
- Sec. 303. Information provided in social security account statements.

1 TITLE I—PERSONAL

2 **RETIREMENT PROGRAM**

- 3 SEC. 101. DEFINITIONS.
- 4 For purposes of this title—
- 5 (1) ACCOUNT HOLDER.—The term "account
- 6 holder" means, with respect to any S.A.F.E. ac-
- 7 count, the individual for whose benefit such account
- 8 is maintained.
- 9 (2) Business day.—The term "business day"
- means any day other than a Saturday, Sunday, or
- legal holiday in the area involved.
- 12 (3) COVERED EMPLOYER.—The term "covered
- employer" means, for any calendar year, a person
- for whom an eligible individual is engaged in em-
- ployment during the year.

- 1 (4) ELIGIBLE INDIVIDUAL.—The term "eligible 2 individual" means any individual with respect to 3 whom there is in effect an election under section 4 105(a).
 - (5) EMPLOYMENT.—The term "employment" has the meaning provided in section 210 of the Social Security Act.
 - (6) Prescribed employee contribution.—
 The term "prescribed employee contribution" means, with respect to any eligible individual who is engaged in employment for a covered employer during any calendar year, an amount equal to 6.2 percent of the wages received by such employee with respect to such employment, to the extent that such wages do not exceed, for such calendar year, the contribution and benefit base for such calendar year under section 230 of the Social Security Act.
 - (7) Prescribed self-employment contribution" means, with respect to the self-employment income of an eligible individual for any calendar year, the excess (if any) of—
 - (A) 6.2 percent of the amount of such selfemployment income for such calendar year, to the extent that such self-employment income

does not exceed, for such calendar year, the
contribution and benefit base for such calendar
year under section 230 of the Social Security
Act, over

(B) the total of all prescribed employee contributions and prescribed employer contributions payable with respect to such eligible individual for such calendar year.

Effective with the commencement of the 16th calendar year for which the eligible individual's election under section 105 is in effect, "12.4 percent" shall be substituted for "6.2 percent" in subparagraph (A).

(8) Prescribed employer contribution.—
The term "prescribed employer contribution" means, with respect to any eligible individual who is engaged in employment for a covered employer during any calendar year, an amount equal to 6.2 percent of the wages received by such employee with respect to such employment, to the extent that such wages do not exceed, for such calendar year, the contribution and benefit base for such calendar year under section 230 of the Social Security Act.

1	(9) S.A.F.E. ACCOUNT.—The term "S.A.F.E.
2	account" has the meaning provided in section 222(c)
3	of the Internal Revenue Code of 1986.
4	(10) Self-employment income.—The term
5	"self-employment income" has the meaning provided
6	in section 211(b) of the Social Security Act.
7	(11) Wages.—The term "wages" has the
8	meaning provided in section 209 of the Social Secu-
9	rity Act.
10	SEC. 102. S.A.F.E. ACCOUNT PAYROLL DEDUCTION PRO-
11	GRAMS.
12	(a) In General.—Each person who is a covered em-
13	ployer for any calendar year shall have in effect through-
14	out such calendar year a S.A.F.E. account payroll deduc-
15	tion program for such person's employees who are eligible
16	individuals.
17	(b) REQUIREMENTS.—For purposes of this Act, the
18	term "S.A.F.E. account payroll deduction program"
19	means a written program maintained by a covered em-
20	ployer if—
21	(1) under such program, the prescribed em-
22	ployee contribution is deducted from the wages of
23	each employee who is an eligible individual and paid
24	as a contribution on behalf of the employee to a

1	S.A.F.E. account of such employee designated in ac-
2	cordance with section 103,
3	(2) under such program, the covered
4	employer—
5	(A) makes timely payment of the amount
6	so deducted as a contribution to the designated
7	S.A.F.E. account, and
8	(B) effective upon receipt from the eligible
9	individual of certification (in accordance with
10	regulations which shall be prescribed by the
11	Commissioner of Social Security) of the com-
12	mencement of the 16th calendar year for which
13	the eligible employee's election under section
14	105 has been in effect, makes timely payment,
15	together with the amount so deducted, of the
16	prescribed employer contribution with respect to
17	the eligible individual,
18	under regulations of the Commissioner of Social Se-
19	curity applying the same principles relating to the
20	timeliness of payment as are applicable under chap-
21	ter 62 of the Internal Revenue Code of 1986 with
22	respect to taxes under chapter 21 of such Code, and
23	(3) the employer receives no compensation for
24	the cost of administering such program.

- 1 (c) Amounts Otherwise Payable May Be Accu-
- 2 MULATED BY EMPLOYER IN CERTAIN CASES.—If, under
- 3 the terms of the governing instruments creating a
- 4 S.A.F.E. account designated under section 103, contribu-
- 5 tions below a specified amount will not be accepted, the
- 6 requirements of subsection (b)(2) shall be treated as met
- 7 if amounts deducted from the wages of an employee who
- 8 is an eligible individual, together with prescribed employer
- 9 contributions (if any), are accumulated by the covered em-
- 10 ployer and paid to such account otherwise in accordance
- 11 with subsection (b)(2) with reference to the first day on
- 12 which the accumulated amount exceeds such specified
- 13 amount.

14 SEC. 103. DESIGNATION OF S.A.F.E. ACCOUNTS.

- 15 (a) In General.—Except as provided in subsection
- 16 (b), a S.A.F.E. account to which contributions with re-
- 17 spect to any employee who is an eligible individual are re-
- 18 quired to be paid under section 102 shall be such an ac-
- 19 count designated by such employee to such employer not
- 20 later than 10 business days after the date on which such
- 21 employee becomes an employee of such employer. Any
- 22 such designation shall be made in such form and manner
- 23 as may be prescribed in regulations of the Commissioner
- 24 of Social Security.

- 1 (b) Designation in Absence of Timely Designa-
- 2 TION BY EMPLOYEE.—In any case in which no timely des-
- 3 ignation of a S.A.F.E. account is made, the covered em-
- 4 ployer shall designate such account in accordance with
- 5 regulations of the Commissioner of Social Security.
- 6 (c) Subsequent Substitution of Accounts.—
- 7 The Commissioner of Social Security shall provide by reg-
- 8 ulation for subsequent designation of a S.A.F.E. account
- 9 by an account holder in lieu of an account previously des-
- 10 ignated by such account holder under this section.

11 SEC. 104. SELF-EMPLOYED INDIVIDUALS.

- 12 (a) In General.—In the case of an eligible indi-
- 13 vidual who has self-employment income for any calendar
- 14 year, such individual shall make timely payments to a
- 15 S.A.F.E. account designated by such individual of the pre-
- 16 scribed self-employment contribution with respect to such
- 17 individual for such calendar year in accordance with regu-
- 18 lations of the Commissioner of Social Security, applying
- 19 the same principles relating to timeliness of payment as
- 20 are applicable under chapter 62 of the Internal Revenue
- 21 Code of 1986 with respect to taxes under chapter 2 of
- 22 such Code.
- 23 (b) Designation of Account.—The designation of
- 24 a S.A.F.E. account for payment of prescribed self-employ-
- 25 ment contributions shall be made in such form and man-

- 1 ner as may be prescribed in regulations of the Commis-
- 2 sioner of Social Security.
- 3 (c) Periodic Payment.—The Commissioner of So-
- 4 cial Security shall provide by regulation for periodic in-
- 5 stallment payments during the calendar year of prescribed
- 6 self-employment contributions for each eligible individual,
- 7 taking into account, as appropriate for each period, pre-
- 8 scribed employee contributions for such individual.

9 SEC. 105. ELECTIVE PARTICIPATION.

- 10 (a) Election.—Any individual who has been as-
- 11 signed a social security account number under section
- 12 205(c)(2)(B) of the Social Security Act and has been paid
- 13 wages or has derived self-employment income, may, on or
- 14 after January 1, 2000, elect under this section to be an
- 15 eligible individual for purposes of this Act. Any such elec-
- 16 tion shall be made by filing with each employer (if any)
- 17 of the individual, the Commissioner of Social Security, and
- 18 the Secretary of the Treasury, in such form and manner
- 19 as shall be prescribed in regulations of the Commissioner
- 20 (in consultation with the Secretary of the Treasury), a
- 21 written and signed declaration of such individual's inten-
- 22 tion to be treated as an eligible individual for purposes
- 23 of this Act. An election under this section shall be effective
- 24 with respect to wages paid, and self-employment income

- 1 derived, on or after January 1 following the date of the
- 2 filing of the election.
- 3 (b) Election Ineffective if Entitled to So-
- 4 CIAL SECURITY BENEFITS.—Any election under this sec-
- 5 tion shall not take effect if, as of the effective date of the
- 6 election, the individual is entitled to an old-age insurance
- 7 benefit under section 202(a) of the Social Security Act or
- 8 to a disability insurance benefit under section 223 of such
- 9 Act.
- 10 (c) Irrevocability Subject to Grace Period.—
- 11 (1) In general.—Unless revoked in accord-
- ance with paragraph (2), an election under this sec-
- tion shall be irrevocable.
- 14 (2) Five-year grace period.—
- 15 (A) IN GENERAL.—An individual may re-
- voke an election under this section by filing
- with each employer (if any) of the individual,
- the Commissioner of Social Security, and the
- 19 Secretary of the Treasury, in such form and
- 20 manner as shall be prescribed in regulations of
- the Commissioner (in consultation with the Sec-
- retary of the Treasury), a written and signed
- revocation of the election at any time before the
- end of the five-year period beginning with the
- effective date of the election. A revocation

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under this subsection shall take effect January 1 following the date of the filing of the revocation, except that a revocation filed during the 90-day period beginning with the date of the filing of the election shall take effect as of the effective date of the election. Upon the effective date of a revocation under this subsection, entitlement to benefits under title II of the Social Security Act shall be determined as if the revoked election had not occurred, except that, for purposes of any such entitlement, wages paid, and self-employment income derived, during the period for which the election was in effect shall not be taken into account. No subsequent election under this section may take effect with respect to an individual who has filed a revocation under this subsection (except a revocation filed during the 90-day period beginning with the date of the filing of the election).

(B) REDUCTION IN BENEFITS.—The primary insurance amount, as determined under section 215 of the Social Security Act, of any individual who has filed a revocation under this subsection before the end of the five-year period described in subparagraph (A) (and after the

90-day period referred to in subparagraph (A))

shall be reduced (except for purposes of determining benefits under section 223 of such Act,

and before any application of section 215(i) of

such Act) by the applicable percentage specified

in the following table:

If the first calendar year for The applicable percentage is: which the revocation is effective is:

The first, second, or third calendar vear of such five-year period.

20 percent.

The fourth calendar year of such five-year period.

40 percent.

The fifth calendar year of such five-year period.

60 percent.

The calendar year following such five-year period.

80 percent.

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7 SEC. 106. PENALTIES.

- 8 (a) Failure To Establish S.A.F.E. Account
- 9 Payroll Deduction Program.—Any covered employer
- 10 who fails to meet the requirements of section 102 for any
- 11 calendar year shall be subject to a civil penalty of not to
- 12 exceed—
- (1) \$250,000, in the case of an employer who
- is an individual, or
- 15 (2) \$500,000, in any other case.
- 16 (b) Failure To Make Deductions Required
- 17 Under Program.—Any covered employer who fails to
- 18 timely deduct in full the amount from the wages of an
- 19 employee who is an eligible individual as required under
- 20 an applicable S.A.F.E. account payroll deduction program

1	shall be subject to a civil penalty for each such failure
2	of not to exceed—
3	(1) \$250,000, in the case of an employer who
4	is an individual, or
5	(2) \$500,000, in any other case.
6	(c) Failure To Pay Deducted Wages to
7	S.A.F.E. ACCOUNT.—If an amount deducted under a
8	S.A.F.E. account payroll deduction program from the
9	wages of an employee who is an eligible individual is not
10	timely paid in full to the designated S.A.F.E. account in
11	accordance with section 102, the covered employer failing
12	to make such payment—
13	(1) shall be subject to a civil penalty for each
14	such failure of not to exceed—
15	(A) \$250,000, in the case of an employer
16	who is an individual, or
17	(B) \$500,000, in any other case, and
18	(2) shall be liable to the employee for interest
19	on the unpaid amount at a rate equal to 10 percent-
20	age points in excess of the Federal short-term rate
21	under section 1274(d)(1) of the Internal Revenue
22	Code of 1986, calculated from the last day by which
23	such amount was required to be so paid to the date
24	on which such amount is paid into the designated
25	S.A.F.E. account.

1 (d) Failure To Pay Prescribed Self-Employ-MENT CONTRIBUTIONS TO S.A.F.E. ACCOUNT.—Any eli-3 gible individual failing to timely pay in full a prescribed 4 self-employment contribution to a designated S.A.F.E. ac-5 count as required under section 104 shall be subject to a civil penalty for each such failure of not to exceed 6 7 \$250,000, plus interest on the unpaid amount at a rate 8 equal to 10 percentage points in excess of the Federal short-term rate under section 1274(d)(1) of the Internal 10 Revenue Code of 1986, calculated from the last day by which such amount was required to be so paid to the date 12 on which such amount is paid into the designated S.A.F.E. account. 13 14 (e) Rules for Application of Section.— 15 (1) Penalties assessed by commissioner 16 OF SOCIAL SECURITY.—Any civil penalty assessed by 17 this section shall be imposed by the Commissioner of 18 Social Security and collected in a civil action. 19 Compromises.—The Commissioner may 20 compromise the amount of any civil penalty imposed 21 by this section. 22 (3) AUTHORITY TO WAIVE PENALTY IN CER-23 TAIN CASES.—The Commissioner may waive the ap-

plication of this section with respect to any failure

if the Commissioner determines that such failure is

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1 due to reasonable cause and not to intentional dis-2 regard of rules and regulations. SEC. 107. FEDERAL CIVILIAN AND MILITARY PERSONNEL. 3 4 (a) In General.—Not later than December 31, 1999, the Office of Personnel Management, after appropriate study, shall submit to the President and each House of Congress a written report containing recommendations 8 on how to provide for the application of this Act with respect to Federal civilian and military personnel. 10 (b) REQUIREMENTS.—The report— 11 (1) shall be prepared in consultation with the 12 Social Security Administration, the Securities and 13 Exchange Commission, and other appropriate agen-14 cies; and 15 (2) shall be accompanied by draft legislation 16 which, if enacted, would carry out the recommenda-17 tions contained in such report. 18 (c) Provisions Relating to the Continued Op-19 ERATION OF EXISTING RETIREMENT SYSTEMS.—To the 20 extent that the report and draft legislation relate to provi-21 sions of law in effect before the date of enactment of this 22 Act, each shall address at least the following: 23 (1) Federal employees' retirement sys-

TEM.—

- (A) Section 8401(11) of title 5, United States Code (relating to the definition of an "employee"), which includes the requirement that the individual concerned be someone whose civilian service is employment for the purposes of title II of the Social Security Act and chapter 21 of the Internal Revenue Code of 1986.
 - (B) Section 8421 of such title (relating to annuity supplement), which includes provisions incorporating the notion of the period of time for which the individual is or would be entitled to old-age insurance benefits under title II of the Social Security Act, and provisions for computing the amount of such supplement based on the amount of certain benefits to which the individual would be entitled under such Act.
 - (C) Section 8442 of such title (relating to rights of a widow or widower), which includes provisions under which a supplementary annuity for a widow or widower is not payable to anyone who would not be entitled to certain benefits under the Social Security Act, and provisions for the computation of any such annuity based on the amount of certain benefits which

would be payable to that individual under the Social Security Act.

(D) Section 8443 of such title (relating to rights of a child), which includes provisions under which, as part of the formula for computing the amount of a survivor annuity for a child, there is incorporated the notion of the amount of child's insurance benefits which are or would be payable under title II of the Social Security Act.

(2) CIVIL SERVICE RETIREMENT SYSTEM.—

- (A) Section 8334(k) of such title (relating to special rules for determining deductions and contributions for individuals subject to "offset-83" treatment), which incorporates the notion of the OASDI contribution made from Federal wages of the individual concerned.
- (B) Section 8349 of such title (relating to offset based on certain benefits under the Social Security Act), which incorporates notions relating to actual or constructive eligibility for benefits under the Social Security Act, and the amount of those benefits.
- (3) Coordination provisions.—Provisions of law involving a reduction or other adjustment in re-

- tirement benefits (or eligibility therefor), based on
 any individual's eligibility for benefits under title II
 of the Social Security Act.
- 4 (4) OTHER RETIREMENT SYSTEMS.—Similar 5 provisions of law under other retirement systems 6 covering Federal civilian or military personnel.
- 7 (d) Provisions Relating to the New System.—
 8 To the extent that the report and draft legislation relate
 9 to the implementation of any other title of this Act, each
 10 shall address at least the following:
- 11 (1) What the specifications for the S.A.F.E. ac-12 count payroll deduction program or programs cov-13 ering Federal civilian and military personnel shall be 14 or, alternatively, how those specifications shall be de-15 veloped.
 - (2) Which agencies or instrumentalities of the Federal Government shall be responsible for operating or maintaining which aspects of the program or programs referred to in paragraph (1).
 - (3) Which penalty provisions are appropriate or inappropriate with respect to the Federal Government in its capacity as a "covered employer", subject to what modifications (if any).

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1 TITLE II—TAX-EXEMPT S.A.F.E. 2 ACCOUNTS

2	ACCOUNTS
3	SEC. 201. S.A.F.E. ACCOUNTS.
4	(a) In General.—Part VII of subchapter B of chap-
5	ter 1 of the Internal Revenue Code of 1986 (relating to
6	additional itemized deductions for individuals) is amended
7	by redesignating section 222 as section 223 and by insert-
8	ing after section 221 the following new section:
9	"SEC. 222. S.A.F.E. ACCOUNTS.
10	"(a) Deduction Allowed.—In the case of an indi-
11	vidual, there shall be allowed as a deduction the aggregate
12	amount paid in cash during the taxable year by or on be-
13	half of such individual to a S.A.F.E. account of such indi-
14	vidual.
15	"(b) Limitation.—The amount allowable as a de-
16	duction under subsection (a) for any taxable year shall not
17	exceed 6.2 percent of the lesser of—
18	"(1) the contribution and benefit base (as de-
19	termined under section 230 of the Social Security
20	Act) for the calendar year which ends with or within
21	such taxable year, or
22	"(2) the sum of—
23	"(A) the amount of wages (as defined in
24	section 3121(a)) received during such calendar
25	vear, and

1	"(B) the amount of the self-employment
2	income (as defined in section 1402) of such in-
3	dividual for the taxable year.
4	Effective with the commencement of the 16th calendar
5	year for which the individual's election under section 105
6	of the Savings Account for Every American Act of 1999
7	is effective, the limitation under the preceding sentence
8	shall be increased by any prescribed employer contribution
9	paid to a personal retirement account of such individual
10	pursuant to section 102(b)(2)(B) of such Act and the por-
11	tion of any prescribed self-employment contribution paid
12	to such an account which is attributable to the increase
13	in such contribution required by the last sentence of sec-
14	tion 101(7) of such Act.
15	"(c) S.A.F.E. ACCOUNT.—For purposes of this sec-
16	tion, the term 'S.A.F.E. account' means a trust created
17	or organized in the United States exclusively for the ben-
18	efit of an individual or his beneficiaries, but only if the
19	written governing instrument creating the trust meets the
20	following requirements:
21	"(1) Except in the case of rollover contributions
22	from another S.A.F.E. account of such individual—
23	"(A) no contribution will be accepted un-
24	less it is in cash.

	— - -
1	"(B) contributions will not be accepted for
2	the taxable year in excess of 6.2 percent of the
3	contribution and benefit base (as determined
4	under section 230 of the Social Security Act)
5	for the calendar year which ends with or within
6	such taxable year, and
7	"(C) any contributions with respect to an
8	account holder which are not accepted pursuant
9	to this paragraph are promptly refunded di-
10	rectly to the account holder.
11	In the case of any such individual, effective for tax-
12	able years beginning with or after the 16th calendar
13	year for which the individual's election under section
14	105 of the Savings Account for Every American Act
15	of 1999 is effective, '12.4 percent' shall be sub-
16	stituted for '6.2 percent' in subparagraph (B).
17	"(2) The trustee is a bank (as defined in sec-
18	tion 408(n)) or such other person who demonstrates
19	to the satisfaction of the Secretary that the manner
20	in which such other person will administer the trust
21	will be consistent with the requirements of this sec-
22	tion.
23	"(3) No part of the trust funds will be invested

in life insurance contracts.

1	"(4) The interest of an individual in the bal-
2	ance in his account is nonforfeitable.
3	"(5) The assets of the trust will not be commin-
4	gled with other property except in a common trust
5	fund or common investment fund.
6	"(d) Tax Treatment of Distributions.—
7	"(1) In general.—Except as otherwise pro-
8	vided in this subsection, any amount distributed out
9	of a S.A.F.E. account shall be included in gross in-
10	come of the distributee for the taxable year in which
11	the distribution is received. Notwithstanding any
12	other provision of this title (including chapters 11
13	and 12), the basis of any person in such an account
14	is zero.
15	"(2) Exceptions for distributions after
16	AGE 59½ OR DEATH.—Paragraph (1) shall not apply
17	to any distribution out of a S.A.F.E. account—
18	"(A) made on or after the date on which
19	the account beneficiary attains age 59½, or
20	"(B) made to the account beneficiary (or
21	to the estate of the beneficiary) on or after the
22	death of the account beneficiary.
23	"(3) Exceptions for distributions to pur-
24	CHASE CERTAIN INSURANCE.—Paragraph (1) shall
25	not apply to any distribution out of a S.A.F.E. ac-

1 count to the account beneficiary to the extent such 2 distributions do not exceed the sum of the expenses 3 paid or incurred during the taxable year for— "(A) any qualified long-term care insur-4 5 ance contract (but only to the extent of eligible 6 long-term care premiums (as defined in section 7 213(d)(10), 8 "(B) disability insurance, or "(C) term life insurance. 9 10 "(4) Exceptions for certain other dis-11 TRIBUTIONS.—Rules similar to the rules of para-12 graphs (3), (4), (5), and (6) of section 408(d) shall apply for purposes of this section. 13 14 "(e) TAX TREATMENT OF ACCOUNTS.— 15 "(1) Exemption from Tax.—A S.A.F.E. ac-16 count is exempt from taxation under this subtitle 17 unless such account has ceased to be a S.A.F.E. ac-18 count by reason of paragraph (2). Notwithstanding 19 the preceding sentence, any such account is subject 20 to the taxes imposed by section 511 (relating to im-21 position of tax on unrelated business income of char-22 itable, etc. organizations). 23 "(2) ACCOUNT TERMINATIONS.—Rules similar 24 to the rules of paragraphs (2) and (4) of section 25 408(e) shall apply to S.A.F.E. accounts, and any

1	amount treated as distributed under such rules shall
2	be treated as not used to pay expenses described in
3	subsection $(d)(3)$.
4	"(f) Additional Tax on Amounts Included in
5	GROSS INCOME.—If any distribution from a S.A.F.E. ac-
6	count is includible in gross income of the account bene-
7	ficiary, the tax liability of such beneficiary under this
8	chapter for the taxable year in which the distribution is
9	received shall be increased by an amount equal to 20 per-
10	cent of the amount of the distribution.
11	"(g) Other Definition and Special Rules.—
12	"(1) ACCOUNT BENEFICIARY.—For purposes of
13	this section, the term 'account beneficiary' means
14	the individual for whose benefit the S.A.F.E. ac-
15	count was established.
16	"(2) Certain rules to apply.—Rules similar
17	to the following rules shall apply for purposes of this
18	section:
19	"(A) Section 219(d)(2) (relating to no de-
20	duction for rollovers).
21	"(B) Section 219(f)(3) (relating to time
22	when contributions deemed made).
23	"(C) Section 219(f)(5) (relating to em-
24	plover payments).

1	"(D) Section 408(g) (relating to commu-
2	nity property laws).
3	"(E) Section 408(h) (relating to custodial
4	accounts).
5	"(h) Reports.—The trustee of a S.A.F.E. account
6	shall make such reports regarding such account to the
7	Secretary and to the individual for whose benefit the ac-
8	count is maintained with respect to contributions, dis-
9	tributions, and such other matters as the Secretary may
10	require under regulations. The reports required by this
11	subsection shall be filed at such time and in such manner
12	and furnished to such individuals at such time and in such
13	manner as may be required by those regulations.".
14	(b) Deduction Allowed in Arriving at Ad-
15	JUSTED GROSS INCOME.—Subsection (a) of section 62 of
16	such Code is amended by inserting after paragraph (17)
17	the following new paragraph:
18	"(18) S.A.F.E. ACCOUNT CONTRIBUTIONS.—
19	The deduction allowed by section 222.".
20	(c) Tax on Excess Contributions.—
21	(1) Subsection (a) of section 4973 of such Code
22	(relating to tax on excess contributions to individual
23	retirement accounts, etc.) is amended by striking
24	"or" at the end of paragraph (3), by inserting "or"

1	at the end of paragraph (4), and by inserting after
2	paragraph (4) the following new paragraph:
3	"(5) a S.A.F.E. account (within the meaning of
4	section 222(e)),".
5	(2) Section 4973 of such Code is amended by
6	adding at the end the following new subsection:
7	"(g) Excess Contributions to S.A.F.E. Ac-
8	COUNTS.—For purposes of this section, in the case of
9	S.A.F.E. accounts (within the meaning of section 222(c)),
10	the term 'excess contributions' means the sum of—
11	"(1) the excess (if any) of—
12	"(A) the aggregate amount contributed for
13	the taxable year to the accounts (other than
14	rollover contributions), over
15	"(B) the amount allowable as a deduction
16	under section 222 for such contributions, and
17	"(2) the amount determined under this sub-
18	section for the preceding taxable year, reduced by
19	the sum of—
20	"(A) the distributions out of the accounts
21	which were included in gross income under
22	rules similar to the rules of section 408(d)(5)
23	which apply to such accounts by reason of sec-
24	tion $222(d)(4)$, and
25	"(B) the excess (if any) of—

1	"(i) the maximum amount allowable
2	as a deduction under section 222(b) for
3	the taxable year, over
4	"(ii) the amount contributed to the
5	accounts for the taxable year.
6	For purposes of this subsection, any contribution
7	which is distributed out of the S.A.F.E. account in
8	a distribution to which the rules similar to the rules
9	of section 408(d)(4) which apply to such accounts by
10	reason of section 222(d)(4) shall be treated as an
11	amount not contributed.".
12	(d) Tax on Prohibited Transactions.—
13	(1) In General.—Paragraph (1) of section
14	4975(e) of such Code (relating to prohibited trans-
15	actions) is amended by striking "or" at the end of
16	subparagraph (E), by redesignating subparagraph
17	(F) as subparagraph (G), and by inserting after sub-
18	paragraph (E) the following new subparagraph:
19	"(F) a S.A.F.E. account described in sec-
20	tion 222(e), or''.
21	(2) Special rule.—Subsection (c) of section
22	4975 of such Code is amended by adding at the end
23	the following new paragraph:
24	"(6) Special rule for S.A.F.E. accounts.—
25	An individual for whose benefit a S.A.F.E. account

1 is established shall be exempt from the tax imposed 2 by this section with respect to any transaction con-3 cerning such account (which would otherwise be taxable under this section) if section 222(e)(2) applies 5 with respect to such transaction.". 6 (e) Failure To Provide Reports on S.A.F.E. Ac-COUNTS.—Paragraph (2) of section 6693(a) of such Code 8 (relating to failure to provide reports on individual retirement accounts or annuities) is amended by striking "and" 10 at the end of subparagraph (C), by striking the period at the end of subparagraph (D) and inserting ", and", and 11 by adding at the end the following new subparagraph: 13 "(E) Section 222(h) (relating to S.A.F.E. 14 accounts).". 15 (f) CLERICAL AMENDMENTS.— 16 (1) The table of sections for part VII of sub-17 chapter B of chapter 1 of such Code is amended by 18 striking the item relating to section 222 and insert-19 ing the following new items: "Sec. 222. S.A.F.E. accounts. "Sec. 223. Cross references.". 20 (2) The table of sections for chapter 43 of such

Code is amended by striking the item relating to section 4973 and inserting the following new item:

"Sec. 4973. Tax on excess contributions to certain tax-favored accounts and annuities, etc.".

1	SEC. 202. EFFECTIVE DATE.
2	The amendments made by this title shall apply to
3	contributions made for taxable years beginning after De-
4	cember 31, 1999.
5	TITLE III—CONFORMING
6	AMENDMENTS TO THE SO-
7	CIAL SECURITY ACT AND THE
8	INTERNAL REVENUE CODE
9	OF 1986
10	SEC. 301. REDUCTIONS IN AND EXEMPTIONS FROM FICA
11	TAXES AND SECA TAXES WITH RESPECT TO
12	ELIGIBLE INDIVIDUALS.
13	(a) FICA TAX ON EMPLOYEES.—Section 3101 of the
14	Internal Revenue Code of 1986 (relating to OASDI tax
15	on employees) is amended—
16	(1) in subsection (a), by striking "In addition"
17	and inserting "Subject to subsection (e), in addi-
18	tion";
19	(2) by redesignating subsection (c) as sub-
20	section (d); and
21	(3) by inserting after subsection (b) the fol-
22	lowing new subsection:
23	"(c) Exemption From OASDI Tax for Eligible
24	Individuals.—Subsection (a) shall not apply with re-

25 spect to wages received by an eligible individual (as de-

- 1 fined in section 101(4) of the Savings Account for Every
- 2 American Act of 1999)."
- 3 (b) FICA TAX ON EMPLOYERS.—Section 3111 of
- 4 such Code (relating to OASDI tax on employees) is
- 5 amended—
- 6 (1) in subsection (a), by striking "In addition"
- 7 and inserting "Subject to subsection (c), in addi-
- 8 tion";
- 9 (2) by redesignating subsection (c) as sub-
- section (d); and
- 11 (3) by inserting after subsection (b) the fol-
- lowing new subsection:
- 13 "(c) Exemption From OASDI Tax With Respect
- 14 TO ELIGIBLE INDIVIDUALS.—In the case of an eligible in-
- 15 dividual (as defined in section 101(4) of the Savings Ac-
- 16 count for Every American Act of 1999), effective with the
- 17 16th calendar year for which such individual's election
- 18 under section 105 of such Act is effective, subsection (a)
- 19 shall not apply with respect to wages received by such indi-
- 20 vidual."
- 21 (c) REDUCTION IN AND EXEMPTION FROM SELF-EM-
- 22 PLOYMENT TAX.—Subsection (a) of section 1401 of such
- 23 Code (relating to OASDI tax on self-employment income)
- 24 is amended—

- 1 (1) in subsection (a), by striking "In addition" 2 and inserting "Subject to subsection (c), in addition"; 3
- 4 (2) by redesignating subsection (c) as sub-5 section (d); and
- 6 (3) by inserting after subsection (b) the fol-7 lowing new subsection:
- "(c) Adjustment to OASDI Tax.— 8
- 9 "(1) REDUCTION.—In the case of an eligible in-10 dividual (as defined in section 101(4) of the Savings Account for Every American Act of 1999), for tax-12 able years beginning with or during the 1st 15 cal-13 endar years for which such individual's election is in 14 effect under section 105 of such Act, the rate of tax 15 under subsection (a) shall be 6.20 percent.
- "(2) Exemption.—In the case of such an eligi-16 17 ble individual, effective for taxable years beginning 18 with or during the 16th calendar year for which 19 such individual's election under such section 105 is 20 effective, subsection (a) shall not apply."
- 21 (d) Effective Date.—The amendments made by this section shall apply with respect to wages received 23 after December 31, 2000, and with respect to self-employment income for taxable years beginning after such date.

1	SEC.	302.	EXCLUSION	\mathbf{OF}	ELIGIBLE	INDIVIDUALS	FROM
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- OLD-AGE, SURVIVORS, AND DISABILITY IN-
- 3 SURANCE COVERAGE.
- 4 (a) Monthly Insurance Benefits Under Sec-
- 5 TION 202.—Section 202 of the Social Security Act (42)
- 6 U.S.C. 402) is amended by adding at the end the following
- 7 new subsection:
- 8 "Limitation on Payment to Eligible Individuals Under
- 9 Savings Account for Every American Act of 1999
- 10 ``(z)(1) Notwithstanding any other provision of this
- 11 title, no monthly benefits shall be paid under this section
- 12 based on the wages and self-employment income of an eli-
- 13 gible individual (as defined in section 101(4) of the Sav-
- 14 ings Account for Every American Act of 1999).
- 15 "(2) Determinations of entitlement to hospital insur-
- 16 ance benefits under section 226 or 226A shall be made
- 17 without regard to paragraph (1).".
- 18 (b) Disability Insurance Benefits Under Sec-
- 19 TION 223.—Section 223 of such (42 U.S.C. 423) is
- 20 amended by adding at the end the following new sub-
- 21 section:
- 22 "Limitation on Payment to Eligible Individuals Under
- 23 Savings Account for Every American Act of 1999
- 24 "(j)(1) Notwithstanding any other provision of this
- 25 title, no monthly benefits shall be paid under this section
- 26 based on the wages and self-employment income of an eli-

1	gible individual (as defined in section 101(4) of the Sav-
2	ings Account for Every American Act of 1999).
3	"(2) Determinations of entitlement to hospital insur-
4	ance benefits under section 226 or 226A shall be made
5	without regard to paragraph (1).".
6	SEC. 303. INFORMATION PROVIDED IN SOCIAL SECURITY
7	ACCOUNT STATEMENTS.
8	(a) In General.—Section 1143 of the Social Secu-
9	rity Act (42 U.S.C. 1320b-13) is amended to read as fol-
10	lows:
11	"SOCIAL SECURITY ACCOUNT STATEMENTS
12	"Provision of Annual Statements
13	"Sec. 1143. (a) The Commissioner of Social Security
14	shall provide an annual social security account statement
15	(hereinafter in this section referred to as the 'statement')
16	to each eligible individual who is not receiving benefits
17	under title II and for whom a mailing address can be de-
18	termined through such methods as the Commissioner de-
19	termines to be appropriate.
20	"Contents of Statement
21	"(b) Each statement shall contain—
22	"(1) the amount of wages paid to and self-em-
23	ployment income derived by the eligible individual as
24	shown by the records of the Commissioner;
25	"(2) an estimate of the aggregate of the em-
26	ployer, employee, and self-employment contributions

1	of the eligible individual for old-age, survivors, and
2	disability insurance as shown by the records of the
3	Commissioner;
4	"(3) a separate estimate of the aggregate of the
5	employer, employee, and self-employment contribu-
6	tions of the eligible individual for hospital insurance
7	as shown by the records of the Commissioner; and
8	"(4) an estimate of the potential monthly re-
9	tirement, disability, survivor, and auxiliary benefits
10	payable on the eligible individual's account together
11	with a description of the benefits payable under the
12	medicare program of title XVIII.
13	"Eligible Individual
14	"(c) For purposes of this section, the term "eligible
15	individual" means an individual who—
16	"(1) has a social security account number, and
17	"(2) has wages or net earnings from self-em-
18	ployment.".
19	(b) Effective Date.—The amendment made by
20	subsection (a) shall apply with respect to statements pro-
21	vided on or after October 1, 2000.

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