H. R. 1875

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 24, 1999 Received

NOVEMBER 19, 1999
Read twice and referred to the Committee on the Judiciary

AN ACT

To amend title 28, United States Code, to allow the application of the principles of Federal diversity jurisdiction to interstate class actions.

- 1 Be it enacted by the Senate and House of Representa-
- ${\it 2\ tives\ of\ the\ United\ States\ of\ America\ in\ Congress\ assembled},$

SECTION 1. SHORT TITLE AND REFERENCE.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Interstate Class Action Jurisdiction Act of 1999".
- 4 (b) Reference.—Whenever in this Act reference is
- 5 made to an amendment to, or repeal of, a section or other
- 6 provision, the reference shall be considered to be made to
- 7 a section or other provision of title 28, United States
- 8 Code.

9 SEC. 2. FINDINGS.

- The Congress finds that—
- 11 (1) as recently noted by the United States
- 12 Court of Appeals for the Third Circuit, interstate
- class actions are "the paradigm for Federal diversity
- jurisdiction because, in a constitutional sense, they
- implicate interstate commerce, invite discrimination
- by a local State, and tend to attract bias against
- business enterprises";
- 18 (2) most such cases, however, fall outside the
- scope of current Federal diversity jurisdiction stat-
- 20 utes;
- 21 (3) that exclusion is an unintended technicality,
- inasmuch as those statutes were enacted by Con-
- 23 gress before the rise of the modern class action and
- 24 therefore without recognition that interstate class
- actions typically are substantial controversies of the
- 26 type for which diversity jurisdiction was designed;

- 1 (4) Congress is constitutionally empowered to 2 amend the current Federal diversity jurisdiction 3 statutes to permit most interstate class actions to be 4 brought in or removed to Federal district courts; 5 and
- 6 (5) in order to ensure that interstate class ac-7 tions are adjudicated in a fair, consistent, and effi-8 cient manner and to correct the unintended, tech-9 nical exclusion of such cases from the scope of Fed-10 eral diversity jurisdiction, it is appropriate for Con-11 gress to amend the Federal diversity jurisdiction and 12 related statutes to allow more interstate class ac-13 tions to be brought in or removed to Federal court.

14 SEC. 3. JURISDICTION OF DISTRICT COURTS.

- 15 (a) Expansion of Federal Jurisdiction.—Sec-
- 16 tion 1332 is amended by redesignating subsections (b),
- 17 (c), and (d) as subsections (c), (d), and (e), respectively,
- 18 and by inserting after subsection (a) the following:
- 19 "(b)(1) The district courts shall have original juris-
- 20 diction of any civil action which is brought as a class ac-
- 21 tion and in which—
- 22 "(A) any member of a proposed plaintiff class
- is a citizen of a State different from any defendant;

1	"(B) any member of a proposed plaintiff class
2	is a foreign state and any defendant is a citizen of
3	a State; or
4	"(C) any member of a proposed plaintiff class
5	is a citizen of a State and any defendant is a citizen
6	or subject of a foreign state.
7	As used in this paragraph, the term 'foreign state' has
8	the meaning given that term in section 1603(a).
9	"(2)(A) The district courts shall not exercise jurisdic-
10	tion over a civil action described in paragraph (1) if the
11	action is—
12	"(i) an intrastate case;
13	"(ii) a limited scope case; or
14	"(iii) a State action case.
15	"(B) For purposes of subparagraph (A)—
16	"(i) the term 'intrastate case' means a class ac-
17	tion in which the record indicates that—
18	"(I) the claims asserted therein will be
19	governed primarily by the laws of the State in
20	which the action was originally filed; and
21	"(II) the substantial majority of the mem-
22	bers of all proposed plaintiff classes, and the
23	primary defendants, are citizens of the State in
24	which the action was originally filed;

"(ii) the term 'limited scope case' means a class 1 2 action in which the record indicates that all matters 3 in controversy asserted by all members of all proposed plaintiff classes do not in the aggregate exceed the sum or value of \$1,000,000, exclusive of interest 5 6 and costs, or a class action in which the number of 7 members of all proposed plaintiff classes in the ag-8 gregate is less than 100; and 9 "(iii) the term 'State action case' means a class 10

- "(iii) the term 'State action case' means a class action in which the primary defendants are States, State officials, or other governmental entities against whom the district court may be foreclosed from ordering relief.
- "(3) Paragraph (1) shall not apply to any claim conterning a covered security as that term is defined in section 16(f)(3) of the Securities Act of 1933 and section 28(f)(5)(E) of the Securities Exchange Act of 1934.
- 18 "(4) Paragraph (1) shall not apply to any class action 19 solely involving a claim that relates to—
- 20 "(A) the internal affairs or governance of a cor-21 poration or other form of business enterprise and 22 that arises under or by virtue of the laws of the 23 State in which such corporation or business enter-24 prise is incorporated or organized; or

11

12

13

- 1 "(B) the rights, duties (including fiduciary du-
- 2 ties), and obligations relating to or created by or
- 3 pursuant to any security (as defined under section
- 4 2(a)(1) of the Securities Act of 1933 and the regula-
- 5 tions issued thereunder).".
- 6 (b) Conforming Amendment.—Section 1332(c) (as
- 7 redesignated by this section) is amended by inserting after
- 8 "Federal courts" the following: "pursuant to subsection
- 9 (a) of this section".
- 10 (c) Determination of Diversity.—Section 1332,
- 11 as amended by this section, is further amended by adding
- 12 at the end the following:
- 13 "(f) For purposes of subsection (b), a member of a
- 14 proposed class shall be deemed to be a citizen of a State
- 15 different from a defendant corporation only if that mem-
- 16 ber is a citizen of a State different from all States of which
- 17 the defendant corporation is deemed a citizen.".
- 18 SEC. 4. REMOVAL OF CLASS ACTIONS.
- 19 (a) In General.—Chapter 89 is amended by adding
- 20 after section 1452 the following:
- 21 "§ 1453. Removal of class actions
- 22 "(a) In General.—A class action may be removed
- 23 to a district court of the United States in accordance with
- 24 this chapter, but without regard to whether any defendant

- 1 is a citizen of the State in which the action is brought,
- 2 except that such action may be removed—
- 3 "(1) by any defendant without the consent of
- 4 all defendants; or
- 5 "(2) by any plaintiff class member who is not
- 6 a named or representative class member of the ac-
- 7 tion for which removal is sought, without the con-
- 8 sent of all members of such class.
- 9 "(b) When Removable.—This section shall apply
- 10 to any class action before or after the entry of any order
- 11 certifying a class, except that a plaintiff class member who
- 12 is not a named or representative class member of the ac-
- 13 tion may not seek removal of the action before an order
- 14 certifying a class of which the plaintiff is a class member
- 15 has been entered.
- 16 "(c) Procedure for Removal.—The provisions of
- 17 section 1446(a) relating to a defendant removing a case
- 18 shall apply to a plaintiff removing a case under this sec-
- 19 tion. With respect to the application of subsection (b) of
- 20 such section, the requirement relating to the 30-day filing
- 21 period shall be met if a plaintiff class member who is not
- 22 a named or representative class member of the action for
- 23 which removal is sought files notice of removal no later
- 24 than 30 days after receipt by such class member, through

1 service or otherwise, of the initial written notice of the 2 class action provided at the court's direction. 3 "(d) Exceptions.— "(1) COVERED SECURITIES.—This section shall not apply to any claim concerning a covered security 5 6 as that term is defined in section 16(f)(3) of the Se-7 curities Act of 1933 and section 28(f)(5)(E) of the 8 Securities Exchange Act of 1934. "(2) Internal governance of business en-9 10 TITIES.—This section shall not apply to any class 11 action solely involving a claim that relates to— "(A) the internal affairs or governance of 12 13 a corporation or other form of business enter-14 prise and that arises under or by virtue of the 15 laws of the State in which such corporation or 16 business enterprise is incorporated or orga-17 nized; or 18 "(B) the rights, duties (including fiduciary 19 duties), and obligations relating to or created 20 by or pursuant to any security (as defined 21 under section 2(a)(1) of the Securities Act of 22 1933 and the regulations issued thereunder).". 23 REMOVAL LIMITATIONS.—Section 1446(b) is

amended in the second sentence—

- 1 (1) by inserting ", by exercising due diligence,"
- 2 after "ascertained"; and
- 3 (2) by inserting "(a)" after "section 1332".
- 4 (c) Technical and Conforming Amendments.—
- 5 The table of sections for chapter 89 is amended by adding
- 6 after the item relating to section 1452 the following: "1453. Removal of class actions.".
- 7 (d) Application of Substantive State Law.—
- 8 Nothing in this section or the amendments made by this
- 9 section shall alter the substantive law applicable to an ac-
- 10 tion to which the amendments made by section 3 of this
- 11 Act apply.
- 12 (e) Procedure After Removal.—Section 1447 is
- 13 amended by adding at the end the following new sub-
- 14 section:
- 15 "(f) If, after removal, the court determines that no
- 16 aspect of an action that is subject to its jurisdiction solely
- 17 under the provisions of section 1332(b) may be maintained
- 18 as a class action under Rule 23 of the Federal Rules of
- 19 Civil Procedure, it shall dismiss the action. An action dis-
- 20 missed pursuant to this subsection may be amended and
- 21 filed again in a State court, but any such refiled action
- 22 may be removed again if it is an action of which the dis-
- 23 trict courts of the United States have original jurisdiction.
- 24 In any action that is dismissed pursuant to this subsection
- 25 and that is refiled by any of the named plaintiffs therein

- 1 in the same State court venue in which the dismissed ac-
- 2 tion was originally filed, the limitations periods on all re-
- 3 asserted claims shall be deemed tolled for the period dur-
- 4 ing which the dismissed class action was pending. The lim-
- 5 itations periods on any claims that were asserted in a class
- 6 action dismissed pursuant to this subsection that are sub-
- 7 sequently asserted in an individual action shall be deemed
- 8 tolled for the period during which the dismissed class ac-
- 9 tion was pending.".

10 SEC. 5. APPLICABILITY.

- The amendments made by this Act shall apply to any
- 12 action commenced on or after the date of the enactment
- 13 of this Act.

14 SEC. 6. GAO STUDY.

- 15 The Comptroller General of the United States shall,
- 16 by not later than 1 year after the date of the enactment
- 17 of this Act, conduct a study of the impact of the amend-
- 18 ments made by this Act on the workload of the Federal
- 19 courts and report to the Congress on the results of the
- 20 study.

Passed the House of Representatives September 23, 1999.

Attest: JEFF TRANDAHL,

Clerk.