H. R. 2559

IN THE SENATE OF THE UNITED STATES

September 30, 1999

Received; read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

AN ACT

To amend the Federal Crop Insurance Act to strengthen the safety net for agricultural producers by providing greater access to more affordable risk management tools and improved protection from production and income loss, to improve the efficiency and integrity of the Federal crop insurance program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Agricultural Risk Protection Act of 1999".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—STRENGTHENING THE FARM SAFETY NET

- Sec. 101. Premium schedule for additional coverage.
- Sec. 102. Premium schedule for other plans of insurance.
- Sec. 103. Adjustment in actual production history to establish insurable yields.
- Sec. 104. Review and adjustment in rating methodologies.
- Sec. 105. Conduct of pilot programs, including livestock.
- Sec. 106. Cost of production as a price election.
- Sec. 107. Premium discounts for good performance.
- Sec. 108. Options for catastrophic risk protection.
- Sec. 109. Authority for nonprofit associations to pay fees on behalf of producers.
- Sec. 110. Elections regarding prevented planting coverage.
- Sec. 111. Limitations under noninsured crop disaster assistance program.
- Sec. 112. Quality grade loss adjustment.

TITLE II—IMPROVING PROGRAM INTEGRITY

- Sec. 201. Limitation on double insurance.
- Sec. 202. Improving program compliance and integrity.
- Sec. 203. Sanctions for false information.
- Sec. 204. Protection of confidential information.
- Sec. 205. Records and reporting.
- Sec. 206. Compliance with State licensing requirements.

TITLE III—ADMINISTRATION

- Sec. 301. Board of Directors of Corporation.
- Sec. 302. Promotion of submission of policies and related materials.
- Sec. 303. Research and development, including contracts regarding underserved commodities.
- Sec. 304. Funding for reimbursement and research and development.
- Sec. 305. Board consideration of submitted policies and materials.
- Sec. 306. Contracting for rating of plans of insurance.
- Sec. 307. Electronic availability of crop insurance information.
- Sec. 308. Fees for use of new policies and plans of insurance.
- Sec. 309. Clarification of producer requirement to follow good farming practices
- Sec. 310. Reimbursements and negotiation of standard reinsurance agreement.

TITLE IV—EFFECTIVE DATE AND IMPLEMENTATION

Sec. 401. Effective date.

Sec. 402. Special rules regarding implementation of certain amendments.

Sec. 403. Savings clause.

Sec. 404. Sense of the Congress.

1 TITLE I—STRENGTHENING THE 2 FARM SAFETY NET

_	
3	SEC. 101. PREMIUM SCHEDULE FOR ADDITIONAL COV-
4	ERAGE.
5	(a) Premium Amounts.—Section 508(d)(2) of the
6	Federal Crop Insurance Act (7 U.S.C. 1508(d)(2)) is
7	amended by striking subparagraphs (B) and (C) and in-
8	serting the following new subparagraph:
9	"(B) In the case of additional coverage
10	equal to or greater than 50 percent of the re-
11	corded or appraised average yield indemnified
12	at not greater than 100 percent of the expected
13	market price, or an equivalent coverage, the
14	amount of the premium shall—
15	"(i) be sufficient to cover anticipated
16	losses and a reasonable reserve; and
17	"(ii) include an amount for operating
18	and administrative expenses, as determined
19	by the Corporation, on an industry-wide
20	basis as a percentage of the amount of the
21	premium used to define loss ratio.".

1	(b) PAYMENT SCHEDULE.—Section 508(e)(2) of the
2	Federal Crop Insurance Act (7 U.S.C. 1508(e)(2)) is
3	amended by striking subparagraphs (B) and (C) and in-
4	serting the following new subparagraphs:
5	"(B) In the case of additional coverage
6	equal to or greater than 50 percent, but less
7	than 55 percent, of the recorded or appraised
8	average yield indemnified at not greater than
9	100 percent of the expected market price, or an
10	equivalent coverage, the amount shall be equal
11	to the sum of—
12	"(i) 67 percent of the amount of the
13	premium established under subsection
14	(d)(2)(B)(i) for the coverage level selected;
15	and
16	"(ii) the amount determined under
17	subsection (d)(2)(B)(ii) for the coverage
18	level selected to cover operating and ad-
19	ministrative expenses.
20	"(C) In the case of additional coverage
21	equal to or greater than 55 percent, but less
22	than 65 percent, of the recorded or appraised
23	average yield indemnified at not greater than
24	100 percent of the expected market price, or an

1	equivalent coverage, the amount shall be equal
2	to the sum of—
3	"(i) 64 percent of the amount of the
4	premium established under subsection
5	(d)(2)(B)(i) for the coverage level selected;
6	and
7	"(ii) the amount determined under
8	subsection (d)(2)(B)(ii) for the coverage
9	level selected to cover operating and ad-
10	ministrative expenses.
11	"(D) In the case of additional coverage
12	equal to or greater than 65 percent, but less
13	than 75 percent, of the recorded or appraised
14	average yield indemnified at not greater than
15	100 percent of the expected market price, or an
16	equivalent coverage, the amount shall be equal
17	to the sum of—
18	"(i) 59 percent of the amount of the
19	premium established under subsection
20	(d)(2)(B)(i) for the coverage level selected;
21	and
22	"(ii) the amount determined under
23	subsection (d)(2)(B)(ii) for the coverage
24	level selected to cover operating and ad-
25	ministrative expenses.

1	"(E) In the case of additional coverage
2	equal to or greater than 75 percent, but less
3	than 80 percent, of the recorded or appraised
4	average yield indemnified at not greater than
5	100 percent of the expected market price, or an
6	equivalent coverage, the amount shall be equal
7	to the sum of—
8	"(i) 54 percent of the amount of the
9	premium established under subsection
10	(d)(2)(B)(i) for the coverage level selected:
11	and
12	"(ii) the amount determined under
13	subsection (d)(2)(B)(ii) for the coverage
14	level selected to cover operating and ad-
15	ministrative expenses.
16	"(F) In the case of additional coverage
17	equal to or greater than 80 percent, but less
18	than 85 percent, of the recorded or appraised
19	average yield indemnified at not greater than
20	100 percent of the expected market price, or an
21	equivalent coverage, the amount shall be equal
22	to the sum of—
23	"(i) 40.6 percent of the amount of the
24	premium established under subsection

1	(d)(2)(B)(i) for the coverage level selected;
2	and
3	"(ii) the amount determined under
4	subsection $(d)(2)(B)(ii)$ for the coverage
5	level selected to cover operating and ad-
6	ministrative expenses.
7	"(G) Subject to subsection (c)(4), in the
8	case of additional coverage equal to or greater
9	than 85 percent of the recorded or appraised
10	average yield indemnified at not greater than
11	100 percent of the expected market price, or an
12	equivalent coverage, the amount shall be equal
13	to the sum of—
14	"(i) 30.6 percent of the amount of the
15	premium established under subsection
16	(d)(2)(B)(i) for the coverage level selected;
17	and
18	"(ii) the amount determined under
19	subsection (d)(2)(B)(ii) for the coverage
20	level selected to cover operating and ad-
21	ministrative expenses.".
22	(c) Premium Payment Disclosure.—Section
23	508(e) of the Federal Crop Insurance Act (7 U.S.C.
24	1508(e)) is amended by adding at the end the following
25	new paragraph:

1	"(5) Premium Payment disclosure.—Each
2	policy or plan of insurance under this title shall
3	prominently indicate the dollar amount of the por-
4	tion of the premium paid by the Corporation under
5	this subsection or subsection (h)(2).".
6	SEC. 102. PREMIUM SCHEDULE FOR OTHER PLANS OF IN-
7	SURANCE.
8	Section 508(h)(2) of the Federal Crop Insurance Act
9	(7 U.S.C. 1508(h)(2)) is amended—
10	(1) by striking "A policy" and inserting the fol-
11	lowing:
12	"(A) Preparation.—A policy";
13	(2) by striking the second sentence; and
14	(3) by adding at the end the following new sub-
15	paragraph:
16	"(B) Premium schedule.—In the case of
17	a policy offered under this subsection (except
18	paragraph (10)) or subsection (m)(4), the Cor-
19	poration shall pay a portion of the premium of
20	the policy that shall be equal to—
21	"(i) the percentage, specified in sub-
22	section (e) for a similar level of coverage,
23	of the total amount of the premium used
24	to define loss ratio; and

1	"(ii) the dollar amount of the admin-
2	istrative and operating expenses that would
3	be paid by the Corporation under sub-
4	section (e) for a similar level of coverage.".
5	SEC. 103. ADJUSTMENT IN ACTUAL PRODUCTION HISTORY
6	TO ESTABLISH INSURABLE YIELDS.
7	(a) Use of Percentage of Transitional
8	YIELD.—Section 508(g) of the Federal Crop Insurance
9	Act (7 U.S.C. 1508(g)) is amended by adding at the end
10	the following new paragraph:
11	"(4) Adjustment in actual production
12	HISTORY TO ESTABLISH INSURABLE YIELDS.—
13	"(A) Application.—This paragraph shall
14	apply whenever the Corporation uses the actual
15	production history of the producer to establish
16	insurable yields for an agricultural commodity
17	for the 2001 and subsequent crop years.
18	"(B) Election to use percentage of
19	TRANSITIONAL YIELD.—If, for one or more of
20	the crop years used to establish the producer's
21	actual production history of an agricultural
22	commodity, the producer's recorded or ap-
23	praised yield of the commodity was less than 60
24	percent of the applicable transitional yield, as

1	determined by the Corporation, the Corporation
2	shall, at the election of the producer—
3	"(i) exclude any of such recorded or
4	appraised yield; and
5	"(ii) replace each excluded yield with
6	a yield equal to 60 percent of the applica-
7	ble transitional yield.".
8	(b) APH Adjustment To Reflect Participation
9	IN MAJOR PEST CONTROL EFFORTS.—Section 508(g) of
10	the Federal Crop Insurance Act (7 U.S.C. 1508(g)) is
11	amended by inserting after paragraph (4), as added by
12	subsection (a), the following new paragraph:
13	"(5) Adjustment to reflect increased
14	YIELDS FROM SUCCESSFUL PEST CONTROL EF-
15	FORTS.—
16	"(A) SITUATIONS JUSTIFYING ADJUST-
17	MENT.—The Corporation shall develop a meth-
18	odology for adjusting the actual production his-
19	tory of a producer when each of the following
20	apply:
21	"(i) The producer's farm is located in
22	an area where systematic, area-wide efforts
23	have been undertaken using certain oper-
24	ations or measures, or the producer's farm
25	is a location at which certain operations or

1	measures have been undertaken, to detect
2	eradicate, suppress, or control, or at least
3	to prevent or retard the spread of, a plant
4	disease or plant pest, including a plant
5	pest covered by the definition in section
6	102 of the Department of Agriculture Or-
7	ganic Act of 1944 (7 U.S.C. 147a).
8	"(ii) The presence of the plant disease
9	or plant pest has been found to adversely
10	affect the yield of the agricultural com-
11	modity for which the producer is applying
12	for insurance.
13	"(iii) The efforts described in clause
14	(i) have been effective.
15	"(B) ADJUSTMENT AMOUNT.—The amount
16	by which the Corporation adjusts the actual
17	production history of a producer of an agricul-
18	tural commodity shall reflect the degree to
19	which the success of the systematic, area-wide
20	efforts described in paragraph (1)(A), on aver-
21	age, increases the yield of the commodity on the
22	producer's farm, as determined by the Corpora-
23	tion.".

SEC. 104. REVIEW AND ADJUSTMENT IN RATING METH-2 ODOLOGIES. 3 Section 508(a) of the Federal Crop Insurance Act (7 U.S.C. 1508(a)) is amended by adding at the end the fol-4 5 lowing: 6 "(7) Review and adjustment of rates.— 7 "(A) REVIEW REQUIRED.—To maximize 8 participation in the Federal crop insurance pro-9 gram and to ensure equity for producers, the 10 Corporation shall periodically review the meth-11 odologies employed for rating plans of insur-12 ance under this title consistent with section 13 507(c)(2). "(B) Premium adjustment.—The Cor-14 15 poration shall analyze the rating and loss his-16 tory of approved policies and plans of insurance 17 for agricultural commodities by area. If the 18 Corporation makes a determination that pre-19 mium rates are excessive for an agricultural 20 commodity in an area relative to the require-21 ments of subsection (d)(2)(B) for that area, 22 then, in the 2000 crop year or as soon as prac-23 ticable after the determination is made, the 24 Corporation shall make appropriate adjust-25 ments in the premium rates for that area for

that agricultural commodity.".

1	SEC. 105. CONDUCT OF PILOT PROGRAMS, INCLUDING
2	LIVESTOCK.
3	(a) Repeal of Obsolete Pilot Programs.—Sec-
4	tion 508(h) of the Federal Crop Insurance Act (7 U.S.C.
5	1508(h)) is amended by striking paragraphs (6) and (8).
6	(b) General Requirements.—Section 508(h) of
7	the Federal Crop Insurance Act (7 U.S.C. 1508(h)) is
8	amended by inserting after paragraph (7) the following
9	new paragraph:
10	"(8) General requirements applicable to
11	PILOT PROGRAMS.—In conducting any pilot program
12	of insurance or reinsurance authorized or required
13	by this title, the Corporation—
14	"(A) may offer the pilot program on a re-
15	gional, whole State, or national basis after con-
16	sidering the interests of affected producers and
17	the interests of and risks to the Corporation;
18	"(B) may operate the pilot program, in-
19	cluding any modifications thereof, for a period
20	of up to 3 years; and
21	"(C) may extend the time period for the
22	pilot program for additional periods, as deter-
23	mined appropriate by the Corporation.".
24	(c) Expedited Consideration.—Section 508(h)(4)
25	of the Federal Crop Insurance Act (7 U.S.C. 1508(h)(4))
26	is amended—

1	(1) by redesignating subparagraphs (A), (B),
2	(C), and (D) as clauses (i), (ii), (iii), and (iv), re-
3	spectively;
4	(2) by moving the text of the clauses (as so des-
5	ignated) 2 ems to the right;
6	(3) by striking "The Corporation" in the first
7	sentence and inserting the following:
8	"(A) Guidelines required.—Not later
9	than 180 days after the date of the enactment
10	of the Agricultural Risk Protection Act of 1999,
11	the Corporation"; and
12	(4) by adding at the end the following new sub-
13	paragraph:
14	"(B) Expedited consideration of pro-
15	POSED PILOT PROGRAMS.—The regulations re-
16	quired by subparagraph (A) shall include
17	streamlined guidelines for the submission, and
18	Board review, of pilot programs that the Board
19	determines are limited in scope and duration
20	and involve a reduced level of liability to the
21	Federal Government, and an increased level of
22	risk to approved insurance providers partici-
23	pating in the pilot program, relative to other
24	policies or materials submitted under this sub-

section. The streamlined guidelines shall be con-

sistent with the guidelines established under subparagraph (A), except as follows:

> "(i) Not later than 60 days after submission of the proposed pilot program, the Corporation shall provide an applicant with notification of its intent to recommend disapproval of the proposal to the Board.

> "(ii) Not later than 90 days after the proposed pilot program is submitted to the Board, the Board shall make a determination to approve or disapprove the pilot program. Any determination by the Board to disapprove the pilot program shall be accompanied by a complete explanation of the reasons for the Board's decision to deny approval. In the event the Board fails to make a determination within the prescribed time period, the pilot program submitted shall be deemed approved by the Board for the initial reinsurance year designated for the pilot program, except in the case where the Board and the applicant agree to an extension.".

(d) Livestock Pilot Programs.—

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	(1) Programs required.—Section 508(h) of
2	the Federal Crop Insurance Act (7 U.S.C. 1508(h))
3	is amended by striking paragraph (10) and inserting
4	the following new paragraph:
5	"(10) Livestock pilot programs.—
6	"(A) Programs required.—
7	"(i) Number and types of pro-
8	GRAMS.—The Corporation shall conduct
9	two or more pilot programs to evaluate the
10	effectiveness of risk management tools for
11	livestock producers, including the use of—
12	"(I) futures and options con-
13	tracts and policies and plans of insur-
14	ance that provide livestock producers
15	with reasonable protection from the fi-
16	nancial risks of price or income fluc-
17	tuations inherent in the production
18	and marketing of livestock, provide
19	protection for production losses, and
20	otherwise protect the interests of live-
21	stock producers; and
22	"(II) policies and plans of insur-
23	ance that, notwithstanding the second
24	sentence of subsection (a)(1), and
25	subject to the exclusions in subsection

1 (a)(3), provide livestock producers 2 with reasonable protection from liabil-3 ity to mitigate or compensate for adverse environmental impacts from producers' operations caused by natural 6 disasters, unusual weather or climatic 7 conditions, third-party acts, or other 8 forces or occurrences beyond the pro-9 ducers' control, and with coverage to 10 satisfy obligations established by law 11 for closure of producers' operations. 12 "(ii) Purpose of programs.—To 13 the maximum extent practicable, the Cor-14 poration shall evaluate the greatest num-15 ber and variety of pilot programs described 16 in clause (i) to determine which of the of-17 fered risk management tools are best suit-18 ed to protect livestock producers from the 19 financial risks associated with the produc-20 tion and marketing of livestock. 21 "(B) IMPLEMENTATION; ASSISTANCE.— 22 The Corporation shall begin conducting live-23 stock pilot programs under this paragraph dur-

ing fiscal year 2001, and any policy or plan of

insurance offered under this paragraph may be

24

prepared without regard to the limitations contained in this title. As part of such a pilot program, the Corporation may provide assistance to producers to purchase futures and options contracts or policies and plans of insurance offered under that pilot program. However, no action may be undertaken with respect to a risk under this paragraph if the Corporation determines that insurance protection for livestock producers against the risk is generally available from private companies.

"(C) Location.—The Corporation shall conduct the livestock pilot programs under this paragraph in a number of counties that is determined by the Corporation to be adequate to provide a comprehensive evaluation of the feasibility, effectiveness, and demand among producers for the risk management tools evaluated in the pilot programs.

"(D) ELIGIBLE PRODUCERS; LIVESTOCK.—
Any producer of a type of livestock covered by a pilot program under this paragraph who owns or operates a farm or ranch in a county selected as a location for that pilot program shall be eligible to participate in that pilot program. In

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

this paragraph, the term 'livestock' means cattle, sheep, swine, goats, and poultry.

> "(E) RELATION TO OTHER LAWS.—The terms and conditions of any policy or plan of insurance offered under this paragraph that is reinsured by the Corporation is not subject to the jurisdiction of the Commodity Futures Trading Commission or the Securities and Exchange Commission or considered as accounts, agreements (including any transaction which is of the character of, or is commonly known to the trade as, an 'option', 'privilege', 'indemnity', 'bid', 'offer', 'put', 'call', 'advance guaranty', or 'decline guaranty'), or transactions involving contracts of sale of a commodity for future delivery, traded or executed on a contract market for the purposes of the Commodity Exchange Act (7 U.S.C. 1 et seq.). Nothing in this subparagraph is intended to affect the jurisdiction of the Commodity Futures Trading Commission or the applicability of the Commodity Exchange Act to any transaction conducted on a designated contract market (as that term is used in such Act) by an approved insurance provider

1	to offset the provider's risk under a plan or pol-
2	icy of insurance under this paragraph.
3	"(F) Limitation on expenditures.—
4	The Corporation shall conduct all livestock pro-
5	grams under this title so that, to the maximum
6	extent practicable, all costs associated with con-
7	ducting the livestock programs (other than re-
8	search and development costs covered by para-
9	graph (6) or subsection $(m)(4)$) are not ex-
10	pected to exceed the following:
11	"(i) \$20,000,000 for fiscal year 2001.
12	"(ii) \$30,000,000 for fiscal year 2002.
13	"(iii) \$40,000,000 for fiscal year
14	2003.
15	"(iv) \$55,000,000 for fiscal year 2004
16	and each subsequent fiscal year.".
17	(2) Conforming amendment to definition
18	OF AGRICULTURAL COMMODITY.—Section 518 of the
19	Federal Crop Insurance Act (7 U.S.C. 1518) is
20	amended by striking "livestock and" after "com-
21	modity, excluding".
22	(e) Funding of Livestock Pilot Programs.—
23	(1) Authorization of appropriations.—
24	Section 516(a)(2) of the Federal Crop Insurance Act
25	(7 U.S.C. 1516(a)(2)) is amended—

1	(A) by striking "years—" and inserting
2	"years the following:";
3	(B) by capitalizing the first letter of the
4	first word of each subparagraph;
5	(C) by striking "; and" at the end of sub-
6	paragraph (A) and inserting a period; and
7	(D) by adding at the end the following new
8	subparagraph:
9	"(C) Costs associated with the conduct of
10	livestock pilot programs carried out under sec-
11	tion 508(h)(10), subject to subparagraph (F) of
12	such section.".
13	(2) Use of insurance fund.—Section
14	516(b)(1) of the Federal Crop Insurance Act (7
15	U.S.C. 1516(b)(1)) is amended—
16	(A) by striking "including—" and insert-
17	ing "including the following:";
18	(B) by capitalizing the first letter of the
19	first word of each subparagraph;
20	(C) by striking the semicolon at the end of
21	subparagraph (A) and inserting a period;
22	(D) by striking "; and" at the end of sub-
23	paragraph (B) and inserting a period; and
24	(E) by adding at the end the following new
25	subparagraph:

1	"(D) Costs associated with the conduct of
2	livestock pilot programs carried out under sec-
3	tion 508(h)(10), subject to subparagraph (F) of
4	such section.".
5	SEC. 106. COST OF PRODUCTION AS A PRICE ELECTION.
6	Section 508(c)(5) of the Federal Crop Insurance Act
7	(7 U.S.C. 1508(c)(5)) is amended—
8	(1) by striking "The Corporation shall establish
9	a price" in the matter preceding subparagraph (A)
10	and inserting "For purposes of this title, the Cor-
11	poration shall establish or approve a price";
12	(2) by striking "or" at the end of subparagraph
13	(A);
14	(3) by striking the period at the end of sub-
15	paragraph (B) and inserting "; or"; and
16	(4) by adding at the end the following—
17	"(C) in the case of cost of production or
18	similar plans of insurance, shall be the pro-
19	jected cost of producing the agricultural com-
20	modity (as determined by the Corporation).".
21	SEC. 107. PREMIUM DISCOUNTS FOR GOOD PERFORMANCE.
22	Section 508(d) of the Federal Crop Insurance Act (7
23	U.S.C. 1508(d)) is amended by adding at the end the fol-
24	lowing new paragraph:
25	"(3) Premium discounts —

1 "(A) PERFORMANCE-BASED DISCOUNT.—
2 The Corporation may provide a performance3 based premium discount for a producer of an
4 agricultural commodity who has good insurance
5 or production experience relative to other pro6 ducers of that agricultural commodity in the

same area, as determined by the Corporation.

"(B) DISCOUNT FOR REDUCED PRICE FOR CERTAIN COMMODITIES.—A producer who insured wheat, barley, oats, or rye during at least 2 of the 1995 through 1999 crop years may be eligible to receive an additional 20 percent premium discount on the producer-paid premium for any 2000 crop policy if the producer demonstrates that the producer's wheat, barley, oats, or rye crop was subjected to a discounted price due to Scab or Vomitoxin damage, or both, during any 2 years of that period. The 2000 insured crop or crops need not be wheat, barley, oats, or rye to qualify for the discount under this subparagraph. The 2 years of insurance and the 2 years of discounted prices need not be the same.".

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

1	SEC. 108. OPTIONS FOR CATASTROPHIC RISK PROTECTION.
2	Section 508(b) of the Federal Crop Insurance Act (7
3	U.S.C. 1508(b)) is amended by striking paragraph (3) and
4	inserting the following new paragraph:
5	"(3) Alternative catastrophic cov-
6	ERAGE.—Beginning with the 2000 crop year, the
7	Corporation shall offer producers of an agricultural
8	commodity the option of selecting either of the fol-
9	lowing:
10	"(A) The catastrophic risk protection cov-
11	erage available under paragraph (2)(A).
12	"(B) An alternative catastrophic risk pro-
13	tection coverage that—
14	"(i) indemnifies the producer on an
15	area yield and loss basis if such a plan of
16	insurance is offered for the agricultural
17	commodity in the county in which the farm
18	is located;
19	"(ii) provides, on a uniform national
20	basis, a higher combination of yield and
21	price protection than the coverage available
22	under paragraph (2)(A); and
23	"(iii) the Corporation determines is
24	comparable to the coverage available under
25	paragraph (2)(A) for purposes of sub-
26	section $(e)(2)(A)$.".

SEC. 109. AUTHORITY FOR NONPROFIT ASSOCIATIONS TO 2 PAY FEES ON BEHALF OF PRODUCERS. 3 Section 508(b)(5) of the Federal Crop Insurance Act (7 U.S.C. 1508(b)(5)) is amended by adding at the end 4 5 the following new subparagraph: 6 "(F) Payment of fees on behalf of 7 PRODUCERS.— 8 PAYMENT AUTHORIZED.—Not-9 withstanding any other subparagraph of 10 this paragraph, a cooperative association of 11 agricultural producers or a nonprofit trade 12 association may pay to the Corporation, on 13 behalf of a member of the association who 14 consents to be insured under such an ar-15 rangement, all or a portion of the fees im-16 posed under subparagraphs (A) and (B) 17 for catastrophic risk protection. 18 "(ii) TREATMENT OFLICENSING 19 FEES.—A licensing fee or other payment 20 made by the insurance provider to the co-21 operative association or trade association 22 in connection with the issuance of cata-23 strophic risk protection or additional cov-24 erage under this section to members of the 25 cooperative association or trade association 26 shall not be considered to be a rebate to

the members if the members are informed in advance of the fee or payment.

"(iii) Selection of Provider; de-Livery.—Nothing in this subparagraph shall be construed so as to limit the ability of a producer to choose the licensed insurance agent or other approved insurance provider from whom the member will purchase a policy or plan of insurance or to refuse coverage for which a payment is offered to be made under clause (i). A policy or plan of insurance for which a payment is made under clause (i) shall be delivered by a licensed insurance agent or other approved insurance provider.

"(iv) Additional coverage encouraged.—Cooperatives and trade associations and any approved insurance provider with whom a licensing fee or other arrangement under this subparagraph is made shall encourage producer members to purchase appropriate levels of additional coverage in order to meet the risk management needs of such member producers.".

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	SEC. 110. ELECTIONS REGARDING PREVENTED PLANTING
2	COVERAGE.
3	Section 508(a) of the Federal Crop Insurance Act (7
4	U.S.C. 1508(a)) is amended by inserting after paragraph
5	(7), as added by section 104, the following new paragraph:
6	"(8) Prevented planting coverage.—
7	"(A) Election not to receive cov-
8	ERAGE.—
9	"(i) Election.—A producer may
10	elect not to receive coverage for prevented
11	planting of an agricultural commodity.
12	"(ii) Reduction.—In the case of an
13	election under clause (i), the Corporation
14	shall provide a reduction in the premium
15	payable by the producer for a plan of in-
16	surance in an amount equal to the pre-
17	mium for the prevented planting coverage,
18	as determined by the Corporation.
19	"(B) Equal coverage.—For each agri-
20	cultural commodity for which prevented plant-
21	ing coverage is available, the Corporation shall
22	offer an equal percentage level of prevented
23	planting coverage.
24	"(C) Area conditions required for
25	PAYMENT.—The Corporation shall limit pre-
26	vented planting payments to producers to those

situations in which producers in the area in which the farm is located are generally affected by the conditions that prevent an agricultural commodity from being planted.

"(D) Substitute commodity.—

"(i) AUTHORITY TO PLANT.—Subject to clause (iv), a producer who has prevented planting coverage and who is eligible to receive an indemnity under such coverage may plant an agricultural commodity, other than the commodity covered by the prevented planting coverage, on the acreage originally prevented from being planted.

"(ii) Nonavailability of insurance.—A substitute agricultural commodity planted as authorized by clause (i) for harvest in the same crop year shall not be eligible for coverage under a policy or plan of insurance under this title or for noninsured crop disaster assistance under section 196 of the Federal Agriculture Improvement and Reform Act of 1996 (7 U.S.C. 7333). For purposes of subsection (b)(7) only, the substitute commodity shall

be deemed to have at least catastrophic risk protection so as to satisfy the requirements of that subsection.

"(iii) EFFECT ON ACTUAL PRODUCTION HISTORY.—If a producer plants a
substitute agricultural commodity as authorized by clause (i) for a crop year, the
Corporation shall assign the producer a recorded yield, for that crop year for the
commodity that was prevented from being
planting, equal to 60 percent of the producer's actual production history for such
commodity for purposes of determining the
producer's actual production history for
subsequent crop years.

"(iv) Effect on prevented plantING PAYMENT.—If a producer plants a
substitute agricultural commodity as authorized by clause (i) before the latest
planting date established by the Corporation for the agricultural commodity prevented from being planted, the Corporation
shall not make a prevented planting payment with regard to the commodity prevented from being planted.".

HR 2559 RFS

1	SEC. 111. LIMITATIONS UNDER NONINSURED CROP DIS-
2	ASTER ASSISTANCE PROGRAM.
3	(b) Limitation.—Section 196(i) of the Federal Agri-
4	culture Improvement and Reform Act of 1996 (7 U.S.C.
5	7333(i)) is amended—
6	(1) in paragraph (1)(B)—
7	(A) by striking "GROSS REVENUES" in the
8	subparagraph heading and inserting "AD-
9	JUSTED GROSS INCOME"; and
10	(B) by striking "gross revenue" and "gross
11	revenues" each place they appear and inserting
12	"adjusted gross income"; and
13	(2) by striking paragraph (4) and inserting the
14	following new paragraph:
15	"(4) Limitation.—A person who has quali-
16	fying adjusted gross income in excess of \$2,000,000
17	during the taxable year shall not be eligible to re-
18	ceive any noninsured crop disaster assistance pay-
19	ment under this section.".
20	SEC. 112. QUALITY GRADE LOSS ADJUSTMENT.
21	Section 508(a) of the Federal Crop Insurance Act (7
22	U.S.C. 1508(a)) is amended by inserting after paragraph
23	(8), as added by section 110, the following new paragraph:
24	"(9) Quality grade loss adjustment.—
25	Consistent with subsection (m)(4), by the 2000 crop
26	year, the Corporation shall enter into a contract to

1 analyze its quality loss adjustment procedures and 2 make such adjustments as may be necessary to more 3 accurately reflect local quality discounts that are applied to agricultural commodities insured under this 5 title, taking into consideration the actuarial sound-6 ness of the adjustment and the prevention of fraud, 7 waste and abuse.".

TITLE II—IMPROVING PROGRAM 8 INTEGRITY 9

Section 508(a) of the Federal Crop Insurance Act (7

10 SEC. 201. LIMITATION ON DOUBLE INSURANCE.

12 U.S.C. 1508(a)) is amended by inserting after paragraph (9), as added by section 112, the following new paragraph: 13 14 "(10) Limitation on double insurance.— 15 "(A) Restricted to catastrophic risk 16 PROTECTION.—Except for situations covered by 17 subparagraph (B), no policy or plan of insur-18 ance may be offered under this title for more 19 than one agricultural commodity planted on the 20 same acreage in the same crop year unless the 21 coverage for the additional crop is limited to 22 catastrophic risk protection available under sub-23 section (b).

EXCEPTION

FOR

PING.—A policy or plan of insurance may be of-

DOUBLE-CROP-

"(B)

11

24

1	fered under this title for an agricultural com-
2	modity and for an additional agricultural com-
3	modity when both agricultural commodities are
4	normally harvested within the same crop year
5	on the same acreage if the following conditions
6	are met:
7	"(i) There is an established practice
8	of double-cropping in the area and the ad-
9	ditional agricultural commodity is custom-
10	arily double-cropped in the area with the
11	first agricultural commodity, as determined
12	by the Corporation.
13	"(ii) A policy or plan of insurance for
14	the first agricultural commodity and the
15	additional agricultural commodity is avail-
16	able under this title.
17	"(iii) The additional commodity is
18	planted on or before the final planting date
19	or late planting date for that additional
20	commodity, as established by the Corpora-

tion.".

1	SEC. 202. IMPROVING PROGRAM COMPLIANCE AND INTEG-
2	RITY.
3	(a) Additional Methods.—Section 506(q) of the
4	Federal Crop Insurance Act (7 U.S.C. 1506(q)) is
5	amended—
6	(1) by redesignating paragraphs (1) and (2) as
7	paragraphs (2) and (3);
8	(2) by inserting after the subsection heading
9	the following new paragraph (1):
10	"(1) Purpose.—The purpose of this subsection
11	is to improve compliance with the Federal crop in-
12	surance program and to improve program integ-
13	rity."; and
14	(3) by adding at the end the following new
15	paragraphs:
16	"(4) Reconciling producer information.—
17	The Secretary shall develop and implement a coordi-
18	nated plan for the Corporation and the Adminis-
19	trator of the Farm Service Agency to reconcile all
20	relevant information received by the Corporation or
21	the Farm Service Agency from a producer who ob-
22	tains crop insurance coverage under this title. Begin-
23	ning with the 2000 crop year, the Secretary shall re-
24	quire that the Corporation and the Farm Service

Agency reconcile such producer-derived information

1	on at least an annual basis in order to identify and
2	address any discrepancies.
3	"(5) Identification and elimination of
4	FRAUD, WASTE, AND ABUSE.—
5	"(A) FSA MONITORING PROGRAM.—The
6	Secretary shall develop and implement a coordi-
7	nated plan for the Farm Service Agency to as-
8	sist the Corporation in the ongoing monitoring
9	of programs carried out under this title,
10	including—
11	"(i) conducting fact finding relative to
12	allegations of program fraud, waste, and
13	abuse, both at the request of the Corpora-
14	tion or on its own initiative after consulta-
15	tion with the Corporation;
16	"(ii) reporting any allegation of fraud,
17	waste, and abuse or identified program
18	vulnerabilities to the Corporation in a
19	timely manner; and
20	"(iii) assisting the Corporation and
21	approved insurance providers in auditing a
22	statistically appropriate number of claims
23	made under any policy or plan of insurance
24	under this title.

"(B) Use of field infrastructure.—
The plan required by this paragraph shall use the field infrastructure of the Farm Service Agency, and the Secretary shall ensure that relevant Farm Service Agency personnel are appropriately trained for any responsibilities assigned to them under the plan. At a minimum, such personnel shall receive the same level of training and pass the same basic competency tests as required of loss adjusters of approved insurance providers.

"(C) Maintenance of provider effort; cooperation.—The activities of the Farm Service Agency under this paragraph do not affect the responsibility of approved insurance providers to conduct any audits of claims or other program reviews required by the Corporation. If an insurance provider reports to the Corporation that it suspects intentional misrepresentation, fraud, waste, or abuse, the Corporation shall make a determination and provide a written response within 90 days after receiving the report. The insurance provider and the Corporation shall take coordinated action in

- any case where misrepresentation, fraud, waste,
 or abuse has occurred.
- "(6) Consultation with State commit-4 TEES.—The Corporation shall establish a mecha-5 nism under which State committees of the Farm 6 Service Agency are consulted concerning policies and 7 plans of insurance offered in a State under this title.
- 8 "(7) Annual report on compliance ef-9 FORTS.—The Secretary shall submit to the Com-10 mittee on Agriculture of the House of Representa-11 tives and the Committee on Agriculture, Nutrition, 12 and Forestry of the Senate an annual report con-13 taining findings relative to the efforts undertaken 14 pursuant to paragraphs (4) and (5). The report 15 shall identify specific occurrences of waste, fraud, 16 and abuse and contain an outline of actions that 17 have been or are being taken to eliminate the identi-18 fied waste, fraud, and abuse.".
- 19 (b) TECHNICAL CORRECTION.—Paragraph (3) of sec-20 tion 506(q) of the Federal Crop Insurance Act (7 U.S.C.
- 21 1506(q)), as redesignated by subsection (a), is amended
- 22 by striking "this subsection" and inserting "this para-
- 23 graph".

1 SEC. 203. SANCTIONS FOR FALSE INFORMATION.

_	
2	(a) Authorized Sanctions.—Section 506(n) of the
3	Federal Crop Insurance Act (7 U.S.C. 1506(n)) is
4	amended—
5	(1) in the subsection heading, by striking
6	"Penalties" and inserting "Sanctions for Vio-
7	LATIONS";
8	(2) by redesignating paragraph (2) as para-
9	graph (3) and, in such paragraph, by striking "PEN-
10	ALTY" and "assessing penalties" and inserting
11	"SANCTION" and "imposing a sanction", respec-
12	tively; and
13	(3) by striking paragraph (1) and inserting the
14	following new paragraphs:
15	"(1) False information.—If a producer, an
16	agent, a loss adjuster, an approved insurance pro-
17	vider, or any other person willfully and intentionally
18	provides any false or inaccurate information to the
19	Corporation or to an approved insurance provider
20	with respect to a policy or plan of insurance under
21	this title, the Corporation may, after notice and an
22	opportunity for a hearing on the record, impose one
23	or more of the sanctions specified in paragraph (2)
24	"(2) AUTHORIZED SANCTIONS.—The following
25	sanctions may be imposed for a violation under

1	"(A) The Corporation may impose a civil
2	fine for each violation not to exceed the greater
3	of—
4	"(i) the amount of the pecuniary gain
5	obtained as a result of the false or inac-
6	curate information provided; or
7	"(ii) \$10,000.
8	"(B) If the violation is committed by a
9	producer, the producer may be disqualified for
10	a period of up to 5 years from—
11	"(i) participating in, or receiving any
12	benefit provided under this title, the non-
13	insured crop disaster assistance program
14	under section 196 of the Federal Agri-
15	culture Improvement and Reform Act of
16	1996 (7 U.S.C. 7333), the Agricultural
17	Market Transition Act (7 U.S.C. 7201 et
18	seq.), the Agricultural Act of 1949 (7
19	U.S.C. 1421 et seq.), the Commodity Cred-
20	it Corporation Charter Act (15 U.S.C. 714
21	et seq.), or the Agricultural Adjustment
22	Act of 1938 (7 U.S.C. 1281 et seq.);
23	"(ii) receiving any loan made, insured,
24	or guaranteed under the Consolidated

1	Farm and Rural Development Act (7
2	U.S.C. 1921 et seq.);
3	"(iii) receiving any benefit provided,
4	or indemnity made available, under any
5	other law to assist a producer of an agri-
6	cultural commodity due to a crop loss or a
7	decline in commodity prices; or
8	"(iv) receiving any cost share assist-
9	ance for conservation or any other assist-
10	ance provided under title XII of the Food
11	Security Act (16 U.S.C. 3801 et seq.).
12	"(C) If the violation is committed by an
13	agent, loss adjuster, approved insurance pro-
14	vider, or any other person (other than a pro-
15	ducer), the violator may be disqualified for a
16	period of up to 5 years from participating in,
17	or receiving any benefit provided under this
18	title.
19	"(D) If the violation is committed by a
20	producer, the Corporation may require the pro-
21	ducer to forfeit any premium owed under the
22	policy, notwithstanding a denial of claim or col-
23	lection of an overpayment, if the false or inac-
24	curate information was material.".

- 1 (b) DISCLOSURE OF SANCTIONS.—Section 506(n) of
- 2 the Federal Crop Insurance Act (7 U.S.C. 1506(n)) is
- 3 amended by adding at the end the following new para-
- 4 graph:
- 5 "(4) DISCLOSURE OF SANCTIONS.—Each policy
- 6 or plan of insurance under this title shall promi-
- 7 nently indicate the sanctions prescribed under para-
- 8 graph (2) for willfully and intentionally providing
- 9 false or inaccurate information to the Corporation or
- to an approved insurance provider.".

11 SEC. 204. PROTECTION OF CONFIDENTIAL INFORMATION.

- Section 502 of the Federal Crop Insurance Act (7
- 13 U.S.C. 1502) is amended by adding at the end the fol-
- 14 lowing new subsection:
- 15 "(c) Protection of Confidential Informa-
- 16 TION.—
- 17 "(1) AUTHORIZED DISCLOSURE.—In the case of
- information furnished by a producer to participate in
- or receive any benefit under this title, the Secretary,
- any other officer or employee of the Department or
- an agency thereof, an approved insurance provider
- and its employees and contractors, and any other
- person may not disclose the information to the pub-
- lic, unless the information has been transformed into
- a statistical or aggregate form that does not allow

- the identification of the person who supplied particular information.
- 3 "(2) VIOLATIONS; PENALTIES.—Subsection (c)
- 4 of section 1770 of the Food Security Act of 1985 (7
- 5 U.S.C. 2276) shall apply with respect to the release
- of information collected in any manner or for any
- 7 purpose prohibited by paragraph (1).".

8 SEC. 205. RECORDS AND REPORTING.

- 9 (a) CONDITION OF OBTAINING COVERAGE.—Section
- 10 508(f)(3)(A) of the Federal Crop Insurance Act (7 U.S.C.
- 11 1508(f)(3)(A)) is amended by striking "provide, to the ex-
- 12 tent required by the Corporation, records acceptable to the
- 13 Corporation of historical acreage and production of the
- 14 crops for which the insurance is sought" and inserting
- 15 "provide annually records acceptable to the Secretary re-
- 16 garding crop acreage, acreage yields, and production for
- 17 each agricultural commodity insured under this title".
- 18 (b) Coordination of Records.—Section 506(h) of
- 19 the Federal Crop Insurance Act (7 U.S.C. 1506(h)) is
- 20 amended—
- 21 (1) by striking "The Corporation" and insert-
- ing the following:
- "(1) IN GENERAL.—The Corporation"; and
- 24 (2) by adding at the end the following new
- paragraph:

12

13

14

15

16

17

18

19

20

21

22

23

records.

"(2) Coordination and use of records.—

2 "(A) COORDINATION BETWEEN AGEN-3 CIES.—The Secretary shall ensure that record-4 keeping and reporting requirements under this 5 title and section 196 of the Federal Agriculture 6 Improvement and Reform Act of 1996 (7) 7 U.S.C. 7333) are coordinated by the Corpora-8 tion and the Farm Service Agency to avoid du-9 plication of such records, to streamline procedures involved with the submission of such 10 11 records, and to enhance the accuracy of such

"(B) USE OF RECORDS.—Notwithstanding section 502(c), records submitted in accordance with this title and section 196 of the Federal Agriculture Improvement and Reform Act of 1996 (7 U.S.C. 7333) shall be available to agencies and local offices of the Department, appropriate State and Federal agencies and divisions, and approved insurance providers for use in carrying out this title and such section 196 as well as other agricultural programs and related responsibilities.".

24 (c) Noninsured Crop Disaster Assistance Pro-25 Gram.—Section 196(b) of the Federal Agriculture Im-

provement and Reform Act of 1996 (7 U.S.C. 7333(b)) 2 is amended— 3 (1) by striking paragraph (2) and inserting the 4 following: 5 "(2) Records.—To be eligible for assistance 6 under this section, a producer shall provide annually 7 to the Secretary, acting through the Agency, records of crop acreage, acreage yields, and production for 8 9 each eligible crop."; and (2) in paragraph (3), by inserting "annual" 10 11 after "shall provide". 12 SEC. 206. COMPLIANCE WITH STATE LICENSING REQUIRE-13 MENTS. 14 Section 508 of the Federal Crop Insurance Act (7 15 U.S.C. 1508) is amended by adding at the end the following new subsection: 16 17 "(o) COMPLIANCE WITH STATE LICENSING RE-18 QUIREMENTS.—Any person who sells or solicits the pur-19 chase of a policy or plan of insurance under this title, including catastrophic risk protection, in any State shall be 20 21 licensed and otherwise qualified to do business in that

22

State.".

1 TITLE III—ADMINISTRATION

2	SEC. 301. BOARD OF DIRECTORS OF CORPORATION.
3	(a) Change in Composition.—Section 505 of the
4	Federal Crop Insurance Act (7 U.S.C. 1505) is amended
5	by striking the section heading, "Sec. 505.", and sub-
6	section (a) and inserting the following:
7	"SEC. 505. MANAGEMENT OF CORPORATION.
8	"(a) Board of Directors.—
9	"(1) Establishment.—The management of
10	the Corporation shall be vested in a Board of Direc-
11	tors subject to the general supervision of the Sec-
12	retary.
13	"(2) Composition.—The Board shall consist of
14	only the following members:
15	"(A) The manager of the Corporation, who
16	shall serve as a nonvoting ex officio member.
17	"(B) The Under Secretary of Agriculture
18	responsible for the Federal crop insurance pro-
19	gram.
20	"(C) One additional Under Secretary of
21	Agriculture (as designated by the Secretary).
22	"(D) The Chief Economist of the Depart-
23	ment of Agriculture.
24	"(E) One person experienced in the crop
25	insurance business.

1	"(F) One person experienced in the regula-
2	tion of insurance.
3	"(G) Four active producers who are policy
4	holders, are from different geographic areas of
5	the United States, and represent a cross-section
6	of agricultural commodities grown in the United
7	States. At least one of the four shall be a spe-
8	cialty crop producer.
9	"(3) Appointment of private sector mem-
10	BERS.—The members of the Board described in sub-
11	paragraphs (E), (F), and (G) of paragraph (2)—
12	"(A) shall be appointed by, and hold office
13	at the pleasure of, the Secretary; and
14	"(B) shall not be otherwise employed by
15	the Federal Government.
16	"(4) Chairperson.—The Board shall select a
17	member of the Board to serve as Chairperson.".
18	(b) Effective Date.—The amendment made by
19	subsection (a) shall take effect 30 days after the date of
20	the enactment of this Act.
21	(c) Effect on Existing Board.—A member of the
22	Board of Directors of the Federal Crop Insurance Cor-
23	poration on the effective date specified in subsection (b)
24	may continue to serve as a member of the Board until
25	the earlier of the following:

1	(1) The date the replacement Board is ap-
2	pointed.
3	(2) The end of the 180-day period beginning on
4	the effective date specified in subsection (b).
5	SEC. 302. PROMOTION OF SUBMISSION OF POLICIES AND
6	RELATED MATERIALS.
7	(a) Reimbursement Authority.—Section 508(h)
8	of the Federal Crop Insurance Act (7 U.S.C. 1508(h)),
9	as amended by section 105(a) of this Act, is amended by
10	inserting after paragraph (5) the following new paragraph:
11	"(6) Reimbursement of Research, Devel-
12	OPMENT, AND MAINTENANCE COSTS.—
13	"(A) REIMBURSEMENT PROVIDED.—Sub-
14	ject to the conditions of this paragraph, the
15	Corporation shall provide a payment to reim-
16	burse an applicant for research, development,
17	and maintenance costs directly related to a pol-
18	icy or other material that is—
19	"(i) submitted to, and approved by,
20	the Board under this subsection for rein-
21	surance; and
22	"(ii) if applicable, offered for sale to
23	producers.
24	"(B) Duration.—Payments under sub-
25	paragraph (A) may be made available beginning

in fiscal year 2001. Payments with respect to the maintenance of an approved policy or other material may be provided for a period of not more than 4 reinsurance years following Board approval. Upon the expiration of that 4-year period, or earlier upon the agreement of the Corporation and the person receiving the payment, the Corporation shall assume responsibility for maintenance of a successful policy, as determined by the Corporation based on the market share attained by the policy, the total number of policies sold, the total amount of premium paid, and the performance of the policy in the States where the policy is sold.

- "(C) TREATMENT OF PAYMENT.—Payments made under subparagraph (A) for a policy or other material shall be considered as payment in full for the research and development conducted with regard to the policy or material and any property rights to the policy or material.
- "(D) REIMBURSEMENT AMOUNT.—The Corporation shall determine the amount of the payment under subparagraph (A) for an approved policy or other material based on the

1	complexity of the policy or material and the size
2	of the area in which the policy or material is ex-
3	pected to be used.".
4	(b) ISSUANCE OF REGULATIONS.—Not later than Oc-
5	tober 1, 2000, the Corporation shall issue final regulations
6	to carry out the amendment made by subsection (a).
7	SEC. 303. RESEARCH AND DEVELOPMENT, INCLUDING CON-
8	TRACTS REGARDING UNDERSERVED COM-
9	MODITIES.
10	(a) Support for Private Research and Devel-
11	OPMENT.—Section 508(m) of the Federal Crop Insurance
12	Act (7 U.S.C. 1508(m)) is amended by adding at the end
13	the following new paragraph:
14	"(4) Private Research and Development
15	OF POLICIES AND OTHER MATERIALS.—
16	"(A) USE OF REIMBURSEMENT AUTHOR-
17	ITY.—To encourage and promote the necessary
18	research and development for policies, plans of
19	insurance, and related materials, including poli-
20	cies, plans, and materials under the livestock
21	pilot programs under subsection (h)(10), the
22	Corporation shall make full use of private re-
23	sources by providing payment for research and
24	development for approved policies and plans of

1	insurance,	and	related	materials,	pursuant	to
2	subsection	(h)(6	5).			

"(B) Contracts for underserved commodities.—

> DEVELOPMENT OF PRODUCTS AND RELATED MATERIALS.—In the event the Corporation determines that an agricultural commodity, including a specialty crop, is not adequately served by policies and plans of insurance and related materials submitted under subsection (h) or any other provision of this title, the Corporation may enter into a contract, under procedures prescribed by the Corporation, directly with any person or entity with experience in crop insurance or farm or ranch risk management, including universities, providers of crop insurance, and trade and research organizations, to carry out research and development for policies and plans of insurance and related materials for that agricultural commodity without regard to the limitations contained in this title.

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	"(ii) Types of contracts.—A con-
2	tract under this subparagraph may provide
3	for research and development regarding
4	new or expanded policies and plans of in-
5	surance and related materials, including
6	policies based on adjusted gross income,
7	cost-of-production, quality losses, and an
8	intermediate base program with a higher
9	coverage and cost than catastrophic risk
10	protection.
11	"(iii) Delayed effective date for
12	CONTRACTS.—A contract entered into
13	under this subparagraph may not take ef-
14	fect before October 1, 2000.
15	"(iv) Use of resulting policies
16	AND PLANS.—The Corporation may offer
17	any policy or plan of insurance developed
18	under this subparagraph that is approved
19	by the Board.
20	"(C) Contract for revenue coverage
21	PLAN.—The Corporation shall enter into a con-
22	tract for research and development regarding
23	one or more revenue coverage plans designed to
24	enable producers to take maximum advantage

of fluctuations in market prices and thereby

1 maximize revenue realized from the sale of a 2 crop. Such a plan may include market instru-3 ments currently available or may involve the de-4 velopment of new instruments to achieve this goal. Not later than 15 months after the date 5 6 of the enactment of this paragraph, the Cor-7 poration shall submit to Congress a report con-8 taining the results of the contract.". 9 (b) Reliance on Private Development of New Policies.—Section 508(m)(2) of the Federal Crop Insur-10 11 ance Act (7 U.S.C. 1508(m)(2)) is amended— (1) by striking "EXCEPTION.—No action" and 12 13 inserting— 14 "(2) Exceptions.— "(A) PRIVATE AVAILABILITY.—No action"; 15 16 and 17 (2) by adding at the end the following new sub-18 paragraph: 19 "(B) Prohibited research and devel-20 OPMENT BY CORPORATION.—Notwithstanding 21 paragraphs (1) and (5), on and after October 1, 22 2000, the Corporation shall not conduct re-23 search and development for any new policy or 24 plan of insurance for an agricultural commodity 25 offered under this title. Any policy or plan of

1	insurance developed by the Corporation under
2	this title before that date shall, at the discretion
3	of the Corporation, continue to be offered for
4	sale to producers.".
5	(c) Partnerships for Risk Management Devel-
6	OPMENT AND IMPLEMENTATION.—Section 508(m) of the
7	Federal Crop Insurance Act (7 U.S.C. 1508(m)) is
8	amended by inserting after paragraph (4), as added by
9	subsection (a), the following new paragraph:
10	"(5) Partnerships for risk management
11	DEVELOPMENT AND IMPLEMENTATION.—
12	"(A) Purpose.—The purpose of this para-
13	graph is to authorize the Corporation to enter
14	into partnerships with public and private enti-
15	ties for the purpose of increasing the avail-
16	ability of loss mitigation, financial, and other
17	risk management tools for crop producers, with
18	priority given to risk management tools for pro-
19	ducers of agricultural commodities covered by
20	section 196 of the Federal Agriculture Improve-
21	ment and Reform Act of 1996 (7 U.S.C. 7333)
22	and specialty and underserved commodity pro-
23	ducers.
24	"(B) Authority.—Subject to subpara-
25	graphs (D) and (E), the Corporation may enter

into partnerships with the Cooperative State Research, Education, and Extension Service, the Agricultural Research Service, the National Oceanic Atmospheric Administration, and other appropriate public and private entities with demonstrated capabilities in developing and implementing risk management and marketing options for specialty crops and underserved commodities.

"(C) Objectives.—The Corporation may enter into a partnership under subparagraph (B)—

"(i) to enhance the notice and timeliness of notice of weather conditions that could negatively affect crop yields, quality, and final product use in order to allow producers to take preventive actions to increase end-product profitability and marketability and to reduce the possibility of crop insurance claims;

"(ii) to develop a multifaceted approach to pest management and fertilization to decrease inputs, decrease environmental exposure, and increase application efficiency;

1	"(iii) to develop or improve techniques
2	for planning, breeding, planting, growing,
3	maintaining, harvesting, storing, shipping,
4	and marketing that will address quality
5	and quantity challenges associated with
6	year-to-year and regional variations;
7	"(iv) to clarify labor requirements and
8	assist producers in complying with require-
9	ments to better meet the physically intense
10	and time-compressed planting, tending,
11	and harvesting requirements associated
12	with the production of specialty crops and
13	underserved commodities;
14	"(v) to provide assistance to State for-
15	esters or equivalent officials for the pre-
16	scribed use of burning on private forest
17	land for the prevention, control, and sup-
18	pression of fire;
19	"(vi) to provide producers with train-
20	ing and informational opportunities so that
21	they will be better able to use financial
22	management, crop insurance, marketing
23	contracts, and other existing and emerging
24	risk management tools; and

1	"(vii) to develop other risk manage-
2	ment tools to further increase economic
3	and production stability.
4	"(D) Funding source.—If the Corpora-
5	tion determines that the entire amount avail-
6	able to provide reimbursement payments under
7	subsection (h) and contract payments under
8	paragraph (4) (in this subparagraph referred to
9	as 'reimbursement and contract payments') for
10	a fiscal year is not needed for such purposes
11	the Corporation may use a portion of the excess
12	amount to carry out this paragraph, subject to
13	the following:
14	"(i) During fiscal years 2001 through
15	2004, amounts available for reimburse-
16	ment and contract payments may be used
17	to carry out this paragraph only if the
18	total amount to be used for reimbursement
19	and contract payments is less than
20	\$44,000,000 for fiscal year 2001.
21	\$47,000,000 for fiscal year 2002.
22	\$50,000,000 for fiscal year 2003, and
23	\$52,000,000 for fiscal year 2004.
24	"(ii) During fiscal years 2001 through
25	2004, the total amount used to carry out

1 this paragraph for a fiscal year may not 2 exceed the difference between the amount 3 specified in clause (i) for that fiscal year and the amount actually used for reimbursement and contract payments. 6 "(E) DELAYED AUTHORITY.—The Cor-7 poration may not enter into a partnership 8 under the authority of this paragraph before 9 October 1, 2000.". SEC. 304. FUNDING FOR REIMBURSEMENT AND RESEARCH 10 11 AND DEVELOPMENT. 12 (a) Expenditures.—Section 508(h)(6) of the Federal Crop Insurance Act (7 U.S.C. 1508(h)(6)), as added by section 302(a) of this Act, is amended by adding at 14 15 the end the following new subparagraph: "(E) Expenditures.— 16 17 "(i) Specialty crops.—Of the total 18 amount made available to provide pay-19 ments under this paragraph and subsection 20 (m)(4)(B) for a fiscal year, \$25,000,000 21 shall be reserved for research and develop-22 contracts under subsection ment 23 (m)(4)(B). The Corporation may use a 24 portion of the reserved amount for other 25 purposes under this paragraph, with pri-

1 ority given to underserved commodities, if 2 the Corporation determines that the entire amount is not needed for such contracts. If 3 the reserved amount is insufficient for a fiscal year, the Corporation may use 6 amounts in excess of the reserved amount 7 for such contracts. 8 "(ii) Limitation.—In providing pay-9 ments under this paragraph and subsection (m)(4)(B), the Corporation shall not obli-10 11 gate or expend more than \$55,000,000 12 during any fiscal year.". 13 (b) Funding.— 14 (1)AUTHORIZATION OF APPROPRIATIONS.— 15 Section 516(a)(2) of the Federal Crop Insurance Act 16 (7 U.S.C. 1516(a)(2)) is amended by adding at the 17 end the following new subparagraph: 18 "(D) Costs associated with the reimburse-19 ment for research, development, and mainte-20 nance costs of approved policies and other materials provided under section 508(h)(6) and 21 22 contracting for research and development under 23 section 508(m)(4)(B).". 24 (2)OFINSURANCE FUND.—Section 25 516(b)(1) of the Federal Crop Insurance Act (7

- 58 1 U.S.C. 1516(b)(1)) is amended by adding at the end 2 the following new subparagraph: "(E) Reimbursement for research, develop-3 4 ment, and maintenance costs of approved poli-5 cies and other materials provided under section 6 508(h)(6) and contracting for research and de-7 velopment under section 508(m)(4)(B).". 8 SEC. 305. BOARD CONSIDERATION OF SUBMITTED POLI-9 CIES AND MATERIALS. (a) Persons Authorized To Submit.—Section
- 10
- 11 508(h)(1) of the Federal Crop Insurance Act (7 U.S.C.
- 1508(h)(1)) is amended by inserting after "a person" the 12
- 13 following: "(including an approved insurance provider, a
- college or university, a cooperative or trade association, 14
- 15 or any other person)".
- 16 (b) Sale by Approved Insurance Providers.—
- Section 508(h)(3) of the Federal Crop Insurance Act (7
- 18 U.S.C. 1508(h)(3)) is amended by inserting after "for
- 19 sale" the following: "by approved insurance providers".
- 20 Dis-(c) TIME Periods FORAPPROVAL OR
- 21 APPROVAL.—Section 508(h)(4)(A) of the Federal Crop In-
- 22 surance Act (7 U.S.C. 1508(h)(4)(A)), as amended by sec-
- 23 tion 105(c), is amended—
- 24 (1) in clause (iii), as redesignated by section
- 25 105(c), by striking "of the applicant." and all that

", and such application, as modified, shall be considered by the Board in the manner provided in clause (iv) within the 30-day period beginning on the date the modified application is submitted. Any notification of intent to disapprove a policy or other material submitted under this subsection shall be accompanied by a complete explanation as to the reasons for the Board's intention to deny approval."; and

(2) by striking clause (iv), as redesignated by section 105(c), and inserting the following new clause:

"(iv) Not later than 120 days after a policy or other material is submitted under this subsection, the Board shall make a determination to approve or disapprove such policy or material. Any determination by the Board to disapprove any policy or other material shall be accompanied by a complete explanation of the reasons for the Board's decision to deny approval. In the event the Board fails to make a determination within the prescribed time period, the submitted policy or other material shall be deemed approved by the Board for the ini-

1	tial reinsurance year designated for the
2	policy or material, except in the case where
3	the Board and the applicant agree to an
4	extension.".
5	(d) Funding To Expedite Consideration.—Ef-
6	fective October 1, 2000, section 516(b)(2) of the Federal
7	Crop Insurance Act (7 U.S.C. 1516(b)(2)) is amended—
8	(1) by striking "Research and Development
9	EXPENSES.—" and inserting "Policy consider-
10	ATION EXPENSES.—"; and
11	(2) in subparagraph (A), by striking "research
12	and development expenses of the Corporation" and
13	inserting "costs associated with considering for ap-
14	proval or disapproval policies and other materials
15	under subsections (h) and (m)(4) of section 508,
16	costs associated with implementing such subsection
17	(m)(4), and costs to contract out for assistance in
18	considering such policies and other materials".
19	SEC. 306. CONTRACTING FOR RATING OF PLANS OF INSUR-
20	ANCE.
21	Section 507(c)(2) of the Federal Crop Insurance Act
22	(7 U.S.C. 1507(c)(2)) is amended—
23	(1) by striking "actuarial, loss adjustment,"
24	and inserting "actuarial services, services relating to
25	loss adjustment and rating plans of insurance.": and

1	(2) by inserting after "private sector" the fol-
2	lowing: "and to enable the Corporation to con-
3	centrate on regulating the provision of insurance
4	under this title and evaluating new products and
5	materials submitted under section 508(h)".
6	SEC. 307. ELECTRONIC AVAILABILITY OF CROP INSURANCE
7	INFORMATION.
8	Section 508(a)(5) of the Federal Crop Insurance Act
9	(7 U.S.C. 1508(a)(5)) is amended—
10	(1) by redesignating subparagraphs (A) and
11	(B) as clauses (i) and (ii) and moving such clauses
12	2 ems to the right;
13	(2) by striking "The Corporation" and insert-
14	ing the following:
15	"(A) AVAILABLE INFORMATION.—The Cor-
16	poration"; and
17	(3) by adding at the end the following new sub-
18	paragraph:
19	"(B) Use of electronic methods.—
20	The Corporation shall make the information de-
21	scribed in subparagraph (A) available electroni-
22	cally to producers and approved insurance pro-
23	viders. To the maximum extent practicable, the
24	Corporation shall also allow producers and ap-
25	proved insurance providers to use electronic

1 methods to submit information required by the 2 Corporation.". 3 SEC. 308. FEES FOR USE OF NEW POLICIES AND PLANS OF 4 INSURANCE. 5 Section 508(h) of the Federal Crop Insurance Act (7 6 U.S.C. 1508(h)) is amended by adding at the end the following new paragraph: "(11) Fees for new policies and plans of 8 9 INSURANCE.— 10 "(A) AUTHORITY TO IMPOSE FEE.—Effec-11 tive beginning with fiscal year 2001, if a person 12 develops a new policy or plan of insurance and 13 does not apply for reimbursement of research, 14 development, and maintenance costs under 15 paragraph (6), the person shall have the right 16 to receive a fee from any approved insurance 17 provider that elects to sell the new policy or 18 plan of insurance. Notwithstanding paragraph 19 (5), once the right to collect a fee is asserted 20 with respect to a new policy or plan of insur-21 ance, no approved insurance provider may offer 22 the new policy or plan of insurance in the ab-23 sence of a fee agreement with the person who 24 developed the policy or plan.

1	"(B) Definition.—For purposes of this
2	paragraph only, the term 'new policy or plan of
3	insurance' means a policy or plan of insurance
4	that was approved by the Board on or after Oc-
5	tober 1, 2000, and was not available at the time
6	the policy or plan of insurance was approved by
7	the Board.
8	"(C) Amount.—The amount of the fee
9	that is payable by an approved insurance pro-
10	vider to offer a new policy or a plan of insur-
11	ance under subparagraph (A) shall be an
12	amount that is determined by the person that
13	developed the new policy or plan of insurance
14	subject to the approval of the Board under sub-
15	paragraph (D).
16	"(D) Approval.—The Board shall ap-
17	prove the amount of a fee determined under
18	subparagraph (C) for a new policy or plan of
19	insurance unless the Board can demonstrate
20	that the fee amount—
21	"(i) is unreasonable in relation to the
22	research and development costs associated
23	with the new policy or plan of insurance

and

1	"(ii) unnecessarily inhibits the use of
2	the new policy or plan of insurance.".
3	SEC. 309. CLARIFICATION OF PRODUCER REQUIREMENT TO
4	FOLLOW GOOD FARMING PRACTICES.
5	Section 508(a)(3)(C) of the Federal Crop Insurance
6	Act (7 U.S.C. 1508(a)(3)(C)) is amended by inserting
7	after "good farming practices" the following: ", including
8	scientifically sound sustainable and organic farming prac-
9	tices".
10	SEC. 310. REIMBURSEMENTS AND RENEGOTIATION OF
11	STANDARD REINSURANCE AGREEMENT.
12	(a) Reimbursement Rate Changes.—
13	(1) CAT LOSS ADJUSTMENT.—Section
14	508(b)(11) of the Federal Crop Insurance Act (7
15	U.S.C. 1508(b)(11)) is amended by striking "11
16	percent" and inserting "8 percent".
17	(2) Reimbursement for administrative
18	AND OPERATING COSTS.—Section 508(k)(4)(A)(ii) of
19	the Federal Crop Insurance Act (7 U.S.C.
20	1508(k)(4)(A)(ii)) is amended by striking "24.5 per-
21	cent" and inserting "24 percent".
22	(3) Application of amendments.—The
23	amendments made by this subsection shall apply
24	with respect to the 2001 and subsequent reinsurance
25	years.

1	(b) Renegotiation.—Effective for the 2002 rein-
2	surance year, the Federal Crop Insurance Corporation
3	may renegotiate the Standard Reinsurance Agreement.
4	TITLE IV—EFFECTIVE DATE AND
5	IMPLEMENTATION
6	SEC. 401. EFFECTIVE DATE.
7	Except as provided in sections 301(b) and 305(d),
8	this Act and the amendments made by this Act shall take
9	effect on the date of the enactment of this Act. The actual
10	implementation by the Secretary of Agriculture and the
11	Federal Crop Insurance Corporation of an amendment
12	made by this Act shall depend on the terms of the amend-
13	ment or, in the absence of an express implementation date
14	in the amendment, the special rules specified in section
15	402.
16	SEC. 402. SPECIAL RULES REGARDING IMPLEMENTATION
17	OF CERTAIN AMENDMENTS.
18	(a) Implementation for 2000 Crop Year.—The
19	amendments made by the following sections of this Act
20	shall apply beginning with the 2000 crop year:
21	(1) Section 104, relating to review and adjust-
22	ment in rating methodologies.
23	(2) Section 106, relating to cost of production
24	as a price election.

1	(3) Section 107, relating to premium discounts
2	for good performance.
3	(4) Section 202, relating to improving program
4	compliance and integrity.
5	(5) Section 203, relating to sanctions for false
6	information.
7	(6) Section 204, relating to protection of con-
8	fidential information.
9	(7) Section 205, relating to records and report-
10	ing.
11	(8) Section 206, relating to compliance with
12	State licensing requirements.
13	(9) Section 309, relating to requirement to fol-
14	low good farming practices.
15	(b) Implementation for Fiscal Year 2000.—The
16	amendments made by the following sections of this Act
17	shall apply beginning with fiscal year 2000:
18	(1) Section 105(a), relating to repeal of obso-
19	lete pilot programs.
20	(2) Subsections (a), (b), and (c) of section 305,
21	relating to Board consideration of submitted policies
22	and materials.
23	(3) Section 306, relating to contracting for rat-
24	ing plans of insurance.

1	(4) Section 307, relating to electronic avail-
2	ability of crop insurance information.
3	(c) Implementation for 2001 Crop Year.—The
4	amendments made by the following sections of this Act
5	shall apply beginning with the 2001 crop year:
6	(1) Section 101, relating to premium schedule
7	for additional coverage.
8	(2) Section 102, relating to premium schedule
9	for other plans of insurance.
10	(3) Section 103(b), relating to adjustment in
11	production history to reflect pest control.
12	(4) Section 109, relating to authority for non-
13	profit associations to pay fees on behalf of pro-
14	ducers.
15	(5) Section 110, relating to elections regarding
16	prevented planting coverage.
17	(6) Section 111, relating to limitations under
18	noninsured crop disaster assistance program.
19	(7) Section 201, relating to limitation on double
20	insurance.
21	(d) Implementation for Fiscal Year 2001.—The
22	amendments made by the following sections of this Act
23	shall apply beginning with fiscal year 2001:
24	(1) Section 105(b), relating to general require-
25	ments applicable to pilot programs.

- 1 (2) Section 304, relating to funding for reim-
- 2 bursement and research and development.
- 3 SEC. 403. SAVINGS CLAUSE.
- 4 The Federal Crop Insurance Act (7 U.S.C. 1501 et
- 5 seq.) and section 196 of the Federal Agriculture Improve-
- 6 ment and Reform Act of 1996 (7 U.S.C. 7333), as in ef-
- 7 fect on day before the date of the enactment of this Act,
- 8 shall continue to apply with respect to the 1999 crop year
- 9 and shall apply with respect to the 2000 crop year, to the
- 10 extent the application of an amendment made by this Act
- 11 is delayed under section 402 or by the terms of the amend-
- 12 ment.
- 13 SEC. 404. SENSE OF THE CONGRESS.
- 14 It is the Sense of the Congress that the Department
- 15 of Agriculture should ensure the full participation of mi-
- 16 nority and limited-resource farmers and ranchers in the
- 17 programs operating under the Federal Crop Insurance
- 18 Act, as amended by the Agriculture Risk Protection Act
- 19 of 1999.

Passed the House of Representatives September 29, 1999.

Attest: JEFF TRANDAHL,

Clerk.