Union Calendar No. 272

106th CONGRESS 1st Session

^{ss} **H. R. 2669**

[Report No. 106-485]

A BILL

To reauthorize the Coastal Zone Management Act of 1972, and for other purposes.

NOVEMBER 18, 1999

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

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[Report No. 106-485]

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IN THE HOUSE OF REPRESENTATIVES

August 2, 1999

Mr. SAXTON introduced the following bill; which was referred to the Committee on Resources

NOVEMBER 18, 1999

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed [Strike out all after the enacting clause and insert the part printed in italic] [For text of introduced bill, see copy of bill as introduced on August 2, 1999]

A BILL

To reauthorize the Coastal Zone Management Act of 1972, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Coastal Community"

5 Conservation Act of 1999".

OF 1972.

SEC. 2. AMENDMENT OF COASTAL ZONE MANAGEMENT ACT

1

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3 Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of 4 5 an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or 6 7 other provision of the Coastal Zone Management Act of 1972 (16 U.S.C. 1451 et seq.). 8 **I**—REAUTHORIZATION TITLE 9 AND AMENDMENT OF COAST-10 AL ZONE MANAGEMENT ACT 11 OF 1972, GENERALLY 12 13 SEC. 101. PROGRAM DEVELOPMENT GRANTS. Section 305(a) (16 U.S.C. 1454(a)) is amended— 14 (1) by striking "1997, 1998, and 1999" and in-15 16 serting "2000, 2001, 2002, and 2003"; and (2) by adding at the end the following: "No 17 18 grant may be made under this section after Sep-19 tember 30, 2003.". 20 SEC. 102. COASTAL COMMUNITY CONSERVATION GRANTS. 21 (a) IN GENERAL.—Section 306A (16 U.S.C. 1455a) is 22 amended by striking so much as precedes subsection (b) and 23 inserting the following: 24 "COASTAL COMMUNITY CONSERVATION GRANTS 25 "SEC. 306A. (a)(1) The Secretary may make grants 26 to any coastal State for the purpose of assisting local com-•HR 2669 RH

munities to carry out eligible coastal community conserva tion projects.

3 "(2) Grants under this section shall be allocated to
4 coastal States in the same manner in which grants under
5 section 306 are allocated under subsection (c) of that sec6 tion.

7 "(3) A project shall be an eligible coastal community
8 conservation project under this section if it—

9 "(A) is submitted to the Secretary by the State 10 agency designated by the Governor pursuant to sec-11 tion 306(d)(6);

12 "(B) would be carried out in the coastal zone;

13 "(C) would achieve at least one of the coastal
14 zone management objectives specified in section
15 303(2);

16 "(D) would achieve at least one of the objectives
17 listed in subsection (b); and

18 "(E) is designed and carried out in conjunction
19 with a qualified local entity.".

20 (b) OBJECTIVES.—Section 306A(b) (16 U.S.C.
21 1455a(b)) is amended—

(1) by striking the matter preceding paragraph
(1) and inserting the following:

24 "(b) The objectives referred to in subsection (a)(3)(D)
25 are the following:";

1	(2) in paragraph (2) by inserting "or historic"
2	after "urban"; and
3	(3) by striking paragraph (4) and inserting the
4	following:
5	"(4) The preservation, restoration, enhancement,
6	or creation of coastal habitats.
7	"(5) The preparation of plans that promote
8	coastal community revitalization and the goal stated
9	in section 303(1).
10	"(6) The provision of access to public beaches,
11	other coastal areas, and coastal waters for individuals
12	with disabilities.
13	"(7) The inventorying of existing points of pub-
14	lic access to public beaches, other coastal areas, and
15	coastal waters, and the posting, publication, and dis-
16	semination of informational material identifying and
17	displaying those points.".
18	(c) USE.—Section 306A(c)(2) (16 U.S.C. 1455a(c)(2))
19	is amended by striking "and" after the semicolon at the
20	end of subparagraph (D), striking the period at the end of
21	subparagraph (E) and inserting a semicolon, and adding
22	at the end the following:
23	``(F) purchase and distribution of cultch mate-

24 rial; and

 "(G) work, resources, or technical support necessary to restore, enhance, or create coastal habitat or to prepare plans that promote coastal community revitalization and the goal stated in section 303(1).".
 (d) MISCELLANEOUS PROVISIONS.—Section 306A (16
 U.S.C. 1455a) is amended by striking subsections (d), (e), and (f) and inserting the following:

8 "(d)(1) As a condition of providing a grant under this 9 section to a coastal State, the Secretary shall require the 10 coastal State to provide matching funds according to the 11 ratio of Federal-to-State contributions that applies under 12 section 306(a).

"(2) If the Secretary finds that a State or qualified 13 local entity is not undertaking the actions it committed to 14 15 under the terms of a grant under this section, the Secretary shall suspend the State or qualified local entity's eligibility 16 for further funding under this section for at least 1 year. 17 18 (e)(1) With the approval of the Secretary, a coastal 19 State may allocate to any qualified local entity amounts received by the State as a grant under this section. 20

21 "(2) A coastal State shall ensure that amounts allo22 cated by the State under paragraph (1) are used by the
23 qualified local entity in furtherance of the State's approved
24 management program.

1	"(f) The Secretary shall assist eligible coastal States
2	and qualified local entities in those States in identifying
3	and obtaining from other Federal agencies technical and
4	financial assistance in achieving the objectives set forth in
5	subsection (b).
6	"(g) For purposes of this section:
7	"(1) The term 'qualified local entity' means—
8	"(A) any local government;
9	``(B) any areawide agency referred to in
10	section $204(a)(1)$ of the Demonstration Cities
11	and Metropolitan Development Act of 1966 (42
12	$U.S.C. \ 3334(a)(1));$
13	"(C) any regional agency;
14	"(D) any interstate agency; and
15	(E) any reserve established under section
16	315.
17	"(2) The term 'eligible coastal State' means a
18	coastal State that for any fiscal year for which a
19	grant is applied for under this section—
20	"(A) has a management program approved
21	under section 306; and
22	"(B) is considered by the Secretary to be
23	making satisfactory progress in activities de-
24	signed to result in significant improvement in

1	achieving the coastal management objectives
2	specified in section 302(2).
3	"(3) The term 'urban or historic waterfront and
4	port' means any developed area that is densely popu-
5	lated or historically significant and is being used for,
6	or has been used for, urban residential, recreational,
7	commercial, shipping, or industrial purposes.".
8	(e) Conforming Amendment.—Section 303(2) (16
9	U.S.C. 1452(2)) is amended in the matter preceding sub-
10	paragraph (A) by striking "the states" in the first line and
11	inserting "State and local entities".
12	SEC. 103. COASTAL ZONE MANAGEMENT FUND.
13	(a) IN GENERAL.—Section 308 (16 U.S.C. 1456a) is
14	amended—
15	(1) in subsection (a) by striking paragraph (2)
16	and inserting the following:
17	"(2) Loan repayments made pursuant to this
18	subsection—
19	"(A) shall be retained by the Secretary and de-
20	posited into the Coastal Zone Management Fund es-
21	tablished under subsection (b); and
22	"(B) subject to amounts provided in appropria-
23	tion Acts, shall be available to the Secretary for pur-
24	poses of this title and transferred to the Operations,

1	Research and Facilities account to offset the costs of
2	implementing this title."; and
3	(2) in subsection (b)—
4	(A) by striking paragraphs (2) and (3); and
5	(B) by striking "(b)(1)" and inserting
6	<i>"(b)"</i> .
7	(b) Conforming Amendment.—Section 2(b)(2) of the
8	Coastal Zone Protection Act of 1996 (Public Law 104–150;
9	110 Stat. 1380) is repealed.
10	SEC. 104. AMENDMENTS RELATING TO COASTAL ZONE EN-
11	HANCEMENT GRANTS.
12	Section 309 (16 U.S.C. 1456b) is amended—
13	(1) in subsection (a) by adding at the end the
14	following:
15	"(10) The development of a coordinated process
16	among State agencies to regulate and issue permits
17	for aquaculture facilities in the coastal zone.
18	"(11) Addressing any issue that is identified by
19	a coastal State, in consultation with the Secretary
20	and relevant qualified local entities (as that term is
21	defined in section 306A), to be a significant emerging
22	coastal issue."; and
23	(2) by striking subsections (c) through (g) and
24	inserting the following:

"(c) As a condition of providing a grant under this
 section to a coastal State, the Secretary shall require the
 State to provide matching funds according to a 1-to-1 ratio
 of Federal-to-State contributions.

5 "(d) Grants under this section shall be allocated to
6 coastal States in the same manner in which grants under
7 section 306 are allocated under subsection (c) of that sec8 tion.

9 "(e) If the Secretary finds that a coastal State is not 10 taking actions committed to by the State under the terms 11 of a grant to the State under this section, the Secretary 12 shall suspend the eligibility of the State for further funding 13 under this section for at least one year.".

14 SEC. 105. AMENDMENTS RELATING TO WALTER B. JONES15AWARDS FOR EXCELLENCE IN COASTAL ZONE16MANAGEMENT.

17 Section 314 (16 U.S.C. 1460) is amended—

18 (1) by amending subsection (a) to read as fol-19 lows:

"(a)(1) The Secretary may implement a program to
promote excellence in coastal zone management by identifying and making awards acknowledging outstanding accomplishments in the field of coastal zone management. An
award under this section shall be known as a 'Walter B.
Jones Award'.

1	"(2) Awards under this section may include, subject
2	to the availability of appropriations—
3	"(A) cash awards of not more than \$5,000 each;
4	"(B) research grants; and
5	``(C) public ceremonies to acknowledge accom-
6	plishments in the field of coastal zone management.";
7	(2) in subsection (b) in the matter preceding
8	paragraph (1), by striking "shall elect annually" and
9	inserting "may select annually for an award under
10	this section"; and
11	(3) by repealing subsection (e).
12	SEC. 106. REPORTS.
13	Section 316 (16 U.S.C. 1462) is amended—
14	(1) by striking "to the President for trans-
15	mittal"; and
16	(2) by striking clause (10) and redesignating
17	clauses (11), (12), and (13) in order as clauses (10),
18	(11), and (12).
19	SEC. 107. AUTHORIZATION OF APPROPRIATIONS.
20	(a) IN GENERAL.—Section 318(a) (16 U.S.C. 1464(a))
21	is amended by striking "SEC. 318" and all that follows
22	through subsection (a) and inserting the following:
23	"SEC. 318. (a) There are authorized to be appropriated
24	to the Secretary, to remain available until expended—
25	"(1) for grants under section 305—

	11
1	"(A) \$400,000 for fiscal year 2000; and
2	"(B) \$200,000 for each of fiscal years 2001,
3	2002, and 2003;
4	"(2) for grants under sections 306 and 309—
5	"(A) \$55,000,000 for fiscal year 2000;
6	"(B) \$56,000,000 for fiscal year 2001;
7	"(C) \$57,000,000 for fiscal year 2002;
8	"(D) \$58,000,000 for fiscal year 2003; and
9	"(E) \$59,000,000 for fiscal year 2004;
10	"(3) for grants under section 306A—
11	"(A) \$30,000,000 for fiscal year 2000;
12	"(B) \$32,500,000 for fiscal year 2001;
13	"(C) \$35,000,000 for fiscal year 2002;
14	"(D) \$40,000,000 for fiscal year 2003; and
15	((E) \$45,000,000 for fiscal year 2004; and
16	"(4) for expenses incidental to the administra-
17	tion of this title and for awards under section 314,
18	\$6,500,000 for each of fiscal years 2000, 2001, 2002,
19	2003, and 2004.".
20	(b) Reversion of Grants; Purchases From Gov-
21	ERNMENT.—Section 318 (16 U.S.C. 1464) is amended by
22	striking subsection (c) and inserting the following:

23 "(c) The amount of any grant, or portion of a grant,
24 made to a State under any section of this title that is not
25 obligated by the State within 3 years after the date it is

first authorized to be obligated by the State shall revert to
 the Secretary. The Secretary shall add such reverted
 amount to the funds available for grants to States under
 this title.

5 "(d) Federal funds allocated under this title may be
6 used by grantees to purchase Federal products and services
7 not otherwise available.

8 "(e) Of the amounts appropriated under subsection
9 (a)(2), no less than 10 percent and no more than 15 percent
10 may be used to carry out section 309.".

(c) GRANTS FOR FACILITATING ACCESS.—Section 318
(16 U.S.C. 1464) is further amended by adding at the end
the following:

"(f) In addition to amounts otherwise authorized by
this title, there are authorized to be appropriated to the Secretary \$1,000,000 for each of fiscal years 2000, 2001, 2002,
and 2003 for grants under section 306A for eligible coastal
community conservation projects that would achieve either
(or both) of the objectives set forth in paragraphs (6) and
(7) of section 306A(b).".

(d) RESTRICTION ON USE OF AMOUNTS FOR PROGRAM,
ADMINISTRATIVE, OR OVERHEAD COSTS.—Section 318 (16
U.S.C. 1464) is further amended by adding at the end the
following:

"(g) Except for funds appropriated under paragraph
 (4) of subsection (a), amounts appropriated under this sec tion shall be available only for grants to States and shall
 not be available for other program, administrative, or over head costs of the National Oceanic and Atmospheric Admin istration or the Department of Commerce.".

7 (e) BARNEGAT BAY TASK FORCE.—Section 318 (16
8 U.S.C. 1464) is further amended by adding at the end the
9 following:

"(h) In addition to the amounts otherwise authorized
by this title, there are authorized to be appropriated to the
Secretary \$500,000 for each of fiscal years 2000, 2001,
2002, 2003, and 2004 to provide financial assistance to the
Barnegat Bay Personal Watercraft Task Force.".

15 SEC. 108. TECHNICAL CORRECTIONS.

16 The Coastal Zone Management Act of 1972 is
17 amended—

18 (1) in section 302(f) (16 U.S.C. 1451(f)) by
19 striking the semicolon at the end and inserting a pe20 riod;

21	(2) in section 303(2) (16 U.S.C. 1452(2))—
22	(A) in subparagraph (B) by striking the pe-
23	riod at the end and inserting a comma; and

1	(B) in subparagraph (J) by striking "agen-
2	cies and State and wildlife" and inserting "and
3	wildlife management";
4	(3) in section 304(5) (16 U.S.C. 1453(5)) by
5	striking the semicolon and inserting a colon;
6	(4) in section $306(d)(10)(A)$ (16 U.S.C.
7	1455(d)(10)(A)) by inserting a comma after "develop-
8	ment";
9	(5) by striking "coastal state" each place it ap-
10	pears and inserting "coastal State";
11	(6) by striking "coastal states" each place it ap-
12	pears and inserting "coastal States";
13	(7) by striking "coastal state's" each place it ap-
14	pears and inserting "coastal State's";
15	(8) by striking the term "state" each place it ap-
16	pears in reference to a State of the United States
17	(other than in the term "coastal state") and inserting
18	"State";
19	(9) by striking the term "states" each place it
20	appears in reference to States of the United States
21	(other than in the term "coastal states") and insert-
22	ing "States"; and
23	(10) by striking the term "state's" each place it
24	appears in reference to a State of the United States

(other than in the term "coastal state's") and insert ing "State's".

3 SEC. 109. COASTAL ZONE MANAGEMENT OUTCOME INDICA-4 TORS.

5 (a) REPORT.—Not later than 24 months after the first date amounts are available to carry out this section, the 6 7 Secretary of Commerce shall submit a report to the Com-8 mittee on Resources of the House of Representatives that 9 contains recommendations for a common set of measurable 10 outcome indicators that would provide a mechanism to evaluate the effectiveness of State coastal zone management 11 programs in the achievement of the coastal management ob-12 13 jectives specified in section 303(2)(A) through (J) of the Coastal Zone Management Act of 1972 (16 U.S.C. 1452(2) 14 15 (A)-(J). In preparing the report the Secretary shall consult with and provide a copy of the draft report to the Gov-16 ernors of coastal States or the heads of State agencies des-17 ignated by such Governors pursuant to section 306(d)(6)18 of that Act (16 U.S.C. 1455(d)(6)). The Secretary shall in-19 clude in the final report any State comments on the draft 20 21 report.

(b) DRAFT LEGISLATION.—Not later than 48 months
after the first date amounts are available to carry out this
section, the Secretary of Commerce shall submit to the Committee on Resources of the House of Representatives draft

legislation that would authorize a national coastal zone
 management outcome monitoring and performance evalua tion system.

4 (c) AUTHORIZATION OF APPROPRIATIONS.—To carry
5 out this section there are authorized to be appropriated to
6 the Secretary of Commerce \$1,000,000 for each of fiscal
7 years 2000 and 2001.

8 SEC. 110. PERSONAL WATERCRAFT STUDY.

9 (a) Grants To Study Personal Watercraft Im-PACTS ON COASTAL HABITAT.—Subject to the availability 10 of appropriations, the Secretary shall award grants to sup-11 port peer-reviewed research to study the impacts of personal 12 watercraft and other motorized recreational vessels on coast-13 al and marine habitats within the boundaries of the coastal 14 15 zone of any State (as identified in the management program of the State pursuant to section 306(d)(2)(A) of the 16 17 Coastal Zone Management Act of 1972 (16 U.S.C. 1455(d)(2)(A)). The Secretary shall consider geographic 18 and habitat diversity when selecting research projects. The 19 Secretary shall require that each study funded under this 20 21 section consider the impacts of personal watercraft and 22 other motorized recreational vessels, including noise and 23 uncombusted fuel, on the following:

(1) Wildlife, including feeding, wading, nesting,
or roosting birds, marine mammals, reptiles, amphib-
ians, fish, and aquatic invertebrates.
(2) Aquatic vegetation.
(3) Suspended sediments.
(4) Shoreline erosion.
(b) REPORT.—Not later than 48 months after the date
of enactment of this Act, the Secretary shall submit a final
report to the Committee on Resources of the House of Rep-
resentatives that contains—
(1) summaries of the research funded under this
subsection; and
(2) summaries of public comments received sub-
sequent to publication of a draft report in the Federal
Register.
(c) AUTHORIZATION OF APPROPRIATIONS.—There are
authorized to be appropriated to the Secretary \$2,000,000
for each of fiscal years 2000, 2001, and 2002 for grants
under this section. The Secretary may use up to 10 percent
of the funds appropriated to administer this section.
(d) DEFINITIONS.—In this section:
(1) Other motorized recreational ves-
SEL.—The term "other motorized recreational vessel"
means a motor vessel that is a recreational vessel (as

1	those terms are defined in section 2101 of title 46,
2	United States Code), and that—
3	(A) uses an inboard motor powering a
4	water jet pump or caged propeller as its primary
5	source of power; and
6	(B) is designed to be operated by a person
7	sitting within the vessel.
8	(2) Personal watercraft.—The term "per-
9	sonal watercraft" means a motor vessel that—
10	(A) uses an inboard motor powering a
11	water jet pump or a caged propeller as its pri-
12	mary source of motive power; and
13	(B) is designed to be operated by a person
14	standing on, kneeling on, or sitting astride the
15	vessel.
16	(3) Secretary.—The term "Secretary" means
17	the Secretary of Commerce.
18	SEC. 111. PROTECTION OF PRIVATE PROPERTY.
19	The Coastal Zone Management Act of 1972 is amended
20	by adding at the end the following:
21	"SEC. 320. PROTECTION OF PRIVATE PROPERTY.
22	"The Secretary—
23	"(1) shall not require a State, as a condition of
24	any grant of funds under this title or the approval
25	of a State plan under section 306, to take any action

that would constitute a use of non-Federal property
 for a public purpose without payment of just com pensation; and
 "(2) shall not under this title take private prop erty for public use without payment of just compensa-

6 *tion.*".

7 TITLE II—AMENDMENTS RELAT8 ING TO NATIONAL ESTUARINE 9 RESERVES

10 SEC. 201. POLICIES AND PURPOSES.

(a) DECLARATION OF POLICY.—Section 303 (16
U.S.C. 1452) is amended by striking "and" after the semicolon in paragraph (5), by striking the period at the end
of paragraph (6) and inserting a semicolon, and by adding
at the end the following:

"(7) to use Federal, State, and community partnerships developed through the system established by
section 315 to improve the understanding, stewardship, and management of coastal areas; and

20 "(8) to encourage the development, application,
21 and transfer to local, State, and Federal resources
22 managers of innovative coastal and estuarine re23 sources management technologies and techniques that
24 promote the long-term conservation of coastal and es25 tuarine resources.".

1 (b) PURPOSE.—

2	(1) IN GENERAL.—Section 315(a) of such Act
3	(16 U.S.C. 1461(a)) is amended by adding at the end
4	the following: "The purpose of each national estuarine
5	reserve and of the System is to improve the under-
6	standing, stewardship, and management of coastal
7	areas.".

8 (2) DEFINITION.—Section 304(8) of such Act (16
9 U.S.C. 1453(8)) is amended to read as follows:

10 "(8) The term 'national estuarine reserve' means an
11 area that is a national estuarine reserve under section
12 315.".

13 SEC. 202. AREAS THAT MAY BE DESIGNATED.

14 Section 315(b) of such Act (16 U.S.C. 1461(b)) is
15 amended by adding at the end the following:

16 "An area designated under this section may include any
17 part or all of an estuary and any island, transitional area,
18 and upland in, adjoining, or adjacent to such estuary, that
19 constitutes, to the extent feasible, a natural unit.".

20 SEC. 203. DONATIONS.

21 Section 315(e) of such Act (16 U.S.C. 1461(e)) is
22 amended by adding at the end the following:

23 ((4)(A) The Secretary may—

24 "(i) enter into cooperative agreements or con25 tracts, with, or make grants to, any nonprofit organi-

zation established to benefit a national estuarine re serve, authorizing the organization to solicit dona tions to carry out projects, other than general admin istration of the reserve or the System, that are con sistent with the purpose of the reserve and the System;
 and

"(ii) accept donations of funds and services for
use in carrying out projects, other than general administration of a national estuarine reserve or the
System, that are consistent with the purpose of the reserve and the System.

"(B) Donations accepted under this paragraph shall
be considered as a gift or bequest to or for the use of the
United States for carrying out this section.".

15 SEC. 204. EVALUATIONS.

16 Section 315(f)(1) of such Act (16 U.S.C. 1461(f)(1))
17 is amended by inserting "coordination with State programs
18 established under section 306," after "including".

19 SEC. 205. AUTHORIZATION OF APPROPRIATIONS.

20 Section 318(a) of such Act (16 U.S.C. 1464(a)) is fur-21 ther amended by striking "and" after the semicolon at the 22 end of paragraph (3), by striking the period at the end of 23 paragraph (4) and inserting a semicolon, and by adding 24 at the end the following:

25 "(5) for grants under section 315—

1	"(A) \$7,000,000 for fiscal year 2000;
2	"(B) \$8,000,000 for fiscal year 2001;
3	"(C) \$9,000,000 for fiscal year 2002;
4	"(D) \$10,000,000 for fiscal year 2003; and
5	"(E) $$11,000,000$ for fiscal year 2004; and
6	"(6) for grants for construction projects at na-
7	tional estuarine reserves designated under section 315,
8	\$12,000,000 for each of fiscal years 2000, 2001, 2002,
9	2003, and 2004.".