106TH CONGRESS 1ST SESSION H.R. 2722

To amend the Nicaraguan Adjustment and Central American Relief Act to provide to certain nationals of El Salvador, Guatemala, Honduras, and Haiti an opportunity to apply for adjustment of status under that Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

August 5, 1999

Mr. SMITH of New Jersey (for himself, Mr. GUTIERREZ, Mr. DIAZ-BALART, Mrs. MEEK of Florida, Ms. ROS-LEHTINEN, Mr. DELAHUNT, Mr. BALLENGER, Mr. ORTIZ, Mr. GILMAN, Ms. VELÁZQUEZ, Mr. SOUDER, Ms. ROYBAL-ALLARD, Mr. DAVIS of Virginia, Mr. HINOJOSA, Mr. BECERRA, Mr. MENENDEZ, Mr. REYES, Mr. SERRANO, Mr. PASTOR, Mr. HASTINGS of Florida, Mr. RANGEL, Mr. GONZALEZ, Mr. MARTINEZ, Mr. RUSH, Mr. JACKSON of Illinois, Mr. DAVIS of Illinois, Ms. WATERS, and Mr. MCGOVERN) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

- To amend the Nicaraguan Adjustment and Central American Relief Act to provide to certain nationals of El Salvador, Guatemala, Honduras, and Haiti an opportunity to apply for adjustment of status under that Act, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1	SECTION 1. SHORT TITLE.
2	This Act may be cited as the "Central American and
3	Haitian Adjustment Act of 1999".
4	SEC. 2. ADJUSTMENT OF STATUS FOR CERTAIN NATIONALS
5	FROM EL SALVADOR, GUATEMALA, HON-
6	DURAS, AND HAITI.
7	(a) Section 202 of the Nicaraguan Adjustment and
8	Central American Relief Act is amended—
9	(1) in the section heading, by striking "NICA-
10	RAGUANS AND CUBANS" and inserting "NICA-
11	RAGUANS, CUBANS, SALVADORANS, GUATE-
12	MALANS, HONDURANS, and HAITIANS";
13	(2) in subparagraph $(a)(1)(A)$, by striking
14	"2000" and inserting "2003";
15	(3) in paragraph (b)(1), by striking "Nicaragua
16	or Cuba" and inserting "Nicaragua, Cuba, El Sal-
17	vador, Guatemala, Honduras, or Haiti'';
18	(4) in subparagraph $(d)(1)(E)$, by striking
19	"2000" and inserting "2003".
20	(b) EFFECTIVE DATE.—The amendments made by
21	this section shall be effective upon the date of enactment
22	of this Act.

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SEC. 3. APPLICATIONS PENDING UNDER SECTION 203 OF THE NICARAGUAN ADJUSTMENT AND CEN TRAL AMERICAN RELIEF ACT.

4 An application for relief properly filed by a national 5 of Guatemala or El Salvador under section 203 of the Nicaraguan Adjustment and Central American Relief Act 6 7 which was filed on or before the date of enactment of this 8 Act, and on which a final administrative determination has 9 not been made, may be converted by the applicant to an 10 application for adjustment of status under the provisions 11 of section 202 of the Nicaraguan Adjustment and Central American Relief Act, as amended, upon the payment of 12 13 any fees, and in accordance with procedures, that the Attorney General shall prescribe by regulation. The Attorney 14 General shall not be required to refund any fees paid in 15 connection with an application filed by a national of Gua-16 temala or El Salvador under section 203 of the Nica-17 18 raguan Adjustment and Central American Relief Act.

19 SEC. 4. APPLICATIONS PENDING UNDER THE HAITIAN REF-

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UGEE IMMIGRATION FAIRNESS ACT OF 1998.

An application for adjustment of status properly filed by a national of Haiti under the Haitian Refugee Immigration Fairness Act of 1998 which was filed on or before the date of enactment of this Act, and on which a final administrative determination has not been made, may be considered by the Attorney General, in her unreviewable discretion, to also constitute an application for adjustment
 of status under the provisions of section 202 of the Nica raguan Adjustment and Central American Relief Act, as
 amended.

5 SEC. 5. TECHNICAL AMENDMENTS TO THE NICARAGUAN ADJUSTMENT AND CENTRAL AMERICAN RELIEF ACT.

8 (a) Section 202 of the Nicaraguan Adjustment and9 Central American Relief Act is amended—

10 (1) in subparagraph (a)(1)(B), by adding after the word "apply"—"and the Attorney General may, 11 12 in her unreviewable discretion, waive the grounds of 13 inadmissibility specified in clause 212(a)(1)(A)(i)14 and paragraph 212(a)(6)(C) of the Immigration and 15 Nationality Act for humanitarian purposes, to as-16 sure family unity, or when it is otherwise in the pub-17 lic interest";

(2) in subsection (a), by redesignating paragraph (2) as paragraph (3), and adding the following as paragraph (2)—

21 "(2) INAPPLICABILITY OF CERTAIN PROVI22 SIONS.—In determining the eligibility of an alien de23 scribed in subsections (b) or (d) for either adjust24 ment of status under this section or other relief nec25 essary to establish eligibility for such adjustment,

1	the provisions of section $241(a)(5)$ of the Immigra-
2	tion and Nationality Act shall not apply. In addition,
3	an alien who would otherwise be inadmissible pursu-
4	ant to sections $212(a)(9)$ (A) or (C) of the Immigra-
5	tion and Nationality Act may apply for the Attorney
6	General's consent to reapply for admission without
7	regard to the requirement that the consent be grant-
8	ed prior to the date of the alien's reembarkation at
9	a place outside the United States or attempt to be
10	admitted from foreign contiguous territory, in order
11	to qualify for the exception to those grounds of inad-
12	missibility set forth in sections $212(a)(9)(A)(iii)$ and
13	212(a)(9)(C)(ii) of the Immigration and Nationality
14	Act."
15	(3) in subsection (a), by striking redesignated

17 "(3) Relationship of application to cer-18 TAIN ORDERS.—An alien present in the United 19 States who has been ordered excluded, deported, or 20 removed, or ordered to depart voluntarily from the 21 United States under any provision of the Immigra-22 tion and Nationality Act may, notwithstanding such 23 order, apply for adjustment of status under para-24 graph (1). Such an alien may not be required, as a 25 condition of submitting or granting such application,

paragraph (3), and inserting in its place—

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1	to file a separate motion to reopen, reconsider, or
2	vacate such order. Such an alien may be required to
3	seek a stay of such an order in accordance with sub-
4	section (c) to prevent the execution of that order
5	pending the adjudication of the application for ad-
6	justment of status. If the Attorney General denies a
7	stay of a final order of exclusion, deportation, or re-
8	moval, or if the Attorney General renders a final ad-
9	ministrative determination to deny the application
10	for adjustment of status, the order shall be effective
11	and enforceable to the same extent as if the applica-
12	tion had not been made. If the Attorney General
13	grants the application for adjustment of status, the
14	Attorney General shall cancel the order."

(4) in paragraph (b)(1), by adding at the end
the following—"However, subsection (a) shall not
apply to an alien lawfully admitted for permanent
residence, unless he or she is applying for such relief
in deportation or removal proceedings."

(5) in paragraph (c)(1), by adding at the end
the following—"Nothing in this Act shall require the
Attorney General to stay the removal of an alien
who is ineligible for adjustment of status under this
Act."

(6) in subsection (d)—

1	(A) by revising the subsection heading to
2	read "Spouses, Children, and Unmarried
3	Sons and Daughters.—";
4	(B) in paragraph (1), by revising the hear-
5	ing to read "ADJUSTMENT OF STATUS.—";
6	(C) by striking subparagraph (1)(A), and
7	replacing it with the following—
8	"(A) the alien entered the United
9	States on or before the date of enactment
10	of the Central American and Haitian Ad-
11	justment Act of 1999;";
12	(D) in subparagraph $(1)(B)$, by inserting
13	the following after "except that"—": (i) in the
14	case of such a spouse, stepchild, or unmarried
15	stepson or stepdaughter, the qualifying mar-
16	riage was entered into before the date of enact-
17	ment of the Central American and Haitian Ad-
18	justment Act of 1999; and (ii)"; and
19	(E) by creating a new paragraph (3) to
20	read as follows—
21	"(3) ELIGIBILITY OF CERTAIN SPOUSES AND
22	CHILDREN FOR ISSUANCE OF IMMIGRANT VISAS.—
23	"(A) In accordance with regulations to be
24	promulgated by the attorney General and the
25	Secretary of State, upon approval of an applica-

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1	tion for adjustment of status to that of an alien
2	lawfully admitted for permanent residence
3	under subsection (a), an alien who is the spouse
4	or child of the alien being granted such status
5	may be issued a visa for admission to the
6	United States as an immigrant following to join
7	the principal applicant, provided that the
8	spouse or child:
9	"(i) meets the requirements in sub-
10	paragraphs (1) (B) and (D); and
11	"(ii) applies for such a visa within a
12	time period to be established by regulation.
13	"(B) The Secretary of State may retain
14	fees to recover the cost of immigrant visa appli-
15	cation processing and issuance for certain
16	spouses and children of aliens whose applica-
17	tions for adjustment of status under subsection
18	(a) have been approved, provided that such
19	fees:
20	"(i) shall be deposited as an offsetting
21	collection to any Department of State ap-
22	propriation to recover the cost of such
23	processing and issuance; and

1	"(ii) shall be available until expended
2	for the same purposes of such appropria-
3	tion to support consular activities.";
4	(7) in subsection (g), by inserting after "for perma-
5	nent residence" the following—"or an immigrant classi-
6	fication"; and
7	(8) by adding at the end the following subsection—
8	"(i) Admissions. Nothing in this sec-
9	tion shall be construed as authorizing an
10	alien to apply for admission to, be admit-
11	ted to, be paroled into, or otherwise law-
12	fully return to the United States, to apply
13	for or to pursue an application for adjust-
14	ment of status under this section without
15	the express authorization of the Attorney
16	General."
17	(b) EFFECTIVE DATE.—The amendments made
18	by sections $5(a)(3)$, $5(a)(4)$, and $5(a)(8)$ of this Act
19	shall be effective as if included in the enactment of
20	the Nicaraguan and Central American Relief Act.
21	The amendments made by sections $5(a)(1)$, $5(a)(2)$,
22	5(a)(5), $5(a)(6)$, and $5(a)(7)$ shall effective as of the
23	date of enactment of this Act.

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1	SEC. 6. TECHNICAL AMENDMENTS TO THE HAITIAN IMMI-
2	GRATION FAIRNESS ACT OF 1998.
3	(a) Section 902 of the Haitian Refugee Immigration
4	Fairness Act of 1998 is amended—
5	(1) in subparagraph $(a)(1)(B)$, by adding after
6	the word "apply"—"and the Attorney General may,
7	in her unreviewable discretion, waive the grounds of
8	inadmissibility specified in clause $212(a)(1)(A)(i)$
9	and paragraph $212(a)(6)(C)$ of the Immigration and
10	Nationality Act for humanitarian purposes, to as-
11	sure family unity, or when it is otherwise in the pub-
12	lic interest";
13	(2) in subsection (a), by redesignating para-
14	graph (2) as paragraph (3) , and adding the fol-
15	lowing as paragraph (2)—
16	"(2) INAPPLICABILITY OF CERTAIN PROVI-
17	SIONS.—In determining the eligibility of an alien de-
18	scribed in subsections (b) or (d) for either adjust-
19	ment of status under this section or other relief nec-
20	essary to establish eligibility for such adjustment, or
21	for permission to reapply for admission to the
22	United States for the purpose of adjustment of sta-
23	tus under this section, the provisions of section
24	241(a)(5) of the Immigration and Nationality Act
25	shall not apply. In addition, an alien who would oth-
26	erwise be inadmissible pursuant to sections

1 212(a)(9)(A) or (C) of the Immigration and Nation-2 ality Act may apply for the Attorney General's con-3 sent to reapply for admission without regard to the requirement that the consent be granted prior to the 4 5 date of the alien's reembarkation at a place outside 6 the United States or attempt to be admitted from 7 foreign contiguous territory, in order to qualify for 8 the exception to those grounds of inadmissibility set 9 forth in sections 212(a)(9)(A)(iii)and 10 212(a)(9)(C)(ii) of the Immigration and Nationality 11 Act."

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(3) in subsection (a), by striking redesignated
paragraph (3), and inserting in its place—

14 "(3) Relationship of application to cer-15 TAIN ORDERS.—An alien present in the United 16 States who has been ordered excluded, deported, or 17 removed, or ordered to depart voluntarily from the 18 United States under any provision of the Immigra-19 tion and Nationality Act may, notwithstanding such 20 order, apply for adjustment of status under para-21 graph (1). Such an alien may not be required, as a condition of submitting or granting such application. 22 23 to file a separate motion to reopen, reconsider, or 24 vacate such order. Such an alien may be required to 25 seek a stay of such an order in accordance with sub-

1	section (c) to prevent the execution of that order
2	pending the adjudication of the application for ad-
3	justment of status. If the Attorney General denies a
4	stay of a final order of exclusion, deportation, or re-
5	moval, or if the Attorney General renders a final ad-
6	ministrative determination to deny the application
7	for adjustment of status, the order shall be effective
8	and enforceable to the same extent as if the applica-
9	tion had not been made. If the Attorney General
10	grants the application for adjustment of status, the
11	Attorney General shall cancel the order."
12	(4) in paragraph $(b)(1)$, by adding at the end
13	the following—"However, subsection (a) shall not
14	apply to an alien lawfully admitted for permanent
15	residence, unless he or she is applying for such relief
16	in deportation or removal proceedings."
17	(5) in paragraph (c)(1), by adding at the end
18	the following—"Nothing in this Act shall require the
19	Attorney General to stay the removal of an alien
20	who is ineligible for adjustment of status under this
21	Act.''
22	(6) in subsection (d)—
23	(A) by revising the subsection heading to
24	read "Spouses, Children, and Unmarried
25	Sons and Daughters.—";

1	(B) in paragraph (1), by revising the head-
2	ing to read "Adjustment of status.—";
3	(C) by striking subparagraph (1)(A), and
4	replacing it with the following—
5	"(A) the alien entered the United States
6	on or before the date of enactment of the Cen-
7	tral American and Haitian Adjustment Act of
8	1999;";
9	(D) in subparagraph $(1)(B)$, by inserting
10	the following after "except that"—": (i) in the
11	case of such a spouse, stepchild, or unmarried
12	stepson or stepdaughter, the qualifying mar-
13	riage was entered into before the date of enact-
14	ment of the Central American and Haitian Ad-
15	justment Act of 1999; and (ii)";
16	(E) in paragraph (1), by creating a new
17	subparagraph (E) as follows—
18	"(E) the alien applies for such adjustment
19	before April 3, 2003."; and
20	(F) by creating a new paragraph (3) to
21	read as follows—
22	"(3) ELIGIBILITY OF CERTAIN SPOUSES AND
23	CHILDREN FOR ISSUANCE OF IMMIGRANT VISAS.—
24	(A) In accordance with regulations to be
25	promulgated by the Attorney General and the

1	Secretary of State, upon approval of an applica-
2	tion for adjustment of status to that of an alien
3	lawfully admitted for permanent residence
4	under subsection (a), an alien who is the spouse
5	or child of the alien being granted such status
6	may be issued a visa for admission to the
7	United States as an immigrant following to join
8	the principal applicant, provided that the
9	spouse or child:
10	(i) meets the requirements in subpara-
11	graphs (1) (B) and (D); and
12	(ii) applies for such a visa within a
13	time period to be established by regulation.
14	(B) The Secretary of State may retain fees
15	to recover the cost of immigrant visa applica-
16	tion processing and issuance for certain spouses
17	and children of aliens whose applications for ad-
18	justment of status under subsection (a) have
19	been approved, provided that such fees:
20	(i) shall be deposited as an offsetting
21	collection to any Department of State ap-
22	propriation to recover the cost of such
23	processing and issuance; and

1	(ii) shall be available until expended
2	for the same purposes of such appropria-
3	tion to support consular activities.";
4	(7) in subsection (g), by inserting after "for
5	permanent residence" the following—"or an immi-
6	grant classification"; and
7	(8) by redesignating subsections (i), (j), and (k)
8	as (j), (k), and (l) respectively, and adding as sub-
9	section (i) the following—
10	"(i) Admissions.—Nothing in this section shall be
11	construed as authorizing an alien to apply for admission
12	to, be admitted to, be paroled into, or otherwise lawfully
13	return to the United States, to apply for or to pursue an
14	application for adjustment of status under this section
15	without the express authorization of the Attorney Gen-
16	eral."
17	(b) EFFECTIVE DATE.—The amendments made by
10	asstions $f(a)(2)$, $f(a)(4)$, and $f(a)(2)$ of this Act shall be

17 (b) EFFECTIVE DATE.—The amendments made by
18 sections 6(a)(3), 6(a)(4), and 6(a)(8) of this Act shall be
19 effective as if included in the enactment of the Haitian
20 Refugee Immigration Fairness Act of 1998. The amend21 ments made by sections 6(a)(1), 6(a)(2), 6(a)(5), 6(a)(6),
22 and 6(a)(7) shall be effective as of the date of enactment
23 of this Act.

1 SEC. 7. MOTIONS TO REOPEN.

2 (a) Notwithstanding any time and number limitations 3 imposed by law on motions to reopen, a national of Haiti who, on the date of enactment of this Act, has a final 4 5 administrative denial of an application for adjustment of status under the Haitian Refugee Immigration Fairness 6 7 Act of 1988, and is made eligible for adjustment of status 8 under that Act by the amendments made by this Act, may 9 file one motion to reopen exclusion, deportation, or re-10 moval proceedings to have the application considered 11 again. All such motions shall be filed within 180 days of the date of enactment of this Act. The scope of any pro-12 13 ceeding reopened on this basis shall be limited to a determination of the alien's eligibility for adjustment of status 14 under the Haitian Refugee Immigration Fairness Act of 15 1988. 16

17 (b) Notwithstanding any time and number limitations imposed by law on motions to reopen, a national of Cuba 18 19 or Nicaragua who, on the date of enactment of the Act, has a final administrative denial of an application for ad-20 justment of status under the Nicaraguan Adjustment and 21 22 Central American Relief Act, and who is made eligible for 23 adjustment of status under that Act by the amendments 24 made by this Act, may file one motion to reopen exclusion, deportation, or removal proceedings to have the applica-25 26 tion considered again. All such motions shall be filed within 180 days of the date of enactment of this Act. The
 scope of any proceeding reopened on this basis shall be
 limited to a determination of the alien's eligibility for ad justment of status under the Nicaraguan Adjustment and
 Central American Relief Act.