106TH CONGRESS 1ST SESSION

H. R. 2944

To promote competition in electricity markets and to provide consumers with a reliable source of electricity, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

September 24, 1999

Mr. Barton of Texas introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Transportation and Infrastructure, Resources, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To promote competition in electricity markets and to provide consumers with a reliable source of electricity, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Electricity Competition and Reliability Act".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

Sec. 2. Findings and purpose.

TITLE I—OPEN TRANSMISSION ACCESS

- Sec. 101. Clarification of State authority regarding retail electric competition; clarification of Federal and State jurisdiction.
- Sec. 102. Open access for all transmitting utilities.
- Sec. 103. Regional transmission organizations.
- Sec. 104. Regional transmission siting agencies.
- Sec. 105. Expansion of interstate transmission facilities.
- Sec. 106. Conforming amendments.

TITLE II—ELECTRIC RELIABILITY

Sec. 201. Electric reliability.

TITLE III—CONSUMER PROTECTION

- Sec. 301. Electric supplier information disclosure.
- Sec. 302. Consumer privacy.
- Sec. 303. Electric supply unfair trade practices.
- Sec. 304. Universal and affordable service.
- Sec. 305. Definitions.

TITLE IV—MERGERS

- Sec. 401. Electric company mergers and disposition of property.
- Sec. 402. Elimination of review by the Nuclear Regulatory Commission.

TITLE V—PROMOTING COMPETITION

Subtitle A—Retail Reciprocity

Sec. 501. Retail reciprocity.

Subtitle B—Public Utility Holding Company Act of 1935

- Sec. 511. Definitions.
- Sec. 512. Repeal of the Public Utility Holding Company Act of 1935.
- Sec. 513. Federal access to books and records.
- Sec. 514. State access to books and records.
- Sec. 515. Exemption authority.
- Sec. 516. Affiliate transactions.
- Sec. 517. Applicability.
- Sec. 518. Effect on other regulations.
- Sec. 519. Enforcement.
- Sec. 520. Savings provisions.
- Sec. 521. Implementation.
- Sec. 522. Transfer of resources.
- Sec. 523. Effective date.
- Sec. 524. Conforming amendment to the Federal Power Act.

Subtitle C—Public Utility Regulatory Policies Act of 1978

- Sec. 531. Prospective repeal.
- Sec. 532. Recovery of costs.
- Sec. 533. Definitions.

Subtitle D—Additional Provisions Promoting Competition

- Sec. 541. Aggregation.
- Sec. 542. Interconnection.

TITLE VI—FEDERAL ELECTRIC UTILITIES

Subtitle A—Tennessee Valley Authority

- Sec. 601. Definitions.
- Sec. 602. Wholesale competition in the Tennessee Valley Region.
- Sec. 603. Tennessee Valley Authority power sales.
- Sec. 604. Tennessee Valley Authority electric generation facilities.
- Sec. 605. Renegotiation of all-requirements power contracts.
- Sec. 606. Regulation of Tennessee Valley Authority transmission system.
- Sec. 607. Regulation of Tennessee Valley Authority distributors.
- Sec. 608. Stranded cost recovery.
- Sec. 609. Application of antitrust law.
- Sec. 610. Savings provision.

Subtitle B—Bonneville Power Administration

- Sec. 621. Definitions.
- Sec. 622. Regulation of Bonneville Transmission System.
- Sec. 623. Surcharge on transmission rates to recover otherwise nonrecoverable costs
- Sec. 624. Limit on retail sales by Bonneville Power Administration.
- Sec. 625. Acquisition of new major generating resources.
- Sec. 626. Application of antitrust law.
- Sec. 627. Conforming amendments.

Subtitle C—Other Power Marketing Administrations

- Sec. 631. Definitions.
- Sec. 632. Wholesale power sales by Federal power marketing administrations.
- Sec. 633. Regulation of Federal power marketing administration transmission systems.
- Sec. 634. Accounting.
- Sec. 635. Application of antitrust law.

TITLE VII—ENVIRONMENTAL PROVISIONS

- Sec. 701. Renewable energy production incentive.
- Sec. 702. Net metering.

TITLE VIII—PROVISIONS RELATING TO INTERNAL REVENUE CODE

- Sec. 801. Business activities of mutual or cooperative electric companies.
- Sec. 802. Tax-exempt bond financing of certain electric facilities.
- Sec. 803. Nuclear decommissioning costs.
- Sec. 804. Renewable energy tax credit.

TITLE IX—MISCELLANEOUS PROVISION

Sec. 901. Study.

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SEC. 2. FINDINGS AND PURPOSE.

2 (a) FINDINGS.—The Congress finds the following:

1	(1) Electricity is generated, transmitted, dis-
2	tributed, and sold in interstate commerce and used
3	in virtually every home, commercial enterprise, and
4	manufacturing facility in the United States and sub-
5	stantially affects interstate commerce in other goods
6	and services.
7	(2) Americans consume electricity worth more
8	than \$250,000,000,000 a year, approximately half of
9	which is for residential purposes. The monthly elec-
10	tric utility bill is one of the largest expenses for most
11	households.
12	(3) Traditional monopoly rate-of-return regula-
13	tion of electricity has stifled competition, resulting in
14	high electricity rates for many consumers and few
15	incentives for technological innovation and good cus-
16	tomer service by electric utilities.
17	(4) Twenty-four States, representing over
18	163,000,000 people and over 60 percent of the pop-
19	ulation of the United States, have approved pro-
20	grams to foster retail choice in electric sales. State
21	laws forging the dramatic transition to competitive
22	retail electric markets have addressed stranded cost
23	recovery, public benefits, and other issues and Con-

gress encourages the remaining States to address

1	stranded cost recovery as they open their retail elec-
2	tric markets.
3	(5) High electricity rates are regressive, placing
4	a disproportionate burden on poor ratepayers. A
5	competitive electric generation industry will provide
6	benefits to all consumers by fostering fairness, inno-
7	vation, and efficiency, rather than allow cost shifting
8	that lowers rates to some consumers but raises rates
9	to others.
10	(6) The cost of electricity has a direct effect on
11	the price, profitability, and competitiveness of goods
12	and services produced in the United States.
13	(7) Lower priced electricity and improved reli-
14	ability can be realized by competition among electric
15	suppliers.
16	(8) The development of vigorous competition in
17	the retail market for electric energy will—
18	(A) reduce the costs of electric energy to
19	even the smallest consumers of electricity;
20	(B) create jobs as American businesses are
21	able to lower costs and better compete in world
22	markets and against foreign competition here at
23	home; and
24	(C) result in a more efficient utility indus-
25	try.

1	(9) Federal programs to benefit rural con-
2	sumers have succeeded, and rural America has been
3	electrified. However, rural America pays some of the
4	highest electric rates in the country. Competition
5	will assure reliable, reasonably priced rural electric
6	service.
7	(10) The Nation's interconnected electricity
8	generation, transmission, and local distribution sys-
9	tems critically affect the economy and productivity
10	of the United States, and the health, safety, welfare,
11	and security of all Americans.
12	(11) Congress has authority to enact laws,
13	under the Commerce Clause of the United States
14	Constitution, regarding the generation, transmission,
15	distribution, and sale of electric energy in interstate
16	commerce.
17	(12) The success of competition in the whole-
18	sale electric market under the Energy Policy Act of
19	1992 and open access under Orders No. 888 and
20	889 of the Federal Energy Regulatory Commission,
21	as well as innovations in electric generation and
22	transmission technologies, indicate that retail elec-
23	tric competition will substantially benefit all classes
24	of United States electric consumers, including resi-

dential, commercial, industrial, and other consumers.

1	(b) Purpose.—The purpose of this Act is to benefit
2	American electric consumers through lower electric rates,
3	higher quality services, and a more robust United States
4	economy by encouraging retail and wholesale competition
5	in electric markets and to provide consumers with reliable
6	electric service, and for other purposes.
7	TITLE I—OPEN TRANSMISSION
8	ACCESS
9	SEC. 101. CLARIFICATION OF STATE AUTHORITY REGARD-
10	ING RETAIL ELECTRIC COMPETITION; CLARI-
11	FICATION OF FEDERAL AND STATE JURISDIC-
12	TION.
13	(a) State Authority To Order Retail Electric
14	Competition.—Section 201(b) of the Federal Power Act
15	is amended by adding the following new paragraph after
16	paragraph (2):
17	"(3) This Act shall not affect the authority of a State
18	or municipality to require retail electric competition or to
19	require unbundled transmission and local distribution
20	service for the delivery of electric energy directly to a retail
21	electric consumer.".
22	(b) Clarification of Federal and State Juris-
23	DICTION.—(1) Section 201(a) of the Federal Power Act
24	(16 U.S.C. 824(a)) is amended as follows:

1	(A) By inserting after "transmission of electric
2	energy in interstate commerce" the following: ", in-
3	cluding the unbundled transmission of electric en-
4	ergy sold at retail,".
5	(B) By striking "such Federal regulation, how-
6	ever, to extend only to those matters which are not
7	subject to regulation by the States." and inserting in
8	lieu thereof "such Federal regulation shall not ex-
9	tend, however, to any bundled retail sale of electric
10	energy, to any local distribution service component
11	of any unbundled retail sale of electric energy, or to
12	any retail sale component of any unbundled retail
13	sale of electric energy, which are each subject to reg-
14	ulation by the States.".
15	(2) Section 201(b)(1) of the Federal Power Act (16
16	U.S.C. 824(b)(1)) is amended as follows:
17	(A) Inserting after "the transmission of electric
18	energy in interstate commerce" the following: ", in-
19	cluding the unbundled transmission of electric en-
20	ergy sold at retail,".
21	(B) In the last sentence, deleting "the trans-
22	mission of electric energy in intrastate commerce"
23	and inserting in lieu thereof "the transmission of
24	any bundled retail sale of electric energy".

1	(c) Definitions of Types of Sales.—Section 3 of
2	the Federal Power Act (16 U.S.C. 796) is amended by
3	adding at the end the following:
4	"(27) The term 'bundled retail sale of electric
5	energy' means the sale of electric energy to a retail
6	electric consumer in which the electric energy and
7	transmission services are not sold separately.
8	"(28) The term 'local distribution service'
9	means all services necessary to, or customarily pro-
10	vided in, the delivery of electric energy to a retail
11	electric consumer through local distribution facilities,
12	including the construction, maintenance, and oper-
13	ation of local distribution facilities, the metering and
14	billing of retail sales, and any related accounting,
15	management, and other services.
16	"(29) The term 'unbundled retail sale of elec-
17	tric energy' means the sale of electric energy to a re-
18	tail electric consumer in which electric energy and
19	transmission service or local distribution service are
20	sold separately.
21	"(30) The term 'unbundled transmission of
22	electric energy sold at retail' means the transmission
23	of electric energy to a retail electric consumer if the
24	electric energy and the service of transmitting it are
25	sold separately.".

1	(d) STATE PUBLIC PURPOSE CHARGES.—Section
2	201(b) of the Federal Power Act is amended by adding
3	the following new paragraph after paragraph (3):
4	"(4) This Act shall not affect the authority of a State
5	or municipality to require as a charge for delivery of elec-
6	tric energy to, or as a condition for the purchase or receipt
7	of electric energy by, any retail electric consumer located
8	in such State the payment of any charge deemed necessary
9	by such State or municipality for any purpose, including
10	any of the following:
11	"(A) To recover transition costs.
12	"(B) To ensure that adequate electric service is
13	available to all retail electric consumers served by a
14	local distribution company.
15	"(C) To ensure and enhance the reliability of
16	retail electric service.
17	"(D) To fund assistance to low-income retail
18	electric consumers.
19	"(E) To encourage environmental, emerging en-
20	ergy technology, energy efficiency, or energy con-
21	servation programs.
22	"(F) To provide for transition costs of electric
23	utility workers.
24	Nothing in this paragraph shall require a State or munici-
25	pality to impose any such charges.".

1	(e) Determination of Transmission Facili-
2	TIES.—Section 201 of the Federal Power Act is amended
3	by adding the following new subsection at the end thereof:
4	"(h) Determination of Transmission Facili-
5	TIES.—
6	"(1) Determination.—A State commission, a
7	transmitting utility, or a local distribution company
8	may apply to the Commission for a determination
9	whether a particular facility used for the transpor-
10	tation of electric energy is a transmission facility
11	subject to the jurisdiction of the Commission. The
12	Commission may make such determination pursuant
13	to such a request or on its own motion.
14	"(2) Commission findings.—The Commission
15	shall make a determination under paragraph (1) in
16	accordance with the following factors associated with
17	the facility:
18	"(A) Function and purpose.
19	"(B) Size.
20	"(C) Location.
21	"(D) Voltage level and other technical
22	characteristics.
23	"(E) Historical, current and planned usage
24	patterns.

1	"(F) Interconnection and coordination with
2	other facilities.
3	"(G) Any other factor the Commission
4	deems relevant.
5	In making such determination, the Commission shall
6	give deference to any position taken by the appro-
7	priate State commission.".
8	SEC. 102. OPEN ACCESS FOR ALL TRANSMITTING UTILI-
9	TIES.
10	(a) Open Access Transmission Authority; Re-
11	TAIL WHEELING IN RETAIL COMPETITION STATES.—
12	(1) Applicability of open access trans-
13	MISSION RULES.—Section 206 of the Federal Power
14	Act is amended by adding the following new sub-
15	section after subsection (d):
16	"(e) Open Access Transmission Services.—
17	Under section 205 and this section, the Commission may
18	require, by rule or order, transmitting utilities to provide
19	transmission services on a not unduly discriminatory or
20	preferential basis, subject to section 212(h), and may au-
21	thorize recovery of stranded costs, as defined by the Com-
22	mission, arising from any requirement to provide trans-
23	mission services on such a basis. This subsection applies
24	to any rule or order promulgated by the Commission be-

1	fore, on, or after the date of enactment of this sub-
2	section.".
3	(2) Authority to order retail wheel-
4	ING.—Section 212(h) of the Federal Power Act is
5	amended as follows:
6	(A) By inserting "(1)" before "No".
7	(B) By striking "(1)", "(2)", "(A)", and
8	"(B)" and inserting in their places "(A)",
9	"(B)", "(i)", and "(ii)" respectively.
10	(C) By striking from redesignated para-
11	graph (1)(B)(ii) "the date of enactment of this
12	subsection" and inserting "October 24, 1992,".
13	(D) By adding the following new para-
14	graph at the end:
15	"(2) Notwithstanding paragraph (1), the Commission
16	may issue an order that requires the transmission of elec-
17	tric energy directly or indirectly to retail electric con-
18	sumers who are served by local distribution facilities that
19	are subject to open access.".
20	(3) Conforming amendments.—
21	(A) Section 3(24) of the Federal Power
22	Act is amended to read as follows:
23	"(24) 'transmission services' means the trans-
24	mission of electric energy sold or to be sold.".

1	(B) Section 211(a) of the Federal Power
2	Act is amended by striking "for resale".
3	(C) Section 212(a) of the Federal Power
4	Act is amended by striking "wholesale" each
5	time it appears, except the last time.
6	(D) Section 3 of the Federal Power Act is
7	amended by adding the following at the end
8	thereof:
9	"(26) Local distribution company.—The
10	term 'local distribution company' means any entity
11	which owns, controls, or operates local distribution
12	facilities.
13	"(27) Local distribution facilities.—The
14	term 'local distribution facilities' means any facilities
15	used for the local distribution of electric energy.
16	Such term does not include any facilities determined
17	under section 201(h) to be transmission facilities.
18	"(28) Open access.—The term 'open access',
19	with respect to local distribution facilities, means
20	that the local distribution company that owns, con-
21	trols, or operates the facilities offers not unduly dis-
22	criminatory or preferential access to the facilities.
23	"(29) RETAIL ELECTRIC CONSUMER.—The
24	term 'retail electric consumer' means any person

1	who purchases electric energy for ultimate consump-
2	tion.
3	"(30) Retail electric supplier.—The term
4	'retail electric supplier' means any person who sells
5	electric energy to a retail electric consumer for ulti-
6	mate consumption.
7	"(31) State regulated electric utility.—
8	The term 'State regulated electric utility' means any
9	electric utility with respect to which a State commis-
10	sion has ratemaking authority.".
11	(b) Definition of Public Utility.—Section
12	201(e) of the Federal Power Act (16 U.S.C. 824(e)) is
13	amended to read as follows:
14	"(e) Definition of Public Utility.—(1) The
15	term 'public utility', when used in this Part and Part III,
16	means:
17	"(A) Any person who owns or operates facilities
18	subject to the jurisdiction of the Commission under
19	this part (other than facilities subject to such juris-
20	diction solely by reason of section 210, 211, or 212).
21	"(B) Any transmitting utility (other than the
22	Federal power marketing administrations and the
23	Tennessee Valley Authority) that is not a public util-
24	ity within the meaning of paragraph (1), but only
25	with respect to determining, fixing, and otherwise

- 1 regulating the rates, terms, and conditions for the
- 2 transmission of electric energy in interstate com-
- 3 merce.
- 4 "(2)(A) Within 180 days after the enactment of this
- 5 subsection, after notice and opportunity for comment, the
- 6 Commission shall adopt rules providing criteria and proce-
- 7 dures to exempt certain transmitting utilities from para-
- 8 graph (1)(B).
- 9 "(B) The criteria established by the Commission
- 10 under this paragraph may include whether the transmit-
- 11 ting utility owns, operates, or controls only limited and
- 12 discrete transmission facilities that do not form an inte-
- 13 grated grid; whether the transmitting utility is a small
- 14 public utility not part of a centrally dispatched power pool
- 15 and any other circumstances which the Commission finds
- 16 appropriate. Such criteria may provide for revocation of
- 17 an exemption in the event of changed circumstances. The
- 18 Commission may from time to time, after notice and op-
- 19 portunity for comment, modify its exemption criteria.
- 20 "(C) The procedures established by the Commission
- 21 shall permit exemptions, after notice and opportunity for
- 22 comment, based on a letter application containing a sworn
- 23 statement, by a representative legally authorized to bind
- 24 the applicant, attesting to the facts demonstrating that
- 25 the applicant meets the exemption standards. A good faith

- 1 application for an exemption shall be deemed granted un-
- 2 less, within 60 days of its receipt of such application, the
- 3 Commission makes a determination that the applicant
- 4 does not meet the exemption criteria.
- 5 "(D) For purposes of this paragraph, the term 'small
- 6 public utility' means a public utility that sells no more
- 7 than 4,000,000 megawatt-hours of electric energy per
- 8 year.".
- 9 (c) Nonjurisdictional Status Resulting From
- 10 COMPLIANCE WITH ORDERS UNDER SECTIONS 210 AND
- 11 211; Limitation.—Section 201(b)(2) of the Federal
- 12 Power Act (16 U.S.C. 824(b)(2)) is amended by striking
- 13 the period at the end of the second sentence and inserting
- 14 the following: "except with respect to determining, fixing,
- 15 and otherwise regulating the rates, terms, and conditions
- 16 for the transmission of electric energy under this part pur-
- 17 suant to subsection (e)(2).".
- 18 (d) Definition.—Section 3(23) of the Federal
- 19 Power Act (16 U.S.C. 796) is amended to read as follows:
- 20 "(23) Transmitting utility.—The term
- 21 'transmitting utility' means any entity (including a
- State or municipal entity) that owns or operates fa-
- cilities used for the transmission of electric energy in
- 24 interstate commerce (other than facilities subject to

1 an order of the Commission under section 210 or 2 211).". 3 (e) Foreign Commerce.— 4 (1) Section 201(c) of the Federal Power Act 5 (16 U.S.C. 824(c)) is amended by striking "there-6 of:" and inserting "thereof (including consumption 7 in a foreign country),". 8 (2) Section 202(f) of the Federal Power Act is 9 repealed. 10 SEC. 103. REGIONAL TRANSMISSION ORGANIZATIONS. 11 Section 202 of the Federal Power Act is amended by 12 adding the following new subsections after subsection (g): 13 "(h) REGIONAL TRANSMISSION ORGANIZATIONS.— 14 "(1) IN GENERAL.—Effective January 1, 2003, 15 each transmitting utility shall establish or join a re-16 gional transmission organization. By January 1, 17 2002, each such utility shall file an application with 18 the Commission to establish or join a regional trans-19 mission organization. After notice and an oppor-20 tunity for a hearing, the Commission shall approve 21 an application by one or more transmitting utilities 22 to establish or join a regional transmission organiza-23 tion if the Commission determines the regional 24 transmission organization meets the standards in 25 paragraph (2). The Commission shall apply the

1 standards in paragraph (2) without regard to the 2 specific structure, type, or form of proposed regional 3 transmission organization. If a transmitting utility 4 applies to establish or join a regional transmission 5 organization that meets the standards in paragraph 6 (2), the Commission shall have no authority under 7 this subsection to require the transmitting utility to 8 participate in a different regional transmission orga-9 nization. The Commission may approve a regional 10 transmission organization that does not meet all the 11 standards in paragraph (2) if the Commission deter-12 mines that the regional transmission organization 13 contains features that are consistent with or supe-14 rior to the standards listed in paragraph (2). The 15 requirement that a transmitting utility establish or 16 join a regional transmission organization shall be 17 staved pending any proceeding under this section or 18 section 313. 19 "(2) Standards for regional transmission 20 ORGANIZATIONS.—The Commission shall make a de-21 termination under paragraph (1) in accordance with 22 the following standards: 23 "(A) INDEPENDENCE.—The regional 24 transmission organization must be independent 25 of all market participants, and no market par1

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ticipant may exercise control over the operation of the regional transmission organization. For purposes of determining whether a regional transmission organization is independent of all market participants, ownership of passive, nonvoting interests in a regional transmission organization, or ownership of 10 percent or less of the voting interests in the regional transmission organization, shall be deemed not to confer control over the regional transmission organization for purposes of this subparagraph. For purposes of this subparagraph, the term 'voting interest' shall not include the right to participate in major organic corporate changes to the regional transmission organization that affect the ownership status of the nonvoting interests.

"(B) Scope and configuration.—The regional transmission organization must operate transmission facilities that comprise an appropriate scope and regional configuration. In determining whether a regional transmission organization contains an appropriate scope and configuration, the Commission shall consider the following factors:

1	"(i) Performance of essential regional
2	transmission organization functions.
3	"(ii) Electricity trading patterns.
4	"(iii) Exercise of market power not
5	subject to State regulation.
6	"(iv) Existing control areas.
7	"(v) Existing regional transmission
8	entities.
9	"(vi) Contiguity of geographic area.
10	"(vii) Interconnection of regional
11	transmission organization transmission
12	systems.
13	"(viii) International boundaries.
14	"(C) OPERATIONAL AUTHORITY.—The re-
15	gional transmission organization must possess
16	operational authority over all transmission fa-
17	cilities under its control.
18	"(D) Expansion.—The regional trans-
19	mission organization must be responsible for
20	planning necessary additions and upgrades to
21	the transmission system under the operational
22	control of the regional transmission organiza-
23	tion that will enable it to provide efficient, reli-
24	able, not unduly discriminatory or preferential

1	transmission service and coordinating such ef-
2	forts with the appropriate State authorities.
3	"(E) OTHER STANDARDS.—The regional
4	transmission organization shall meet any other
5	standards that the Commission determines to
6	be in the public interest.
7	"(3) Federal transmitting utilities.—The
8	Tennessee Valley Authority, the Bonneville Power
9	Administration, the Southwestern Power Adminis-
10	tration, and the Western Area Power Administration
11	are each authorized to participate in a regional
12	transmission organization after conducting a public
13	process in the relevant region to receive comments.
14	Notwithstanding any other law, participation may
15	include delegation of operation and control of the
16	transmission system concerned to a regional trans-
17	mission organization or other method of participa-
18	tion, under terms and conditions the Tennessee Val-
19	ley Authority or the power marketing administration
20	concerned determines necessary or appropriate, in-
21	cluding being bound by operational and other orders
22	of the regional transmission organization and by the
23	results of arbitration of disputes with the organiza-
24	tion or with other participants.

1	"(4) State authority not affected.—
2	Nothing in this subsection limits States from ad-
3	dressing transmission facility maintenance, planning,
4	siting, and other utility functions in a manner con-
5	sistent with this Act or Commission action under
6	this Act.
7	"(5) Existing regional transmission orga-
8	NIZATION.—Nothing in this subsection authorizes
9	the Commission to require any change in a regional
10	transmission organization or comparable organiza-
11	tion approved by the Commission before the date of
12	enactment of this subsection.
13	"(6) Incentive transmission pricing poli-
14	CIES.—The Commission shall encourage incentive
15	transmission pricing policies for regional trans-
16	mission organizations approved under paragraph (1)
17	and comparable transmission organizations approved
18	by the Commission before enactment of this sub-
19	section. Such pricing policies include policies that—
20	"(A) provide incentives to transmitting
21	utilities to promote the formation of regional
22	transmission organizations, and extend such in-
23	centives to transmitting utilities that already
24	have formed a regional transmission organiza-
25	tion;

1	"(B) limit the charging of multiple rates
2	for transmission service over the transmission
3	facilities operated by the regional transmission
4	organization, except that a reasonable transi-
5	tion period may be used before eliminating such
6	rates;
7	"(C) minimize the shifting of costs among
8	existing customers of the transmitting utilities
9	within the regional transmission organization;
10	"(D) encourage the efficient and reliable
11	operation of the transmission system and sup-
12	ply of transmission services through congestion
13	management, performance-based or incentive
14	ratemaking, and other measures; and
15	"(E) encourage efficient and adequate in-
16	vestment in and expansion of the transmission
17	facilities owned or controlled by the regional
18	transmission organization.
19	"Within 180 days after enactment of this para-
20	graph, the Commission shall establish by rule defini-
21	tions and standards that it determines are necessary
22	to give effect to this paragraph.
23	"(7) WITHDRAWAL.—The Commission, after
24	notice and opportunity for comment, may withdraw
25	the approval for a regional transmission organization

1	if the Commission determines that the regional
2	transmission organization fails to comply with the
3	provisions of this subsection.".
4	SEC. 104. REGIONAL TRANSMISSION SITING AGENCIES.
5	Part II of the Federal Power Act (16 U.S.C. 824 and
6	following) is amended by adding at the end the following
7	section:
8	"SEC. 215. REGIONAL TRANSMISSION SITING AGENCIES.
9	"(a) Consent.—The consent of Congress is given for
10	compacts among two or more States to establish regional
11	transmission siting agencies to—
12	"(1) facilitate coordination among the States
13	within a particular region with regard to the siting
14	of future transmission facilities;
15	"(2) carry out State transmission facility siting
16	responsibilities;
17	"(3) meet the other requirements of this section
18	and rules prescribed by the Commission under this
19	section; and
20	"(4) otherwise be consistent with the public in-
21	terest.
22	"(b) Authority.—If the Commission determines
23	that a compact meets the requirements of subsection (a),
24	the agency established under the compact has such au-
25	thority with respect to matters otherwise within the juris-

1	diction of the Commission as is expressly provided in the
2	compact and is necessary or appropriate for carrying our
3	the siting responsibilities of the agency. The Commission's
4	determination under this section may be subject to any
5	terms and conditions the Commission determines are nec
6	essary or appropriate to ensure that the compact is in the
7	public interest.
8	"(c) Rules.—(1) The Commission shall prescribe by
9	rule—
10	"(A) criteria for determining whether a com
11	pact is consistent with subsection (a); and
12	"(B) standards for its administration of a re
13	gional transmission siting agency established under
14	the compact.
15	"(2) The rule shall require that—
16	"(A) a regional transmission siting agency oper
17	ate within a region that includes all or part of each
18	State that is a party to the compact;
19	"(B) a regional transmission siting agency be
20	composed of one or more members from each State
21	that is a party to the compact;
22	"(C) each participating State vest in the re
23	gional transmission siting agency the authority to
24	carry out the compact and this section; and

1	"(D) the agency follow reasonable procedures in
2	making its decisions, in governing itself, and in car-
3	rying out its authorities under the compact, includ-
4	ing judicial review.
5	"(3) The rule may include any other requirement to
6	ensure that the regional transmission siting agency's orga-
7	nization, practices, and procedures are sufficient to carry
8	out this section and the rules promulgated under it.
9	"(d) TERMINATION.—The Commission, after notice
10	and opportunity for comment, may terminate the approval
11	of a compact under this section at any time if it deter-
12	mines that the regional transmission siting agency fails
13	to comply with the provisions of this section or Commis-
14	sion rules under subsection (c) or that the compact is con-
15	trary to the public interest.".
16	SEC. 105. EXPANSION OF INTERSTATE TRANSMISSION FA-
17	CILITIES.
18	Part II of the Federal Power Act (16 U.S.C. 824 and
19	following) is amended by adding at the end the following
20	section:
21	"SEC. 216. EXPANSION OF INTERSTATE TRANSMISSION FA-
22	CILITIES.
23	"(a) Commission Authority.—Upon the applica-
24	tion of an electric utility or transmitting utility, if the
25	Commission determines, after notice and opportunity for

- 1 hearing, that such action is in the public interest, it may
- 2 issue an order requiring a transmitting utility to enlarge,
- 3 extend, or improve its facilities for the transmission of
- 4 electric energy in interstate commerce. The transmitting
- 5 utility ordered to enlarge, extend, or improve its facilities
- 6 may apply to the Commission for an order terminating
- 7 or modifying the order if the transmitting utility dem-
- 8 onstrates, and the Commission determines, that the trans-
- 9 mitting utility has failed, after making a good faith effort,
- 10 to obtain the necessary approvals or property rights under
- 11 applicable Federal, State, and local laws.
- 12 "(b) Compliance With Other Laws.—Commis-
- 13 sion action under this section shall be subject to the Na-
- 14 tional Environmental Policy Act of 1969 (42 U.S.C. 4321
- 15 and following) and all other applicable State and Federal
- 16 laws. This section does not affect the authority of States
- 17 or political subdivisions of States to site transmission fa-
- 18 cilities under applicable State and local laws.
- 19 "(c) Use of Joint Boards.—Before issuing an
- 20 order under subsection (a), the Commission shall refer the
- 21 matter to a joint board for advice and recommendations
- 22 on the need for, design of, and location of the proposed
- 23 enlargement, extension, or improvement. The Commission
- 24 shall consider the advice and recommendations of such
- 25 board before ordering any such enlargement, extension, or

improvement. Any such board shall be composed of a member or members, as determined by the Commission, 3 from the State or each of the States affected or to be af-4 fected by such matter, from each Federal agency affected 5 or to be affected by such matter, and from the Commission. Any such board shall be vested with the same power 6 7 and be subject to the same duties and liabilities as in the 8 case of a member of the Commission when designated to hold any hearings. The action of such board shall have 10 such force and effect and its proceedings shall be conducted in such manner as the Commission shall by regulations provide. The State member or members of such 12 board shall be appointed by the Commission from persons nominated by the State commission of each State affected, 14 15 or by the Governor of such State if there is no State commission. Each State affected shall be entitled to the same 16 17 number of representatives on the board unless the nominating power of such State waives such right. The Com-18 19 mission shall have the discretion to reject the nominee 20 from any State, but shall thereupon invite a new nomina-21 tion from that State. The Federal member or members from agencies other than the Commission shall be appointed by the Commission in consultation with the head of such agency or agencies. The Commission member or members of such board shall be appointed by the chair-

- 1 man, in consultation with the Commission. The Commis-
- 2 sion may, when in its discretion sufficient reason exists
- 3 therefor, terminate such a board.
- 4 "(d) Limitation on Authority.—The Commission
- 5 shall have no authority to compel a transmitting utility
- 6 to extend or improve its transmission facilities if such en-
- 7 largement, extension, or improvement would unreasonably
- 8 impair the ability of the transmitting utility to provide
- 9 adequate service to its customers.".

10 SEC. 106. CONFORMING AMENDMENTS.

- 11 (a) Enforcement.—Subsections (a) and (b) of sec-
- 12 tion 316A of the Federal Power Act (16 U.S.C. 791a) are
- 13 each amended by striking "section 211, 212, 213, or
- 14 214," in each place such phrase appears and inserting
- 15 "part II".
- 16 (b) Complaints.—Section 306 of the Federal Power
- 17 Act is amended by inserting "agency or instrumentality
- 18 of the United States," after "person," in the first sentence
- 19 and by inserting ", electric utility, transmitting utility"
- 20 after "licensee" in each place it appears.
- 21 (c) Review of Commission Orders.—Section 313
- 22 of the Federal Power Act is amended by inserting "agency
- 23 or instrumentality of the United States," after "person,"
- 24 in the first sentence in subsection (a).

1	(d) Technical Corrections.—(1) Section 211(e)
2	of the Federal Power Act is amended by striking "(2)"
3	and by redesignating subparagraphs (A) and (B) as para-
4	graphs (1) and (2) and by striking "termination of modi-
5	fication" and inserting "termination or modification".
6	(2) Section 315 of the Federal Power Act is amended
7	by striking "subsection" and inserting "section".
8	TITLE II—ELECTRIC
9	RELIABILITY
10	SEC. 201. ELECTRIC RELIABILITY.
11	Part II of the Federal Power Act (16 U.S.C. 824 and
12	following) is amended by adding at the end the following
13	section:
14	"SEC. 217. ELECTRIC RELIABILITY ORGANIZATION AND
15	OVERSIGHT.
16	"(a) DEFINITIONS.—As used in this section:
17	"(1) Affiliated regional reliability enti-
18	TY.—The term 'affiliated regional reliability entity'
19	means an entity delegated authority under the provi-
20	sions of subsection (h).
21	"(2) Bulk-power system.—The term 'bulk-
22	power system' means all facilities and control sys-
23	tems necessary for operating an interconnected
24	transmission grid (or any portion thereof), including
25	high-voltage transmission lines, substations, control

- centers, communications, data, and operations planning facilities, and the output of generating units necessary to maintain transmission system reliability.
 - "(3) ELECTRIC RELIABILITY ORGANIZATION.—
 The term 'electric reliability organization' means the organization approved by the Commission under subsection (d)(4).
 - "(4) Entity rule.—The term 'entity rule' means a rule adopted by an affiliated regional reliability entity for a specific region and designed to implement or enforce one or more organization standards. An entity rule shall be subject to approval by the electric reliability organization and once approved, shall be treated as an organization standard.
 - "(5) Industry sector.—The term 'industry sector' means a group of users of the bulk power system with substantially similar commercial interests, as determined by the board of the electric reliability organization.
 - "(6) Interconnection.—The term interconnection means a geographic area in which the operation of bulk-power system components is synchronized such that the failure of one or more of

- such components may adversely affect the ability of the operators of other components within the interconnection to maintain safe and reliable operation of the facilities within their control.
 - "(7) Organization standard.—The term 'organization standard' means a policy or standard duly adopted by the electric reliability organization to provide for the reliable operation of a bulk power system.
 - "(8) Public interest group' means any nonprofit private or public organization that has an interest in the activities of the electric reliability organization, including, but not limited to, ratepayer advocates, environmental groups, and State and local government organizations that regulate market participants and promulgate government policy.
 - "(9) System operator.—The term 'system operator' means any entity that operates or is responsible for the operation of a bulk-power system, including a control area operator, an independent system operator, a transmission company, a transmission system operator, or a regional security coordinator.

1 "(10) User of the bulk-power system.— 2 The term 'user of the bulk-power system' means any 3 entity that sells, purchases, or transmits electric en-4 ergy over a bulk-power system, or that owns, oper-5 ates or maintains facilities or control systems that 6 are part of a bulk-power system, or that is a system 7 operator. 8 "(11) Variance.—The term 'variance' means 9 an exception or variance from the requirements of 10 an organization standard (including a proposal for 11 an organization standard where there is no organiza-12 tion standard) that is adopted by an affiliated re-13 gional reliability entity and applicable to all or a 14 part of the region for which the affiliated regional 15 reliability entity is responsible. A variance shall be 16 subject to approval by the electric reliability organi-17 zation and once approved, shall be treated as an or-18 ganization standard. 19 "(b) Commission Authority.—(1) Within the 20 United States, the Commission shall have jurisdiction over 21 the electric reliability organization, all affiliated regional 22 reliability entities, all system operators, and all users of 23 the bulk-power system, for purposes of approving and en-

forcing compliance with the requirements of this section.

1	"(2) The Commission may, by rule, define any other
2	term used in this section, provided such definition is con-
3	sistent with the definitions in, and the purpose and intent
4	of, this Act.
5	"(c) Existing Reliability Standards.—Fol-
6	lowing enactment of this section, and prior to the approval
7	of the electric reliability organization under subsection (d),
8	any person, including the North American Electric Reli-
9	ability Council and its member regional reliability councils,
10	shall file with the Commission any reliability standard,
11	guidance or practice, or any amendment thereto, that the
12	person would propose to be made mandatory and enforce-
13	able. The Commission, after allowing interested persons
14	an opportunity to submit comments, may approve any
15	such proposed mandatory standard, guidance or practice,
16	or any amendment thereto, if it finds that the standard,
17	guidance, or practice, or amendment is just, reasonable,
18	not unduly discriminatory or preferential, and in the pub-
19	lic interest. Filed standards, guidances, or practices, in-
20	cluding any amendments thereto, shall be mandatory and
21	applicable according to their terms following approval by
22	the Commission and shall remain in effect until—
23	"(1) withdrawn, disapproved or superseded by

an organization standard, issued or approved by the

- 1 electric reliability organization and made effective by 2 the Commission under subsection (e); or "(2) disapproved or suspended by the Commis-3 4 sion if, upon complaint or upon its own motion and 5 after notice and opportunity for comment, the Com-6 mission finds the standard, guidance or practice un-7 just, unreasonable, unduly discriminatory or pref-8 erential, or not in the public interest. 9 Standards, guidances or practices in effect pursuant to the 10 provisions of this subsection shall be enforceable by the 11 Commission. 12 "(d) Organization Approval.—(1) Not later than 13 90 days after the date of enactment of this section, the Commission shall issue proposed rules specifying proce-14 15 dures and requirements for an entity to apply for approval as the electric reliability organization. The Commission 16 17 shall provide notice and opportunity for comment on the proposed rules. The Commission shall promulgate a final 18 19 rule under this subsection within 180 days after the date of enactment of this section. 20 21 "(2) Following the issuance of a final Commission
- 22 rule under paragraph (1), an entity may submit an appli-
- 23 cation to the Commission for approval as the electric reli-
- ability organization. The applicant shall specify in its ap-

1	plication its governance and procedures, as well as its
2	funding mechanism and initial funding requirements.
3	"(3) The Commission shall provide public notice of
4	the application and afford interested parties an oppor-
5	tunity to comment.
6	"(4) The Commission shall approve the application
7	if the Commission determines that the applicant—
8	"(A) has the ability to develop, implement and
9	enforce standards that provide for an adequate level
10	of reliability of the bulk-power system;
11	"(B) permits voluntary membership to any user
12	of the bulk-power system or public interest group;
13	"(C) assures fair representation of its members
14	in the selection of its directors and fair management
15	of its affairs, taking into account the need for effi-
16	ciency and effectiveness in decisionmaking and oper-
17	ations and the requirements for technical com-
18	petency in the development of organization stand-
19	ards and the exercise of oversight of bulk-power sys-
20	tem reliability;
21	"(D) assures that no two industry sectors have
22	the ability to control, and no one industry sector has
23	the ability to veto, the electric reliability organiza-
24	tion's discharge of its responsibilities (including ac-

tions by committees recommending standards to the

1	board or other board actions to implement and en-
2	force standards);
3	"(E) provides for governance by a board wholly
4	comprised of independent directors;
5	"(F) provides a funding mechanism and re-
6	quirements that are just, reasonable and not unduly
7	discriminatory or preferential and are in the public
8	interest, and which satisfy the requirements of sub-
9	section (l);
10	"(G) establishes procedures for development of
11	organization standards that provide reasonable no-
12	tice and opportunity for public comment, taking into
13	account the need for efficiency and effectiveness in
14	decisionmaking and operations and the requirements
15	for technical competency in the development of orga-
16	nization standards, and which standards develop-
17	ment process has the following attributes:
18	"(i) openness,
19	"(ii) balance of interests, and
20	"(iii) due process, except that the proce-
21	dures may include alternative procedures for
22	emergencies;
23	"(H) establishes fair and impartial procedures
24	for implementation and enforcement of organization
25	standards, either directly or through delegation to

1	an affiliated regional reliability entity, including the
2	imposition of penalties, limitations on activities,
3	functions, or operations, or other appropriate sanc-
4	tions;
5	"(I) establishes procedures for notice and op-
6	portunity for public observation of all meetings, ex-
7	cept that the procedures for public observation may
8	include alternative procedures for emergencies or for
9	the discussion of information the directors reason-
10	ably determine should take place in closed session,
11	such as litigation, personnel actions, or commercially
12	sensitive information;
13	"(J) provides for the consideration of rec-
14	ommendations of States and State commissions, and
15	"(K) addresses other matters that the Commis-
16	sion may deem necessary or appropriate to ensure
17	that the procedures, governance, and funding of the
18	electric reliability organization are just, reasonable,
19	not unduly discriminatory or preferential, and are in
20	the public interest.
21	"(5) The Commission shall approve only one electric
22	reliability organization. If the Commission receives two or
23	more timely applications that satisfy the requirements of
24	this subsection, the Commission shall approve only the ap-

- 1 plication it concludes will best implement the provisions
- 2 of this section.
- 3 "(e) Establishment of and Modifications to
- 4 Organization Standards.—(1) The electric reliability
- 5 organization shall file with the Commission any new or
- 6 modified organization standards, including any variances
- 7 or entity rules, and the Commission shall follow the proce-
- 8 dures under paragraph (2) for review of that filing.
- 9 "(2) Submissions under paragraph (1) shall include:
- 10 "(A) a concise statement of the purpose of the
- 11 proposal, and
- 12 "(B) a record of any proceedings conducted
- with respect to such proposal.
- 14 The Commission shall provide notice of the filing of such
- 15 proposal and afford interested persons 30 days to submit
- 16 comments. The Commission, after taking into consider-
- 17 ation any submitted comments, shall approve or dis-
- 18 approve such proposal not later than 60 days after the
- 19 deadline for the submission of comments, except that the
- 20 Commission may extend the 60-day period for an addi-
- 21 tional 90 days for good cause, and except further that if
- 22 the Commission does not act to approve or disapprove a
- 23 proposal within the foregoing periods the proposal shall
- 24 go into effect subject to its terms, without prejudice to
- 25 the authority of the Commission thereafter to suspend or

- 1 modify the proposal in accordance with the standards and
- 2 requirements of this section. Proposals approved by the
- 3 Commission shall take effect according to their terms but
- 4 not earlier than 30 days after the effective date of the
- 5 Commission's order, except as provided in paragraph (3)
- 6 of this subsection.
- 7 "(3)(A) In the exercise of its review responsibilities
- 8 under this subsection, the Commission shall give due
- 9 weight to the technical expertise of the electric reliability
- 10 organization with respect to the content of a new or modi-
- 11 fied organization standard, but shall not defer to the orga-
- 12 nization with respect to the effect of the organization
- 13 standard on competition. The Commission shall approve
- 14 a proposed new or modified organization standard if it de-
- 15 termines the proposal to be just, reasonable, not unduly
- 16 discriminatory or preferential, and in the public interest.
- 17 The Commission, either upon complaint or upon its own
- 18 motion, shall suspend an existing organization standard,
- 19 if it determines the standard to be unjust, unreasonable,
- 20 unduly discriminatory or preferential or not in the public
- 21 interest. Upon suspension of such a standard, the Com-
- 22 mission shall establish an interim standard to apply until
- 23 a new or modified standard is approved.
- 24 "(B) An existing or proposed organization standard
- 25 which is disapproved or suspended in whole or in part by

- 1 the Commission shall be remanded to the electric reli-
- 2 ability organization for further consideration.
- 3 "(C) The Commission, on its own motion or upon
- 4 complaint, may direct the electric reliability organization
- 5 to develop an organization standard, including modifica-
- 6 tion to an existing organization standard, addressing a
- 7 specific matter by a date certain if the Commission con-
- 8 siders such new or modified organization standard nec-
- 9 essary or appropriate to further the purposes of this sec-
- 10 tion. The electric reliability organization shall file any such
- 11 new or modified organization standard in accordance with
- 12 this subsection.
- 13 "(D) An affiliated regional reliability entity may pro-
- 14 pose a variance or entity rule under subsection (h)(3) to
- 15 the electric reliability organization. The affiliated regional
- 16 reliability entity may request that the electric reliability
- 17 organization expedite consideration of the proposal, and
- 18 shall file a notice of such request with the Commission,
- 19 if expedited consideration is necessary to provide for bulk-
- 20 power system reliability. If the electric reliability organiza-
- 21 tion fails to adopt the variance or entity rule, either in
- 22 whole or in part, the affiliated regional reliability entity
- 23 may request that the Commission review such action. If
- 24 the Commission determines, after its review of such a re-
- 25 quest, that the action of the electric reliability organiza-

- 1 tion did not conform to the applicable standards and pro-
- 2 cedures approved by the Commission, or if the Commis-
- 3 sion determines that the variance or entity rule is just,
- 4 reasonable, not unduly discriminatory or preferential, and
- 5 in the public interest, and that the electric reliability orga-
- 6 nization has unreasonably rejected the proposed variance
- 7 or entity rule, then the Commission may remand the pro-
- 8 posed variance or entity rule for further consideration by
- 9 the electric reliability organization or may direct the elec-
- 10 tric reliability organization or the affiliated regional reli-
- 11 ability entity to develop a variance or entity rule consistent
- 12 with that requested by the affiliated regional reliability en-
- 13 tity. Any such variance or entity rule proposed by an affili-
- 14 ated regional reliability entity shall be submitted to the
- 15 electric reliability organization for review and filing with
- 16 the Commission in accordance with the procedures speci-
- 17 fied in this subsection.
- 18 "(E) Notwithstanding any other provision of this sub-
- 19 section, a proposed organization standard or amendment
- 20 shall take effect according to its terms if the electric reli-
- 21 ability organization determines that an emergency exists
- 22 requiring that such proposed organization standard or
- 23 amendment take effect without notice or comment. The
- 24 electric reliability organization shall notify the Commission
- 25 immediately following such determination and shall file

- 1 such emergency organization standard or amendment with
- 2 the Commission not later than five days following such
- 3 determination and shall include in such filing an expla-
- 4 nation of the need for such emergency standard. Subse-
- 5 quently, the Commission shall provide notice of the organi-
- 6 zation standard or amendment for comment, and shall fol-
- 7 low the procedures set out in paragraphs (2) and (3) for
- 8 review of the new or modified organization standard. Any
- 9 such emergency organization standard that has gone into
- 10 effect shall remain in effect unless and until suspended
- 11 or disapproved by the Commission. If the Commission de-
- 12 termines at any time that the emergency organization
- 13 standard or amendment is not necessary, the Commission
- 14 may suspend such emergency organization standard or
- 15 amendment.
- 16 "(4) All users of the bulk-power system shall comply
- 17 with any organization standard that takes effect under
- 18 this section.
- 19 "(f) COORDINATION WITH CANADA AND MEXICO.—
- 20 The electric reliability organization shall take all appro-
- 21 priate steps to gain recognition in Canada and Mexico.
- 22 The United States shall use its best efforts to enter into
- 23 international agreements with the appropriate govern-
- 24 ments of Canada and Mexico to provide for effective com-
- 25 pliance with organization standards and to provide for the

- 1 effectiveness of the electric reliability organization in car-
- 2 rying out its mission and responsibilities. All actions taken
- 3 by the electric reliability organization, any affiliated re-
- 4 gional reliability entity, and the Commission shall be con-
- 5 sistent with the provisions of such international agree-
- 6 ments.
- 7 "(g) Changes in Procedures, Governance, or
- 8 Funding.—(1) The electric reliability organization shall
- 9 file with the Commission any proposed change in its proce-
- 10 dures, governance, or funding, or any changes in the affili-
- 11 ated regional reliability entity's procedures, governance or
- 12 funding relating to delegated functions, and shall include
- 13 with the filing an explanation of the basis and purpose
- 14 for the change.
- 15 "(2) A proposed procedural change shall take effect
- 16 90 days after filing with the Commission if the change
- 17 constitutes a statement of policy, practice, or interpreta-
- 18 tion with respect to the meaning or enforcement of an ex-
- 19 isting procedure. Any other proposed procedural change
- 20 shall take effect only upon a finding by the Commission,
- 21 after notice and opportunity for comments, that the
- 22 change is just, reasonable, not unduly discriminatory or
- 23 preferential, is in the public interest, and satisfies the re-
- 24 quirements of subsection (d)(4).

- 1 "(3) A proposed change in governance or funding
- 2 shall not take effect unless the Commission finds that the
- 3 change is just, reasonable, not unduly discriminatory or
- 4 preferential, and is in the public interest, and satisfies the
- 5 requirements of subsection (d)(4).
- 6 "(4)(A) The Commission, either upon complaint or
- 7 upon its own motion, may suspend a procedure or govern-
- 8 ance or funding provision if it determines the procedure
- 9 or provision does not meet the requirements of subsection
- 10 (d)(4) or is unjust, unreasonable, unduly discriminatory
- 11 or preferential, or otherwise not in the public interest.
- 12 Upon such suspension the Commission shall establish an
- 13 interim procedure or governance or funding provision until
- 14 a new or modified procedure or governance or funding pro-
- 15 vision meeting the requirements of this subsection takes
- 16 effect.
- 17 "(B) The Commission, upon complaint or upon its
- 18 own motion, may require the electric reliability organiza-
- 19 tion to amend the procedures, governance or funding if
- 20 the Commission determines that the amendment is nec-
- 21 essary to meet the requirements of this section. The elec-
- 22 tric reliability organization shall file the amendment in ac-
- 23 cordance with paragraph (1) of this subsection.
- 24 "(h) Delegations of Authority.—(1) The elec-
- 25 tric reliability organization shall, upon request by an enti-

- 1 ty, enter into an agreement with such entity for the dele-
- 2 gation of authority to implement and enforce compliance
- 3 with organization standards in a specified geographic area
- 4 if the electric reliability organization finds that the entity
- 5 requesting the delegation satisfies the requirements of
- 6 subsection (d)(4) (A), (B), (C), (D), (F), and (K), and
- 7 if the delegation promotes the effective and efficient imple-
- 8 mentation and administration of bulk-power system reli-
- 9 ability. The electric reliability organization may enter into
- 10 an agreement to delegate to the entity any other authority,
- 11 except that the electric reliability organization shall re-
- 12 serve the right to set and approve organization standards
- 13 for bulk-power system reliability.
- 14 "(2) The electric reliability organization shall file
- 15 with the Commission any agreement entered into under
- 16 this subsection and any information the Commission re-
- 17 quires with respect to the affiliated regional reliability en-
- 18 tity to which authority is to be delegated. The Commission
- 19 shall approve the agreement, following public notice and
- 20 opportunity for comment, if it finds that the agreement
- 21 meets the requirements of paragraph (1), and is just, rea-
- 22 sonable, not unduly discriminatory or preferential, and is
- 23 in the public interest. A proposed delegation agreement
- 24 with an affiliated regional reliability entity organized on
- 25 an interconnection-wide basis shall be rebuttably pre-

1	sumed by the Commission to promote the effective and
2	efficient implementation and administration of bulk-power
3	system reliability. No delegation by the electric reliability
4	organization shall be valid unless approved by the Com-
5	mission.
6	"(3)(A) A delegation agreement entered into under
7	this subsection shall specify the procedures for an affili-
8	ated regional reliability entity to propose entity rules or
9	variances for review by the electric reliability organization.
10	With respect to any such proposal that would apply on
11	an interconnection-wide basis, the electric reliability orga-
12	nization shall presume such proposal valid if made by an
13	interconnection-wide affiliated regional reliability entity
14	unless the electric reliability organization makes a written
15	finding that the proposal—
16	"(i) was not developed in a fair and open proc-
17	ess that provided an opportunity for all interested
18	parties to participate;
19	"(ii) has a significant adverse impact on reli-
20	ability or interstate commerce in other interconnec-
21	tions;
22	"(iii) fails to provide a level of bulk-power sys-
23	tem reliability within the interconnection such that
24	it would constitute a serious and substantial threat

1	to public health, safety, welfare, or national security;
2	or
3	"(iv) creates a serious and substantial burden
4	on competitive markets within the interconnection
5	that is not necessary for reliability.
6	"(B) With respect to any such proposal that would
7	apply only to part of an interconnection, the electric reli-
8	ability organization shall find such proposal valid if the
9	affiliated regional reliability entity or entities making the
10	proposal demonstrate that it—
11	"(i) was developed in a fair and open process
12	that provided an opportunity for all interested par-
13	ties to participate;
14	"(ii) would not have an adverse impact on
15	interstate commerce that is not necessary for reli-
16	ability;
17	"(iii) provides a level of bulk-power system reli-
18	ability adequate to protect public health, safety, wel-
19	fare, and national security, and would not have a
20	significant adverse impact on reliability; and
21	"(iv) in the case of a variance, is based on le-
22	gitimate differences between regions or between sub-
23	regions within the affiliated regional reliability enti-
24	ty's geographic area.

- 1 The electric reliability organization shall approve or dis-
- 2 approve such proposal within 120 days, or the proposal
- 3 shall be deemed approved. Following approval of any such
- 4 proposal under this paragraph, the electric reliability orga-
- 5 nization shall seek Commission approval pursuant to sub-
- 6 section (e)(3). Affiliated regional reliability entities may
- 7 not make requests for approval directly to the Commission
- 8 except pursuant to subsection (e)(3)(D).
- 9 "(4) If an affiliated regional reliability entity re-
- 10 quests, consistent with paragraph (1), that the electric re-
- 11 liability organization delegate authority to it, but is unable
- 12 within 180 days to reach agreement with the electric reli-
- 13 ability organization with respect to such requested delega-
- 14 tion, such entity may seek relief from the Commission. If,
- 15 following notice and opportunity for comment, the Com-
- 16 mission determines that a delegation to the entity would
- 17 meet the requirements of subsection (1) above, and that
- 18 the delegation would be just, reasonable, not unduly dis-
- 19 criminatory or preferential, and in the public interest, and
- 20 that the electric reliability organization has unreasonably
- 21 withheld such delegation, the Commission may, by order,
- 22 direct the electric reliability organization to make such del-
- 23 egation.
- 24 "(5)(A) The Commission may, upon its own motion
- 25 or upon complaint, and with notice to the appropriate af-

1	filiated regional reliability entity or entities, direct the
2	electric reliability organization to propose a modification
3	to an agreement entered into under this subsection if the
4	Commission determines that—
5	"(i) the affiliated regional reliability entity no
6	longer has the capacity to carry out effectively or ef-
7	ficiently its implementation or enforcement respon-
8	sibilities under that agreement, has failed to meet its
9	obligations under that agreement, or has violated
10	any provision of this section,
11	"(ii) the rules, practices, or procedures of the
12	affiliated regional reliability entity no longer provide
13	for fair and impartial discharge of its implementa-
14	tion or enforcement responsibilities under the agree-
15	ment,
16	"(iii) the geographic boundary of a regional
17	transmission organization approved by the Commis-
18	sion is not wholly within the boundary of an affili-
19	ated regional reliability entity and such difference is
20	inconsistent with the effective and efficient imple-
21	mentation and administration of bulk-power system
22	reliability, or
23	"(iv) the agreement is inconsistent with another
24	delegation agreement as a result of actions taken
25	under paragraph (4) of this subsection.

- 1 "(B) Following an order of the Commission issued
- 2 under subparagraph (A), the Commission may suspend
- 3 the affected agreement if the electric reliability organiza-
- 4 tion or the affiliated regional reliability entity does not
- 5 propose an appropriate and timely modification. If the
- 6 agreement is suspended, the electric reliability organiza-
- 7 tion shall assume the previously delegated responsibilities.
- 8 The Commission shall allow the electric reliability organi-
- 9 zation and the affiliated regional reliability entity an op-
- 10 portunity to appeal the suspension. Any such appeal shall
- 11 not stay the suspension unless directed by the Commission
- 12 or a reviewing court.
- 13 "(i) Organization Membership.—Every system
- 14 operator shall be required to be a member of the electric
- 15 reliability organization and shall be required also to be a
- 16 member of any affiliated regional reliability entity oper-
- 17 ating under an agreement effective pursuant to subsection
- 18 (h) applicable to the region in which the system operator
- 19 operates or is responsible for operation of bulk-power sys-
- 20 tem facilities.
- 21 "(j) Injunctions and Disciplinary Action.—(1)
- 22 Consistent with the range of actions approved by the Com-
- 23 mission under subsection (d)(4)(H), the electric reliability
- 24 organization may impose a penalty, limit activities, func-
- 25 tions, or operations, or take such other disciplinary actions

- 1 the electric reliability organization finds appropriate
- 2 against a user of the bulk-power system if the electric reli-
- 3 ability organization, after notice and opportunity for inter-
- 4 ested parties to be heard, issues a finding in writing that
- 5 the user of the bulk-power system has violated an organi-
- 6 zation standard approved by the Commission. The electric
- 7 reliability organization shall immediately notify the Com-
- 8 mission of any disciplinary action imposed with respect to
- 9 an act or failure to act of a user of the bulk-power system
- 10 that affected or threatened to affect bulk-power system fa-
- 11 cilities located in the United States. The sanctioned party
- 12 shall have the right to seek suspension, modification, or
- 13 rescission of such disciplinary action by the Commission.
- 14 If the electric reliability organization finds it necessary to
- 15 prevent a serious threat to reliability, the organization
- 16 may seek injunctive relief in the United States district
- 17 court for the district in which the affected facilities are
- 18 located.
- "(2) A disciplinary action taken under paragraph (1)
- 20 may take effect no earlier than 30 days after the electric
- 21 reliability organization files with the Commission its writ-
- 22 ten finding and record of proceedings before the electric
- 23 reliability organization and the Commission posts the or-
- 24 ganization's written finding, unless the Commission, on its
- 25 own motion or upon petition by the user of the bulk-power

- 1 system which is the subject of the action, suspends the
- 2 action. The action shall remain in effect or remain sus-
- 3 pended until the Commission, after notice and opportunity
- 4 for hearing, affirms, sets aside, modifies, or reinstates the
- 5 action, but the Commission shall conduct such hearing
- 6 under procedures established to ensure expedited consider-
- 7 ation of the action taken.
- 8 "(3) The Commission, on its own motion or upon
- 9 complaint of any person, may order compliance with an
- 10 organization standard and may impose a penalty, limit ac-
- 11 tivities, functions, or operations, or take such other dis-
- 12 ciplinary action as the Commission finds appropriate,
- 13 against a user of the bulk-power system with respect to
- 14 actions affecting or threatening to affect bulk-power sys-
- 15 tem facilities located in the United States if the Commis-
- 16 sion finds, after notice and opportunity for a hearing, that
- 17 the user of the bulk-power system has violated or threat-
- 18 ens to violate an organization standard.
- 19 "(4) The Commission may take such action as is nec-
- 20 essary against the electric reliability organization or an af-
- 21 filiated regional reliability entity to assure compliance with
- 22 an organization standard, or any Commission order affect-
- 23 ing the electric reliability organization or an affiliated re-
- 24 gional reliability entity.

1	"(k) Reliability Reports.—The electric reliability
2	organization shall conduct periodic assessments of the reli-
3	ability and adequacy of the interconnected bulk-power sys-
4	tem in North America and shall report annually to the
5	Secretary of Energy and the Commission its findings and
6	recommendations for monitoring or improving system reli-
7	ability and adequacy.
8	"(1) Assessment and Recovery of Certain
9	Costs.—The reasonable costs of the electric reliability or-
10	ganization, and the reasonable costs of each affiliated re-
11	gional reliability entity that are related to implementation
12	and enforcement of organization standards or other re-
13	quirements contained in a delegation agreement approved
14	under subsection (h), shall be assessed by the electric reli-
15	ability organization and each affiliated regional reliability
16	entity, respectively, taking into account the relationship of
17	costs to each region and based on an allocation that re-
18	flects an equitable sharing of the costs among all end-
19	users. The Commission shall provide by rule for the review
20	of such costs and allocations, pursuant to the standards
21	in this subsection and subsection (d)(4)(F).
22	"(m) Application of Antitrust Laws.—
23	"(1) In general.—To the extent undertaken
24	to develop, or implement, or enforce an organization
25	standard, each of the following activities shall not, in

1	any action under the antitrust laws, be deemed ille-
2	gal per se:
3	"(A) Activities undertaken by the electric
4	reliability organization under this section or af-
5	filiated regional reliability entity operating
6	under an agreement in effect under subsection
7	(h).
8	"(B) Activities of a member of the electric
9	reliability organization or affiliated regional re-
10	liability entity in pursuit of organization objec-
11	tives under this section undertaken in good
12	faith under the rules of the organization.
13	Primary jurisdiction, and immunities and other af-
14	firmative defenses, shall be available to the extent
15	otherwise applicable.
16	"(2) Rule of Reason.—In any action under
17	the antitrust laws, an activity described in para-
18	graph (1) shall be judged on the basis of its reason-
19	ableness, taking into account all relevant factors af-
20	fecting competition and reliability.
21	"(3) Definition.—For purposes of this sub-
22	section, the term 'antitrust laws' has the meaning
23	given such term in subsection (a) of the first section
24	of the Clayton Act (15 U.S.C. 12(a)), except that
25	such term includes section 5 of the Federal Trade

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1	Commission Act (15 U.S.C. 45) to the extent that
2	such section 5 applies to unfair methods of competi-
3	tion.
4	"(n) Savings Clause.—Nothing in this section shall
5	be construed to preempt the authority of a State or a po-
6	litical subdivision of a State to ensure the reliability of
7	local distribution facilities within the State except where
8	the exercise of such authority unreasonably impairs the
9	reliability of the bulk power system.".
10	TITLE III—CONSUMER
11	PROTECTION
12	SEC. 301. ELECTRIC SUPPLIER INFORMATION DISCLOSURE.
13	(a) DISCLOSURE RULES.—Not later than January 1,
14	2001, the Federal Trade Commission shall promulgate
15	rules prescribing the form, placement, content, and timing
	rules prescribing the form, placement, content, and timing of the disclosure required under subsections (b) and (c)
16	
16 17	of the disclosure required under subsections (b) and (c)
16 17	of the disclosure required under subsections (b) and (c) of this section. Such rules shall be promulgated in accord-
16 17 18	of the disclosure required under subsections (b) and (c) of this section. Such rules shall be promulgated in accordance with section 553 of title 5 of the United States Code,
16 17 18	of the disclosure required under subsections (b) and (c) of this section. Such rules shall be promulgated in accordance with section 553 of title 5 of the United States Code, after consultation with the Federal Energy Regulatory Commission, the Secretary of Energy, and the Adminis-
16 17 18 19 20	of the disclosure required under subsections (b) and (c) of this section. Such rules shall be promulgated in accordance with section 553 of title 5 of the United States Code, after consultation with the Federal Energy Regulatory Commission, the Secretary of Energy, and the Adminis-
16 17 18 19 20 21	of the disclosure required under subsections (b) and (c) of this section. Such rules shall be promulgated in accordance with section 553 of title 5 of the United States Code, after consultation with the Federal Energy Regulatory Commission, the Secretary of Energy, and the Administrator of the Environmental Protection Agency.

25 supplier that sells or makes an offer to sell electric energy,

1	or solicits retail electric consumers to purchase electric en-
2	ergy, shall provide the retail electric consumers, in accord-
3	ance with rules promulgated under subsection (a), a state-
4	ment containing the following information:
5	(1)(A) The nature of the service being offered,
6	including information about interruptibility of serv-
7	ice.
8	(B) The price of electric energy, including a de-
9	scription of any variable charges.
10	(C) A description of all other charges that are
11	associated with the service being offered including,
12	but not limited to, access charges, exit charges,
13	back-up service charges, stranded cost recovery
14	charges, and customer service charges.
15	(D) Information concerning the product or
16	price that the Federal Trade Commission determines
17	is technologically and economically feasible to pro-
18	vide and is of assistance to retail electric consumers
19	in making purchasing decisions.
20	(2)(A) The share of electric energy that is gen-
21	erated by each type of energy generation resource.
22	(B) Information concerning generation emis-
23	sions characteristics that the Federal Trade Com-

mission determines is technologically and economi-

- 1 cally feasible to provide and is of assistance to retail
- 2 electric consumers in making purchasing decisions.
- 3 (c) Disclosure to Wholesale Purchasers.—In
- 4 every sale of electric energy for resale, the seller shall pro-
- 5 vide to the purchaser such information respecting genera-
- 6 tion source and emissions characteristics as may be re-
- 7 quired by rules under subsection (a).
- 8 (d) Federal Trade Commission Enforce-
- 9 MENT.—Violation of a rule promulgated under this section
- 10 shall be treated as a violation of a rule under section 18
- 11 of the Federal Trade Commission Act (15 U.S.C. 57a).
- 12 All functions and powers of the Federal Trade Commis-
- 13 sion under such Act are available to the Federal Trade
- 14 Commission to enforce compliance with this section not-
- 15 withstanding any jurisdictional limitations in such Act.
- 16 (e) State Authority.—(1) This section does not
- 17 preclude a State or State commission from prescribing and
- 18 enforcing additional laws, regulations, or procedures re-
- 19 garding the practices which are the subject of this section,
- 20 so long as such laws, regulations, or procedures are not
- 21 inconsistent with the provisions of this section or with any
- 22 rule prescribed by the Federal Trade Commission pursu-
- 23 ant to it.
- 24 (2) The remedies provided by this section are in addi-
- 25 tion to any other remedies available by law.

1 SEC. 302. CONSUMER PRIVACY.

2	(a) Prohibition.—The Federal Trade Commission
3	shall promulgate rules prohibiting any person who obtains
4	consumer information in connection with the sale or deliv-
5	ery of electric energy to a retail electric consumer from
6	using, disclosing, or permitting access to such information
7	unless the consumer to whom such information relates
8	provides prior written approval. Such rules shall be pro-
9	mulgated in accordance with section 553 of title 5 of the
10	United States Code.
11	(b) Permitted Use.—The rules under subsection
12	(a) shall not prohibit any person from using, disclosing,
13	or permitting access to consumer information referred to
14	in subsection (a) for any of the following purposes:
15	(1) To initiate, render, bill, or collect for the
16	sale or delivery of electric energy to retail electric
17	consumers or for related services.
18	(2) To protect the rights or property of the per-
19	son obtaining such information.
20	(3) To protect retail electric consumers from
21	fraud, abuse, and unlawful subscription in the sale
22	or delivery of electric energy to such consumers.
23	(4) For law enforcement purposes.
24	(5) For purposes of compliance with any Fed-
25	eral, State, or local law or regulation authorizing

- disclosure of information to a Federal, State, or
- 2 local agency.
- 3 (c) Aggregate Consumer Information.—The
- 4 rules under subsection (a) shall permit any person to use,
- 5 disclose, and permit access to aggregate consumer infor-
- 6 mation and shall require local distribution companies to
- 7 make such information available to retail electric suppliers
- 8 upon request and payment of a reasonable fee.
- 9 (d) Federal Trade Commission Enforce-
- 10 MENT.—Violation of a rule promulgated under this section
- 11 shall be treated as a violation of a rule under section 18
- 12 of the Federal Trade Commission Act (15 U.S.C. 57a).
- 13 All functions and powers of the Federal Trade Commis-
- 14 sion under such Act are available to the Federal Trade
- 15 Commission to enforce compliance with this section not-
- 16 withstanding any jurisdictional limitations in such Act.
- 17 (e) State Authority.—(1) This section does not
- 18 preclude a State or State commission from prescribing and
- 19 enforcing additional laws, regulations, or procedures re-
- 20 garding the practices which are the subject of this section,
- 21 so long as such laws, regulations, or procedures are not
- 22 inconsistent with the provisions of this section or with any
- 23 rule prescribed by the Federal Trade Commission pursu-
- 24 ant to it.

1 (2) The remedies provided by this section are in addi-2 tion to any other remedies available by law. 3 (f) Definitions.—As used in this section: 4 (1) Aggregate consumer information.— 5 The term "aggregate consumer information" means 6 collective data that relates to a group or category of 7 retail electric consumers, from which individual con-8 sumer identities and characteristics have been re-9 moved. (2) Consumer information.—The term "con-10 11 sumer information" means information that relates 12 to the quantity, technical configuration, type, des-13 tination, or amount of use of electric energy deliv-14 ered to any retail electric consumer. 15 SEC. 303. ELECTRIC SUPPLY UNFAIR TRADE PRACTICES. 16 (a) Slamming.—(1) The Federal Trade Commission 17 shall promulgate rules in accordance with section 553 of title 5 of the United States Code for the submittal and 18 19 verification of a retail electric consumer's selection or 20 change in selection of a retail electric supplier and for the 21 assessment of penalties for violation of these rules. 22 (2) A person shall not submit or change the selection 23 made by a retail electric consumer except in accordance

with procedures established in paragraph (1).

- 1 (b) Cramming.—(1) The Federal Trade Commission
- 2 shall promulgate rules in accordance with section 553 of
- 3 title 5 of the United States Code for obtaining the consent
- 4 of a retail electric consumer for purchase of goods and
- 5 services other than those expressly authorized by law or
- 6 any agreement for the purchase of electric energy or re-
- 7 lated services entered into by the electric consumer and
- 8 for the assessment of penalties for violation of these rules.
- 9 (2) A person shall not charge a retail electric con-
- 10 sumer for a particular good or service except in accordance
- 11 with procedures established in paragraph (1).
- 12 (c) Federal Trade Commission Enforcement.—
- 13 Violation of a rule promulgated under this section shall
- 14 be treated as a violation of a rule under section 18 of the
- 15 Federal Trade Commission Act (15 U.S.C. 57a). All func-
- 16 tions and powers of the Federal Trade Commission under
- 17 such Act are available to the Federal Trade Commission
- 18 to enforce compliance with this section notwithstanding
- 19 any jurisdictional limitations in such Act.
- 20 (d) State Authority.—(1) This section does not
- 21 preclude a State or State commission from prescribing and
- 22 enforcing additional laws, regulations, or procedures re-
- 23 garding the practices which are the subject of this section,
- 24 so long as such laws, regulations, or procedures are not
- 25 inconsistent with the provisions of this section or with any

1	rule prescribed by the Federal Trade Commission pursu-
2	ant to it.
3	(2) The remedies provided by this section are in addi-
4	tion to any other remedies available by law.
5	SEC. 304. UNIVERSAL AND AFFORDABLE SERVICE.
6	It is the sense of the Congress that—
7	(1) every retail electric consumer should have
8	access to electric energy at reasonable and afford-
9	able rates; and
10	(2) the States should ensure that retail electric
11	competition does not result in the loss of service to
12	rural, residential, or low-income consumers.
13	SEC. 305. DEFINITIONS.
14	For purposes of this title, each of the terms "local
15	distribution company", "retail electric consumer", "retail
16	electric supplier", and "State commission" has the mean-
17	ing given such term in section 3 of the Federal Power Act.
18	TITLE IV—MERGERS
19	SEC. 401. ELECTRIC COMPANY MERGERS AND DISPOSITION
20	OF PROPERTY.
21	(a) In General.—Section 203(a) of the Federal
22	Power Act (16 U.S.C. 824b(a)) is amended as follows:
23	(1) By striking "public utility" each place it ap-
24	pears and inserting "electric utility or transmitting
25	ntility".

- (2) By striking "facilities subject to the jurisdiction of the Commission," and inserting "generation or transmission facilities,".
 - (3) By inserting the following after the first sentence: "Except as the Commission otherwise provides, a holding company in a holding company system that includes an electric utility company shall not, directly or indirectly, purchase, acquire, or take any security of an electric utility company or of a holding company in a holding company system that includes an electric utility company, without first securing an order of the Commission authorizing it to do so.".
 - (4) By amending the last sentence to read as follows: "After notice and a 60-day opportunity for oral or written presentation of views, the Commission shall approve the proposed action if the Commission finds that such action will be consistent with the public interest. Such finding shall include consideration of the effects on competition in wholesale and retail markets. The Commission shall approve or disapprove such action within 90 days after such 60-day period, except that the Commission may extend such 90-day period for an additional 90 days for good cause."

1	(5) By adding at the end the following: "For
2	purposes of this subsection, the terms 'electric utility
3	company', 'holding company', and 'holding company
4	system' have the meanings given those terms by sec-
5	tion 512 of the Electricity Competition and Reli-
6	ability Act. Notwithstanding sections 201(b)(1) and
7	201(f), generation and transmission facilities shall
8	be subject to the jurisdiction of the Commission for
9	purposes of this section.".
10	(b) Definition of Electric Utility.—Section
11	3(22) of the Federal Power Act (16 U.S.C. $796(22)$) is
12	amended by striking ", but does not include any" and in-
13	serting "and each".
13 14	serting "and each". SEC. 402. ELIMINATION OF REVIEW BY THE NUCLEAR REG-
14	SEC. 402. ELIMINATION OF REVIEW BY THE NUCLEAR REG-
141516	SEC. 402. ELIMINATION OF REVIEW BY THE NUCLEAR REG- ULATORY COMMISSION. Section 105 of the Atomic Energy Act of 1954 (42)
141516	SEC. 402. ELIMINATION OF REVIEW BY THE NUCLEAR REG- ULATORY COMMISSION. Section 105 of the Atomic Energy Act of 1954 (42)
14151617	SEC. 402. ELIMINATION OF REVIEW BY THE NUCLEAR REG- ULATORY COMMISSION. Section 105 of the Atomic Energy Act of 1954 (42 U.S.C. 2135) is amended by adding the following after
1415161718	SEC. 402. ELIMINATION OF REVIEW BY THE NUCLEAR REG- ULATORY COMMISSION. Section 105 of the Atomic Energy Act of 1954 (42 U.S.C. 2135) is amended by adding the following after subsection c.:
141516171819	SEC. 402. ELIMINATION OF REVIEW BY THE NUCLEAR REG- ULATORY COMMISSION. Section 105 of the Atomic Energy Act of 1954 (42 U.S.C. 2135) is amended by adding the following after subsection e.: "d. Following the date of enactment of this sub-
14 15 16 17 18 19 20	SEC. 402. ELIMINATION OF REVIEW BY THE NUCLEAR REG- ULATORY COMMISSION. Section 105 of the Atomic Energy Act of 1954 (42 U.S.C. 2135) is amended by adding the following after subsection c.: "d. Following the date of enactment of this subsection, subsection 105 c. shall not apply to any pending
14 15 16 17 18 19 20 21	SEC. 402. ELIMINATION OF REVIEW BY THE NUCLEAR REG- ULATORY COMMISSION. Section 105 of the Atomic Energy Act of 1954 (42 U.S.C. 2135) is amended by adding the following after subsection c.: "d. Following the date of enactment of this subsection, subsection 105 c. shall not apply to any pending or future application filed for a license to construct or op-

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- 1 issued under sections 103 or 104 b. before the date of
- 2 enactment of this subsection.".

3 TITLE V—PROMOTING

4 **COMPETITION**

Subtitle A—Retail Reciprocity

- 6 SEC. 501. RETAIL RECIPROCITY.
- 7 (a) IN GENERAL.—Part II of the Federal Power Act
- 8 (16 U.S.C. 824 and following) is amended by adding at
- 9 the end the following section:
- 10 "SEC. 218. RETAIL RECIPROCITY.
- 11 "(a) IN GENERAL.—A retail electric supplier shall
- 12 not sell electric energy to any retail electric consumer
- 13 through local distribution facilities owned, controlled, or
- 14 operated by another entity unless all local distribution fa-
- 15 cilities owned, controlled, or operated by the retail electric
- 16 supplier, or any affiliate thereof, are subject to open ac-
- 17 cess. The preceding sentence shall not apply to any retail
- 18 electric supplier specifically exempted, by State law en-
- 19 acted prior to the date of enactment of this section, from
- 20 State reciprocity requirements. In the case of local dis-
- 21 tribution facilities that are owned, controlled, or operated
- 22 by a State regulated electric utility and that are not sub-
- 23 ject to open access, for purposes of this subsection such
- 24 local distribution facilities shall be deemed to be subject
- 25 to open access if the State regulated electric utility has

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1	filed with the State commission a plan to provide, within
2	two years after the date of such filing, open access to such
3	facilities.
4	"(b) Foreign Commerce.—A retail electric supplier
5	located in a foreign country which is a party to the North
6	American Free Trade Agreement shall not sell electric en-
7	ergy to retail electric consumers in the United States
8	through local distribution facilities owned, controlled, or
9	operated by a local distribution company in the United
10	States unless all local distribution facilities owned, con-
11	trolled, or operated by the retail electric supplier, or any
12	affiliate thereof, and located in such country are subject
13	to open access.".
14	(b) Effective Date.—The amendments made by
15	subsection (a) shall take effect one year after the date of
16	the enactment of this Act.
17	Subtitle B—Public Utility Holding
18	Company Act of 1935
19	SEC. 511. DEFINITIONS.
20	For purposes of this subtitle:
21	(1) The term "affiliate" of a company means
22	any company 5 percent or more of the outstanding

voting securities of which are owned, controlled, or

held with power to vote, directly or indirectly, by

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such company.

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1	(2) The term "associate company" of a com-
2	pany means any company in the same holding com-
3	pany system with such company.
4	(3) The term "Commission" means the Federal
5	Energy Regulatory Commission.
6	(4) The term "company" means a corporation,
7	partnership, association, joint stock company, busi-
8	ness trust, or any organized group of persons,
9	whether incorporated or not, or a receiver, trustee,
10	or other liquidating agent of any of the foregoing.
11	(5) The term "electric utility company" means
12	any company that owns or operates facilities used
13	for the generation, transmission, or distribution of
14	electric energy for sale.
15	(6) The terms "exempt wholesale generator"
16	and "foreign utility company" have the same mean-
17	ings as in sections 32 and 33, respectively, of the
18	Public Utility Holding Company Act of 1935, as
19	those sections existed on the day before the effective
20	date of this subtitle.
21	(7) The term "gas utility company" means any
22	company that owns or operates facilities used for
23	distribution at retail (other than the distribution
24	only in enclosed portable containers or distribution

to tenants or employees of the company operating

1	such facilities for their own use and not for resale)
2	of natural or manufactured gas for heat, light, or
3	power.
4	(8) The term "holding company" means—
5	(A) any company that directly or indirectly
6	owns, controls, or holds, with power to vote, 10
7	percent or more of the outstanding voting secu-
8	rities of a public utility company or of a holding
9	company of any public utility company; and
10	(B) any person, determined by the Com-
11	mission, after notice and opportunity for hear-
12	ing, to exercise directly or indirectly (either
13	alone or pursuant to an arrangement or under-
14	standing with one or more persons) such a con-
15	trolling influence over the management or poli-
16	cies of any public utility company or holding
17	company as to make it necessary or appropriate
18	for the protection of utility customers with re-
19	spect to rates that such person be subject to the
20	obligations, duties, and liabilities imposed by
21	this subtitle upon holding companies.
22	(9) The term "holding company system" means
23	a holding company, together with its subsidiary com-
24	panies.

1	(10) The term "jurisdictional rates" means
2	rates established by the Commission for the trans-
3	mission of electric energy in interstate commerce,
4	the sale of electric energy at wholesale in interstate
5	commerce, the transportation of natural gas in inter-
6	state commerce, and the sale in interstate commerce
7	of natural gas for resale for ultimate public con-
8	sumption for domestic, commercial, industrial, or
9	any other use.
10	(11) The term "natural gas company" means a
11	person engaged in the transportation of natural gas
12	in interstate commerce or the sale of such gas in
13	interstate commerce for resale.
14	(12) The term "person" means an individual or
15	company.
16	(13) The term "public utility" means any per-
17	son who owns or operates facilities used for trans-
18	mission of electric energy in interstate commerce or
19	sales of electric energy at wholesale in interstate
20	commerce.
21	(14) The term "public utility company" means
22	an electric utility company or a gas utility company.
23	(15) The term "State commission" means any
24	commission, board, agency, or officer, by whatever
25	name designated, of a State, municipality, or other

1	political subdivision of a State that, under the laws
2	of such State, has jurisdiction to regulate public util-
3	ity companies.
4	(16) The term "subsidiary company" of a hold-
5	ing company means—
6	(A) any company, 10 percent or more of
7	the outstanding voting securities of which are
8	directly or indirectly owned, controlled, or held
9	with power to vote, by such holding company;
10	and
11	(B) any person, the management or poli-
12	cies of which the Commission, after notice and
13	opportunity for hearing, determines to be sub-
14	ject to a controlling influence, directly or indi-
15	rectly, by such holding company (either alone or
16	pursuant to an arrangement or understanding
17	with one or more other persons) so as to make
18	it necessary for the protection of utility cus-
19	tomers with respect to rates that such person
20	be subject to the obligations, duties, and liabil-
21	ities imposed by this subtitle upon subsidiary
22	companies of holding companies.
23	(17) The term "voting security" means any se-
24	curity presently entitling the owner or holder thereof

- 1 to vote in the direction or management of the affairs
- 2 of a company.
- 3 SEC. 512. REPEAL OF THE PUBLIC UTILITY HOLDING COM-
- 4 **PANY ACT OF 1935.**
- 5 The Public Utility Holding Company Act of 1935 (15
- 6 U.S.C. 79a and following) is repealed, effective 12 months
- 7 after the date of enactment of this Act.
- 8 SEC. 513. FEDERAL ACCESS TO BOOKS AND RECORDS.
- 9 (a) IN GENERAL.—Each holding company and each
- 10 associate company thereof shall maintain, and shall make
- 11 available to the Commission, such books, accounts, memo-
- 12 randa, and other records as the Commission determines
- 13 are necessary to identify costs incurred by a public utility
- 14 or natural gas company that is an associate company of
- 15 such holding company and necessary or appropriate for
- 16 the protection of utility customers with respect to jurisdic-
- 17 tional rates.
- 18 (b) Affiliate Companies.—Each affiliate of a hold-
- 19 ing company or of any subsidiary company of a holding
- 20 company shall maintain, and make available to the Com-
- 21 mission, such books, accounts, memoranda, and other
- 22 records with respect to any transaction with another affil-
- 23 iate, as the Commission determines are necessary to iden-
- 24 tify costs incurred by a public utility or natural gas com-
- 25 pany that is an associate company of such holding com-

- 1 pany and necessary or appropriate for the protection of
- 2 utility customers with respect to jurisdictional rates.
- 3 (c) Holding Company Systems.—The Commission
- 4 may examine the books, accounts, memoranda, and other
- 5 records of any company in a holding company system, or
- 6 any affiliate thereof, as the Commission determines are
- 7 necessary to identify costs incurred by a public utility or
- 8 natural gas company within such holding company system
- 9 and necessary or appropriate for the protection of utility
- 10 customers with respect to jurisdictional rates.
- 11 (d) Confidentiality.—No member, officer, or em-
- 12 ployee of the Commission shall divulge any fact or infor-
- 13 mation that may come to his or her knowledge during the
- 14 course of examination of books, accounts, memoranda, or
- 15 other records as provided in this section, except as may
- 16 be directed by the Commission or by a court of competent
- 17 jurisdiction.
- 18 SEC. 514. STATE ACCESS TO BOOKS AND RECORDS.
- 19 (a) In General.—Upon the written request of a
- 20 State commission having jurisdiction to regulate a public
- 21 utility company in a holding company system, and subject
- 22 to such terms and conditions as may be necessary and ap-
- 23 propriate to safeguard against unwarranted disclosure to
- 24 the public of any trade secrets or sensitive commercial in-
- 25 formation, a holding company or its associate company or

- 1 affiliate thereof, wherever located, shall produce for in-
- 2 spection books, accounts, memoranda, and other records
- 3 that—
- 4 (1) have been identified in reasonable detail in
- 5 a proceeding before the State commission;
- 6 (2) the State commission determines are nec-
- 7 essary to identify costs incurred by such public util-
- 8 ity company; and
- 9 (3) are necessary for the effective discharge of
- the responsibilities of the State commission with re-
- spect to such proceeding.
- 12 (b) Effect on State Law.—Nothing in this section
- 13 shall preempt applicable State law concerning the provi-
- 14 sion of books, accounts, memoranda, or other records, or
- 15 in any way limit the rights of any State to obtain books,
- 16 accounts, memoranda, or other records under Federal law,
- 17 contract, or otherwise.
- 18 (c) COURT JURISDICTION.—Any United States dis-
- 19 trict court located in the State in which the State commis-
- 20 sion referred to in subsection (a) is located shall have ju-
- 21 risdiction to enforce compliance with this section.
- 22 SEC. 515. EXEMPTION AUTHORITY.
- (a) Rulemaking.—Not later than 90 days after the
- 24 date of enactment of this Act, the Commission shall pro-
- 25 mulgate a final rule to exempt from the requirements of

- 1 section 514 any person that is a holding company, solely
- 2 with respect to one or more—
- 3 (1) qualifying facilities under the Public Utility
- 4 Regulatory Policies Act of 1978;
- 5 (2) exempt wholesale generators; or
- 6 (3) foreign utility companies.
- 7 (b) Other Authority.—If, upon application or
- 8 upon its own motion, the Commission finds that the books,
- 9 accounts, memoranda, and other records of any person are
- 10 not relevant to the jurisdictional rates of a public utility
- 11 company or natural gas company, or if the Commission
- 12 finds that any class of transactions is not relevant to the
- 13 jurisdictional rates of a public utility company, the Com-
- 14 mission shall exempt such person or transaction from the
- 15 requirements of section 514.

16 SEC. 516. AFFILIATE TRANSACTIONS.

- Nothing in this subtitle shall preclude the Commis-
- 18 sion or a State commission from exercising its jurisdiction
- 19 under otherwise applicable law to determine whether a
- 20 public utility company, public utility, or natural gas com-
- 21 pany may recover in rates any costs of an activity per-
- 22 formed by an associate company, or any costs of goods
- 23 or services acquired by such public utility company from
- 24 an associate company.

1 SEC. 517. APPLICABILITY.

- 2 No provision of this subtitle shall apply to, or be
- 3 deemed to include—
- 4 (1) the United States;
- 5 (2) a State or any political subdivision of a
- 6 State;
- 7 (3) any foreign governmental authority not op-
- 8 erating in the United States;
- 9 (4) any agency, authority, or instrumentality of
- any entity referred to in paragraph (1), (2), or (3);
- 11 or
- 12 (5) any officer, agent, or employee of any entity
- referred to in paragraph (1), (2), or (3) acting as
- such in the course of his or her official duty.
- 15 SEC. 518. EFFECT ON OTHER REGULATIONS.
- Nothing in this subtitle precludes the Commission or
- 17 a State commission from exercising its jurisdiction under
- 18 otherwise applicable law to protect utility customers.
- 19 SEC. 519. ENFORCEMENT.
- The Commission shall have the same powers as set
- 21 forth in sections 306 through 317 of the Federal Power
- 22 Act (16 U.S.C. 825e-825p) to enforce the provisions of
- 23 this subtitle.
- 24 SEC. 520. SAVINGS PROVISIONS.
- 25 (a) In General.—Nothing in this subtitle prohibits
- 26 a person from engaging in or continuing to engage in ac-

- 1 tivities or transactions in which it is legally engaged or
- 2 authorized to engage on the date of enactment of this Act
- 3, if that person continues to comply with the terms of any
- 4 such authorization, whether by rule or by order.
- 5 (b) Effect on Other Commission Authority.—
- 6 Nothing in this subtitle limits the authority of the Com-
- 7 mission under the Federal Power Act (16 U.S.C. 791a and
- 8 following) (including section 301 of that Act) or the Nat-
- 9 ural Gas Act (15 U.S.C. 717 and following) (including sec-
- 10 tion 8 of that Act).

11 SEC. 521. IMPLEMENTATION.

- Not later than 12 months after the date of enactment
- 13 of this Act, the Commission shall—
- (1) promulgate such regulations as may be nec-
- essary or appropriate to implement this subtitle; and
- 16 (2) submit to the Congress detailed rec-
- ommendations on technical and conforming amend-
- ments to Federal law necessary to carry out this
- subtitle and the amendments made by this subtitle.

20 SEC. 522. TRANSFER OF RESOURCES.

- 21 All books and records that relate primarily to the
- 22 functions transferred to the Commission under this sub-
- 23 title shall be transferred from the Securities and Exchange
- 24 Commission to the Commission.

1 SEC. 523. EFFECTIVE DATE.

- 2 This subtitle shall take effect 12 months after the
- 3 date of enactment of this Act.
- 4 SEC. 524. CONFORMING AMENDMENT TO THE FEDERAL
- 5 POWER ACT.
- 6 Section 318 of the Federal Power Act (16 U.S.C.
- 7 825q) is repealed.

8 Subtitle C—Public Utility

9 Regulatory Policies Act of 1978

- 10 SEC. 531. PROSPECTIVE REPEAL.
- 11 (a) New Contracts.—After the date of enactment
- 12 of this Act, no electric utility shall be required to enter
- 13 into a new contract or obligation to purchase or to sell
- 14 electric energy or capacity pursuant to section 210 of the
- 15 Public Utility Regulatory Policies Act of 1978.
- 16 (b) Existing Rights and Remedies Not Af-
- 17 FECTED.—Nothing in this section affects the rights or
- 18 remedies of any party with respect to the purchase or sale
- 19 of electric energy or capacity from or to a facility deter-
- 20 mined to be a qualifying small power production facility
- 21 or a qualifying cogeneration facility under section 210 of
- 22 the Public Utility Regulatory Policies Act of 1978 pursu-
- 23 ant to any contract or obligation to purchase or to sell
- 24 electric energy or capacity in effect on the date of the en-
- 25 actment of this Act, including the right to recover the
- 26 costs of purchasing such electric energy or capacity.

- 1 (c) Interpretations and Actions Taken.—Noth-
- 2 ing in this subtitle may be deemed or construed as imply-
- 3 ing congressional ratification of any interpretation of, or
- 4 any action taken pursuant to, the Public Utility Regu-
- 5 latory Policies Act of 1978.

6 SEC. 532. RECOVERY OF COSTS.

- 7 In order to assure recovery by electric utilities pur-
- 8 chasing electric energy or capacity from a qualifying facil-
- 9 ity pursuant to any legally enforceable obligation entered
- 10 into or imposed pursuant to section 210 of the Public Util-
- 11 ity Regulatory Policies Act of 1978 prior to the date of
- 12 enactment of this Act of all costs associated with such pur-
- 13 chases, the Federal Energy Regulatory Commission shall
- 14 promulgate and enforce such regulations as may be re-
- 15 quired to assure that no utility shall be required directly
- 16 or indirectly to absorb the costs associated with such pur-
- 17 chases from a qualifying facility after the date of the en-
- 18 actment of this Act. Such regulations shall be treated as
- 19 a rule enforceable under the Federal Power Act (16
- 20 U.S.C. 791a–825r).

21 SEC. 533. DEFINITIONS.

- 22 For purposes of this subtitle:
- 23 (1) The term "electric utility" means any per-
- son, State agency, or Federal agency, which sells
- electric energy.

1	(2) The term "qualifying small power produc-
2	tion facility" has the same meaning as provided in
3	section 3(17)(C) of the Federal Power Act.
4	(3) The term "qualifying cogeneration facility"
5	has the same meaning as provided in section
6	3(18)(A) of the Federal Power Act.
7	(4) The term "qualifying facility" means either
8	a qualifying small power production facility or a
9	qualifying cogeneration facility.
10	Subtitle D—Additional Provisions
11	Promoting Competition
12	SEC. 541. AGGREGATION.
13	Part II of the Federal Power Act (16 U.S.C. 824 and
14	following) is amended by adding at the end the following
15	section:
16	"SEC. 221. PURCHASE OF ELECTRIC ENERGY BY RETAIL
17	ELECTRIC CONSUMERS.
18	"Notwithstanding any other provision of Federal or
19	State law, and subject to not unduly discriminatory or
20	preferential State requirements imposed on retail electric
21	suppliers, a group of retail electric consumers or any enti-
22	ty that aggregates consumers acting on behalf of such
23	group, including a political subdivision of a State or a
24	rural electric cooperative, may acquire retail electric en-
25	ergy on an aggregate basis if the group is served by one

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1	or more local distribution companies all of whose local dis-
2	tribution facilities are subject to open access.".
3	SEC. 542. INTERCONNECTION.
4	(a) DISTRIBUTED GENERATION FACILITIES.—Sec-
5	tion 210 of the Federal Power Act is amended by adding
6	the following at the end thereof:
7	"(f) Special Rule for Distributed Generation
8	Facilities.—
9	"(1) Definition.—As used in this subsection
10	the term 'distributed generation facility' means an
11	electric power generation facility of not more than
12	50 megawatts capacity that is designed to serve re-
13	tail electric consumers at the facility.
14	"(2) Interconnection.—A local distribution
15	company shall allow a distributed generation facility
16	to interconnect with the local distribution facilities of
17	such company if the distributed generation facility
18	owner is a retail electric consumer provided local dis-
19	tribution service by such company and such owner
20	complies with the final rule promulgated under para-
21	graph (3).
22	"(3) Rules.—Within one year from the date of
23	enactment of this subsection, the Commission shall

promulgate a final rule to establish safety, reli-

ability, and power quality standards relating to dis-

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25

1	tributed generation facilities. To the extent feasible,
2	the Commission shall develop the standards through
3	a process involving interested parties. For purposes
4	of developing such standards, the Commission shall
5	establish an advisory committee composed of quali-
6	fied experts to make recommendations to the Com-
7	mission".
8	(b) Interconnection of Other Facilities.—
9	Section 210 of the Federal Power Act is amended as fol-
10	lows:
11	(1) In subsection $(a)(1)$ (16 U.S.C.
12	824i(a)(1))—
13	(A) by inserting "transmitting utility, local
14	distribution companies" after "electric utility,";
15	(B) by inserting "any transmitting utility,"
16	after "small power production facility," in sub-
17	paragraph (A); and
18	(C) by inserting "or distribution" after
19	"transmission" in subparagraph (D).
20	(2) In subsection (b)(2) (16 U.S.C. $824i(b)(2)$)
21	by striking "an evidentiary hearing" and inserting
22	"a hearing".
23	(3) In subsection $(c)(2)$ strike "or" at the end
24	of subparagraph (B), strike "and" the end of sub-

1	paragraph (C) and insert "or", and add the fol-
2	lowing at the end thereof:
3	"(D) promote competition in electricity
4	markets, and".
5	(4) In subsection (d) by deleting the last sen-
6	tence.
7	TITLE VI—FEDERAL ELECTRIC
8	UTILITIES
9	Subtitle A—Tennessee Valley
10	Authority
11	SEC. 601. DEFINITIONS.
12	For purposes of this subtitle:
13	(1) The term "Commission" means the Federal
14	Energy Regulatory Commission.
15	(2) The term "distributor" means a municipal
16	or cooperative organization that owns, controls, or
17	operates local distribution facilities and which on
18	January 2, 1998, purchased electric power at whole-
19	sale from the Tennessee Valley Authority under an
20	all-requirements contract.
21	(3) The term "distributor service area" means
22	the geographic area within which a distributor is au-
23	thorized by State law to sell electric power to retail
24	electric consumers on the date of enactment of this
25	Act.

1	(4) The term "electric utility" has the same
2	meaning as provided by section 3(22) of the Federal
3	Power Act (16 U.S.C. 796(22)).
4	(5) The term "excess electric power" means
5	that portion of the electric power and capacity that
6	is available to the Tennessee Valley Authority and
7	which exceeds the Tennessee Valley Authority's firm
8	power supply obligations under contracts entered
9	into in accordance with sections 10, 11, and 12 of
10	the Tennessee Valley Authority Act of 1933 (16
11	U.S.C. 831i, 831j, and 831k).
12	(6) The term "public utility" has the same
13	meaning as provided by section 201(e)(1) of the
14	Federal Power Act (16 U.S.C. 824(e)(1)).
15	(7) The term "retail electric consumer" has the
16	same meaning as provided by section 3 of the Fed-
17	eral Power Act (16 U.S.C. 796).
18	(8) The term "Tennessee Valley Region" means
19	the geographic area in which the Tennessee Valley
20	Authority or its distributors were the primary source
21	of electric power on the date of enactment of this
22	Act.
23	SEC. 602. WHOLESALE COMPETITION IN THE TENNESSEE
24	VALLEY REGION.
25	(a) Amendments to the Federal Power Act.—

1	(1) Section 212(f) of the Federal Power Act
2	(16 U.S.C. 824k(f)), relating to interconnection or
3	wheeling orders that result in the sale or delivery of
4	electric power outside the Tennessee Valley Region,
5	is repealed.
6	(2) Section 212(j) of the Federal Power Act
7	(16 U.S.C. 824k(j)), relating to transmission within
8	the Tennessee Valley Region, is repealed.
9	(b) Amendments to the Tennessee Valley Au-
10	THORITY ACT.—(1) The third sentence of the first para-
11	graph of section 15d(a) of the Tennessee Valley Authority
12	Act of 1933 (16 U.S.C. 831n-4(a)), limiting the sale or
13	delivery of electric power outside the area for which the
14	Tennessee Valley Authority or its distributors were the
15	primary source of electric power on July 1, 1957, is re-
16	pealed.
17	(2) The second and third paragraphs of section
18	15d(a) of the Tennessee Valley Authority Act of 1933 (16
19	U.S.C. 831n-4(a)) are repealed.
20	SEC. 603. TENNESSEE VALLEY AUTHORITY POWER SALES.
21	(a) Limit on Retail Sales by Tennessee Valley
22	AUTHORITY.—Notwithstanding sections 10, 11, and 12 of
23	the Tennessee Valley Authority Act (16 U.S.C. 831i), the
24	Tennessee Valley Authority shall not sell electric power at

25 retail, except it may sell power to—

1	(1) a retail electric consumer (or predecessor in
2	interest) that had a contract for the purchase of
3	electric power from the Tennessee Valley Authority
4	on the date of enactment of this Act; or
5	(2) a retail electric consumer who consumes
6	that power within a distributor service area, if—
7	(A) the distributor's firm power purchases
8	from the Tennessee Valley Authority are 50
9	percent or less of the distributor's total retail
10	sales; or
11	(B) the distributor agrees that the Ten-
12	nessee Valley Authority can sell electric power
13	to such retail electric consumer.
14	(b) Regional Preference for Wholesale
15	Power Sales.—
16	(1) Regional preference.—Notwithstanding
17	sections 10, 11, and 12, or any other provision of
18	the Tennessee Valley Authority Act of 1933 (16
19	U.S.C. 831 and following), the sale of electric power
20	at wholesale by the Tennessee Valley Authority for
21	use outside the Tennessee Valley Region shall be
22	limited to excess electric power.
23	(2) Sales of excess electric power.—The
24	Tennessee Valley Authority shall not offer firm ex-
25	cess power under an agreement with a term of three

- 1 years or longer to a new wholesale customer at
- 2 rates, terms, and conditions more favorable than
- 3 those offered to any distributor for comparable
- 4 power, taking into account such factors as the
- 5 amount of power sold, the firmness of such power,
- 6 and the length of the contract term unless the dis-
- 7 tributor or distributors that are purchasing power
- 8 under equivalent firm power contracts agree to the
- 9 sale to the new customer.
- 10 Nothing in this subsection shall prevent the Tennessee
- 11 Valley Authority from making exchange power arrange-
- 12 ments with other electric utilities when economically fea-
- 13 sible.
- 14 (c) REGULATION OF TVA WHOLESALE POWER
- 15 Sales.—Notwithstanding section 201(f) of the Federal
- 16 Power Act, sections 202(h), 205, 206, 208, and 210
- 17 through 213 and sections 301 through 304, 306, 307 (ex-
- 18 cept the last sentence of paragraph (c)), 308, 309, 313,
- 19 and 317 of the Federal Power Act apply to sales of electric
- 20 power at wholesale by the Tennessee Valley Authority for
- 21 use outside the Tennessee Valley Region to the same ex-
- 22 tent and in the same manner as such provisions apply to
- 23 wholesale sales of electric power in interstate commerce
- 24 by a public utility otherwise subject to the jurisdiction of
- 25 the Commission under part II of such Act.

- 1 (d) Application of Tennessee Valley Author-
- 2 ITY ACT TO SALES OUTSIDE TENNESSEE VALLEY RE-
- 3 GION.—The third proviso of section 10 of the Tennessee
- 4 Valley Authority Act of 1933 (16 U.S.C. 831i) and the
- 5 second and third provisos of section 12 of the Tennessee
- 6 Valley Authority Act of 1933 (16 U.S.C. 831k) shall not
- 7 apply to any sale of excess electric power by the Tennessee
- 8 Valley Authority for use outside the Tennessee Valley Re-
- 9 gion.
- 10 SEC. 604. TENNESSEE VALLEY AUTHORITY ELECTRIC GEN-
- 11 ERATION FACILITIES.
- Section 15(d) of the Tennessee Valley Authority Act
- 13 of 1933 (16 U.S.C. 831n-4(a)) is amended by striking
- 14 the period at the end of the second sentence and inserting
- 15 the following: ", if the Corporation determines the con-
- 16 struction, acquisition, enlargement, improvement, or re-
- 17 placement of any plant or facility used or to be used for
- 18 the generation of electric power that is necessary to supply
- 19 the demands of distributors (as defined in section 601 of
- 20 the Electricity Competition and Reliability Act) and retail
- 21 electric consumers (as defined in such section 601) of the
- 22 Corporation.".

1	SEC. 605. RENEGOTIATION OF ALL-REQUIREMENTS POWER
2	CONTRACTS.
3	(a) Renegotiation.—Within one year following the
4	date of enactment of this Act, the Tennessee Valley Au-
5	thority and the distributors shall renegotiate their existing
6	all-requirements power contracts with respect to—
7	(1) the remaining term;
8	(2) the length of the termination notice;
9	(3) the amount of electric power a distributor
10	may purchase from an electric utility other than the
11	Tennessee Valley Authority, and access to the Ten-
12	nessee Valley Authority transmission system for that
13	electric power; and
14	(4) stranded cost recovery.
15	(b) RESOLUTION.—If the parties are unable to reach
16	agreement with regard to any of the issues under sub-
17	section (a) within the one-year period set forth in sub-
18	section (a), the distributor shall have the right to termi-
19	nate the contract upon not less than three years notice.
20	SEC. 606. REGULATION OF TENNESSEE VALLEY AUTHORITY
21	TRANSMISSION SYSTEM.
22	(a) Federal Power Act Jurisdiction.—Notwith-
23	standing sections 201(b)(1) and 201(f) of the Federal
24	Power Act, sections 202(h), 205, 206, 208, and 210
25	through 213 and sections 301 through 304, 306, 307 (ex-
26	cept the last sentence of paragraph (c)), 308, 309, 313,

- 1 and 317 of the Federal Power Act apply to the trans-
- 2 mission and local distribution of electric power by the Ten-
- 3 nessee Valley Authority to the same extent and in the
- 4 same manner as such provisions apply to the transmission
- 5 of electric power in interstate commerce by a public utility
- 6 otherwise subject to the jurisdiction of the Commission
- 7 under part II of such Act.
- 8 (b) Rate Phase-In.—If the Commission determines
- 9 that the initial application of this subtitle in the develop-
- 10 ment of any Tennessee Valley Authority rates for trans-
- 11 mission services would result in an excessive increase in
- 12 any rate, as determined by the Commission, the Commis-
- 13 sion may phase in the effect of the application of this sub-
- 14 title to such rate over a reasonable period of time.
- 15 SEC. 607. REGULATION OF TENNESSEE VALLEY AUTHORITY
- 16 **DISTRIBUTORS.**
- 17 (a) Repeal of Tennessee Valley Authority
- 18 REGULATION OF DISTRIBUTORS.—Upon the election of a
- 19 distributor, the third proviso of section 10 of the Ten-
- 20 nessee Valley Authority Act of 1933 (16 U.S.C. 831i) and
- 21 the second and third provisos of section 12 of the Ten-
- 22 nessee Valley Authority Act of 1933 (16 U.S.C. 831k)
- 23 shall not apply to future wholesale sales of electric power
- 24 by the Tennessee Valley Authority in the Tennessee Valley
- 25 Region, and the Tennessee Valley Authority shall not be

- 1 authorized to regulate, by means of rules, contract provi-
- 2 sions, resale rate schedules, contract termination rights,
- 3 or any other method, any rates, terms, or conditions im-
- 4 posed on the resale of such electric power by such dis-
- 5 tributor, or any rates, terms, or conditions for the use of
- 6 local distribution facilities. In any contract between the
- 7 Tennessee Valley Authority and a distributor for the pur-
- 8 chase of at least 70 percent of the distributor's require-
- 9 ments for the sale of electric power, the Tennessee Valley
- 10 Authority shall include such terms and conditions as may
- 11 be reasonably necessary to assure that the financial bene-
- 12 fits of a distributor's electric system operations are allo-
- 13 cated to the distributor's ratepayers.
- 14 (b) Removal of PURPA Ratemaking Author-
- 15 ITY.—Section 3(17) of the Public Utility Regulatory Poli-
- 16 cies Act of 1978 (16 U.S.C. 2602(17)) is amended by
- 17 striking ", and in the case of an electric utility with re-
- 18 spect to which the Tennessee Valley Authority has rate-
- 19 making authority, such term means the Tennessee Valley
- 20 Authority".
- 21 (c) Authority of Governing Bodies of Dis-
- 22 TRIBUTORS.—Any regulatory authority exercised by the
- 23 Tennessee Valley Authority over any distributor shall be
- 24 exercised by the governing body of such distributor, in ac-

- 1 cordance with the laws of the State in which it is orga-
- 2 nized.

3 SEC. 608. STRANDED COST RECOVERY.

- 4 (a) IN GENERAL.—Within six months after the date
- 5 of enactment of this Act, or sooner as part of any distribu-
- 6 tors renegotiation of its contract under section 605, the
- 7 Tennessee Valley Authority shall make a good faith effort
- 8 to reach agreement with distributors for recovery of its
- 9 stranded costs. The Tennessee Valley Authority and the
- 10 distributors shall submit jointly, or if they disagree, sub-
- 11 mit separately, a stranded cost recovery plan to the Com-
- 12 mission for review. The Commission shall approve, reject,
- 13 or modify the plan and issue an order within one year of
- 14 the date of enactment of this Act, to provide for recovery
- 15 of stranded costs (as determined by the Commission) by
- 16 the Tennessee Valley Authority from any departing power
- 17 or transmission customer. These regulations shall provide
- 18 that customers that did not cause stranded costs to be
- 19 incurred by the Tennessee Valley Authority are not obli-
- 20 gated to pay such costs on behalf of other customers. The
- 21 Tennessee Valley Authority is authorized to recover such
- 22 of its stranded costs as are approved by the Commission.
- 23 The Commission may not impose a stranded cost recovery
- 24 charge after September 30, 2007, unless the person
- 25 against whom such charges are assessed agrees otherwise.

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1	(b) Debt.—Amounts recovered by the Tennessee
2	Valley Authority as stranded cost recovery charges shall
3	be used to pay down Tennessee Valley Authority's debt
4	to the extent determined by the Tennessee Valley Author-
5	ity Board to be consistent with the proper financial man-
6	agement of the Tennessee Valley Authority power system,
7	provided that Tennessee Valley Authority may not use
8	amounts recovered to pay for additions to the Tennessee
9	Valley Authority's generating capacity.
10	(c) Unbundling.—Any stranded cost recovery
11	charges assessed by the Tennessee Valley Authority on re-
12	tail or wholesale customers or assessed on retail customers
13	of distributors shall be unbundled from the otherwise ap-
14	plicable retail or wholesale rate applicable to that customer
15	and stated on the customer's bill as a separate charge.
16	(d) Report.—Beginning in fiscal year 2003, as part
17	of the annual management report submitted by the Ten-
18	nessee Valley Authority to Congress, the Tennessee Valley
19	Authority shall also specifically report:
20	(A) the status of the Tennessee Valley
21	Authority's long-range financial plans and the
22	progress toward its goal of competitively priced

23 power, and a general discussion of Tennessee Valley 24 Authority's prospects on meeting the objectives of

progress toward its goal of competitively priced

1	the Ten Year Business Outlook issued on July 22,
2	1997;
3	(B) any changes in assumptions since the pre-
4	vious report that may have a material effect on Ten-
5	nessee Valley Authority's long-range financial plans;
6	(C) the source of funds used for any capacity
7	additions;
8	(D) the use or other disposition of amounts re-
9	covered by Tennessee Valley Authority under this
10	Act;
11	(E) the amount by which Tennessee Valley
12	Authority's publicly-held debt was reduced; and
13	(F) the projected amount by which Tennessee
14	Valley Authority's publicly-held debt will be reduced.
15	SEC. 609. APPLICATION OF ANTITRUST LAW.
16	(a) In General.—The Tennessee Valley Authority
17	shall be subject to the antitrust laws of the United States
18	with respect to the operation of its electric power and
19	transmission systems. For purposes of this section, the
20	term "antitrust laws" has the meaning given such term
21	in subsection (a) of the first section of the Clayton Act
22	(15 U.S.C. 12(a)), except that such term includes section
23	5 of the Federal Trade Commission Act (15 U.S.C. 45)
24	to the extent that such section 5 applies to unfair methods
25	of competition.

1	(b) Damages.—No damages, interest on damages.
2	costs, or attorney's fees may be recovered under section
3	4, 4A, or 4C of the Clayton Act (15 U.S.C. 15, 15a, or
4	15c) from the Tennessee Valley Authority.
5	SEC. 610. SAVINGS PROVISION.
6	(a) In General.—This subtitle shall be interpreted
7	and implemented in a manner that does not adversely af-
8	fect bonds issued by the Tennessee Valley Authority.
9	(b) Tennessee Valley Authority Bonds Not
10	OBLIGATIONS OF THE UNITED STATES.—Nothing in this
11	subtitle shall affect section 15d(b) of the Tennessee Valley
12	Authority Act of 1933 (16 U.S.C. 831n-4(b)), providing
13	that bonds issued by the Tennessee Valley Authority shall
14	not be obligations of, nor shall payment of the principal
15	thereof or interest thereon be guaranteed by, the United
16	States.
17	Subtitle B—Bonneville Power
18	Administration
19	SEC. 621. DEFINITIONS.
20	As used in this subtitle:
21	(1) The term 'Bonneville Administrator' means
22	the Administrator of the Bonneville Power Adminis-
23	tration.
24	(2) The term 'Bonneville Transmission System'
25	means transmission facilities owned or leased by the

1	United States and operated by the Bonneville Power
2	Administration or by another entity under section
3	202(h) of the Federal Power Act.
4	(3) The terms "Commission", "electric utility",
5	"retail electric consumer", and "transmitting util-
6	ity" have the same meanings as provided by section
7	3 of the Federal Power Act (16 U.S.C. 796).
8	(4) The term "major resource" has the mean-
9	ing given such term in section 3(12) of the Pacific
10	Northwest Electric Power Planning and Conserva-
11	tion Act.
12	(5) The term 'Pacific Northwest' has the mean-
13	ing given that term in section 3(14) of the Pacific
14	Northwest Electric Power Planning and Conserva-
15	tion Act (16 U.S.C. 839a(14)).
16	SEC. 622. REGULATION OF BONNEVILLE TRANSMISSION
17	SYSTEM.
18	(a) In General.—After September 30, 2001, not-
19	withstanding section 201(f) of the Federal Power Act, sec-
20	tions 202(h), 205, 206, 208, and 210 through 213 and
21	sections 301 through 304, 306, 307 (except the last sen-
22	tence of paragraph (e)), 308, 309, 313, and 317 of the
23	Federal Power Act apply to the Bonneville Transmission
24	System and transmission of electric energy and provision

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- of necessary associated services over the Bonneville Trans-
- 2 mission System.
- 3 (b) ADDITIONAL RULES.—Any determination by the
- 4 Commission of rates, terms, and conditions for the trans-
- 5 mission of electric energy under subsection (a) shall be
- subject to the following rules: 6

if implemented at once.

- 7 (1) Phasing in changes in transmission rates or 8 charges that would cause unreasonable cost shifts 9 among users of the Bonneville Transmission System 10
 - (2) Mitigating unreasonable adverse effects on transmission customers in the Pacific Northwest that would otherwise result from changes in the treatment of costs to acquire transmission to serve customers historically served by General Transfer Agreements entered into between the Bonneville Administrator and other transmitting utilities prior to the enactment of this Act. This paragraph shall not apply if the Bonneville Transmission System is operated by a regional transmission organization approved by the Commission.
 - (3) No direct assignment of costs of transmission facilities that were included in the Bonneville Administrator's transmission rates in effect on

1	October 1, 1998, or costs for replacement of such fa-
2	cilities.
3	(4) Assuring the Bonneville Power Administra-
4	tion's transmission rates and charges are established
5	sufficient to—
6	(A) recover Federal investment in the Bon-
7	neville Transmission System over a reasonable
8	period of years after first meeting all the Bon-
9	neville Power Administration's other trans-
10	mission costs and expenses; and
11	(B) produce the revenues necessary to as-
12	sure timely payment of all transmission related
13	costs and expenses;
14	provided that this paragraph shall not be construed
15	to require any particular methodology for setting
16	transmission rates.
17	(5) Rules established by the Commission to—
18	(A) assure transmission access is provided
19	over the Bonneville Transmission System for
20	hydroelectric power that must be generated and
21	transmitted at a particular time in order to re-
22	duce levels of dissolved nitrogen gas harmful to
23	fish, with such access to be provided in a man-
24	ner that displaces other generation using the
25	Bonneville Transmission System but does not

1	impair service to loads, require operations that
2	may damage generation facilities, or alter com-
3	mercial relationships between the electric utility
4	whose generation was displaced and its cus-
5	tomer; and
6	(B) provide methods for compensation be-
7	tween or among the electric utility that gen-
8	erated the hydroelectric power and the party or
9	parties affected by the displacement of trans-
10	mission customers in those circumstances.
11	(6) Section 623 of this Act (relating to sur-
12	charge on transmission rates to recover otherwise
13	nonrecoverable costs).
14	(c) Applicability.—Subsection (a) shall not apply
15	to—
16	(1) the Bonneville Power Administration's ac-
17	tivities other than transmission of electric energy
18	and provision of necessary associated services over
19	the Bonneville Transmission System; or
20	(2) a contract in effect on the date of enact-
21	ment of this Act, except for rates which are adjust-
22	able by the Bonneville Administrator under the con-
23	tract; a treaty of the United States; or a contract
24	concerning the delivery of electric energy and capac-

1	itv	entered	into	bv	entities	designated	pursuant	to
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- 2 such a treaty.
- 3 (d) Priority of Payments.—Nothing in this sec-
- 4 tion shall alter or be construed to alter the priority of pay-
- 5 ments established in section 13(b) of the Federal Colum-
- 6 bia River Transmission System Act (16 U.S.C. 838k(b))
- 7 or the requirements of section 11 of that Act (16 U.S.C.
- 8 838i).
- 9 (e) Costs and Revenues.—Costs and revenues
- 10 shall be allocated to the Bonneville Transmission System
- 11 in accordance with rules to be promulgated by the Com-
- 12 mission.
- 13 (f) Hearings.—In any proceeding, or part of a pro-
- 14 ceeding, that the Commission sets for hearing before an
- 15 administrative law judge, with respect to the rates, terms,
- 16 or conditions for transmission of electric energy by the
- 17 Bonneville Power Administration, all evidentiary hearings
- 18 shall be conducted in the Pacific Northwest.
- 19 SEC. 623. SURCHARGE ON TRANSMISSION RATES TO RE-
- 20 COVER OTHERWISE NONRECOVERABLE
- 21 costs.
- 22 (a) Surcharge Authority.—By October 1, 2001,
- 23 notwithstanding section 201(f) of the Federal Power Act,
- 24 the Bonneville Administrator shall propose and the Com-
- 25 mission shall, by accepting or modifying the Bonneville

1	Administrator's proposal, authorize the Administrator to
2	place a surcharge on rates or charges for transmission
3	services over the Bonneville Transmission System when
4	necessary to recover power costs that cannot be recovered
5	through power revenues to meet the cost recovery require-
6	ments of section 7(a)(1) of the Pacific Northwest Electric
7	Power Planning and Conservation Act (16 U.S.C
8	839e(a)(1)).
9	(b) Requirements.—The transmission surcharge
10	referred to in subsection (a) shall—
11	(1) recover not more than \$600,000,000 in
12	total and no more than \$100,000,000 in any fisca
13	year;
14	(2) be available only between October 1, 2001
15	and October 1, 2016;
16	(3) be implemented by the Bonneville Adminis-
17	trator only when the Administrator projects that
18	available financial reserves in the Bonneville Power
19	Administration Fund attributable to the power func-
20	tion will fall below \$150,000,000;
21	(4) not be implemented until the Bonneville Ad-
22	ministrator has undertaken reasonable and prudent
23	measures to mitigate the need to implement the sur-
24	charge: and

1	(5) to the fullest extent possible, be designed
2	and established to recover the costs from trans-
3	mission in a manner that does not apply to use of
4	the Bonneville Transmission System for sales of
5	electric energy outside the Pacific Northwest.
6	(c) Implementation.—The Bonneville Adminis-
7	trator shall have sole discretion to implement the sur-
8	charge on rates or charges for transmission services au-
9	thorized by the Commission under subsection (a). Before
10	implementing the surcharge, the Bonneville Administrator
11	shall—
12	(1) make available information concerning the
13	need for and amount of the surcharge, and its pro-
14	posed effective date;
15	(2) conduct a public process of not less than 30
16	days in the Pacific Northwest to receive comments
17	on implementation of the surcharge; and
18	(3) afford the Pacific Northwest Electric Power
19	and Conservation Planning Council 30 days to make
20	recommendations to the Bonneville Administrator
21	concerning cost management options that could miti-
22	gate the need to implement the surcharge.
23	If, after taking into consideration those comments and
24	recommendations and ensuring that reasonable and pru-
25	dent alternatives to implementation of the surcharge have

- 1 been undertaken, the Bonneville Administrator decides to
- 2 implement a surcharge, the Administrator may implement
- 3 the surcharge by filing the proposed surcharge with the
- 4 Commission. The surcharge shall take effect on the Bon-
- 5 neville Administrator's proposed effective date, but no ear-
- 6 lier than 60 days following the Administrator's filing of
- 7 the proposed surcharge to the Commission for approval.
- 8 (d) Commission Review.—Within 120 days after
- 9 the effective date of the surcharge, the Commission shall
- 10 accept, reject, or modify the surcharge and communicate
- 11 its decision to the Bonneville Administrator. If the Com-
- 12 mission rejects or modifies the surcharge, the Commission
- 13 may order the Bonneville Power Administration to refund,
- 14 with interest, the portion of the surcharge the Commission
- 15 found not justified or the Commission may authorize the
- 16 Bonneville Power Administration to recover amounts from
- 17 customers who underpaid or did not pay the surcharge.
- 18 If the Commission orders modification of the surcharge,
- 19 such modified charge shall be effective on the date and
- 20 for the time period specified by the Commission.
- 21 (e) Repayment.—Any amounts recovered through
- 22 the transmission surcharge shall be treated as loans to the
- 23 Bonneville Power Administration's power function by the
- 24 transmission function. The Bonneville Power Administra-
- 25 tion shall repay the loans as soon as possible from power

- 1 revenues once the Bonneville Power Administration is able
- 2 to meet other power cost recovery and Treasury repay-
- 3 ment obligations on an annual basis using power revenues.
- 4 To the extent practicable, the Administrator shall refund
- 5 all or a portion of the surcharge collected from trans-
- 6 mission customers, as directed and determined appro-
- 7 priate by the Commission. The borrowed revenues shall
- 8 bear interest at a rate determined appropriate by the
- 9 Commission.
- 10 (f) Cost Recovery.—For the recovery of costs re-
- 11 lating to any generation or conservation resources fi-
- 12 nanced by debt issued by a non-Federal party before Octo-
- 13 ber 1, 1998 (and any refundings and refinancing thereof),
- 14 and secured by an obligation of the Bonneville Power Ad-
- 15 ministration to make payments or net bill power and
- 16 transmission service that cannot be recovered through
- 17 power rates and charges and paid in accordance with the
- 18 application of revenues and priority of payments specified
- 19 by section 13(b) of the Federal Columbia River Trans-
- 20 mission System Act of 1974 (16 U.S.C. 838k(b)), the pro-
- 21 visions of this section apply, except for the recovery limita-
- 22 tions under subsection (b)(1) and the time limits under
- 23 subsection (b)(2), but only to the extent such recovery
- 24 would have been allowed under laws applicable to the Bon-
- 25 neville Power Administration as of October 1, 1998.

1	SEC. 624. LIMIT ON RETAIL SALES BY BONNEVILLE POWER
2	ADMINISTRATION.
3	Notwithstanding section 5(a) of the Bonneville
4	Project Act (16 U.S.C. 832d(a)), the Bonneville Power
5	Administration shall not sell electric energy or capacity to
6	any retail electric consumer that did not have a contract
7	for the purchase of electric energy from the Bonneville
8	Power Administration for use at specific facilities on Octo-
9	ber 1, 1998.
10	SEC. 625. ACQUISITION OF NEW MAJOR GENERATING RE-
11	SOURCES.
12	Section 6 of the Pacific Northwest Electric Power
13	Planning and Conservation Act (16 U.S.C. 839d) is
14	amended by adding the following new subsection at the
15	end thereof:
16	"(n) Acquisition of New Major Generating Re-
17	SOURCES.—Notwithstanding any other provision of law,
18	the Administrator shall not acquire any new major re-
19	source after the date of enactment of this subsection un-
20	less the Commission determines that satisfactory contrac-
21	tual and other financial arrangements have been made to
22	ensure that the customer or customers on whose behalf
23	the resource is acquired commit to pay the full cost of
24	the resource and the Administrator shall not acquire any
25	new major resource that the Administrator reasonably ex-
26	pects may require implementation of the surcharge au-

- 1 thorized by section 623 of the Electricity Competition and
- 2 Reliability Act.".

3 SEC. 626. APPLICATION OF ANTITRUST LAW.

- 4 (a) In General.—The Bonneville Power Adminis-
- 5 tration shall be subject to the antitrust laws of the United
- 6 States with respect to its sale of electric energy and capac-
- 7 ity and the operation of its transmission system. For pur-
- 8 poses of this section, the term "antitrust laws" has the
- 9 meaning given such term in subsection (a) of the first sec-
- 10 tion of the Clayton Act (15 U.S.C. 12(a)), except that
- 11 such term includes section 5 of the Federal Trade Com-
- 12 mission Act (15 U.S.C. 45) to the extent that such section
- 13 5 applies to unfair methods of competition.
- 14 (b) Damages.—No damages, interest on damages,
- 15 costs, or attorney's fees may be recovered under section
- 16 4, 4A, or 4C of the Clayton Act (15 U.S.C. 15, 15a, or
- 17 15c) from the Bonneville Power Administration.

18 SEC. 627. CONFORMING AMENDMENTS.

- 19 (a) FEDERAL POWER ACT.—Section 212(i) of the
- 20 Federal Power Act (16 U.S.C. 824(i)) is repealed.
- 21 (b) Federal Columbia River Transmission Sys-
- 22 TEM ACT.—(1) Section 3(c) of the Federal Columbia
- 23 River Transmission System Act (16 U.S.C. 838a(o)) is
- 24 amended by inserting ", and transmission facilities with
- 25 an estimated capital cost exceeding \$30,000,000 in 1998

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1	dollars, adjusted using the United States Gross Domestic
2	Product Implicit Price Deflator Index", after "own facili-
3	ties".
4	(2) Section 6 of the Federal Columbia River Trans-
5	mission System Act (16 U.S.C. 838d) is repealed.
6	(3) Section 9 of the Federal Columbia River Trans-
7	mission System Act (16 U.S.C. 838g) is amended to read
8	as follows:
9	"SEC. 9. RATES AND CHARGES.
10	"Schedules of rates and charges for the sale, includ-
11	ing dispositions to Federal agencies, of all electric power
12	made available to the Administrator pursuant to section
13	8 of this Act or otherwise acquired shall be established—
14	"(1) with a view to encouraging the widest pos-
15	sible diversified use of electric power at the lowest
16	possible rates to consumers consistent with sound
17	business principles;
18	"(2) having regard to the recovery (upon the
19	basis of the application of such rate schedules to the
20	capacity of the electric facilities of the projects) of
21	the cost of producing such electric power, including
22	the amortization of the capital investment allocated
23	to power over a reasonable period of years and pay-

ments provided for in section 11(b)(9) of this Act;

and

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1	"(3) at levels to produce such additional power
2	revenues as may be required, in the aggregate with
3	all other power revenues of the Administrator, to
4	pay when due the principal of, premiums, discounts,
5	and expenses in connection with the issuance of and
6	interest on all bonds issued and outstanding pursu-
7	ant to this Act for other than the construction, ac-
8	quisition, and replacement of the Federal trans-
9	mission system, and amounts required to establish
10	and maintain reserve and other funds and accounts
11	established in connection therewith.
12	Electric power rates under this section shall be established
13	by the Administrator in accordance with section 7 of the
14	Pacific Northwest Electric Power Planning and Conserva-
15	tion Act.".
16	(4) Section 10 of the Federal Columbia River Trans-
17	mission System Act (16 U.S.C. 838h) is repealed.
18	(c) REGIONAL PREFERENCE ACT.—Section 6 of Pub-
19	lic Law 88–552 (16 U.S.C. 837e), commonly known as
20	the "Regional Preference Act", is amended by striking
21	"Federal energy or" in the first sentence and by striking
22	the second sentence.
23	(d) Northwest Power Act.—(1) Section 7(a)(1)
24	of the Pacific Northwest Electric Power Planning and

- 1 Conservation Act (16 U.S.C. 839e(a)(1)) is amended to
- 2 read as follows:
- 3 "(a)(1) The Administrator shall establish, and peri-
- 4 odically review and revise, rates for the sale and disposi-
- 5 tion of electric power and shall periodically review and,
- 6 if necessary, propose revisions to rates for the trans-
- 7 mission of electric power. Rates for the sale and disposi-
- 8 tion of electric power shall be established and, as appro-
- 9 priate, revised to recover, in accordance with sound busi-
- 10 ness principles, the costs associated with the acquisition
- 11 and conservation of electric power, including the amortiza-
- 12 tion of the Federal investment allocable to electric power
- 13 rates in the Federal Columbia River Power System (in-
- 14 cluding irrigation electric power-related costs required to
- 15 be repaid out of electric power revenues) over a reasonable
- 16 period of years and the other costs and expenses incurred
- 17 by the Administrator pursuant to this Act and other provi-
- 18 sions of law. Rates for the sale and disposition of electric
- 19 power shall be established in accordance with section 9
- 20 of the Federal Columbia River Transmission System Act
- 21 (16 U.S.C. 838g), section 5 of the Flood Control Act of
- 22 1944 (16 U.S.C. 825s), and this Act.".
- 23 (2) Section 7(a)(2) of the Pacific Northwest Electric
- 24 Power Planning and Conservation Act (16 U.S.C.
- 25 839e(a)(2)) is amended—

1	(A) by striking "Rates" and inserting "Power
2	rates";
3	(B) by inserting "and" after the comma in sub-
4	paragraph (A);
5	(C) by striking ", and" and inserting a period
6	at the end of subparagraph (B); and
7	(D) by striking subparagraph (C).
8	(3) Section 7(i) of the Pacific Northwest Electric
9	Power Planning and Conservation Act (16 U.S.C. 839e(i))
10	is amended by inserting "power" after "establishing" in
11	the first sentence.
12	(4) Section 9(d) of the Pacific Northwest Electric
13	Power Planning and Conservation Act (16 U.S.C.
14	839f(d)) is amended by striking "transmission access,"
15	and inserting "power" before "services" in the second sen-
16	tence.
17	(5) Section 9(i)(3) of the Pacific Northwest Electric
18	Power Planning and Conservation Act (16 U.S.C.
19	839f(i)(3)) is amended by inserting "power" before "serv-
20	ices" each place it appears, and by striking "trans-
21	mission," in the first sentence.
22	(e) Bonneville Project Act.—Section 2(e) of the
23	Bonneville Project Act (16 U.S.C. 832a(e)) is amended
24	by striking the colon and all that follows and inserting
25	a neriod

1	Subtitle C—Other Power
2	Marketing Administrations
3	SEC. 631. DEFINITIONS.
4	For purposes of this subtitle:
5	(1) The term "Administrator" means the ad-
6	ministrator of a Federal power marketing adminis-
7	tration.
8	(2) The term "Commission" means the Federal
9	Energy Regulatory Commission.
10	(3) The term "Federal power marketing admin-
11	istrations" means the Western Area Power Adminis-
12	tration, Southwestern Power Administration, and
13	Southeastern Power Administration.
14	(4) The term "power generating agencies"
15	means the Bureau of Reclamation, the Army Corps
16	of Engineers, and the International Boundary and
17	Water Commission.
18	(5) The term "public utility" means a public
19	utility as defined in section $201(e)(1)$ the Federal
20	Power Act.
21	SEC. 632. WHOLESALE POWER SALES BY FEDERAL POWER
22	MARKETING ADMINISTRATIONS.
23	(a) Rates, Terms, and Conditions.—(1) All rates
24	and charges made, demanded, or received for the sale of
25	electric energy and capacity by each Federal power mar-

- 1 keting administration to its electric energy customers shall
- 2 be the lowest possible rates and charges that will recover
- 3 from such customers over a reasonable period of years,
- 4 in accordance with sound business principles, all costs in-
- 5 curred by the United States for the production of electric
- 6 energy sold by such Federal power marketing administra-
- 7 tion, including repayment of the capital investment allo-
- 8 cated to power and costs assigned by Acts of Congress
- 9 to power for repayment.
- 10 (2) The Commission may modify proposed rates sub-
- 11 mitted by any Federal power marketing administration
- 12 and establish terms and conditions consistent with this
- 13 subsection. In its determination of rates, terms, and condi-
- 14 tions for the sale of electric energy and capacity by the
- 15 Federal power marketing administrations the Commission
- 16 shall not review policy judgments and interpretations of
- 17 laws and regulations made by the power generating agen-
- 18 cies.
- 19 (b) Existing Rates.—All rates, terms, and condi-
- 20 tions for the sale of electric energy and capacity by the
- 21 Federal power marketing administrations placed into ef-
- 22 fect on a final basis prior to the date of enactment of this
- 23 Act shall remain in full force and effect unless the Com-
- 24 mission determines, after a hearing held upon its own mo-
- 25 tion or upon complaint, that the rates, terms, and condi-

- 1 tions are inconsistent with subsection (a)(1) and estab-
- 2 lishes new rates, terms, and conditions.
- 3 (c) Periodic Review.—The Administrators shall
- 4 periodically review the rates and charges made, demanded,
- 5 or received by each Federal power marketing administra-
- 6 tion for the sale of electric energy and capacity. In the
- 7 event the rates and charges made, demanded, or received
- 8 by any Federal power marketing administration are incon-
- 9 sistent with subsection (a)(1), the Administrator of that
- 10 administration shall propose revised rates. Such rates
- 11 shall be established in accordance with this section, section
- 12 5 of the Flood Control Act of 1944 (16 U.S.C. 825s), sec-
- 13 tion 9(c) of the Reclamation Project Act of 1939 (43
- 14 U.S.C. 485h(c)), and the Acts specifically applicable to in-
- 15 dividual projects of the power systems of the power gener-
- 16 ating agencies.
- 17 SEC. 633. REGULATION OF FEDERAL POWER MARKETING
- 18 ADMINISTRATION TRANSMISSION SYSTEMS.
- Notwithstanding section 201(f) of the Federal Power
- 20 Act, sections 202(h), 205, 206, 208, and 210 through 213
- 21 and sections 301 through 304, 306, 307 (except the last
- 22 sentence of paragraph (c)), 308, 309, 313, and 317 of the
- 23 Federal Power Act apply to the transmission of electric
- 24 energy by the Federal power marketing administrations
- 25 to the same extent and in the same manner as such provi-

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1	sions apply to the transmission of electric energy by a pub-
2	lic utility otherwise subject to the jurisdiction of the Com-
3	mission under part II of such Act.
4	SEC. 634. ACCOUNTING.
5	Not later than six months after the date of enactment
6	of this Act, the Commission shall promulgate rules con-
7	taining each of the following:
8	(1) Accounting principles and require-
9	MENTS.—Procedures to ensure that the Federal
10	power marketing administrations utilize the same
11	accounting principles and requirements as are appli-
12	cable to public utilities pursuant to parts II and III
13	of the Federal Power Act (16 U.S.C. 792 and fol-
14	lowing) with respect to accounting for revenue, ex-
15	penses, investments, and depreciation.
16	(2) Compliance.—Procedures for the filing of
17	complaints with the Commission by interested per-
18	sons seeking to ensure compliance with the proce-
19	dures of this section.
20	(3) Administrative reconciliation.—Proce-
21	dures to ensure that the power generating agencies
22	and the Administrators maintain a consistent set of

books and records for purposes of repayment obliga-

tions.

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1 SEC. 635. APPLICATION OF ANTITRUST LAW.

- 2 (a) IN GENERAL.—Each Federal power marketing
- 3 administration shall be subject to the antitrust laws of the
- 4 United States with respect to its sale of electric energy
- 5 and capacity and the operation of its transmission system.
- 6 For purposes of this section, the term "antitrust laws"
- 7 has the meaning given such term in subsection (a) of the
- 8 first section of the Clayton Act (15 U.S.C. 12(a)), except
- 9 that such term includes section 5 of the Federal Trade
- 10 Commission Act (15 U.S.C. 45) to the extent that such
- 11 section 5 applies to unfair methods of competition.
- 12 (b) Damages.—No damages, interest on damages,
- 13 costs, or attorney's fees may be recovered under section
- 14 4, 4A, or 4C of the Clayton Act (15 U.S.C. 15, 15a, or
- 15 15c) from a Federal power marketing administration.

16 TITLE VII—ENVIRONMENTAL

17 **PROVISIONS**

- 18 SEC. 701. RENEWABLE ENERGY PRODUCTION INCENTIVE.
- 19 Section 1212 of the Energy Policy Act of 1992 is
- 20 amended to read as follows:
- 21 "SEC. 1212. RENEWABLE ENERGY PRODUCTION INCENTIVE.
- 22 "(a) Incentive Payments.—For electric energy
- 23 generated and sold by a qualified renewable energy facility
- 24 during the incentive period, the Secretary of Energy (re-
- 25 ferred to in this section as the 'Secretary') shall make,
- 26 subject to the availability of appropriations, incentive pay-

- 1 ments to the owner or operator of such facility. The
- 2 amount of such payment made to any such owner or oper-
- 3 ator shall be as determined under subsection (e) of this
- 4 section. Payments under this section may only be made
- 5 upon receipt by the Secretary of an incentive payment ap-
- 6 plication which establishes that the applicant is eligible to
- 7 receive such payment and which satisfies such other re-
- 8 quirements as the Secretary deems necessary. Such appli-
- 9 cation shall be in such form, and shall be submitted at
- 10 such time, as the Secretary shall establish.
- 11 "(b) Qualified Renewable Energy Facility.—
- 12 For purposes of this section, a 'qualified renewable energy
- 13 facility is a facility which is owned by a State or any polit-
- 14 ical subdivision of a State (or an agency, authority, or in-
- 15 strumentality of a State or a political subdivision), by any
- 16 corporation or association which is wholly owned, directly
- 17 or indirectly, by one or more of the foregoing, or by a
- 18 nonprofit electrical cooperative and which generates elec-
- 19 tric energy for sale using solar energy, wind, biomass, or
- 20 geothermal.
- 21 "(c) Eligibility Window.—Payments may be made
- 22 under this section only for electric energy generated from
- 23 a qualified renewable energy facility first used during the
- 24 period of 10 fiscal years beginning with the first full fiscal
- 25 year occurring after the date of enactment of this Act.

1	"(d) Incentive Period.—A qualified renewable en-
2	ergy facility may receive payments under this section for
3	a period of 10 fiscal years (referred to in this section as
4	the 'incentive period'). Such period shall begin with the
5	fiscal year in which electric energy generated from the fa-
6	cility is first eligible for such payments.
7	"(e) Amount of Payment.—
8	"(1) In general.—Payments made by the
9	Secretary under this section to the owner or oper-
10	ator of a qualified renewable energy facility shall be
11	based on the number of kilowatt hours of electric en-
12	ergy generated by the facility through the use of
13	solar, wind, biomass, or geothermal energy during
14	the incentive period. For any facility, the amount of
15	such payment shall be 1.5 cents per kilowatt hour,
16	adjusted as provided in paragraph (2).
17	"(2) Adjustments.—The amount of the pay-
18	ment made to any person under this subsection as
19	provided in paragraph (1) shall be adjusted for infla-
20	tion for each fiscal year beginning after calendar
21	year 1999 in the same manner as provided in the
22	provisions of section $29(d)(2)(B)$ of the Internal
23	Revenue Code of 1986, except that in applying such
24	provisions the calendar year 1999 shall be sub-
25	stituted for calendar year 1979.

1	"(f) Sunset.—No payment may be made under this
2	section to any qualified renewable energy facility after the
3	expiration of the period of 20 fiscal years beginning with
4	the first full fiscal year occurring after the date of enact-
5	ment of this Act, and no payment made be made under
6	this section to any such facility after a payment has been
7	made with respect to such facility for a period of 10 fiscal
8	years.
9	"(g) AUTHORIZATION OF APPROPRIATIONS.—There
10	are authorized to be appropriated to the Secretary to carry
11	out the purposes of this section such sums as may be nec-
12	essary for each of the fiscal years 2000 through 2004.".
13	SEC. 702. NET METERING.
14	(a) Definitions.—For purposes of this section:
15	(1) The term "eligible on-site generating facil-
16	ity" means a facility on the site of a retail electric
17	consumer with a peak generating capacity of 20 kilo-
18	watts or less that is fueled solely by solar energy,
19	wind, geothermal, or biomass.
20	(2) The term "net metering service" means
21	service to a retail electric consumer under which
22	electric energy generated by that consumer from an
23	eligible on-site generating facility and delivered to
24	local distribution facilities through the same meter
25	through which purchased electric energy is received

- 1 may be used to offset electric energy provided by the 2 retail electric supplier to the retail electric consumer 3 during the applicable billing period so that a retail 4 electric consumer is billed only for the net electric 5 energy consumed during the billing period, but in no 6 event shall the net be less than zero during the ap-7 plicable billing period. (3) The terms "retail electric consumer" and 8 9 "retail electric supplier" have the meaning given 10 such term in section 3 of the Federal Power Act.
- 11 (b) REQUIREMENT TO PROVIDE NET METERING
 12 SERVICE.—Each retail electric supplier shall make avail13 able upon request net metering service to any retail elec14 tric consumer that the supplier currently serves or solicits
 15 for service.
- 16 (c) State Authority.—This section does not pre-17 clude a State from imposing additional requirements con-18 sistent with the requirements in this section, including the imposition of a cap limiting the amount of net metering 19 20 available in the State. Nothing in this Act or any other 21 Federal law preempts or otherwise affects authority under 22 State law to require a retail electric supplier to make avail-23 able net metering service to a retail electric consumer which the supplier serves or offers to serve.

1	TITLE VIII—PROVISIONS RELAT-
2	ING TO INTERNAL REVENUE
3	CODE
4	SEC. 801. BUSINESS ACTIVITIES OF MUTUAL OR COOPERA-
5	TIVE ELECTRIC COMPANIES.
6	Section 501(c)(12) of the Internal Revenue Code of
7	1986 is amended—
8	(1) in subparagraph (C)—
9	(A) in clause (i), by striking "or" at the
10	end;
11	(B) in clause (ii), by striking the period
12	and inserting a comma; and
13	(C) by adding at the end the following
14	clauses:
15	"(iii) from the prepayment of a loan under
16	section 306B of the Rural Electrification Act of
17	1936 (including amendments made after Janu-
18	ary 1, 1987), or
19	"(iv) from revenues received from non-
20	members for qualified open access activities.";
21	and
22	(2) by adding at the end the following subpara-
23	graph:
24	"(E) For purposes of this paragraph, the term
25	'qualified open access activities', with respect to a

1	mutual or cooperative electric company, means any
2	of the following activities:
3	"(i) Providing open access transmission
4	services and ancillary services that meet the re-
5	quirements of Federal Energy Regulatory Com-
6	mission open access rules or orders or that are
7	provided in accordance with a transmission tar-
8	iff of a regional transmission organization, or
9	other transmission organization, approved by
10	the Commission.
11	"(ii) Delivery on an open access basis of
12	electric energy sold by other retail electric sup-
13	pliers to retail electric consumers served by
14	local distribution facilities owned, controlled, or
15	operated by the company.
16	"(iii) The sale of electric energy from elec-
17	tric output facilities (as defined in section
18	141(f)(4)) in service on the date of enactment
19	of this subparagraph to nonmembers, if the
20	company provides open access to the trans-
21	mission and local distribution facilities it owns,
22	controls, or operates.
23	"(iv) Sales of generation, distribution, or
24	transmission facilities.".

1	SEC. 802. TAX-EXEMPT BOND FINANCING OF CERTAIN
2	ELECTRIC FACILITIES.
3	(a) Permitted Open Access Transactions Not
4	A PRIVATE BUSINESS USE.—Section 141(b)(6) of the In-
5	ternal Revenue Code of 1986 (defining private business
6	use) is amended by adding at the end the following:
7	"(C) Permitted open access trans-
8	ACTIONS NOT A PRIVATE BUSINESS USE.—
9	"(i) In general.—For purposes of
10	this subsection, the term 'private business
11	use' shall not include a permitted open ac-
12	cess transaction.
13	"(ii) Permitted open access
14	TRANSACTION DEFINED.—For purposes of
15	clause (i), the term 'permitted open access
16	transaction' means any of the following
17	transactions or activities with respect to an
18	electric output facility (as defined in sub-
19	section (f)(4)(A)) owned by a governmental
20	unit :
21	"(I) Providing open access trans-
22	mission services and ancillary services
23	that meet the requirements of Federal
24	Energy Regulatory Commission open
25	access rules or orders, or that are pro-
26	vided in accordance with a trans-

1	mission tariff of a regional trans-
2	mission organization, or other trans-
3	mission organization, approved by the
4	Commission, or that are consistent
5	with State-administered laws, rules, or
6	orders providing for open transmission
7	access.
8	"(II) Providing open access
9	transmission services and ancillary
10	services pursuant to an agreement ap-
11	proved by the Commission with other
12	participants in a regional transmission
13	organization, or another transmission
14	organization, approved by the Com-
15	mission (which agreement may include
16	transferring control of transmission
17	facilities).
18	"(III) Delivery on an open access
19	basis of electric energy sold by other
20	entities to end-users served by such
21	governmental unit's distribution facili-
22	ties.
23	"(IV) If open access service is
24	provided under subclause (I) or (III),
25	the sale of electric output of electric

1	output facilities on terms other than
2	those available to the general public if
3	such sale is to an on-system purchaser
4	or is an existing off-system sale.
5	"(V) Such other transactions or
6	activities as may be provided in regu-
7	lations prescribed by the Secretary.
8	"(iii) Definitions; special
9	RULES.—For purposes of this
10	subparagraph—
11	"(I) On-system purchaser.—
12	The term 'on-system purchaser'
13	means a person who purchases electric
14	energy from a governmental unit and
15	whose electric facilities or equipment
16	are directly connected with trans-
17	mission or distribution facilities that
18	are owned by such governmental unit.
19	"(II) OFF-SYSTEM PUR-
20	CHASER.—The term 'off-system pur-
21	chaser' means a purchaser of electric
22	energy from a governmental unit
23	other than an on-system purchaser.
24	"(III) Existing off-system
25	SALE.—The term 'existing off-system

sale' means a sale of electric energy
2 to a person (other than a person
owned or controlled by the govern-
4 mental unit) that was an off-system
5 purchaser of electric energy in the
base year, but not in excess of the kil-
7 owatt hours purchased by such person
8 in such year.
9 "(IV) BASE YEAR.—The term
0 'base year' means 1998 (or, at the
election of such unit, 1996 or 1997).
2 "(V) Joint action agencies.—
A member of a joint action agency
4 that is entitled to make a sale de-
5 scribed in clause (ii)(IV) in a year
6 may transfer that entitlement to the
joint action agency in accordance with
8 rules of the Secretary.
9 "(VI) GOVERNMENT-OWNED FA-
O CILITY.—An electric output facility
1 (as defined in subsection $(f)(4)(A)$)
2 shall be treated as owned by a govern-
mental unit if it is owned or leased by
4 such governmental unit or if such gov-
5 ernmental unit has capacity rights

1	therein acquired before July 9, 1996,
2	for the purposes of serving one or
3	more customers to which such govern-
4	mental unit had a service obligation
5	on such date under State law or a re-
6	quirements contract.".
7	(b) Election To Terminate Tax-Exempt Fi-
8	NANCING.—Section 141 of the Internal Revenue Code of
9	1986 (relating to private activity bond; qualified bond) is
10	amended by adding at the end the following:
11	"(f) Election To Terminate Tax-Exempt Bond
12	FINANCING FOR CERTAIN ELECTRIC OUTPUT FACILI-
13	TIES.—
14	"(1) IN GENERAL.—An issuer may make an ir-
15	revocable election under this paragraph to terminate
16	certain tax-exempt financing for electric output fa-
17	cilities. If the issuer makes such election, then—
18	"(A) except as provided in paragraph (2),
19	no bond the interest on which is exempt from
20	tax under section 103 may be issued on or after
21	the date of such election with respect to an elec-
22	tric output facility; and
23	"(B) notwithstanding paragraph (1) or (2)
24	of subsection (a) or paragraph (5) of subsection
25	(b), with respect to an electric output facility no

1	bond that was issued before the date of enact-
2	ment of this subsection, the interest on which
3	was exempt from tax on such date, shall be
4	treated as a private activity bond, for so long
5	as such facility continues to be owned by a gov-
6	ernmental unit.
7	"(2) Exceptions.—An election under para-
8	graph (1) does not apply to—
9	"(A) any qualified bond (as defined in sub-
10	section (e)),
11	"(B) any eligible refunding bond,
12	"(C) any bond issued to finance a quali-
13	fying T&D facility, or
14	"(D) any bond issued to finance repair of
15	electric output facilities in service on the date
16	of enactment of this subsection. Repairs may
17	not increase by more than a de minimis degree
18	the capacity of the facility beyond its original
19	design.
20	"(3) Form and effect of elections.—An
21	election under paragraph (1) shall be made in such
22	a manner as the Secretary prescribes and shall be
23	binding on any successor in interest to the electing
24	issuer.

1	"(4) Definitions.—For purposes of this
2	subsection—
3	"(A) ELECTRIC OUTPUT FACILITY.—The
4	term 'electric output facility' means an output
5	facility that is an electric generation, trans-
6	mission, or distribution facility.
7	"(B) Eligible refunding bond.—The
8	term 'eligible refunding bond' means State or
9	local bonds issued after an election described in
10	paragraph (1) that directly or indirectly refund
11	State or local bonds issued before such election,
12	if the weighted averaged maturity of the re-
13	funding bonds do not exceed the remaining
14	weighted average maturity of the bonds issued
15	before the election.
16	"(C) QUALIFYING T&D FACILITY.—The
17	term 'qualifying T&D facility' means—
18	"(i) transmission facilities over which
19	services described in subsection
20	(b)(6)(C)(ii)(I) are provided, or
21	"(ii) distribution facilities over which
22	services described in subsection
23	(b)(6)(C)(ii)(III) are provided.".
24	(c) Effective Date, Applicability, and Transi-
25	TION RILLES.—

1	(1) Effective date.—The amendments made
2	by this section take effect on the date of enactment
3	of this Act, except that a governmental unit may
4	elect to apply section 141(b)(6)(C) of the Internal
5	Revenue Code of 1986, as added by subsection (a),
6	with respect to permitted open access transactions
7	on or after July 9, 1996.
8	(2) Applicability.—References in this Act to
9	sections of the Internal Revenue Code of 1986 shall
10	be deemed to include references to comparable sec-
11	tions of the Internal Revenue Code of 1954.
12	(3) Transition rules.—
13	(A) Private Business use.—Any activity
14	that was not a private business use prior to the
15	effective date of the amendment made by sub-
16	section (a) shall not be deemed to be a private
17	business use by reason of the enactment of such
18	amendment.
19	(B) Election.—An issuer making the
20	election under section 141(f) of the Internal
21	Revenue Code of 1986, as added by subsection
22	(b), shall not be liable under any contract in ef-
23	fect on the date of enactment of this Act for
24	any claim arising from having made the elec-
25	tion.

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1	SEC. 803. NUCLEAR DECOMMISSIONING COSTS.
2	(a) Increase in Amount Permitted To Be Paid
3	Into Nuclear Decommissioning Reserve Fund.—
4	Subsection (b) of section 468A of the Internal Revenue
5	Code of 1986 is amended to read as follows:
6	"(b) Limitation on Amounts Paid Into Fund.—
7	"(1) In general.—The amount which a tax-
8	payer may pay into the Fund for any taxable year
9	during the funding period shall not exceed the level
10	funding amount determined pursuant to subsection
11	(d), except—
12	"(A) where the taxpayer is permitted by
13	Federal or State law or regulation (including
14	authorization by a public service commission) to
15	charge customers a greater amount for nuclear
16	decommissioning costs, in which case the tax-
17	payer may pay into the Fund such greater
18	amount; or
19	"(B) in connection with the transfer of a
20	nuclear powerplant, where the transferor or
21	transferee (or both) is required pursuant to the
22	terms of the transfer to contribute a greater

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1 "(2) Contributions after funding pe-2 RIOD.—Notwithstanding any other provision of this 3 section, a taxpayer may make deductible payments 4 to the Fund in any taxable year between the end of 5 the funding period and the termination of the license 6 issued by the Nuclear Regulatory Commission for the nuclear powerplant to which the Fund relates 7 8 provided such payments do not cause the assets of 9 the Fund to exceed the nuclear decommissioning 10 costs allocable to the taxpayer's current or former 11 interest in the nuclear powerplant to which the Fund 12 relates. The foregoing limitation shall be applied by 13 taking into account a reasonable rate of inflation for 14 the nuclear decommissioning costs and a reasonable 15 after-tax rate of return on the assets of the Fund 16 until such assets are anticipated to be expended.". 17 (b) DEDUCTION FOR NUCLEAR DECOMMISSIONING Costs When Paid.—Paragraph (2) of section 468A(c) 18 19 of such Code is amended to read as follows: 20 DEDUCTION OF NUCLEAR DECOMMIS-21 SIONING COSTS.—In addition to any deduction under 22 subsection (a), nuclear decommissioning costs paid 23 or incurred by the taxpayer during any taxable year 24 shall constitute ordinary and necessary expenses in 25 carrying on a trade or business under section 162.".

1	(c) Level Funding Amounts.—Subsection (d) of
2	section 468A of such Code is amended to read as follows:
3	"(d) Level Funding Amounts.—
4	"(1) Annual amounts.—For purposes of this
5	section, the level funding amount for any taxable
6	year shall equal the annual amount required to be
7	contributed to the Fund in each year remaining in
8	the funding period in order for the Fund to accumu-
9	late the nuclear decommissioning costs allocable to
10	the taxpayer's current or former interest in the nu-
11	clear powerplant to which the Fund relates. The an-
12	nual amount described in the foregoing sentence
13	shall be calculated by taking into account a reason-
14	able rate of inflation for the nuclear decommis-
15	sioning costs and a reasonable after-tax rate of re-
16	turn on the assets of the Fund until such assets are
17	anticipated to be expended.
18	"(2) Funding Period.—The funding period
19	for a Fund shall end on the last day of the last tax-
20	able year of the expected operating life of the nu-
21	clear powerplant.
22	"(3) Nuclear decommissioning costs.—For
23	purposes of this section, the term 'nuclear decom-
24	missioning costs' shall mean all costs to be incurred
25	in connection with entombing, decontaminating, dis-

1	mantling, removing, and disposing of a nuclear pow-
2	erplant, and shall include all associated preparation,
3	security, fuel storage, and radiation monitoring
4	costs. The taxpayer may identify such costs by ref-
5	erence either to a site-specific engineering study or
6	to the financial assurance amount calculated pursu-
7	ant to section 50.75 of title 10 of the Code of Fed-
8	eral Regulations. The term shall include all such
9	costs which, outside of the decommissioning context,
10	might otherwise be capital expenditures.".
11	(d) Effective Date.—The amendments made by
12	this section shall apply to amounts paid after June 8,
13	1999, in taxable years ending after such date.
14	SEC. 804. RENEWABLE ENERGY TAX CREDIT.
15	(a) In General.—Paragraph (3) of section 45(c) of
16	the Internal Revenue Code of 1986 (defining qualified fa-
17	cility) is amended to read as follows:
18	"(3) QUALIFIED FACILITY.—The term 'quali-
19	fied facility' means any facility owned by the tax-
20	payer which is originally placed in service—
21	"(A) in the case of a facility using wind to
22	produce electricity, after December 31, 1993,
23	and before July 1, 2004, and

1	"(B) in the case of a facility using closed-
2	loop biomass to produce electricity, after De-
3	cember 31, 1992, and before July 1, 1999.".
4	(b) Credit Not To Apply to Electricity Sold
5	TO UTILITIES UNDER CERTAIN CONTRACTS.—Subsection
6	(b) of section 45 of such Code is amended by adding at
7	the end the following new paragraph:
8	"(4) Credit not to apply to electricity
9	SOLD TO UTILITIES UNDER CERTAIN CONTRACTS.—
10	"(A) In general.—The credit determined
11	under subsection (a) shall not apply to
12	electricity—
13	"(i) produced at a qualified facility
14	placed in service by the taxpayer after
15	June 30, 1999, and
16	"(ii) sold to a utility pursuant to a
17	contract originally entered into before Jan-
18	uary 1, 1987 (whether or not amended or
19	restated after that date).
20	"(B) Exception.—Subparagraph (A)
21	shall not apply if—
22	"(i) the prices for energy and capacity
23	from such facility are established pursuant
24	to an amendment to the contract referred
25	to in subparagraph (A)(ii);

1	"(ii) such amendment provides that
2	the prices set forth in the contract which
3	exceed avoided cost prices determined at
4	the time of delivery shall apply only to an-
5	nual quantities of electricity (prorated for
6	partial years) which do not exceed the
7	greater of—
8	"(I) the average annual quantity
9	of electricity sold to the utility under
10	the contract during calendar years
11	1994, 1995, 1996, 1997, and 1998,
12	or
13	"(II) the estimate of the annual
14	electricity production set forth in the
15	contract, or, if there is no such esti-
16	mate, the greatest annual quantity of
17	electricity sold to the utility under the
18	contract in any of the calendar years
19	1996, 1997, or 1998; and
20	"(iii) such amendment provides that
21	energy and capacity in excess of the limita-
22	tion in clause (ii) may be—
23	"(I) sold to the utility only at
24	prices that do not exceed avoided cost

1	prices determined at the time of deliv-
2	ery, or
3	"(II) sold to a third party subject
4	to a mutually agreed upon advance
5	notice to the utility.
6	For purposes of this subparagraph, avoided cost
7	prices shall be determined as provided for in 18
8	CFR 292.304(d)(1) or any successor regula-
9	tion.".
10	TITLE IX—MISCELLANEOUS
11	PROVISION
12	SEC. 901. STUDY.
13	The Secretary of Energy shall report to the Congress
14	within two years after the enactment of this Act on the
15	extent to which actions taken by the States have removed
16	regulatory and statutory barriers to interstate commerce
17	
	in electric energy. The report shall describe any remaining
18	in electric energy. The report shall describe any remaining barriers to interstate commerce and shall make rec-
18	barriers to interstate commerce and shall make rec-
18 19	barriers to interstate commerce and shall make rec- ommendations to the Congress for additional action that