### 106TH CONGRESS 1ST SESSION H.R. 3167

To reform the Federal unemployment benefits system.

### IN THE HOUSE OF REPRESENTATIVES

October 28, 1999

Mr. ENGLISH introduced the following bill; which was referred to the Committee on Ways and Means

## A BILL

To reform the Federal unemployment benefits system.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

**3** SECTION 1. EXTENDED BENEFITS TRIGGER.

4 (a) IN GENERAL.—Section 203(d) of the Federal5 State Extended Unemployment Compensation Act of 1970
6 (26 U.S.C. 3304 note) is amended—

7 (1) in subparagraph (B) of paragraph (1), by
8 striking "5 per centum" and inserting "4 per cen9 tum", and

(2) in the first flush sentence following paragraph (2), by striking "5" and inserting "4".

(b) EFFECTIVE DATE.—The amendments made by
 subsection (a) shall apply to weeks of unemployment be ginning 6 months or more after the date of the enactment
 of this Act.

# 5 SEC. 2. INCREASE AND DECREASE IN EARNINGS CREDITED 6 TO STATE ACCOUNTS WHEN STATES MEET OR 7 FAIL TO MEET FUNDING GOALS.

8 (a) IN GENERAL.—Section 904 of the Social Security
9 Act (42 U.S.C. 1104) is amended by adding at the end
10 the following new subsection:

11 "Increase and Decrease in Amount of Earnings Allocated
12 to State Accounts When States Meet or Fail to Meet
13 Funding Goals

14 "(h)(1) If the average daily balance in a State ac-15 count in the Unemployment Trust Fund for any calendar quarter exceeds the funding goal of such State, the 16 amount otherwise creditable to such account under sub-17 18 section (e) for such quarter shall be increased by the inter-19 est premium on such excess. If the average daily balance 20 in such a State account for any calendar quarter is less 21 than the funding goal of such State, the amount otherwise 22 creditable to such account under subsection (e) for such 23 quarter shall be decreased by the interest penalty.

24 "(2) Paragraph (1) shall not apply with respect to25 any interest premium or interest penalty to the extent that

such application would result in an increase or decrease
 of more than \$2,500,000 in the amount creditable to any
 State account for any calendar quarter.

4 "(3) For purposes of this subsection, the term 'inter5 est premium' means, for any calendar quarter—

6 "(A) with respect to the State with the largest 7 percentage value of excess of the average daily bal-8 ance in the State account in the Unemployment 9 Trust Fund over the funding goal of such State, 10 one-half of one percent of the amount of such ex-11 cess, and

12 "(B) with respect to each other State, the prod13 uct of—

"(i) the amount of the excess of the average daily balance in the State account in the
Unemployment Trust Fund over the funding
goal of such State, and

18 "(ii) the percentage which bears the same
19 ratio to one-half of one percent as—

20 "(I) the percentage value of such ex-21 cess, bears to

22 "(II) the percentage value of the ex23 cess of the State referred to in subpara24 graph (A).

The Secretary shall make appropriate adjustments in the
 interest premium for any calendar quarter if the aggregate
 interest premiums payable for such quarter exceed the ag gregate interest penalties for such quarter.

5 "(4) For purposes of this subsection, the term 'inter6 est penalty' means, for any calendar quarter—

7 "(A) with respect to the State with the largest 8 percentage value of excess of the funding goal of 9 such State over the average daily balance in the State account in the Unemployment Trust Fund, 10 11 one-half of one percent of the amount otherwise 12 creditable to such account under subsection (e), and 13 "(B) with respect to each other State, the product of— 14 "(i) the amount otherwise creditable to 15 16 such account under subsection (e), and 17 "(ii) the percentage which bears the same 18 ratio to one-half of one percent as— 19 "(I) the percentage value of the excess 20 of the funding goal of the State over such 21 average daily balance of such State, bears 22 to; or 23 "(II) the percentage value of such ex-24 cess of the State referred to in subpara-25 graph (A).

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1 "(5) For purposes of this subsection, the term 'fund-2 ing goal' means, for any State for any calendar quarter, 3 the average of the unemployment insurance benefits paid 4 by such State during each of the 3 years, in the 20-year 5 period ending with the calendar year containing such cal-6 endar quarter, during which the State paid the greatest 7 amount of unemployment benefits.

8 "(6) For purposes of this subsection, the term 'per-9 centage value' means—

"(A) with respect to any excess of the average
daily balance in a State account in the Unemployment Trust Fund over the funding goal of such
State, the percentage which such excess bears to
such funding goal, and

"(B) with respect to any excess of such funding
goal over such average daily balance, the percentage
which such excess bears to such funding goal.".

18 (b) Conforming Amendments.—

(1) AMOUNTS CREDITED TO STATE ACCOUNTS.—Subsection (e) of section 904 of the Social Security Act (42 U.S.C. 1104(e)) is amended
in the first sentence by inserting "(as modified by
subsection (h))" after "a proportionate part".

24 (2) INTEREST RATE ON REPAYMENT OF AD25 VANCES DETERMINED WITHOUT REGARD TO INTER-

1	EST PREMIUMS OR PENALTIES ON AMOUNTS CRED-
2	ITED TO STATE ACCOUNTS.—Subparagraph (A) of
3	section $1202(b)(4)$ of such Act (42 U.S.C.
4	1322(b)(4)) is amended by inserting "(determined
5	without regard to section 904(h))" after "preceding
6	calendar year".

7 (c) REPORT.—Not later than 6 months after the date 8 of the enactment of this Act, the Secretary of Labor shall 9 submit to the Congress a report recommending sources of 10 funding for the crediting of interest premiums under subsection (h) of section 904 of the Social Security Act (42) 11 U.S.C. 1104), as added by this section, in the event that 12 13 the imposition of interest penalties under such subsection is insufficient to fund such premiums. 14

(d) EFFECTIVE DATE.—The amendments made by
this section shall apply to calendar years beginning after
December 31, 1999.

18 SEC. 3. INTEREST-FREE ADVANCES TO STATE ACCOUNTS IN
UNEMPLOYMENT TRUST FUND RESTRICTED
TO STATES WHICH MEET FUNDING GOALS.

(a) IN GENERAL.—Paragraph (2) of section 1202(b)
of the Social Security Act (42 U.S.C. 1322(b)) is amended
by striking "and" at the end of subparagraph (A), by
striking the period at the end of subparagraph (B) and

1 inserting ", and", and by adding at the end the following2 new subparagraph:

3 "(C) the average daily balance in the ac4 count of such State in the Unemployment Trust
5 Fund for each of 4 of the 5 calendar quarters
6 preceding the calendar quarter in which such
7 advances were made exceeds the funding goal of
8 such State (as defined in section 904(h))."

9 (b) EFFECTIVE DATE.—The amendment made by
10 subsection (a) shall apply to calendar years beginning
11 after the date of the enactment of this Act.

### 12 SEC. 4. STATE COLLECTION OF FEDERAL UNEMPLOYMENT 13 TAX.

(a) IN GENERAL.—Chapter 23 of the Internal Revenue Code of 1986 (relating to Federal Unemployment
Tax Act) is amended by redesignating section 3311 as section 3312 and by inserting after section 3310 the following
new section:

#### 19 "SEC. 3311. STATE COLLECTION OF TAX.

"(a) IN GENERAL.—At the election of any State
which is certified as provided in section 3304, each employer who pays contributions, with respect to any wages,
into an unemployment fund maintained under the unemployment compensation law of such State shall submit the

1 tax imposed by this chapter with respect to such wages2 to such State rather than to the Secretary.

3 "(b) COORDINATION WITH DEPOSITARY REQUIRE-4 MENTS.—Payment under subsection (a) of the tax im-5 posed by this chapter with respect to any wages shall be treated as timely paid for purposes of this title if paid 6 7 by the employer to the State at the same time as a timely 8 paid payment, with respect to such wages, of contributions 9 into an unemployment fund maintained under the unem-10 ployment compensation law of such State.

11 "(c) EXCEPTION FOR PAYMENTS NOT TIMELY 12 PAID.—Subsection (a) shall not apply to any payment of 13 the tax imposed by this chapter which is not paid by an 14 employer on or before the last date on which such payment 15 would be treated as timely paid under subsection (b).

16 "(d) FEDERAL TAX TRANSFERRED SEC-TO RETARY.—Each State making an election under sub-17 18 section (a) shall transmit to the Secretary, at the time 19 and in the manner prescribed by the Secretary, the amount of the tax imposed by this chapter which is sub-2021 mitted to such State under subsection (a) and a copy of 22 the State tax return of each employer making such a sub-23 mission. The Secretary may, after consultation with the 24 Interstate Conference of Employment Security Adminis-25 trators, prescribe regulations requiring that additional information be submitted by such State with respect to the
 amount of such tax payable by such employer."

3 (b) CLERICAL AMENDMENT.—The table of sections
4 for chapter 23 of such Code is amended by striking the
5 item relating to section 3311 and inserting the following
6 new items:

"Sec. 3311. State collection of tax. "Sec. 3312. Short title."

7 (c) EFFECTIVE DATE.—The amendments made by
8 this section shall apply to taxable years beginning after
9 December 31, 1999.

# 10sec. 5. Required distribution of state-specific in-11Formation packets.

(a) IN GENERAL.—Subsection (a) of section 3304 of
the Internal Revenue Code of 1986 (relating to approval
of State laws) is amended by striking "and" at the end
of paragraph (18), by striking the period at the end of
paragraph (19) and inserting "; and", and by adding at
the end the following new paragraph:

18 "(20) the State will distribute to unemployed
19 individuals State-specific information packets ex20 plaining unemployment insurance eligibility condi21 tions."

(b) EFFECTIVE DATE.—The amendment made by
subsection (a) shall apply to certifications of States for
2000, except that section 3304(a)(20) of such Code, as

added by subsection (a), shall not be a requirement for
 the State law of any State prior to July 1, 2001, if the
 legislature of such State does not meet in a regular session
 which closes during the calendar year 2000.