In the Senate of the United States,

October 3 (legislative day, September 22), 2000.

Resolved, That the bill from the House of Representatives (H.R. 3767) entitled "An Act to amend the Immigration and Nationality Act to make improvements to, and permanently authorize, the visa waiver pilot program under section 217 of such Act.", do pass with the following

AMENDMENTS:

1 (1)Page 5, line 12, strike out [2006] and insert: 2007

(2)Page 7, line 11, strike out all after "(g)" down to and
including "SYSTEM" in line 13 and insert: VISA APPLICA-*TION SOLE METHOD TO DISPUTE DENIAL OF WAIVER BASED ON A GROUND OF INADMISSIBILITY*

6 (3)Page 7, line 13, strike out all after "alien" down to
7 and including "use" in line 16 and insert: denied a waiver
8 under the program by reason of a ground of inadmissibility
9 described in section 212(a) that is discovered at the time
10 of the alien's application for the waiver or through the use

(4)Page 7, strike out all after line 22 over to and includ ing line 15 on page 8

- 3 (5)Page 9, line 6, strike out [United States);] and insert:
 4 United States and the existence and effectiveness of its
 5 agreements and procedures for extraditing to the United
 6 States individuals, including its own nationals, who com7 mit crimes that violate United States law);
- 8 (6)Page 9, line 11, strike out all after "Judiciary" down
 9 to and including "and" in line 12 and insert: and the Com10 mittee on International Relations of the House of Rep11 resentatives and the Committee on the Judiciary and the
 12 Committee on Foreign Relations
- 13 (7)Page 10, line 7, strike out [United States);] and in14 sert: United States and the existence and effectiveness of
 15 its agreements and procedures for extraditing to the United
 16 States individuals, including its own nationals, who com17 mit crimes that violate United States law);
- 18 (8)Page 10, line 8, after "determine" insert: , based upon
 19 the evaluation in subclause (I),
- 20 (9)Page 10, line 14, strike out all after "ary" down to
 21 and including "and" in line 15 and insert: and the Com22 mittee on International Relations of the House of Rep-

1 resentatives and the Committee on the Judiciary and the

- 2 Committee on Foreign Relations
- 3 (10)Page 10, line 25, strike out all after "General," over
 4 to and including "Register" in line 3 on page 11 and in5 sert: *in consultation with the Secretary of State*
- 6 (11)Page 11, strike out all after line 12 over to and in-7 cluding line 9 on page 12
- 8 (12) Page 12, line 10, strike out [(C)] and insert: (B)
- 9 (13)Page 13, line 3, after "ity)" insert: on the territory
 10 of the program country

11 (14)Page 13, strike out all after line 3 down to and in-12 cluding line 6 and insert:

13 "(III) a severe breakdown in law
14 and order affecting a significant por15 tion of the program country's territory;
16 "(IV) a severe economic collapse
17 in the program country; or

18 (15)Page 13, line 8, after "event" insert: in the program19 country

20 (16)Page 13, line 12, after "States)" insert: and where
21 the country's participation in the program could contribute
22 to that threat

- (17)Page 13, line 17, after "General" insert: , in con sultation with the Secretary of State,
- **3** (18) Page 14, line 7, strike out [(D)] and insert: (C)
- 4 (19)Page 14, line 12, strike out [, (B), or (C)] and in5 sert: or (B)
- 6 (20)Page 14, line 18, strike out [a designation]
- 7 (21) Page 15, line 11, after "arrives" insert: and departs
- 8 (22)Page 16, line 25, strike out all after "RECORD.—"
 9 over to and including "Senate" in line 6 on page 17 and
 10 insert: As part of the annual report required to be submitted
 11 under section 110(e)(1) of the Illegal Immigration Reform
 12 and Immigrant Responsibility Act of 1996, the Attorney
 13 General shall include a section
- 14 (23)Page 17, line 8, after "year" insert: , together with15 an analysis of that information
- 16 (24)Page 17, line 10, strike out [October 1] and insert:
 17 December 31
- 18 (25)Page 18, after line 2 insert:
- 19The report required by this clause may be20combined with the annual report required
- 21 to be submitted on that date under section

110(e)(1) of the Illegal Immigration Reform
 and Immigrant Responsibility Act of 1996.
 3 (26)Page 19, line 21, after "name" insert: or Service
 4 identification number

5 (27)Page 20, strike out all after line 21 over to and in-6 cluding line 4 on page 21 and insert:

7 "(6) Computation of visa refusal rates.— 8 For purposes of determining the eligibility of a coun-9 try to be designated as a program country, the cal-10 culation of visa refusal rates shall not include any 11 visa refusals which incorporate any procedures based 12 on, or are otherwise based on, race, sex, or disability, 13 unless otherwise specifically authorized by law or reg-14 ulation. No court shall have jurisdiction under this 15 paragraph to review any visa refusal, the denial of 16 admission to the United States of any alien by the 17 Attorney General, the Secretary's computation of the 18 visa refusal rate, or the designation or nondesignation 19 of any country.".

20 (28)Page 21, after line 4 insert:

21 SEC. 207. VISA WAIVER INFORMATION.

Section 217(c) of the Immigration and Nationality Act
(8 U.S.C. 1187(c)), as amended by sections 204(b) and 206
of this Act, is further amended by adding at the end the
following:

6

"(7) VISA WAIVER INFORMATION.—

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"(A) IN GENERAL.—In refusing the applica-2 tion of nationals of a program country for 3 4 United States visas, or the applications of nationals of a country seeking entry into the visa 5 6 waiver program, a consular officer shall not 7 knowingly or intentionally classify the refusal of 8 the visa under a category that is not included in 9 the calculation of the visa refusal rate only so that the percentage of that country's visa refusals 10 11 is less than the percentage limitation applicable 12 to qualification for participation in the visa 13 waiver program. 14 "(B) Reporting requirement.—On May 15 1 of each year, for each country under consider-

ation for inclusion in the visa waiver program,
the Secretary of State shall provide to the appropriate congressional committees—

19"(i) the total number of nationals of20that country that applied for United States21visas in that country during the previous22calendar year;

23 "(ii) the total number of such nation24 als who received United States visas during
25 the previous calendar year;

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1	"(iii) the total number of such nation-
2	als who were refused United States visas
3	during the previous calendar year;
4	"(iv) the total number of such nation-
5	als who were refused United States visas
б	during the previous calendar year under
7	each provision of this Act under which the
8	visas were refused; and
9	((v) the number of such nationals that
10	were refused under section 214(b) as a per-
11	centage of the visas that were issued to such
12	nationals.
13	"(C) CERTIFICATION.—Not later than May
14	1 of each year, the United States chief of mis-
15	sion, acting or permanent, to each country under
16	consideration for inclusion in the visa waiver
17	program shall certify to the appropriate congres-
18	sional committees that the information described
19	in subparagraph (B) is accurate and provide a
20	copy of that certification to those committees.
21	"(D) Consideration of countries in
22	THE VISA WAIVER PROGRAM.—Upon notification
23	to the Attorney General that a country is under
24	consideration for inclusion in the visa waiver
25	program, the Secretary of State shall provide all

1101(a)(15)(G)(iv)), the alien shall be considered as
 maintaining such nonimmigrant status on and after
 the date of privatization, but only during the period
 in which the alien is an officer or employee of
 INTELSAT or any successor or separated entity of
 INTELSAT.

7 (2) Precursory employment with successor 8 BEFORE PRIVATIZATION COMPLETION.—In the case of 9 an alien who commences service as an officer or em-10 ployee of a successor or separated entity of 11 INTELSAT before the date of privatization, but after 12 the date of the enactment of the ORBIT Act (Public 13 Law 106–180; 114 Stat. 48) and in anticipation of 14 privatization, if the alien, during the 6-month period 15 ending on the day before such commencement date, 16 continuously officer or employee was anof17 INTELSAT, and pursuant to such position continu-18 ously maintained, during such period, the status of a 19 lawful nonimmigrant described section in20 101(a)(15)(G)(iv) of the Immigration and Nation-21 ality Act (8 U.S.C. 1101(a)(15)(G)(iv)), the alien 22 shall be considered as maintaining such non-23 immigrant status on and after such commencement 24 date, but only during the period in which the alien

1	is an officer or employee of any successor or separated
2	entity of INTELSAT.
3	(b) Immediate Family Members.—
4	(1) Aliens maintaining status.—
5	(A) AFTER PRIVATIZATION.—An alien who,
6	on the day before the date of privatization, was
7	a member of the immediate family of an alien
8	described in subsection $(a)(1)$, and had the status
9	of a lawful nonimmigrant described in section
10	101(a)(15)(G)(iv) of the Immigration and Na-
11	tionality Act (8 U.S.C. $1101(a)(15)(G)(iv)$) on
12	such day, shall be considered as maintaining
13	such nonimmigrant status on and after the date
14	of privatization, but, only during the period in
15	which the alien described in subsection $(a)(1)$ is
16	an officer or employee of INTELSAT or any suc-
17	cessor or separated entity of INTELSAT.
18	(B) AFTER PRECURSORY EMPLOYMENT.—
19	An alien who, on the day before a commencement
20	date described in subsection $(a)(2)$, was a mem-
21	ber of the immediate family of the commencing
22	alien, and had the status of a lawful non-
23	immigrant described in section $101(a)(15)(G)(iv)$
24	of the Immigration and Nationality Act (8
25	U.S.C. 1101(a)(15)(G)(iv)) on such day, shall be

1 considered as maintaining such nonimmigrant 2 status on and after such commencement date, but 3 only during the period in which the commencing 4 alien is an officer or employee of any successor or separated entity of INTELSAT. 5 6 (2) ALIENS CHANGING STATUS.—In the case of 7 an alien who is a member of the immediate family 8 of an alien described in paragraph (1) or (2) of sub-9 section (a), the alien may be granted and may maintain status as a nonimmigrant described in section 10 11 101(a)(15)(G)(iv) of the Immigration and Nation-12 ality Act (8 U.S.C. 1101(a)(15)(G)(iv)) on the same 13 terms as an alien described in subparagraph (A) or 14 (B), respectively, of paragraph (1). 15 (c) Special Immigrants.—For purposes of section 101(a)(27)(I) (8 U.S.C. 1101(a)(27)(I)) of the Immigration 16 and Nationality Act, the term "international organization" 17 includes INTELSAT or any successor or separated entity 18 19 of INTELSAT. 20 SEC. 302. TREATMENT OF EMPLOYMENT FOR PURPOSES OF 21 **OBTAINING IMMIGRANT STATUS AS A MULTI-**22 NATIONAL EXECUTIVE OR MANAGER. 23 (a) IN GENERAL.—Notwithstanding section 212(e) of

24 the Immigration and Nationality Act (8 U.S.C. 1182(e)),

25 in the case of an alien described in subsection (b)—

1	(1) any services performed by the alien in the
2	United States as an officer or employee of
3	INTELSAT or any successor or separated entity of
4	INTELSAT, and in a capacity that is managerial or
5	executive, shall be considered employment outside the
6	United States by an employer described in section
7	203(b)(1)(C) of such Act (8 U.S.C. $1153(b)(1)(C)$), if
8	the alien has the status of a lawful nonimmigrant de-
9	scribed in section $101(a)(15)(G)(iv)$ of such Act (8
10	U.S.C. $1101(a)(15)(G)(iv))$ during such period of
11	service; and
12	(2) the alien shall be considered as seeking to
13	enter the United States in order to continue to render
14	services to the same employer.
15	(b) ALIENS DESCRIBED.—An alien described in this
16	subsection is an alien—
17	(1) whose nonimmigrant status is maintained
18	pursuant to section 301(a); and
19	(2) who seeks adjustment of status after the date
20	of privatization to that of an alien lawfully admitted
21	for permanent residence under section 245 of the Im-
22	migration and Nationality Act (8 U.S.C. 1255) based
23	on section $203(b)(1)(C)$ of such Act (8 U.S.C.
24	1153(b)(1)(C)) during the period in which the alien
25	is—

1	(A) an officer or employee of INTELSAT or
2	any successor or separated entity of INTELSAT;
3	and
4	(B) rendering services as such an officer or
5	employee in a capacity that is managerial or ex-
6	ecutive.
7	SEC. 303. DEFINITIONS.
8	For purposes of this title—
9	(1) the terms "INTELSAT", "separated entity",
10	and "successor entity" shall have the meaning given
11	such terms in the ORBIT Act (Public Law 106–180;
12	114 Stat. 48);
13	(2) the term "date of privatization" means the
14	date on which all or substantially all of the then ex-
15	isting assets of INTELSAT are legally transferred to
16	one or more stock corporations or other similar com-
17	mercial entities; and
18	(3) all other terms shall have the meaning given
19	such terms in section 101(a) of the Immigration and
20	Nationality Act (8 U.S.C. 1101(a)).

TITLE IV—MISCELLANEOUS PROVISIONS

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3 SEC. 401. AMENDMENT TO SECTION 214 OF THE IMMIGRA-4 TION AND NATIONALITY ACT.

5 Section 214(c) of the Immigration and Nationality Act
6 (8 U.S.C. 1184(c)) is amended by adding the following new
7 paragraph:

"(10) An amended H-1B petition shall not be 8 9 required where the petitioning employer is involved in 10 a corporate restructuring, including but not limited 11 to a merger, acquisition, or consolidation, where a 12 new corporate entity succeeds to the interests and ob-13 ligations of the original petitioning employer and 14 where the terms and conditions of employment re-15 main the same but for the identity of the petitioner.".

16 SEC. 402. THE IMMIGRANT INVESTOR PILOT PROGRAM.

(a) EXTENSION OF PROGRAM.—Section 610(b) of the
Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 1993 (8
U.S.C. 1153 note) is amended by striking "seven years" and
inserting "ten years".

(b) DETERMINATIONS OF JOB CREATION.—Section
610(c) of such Act is amended by inserting ", improved regional productivity, job creation, or increased domestic capital investment" after "increased exports".

1SEC. 403. PARTICIPATION OF BUSINESS AIRCRAFT IN THE2VISA WAIVER PROGRAM.

3 (a)BUSINESS ENTRY OFAIRCRAFT.—Section 217(a)(5) of the Immigration and Nationality Act (as re-4 5 designated by this Act) is amended by striking all after "carrier" and inserting the following: ", including any car-6 7 rier conducting operations under part 135 of title 14, Code 8 of Federal Regulations, or a noncommercial aircraft that 9 is owned or operated by a domestic corporation conducting operations under part 91 of title 14, Code of Federal Regu-10 11 lations which has entered into an agreement with the Attorney General pursuant to subsection (e). The Attorney Gen-12 eral is authorized to require a carrier conducting operations 13 under part 135 of title 14, Code of Federal Regulations, 14 or a domestic corporation conducting operations under part 15 91 of that title, to give suitable and proper bond, in such 16 reasonable amount and containing such conditions as the 17 Attorney General may deem sufficient to ensure compliance 18 19 with the indemnification requirements of this section, as a term of such an agreement.". 20

(b) ROUND-TRIP TICKET.—Section 217(a)(8) of the
Immigration and Nationality Act (as redesignated by this
Act) is amended by inserting "or the alien is arriving at
the port of entry on an aircraft operated under part 135
of title 14, Code of Federal Regulations, or a noncommercial
aircraft that is owned or operated by a domestic corporaHR 3767 EAS

tion conducting operations under part 91 of title 14, Code
 of Federal Regulations" after "regulations".

3 (c) Automated System Check.—Section 217(a) (8) 4 U.S.C. 1187(a)) of the Immigration and Nationality Act is amended by adding at the end the following: "Operators 5 of aircraft under part 135 of title 14, Code of Federal Requ-6 7 lations, or operators of noncommercial aircraft that are 8 owned or operated by a domestic corporation conducting 9 operations under part 91 of title 14, Code of Federal Requ-10 lations, carrying any alien passenger who will apply for 11 admission under this section shall furnish such information 12 as the Attorney General by regulation shall prescribe as nec-13 essary for the identification of any alien passenger being transported and for the enforcement of the immigration 14 15 laws. Such information shall be electronically transmitted not less than one hour prior to arrival at the port of entry 16 for purposes of checking for inadmissibility using the auto-17 mated electronic database.". 18

19 (d) CARRIER AGREEMENT REQUIREMENTS TO IN20 CLUDE BUSINESS AIRCRAFT.—

21 (1) IN GENERAL.—Section 217(e) (8 U.S.C.
22 1187(e)) of the Immigration and Nationality Act is
23 amended—

24 (A) by striking "carrier" each place it ap25 pears and inserting "carrier (including any car-

	11
1	rier conducting operations under part 135 of
2	title 14, Code of Federal Regulations) or a do-
3	mestic corporation conducting operations under
4	part 91 of that title"; and
5	(B) in paragraph (2), by striking "carrier's
6	failure" and inserting "failure by a carrier (in-
7	cluding any carrier conducting operations under
8	part 135 of title 14, Code of Federal Regula-
9	tions) or a domestic corporation conducting op-
10	erations under part 91 of that title".
11	(2) BUSINESS AIRCRAFT REQUIREMENTS.—Sec-
12	tion 217(e) (8 U.S.C. $1187(e)$) of the Immigration
13	and Nationality Act is amended by adding at the end
14	the following new paragraph:
15	"(3) Business Aircraft requirements.—
16	"(A) IN GENERAL.—For purposes of this
17	section, a domestic corporation conducting oper-
18	ations under part 91 of title 14, Code of Federal
19	Regulations that owns or operates a noncommer-
20	cial aircraft is a corporation that is organized
21	under the laws of any of the States of the United
22	States or the District of Columbia and is accred-
23	ited by or a member of a national organization
24	that sets business aviation standards. The Attor-
25	ney General shall prescribe by regulation the

18

1 provision of such information as the Attorney 2 General deems necessary to identify the domestic 3 corporation, its officers, employees, shareholders, 4 its place of business, and its business activities. "(B) COLLECTIONS.—In addition to any 5 6 other fee authorized by law, the Attorney General 7 is authorized to charge and collect, on a periodic 8 basis, an amount from each domestic corporation 9 conducting operations under part 91 of title 14, 10 Code of Federal Regulations, for nonimmigrant 11 visa waiver admissions on noncommercial air-12 craft owned or operated by such domestic cor-13 poration equal to the total amount of fees as-14 sessed for issuance of nonimmigrant visa waiver 15 arrival/departure forms at land border ports of 16 entry. All fees collected under this paragraph 17 shall be deposited into the Immigration User Fee 18 Account established under section 286(h).". 19 (e) REPORT REQUIRED.—Not later than two years

(e) REPORT REQUIRED.—Not later than two years
after the date of enactment of this Act, the Attorney General
shall submit a report to the Committees on the Judiciary
of the House of Representatives and the Senate assessing
the effectiveness of the program implemented under the
amendments made by this section for simplifying the admission of business travelers from visa waiver program

1	countries and compliance with the Immigration and Na-
2	tionality Act by such travelers under that program.
3	SEC. 404. MORE EFFICIENT COLLECTION OF INFORMATION
4	FEE.
5	Section 641(e) of the Illegal Immigration Reform and
6	Immigrant Responsibility Act of 1996 (division C of Public
7	Law 104–208) is amended—
8	(1) in paragraph (1)—
9	(A) by striking "an approved institution of
10	higher education and a designated exchange vis-
11	itor program" and inserting "the Attorney Gen-
12	eral";
13	(B) by striking "the time—" and inserting
14	the following: "a time prior to the alien being
15	classified under subparagraph (F), (J), or (M) of
16	section $101(a)(15)$ of the Immigration and Na-
17	tionality Act."; and
18	(C) by striking subparagraphs (A) and (B);
19	(2) by amending paragraph (2) to read as fol-
20	lows:
21	"(2) REMITTANCE.—The fees collected under
22	paragraph (1) shall be remitted by the alien pursuant
23	to a schedule established by the Attorney General for
24	immediate deposit and availability as described

1	under section 286(m) of the Immigration and Nation-
2	ality Act.";
3	(3) in paragraph (3)—
4	(A) by striking "has" the first place it ap-
5	pears and inserting "seeks"; and
6	(B) by striking "has" the second place it
7	appears and inserting "seeks to";
8	(4) in paragraph (4)—
9	(A) by inserting before the period at the end
10	of the second sentence of subparagraph (A) the
11	following: ", except that, in the case of an alien
12	admitted under section $101(a)(15)(J)$ of the Im-
13	migration and Nationality Act as an au pair,
14	camp counselor, or participant in a summer
15	work travel program, the fee shall not exceed
16	\$40"; and
17	(B) by adding at the end of subparagraph
18	(B) the following new sentence: "Such expenses
19	include, but are not necessarily limited to, those
20	incurred by the Secretary of State in connection
21	with the program under subsection (a)."; and
22	(5) by adding at the end the following new para-
23	graphs:

1	"(5) Proof of payment.—The alien shall
2	present proof of payment of the fee before the granting
3	of
4	"(A) a visa under section 222 of the Immi-
5	gration and Nationality Act or, in the case of an
6	alien who is exempt from the visa requirement
7	described in section $212(d)(4)$ of the Immigra-
8	tion and Nationality Act, admission to the
9	United States; or
10	"(B) change of nonimmigrant classification
11	under section 248 of the Immigration and Na-
12	tionality Act to a classification described in
13	paragraph (3).
14	"(6) Implementation.—The provisions of sec-
15	tion 553 of title 5, United States Code (relating to
16	rule-making) shall not apply to the extent the Attor-
17	ney General determines necessary to ensure the expe-
18	ditious, initial implementation of this section.".
19	SEC. 405. NEW TIME-FRAME FOR IMPLEMENTATION OF
20	DATA COLLECTION PROGRAM.
21	Section $641(g)(1)$ of the Illegal Immigration Reform
22	and Immigrant Responsibility Act of 1996 (division C of
23	Public Law 104–208) is amended to read as follows:
24	"(1) EXPANSION OF PROGRAM.—Not later than
25	12 months after the submission of the report required

1	by subsection (f), the Attorney General, in consulta-
2	tion with the Secretary of State and the Secretary of
3	Education, shall commence expansion of the program
4	to cover the nationals of all countries.".
5	SEC. 406. TECHNICAL AMENDMENTS.
6	Section 641 of the Illegal Immigration Reform and
7	Immigrant Responsibility Act of 1996 (division C of Public
8	Law 104–208) is amended—
9	(1) in subsection $(h)(2)(A)$, by striking "Director
10	of the United States Information Agency" and insert-
11	ing "Secretary of State"; and
12	(2) in subsection (d)(1), by inserting "institu-
13	tions of higher education or exchange visitor pro-
14	grams" after 'by".
	Attest:

Secretary.



AMENDMENTS

HR 3767 EAS——2

HR 3767 EAS-3

HR 3767 EAS—-4

HR 3767 EAS-5