# 106TH CONGRESS 2D SESSION

# H. R. 4411

To provide for the conservation and development of water and related resources, to authorize the Secretary of the Army to construct various projects for improvements to rivers and harbors of the United States, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

May 9, 2000

Mr. Shuster (for himself, Mr. Oberstar, Mr. Boehlert, and Mr. Borski) (all by request) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

# A BILL

To provide for the conservation and development of water and related resources, to authorize the Secretary of the Army to construct various projects for improvements to rivers and harbors of the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Water Resources Development Act of 2000".
- 6 (b) Table of Contents.—

Sec. 1. Short title; table of contents.

- Sec. 2. Definitions.
- Sec. 3. Comprehensive Everglades Restoration Plan.
- Sec. 4. Watershed and river basin assessments.
- Sec. 5. Brownfields Revitalization Program.
- Sec. 6. Tribal Partnership Program.
- Sec. 7. Ability to pay.
- Sec. 8. Property Protection Program.
- Sec. 9. National Recreation Reservation Service.
- Sec. 10. Operation and maintenance of hydroelectric facilities.
- Sec. 11. Interagency and international support.
- Sec. 12. Reburial and transfer authority.
- Sec. 13. Amendment to Rivers and Harbors Act.
- Sec. 14. Structural flood control cost-sharing.
- Sec. 15. CALFED Bay Delta Program assistance.
- Sec. 16. Project de-authorizations.
- Sec. 17. Floodplain management requirements.
- Sec. 18. Study of transfer of project lands.
- Sec. 19. Puget Sound and adjacent waters restoration.

#### 1 SEC. 2. DEFINITION OF SECRETARY.

- 2 In this Act, the term "Secretary" means the Sec-
- 3 retary of the Army.
- 4 SEC. 3. COMPREHENSIVE EVERGLADES RESTORATION
- 5 PLAN.
- 6 (a) Definitions.—In this section, the following defi-
- 7 nitions apply:
- 8 (1) Central and Southern Florida
- 9 PROJECT.—The term "Central and Southern Florida
- 10 Project" means the project for Central and Southern
- 11 Florida authorized under the heading "CENTRAL"
- 12 AND SOUTHERN FLORIDA" in section 203 of
- the Flood Control Act of 1948 (62 Stat. 1176), any
- modification to the project authorized by law, or
- modified by the Comprehensive Everglades Restora-
- tion Plan.

- (2) South Florida Ecosystem.—The term "South Florida ecosystem" means the area con-sisting of the lands and waters within the boundary, existing on July 1, 1999, of the South Florida Water Management District, including the Ever-glades ecosystem, the Florida Keys, Biscayne Bay, Florida Bay, and other contiguous near-shore coast-al waters of South Florida.
  - (3) Comprehensive Everglades Restoration Plan.—The term "Comprehensive Everglades Restoration Plan" means the plan contained in the "Final Feasibility Report and Programmatic Environmental Impact Statement", April 1999, as transmitted to the Congress by the July 1, 1999, letter of the Assistant Secretary of the Army for Civil Works pursuant to section 528 of the Water Resources Development Act of 1996 (110 Stat 3767).
  - (4) Natural system.—The term "natural system" means all federally or State-managed lands and waters within the South Florida ecosystem, including the water conservation areas, Everglades National Park, Big Cypress National Preserve, and other federally or State-designated conservation lands, and other lands that create or contribute to habitat supporting native flora and fauna.

(b) FINDINGS.—The Congress finds that:

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- 2 (1) The Everglades is an American treasure. In 3 its natural state, the South Florida ecosystem was connected by the flow of fresh water from the Kis-5 simmee River to Lake Okeechobee—south through 6 vast freshwater marshes known as the Everglades— 7 to Florida Bay, and on to the coral reefs of the 8 Florida Keys. The South Florida ecosystem covers 9 approximately 18,000 square miles and once in-10 cluded a unique and biologically productive region, 11 supporting vast colonies of wading birds, a mixture 12 of temperate and tropical plant and animal species, 13 and teeming coastal fisheries and North America's 14 only barrier coral reef. The South Florida ecosystem 15 is endangered as a result of adverse changes in the 16 quantity, distribution, and timing of flows and deg-17 radation of water quality. The Everglades alone has 18 been reduced in size by approximately 50 percent. 19 Restoration of this nationally and internationally 20 recognized ecosystem, including America's Ever-21 glades is in the Nation's interest.
  - (2) The Central and Southern Florida Project plays an important role in the economy of south Florida by providing flood protection and water supply to agriculture and the residents of south Florida

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- and providing water to the water conservation areas,
  Everglades National Park and other natural areas
  for the purpose of preserving fish and wildlife resources. The population of the region is expected to
  continue to grow, further straining the ability of the
  existing Central and Southern Florida Project to
  meet the needs of the natural system and the people
  of south Florida.
  - (3) Modifications to the Central and Southern Florida Project are needed to restore, preserve, and protect the South Florida ecosystem, including the Everglades, while continuing to provide for the water related needs of the region, including flood protection and other objectives served by the Project.
  - (4) The Comprehensive Everglades Restoration Plan is scientifically and economically sound plan that modifies the Central and Southern Florida Project to restore, preserve and protect the South Florida ecosystem. By storing most of the water currently discharged to the Atlantic Ocean and Gulf of Mexico, ensuring the quality of water discharged into the South Florida ecosystem from project features, and removing internal levees and canals in the Everglades, the Comprehensive Everglades Restoration Plan provides the roadmap for the recovery of

- a healthy, sustainable ecosystem as well as providing for the other water-related needs of the region, including flood protection, the enhancement of water supplies, and other objectives served by the Central and Southern Florida Project.
  - (5) The comprehensive, system-wide nature of the Comprehensive Everglades Restoration Plan and the linkage of the elements of the plan to each other must be preserved not only during the over 25-year period that will be necessary for its implementation, but for as long as the project remains authorized. Implementation must proceed in a programmatic manner using the principles of adaptive assessment as outlined in the Comprehensive Everglades Restoration Plan.
  - (6) The Comprehensive Everglades Restoration Plan contains a number of components that will benefit Everglades National Park, Biscayne National Park, Florida Keys National Marine Sanctuary, Big Cypress National Preserve, Ten Thousand Islands National Wildlife Refuge, and Loxahatchee National Wildlife Refuge by significantly improving the quantity, quality, timing, and distribution of water delivered to these Federal areas. Improved water delivered

eries will also provide benefits to federally-listed threatened and endangered species.

(7) The Congress, the Federal Government, and the State of Florida have, in prior legislation, recognized the need to restore, preserve, and protect the South Florida ecosystem. These on-going efforts are important to the success of the Comprehensive Everglades Restoration Plan. Since the creation of the South Florida Ecosystem Restoration Task Force in 1993, the Federal Government has been working in partnership with tribal, State, and local governments, the private sector, and individual citizens to accomplish restoration of the South Florida ecosystem. It is important for the long-term restoration of this ecosystem that these efforts, including the South Florida Ecosystem Restoration Task Force, be continued and strengthened. The State with its financial responsibilities for project implementation and capabilities in the planning, design, construction, and operation of the Comprehensive Everglades Restoration Plan, must be a full partner with the Federal Government.

23 (c) Comprehensive Everglades Restoration

24 Plans.—

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(1) IN GENERAL.—Congress hereby approves the Comprehensive Everglades Restoration Plan to modify the Central and Southern Florida Project to restore, preserve, and protect the South Florida ecosystem. These changes are necessary in order to ensure that the Central and Southern Florida Project as amended provides for the improvement and protection of water quality in, and the reduction of the loss of fresh water from, the South Florida ecosystem, as well as providing for the water related needs of the region, including flood protection, the enhancement of water supplies, and other objectives served by the Central and Southern Florida Project.

# (2) Specific authorizations.—

(A) IN GENERAL—Those projects included in the Comprehensive Everglades Restoration Plan and specified in paragraphs (B) and (C) are authorized to be carried out by the Secretary substantially in accordance with the plans, and subject to the conditions described in the Central and Southern Florida Project: Comprehensive Review Study Report of the Chief of Engineers dated June 22, 1999.

(B) PILOT PROJECTS.—The following pilot projects are authorized for implementation,

1	after review and approval by the Secretary, at
2	a total cost of \$69,000,000, with an estimated
3	Federal cost of \$34,500,000 and an estimated
4	non-Federal cost of \$34,500,000:
5	(i) Caloosahatchee River (C-43)
6	Basin ASR (\$6,000,000);
7	(ii) Lake Belt In-Ground Reservoir
8	Technology (\$23,000,000);
9	(iii) L-31N Seepage Management
10	(\$10,000,000); and,
11	(iv) Wastewater Reuse Technology
12	(\$30,000,000).
13	(C) OTHER PROJECTS.—The following
14	projects are authorized at a total cost of
15	\$1,100,918,000, with an estimated Federal cost
16	of \$550,459,000 and an estimated non-Federal
17	cost of \$550,459,000. Prior to implementation
18	of projects (1) through (10), the Secretary shall
19	review and approve a Project Implementation
20	Report prepared in accordance with subsection
21	(g).
22	(i) C-44 Basin Storage Reservoir
23	(\$112,562,000);

1	(ii) Everglades Agricultural Area
2	Storage Reservoirs—Phase I
3	(\$233,408,000);
4	(iii) Site 1 Impoundment
5	(\$38,535,000);
6	(iv) Water Conservation Areas 3A/3B
7	Levee Seepage Management
8	(\$100,335,000);
9	(v) C–11 Impoundment and
10	Stormwater Treatment Area
11	(\$124,837,000);
12	(vi) C-9 Impoundment and
13	Stormwater Treatment Area
14	(\$89,146,000);
15	(vii) Taylor Creek/Nubbin Slough
16	Storage and Treatment Area
17	(\$104,027,000);
18	(viii) Raise and Bridge East Portion
19	of Tamiami Trail and Fill Miami Canal
20	within Water Conservation Area 3
21	(\$26,946,000);
22	(ix) North New River Improvements
23	(\$77,087,000);
24	(x) C-111 Spreader Canal
25	(\$94,035,000); and

1	(xi) Adaptive Assessment and Moni-
2	toring Program (10 years) (\$100,000,000).
3	(d) Additional Program Authority.—In order to
4	expedite implementation of the Comprehensive Everglades
5	Restoration Plan, the Secretary is authorized to imple-
6	ment modifications to the Central and Southern Florida
7	Project that are consistent with the Comprehensive Ever-
8	glades Restoration Plan and that will produce independent
9	and substantial restoration, preservation, or protection
10	benefits to the South Florida ecosystem; provided that the
11	total Federal cost of each project accomplished under this
12	authority shall not exceed \$35,000,000; and provided fur-
13	ther that the total Federal cost of all the projects accom-
14	plished under this authority shall not exceed
15	\$250,000,000. Prior to implementation of any project au-
16	thorized under this subsection, the Secretary shall review
17	and approve a Project Implementation Report prepared in
18	accordance with subsection (g).
19	(e) Authorization of Future Project Fea-
20	TURES.—Except for those projects authorized in sub-
21	sections (c) and (d), all future projects included in the
22	Comprehensive Everglades Restoration Plan shall require
23	a specific authorization of Congress. Prior to authoriza-
24	tion, the Secretary shall transmit such projects to Con-
25	gress along with a Project Implementation Report pre-

- 1 pared in accordance with subsection (g). Further, such
- 2 projects, if authorized, shall be implemented pursuant to
- 3 subsection (i) of this section.

# (f) Cost Sharing.—

- (1) IN GENERAL.—The non-Federal share of the cost of implementing projects authorized under subsections (c), (d), and (e) shall be 50 percent. The non-Federal sponsor shall be responsible for all lands, easements, rights-of-way, and relocations and shall be afforded credit toward the non-Federal share in accordance with paragraph (3)(A). The non-Federal sponsor may accept Federal funding for the purchase of the necessary lands, easements, rights-of-way or relocations, provided that such assistance is credited toward the Federal share of the cost of the project.
  - (2) OPERATION AND MAINTENANCE.—Notwithstanding section 528(e)(3) of the Water Resources Development Act of 1996, the non-Federal sponsor shall be responsible for 60 percent of the operation, maintenance, repair, replacement, and rehabilitation cost of activities authorized under this section.

# (3) Credit and reimbursement.—

(A) Lands.—Regardless of the date of acquisition, the value of lands or interests in land

acquired by non-Federal interests for any activity required in this section shall be included in the total cost of the activity and credited against the non-Federal share of the cost of the activity. Such value shall be determined by the Secretary.

- (B) Work.—The Secretary may provide credit, including in-kind credit, to or reimburse the non-Federal project sponsor for the reasonable cost of any work performed in connection with a study or activity necessary for the implementation of the Comprehensive Everglades Restoration Plan if the Secretary determines that the work is necessary and the credit or reimbursement is granted for work completed during the period of design or implementation pursuant to an agreement between the Secretary and the non-Federal sponsor that prescribes the terms and conditions of the credit or reimbursement.
- (C) Audits.—Credit or reimbursement for land or work granted under this subsection shall be subject to audit by the Secretary.
- (g) Evaluation of Project Features.—

1 (1) In General.—Prior to implementation of 2 authorized in subsection project features 3 (c)(2)(C)(1) through (c)(2)(C)(10) and subsection (d), the Secretary, in cooperation with the non-Fed-5 eral sponsor, shall, after notice and opportunity for 6 public comment, complete Project Implementation Reports to address the project(s) cost effectiveness, 7 8 engineering feasibility, and potential environmental 9 impacts, including National Environmental Policy 10 Act compliance. The Secretary shall coordinate with appropriate Federal, tribal, state and local govern-12 ments during the development of such reports and 13 shall identify any additional water that will be made 14 available for the natural system, existing legal users, 15 and other water related needs of the region. Fur-16 ther, such reports shall ensure that each project fea-17 ture is consistent with the programmatic regulations 18 issued pursuant to subsection (i).

> (2)JUSTIFICATION.—Notwith-Project standing section 209 of the Flood Control Act of 1970 (42 U.S.C. 1962–2) or any other provision of law regarding economic justification, in carrying out activities authorized in accordance with subsections (c), (d), and (e), the Secretary may determine that activities are justified by the environmental benefits

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- derived by the South Florida ecosystem in general
- and the Everglades and Florida Bay in particular,
- and shall not need further economic justification if
- 4 the Secretary determines that the activities are cost
- 5 effective.
- 6 (h) Socially and Economically Disadvantaged
- 7 Individuals.—
- 8 (1) In General.—Socially and economically
- 9 disadvantaged individuals and communities make up
- a large portion of the South Florida ecosystem and
- 11 have legitimate interests in the implementation of
- the Comprehensive Everglades Restoration Plan.
- 13 Further, such groups have not, in some cases, been
- given the opportunity to understand and participate
- fully in the development of water resources projects.
- 16 As provided in this subsection, the Secretary shall
- ensure that impacts on socially and economically dis-
- advantaged individuals are considered during the im-
- 19 plementation of the Comprehensive Everglades Res-
- toration Plan and that such individuals have oppor-
- 21 tunities to review and comment on its implementa-
- tion.
- 23 (2) Definitions.—In this subsection, the fol-
- lowing definitions apply:

- 1 (A) SMALL BUSINESS CONCERN.—The
  2 term "small business concern" has the meaning
  3 such term has under section 3 of the Small
  4 Business Act (15 U.S.C. 632).
  - (B) SOCIALLY AND ECONOMICALLY DIS-ADVANTAGED INDIVIDUALS.—The term "socially and economically disadvantaged individuals" has the meaning such term has under section 8(d) of the Small Business Act (15 U.S.C. 637(d)) and relevant subcontracting regulations promulgated pursuant thereto.
  - (3) Program for socially and economically disadvantaged individuals within the South Florida ecosystem are informed of the Comprehensive Everglades Restoration Plan, given the opportunity to review and comment on each project feature, provided opportunities to participate as a small business concern contractor, and given opportunities for employment or internships in emerging industry sectors.
  - (4) CONTRACTS TO BUSINESSES OWNED BY SO-CIALLY AND ECONOMICALLY DISADVANTAGED INDI-VIDUALS.—The Secretary shall establish a goal that

not less than 10 percent of the amounts made available for construction of projects authorized pursuant to subsections (c), (d), and (e), shall be expended with small business concerns owned and controlled by socially and economically disadvantaged individuals within the South Florida ecosystem.

# (i) Assuring Project Benefits.—

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IN GENERAL.—The primary and overarching purpose of the Comprehensive Everglades Restoration Plan is to restore, preserve and protect the natural system within the South Florida ecosystem. The Comprehensive Everglades Restoration Plan shall be implemented to ensure the protection of water quality in, the reduction of the loss of fresh water from, and the improvement of the environment of the South Florida ecosystem, while providing for other water-related needs of the region, including water supply and flood protection. The Central and Southern Florida Project, as amended by the Comprehensive Everglades Restoration Plan, shall be implemented in a manner that ensures that the benefits to the natural system and the human environment, including the proper quantity, quality, timing and distribution of water, are achieved and maintained for as long as the Central and Southern

1 Florida Project remains authorized. When imple-2 mented fully, the approximately 68 features of the 3 Comprehensive Everglades Restoration Plan will result in modifications to the existing Central and 5 Southern Florida Project works that shall provide 6 the water necessary to restore, preserve and protect 7 the natural system while providing for other water 8 related needs of the region. The Secretary shall en-9 sure that both the natural system and the human 10 environment receive the benefits intended when such 11 modifications to the Central and Southern Florida 12 project are made pursuant to the Comprehensive Ev-13 erglades Restoration Plan and previous Acts of Con-14 gress.

- (2) Dedication and management of water.—
  - (A) IN GENERAL.—Consistent with subsection (i)(2)(B), the Secretary shall dedicate and manage the water made available from the Central and Southern Florida Project features authorized, constructed, and operated in accordance with previous Acts of Congress and this Act authorizing the implementation of features of the Comprehensive Everglades Restoration Plan, for the temporal and spatial needs of the

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natural system. The needs of the natural system and the human environment shall be defined in terms of quality, quantity, timing and distribution of water. In developing the regulations that provide for the dedication and management of water for the natural system in accordance with this subsection, the Secretary shall incorporate rainfall driven operational criteria and annual fluctuations in rainfall.

(B) Programmatic regulations.—The Secretary shall, after notice and opportunity for public comment and with the concurrence of the Secretary of the Interior, and in consultation with the Secretary of Commerce, the Administrator of the Environmental Protection Agency and the Governor of the State of Florida, issue programmatic regulations identifying the amount of water to be dedicated and managed for the natural system from the Central and Southern Florida Project features authorized, constructed, and operated in accordance with previous acts of Congress and this Act through the implementation of the Comprehensive Everglades Restoration Plan features. Such regulations shall be completed within two years of the

date of enactment of this Act. These regulations shall ensure that the natural system and the human environment receive the benefits intended, including benefits for the restoration, preservation, and protection of the natural system, as the Comprehensive Everglades Restoration Plan is implemented and incorporated into the Central and Southern Florida Project for as long as the project remains authorized. Nothing in this Act shall prevent the State of Florida from reserving water for environmental uses under the 1972 Florida Water Resources Act to the extent consistent with this section.

(C) Project specific regulations.—
The Secretary, after notice and opportunity for public comment, and in consultation with the Secretary of the Interior, Secretary of Commerce, the Administrator of the Environmental Protection Agency, other Federal agencies, and the State of Florida shall develop project feature specific regulations to ensure that the benefits anticipated from each feature of the Comprehensive Everglades Restoration Plan are achieved and maintained as long as the project remains authorized. Each such regulation shall

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be consistent with the programmatic regulations issued pursuant to subsection (i)(2)(B), be based on the best available science, and ensure that the quantity, quality, timing, and distribution of water for the natural system and the human environment anticipated in the Comprehensive Plan for each project feature is achieved and maintained.

(3) Existing water uses.—The Secretary shall ensure that the implementation of the Comprehensive Everglades Restoration Plan, including physical or operational modifications to the Central and Southern Florida Project, does not cause substantial adverse impacts on existing legal water uses, including annual water deliveries to Everglades National Park, water for the preservation of fish and wildlife in the natural system, and other legal uses as of the date of enactment of this Act. The Secretary shall not eliminate existing legal sources of water supply, including those for agricultural water supply, water for Everglades National Park and the preservation of fish and wildlife, until new sources of water supply of comparable quantity and quality are available to replace the water to be lost from existing sources.

- 1 Existing authorized levels of flood protection will be
- 2 maintained.
- 3 (j) Report to Congress.—Beginning on October 1,
- 4 2005, and periodically thereafter until October 1, 2036,
- 5 the Secretary and the Secretary of the Department of the
- 6 Interior, in consultation with the Environmental Protec-
- 7 tion Agency, the Department of Commerce and the State
- 8 of Florida, shall jointly submit to Congress a report on
- 9 the implementation of the Comprehensive Everglades Res-
- 10 toration Plan. Such reports shall be completed no less
- 11 than every five years. Such reports shall include a descrip-
- 12 tion of planning, design, and construction work completed,
- 13 the amount of funds expended during the period covered
- 14 by the report, and the work anticipated over the next five-
- 15 year period. In addition, each report shall include the de-
- 16 termination of each Secretary, and the Administrator of
- 17 the Environmental Protection Agency, concerning the ben-
- 18 efits to the natural system and the human environment
- 19 achieved as of the date of the report and whether the com-
- 20 pleted features of the Comprehensive Everglades Restora-
- 21 tion Plan are being operated in a manner that is con-
- 22 sistent with the programmatic regulations established
- 23 under subsection (i)(2)(B).

#### 1 SEC. 4. WATERSHED AND RIVER BASIN ASSESSMENTS.

- 2 Section 729 of Public Law 99–662 (100 Stat. 4164)
- 3 is amended by—
- 4 (1) striking "STUDY OF WATER RE-
- 5 SOURCES NEEDS OF RIVER BASINS AND
- 6 REGIONS." and all that follows, and
- 7 (2) inserting in lieu thereof:

# 8 "WATERSHED AND RIVER BASIN ASSESSMENTS.

- 9 "(a) IN GENERAL.—The Secretary is authorized to
- 10 assess the water resources needs of river basins and water-
- 11 sheds of the United States. Such assessments shall be un-
- 12 dertaken in cooperation and coordination with the Depart-
- 13 ments of the Interior, Agriculture and Commerce, the En-
- 14 vironmental Protection Agency, and other appropriate
- 15 agencies, and may include an evaluation of ecosystem pro-
- 16 tection and restoration, flood damage reduction, naviga-
- 17 tion and port needs, watershed protection, water supply,
- 18 and drought preparedness.
- 19 "(b) Consultation.—The Secretary shall consult
- 20 with Federal, tribal, State, interstate, and local govern-
- 21 mental entities in carrying out the assessments authorized
- 22 by this section. In conducting such assessments, the Sec-
- 23 retary may accept contributions of services, materials,
- 24 supplies and cash from Federal, tribal, State, interstate,
- 25 and local governmental entities where the Secretary deter-

- 1 mines that such contributions will facilitate completion of
- 2 the assessments.
- 3 "(c) Cost Sharing Requirements.—The non-Fed-
- 4 eral share of the cost of an assessment conducted under
- 5 this section shall be 25 percent of the cost of such assess-
- 6 ment. The non-Federal sponsor may provide the non-Fed-
- 7 eral cost-sharing requirement through the provision cash
- 8 or services, materials, supplies, or other in-kind services.
- 9 In no event shall such credit exceed the non-Federal re-
- 10 quirement share of costs for the assessment.
- 11 "(d) AUTHORIZATION OF APPROPRIATIONS.—There
- 12 is authorized to be appropriated to carry out this section
- 13 \$15,000,000.".

#### 14 SEC. 5. BROWNFIELDS REVITALIZATION PROGRAM.

- 15 (a) General.—The Secretary shall, in consultation
- 16 with the Environmental Protection Agency and other ap-
- 17 propriate agencies, carry out a program to provide assist-
- 18 ance to non-Federal interests in the remediation and res-
- 19 toration of abandoned or idled industrial and commercial
- 20 sites where such assistance will improve the quality, con-
- 21 servation, and sustainable use of the Nation's streams, riv-
- 22 ers, lakes, wetlands, and floodplains. Assistance may be
- 23 in the form of site characterizations, planning, design, and
- 24 construction projects. To the maximum extent practicable,
- 25 projects implemented by the Secretary under this section

- 1 will be done in cooperation and coordination with other
- 2 Federal, tribal, State, and local efforts to maximize re-
- 3 sources available for the remediation, restoration, and re-
- 4 development of brownfield sites.
- 5 (b) Justification for Assistance.—
- 6 Nothwithstanding any economic justification provision or
- 7 requirement of section 209 of the Flood Control Act of
- 8 1970 (42 U.S.C. 1962–2) or economic justification provi-
- 9 sion of any other law, the Secretary may determine that
- 10 the assistance projects authorized by subsection (a)—
- 11 (1) is justified by the public health and safety,
- and environmental benefits; and
- 13 (2) shall not need further economic justification
- if the Secretary determines that the assistance is
- 15 cost effective.
- 16 (c) Cost Sharing.—
- 17 (1) IN GENERAL.—Prior to implementing any
- assistance project under this section, the Secretary
- shall enter into a binding agreement with the non-
- Federal interest, which shall require the non-Federal
- interest to: (a) pay 50 percent of the total costs of
- 22 the assistance project; (b) acquire and place in pub-
- lic ownership for so long as is necessary to imple-
- 24 ment and complete the assistance project any lands,
- easements, right-of-way, and relocations necessary

- for implementation and completion of the assistance project; (c) pay 100 percent of any operation, maintenance, repair, replacement, and rehabilitation costs associated with the assistance project; and (d) hold and save harmless the United States free from claims or damages due to implementation of the assistance project, except for the negligence of the Government or its contractors.
  - (2) CREDIT.—The non-Federal interest shall receive credit for the value of any lands, easements, rights-of-way, and relocations provided for implementation and completion of such assistance project.

    The Secretary also may afford credit to a non-Federal interest for services, studies, supplies, and other in-kind consideration where the Secretary determines that such services, studies, supplies, and other in-kind consideration will facilitate completion of the assistance project. In no event shall such credit exceed the 50 percent non-Federal cost-sharing requirement.
- 21 (d) Applicability of Other Federal and State
- 22 Laws.—Nothing in this section shall be construed as
- 23 waiving, limiting, or otherwise affecting the applicability
- 24 of any provision of Federal or State law.

- 1 (e) Project Cost Limitation.—Not more than
- 2 \$5,000,000 in Army Civil Works Appropriations funds
- 3 may be allotted under this section at any single site.
- 4 (d) AUTHORIZATION OF APPROPRIATIONS.—There is
- 5 authorized to be appropriated to carry out this section
- 6 \$25,000,000 for each fiscal year from 2002 through 2005.
- 7 (g) Program Evaluation.—Not later than Decem-
- 8 ber 31, 2005, the Secretary shall submit to the Committee
- 9 on Transportation and Infrastructure of the House of
- 10 Representatives and the Committee on Environment and
- 11 Public Works of the Senate a report that discusses the
- 12 program's performance objectives and evaluates its effec-
- 13 tiveness in achieving them, along with any recommenda-
- 14 tions concerning continuation of the program.

#### 15 SEC. 6. TRIBAL PARTNERSHIP PROGRAM.

- 16 (a) IN GENERAL.—The Secretary is authorized, in
- 17 cooperation with federally recognized Indian tribes and
- 18 other Federal agencies, to study and determine the feasi-
- 19 bility of implementing water resources development
- 20 projects that will substantially benefit Indian tribes, and
- 21 are located primarily within Indian country, as defined in
- 22 18 U.S.C. 1151, or in proximity to Alaska Native villages.
- 23 Studies conducted under this authority may address, but
- 24 are not limited to, projects for flood damage reduction,

- 1 environmental restoration and protection, and preserva-
- 2 tion of cultural and natural resources.
- 3 (b) Consultation and Coordination.—The Sec-
- 4 retary shall consult with the Secretary of the Interior on
- 5 studies conducted under this section in recognition of the
- 6 unique role of the Secretary of the Interior regarding trust
- 7 responsibilities with Indian tribes, and in recognition of
- 8 mutual trust responsibilities. The Secretary shall integrate
- 9 Army Civil Works activities with activities of the Depart-
- 10 ment of the Interior to avoid conflicts, duplications of ef-
- 11 fort, or unanticipated adverse effects to Indian tribes, and
- 12 shall consider existing authorities and programs of the De-
- 13 partment of the Interior and other Federal agencies in any
- 14 recommendations regarding implementation of project
- 15 studied under this section.
- 16 (c) Ability To Pay.—Any cost-sharing agreement
- 17 for a study under this section shall be subject to the ability
- 18 of a non-Federal interest to pay. The ability of any non-
- 19 Federal interest to pay shall be determined by the Sec-
- 20 retary in accordance with procedures established by the
- 21 Secretary.
- 22 (d) Credits.—For such studies conducted under this
- 23 section, the Secretary may afford credit to the tribe for
- 24 services, studies, supplies, and other in-kind consideration
- 25 where the Secretary determines that such services, studies,

- 1 supplies, and other in-kind consideration will facilitate
- 2 completion of the project. In no event shall such credit
- 3 exceed the tribe's required share of costs for the study.
- 4 (e) AUTHORIZATION OF APPROPRIATIONS.—There is
- 5 authorized to be appropriated to carry out subsection (a)
- 6 of this section \$5,000,000 for each fiscal year, for fiscal
- 7 years 2002 through 2006. Not more than \$1,000,000 in
- 8 Army Civil Works appropriations may be allotted under
- 9 this section for any one tribe.
- 10 (f) Definition.—For the purposes of this section
- 11 the term "Indian tribe" means any tribe, band, nation,
- 12 or other organized group or community of Indians, includ-
- 13 ing any Alaska Native village (as defined in, or established
- 14 pursuant to, the Alaska Native Claims Settlement Act (43
- 15 U.S.C.A. § 1601 et seq.) which is recognized as eligible
- 16 for the special programs and services provided by the
- 17 United States to Indians because of their status as Indi-
- 18 ans.
- 19 SEC. 7. ABILITY TO PAY.
- 20 Section 103(m) of Public Law 99–662 (33 U.S.C.
- 21 2213(m), as amended) is amended by:
- 22 (1) deleting subsection (1) in its entirety and
- inserting in lieu thereof the following language:
- 24 "(1) IN GENERAL.—Any cost-sharing agree-
- 25 ment under this section for a feasibility study or for

1	construction of an environmental protection and res-
2	toration or flood control project, or for construction
3	of an agricultural water supply project, shall be sub-
4	ject to the ability of a non-Federal interest to pay.";
5	(2) deleting subsection (2) in its entirety and
6	inserting in lieu thereof the following language:
7	"(2) Criteria and Procedures.—The ability
8	of a non-Federal interest to pay shall be determined
9	by the Secretary in accordance with criteria and pro-
10	cedures in effect on the day before the date of the
11	enactment of the Water Resources Development Act
12	of 2000; except that such criteria and procedures
13	shall be revised, and new criteria and procedures be
14	developed, within 18 months after such date of en-
15	actment to reflect the requirements of paragraph (3)
16	of section 202(b) of the Water Resources Develop-
17	ment Act of 1996 (110 STAT. 3674).";
18	(3) adding the word "and" at the end of sub-
19	section (3)(A)(ii);
20	(4) deleting subsection (3)(B) in its entirety;
21	and
22	(5) deleting subsection (3)(C) in its entirety
23	and inserting in lieu thereof the following language:
24	"(B) may consider additional criteria relat-

ing to the non-Federal interest's financial abil-

- 1 ity to carry out its cost-sharing responsibilities,
- 2 or relating to additional assistance that may be
- 3 available from other Federal or State sources.".

#### 4 SEC. 8. PROPERTY PROTECTION PROGRAM.

- 5 (a) IN GENERAL.—The Secretary is authorized to im-
- 6 plement a program to reduce vandalism and destruction
- 7 of property at water resources development projects under
- 8 the jurisdiction of the Department of the Army. In car-
- 9 rying out the program the Secretary may provide rewards
- 10 to individuals who provide information or evidence leading
- 11 to the arrest and prosecution of individuals causing dam-
- 12 age to Federal property, including the payment of cash
- 13 rewards.
- 14 (b) AUTHORIZATION OF APPROPRIATIONS.—There is
- 15 authorized to be appropriated \$500,000 annually to carry
- 16 out this section.

#### 17 SEC. 9. NATIONAL RECREATION RESERVATION SERVICE.

- Notwithstanding section 611 of the Omnibus Consoli-
- 19 dated and Emergency Supplemental Appropriations Act,
- 20 1999 Public Law 105–277), the Secretary may participate
- 21 in the National Recreation Reservation Service on an
- 22 interagency basis and-fund the Department of the Army's
- 23 share of those activities required for implementing, oper-
- 24 ating, and maintaining the Service.

1	SEC. 10. OPERATION AND MAINTENANCE OF HYDRO-
2	ELECTRIC FACILITIES.
3	Section 314 of Public Law 101–640 (33 U.S.C. 2321)
4	is amended by inserting the following language imme-
5	diately after the phrase "commercial activities": "Where
6	such activities require specialized training related to hy-
7	droelectric power generation. These activities would be
8	subject to the labor standards provisions in the Service
9	Contract Act, 41, U.S.C. 351, and to the extent applicable,
10	the Davis-Bacon Act, 40 U.S.C., Sections 276(a)-7.".
11	SEC. 11. INTERAGENCY AND INTERNATIONAL SUPPORT.
12	Section 234 of Public Law 104–303 (33 U.S.C. 2323a)
13	is amended—
14	(1) in subsection (d) by deleting "1,000,000"
15	and inserting "\$2,000,000".
16	SEC. 12. REBURIAL AND TRANSFER AUTHORITY.
17	(a) In General.—
18	(1) Reburial.—The Secretary is authorized, in
19	consultation with the appropriate Indian tribes, to
20	identify and set aside areas at civil works projects
21	managed by the Secretary that may be used to
22	reinter Native American remains that have been dis-
23	covered on project lands, and which have been right-
24	fully claimed by a lineal descendant or Indian tribe
25	in accordance with applicable Federal law. The Sec-

retary, in consultation and in consent with the lineal

- descendant or the respective Indian tribe, is authorized to recover and rebury the remains at such sites
- at full Federal expense.
- 4 (2) Transfer authority.—Notwithstanding 5 any provision of law, the Secretary is authorized to
- 6 transfer to the Indian tribe the land identified by
- 7 the Secretary in subsection (1) for use as a ceme-
- 8 tery. The Secretary shall retain any necessary
- 9 rights-of-way, easements, or other property interests
- that the Secretary of the Army determines is nec-
- 11 essary to carry out the authorized project purpose.
- 12 (b) Definition.—For the purposes of this section
- 13 the term "Indian tribe" means any tribe, band, nation,
- 14 or other organized group or community of Indians, includ-
- 15 ing any Alaska Native village (as defined in, or established
- 16 pursuant to, the Alaska Native Claims Settlement Act (43
- 17 U.S.C.A. § 1601 et seq.)) which is recognized as eligible
- 18 for the special programs and services provided by the
- 19 United States to Indians because of their status as Indi-
- 20 ans.

#### 21 SEC. 13. AMENDMENT TO RIVERS AND HARBORS ACT.

- Section 33 U.S.C. 401 is amended by adding the fol-
- 23 lowing language at the end of the last sentence: "The ap-
- 24 proval required by this section of the location and plans,
- 25 or any modification of plans, for any dam or dike, applies

- 1 only to any dam or dike that would completely span a wa-
- 2 terway currently used to transport interstate or foreign
- 3 commerce, in a manner that actual, existing interstate or
- 4 foreign commerce could be adversely affected. Any other
- 5 dam or dike proposed to be built in any other navigable
- 6 water of the United States shall be regulated as a struc-
- 7 ture under 33 U.S.C. 403, and shall not require approval
- 8 under this section.".

#### 9 SEC. 14. STRUCTURAL FLOOD CONTROL COST-SHARING.

- 10 (a) Section 103(a) of the Water Resources Develop-
- 11 ment Act of 1986 (100 Stat. 4084–4085) is amended by—
- 12 (1) striking "35" whenever it appears in para-
- graph (2) and inserting "50" in lieu thereof;
- 14 (2) deleting the word "MINIMUM" in para-
- 15 graph (2);
- 16 (3) adding the following language to paragraph
- 17 (2) immediately after the last sentence in that para-
- graph: "The non-Federal share under paragraph (1)
- shall not exceed 50 percent of the cost of the project
- assigned to flood control. The preceding sentence
- 21 does not modify the requirement of paragraph
- 22 (1)(A) of this subsection."; and
- 23 (4) deleting paragraph (3) and (4) in their en-
- 24 tirety.".

- 1 (b) APPLICABILITY.—The amendment made by this
- 2 section shall apply to any project or separable element
- 3 thereof with respect to which the Secretary and the non-
- 4 Federal interest have not entered into a project coopera-
- 5 tion agreement on or before the date of enactment of this
- 6 Act.

#### 7 SEC. 15. CALFED BAY-DELTA PROGRAM ASSISTANCE.

- 8 (a) In General.—The Secretary is authorized to
- 9 participate with the appropriate Federal and State agen-
- 10 cies in the planning and management activities associated
- 11 with the CALFED Bay Delta Program, and shall, to the
- 12 maximum extent practicable and in accordance with all
- 13 applicable laws, integrate the activities of the Army Corps
- 14 of Engineers in the San Joaquin and Sacramento River
- 15 basins with the long-term goals of the CALFED Bay
- 16 Delta Program.
- 17 (b) Cooperative Activities.—In participating in
- 18 the CALFED Bay Delta Program as provided for in sub-
- 19 section (a) of this section, the Secretary is authorized to
- 20 accept and expend funds from other Federal agencies and
- 21 from non-Federal public, private and non-profit entities
- 22 to carry out ecosystem restoration projects and activities
- 23 associated with the CALFED Bay Delta Program and
- 24 may enter into contracts, cooperative research and devel-
- 25 opment agreements, and cooperative agreements with

- 1 Federal and non-Federal private, public, and non-profit
- 2 entities in carrying out these projects and activities.
- 3 (c) AUTHORIZATION OF APPROPRIATIONS.—There is
- 4 authorized to be appropriated to the Department of the
- 5 Army to carry out activities under this section \$5,000,000
- 6 for fiscal years from 2002 through 2005.
- 7 (d) Definition.—For purposes of this section, the
- 8 area covered by the CALFED Bay Delta Program is de-
- 9 fined as the San Francisco Bay, Sacramento-San Joaquin
- 10 Delta Estuary and its watershed (Bay-Delta Estuary) as
- 11 identified in the Framework Agreement Between the Gov-
- 12 ernor's Water Policy Council of the State of California and
- 13 the Federal Ecosystem Directorate (Club Fed).
- 14 SEC. 16. PROJECT DE-AUTHORIZATIONS.
- 15 Section 33 U.S.C. 579a is deleted in its entirety and
- 16 the following language inserted in lieu thereof:
- 17 "PROJECT DE-AUTHORIZATIONS.
- 18 (a) Projects Never Under Construction.—
- 19 (1) The Secretary shall transmit annually to
- 20 Congress a list of projects and separable elements of
- 21 projects that have been authorized for construction,
- but for which no appropriations have been obligated
- for construction of the project or separable element
- 24 during the four consecutive fiscal years preceding
- 25 the transmittal of such list.

- (2) Any water resources project authorized for construction, and any separable element of such a project, shall be de-authorized after the last day of the 7-year period beginning on the date of the project or separable element's most recent authorization or reauthorization unless funds have been obligated for construction of the project or separable element.
- 9 (b) Projects Where Construction Has Been 10 Suspended.—
  - (1) The Secretary shall transmit annually to Congress a list of projects and separable elements of projects that have been authorized for construction, and for which funds have been obligated in the past for construction of the project or separable element, but for which no appropriations have been obligated for construction of the project or separable element during the two consecutive fiscal years preceding the transmittal of such list.
  - (2) Any water resources project, and any separable element of such a project, for which funds have been obligated in the past for construction of the project or separable element, shall be de-authorized if appropriations specifically identified for construction of the project or separable element (either in

- 1 Statute or in the accompanying legislative report
- 2 language) have not been obligated for construction
- 3 of the project or separable element during any five
- 4 subsequent consecutive fiscal years.
- 5 (c) Congressional Notifications.—Upon submis-
- 6 sion of the lists under subsections (a) and (b), the Sec-
- 7 retary shall notify each Senator in whose State, and each
- 8 Member of the House of Representatives in whose district,
- 9 the affected project or separable element would be located.
- 10 (d) Final De-Authorization List.—The Sec-
- 11 retary shall publish annually in the Federal Register a list
- 12 of all projects or separable elements de-authorized under
- 13 subsections (a) and (b).
- 14 (e) Definitions.—For purposes of this section, for
- 15 non-structural flood control projects, the phrase "con-
- 16 struction of the project or separable element" means the
- 17 acquisition of lands, easements and rights-of-way pri-
- 18 marily to relocate structures, or the performance of phys-
- 19 ical work under a construction contract for other non-
- 20 structural measures. For environmental protection and
- 21 restoration projects, it means the acquisition of lands,
- 22 easements and right-of-way primarily to facilitate the res-
- 23 toration of wetlands or similar habitats, or the perform-
- 24 ance of physical work under a construction contract to
- 25 modify existing project facilities or to construct new envi-

- 1 ronment project and restoration measures. For all other
- 2 water resources projects, it means the performance of
- 3 physical work under a construction contract. In no case
- 4 shall the term "physical work under a construction con-
- 5 tract", as used in this subsection, include activities related
- 6 to project planning, engineering and design, relocation, or
- 7 the acquisition of lands, easements, and rights-of-way.
- 8 (f) Effective Date of Provisions.—Subsections
- 9 (a)(2) and (b)(2) shall become effective three years after
- 10 the date of enactment of this Act.

# 11 SEC. 17. FLOODPLAIN MANAGEMENT REQUIREMENTS.

- 12 (a) Section 402 of the Water Resources Development
- 13 Act of 1986 (100 Stat. 4133) is amended by—
- 14 (1) in subsection (c)(1) by deleting "Within 6
- months after the date of the enactment of this sub-
- section, the" and inserting "The";
- 17 (2) by inserting "that non-Federal interests
- shall adopt and enforce" after the word "policies" in
- the second sentence in subsection (c)(1); and
- 20 (3) by inserting at the end of subsection (c)(1)"
- 21 Such guidelines shall also require non-Federal inter-
- ests to take measures to preserve the level of flood
- protection provided by the project for which sub-
- section (a) applies.".

1 (b) APPLICABILITY.—The amendment made by this 2 section shall apply to any project or separable element 3 thereof with respect to which the Secretary and the non-Federal interest have not entered a project cooperation agreement on or before the date of enactment of this Act. 6 SEC. 18. STUDY OF TRANSFER OF PROJECT LANDS. 7 (a) In General.—The Secretary is authorized to 8 conduct a feasibility study, in cooperation with the Secretary of the Interior, the States of South Dakota, North 10 Dakota, and Nebraska, and other affected interests, and with the affected Indian tribes, for the transfer to the Secretary of the Interior of the land described in subsection (b) to be held in trust for the benefit of the respective Indian tribes. 14 15 (b) Lands To Be Studied.—The land authorized to be studied for transfer is land that— 16 17 (1) was acquired by the Secretary for the imple-18 mentation of the Pick-Sloan Missouri River Basin 19 program; and 20 (2) is located within the external boundaries of 21 the reservations of the Three Affiliated Tribes of the 22 Fort Berthold Reservation, North Dakota, the 23 Standing Rock Sioux Tribe of North Dakota and

South Dakota, the Crow Creek Sioux Tribe of the

South

Dakota,

the

Reservation,

Crow

Creek

24

- 1 Yankton Sioux Tribe of South Dakota, and the
- 2 Flandreau Santee Sioux Tribe of South Dakota.
- 3 (c) Definition.—For the purposes of this section,
- 4 the term "Indian tribe" means any tribe, band, nation,
- 5 or other organized group or community of Indians, includ-
- 6 ing any Alaska Native village (as defined in, or established
- 7 pursuant to, the Alaska Native Claims Settlement Act (43
- 8 U.S.C. 1601 et seq.)) which is recognized as eligible for
- 9 the special programs and services provided by the United
- 10 States to Indians because of their status as Indians.

#### 11 SEC. 19. PUGET SOUND AND ADJACENT WATERS RESTORA-

- 12 **TION.**
- 13 (a) In General.—The Secretary is authorized to
- 14 participate in Critical Restoration Projects in the area of
- 15 the Puget Sound and its adjacent waters, including the
- 16 watersheds that drain directly into Pudget Sound, Admi-
- 17 ralty Inlet, Hood Canal, Rosario Strait, and the eastern
- 18 portion of the Strait of Juan de Fuca.
- 19 (b) Definition.—"Critical Restoration Projects"
- 20 are those projects that will produce, consistent with exist-
- 21 ing Federal programs, projects and activities, immediate
- 22 and substantial restoration, preservation and ecosystem
- 23 protection benefits.
- 24 (c) PROJECT SELECTION.—The Secretary, with the
- 25 concurrence of the Secretaries of the Interior and Com-

- 1 merce, and in consultation with other appropriate Federal,
- 2 tribal, State, and local agencies, may identify critical res-
- 3 toration projects and may implement those projects after
- 4 entering into an agreement with an appropriate non-Fed-
- 5 eral interest in accordance with the requirements of sec-
- 6 tion 221 of the Flood Control Act of 1970, as amended
- 7 (42 U.S.C. 1962d–5b) and this section.
- 8 (d) AUTHORIZATION OF APPROPRIATIONS.—There is
- 9 authorized to be appropriated to the Department of the
- 10 Army to pay the Federal share of the cost of carrying out
- 11 projects under this section \$10,000,000.
- 12 (e) Project Cost Limitation.—Not more than
- 13 \$2,500,000 in Army Civil Works appropriations Federal
- 14 funds may be allocated to carrying out any one project
- 15 under this section.
- 16 (f) Cost Sharing.—
- 17 (1) IN GENERAL.—Prior to implementing any
- project under this section, the Secretary shall enter
- into a binding agreement with the non-Federal inter-
- est, which shall require the non-Federal interest to:
- 21 (a) pay 35 percent of the total costs of the project;
- 22 (b) acquire any lands, easements, rights-of-way, relo-
- cations, and dredged material disposal areas nec-
- essary for implementation of the project; (c) pay 100
- percent of the operation, maintenance, repair, re-

placement, and rehabilitation costs associated with the project; and (d) hold and save harmless the United States free from claims or damages due to implementation of the assistance project, except for the negligence of the Government or its contractors.

(2) CREDIT.—The non-Federal interest shall receive credit for the value of any lands, easements, rights-of-way, relocations, and dredged material disposal areas provided for implementation and completion of such assistance project. The non-Federal interest may provide up to 50 percent of the non-Federal cost-sharing requirement through the provision of services, materials, supplies, or other in-kind services.

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