106TH CONGRESS 2D SESSION

# H.R.4541

### AN ACT

- To reauthorize and amend the Commodity Exchange Act to promote legal certainty, enhance competition, and reduce systemic risk in markets for futures and over-the-counter derivatives, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Commodity Futures Modernization Act of 2000".
- 4 (b) Table of Contents of
- 5 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Purposes.

#### TITLE I—COMMODITY FUTURES MODERNIZATION

- Sec. 101. Definitions.
- Sec. 102. Agreements, contracts, and transactions in foreign currency, government securities, and certain other commodities.
- Sec. 103. Legal certainty for excluded derivative transactions.
- Sec. 104. Excluded electronic trading facilities.
- Sec. 105. Hybrid instruments.
- Sec. 106. Transactions in exempt commodities.
- Sec. 107. Swap transactions.
- Sec. 108. Application of commodity futures laws.
- Sec. 109. Protection of the public interest.
- Sec. 110. Prohibited transactions.
- Sec. 111. Designation of boards of trade as contract markets.
- Sec. 112. Derivatives transaction execution facilities.
- Sec. 113. Derivatives clearing.
- Sec. 114. Common provisions applicable to registered entities.
- Sec. 115. Exempt boards of trade.
- Sec. 116. Suspension or revocation of designation as contract market.
- Sec. 117. Authorization of appropriations.
- Sec. 118. Preemption.
- Sec. 119. Predispute resolution agreements for institutional customers.
- Sec. 120. Consideration of costs and benefits and antitrust laws.
- Sec. 121. Contract enforcement between eligible counterparties.
- Sec. 122. Special procedures to encourage and facilitate bona fide hedging by agricultural producers.
- Sec. 123. Rule of construction.
- Sec. 124. Technical and conforming amendments.
- Sec. 125. Privacy.
- Sec. 126. Report to Congress.
- Sec. 127. International activities of the Commodity Futures Trading Commission.
- Sec. 128. Rules of construction.

## TITLE II—COORDINATED REGULATION OF SECURITY FUTURES PRODUCTS

### Subtitle A—Securities Law Amendments

- Sec. 201. Definitions under the Securities Exchange Act of 1934.
- Sec. 202. Regulatory relief for markets trading security futures products.
- Sec. 203. Regulatory relief for intermediaries trading security futures products.
- Sec. 204. Special provisions for interagency cooperation.

- Sec. 205. Maintenance of market integrity for security futures products.
- Sec. 206. Special provisions for the trading of security futures products.
- Sec. 207. Clearance and settlement.
- Sec. 208. Amendments relating to registration and disclosure issues under the Securities Act of 1933 and the Securities Exchange Act of 1934
- Sec. 209. Amendments to the Investment Company Act of 1940 and the Investment Advisers Act of 1940.
- Sec. 210. Preemption of State laws.

### Subtitle B—Amendments to the Commodity Exchange Act

- Sec. 221. Jurisdiction of Securities and Exchange Commission; other provisions.
- Sec. 222. Application of the Commodity Exchange Act to national securities exchanges and national securities associations that trade security futures.
- Sec. 223. Notification of investigations and enforcement actions.

#### SEC. 2. PURPOSES.

- 2 The purposes of this Act are—
- 3 (1) to reauthorize the appropriation for the
- 4 Commodity Futures Trading Commission;
- 5 (2) to streamline and eliminate unnecessary
- 6 regulation for the commodity futures exchanges and
- 7 other entities regulated under the Commodity Ex-
- 8 change Act;
- 9 (3) to transform the role of the Commodity Fu-
- tures Trading Commission to oversight of the fu-
- 11 tures markets;
- 12 (4) to provide a statutory and regulatory frame-
- work for allowing the trading of futures on securi-
- ties;
- 15 (5) to clarify the jurisdiction of the Commodity
- 16 Futures Trading Commission over certain retail for-

1	eign exchange transactions and bucket shops that
2	may not be otherwise regulated;
3	(6) to promote innovation for futures and de-
4	rivatives and to reduce systemic risk by enhancing
5	legal certainty in the markets for certain futures and
6	derivatives transactions;
7	(7) to reduce systemic risk and provide greater
8	stability to markets during times of market disorder
9	by allowing the clearing of transactions in over-the-
10	counter derivatives through appropriately regulated
11	clearing organizations; and
12	(8) to enhance the competitive position of
13	United States financial institutions and financial
14	markets.
15	TITLE I—COMMODITY FUTURES
16	MODERNIZATION
17	SEC. 101. DEFINITIONS.
18	Section 1a of the Commodity Exchange Act (7 U.S.C.
19	1a) is amended—
20	(1) by redesignating paragraphs (1) through
21	(7), (8) through (12), (13), (14), (15), and (16) as
22	paragraphs (2) through (8), (16) through (20), (22),
23	(23), (24), and (28), respectively;
24	(2) by inserting before paragraph (2) (as redes-
25	ignated by paragraph (1)) the following:

1	"(1) ALTERNATIVE TRADING SYSTEM.—The
2	term 'alternative trading system' means an organiza-
3	tion, association, or group of persons that—
4	"(A) is registered as a broker or dealer
5	pursuant to section 15(b) of the Securities Ex-
6	change Act of 1934 (except paragraph (11)
7	thereof);
8	"(B) performs the functions commonly
9	performed by an exchange (as defined in section
10	3(a)(1) of the Securities Exchange Act of
11	1934);
12	"(C) does not—
13	"(i) set rules governing the conduct of
14	subscribers other than the conduct of such
15	subscribers' trading on the alternative
16	trading system; or
17	"(ii) discipline subscribers other than
18	by exclusion from trading; and
19	"(D) is exempt from the definition of the
20	term 'exchange' under such section 3(a)(1) by
21	rule or regulation of the Securities and Ex-
22	change Commission on terms that require com-
23	pliance with regulations of its trading func-
24	tions.";

1	(3) by striking paragraph (2) (as redesignated
2	by paragraph (1)) and inserting the following:
3	"(2) Board of Trade.—The term 'board of
4	trade' means any organized exchange or other trad-
5	ing facility.";
6	(4) by inserting after paragraph (8) the fol-
7	lowing:
8	"(9) Derivatives clearing organization.—
9	"(A) IN GENERAL.—The term 'derivatives
10	clearing organization' means a clearinghouse,
11	clearing association, clearing corporation, or
12	similar entity, facility, system, or organization
13	that, with respect to an agreement, contract, or
14	transaction—
15	"(i) enables each party to the agree-
16	ment, contract, or transaction to sub-
17	stitute, through novation or otherwise, the
18	credit of the derivatives clearing organiza-
19	tion for the credit of the parties;
20	"(ii) arranges or provides, on a multi-
21	lateral basis, for the settlement or netting
22	of obligations resulting from such agree-
23	ments, contracts, or transactions executed
24	by participants in the derivatives clearing
25	organization; or

1	"(iii) otherwise provides clearing serv-
2	ices or arrangements that mutualize or
3	transfer among participants in the deriva-
4	tives clearing organization the credit risk
5	arising from such agreements, contracts,
6	or transactions executed by the partici-
7	pants.
8	"(B) Exclusions.—The term 'derivatives
9	clearing organization' does not include an enti-
10	ty, facility, system, or organization solely be-
11	cause it arranges or provides for—
12	"(i) settlement, netting, or novation of
13	obligations resulting from agreements, con-
14	tracts, or transactions, on a bilateral basis
15	and without a central counterparty;
16	"(ii) settlement or netting of cash
17	payments through an interbank payment
18	system; or
19	"(iii) settlement, netting, or novation
20	of obligations resulting from a sale of a
21	commodity in a transaction in the spot
22	market for the commodity.
23	"(10) ELECTRONIC TRADING FACILITY.—The
24	term 'electronic trading facility' means a trading fa-
25	cility that—

1	"(A) operates by means of an electronic or
2	telecommunications network; and
3	"(B) maintains an automated audit trail of
4	bids, offers, and the matching of orders or the
5	execution of transactions on the facility.
6	"(11) ELIGIBLE COMMERCIAL ENTITY.—The
7	term 'eligible commercial entity' means, with respect
8	to an agreement, contract or transaction in a
9	commodity—
10	"(A) an eligible contract participant de-
11	scribed in clause (i), (ii), (v), (vii), (viii), or (ix)
12	of paragraph (12)(A) that, in connection with
13	its business—
14	"(i) has a demonstrable ability, di-
15	rectly or through separate contractual ar-
16	rangements, to make or take delivery of
17	the underlying commodity;
18	"(ii) incurs risks, in addition to price
19	risk, related to the commodity; or
20	"(iii) is a dealer that regularly pro-
21	vides risk management or hedging services
22	to, or engages in market-making activities
23	with, the foregoing entities involving trans-
24	actions to purchase or sell the commodity

1	or derivative agreements, contracts, or
2	transactions in the commodity;
3	"(B) an eligible contract participant, other
4	than a natural person or an instrumentality, de-
5	partment, or agency of a State or local govern-
6	mental entity, that—
7	"(i) regularly enters into transactions
8	to purchase or sell the commodity or deriv-
9	ative agreements, contracts, or trans-
10	actions in the commodity; and
11	"(ii) either—
12	"(I) in the case of a collective in-
13	vestment vehicle whose participants
14	include persons other than—
15	"(aa) qualified eligible per-
16	sons, as defined in Commission
17	rule 4.7(a) (17 C.F.R. 4.7(a));
18	"(bb) accredited investors,
19	as defined in Regulation D of Se-
20	curities and Exchange Commis-
21	sion under the Securities Act of
22	1933 (17 C.F.R. 230.501(a)),
23	with total assets of \$2,000,000;
24	or

1	"(cc) qualified purchasers,
2	as defined in section 2(a)(51)(A)
3	of the Investment Company Act
4	of 1940;
5	in each case as in effect on the date
6	of the enactment of the Commodity
7	Futures Modernization Act of 2000,
8	has, or is one of a group of vehicles
9	under common control or management
10	having in the aggregate,
11	\$1,000,000,000 in total assets; or
12	"(II) in the case of other per-
13	sons, has, or is one of a group of per-
14	sons under common control or man-
15	agement having in the aggregate,
16	\$100,000,000 in total assets; or
17	"(C) such other persons as the Commis-
18	sion shall determine appropriate and shall des-
19	ignate by rule, regulation, or order.
20	"(12) Eligible contract participant.—The
21	term 'eligible contract participant' means—
22	"(A) acting for its own account—
23	"(i) a financial institution;
24	"(ii) an insurance company that is
25	regulated by a State, or that is regulated

1	by a foreign government and is subject to
2	comparable regulation as determined by
3	the Commission, including a regulated sub-
4	sidiary or affiliate of such an insurance
5	company;
6	"(iii) an investment company subject
7	to regulation under the Investment Com-
8	pany Act of 1940 (15 U.S.C. 80a–1 et
9	seq.) or a foreign person performing a
10	similar role or function subject as such to
11	foreign regulation (regardless of whether
12	each investor in the investment company or
13	the foreign person is itself an eligible con-
14	tract participant);
15	"(iv) a commodity pool that—
16	"(I) has total assets exceeding
17	\$5,000,000; and
18	"(II) is formed and operated by a
19	person subject to regulation under
20	this Act or a foreign person per-
21	forming a similar role or function sub-
22	ject as such to foreign regulation (re-
23	gardless of whether each investor in
24	the commodity pool or the foreign per-

1	son is itself an eligible contract partic-
2	ipant);
3	"(v) a corporation, partnership, pro-
4	prietorship, organization, trust, or other
5	entity—
6	"(I) that has total assets exceed-
7	ing \$10,000,000;
8	"(II) the obligations of which
9	under an agreement, contract, or
10	transaction are guaranteed or other-
11	wise supported by a letter of credit or
12	keepwell, support, or other agreement
13	by an entity described in subclause
14	(I), in clause (i), (ii), (iii), (iv), or
15	(vii), or in subparagraph (C); or
16	"(III) that—
17	"(aa) has a net worth ex-
18	ceeding $$1,000,000$ ; and
19	"(bb) enters into an agree-
20	ment, contract, or transaction in
21	connection with the conduct of
22	the entity's business or to man-
23	age the risk associated with an
24	asset or liability owned or in-
25	curred or reasonably likely to be

1	owned or incurred by the entity
2	in the conduct of the entity's
3	business;
4	"(vi) an employee benefit plan subject
5	to the Employee Retirement Income Secu-
6	rity Act of 1974 (29 U.S.C. 1001 et seq.),
7	a governmental employee benefit plan, or a
8	foreign person performing a similar role or
9	function subject as such to foreign
10	regulation—
11	"(I) that has total assets exceed-
12	ing \$5,000,000; or
13	"(II) the investment decisions of
14	which are made by—
15	"(aa) an investment adviser
16	or commodity trading advisor
17	subject to regulation under the
18	Investment Advisers Act of 1940
19	(15 U.S.C. 80b-1 et seq.) or this
20	Act;
21	"(bb) a foreign person per-
22	forming a similar role or function
23	subject as such to foreign regula-
24	tion;

1 "(cc) a financi	al institution;
2 or	
3 "(dd) an insura	ance company
4 described in clause	(ii), or a reg-
5 ulated subsidiary of	or affiliate of
6 such an insurance co	ompany;
7 "(vii)(I) a governmenta	al entity (in-
8 cluding the United States, a	a State, or a
9 foreign government) or politic	cal subdivision
of a governmental entity;	
11 "(II) a multinational or	supranational
government entity; or	
13 "(III) an instrumentalit	cy, agency, or
department of an entity desc	cribed in sub-
clause (I) or (II),	
except that such term does n	not include an
entity, instrumentality, agence	cy, or depart-
ment referred to in subclaus	se (I) or (III)
of this clause unless (aa) the	entity, instru-
20 mentality, agency, or departr	nent is a per-
son described in clause (i), (	(ii), or (iii) of
section $1a(11)(A)$ ; (bb) the $a$	entity, instru-
23 mentality, agency, or departm	nent owns and
invests on a discretic	onary basis
25 \$25.000.000 or more in in	vestments: or

1	(cc) the agreement, contract, or trans-
2	action is offered by, and entered into with,
3	an entity that is listed in any of subclauses
4	(I) through (VI) of section 2(e)(2)(B)(ii);
5	"(viii)(I) a broker or dealer subject to
6	regulation under the Securities Exchange
7	Act of 1934 (15 U.S.C. 78a et seq.) or a
8	foreign person performing a similar role or
9	function subject as such to foreign regula-
10	tion, except that, if the broker or dealer or
11	foreign person is a natural person or pro-
12	prietorship, the broker or dealer or foreign
13	person shall not be considered to be an eli-
14	gible contract participant unless the broker
15	or dealer or foreign person also meets the
16	requirements of clause (v) or (xi);
17	"(II) an associated person of a reg-
18	istered broker or dealer concerning the fi-
19	nancial or securities activities of which the
20	registered person makes and keeps records
21	under section 15C(b) or 17(h) of the Secu-
22	rities Exchange Act of 1934 (15 U.S.C.
23	780–5(b), 78q(h));
24	"(III) an investment bank holding
25	company (as defined in section 17(i) of the

1	Securities Exchange Act of 1934 (15
2	U.S.C. 78q(i));
3	"(ix) a futures commission merchant
4	subject to regulation under this Act or a
5	foreign person performing a similar role or
6	function subject as such to foreign regula-
7	tion, except that, if the futures commission
8	merchant or foreign person is a natural
9	person or proprietorship, the futures com-
10	mission merchant or foreign person shall
11	not be considered to be an eligible contract
12	participant unless the futures commission
13	merchant or foreign person also meets the
14	requirements of clause (v) or (xi);
15	"(x) a floor broker or floor trader sub-
16	ject to regulation under this Act in connec-
17	tion with any transaction that takes place
18	on or through the facilities of a registered
19	entity or an exempt board of trade, or any
20	affiliate thereof, on which such person reg-
21	ularly trades; or
22	"(xi) an individual who has total as-
23	sets in an amount in excess of—
24	"(I) \$10,000,000; or

1	"(II) $$5,000,000$ and who enters
2	into the agreement, contract, or trans-
3	action in order to manage the risk as-
4	sociated with an asset owned or liabil-
5	ity incurred, or reasonably likely to be
6	owned or incurred, by the individual;
7	"(B)(i) a person described in clause (i),
8	(ii), (iv), (v), (viii), (ix), or (x) of subparagraph
9	(A) or in subparagraph (C), acting as broker or
10	performing an equivalent agency function on
11	behalf of another person described in subpara-
12	graph (A) or (C); or
13	"(ii) an investment adviser subject to regu-
14	lation under the Investment Advisers Act of
15	1940, a commodity trading advisor subject to
16	regulation under this Act, a foreign person per-
17	forming a similar role or function subject as
18	such to foreign regulation, or a person de-
19	scribed in clause (i), (ii), (iv), (v), (viii), (ix), or
20	(x) of subparagraph (A) or in subparagraph
21	(C), in any such case acting as investment man-
22	ager or fiduciary (but excluding a person acting

as broker or performing an equivalent agency

function) for another person described in sub-

paragraph (A) or (C) and who is authorized by

23

24

1	such person to commit such person to the
2	transaction; or
3	"(C) any other person that the Commis-
4	sion determines to be eligible in light of the fi-
5	nancial or other qualifications of the person.
6	"(13) Excluded commodity.—The term 'ex-
7	cluded commodity' means—
8	"(i) an interest rate, exchange rate,
9	currency, security, security index, credit
10	risk or measure, debt or equity instrument,
11	index or measure of inflation, or other
12	macroeconomic index or measure;
13	"(ii) any other rate, differential,
14	index, or measure of economic or commer-
15	cial risk, return, or value that is—
16	"(I) not based in substantial part
17	on the value of a narrow group of
18	commodities not described in clause
19	(i); or
20	"(II) based solely on 1 or more
21	commodities that have no cash mar-
22	ket;
23	"(iii) any economic or commercial
24	index based on prices, rates, values, or lev-
25	els that are not within the control of any

1	party to the relevant contract, agreement,
2	or transaction; or
3	"(iv) an occurrence, extent of an oc-
4	currence, or contingency (other than a
5	change in the price, rate, value, or level of
6	a commodity not described in clause (i))
7	that is—
8	"(I) beyond the control of the
9	parties to the relevant contract, agree-
10	ment, or transaction; and
11	"(II) associated with a financial,
12	commercial, or economic consequence.
13	"(14) Exempt commodity.—The term 'exempt
14	commodity' means a commodity that is not an ex-
15	cluded commodity or an agricultural commodity.
16	"(15) Financial institution.—The term 'fi-
17	nancial institution' means—
18	"(A) a corporation operating under the
19	fifth undesignated paragraph of section 25 of
20	the Federal Reserve Act (12 U.S.C. 603), com-
21	monly known as 'an agreement corporation';
22	"(B) a corporation organized under section
23	25A of the Federal Reserve Act (12 U.S.C. 611
24	et seq.), commonly known as an 'Edge Act cor-
25	poration';

1	"(C) an institution that is regulated by the
2	Farm Credit Administration;
3	"(D) a Federal credit union or State credit
4	union (as defined in section 101 of the Federal
5	Credit Union Act (12 U.S.C. 1752));
6	"(E) a depository institution (as defined in
7	section 3 of the Federal Deposit Insurance Act
8	(12 U.S.C. 1813));
9	"(F) a foreign bank or a branch or agency
10	of a foreign bank (each as defined in section
11	1(b) of the International Banking Act of 1978
12	(12 U.S.C. 3101(b)));
13	"(G) any financial holding company (as de-
14	fined in section 2 of the Bank Holding Com-
15	pany Act of 1956);
16	"(H) a trust company; or
17	"(I) a similarly regulated subsidiary or af-
18	filiate of an entity described in any of subpara-
19	graphs (A) through (H).";
20	(5) by inserting after paragraph (20) (as redes-
21	ignated by paragraph (1)) the following:
22	"(21) Hybrid instrument.—
23	"(A) IN GENERAL.—The term 'hybrid in-
24	strument' means a deposit instrument offered
25	by a financial institution, or a security, having

1	1 or more payments indexed to the value, level,
2	or rate of 1 or more commodities.
3	"(B) Deposit instrument defined.—
4	The term 'deposit instrument' means an instru-
5	ment representing an interest described in para-
6	graph (1), (2), (3), (4), or (5) of section 3(l) of
7	the Federal Deposit Insurance Act, other than
8	in subparagraph (A), (B), or (C) at the end of
9	such paragraph (5).";
10	(6) by striking paragraph (24) (as redesignated
11	by paragraph (1)) and inserting the following:
12	"(24) Member of a contract market; mem-
13	BER OF A DERIVATIVES TRANSACTION EXECUTION
14	FACILITY.—The term 'member' means, with respect
15	to a contract market or derivatives transaction exe-
16	cution facility, an individual, association, partner-
17	ship, corporation, or trust—
18	"(A) owning or holding membership in, or
19	admitted to membership representation on, the
20	contract market or derivatives transaction exe-
21	cution facility; or
22	"(B) having trading privileges on the con-
23	tract market or derivatives transaction execu-
24	tion facility.
25	"(25) Narrow-based security index.—

1	"(A) The term 'narrow-based security
2	index' means an index—
3	"(i) that has 9 or fewer component se-
4	curities;
5	"(ii) in which a component security
6	comprises more than 30 percent of the
7	index's weighting;
8	"(iii) in which the 5 highest weighted
9	component securities in the aggregate com-
10	prise more than 60 percent of the index's
11	weighting; or
12	"(iv) in which the lowest weighted
13	component securities comprising, in the ag-
14	gregate, 25 percent of the index's
15	weighting have an aggregate dollar value
16	of average daily trading volume of less
17	than $$50,000,000$ (or in the case of an
18	index with 15 or more component securi-
19	ties, \$30,000,000), except that if there are
20	two or more securities with equal
21	weighting that could be included in the cal-
22	culation of the lowest weighted component
23	securities comprising, in the aggregate, 25
24	percent of the index's weighting, such se-
25	curities shall be ranked from lowest to

1	highest dollar value of average daily trad-
2	ing volume and shall be included in the
3	calculation based on their ranking starting
4	with the lowest ranked security.
5	"(B) Notwithstanding subparagraph (A),
6	an index is not a narrow-based security index
7	if—
8	"(i)(I) it has at least 9 component se-
9	curities;
10	"(II) no component security comprises
11	more than 30 percent of the index's
12	weighting; and
13	"(III) each component security is—
14	"(aa) registered pursuant to sec-
15	tion 12 of the Securities Exchange
16	Act of 1934;
17	"(bb) 1 of 750 securities with the
18	largest market capitalization; and
19	"(ce) 1 of 675 securities with the
20	largest dollar value of average daily
21	trading volume;
22	"(ii) it is a contract of sale for future
23	delivery with respect to which a board of
24	trade was designated as a contract market
25	by the Commodity Futures Trading Com-

1	mission prior to the date of enactment of
2	the Commodity Futures Modernization Act
3	of 2000;
4	"(iii)(I) it traded on a designated con-
5	tract market or registered derivatives
6	transaction execution facility for at least
7	30 days as a contract of sale for future de-
8	livery that was not a narrow-based security
9	index; and
10	"(II) it has been a narrow-based secu-
11	rity index for no more than 45 business
12	days over 3 consecutive calendar months;
13	"(iv) it is traded on or subject to the
14	rules of a foreign board of trade and meets
15	such requirements as are jointly estab-
16	lished by rule or regulation by the Com-
17	mission and the Securities and Exchange
18	Commission;
19	"(v) no more than 18 months have
20	passed since enactment of the Commodity
21	Futures Modernization Act of 2000 and it
22	is—
23	"(I) traded on or subject to the
24	rules of a foreign board of trade;

1	"(II) the offer and sale in the
2	United States of a contract of sale for
3	future delivery on the index was au-
4	thorized before the date of the enact-
5	ment of the Commodity Futures Mod-
6	ernization Act of 2000; and
7	"(III) the conditions of such au-
8	thorization continue to be met; or
9	"(vi) it is traded on or subject to the
10	rules of a board of trade and meets such
11	requirements as are jointly established by
12	rule, regulation, or order by the Commis-
13	sion and the Securities and Exchange
14	Commission.
15	"(C) Within 1 year after the date of the
16	enactment of the Commodity Futures Mod-
17	ernization Act of 2000, the Commission and the
18	Securities and Exchange Commission jointly
19	shall adopt rules or regulations that set forth
20	the requirements under subparagraph (B)(iv).
21	"(D) An index that is a narrow-based se-
22	curity index solely because it was a narrow-
23	based security index for more than 45 business
24	days over 3 consecutive calendar months pursu-
25	ant to clause (iii) of subparagraph (B) shall not

1	be a narrow-based security index for the 3 fol-
2	lowing calendar months.
3	"(E) For purposes of subparagraphs (A)
4	and (B)—
5	"(i) the dollar value of average daily
6	trading volume and the market capitaliza-
7	tion shall be calculated as of the preceding
8	6 full calendar months; and
9	"(ii) the Commission and the Securi-
10	ties and Exchange Commission shall, by
11	rule or regulation, jointly specify the meth-
12	od to be used to determine market capital-
13	ization and dollar value of average daily
14	trading volume.
15	"(26) Option.—The term 'option' means an
16	agreement, contract, or transaction that is of the
17	character of, or is commonly known to the trade as,
18	an 'option', 'privilege', 'indemnity', 'bid', 'offer',
19	'put', 'call', 'advance guaranty', or 'decline guar-
20	anty'.
21	"(27) Organized exchange.—The term 'or-
22	ganized exchange' means a trading facility that—
23	"(A) permits trading—
24	"(i) by or on behalf of a person that
25	is not an eligible contract participant; or

1	"(ii) by persons other than on a prin-
2	cipal-to-principal basis; or
3	"(B) has adopted (directly or through an-
4	other nongovernmental entity) rules that—
5	"(i) govern the conduct of partici-
6	pants, other than rules that govern the
7	submission of orders or execution of trans-
8	actions on the trading facility; and
9	"(ii) include disciplinary sanctions
10	other than the exclusion of participants
11	from trading."; and
12	(7) by adding at the end the following:
13	"(29) Registered entity.—The term 'reg-
14	istered entity' means—
15	"(A) a board of trade designated as a con-
16	tract market under section 5;
17	"(B) a derivatives transaction execution fa-
18	cility registered under section 5a;
19	"(C) a derivatives clearing organization
20	registered under section 5b; and
21	"(D) a board of trade designated as a con-
22	tract market under section 5f.
23	"(30) Security.—The term 'security' means a
24	security as defined in section 2(a)(1) of the Securi-
25	ties Act of 1933 (15 U.S.C. 77b(a)(1)) or section

- 3(a)(10) of the Securities Exchange Act of 1934 (15
   U.S.C. 78c(a)(10)).
- "(31) Security future.—The term 'security 3 future' means a contract of sale for future delivery 5 of a single security or of a narrow-based security 6 index, including any interest therein or based on the 7 value thereof, except an exempted security under 8 section 3(a)(12) of the Securities Exchange Act of 9 1934 as in effect on the date of enactment of the 10 Futures Trading Act of 1982 (other than any mu-11 nicipal security as defined in section 3(a)(29) of the 12 Securities Exchange Act of 1934 as in effect on the 13 date of enactment of the Futures Trading Act of 14 1982). The term 'security future' does not include any agreement, contract, or transaction excluded 15 16 from this Act under subsection (c), (d), (f), or (h) 17 of section 2 of this Act, as in effect on the date of 18 the enactment of the Commodity Futures Mod-19 ernization Act of 2000.
  - "(32) Security futures product.—The term 'security futures product' means a security future or any put, call, straddle, option, or privilege on any security future.
- 24 "(33) Trading facility.—

20

21

22

"(A) IN GENERAL.—The term 'trading fa-1 2 cility' means a person or group of persons that 3 constitutes, maintains, or provides a physical or 4 electronic facility or system in which multiple 5 participants have the ability to execute or trade 6 agreements, contracts, or transactions by ac-7 cepting bids and offers made by other partici-8 pants that are open to multiple participants in 9 the facility or system.

"(B) Exclusions.—The term 'trading facility' does not include—

"(i) a person or group of persons solely because the person or group of persons constitutes, maintains, or provides an electronic facility or system that enables participants to negotiate the terms of and enter into bilateral transactions as a result of communications exchanged by the parties and not from interaction of multiple bids and multiple offers within a predetermined, nondiscretionary automated trade matching and execution algorithm;

"(ii) a government securities dealer or government securities broker, to the extent that the dealer or broker executes or

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	trades agreements, contracts, or trans-
2	actions in government securities, or assists
3	persons in communicating about, negoti-
4	ating, entering into, executing, or trading
5	an agreement, contract, or transaction in
6	government securities (as the terms 'gov-
7	ernment securities dealer', 'government se-
8	curities broker', and 'government securi-
9	ties' are defined in section 3(a) of the Se-
10	curities Exchange Act of 1934 (15 U.S.C.
11	78c(a))); or
12	"(iii) facilities on which bids and of-
13	fers, and acceptances of bids and offers ef-
14	fected on the facility, are not binding.
15	"(C) Special rule.—A person or group
16	of persons that would not otherwise constitute
17	a trading facility shall not be considered to be
18	a trading facility solely as a result of the sub-
19	mission to a derivatives clearing organization of
20	transactions executed on or through the person

or group of persons.".

1	SEC. 102. AGREEMENTS, CONTRACTS, AND TRANSACTIONS
2	IN FOREIGN CURRENCY, GOVERNMENT SECU-
3	RITIES, AND CERTAIN OTHER COMMODITIES.
4	Section 2 of the Commodity Exchange Act (7 U.S.C.
5	2, 2a, 3, 4, 4a) is amended by adding at the end the fol-
6	lowing:
7	"(c) AGREEMENTS, CONTRACTS, AND TRANSACTIONS
8	IN FOREIGN CURRENCY, GOVERNMENT SECURITIES, AND
9	CERTAIN OTHER COMMODITIES.—
10	"(1) In general.—Except as provided in para-
11	graph (2), nothing in this Act (other than section 5a
12	(to the extent provided in section 5a(g)), 5b, 5d, or
13	12(e)(2)(B)) governs or applies to an agreement,
14	contract, or transaction in—
15	"(A) foreign currency;
16	"(B) government securities;
17	"(C) security warrants;
18	"(D) security rights;
19	"(E) resales of installment loan contracts;
20	"(F) repurchase transactions in an ex-
21	cluded commodity; or
22	"(G) mortgages or mortgage purchase
23	commitments.
24	"(2) Commission Jurisdiction.—
25	"(A) AGREEMENTS, CONTRACTS, AND
26	TRANSACTIONS TRADED ON AN ORGANIZED EX-

1	CHANGE.—This Act applies to, and the Com-
2	mission shall have jurisdiction over, an agree-
3	ment, contract, or transaction described in
4	paragraph (1) that is—
5	"(i) a contract of sale of a commodity
6	for future delivery (or an option thereon),
7	or an option on a commodity (other than
8	foreign currency or a security or a group
9	or index of securities), that is executed or
10	traded on an organized exchange; or
11	"(ii) an option on foreign currency ex-
12	ecuted or traded on an organized exchange
13	that is not a national securities exchange
14	registered pursuant to section 6(a) of the
15	Securities Exchange Act of 1934.
16	"(B) AGREEMENTS, CONTRACTS, AND
17	TRANSACTIONS IN RETAIL FOREIGN CUR-
18	RENCY.—This Act applies to, and the Commis-
19	sion shall have jurisdiction over, an agreement,
20	contract, or transaction in foreign currency
21	that—
22	"(i) is a contract of sale for future de-
23	livery (or an option on such a contract) or
24	an option (other than an option executed
25	or traded on a national securities exchange

1	registered pursuant to section 6(a) of the
2	Securities Exchange Act of 1934); and
3	"(ii) is offered to, or entered into
4	with, a person that is not an eligible con-
5	tract participant, unless the counterparty,
6	or the person offering to be the
7	counterparty, of the person is—
8	"(I) a financial institution;
9	"(II) a broker or dealer reg-
10	istered under section 15(b) or 15C of
11	the Securities Exchange Act of 1934
12	$(15\ \mathrm{U.S.C.}\ 780(\mathrm{b}),\ 780-5)\ \mathrm{or}\ \mathrm{a}\ \mathrm{fu}$
13	tures commission merchant registered
14	under this Act;
15	"(III) an associated person of a
16	broker or dealer registered under sec-
17	tion 15(b) or 15C of the Securities
18	Exchange Act of 1934 (15 U.S.C.
19	78o(b), 78o-5), or an affiliated person
20	of a futures commission merchant
21	registered under this Act, concerning
22	the financial or securities activities of
23	which the registered person makes
24	and keeps records under section
25	15C(b) or 17(h) of the Securities Ex-

1	change Act of 1934 (15 U.S.C. 78o-
2	5(b), $78q(h)$ ) or section $4f(c)(2)(B)$ of
3	this Act;
4	"(IV) an insurance company de-
5	scribed in section 1a(12)(A)(ii) of this
6	Act, or a regulated subsidiary or affil-
7	iate of such an insurance company;
8	"(V) a financial holding company
9	(as defined in section 2 of the Bank
10	Holding Company Act of 1956); or
11	"(VI) an investment bank hold-
12	ing company (as defined in section
13	17(i) of the Securities Exchange Act
14	of 1934).
15	"(C) Notwithstanding subclauses (II) and
16	(III) of subparagraph (B)(ii), agreements, con-
17	tracts, or transactions described in subpara-
18	graph (B) shall be subject to sections 4b, 4c,
19	6c, 6d, and 8(a) if they are entered into by a
20	futures commission merchant or an affiliate of
21	a futures commission merchant that is not also
22	an entity described in subparagraph (B)(ii) of
23	this paragraph.".

1	SEC. 103. LEGAL CERTAINTY FOR EXCLUDED DERIVATIVE
2	TRANSACTIONS.
3	Section 2 of the Commodity Exchange Act (7 U.S.C.
4	2, 2a, 3, 4, 4a) is further amended by adding at the end
5	the following:
6	"(d) Excluded Derivative Transactions.—
7	"(1) In General.—Nothing in this Act (other
8	than section 5b or 12(e)(2)(B)) governs or applies to
9	an agreement, contract, or transaction in an ex-
10	cluded commodity if—
11	"(A) the agreement, contract, or trans-
12	action is entered into only between persons that
13	are eligible contract participants at the time at
14	which the persons enter into the agreement,
15	contract, or transaction; and
16	"(B) the agreement, contract, or trans-
17	action is not executed or traded on a trading fa-
18	cility.
19	"(2) Electronic trading facility exclu-
20	SION.—Nothing in this Act (other than section 5a
21	(to the extent provided in section 5a(g)), 5b, 5d, or
22	12(e)(2)(B)) governs or applies to an agreement,
23	contract, or transaction in an excluded commodity
24	if—
25	"(A) the agreement, contract, or trans-
26	action is entered into on a principal-to-principal

1 basis between parties trading for their own ac-2 counts or as described in section 1a(12)(B)(ii); "(B) the agreement, contract, or trans-3 4 action is entered into only between persons that 5 are eligible contract participants described in subparagraph (A), (B)(ii), or (C) of section 6 7 1a(12)) at the time at which the persons enter 8 into the agreement, contract, or transaction; 9 and "(C) the agreement, contract, or trans-10 11 action is executed or traded on an electronic 12 trading facility.". 13 SEC. 104. EXCLUDED ELECTRONIC TRADING FACILITIES. 14 Section 2 of the Commodity Exchange Act (7 U.S.C. 2, 2a, 3, 4, 4a) is further amended by adding at the end the following: 16 17 "(e) Excluded Electronic Trading Facili-18 TIES.— "(1) IN GENERAL.—Nothing in this Act (other 19 20 than section 12(e)(2)(B) governs or is applicable to 21 an electronic trading facility that limits transactions 22 authorized to be conducted on its facilities to those 23 satisfying the requirements of sections 2(d)(2), 24 2(g)(3), and 2(h).

- 1 "(2) Effect on authority to establish
  2 And operate.—Nothing in this Act shall prohibit a
  3 board of trade designated by the Commission as a
  4 contract market, derivatives transaction execution
  5 facility, or exempt board of trade from establishing
  6 and operating an electronic trading facility excluded
  7 under this Act pursuant to paragraph (1).
- 8 "(3) Effect on transactions.—No failure 9 by an electronic trading facility to limit transactions 10 as required by paragraph (1) of this subsection or 11 to comply with section 2(g)(5) shall in itself affect 12 the legality, validity, or enforceability of an agree-13 ment, contract, or transaction entered into or traded 14 on the electronic trading facility or cause a partici-15 pant on the system to be in violation of this Act.

#### 16 SEC. 105. HYBRID INSTRUMENTS.

- 17 Section 2 of the Commodity Exchange Act (7 U.S.C.
- 18 2, 2a, 3, 4, 4a) is further amended by adding at the end
- 19 the following:
- 20 "(f) Exclusion for Qualifying Hybrid Instru-
- 21 MENTS.—
- 22 "(1) IN GENERAL.—Nothing in this Act (other
- than section 12(e)(2)(B)) governs or is applicable to
- a hybrid instrument that is predominantly a security
- or deposit instrument.

1	"(2) Predominance.—A hybrid instrument
2	shall be considered to be predominantly a security or
3	deposit instrument if—
4	"(A) the issuer of the hybrid instrument
5	receives payment in full of the purchase price of
6	the hybrid instrument, substantially contem-
7	poraneously with delivery of the hybrid instru-
8	ment;
9	"(B) the purchaser or holder of the hybrid
10	instrument is not required to make any pay-
11	ment to the issuer in addition to the purchase
12	price paid under subparagraph (A), whether as
13	margin, settlement payment, or otherwise, dur-
14	ing the life of the hybrid instrument or at ma-
15	turity;
16	"(C) the issuer of the hybrid instrument is
17	not subject by the terms of the instrument to
18	mark-to-market margining requirements; and
19	"(D) the hybrid instrument is not mar-
20	keted as a contract of sale for future delivery
21	of a commodity (or option on such a contract)
22	subject to this Act.
23	"(3) Mark-to-market margining require-
24	MENTS.—For the purposes of paragraph (2)(C),
25	mark-to-market margining requirements do not in-

1	clude the obligation of an issuer of a secured debt
2	instrument to increase the amount of collateral held
3	in pledge for the benefit of the purchaser of the se-
4	cured debt instrument to secure the repayment obli-
5	gations of the issuer under the secured debt instru-
6	ment.".
7	SEC. 106. TRANSACTIONS IN EXEMPT COMMODITIES.
8	Section 2 of the Commodity Exchange Act (7 U.S.C.
9	2, 2a, 3, 4, 4a) is further amended by adding at the end
10	the following.
11	"(g) Legal Certainty for Certain Trans-
12	ACTIONS IN EXEMPT COMMODITIES.—
13	"(1) Except as provided in paragraph (2), noth-
14	ing in this Act shall apply to a contract, agreement
15	or transaction in an exempt commodity which—
16	"(A) is entered into solely between persons
17	that are eligible contract participants at the
18	time the persons enter into the agreement, con-
19	tract, or transaction; and
20	"(B) is not entered into on a trading facil-
21	ity.
22	"(2) An agreement, contract, or transaction de-
23	scribed in paragraph (1) of this subsection shall be
24	subject to—
25	"(A) sections 5b and 12(e)(2)(B):

1	"(B) sections 4b, 4o, 6(c), 6(d), 6c, 6d
2	and 8a, and the regulations of the Commission
3	pursuant to section 4c(b) proscribing fraud in
4	connection with commodity option transactions
5	to the extent the agreement, contract, or trans-
6	action is not between eligible commercial enti-
7	ties (unless 1 of the entities is an instrumen-
8	tality, department, or agency of a State or local
9	governmental entity) and would otherwise be
10	subject to such sections and regulations; and
11	"(C) sections 6(c), 6(d), 6c, 6d, 8a, and
12	9(a)(2), to the extent such sections prohibit ma-
13	nipulation of the market price of any com-
14	modity in interstate commerce and the agree-
15	ment, contract, or transaction would otherwise
16	be subject to such sections.
17	"(3) Except as provided in paragraph (4), noth-
18	ing in this Act shall apply to an agreement, contract
19	or transaction in an exempt commodity which is—
20	"(A) entered into on a principal-to-prin-
21	cipal basis solely between persons that are eligi-
22	ble commercial entities at the time the persons
23	enter into the agreement, contract, or trans-
24	action; and

1	"(B) executed or traded on an electronic
2	trading facility.
3	"(4) An agreement, contract, or transaction de-
4	scribed in paragraph (3) of this subsection shall be
5	subject to—
6	"(A) sections 5a (to the extent provided in
7	section 5a(g)), 5b, 5d, and 12(e)(2)(B);
8	"(B) sections 4b and 4o and the regula-
9	tions of the Commission pursuant to section
10	4c(b) proscribing fraud in connection with com-
11	modity option transactions to the extent the
12	agreement, contract, or transaction would oth-
13	erwise be subject to such sections and regula-
14	tions;
15	"(C) sections $6(c)$ and $9(a)(2)$ , to the ex-
16	tent such sections prohibit manipulation of the
17	market price of any commodity in interstate
18	commerce and to the extent the agreement, con-
19	tract, or transaction would otherwise be subject
20	to such sections; and
21	"(D) such rules and regulations as the
22	Commission may prescribe if necessary to en-
23	sure timely dissemination by the electronic trad-
24	ing facility of price, trading volume, and other
25	trading data to the extent appropriate, if the

1	Commission determines that the electronic trad-
2	ing facility performs a significant price dis-
3	covery function for transactions in the cash
4	market for the commodity underlying any
5	agreement, contract, or transaction executed or
6	traded on the electronic trading facility.
7	"(5) An electronic trading facility relying on the
8	exemption provided in paragraph (3) shall—
9	"(A) notify the Commission of its intention
10	to operate an electronic trading facility in reli-
11	ance on the exemption set forth in paragraph
12	(3), which notice shall include the following:
13	"(i) the name and address of the facil-
14	ity and a person designated to receive com-
15	munications from the Commission;
16	"(ii) the commodity categories that
17	the facility intends to list or otherwise
18	make available for trading on the facility
19	in reliance on the exemption set forth in
20	paragraph (3);
21	"(iii) certifications that—
22	"(I) no executive officer or mem-
23	ber of the governing board of, or any
24	holder of a 10 percent or greater eq-
25	uity interest in, the facility is a person

1	described in any of subparagraphs (A)
2	through (H) of section 8a(2);
3	"(II) the facility will comply with
4	the conditions for exemption under
5	this paragraph; and
6	"(III) the facility will notify the
7	Commission of any material change in
8	the information previously provided by
9	the facility to the Commission pursu-
10	ant to this paragraph; and
11	"(iv) the identity of any derivatives
12	clearing organization to which the facility
13	transmits or intends to transmit trans-
14	action data for the purpose of facilitating
15	the clearance and settlement of trans-
16	actions conducted on the facility in reliance
17	on the exemption set forth in paragraph
18	(3);
19	"(B)(i)(I) provide the Commission with ac-
20	cess to the facility's trading protocols and elec-
21	tronic access to the facility with respect to
22	transactions conducted in reliance on the ex-
23	emption set forth in paragraph (3); or
24	"(II) provide such reports to the Commis-
25	sion regarding transactions executed on the fa-

1	cility in reliance on the exemption set forth in
2	paragraph (3) as the Commission may from
3	time to time request to enable the Commission
4	to satisfy its obligations under this Act; and
5	"(ii) maintain for 5 years, and make avail-
6	able for inspection by the Commission upon re-
7	quest, records of all activities related to its
8	business as an electronic trading facility exempt
9	under paragraph (3), including—
10	"(I) information relating to data entry
11	and transaction details sufficient to enable
12	the Commission to reconstruct trading ac-
13	tivity on the facility conducted in reliance
14	on the exemption set forth in paragraph
15	(3); and
16	"(II) the name and address of each
17	participant on the facility authorized to
18	enter into transactions in reliance on the
19	exemption set forth in paragraph (3); and
20	"(iii) upon special call by the Commission,
21	provide to the Commission, in a form and man-
22	ner and within the period specified in the spe-
23	cial call, such information related to its busi-
24	ness as an electronic trading facility exempt
25	under paragraph (3), including information re-

1	lating to data entry and transaction details in
2	respect of transactions entered into in reliance
3	on the exemption set forth in paragraph (3), as
4	the Commission may determine appropriate—
5	"(I) to enforce the provisions specified
6	in subparagraphs (B) and (C) of para-
7	graph (4);
8	"(II) to evaluate a systemic market
9	event; or
10	"(III) to obtain information requested
11	by a Federal financial regulatory authority
12	in order to enable the regulator to fulfill
13	its regulatory or supervisory responsibil-
14	ities; and
15	"(C)(i) upon receipt of any subpoena
16	issued by or on behalf of the Commission to any
17	foreign person who the Commission believes is
18	conducting or has conducted transactions in re-
19	liance on the exemption set forth in paragraph
20	(3) on or through the electronic trading facility
21	relating to the transactions, promptly notify the
22	foreign person of, and transmit to the foreign
23	person, the subpoena in a manner reasonable
24	under the circumstances, or as specified by the
25	Commission; and

"(ii) if the Commission has reason to be-1 2 lieve that a person has not timely complied with 3 a subpoena issued by or on behalf of the Com-4 mission pursuant to clause (i), and the Commis-5 sion in writing has directed that a facility rely-6 ing on the exemption set forth in paragraph (3) 7 deny or limit further transactions by the per-8 son, the facility shall deny that person further 9 trading access to the facility or, as applicable, 10 limit that person's access to the facility for liquidation trading only;

- "(D) comply with the requirements of this paragraph applicable to the facility and require that each participant, as a condition of trading on the facility in reliance on the exemption set forth in paragraph (3), agree to comply with all applicable law;
- "(E) have a reasonable basis for believing that participants authorized to conduct transactions on the facility in reliance on the exemption set forth in paragraph (3) are eligible commercial entities; and
- "(F) not represent to any person that the facility is registered with, or designated, recognized, licensed or approved by the Commission.

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1 "(6) A person named in a subpoena referred to 2 in paragraph (5)(C) that believes the person is or 3 may be adversely affected or aggrieved by action taken by the Commission under this section, shall 5 have the opportunity for a prompt hearing after the 6 Commission acts under procedures that the Commis-7 sion shall establish by rule, regulation, or order.". 8 SEC. 107. SWAP TRANSACTIONS. 9 Section 2 of the Commodity Exchange Act (7 U.S.C. 10 2, 2a, 3, 4, 4a) is further amended by adding at the end the following: 11 "(h) EXCLUDED SWAP TRANSACTIONS.—No provi-12 sion of this Act (other than section 5a (to the extent provided in section 5a(g), 5b, 5d, or 12(e)(2) shall apply 14 15 to or govern any agreement, contract, or transaction in a commodity other than an agricultural commodity if— 16 17 "(1) the agreement, contract, or transaction is 18 entered into only between persons that are eligible 19 contract participants at the time they enter into the 20 agreement, contract, or transaction; and 21 "(2) each of the material economic terms of the 22 agreement, contract, or transaction is individually 23 negotiated by the parties.".

## 1 SEC. 108. APPLICATION OF COMMODITY FUTURES LAWS.

2	Section 2 of the Commodity Exchange Act (7 U.S.C.
3	2, 2a, 3, 4, 4a) is further amended by adding at the end
4	the following:
5	"(i) Application of Commodity Futures
6	Laws.—
7	"(1) No provision of this Act shall be construed
8	as implying or creating any presumption that—
9	"(A) any agreement, contract, or trans-
10	action that is excluded or exempted under sub-
11	section (c), (d), (e), (f), (g), or (h) of section 2
12	or section $4(c)$ ; or
13	"(B) any agreement, contract, or trans-
14	action, not otherwise subject to this Act, that is
15	not so excluded or exempted,
16	is or would otherwise be subject to this Act.
17	"(2) No provision of, or amendment made by,
18	the Commodity Futures Modernization Act of 2000
19	shall be construed as conferring jurisdiction on the
20	Commission with respect to any such agreement,
21	contract, or transaction, except as expressly provided
22	in section 5a of this Act (to the extent provided in
23	section 5a(g) of this Act), 5b of this Act, or 5d of
24	this Act.''.

#### 1 SEC. 109. PROTECTION OF THE PUBLIC INTEREST.

- 2 The Commodity Exchange Act is amended by striking
- 3 section 3 (7 U.S.C. 5) and inserting the following:
- 4 "SEC. 3. FINDINGS AND PURPOSE.
- 5 "(a) FINDINGS.—The transactions subject to this Act
- 6 are entered into regularly in interstate and international
- 7 commerce and are affected with a national public interest
- 8 by providing a means for managing and assuming price
- 9 risks, discovering prices, or disseminating pricing informa-
- 10 tion through trading in liquid, fair and financially secure
- 11 trading facilities.
- "(b) Purpose.—It is the purpose of this Act to serve
- 13 the public interests described in subsection (a) through a
- 14 system of effective self-regulation of trading facilities,
- 15 clearing systems, market participants and market profes-
- 16 sionals under the oversight of the Commission. To foster
- 17 these public interests, it is further the purpose of this Act
- 18 to deter and prevent price manipulation or any other dis-
- 19 ruptions to market integrity; to ensure the financial integ-
- 20 rity of all transactions subject to this Act and the avoid-
- 21 ance of systemic risk; to protect all market participants
- 22 from fraudulent or other abusive sales practices and mis-
- 23 uses of customer assets; and to promote responsible inno-
- 24 vation and fair competition among boards of trade, other
- 25 markets and market participants.".

## 1 SEC. 110. PROHIBITED TRANSACTIONS.

2	Section 4c of the Commodity Exchange Act (7 U.S.C.
3	6c) is amended by striking "Sec. 4c." and all that follows
4	through subsection (a) and inserting the following:
5	"SEC. 4c. PROHIBITED TRANSACTIONS.
6	"(a) In General.—
7	"(1) Prohibition.—It shall be unlawful for
8	any person to offer to enter into, enter into, or con-
9	firm the execution of a transaction described in
10	paragraph (2) involving the purchase or sale of any
11	commodity for future delivery (or any option on such
12	a transaction or option on a commodity) if the
13	transaction is used or may be used to—
14	"(A) hedge any transaction in interstate
15	commerce in the commodity or the product or
16	byproduct of the commodity;
17	"(B) determine the price basis of any such
18	transaction in interstate commerce in the com-
19	modity; or
20	"(C) deliver any such commodity sold,
21	shipped, or received in interstate commerce for
22	the execution of the transaction.
23	"(2) Transaction.—A transaction referred to
24	in paragraph (1) is a transaction that—

1	"(A)(i) is, is of the character of, or is com-
2	monly known to the trade as, a 'wash sale' or
3	'accommodation trade'; or
4	"(ii) is a fictitious sale; or
5	"(B) is used to cause any price to be re-
6	ported, registered, or recorded that is not a
7	true and bona fide price.".
8	SEC. 111. DESIGNATION OF BOARDS OF TRADE AS CON-
9	TRACT MARKETS.
10	The Commodity Exchange Act is amended—
11	(1) by redesignating section 5b (7 U.S.C. 7b)
12	as section 5e; and
13	(2) by striking sections 5 and 5a (7 U.S.C. 7,
14	7a) and inserting the following:
15	"SEC. 5. DESIGNATION OF BOARDS OF TRADE AS CON-
16	TRACT MARKETS.
17	"(a) Applications.—A board of trade applying to
18	the Commission for designation as a contract market shall
19	submit an application to the Commission that includes any
20	relevant materials and records the Commission may re-
21	quire consistent with this Act.
22	"(b) Criteria for Designation.—
23	"(1) In general.—To be designated as a con-
24	tract market, the board of trade shall demonstrate

1	to the Commission that the board of trade meets the
2	criteria specified in this subsection.
3	"(2) Prevention of Market Manipula-
4	TION.—The board of trade shall have the capacity to
5	prevent market manipulation through market sur-
6	veillance, compliance, and enforcement practices and
7	procedures, including methods for conducting real-
8	time monitoring of trading and comprehensive and
9	accurate trade reconstructions.
10	"(3) Fair and equitable trading.—The
11	board of trade shall establish and enforce trading
12	rules to ensure fair and equitable trading through
13	the facilities of the contract market, and the capac-
14	ity to detect, investigate, and discipline any person
15	that violates the rules. The rules may authorize—
16	"(A) transfer trades or office trades;
17	"(B) an exchange of—
18	"(i) futures in connection with a cash
19	commodity transaction;
20	"(ii) futures for eash commodities; or
21	"(iii) futures for swaps; or
22	"(C) a futures commission merchant, act-
23	ing as principal or agent, to enter into or con-
24	firm the execution of a contract for the pur-
25	chase or sale of a commodity for future delivery

1	if the contract is reported, recorded, or cleared
2	in accordance with the rules of the contract
3	market or a derivatives clearing organization.
4	"(4) Trade execution facility.—The board
5	of trade shall—
6	"(A) establish and enforce rules defining,
7	or specifications detailing, the manner of oper-
8	ation of the trade execution facility maintained
9	by the board of trade, including rules or speci-
10	fications describing the operation of any elec-
11	tronic matching platform; and
12	"(B) demonstrate that the trade execution
13	facility operates in accordance with the rules or
14	specifications.
15	"(5) Financial integrity of trans-
16	ACTIONS.—The board of trade shall establish and
17	enforce rules and procedures for ensuring the finan-
18	cial integrity of transactions entered into by or
19	through the facilities of the contract market, includ-
20	ing the clearance and settlement of the transactions
21	with a derivatives clearing organization.
22	"(6) DISCIPLINARY PROCEDURES.—The board
23	of trade shall establish and enforce disciplinary pro-
24	cedures that authorize the board of trade to dis-

cipline, suspend, or expel members or market par-

- 1 ticipants that violate the rules of the board of trade,
- 2 or similar methods for performing the same func-
- 3 tions, including delegation of the functions to third
- 4 parties.
- 5 "(7) Public Access.—The board of trade shall
- 6 provide the public with access to the rules, regula-
- 7 tions, and contract specifications of the board of
- 8 trade.
- 9 "(8) ABILITY TO OBTAIN INFORMATION.—The
- board of trade shall establish and enforce rules that
- will allow the board of trade to obtain any necessary
- information to perform any of the functions de-
- scribed in this subsection, including the capacity to
- 14 carry out such international information-sharing
- agreements as the Commission may require.
- 16 "(c) Existing Contract Markets.—A board of
- 17 trade that is designated as a contract market on the date
- 18 of the enactment of the Commodity Futures Moderniza-
- 19 tion Act of 2000 shall be considered to be a designated
- 20 contract market under this section.
- 21 "(d) Core Principles for Contract Markets.—
- 22 "(1) In General.—To maintain the designa-
- 23 tion of a board of trade as a contract market, the
- board of trade shall comply with the core principles
- specified in this subsection. The board of trade shall

- have reasonable discretion in establishing the manner in which it complies with the core principles.
- "(2) COMPLIANCE WITH RULES.—The board of trade shall monitor and enforce compliance with the rules of the contract market, including the terms and conditions of any contracts to be traded and any limitations on access to the contract market.
  - "(3) CONTRACTS NOT READILY SUBJECT TO MANIPULATION.—The board of trade shall list on the contract market only contracts that are not readily susceptible to manipulation.
  - "(4) Monitoring of trading.—The board of trade shall monitor trading to prevent manipulation, price distortion, and disruptions of the delivery or cash-settlement process.
  - "(5) Position limitations or account-Ability.—To reduce the potential threat of market manipulation or congestion, especially during trading in the delivery month, the board of trade shall adopt position limitations or position accountability for speculators, where necessary and appropriate.
  - "(6) EMERGENCY AUTHORITY.—The board of trade shall adopt rules to provide for the exercise of emergency authority, in consultation or cooperation

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	with the Commission, where necessary and appro-
2	priate, including the authority to—
3	"(A) liquidate or transfer open positions in
4	any contract;
5	"(B) suspend or curtail trading in any con-
6	tract; and
7	"(C) require market participants in any
8	contract to meet special margin requirements.
9	"(7) Availability of general informa-
10	TION.—The board of trade shall make available to
11	market authorities, market participants, and the
12	public information concerning—
13	"(A) the terms and conditions of the con-
14	tracts of the contract market; and
15	"(B) the mechanisms for executing trans-
16	actions on or through the facilities of the con-
17	tract market.
18	"(8) Daily publication of trading infor-
19	MATION.—The board of trade shall make public
20	daily information on settlement prices, volume, open
21	interest, and opening and closing ranges for actively
22	traded contracts on the contract market.
23	"(9) Execution of transactions.—The
24	board of trade shall provide a competitive, open, and

efficient market and mechanism for executing transactions.

"(10) Trade information.—The board of trade shall maintain rules and procedures to provide for the recording and safe storage of all identifying trade information in a manner that enables the contract market to use the information for purposes of assisting in the prevention of customer and market abuses and providing evidence of any violations of the rules of the contract market.

"(11) FINANCIAL INTEGRITY OF CONTRACTS.—
The board of trade shall establish and enforce rules providing for the financial integrity of any contracts traded on the contract market (including the clearance and settlement of the transactions with a derivatives clearing organization), and rules to ensure the financial integrity of any futures commission merchants and introducing brokers and the protection of customer funds.

"(12) PROTECTION OF MARKET PARTICI-PANTS.—The board of trade shall establish and enforce rules to protect market participants from abusive practices committed by any party acting as an agent for the participants.

- 1 "(13) DISPUTE RESOLUTION.—The board of 2 trade shall establish and enforce rules regarding and 3 provide facilities for alternative dispute resolution as 4 appropriate for market participants and any market 5 intermediaries.
  - "(14) GOVERNANCE FITNESS STANDARDS.—
    The board of trade shall establish and enforce appropriate fitness standards for directors, members of any disciplinary committee, members of the contract market, and any other persons with direct access to the facility (including any parties affiliated with any of the persons described in this paragraph).
  - "(15) CONFLICTS OF INTEREST.—The board of trade shall establish and enforce rules to minimize conflicts of interest in the decisionmaking process of the contract market and establish a process for resolving such conflicts of interest.
  - "(16) Composition of Boards of Mutually owned contract market, the board of trade shall ensure that the composition of the governing board reflects market participants.
  - "(17) Record Records of all activities related to the business of the contract market in a form and man-

1	ner acceptable to the Commission for a period of 5
2	years.
3	"(18) Antitrust considerations.—Unless
4	necessary or appropriate to achieve the purposes of
5	this Act, the board of trade shall endeavor to
6	avoid—
7	"(A) adopting any rules or taking any ac-
8	tions that result in any unreasonable restraints
9	of trade; or
10	"(B) imposing any material anticompeti-
11	tive burden on trading on the contract market.
12	"(e) Current Agricultural Commodities.—
13	"(1) Subject to paragraph (2) of this sub-
14	section, a contract for purchase or sale for future
15	delivery of an agricultural commodity enumerated in
16	section 1a(4) that is available for trade on a con-
17	tract market, as of the date of the enactment of this
18	subsection, may be traded only on a contract market
19	designated under this section.
20	"(2) In order to promote responsible economic
21	or financial innovation and fair competition, the
22	Commission, on application by any person, after no-
23	tice and public comment and opportunity for hear-
24	ing, may prescribe rules and regulations to provide

for the offer and sale of contracts for future delivery

1	or options thereon to be conducted on a derivatives
2	transaction execution facility.".
3	SEC. 112. DERIVATIVES TRANSACTION EXECUTION FACILI-
4	TIES.
5	The Commodity Exchange Act (7 U.S.C. 1 et seq.)
6	is amended by inserting after section 5 (as amended by
7	section 111(2)) the following:
8	"SEC. 5a. DERIVATIVES TRANSACTION EXECUTION FACILI-
9	TIES.
10	"(a) In General.—In lieu of compliance with the
11	contract market designation requirements of sections 4(a)
12	and 5, a board of trade may elect to operate as a reg-
13	istered derivatives transaction execution facility if the fa-
14	cility is—
15	"(1) designated as a contract market and meets
16	the requirements of this section; or
17	"(2) registered as a derivatives transaction exe-
18	cution facility under subsection (c) of this section.
19	"(b) Requirements for Trading.—
20	"(1) In General.—A registered derivatives
21	transaction execution facility under subsection (a)
22	may trade any contract for sale of a commodity for
23	future delivery (or option on such a contract) on or
24	through the facility only by satisfying the require-
25	ments of this section

1	"(2) Requirements for underlying com-
2	MODITIES.—A registered derivatives transaction exe-
3	cution facility may trade any contract for sale of a
4	commodity for future delivery (or option on such a
5	contract) only if—
6	"(A) the underlying commodity has a near-
7	ly inexhaustible deliverable supply;
8	"(B) the underlying commodity has a de-
9	liverable supply that is sufficiently large that
10	the contract is highly unlikely to be susceptible
11	to the threat of manipulation;
12	"(C) the underlying commodity has no
13	cash market;
14	"(D)(i) the contract is a security futures
15	product, and (ii) the registered derivatives
16	transaction execution facility is a national secu-
17	rities exchange registered under the Securities
18	Exchange Act of 1934 or an alternative trading
19	system;
20	"(E) the Commission determines, based on
21	the market characteristics, surveillance history,
22	self-regulatory record, and capacity of the facil-
23	ity that trading in the contract (or option) is
24	highly unlikely to be susceptible to the threat of
25	manipulation; or

1	"(F) except as provided in section 5(e)(2),
2	the underlying commodity is a commodity other
3	than an agricultural commodity enumerated in
4	section 1a(4), and trading access to the facility
5	is limited to eligible commercial entities trading
6	for their own account.
7	"(3) Eligible traders.—To trade on a reg-
8	istered derivatives transaction execution facility, a
9	person shall—
10	"(A) be an eligible contract participant; or
11	"(B) be a person trading through a futures
12	commission merchant that—
13	"(i) is registered with the Commis-
14	sion;
15	"(ii) is a member of a futures self-reg-
16	ulatory organization or, if the person
17	trades only security futures products on
18	the facility, a national securities associa-
19	tion registered under section 15A(a) of the
20	Securities Exchange Act of 1934;
21	"(iii) is a clearing member of a de-
22	rivatives clearing organization; and
23	"(iv) has net capital of at least
24	\$20,000,000.

"(4) Trading by contract markets.—A board of trade that is designated as a contract market shall, to the extent that the contract market also operates a registered derivatives transaction execution facility—

"(A) provide a physical location for the contract market trading of the board of trade that is separate from trading on the derivatives transaction execution facility of the board of trade; or

"(B) if the board of trade uses the same electronic trading system for trading on the contract market and derivatives transaction execution facility of the board of trade, identify whether the electronic trading is taking place on the contract market or the derivatives transaction execution facility.

### "(c) Criteria for Registration.—

"(1) IN GENERAL.—To be registered as a registered derivatives transaction execution facility, the board of trade shall be required to demonstrate to the Commission only that the board of trade meets the criteria specified in subsection (b) and this subsection.

1	"(2) Deterrence of abuses.—The board of
2	trade shall establish and enforce trading and partici-
3	pation rules that will deter abuses and has the ca-
4	pacity to detect, investigate, and enforce those rules,
5	including means to—
6	"(A) obtain information necessary to per-
7	form the functions required under this section;
8	or
9	"(B) use technological means to—
10	"(i) provide market participants with
11	impartial access to the market; and
12	"(ii) capture information that may be
13	used in establishing whether rule violations
14	have occurred.
15	"(3) Trading procedures.—The board of
16	trade shall establish and enforce rules or terms and
17	conditions defining, or specifications detailing, trad-
18	ing procedures to be used in entering and executing
19	orders traded on the facilities of the board of trade.
20	The rules may authorize—
21	"(A) transfer trades or office trades;
22	"(B) an exchange of—
23	"(i) futures in connection with a cash
24	commodity transaction;
25	"(ii) futures for cash commodities;

1	"(iii) futures for swaps; or
2	"(C) a futures commission merchant, act-
3	ing as principal or agent, to enter into or con-
4	firm the execution of a contract for the pur-
5	chase or sale of a commodity for future delivery
6	if the contract is reported, recorded, or cleared
7	in accordance with the rules of the registered
8	derivatives transaction execution facility or a
9	derivatives clearing organization.
10	"(4) Financial integrity of trans-
11	ACTIONS.—The board of trade shall establish and
12	enforce rules or terms and conditions providing for
13	the financial integrity of transactions entered on or
14	through the facilities of the board of trade (including
15	the clearance and settlement of the transactions with
16	a derivatives clearing organization), and rules or
17	terms and conditions to ensure the financial integ-
18	rity of any futures commission merchants and intro-
19	ducing brokers and the protection of customer
20	funds.
21	"(d) Core Principles for Registered Deriva-
22	TIVES TRANSACTION EXECUTION FACILITIES.—
23	"(1) In general.—To maintain the registra-
24	tion of a board of trade as a derivatives transaction

execution facility, a board of trade shall comply with

tion in es- d of trade
l of trade
i or trade
e board of
of the fa-
ns of any
y and any
e board of
cts of the
ntract and
riding any
mission to
esponsibil-
INFORMA-
e publicly
ning—
ns;
nisms, and
ns; and
to partici-

pation in trading on the facility.

- "(5) Daily publication of trade information.—The board of trade shall make public daily information on settlement prices, volume, open interest, and opening and closing ranges for contracts traded on the facility if the Commission determines that the contracts perform a significant price discovery function for transactions in the cash market for the commodity underlying the contracts.
  - "(6) FITNESS STANDARDS.—The board of trade shall establish and enforce appropriate fitness standards for directors, members of any disciplinary committee, members, and any other persons with direct access to the facility, including any parties affiliated with any of the persons described in this paragraph.
  - "(7) CONFLICTS OF INTEREST.—The board of trade shall establish and enforce rules to minimize conflicts of interest in the decision making process of the derivatives transaction execution facility and establish a process for resolving such conflicts of interest.
  - "(8) Record Records of all activities related to the business of the derivatives transaction execution facility in a form and manner acceptable to the Commission for a period of 5 years.

1	"(9) Antitrust considerations.—Unless
2	necessary or appropriate to achieve the purposes of
3	this Act, the board of trade shall endeavor to
4	avoid—
5	"(A) adopting any rules or taking any ac-
6	tions that result in any unreasonable restraint
7	of trade; or
8	"(B) imposing any material anticompeti-
9	tive burden on trading on the derivatives trans-
10	action execution facility.
11	"(e) Use of Broker-Dealers, Depository Insti-
12	TUTIONS, AND FARM CREDIT SYSTEM INSTITUTIONS AS
13	Intermediaries.—
14	"(1) In general.—With respect to trans-
15	actions other than transactions in security futures
16	products, a registered derivatives transaction execu-
17	tion facility may by rule allow a broker-dealer, de-
18	pository institution, or institution of the Farm Cred-
19	it System that meets the requirements of paragraph
20	(2) to—
21	"(A) act as an intermediary in trans-
22	actions executed on the facility on behalf of cus-
23	tomers of the broker-dealer, depository institu-
24	tion, or institution of the Farm Credit System;
25	and

1	"(B) receive funds of customers to serve as
2	margin or security for the transactions.
3	"(2) Requirements.—The requirements re-
4	ferred to in paragraph (1) are that—
5	"(A) the broker-dealer be in good standing
6	with the Securities and Exchange Commission,
7	or the depository institution or institution of
8	the Farm Credit System be in good standing
9	with Federal bank regulatory agencies (includ-
10	ing the Farm Credit Administration), as appli-
11	cable; and
12	"(B) if the broker-dealer, depository insti-
13	tution, or institution of the Farm Credit Sys-
14	tem carries or holds customer accounts or funds
15	for transactions on the derivatives transaction
16	execution facility for more than 1 business day,
17	the broker-dealer, depository institution, or in-
18	stitution of the Farm Credit System is reg-
19	istered as a futures commission merchant and
20	is a member of a registered futures association.
21	"(3) Implementation.—The Commission shall
22	cooperate and coordinate with the Securities and Ex-
23	change Commission, the Secretary of the Treasury,
24	and Federal banking regulatory agencies (including
25	the Farm Credit Administration) in adopting rules

- 1 and taking any other appropriate action to facilitate
- 2 the implementation of this subsection.
- 3 "(f) Segregation of Customer Funds.—Not
- 4 later than 180 days after the date of the enactment of
- 5 the Commodity Futures Modernization Act of 2000, con-
- 6 sistent with regulations adopted by the Commission, a reg-
- 7 istered derivatives transaction execution facility may au-
- 8 thorize a futures commission merchant to offer any cus-
- 9 tomer of the futures commission merchant that is an eligi-
- 10 ble contract participant the right to not segregate the cus-
- 11 tomer funds of the customer that are carried with the fu-
- 12 tures commission merchant for purposes of trading on or
- 13 through the facilities of the registered derivatives trans-
- 14 action execution facility.
- 15 "(g) Election To Trade Excluded and Exempt
- 16 Commodities.—
- 17 "(1) IN GENERAL.—Notwithstanding subsection
- 18 (b)(2) of this section, a board of trade that is or
- 19 elects to become a registered derivatives transaction
- 20 execution facility may trade on the facility any
- agreements, contracts, or transactions involving ex-
- 22 cluded or exempt commodities other than securities,
- except contracts of sale for future delivery of exempt
- securities under section 3(a)(12) of the Securities
- Exchange Act of 1934 as in effect on the date of en-

1	actment of the Futures Trading Act of 1982, that
2	are otherwise excluded or exempt from this Act
3	under section 2(c), 2(d), 2(g), or 2(h) of this Act.
4	"(2) Exclusive jurisdiction of the com-
5	MISSION.—The Commission shall have exclusive ju-
6	risdiction over agreements, contracts, or transactions
7	described in paragraph (1) to the extent that the
8	agreements, contracts, or transactions are traded on
9	a derivatives transaction execution facility.".
10	SEC. 113. DERIVATIVES CLEARING.
11	(a) In General.—Subtitle A of title IV of the Fed-
12	eral Deposit Insurance Corporation Improvement Act of
13	1991 is amended—
14	(1) by inserting before the section heading for
15	section 401, the following new heading:
16	"CHAPTER 1—BILATERAL AND CLEARING
17	ORGANIZATION NETTING";
18	(2) in section 402, by striking "this subtitle"
19	and inserting "this chapter"; and
20	(3) by inserting after section 407, the following
21	new chapter:

# 1 "CHAPTER 2—MULTILATERAL CLEARING 2 ORGANIZATIONS

2	"CTC	100	DEFINITIONS
)	"SEC.	408.	DEFINITIONS.

- For purposes of this chapter, the following definitions shall apply:
- 6 "(1) Multilateral CLEARING ORGANIZA-7 TION.—The term 'multilateral clearing organization' 8 means a system utilized by more than 2 participants 9 in which the bilateral credit exposures of partici-10 pants arising from the transactions cleared are effec-11 tively eliminated and replaced by a system of guar-12 antees, insurance, or mutualized risk of loss.
  - "(2) Over-the-counter derivative instrument' includes—

"(A) any agreement, contract, or transaction, including the terms and conditions incorporated by reference in any such agreement, contract, or transaction, which is an interest rate swap, option, or forward agreement, including a rate floor, rate cap, rate collar, cross-currency rate swap, basis swap, and forward rate agreement; a same day-tomorrow, tomorrow-next, forward, or other foreign exchange or precious metals agreement; a currency swap,

13

14

15

16

17

18

19

20

21

22

23

24

option, or forward agreement; an equity index or equity swap, option, or forward agreement; a debt index or debt swap, option, or forward agreement; a credit spread or credit swap, option, or forward agreement; a commodity index or commodity swap, option, or forward agreement; and a weather swap, weather derivative, or weather option;

"(B) any agreement, contract or transaction similar to any other agreement, contract, or transaction referred to in this clause that is presently, or in the future becomes, regularly entered into by parties that participate in swap transactions (including terms and conditions incorporated by reference in the agreement) and that is a forward, swap, or option on 1 or more occurrences of any event, rates, currencies, commodities, equity securities or other equity instruments, debt securities or other debt instruments, economic or other indices or measures of economic or other risk or value;

"(C) any agreement, contract, or transaction described in subsection (c), (d), (f), or (h) of section 2 of the Commodity Exchange

1	Act or exempted under section 2(g) or 4(c) of
2	such Act; and
3	"(D) any option to enter into any, or any
4	combination of, agreements, contracts or trans-
5	actions referred to in this subparagraph.
6	"(3) Other definitions.—The terms "insured
7	State nonmember bank', 'State member bank', and
8	'affiliate' have the same meanings as in section 3 of
9	the Federal Deposit Insurance Act.
10	"SEC. 409. MULTILATERAL CLEARING ORGANIZATIONS.
11	"(a) In General.—Except with respect to clearing
12	organizations described in subsection (b), no person may
13	operate a multilateral clearing organization for over-the-
14	counter derivative instruments, or otherwise engage in ac-
15	tivities that constitute such a multilateral clearing organi-
16	zation unless the person is a national bank, a State mem-
17	ber bank, an insured State nonmember bank, an affiliate
18	of a national bank, a State member bank, or an insured
19	State nonmember bank, or a corporation chartered under
20	section 25A of the Federal Reserve Act.
21	"(b) Clearing Organizations.—Subsection (a)
22	shall not apply to any clearing organization that—
23	"(1) is registered as a clearing agency under
24	the Securities Exchange Act of 1934:

- 1 "(2) is registered as a derivative clearing orga-2 nization under the Commodity Exchange Act; or
- "(3) is supervised by a foreign financial regulator that the Comptroller of the Currency, the Board of Governors of the Federal Reserve System, the Federal Deposit Insurance Corporation, the Securities and Exchange Commission, or the Commodity Futures Trading Commission, as applicable, has determined satisfies appropriate standards.".
- 10 (b) Enforcement Powers of the Board of Gov11 Ernors of the Federal Reserve System.—Section
  12 9 of the Federal Reserve Act (12 U.S.C. 221) is amended
  13 by adding at the end the following new paragraph:

14 "(24) Enforcement AUTHORITY.—Section 15 3(u), subsections (j) and (k) of section 7, sub-16 sections (b) through (n), (s), (u), and (v) of section 17 8, and section 19 of the Federal Deposit Insurance 18 Act shall apply to a State member bank which is not 19 an insured depository institution (as defined in sec-20 tion 3 of the Federal Deposit Insurance Act) in the 21 same manner and to the same extent as such provi-22 sions apply to State member insured banks, and any 23 reference in such sections to an insured depository 24 institution shall be deemed to include a reference to 25 any such noninsured State member bank.".

- 1 (c) Resolution of Clearing Banks.—The Fed-
- 2 eral Reserve Act (12 U.S.C. 221 et seq.) is amended by
- 3 inserting after section 9A the following new section:
- 4 "SEC. 9B. RESOLUTION OF CLEARING BANKS.
- 5 "(a) Conservatorship or Receivership.—
- 6 "(1) APPOINTMENT.—The Board may appoint
- 7 a conservator or receiver to take possession and con-
- 8 trol of any uninsured State member bank which op-
- 9 erates, or operates as, a multilateral clearing organi-
- zation pursuant to section 409 of the Federal De-
- 11 posit Insurance Corporation Improvement Act of
- 12 1991 to the same extent and in the same manner as
- the Comptroller of the Currency may appoint a con-
- servator or receiver for a national bank.
- 15 "(2) Powers.—The conservator or receiver for
- an uninsured State member bank referred to in
- paragraph (1) shall exercise the same powers, func-
- tions, and duties, subject to the same limitations, as
- a conservator or receiver for a national bank.
- 20 "(b) BOARD AUTHORITY.—The Board shall have the
- 21 same authority with respect to any conservator or receiver
- 22 appointed under subsection (a), and the uninsured State
- 23 member bank for which the conservator or receiver has
- 24 been appointed, as the Comptroller of the Currency has
- 25 with respect to a conservator or receiver for a national

- 1 bank and the national bank for which the conservator or
- 2 receiver has been appointed.
- 3 "(c) Bankruptcy Proceedings.—The Board (in
- 4 the case of an uninsured State member bank which oper-
- 5 ates, or operates as, such a multilateral clearing organiza-
- 6 tion) may direct a conservator or receiver appointed for
- 7 the bank to file a petition pursuant to title 11, United
- 8 States Code, in which case, title 11, United States Code,
- 9 shall apply to the bank in lieu of otherwise applicable Fed-
- 10 eral or State insolvency law.".
- 11 (d) Technical and Conforming Amendments to
- 12 TITLE 11, UNITED STATES CODE.—
- 13 (1) Bankruptcy code debtors.—Section
- 14 109(b)(2) of title 11, United States Code, is amend-
- ed by striking "; or" and inserting the following: ",
- 16 except that an uninsured State member bank, or a
- 17 corporation organized under section 25A of the Fed-
- 18 eral Reserve Act, which operates, or operates as, a
- multilateral clearing organization pursuant to sec-
- tion 409 of the Federal Deposit Insurance Corpora-
- 21 tion Improvement Act of 1991 may be a debtor if
- a petition is filed at the direction of the Board of
- Governors of the Federal Reserve System; or".

1	(2) Chapter 7 debtors.—Section 109(d) of
2	title 11, United States Code, is amended to read as
3	follows:
4	"(d) Only a railroad, a person that may be a debtor
5	under chapter 7 of this title (except a stockbroker or a
6	commodity broker), and an uninsured State member bank,
7	or a corporation organized under section 25A of the Fed-
8	eral Reserve Act, which operates, or operates as, a multi-
9	lateral clearing organization pursuant to section 409 of
10	the Federal Deposit Insurance Corporation Improvement
11	Act of 1991 may be a debtor under chapter 11 of this
12	title.".
13	(3) Definition of Financial Institution.—
14	Section 101(22) of title 11, United States Code, is
15	amended to read as follows:
16	"(22) the term 'financial institution'—
17	"(A) means a Federal reserve bank or an
18	entity (domestic or foreign) that is a commer-
19	cial or savings bank, industrial savings bank,
20	savings and loan association, trust company, a
21	bank or a corporation organized under section
22	25A of the Federal Reserve Act and, when any
23	such bank or entity is acting as agent or custo-
24	dian for a customer in connection with a securi-

1	ties contract, as defined in section 741, the cus-
2	tomer; and
3	"(B) includes any person described in sub-
4	paragraph (A) which operates, or operates as, a
5	multilateral clearing organization pursuant to
6	section 409 of the Federal Deposit Insurance
7	Corporation Improvement Act of 1991;".
8	(4) Definition of Uninsured State mem-
9	BER BANK.—Section 101 of title 11, United States
10	Code, is amended by inserting after paragraph (54)
11	the following new paragraph—
12	"(54A) the term 'uninsured State member bank'
13	means a State member bank (as defined in section 3 of
14	the Federal Deposit Insurance Act) the deposits of which
15	are not insured by the Federal Deposit Insurance Cor-
16	poration; and".
17	(5) Subchapter V of Chapter 7.—
18	(A) In general.—Section 103 of title 11,
19	United States Code, is amended—
20	(i) by redesignating subsections (e)
21	through (i) as subsections (f) through (j),
22	respectively; and
23	(ii) by inserting after subsection (d)
24	the following new subsection:

1	"(e) Scope of Application.—Subchapter V of
2	chapter 7 of this title shall apply only in a case under
3	such chapter concerning the liquidation of an uninsured
4	State member bank, or a corporation organized under sec-
5	tion 25A of the Federal Reserve Act, which operates, or
6	operates as, a multilateral clearing organization pursuant
7	to section 409 of the Federal Deposit Insurance Corpora-
8	tion Improvement Act of 1991.".
9	(B) CLEARING BANK LIQUIDATION.—
10	Chapter 7 of title 11, United States Code, is
11	amended by adding at the end the following
12	new subchapter:
13	"SUBCHAPTER V—CLEARING BANK
14	LIQUIDATION
15	"§ 781. Definitions
16	"For purposes of this subchapter, the following defi-
17	nitions shall apply:
18	"(1) Board.—The term 'Board' means the
19	Board of Governors of the Federal Reserve System.
20	"(2) Depository institution.—The term 'de-
21	pository institution' has the same meaning as in sec-
22	tion 3 of the Federal Deposit Insurance Act.
23	"(3) CLEARING BANK.—The term 'clearing
24	bank' means an uninsured State member bank, or a
25	corporation organized under section 25A of the Fed-

- 1 eral Reserve Act, which operates, or operates as, a
- 2 multilateral clearing organization pursuant to sec-
- 3 tion 409 of the Federal Deposit Insurance Corpora-
- 4 tion Improvement Act of 1991.

## 5 "§ 782. Selection of trustee

- 6 "(a) IN GENERAL.—
- 7 "(1) Appointment.—Notwithstanding any
- 8 other provision of this title, the conservator or re-
- 9 ceiver who files the petition shall be the trustee
- under this chapter, unless the Board designates an
- 11 alternative trustee.
- 12 "(2) Successor.—The Board may designate a
- 13 successor trustee if required.
- 14 "(b) AUTHORITY OF TRUSTEE.—Whenever the
- 15 Board appoints or designates a trustee, chapter 3 and sec-
- 16 tions 704 and 705 of this title shall apply to the Board
- 17 in the same way and to the same extent that they apply
- 18 to a United States trustee.

# 19 "§ 783. Additional powers of trustee

- 20 "(a) Distribution of Property Not of the Es-
- 21 TATE.—The trustee under this subchapter has power to
- 22 distribute property not of the estate, including distribu-
- 23 tions to customers that are mandated by subchapters III
- 24 and IV of this chapter.

1	"(b) DISPOSITION OF INSTITUTION.—The trustee
2	under this subchapter may, after notice and a hearing—
3	"(1) sell the clearing bank to a depository insti-
4	tution or consortium of depository institutions
5	(which consortium may agree on the allocation of
6	the clearing bank among the consortium);
7	"(2) merge the clearing bank with a depository
8	institution;
9	"(3) transfer contracts to the same extent as
10	could a receiver for a depository institution under
11	paragraphs (9) and (10) of section 11(e) of the Fed-
12	eral Deposit Insurance Act;
13	"(4) transfer assets or liabilities to a depository
14	institution;
15	"(5) transfer assets and liabilities to a bridge
16	bank as provided in paragraphs (1), (3)(A), (5), (6),
17	of section 11(n) of the Federal Deposit Insurance
18	Act, paragraphs (9) through (13) of such section,
19	and subparagraphs (A) through (H) and subpara-
20	graph (K) of paragraph (4) of such section 11(n),
21	except that—
22	"(A) the bridge bank to which such assets
23	or liabilities are transferred shall be treated as
24	a clearing bank for the purpose of this sub-
25	section: and

1	"(B) any references in any such provision
2	of law to the Federal Deposit Insurance Cor-
3	poration shall be construed to be references to
4	the appointing agency and that references to
5	deposit insurance shall be omitted.
6	"(c) Certain Transfers Included.—Any ref-
7	erence in this section to transfers of liabilities includes a
8	ratable transfer of liabilities within a priority class.
9	"§ 784. Right to be heard
10	"The Board or a Federal reserve bank (in the case
11	of a clearing bank that is a member of that bank) may
12	raise and may appear and be heard on any issue in a case
13	under this subchapter.".
14	(6) Definitions of Clearing Organization,
15	CONTRACT MARKET, AND RELATED DEFINITIONS.—
16	(A) Section 761(2) of title 11, United
17	States Code, is amended to read as follows:
18	"(2) 'clearing organization' means a derivatives
19	clearing organization registered under the Act;".
20	(B) Section 761(7) of title 11, United
21	States Code, is amended to read as follows:
22	"(7) 'contract market' means a registered enti-
23	ty;''.
24	(C) Section 761(8) of title 11, United
25	States Code, is amended to read as follows:

1	"(8) 'contract of sale', 'commodity', 'derivatives
2	clearing organization', 'future delivery', 'board of
3	trade', 'registered entity', and 'futures commission
4	merchant' have the meanings assigned to those
5	terms in the Act;".
6	(e) Clerical Amendment.—The table of sections
7	for chapter 7 of title 11, United States Code, is amended
8	by adding at the end the following new items:
9	"SUBCHAPTER V—CLEARING BANK
10	LIQUIDATION
	"Sec. "781. Definitions. "782. Selection of trustee. "783. Additional powers of trustee. "784. Right to be heard.".
11	(g) RESOLUTION OF EDGE ACT CORPORATIONS.—
12	The 16th undesignated paragraph of section 25A of the
13	Federal Reserve Act (12 U.S.C. 624) is amended to read
14	as follows:
15	"(16) Appointment of receiver or conser-
16	VATOR.—
17	"(A) IN GENERAL.—The Board may ap-
18	point a conservator or receiver for a corporation
19	organized under the provisions of this section to
20	the same extent and in the same manner as the
21	Comptroller of the Currency may appoint a con-
22	servator or receiver for a national bank, and the
23	conservator or receiver for such corporation

shall exercise the same powers, functions, and duties, subject to the same limitations, as a conservator or receiver for a national bank.

- "(B) Equivalent authority.—The Board shall have the same authority with respect to any conservator or receiver appointed for a corporation organized under the provisions of this section under this paragraph and any such corporation as the Comptroller of the Currency has with respect to a conservator or receiver of a national bank and the national bank for which a conservator or receiver has been appointed.
- "(C) TITLE 11 PETITIONS.—The Board may direct the conservator or receiver of a corporation organized under the provisions of this section to file a petition pursuant to title 11, United States Code, in which case, title 11, United States Code, shall apply to the corporation in lieu of otherwise applicable Federal or State insolvency law.".
- 22 (g) Derivatives Clearing Organizations.—The 23 Commodity Exchange Act (7 U.S.C. 1 et seq.) is amended 24 by inserting after section 5a (as added by section 112) 25 the following new section:

#### 1 "SEC. 5b. DERIVATIVES CLEARING ORGANIZATIONS.

- 2 "(a) Registration Requirement.—It shall be un-
- 3 lawful for a derivatives clearing organization, unless reg-
- 4 istered with the Commission, directly or indirectly to make
- 5 use of the mails or any means or instrumentality of inter-
- 6 state commerce to perform the functions of a derivatives
- 7 clearing organization described in section 1a(9) with re-
- 8 spect to a contract of sale of a commodity for future deliv-
- 9 ery, or option on such a contract or on a commodity, in
- 10 each case unless the contract or option—
- 11 "(1) is excluded from this Act by subsection
- 12 (a)(1)(C)(i), (c), (d), (f), or (h) of section 2, or ex-
- empted under section 2(g) or 4(c); or
- 14 "(2) is a security futures product cleared by a
- 15 clearing agency registered under the Securities Ex-
- change Act of 1934.
- 17 "(b) Voluntary Registration.—A derivatives
- 18 clearing organization that clears agreements, contracts, or
- 19 transactions excluded from this Act by subsection (c), (d),
- 20 (f), or (h) of section 2 of this Act, or exempted under sec-
- 21 tion 2(g) or 4(c) or other over-the-counter derivative in-
- 22 struments (as defined in the Federal Deposit Insurance
- 23 Corporation Improvement Act of 1991) may register with
- 24 the Commission as a derivative clearing organization.
- 25 "(c) Registration of Derivatives Clearing Or-
- 26 Ganizations.—

"(1) APPLICATION.—A person desiring to reg-1 2 ister as a derivatives clearing organization shall sub-3 mit to the Commission an application in such form and containing such information as the Commission 5 may require for the purpose of making the deter-6 minations required for approval under paragraph 7 (2)."(2) Core principles.— 8 "(A) IN GENERAL.—To be registered and 9 to maintain registration as a derivatives clear-10 11 ing organization, an applicant shall demonstrate 12 to the Commission that the applicant complies 13 with the core principles specified in this para-14 graph. The applicant shall have reasonable dis-15 cretion in establishing the manner in which it 16 complies with the core principles. "(B) FINANCIAL RESOURCES.—The appli-17 18 cant shall demonstrate that the applicant has 19 adequate financial, operational, and managerial 20 resources to discharge the responsibilities of a 21 derivatives clearing organization. 22 "(C) Participant and product eligi-23 BILITY.—The applicant shall establish— "(i) appropriate admission and con-24 25 tinuing eligibility standards (including ap-

1	propriate minimum financial requirements)
2	for members of and participants in the or-
3	ganization; and
4	"(ii) appropriate standards for deter-
5	mining eligibility of agreements, contracts
6	or transactions submitted to the applicant
7	"(D) RISK MANAGEMENT.—The applicant
8	shall have the ability to manage the risks asso-
9	ciated with discharging the responsibilities of a
10	derivatives clearing organization through the
11	use of appropriate tools and procedures.
12	"(E) Settlement procedures.—The
13	applicant shall have the ability to—
14	"(i) complete settlements on a timely
15	basis under varying circumstances;
16	"(ii) maintain an adequate record of
17	the flow of funds associated with each
18	transaction that the applicant clears; and
19	"(iii) comply with the terms and con-
20	ditions of any permitted netting or offset
21	arrangements with other clearing organiza-
22	tions.
23	"(F) Treatment of funds.—The appli-
24	cant shall have standards and procedures de-

1	signed to protect and ensure the safety of mem-
2	ber and participant funds.
3	"(G) Default rules and proce-
4	DURES.—The applicant shall have rules and
5	procedures designed to allow for efficient, fair,
6	and safe management of events when members
7	or participants become insolvent or otherwise
8	default on their obligations to the derivatives
9	clearing organization.
10	"(H) Rule enforcement.—The appli-
11	cant shall—
12	"(i) maintain adequate arrangements
13	and resources for the effective monitoring
14	and enforcement of compliance with rules
15	of the applicant and for resolution of dis-
16	putes; and
17	"(ii) have the authority and ability to
18	discipline, limit, suspend, or terminate a
19	member's or participant's activities for vio-
20	lations of rules of the applicant.
21	"(I) System safeguards.—The applicant
22	shall demonstrate that the applicant—
23	"(i) has established and will maintain
24	a program of oversight and risk analysis to
25	ensure that the automated systems of the

1	applicant function properly and have ade-
2	quate capacity and security; and
3	"(ii) has established and will maintain
4	emergency procedures and a plan for dis-
5	aster recovery, and will periodically test
6	backup facilities sufficient to ensure daily
7	processing, clearing, and settlement of
8	transactions.
9	"(J) Reporting.—The applicant shall
10	provide to the Commission all information nec-
11	essary for the Commission to conduct the over-
12	sight function of the applicant with respect to
13	the activities of the derivatives clearing organi-
14	zation.
15	"(K) Recordkeeping.—The applicant
16	shall maintain records of all activities related to
17	the business of the applicant as a derivatives
18	clearing organization in a form and manner ac-
19	ceptable to the Commission for a period of 5
20	years.
21	"(L) Public information.—The appli-
22	cant shall make information concerning the
23	rules and operating procedures governing the
24	clearing and settlement systems (including de-

1	fault procedures) available to market partici-
2	pants.
3	"(M) Information sharing.—The appli-
4	cant shall—
5	"(i) enter into and abide by the terms
6	of all appropriate and applicable domestic
7	and international information-sharing
8	agreements; and
9	"(ii) use relevant information obtained
10	from the agreements in carrying out the
11	clearing organization's risk management
12	program.
13	"(N) Antitrust considerations.—Un-
14	less appropriate to achieve the purposes of this
15	Act, the derivatives clearing organization shall
16	avoid—
17	"(i) adopting any rule or taking any
18	action that results in any unreasonable re-
19	straint of trade; or
20	"(ii) imposing any material anti-
21	competitive burden on trading on the con-
22	tract market.
23	"(3) Orders concerning competition.—A
24	derivatives clearing organization may request the
25	Commission to issue an order concerning whether a

- 1 rule or practice of the applicant is the least anti-
- 2 competitive means of achieving the objectives, pur-
- poses, and policies of this Act.
- 4 "(d) Existing Derivatives Clearing Organiza-
- 5 TIONS.—A derivatives clearing organization shall be
- 6 deemed to be registered under this section to the extent
- 7 that the derivatives clearing organization clears agree-
- 8 ments, contracts, or transactions for a board of trade that
- 9 has been designated by the Commission as a contract mar-
- 10 ket for such agreements, contracts, or transactions before
- 11 the date of enactment of this section.
- 12 "(e) Appointment of Trustee.—
- "(1) IN GENERAL.—If a proceeding under sec-
- tion 5e results in the suspension or revocation of the
- 15 registration of a derivatives clearing organization, or
- if a derivatives clearing organization withdraws from
- 17 registration, the Commission, on notice to the de-
- rivatives clearing organization, may apply to the ap-
- propriate United States district court where the de-
- 20 rivatives clearing organization is located for the ap-
- 21 pointment of a trustee.
- 22 "(2) Assumption of Jurisdiction.—If the
- Commission applies for appointment of a trustee
- 24 under paragraph (1)—

1	"(A) the court may take exclusive jurisdic-
2	tion over the derivatives clearing organization
3	and the records and assets of the derivatives
4	clearing organization, wherever located; and
5	"(B) if the court takes jurisdiction under
6	subparagraph (A), the court shall appoint the
7	Commission, or a person designated by the
8	Commission, as trustee with power to take pos-
9	session and continue to operate or terminate
10	the operations of the derivatives clearing orga-
11	nization in an orderly manner for the protection
12	of participants, subject to such terms and con-
13	ditions as the court may prescribe.
14	"(f) Linking of Regulated Clearing Facili-
15	TIES.—
16	"(1) In General.—The Commission shall fa-
17	cilitate the linking or coordination of derivatives
18	clearing organizations registered under this Act with
19	other regulated clearance facilities for the coordi-
20	nated settlement of cleared transactions.
21	"(2) Coordination.—In carrying out para-
22	graph (1), the Commission shall coordinate with the

Federal banking agencies and the Securities and Ex-

change Commission.".

23

1	SEC. 114. COMMON PROVISIONS APPLICABLE TO REG-
2	ISTERED ENTITIES.
3	The Commodity Exchange Act (7 U.S.C. 1 et seq.)
4	is amended by inserting after section 5b (as added by sec-
5	tion 113(g)) the following:
6	"SEC. 5c. COMMON PROVISIONS APPLICABLE TO REG-
7	ISTERED ENTITIES.
8	"(a) Acceptable Business Practices Under
9	Core Principles.—
10	"(1) In general.—Consistent with the pur-
11	poses of this Act, the Commission may issue inter-
12	pretations, or approve interpretations submitted to
13	the Commission, of sections 5(d), 5a(d), and
14	5b(d)(2) to describe what would constitute an ac-
15	ceptable business practice under such sections.
16	"(2) Effect of interpretation.—An inter-
17	pretation issued under paragraph (1) shall not pro-
18	vide the exclusive means for complying with such
19	sections.
20	"(b) Delegation of Functions Under Core
21	Principles.—
22	"(1) In general.—A contract market or de-
23	rivatives transaction execution facility may comply
24	with any applicable core principle through delegation
25	of any relevant function to a registered futures asso-
26	ciation or another registered entity.

1	"(2) Responsibility.—A contract market or
2	derivatives transaction execution facility that dele-
3	gates a function under paragraph (1) shall remain
4	responsible for carrying out the function.
5	"(c) New Contracts, New Rules, and Rule
6	Amendments.—
7	"(1) In general.—Subject to paragraph (2), a
8	registered entity may elect to list for trading or ac-
9	cept for clearing any new contract or other instru-
10	ment, or may elect to approve and implement any
11	new rule or rule amendment, by providing to the
12	Commission (and the Secretary of the Treasury, in
13	the case of a contract of sale for future delivery of
14	a government security (or option thereon) or a rule
15	or rule amendment specifically related to such a con-
16	tract) a written certification that the new contract
17	or instrument or clearing of the new contract or in-
18	strument, new rule, or rule amendment complies
19	with this Act (including regulations under this Act).
20	"(2) Prior approval.—
21	"(A) In General.—A registered entity
22	may request that the Commission grant prior
23	approval to any new contract or other instru-
24	ment, new rule, or rule amendment.

"(B) Prior approval required.—Notwithstanding any other provision of this section,
a designated contract market shall submit to
the Commission for prior approval each rule
amendment that materially changes the terms
and conditions, as determined by the Commission, in any contract of sale for future delivery
of a commodity specifically enumerated in section 1a(4) (or any option thereon) traded
through its facilities if the rule amendment applies to contracts and delivery months which
have already been listed for trading and have
open interest.

"(C) DEADLINE.—If prior approval is requested under subparagraph (A), the Commission shall take final action on the request not later than 90 days after submission of the request, unless the person submitting the request agrees to an extension of the time limitation established under this subparagraph.

"(3) APPROVAL.—The Commission shall approve any such new contract or instrument, new rule, or rule amendment unless the Commission finds that the new contract or instrument, new rule, or rule amendment would violate this Act.

1	"(d) Violation of Core Principles.—
2	"(1) In general.—If the Commission deter-
3	mines, on the basis of substantial evidence, that a
4	registered entity is violating any applicable core
5	principle specified in section 5(d), 5a(d), or
6	5b(d)(2), the Commission shall—
7	"(A) notify the registered entity in writing
8	of the determination; and
9	"(B) afford the registered entity an oppor-
10	tunity to make appropriate changes to bring the
11	registered entity into compliance with the core
12	principles.
13	"(2) Failure to make changes.—If, not
14	later than 30 days after receiving a notification
15	under paragraph (1), a registered entity fails to
16	make changes that, in the opinion of the Commis-
17	sion, are necessary to comply with the core prin-
18	ciples, the Commission may take further action in
19	accordance with this Act.
20	"(e) Reservation of Emergency Authority.—
21	Nothing in this section shall limit or in any way affect
22	the emergency powers of the Commission provided in sec-
23	tion 8a(9).".

## SEC. 115. EXEMPT BOARDS OF TRADE.

- The Commodity Exchange Act (7 U.S.C. 1 et seq.)
- 3 is amended by inserting after section 5c (as added by sec-
- 4 tion 114) the following:

### 5 "SEC. 5d. EXEMPT BOARDS OF TRADE.

- 6 "(a) Election To Register With the Commis-
- 7 SION.—A board of trade that meets the requirements of
- 8 subsection (b) of this section may operate as an exempt
- 9 board of trade on receipt from the board of trade of a
- 10 notice, provided in such manner as the Commission may
- 11 by rule or regulation prescribe, that the board of trade
- 12 elects to operate as an exempt board of trade. Except as
- 13 otherwise provided in this section, no provision of this Act
- 14 (other than subparagraphs (C) and (D) of section 2(a)(1)
- 15 and section 12(e)(2)(B)) shall apply with respect to a con-
- 16 tract of sale (or option on such a contract) of a commodity
- 17 for future delivery traded on or through the facilities of
- 18 an exempt board of trade.
- 19 "(b) Criteria for Exemption.—To qualify for an
- 20 exemption under subsection (a), a board of trade shall
- 21 limit trading on or through the facilities of the board of
- 22 trade to contracts of sale of a commodity for future deliv-
- 23 ery (or options on such contracts)—
- 24 "(1) for which the underlying commodity has—
- 25 "(A) a nearly inexhaustible deliverable sup-
- 26 ply;

"(B) a deliverable supply that is suffi-1 2 ciently large, and a cash market sufficiently liq-3 uid, to render any contract traded on the com-4 modity highly unlikely to be susceptible to the 5 threat of manipulation; or 6 "(C) no cash market; 7 "(2) that are entered into only between persons 8 that are eligible contract participants at the time at 9 which the persons enter into the contract; and "(3) that are not contracts of sale (or options 10 11 on such a contract) for future delivery of any secu-12 rity, including any group or index of securities or 13 any interest in, or based on the value of, any secu-14 rity or any group or index of securities. 15 "(c) Antimanipulation Requirements.—A party to a contract for sale of a commodity for future delivery 16 17 (or option on such a contract) that is traded on an exempt board of trade shall be subject to sections 4b, 4c(b), 4o, 18 19 6(c), and 9(a)(2), and the Commission shall enforce those provisions with respect to any such trading. 21 "(d) Price Discovery.—If the Commission finds 22 that an exempt board of trade is a significant source of 23 price discovery for transactions in the cash market for the commodity underlying any contract, agreement, or transaction traded on or through the facilities of the board of

- 1 trade, the board of trade shall disseminate publicly on a
- 2 daily basis trading volume, opening and closing price
- 3 ranges, open interest, and other trading data as appro-
- 4 priate to the market.
- 5 "(e) Jurisdiction.—The Commission shall have ex-
- 6 clusive jurisdiction over any account, agreement, or trans-
- 7 action involving a contract of sale of a commodity for fu-
- 8 ture delivery, or option on such a contract or on a com-
- 9 modity, to the extent that the account, agreement, or
- 10 transaction is traded on an exempt board of trade.
- 11 "(f) Subsidiaries.—A board of trade that is des-
- 12 ignated as a contract market or registered as a derivatives
- 13 transaction execution facility may operate an exempt
- 14 board of trade by establishing a separate subsidiary or
- 15 other legal entity and otherwise satisfying the require-
- 16 ments of this section.
- 17 "(g) An exempt board of trade that meets the re-
- 18 quirements of subsection (b) shall not represent to any
- 19 person that the board of trade is registered with, or des-
- 20 ignated, recognized, licensed, or approved by the Commis-
- 21 sion.".

1	SEC. 116. SUSPENSION OR REVOCATION OF DESIGNATION
2	AS CONTRACT MARKET.
3	Section 5e of the Commodity Exchange Act (7 U.S.C.
4	7b) (as redesignated by section 111(1)) is amended to
5	read as follows:
6	"SEC. 5e. SUSPENSION OR REVOCATION OF DESIGNATION
7	AS REGISTERED ENTITY.
8	"The failure of a registered entity to comply with any
9	provision of this Act, or any regulation or order of the
10	Commission under this Act, shall be cause for the suspen-
11	sion of the registered entity for a period not to exceed 180
12	days, or revocation of designation as a registered entity
13	in accordance with the procedures and subject to the judi-
14	cial review provided in section 6(b).".
15	SEC. 117. AUTHORIZATION OF APPROPRIATIONS.
16	Section 12(d) of the Commodity Exchange Act (7
17	U.S.C. 16(d)) is amended by striking "2000" and insert-
18	ing "2005".
19	SEC. 118. PREEMPTION.
20	Section 12 of the Commodity Exchange Act (7 U.S.C.
21	16(e)) is amended by striking subsection (e) and inserting
22	the following:
23	"(e) Relation to Other Law, Departments, or
24	AGENCIES.—
25	"(1) Nothing in this Act shall supersede or

preempt—

1	"(A) criminal prosecution under any Fed-
2	eral criminal statute;
3	"(B) the application of any Federal or
4	State statute (except as provided in paragraph
5	(2)), including any rule or regulation there-
6	under, to any transaction in or involving any
7	commodity, product, right, service, or interest—
8	"(i) that is not conducted on or sub-
9	ject to the rules of a registered entity or
10	exempt board of trade;
11	"(ii) (except as otherwise specified by
12	the Commission by rule or regulation) that
13	is not conducted on or subject to the rules
14	of any board of trade, exchange, or market
15	located outside the United States, its terri-
16	tories or possessions; or
17	"(iii) that is not subject to regulation
18	by the Commission under section 4c or 19;
19	$\operatorname{or}$
20	"(C) the application of any Federal or
21	State statute, including any rule or regulation
22	thereunder, to any person required to be reg-
23	istered or designated under this Act who shall
24	fail or refuse to obtain such registration or des-
25	ignation.

1	"(2) This Act shall supersede and preempt the
2	application of any State or local law that prohibits
3	or regulates gaming or the operation of bucket shops
4	(other than antifraud provisions of general applica-
5	bility) in the case of—
6	"(A) an electronic trading facility under
7	section 2(e);
8	"(B) an agreement, contract, or trans-
9	action that is excluded or exempt under section
10	2(c), 2(d), 2(f), 2(g), or 2(h) or is covered by
11	the terms of an exemption granted by the Com-
12	mission under section 4(c) (regardless of wheth-
13	er any such agreement, contract, or transaction
14	is otherwise subject to this Act).".
15	SEC. 119. PREDISPUTE RESOLUTION AGREEMENTS FOR IN-
16	STITUTIONAL CUSTOMERS.
17	Section 14 of the Commodity Exchange Act (7 U.S.C.
18	18) is amended by striking subsection (g) and inserting
19	the following:
20	"(g) Predispute Resolution Agreements for
21	Institutional Customers.—Nothing in this section
22	prohibits a registered futures commission merchant from
23	requiring a customer that is an eligible contract partici-
24	pant, as a condition to the commission merchant's con-
25	ducting a transaction for the customer, to enter into an

1	agreement waiving the right to file a claim under this sec-
2	tion.".
3	SEC. 120. CONSIDERATION OF COSTS AND BENEFITS AND
4	ANTITRUST LAWS.
5	Section 15 of the Commodity Exchange Act (7 U.S.C.
6	19) is amended by striking "Sec. 15. The Commission"
7	and inserting the following:
8	"SEC. 15. CONSIDERATION OF COSTS AND BENEFITS AND
9	ANTITRUST LAWS.
10	"(a) Costs and Benefits.—
11	"(1) In general.—Before promulgating a reg-
12	ulation under this Act or issuing an order (except as
13	provided in paragraph (3)), the Commission shall
14	consider the costs and benefits of the action of the
15	Commission.
16	"(2) Considerations.—The costs and benefits
17	of the proposed Commission action shall be evalu-
18	ated in light of—
19	"(A) considerations of protection of market
20	participants and the public;
21	"(B) considerations of the efficiency, com-
22	petitiveness, and financial integrity of futures
23	markets;
24	"(C) considerations of price discovery;

1	"(D) considerations of sound risk manage-
2	ment practices; and
3	"(E) other public interest considerations.
4	"(3) Applicability.—This subsection does not
5	apply to the following actions of the Commission:
6	"(A) An order that initiates, is part of, or
7	is the result of an adjudicatory or investigative
8	process of the Commission.
9	"(B) An emergency action.
10	"(C) A finding of fact regarding compli-
11	ance with a requirement of the Commission.
12	"(b) Antitrust Laws.—The Commission".
13	SEC. 121. CONTRACT ENFORCEMENT BETWEEN ELIGIBLE
13 14	SEC. 121. CONTRACT ENFORCEMENT BETWEEN ELIGIBLE COUNTERPARTIES.
14	COUNTERPARTIES.
14 15	COUNTERPARTIES.  Section 22(a) of the Commodity Exchange Act (7
14 15 16 17	COUNTERPARTIES.  Section 22(a) of the Commodity Exchange Act (7 U.S.C. 25(a)) is amended by adding at the end the fol-
14 15 16 17	COUNTERPARTIES.  Section 22(a) of the Commodity Exchange Act (7 U.S.C. 25(a)) is amended by adding at the end the following:
14 15 16 17	COUNTERPARTIES.  Section 22(a) of the Commodity Exchange Act (7 U.S.C. 25(a)) is amended by adding at the end the following:  "(4) CONTRACT ENFORCEMENT BETWEEN ELIGIBLE
114 115 116 117 118	Counterparties.  Section 22(a) of the Commodity Exchange Act (7 U.S.C. 25(a)) is amended by adding at the end the following:  "(4) Contract enforcement between eligible counterparties.—No agreement, contract, or trans-
114 115 116 117 118 119 220	Counterparties.  Section 22(a) of the Commodity Exchange Act (7 U.S.C. 25(a)) is amended by adding at the end the following:  "(4) Contract enforcement between eligible contract, or transaction between eligible contract participants or persons
14 15 16 17 18 19 20 21	Counterparties.  Section 22(a) of the Commodity Exchange Act (7 U.S.C. 25(a)) is amended by adding at the end the following:  "(4) Contract enforcement between eligible contract, or transaction between eligible contract participants or persons reasonably believed to be eligible contract participants
14 15 16 17 18 19 20 21	Section 22(a) of the Commodity Exchange Act (7 U.S.C. 25(a)) is amended by adding at the end the following:  "(4) Contract enforcement between eligible contract, or transaction between eligible contract participants or persons reasonably believed to be eligible contract participants shall be void, voidable, or unenforceable, and no such

1	Federal or State law, based solely on the failure of the
2	agreement, contract, or transaction to comply with the
3	terms or conditions of an exemption or exclusion from any
4	provision of this Act or regulations of the Commission."
5	SEC. 122. SPECIAL PROCEDURES TO ENCOURAGE AND FA
6	CILITATE BONA FIDE HEDGING BY AGRICUL
7	TURAL PRODUCERS.
8	The Commodity Exchange Act, as otherwise amended
9	by this Act, is amended by inserting after section 40 the
10	following:
11	"SEC. 4p. SPECIAL PROCEDURES TO ENCOURAGE AND FA
12	CILITATE BONA FIDE HEDGING BY AGRICUL
13	TURAL PRODUCERS.
14	"(a) Authority.—The Commission shall consider
15	issuing rules or orders which—
16	"(1) prescribe procedures under which each
17	contract market is to provide for orderly delivery, in-
18	
10	cluding temporary storage costs, of any agricultural
	cluding temporary storage costs, of any agricultural commodity enumerated in section 1a(4) which is the
19 20	• • • • • • • • • • • • • • • • • • • •
19	commodity enumerated in section 1a(4) which is the
19 20	commodity enumerated in section 1a(4) which is the subject of a contract for purchase or sale for future
19 20 21	commodity enumerated in section 1a(4) which is the subject of a contract for purchase or sale for future delivery;

- 1 quirements, so as to better enable the producers to 2 hedge price risk associated with their production;
- "(3) provide flexibility in the minimum quantities of such agricultural commodities that may be the subject of a contract for purchase or sale for future delivery that is traded on a contract market, to better allow domestic agricultural producers to hedge such price risk; and
- 9 "(4) encourage contract markets to provide in-10 formation and otherwise facilitate the participation 11 of domestic agricultural producers in contract mar-12 kets.
- "(b) REPORT.—Within 1 year after the date of enactment of this section, the Commission shall submit to the Committee on Agriculture of the House of Representatives and the Committee on Agriculture, Nutrition, and Forestry of the Senate a report on the steps it has taken to
- 18 implement this section and on the activities of contract
- 19 markets pursuant to this section.".

#### 20 SEC. 123. RULE OF CONSTRUCTION.

- 21 Except as expressly provided in this Act or an amend-
- 22 ment made by this Act, nothing in this Act or an amend-
- 23 ment made by the Act supersedes, affects, or otherwise
- 24 limits or expands the scope and applicability of laws gov-
- 25 erning the Securities and Exchange Commission.

1	SEC. 124. TECHNICAL AND CONFORMING AMENDMENTS.
2	(a) Commodity Exchange Act.—
3	(1) Section 1a of the Commodity Exchange Act
4	(7 U.S.C. 1a), as amended by section 101, is
5	amended—
6	(A) in paragraphs (5), (6), (16), (17),
7	(20), and (23), by inserting "or derivatives
8	transaction execution facility" after "contract
9	market" each place it appears; and
10	(B) in paragraph (24)—
11	(i) in the paragraph heading, by strik-
12	ing "CONTRACT MARKET" and inserting
13	"REGISTERED ENTITY";
14	(ii) by striking "contract market"
15	each place it appears and inserting "reg-
16	istered entity"; and
17	(iii) by adding at the end the fol-
18	lowing:
19	"A participant in an alternative trading system that
20	is designated as a contract market pursuant to sec-
21	tion 5f is deemed a member of the contract market
22	for purposes of transactions in security futures prod-
23	ucts through the contract market.".
24	(2) Section 2 of the Commodity Exchange Act

(7 U.S.C. 2, 2a, 4, 4a, 3) is amended—

1	(A) by striking "Sec. 2. (a)(1)(A)(i) The"
2	and inserting the following:
3	"SEC. 2. JURISDICTION OF COMMISSION; LIABILITY OF
4	PRINCIPAL FOR ACT OF AGENT; COMMODITY
5	FUTURES TRADING COMMISSION; TRANS-
6	ACTION IN INTERSTATE COMMERCE.
7	"(a) Jurisdiction of Commission; Commodity
8	FUTURES TRADING COMMISSION.—
9	"(1) Jurisdiction of commission.—
10	"(A) In General.—The"; and
11	(B) in subsection (a)(1)—
12	(i) in subparagraph (A) (as amended
13	by subparagraph (A) of this paragraph)—
14	(II) by striking "subparagraph
15	(B) of this subparagraph" and insert-
16	ing "subparagraphs (C) and (D) of
17	this paragraph and subsections (c)
18	through (i) of this section";
19	(III) by striking "contract mar-
20	ket designated pursuant to section 5
21	of this Act" and inserting "contract
22	market designated or derivatives
23	transaction execution facility reg-
24	istered pursuant to section 5 or 5a";
25	(IV) by striking clause (ii); and

1	(V) in clause (iii), by striking
2	"(iii) The" and inserting the fol-
3	lowing:
4	"(B) Liability of Principal for act of
5	AGENT.—The"; and
6	(ii) in subparagraph (B)—
7	(I) by striking "(B)" and insert-
8	ing "(C)";
9	(II) in clause (v)—
10	(aa) by striking "section 3
11	of the Securities Act of 1933";
12	and
13	(bb) by inserting "or sub-
14	paragraph (D)" after "subpara-
15	graph"; and
16	(III) by moving clauses (i)
17	through (v) 4 ems to the right;
18	(C) in subsection (a)(7), by striking "con-
19	tract market" and inserting "registered entity";
20	(D) in subsection (a)(8)(B)(ii)—
21	(i) in the first sentence, by striking
22	"designation as a contract market" and in-
23	serting "designation or registration as a
24	contract market or derivatives transaction
25	execution facility";

1

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

(ii) in the second sentence, by striking
"designate a board of trade as a contract
market" and inserting "designate or reg-
ister a board of trade as a contract market
or derivatives transaction execution facil-
ity"; and

(iii) in the fourth sentence, by striking "designating, or refusing, suspending, or revoking the designation of, a board of trade as a contract market involving transactions for future delivery referred to in this clause or in considering possible emergency action under section 8a(9) of this and inserting "designating, reg-Act'' istering, or refusing, suspending, or revoking the designation or registration of, a board of trade as a contract market or derivatives transaction execution facility involving transactions for future delivery referred to in this clause or in considering any possible action under this Act (including without limitation emergency action under section 8a(9))", and by striking "designation, suspension, revocation, or emergency action" and inserting "designa-

1	tion, registration, suspension, revocation,
2	or action"; and
3	(E) in subsection (a), by moving para-
4	graphs (2) through (9) 2 ems to the right.
5	(3) Section 4 of the Commodity Exchange Act
6	(7 U.S.C. 6) is amended—
7	(A) in subsection (a)—
8	(i) in paragraph (1), by striking "des-
9	ignated by the Commission as a 'contract
10	market' for" and inserting "designated or
11	registered by the Commission as a contract
12	market or derivatives transaction execution
13	facility for";
14	(ii) in paragraph (2), by striking
15	"member of such"; and
16	(iii) in paragraph (3), by inserting "or
17	derivatives transaction execution facility"
18	after "contract market"; and
19	(B) in subsection (c)—
20	(i) in paragraph (1)—
21	(I) by striking "designated as a
22	contract market" and inserting "des-
23	ignated or registered as a contract
24	market or derivatives transaction exe-
25	cution facility"; and

1	(II) by striking "section
2	2(a)(1)(B)" and inserting "subpara-
3	graphs (C)(ii) and (D) of section
4	2(a)(1), except that the Commission
5	and the Securities and Exchange
6	Commission may by rule, regulation,
7	or order jointly exclude any agree-
8	ment, contract, or transaction from
9	section 2(a)(1)(D)"; and
10	(ii) in paragraph (2)(B)(ii), by insert-
11	ing "or derivatives transaction execution
12	facility" after "contract market".
13	(4) Section 4a of the Commodity Exchange Act
14	(7 U.S.C. 6a) is amended—
15	(A) in subsection (a)—
16	(i) in the first sentence, by inserting
17	"or derivatives transaction execution facili-
18	ties" after "contract markets"; and
19	(ii) in the second sentence, by insert-
20	ing "or derivatives transaction execution
21	facility" after "contract market";
22	(B) in subsection (b)—
23	(i) in paragraph (1), by inserting ", or
24	derivatives transaction execution facility or
25	facilities," after "markets"; and

1	(ii) in paragraph (2), by inserting "or
2	derivatives transaction execution facility"
3	after "contract market"; and
4	(C) in subsection (e)—
5	(i) by striking "contract market or"
6	each place it appears and inserting "con-
7	tract market, derivatives transaction execu-
8	tion facility, or";
9	(ii) by striking "licensed or des-
10	ignated" each place it appears and insert-
11	ing "licensed, designated, or registered";
12	and
13	(iii) by striking "contract market, or"
14	and inserting "contract market or deriva-
15	tives transaction execution facility, or".
16	(5) Section 4b(a) of the Commodity Exchange
17	Act (7 U.S.C. 6b(a)) is amended by striking "con-
18	tract market" each place it appears and inserting
19	"registered entity".
20	(6) Sections 4c(g), 4d, 4e, and 4f of the Com-
21	modity Exchange Act (7 U.S.C. 6c(g), 6d, 6e, 6f)
22	are amended by inserting "or derivatives transaction
23	execution facility" after "contract market" each
24	place it appears.

1	(7) Section 4g of the Commodity Exchange Act
2	(7 U.S.C. 6g) is amended—
3	(A) in subsection (b), by striking "clear-
4	inghouse and contract market" and inserting
5	"registered entity"; and
6	(B) in subsection (f), by striking "clearing-
7	houses, contract markets, and exchanges" and
8	inserting "registered entities".
9	(8) Section 4h of the Commodity Exchange Act
10	(7 U.S.C. 6h) is amended by striking "contract mar-
11	ket" each place it appears and inserting "registered
12	entity".
13	(9) Section 4i of the Commodity Exchange Act
14	(7 U.S.C. 6i) is amended in the first sentence by in-
15	serting "or derivatives transaction execution facility"
16	after "contract market".
17	(10) Section 4l of the Commodity Exchange Act
18	(7 U.S.C. 6l) is amended by inserting "or derivatives
19	transaction execution facilities" after "contract mar-
20	kets" each place it appears.
21	(11) Section 4p of the Commodity Exchange
22	Act (7 U.S.C. 6p) is amended—
23	(A) in the third sentence of subsection (a),
24	by striking "Act or contract markets" and in-

1	serting "Act, contract markets, or derivatives
2	transaction execution facilities"; and
3	(B) in subsection (b), by inserting "deriva-
4	tives transaction execution facility," after "con-
5	tract market,".
6	(12) Section 6 of the Commodity Exchange Act
7	(7 U.S.C. 8, 9, 9a, 9b, 13b, 15) is amended—
8	(A) in subsection (a)—
9	(i) in the first sentence—
10	(I) by striking "board of trade
11	desiring to be designated a 'contract
12	market' shall make application to the
13	Commission for such designation" and
14	inserting "person desiring to be des-
15	ignated or registered as a contract
16	market or derivatives transaction exe-
17	cution facility shall make application
18	to the Commission for the designation
19	or registration";
20	(II) by striking "above condi-
21	tions" and inserting "conditions set
22	forth in this Act"; and
23	(III) by striking "above require-
24	ments" and inserting "the require-
25	ments of this Act';

1	(ii) in the second sentence, by striking
2	"designation as a contract market within
3	one year" and inserting "designation or
4	registration as a contract market or de-
5	rivatives transaction execution facility
6	within 180 days";
7	(iii) in the third sentence—
8	(I) by striking "board of trade"
9	and inserting "person"; and
10	(II) by striking "one-year period"
11	and inserting "180-day period"; and
12	(iv) in the last sentence, by striking
13	"designate as a 'contract market' any
14	board of trade that has made application
15	therefor, such board of trade" and insert-
16	ing "designate or register as a contract
17	market or derivatives transaction execution
18	facility any person that has made applica-
19	tion therefor, the person";
20	(B) in subsection (b)—
21	(i) in the first sentence—
22	(I) by striking "designation of
23	any board of trade as a 'contract mar-
24	ket' upon" and inserting "designation
25	or registration of any contract market

1	or derivatives transaction execution
2	facility on";
3	(II) by striking "board of trade"
4	each place it appears and inserting
5	"contract market or derivatives trans-
6	action execution facility"; and
7	(III) by striking "designation as
8	set forth in section 5 of this Act" and
9	inserting "designation or registration
10	as set forth in sections 5 through 5b
11	or section 5f";
12	(ii) in the second sentence—
13	(I) by striking "board of trade"
14	the first place it appears and inserting
15	"contract market or derivatives trans-
16	action execution facility"; and
17	(II) by striking "board of trade"
18	the second and third places it appears
19	and inserting "person"; and
20	(iii) in the last sentence, by striking
21	"board of trade" each place it appears and
22	inserting "person";
23	(C) in subsection (e)—

1	(i) by striking "contract market" each
2	place it appears and inserting "registered
3	entity";
4	(ii) by striking "contract markets"
5	each place it appears and inserting "reg-
6	istered entities"; and
7	(iii) by striking "trading privileges"
8	each place it appears and inserting "privi-
9	leges'';
10	(D) in subsection (d), by striking "contract
11	market" each place it appears and inserting
12	"registered entity"; and
13	(E) in subsection (e), by striking "trading
14	on all contract markets" each place it appears
15	and inserting "the privileges of all registered
16	entities".
17	(13) Section 6a of the Commodity Exchange
18	Act (7 U.S.C. 10a) is amended—
19	(A) in the first sentence of subsection (a),
20	by striking "designated as a 'contract market'
21	shall" and inserting "designated or registered
22	as a contract market or a derivatives trans-
23	action execution facility"; and
24	(B) in subsection (b), by striking "des-
25	ignated as a contract market" and inserting

1	"designated or registered as a contract market
2	or a derivatives transaction execution facility".
3	(14) Section 6b of the Commodity Exchange
4	Act (7 U.S.C. 13a) is amended—
5	(A) by striking "contract market" each
6	place it appears and inserting "registered enti-
7	ty'';
8	(B) in the first sentence, by striking "des-
9	ignation as set forth in section 5 of this Act"
10	and inserting "designation or registration as set
11	forth in sections 5 through 5e"; and
12	(C) in the last sentence, by striking "the
13	contract market's ability" and inserting "the
14	ability of the registered entity".
15	(15) Section 6c(a) of the Commodity Exchange
16	Act (7 U.S.C. 13a-1(a)) by striking "contract mar-
17	ket" and inserting "registered entity".
18	(16) Section 6d(1) of the Commodity Exchange
19	Act (7 U.S.C. 13a-2(1)) is amended by inserting
20	"derivatives transaction execution facility," after
21	"contract market,".
22	(17) Section 7 of the Commodity Exchange Act
23	(7 U.S.C. 11) is amended—
24	(A) in the first sentence—

1	(i) by striking "board of trade" and
2	inserting "person";
3	(ii) by inserting "or registered" after
4	"designated";
5	(iii) by inserting "or registration"
6	after "designation" each place it appears;
7	and
8	(iv) by striking "contract market"
9	each place it appears and inserting "reg-
10	istered entity";
11	(B) in the second sentence—
12	(i) by striking "designation of such
13	board of trade as a contract market" and
14	inserting "designation or registration of
15	the registered entity"; and
16	(ii) by striking "contract markets"
17	and inserting "registered entities"; and
18	(C) in the last sentence—
19	(i) by striking "board of trade" and
20	inserting "person"; and
21	(ii) by striking "designated again a
22	contract market" and inserting "des-
23	ignated or registered again a registered en-
24	tity".

1	(18) Section 8(c) of the Commodity Exchange
2	Act (7 U.S.C. 12(c)) is amended in the first sen-
3	tence by striking "board of trade" and inserting
4	"registered entity".
5	(19) Section 8a of the Commodity Exchange
6	Act (7 U.S.C. 12a) is amended—
7	(A) by striking "contract market" each
8	place it appears and inserting "registered enti-
9	ty"; and
10	(B) in paragraph (2)(F), by striking "trad-
11	ing privileges" and inserting "privileges".
12	(20) Sections 8b and 8c(e) of the Commodity
13	Exchange Act (7 U.S.C. 12b, 12c(e)) are amended
14	by striking "contract market" each place it appears
15	and inserting "registered entity".
16	(21) Section 8e of the Commodity Exchange
17	Act (7 U.S.C. 12e) is repealed.
18	(22) Section 9 of the Commodity Exchange Act
19	(7 U.S.C. 13) is amended by striking "contract mar-
20	ket" each place it appears and inserting "registered
21	entity".
22	(23) Section 14 of the Commodity Exchange
23	Act (7 U S C 18) is amended—

1	(A) in subsection $(a)(1)(B)$ , by striking
2	"contract market" and inserting "registered en-
3	tity"; and
4	(B) in subsection (f), by striking "contract
5	markets" and inserting "registered entities".
6	(24) Section 17 of the Commodity Exchange
7	Act (7 U.S.C. 21) is amended by striking "contract
8	market" each place it appears and inserting "reg-
9	istered entity".
10	(25) Section 22 of the Commodity Exchange
11	Act (7 U.S.C. 25) is amended—
12	(A) in subsection (a)—
13	(i) in paragraph (1)—
14	(I) by striking "contract market,
15	clearing organization of a contract
16	market, licensed board of trade," and
17	inserting "registered entity"; and
18	(II) in subparagraph (C)(i), by
19	striking "contract market" and insert-
20	ing "registered entity";
21	(ii) in paragraph (2), by striking "sec-
22	tions 5a(11)," and inserting "sections
23	5(d)(13), 5b(b)(1)(E),"; and

1	(iii) in paragraph (3), by striking
2	"contract market" and inserting "reg-
3	istered entity"; and
4	(B) in subsection (b)—
5	(i) in paragraph (1)—
6	(I) by striking "contract market
7	or clearing organization of a contract
8	market" and inserting "registered en-
9	tity";
10	(II) by striking "section 5a(8)
11	and section 5a(9) of this Act" and in-
12	serting "sections 5 through 5c";
13	(III) by striking "contract mar-
14	ket, clearing organization of a con-
15	tract market, or licensed board of
16	trade" and inserting "registered enti-
17	ty''; and
18	(IV) by striking "contract market
19	or licensed board of trade" and insert-
20	ing "registered entity";
21	(ii) in paragraph (3)—
22	(I) by striking "a contract mar-
23	ket, clearing organization, licensed
24	board of trade," and inserting "reg-
25	istered entity"; and

1	(II) by striking "contract market,
2	licensed board of trade" and inserting
3	"registered entity";
4	(iii) in paragraph (4), by striking
5	"contract market, licensed board of trade,
6	clearing organization," and inserting "reg-
7	istered entity"; and
8	(iv) in paragraph (5), by striking
9	"contract market, licensed board of trade,
10	clearing organization," and inserting "reg-
11	istered entity".
12	(b) Federal Deposit Insurance Corporation
13	IMPROVEMENT ACT OF 1991.—Section 402(2) of the Fed-
14	eral Deposit Insurance Corporation Improvement Act of
15	1991 (12 U.S.C. 4402(2)) is amended by striking sub-
16	paragraph (B) and inserting the following:
17	"(B) that is registered as a derivatives
18	clearing organization under section 5b of the
19	Commodity Exchange Act.".
20	(e) Tax Treatment of Securities Futures Con-
21	TRACTS.—
22	(1) In general.—Subpart IV of subchapter P
23	of chapter 1 of the Internal Revenue Code of 1986
24	(relating to special rules for determining gains and

1	losses) is amended by inserting after section 1234A
2	the following new section:
3	"SEC. 1234B. GAINS OR LOSSES FROM SECURITIES FU-
4	TURES CONTRACTS.
5	"(a) Treatment of Gain or Loss.—
6	"(1) In general.—Gain or loss attributable to
7	the sale or exchange of a securities futures contract
8	shall be considered gain or loss from the sale or ex-
9	change of property which has the same character as
10	the property to which the contract relates has in the
11	hands of the taxpayer (or would have in the hands
12	of the taxpayer if acquired by the taxpayer).
13	"(2) Nonapplication of subsection.—This
14	subsection shall not apply to—
15	"(A) a contract which constitutes property
16	described in paragraph (1) or (7) of section
17	1221(a), and
18	"(B) any income derived in connection
19	with a contract which, without regard to this
20	subsection, is treated as other than gain from
21	the sale or exchange of a capital asset.
22	"(b) Short-Term Gains and Losses.—Except as
23	provided in the regulations under section 1092(b) or this
24	section, if gain or loss on the sale or exchange of a securi-
25	ties futures contract to sell property is considered as gain

1	or loss from the sale or exchange of a capital asset, such
2	gain or loss shall be treated as short-term capital gain or
3	loss.
4	"(c) Securities Futures Contract.—For pur-
5	poses of this section, the term 'securities futures contract
6	means any security future (as defined in section
7	3(a)(55)(A) of the Securities Exchange Act of 1934, as
8	in effect on the date of the enactment of this section)
9	"(d) Contracts Not Treated as Commodity Fu-
10	TURES CONTRACTS.—For purposes of this title, a securi-
11	ties futures contract shall not be treated as a commodity
12	futures contract.
13	"(e) Regulations.—The Secretary shall prescribe
14	such regulations as may be appropriate to provide for the
15	proper treatment of securities futures contracts under this
16	title."
17	(2) Terminations, etc.—Section 1234A of
18	such Code is amended—
19	(A) by inserting "(other than a securities
20	futures contract, as defined in section 1234B)"
21	after "right or obligation" in paragraph (1),
22	(B) by striking "or" at the end of para-
23	graph (1),
24	(C) by adding "or" at the end of para-
25	graph (2), and

1	(D) by inserting after paragraph (2) the
2	following new paragraph:
3	"(3) a securities futures contract (as so de-
4	fined) which is a capital asset in the hands of the
5	taxpayer,".
6	(3) Nonrecognition under section 1032.—
7	The second sentence of section 1032(a) of such Code
8	is amended by inserting ", or with respect to a secu-
9	rities futures contract (as defined in section
10	1234B)," after "an option".
11	(4) Treatment under wash sales rules.—
12	Section 1091 of such Code is amended by adding at
13	the end the following new subsection:
14	"(f) Cash Settlement.—This section shall not fail
15	to apply to a contract or option to acquire or sell stock
16	or securities solely by reason of the fact that the contract
17	or option settles in (or could be settled in) cash or property
18	other than such stock or securities."
19	(5) Treatment under straddle rules.—
20	Clause (i) of section 1092(d)(3)(B) of such Code is
21	amended by striking "or" at the end of subclause
22	(I), by redesignating subclause (II) as subclause
23	(III), and by inserting after subclause (I) the fol-
24	lowing new subclause:

1	"(II) a securities futures contract
2	(as defined in section 1234B) with re-
3	spect to such stock or substantially
4	identical stock or securities, or".
5	(6) Treatment under short sales
6	RULES.—Paragraph (2) of section 1233(e) of such
7	Code is amended by striking "and" at the end of
8	subparagraph (B), by striking the period at the end
9	of subparagraph (C) and inserting "; and", and by
10	adding at the end the following:
11	"(D) a securities futures contract (as de-
12	fined in section 1234B) to acquire substantially
13	identical property shall be treated as substan-
14	tially identical property."
15	(7) Treatment under Section 1256.—
16	(A)(i) Subsection (b) of section 1256 of
17	such Code is amended by striking "and" at the
18	end of paragraph (3), by striking the period at
19	the end of paragraph (4) and inserting ", and",
20	and by adding at the end the following:
21	"(5) any dealer securities futures contract.
22	The term 'section 1256 contract' shall not include any se-
23	curities futures contract or option to enter into such a con-
24	tract unless such contract or option is a dealer securities
25	futures contract."

1	(ii) Subsection (g) of section 1256 of such
2	Code is amended by adding at the end the fol-
3	lowing new paragraph:
4	"(9) Dealer securities futures con-
5	TRACT.—
6	"(A) IN GENERAL.—The term 'dealer secu-
7	rities futures contract' means, with respect to
8	any dealer, any securities futures contract, and
9	any option to enter into such a contract,
10	which—
11	"(i) is entered into by such dealer (or,
12	in the case of an option, is purchased or
13	granted by such dealer) in the normal
14	course of his activity of dealing in such
15	contracts or options, as the case may be,
16	and
17	"(ii) is traded on a qualified board or
18	exchange.
19	"(B) Dealer.—For purposes of subpara-
20	graph (A), a person shall be treated as a dealer
21	in securities futures contracts or options on
22	such contracts if the Secretary determines that
23	such person performs, with respect to such con-
24	tracts or options, as the case may be, functions
25	similar to the persons described in paragraph

1	(8)(A). Such determination shall be made to the
2	extent appropriate to carry out the purposes of
3	this section.
4	"(C) Securities futures contract.—
5	The term 'securities futures contract' has the
6	meaning given to such term by section 1234B."
7	(B) Paragraph (4) of section 1256(f) of
8	such Code is amended—
9	(i) by inserting ", or dealer securities
10	futures contracts," after "dealer equity op-
11	tions" in the text, and
12	(ii) by inserting "AND DEALER SECU-
13	RITIES FUTURES CONTRACTS" after
14	"DEALER EQUITY OPTIONS" in the head-
15	ing.
16	(C) Paragraph (6) of section 1256(g) of
17	such Code is amended to read as follows:
18	"(6) Equity option.—The term 'equity op-
19	tion' means any option—
20	"(A) to buy or sell stock, or
21	"(B) the value of which is determined di-
22	rectly or indirectly by reference to any stock or
23	any narrow-based security index (as defined in
24	section 3(a)(55) of the Securities Exchange Act

of 1934, as in effect on the date of the enactment of this paragraph).

The term 'equity option' includes such an option with respect to a group of stocks only if such group meets the requirements for a narrow-based security index (as so defined)."

(D) The Secretary of the Treasury or his delegate shall make the determinations under section 1256(g)(9)(B) of the Internal Revenue Code of 1986, as added by this Act, not later than July 1, 2001.

## (8) Conforming amendments.—

(A) Section 1223 of such Code is amended by redesignating paragraph (16) as paragraph (17) and by inserting after paragraph (15) the following new paragraph:

"(16) If the security to which a securities futures contract (as defined in section 1234B) relates (other than a contract to which section 1256 applies) is acquired in satisfaction of such contract, in determining the period for which the taxpayer has held such security, there shall be included the period for which the taxpayer held such contract if such contract was a capital asset in the hands of the taxpayer.".

1	(B) The table of sections for subpart IV of
2	subchapter P of chapter 1 of such Code is
3	amended by inserting after the item relating to
4	section 1234A the following new item:
	"Sec. 1234B. Securities futures contracts."
5	(9) Effective date.—The amendments made
6	by this subsection shall take effect on the date of the
7	enactment of this Act.
8	(d) Designation of Contract Markets.—Section
9	7701 of the Internal Revenue Code of 1986 is amended
10	by redesignating subsection (m) as subsection (n) and by
11	inserting after subsection (l) the following new subsection:
12	"(m) Designation of Contract Markets.—Any
13	designation by the Commodity Futures Trading Commis-
14	sion of a contract market which could not have been made
15	under the law in effect on the day before the date of the
16	enactment of the Commodity Futures Modernization Act
17	of 2000 shall apply for purposes of this title except to the
18	extent provided in regulations prescribed by the Sec-
19	retary."
20	SEC. 125. PRIVACY.
21	The Commodity Exchange Act (7 U.S.C. 1 et seq.)
22	is amended by inserting after section 5f (as added by sec-
23	tion 222) the following:

## 1 "SEC. 5g. PRIVACY.

- 2 "(a) Treatment as Financial Institutions.—
- 3 Notwithstanding section 509(3)(B) of the Gramm-Leach-
- 4 Bliley Act, any futures commission merchant, commodity
- 5 trading advisor, commodity pool operator, or introducing
- 6 broker that is subject to the jurisdiction of the Commis-
- 7 sion under this Act with respect to any financial activity
- 8 shall be treated as a financial institution for purposes of
- 9 title V of such Act with respect to such financial activity.
- 10 "(b) Treatment of CFTC as Federal Func-
- 11 TIONAL REGULATOR.—For purposes of title V of such
- 12 Act, the Commission shall be treated as a Federal func-
- 13 tional regulator within the meaning of section 509(2) of
- 14 such Act and shall prescribe regulations under such title
- 15 within 6 months after the date of enactment of this sec-
- 16 tion.".

## 17 SEC. 126. REPORT TO CONGRESS.

- 18 (a) The Commodity Futures Trading Commission (in
- 19 this section referred to as the "Commission") shall under-
- 20 take and complete a study of the Commodity Exchange
- 21 Act (in this section referred to as "the Act") and the Com-
- 22 mission's rules, regulations and orders governing the con-
- 23 duct of persons required to be registered under the Act,
- 24 not later than 1 year after the date of the enactment of
- 25 this Act. The study shall identify—

- 1 (1) the core principles and interpretations of ac-2 ceptable business practices that the Commission has 3 adopted or intends to adopt to replace the provisions of the Act and the Commission's rules and regula-5 tions thereunder;
  - (2) the rules and regulations that the Commission has determined must be retained and the reasons therefor;
  - (3) the extent to which the Commission believes it can effect the changes identified in paragraph (1) of this subsection through its exemptive authority under section 4(c) of the Act; and
  - (4) the regulatory functions the Commission currently performs that can be delegated to a registered futures association (within the meaning of the Act) and the regulatory functions that the Commission has determined must be retained and the reasons therefor.
- (b) In conducting the study, the Commission shall so-20 licit the views of the public as well as Commission reg-21 istrants, registered entities, and registered futures asso-22 ciations (all within the meaning of the Act).
- 23 (c) The Commission shall transmit to the Committee on Agriculture of the House of Representatives and the Committee on Agriculture, Nutrition, and Forestry of the

6

7

8

9

10

11

12

13

14

15

16

17

18

1	Senate a report of the results of its study, which shall
2	include an analysis of comments received.
3	SEC. 127. INTERNATIONAL ACTIVITIES OF THE COMMODITY
4	FUTURES TRADING COMMISSION.
5	(a) FINDINGS.—The Congress finds that—
6	(1) derivatives markets serving United States
7	industry are increasingly global in scope;
8	(2) developments in data processing and com-
9	munications technologies enable users of risk man-
10	agement services to analyze and compare those serv-
11	ices on a worldwide basis;
12	(3) financial services regulatory policy must be
13	flexible to account for rapidly changing derivatives
14	industry business practices;
15	(4) regulatory impediments to the operation of
16	global business interests can compromise the com-
17	petitiveness of United States businesses;
18	(5) events that disrupt financial markets and
19	economies are often global in scope, require rapid
20	regulatory response, and coordinated regulatory ef-
21	fort across international jurisdictions;
22	(6) through its membership in the International
23	Organisation of Securities Commissions, the Com-
24	modity Futures Trading Commission has promoted

1	beneficial communication among market regulators
2	and international regulatory cooperation; and
3	(7) the Commodity Futures Trading Commis-
4	sion and other United States financial regulators
5	and self-regulatory organizations should continue to
6	foster productive and cooperative working relation-
7	ships with their counterparts in foreign jurisdictions.
8	(b) Sense of the Congress.—It is the sense of
9	the Congress that, consistent with its responsibilities
10	under the Commodity Exchange Act, the Commodity Fu-
11	tures Trading Commission should, as part of its inter-
12	national activities, continue to coordinate with foreign reg-
13	ulatory authorities, to participate in international regu-
14	latory organizations and forums, and to provide technical
15	assistance to foreign government authorities, in order to
16	encourage—
17	(1) the facilitation of cross-border transactions
18	through the removal or lessening of any unnecessary
19	legal or practical obstacles;
20	(2) the development of internationally accepted
21	regulatory standards of best practice;
22	(3) the enhancement of international super-
23	visory cooperation and emergency procedures;
24	(4) the strengthening of international coopera-
25	tion for customer and market protection; and

1	(5) improvements in the quality and timeliness
2	of international information sharing.
3	SEC. 128. RULES OF CONSTRUCTION.
4	(a) Financial Institution Activities.—No provi-
5	sion of this Act, or any amendment made by this Act to
6	any other provision of law, shall be construed as author-
7	izing, supporting the authorization for, or implying any
8	prior authorization for, any financial institution (as de-
9	fined in section 1a(15) of the Commodity Exchange Act),
10	or any subsidiary of such financial institution, to engage
11	in any activity or transaction or to hold any security or
12	other asset.
13	(b) Depository Institutions.—Section 18 of the
14	Federal Deposit Insurance Act (12 U.S.C. 1828) is
15	amended by adding at the end the following new sub-
16	section:
17	"(v) Rules of Construction.—
18	"(1) In general.—No depository institution
19	may take delivery of an equity security under a secu-
20	rity futures product (as defined in section 3(a)(56)
21	of the Securities Exchange Act of 1934).
22	"(2) Additional rule.—Paragraph (1) shall
23	not be construed as creating any inference that a de-
24	pository institution may take delivery of, or make

1	any investment in, an equity security under any
2	other circumstance.".
3	TITLE II—COORDINATED REGU-
4	LATION OF SECURITY FU-
5	TURES PRODUCTS
6	Subtitle A—Securities Law
7	Amendments
8	SEC. 201. DEFINITIONS UNDER THE SECURITIES EX-
9	CHANGE ACT OF 1934.
10	Section 3(a) of the Securities Exchange Act of 1934
11	(15 U.S.C. 78c(a)) is amended—
12	(1) in paragraph (10), by inserting "security
13	future," after "treasury stock,";
14	(2) by striking paragraph (11) and inserting
15	the following:
16	"(11) The term 'equity security' means any
17	stock or similar security; or any security future on
18	any such security; or any security convertible, with
19	or without consideration, into such a security, or
20	carrying any warrant or right to subscribe to or pur-
21	chase such a security; or any such warrant or right;
22	or any put, call, straddle, option, or privilege on any
23	such security; or any other security which the Com-
24	mission shall deem to be of similar nature and con-
25	sider necessary or appropriate, by such rules and

- regulations as it may prescribe in the public interest or for the protection of investors, to treat as an equity security.";
  - (3) in paragraph (13), by adding at the end the following: "For security futures products, such term includes any contract, agreement, or transaction for future delivery.";
  - (4) in paragraph (14), by adding at the end the following: "For security futures products, such term includes any contract, agreement, or transaction for future delivery."; and
    - (5) by adding at the end the following:

"(55)(A) The term 'security future' means a contract of sale for future delivery of a single security or of a narrow-based security index, including any interest therein or based on the value thereof, except an exempted security under section 3(a)(12) of the Securities Exchange Act of 1934 as in effect on the date of enactment of the Futures Trading Act of 1982 (other than any municipal security as defined in section 3(a)(29) as in effect on the date of enactment of the Futures Trading Act of 1982). The term 'security future' does not include any agreement, contract, or transaction excluded under subsection (c), (d), (f), or (h) of section 2 of the

1	Commodity Exchange Act as in effect on the date of
2	enactment of the Commodity Futures Modernization
3	Act of 2000.
4	"(B) The term 'narrow-based security index'
5	means an index—
6	"(i) that has 9 or fewer component securi-
7	ties;
8	"(ii) in which a component security com-
9	prises more than 30 percent of the index's
10	weighting;
11	"(iii) in which the 5 highest weighted com-
12	ponent securities in the aggregate comprise
13	more than 60 percent of the index's weighting;
14	or
15	"(iv) in which the lowest weighted compo-
16	nent securities comprising, in the aggregate, 25
17	percent of the index's weighting have an aggre-
18	gate dollar value of average daily trading vol-
19	ume of less than \$50,000,000 (or in the case of
20	an index with 15 or more component securities,
21	\$30,000,000), except that if there are two or
22	more securities with equal weighting that could
23	be included in the calculation of the lowest
24	weighted component securities comprising, in
25	the aggregate, 25 percent of the index's

1	weighting, such securities shall be ranked from
2	lowest to highest dollar value of average daily
3	trading volume and shall be included in the cal-
4	culation based on their ranking starting with
5	the lowest ranked security.
6	"(C) Notwithstanding subparagraph (B), an
7	index is not a narrow-based security index if—
8	"(i)(I) it has at least 9 component securi-
9	ties;
10	"(II) no component security comprises
11	more than 30 percent of the index's weighting;
12	and
13	"(III) each component security is—
14	"(aa) registered pursuant to section
15	12 of this title;
16	"(bb) 1 of 750 securities with the
17	largest market capitalization; and
18	"(cc) 1 of 675 securities with the
19	largest dollar value of average daily trad-
20	ing volume;
21	"(ii) it is a contract of sale for future de-
22	livery with respect to which a board of trade
23	was designated as a contract market by the
24	Commodity Futures Trading Commission prior

1	to the date of enactment of the Commodity Fu-
2	tures Modernization Act of 2000;
3	"(iii)(I) it traded on a designated contract
4	market or registered derivatives transaction
5	execution facility for at least 30 days as a con-
6	tract of sale for future delivery that was not a
7	narrow-based security index; and
8	"(II) it has been a narrow-based security
9	index for no more than 45 business days over
10	3 consecutive calendar months;
11	"(iv) it is traded on or subject to the rules
12	of a foreign board of trade and meets such re-
13	quirements as are jointly established by rule or
14	regulation by the Commission and the Com-
15	modity Futures Trading Commission;
16	"(v) no more than 18 months have passed
17	since enactment of the Commodity Futures
18	Modernization Act of 2000 and it is (I) traded
19	on or subject to the rules of a foreign board of
20	trade; (II) the offer and sale in the United
21	States of a contract of sale for future delivery
22	on such index was authorized prior to the effec-
23	tive date of the Commodity Futures Moderniza-
24	tion Act of 2000; and (III) the conditions of

such authorization continue to be met; or

1	"(vi) it is traded on or subject to the rules
2	of a board of trade and meets such require-
3	ments as are jointly established by rule, regula-
4	tion, or order by the Commission and the Com-
5	modity Futures Trading Commission.
6	"(D) Within 1 year after the enactment of the
7	Commodity Futures Modernization Act of 2000, the
8	Commission and the Commodity Futures Trading
9	Commission jointly shall adopt rules or regulations
10	that set forth the requirements under clause (iv) of
11	subparagraph (C).
12	"(E) An index that is a narrow-based security
13	index solely because it was a narrow-based security
14	index for more than 45 business days over 3 con-
15	secutive calendar months pursuant to clause (iii) of
16	subparagraph (C) shall not be a narrow-based secu-
17	rity index for the 3 following calendar months.
18	"(F) For purposes of subparagraphs (B) and
19	(C) of this paragraph—
20	"(i) the dollar value of average daily trad-
21	ing volume and the market capitalization shall
22	be calculated as of the preceding 6 full calendar
23	months; and
24	"(ii) the Commission and the Commodity
25	Futures Trading Commission shall by rule or

- regulation, jointly specify the method to be used to determine market capitalization and dollar value of average daily trading volume.
  - "(56) The term 'security futures product' means a security future or any put, call, straddle, option, or privilege on any security future.
    - "(57)(A) The term 'margin', when used with respect to a security futures product, means the amount, type, and form of collateral required to secure any extension or maintenance of credit, or the amount, type, and form of collateral required as a performance bond related to the purchase, sale, or carrying of a security futures product.
    - "(B) The terms 'margin level' and 'level of margin', when used with respect to a security futures product, mean the amount of margin required to secure any extension or maintenance of credit, or the amount of margin required as a performance bond related to the purchase, sale, or carrying of a security futures product.
    - "(C) The terms 'higher margin level' and 'higher level of margin', when used with respect to a security futures product, mean a margin level established by a national securities exchange registered pursuant to section 6(g) that is higher than the min-

1	imum amount established and in effect pursuant to
2	section $7(c)(2)(B)$ .".
3	SEC. 202. REGULATORY RELIEF FOR MARKETS TRADING
4	SECURITY FUTURES PRODUCTS.
5	(a) Expedited Registration and Exemption.—
6	Section 6 of the Securities Exchange Act of 1934 (15
7	U.S.C. 78f) is amended by adding at the end the following:
8	"(g) Notice Registration of Security Futures
9	PRODUCT EXCHANGES.—
10	"(1) REGISTRATION REQUIRED.—An exchange
11	that lists or trades security futures products may
12	register as a national securities exchange solely for
13	the purposes of trading security futures products
14	if—
15	"(A) the exchange is a board of trade, as
16	that term is defined by the Commodity Ex-
17	change Act (7 U.S.C. 1a(2)), that—
18	"(i) has been designated a contract
19	market by the Commodity Futures Trad-
20	ing Commission and such designation is
21	not suspended by order of the Commodity
22	Futures Trading Commission; or
23	"(ii) is registered as a derivative
24	transaction execution facility under section
25	5a of the Commodity Exchange Act and

such registration is not suspended by the
Commodity Futures Trading Commission;
and
"(B) such exchange does not serve as a
market place for transactions in securities other
than—
"(i) security futures products; or
"(ii) futures on exempted securities or
groups or indexes of securities or options
thereon that have been authorized under
section 2(a)(1)(C) of the Commodity Ex-
change Act.
"(2) Registration by notice filing.—
"(A) FORM AND CONTENT.—An exchange
required to register only because such exchange
lists or trades security futures products may
register for purposes of this section by filing
with the Commission a written notice in such
form as the Commission, by rule, may prescribe
containing the rules of the exchange and such
other information and documents concerning
such exchange, comparable to the information
and documents required for national securities
exchanges under section 6(a), as the Commis-

sion, by rule, may prescribe as necessary or ap-

propriate in the public interest or for the protection of investors. If such exchange has filed documents with the Commodity Futures Trading Commission, to the extent that such documents contain information satisfying the Commission's informational requirements, copies of such documents may be filed with the Commission in lieu of the required written notice.

- "(B) IMMEDIATE EFFECTIVENESS.—Such registration shall be effective contemporaneously with the submission of notice, in written or electronic form, to the Commission, except that such registration shall not be effective if such registration would be subject to suspension or revocation.
- "(C) Termination.—Such registration shall be terminated immediately if any of the conditions for registration set forth in this subsection are no longer satisfied.
- "(3) Public availability.—The Commission shall promptly publish in the Federal Register an acknowledgment of receipt of all notices the Commission receives under this subsection and shall make all such notices available to the public.

1	"(4) Exemption of exchanges from speci-
2	FIED PROVISIONS.—
3	"(A) Transaction exemptions.—An ex-
4	change that is registered under paragraph (1)
5	of this subsection shall be exempt from, and
6	shall not be required to enforce compliance by
7	its members with, and its members shall not,
8	solely with respect to those transactions effected
9	on such exchange in security futures products,
10	be required to comply with, the following provi-
11	sions of this title and the rules thereunder:
12	"(i) Subsections (b)(2), (b)(3), (b)(4),
13	(b)(7), (b)(9), (c), (d), and (e) of this sec-
14	tion.
15	"(ii) Section 8.
16	"(iii) Section 11.
17	"(iv) Subsections (d), (f), and (k) of
18	section 17.
19	"(v) Subsections (a), (f), and (h) of
20	section 19.
21	"(B) Rule change exemptions.—An ex-
22	change that registered under paragraph (1) of
23	this subsection shall also be exempt from sub-
24	mitting proposed rule changes pursuant to sec-
25	tion 19(b) of this title, except that—

1	"(i) such exchange shall file proposed
2	rule changes related to higher margin lev-
3	els, fraud or manipulation, recordkeeping,
4	reporting, listing standards, or decimal
5	pricing for security futures products, sales
6	practices for security futures products for
7	persons who effect transactions in security
8	futures products, or rules effectuating such
9	exchange's obligation to enforce the securi-
10	ties laws pursuant to section 19(b)(7);
11	"(ii) such exchange shall file pursuant
12	to sections $19(b)(1)$ and $19(b)(2)$ proposed
13	rule changes related to margin, except for
14	changes resulting in higher margin levels;
15	and
16	"(iii) such exchange shall file pursu-
17	ant to section 19(b)(1) proposed rule
18	changes that have been abrogated by the
19	Commission pursuant to section
20	19(b)(7)(C).
21	"(5) Trading in security futures prod-
22	UCTS.—
23	"(A) In general.—Subject to subpara-
24	graph (B), it shall be unlawful for any person

1	to execute or trade a security futures product
2	until the later of—
3	"(i) 1 year after the date of enact-
4	ment of the Commodity Futures Mod-
5	ernization Act of 2000; or
6	"(ii) such date that a futures associa-
7	tion registered under section 17 of the
8	Commodity Exchange Act has met the re-
9	quirements set forth in section 15A(k)(2)
10	of this title.
11	"(B) Principal-to-principal trans-
12	ACTIONS.—Notwithstanding subparagraph (A),
13	a person may execute or trade a security fu-
14	tures product transaction if—
15	"(i) the transaction is entered into—
16	"(I) on a principal-to-principal
17	basis between parties trading for their
18	own accounts or as described in sec-
19	tion 1a(12)(B)(ii) of the Commodity
20	Exchange Act; and
21	"(II) only between eligible con-
22	tract participants (as defined in sub-
23	paragraphs (A), (B)(ii), and (C) of
24	such section 1a(12)) at the time at
25	which the persons enter into the

1	agreement, contract, or transaction;
2	and
3	"(ii) the transaction is entered into on
4	or after the later of—
5	"(I) 8 months after the date of
6	enactment of the Commodity Futures
7	Modernization Act of 2000; or
8	"(II) such date that a futures as-
9	sociation registered under section 17
10	of the Commodity Exchange Act has
11	met the requirements set forth in sec-
12	tion $15A(k)(2)$ of this title.".
13	(b) Commission Review of Proposed Rule
14	CHANGES.—
15	(1) Expedited review.—Section 19(b) of the
16	Securities Exchange Act of 1934 (15 U.S.C. 78s(b))
17	is amended by adding at the end the following:
18	"(7) Security futures product rule
19	CHANGES.—
20	"(A) FILING REQUIRED.—A self-regulatory
21	organization that is an exchange registered with
22	the Commission pursuant to section 6(g) of this
23	title or that is a national securities association
24	registered pursuant to section 15A(k) of this
25	title shall file with the Commission, in accord-

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

ance with such rules as the Commission may prescribe, copies of any proposed rule change or any proposed change in, addition to, or deletion from the rules of such self-regulatory organization (hereinafter in this paragraph collectively referred to as a 'proposed rule change') that relates to higher margin levels, fraud or manipulation, recordkeeping, reporting, listing standards, or decimal pricing for security futures products, sales practices for security futures products for persons who effect transactions in security futures products, or rules effectuating such self-regulatory organization's obligation to enforce the securities laws. Such proposed rule change shall be accompanied by a concise general statement of the basis and purpose of such proposed rule change. The Commission shall, upon the filing of any proposed rule change, promptly publish notice thereof together with the terms of substance of the proposed rule change or a description of the subjects and issues involved. The Commission shall give interested persons an opportunity to submit data, views, and arguments concerning such proposed rule change.

change filed with the Commission pursuant to subparagraph (A) shall be filed concurrently with the Commodity Futures Trading Commission. Such proposed rule change may take effect upon filing of a written certification with the Commodity Futures Trading Commission under section 5c(c) of the Commodity Exchange Act, upon a determination by the Commodity Futures Trading Commission that review of the proposed rule change is not necessary, or upon approval of the proposed rule change by the Commodity Futures Trading Commission.

"(C) Abrogation of Rule Changes.—
Any proposed rule change of a self-regulatory organization that has taken effect pursuant to subparagraph (B) may be enforced by such self-regulatory organization to the extent such rule is not inconsistent with the provisions of this title, the rules and regulations thereunder, and applicable Federal law. At any time within 60 days of the date of the filing of a written certification with the Commodity Futures Trading Commission under section 5c(c) of the Commodity Exchange Act, the date the Commodity

1	Futures Trading Commission determines that
2	review of such proposed rule change is not nec-
3	essary, or the date the Commodity Futures
4	Trading Commission approves such proposed
5	rule change, the Commission, after consultation
6	with the Commodity Futures Trading Commis-
7	sion, summarily may abrogate the proposed rule
8	change and require that the proposed rule
9	change be refiled in accordance with the provi-
10	sions of paragraph (1), if it appears to the
11	Commission that such proposed rule change un-
12	duly burdens competition or efficiency, conflicts
13	with the securities laws, or is inconsistent with
14	the public interest and the protection of inves-
15	tors. Commission action pursuant to the pre-
16	ceding sentence shall not affect the validity or
17	force of the rule change during the period it
18	was in effect and shall not be reviewable under
19	section 25 nor deemed to be a final agency ac-
20	tion for purposes of section 704 of title 5,
21	United States Code.
22	"(D) REVIEW OF RESUBMITTED ABRO-
23	GATED RULES.—
24	"(i) Proceedings.—Within 35 days

of the date of publication of notice of the

1	filing of a proposed rule change that is ab-
2	rogated in accordance with subparagraph
3	(C) and refiled in accordance with para-
4	graph (1), or within such longer period as
5	the Commission may designate up to 90
6	days after such date if the Commission
7	finds such longer period to be appropriate
8	and publishes its reasons for so finding or
9	as to which the self-regulatory organization
10	consents, the Commission shall—
11	"(I) by order approve such pro-
12	posed rule change; or
13	"(II) after consultation with the
14	Commodity Futures Trading Commis-
15	sion, institute proceedings to deter-
16	mine whether the proposed rule
17	change should be disapproved. Pro-
18	ceedings under subclause (II) shall in-
19	clude notice of the grounds for dis-
20	approval under consideration and op-
21	portunity for hearing and be con-
22	cluded within 180 days after the date
23	of publication of notice of the filing of
24	the proposed rule change. At the con-
25	clusion of such proceedings, the Com-

1 mission, by order, shall approve or 2 disapprove such proposed rule change. The Commission may extend the time 3 for conclusion of such proceedings for up to 60 days if the Commission finds 6 good cause for such extension and 7 publishes its reasons for so finding or 8 for such longer period as to which the 9 self-regulatory organization consents.

> "(ii) Grounds for Approval.—The Commission shall approve a proposed rule change of a self-regulatory organization under this subparagraph if the Commission finds that such proposed rule change does not unduly burden competition or efficiency, does not conflict with the securities laws, and is not inconsistent with the public interest or the protection of investors. The Commission shall disapprove such a proposed rule change of a self-regulatory organization if it does not make such finding. The Commission shall not approve any proposed rule change prior to the 30th day after the date of publication of notice of the filing thereof, unless the Commission

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	finds good cause for so doing and pub-
2	lishes its reasons for so finding.".
3	(2) Decimal pricing provisions.—Section
4	19(b) of the Securities Exchange Act of 1934 (15
5	U.S.C. 78s(b)) is amended by inserting after para-
6	graph (7), as added by paragraph (1), the following:
7	"(8) Decimal pricing.—Not later than 9
8	months after the date on which trading in any secu-
9	rity futures product commences under this title, all
10	self-regulatory organizations listing or trading secu-
11	rity futures products shall file proposed rule changes
12	necessary to implement decimal pricing of security
13	futures products. The Commission may not require
14	such rules to contain equal minimum increments in
15	such decimal pricing.".
16	(3) Consultation provisions.—Section 19(b)
17	of the Securities Exchange Act of 1934 (15 U.S.C.
18	78s(b)) is amended by inserting after paragraph (8),
19	as added by paragraph (2), the following:
20	"(9) Consultation with cftc.—
21	"(A) CONSULTATION REQUIRED.—The
22	Commission shall consult with and consider the
23	views of the Commodity Futures Trading Com-
24	mission prior to approving or disapproving a
25	proposed rule change filed by a national securi-

ties association registered pursuant to section 15A(a) or a national securities exchange subject to the provisions of subsection (a) that primarily concerns conduct related to transactions in security futures products, except where the Commission determines that an emergency exists requiring expeditious or summary action and publishes its reasons therefor.

"(B) Responses to CFTC comments and Findings.—If the Commodity Futures Trading Commission comments in writing to the Commission on a proposed rule that has been published for comment, the Commission shall respond in writing to such written comment before approving or disapproving the proposed rule. If the Commodity Futures Trading Commission determines, and notifies the Commission, that such rule, if implemented or as applied, would—

- "(i) adversely affect the liquidity or efficiency of the market for security futures products; or
- "(ii) impose any burden on competition not necessary or appropriate in furtherance of the purposes of this section,

1	the Commission shall, prior to approving or dis-
2	approving the proposed rule, find that such rule
3	is necessary and appropriate in furtherance of
4	the purposes of this section notwithstanding the
5	Commodity Futures Trading Commission's de-
6	termination.".
7	(c) REVIEW OF DISCIPLINARY PROCEEDINGS.—Sec-
8	tion 19(d) of the Securities Exchange Act of 1934 (15
9	U.S.C. 78s(d)) is amended by adding at the end the fol-
10	lowing:
11	"(3) The provisions of this subsection shall apply to
12	an exchange registered pursuant to section 6(g) of this
13	title or a national securities association registered pursu-
14	ant to section 15A(k) of this title only to the extent that
15	such exchange or association imposes any final discipli-
16	nary sanction for—
17	"(A) a violation of the Federal securities laws
18	or the rules and regulations thereunder; or
19	"(B) a violation of a rule of such exchange or
20	association, as to which a proposed change would be
21	required to be filed under section 19 of this title, ex-
22	cept that, to the extent that the exchange or associa-
23	tion rule violation relates to any account, agreement,
24	or transaction, this subsection shall apply only to the

1	extent such violation involves a security futures
2	product.".
3	SEC. 203. REGULATORY RELIEF FOR INTERMEDIARIES
4	TRADING SECURITY FUTURES PRODUCTS.
5	(a) Expedited Registration and Exemptions.—
6	(1) Amendment.—Section 15(b) of the Securi-
7	ties Exchange Act of 1934 (15 U.S.C. 78o(b)) is
8	amended by adding at the end the following:
9	"(11) Broker/Dealer registration with
10	RESPECT TO TRANSACTIONS IN SECURITY FUTURES
11	PRODUCTS.—
12	"(A) NOTICE REGISTRATION.—
13	"(i) Contents of Notice.—Not-
14	withstanding paragraphs (1) and (2), a
15	broker or dealer required to register only
16	because it effects transactions in security
17	futures products on an exchange registered
18	pursuant to section 6(g) may register for
19	purposes of this section by filing with the
20	Commission a written notice in such form
21	and containing such information con-
22	cerning such broker or dealer and any per-
23	sons associated with such broker or dealer
24	as the Commission, by rule, may prescribe
25	as necessary or appropriate in the public

interest or for the protection of investors.
A broker or dealer may not register under
this paragraph unless that broker or dealer
is a member of a national securities asso-
ciation registered under section 15A(k).
"(ii) Immediate effectiveness.—
Such registration shall be effective contem-
poraneously with the submission of notice,
in written or electronic form, to the Com-
mission, except that such registration shall
not be effective if the registration would be
subject to suspension or revocation under
paragraph (4).
"(iii) Suspension.—Such registration
shall be suspended immediately if a na-
tional securities association registered pur-
suant to section 15A(k) of this title sus-
pends the membership of that broker or
dealer.
"(iv) Termination.—Such registra-
tion shall be terminated immediately if any
of the above stated conditions for registra-
tion set forth in this paragraph are no

longer satisfied.

1	"(B) Exemptions for registered bro-
2	KERS AND DEALERS.—A broker or dealer reg-
3	istered pursuant to the requirements of sub-
4	paragraph (A) shall be exempt from the fol-
5	lowing provisions of this title and the rules
6	thereunder with respect to transactions in secu-
7	rity futures products:
8	"(i) Section 8.
9	"(ii) Section 11.
10	"(iii) Subsections (c)(3) and (c)(5) of
11	this section.
12	"(iv) Section 15B.
13	"(v) Section 15C.
14	"(vi) Subsections (d), (e), (f), (g), (h),
15	and (i) of section 17.".
16	(2) Conforming amendment.—Section 28(e)
17	of the Securities Exchange Act of 1934 (15 U.S.C.
18	78bb(e)) is amended by adding at the end the fol-
19	lowing:
20	"(4) The provisions of this subsection shall not apply
21	with regard to securities that are security futures prod-
22	ucts.".
23	(b) Floor Brokers and Floor Traders.—Sec-
24	tion 15(b) of the Securities Exchange Act of 1934 (15

1	U.S.C. 78o(b)) is amended by inserting after paragraph
2	(11), as added by subsection (a), the following:
3	"(12) Exemption for security futures
4	PRODUCT EXCHANGE MEMBERS.—
5	"(A) REGISTRATION EXEMPTION.—A nat-
6	ural person shall be exempt from the registra-
7	tion requirements of this section if such
8	person—
9	"(i) is a member of a designated con-
10	tract market registered with the Commis-
11	sion as an exchange pursuant to section
12	6(g);
13	"(ii) effects transactions only in secu-
14	rities on the exchange of which such per-
15	son is a member; and
16	"(iii) does not directly accept or solicit
17	orders from public customers or provide
18	advice to public customers in connection
19	with the trading of security futures prod-
20	ucts.
21	"(B) OTHER EXEMPTIONS.—A natural
22	person exempt from registration pursuant to
23	subparagraph (A) shall also be exempt from the
24	following provisions of this title and the rules
25	thereunder:

1	"(i) Section 8.
2	"(ii) Section 11.
3	"(iii) Subsections (c)(3), (c)(5), and
4	(e) of this section.
5	"(iv) Section 15B.
6	"(v) Section 15C.
7	"(vi) Subsections (d), (e), (f), (g), (h),
8	and (i) of section 17.".
9	(c) Limited Purpose National Securities Asso-
10	CIATION.—Section 15A of the Securities Exchange Act of
11	1934 (15 U.S.C. 780-3) is amended by adding at the end
12	the following:
13	"(k) Limited Purpose National Securities As-
14	SOCIATION.—
15	"(1) REGULATION OF MEMBERS WITH RESPECT
16	TO SECURITY FUTURES PRODUCTS.—A futures asso-
17	ciation registered under section 17 of the Com-
18	modity Exchange Act shall be a registered national
19	securities association for the limited purpose of reg-
20	ulating the activities of members who are registered
21	as brokers or dealers in security futures products
22	pursuant to section 15(b)(11).
23	"(2) Requirements for registration.—
24	Such a securities association shall—

"(A) be so organized and have the capacity to carry out the purposes of the securities laws applicable to security futures products and to comply, and (subject to any rule or order of the Commission pursuant to section 19(g)(2)) to enforce compliance by its members and persons associated with its members, with the provisions of the securities laws applicable to security futures products, the rules and regulations thereunder, and its rules;

## "(B) have rules that—

"(i) are designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, and, in general, to protect investors and the public interest, including rules governing sales practices and the advertising of security futures products reasonably comparable to those of other national securities associations registered pursuant to subsection (a) that are applicable to security futures products; and

"(ii) are not designed to regulate by virtue of any authority conferred by this title matters not related to the purposes of

1	this title or the administration of the asso-
2	ciation;

"(C) have rules that provide that (subject to any rule or order of the Commission pursuant to section 19(g)(2)) its members and persons associated with its members shall be appropriately disciplined for violation of any provision of the securities laws applicable to security futures products, the rules or regulations thereunder, or the rules of the association, by expulsion, suspension, limitation of activities, functions, and operations, fine, censure, being suspended or barred from being associated with a member, or any other fitting sanction; and

"(D) have rules that ensure that members and natural persons associated with members meet such standards of training, experience, and competence necessary to effect transactions in security futures products and are tested for their knowledge of securities and security futures products.

"(3) EXEMPTION FROM RULE CHANGE SUBMIS-SION.—Such a securities association shall be exempt from submitting proposed rule changes pursuant to section 19(b) of this title, except that—

"(A) the association shall file proposed 1 2 rule changes related to higher margin levels, fraud or manipulation, recordkeeping, report-3 4 ing, listing standards, or decimal pricing for se-5 curity futures products, sales practices for, ad-6 vertising of, or standards of training, experience, competence, or other qualifications for se-7 8 curity futures products for persons who effect 9 transactions in security futures products, or 10 rules effectuating the association's obligation to 11 enforce the securities laws pursuant to section 12 19(b)(7);13 "(B) the association shall file pursuant to 14 sections 19(b)(1) and 19(b)(2) proposed rule 15 changes related to margin, except for changes

resulting in higher margin levels; and

"(C) the association shall file pursuant to
section 19(b)(1) proposed rule changes that
have been abrogated by the Commission pursu-

"(4) OTHER EXEMPTIONS.—Such a securities association shall be exempt from and shall not be required to enforce compliance by its members, and its members shall not, solely with respect to their transactions effected in security futures products, be re-

ant to section 19(b)(7)(C).

16

17

18

19

20

21

22

23

24

```
1
        quired to comply, with the following provisions of
 2
        this title and the rules thereunder:
 3
                  "(A) Section 8.
                  "(B) Subsections (b)(1), (b)(3), (b)(4),
 4
 5
             (b)(5), (b)(8), (b)(10), (b)(11), (b)(12), (b)(13),
 6
             (c), (d), (e), (f), (g), (h), and (i) of this section.
                  "(C) Subsections (d), (f), and (k) of sec-
 7
 8
             tion 17.
 9
                  "(D) Subsections (a), (f), and (h) of sec-
10
             tion 19.".
11
         (d) Exemption Under the Securities Investor
    PROTECTION ACT OF 1970.—
12
13
             (1) Section 16(14) of the Securities Investor
14
        Protection Act of 1970 (15 U.S.C. 78lll(14)) is
15
        amended by inserting "or any security future as that
16
        term is defined in section 3(a)(55)(A) of the Securi-
17
        ties Exchange Act of 1934," after "certificate of de-
18
        posit for a security,".
19
             (2) Section 3(a)(2)(A) of the Securities Investor
20
        Protection Act of 1970 (15 U.S.C. 78ccc(a)(2)(A))
21
        is amended—
                  (A) in clause (i), by striking "and" after
22
23
             the semicolon;
24
                  (B) in clause (ii), by striking the period
             and inserting "; and";
25
```

1	(C) by adding at the end the following:
2	"(iii) persons who are registered as a
3	broker or dealer pursuant to section
4	15(b)(11)(A) of the Securities Exchange
5	Act of 1934.".
6	SEC. 204. SPECIAL PROVISIONS FOR INTERAGENCY CO-
7	OPERATION.
8	Section 17(b) of the Securities Exchange Act of 1934
9	(15 U.S.C. 78q(b)) is amended—
10	(1) by striking "(b) All" and inserting the fol-
11	lowing:
12	"(b) Records Subject to Examination.—
13	"(1) Procedures for cooperation with
14	OTHER AGENCIES.—All";
15	(2) by striking "prior to conducting any such
16	examination of a registered clearing" and inserting
17	the following: "prior to conducting any such exam-
18	ination of a—
19	"(A) registered clearing";
20	(3) by redesignating the last sentence as para-
21	graph (4)(C);
22	(4) by striking the period at the end of the first
23	sentence and inserting the following: "; or
24	"(B) broker or dealer registered pursuant
25	to section 15(b)(11), exchange registered pursu-

ant to section 6(g), or national securities association registered pursuant to section 15A(k) gives notice to the Commodity Futures Trading Commission of such proposed examination and consults with the Commodity Futures Trading Commission concerning the feasibility and desirability of coordinating such examination with examinations conducted by the Commodity Futures Trading Commission in order to avoid unnecessary regulatory duplication or undue regulatory burdens for such broker or dealer or exchange.";

- (5) by adding at the end the following new paragraphs:
- "(2) Furnishing data and reports to CFTC.—The Commission shall notify the Commodity Futures Trading Commission of any examination conducted of any broker or dealer registered pursuant to section 15(b)(11), exchange registered pursuant to section 6(g), or national securities association registered pursuant to section 15A(k) and, upon request, furnish to the Commodity Futures Trading Commission any examination report and data supplied to, or prepared by, the Commission in connection with such examination.

1	"(3) Use of cftc reports.—Prior to con-
2	ducting an examination under paragraph (1), the
3	Commission shall use the reports of examinations, if
4	the information available therein is sufficient for the
5	purposes of the examination, of—
6	"(A) any broker or dealer registered pursu-
7	ant to section 15(b)(11);
8	"(B) exchange registered pursuant to sec-
9	tion $6(g)$ ; or
10	"(C) national securities association reg-
11	istered pursuant to section 15A(k);
12	that is made by the Commodity Futures Trading
13	Commission, a national securities association reg-
14	istered pursuant to section 15A(k), or an exchange
15	registered pursuant to section 6(g).
16	"(4) Rules of Construction.—
17	"(A) Notwithstanding any other provision
18	of this subsection, the records of a broker or
19	dealer registered pursuant to section $15(b)(11)$ ,
20	an exchange registered pursuant to section
21	6(g), or a national securities association reg-
22	istered pursuant to section 15A(k) described in
23	this subparagraph shall not be subject to rou-
24	tine periodic examinations by the Commission.

1	"(B) Any recordkeeping rules adopted
2	under this subsection for a broker or dealer reg-
3	istered pursuant to section 15(b)(11), an ex-
4	change registered pursuant to section 6(g), or a
5	national securities association registered pursu-
6	ant to section 15A(k) shall be limited to records
7	with respect to persons, accounts, agreements,
8	and transactions involving security futures
9	products."; and
10	(6) in paragraph (4)(C) (as redesignated by
11	paragraph (3) of this section), by striking "Nothing
12	in the proviso to the preceding sentence" and insert-
13	ing "Nothing in the proviso in paragraph (1)".
14	SEC. 205. MAINTENANCE OF MARKET INTEGRITY FOR SE-
15	CURITY FUTURES PRODUCTS.
16	(a) Addition of Security Futures Products to
17	OPTION-SPECIFIC ENFORCEMENT PROVISIONS.—
18	(1) Prohibition against manipulation.—
19	Section 9(b) of the Securities Exchange Act of 1934
20	(15 U.S.C. 78i(b)) is amended—
21	(A) in paragraph (1)—
22	(i) by inserting "(A)" after "ac-
23	quires"; and

1	(ii) by striking "; or" and inserting ";
2	or (B) any security futures product on the
3	security; or';
4	(B) in paragraph (2)—
5	(i) by inserting "(A)" after "interest
6	in any"; and
7	(ii) by striking "; or" and inserting ";
8	or (B) such security futures product; or";
9	and
10	(C) in paragraph (3)—
11	(i) by inserting "(A)" after "interest
12	in any"; and
13	(ii) by inserting "; or (B) such secu-
14	rity futures product" after "privilege".
15	(2) Manipulation in options and other
16	DERIVATIVE PRODUCTS.—Section 9(g) of the Securi-
17	ties Exchange Act of 1934 (15 U.S.C. 78i(g)) is
18	amended—
19	(A) by inserting "(1)" after "(g)";
20	(B) by inserting "other than a security fu-
21	tures product" after "future delivery"; and
22	(C) by adding at the end following:
23	"(2) Notwithstanding the Commodity Exchange Act,
24	the Commission shall have the authority to regulate the

- 1 trading of any security futures product to the extent pro-
- 2 vided in the securities laws.".
- 3 (3) Liability of controlling persons and
- 4 PERSONS WHO AID AND ABET VIOLATIONS.—Section
- 5 20(d) of the Securities Exchange Act of 1934 (15
- 6 U.S.C. 78t(d)) is amended by striking "or privilege"
- 7 and inserting ", privilege, or security futures prod-
- 8 uct".
- 9 (4) Liability to contemporaneous traders
- 10 FOR INSIDER TRADING.—Section 21A(a)(1) of the
- 11 Securities Exchange Act of 1934 (15 U.S.C. 78u-
- 1(a)(1) is amended by striking "standardized op-
- tions, the Commission—" and inserting "standard-
- ized options or security futures products, the Com-
- mission—".
- 16 (5) Enforcement consultation.—Section
- 17 21 of the Securities Exchange Act of 1934 (15
- 18 U.S.C. 78u) is amended by adding at the end the
- 19 following:
- 20 "(i) Information to CFTC.—The Commission
- 21 shall provide the Commodity Futures Trading Commission
- 22 with notice of the commencement of any proceeding and
- 23 a copy of any order entered by the Commission against
- 24 any broker or dealer registered pursuant to section
- 25 15(b)(11), any exchange registered pursuant to section

1	b(g), or any national securities association registered pur-
2	suant to section 15A(k).".
3	SEC. 206. SPECIAL PROVISIONS FOR THE TRADING OF SE
4	CURITY FUTURES PRODUCTS.
5	(a) Listing Standards and Conditions for
6	TRADING.—Section 6 of the Securities Exchange Act of
7	1934 (15 U.S.C. 78f) is amended by inserting after sub-
8	section (g), as added by section 202, the following:
9	"(h) Trading in Security Futures Products.—
10	"(1) Trading on exchange or association
11	REQUIRED.—It shall be unlawful for any person to
12	effect transactions in security futures products that
13	are not listed on a national securities exchange or a
14	national securities association registered pursuant to
15	section 15A(a).
16	"(2) Listing standards required.—Except
17	as otherwise provided in paragraph (7), a national
18	securities exchange or a national securities associa-
19	tion registered pursuant to section 15A(a) may trade
20	only security futures products that (A) conform with
21	listing standards that such exchange or association
22	files with the Commission under section 19(b) and
23	(B) meet the criteria specified in section
24	2(a)(1)(D)(i) of the Commodity Exchange Act.

1	"(3) Requirements for listing standards
2	AND CONDITIONS FOR TRADING.—Such listing
3	standards shall—
4	"(A) except as otherwise provided in a
5	rule, regulation, or order issued pursuant to
6	paragraph (4), require that any security under-
7	lying the security future, including each compo-
8	nent security of a narrow-based security index,
9	be registered pursuant to section 12 of this
10	title;
11	"(B) require that if the security futures
12	product is not cash settled, the market on
13	which the security futures product is traded
14	have arrangements in place with a registered
15	clearing agency for the payment and delivery of
16	the securities underlying the security futures
17	product;
18	"(C) be no less restrictive than comparable
19	listing standards for options traded on a na-
20	tional securities exchange or national securities
21	association registered pursuant to section
22	15A(a) of this title;
23	"(D) except as otherwise provided in a
24	rule, regulation, or order issued pursuant to
25	paragraph (4), require that the security future

be based upon common stock and such other equity securities as the Commission and the Commodity Futures Trading Commission jointly determine appropriate;

- "(E) require that the security futures product is cleared by a clearing agency that has in place provisions for linked and coordinated clearing with other clearing agencies that clear security futures products, which permits the security futures product to be purchased on one market and offset on another market that trades such product;
- "(F) require that only a broker or dealer subject to suitability rules comparable to those of a national securities association registered pursuant to section 15A(a) effect transactions in the security futures product;
- "(G) require that the security futures product be subject to the prohibition against dual trading in section 4j of the Commodity Exchange Act (7 U.S.C. 6j) and the rules and regulations thereunder or the provisions of section 11(a) of this title and the rules and regulations thereunder, except to the extent otherwise per-

1	mitted under this title and the rules and regula-
2	tions thereunder;
3	"(H) require that trading in the security
4	futures product not be readily susceptible to
5	manipulation of the price of such security fu-
6	tures product, nor to causing or being used in
7	the manipulation of the price of any underlying
8	security, option on such security, or option on
9	a group or index including such securities;
10	"(I) require that procedures be in place for
11	coordinated surveillance among the market on
12	which the security futures product is traded,
13	any market on which any security underlying
14	the security futures product is traded, and
15	other markets on which any related security is
16	traded to detect manipulation and insider trad-
17	ing;
18	"(J) require that the market on which the
19	security futures product is traded has in place
20	audit trails necessary or appropriate to facili-
21	tate the coordinated surveillance required in
22	subparagraph (I);
23	"(K) require that the market on which the
24	security futures product is traded has in place
25	procedures to coordinate trading halts between

such market and any market on which any security underlying the security futures product is traded and other markets on which any related security is traded; and

"(L) require that the margin requirements for a security futures product comply with the regulations prescribed pursuant to section 7(c)(2)(B), except that nothing in this subparagraph shall be construed to prevent a national securities exchange or national securities association from requiring higher margin levels for a security futures product when it deems such action to be necessary or appropriate.

## "(4) Authority to modify certain listing standard requirements.—

"(A) AUTHORITY TO MODIFY.—The Commission and the Commodity Futures Trading Commission, by rule, regulation, or order, may jointly modify the listing standard requirements specified in subparagraph (A) or (D) of paragraph (3) to the extent such modification fosters the development of fair and orderly markets in security futures products, is necessary or appropriate in the public interest, and is consistent with the protection of investors.

"(B) AUTHORITY TO GRANT EXEMPTIONS.—The Commission and the Commodity
Futures Trading Commission, by order, may
jointly exempt any person from compliance with
the listing standard requirement specified in
subparagraph (E) of paragraph (3) to the extent such exemption fosters the development of
fair and orderly markets in security futures
products, is necessary or appropriate in the
public interest, and is consistent with the protection of investors.

"(5) Requirements for other persons trading security future products.—It shall be unlawful for any person (other than a national securities exchange or a national securities association registered pursuant to section 15A(a)) to constitute, maintain, or provide a marketplace or facilities for bringing together purchasers and sellers of security future products or to otherwise perform with respect to security future products the functions commonly performed by a stock exchange as that term is generally understood, unless a national securities association registered pursuant to section 15A(a) or a national securities exchange of which such person is a member—

1	"(A) has in place procedures for coordi-
2	nated surveillance among such person, the mar-
3	ket trading the securities underlying the secu-
4	rity future products, and other markets trading
5	related securities to detect manipulation and in-
6	sider trading;

- "(B) has rules to require audit trails necessary or appropriate to facilitate the coordinated surveillance required in subparagraph (A); and
- "(C) has rules to require such person to coordinate trading halts with markets trading the securities underlying the security future products and other markets trading related securities.
- "(6) Deferral of options on security futures trading.—No person shall offer to enter into, enter into, or confirm the execution of any put, call, straddle, option, or privilege on a security future, except that, after 3 years after the date of enactment of this subsection, the Commission and the Commodity Futures Trading Commission may by order jointly determine to permit trading of puts, calls, straddles, options, or privileges on any security

1	future authorized to be traded under the provisions
2	of this Act and the Commodity Exchange Act.
3	"(7) Deferral of Linked and coordinated
4	CLEARING.—
5	"(A) Notwithstanding paragraph (2), until
6	the compliance date, a national securities ex-
7	change or national securities association reg-
8	istered pursuant to section 15A(a) may trade a
9	security futures product that does not—
10	"(i) conform with any listing standard
11	promulgated to meet the requirement spec-
12	ified in subparagraph (E) of paragraph
13	(3); or
14	"(ii) meet the criterion specified in
15	section $2(a)(1)(D)(i)(IV)$ of the Com-
16	modity Exchange Act.
17	"(B) The Commission and the Commodity
18	Futures Trading Commission shall jointly pub-
19	lish in the Federal Register a notice of the com-
20	pliance date no later than 165 days before the
21	compliance date.
22	"(C) For purposes of this paragraph, the
23	term 'compliance date' means the later of—
24	"(i) 180 days after the end of the
25	first full calendar month period in which

1	the average aggregate comparable share
2	volume for all security futures products
3	based on single equity securities traded on
4	all national securities exchanges, any na-
5	tional securities associations registered
6	pursuant to section 15A(a), and all other
7	persons equals or exceeds 10 percent of the
8	average aggregate comparable share vol-
9	ume of options on single equity securities
10	traded on all national securities exchanges
11	and any national securities associations
12	registered pursuant to section 15A(a); or
13	"(ii) 2 years after the date on which
14	trading in any security futures product
15	commences under this title.".
16	(b) Margin.—Section 7 of the Securities Exchange
17	Act of 1934 (15 U.S.C. 78g) is amended—
18	(1) in subsection (a), by inserting "or a security
19	futures product" after "exempted security";
20	(2) in subsection (c)(1)(A), by inserting "except
21	as provided in paragraph (2)," after "security),";
22	(3) by redesignating paragraph (2) of sub-
23	section (c) as paragraph (3) of such subsection; and
24	(4) by inserting after paragraph (1) of such
25	subsection the following:

1	"(2) Margin regulations.—
2	"(A) COMPLIANCE WITH MARGIN RULES
3	REQUIRED.—It shall be unlawful for any
4	broker, dealer, or member of a national securi-
5	ties exchange to, directly or indirectly, extend
6	or maintain credit to or for, or collect margin
7	from any customer on, any security futures
8	product unless such activities comply with the
9	regulations—
10	"(i) which the Board shall prescribe
11	pursuant to subparagraph (B); or
12	"(ii) if the Board determines to dele-
13	gate the authority to prescribe such regula-
14	tions, which the Commission and the Com-
15	modity Futures Trading Commission shall
16	jointly prescribe pursuant to subparagraph
17	(B).
18	If the Board delegates the authority to pre-
19	scribe such regulations under clause (ii) and the
20	Commission and the Commodity Futures Trad-
21	ing Commission have not jointly prescribed such
22	regulations within a reasonable period of time
23	after the date of such delegation, the Board
24	shall prescribe such regulations pursuant to

subparagraph (B).

1	"(B) Criteria for issuance of
2	RULES.—The Board shall prescribe, or, if the
3	authority is delegated pursuant to subpara-
4	graph (A)(ii), the Commission and the Com-
5	modity Futures Trading Commission shall
6	jointly prescribe, such regulations to establish
7	margin requirements, including the establish-
8	ment of levels of margin (initial and mainte-
9	nance) for security futures products under such
10	terms, and at such levels, as the Board deems
11	appropriate, or as the Commission and the
12	Commodity Futures Trading Commission joint-
13	ly deem appropriate—
14	"(i) to preserve the financial integrity
15	of markets trading security futures prod-
16	ucts;
17	"(ii) to prevent systemic risk;
18	"(iii) to require that—
19	"(I) the margin requirements for
20	a security future product be con-
21	sistent with the margin requirements
22	for comparable option contracts trad-
23	ed on any exchange registered pursu-
24	ant to section 6(a) of this title; and

1	"(II) initial and maintenance
2	margin levels for a security future
3	product not be lower than the lowest
4	level of margin, exclusive of premium
5	required for any comparable option
6	contract traded on any exchange reg-
7	istered pursuant to section 6(a) of
8	this title, other than an option on a
9	security future;
10	except that nothing in this subparagraph
11	shall be construed to prevent a national se-
12	curities exchange or national securities as-
13	sociation from requiring higher margin lev-
14	els for a security future product when it
15	deems such action to be necessary or ap-
16	propriate; and
17	"(iv) to ensure that the margin re-
18	quirements (other than levels of margin)
19	including the type, form, and use of collat-
20	eral for security futures products, are and
21	remain consistent with the requirements
22	established by the Board, pursuant to sub-
23	paragraphs (A) and (B) of paragraph
24	(1).''.

- 1 (c) Incorporation of Security Futures Prod-
- 2 UCTS INTO THE NATIONAL MARKET SYSTEM.—Section
- 3 11A of the Securities Exchange Act of 1934 (15 U.S.C.
- 4 78k-1) is amended by adding at the end the following:
- 5 "(e) National Markets System for Security
- 6 Futures Products.—
- 7 "(1) Consultation and cooperation re-
- 8 QUIRED.—With respect to security futures products,
- 9 the Commission and the Commodity Futures Trad-
- ing Commission shall consult and cooperate so that,
- to the maximum extent practicable, their respective
- regulatory responsibilities may be fulfilled and the
- rules and regulations applicable to security futures
- products may foster a national market system for
- security futures products if the Commission and the
- 16 Commodity Futures Trading Commission jointly de-
- termine that such a system would be consistent with
- the congressional findings in subsection (a)(1). In
- accordance with this objective, the Commission shall,
- at least 15 days prior to the issuance for public com-
- 21 ment of any proposed rule or regulation under this
- section concerning security futures products, consult
- and request the views of the Commodity Futures
- Trading Commission.

- "(2) APPLICATION OF RULES BY ORDER OF CFTC.—No rule adopted pursuant to this section shall be applied to any person with respect to the trading of security futures products on an exchange that is registered under section 6(g) unless the Commodity Futures Trading Commission has issued an order directing that such rule is applicable to such persons.".
- 9 (d) Incorporation of Security Futures Prod-10 UCTS INTO THE NATIONAL SYSTEM FOR CLEARANCE AND 11 SETTLEMENT.—Section 17A(b) of the Securities Ex-12 change Act of 1934 (15 U.S.C. 78q-1(b)) is amended by
- 13 adding at the end the following: 14 "(7)(A) A clearing agency that is regulated directly 15 or indirectly by the Commodity Futures Trading Commission through its association with a designated contract 16 17 market for security futures products that is a national se-18 curities exchange registered pursuant to section 6(g), and that would be required to register pursuant to paragraph 19 20 (1) of this subsection only because it performs the func-21 tions of a clearing agency with respect to security futures products effected pursuant to the rules of the designated 23 contract market with which such agency is associated, is

exempted from the provisions of this section and the rules

and regulations thereunder, except that if such a clearing

- 1 agency performs the functions of a clearing agency with
- 2 respect to a security futures product that is not cash set-
- 3 tled, it must have arrangements in place with a registered
- 4 clearing agency to effect the payment and delivery of the
- 5 securities underlying the security futures product.
- 6 "(B) Any clearing agency that performs the functions
- 7 of a clearing agency with respect to security futures prod-
- 8 ucts must coordinate with and develop fair and reasonable
- 9 links with any and all other clearing agencies that perform
- 10 the functions of a clearing agency with respect to security
- 11 futures products, in order to permit, as of the compliance
- 12 date (as defined in section 6(h)(6)(C)), security futures
- 13 products to be purchased on one market and offset on an-
- 14 other market that trades such products.".
- 15 (e) Market Emergency Powers and Circuit
- 16 Breakers.—Section 12(k) of the Securities Exchange
- 17 Act of 1934 (15 U.S.C. 78l(k)) is amended—
- 18 (1) in paragraph (1), by adding at the end the
- 19 following: "If the actions described in subparagraph
- 20 (A) or (B) involve a security futures product, the
- 21 Commission shall consult with and consider the
- views of the Commodity Futures Trading Commis-
- sion."; and
- 24 (2) in paragraph (2)(B), by inserting after the
- 25 first sentence the following: "If the actions described

- 1 in subparagraph (A) involve a security futures prod-2 uct, the Commission shall consult with and consider 3 the views of the Commodity Futures Trading Commission.". 4 5 (f) Transaction Fees.—Section 31 of the Securities Exchange Act of 1934 (15 U.S.C. 78ee) is amended 6 7 (1) in subsection (a), by inserting "and assessments" after "fees"; 8 9 (2) in subsections (b), (c), and (d)(1), by striking "and other evidences of indebtedness" and in-10 11 serting "other evidences of indebtedness, and secu-12 rity futures products";
- 13 (3) in subsection (f), by inserting "or assess-14 ment" after "fee";
- 15 (4) in subsection (g), by inserting "and assess-16 ment" after "fee";
- 17 (5) by redesignating subsections (e), (f), and 18 (g) as subsections (f), (g), and (h), respectively; and
- 19 (6) by inserting after subsection (d) the fol-20 lowing new subsection:
- 21 "(e) Assessments on Security Futures Trans-
- 22 ACTIONS.—Each national securities exchange and national
- 23 securities association shall pay to the Commission an as-
- 24 sessment equal to \$0.02 for each round turn transaction
- 25 (treated as including one purchase and one sale of a con-

- 1 tract of sale for future delivery) on a security future trad-
- 2 ed on such national securities exchange or by or through
- 3 any member of such association otherwise than on a na-
- 4 tional securities exchange, except that for fiscal year 2007
- 5 or any succeeding fiscal year such assessment shall be
- 6 equal to \$0.0075 for each such transaction. Assessments
- 7 collected pursuant to this subsection shall be deposited
- 8 and collected as general revenue of the Treasury.".
- 9 (g) Exemption From Short Sale Provisions.—
- 10 Section 10(a) of the Securities Exchange Act of 1934 (15
- 11 U.S.C 78j(a)) is amended—
- 12 (1) by inserting "(1)" after "(a)"; and
- 13 (2) by adding at the end the following:
- 14 "(2) Paragraph (1) of this subsection shall not apply
- 15 to security futures products.".
- 16 (h) Rulemaking Authority To Address Dupli-
- 17 CATIVE REGULATION OF DUAL REGISTRANTS.—Section
- 18 15(c)(3) of the Securities Exchange Act of 1934 (15
- 19 U.S.C. 78o(c)(3)) is amended—
- 20 (1) by inserting "(A)" after "(3)"; and
- 21 (2) by adding at the end the following:
- "(B) Consistent with this title, the Commission, in
- 23 consultation with the Commodity Futures Trading Com-
- 24 mission, shall issue such rules, regulations, or orders as
- 25 are necessary to avoid duplicative or conflicting regula-

- 1 tions applicable to any broker or dealer registered with
- 2 the Commission pursuant to section 15(b) (except para-
- 3 graph (11) thereof), that is also registered with the Com-
- 4 modity Futures Trading Commission pursuant to section
- 5 4f(a) of the Commodity Exchange Act (except paragraph
- 6 (2) thereof), with respect to the application of (i) the pro-
- 7 visions of section 8, section 15(c)(3), and section 17 of
- 8 this title and the rules and regulations thereunder related
- 9 to the treatment of customer funds, securities, or prop-
- 10 erty, maintenance of books and records, financial report-
- 11 ing, or other financial responsibility rules, involving secu-
- 12 rity futures products and (ii) similar provisions of the
- 13 Commodity Exchange Act and rules and regulations there-
- 14 under involving security futures products.".
- 15 (i) Obligation to Address Duplicative Regula-
- 16 TION OF DUAL REGISTRANTS.—Section 6 of the Securi-
- 17 ties Exchange Act of 1934 (15 U.S.C 78f) is amended
- 18 by inserting after subsection (h), as added by subsection
- 19 (a), the following:
- 20 "(i) Consistent with this title, each national securities
- 21 exchange registered pursuant to subsection (a) of this sec-
- 22 tion shall issue such rules as are necessary to avoid dupli-
- 23 cative or conflicting rules applicable to any broker or deal-
- 24 er registered with the Commission pursuant to section
- 25 15(b) (except paragraph (11) thereof), that is also reg-

- 1 istered with the Commodity Futures Trading Commission
- 2 pursuant to section 4f(a) of the Commodity Exchange Act
- 3 (except paragraph (2) thereof), with respect to the appli-
- 4 cation of—
- 5 (1) rules of such national securities exchange of
- 6 the type specified in section 15(c)(3)(B) involving
- 7 security futures products; and
- 8 (2) similar rules of national securities ex-
- 9 changes registered pursuant to section 6(g) and na-
- tional securities associations registered pursuant to
- section 15A(k) involving security futures products.".
- 12 (j) Obligation To Address Duplicative Regu-
- 13 LATION OF DUAL REGISTRANTS.—Section 15A of the Se-
- 14 curities Exchange Act of 1934 (15 U.S.C 78o-3) is
- 15 amended by inserting after subsection (k), as added by
- 16 section 203, the following:
- 17 "(1) Consistent with this title, each national securities
- 18 association registered pursuant to subsection (a) of this
- 19 section shall issue such rules as are necessary to avoid du-
- 20 plicative or conflicting rules applicable to any broker or
- 21 dealer registered with the Commission pursuant to section
- 22 15(b) (except paragraph (11) thereof), that is also reg-
- 23 istered with the Commodity Futures Trading Commission
- 24 pursuant to section 4f(a) of the Commodity Exchange Act

- 1 (except paragraph (2) thereof), with respect to the appli-
- 2 cation of—
- 3 "(1) rules of such national securities association
- of the type specified in section 15(c)(3)(B) involving
- 5 security futures products; and
- 6 "(2) similar rules of national securities associa-
- 7 tions registered pursuant to subsection (k) of this
- 8 section and national securities exchanges registered
- 9 pursuant to section 6(g) involving security futures
- products.".
- 11 (k) Obligation To Put in Place Procedures
- 12 AND ADOPT RULES.—
- 13 (1) National securities associations.—
- 14 Section 15A of the Securities Exchange Act of 1934
- 15 (15 U.S.C. 780–3) is amended by inserting after
- subsection (l), as added by subsection (j) of this sec-
- tion, the following new subsection:
- 18 "(m) Procedures and Rules for Security Fu-
- 19 Ture Products.—A national securities association reg-
- 20 istered pursuant to subsection (a) shall, not later than 8
- 21 months after the date of enactment of the Commodity Fu-
- 22 tures Modernization Act of 2000, implement the proce-
- 23 dures specified in section 6(h)(5)(A) of this title and adopt
- 24 the rules specified in subparagraphs (B) and (C) of section
- 25 6(h)(5) of this title.".

- 1 (2) National securities exchanges.—Sec-
- 2 tion 6 of the Securities Exchange Act of 1934 (15
- 3 U.S.C. 780-3) is amended by inserting after sub-
- 4 section (i), as added by subsection (i) of this section,
- 5 the following new subsection:
- 6 "(j) Procedures and Rules for Security Fu-
- 7 Ture Products.—A national securities exchange reg-
- 8 istered pursuant to subsection (a) shall implement the pro-
- 9 cedures specified in section 6(h)(5)(A) of this title and
- 10 adopt the rules specified in subparagraphs (B) and (C)
- 11 of section 6(h)(5) of this title not later than 8 months
- 12 after the date of receipt of a request from an alternative
- 13 trading system for such implementation and rules.".
- (l) Obligation To Address Security Futures
- 15 Products Traded on Foreign Exchanges.—Section
- 16 6 of the Securities Exchange Act of 1934 (15 U.S.C. 78f)
- 17 is amended by adding after subsection (i), as added by
- 18 subsection (i), the following—
- 19 (j)(1) To the extent necessary or appropriate in the
- 20 public interest, to promote fair competition, and consistent
- 21 with the protection of investors and the maintenance of
- 22 fair and orderly markets, the Commission and the Com-
- 23 modity Futures Trading Commission shall jointly issue
- 24 such rules, regulations, or orders as are necessary and ap-
- 25 propriate to permit the offer and sale of a security futures

- 1 product traded on or subject to the rules of a foreign
- 2 board of trade to United States persons.
- 3 "(2) The rules, regulations, or orders adopted under
- 4 paragraph (1) shall take into account, as appropriate, the
- 5 nature and size of the markets that the securities under-
- 6 lying the security futures product reflect.".

## 7 SEC. 207. CLEARANCE AND SETTLEMENT.

- 8 Section 17A(b) of the Securities Exchange Act of
- 9 1934 (15 U.S.C. 78q-1(b)) is amended—
- 10 (1) in paragraph (3)(A), by inserting "and de-
- 11 rivative agreements, contracts, and transactions"
- 12 after "prompt and accurate clearance and settlement
- of securities transactions";
- 14 (2) in paragraph (3)(F), by inserting "and, to
- 15 the extent applicable, derivative agreements, con-
- tracts, and transactions" after "designed to promote
- 17 the prompt and accurate clearance and settlement of
- 18 securities transactions"; and
- 19 (3) by inserting after paragraph (7), as added
- 20 by section 206(d), the following:
- 21 "(8) A registered clearing agency shall be permitted
- 22 to provide facilities for the clearance and settlement of any
- 23 derivative agreements, contracts, or transactions that are
- 24 excluded from the Commodity Exchange Act, subject to
- 25 the requirements of this section and to such rules and reg-

1	ulations as the Commission may prescribe as necessary or
2	appropriate in the public interest, for the protection of in-
3	vestors, or otherwise in furtherance of the purposes of this
4	title.".
5	SEC. 208. AMENDMENTS RELATING TO REGISTRATION AND
6	DISCLOSURE ISSUES UNDER THE SECURI
7	TIES ACT OF 1933 AND THE SECURITIES EX
8	CHANGE ACT OF 1934.
9	(a) Amendments to the Securities Act of
10	1933.—
11	(1) Treatment of Security Futures Prod-
12	UCTS.—Section 2(a) of the Securities Act of 1933
13	(15 U.S.C. 77b(a)) is amended—
14	(A) in paragraph (1), by inserting "secu-
15	rity future," after "treasury stock,";
16	(B) in paragraph (3), by adding at the end
17	the following: "Any offer or sale of a security
18	futures product by or on behalf of the issuer of
19	the securities underlying the security futures
20	product, an affiliate of the issuer, or an under-
21	writer, shall constitute a contract for sale of
22	sale of, offer for sale, or offer to sell the under-
23	lying securities.";
24	(C) by adding at the end the following:

1	"(16) The terms 'security future', 'narrow-
2	based security index', and 'security futures product'
3	have the same meanings as provided in section
4	3(a)(55) of the Securities Exchange Act of 1934.".
5	(2) Exemption from Registration.—Section
6	3(a) of the Securities Act of 1933 (15 U.S.C.
7	77c(a)) is amended by adding at the end the fol-
8	lowing:
9	"(14) Any security futures product that is—
10	"(A) cleared by a clearing agency reg-
11	istered under section 17A of the Securities Ex-
12	change Act of 1934 or exempt from registration
13	under subsection (b)(7) of such section 17A;
14	and
15	"(B) traded on a national securities ex-
16	change or a national securities association reg-
17	istered pursuant to section 15A(a) of the Secu-
18	rities Exchange Act of 1934.".
19	(3) Conforming Amendment.—Section
20	12(a)(2) of the Securities Act of 1933 (15 U.S.C.
21	77l(a)(2)) is amended by striking "paragraph (2)"
22	and inserting "paragraphs (2) and (14)".
23	(b) Amendments to the Securities Exchange
24	ACT OF 1934.—

- 1 (1) EXEMPTION FROM REGISTRATION.—Section
  2 12(a) of the Securities Exchange Act of 1934 (15
  3 U.S.C. 78l(a)) is amended by adding at the end the
  4 following: "The provisions of this subsection shall
  5 not apply in respect of a security futures product
  6 traded on a national securities exchange.".
- 7 (2) Exemptions from reporting require-8 MENT.—Section 12(g)(5) of the Securities Exchange 9 Act of 1934 (15 U.S.C. 78l(g)(5)) is amended by 10 adding at the end the following: "For purposes of 11 this subsection, a security futures product shall not 12 be considered a class of equity security of the issuer 13 of the securities underlying the security futures 14 product.".
- 15 (3) Transactions by corporate insiders.—
  16 Section 16 of the Securities Exchange Act of 1934
  17 (15 U.S.C. 78p) is amended by adding at the end
  18 the following:
- "(f) Treatment of transactions in security The provisions of this section shall apply to ownership of and transactions in security futures products as if they were ownership of and transactions in the underlying equity security. The Commission may adopt such rules and regulations as it deems necessary

1	or appropriate in the public interest to carry out the pur-
2	poses of this section.".
3	SEC. 209. AMENDMENTS TO THE INVESTMENT COMPANY
4	ACT OF 1940 AND THE INVESTMENT ADVIS
5	ERS ACT OF 1940.
6	(a) Definitions Under the Investment Com-
7	PANY ACT OF 1940 AND THE INVESTMENT ADVISERS ACT
8	of 1940.—
9	(1) Section 2(a)(36) of the Investment Com-
10	pany Act of 1940 (15 U.S.C. 80a–2(a)(36)) is
11	amended by inserting "security future," after
12	"treasury stock,".
13	(2) Section 202(a)(18) of the Investment Advis-
14	ers Act of 1940 (15 U.S.C. 80b–2(a)(18)) is amend-
15	ed by inserting "security future," after "treasury
16	stock,".
17	(3) Section 2(a) of the Investment Company
18	Act of 1940 (15 U.S.C. 80a-2(a)) is amended by
19	adding at the end the following:
20	"(52) The terms 'security future' and 'narrow-
21	based security index' have the same meanings as
22	provided in section 3(a)(55) of the Securities Ex-
23	change Act of 1934"

1	(4) Section 202(a) of the Investment Advisers
2	Act of 1940 (15 U.S.C. 80b-2(a)) is amended by
3	adding at the end the following:
4	"(27) The terms 'security future' and 'narrow-
5	based security index' have the same meanings as
6	provided in section 3(a)(55) of the Securities Ex-
7	change Act of 1934.".
8	(b) Other Provision.—Section 203(b) of the In-
9	vestment Advisers Act of 1940 (15 U.S.C. 80b–3(b)) is
10	amended—
11	(1) by striking "or" at the end of paragraph
12	(4);
13	(2) by striking the period at the end of para-
14	graph (5) and inserting "; or"; and
15	(3) by adding at the end the following:
16	"(6) any investment adviser that is registered
17	with the Commodity Futures Trading Commission
18	as a commodity trading advisor whose business does
19	not consist primarily of acting as an investment ad-
20	viser, as defined in section 202(a)(11) of this title,
21	and that does not act as an investment adviser to—
22	"(A) an investment company registered
23	under title I of this Act; or
24	"(B) a company which has elected to be a
25	business development company pursuant to sec-

1	tion 54 of title I of this Act and has not with-
2	drawn its election.".
3	SEC. 210. PREEMPTION OF STATE LAWS.
4	Section 28(a) of the Securities Exchange Act of 1934
5	(15 U.S.C. 78bb(a)) is amended—
6	(1) in the last sentence—
7	(A) by inserting "subject to this title"
8	after "privilege, or other security"; and
9	(B) by striking "any such instrument, if
10	such instrument is traded pursuant to rules and
11	regulations of a self-regulatory organization
12	that are filed with the Commission pursuant to
13	section 19(b) of this Act" and inserting "any
14	such security"; and
15	(2) by adding at the end the following new sen-
16	tence: "No provision of State law regarding the
17	offer, sale, or distribution of securities shall apply to
18	any transaction in a security futures product, except
19	that this sentence shall not be construed as limiting
20	any State antifraud law of general applicability.".

1	Subtitle B—Amendments to the
2	Commodity Exchange Act
3	SEC. 221. JURISDICTION OF SECURITIES AND EXCHANGE
4	COMMISSION; OTHER PROVISIONS.
5	(a) Jurisdiction of Securities and Exchange
6	Commission.—
7	(1) Section 2(a)(1)(C) of the Commodity Ex-
8	change Act (7 U.S.C. 2a) (as redesignated by sec-
9	tion $124(a)(2)(C)$ ) is amended—
10	(A) in clause (ii)—
11	(i) by inserting "or register a deriva-
12	tives transaction execution facility that
13	trades or executes," after "contract market
14	in,";
15	(ii) by inserting after "contracts) for
16	future delivery" the following: ", and no
17	derivatives transaction execution facility
18	shall trade or execute such contracts of
19	sale (or options on such contracts) for fu-
20	ture delivery,";
21	(iii) by striking "making such applica-
22	tion demonstrates and the Commission ex-
23	pressly finds that the specific contract (or
24	option on such contract) with respect to
25	which the application has been made

1	meets" and inserting "or the derivatives
2	transaction execution facility, and the ap-
3	plicable contract, meet";
4	(iv) by striking subclause (III) of
5	clause (ii) and inserting the following:
6	"(III) Such group or index of securities
7	shall not constitute a narrow-based security
8	index.";
9	(B) by striking clause (iii);
10	(C) by striking clause (iv) and inserting
11	the following:
12	"(iii) If, in its discretion, the Commission deter-
13	mines that a stock index futures contract, notwith-
14	standing its conformance with the requirements in
15	clause (ii) of this subparagraph, can reasonably be
16	used as a surrogate for trading a security (including
17	a security futures product), it may, by order, require
18	such contract and any option thereon be traded and
19	regulated as security futures products as defined in
20	section 3(a)(56) of the Securities Exchange Act of
21	1934 and section 1a(32) of this Act subject to all
22	rules and regulations applicable to security futures
23	products under this Act and the securities laws as
24	defined in section 3(a)(47) of the Securities Ex-
25	change Act of 1934.": and

1	(D) by redesignating clause (v) as clause
2	(iv).
3	(2) Section 2(a)(1) of the Commodity Exchange
4	Act (7 U.S.C. 2, 2a, 4) is amended by adding at the
5	end the following:
6	"(D)(i) Notwithstanding any other provision of this
7	Act, the Securities and Exchange Commission shall have
8	jurisdiction and authority over security futures as defined
9	in section 3(a)(55) of the Securities Exchange Act of
10	1934, section 2(a)(16) of the Securities Act of 1933, sec-
11	tion 2(a)(52) of the Investment Company Act of 1940,
12	and section 202(a)(27) of the Investment Advisers Act of
13	1940, options on security futures, and persons effecting
14	transactions in security futures and options thereon, and
15	this Act shall apply to and the Commission shall have ju-
16	risdiction with respect to accounts, agreements (including
17	any transaction which is of the character of, or is com-
18	monly known to the trade as, an 'option', 'privilege', 'in-
19	demnity', 'bid', 'offer', 'put', 'call', 'advance guaranty', or
20	'decline guaranty') and transactions involving, and may
21	designate a board of trade as a contract market in, or
22	register a derivatives transaction execution facility that
23	trades or executes, a security futures product as defined
24	in section 1a(32) of this Act: Provided, however, That, ex-
25	cept as provided in clause (vi) of this subparagraph, no

- 1 board of trade shall be designated as a contract market
- 2 with respect to, or registered as a derivative transaction
- 3 execution facility for, any such contracts of sale for future
- 4 delivery unless the board of trade and the applicable con-
- 5 tract meet the following criteria:
- 6 "(I) Except as otherwise provided in a rule, 7 regulation, or order issued pursuant to clause (v) of
- 8 this subparagraph, any security underlying the secu-
- 9 rity future, including each component security of a
- 10 narrow-based security index, is registered pursuant
- 11 to section 12 of the Securities Exchange Act of
- 12 1934.
- 13 "(II) If the security futures product is not cash
- settled, the board of trade on which the security fu-
- tures product is traded has arrangements in place
- with a clearing agency registered pursuant to section
- 17 17A of the Securities Exchange Act of 1934 for the
- payment and delivery of the securities underlying the
- 19 security futures product.
- 20 "(III) Except as otherwise provided in a rule,
- 21 regulation, or order issued pursuant to clause (v) of
- this subparagraph, the security future is based upon
- common stock and such other equity securities as
- the Commission and the Securities and Exchange
- Commission jointly determine appropriate.

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

"(IV) The security futures product is cleared by a clearing agency that has in place provisions for linked and coordinated clearing with other clearing agencies that clear security futures products, which permits the security futures product to be purchased on a designated contract market, registered derivatives transaction execution facility, national securities exchange registered under section 6(a) of the Securities Exchange Act of 1934, or national securiassociation registered pursuant to section 15A(a) of the Securities Exchange Act of 1934 and offset on another designated contract market, registered derivatives transaction execution facility, national securities exchange registered under section 6(a) of the Securities Exchange Act of 1934, or national securities association registered pursuant to section 15A(a) of the Securities Exchange Act of 1934.

"(V) Only futures commission merchants, introducing brokers, commodity trading advisors, commodity pool operators or associated persons subject to suitability rules comparable to those of a national securities association registered pursuant to section 15A(a) of the Securities Exchange Act of 1934 solicit, accept any order for, or otherwise deal in any transaction in or in connection with the security futures product.

"(VI) The security futures product is subject to a prohibition against dual trading in section 4j of this Act and the rules and regulations thereunder or the provisions of section 11(a) of the Securities Exchange Act of 1934 and the rules and regulations thereunder, except to the extent otherwise permitted under the Securities Exchange Act of 1934 and the rules and regulations thereunder.

"(VII) Trading in the security futures product is not readily susceptible to manipulation of the price of such security futures product, nor to causing or being used in the manipulation of the price of any underlying security, option on such security, or option on a group or index including such securities;

"(VIII) The board of trade on which the security futures product is traded has procedures in place for coordinated surveillance among such board of trade, any market on which any security underlying the security futures product is traded, and other markets on which any related security is traded to detect manipulation and insider trading, except that, if the board of trade is an alternative trading

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

system, a national securities association registered pursuant to section 15A(a) of the Securities Exchange Act of 1934 or national securities exchange registered pursuant to section 6(a) of the Securities Exchange Act of 1934 of which such alternative trading system is a member has in place such procedures.

"(IX) The board of trade on which the security futures product is traded has in place audit trails necessary or appropriate to facilitate the coordinated surveillance required in subclause (VIII), except that, if the board of trade is an alternative trading system, a national securities association registered pursuant to section 15A(a) of the Securities Exchange Act of 1934 or national securities exchange registered pursuant to section 6(a) of the Securities Exchange Act of 1934 of which such alternative trading system is a member has rules to require such audit trails.

"(X) The board of trade on which the security futures product is traded has in place procedures to coordinate trading halts between such board of trade and markets on which any security underlying the security futures product is traded and other markets on which any related security is traded, except that, if the board of trade is an alternative trading system, a national securities association registered pursuant to section 15A(a) of the Securities Exchange
Act of 1934 or national securities exchange registered pursuant to section 6(a) of the Securities Exchange Act of 1934 of which such alternative trading system is a member has rules to require such co-

ordinated trading halts.

- 9 "(XI) The margin requirements for a security 10 futures product comply with the regulations pre-11 scribed pursuant to section 7(c)(2)(B) of the Securi-12 ties Exchange Act of 1934, except that nothing in this subclause shall be construed to prevent a board 13 14 of trade from requiring higher margin levels for a 15 security futures product when it deems such action 16 to be necessary or appropriate.
- "(ii) It shall be unlawful for any person to offer, to 18 enter into, to execute, to confirm the execution of, or to 19 conduct any office or business anywhere in the United 20 States, its territories or possessions, for the purpose of 21 soliciting, or accepting any order for, or otherwise dealing 22 in, any transaction in, or in connection with, a security
- 24 "(I) the transaction is conducted on or subject 25 to the rules of a board of trade that—

futures product unless—

23

1	"(aa) has been designated by the Commis-
2	sion as a contract market in such security fu-
3	tures product; or
4	"(bb) is a registered derivatives trans-
5	action execution facility for the security futures
6	product that has provided a certification with
7	respect to the security futures product pursuant
8	to clause (vii);
9	"(II) the contract is executed or consummated
10	by, through, or with a member of the contract mar-
11	ket or registered derivatives transaction execution
12	facility; and
13	"(III) the security futures product is evidenced
14	by a record in writing which shows the date, the
15	parties to such security futures product and their
16	addresses, the property covered, and its price, and
17	each contract market member or registered deriva-
18	tives transaction execution facility member shall
19	keep the record for a period of 3 years from the date
20	of the transaction, or for a longer period if the Com-
21	mission so directs, which record shall at all times be
22	open to the inspection of any duly authorized rep-
23	resentative of the Commission.
24	"(iii)(I) Except as provided in subclause (II) but not-
25	withstanding any other provision of this Act, no person

- 1 shall offer to enter into, enter into, or confirm the execu-
- 2 tion of any option on a security future.
- 3 "(II) After 3 years after the date of the enactment
- 4 of the Commodity Futures Modernization Act of 2000, the
- 5 Commission and the Securities and Exchange Commission
- 6 may by order jointly determine to permit trading of op-
- 7 tions on any security future authorized to be traded under
- 8 the provisions of this Act and the Securities Exchange Act
- 9 of 1934.
- 10 "(iv)(I) All relevant records of a futures commission
- 11 merchant or introducing broker registered pursuant to
- 12 section 4f(a)(2), floor broker or floor trader exempt from
- 13 registration pursuant to section 4f(a)(3), associated per-
- 14 son exempt from registration pursuant to section 4k(6),
- 15 or board of trade designated as a contract market in a
- 16 security futures product pursuant to section 5f shall be
- 17 subject to such reasonable periodic or special examinations
- 18 by representatives of the Commission as the Commission
- 19 deems necessary or appropriate in the public interest, for
- 20 the protection of investors, or otherwise in furtherance of
- 21 the purposes of this Act, and the Commission, before con-
- 22 ducting any such examination, shall give notice to the Se-
- 23 curities and Exchange Commission of the proposed exam-
- 24 ination and consult with the Securities and Exchange
- 25 Commission concerning the feasibility and desirability of

- 1 coordinating the examination with examinations conducted
- 2 by the Securities and Exchange Commission in order to
- 3 avoid unnecessary regulatory duplication or undue regu-
- 4 latory burdens for the registrant or board of trade.
- 5 "(II) The Commission shall notify the Securities and
- 6 Exchange Commission of any examination conducted of
- 7 any futures commission merchant or introducing broker
- 8 registered pursuant to section 4f(a)(2), floor broker or
- 9 floor trader exempt from registration pursuant to section
- 10 4f(a)(3), associated person exempt from registration pur-
- 11 suant to section 4k(6), or board of trade designated as
- 12 a contract market in a security futures product pursuant
- 13 to section 5f, and, upon request, furnish to the Securities
- 14 and Exchange Commission any examination report and
- 15 data supplied to the Commission in connection with the
- 16 examination.
- 17 "(III) Before conducting an examination under sub-
- 18 clause (I), the Commission shall use the reports of exami-
- 19 nations, unless the information sought is unavailable in
- 20 the reports, of any futures commission merchant or intro-
- 21 ducing broker registered pursuant to section 4f(a)(2),
- 22 floor broker or floor trader exempt from registration pur-
- 23 suant to section 4f(a)(3), associated person exempt from
- 24 registration pursuant to section 4k(6), or board of trade
- 25 designated as a contract market in a security futures

- 1 product pursuant to section 5f that is made by the Securi-
- 2 ties and Exchange Commission, a national securities asso-
- 3 ciation registered pursuant to section 15A(a) of the Secu-
- 4 rities Exchange Act of 1934 (15 U.S.C. 780–3(a)), or a
- 5 national securities exchange registered pursuant to section
- 6 6(a) of the Securities Exchange Act of 1934 (15 U.S.C.
- 7 78f(a)).
- 8 "(IV) Any records required under this subsection for
- 9 a futures commission merchant or introducing broker reg-
- 10 istered pursuant to section 4f(a)(2), floor broker or floor
- 11 trader exempt from registration pursuant to section
- 12 4f(a)(3), associated person exempt from registration pur-
- 13 suant to section 4k(6), or board of trade designated as
- 14 a contract market in a security futures product pursuant
- 15 to section 5f, shall be limited to records with respect to
- 16 accounts, agreements, and transactions involving security
- 17 futures products.
- 18 "(v)(I) The Commission and the Securities and Ex-
- 19 change Commission, by rule, regulation, or order, may
- 20 jointly modify the criteria specified in subclause (I) or
- 21 (III) of clause (i), including the trading of security futures
- 22 based on securities other than equity securities, to the ex-
- 23 tent such modification fosters the development of fair and
- 24 orderly markets in security futures products, is necessary

- 1 or appropriate in the public interest, and is consistent with
- 2 the protection of investors.
- 3 "(II) The Commission and the Securities and Ex-
- 4 change Commission, by order, may jointly exempt any per-
- 5 son from compliance with the criterion specified in clause
- 6 (i)(IV) to the extent such exemption fosters the develop-
- 7 ment of fair and orderly markets in security futures prod-
- 8 ucts, is necessary or appropriate in the public interest, and
- 9 is consistent with the protection of investors.
- 10 "(vi)(I) Notwithstanding clauses (i) and (vii), until
- 11 the compliance date, a board of trade shall not be required
- 12 to meet the criterion specified in clause (i)(IV).
- 13 "(II) The Commission and the Securities and Ex-
- 14 change Commission shall jointly publish in the Federal
- 15 Register a notice of the compliance date no later than 165
- 16 days before the compliance date.
- 17 "(III) For purposes of this clause, the term 'compli-
- 18 ance date' means the later of—
- 19 "(aa) 180 days after the end of the first full
- 20 calendar month period in which the average aggre-
- 21 gate comparable share volume for all security fu-
- tures products based on single equity securities trad-
- 23 ed on all designated contract markets and registered
- derivatives transaction execution facilities equals or
- exceeds 10 percent of the average aggregate com-

1	parable share volume of options on single equity se-
2	curities traded on all national securities exchanges
3	registered pursuant to section 6(a) of the Securities
4	Exchange Act of 1934 and any national securities
5	associations registered pursuant to section 15A(a) of
6	such Act; or
7	"(bb) 2 years after the date on which trading
8	in any security futures product commences under
9	this Act.
10	"(vii) It shall be unlawful for a board of trade to
11	trade or execute a security futures product unless the
12	board of trade has provided the Commission with a certifi-
13	cation that the specific security futures product and the
14	board of trade, as applicable, meet the criteria specified
15	in subclauses (I) through (XI) of clause (i), except as other
16	erwise provided in clause (vi).".
17	(b) Margin on Security Futures.—Section
18	2(a)(1)(C)(vi) of the Commodity Exchange Act (7 U.S.C
19	2a(vi)) (as redesignated by section 124) is amended—
20	(1) by redesignating subclause (V) as subclause
21	(VI); and
22	(2) by striking "(vi)(I)" and all that follows
23	through subclause (IV) and inserting the following
24	"(v)(I) Notwithstanding any other provision of

this Act, any contract market in a stock index fu-

25

rity futures product, or any derivatives transaction execution facility on which such contract or option is traded, shall file with the Board of Governors of the Federal Reserve System any rule establishing or changing the levels of margin (initial and maintenance) for such stock index futures contract (or option thereon) other than security futures products.

"(II) The Board may at any time request any contract market to set the margin for any stock index futures contract (or option thereon), other than for any security futures product, at such levels as the Board in its judgment determines are appropriate to preserve the financial integrity of the contract market or its clearing system or to prevent systemic risk. If the contract market or derivatives transaction execution facility fails to do so within the time specified by the Board in its request, the Board may direct the contract market to alter or supplement the rules of the contract market as specified in the request.

"(III) Subject to such conditions as the Board may determine, the Board may delegate any or all of its authority, relating to margin for any stock index futures contract (or option thereon), other

- than security futures products, under this clause to the Commission.
- "(IV) It shall be unlawful for any futures commission merchant to, directly or indirectly, extend or maintain credit to or for, or collect margin from any customer on any security futures product unless such activities comply with the regulations prescribed pursuant to section 7(c)(2)(B) of the Securities Exchange Act of 1934.
- 10 "(V) Nothing in this clause shall supersede or 11 limit the authority granted to the Commission in 12 section 8a(9) to direct a contract market or reg-13 istered derivatives transaction execution facility, on 14 finding an emergency to exist, to raise temporary 15 margin levels on any futures contract, or option on 16 the contract covered by this clause, or on any secu-17 rity futures product.".
- 18 (c) Dual Trading.—Section 4j of the Commodity
  19 Exchange Act (7 U.S.C. 6j) is amended to read as follows:
  20 "Sec. 4j. Restrictions on dual trading in security
  21 Futures products on designated con22 Tract markets and registered deriva23 Tives transaction execution facilities.
- 24 "(a) The Commission shall issue regulations to pro-25 hibit the privilege of dual trading in security futures prod-

1	ucts on each contract market and registered derivatives
2	transaction execution facility. The regulations issued by
3	the Commission under this section—
4	"(1) shall provide that the prohibition of dual
5	trading thereunder shall take effect upon issuance of
6	the regulations; and
7	"(2) shall provide exceptions, as the Commis-
8	sion determines appropriate, to ensure fairness and
9	orderly trading in security futures product markets,
10	including—
11	"(A) exceptions for spread transactions
12	and the correction of trading errors;
13	"(B) allowance for a customer to designate
14	in writing not less than once annually a named
15	floor broker to execute orders for such cus-
16	tomer, notwithstanding the regulations to pro-
17	hibit the privilege of dual trading required
18	under this section; and
19	"(C) other measures reasonably designed
20	to accommodate unique or special characteris-
21	tics of individual boards of trade or contract
22	markets, to address emergency or unusual mar-
23	ket conditions, or otherwise to further the pub-
24	lic interest consistent with the purposes of this
25	section.

1	"(b) As used in this section, the term 'dual trading'
2	means the execution of customer orders by a floor broker
3	during the same trading session in which the floor broker
4	executes any trade in the same contract market or reg-
5	istered derivatives transaction execution facility for—
6	"(1) the account of such floor broker;
7	"(2) an account for which such floor broker has
8	trading discretion; or
9	"(3) an account controlled by a person with
10	whom such floor broker has a relationship through
11	membership in a broker association.
12	"(c) As used in this section, the term 'broker associa-
13	tion' shall include two or more contract market members
14	or registered derivatives transaction execution facility
15	members with floor trading privileges of whom at least one
16	is acting as a floor broker, who—
17	"(1) engage in floor brokerage activity on be-
18	half of the same employer,
19	"(2) have an employer and employee relation-
20	ship which relates to floor brokerage activity,
21	"(3) share profits and losses associated with
22	their brokerage or trading activity, or
23	"(4) regularly share a deck of orders.".
24	(d) Exemption From Registration for Invest-
25	MENT ADVISERS.—Section 4m of the Commodity Ex-

- 1 change Act (7 U.S.C. 6m) is amended by adding at the
- 2 end the following:
- 3 "(3) Subsection (1) of this section shall not apply to
- 4 any commodity trading advisor that is registered with the
- 5 Securities and Exchange Commission as an investment ad-
- 6 viser whose business does not consist primarily of acting
- 7 as a commodity trading advisor, as defined in section
- 8 1a(6), and that does not act as a commodity trading advi-
- 9 sor to any investment trust, syndicate, or similar form of
- 10 enterprise that is engaged primarily in trading in any com-
- 11 modity for future delivery on or subject to the rules of
- 12 any contract market or registered derivatives transaction
- 13 execution facility.".
- (e) Exemption From Investigations of Markets
- 15 IN UNDERLYING SECURITIES.—Section 16 of the Com-
- 16 modity Exchange Act (7 U.S.C. 20) is amended by adding
- 17 at the end the following:
- 18 "(e) This section shall not apply to investigations in-
- 19 volving any security underlying a security futures prod-
- 20 uct.".
- 21 (f) Rulemaking Authority To Address Dupli-
- 22 CATIVE REGULATION OF DUAL REGISTRANTS.—Section
- 23 4d of the Commodity Exchange Act (7 U.S.C. 6d) is
- 24 amended—

1	(1) by inserting "(a)" before the first undesig-
2	nated paragraph;
3	(2) by inserting "(b)" before the second undes-
4	ignated paragraph; and
5	(3) by adding at the end the following:
6	"(c) Consistent with this Act, the Commission, in
7	consultation with the Securities and Exchange Commis-
8	sion, shall issue such rules, regulations, or orders as are
9	necessary to avoid duplicative or conflicting regulations
10	applicable to any futures commission merchant registered
11	with the Commission pursuant to section 4f(a) (except
12	paragraph (2) thereof), that is also registered with the Se-
13	curities and Exchange Commission pursuant to section
14	15(b) of the Securities Exchange Act (except paragraph
15	(11) thereof), involving the application of—
16	"(1) section 8, section 15(e)(3), and section 17
17	of the Securities Exchange Act of 1934 and the
18	rules and regulations thereunder related to the treat-
19	ment of customer funds, securities, or property,
20	maintenance of books and records, financial report-
21	ing or other financial responsibility rules (as defined
22	in section 3(a)(40) of the Securities Exchange Act
23	of 1934), involving security futures products; and

1	"(2) similar provisions of this Act and the rules
2	and regulations thereunder involving security futures
3	products.".
4	(g) Obligation To Address Duplicative Regu-
5	LATION OF DUAL REGISTRANTS.—Section 17 of the Com-
6	modity Exchange Act (7 U.S.C. 21) is amended by adding
7	at the end the following:
8	"(r) Consistent with this Act, each futures associa-
9	tion registered under this section shall issue such rules
10	as are necessary to avoid duplicative or conflicting rules
11	applicable to any futures commission merchant registered
12	with the Commission pursuant to section 4f(a) of this Act
13	(except paragraph (2) thereof), that is also registered with
14	the Securities and Exchange Commission pursuant to sec-
15	tion 15(b) of the Securities and Exchange Act of 1934
16	(except paragraph (11) thereof), with respect to the appli-
17	cation of—
18	"(1) rules of such futures association of the
19	type specified in section 4d(3) of this Act involving
20	security futures products; and
21	"(2) similar rules of national securities associa-
22	tions registered pursuant to section 15A(a) of the
23	Securities and Exchange Act of 1934 involving secu-
24	rity futures products.".

1	(h) Obligation to Address Duplicative Regu-
2	LATION OF DUAL REGISTRANTS.—Section 5c of the Com-
3	modity Exchange Act (as added by section 114) is amend-
4	ed by adding at the end the following new subsection:
5	"(f) Consistent with this Act, each designated con-
6	tract market and registered derivatives transaction execu-
7	tion facility shall issue such rules as are necessary to avoid
8	duplicative or conflicting rules applicable to any futures
9	commission merchant registered with the Commission pur-
10	suant to section 4f(a) of this Act (except paragraph (2)
11	thereof), that is also registered with the Securities and Ex-
12	change Commission pursuant to section 15(b) of the Secu-
13	rities Exchange Act of 1934 (except paragraph (11) there-
14	of) with respect to the application of—
15	"(1) rules of such designated contract market
16	or registered derivatives transaction execution facil-
17	ity of the type specified in section 4d(3) of this Act
18	involving security futures products; and
19	"(2) similar rules of national securities associa-
20	tions registered pursuant to section 15A(a) of the
21	Securities Exchange Act of 1934 and national secu-
22	rities exchanges registered pursuant to section 6(g)
23	of such Act involving security futures products.".
24	(i) Obligation To Address Security Futures
25	PRODUCTS TRADED ON FOREIGN EXCHANGES.—Section

- 1 2(a)(1) of the Commodity Exchange Act (7 U.S.C. 2, 2a,
- 2 and 4)) is amended by adding at the end the following:
- 3 "(E)(i) To the extent necessary or appropriate in the
- 4 public interest, to promote fair competition, and consistent
- 5 with the protection of investors and the maintenance of
- 6 fair and orderly markets, the Commission and the Securi-
- 7 ties and Exchange Commission shall jointly issue such
- 8 rules, regulations, or orders as are necessary and appro-
- 9 priate to permit the offer and sale of a security futures
- 10 product traded on or subject to the rules of a foreign
- 11 board of trade to United States persons.
- 12 "(ii) The rules, regulations, or orders adopted under
- 13 clause (i) shall take into account, as appropriate, the na-
- 14 ture and size of the markets that the securities underlying
- 15 the security futures product reflects.".
- 16 (j) Security Futures Products Traded on For-
- 17 EIGN BOARDS OF TRADE.—Section 2(a)(1) of the Com-
- 18 modity Exchange Act (7 U.S.C. 2, 2a, and 4) is amended
- 19 by adding at the end the following:
- 20 "(F)(i) Nothing in this Act is intended to prohibit
- 21 a futures commission merchant from carrying security fu-
- 22 tures products traded on or subject to the rules of a for-
- 23 eign board of trade in the accounts of persons located out-
- 24 side of the United States.

1	"(ii) Nothing in this Act is intended to prohibit any
2	person located in the United States from purchasing or
3	carrying securities futures products traded on or subject
4	to the rules of a foreign board of trade, exchange, or mar-
5	ket to the same extent such person may be authorized to
6	purchase or carry other securities traded on a foreign
7	board of trade, exchange, or market.".
8	SEC. 222. APPLICATION OF THE COMMODITY EXCHANGE
9	ACT TO NATIONAL SECURITIES EXCHANGES
10	AND NATIONAL SECURITIES ASSOCIATIONS
11	THAT TRADE SECURITY FUTURES.
12	(a) Notice Designation of National Securities
13	EXCHANGES AND NATIONAL SECURITIES ASSOCIA-
14	TIONS.—The Commodity Exchange Act is amended by in-
15	serting after section 5e (7 U.S.C. 7b), as redesignated by
16	section 111(1), the following:
17	"SEC. 5f. DESIGNATION OF SECURITIES EXCHANGES AND
18	ASSOCIATIONS AS CONTRACT MARKETS.
19	"(a) Any board of trade that is registered with the
20	Securities and Exchange Commission as a national securi-
21	ties exchange, is a national securities association reg-
22	istered pursuant to section 15A(a) of the Securities Ex-
23	change Act of 1934, or is an alternative trading system
24	shall be a designated contract market in security futures

25 products if—

- "(1) such national securities exchange, national securities association, or alternative trading system lists or trades no other contracts of sale for future delivery, except for security futures products;
  - "(2) such national securities exchange, national securities association, or alternative trading system files written notice with the Commission in such form as the Commission, by rule, may prescribe containing such information as the Commission, by rule, may prescribe as necessary or appropriate in the public interest or for the protection of customers; and
  - "(3) the registration of such national securities exchange, national securities association, or alternative trading system is not suspended pursuant to an order by the Securities and Exchange Commission.
- 18 Such designation shall be effective contemporaneously 19 with the submission of notice, in written or electronic
- 20 form, to the Commission.

6

7

8

9

10

11

12

13

14

15

16

17

- 21 "(b)(1) A national securities exchange, national secu-
- 22 rities association, or alternative trading system that is des-
- 23 ignated as a contract market pursuant to section 5f shall
- 24 be exempt from the following provisions of this Act and
- 25 the rules thereunder:

```
"(A) Subsections (c), (e), and (g) of section 4c.
 1
 2
              "(B) Section 4j.
             "(C) Section 5.
 3
              "(D) Section 5c.
 4
 5
              "(E) Section 6a.
              "(F) Section 8(d).
 6
             "(G) Section 9(f).
 7
              "(H) Section 16.
 8
 9
         "(2) An alternative trading system that is a des-
    ignated contract market under this section shall be re-
10
11
    quired to be a member of a futures association registered
12
    under section 17 and shall be exempt from any provision
    of this Act that would require such alternative trading sys-
14
    tem to—
             "(A) set rules governing the conduct of sub-
15
16
         scribers other than the conduct of such subscribers'
17
         trading on such alternative trading system; or
18
              "(B) discipline subscribers other than by exclu-
19
         sion from trading.
20
         "(3) To the extent that an alternative trading system
21
    is exempt from any provision of this Act pursuant to para-
    graph (2) of this subsection, the futures association reg-
    istered under section 17 of which the alternative trading
    system is a member shall set rules governing the conduct
```

- 1 of subscribers to the alternative trading system and dis-
- 2 cipline the subscribers.
- 3 "(4)(A) Except as provided in subparagraph (B), but
- 4 notwithstanding any other provision of this Act, the Com-
- 5 mission, by rule, regulation, or order, may conditionally
- 6 or unconditionally exempt any designated contract market
- 7 in security futures subject to the designation requirement
- 8 of this section from any provision of this Act or of any
- 9 rule or regulation thereunder, to the extent such exemp-
- 10 tion is necessary or appropriate in the public interest and
- 11 is consistent with the protection of investors.
- 12 "(B) The Commission shall, by rule or regulation, de-
- 13 termine the procedures under which an exemptive order
- 14 under this section is granted and may, in its sole discre-
- 15 tion, decline to entertain any application for an order of
- 16 exemption under this section.
- 17 "(C) An alternative trading system shall not be
- 18 deemed to be an exchange for any purpose as a result of
- 19 the designation of such alternative trading system as a
- 20 contract market under this section.".
- 21 (b) Notice Registration of Certain Securities
- 22 Broker-Dealers; Exemption From Registration
- 23 FOR CERTAIN SECURITIES BROKER-DEALERS.—Section
- 24 4f(a) of the Commodity Exchange Act (7 U.S.C. 6f(a))
- 25 is amended—

1	(1) by inserting "(1)" after "(a)"; and
2	(2) by adding at the end the following:
3	"(2) Notwithstanding paragraph (1), and except as
4	provided in paragraph (3), any broker or dealer that is
5	registered with the Securities and Exchange Commission
6	shall be registered as a futures commission merchant or
7	introducing broker, as applicable, if—
8	"(A) the broker or dealer limits its solicitation
9	of orders, acceptance of orders, or execution of or-
10	ders, or placing of orders on behalf of others involv-
11	ing any contracts of sale of any commodity for fu-
12	ture delivery, on or subject to the rules of any con-
13	tract market or registered derivatives transaction
14	execution facility to security futures products;
15	"(B) the broker or dealer files written notice
16	with the Commission in such form as the Commis-
17	sion, by rule, may prescribe containing such infor-
18	mation as the Commission, by rule, may prescribe as
19	necessary or appropriate in the public interest or for
20	the protection of investors;
21	"(C) the registration of the broker or dealer is
22	not suspended pursuant to an order of the Securities
23	and Exchange Commission; and
24	"(D) the broker or dealer is a member of a na-
25	tional securities association registered nursuant to

- 1 section 15A(a) of the Securities Exchange Act of
- 2 1934.
- 3 The registration shall be effective contemporaneously with
- 4 the submission of notice, in written or electronic form, to
- 5 the Commission.
- 6 "(3) A floor broker or floor trader shall be exempt
- 7 from the registration requirements of section 4e and para-
- 8 graph (1) of this subsection if—
- 9 "(A) the floor broker or floor trader is a broker
- or dealer registered with the Securities and Ex-
- 11 change Commission;
- 12 "(B) the floor broker or floor trader limits its
- solicitation of orders, acceptance of orders, or execu-
- tion of orders, or placing of orders on behalf of oth-
- ers involving any contracts of sale of any commodity
- for future delivery, on or subject to the rules of any
- 17 contract market to security futures products; and
- 18 "(C) the registration of the floor broker or floor
- trader is not suspended pursuant to an order of the
- 20 Securities and Exchange Commission.".
- 21 (c) Exemption for Securities Broker-Dealers
- 22 From Certain Provisions of the Commodity Ex-
- 23 CHANGE ACT.—Section 4f(a) of the Commodity Exchange
- 24 Act (7 U.S.C. 6f(a)) is amended by inserting after para-
- 25 graph (3), as added by subsection (b), the following:

```
"(4)(A) A broker or dealer that is registered as a fu-
 1
 2
   tures commission merchant or introducing broker pursu-
    ant to paragraph (2), or that is a floor broker or floor
 3
 4
   trader exempt from registration pursuant to paragraph
 5
    (3), shall be exempt from the following provisions of this
 6
    Act and the rules thereunder:
              "(i) Subsections (b), (d), (e), and (g) of section
 7
 8
         4c.
 9
              "(ii) Sections 4d, 4e, and 4h.
              "(iii) Subsections (b) and (c) of this section.
10
              "(iv) Section 4j.
11
              "(v) Section 4k(1).
12
              "(vi) Section 4p.
13
              "(vii) Section 6d.
14
              "(viii) Subsections (d) and (g) of section 8.
15
              "(ix) Section 16.
16
17
         "(B)(i) Except as provided in clause (ii) of this sub-
```

- 18 paragraph, but notwithstanding any other provision of this
- 19 Act, the Commission, by rule, regulation, or order, may
- 20 conditionally or unconditionally exempt any broker or
- 21 dealer subject to the registration requirement of para-
- 22 graph (2), or any broker or dealer exempt from registra-
- 23 tion pursuant to paragraph (3), from any provision of this
- 24 Act or of any rule or regulation thereunder, to the extent

- 1 the exemption is necessary or appropriate in the public
- 2 interest and is consistent with the protection of investors.
- 3 "(ii) The Commission shall, by rule or regulation, de-
- 4 termine the procedures under which an exemptive order
- 5 under this section shall be granted and may, in its sole
- 6 discretion, decline to entertain any application for an
- 7 order of exemption under this section.
- 8 "(C)(i) A broker or dealer that is registered as a fu-
- 9 tures commission merchant or introducing broker pursu-
- 10 ant to paragraph (2) or an associated person thereof, or
- 11 that is a floor broker or floor trader exempt from registra-
- 12 tion pursuant to paragraph (3), shall not be required to
- 13 become a member of any futures association registered
- 14 under section 17.
- 15 "(ii) No futures association registered under section
- 16 17 shall limit its members from carrying an account, ac-
- 17 cepting an order, or transacting business with a broker
- 18 or dealer that is registered as a futures commission mer-
- 19 chant or introducing broker pursuant to paragraph (2) or
- 20 an associated person thereof, or that is a floor broker or
- 21 floor trader exempt from registration pursuant to para-
- 22 graph (3).".
- 23 (d) Exemptions for Associated Persons of Se-
- 24 Curities Broker-Dealers.—Section 4k of the Com-
- 25 modity Exchange Act (7 U.S.C. 6k), is amended by insert-

```
1 ing after paragraph (4), as added by subsection (c), the
```

- 2 following:
- 3 "(5) Any associated person of a broker or dealer that
- 4 is registered with the Securities and Exchange Commis-
- 5 sion, and who limits its solicitation of orders, acceptance
- 6 of orders, or execution of orders, or placing of orders on
- 7 behalf of others involving any contracts of sale of any com-
- 8 modity for future delivery or any option on such a con-
- 9 tract, on or subject to the rules of any contract market
- 10 or registered derivatives transaction execution facility to
- 11 security futures products, shall be exempt from the fol-
- 12 lowing provisions of this Act and the rules thereunder:
- "(A) Subsections (b), (d), (e), and (g) of section
- 14 4c.
- 15 "(B) Sections 4d, 4e, and 4h.
- "(C) Subsections (b) and (c) of section 4f.
- 17 "(D) Section 4j.
- 18 "(E) Paragraph (1) of this section.
- 19 "(F) Section 4p.
- 20 "(G) Section 6d.
- 21 "(H) Subsections (d) and (g) of section 8.
- 22 "(I) Section 16.".

1	SEC.	223.	<b>NOTIFICATION</b>	$\mathbf{OF}$	INVESTIGATIONS	<b>AND</b>	EN-
---	------	------	---------------------	---------------	----------------	------------	-----

- 2 FORCEMENT ACTIONS.
- 3 (a) Section 8(a) of the Commodity Exchange Act (7)
- 4 U.S.C. 12(a)) is amended by adding at the end the fol-
- 5 lowing:
- 6 "(3) The Commission shall provide the Securities and
- 7 Exchange Commission with notice of the commencement
- 8 of any proceeding and a copy of any order entered by the
- 9 Commission against any futures commission merchant or
- 10 introducing broker registered pursuant to section 4f(a)(2),
- 11 any floor broker or floor trader exempt from registration
- 12 pursuant to section 4f(a)(3), any associated person exempt
- 13 from registration pursuant to section 4k(6), or any board
- 14 of trade designated as a contract market pursuant to sec-
- 15 tion 5f.".
- 16 (b) Section 6 of the Commodity Exchange Act (7
- 17 U.S.C. 8, 9, 9a, 9b, 13b, 15) is amended by adding at
- 18 the end the following:
- 19 "(g) The Commission shall provide the Securities and
- 20 Exchange Commission with notice of the commencement
- 21 of any proceeding and a copy of any order entered by the
- 22 Commission pursuant to subsections (c) and (d) of this
- 23 section against any futures commission merchant or intro-
- 24 ducing broker registered pursuant to section 4f(a)(2), any
- 25 floor broker or floor trader exempt from registration pur-
- 26 suant to section 4f(a)(3), any associated person exempt

- 1 from registration pursuant to section 4k(6), or any board
- 2 of trade designated as a contract market pursuant to sec-
- 3 tion 5f.".
- 4 (c) Section 6c of the Commodity Exchange Act (7
- 5 U.S.C. 13a-1) is amended by adding at the end the fol-
- 6 lowing:
- 7 "(h) The Commission shall provide the Securities and
- 8 Exchange Commission with notice of the commencement
- 9 of any proceeding and a copy of any order entered by the
- 10 Commission against any futures commission merchant or
- 11 introducing broker registered pursuant to section 4f(a)(2),
- 12 any floor broker or floor trader exempt from registration
- 13 pursuant to section 4f(a)(3), any associated person exempt
- 14 from registration pursuant to section 4k(6), or any board
- 15 of trade designated as a contract market pursuant to sec-
- 16 tion 5f.".

Passed the House of Representatives October 19, 2000.

Attest:

Clerk.

## ${}^{\tiny{106\text{TH CONGRESS}}}_{\tiny{\tiny{2D SESSION}}} \;\; H.\,R.\,4541$

## AN ACT

To reauthorize and amend the Commodity Exchange Act to promote legal certainty, enhance competition, and reduce systemic risk in markets for futures and over-the-counter derivatives, and for other purposes.