#### 106TH CONGRESS 2D SESSION

# H. R. 4541

To reauthorize and amend the Commodity Exchange Act to promote legal certainty, enhance competition, and reduce systemic risk in markets for futures and over-the-counter derivatives, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

May 25, 2000

Mr. Ewing introduced the following bill; which was referred to the Committee on Agriculture, and in addition to the Committees on Banking and Financial Services, and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To reauthorize and amend the Commodity Exchange Act to promote legal certainty, enhance competition, and reduce systemic risk in markets for futures and over-the-counter derivatives, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Commodity Futures Modernization Act of 2000".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Purposes.
- Sec. 3. Definitions.
- Sec. 4. Agreements, contracts, and transactions in foreign currency, government securities, and certain other commodities.
- Sec. 5. Legal certainty for excluded derivative transactions.
- Sec. 6. Excluded electronic trading facilities.
- Sec. 7. Hybrid instruments.
- Sec. 8. Futures on securities.
- Sec. 9. Transactions in exempt commodities.
- Sec. 10. Protection of the public interest.
- Sec. 11. Prohibited transactions.
- Sec. 12. Designation of boards of trade as contract markets.
- Sec. 13. Derivatives transaction execution facilities.
- Sec. 14. Derivatives clearing organizations.
- Sec. 15. Common provisions applicable to registered entities.
- Sec. 16. Exempt boards of trade.
- Sec. 17. Suspension or revocation of designation as contract market.
- Sec. 18. Authorization of appropriations.
- Sec. 19. Preemption.
- Sec. 20. Predispute resolution agreements for institutional customers.
- Sec. 21. Consideration of costs and benefits and antitrust laws.
- Sec. 22. Contract enforcement between eligible counterparties.
- Sec. 23. Rule of construction.
- Sec. 24. Technical and conforming amendments.
- Sec. 25. Effective date.

#### 1 SEC. 2. PURPOSES.

- 2 The purposes of this Act are—
- 3 (1) to reauthorize the Commodity Exchange Act
- 4 (7 U.S.C. 1 et seq.);
- 5 (2) to streamline and eliminate unnecessary
- 6 regulation for the commodity futures exchanges and
- 7 other entities regulated under the Commodity Ex-
- 8 change Act;
- 9 (3) to transform the role of the Commodity Fu-
- tures Trading Commission in its oversight of the fu-
- 11 tures markets;

(4) to provide a legislative and regulatory 1 2 framework for allowing the trading of futures on securities; 3 (5) to provide the Commission jurisdiction over 5 the retail foreign exchange market and bucket shops 6 that are not otherwise regulated; 7 (6) to promote innovation for futures and de-8 rivatives and to reduce systemic risk by enhancing 9 legal certainty in the markets for certain futures and 10 derivatives transactions; 11 (7) to reduce systemic risk and provide greater 12 stability to markets during times of market disorder 13 by allowing the clearing of transactions in over-the-14 counter derivatives through appropriately regulated 15 clearing organizations; and 16 (8) to enhance the competitive position of 17 United States financial institutions and financial 18 markets. 19 SEC. 3. DEFINITIONS. 20 Section 1a of the Commodity Exchange Act (7 U.S.C. 21 1a) is amended— 22 (1) by redesignating paragraphs (8) through 23 (12), (13) through (15), and (16) as paragraphs 24 (16) through (20), (22) through (24), and (29), re-

spectively;

1	(2) by inserting after paragraph (7) the fol-
2	lowing:
3	"(8) Derivatives clearing organization.—
4	"(A) In general.—The term 'derivatives
5	clearing organization' means a clearinghouse,
6	clearing association, clearing corporation, or
7	similar entity, facility, system, or organization
8	that, with respect to a derivative agreement,
9	contract, or transaction (other than a secu-
10	rity)—
11	"(i) enables each party to the deriva-
12	tive agreement, contract, or transaction to
13	substitute, through novation or otherwise,
14	the credit of the derivatives clearing orga-
15	nization for the credit of the parties;
16	"(ii) arranges or provides, on a multi-
17	lateral basis, for the settlement or netting
18	of obligations resulting from such agree-
19	ments, contracts, or transactions executed
20	by parties in the derivatives clearing orga-
21	nization; or
22	"(iii) otherwise provides clearing serv-
23	ices or arrangements that mutualize or
24	transfer among parties in the derivatives
25	clearing organization the credit risk arising

1	from such agreements, contracts, or trans-
2	actions executed by the parties.
3	"(B) Exclusions.—The term 'derivatives
4	clearing organization' does not include an enti-
5	ty, facility, system, or organization solely be-
6	cause it arranges or provides for—
7	"(i) settlement, netting, or novation of
8	obligations resulting from agreements, con-
9	tracts, or transactions, on a bilateral basis
10	and without a centralized counterparty;
11	"(ii) settlement or netting of cash
12	payments through an interbank payment
13	system; or
14	"(iii) settlement, netting, or novation
15	of obligations resulting from a sale of a
16	commodity in a transaction in the spot
17	market for the commodity.
18	"(9) ELECTRONIC TRADING FACILITY.—The
19	term 'electronic trading facility' means a trading fa-
20	cility that—
21	"(A) operates by means of an electronic
22	network; and
23	"(B) maintains a real-time audit trail of
24	bids, offers, and the matching of orders or the
25	execution of transactions.

1	"(10) ELIGIBLE CONTRACT PARTICIPANT.—The
2	term 'eligible contract participant' means—
3	"(A) acting for its own account—
4	"(i) a financial institution;
5	"(ii) an insurance company regulated
6	by a State (including a subsidiary or affil-
7	iate of such an insurance company);
8	"(iii) an investment company subject
9	to regulation under the Investment Com-
10	pany Act of 1940 (15 U.S.C. 80a-1 et
11	seq.) or a foreign person performing a
12	similar role or function subject as such to
13	foreign regulation (regardless of whether
14	each investor in the investment company or
15	the foreign person is itself an eligible con-
16	tract participant);
17	"(iv) a commodity pool that—
18	"(I) has total assets exceeding
19	\$5,000,000; and
20	"(II) is formed and operated by a
21	person subject to regulation under
22	this Act or a foreign person per-
23	forming a similar role or function sub-
24	ject as such to foreign regulation (re-
25	gardless of whether each investor in

1	the commodity pool or the foreign per-
2	son is itself an eligible contract partic-
3	ipant);
4	"(v) a corporation, partnership, pro-
5	prietorship, organization, trust, or other
6	entity—
7	"(I) that has total assets exceed-
8	ing \$10,000,000;
9	"(II) the obligations of which
10	under an agreement, contract, or
11	transaction are guaranteed or other-
12	wise supported by a letter of credit or
13	keepwell, support, or other agreement
14	by an entity described in subclause
15	(I), in clause (i), (ii), (iii), (iv), or
16	(vii), or in subparagraph (C); or
17	"(III) that—
18	"(aa) has a net worth ex-
19	ceeding \$1,000,000; and
20	"(bb) enters into an agree-
21	ment, contract, or transaction in
22	connection with the conduct of
23	the entity's business or to man-
24	age the risk associated with an
25	asset or liability owned or in-

1	curred or reasonably likely to be
2	owned or incurred by the entity
3	in the conduct of the entity's
4	business;
5	"(vi) an employee benefit plan subject
6	to the Employee Retirement Income Secu-
7	rity Act of 1974 (29 U.S.C. 1001 et seq.)
8	or a foreign person performing a similar
9	role or function subject as such to foreign
10	regulation—
11	"(I) that has total assets exceed-
12	ing $$5,000,000$ ; or
13	"(II) the investment decisions of
14	which are made by—
15	"(aa) an investment advisor
16	or commodity trading advisor
17	subject to regulation under the
18	Investment Advisers Act of 1940
19	(15 U.S.C. 80b-1 et seq.) or this
20	Act;
21	"(bb) a foreign person per-
22	forming a similar role or function
23	subject as such to foreign regula-
24	tion;

1	"(ce) a financial institution;
2	or
3	"(dd) an insurance company
4	regulated by a State (including a
5	subsidiary or affiliate of such an
6	insurance company);
7	"(vii)(I) a governmental entity (in-
8	cluding the United States, a State, or a
9	foreign government) or political subdivision
10	of a governmental entity;
11	"(II) a multinational or supranational
12	government entity; or
13	"(III) an instrumentality, agency, or
14	department of an entity described in sub-
15	clause (I) or (II);
16	"(viii) a broker or dealer subject to
17	regulation under the Securities Exchange
18	Act of 1934 (15 U.S.C. 78a et seq.) or a
19	foreign person performing a similar role or
20	function subject as such to foreign regula-
21	tion, except that, if the broker or dealer or
22	foreign person is a natural person or pro-
23	prietorship, the broker or dealer or foreign
24	person shall not be considered to be an eli-
25	gible contract participant unless the broker

1	or dealer or foreign person also meets the
2	requirements of clause (v) or (xi);
3	"(ix) a futures commission merchant
4	subject to regulation under this Act or a
5	foreign person performing a similar role or
6	function subject as such to foreign regula-
7	tion, except that, if the futures commission
8	merchant or foreign person is a natural
9	person or proprietorship, the futures com-
10	mission merchant or foreign person shall
11	not be considered to be an eligible contract
12	participant unless the futures commission
13	merchant or foreign person also meets the
14	requirements of clause (v) or (xi);
15	"(x) a floor broker or floor trader sub-
16	ject to regulation under this Act in connec-
17	tion with any transaction that takes place
18	on or through the facilities of a registered
19	entity or an exempt board of trade, or any
20	affiliate thereof, on which such person reg-
21	ularly trades; or
22	"(xi) a natural person with total as-
23	sets exceeding \$10,000,000;
24	"(B)(i) a person described in any of
25	clauses (i) through (x) of subparagraph (A) or

in subparagraph (C), acting as broker or performing an equivalent agency function on behalf of another person described in subparagraph (A) or (C); or

"(ii) an investment adviser subject to regulation under the Investment Advisors Act of 1940, a commodity trading advisor subject to regulation under this Act, a foreign person performing a similar role or function subject as such to foreign regulation, or a person described in any of clauses (i) through (x) of subparagraph (A) or in subparagraph (C), in any such case acting as investment manager or fiduciary (but excluding a person acting as broker or performing an equivalent agency function) for another person described in subparagraph (A) or (C) and who is authorized by such person to commit such person to the transaction;

"(C) any other person that the Commission determines to be eligible in light of the financial or other qualifications of the person.

"(11) Energy commodity.—The term 'energy commodity' means coal, condensates, crude oil, electricity, natural gas, or natural gas liquids.

1	"(12) Excluded commodity.—The term 'ex-
2	cluded commodity' means any commodity other than
3	an agricultural commodity enumerated in paragraph
4	(3) or an exempt commodity.
5	"(13) Exempt commodity.—The term 'exempt
6	commodity' means an energy commodity or a metal
7	commodity.
8	"(14) Financial commodity.—The term 'fi-
9	nancial commodity' means—
10	"(A) an interest rate, exchange rate, cur-
11	rency, security, security index, credit risk, debt
12	or equity instrument, or widely published index
13	or measure of inflation; or
14	"(B) any other rate, differential, index, or
15	measure of economic risk, return, or value (ex-
16	cluding any rate, differential, index, or measure
17	based on a commodity not described in subpara-
18	graph (A) that has a finite supply).
19	"(15) Financial institution.—The term 'fi-
20	nancial institution' means—
21	"(A) a corporation operating under the
22	fifth undesignated paragraph of section 25 of
23	the Federal Reserve Act (12 U.S.C. 603), com-
24	monly known as 'an agreement corporation':

1	"(B) a corporation organized under section
2	25A of the Federal Reserve Act (12 U.S.C. 611
3	et seq.), commonly known as an 'Edge Act cor-
4	poration';
5	"(C) an institution that is regulated by the
6	Farm Credit Administration;
7	"(D) a Federal credit union or State credit
8	union (as defined in section 101 of the Federal
9	Credit Union Act (12 U.S.C. 1752));
10	"(E) a depository institution (as defined in
11	section 3 of the Federal Deposit Insurance Act
12	(12 U.S.C. 1813));
13	"(F) a foreign bank or a branch or agency
14	of a foreign bank (each as defined in section
15	1(b) of the International Banking Act of 1978
16	(12 U.S.C. 3101(b)));
17	"(G) a trust company; or
18	"(H) a similarly regulated subsidiary or af-
19	filiate of an entity described in any of subpara-
20	graphs (A) through (F).";
21	(3) by inserting after paragraph (20) (as redes-
22	ignated by paragraph (1)) the following:
23	"(21) Hybrid instrument.—The term 'hybrid
24	instrument' means a deposit (as defined in section 3
25	of the Federal Deposit Insurance Act (12 U.S.C.

1	1813)) offered by a financial institution, or a secu-
2	rity, having 1 or more payments indexed to the
3	value, level, or rate of 1 or more commodities.";
4	(4) by inserting after paragraph (24) (as redes-
5	ignated by paragraph (1)) the following:
6	"(25) METAL COMMODITY.—The term 'metal
7	commodity' means aluminum, copper, gold, palla-
8	dium, platinum, or silver.
9	"(26) Nonexempt security.—The term 'non-
10	exempt security' means a security that is not an ex-
11	empted security under section 3 of the Securities
12	Act of 1933 or section 3(a)(12) of the Securities Ex-
13	change Act of 1934 (other than any municipal secu-
14	rity, as defined in section 3(a)(29) of the Securities
15	Exchange Act of 1934).
16	"(27) Option.—The term 'option' means are
17	agreement, contract, or transaction that is of the
18	character of, or is commonly known to the trade as
19	an 'option,' 'privilege,' 'indemnity,' 'bid,' 'offer,
20	'put,' 'call,' 'advance guaranty,' or 'decline guar-
21	anty.'
22	"(28) Organized exchange.—The term 'or-
23	ganized exchange' means a trading facility that—
24	"(A) permits trading—

1	"(i) by or on behalf of a person that
2	is not an eligible contract participant; or
3	"(ii) by persons other than on a bona
4	fide principal-to-principal basis; or
5	"(B) has adopted (directly or through an-
6	other nongovernmental entity) rules that—
7	"(i) govern the conduct of partici-
8	pants, other than rules that govern the
9	submission of orders or execution of trans-
10	actions on the trading system; or
11	"(ii) include disciplinary sanctions
12	other than the exclusion of participants
13	from trading."; and
14	(5) by adding at the end the following:
15	"(30) Registered entity.—The term 'reg-
16	istered entity' means—
17	"(A) a board of trade designated as a con-
18	tract market under section 5;
19	"(B) a derivatives transaction execution fa-
20	cility registered under section 5a; or
21	"(C) a derivatives clearing organization
22	registered under section 5b.
23	"(31) Security.—The term 'security' has the
24	meaning given the term in section 3(a) of the Secu-
25	rities Exchange Act of 1934 (15 U.S.C. 78c(a)).

### 1 "(32) Trading facility.— "(A) IN GENERAL.—The term 'trading fa-2 cility' means a person or group of persons that 3 4 constitutes, maintains, or provides a physical or 5 electronic facility or system in which multiple 6 participants have the ability to execute or trade 7 agreements, contracts, or transactions by ac-8 cepting bids and offers made by other partici-9 pants that are open to multiple participants in 10 the facility or system. "(B) Exclusions.—The term 'trading fa-11 12 cility' does not include— "(i) a person or group of persons sole-13 14 ly because the person or group of persons 15 constitutes, maintains, or provides an electronic facility or system that enables par-16 17 ticipants to negotiate the terms of and 18 enter into bilateral transactions as a result 19 of communications exchanged by the par-20 ties and not from interaction of multiple 21 orders within a predetermined, nondis-22 cretionary automated trade matching algo-23 rithm; "(ii) a government securities dealer or 24 25 government securities broker, to the extent

1	that the dealer or broker executes o
2	trades agreements, contracts, or trans
3	actions in government securities, or assist
4	persons in communicating about, negoti
5	ating, entering into, executing, or trading
6	an agreement, contract, or transaction is
7	government securities (as the terms 'gov
8	ernment securities dealer', 'government se
9	curities broker', and 'government securi
10	ties' are defined in section 3(a) of the Se
11	curities Exchange Act of 1934 (15 U.S.C
12	78c(a))); or
13	"(iii) facilities on which bids and of
14	fers, and acceptances of bids and offers ef
15	fected on the facility, are not binding.".
16	SEC. 4. AGREEMENTS, CONTRACTS, AND TRANSACTIONS IN
17	FOREIGN CURRENCY, GOVERNMENT SECURI
18	TIES, AND CERTAIN OTHER COMMODITIES.
19	Section 2 of the Commodity Exchange Act (7 U.S.C
20	2, 2a, 3, 4, 4a) is amended by adding at the end the following
21	lowing:
22	"(c) Agreements, Contracts, and Transaction
23	IN FOREIGN CURRENCY, GOVERNMENT SECURITIES, AND
24	CERTAIN OTHER COMMODITIES.—

1	"(1) In general.—Except as provided in para-
2	graph (2), nothing in this Act (other than section 5b
3	or 12(e)(2)(B)) governs or applies to an agreement,
4	contract, or transaction in—
5	"(A) foreign currency;
6	"(B) government securities;
7	"(C) security warrants;
8	"(D) security rights;
9	"(E) resales of installment loan contracts;
10	"(F) repurchase transactions in a financial
11	commodity; or
12	"(G) mortgages or mortgage purchase
13	commitments.
14	"(2) Commission Jurisdiction.—
15	"(A) AGREEMENTS, CONTRACTS, AND
16	TRANSACTIONS THAT ARE FUTURES TRADED
17	ON AN ORGANIZED EXCHANGE.—This Act ap-
18	plies to, and the Commission shall have juris-
19	diction over, an agreement, contract, or trans-
20	action described in paragraph (1) that is—
21	"(i) a contract of sale of a commodity
22	for future delivery (or an option thereon),
23	or an option on a commodity (other than
24	foreign currency or a security), that is exe-

1	cuted or traded on an organized exchange;
2	or
3	"(ii) an option on foreign currency
4	and is executed or traded on an organized
5	exchange that is not a national securities
6	exchange.
7	"(B) AGREEMENTS, CONTRACTS, AND
8	TRANSACTIONS IN RETAIL FOREIGN CUR-
9	RENCY.—This Act applies to, and the Commis-
10	sion shall have jurisdiction over, an agreement,
11	contract, or transaction in foreign currency
12	that—
13	"(i) is a contract of sale for future de-
14	livery (or an option on such a contract);
15	and
16	"(ii) is offered to, or entered into
17	with, a person that is not an eligible con-
18	tract participant, unless the counterparty,
19	or the person offering to be the
20	counterparty, of the person is—
21	"(I) a financial institution;
22	"(II) a broker or dealer reg-
23	istered under section 15(b) or 15C of
24	the Securities Exchange Act of 1934
25	(15 U.S.C. 78o(b), 78o-5);

1	"(III) an associated person of a
2	broker or dealer registered under sec-
3	tion 15(b) or 15C of the Securities
4	Exchange Act of 1934 (15 U.S.C.
5	78o(b), 78o-5) concerning the finan-
6	cial or securities activities of which
7	the registered person makes and
8	keeps records under section 15C(b) or
9	17(h) of the Securities Exchange Act
10	of 1934 (15 U.S.C. 78o–5(b), 78q(h))
11	or section $4f(c)(2)(B)$ of this Act;
12	"(IV) an insurance company that
13	is subject to State regulation (includ-
14	ing a subsidiary or affiliate of such an
15	insurance company);
16	"(V) a financial holding company
17	(as defined in section 2 of the Bank
18	Holding Company Act of 1956); or
19	"(VI) an investment bank hold-
20	ing company (as defined in section
21	17(i) of the Securities Exchange Act
22	of 1934).".

1	SEC. 5. LEGAL CERTAINTY FOR EXCLUDED DERIVATIVE
2	TRANSACTIONS.
3	Section 2 of the Commodity Exchange Act (7 U.S.C.
4	2, 2a, 3, 4, 4a) (as amended by section 4) is amended
5	by adding at the end the following:
6	"(d) Excluded Derivative Transactions.—
7	"(1) In general.—Nothing in this Act (other
8	than section 5b or 12(e)(2)(B)) governs or applies to
9	an agreement, contract, or transaction in an ex-
10	cluded commodity if—
11	"(A) the agreement, contract, or trans-
12	action is entered into only between persons that
13	are eligible contract participants at the time at
14	which the persons enter into the agreement,
15	contract, or transaction; and
16	"(B) the agreement, contract, or trans-
17	action is not executed or traded on a trading fa-
18	cility.
19	"(2) Electronic trading facility exclu-
20	SION.—Nothing in this Act (other than section 5b or
21	12(e)(2)(B)) governs or applies to an agreement,
22	contract, or transaction in an excluded commodity
23	if—
24	"(A) the agreement, contract, or trans-
25	action is entered into on a bona fide principal-
26	to-principal basis between parties trading for

1	their own accounts or as described in section
2	1a(10)(B)(ii) of this Act;
3	"(B) the agreement, contract, or trans-
4	action is entered into only between persons that
5	are eligible contract participants (as defined in
6	sections 1a(10)(A), (B)(ii), and (C)) at the time
7	at which the persons enter into the agreement,
8	contract, or transaction; and
9	"(C) the agreement, contract, or trans-
10	action is executed or traded on an electronic
11	trading facility.".
12	SEC. 6. EXCLUDED ELECTRONIC TRADING FACILITIES.
13	Section 2 of the Commodity Exchange Act (7 U.S.C.
14	2, 2a, 3, 4, 4a) (as amended by section 5) is amended
15	by adding at the end the following:
16	"(e) Excluded Electronic Trading Facili-
17	TIES.—
18	"(1) In general.—Nothing in this Act (other
19	than section 12(e)(2)(B)) governs or is applicable to
20	an electronic trading facility that limits transactions
21	authorized to be conducted on its facilities to those
22	satisfying the requirements of sections 2(d)(2) and
23	2(h)(1)(B) of this Act.
24	"(2) Effect on authority to establish
25	AND OPERATE.—Nothing in this Act shall prohibit a

1	board of trade designated by the Commission as $\epsilon$
2	contract market or derivatives transaction execution
3	facility, or an exempt board of trade, from estab-
4	lishing and operating an excluded electronic trading
5	facility excluded under this Act pursuant to para-
6	graph (1).".
7	SEC. 7. HYBRID INSTRUMENTS.
8	Section 2 of the Commodity Exchange Act (7 U.S.C
9	2, 2a, 3, 4, 4a) (as amended by section 6) is amended
10	by adding at the end the following:
11	"(f) Exclusion for Qualifying Hybrid Instru-
12	MENTS.—
13	"(1) In general.—Nothing in this Act (other
14	than section 12(e)(2)(B)) governs or is applicable to
15	a hybrid instrument that is predominantly a security
16	or depository instrument.
17	"(2) Predominance.—A hybrid instrument
18	shall be considered to be predominantly a security or
19	depository instrument if—
20	"(A) the issuer of the hybrid instrument
21	receives payment in full of the purchase price of
22	the hybrid instrument, substantially contem-
23	poraneously with delivery of the hybrid instru-
24	ment:

- instrument is not required to make any payment to the issuer in addition to the purchase price paid under subparagraph (A), whether as margin, settlement payment, or otherwise, during the life of the hybrid instrument or at maturity;
  - "(C) the issuer of the hybrid instrument is not subject by the terms of the instrument to mark-to-market margining requirements; and
  - "(D) the hybrid instrument is not marketed as a contract of sale for future delivery of a commodity (or option on such a contract) subject to this Act.
  - "(3) Mark-to-market margining requirements do not include the obligation of an issuer of a secured debt instrument to increase the amount of collateral held in pledge for the benefit of the purchaser of the secured debt instrument to secure the repayment obligations of the issuer under the secured debt instrument."

## 1 SEC. 8. FUTURES ON SECURITIES.

2	Section 2 of the Commodity Exchange Act (7 U.S.C.
3	2, 2a, 3, 4, 4a) (as amended by section 7) is amended
4	by adding at the end the following:
5	"(g) Notwithstanding any other provision of law:
6	"(1) This Act shall not apply to and the Com-
7	mission shall have no jurisdiction to designate a
8	board of trade as a contract market for any trans-
9	action whereby any party to the transaction acquires
10	a put, call, or other option on 1 or more securities
11	(as defined in section 2(a)(1) of the Securities Act
12	of 1933 or section 3(a)(10) of the Securities Ex-
13	change Act of 1934, on the date of enactment of the
14	Futures Trading Act of 1982), including any group
15	or index of securities and any interest in or based
16	on the value of securities.
17	"(2) Nothing in this subsection governs or ap-
18	plies to—
19	"(A) an agreement, contract, or trans-
20	action in a commodity that is excluded under
21	subsection (e) or (d); or
22	"(B) a hybrid instrument that is covered
23	by an exclusion under subsection (f) or an ex-
24	emption granted by the Commission under sec-
25	tion 4(c) (whether or not the hybrid instrument
26	is otherwise subject to this Act).

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"(3) Except as provided in paragraph (4) of this subsection, or unless excluded by paragraph (2) of this subsection, a person shall not offer to enter into, enter into, or confirm the execution of any contract of sale (or option on the contract) for future delivery of any security or interest in or based on the value of a nonexempt security.

"(4)(A) Except as excluded by paragraph (2) of this subsection, this Act shall apply to and the Commission shall have exclusive jurisdiction with respect to accounts, agreements (including any transaction which is of the character of, or is commonly known to the trade as an option, privilege, indemnity, bid, offer, put, call, advance guaranty, or decline guaranty), and transactions involving, and may designate a board of trade as a contract market under section 5 or register the board of trade as a derivatives transaction execution facility under section 5a in, contracts of sale (or options on the contracts) for future delivery of 1 or more securities (as defined in section 2(a)(1) of the Securities Act of 1933 or section 3(a)(10) of the Securities Exchange Act of 1934), including any group or index of securities and any interest in or based on the value of securities.

1	"(B) The Commission shall not designate a
2	board of trade as a contract market under section
3	5 or register a board of trade as a derivatives trans-
4	action execution facility under section 5a with re-
5	spect to any such contracts of sale (or options on the
6	contracts) for future delivery unless the board of
7	trade demonstrates and the Commission expressly
8	finds that the specific contract (or option on the
9	contract) with respect to which the application for
10	the designation or recognition has been made meets
11	the following requirements:
12	"(i) Settlement of or delivery on the con-
13	tract (or option on the contract) shall be ef-
14	fected in cash or by means other than the
15	transfer or receipt of a nonexempt security.
16	"(ii) Susceptibility to price manipula-
17	TION.—Trading in a contract (or option on
18	such a contract) described in subparagraph (A)
19	shall not be readily susceptible to—
20	"(I) manipulation of the price of the
21	contract (or option on such a contract); or
22	"(II) causing or being used in the ma-
23	nipulation of the price of any underlying
24	security, option on a security, or option on

a group or index that includes a security.

- "(iii) If the contract is based on a single nonexempt security, an option on the security underlying the contract would meet all Securities and Exchange Commission requirements for listing on a national securities exchange.
  - "(iv) If the contract is based on any group or index of nonexempt securities comprised of fewer than 5 securities, or on an index in which a single nonexempt security predominates, an option on each security comprising the group or index would meet all requirements for listing on a national securities exchange.
  - "(v) The contract will be traded on a board of trade that establishes the level of margin for futures contracts (or options on the contracts) based on a single nonexempt security, an index of fewer than 5 nonexempt securities, or an index in which a single nonexempt security predominates, that are no less than the level of margin on comparable option contracts listed on any national securities exchange.
  - "(vi) The contract will be traded on a board of trade that prohibits a person who acts as a floor broker for any contract of sale (or options on the contract) for future delivery of a

nonexempt security, an index based on fewer than 5 nonexempt securities, or an index in which a single nonexempt security predominates, from trading that contract for the broker's own account during the same trading session.

"(vii) The contract will be traded on a board of trade that collects, maintains, and promptly provides to the Securities and Exchange Commission such information as the Commission and the Securities and Exchange Commission jointly consider necessary to perform the enforcement responsibilities described in paragraph (6).

"(5) The Commission shall consult with the Securities and Exchange Commission with respect to any application submitted by a board of trade for designation as a contract market or derivatives transaction execution facility with respect to any contract of sale (or option on the contract) for future delivery of a nonexempt security or a group or index of such securities. If, not later than 15 days after the consultation, the Securities and Exchange Commission objects to the designation of a board of trade as a contract market or derivatives transaction

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execution facility in the contract (or option on the contract) on the ground that any requirement of paragraph (3) is not met, the Commission shall afford the Securities and Exchange Commission an opportunity for an oral hearing to be transcribed before the Commission, and shall give appropriate weight to the views of the Securities and Exchange Commission. The oral hearing shall be held before Commission action upon the application for the designation, and not less than 30 nor more than 45 days after the Securities and Exchange Commission has objected. If such an oral hearing is held, the Securities and Exchange Commission fails to withdraw its objections, and the Commission issues an order designating a board of trade as a contract market or recognizes the board of trade as a derivatives transaction execution facility with respect to any such contract (or option on the contract), the Securities and Exchange Commission may seek judicial review of the order in accordance with the procedural requirements set forth in section 6(c). If, pursuant to section 6, there is a hearing on the record with respect to an application for such designation, the Securities and Exchange Commission may participate in that hearing as an interested party.

1	"(6) Notwithstanding any other provision of
2	this Act, the Securities and Exchange Commission
3	may enforce against a person that purchases or sells
4	any contract of sale (or option on the contract) for
5	future delivery of any nonexempt security, any index
6	comprised of fewer than 5 nonexempt securities, or
7	any index in which a single nonexempt security pre-
8	dominates to the same extent as if the person had
9	purchased or sold an option on the security or index
10	under the following provisions of the securities laws
11	and regulations with respect to the following cat-
12	egories of conduct:
13	"(A) Section 10(b) and 21A of the Securi-
14	ties Exchange Act of 1934 (15 U.S.C. 78j(b)
15	78u-1) with respect to insider trading.
16	"(B) Section 16(b) of such Act (15 U.S.C.
17	78p(b)) with respect to unfair use of informa-
18	tion in short swing trading by a corporate in-
19	sider.
20	"(C) Section 9 of such Act (15 U.S.C. 78i)
21	with respect to manipulation of securities
22	prices.
23	"(D) Section 10(b) of such Act (15 U.S.C.
24	78J(b)) and section 204A of the Investment

- 1 Adviser's Act of 1940 (15 U.S.C. 80b-4a) with 2 respect to frontrunning.
  - "(E) Section 14 of the Securities Exchange Act of 1934 (15 U.S.C. 78n) with respect to the pricing and integrity of tender offers.
    - "(F) Rule 144 of the rules of the Securities and Exchange Commission (17 C.F.R. 230.144) with respect to trading in restricted securities.
    - "(7)(A) Notwithstanding any other provision of this Act, any contract market or derivatives transaction execution facility in a stock or stock index futures contract (or option thereon) shall file with the Board of Governors of the Federal Reserve System any rule establishing or changing the levels of margin (initial and maintenance) for the nonexempt stock or stock index futures contract (or option on the contract).
    - "(B) The Board may at any time request any contract market or derivatives transaction execution facility to set the level of margin for any stock or stock index futures contract (or option on the contract) at such levels as the Board in its judgment determines are appropriate to preserve the financial

integrity of the contract market or derivatives transaction execution facility or its clearing system or to
prevent systemic risk. If the contract market or derivatives transaction execution facility fails to do so
within the time specified by the Board in its request,
the Board may direct the contract market or derivatives transaction execution facility to alter or supplement the rules of the contract market or derivatives
transaction execution facility as specified in the request.

"(C) Subject to such conditions as the Board may determine, the Board may delegate any or all of its authority under this paragraph to the Commission or an intermarket margin board as provided in subparagraph (D).

#### "(D) Intermarket margin board.—

"(i) ESTABLISHMENT.—With the concurrence of the Securities and Exchange Commission and the Commission, the Board may establish an intermarket margin board, consisting of representatives of any or all of the three agencies.

"(ii) Duties.—The intermarket margin board may set and maintain margin levels and rules pertaining to margin for futures on a sin-

gle nonexempt security, an index of fewer than 5 nonexempt securities, or an index in which a single nonexempt security predominates, listed on a contract market or derivatives transaction execution facility.

"(E) This paragraph shall not be construed to supersede or limit the authority granted to the Commission in section 8a(9) to direct a contract market or derivatives transaction execution facility, on finding an emergency to exist, to raise temporary emergency margin levels on any futures contract or option on the contract covered by this paragraph.

"(F) Any action taken by the Board under this paragraph, or by the Commission acting under the delegation of authority under subparagraph (C), directing a contract market or derivatives transaction execution facility to alter or supplement a contract market or derivatives transaction execution facility rule shall be subject to review only in the United States Court of Appeals for the judicial circuit in which the party seeking review resides or has its principal place of business, or in the United States Court of Appeals for the District of Columbia Circuit. The review shall be based on the examination of all information before the Board or the Commis-

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sion, as the case may be, at the time the determination was made. The court reviewing the action of the Board or the Commission shall not enter a stay or order of mandamus unless the court determines, after notice and a hearing before a panel of the court, that the agency action complained of was arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law.

- "(8) This subsection shall not be construed to prohibit—
  - "(A) an agreement, contract, or transaction excluded from this Act by paragraph (2); or
    - "(B) any hybrid instrument that is covered by the terms of any exemption granted by the Commission under section 4(c) (whether or not any such hybrid instrument is otherwise subject to this Act).

"(9)(A) No futures commission merchant or introducing broker shall recommend to any customer the purchase or sale of any contract of sale for future delivery of a single nonexempt security, an index of fewer than 5 nonexempt securities, or an index in which a single nonexempt security predominates, unless the futures commission merchant or in-

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troducing broker complies with the rules described in subparagraph (B) of a registered futures association of which such person is a member.

"(B) Within 9 months of the date of enactment of the Commodity Futures Modernization Act of 2000 a registered futures association shall adopt rules requiring a futures commission merchant or an introducing broker which recommends to any customer the purchase or sale of any contract of sale for future delivery of a single nonexempt security, an index of fewer than 5 nonexempt securities, or an index in which a single nonexempt security predominates to ascertain through reasonable due diligence that the recommendation is suitable for that customer in light of the customer's financial position and trading goals. The registered futures association shall consult with the Commission and the Securities and Exchange Commission prior to the adoption of any such rule, and shall submit any such rule to the Commission for approval in the manner and according to the procedures described in section 17(j) of this Act, provided, that in such case the rule shall become effective if the Commission fails to disapprove such rule within 90 days of submission.".

# 1 SEC. 9. TRANSACTIONS IN EXEMPT COMMODITIES.

2	Section 2 of the Commodity Exchange Act (7 U.S.C.
3	2, 2a, 3, 4, 4a) (as amended by section 8) is amended
4	by adding at the end the following.
5	"(h) Legal Certainty for Certain Trans-
6	ACTIONS IN EXEMPT COMMODITIES.—
7	"(1) Except as provided in paragraph (2) of
8	this subsection, nothing in this Act shall apply to a
9	contract, agreement or transaction in an exempt
10	commodity which—
11	"(A)(i) is entered into between persons
12	that are eligible contract participants at the
13	time they enter into the agreement, contract, or
14	transaction; and
15	"(ii) is not entered into on a trading facil-
16	ity; or
17	"(B)(i) is entered into on a bona fide prin-
18	cipal-to-principal basis between parties trading
19	for their own accounts (or as described in sec-
20	tion 1a(10)(B)(ii) of this Act);
21	"(ii) is entered into between persons that
22	are eligible contract participants (as defined in
23	sections 1a(10)(A), (B)(ii) or (C) of this Act) at
24	the time at which the persons enter into the
25	agreement, contract, or transaction; and

1	"(iii) is executed or traded on an electronic
2	trading facility.
3	"(2) An agreement, contract, or transaction de-
4	scribed in paragraph (1) of this subsection shall be
5	subject to—
6	"(A) sections 5b and $12(e)(2)(B)$ of this
7	Act;
8	"(B) sections 4b and 4n of this Act and
9	the regulations of the Commission pursuant to
10	section 4c(b) of this Act proscribing fraud in
11	connection with commodity option transactions;
12	"(C) sections 6(e) and 9(a)(2) of this Act
13	to the extent these provisions prohibit manipu-
14	lation of the market price of any commodity in
15	interstate commerce; and
16	"(D) such rules and regulations as the
17	Commission may prescribe in the case of any
18	agreement, contract, or transaction described in
19	paragraph (1)(B) of this subsection, if nec-
20	essary to ensure timely dissemination by the
21	electronic trading facility of price, trading vol-
22	ume, and other trading data to the extent ap-
23	propriate to the exempt commodity and elec-
24	tronic trading facility, if the Commission deter-
25	mines the electronic trading facility performs a

- 1 significant price discovery function for related
- 2 transactions in the exempt commodity under-
- 3 lying the agreement, contract, or transaction.".

#### 4 SEC. 10. PROTECTION OF THE PUBLIC INTEREST.

- 5 The Commodity Exchange Act is amended by striking
- 6 section 3 (7 U.S.C. 5) and inserting the following:

#### 7 "SEC. 3. FINDINGS AND PURPOSE.

- 8 "(a) FINDINGS.—The futures contracts and options
- 9 contracts that are subject to this Act are entered into reg-
- 10 ularly in interstate and international commerce and are
- 11 affected with a national public interest by providing a
- 12 means for managing and assuming price risks, discovering
- 13 prices, and disseminating pricing information through
- 14 trading in liquid, fair and financially secure trading facili-
- 15 ties.
- "(b) Purpose.—It is the purpose of this Act to serve
- 17 the public interests described in subsection (a) through a
- 18 system of effective self-regulation of trading facilities,
- 19 clearing systems, market participants and market profes-
- 20 sionals under the oversight of the Commission. To foster
- 21 these public interests, it is further the purpose of this Act
- 22 to authorize the Commission to deter and prevent price
- 23 manipulation or any other disruptions to market integrity;
- 24 to ensure the financial integrity of all transactions subject
- 25 to this Act and the avoidance of systemic risk; to protect

1	all market participants from fraudulent or other abusive
2	sales practices and misuses of customer assets; and to pro-
3	mote responsible innovation and fair competition among
4	boards of trade, other markets and market participants.".
5	SEC. 11. PROHIBITED TRANSACTIONS.
6	Section 4c of the Commodity Exchange Act (7 U.S.C.
7	6c) is amended by striking "Sec. 4c." and all that follows
8	through subsection (a) and inserting the following:
9	"SEC. 4c. PROHIBITED TRANSACTIONS.
10	"(a) In General.—
11	"(1) Prohibition.—It shall be unlawful for
12	any person to offer to enter into, enter into, or con-
13	firm the execution of a transaction described in
14	paragraph (2) involving any commodity if the trans-
15	action is used or may be used to—
16	"(A) hedge any transaction in interstate
17	commerce in the commodity or the product or
18	byproduct of the commodity;
19	"(B) determine the price basis of any such
20	transaction in interstate commerce in the com-
21	modity; or
22	"(C) deliver any such commodity sold,
23	shipped, or received in interstate commerce for
24	the execution of the transaction.

1	"(2) Transaction.—A transaction referred to
2	in paragraph (1) is a transaction that—
3	"(A)(i) is, is of the character of, or is com-
4	monly known to the trade as, a 'wash sale',
5	'cross trade', or 'accommodation trade'; or
6	"(ii) is a fictitious sale; or
7	"(B) is used to cause any price to be re-
8	ported, registered, or recorded that is not a
9	true and bona fide price.
10	"(3) Effect of subsection.—Nothing in this
11	subsection—
12	"(A) makes unlawful an exchange of—
13	"(i) futures in connection with a cash
14	commodity transaction;
15	"(ii) futures for cash commodities;
16	"(iii) transfer trades or office trades;
17	or
18	"(iv) futures for swaps;
19	if the exchange is made in accordance with
20	rules of the contract market or derivatives
21	transaction execution facility that apply to such
22	transactions, and those rules have been ap-
23	proved by the Commission; or
24	"(B) makes it unlawful for a futures com-
25	mission merchant, acting as principal or agent,

1	to enter into, execute, or confirm the execution
2	of a contract for the purchase or sale of a com-
3	modity for future delivery if the contract is en-
4	tered into, executed, reported, recorded, and
5	cleared in accordance with the rules of a con-
6	tract market or derivatives transaction execu-
7	tion facility.".
8	SEC. 12. DESIGNATION OF BOARDS OF TRADE AS CON-
9	TRACT MARKETS.
10	The Commodity Exchange Act is amended—
11	(1) by redesignating section 5b (7 U.S.C. 7b)
12	as section 5e; and
13	(2) by striking sections 5 and 5a (7 U.S.C. 7,
14	7a) and inserting the following:
15	"SEC. 5. DESIGNATION OF BOARDS OF TRADE AS CON-
16	TRACT MARKETS.
17	"(a) Applications.—A board of trade applying to
18	the Commission for designation as a contract market shall
19	submit an application to the Commission that includes any
20	relevant materials and records the Commission may re-
21	quire consistent with this Act.
22	"(b) Criteria for Designation.—
23	"(1) In general.—To be designated as a con-
24	tract market, the board of trade shall demonstrate

- 1 to the Commission that the board of trade meets the 2 criteria specified in this subsection.
- 3 Prevention of Market MANIPULA-TION.—The board of trade shall have the capacity to 5 prevent market manipulation through market sur-6 veillance, compliance, and enforcement practices and 7 procedures, including methods for conducting real-8 time monitoring of trading and comprehensive and 9 accurate trade reconstructions.
  - "(3) Fair and equitable trading.—The board of trade shall establish and enforce trading rules to ensure fair and equitable trading through the facilities of the contract market, and the capacity to detect, investigate, and discipline any person that violates the rules.
  - "(4) Trade execution facility.—The board of trade shall—
  - "(A) establish and enforce rules defining, or specifications detailing, the manner of operation of the trade execution facility maintained by the board of trade, including rules or specifications describing the operation of any elec-

23 tronic matching platform; and

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- 1 "(B) demonstrate that the trading facility 2 operates in accordance with the rules or speci-3 fications.
  - "(5) Financial integrity of transactions.—The board of trade shall establish and enforce rules and procedures for ensuring the financial integrity of transactions entered into by or through the facilities of the contract market.
    - "(6) DISCIPLINARY PROCEDURES.—The board of trade shall establish and enforce disciplinary procedures that authorize the board of trade to discipline, suspend, or expel members or market participants that violate the rules of the board of trade, or similar methods for performing the same functions, including delegation of the functions to third parties.
    - "(7) Public access.—The board of trade shall provide the public with access to the rules, regulations, and contract specifications of the board of trade.
  - "(8) ABILITY TO OBTAIN INFORMATION.—The board of trade shall establish and enforce rules that will allow the board of trade to obtain any necessary information to perform any of the functions described in this subsection, including the capacity to

- carry out such international information-sharing
   agreement as the Commission may require.
- 3 "(e) Existing Contract Markets.—A board of
- 4 trade that is designated as a contract market on the effec-
- 5 tive date of the Commodity Futures Modernization Act of
- 6 2000 shall be considered to be a designated contract mar-
- 7 ket under this section.
- 8 "(d) Core Principles for Contract Markets.—
- 9 "(1) In General.—To maintain the designa-
- 10 tion of a board of trade as a contract market, a
- board of trade shall comply with the core principles
- specified in this subsection.
- 13 "(2) COMPLIANCE WITH RULES.—The board of
- trade shall monitor and enforce compliance with the
- rules of the contract market, including the terms
- and conditions of any contracts to be traded and any
- limitations on access to the contract market.
- 18 "(3) Contracts not readily subject to
- MANIPULATION.—The board of trade shall list on
- 20 the contract market only contracts that are not
- readily susceptible to manipulation.
- 22 "(4) Monitoring of trading.—The board of
- trade shall monitor trading to prevent manipulation,
- price distortion, and disruptions of the delivery or
- 25 cash-settlement process.

1	"(5) Position limitations or account-
2	ABILITY.—To reduce the potential threat of market
3	manipulation or congestion, especially during trading
4	in the delivery month, the board of trade shall adopt
5	position limitations or position accountability for
6	speculators, where necessary and appropriate.
7	"(6) Emergency authority.—The board of
8	trade shall adopt rules to provide for the exercise of
9	emergency authority, in consultation or cooperation
10	with the Commission, where necessary and appro-
11	priate, including the authority to—
12	"(A) liquidate or transfer open positions in
13	any contract;
14	"(B) suspend or curtail trading in any con-
15	tract; and
16	"(C) require market participants in any
17	contract to meet special margin requirements.
18	"(7) Availability of general informa-
19	TION.—The board of trade shall make available to
20	market authorities, market participants, and the
21	public information concerning—
22	"(A) the terms and conditions of the con-
23	tracts of the contract market, and

- 1 "(B) the mechanisms for executing trans-2 actions on or through the facilities of the con-3 tract market.
  - "(8) Daily publication of trade information.—The board of trade shall make public daily information on settlement prices, volume, open interest, and opening and closing ranges for actively traded contracts on the contract market.
    - "(9) EXECUTION OF TRANSACTIONS.—The board of trade shall provide a competitive, open, and efficient market and mechanism for executing transactions.
    - "(10) TRADE INFORMATION.—The board of trade shall maintain rules and procedures to provide for the recording and safe storage of all identifying trade information in a manner that enables the contract market to use the information for purposes of assisting in the prevention of customer and market abuses and providing evidence of any violations of the rules of the contract market.
    - "(11) Financial integrity of contracts.—
      The board of trade shall establish and enforce rules providing for the financial integrity of any contracts traded on the contract market, including rules to ensure the financial integrity of any futures commis-

- sion merchants and introducing brokers and the protection of customer funds.
- "(12) PROTECTION OF MARKET PARTICI-4 PANTS.—The board of trade shall establish and en-5 force rules to protect market participants from any 6 abusive practices committed by any party acting as 7 an agent for the participants.
  - "(13) DISPUTE RESOLUTION.—The board of trade shall establish and enforce rules regarding and provide facilities for alternative dispute resolution as appropriate for market participants and any market intermediaries.
  - "(14) GOVERNANCE FITNESS STANDARDS.—
    The board of trade shall establish and enforce appropriate fitness standards for directors, members of any disciplinary committee, members of the contract market, and any other persons with direct access to the facility (including any parties affiliated with any of the persons described in this paragraph).
  - "(15) Conflicts of interest.—The board of trade shall establish and enforce rules to minimize conflicts of interest in the decisionmaking process of the contract market and establish a process for resolving such conflicts of interest.

1	"(16) Composition of boards of mutually
2	OWNED CONTRACT MARKETS.—In the case of a mu-
3	tually owned contract market, the board of trade
4	shall ensure that the composition of the governing
5	board reflects market participants.
6	"(17) Recordkeeping.—The board of trade
7	shall—
8	"(A) maintain full records of all activities
9	related to the business of the contract market
10	in a form and manner acceptable to the Com-
11	mission for a period of at least 5 years;
12	"(B) make the records readily available
13	during at least the first 2 years of the 5-year
14	period and provide the records to the Commis-
15	sion at the expense of the person required to
16	maintain the records; and
17	"(C) keep the records open to inspection
18	by any representative of the Commission or the
19	Department of Justice.
20	"(18) Antitrust considerations.—Unless
21	necessary or appropriate to achieve the purposes of
22	this Act, the board of trade shall endeavor to
23	avoid—

1	"(A) adopting any rules or taking any ac-
2	tions that result in any unreasonable restraints
3	of trade; or
4	"(B) imposing any material anticompeti-
5	tive burden on trading on the contract mar-
6	ket.".
7	SEC. 13. DERIVATIVES TRANSACTION EXECUTION FACILI-
8	TIES.
9	The Commodity Exchange Act (7 U.S.C. 1 et seq.)
10	is amended by inserting after section 5 (as amended by
11	section 12(2)) the following:
12	"SEC. 5a. DERIVATIVES TRANSACTION EXECUTION FACILI-
13	TIES.
14	"(a) In General.—In lieu of compliance with the
15	contract market designation requirements of section 5, a
16	board of trade may elect to operate as a registered deriva-
17	tives transaction execution facility if the facility is—
18	"(1) designated as a contract market and meets
19	the requirements of this section; or
20	"(2) registered as a derivative transaction exe-
21	cution facility under subsection (c).
22	"(b) Requirements for Trading Futures Con-
23	TRACTS OR OTHER DERIVATIVES TRANSACTIONS.—
24	"(1) In General.—A registered derivatives
25	transaction execution facility under subsection (a)

1	may trade any futures contract (or option on such
2	a contract) on a security on or through the facility
3	only by satisfying the requirements of this section.
4	"(2) Requirements for underlying com-
5	MODITIES.—A registered derivatives transaction exe-
6	cution facility may trade any futures contract only
7	if—
8	"(A) the underlying commodity has a near-
9	ly inexhaustible deliverable supply;
10	"(B) the underlying commodity has a de-
11	liverable supply that is sufficiently large that
12	the contract is highly unlikely to be susceptible
13	to the threat of manipulation;
14	"(C) the underlying commodity has no
15	cash market; or
16	"(D) the Commission determines, based on
17	the market characteristics, surveillance history,
18	self-regulatory record, and capacity of the facil-
19	ity that trading in the futures contract is highly
20	unlikely to be susceptible to the threat of ma-
21	nipulation.
22	"(3) Eligible traders.—To trade on a reg-
23	istered derivatives transaction execution facility, a
24	person shall—

1	"(A) be authorized by the board of trade
2	to trade on the facility; and
3	"(B)(i) be an eligible contract participant;
4	or
5	"(ii) be a person trading through a futures
6	commission merchant that—
7	"(I) is registered with the Commis-
8	sion;
9	"(II) is a member of a futures self-
10	regulatory organization;
11	"(III) is a clearing member of a de-
12	rivatives clearing organization; and
13	"(IV) has net capital of at least
14	\$20,000,000.
15	"(4) Trading by contract markets.—A
16	board of trade that is designated as a contract mar-
17	ket shall, to the extent that the contract market also
18	operates a registered derivatives transaction execu-
19	tion facility—
20	"(A) provide a physical location for the
21	contract market trading of the board of trade
22	that is separate from trading on the derivatives
23	transaction execution facility of the board of
24	trade; or

1	"(B) if the board of trade uses the same
2	electronic trading system for trading on the
3	contract market and derivatives transaction
4	execution facility of the board of trade, identify
5	whether the electronic trading is taking place
6	on the contract market or the derivatives trans-
7	action execution facility.
8	"(c) Criteria for Registration.—
9	"(1) In general.—To be registered as a reg-
10	istered derivatives transaction execution facility, the
11	board of trade shall demonstrate to the Commission
12	that the board of trade meets the criteria specified
13	in this paragraph.
14	"(2) Deterrence of abuses.—The board of
15	trade shall establish and enforce trading rules that
16	will deter abuses and has the capacity to detect, in-
17	vestigate, and enforce those rules, including means
18	to—
19	"(A) obtain information necessary to per-
20	form the functions required under this section;
21	or
22	"(B) use technological means to—
23	"(i) provide market participants with
24	impartial access to the market: and

1	"(ii) capture information that may be
2	used in establishing whether rule violations
3	have occurred.
4	"(3) Trading procedures.—The board of
5	trade shall establish and enforce rules or terms and
6	conditions defining, or specifications detailing, trad-
7	ing procedures to be used in entering and executing
8	orders traded on the facilities of the board of trade.
9	"(4) Financial integrity of trans-
10	ACTIONS.—The board of trade shall establish and
11	enforce rules or terms and conditions providing for
12	the financial integrity of transactions entered on or
13	through the facilities of the board of trade, including
14	rules or terms and conditions to ensure the financial
15	integrity of any futures commission merchants and
16	introducing brokers and the protection of customer
17	funds.
18	"(d) Core Principles for Registered Deriva-
19	TIVES TRANSACTION EXECUTION FACILITIES.—
20	"(1) In general.—To maintain the registra-
21	tion of a board of trade as a derivatives transaction
22	execution facility, a board of trade shall comply with
23	the core principles specified in this subsection.
24	"(2) COMPLIANCE WITH RULES.—The board of
25	trade shall monitor and enforce the rules of the fa-

1	cility, including any terms and conditions of any
2	contracts traded on or through the facility and any
3	limitations on access to the facility.
4	"(3) Monitoring of trading.—The board of
5	trade shall monitor trading in the contracts of the
6	facility to ensure orderly trading in the contract and
7	to maintain an orderly market while providing any
8	necessary trading information to the Commission to
9	allow the Commission to discharge the responsibil-
10	ities of the Commission under the Act.
11	"(4) Disclosure of General Informa-
12	TION.—The board of trade shall disclose publicly
13	and to the Commission information concerning—
14	"(A) contract terms and conditions;
15	"(B) trading conventions, mechanisms, and
16	practices;
17	"(C) financial integrity protections; and
18	"(D) other information relevant to partici-
19	pation in trading on the facility.
20	"(5) Provision of trading information.—
21	The board of trade shall provide to market partici-
22	pants on a fair, equitable, and timely basis—
23	"(A) information regarding prices, bids,
24	and offers; and

1	"(B) for actively traded contracts, daily in-
2	formation on settlement prices, volume, open in-
3	terest, and opening and closing ranges.
4	"(6) FITNESS STANDARDS.—The board of trade
5	shall establish and enforce appropriate fitness stand-
6	ards for directors, members of any disciplinary com-
7	mittee, members, and any other persons with direct
8	access to the facility, including any parties affiliated
9	with any of the persons described in this paragraph.
10	"(7) Conflicts of interest.—The board of
11	trade shall establish and enforce rules to minimize
12	conflicts of interest in the decisionmaking process of
13	the derivatives transaction execution facility and es-
14	tablish a process for resolving such conflicts of inter-
15	est.
16	"(8) Recordkeeping.—The board of trade
17	shall—
18	"(A) maintain full records of all activities
19	related to the business of the derivatives trans-
20	action execution facility in a form and manner
21	acceptable to the Commission for a period of at
22	least 5 years;
23	"(B) make the records readily available
24	during at least the first 2 years of the 5-year
25	period and provide the records to the Commis-

1	sion at the expense of the person required to
2	maintain the records; and
3	"(C) keep the records open to inspection
4	by any representatives of the Commission or the
5	Department of Justice.
6	"(9) Antitrust considerations.—Unless
7	necessary or appropriate to achieve the purposes of
8	this Act, the board of trade shall endeavor to
9	avoid—
10	"(A) adopting any rules or taking any ac-
11	tions that result in any unreasonable restraint
12	of trade; or
13	"(B) imposing any material anticompeti-
14	tive burden on trading on the derivatives trans-
15	action execution facility.
16	"(e) Use of Broker-Dealers and Depository
17	Institutions as Intermediaries.—
18	"(1) In general.—A registered derivatives
19	transaction execution facility may by rule allow a
20	broker-dealer or depository institution that meets
21	the requirements of paragraph (2) to—
22	"(A) act as an intermediary in trans-
23	actions executed on the facility on behalf of cus-
24	tomers of the broker-dealer or depository insti-
25	tution; and

1	"(B) receive funds of customers to serve as
2	margin or security for such transactions.
3	"(2) Requirements.—The requirements re-
4	ferred to in paragraph (1) are that—
5	"(A) a broker-dealer be in good standing
6	with the Securities and Exchange Commission
7	and a depository institution be in good standing
8	with Federal bank regulatory agencies (includ-
9	ing the Farm Credit Administration), as appli-
10	cable; and
11	"(B) if a broker-dealer or depository insti-
12	tution carries or holds customer accounts or
13	funds for transactions on the derivatives trans-
14	action execution facility for more than 1 busi-
15	ness day, the broker-dealer or depository insti-
16	tution is registered as a futures commission
17	merchant and is a member of a registered fu-
18	tures association.
19	"(3) Implementation.—The Commission shall
20	cooperate and coordinate with the Securities and Ex-
21	change Commission and Federal banking regulatory
22	agencies (including the Farm Credit Administration)
23	in adopting rules and taking any other appropriate
24	action to facilitate the implementation of this sub-
25	section.

- 1 "(f) Segregation of Customer Funds.—Not
- 2 later than 180 days after the effective date of the Com-
- 3 modity Futures Modernization Act of 2000, consistent
- 4 with regulations adopted by the Commission, a registered
- 5 derivatives transaction execution facility may authorize a
- 6 futures commission merchant to offer any customer of the
- 7 futures commission merchant that is an eligible contract
- 8 participant the right to not segregate the customer funds
- 9 of the futures commission merchant for purposes of trad-
- 10 ing on or through the facilities of the registered derivatives
- 11 transaction execution facility.
- 12 "(g) Election To Trade Excluded Commod-
- 13 ITIES.—
- "(1) IN GENERAL.—A board of trade that is a
- 15 registered derivatives transaction execution facility
- may trade on the facility any agreements, contracts,
- or transactions involving excluded commodities that
- are otherwise excluded from this Act under section
- 19 2(c) or 2(d).
- 20 "(2) Exclusive jurisdiction of the com-
- 21 MISSION.—The Commission shall have exclusive ju-
- 22 risdiction over agreements, contracts, or transactions
- described in paragraph (1) to the extent that the
- agreements, contracts, or transactions are traded on
- a derivatives transaction execution facility.".

## 1 SEC. 14. DERIVATIVES CLEARING ORGANIZATIONS.

- The Commodity Exchange Act (7 U.S.C. 1 et seq.)
- 3 is amended by inserting after section 5a (as added by sec-
- 4 tion 13) the following:

### 5 "SEC. 5b. DERIVATIVES CLEARING ORGANIZATIONS.

- 6 "(a) APPLICATION.—A derivatives clearing organiza-
- 7 tion for a board of trade that is designated as a contract
- 8 market under section 5 or is registered as a derivatives
- 9 transaction execution facility under section 5b, or for an
- 10 exempt board of trade, or a derivatives clearing organiza-
- 11 tion for transactions excluded by subsection (c), (d) or (h)
- 12 of section 2, desiring to be registered with the Commission
- 13 as a registered derivatives clearing organization may sub-
- 14 mit to the Commission an application for such registration
- 15 which shall be in such form and in accordance with such
- 16 procedures as the Commission may prescribe by regula-
- 17 tion, and which shall contain the rules of the derivatives
- 18 clearing organization and such other information and doc-
- 19 uments as the Commission may prescribe by regulation.
- 20 An applicant may withdraw an application submitted
- 21 under this subsection by filing with the Commission a
- 22 written notice of withdrawal.
- 23 "(b) Qualifications.—The Commission shall not
- 24 approve an application submitted under subsection (a),
- 25 unless the Commission determines that—

1	"(1) the rules of the applicant are in accord-
2	ance with such rules as the Commission may adopt
3	with respect to—
4	"(A) standards of financial responsibility,
5	operational capability, experience, competence,
6	and conduct applicable to participants in de-
7	rivatives clearing organizations;
8	"(B) governance of derivatives clearing or-
9	ganizations;
10	"(C) qualifications of management of de-
11	rivatives clearing organization;
12	"(D) dues, fees, and other charges imposed
13	by derivatives clearing organizations; and
14	"(E) procedures for resolving disputes and
15	redressing grievances;
16	"(2) the applicant—
17	"(A) has sufficient financial resources,
18	standards for participant eligibility, and ade-
19	quate risk management policies and procedures
20	to protect the financial integrity of the appli-
21	cant, consistent with international standards;
22	"(B) has adequate operational systems and
23	settlement and default procedures designed to
24	ensure orderly settlement of contracts;

1	"(C) has procedures and mechanisms to
2	ensure the performance of obligations in the
3	event of participant default;
4	"(D) has such other resources and mecha-
5	nisms as are necessary to ensure compliance
6	with this Act; and
7	"(E) meets such other requirements as the
8	Commission may prescribe by rule or order; and
9	"(3) the operation of the applicant would not be
10	inconsistent with the public interest protected by the
11	antitrust laws.
12	"(c) Publication of Notice of Application.—
13	On the filing of an application under subsection (a), the
14	Commission shall publish notice of the filing and afford
15	interested persons an opportunity to submit written data,
16	views, and arguments concerning the application.
17	"(d) Disposition of Application.—
18	"(1) In General.—Within 90 days after the
19	publication of a notice under subsection (c) (or with-
20	in such longer period as the applicant may agree to),
21	the Commission shall—
22	"(A) by order, approve the application; or
23	"(B) institute proceedings to determine
24	whether to disapprove the application.

1	"(2) Rules applicable to administrative
2	DISPOSITION PROCEEDINGS.—
3	"(A) The proceedings referred to in para-
4	graph (1)(B) shall include notice of the grounds
5	for disapproval under consideration and shall
6	provide an opportunity for a hearing, and shall
7	be concluded within 180 days after the filing of
8	the application for registration.
9	"(B) At the conclusion of the proceedings,
10	the Commission, by order, shall approve or dis-
11	approve the application.
12	"(C) The Commission shall approve the
13	application unless the Commission determines
14	that the applicant does not meet the qualifica-
15	tions set forth in subsection (b).
16	"(3) Judicial review of application dis-
17	APPROVAL.—An applicant whose application sub-
18	mitted under subsection (a) is disapproved may ap-
19	peal the disapproval to the United States Court of
20	Appeals for the judicial circuit in which the appli-
21	cant has its principal place of business, in accord-
22	ance with the procedural requirements set forth in
23	section 6(b).
24	"(e) Revocation of Registration.—

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"(1) Notice.—If the Commission makes a preliminary determination that finds that a registered derivatives clearing organization has ceased to exist or is operating in violation of this Act, the Commission shall notify the registered derivatives clearing organization in writing of the reasons for the preliminary determination, including any data, materials, and specific findings the Commission has relied on in reaching the preliminary determination. The Commission shall allow the registered derivatives clearing organization not fewer than 21 days to respond in writing to such a notice. The Commission may, in its discretion, extend the period of time for filing such a response.

- "(2) DISCUSSIONS.—After the Commission receives the response, the Commission shall promptly initiate discussions with the registered derivatives clearing organization to attempt to remedy the alleged violation in a mutually acceptable manner.
- "(3) Revocation authority.—If, after a reasonable period of time, no mutually acceptable resolution is reached, the Commission may make a final determination to revoke the registration of the registered derivatives clearing organization under this section.

- 1 "(4) Judicial review.—A derivatives clearing
- 2 organization may appeal a final determination to re-
- 3 voke its registration under this section to the United
- 4 States Court of Appeals for the judicial circuit in
- 5 which the derivatives clearing organization has its
- 6 principal place of business, in accordance with the
- 7 procedural requirements set forth in section 6(b).
- 8 "(f) Recordkeeping and Examination.—A reg-
- 9 istered derivatives clearing organization shall make and
- 10 keep for prescribed periods such records, furnish such cop-
- 11 ies of the records, and make and disseminate such reports
- 12 as the Commission prescribes by regulation or order.
- 13 "(g) AUTHORITY TO CLEAR OVER-THE-COUNTER
- 14 Transactions.—A derivatives clearing organization de-
- 15 scribed in subsection (a) of this section may clear an
- 16 agreement, contract, or transaction excluded from this Act
- 17 by subsection (c), (d) or (h) of section 2.
- 18 "(h) Exclusive Jurisdiction of the Commis-
- 19 SION.— The Commission shall have exclusive jurisdiction
- 20 with respect to any registered derivatives clearing organi-
- 21 zation.
- 22 "(i) Registered Derivatives Clearing Organi-
- 23 ZATION.—In this section, the term 'registered derivatives
- 24 clearing organization' means a derivatives clearing organi-
- 25 zation registered under this section.".

1	SEC. 15. COMMON PROVISIONS APPLICABLE TO REG-
2	ISTERED ENTITIES.
3	The Commodity Exchange Act (7 U.S.C. 1 et seq.)
4	is amended by inserting after section 5b (as added by sec-
5	tion 14) the following:
6	"SEC. 5c. COMMON PROVISIONS APPLICABLE TO REG-
7	ISTERED ENTITIES.
8	"(a) Acceptable Business Practices Under
9	Core Principles.—
10	"(1) In general.—Consistent with the pur-
11	poses of this Act, the Commission may issue inter-
12	pretations, or approve interpretations submitted to
13	the Commission, of sections 5(d), 5a(d), and 5b(b)
14	to describe what would constitute an acceptable busi-
15	ness practice under such sections.
16	"(2) Effect of interpretation.—An inter-
17	pretation issued under paragraph (1) shall not pro-
18	vide the exclusive means for complying with such
19	sections.
20	"(b) Delegation of Functions Under Core
21	Principles.—
22	"(1) In general.—A contract market or de-
23	rivatives transaction execution facility may comply
24	with any applicable core principle through delegation
25	of any relevant function to a registered futures asso-
26	ciation or another registered entity.

"(2) Responsibility.—A contract market or 1 2 derivatives transaction execution facility that dele-3 gates a function under paragraph (1) shall remain 4 responsible for carrying out the function. 5 "(c) New Contracts, New Rules, and Rule 6 AMENDMENTS.— 7 "(1) IN GENERAL.—Subject to paragraph (2), a 8 registered entity may elect to list for trading any 9 new contract or other instrument, or may elect to 10 approve and implement any new rule or rule amend-11 ment, by providing to the Commission a written cer-12 tification that the new contract, new rule, or rule 13 amendment complies with this Act (including regula-14 tions under this Act). "(2) Prior approval.— 15 "(A) IN GENERAL.—A registered entity 16 17 may request that the Commission grant prior 18 approval to any new contract or other instru-19 ment, new rule, or rule amendment. "(B) PRIOR APPROVAL REQUIRED.—Not-20 21 withstanding any other provision of this section, 22 for three years from the effective date of the 23 Commodity Futures Trading Modernization Act 24 of 2000, a designated contract market shall

submit to the Commission for prior approval

each rule amendment that materially changes the terms and conditions in any contract of sale for future delivery of a commodity specifically enumerated in section 1a(3) of this Act (or any option thereon) traded through its facilities if such rule amendment applies to contracts and delivery months which have already been listed for trading and have substantial open interest.

- "(C) DEADLINE.—If prior approval is requested under subparagraph (A), the Commission shall take final action on the request not later than 90 days after submission of the request, unless the person submitting the request agrees to an extension of the time limitation established under this subparagraph.
- "(3) APPROVAL.—The Commission shall approve any such new contract or instrument, new rule, or rule amendment unless the Commission finds that the new contract or instrument, new rule, or rule amendment would violate this Act.

## "(d) Violation of Core Principles.—

"(1) IN GENERAL.—If the Commission has reason to believe that a registered entity is violating any applicable provision specified in section 5(d), 5a(d), or 5b(b), the Commission shall notify the reg-

- istered entity in writing of the reasons for the preliminary determination by the Commission of a violation, including any data, materials, and facts the Commission relied on in making the preliminary determination.
  - "(2) Injunctive or administrative action.—The Commission may initiate an action for an injunction under section 6c or an administrative proceeding, to demonstrate, by the preponderance of the evidence, that—
    - "(A) the registered entity is violating any applicable provision specified in section 5(f), 5a(d), or 5b(b); and
      - "(B) the Commission has recommended an appropriate remedial action to remove the deficiency based on an analysis of the costs and benefits of the Commission recommendation.
  - "(3) BURDEN OF PROOF.—In making a determination any that a registered entity is violating any applicable provision specified in section 5(d), 5a(d), or 5b(b), the Commission shall have the burden of proving that the registered entity is violating the applicable core principle.
- 24 "(e) RESERVATION OF EMERGENCY AUTHORITY.—25 Nothing in this section shall limit or in any way affect

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the emergency powers of the Commission provided in section 8a(9) of this Act.". SEC. 16. EXEMPT BOARDS OF TRADE. 4 The Commodity Exchange Act (7 U.S.C. 1 et seq.) is amended by inserting after section 5c (as added by section 15) the following: 6 "SEC. 5d. EXEMPT BOARDS OF TRADE. "(a) IN GENERAL.—Except as otherwise provided in 8 this section, a contract of sale (or option on such a con-10 tract) of a commodity for future delivery traded on or through the facilities of an exempt board of trade shall be exempt from all provisions of this Act, other than section 2(g). 13 14 "(b) Criteria for Exemption.—To qualify for an 15 exemption under subsection (a), a board of trade shall limit trading on or through the facilities of the board of 16 trade to contracts of sale of a commodity for future delivery (or options on such contracts)— 18 19 "(1) that have— "(A) a nearly inexhaustible deliverable sup-20 21 ply; "(B) a deliverable supply that is suffi-22 23 ciently large, and a cash market sufficiently liq-

uid, to render any contract traded on the com-

1	modity highly unlikely to be susceptible to the
2	threat of manipulation; or
3	"(C) no cash market; and
4	"(2) that are entered into only between persons
5	that—
6	"(A) are eligible contract participants at
7	the time at which the persons enter into the
8	contract; or
9	"(B) enter into the contract or option for
10	the benefit only of eligible contract participants.
11	"(c) Antimanipulation Requirements.—A party
12	to a futures contract or related option that is traded on
13	an exempt board of trade shall be subject to sections 4b,
14	4n, 6(c), and 9(a)(2), and the Commission shall enforce
15	those provisions with respect to any such trading.
16	"(d) Price Discovery.—If the Commission finds
17	that an exempt board of trade is a significant source of
18	price discovery for any underlying commodity in any
19	transaction traded on or through the facilities of the board
20	of trade, the board of trade shall disseminate publicly on
21	a daily basis trading volume, opening and closing price
22	ranges, open interest, and other trading data as appro-
23	priate to the market.
24	"(e) Jurisdiction.—The Commission shall have ex-
25	clusive jurisdiction over any account, agreement, or trans-

- 1 action involving a contract of sale of a commodity for fu-
- 2 ture delivery, or related option, to the extent that such
- 3 account, agreement, or transaction is traded on an exempt
- 4 board of trade.
- 5 "(f) Subsidiaries.—A board of trade that is des-
- 6 ignated as a contract market or registered as a derivatives
- 7 transaction execution facility may operate an exempt
- 8 board of trade by establishing a separate subsidiary or
- 9 other legal entity and otherwise satisfying the require-
- 10 ments of this section.".
- 11 SEC. 17. SUSPENSION OR REVOCATION OF DESIGNATION
- 12 AS CONTRACT MARKET.
- Section 5e of the Commodity Exchange Act (7 U.S.C.
- 14 7b) (as redesignated by section 12(1)) is amended to read
- 15 as follows:
- 16 "SEC. 5e. SUSPENSION OR REVOCATION OF DESIGNATION
- 17 AS REGISTERED ENTITY.
- 18 "The failure of a registered entity to comply with any
- 19 provision of this Act, or any regulation or order of the
- 20 Commission under this Act, shall be cause for the suspen-
- 21 sion of the registered entity for a period not to exceed 180
- 22 days, or revocation of designation as a registered entity
- 23 in accordance with the procedures and subject to the judi-
- 24 cial review provided in section 6(b).".

## 1 SEC. 18. AUTHORIZATION OF APPROPRIATIONS.

2	Section 12(d) of the Commodity Exchange Act (7
3	U.S.C. 16(d)) is amended by striking "2000" and insert-
4	ing "2005".
5	SEC. 19. PREEMPTION.
6	Section 12(e) of the Commodity Exchange Act (7
7	U.S.C. 16(e)) is amended by striking paragraph (2) and
8	inserting the following:
9	"(2) the application of any Federal or State law
10	(including any regulation) to an agreement, contract,
11	or transaction in or involving any commodity, prod-
12	uct, right, service, or interest, except that this Act
13	shall supersede and preempt—
14	"(A) in the case of any such agreement,
15	contract, or transaction—
16	"(i) that is conducted on or subject to
17	the rules of a registered entity or exempt
18	board of trade;
19	"(ii) that is conducted on or subject
20	to the rules of any board of trade, ex-
21	change, or market located outside the
22	United States, or any territory or posses-
23	sion of the United States (in accordance
24	with any terms or conditions specified by
25	the Commission by regulation); and

1	"(iii) that is subject to regulation by
2	the Commission under section 4c or 19;
3	and
4	"(B) any State or local law that prohibits
5	or regulates gaming or the operation of bucket
6	shops (other than antifraud provisions of gen-
7	eral applicability) in the case of—
8	"(i) an electronic trading facility
9	under section 2(e); or
10	"(ii) an agreement, contract, or trans-
11	action that is excluded or exempt under
12	section 2(c), 2(d), 2(f), or 2(h) or is cov-
13	ered by the terms of an exemption granted
14	by the Commission under section 4(c) (re-
15	gardless of whether any such agreement,
16	contract, or transaction is otherwise sub-
17	ject to this Act); or".
18	SEC. 20. PREDISPUTE RESOLUTION AGREEMENTS FOR IN-
19	STITUTIONAL CUSTOMERS.
20	Section 14 of the Commodity Exchange Act (7 U.S.C.
21	18) is amended by striking subsection (g) and inserting
22	the following:
23	"(g) Predispute Resolution Agreements for
24	Institutional Customers.—Nothing in this section
25	prohibits a registered futures commission merchant from

1	requiring a customer that is an eligible contract partici-
2	pant, as a condition to the commission merchant's con-
3	ducting a transaction for the customer, to enter into an
4	agreement waiving the right to file a claim under this sec-
5	tion.".
6	SEC. 21. CONSIDERATION OF COSTS AND BENEFITS AND
7	ANTITRUST LAWS.
8	Section 15 of the Commodity Exchange Act (7 U.S.C.
9	19) is amended by striking "Sec. 15. The Commission"
10	and inserting the following:
11	"SEC. 15. CONSIDERATION OF COSTS AND BENEFITS AND
12	ANTITRUST LAWS.
13	"(a) Costs and Benefits.—
14	"(1) In general.—Before promulgating a reg-
15	ulation under this Act or issuing an order (except as
16	provided in paragraph (3)), the Commission shall
17	consider the costs and benefits of the action of the
18	Commission.
19	"(2) Considerations.—The costs and benefits
20	of the proposed Commission action shall be evalu-
21	ated in light of—
22	"(A) considerations of protection of market
23	participants and the public:

1	"(B) considerations of the efficiency, com-
2	petitiveness, and financial integrity of futures
3	markets;
4	"(C) considerations of price discovery;
5	"(D) considerations of sound risk manage-
6	ment practices; and
7	"(E) other public interest considerations.
8	"(3) Applicability.—This subsection does not
9	apply to the following actions of the Commission:
10	"(A) An order that initiates, is part of, or
11	is the result of an adjudicatory or investigative
12	process of the Commission.
13	"(B) An emergency action.
14	"(C) A finding of fact regarding compli-
15	ance with a requirement of the Commission.
16	"(b) Antitrust Laws.—The Commission".
17	SEC. 22. CONTRACT ENFORCEMENT BETWEEN ELIGIBLE
18	COUNTERPARTIES.
19	Section 22(a) of the Commodity Exchange Act (7
20	U.S.C. 25(a)) is amended by adding at the end the fol-
21	lowing:
22	"(4) Contract enforcement between eli-
23	GIBLE COUNTERPARTIES.—No agreement, contract,
24	or transaction between eligible contract participants
25	shall be void, voidable, or unenforceable, and no

1	such eligible contract participant shall be entitled to
2	rescind, or recover any payment made with respect
3	to, such an agreement, contract, or transaction
4	under this section based solely on the failure of the
5	agreement, contract, or transaction to comply with
6	the terms or conditions of an exemption or exclusion
7	from any provision of this Act or regulations of the
8	Commission.".
9	SEC. 23. RULE OF CONSTRUCTION.
10	Except as expressly provided in this Act or an amend-
11	ment made by this Act, nothing in this Act or an amend-
12	ment made by the Act supersedes, affects, or otherwise
13	limits or expands the scope and applicability of laws gov-
14	erning the Securities and Exchange Commission.
15	SEC. 24. TECHNICAL AND CONFORMING AMENDMENTS.
16	(a) Commodity Exchange Act.—
17	(1) Section 1a of the Commodity Exchange Act
18	(7 U.S.C. 1a) is amended—
19	(A) in paragraphs (4), (5), (8), (9), (12)
20	and (14), by inserting "or derivatives trans-
21	action execution facility" after "contract mar-
22	ket" each place it appears; and
23	(B) in paragraph (15)—

1	(i) in the paragraph heading, by strik-
2	ing "CONTRACT MARKET" and inserting
3	"REGISTERED ENTITY"; and
4	(ii) by striking "contract market"
5	each place it appears and inserting "reg-
6	istered entity".
7	(2) Section 2 of the Commodity Exchange Act
8	(7 U.S.C. 2, 2a, 4, 4a, 3) is amended—
9	(A) by striking "Sec. 2. (a)(1)(A)(i) The"
10	and inserting the following:
11	"SEC. 2. JURISDICTION OF COMMISSION; LIABILITY OF
12	PRINCIPAL FOR ACT OF AGENT; COMMODITY
13	FUTURES TRADING COMMISSION; TRANS-
13 14	FUTURES TRADING COMMISSION; TRANS- ACTION IN INTERSTATE COMMERCE.
14	ACTION IN INTERSTATE COMMERCE.
14 15	ACTION IN INTERSTATE COMMERCE.  "(a) JURISDICTION OF COMMISSION; COMMODITY
14 15 16	**ACTION IN INTERSTATE COMMERCE.  "(a) JURISDICTION OF COMMISSION; COMMODITY  FUTURES TRADING COMMISSION.—
14 15 16 17	ACTION IN INTERSTATE COMMERCE.  "(a) JURISDICTION OF COMMISSION; COMMODITY  FUTURES TRADING COMMISSION.—  "(1) JURISDICTION OF COMMISSION.—
14 15 16 17 18	ACTION IN INTERSTATE COMMERCE.  "(a) JURISDICTION OF COMMISSION; COMMODITY  FUTURES TRADING COMMISSION.—  "(1) JURISDICTION OF COMMISSION.—  "(A) IN GENERAL.—The"; and
14 15 16 17 18	**ACTION IN INTERSTATE COMMERCE.  "(a) JURISDICTION OF COMMISSION; COMMODITY  FUTURES TRADING COMMISSION.—  "(1) JURISDICTION OF COMMISSION.—  "(A) IN GENERAL.—The"; and  (B) in subsection (a)—
14 15 16 17 18 19 20	"(a) Jurisdiction of Commission; Commodity Futures Trading Commission.—  "(1) Jurisdiction of commission.—  "(A) In general.—The"; and  (B) in subsection (a)—  (i) in paragraph (1) (as amended by
14 15 16 17 18 19 20 21	"(a) Jurisdiction of Commission; Commodity Futures Trading Commission.—  "(1) Jurisdiction of commission.—  "(A) In general.—The"; and  (B) in subsection (a)—  (i) in paragraph (1) (as amended by subparagraph (A))—
14 15 16 17 18 19 20 21	**ACTION IN INTERSTATE COMMERCE.  "(a) JURISDICTION OF COMMISSION; COMMODITY  FUTURES TRADING COMMISSION.—  "(1) JURISDICTION OF COMMISSION.—  "(A) IN GENERAL.—The"; and  (B) in subsection (a)—  (i) in paragraph (1) (as amended by subparagraph (A))—  (I) by striking subparagraph (B);

1	(III) by striking "contract mar-
2	ket designated pursuant to section 5
3	of this Act" and inserting "contract
4	market designated or derivatives
5	transaction execution facility reg-
6	istered pursuant to section 5 or 5a";
7	(IV) by striking clause (ii); and
8	(V) in clause (iii), by striking
9	"(iii) The" and inserting the fol-
10	lowing:
11	"(B) LIABILITY OF PRINCIPAL FOR ACT OF
12	AGENT.—The'';
13	(ii) in paragraph (7), by striking
14	"contract market" and inserting "reg-
15	istered entity"; and
16	(iii) in paragraph (8)(B)(ii)—
17	(I) in the first sentence, by strik-
18	ing "designation as a contract mar-
19	ket" and inserting "designation or
20	registration as a contract market or
21	derivatives transaction execution facil-
22	ity'';
23	(II) in the second sentence, by
24	striking "designate a board of trade
25	as a contract market" and inserting

1	"designate or register a board of
2	trade as a contract market or deriva-
3	tives transaction execution facility";
4	and
5	(III) in the fourth sentence, by
6	striking "designating, or refusing,
7	suspending, or revoking the designa-
8	tion of, a board of trade as a contract
9	market" and inserting "designating,
10	registering, or refusing, suspending,
11	or revoking the designation or reg-
12	istration of, a board of trade as a con-
13	tract market or derivatives trans-
14	action execution facility".
15	(3) Section 4 of the Commodity Exchange Act
16	(7 U.S.C. 6) is amended—
17	(A) in subsection (a)—
18	(i) in paragraph (1), by striking "des-
19	ignated by the Commission as a 'contract
20	market' for" and inserting "designated or
21	registered by the Commission as a contract
22	market or derivatives transaction execution
23	facility for";
24	(ii) in paragraph (2), by striking
25	"member of such"; and

1	(iii) in paragraph (3), by inserting "or
2	derivatives transaction execution facility"
3	after "contract market"; and
4	(B) in subsection (c)—
5	(i) in paragraph (1)—
6	(I) by striking "designated as a
7	contract market" and inserting "des-
8	ignated or registered as a contract
9	market or derivatives transaction exe-
10	cution facility"; and
11	(II) by striking "section
12	2(a)(1)(B)" and inserting "section
13	2(g)"; and
14	(ii) in paragraph (2)(B)(ii), by insert-
15	ing "or derivatives transaction execution
16	facility" after "contract market".
17	(4) Section 4a of the Commodity Exchange Act
18	(7 U.S.C. 6a) is amended—
19	(A) in subsection (a)—
20	(i) in the first sentence, by inserting
21	"or derivatives transaction execution facili-
22	ties" after "contract markets"; and
23	(ii) in the second sentence, by insert-
24	ing "or derivatives transaction execution
25	facility" after "contract market";

1	(B) in subsection (b), by inserting "or de-
2	rivatives transaction execution facility" after
3	"contract market" each place it appears; and
4	(C) in subsection (e)—
5	(i) by striking "contract market or"
6	each place it appears and inserting "con-
7	tract market, derivatives transaction execu-
8	tion facility, or";
9	(ii) by striking "licensed or des-
10	ignated" each place it appears and insert-
11	ing "licensed, designated, or registered";
12	and
13	(iii) by striking "contract market, or"
14	and inserting "contract market or deriva-
15	tives transaction execution facility, or".
16	(5) Section 4b(a) of the Commodity Exchange
17	Act (7 U.S.C. 6b(a)) is amended by striking "con-
18	tract market" each place it appears and inserting
19	"registered entity".
20	(6) Sections 4c(g), 4d, 4e, and 4f of the Com-
21	modity Exchange Act (7 U.S.C. 6c(g), 6d, 6e, 6f)
22	are amended by inserting "or derivatives transaction
23	execution facility" after "contract market" each
24	place it appears.

1	(7) Section 4g of the Commodity Exchange Act
2	(7 U.S.C. 6g) is amended—
3	(A) in subsection (b), by striking "clear-
4	inghouse and contract market" and inserting
5	"registered entity"; and
6	(B) in subsection (f), by striking "clearing-
7	houses, contract markets, and exchanges" and
8	inserting "registered entities".
9	(8) Section 4h of the Commodity Exchange Act
10	(7 U.S.C. 6h) is amended by striking "contract mar-
11	ket" each place it appears and inserting "registered
12	entity".
13	(9) Section 4i of the Commodity Exchange Act
14	(7 U.S.C. 6i) is amended in the first sentence by in-
15	serting "or derivatives transaction execution facility"
16	after "contract market".
17	(10) Section 4j of the Commodity Exchange
18	Act (7 U.S.C. 6j) is repealed.
19	(11) Section 4l of the Commodity Exchange Act
20	(7 U.S.C. 6l) is amended by inserting "or derivatives
21	transaction execution facilities" after "contract mar-
22	kets" each place it appears.
23	(12) Section 4p of the Commodity Exchange
24	Act (7 U.S.C. 6p) is amended—

1	(A) in the third sentence of subsection (a),
2	by striking "Act or contract markets" and in-
3	serting "Act, contract markets, or derivatives
4	transaction execution facilities"; and
5	(B) in subsection (b), by inserting "deriva-
6	tives transaction execution facility," after "con-
7	tract market,".
8	(13) The Commodity Exchange Act (as amend-
9	ed by paragraphs (10), (11), and (12)) is amended
10	by redesignating section 4k through 4p (7 U.S.C. 6k
11	through 6p) as sections 4j through 4o, respectively.
12	(14) Section 6 of the Commodity Exchange Act
13	(7 U.S.C. 8, 9, 9a, 9b, 13b, 15) is amended—
14	(A) in subsection (a)—
15	(i) in the first sentence—
16	(I) by striking "board of trade
17	desiring to be designated a 'contract
18	market' shall make application to the
19	Commission for such designation" and
20	inserting "person desiring to be des-
21	ignated or registered as a contract
22	market or derivatives transaction exe-
23	cution facility shall make application
24	to the Commission for such designa-
25	tion or registration";

1	(II) by striking "above condi-
2	tions" and inserting "conditions set
3	forth in this Act"; and
4	(III) by striking "above require-
5	ments" and inserting "the require-
6	ments of this Act";
7	(ii) in the second sentence, by striking
8	"designation as a contract market within
9	one year" and inserting "designation or
10	registration as a contract market or de-
11	rivatives transaction execution facility
12	within 180 days";
13	(iii) in the third sentence—
14	(I) by striking "board of trade"
15	and inserting "person"; and
16	(II) by striking "one-year period"
17	and inserting "180-day period"; and
18	(iv) in the last sentence, by striking
19	"designate as a 'contract market' any
20	board of trade that has made application
21	therefor, such board of trade" and insert-
22	ing "designate or register as a contract
23	market or derivatives transaction execution
24	facility any person that has made applica-
25	tion therefor, such person";

1	(B) in subsection (b)—
2	(i) in the first sentence—
3	(I) by striking "designation of
4	any board of trade as a 'contract mar-
5	ket' upon" and inserting "designation
6	or registration of any contract market
7	or derivatives transaction execution
8	facility on";
9	(II) by striking "board of trade"
10	each place it appears and inserting
11	"contract market or derivatives trans-
12	action execution facility"; and
13	(III) by striking "designation as
14	set forth in section 5 of this Act" and
15	inserting "designation or registration
16	as set forth in sections 5 through 5b";
17	(ii) in the second sentence—
18	(I) by striking "board of trade"
19	the first place it appears and inserting
20	"contract market or derivatives trans-
21	action execution facility"; and
22	(II) by striking "board of trade"
23	the second and third places it appears
24	and inserting "person"; and

1	(iii) in the last sentence, by striking
2	"board of trade" each place it appears and
3	inserting "person";
4	(C) in subsection (c)—
5	(i) by striking "contract market" each
6	place it appears and inserting "registered
7	entity";
8	(ii) by striking "contract markets"
9	each place it appears and inserting "reg-
10	istered entities"; and
11	(iii) by striking "trading privileges"
12	each place it appears and inserting "privi-
13	leges'';
14	(D) in subsection (d), by striking "contract
15	market" each place it appears and inserting
16	"registered entity"; and
17	(E) in subsection (e), by striking "trading
18	on all contract markets" each place it appears
19	and inserting "the privileges of all registered
20	entities".
21	(15) Section 6a of the Commodity Exchange
22	Act (7 U.S.C. 10a) is amended—
23	(A) in the first sentence of subsection (a),
24	by striking "designated as a 'contract market'
25	shall" and inserting "designated or registered

1	as a contract market or a derivatives trans-
2	action execution facility"; and
3	(B) in subsection (b), by striking "des-
4	ignated as a contract market" and inserting
5	"designated or registered as a contract market
6	or a derivatives transaction execution facility".
7	(16) Section 6b of the Commodity Exchange
8	Act (7 U.S.C. 13a) is amended—
9	(A) by striking "contract market" each
10	place it appears and inserting "registered enti-
11	ty'';
12	(B) in the first sentence, by striking "des-
13	ignation as set forth in section 5 of this Act"
14	and inserting "designation or registration as set
15	forth in sections 5 through 5c"; and
16	(C) in the last sentence, by striking "the
17	contract market's ability" and inserting "the
18	ability of the registered entity".
19	(17) Section 6c(a) of the Commodity Exchange
20	Act (7 U.S.C. 13a-1(a)) by striking "contract mar-
21	ket" and inserting "registered entity".
22	(18) Section 6d(1) of the Commodity Exchange
23	Act (7 U.S.C. 13a-2(1)) is amended by inserting
24	"derivatives transaction execution facility," after
25	"contract market,".

1	(19) Section 7 of the Commodity Exchange Act
2	(7 U.S.C. 11) is amended—
3	(A) in the first sentence—
4	(i) by striking "board of trade" and
5	inserting "person";
6	(ii) by inserting "or registered" after
7	"designated";
8	(iii) by inserting "or registration"
9	after "designation" each place it appears;
10	and
11	(iv) by striking "contract market"
12	each place it appears and inserting "reg-
13	istered entity";
14	(B) in the second sentence—
15	(i) by striking "designation of such
16	board of trade as a contract market" and
17	inserting "designation or registration of
18	the registered entity"; and
19	(ii) by striking "contract markets"
20	and inserting "registered entities"; and
21	(C) in the last sentence—
22	(i) by striking "board of trade" and
23	inserting "person"; and
24	(ii) by striking "designated again a
25	contract market" and inserting "des-

1	ignated or registered again a registered en-
2	tity".
3	(20) Section 8(c) of the Commodity Exchange
4	Act (7 U.S.C. 12(c)) is amended in the first sen-
5	tence by striking "board of trade" and inserting
6	"registered entity".
7	(21) Section 8a of the Commodity Exchange
8	Act (7 U.S.C. 12a) is amended—
9	(A) by striking "contract market" each
10	place it appears and inserting "registered enti-
11	ty"; and
12	(B) in paragraph (2)(F), by striking "trad-
13	ing privileges" and inserting "privileges".
14	(22) Sections 8b and 8c(e) of the Commodity
15	Exchange Act (7 U.S.C. 12b, 12c(e)) are amended
16	by striking "contract market" each place it appears
17	and inserting "registered entity".
18	(23) Section 8e of the Commodity Exchange
19	Act (7 U.S.C. 12e) is amended—
20	(A) by striking "contract market" each
21	place it appears and inserting "registered enti-
22	ty";
23	(B) in subsection (a), by striking "section
24	5a(b)" and inserting "sections 5 through 5c";
25	(C) in subsection (b)—

1	(i) in paragraph (1), by striking "a
2	contract market's trade monitoring system
3	implemented pursuant to section 5a(b)"
4	and inserting "the trade monitoring system
5	of a registered entity implemented pursu-
6	ant to sections 5 through 5c";
7	(ii) by striking paragraph (3) and in-
8	serting the following:
9	"(3) Remedies.—On becoming final, the Com-
10	mission deficiency order may require the registered
11	entity to—
12	"(A) institute appropriate improvements in
13	its trade monitoring system necessary to correct
14	the deficiencies in the order;
15	"(B) satisfy stated objective performance
16	criteria to correct the deficiencies;
17	"(C) upgrade or reconfigure existing sys-
18	tems for collecting or processing relevant data
19	on trading and trader or broker activity, includ-
20	ing, where appropriate, the commitment of ad-
21	ditional resources."; and
22	(iii) in paragraph (5)—
23	(I) in the paragraph heading, by
24	striking "Designation as contract
25	MARKET" and inserting "Designa-

1	TION OR REGISTRATION AS REG-
2	ISTERED ENTITY";
3	(II) by inserting "or registra-
4	tion" after "designation"; and
5	(III) by striking "board of trade"
6	and inserting "person";
7	(D) in subsection (d)(2), by striking "sec-
8	tion 5b" and inserting "section 5e"; and
9	(E) in the paragraph heading of subsection
10	(e)(2), by striking "Contract Markets" and
11	inserting "Registered entities".
12	(24) Section 9 of the Commodity Exchange Act
13	(7 U.S.C. 13) is amended—
14	(A) by striking "contract market" each
15	place it appears and inserting "registered enti-
16	ty"; and
17	(B) in subsection (a)(2), by striking "sec-
18	tion $4o(1)$ ," and inserting "section $4n(1)$ ,".
19	(25) Section 14 of the Commodity Exchange
20	Act (7 U.S.C. 18) is amended—
21	(A) in subsection (a)(1)(B), by striking
22	"contract market" and inserting "registered en-
23	tity"; and
24	(B) in subsection (f), by striking "contract
25	markets" and inserting "registered entities".

1	(26) Section 17 of the Commodity Exchange
2	Act (7 U.S.C. 21) is amended by striking "contract
3	market" each place it appears and inserting "reg-
4	istered entity".
5	(27) Section 22 of the Commodity Exchange
6	Act (7 U.S.C. 25) is amended—
7	(A) in subsection (a)—
8	(i) in paragraph (1)—
9	(I) by striking "contract market,
10	clearing organization of a contract
11	market, licensed board of trade," and
12	inserting "registered entity"; and
13	(II) in subparagraph (C)(i), by
14	striking "contract market" and insert-
15	ing "registered entity";
16	(ii) in paragraph (2), by striking "sec-
17	tions 5a(11)," and inserting "sections
18	5(d)(13), 5b(b)(1)(E),"; and
19	(iii) in paragraph (3), by striking
20	"contract market" and inserting "reg-
21	istered entity"; and
22	(B) in subsection (b)—
23	(i) in paragraph (1)—
24	(I) by striking "contract market
25	or clearing organization of a contract

1	market" and inserting "registered en-
2	tity'';
3	(II) by striking "section 5a(8)
4	and section 5a(9) of this Act" and in-
5	serting "sections 5 through 5c";
6	(III) by striking "contract mar-
7	ket, clearing organization of a con-
8	tract market, or licensed board of
9	trade" and inserting "registered enti-
10	ty''; and
11	(IV) by striking "contract market
12	or licensed board of trade" and insert-
13	ing "registered entity";
14	(ii) in paragraph (3)—
15	(I) by striking "a contract mar-
16	ket, clearing organization, licensed
17	board of trade," and inserting "reg-
18	istered entity"; and
19	(II) by striking "contract market,
20	licensed board of trade" and inserting
21	"registered entity";
22	(iii) in paragraph (4), by striking
23	"contract market, licensed board of trade,
24	clearing organization," and inserting "reg-
25	istered entity"; and

1	(iv) in paragraph (5), by striking
2	"contract market, licensed board of trade,
3	clearing organization," and inserting "reg-
4	istered entity".
5	(b) Federal Deposit Insurance Corporation
6	IMPROVEMENT ACT OF 1991.—Section 402(2) of the Fed-
7	eral Deposit Insurance Corporation Improvement Act of
8	1991 (12 U.S.C. 4402(2)) is amended by striking sub-
9	paragraph (B) and inserting the following:
10	"(B) that is registered as a derivatives
11	clearing organization under section 5b of the
12	Commodity Exchange Act.".
13	SEC. 25. EFFECTIVE DATE.
14	(a) In General.—Except as provided in subsection
15	(b), this Act takes effect on the date of enactment of this
16	Act.
17	(b) Jurisdiction of Commission.—Section 8, and
18	the amendments made by that section, take effect 1 year
19	after the date of enactment of this Act.

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