106TH CONGRESS 2D SESSION

H. R. 4695

To enhance the ability of law enforcement to combat money laundering.

IN THE HOUSE OF REPRESENTATIVES

June 20, 2000

Mr. McCollum (for himself and Mrs. Roukema) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Banking and Financial Services, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To enhance the ability of law enforcement to combat money laundering.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Money Laundering Act
- 5 of 2000".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. Illegal money transmitting businesses.
 - Sec. 4. Long-arm jurisdiction over foreign money launderers.

- Sec. 5. Laundering money through a foreign bank.
- Sec. 6. Specified unlawful activity for money laundering.
- Sec. 7. Criminal forfeiture for money laundering conspiracies.
- Sec. 8. Subpoenas for bank records.
- Sec. 9. Charging money laundering as a course of conduct.
- Sec. 10. Venue in money laundering cases.
- Sec. 11. Technical amendment to restore wiretap authority for certain money laundering offenses.
- Sec. 12. Knowledge that the property is the proceeds of a felony.
- Sec. 13. Money purchased on the black market.
- Sec. 14. Money laundering transaction; commingled accounts.
- Sec. 15. Discovery procedure for locating laundered money.
- Sec. 16. Repatriation of property placed beyond the jurisdiction of the court.
- Sec. 17. Laundering the proceeds of terrorism.
- Sec. 18. Bulk cash smuggling.
- Sec. 19. Currency couriers.
- Sec. 20. Violations of section 60501.
- Sec. 21. Proceeds of foreign crimes.
- Sec. 22. Authorization to share recovered property with cooperating foreign governments.
- Sec. 23. In personam judgments.
- Sec. 24. Criminal forfeiture of property in Government custody.
- Sec. 25. Restraint of property subject to criminal forfeiture.
- Sec. 26. Including agencies of tribal governments in the definition of a financial institution.
- Sec. 27. Transfer of reporting requirements from section 60501 of the Internal Revenue Code of 1986 to title 31, United States Code.
- Sec. 28. Penalties for violations of geographic targeting orders and certain record keeping requirements.
- Sec. 29. Inadmissibility of aliens involved in money laundering.
- Sec. 30. Miscellaneous minor amendments.
- Sec. 31. Collection or criminal forfeiture judgment.
- Sec. 32. Nonabatement of forfeiture when defendant dies pending appeal.

1 SEC. 3. ILLEGAL MONEY TRANSMITTING BUSINESSES.

- 2 (a) Scienter Requirement for Section 1960
- 3 VIOLATION.—Section 1960 of title 18, United States
- 4 Code, is amended by adding at the end the following:
- 5 "(c) For the purposes of proving a violation of this
- 6 section involving an illegal money transmitting business
- 7 as defined in subsection (b)(1)(A), it shall be sufficient
- 8 for the Government to prove that the defendant knew that
- 9 the money transmitting business lacked a license required
- 10 by State law, failed to comply with the money transmitting

- 1 business registration requirements of section 5330 of title
- 2 31, United States Code or the regulations thereunder, or
- 3 both. It shall not be necessary to show that the defendant
- 4 knew that the operation of such a business without the
- 5 required license or registration was an offense punishable
- 6 as a felony or misdemeanor.".
- 7 (b) SEIZURE OF ILLEGALLY TRANSMITTED
- 8 Funds.—Section 981(a)(1)(A) of title 18, United States
- 9 Code, is amended by striking "or 1957" and inserting ",
- 10 1957 or 1960".

11 SEC. 4. LONG-ARM JURISDICTION OVER FOREIGN MONEY

- 12 LAUNDERERS.
- 13 Section 1956(b) of title 18, United States Code, is
- 14 amended—
- 15 (1) by inserting "(1)" after "(b)";
- 16 (2) by redesignating paragraphs (1) and (2) as
- subparagraphs (A) and (B) respectively;
- 18 (3) by inserting ", or section 1957" after "or
- 19 (a)(3)"; and
- 20 (4) by adding at the end the following:
- 21 "(2) For purposes of adjudicating an action
- filed or enforcing a penalty ordered under this sec-
- 23 tion, the district courts shall have jurisdiction over
- 24 any foreign person, including any financial institu-
- 25 tion authorized under the laws of a foreign country,

- 1 that commits an offense under subsection (a) involv-
- 2 ing a financial transaction that occurs in whole or
- 3 in part in the United States, if service of process
- 4 upon such foreign person is made under the Federal
- 5 Rules of Civil Procedure or the laws of the country
- 6 where the foreign person is found.
- 7 "(3) The court may issue a pretrial restraining
- 8 order or take any other action necessary to ensure
- 9 that any bank account or other property held by the
- defendant in the United States is available to satisfy
- a judgment under this section.".
- 12 SEC. 5. LAUNDERING MONEY THROUGH A FOREIGN BANK.
- 13 Section 1956(c)(6) of title 18, United States Code,
- 14 is amended to read as follows:
- 15 "(6) the term 'financial institution' includes any
- financial institution described in section 5312(a)(2)
- of title 31, United States Code, or the regulations
- promulgated thereunder, as well as any foreign
- bank, as defined in paragraph (7) of section 1(b) of
- the International Banking Act of 1978 (12 U.S.C.
- 21 3101(7)).".
- 22 SEC. 6. SPECIFIED UNLAWFUL ACTIVITY FOR MONEY LAUN-
- 23 DERING.
- 24 (a) In General.—Section 1956(c)(7) of title 18,
- 25 United States Code, is amended—

1	(1) in subparagraph (B)—
2	(A) so that clause (ii) reads as follows:
3	"(ii) any act or acts constituting a
4	crime of violence;"; and
5	(B) by inserting after the clause (iii) the
6	following:
7	"(iv) bribery of a public official, or
8	the misappropriation, theft, or embezzle-
9	ment of public funds by or for the benefit
10	of a public official;
11	"(v) smuggling or export control viola-
12	tions involving munitions listed in the
13	United States Munitions List or tech-
14	nologies with military applications as de-
15	fined in the Commerce Control List of the
16	Export Administration Regulations; or
17	"(vi) an offense with respect to which
18	the United States would be obligated by a
19	multilateral treaty either to extradite the
20	alleged offender or to submit the case for
21	prosecution, if the offender were found
22	within the territory of the United States.";
23	(2) in subparagraph (D)—
24	(A) by inserting "section 541 (relating to
25	goods falsely classified)," before "section 542";

1	(B) by inserting "section 922(1) (relating
2	to the unlawful importation of firearms), sec-
3	tion 924(m) (relating to firearms trafficking),"
4	before "section 956";
5	(C) by inserting "section 1030 (relating to
6	computer fraud and abuse)," before "1032";
7	(D) by inserting "any felony violation of
8	the Foreign Agents Registration Act of 1938,
9	as amended," before "or any felony violation of
10	the Foreign Corrupt Practices Act"; and
11	(E) by striking "fraud in the sale of secu-
12	rities" and inserting "fraud in the purchase or
13	sale of securities".
14	(3) in paragraph (E), by inserting "the Clean
15	Air Act (42 U.S.C. 7401 et seq.), the Lacey Act (16 $$
16	U.S.C. 3371–78," after "the Safe Drinking Water
17	Act (42 U.S.C. 300f et seq.),".
18	(b) Burglary and Embezzlement.—Section
19	1961(1)(A) of title 18, United States Code, is amended
20	by inserting "burglary, embezzlement" after "robbery,".
21	SEC. 7. CRIMINAL FORFEITURE FOR MONEY LAUNDERING
22	CONSPIRACIES.
23	Section 982(a)(1) of title 18, United States Code, is
24	amended by inserting ", or a conspiracy to commit any
25	such offense" after "of this title".

SEC. 8. SUBPOENAS FOR BANK RECORDS. 2 Section 986 of title 18, United States Code, is 3 amended— 4 (1) in subsection (a)— 5 (A) by striking "section 1956, 1957, or 6 1960 of this title, section 5322 or 5324 of title 31, United States Code" and inserting "section 7 8 981 or 982 of this title"; by inserting "before or" 9 before "after"; 10 11 (C) by striking "in rem"; and 12 (D) by striking the last sentence; and 13 (2) in subsection (c), by inserting "or the Federal Rules of Criminal Procedure" after "Proce-14 15 dure". SEC. 9. CHARGING MONEY LAUNDERING AS A COURSE OF 17 CONDUCT. 18 Section 1956(h) of title 18, United States Code, is 19 amended— 20 (1) by inserting "(1)" before "Any person"; 21 and 22 (2) by adding at the end the following: 23 "(2) Any person who commits multiple viola-24 tions of this section or section 1957 that are part of

the same scheme or continuing course of conduct

25

- 1 may be charged, at the election of the Government,
- 2 in a single count in an indictment or information.".

3 SEC. 10. VENUE IN MONEY LAUNDERING CASES.

- 4 Section 1956 of title 18, United States Code, is
- 5 amended by adding at the end the following:
- 6 "(i) Venue.—(1) Except as provided in paragraph
- 7 (2), a prosecution for an offense under this section or sec-
- 8 tion 1957 may be brought in—
- 9 "(A) any district in which the financial or mon-
- 10 etary transaction is conducted, or
- 11 "(B) any district where a prosecution for the
- 12 underlying specified unlawful activity could be
- brought, if the defendant participated in the transfer
- of the proceeds of the specified unlawful activity
- from that district to the district where the financial
- or monetary transaction is conducted.
- 17 "(2) A prosecution for an attempt or conspiracy of-
- 18 fense under this section or section 1957 may be brought
- 19 in the district where venue would lie for the completed of-
- 20 fense under paragraph (1), or in any other district where
- 21 an act in furtherance of the attempt or conspiracy took
- 22 place.".

1	SEC. 11. TECHNICAL AMENDMENT TO RESTORE WIRETAP
2	AUTHORITY FOR CERTAIN MONEY LAUN-
3	DERING OFFENSES.
4	Section 2516(1)(g) of title 18, United States Code,
5	is amended by striking "a violation of section 5322 of title
6	31, United States Code (dealing with the reporting of cur-
7	rency transactions)" and inserting "a violation of section
8	5322 or 5324 of title 31, United States Code (dealing with
9	the reporting and illegal structuring of currency trans-
10	actions)".
11	SEC. 12. KNOWLEDGE THAT THE PROPERTY IS THE PRO-
12	CEEDS OF A FELONY.
13	Section 1956(c)(1) of title 18, United States Code,
14	is amended by inserting ", and regardless of whether or
15	not the person knew that the activity constituted a felony"
16	before the semicolon at the end.
17	SEC. 13. MONEY PURCHASED ON THE BLACK MARKET.
18	(a) In General.—Section 981(a) of title 18, United
19	States Code is amended by adding at the end the fol-
20	lowing:
21	"(3) A person asserting an innocent owner de-
22	fense under section 983(d) to the forfeiture of cur-
23	rency, monetary instruments or funds purchased or
24	received from a money broker must be a bona fide
25	purchaser for value without reason to know that the
26	currency, monetary instruments or funds were sub-

ject to forfeiture, and must establish that such person took all reasonable affirmative steps to determine the source of the currency, monetary instruments or funds, or to verify that the currency, monetary instruments or funds were not derived from illegal activity.

"(4) For purposes of paragraph (3)—

"(A) the term 'money broker' means any person who sells or exchanges currency, monetary instruments or funds, either in the United States or in a foreign country, either independently, or through any parallel market, black market, casa de cambio, or other currency exchange business;

- "(B) a person receives money from a money broker if the person provides goods or services to a customer and receives payment for such goods or services from a money broker or a person acting on behalf of a money broker; and
- "(C) what constitutes 'all reasonable affirmative steps' depends on the facts and circumstances surrounding the transaction, but if the money broker is a financial institution, as defined in section 20 of this title, the purchaser

- takes 'all reasonable affirmative steps' if the
 purchaser conducts the transaction at the financial institution during normal business
 hours in an arms-length transaction and has no
 reason to know that the currency, monetary instruments, or funds were derived from or used
 to commit any unlawful activity.".
- 8 (b) APPLICATION.—The amendments made by this 9 section shall apply to any case pending on the effective 10 date of this Act.
- 11 SEC. 14. MONEY LAUNDERING TRANSACTION; COMMIN-
- 12 GLED ACCOUNTS.
- 13 (a) Section 1956.—Section 1956 of title 18, United
- 14 States Code, is amended by adding at the end the fol-
- 15 lowing:
- 16 "(j) A transaction, transportation, transmission, or
- 17 transfer of funds shall be considered for the purposes of
- 18 this section to be one involving the proceeds of specified
- 19 unlawful activity, or property represented to be the pro-
- 20 ceeds of specified unlawful activity, if the transaction,
- 21 transportation, transmission, or transfer involves—
- "(1) funds directly traceable to the specified
- 23 unlawful activity, or represented to be directly trace-
- able to the specified unlawful activity;

1	"(2) a bank account in which the proceeds of
2	specified unlawful activity, or property represented
3	to be the proceeds of specified unlawful activity,
4	have been commingled with other funds; or
5	"(3) 2 or more bank accounts, where the pro-
6	ceeds of specified unlawful activity, or property rep-
7	resented to be the proceeds of specified unlawful ac-
8	tivity, are deposited into 1 bank account and there
9	is a contemporaneous, related withdrawal from, or
10	debit to, another bank account controlled by the
11	same person, or by a person acting in concert with
12	that person.".
13	(b) Section 1957.—Section 1957(f) of title 18,
14	United States Code, is amended by inserting after para-
15	graph (3) the following:
16	"(4) the term 'monetary transaction in crimi-
17	nally derived property that is of a value greater than
18	\$10,000' includes—
19	"(A) monetary transaction involving the
20	transfer, withdrawal, encumbrance or other dis-
21	position of more than \$10,000 from a bank ac-
22	count in which more than \$10,000 in proceeds
23	of specified unlawful activity have been commin-
24	gled with other funds;

1	"(B) a series of monetary transactions in
2	amounts under \$10,000 that exceed \$10,000 in
3	the aggregate and that are closely related to
4	each other in terms of time, the identity of the
5	parties involved, the nature of the transactions
6	and the manner in which they are conducted;
7	and
8	"(C) any financial transaction described in
9	section 1956(j)(3) that involves more than
10	\$10,000 in proceeds of specified unlawful activ-
11	ity.''.
12	(c) Technical Amendments.—
13	(1) Section $1956(c)(7)(F)$ of title 18, United
14	States Code, is amended by inserting ", as defined
15	in section 24" before the period.
16	(2) Section 1957 of title 18, United States
17	Code, is amended—
18	(A) in subsection (a), by striking "engages
19	or attempts to engage in" and inserting "con-
20	ducts or attempts to conduct", and
21	(B) in subsection (f), by inserting the fol-
22	lowing after paragraph (3):
23	"(4) the term 'conducts' has the same meaning
24	as it does for purposes of section 1956 of this title."

1	SEC. 15. DISCOVERY PROCEDURE FOR LOCATING
2	LAUNDERED MONEY.
3	Section 413(m) of the Controlled Substances Act (21
4	U.S.C. 853(m)) is amended by inserting before the period
5	at the end the following: "to the extent that the provisions
6	of the Rule are consistent with the purposes for which dis-
7	covery is conducted under this subsection. Because this
8	subsection applies only to matters occurring after the de-
9	fendant has been convicted and the property of the defend-
10	ant has been declared forfeited, the provisions of Rule 15
11	requiring the consent of the defendant and the presence
12	of the defendant at the deposition shall not apply".
13	SEC. 16. REPATRIATION OF PROPERTY PLACED BEYOND
14	THE JURISDICTION OF THE COURT.
1415	THE JURISDICTION OF THE COURT. (a) CRIMINAL FORFEITURE.—Section 413(p) of the
15	(a) Criminal Forfeiture.—Section 413(p) of the
15 16 17	(a) CRIMINAL FORFEITURE.—Section 413(p) of the Controlled Substances Act (21 U.S.C. 853(p)) is amended
15 16 17	(a) CRIMINAL FORFEITURE.—Section 413(p) of the Controlled Substances Act (21 U.S.C. 853(p)) is amended by adding at the end the following: "In the case of prop-
15 16 17 18	(a) CRIMINAL FORFEITURE.—Section 413(p) of the Controlled Substances Act (21 U.S.C. 853(p)) is amended by adding at the end the following: "In the case of property described in paragraph (3), the court may, in addi-
15 16 17 18 19	(a) CRIMINAL FORFEITURE.—Section 413(p) of the Controlled Substances Act (21 U.S.C. 853(p)) is amended by adding at the end the following: "In the case of property described in paragraph (3), the court may, in addition, order the defendant to return the property to the
15 16 17 18 19 20	(a) Criminal Forfeiture.—Section 413(p) of the Controlled Substances Act (21 U.S.C. 853(p)) is amended by adding at the end the following: "In the case of property described in paragraph (3), the court may, in addition, order the defendant to return the property to the jurisdiction of the court so that it may be seized and for-
15 16 17 18 19 20 21	(a) Criminal Forfeiture.—Section 413(p) of the Controlled Substances Act (21 U.S.C. 853(p)) is amended by adding at the end the following: "In the case of property described in paragraph (3), the court may, in addition, order the defendant to return the property to the jurisdiction of the court so that it may be seized and forfeited.".
15 16 17 18 19 20 21 22	(a) Criminal Forfeiture.—Section 413(p) of the Controlled Substances Act (21 U.S.C. 853(p)) is amended by adding at the end the following: "In the case of property described in paragraph (3), the court may, in addition, order the defendant to return the property to the jurisdiction of the court so that it may be seized and forfeited.". (b) Pre-Trial Restraining Order.—Section
15 16 17 18 19 20 21 22 23	(a) Criminal Forfeiture.—Section 413(p) of the Controlled Substances Act (21 U.S.C. 853(p)) is amended by adding at the end the following: "In the case of property described in paragraph (3), the court may, in addition, order the defendant to return the property to the jurisdiction of the court so that it may be seized and forfeited.". (b) Pre-Trial Restraining Order.—Section 413(e) of the Controlled Substances Act (21 U.S.C.

- 1 its authority to restrain any property forfeitable as
- 2 substitute assets, the court may also order the de-
- fendant to repatriate any property subject to for-
- 4 feiture pending trial, and to deposit that property in
- 5 the registry of the court, or with the United States
- 6 Marshals Service or the Secretary of the Treasury,
- 7 in an interest-bearing account. Failure to comply
- 8 with an order under this subsection, or an order to
- 9 repatriate property under subsection (p), shall be
- punishable as a civil or criminal contempt of court,
- and may also result in an enhancement of the sen-
- tence for the offense giving rise to the forfeiture
- under the obstruction of justice provision of section
- 3C1.1 of the Federal Sentencing Guidelines.".

15 SEC. 17. LAUNDERING THE PROCEEDS OF TERRORISM.

- Section 1956(c)(7)(D) of title 18, United States
- 17 Code, is amended by inserting "or 2339B" after "2339A".
- 18 SEC. 18. BULK CASH SMUGGLING.
- 19 (a) Enactment of Bulk Cash Smuggling Of-
- 20 FENSE.—Chapter 53 of title 31, United States Code, is
- 21 amended by adding at the end the following:

22 "§ 5331. Bulk cash smuggling

- "(a) Criminal Offense.—Whoever, with the intent
- 24 to evade a currency reporting requirement under section
- 25 5316, knowingly conceals more than \$10,000 in currency

- 1 or other monetary instruments on his person or in any
- 2 conveyance, article of luggage, merchandise, or other con-
- 3 tainer, and transports or transfers or attempts to trans-
- 4 port or transfer such currency or monetary instruments
- 5 from a place within the United States to a place outside
- 6 of the United States, or from a place outside the United
- 7 States to a place within the United States, shall be guilty
- 8 of a currency smuggling offense and subject to punish-
- 9 ment pursuant to subsection (b). For purposes of this sec-
- 10 tion, 'monetary instruments' has the meaning set forth in
- 11 this chapter and the regulations promulgated thereunder.
- 12 "(b) Penalty.—A person convicted of a currency
- 13 smuggling offense under subsection (a), or a conspiracy
- 14 to commit such offense, shall be fined under title 18 or
- 15 imprisoned not more than 5 years, or both. If the aggre-
- 16 gate amount of currency or monetary instruments involved
- 17 in an offense under subsection (a) equals or exceeds
- 18 \$500,000, the maximum term of imprisonment for the of-
- 19 fense shall be 10 years. In addition, the court, in imposing
- 20 sentence, shall order that the defendant forfeit to the
- 21 United States, any property, real or personal, involved in
- 22 the offense, and any property traceable to such property,
- 23 subject to subsection (d) of this section. The forfeiture of
- 24 property under this section shall be governed by section
- 25 413 of the Controlled Substances Act. If the property sub-

- 1 ject to forfeiture is unavailable, and the defendant has no
- 2 substitute property that may be forfeited pursuant to sec-
- 3 tion 413 of the Controlled Substances Act, the court shall
- 4 enter a personal money judgment against the defendant
- 5 for the amount that would be subject to forfeiture.
- 6 "(c) Seizure of Smuggling Cash.—Any property
- 7 involved in a violation of subsection (a), or a conspiracy
- 8 to commit such violation, and any property traceable
- 9 thereto, may be seized and, subject to subsection (d) of
- 10 this section, forfeited to the United States. The seizure
- 11 and forfeiture shall be governed by the procedures gov-
- 12 erning civil forfeitures in money laundering cases pursuant
- 13 to section 981(a)(1)(A) of title 18, United States Code.
- 14 For purposes of this subsection and subsection (b), any
- 15 currency or other monetary instrument that is concealed
- 16 or intended to be concealed in violation of subsection (a)
- 17 or a conspiracy to commit such violation, any article, con-
- 18 tainer, or conveyance used or intended to be used to con-
- 19 ceal or transport the currency or other monetary instru-
- 20 ment, and any other property used or intended to be used
- 21 to facilitate the offense, shall be considered property in-
- 22 volved in the offense.
- 23 "(d) Proportionality of Forfeiture.—Upon a
- 24 showing by the property owner by a preponderance of the
- 25 evidence that the currency or monetary instruments in-

- 1 volved in the offense giving rise to the forfeiture were de-
- 2 rived from a legitimate source, and were intended for a
- 3 lawful purpose, the court shall reduce the forfeiture to the
- 4 maximum amount that is not grossly disproportional to
- 5 the gravity of the offense. In determining the amount of
- 6 the forfeiture, the court shall consider all aggravating and
- 7 mitigating facts and circumstances that have a bearing on
- 8 the gravity of the offense. Such circumstances include, but
- 9 are not limited to, the following: the value of the currency
- 10 or other monetary instruments involved in the offense; ef-
- 11 forts by the person committing the offense to structure
- 12 currency transactions, conceal property, or otherwise ob-
- 13 struct justice; and whether the offense is part of a pattern
- 14 of repeated violations of this section or any other currency
- 15 reporting money laundering offenses.".
- 16 (b) CLERICAL AMENDMENT.—The table of sections
- 17 at the beginning of chapter 53 of title 31, United States
- 18 Code, is amended by adding at the end the following new
- 19 item:

"5331. Bulk cash smuggling.".

- 20 (e) Currency Reporting Violations.—Section
- 21 5317(c) of title 31, United States Code, is amended to
- 22 read as follows:
- (c)(1) The court in imposing sentence for any viola-
- 24 tion of section 5313, 5316, or 5324, or any conspiracy
- 25 to commit such a violation, shall order the defendant to

- 1 forfeit all property, real or personal, involved in the of-
- 2 fense and any property traceable thereto. Forfeitures
- 3 under this paragraph shall be governed by the procedures
- 4 set forth in section 413 of the Controlled Substances Act
- 5 (21 U.S.C. 853), and the guidelines set forth in paragraph
- 6 (3).
- 7 "(2) Any property involved in a violation of section
- 8 5313, 5316, or 5324, or any conspiracy to commit such
- 9 violation, and any property traceable thereto, may be
- 10 seized and, subject to subsection (c)(3) of this section, for-
- 11 feited to the United States in accordance with the proce-
- 12 dures governing civil forfeitures in money laundering cases
- 13 pursuant to section 981(a)(1)(A) of title 18, United States
- 14 Code.
- 15 "(3) Upon a showing by the property owner by a pre-
- 16 ponderance of the evidence that any currency or monetary
- 17 instruments involved in the offense giving rise to the for-
- 18 feiture were derived from a legitimate source, and were
- 19 intended for a lawful purpose, the court shall reduce the
- 20 forfeiture to the maximum amount that is not grossly dis-
- 21 proportional to the gravity of the offense. In determining
- 22 the amount of the forfeiture, the court shall consider all
- 23 aggravating and mitigating facts and circumstances that
- 24 have a bearing on the gravity of the offense. Such cir-
- 25 cumstances include, but are not limited to, the following:

- 1 the value of the currency or other monetary instruments
- 2 involved in the offense; efforts by the person committing
- 3 the offense to structure currency transactions, conceal
- 4 property, or otherwise obstruct justice; and whether the
- 5 offense is part of a pattern of repeated violations.".
- 6 (f) Conforming Amendments.—(1) Section
- 7 981(a)(1)(A) of title 18, United States Code, is amended
- 8 by striking "of section 5313(a) or 5324(a) of title 31, or".
- 9 (2) Section 982(a)(1) of title 18, United States Code,
- 10 is amended by striking "of section 5313(a), 5316, or 5324
- 11 of title 31, or".
- 12 SEC. 19. CURRENCY COURIERS.
- 13 Section 1957 of title 18, United States Code, is
- 14 amended by adding the following new subsection at the
- 15 end:
- 16 "(g) Any person who conceals more than \$10,000 in
- 17 currency in any vehicle, or in any compartment or con-
- 18 tainer within any vehicle, and transport, attempts to
- 19 transports, or conspires to transport such currency in
- 20 interstate commerce on any public road or highway, know-
- 21 ing that the currency was derived from some form of un-
- 22 lawful activity, or knowing that the currency was intended
- 23 to be used to promote some form of unlawful activity, shall
- 24 be punished as provided in subsection (b). The defendant's
- 25 knowledge may be established by proof that the defendant

1	was willfully blind to the source or intended use of the
2	currency.".
3	SEC. 20. VIOLATIONS OF SECTION 60501.
4	Sections $981(a)(1)(A)$ and $982(a)(1)$ of title 18,
5	United States Code, are amended by inserting ", or of sec-
6	tion 60501 of the Internal Revenue Code of 1986 (26
7	U.S.C. 60501)" after "of title 31".
8	SEC. 21. PROCEEDS OF FOREIGN CRIMES.
9	Section 981(a)(1)(B) of title 18, United States Code,
10	is amended to read as follows:
11	"(B) Any property, real or personal, within
12	the jurisdiction of the United States, consti-
13	tuting, derived from, or traceable to, any proc-
14	ess obtained directly or indirectly from conduct
15	constitutes an offense against a foreign nation
16	involving—
17	"(i) the manufacture, importation,
18	sale, or distribution of a controlled sub-
19	stance (as such term is defined for the
20	purposes of the Controlled Substances
21	Act); or
22	"(ii) any other conduct described in
23	section $1956(c)(7)(B)$, within whose juris-
24	diction such offense would be punishable
25	by death or imprisonment for a term ex-

1	ceeding one year and which would be pun-
2	ishable under the laws of the United States
3	by imprisonment for a term exceeding one
4	year if such conduct constituting the of-
5	fense against the foreign nation had oc-
6	curred within the jurisdiction of the United
7	States, or any property used to facilitate
8	such offense.".
9	SEC. 22. AUTHORIZATION TO SHARE RECOVERED PROP-
10	ERTY WITH COOPERATING FOREIGN GOV-
11	ERNMENTS.
12	(a) In General.—Section 981(i)(1) of title 18,
13	United States Code, is amended by striking "this chapter"
14	and inserting "any provision of Federal law".
15	(b) Conforming Amendment.—Section 511(e)(1)
16	of the Controlled Substances Act is amended—
17	(1) by inserting "; or" at the end of subpara-
18	graph (C);
19	(1) by striking "; or" at the end of subpara-
20	graph (D) and inserting a period; and
21	(2) by striking subparagraph (E).
22	SEC. 23. IN PERSONAM JUDGMENTS.
23	Section 1963(l)(1) of title 18, United States Code,
24	and section 413(n)(1) of the Controlled Substances Act
25	(21 U.S.C. 853(n)(1)) are each amended by adding the

- 1 following sentence at the end: "To the extent that the
- 2 order of forfeiture includes only an in personam money
- 3 judgment against the defendant, no proceeding under this
- 4 subsection shall be necessary.".
- 5 SEC. 24. CRIMINAL FORFEITURE OF PROPERTY IN GOVERN-
- 6 MENT CUSTODY.
- 7 Section 413(f) of the Controlled Substances Act (21
- 8 U.S.C. 853(f)) is amended by adding at the end the fol-
- 9 lowing: "If property subject to criminal forfeiture under
- 10 this section is already in the custody of the United States
- 11 or any agency thereof, it shall not be necessary to seize
- 12 or restrain the property for the purpose of criminal for-
- 13 feiture.".
- 14 SEC. 25. RESTRAINT OF PROPERTY SUBJECT TO CRIMINAL
- 15 **FORFEITURE.**
- Section 413(e)(1) of the Controlled Substances Act
- 17 (21 U.S.C. 853(e)(1)) is amended by striking "(a)" and
- 18 inserting "(a) or (p)".
- 19 SEC. 26. INCLUDING AGENCIES OF TRIBAL GOVERNMENTS
- 20 IN THE DEFINITION OF A FINANCIAL INSTI-
- 21 TUTION.
- Section 5312(a)(2)(W) of title 31, United States
- 23 Code, is amended by striking "State or local" and insert-
- 24 ing "State, local, or tribal".

1	SEC. 27. TRANSFER OF REPORTING REQUIREMENTS FROM
2	SECTION 60501 OF THE INTERNAL REVENUE
3	CODE OF 1986 TO TITLE 31, UNITED STATES
4	CODE.
5	(a) REENACTMENT OF SECTION 60501.—Subchapter
6	II of chapter 53 of title 31, United States Code, is amend-
7	ed by inserting after section 5331 the following new sec-
8	tion:
9	"§ 5332. Reports relating to coins and currency re-
10	ceived in nonfinancial trade or business
11	"(a) Coin and Currency Receipts of More
12	Than \$10,000.—Any person—
13	"(1) who is engaged in a trade or business; and
14	"(2) who, in the course of such trade or busi-
15	ness, receives more than \$10,000 in coins or cur-
16	rency in 1 transaction (or 2 or more related trans-
17	actions),
18	shall file a report described in subsection (b) with respect
19	to such transaction (or related transactions) at such time
20	as the Secretary may by regulations prescribe.
21	"(b) Form and Manner of Reports.—A report is
22	described in this subsection if such report—
23	"(1) is in such form as the Secretary may pre-
24	scribe; and
25	"(2) contains—

1	"(A) the name, address, and taxpayer
2	identification number of the person from whom
3	the coins or currency was received;
4	"(B) the amount of coins or currency re-
5	ceived;
6	"(C) the date and nature of the trans-
7	action; and
8	"(D) such other information as the Sec-
9	retary may prescribe.
10	"(c) Exceptions.—
11	"(1) Amounts received by financial insti-
12	TUTIONS.—Subsection (a) shall not apply to
13	amounts received in a transaction reported under
14	section 5313 and regulations prescribed under such
15	section.
16	"(2) Transactions occurring outside the
17	UNITED STATES.—Except to the extent provided in
18	regulations prescribed by the Secretary, subsection
19	(a) shall not apply to any transaction if the entire
20	transaction occurs outside the United States.
21	"(d) Currency Includes Foreign Currency and
22	CERTAIN MONETARY INSTRUMENTS.—
23	"(1) In general.—For purposes of this sec-
24	tion, the term 'currency' includes—
25	"(A) foreign currency; and

1	"(B) to the extent provided in regulations
2	prescribed by the Secretary, any monetary in-
3	strument (whether or not in bearer form) with
4	a face amount of not more than \$10,000.
5	"(2) Scope of Application.—Paragraph
6	(1)(B) shall not apply to any check drawn on the ac-
7	count of the writer in a financial institution referred
8	to in subparagraph (A), (B), (C), (D), (E), (F), (G),
9	(J), (K), (R), or (S) of section 5312(a)(2).
10	"(e) Coins or Currency Received by Criminal
11	COURT CLERKS.—
12	"(1) IN GENERAL.—Every clerk of a Federal or
13	State criminal court who receives more than \$10,000
14	in coins or currency as bail for any individual
15	charged with a specified criminal offense shall file a
16	report described in paragraph (2) (at such time as
17	the Secretary may by regulations prescribe) with re-
18	spect to the receipt of such bail.
19	"(2) Report.—A report is described in this
20	paragraph if such report—
21	"(A) is in such form as the Secretary may
22	prescribe; and
23	"(B) contains—
24	"(i) the name, address, and taxpayer
25	identification number of—

1	"(I) the individual charged with
2	the specified criminal offense; and
3	"(II) each person posting the bail
4	(other than a person licensed as a bail
5	bondsman);
6	"(ii) the amount of coins or currency
7	received;
8	"(iii) the date the coins or currency
9	was received; and
10	"(iv) such other information as the
11	Secretary may prescribe.
12	"(3) Specified Criminal Offense.—For pur-
13	poses of this subsection, the term 'specified criminal
14	offense' means—
15	"(A) any Federal criminal offense involv-
16	ing a controlled substance;
17	"(B) racketeering (as defined in section
18	1951, 1952, or 1955 of title 18, United States
19	Code);
20	"(C) money laundering (as defined in sec-
21	tion 1956, 1957, or 1960 of such title); and
22	"(D) any State criminal offense substan-
23	tially similar to an offense described in sub-
24	paragraph (A), (B), or (C).

"(4) Information to federal prosecu-1 2 TORS.—Each clerk required to include in a report 3 under paragraph (1) the information described in paragraph (2)(B) with respect to an individual described in paragraph (2)(B)(i)(I) shall furnish (at 5 6 such time as the Secretary may by regulations pre-7 scribe) a written statement showing such informa-8 tion to the United States Attorney for the jurisdic-9 tion in which such individual resides and the juris-10 diction in which the specified criminal offense oc-11 curred.

- "(5) Information to payors of Bail.—Each clerk required to file a report under paragraph (1) shall furnish (at such time as the Secretary may by regulations prescribe) to each person whose name is required to be set forth in such report by reason of paragraph (2)(B)(i)(II) a written statement showing—
- "(A) the name and address of the clerk's office required to file the report; and
- 21 "(B) the aggregate amount of coins and 22 currency described in paragraph (1) received by 23 such clerk.".
- 24 (b) Prohibition on Structuring Trans-25 actions.—

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1	(1) In General.—Section 5324 of title 31,
2	United States Code, is amended—
3	(A) by redesignating subsections (b) and
4	(c) as subsections (c) and (d), respectively; and
5	(B) by inserting after subsection (a) the
6	following new subsection:
7	"(b) Domestic Coin and Currency Trans-
8	ACTIONS INVOLVING NONFINANCIAL TRADES OR BUSI-
9	NESSES.—No person shall for the purpose of evading the
10	report requirements of section 5332 or any regulation pre-
11	scribed under such section—
12	"(1) cause or attempt to cause a nonfinancial
13	trade or business to fail to file a report required
14	under section 5332 or any regulation prescribed
15	under such section;
16	"(2) cause or attempt to cause a nonfinancial
17	trade or business to file a report required under sec-
18	tion 5332 or any regulation prescribed under such
19	section that contains a material omission or
20	misstatement of fact; or
21	"(3) structure or assist in structuring, or at-
22	tempt to structure or assist in structuring, any tran-
23	sition with 1 or more nonfinancial trades or busi-
24	nesses.".

1	(2) Technical and conforming amend-
2	MENTS.—
3	(A) The heading for subsection (a) of sec-
4	tion 5324 of title 31, United States Code, is
5	amended by inserting "Involving Financial
6	Institutions" after "Transactions".
7	(B) Section 5317(c) of title 31, United
8	States Code, is amended by striking "5324(b)"
9	and inserting "5324(c)".
10	(c) Definition of Nonfinancial Trade or Busi-
11	NESS.—
12	(1) In general.—Section 5312(a) of title 31,
13	United States Code, is amended—
14	(A) by redesignating paragraphs (4) and
15	(5) as paragraphs (5) and (6), respectively; and
16	(B) by inserting after paragraph (3) the
17	Following new paragraph:
18	"(4) Nonfinancial trade or business.—
19	The term 'nonfinancial trade or business' means any
20	trade or business other than a financial institution
21	that is subject to the reporting requirements of sec-
22	tion 5313 and regulations prescribed under such sec-
23	tion.".
24	(2) Technical and conforming amend-
25	MENTS.—

1	(A) Section $5312(c)(3)(C)$ of title 31 ,
2	United States Code, is amended by striking
3	"section 5316," and inserting "sections 5332
4	and 5316,".
5	(B) Subsections (a) through (f) of section
6	5318 of title 31, United States Code, and sec-
7	tions 5321, 5326, and 5328 of such title are
8	each amended—
9	(i) by inserting "or nonfinancial trade
10	or business" after "financial institution"
11	each place such term appears; and
12	(ii) by inserting "or nonfinancial
13	trades or businesses" after "financial insti-
14	tutions" each place such term appears.
15	(C) Section 981(a)(1)(A) of title 18,
16	United States Code, is amended by striking
17	"5313(a) or 5324(a) of title 31," and inserting
18	"5313(a) or 5332 of title 31, or subsection (a)
19	or (b) of section 5324 of such title,".
20	(D) Section 982(a)(1) of title 18, United
21	States Code, is amended by inserting "5332,"
22	after "5313(a),".
23	(d) Repeal of Duplicate Provision.—Section
24	60501 of the Internal Revenue Code of 1986 is repealed.
25	(e) Clerical Amendments.—

1	(1) TITLE 31.—The tables sections for chapter
2	53 of title 31, United States Code, is amended by
3	inserting after the item relating to section 5331 the
4	following new item:
	"5332. Reports relating to coins and currency received in nonfinancial trade or business.".
5	(2) Internal revenue code of 1986.—
6	(A) The table of sections for subpart B of
7	part III of subchapter A of chapter 61 of the
8	Internal Revenue Code of 1986 is amended by
9	striking the item relating to section 60501.
10	(B)(i) Subsection (l) of section 6103 of
11	such Code is amended by striking paragraph
12	(15).
13	(ii) Subparagraph (A) of section
14	6103(p)(3) of such Code is amended by striking
15	"(15),".
16	(iii) Paragraph (4) of section 6103(p) of
17	such Code is amended by striking in the mate-
18	rial preceding subparagraph (A) "(12)" and all
19	that follows through "(16)" and inserting
20	"(12), or (16)".
21	(iv) Clause (ii) of section 6103(p)(4)(F) of
22	such Code is amended by striking "(14), or
23	(15)" and inserting "or (14)".

1	(C) Paragraph (2) of section 6721(e) of
2	such Code is amended—
3	(i) in subparagraph (A) by striking
4	"60501," and by adding "or" at the end;
5	(ii) by striking "or" at the end of sub-
6	paragraph (B) and inserting "and"; and
7	(iii) by striking subparagraph (C).
8	(D) Subparagraph (B) of section
9	6724(d)(1) of such Code is amended by striking
10	clause (iv) and by redesignating the succeeding
11	clauses accordingly.
12	(E) Paragraph (2) of section 6724(d) of
13	such Code is amended by striking subparagraph
14	(K) and by redesignating the succeeding sub-
15	paragraphs accordingly.
16	(F) Section 7203 of such Code is amended
17	by striking the last sentence.
18	(f) REGULATIONS; EFFECTIVE DATE.—
19	(1) REGULATIONS.—Regulations which the Sec-
20	retary of the Treasury determines are necessary to
21	implement this section shall be published in final
22	form before the end of the 6-month period beginning
23	on the date of the enactment of this Act.
24	(2) Effective date.—The amendments made
25	by this section shall take effect at the end of the 6-

1	month period beginning on the date the regulations
2	referred to in paragraph (1) are published in final
3	form in the Federal Register.
4	SEC. 28. PENALTIES FOR VIOLATIONS OF GEOGRAPHIC
5	TARGETING ORDERS AND CERTAIN RECORD
6	KEEPING REQUIREMENTS.
7	(a) Civil Penalty for Violation of Targeting
8	Order.—Section 5321(a)(1) of title 31, United States
9	Code, is amended—
10	(1) by inserting "or order issued" after "sub-
11	chapter or a regulation prescribed"; and
12	(2) by inserting ", or willfully violating a regu-
13	lation prescribed under section 21 of the Federal
14	Deposit Insurance Act or section 123 of Public Law
15	91–508," after "sections 5314 and 5315)".
16	(b) Criminal Penalties for Violation of Tar-
17	GETING ORDER.—Section 5322 of title 31, United States
18	Code, is amended—
19	(1) in subsection (a)—
20	(A) by inserting "or order issued" after
21	"willfully violating this subchapter or a regula-
22	tion prescribed"; and
23	(B) by inserting "or willfully violating a
24	regulation prescribed under section 21 of the
25	Federal Deposit Insurance Act or section 123

1	of Public Law 91–508," after "under section
2	5315 or 5324),"; and
3	(2) in subsection (b)—
4	(A) by inserting "or order issued" after
5	"willfully violating this subchapter or a regula-
6	tion prescribed"; and
7	(B) by inserting "willfully violating a regu-
8	lation prescribed under section 21 of the Fed-
9	eral Deposit Insurance Act or section 123 of
10	Public Law 91–508," after "under section 5315
11	or 5324),".
12	(c) STRUCTURING TRANSACTIONS TO EVADE TAR-
13	GETING ORDER OR CERTAIN RECORD KEEPING REQUIRE-
14	MENTS.—Section 5324(a) of title 31, United States Code,
15	is amended—
16	(1) by inserting a comma after "shall";
17	(2) by striking "section—" and inserting "sec-
18	tion, the reporting requirements imposed by any
19	order issued under section 5326, or the record keep-
20	ing requirements imposed by any regulation pre-
21	scribed under section 21 of the Federal Deposit In-
22	surance Act or section 123 of Public Law
23	91–508—''; and
24	(3) in paragraphs (1) and (2), by inserting ",
25	to file a report required by any order issued under

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1
        section 5326, or to maintain a record required pur-
 2
        suant to any regulation prescribed under section 21
 3
        of the Federal Deposit Insurance Act or section 123
        of Public Law 91–508" after "regulation prescribed
 4
 5
        under any such section" each place that term ap-
 6
        pears.
 7
        (d) Increase in Civil Penalties for Violation
   OF CERTAIN RECORD KEEPING REQUIREMENTS.—
 8
 9
             (1) Federal Deposit Insurance act.—Sec-
10
        tion 21(j)(1) of the Federal Deposit Insurance Act
11
        (12 \text{ U.S.C. } 1829b(j)(1)) is amended by striking
12
        "$10,000" and inserting "the greater of—
13
                 "(A) the amount (not to exceed $100,000)
14
             involved in the transaction (if any) with respect
15
             to which the violation occurred; or
                 "(B) $25,000".
16
17
             (2) Public Law 91–508.—Section 125(a) of
18
        Public Law 91–508 (12 U.S.C. 1955(a)) is amended
19
        by striking "$10,000" and inserting "the greater
20
        of—
             "(1) the amount (not to exceed $100,000) in-
21
22
        volved in the transaction (if any) with respect to
23
        which the violation occurred; or
             "(2) $25,000".
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- 1 (e) Criminal Penalties for Violation of Cer-
- 2 TAIN RECORD KEEPING REQUIREMENTS.—
- 3 (1) Section 126.—Section 126 of Public Law
- 4 91–508 (12 U.S.C. 1956) is amended to read as fol-
- 5 lows:
- 6 "SEC. 126. CRIMINAL PENALTY.
- 7 "A person that willfully violates this chapter, section
- 8 21 of the Federal Deposit Insurance Act, or a regulation
- 9 prescribed under this chapter or that section 21, shall be
- 10 fined not more than \$250,000, or imprisoned for not more
- 11 than 5 years, or both.".
- 12 (2) Section 127.—Section 127 of Public Law
- 13 91–508 (12 U.S.C. 1957) is amended to read as fol-
- lows:
- 15 "SEC. 127. ADDITIONAL CRIMINAL PENALTY IN CERTAIN
- 16 CASES.
- 17 "A person that willfully violates this chapter, section
- 18 21 of the Federal Deposit Insurance Act, or a regulation
- 19 prescribed under this chapter or that section 21, while vio-
- 20 lating another law of the United States or as part of a
- 21 pattern of any illegal activity involving more than
- 22 \$100,000 in a 12-month period, shall be fined not more
- 23 than \$500,000, imprisoned for not more than 10 years,
- 24 or both.".

SEC. 29. INADMISSIBILITY OF ALIENS INVOLVED IN MONEY 2 LAUNDERING. 3 Section 212(a)(2) of the Immigration and Nationality Act of 1952, as amended (8 U.S.C. 1182(a)(2)), is amend-4 5 ed by inserting after subparagraph (G) new subparagraphs (H) and (I) to read as follows: 6 7 "(H) Money Laundering activities.— 8 Any alien who the consular officer or the Attor-9 ney General knows or has reason to believe— 10 "(i) is or has been engaged in activi-11 ties that constitute a violation of title 18. 12 United States Code, section 1956 or 1957, 13 or if engaged in within the United States 14 would constitute a violation of such section 15 1956 or 1957, or has been a knowing as-16 sister, abettor, conspirator, or colluder 17 with others in any such illicit activity; or 18 "(ii)(I) is the spouse, son, or daughter 19 of an alien inadmissible under clause (i); 20 "(II) has, within the previous five 21 years, obtained any financial or other ben-22 efit from such illicit activity of that alien; 23 and 24 "(III) knew or reasonably should have 25 known that the financial or other benefit

was the product of such illicit activity,

26

1 is inadmissible.

2 "(I) AGENCY-REQUESTED WAIVER.—Upon 3 request from a Federal, State, or local law en-4 forcement agency, the Attorney General may, in 5 the Attorney General's sole and unreviewable 6 discretion, waive the provisions of subparagraph 7 (H) in the case of an alien witness, potential 8 witness, a person cooperating with an investiga-9 tion into major criminal activity, or an immediate family member or close associate of a wit-10 11 ness, potential witness, or person cooperating 12 with such an investigation, if the Attorney Gen-13 eral determines that the alien will not pose a 14 danger to the safety of persons or property.".

15 SEC. 30. MISCELLANEOUS MINOR AMENDMENTS.

- 16 (a) Criminal Forfeiture.—Section 982(b) of title
- 17 18, United States Code, is amended in subsection (b)(2),
- 18 by striking "The substitution" and inserting "With re-
- 19 spect to a forfeiture under subsection (a)(1), the substi-
- 20 tution".
- 21 (b) Definition of Financial Institution.—Sec-
- 22 tion 5312(a)(2) of title 31, United States Code, is amend-
- 23 ed by redesignating subparagraphs (Y) and (Z) as (Z) and
- 24 (AA), respectively, and by inserting the following new sub-
- 25 paragraph after subparagraph (X):

1	Y) a ball bondsman;".
2	(c) Technical Amendment.—Section 981(d) of
3	title 18 United States Code, is amended by striking "sale
4	of this section" and inserting "sale of such property."
5	(d) Obstruction of Justice.—Section
6	1510(b)(3)(B) of title 18, United States Code, is amended
7	by striking "or" the first time it appears and inserting
8	", a subpoena issued pursuant to 28 U.S.C. 1782, or".
9	SEC. 31. COLLECTION OR CRIMINAL FORFEITURE JUDG-
10	MENT.
11	Section 413 of the Controlled Substances Act (21
12	U.S.C. 853) is amended by adding the following sub-
13	section after subsection (q):
14	"(r) Collection of Criminal Forfeiture Judg-
15	MENT.—In addition to the authority otherwise provided
16	in this section, an order of forfeiture may be enforced—
17	"(1) in the manner provided for the collection
18	and payment of fines in subchapter B of chapter
19	229 of title 18, United States Code; or
20	"(2) in the same manner as a judgment in a
	(2) In the same manner as a joingment in

1 SEC. 32. NONABATEMENT OF FORFEITURE WHEN DEFEND-

- 2 ANT DIES PENDING APPEAL.
- 3 Section 413 of the Controlled Substances Act (21
- 4 U.S.C. 853) is amended by adding at the end the following
- 5 new subsection:
- 6 "(s) Nonabatement of Forfeiture Order.—An
- 7 order of forfeiture that has been made part of a criminal
- 8 sentence under this section shall not abate by reason of
- 9 the death thereafter of any or all of the defendants or peti-
- 10 tioners or potential petitioners, regardless of any appeal
- 11 that may be pending at the time of death.".

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