${}^{\tiny{106\text{TH CONGRESS}}}_{\tiny{2D Session}}~\textbf{H.R.4999}$

AN ACT

To control crime by providing law enforcement block grants.

106TH CONGRESS 2D SESSION

H.R.4999

AN ACT

To control crime by providing law enforcement block grants.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1	SECTION 1. SHORT TITLE.
2	This Act may be cited as the "Local Government Law
3	Enforcement Block Grants Act of 2000".
4	SEC. 2. BLOCK GRANT PROGRAM.
5	(a) Payment and Use.—
6	(1) Payment.—The Director of the Bureau of
7	Justice Assistance shall pay to each unit of local
8	government which qualifies for a payment under this
9	Act an amount equal to the sum of any amounts al-
10	located to such unit under this Act for each payment
11	period. The Director shall pay such amount from
12	amounts appropriated to carry out this Act.
13	(2) Use.—Amounts paid to a unit of local gov-
14	ernment under this section shall be used by the unit
15	for reducing crime and improving public safety, in-
16	cluding but not limited to, one or more of the fol-
17	lowing purposes:
18	(A)(i) Hiring, training, and employing on a
19	continuing basis new, additional law enforce-
20	ment officers and necessary support personnel

- ment officers and necessary support personnel.
- (ii) Paying overtime to presently employed law enforcement officers and necessary support personnel for the purpose of increasing the number of hours worked by such personnel.

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1	(iii) Procuring equipment, technology, and
2	other material directly related to basic law en-
3	forcement functions.
4	(B) Enhancing security measures—
5	(i) in and around schools; and
6	(ii) in and around any other facility or
7	location which is considered by the unit of
8	local government to have a special risk for
9	incidents of crime.
10	(C) Establishing crime prevention pro-
11	grams that may, though not exclusively, involve
12	law enforcement officials and that are intended
13	to discourage, disrupt, or interfere with the
14	commission of criminal activity, including
15	neighborhood watch and citizen patrol pro-
16	grams, sexual assault and domestic violence
17	programs, and programs intended to prevent ju-
18	venile crime.
19	(D) Establishing or supporting drug
20	courts.
21	(E) Establishing early intervention and
22	prevention programs for juveniles to reduce or
23	eliminate crime.
24	(F) Enhancing the adjudication process of
25	cases involving violent offenders, including the

1	adjudication process of cases involving violent
2	juvenile offenders.
3	(G) Enhancing programs under subpart 1
4	of part E of the Omnibus Crime Control and
5	Safe Streets Act of 1968.
6	(H) Establishing cooperative task forces
7	between adjoining units of local government to
8	work cooperatively to prevent and combat crimi-
9	nal activity, particularly criminal activity that is
10	exacerbated by drug or gang-related involve-
11	ment.
12	(I) Establishing a multijurisdictional task
13	force, particularly in rural areas, composed of
14	law enforcement officials representing units of
15	local government, that works with Federal law
16	enforcement officials to prevent and control
17	crime.
18	(3) Definitions.—For purposes of this
19	subsection—
20	(A) the term "violent offender" means a
21	person charged with committing a part I violent
22	crime; and
23	(B) the term "drug courts" means a pro-
24	gram that involves—

1	(i) continuing judicial supervision over
2	offenders with substance abuse problems
3	who are not violent offenders; and
4	(ii) the integrated administration of
5	other sanctions and services, which shall
6	include—
7	(I) mandatory periodic testing for
8	the use of controlled substances or
9	other addictive substances during any
10	period of supervised release or proba-
11	tion for each participant;
12	(II) substance abuse treatment
13	for each participant;
14	(III) probation, or other super-
15	vised release involving the possibility
16	of prosecution, confinement, or incar-
17	ceration based on noncompliance with
18	program requirements or failure to
19	show satisfactory progress; and
20	(IV) programmatic, offender
21	management, and aftercare services
22	such as relapse prevention, vocational
23	job training, job placement, and hous-
24	ing placement.

1 (b) Prohibited Uses.—Notwithstanding any other 2 provision of this Act, a unit of local government may not 3 expend any of the funds provided under this Act to pur-4 chase, lease, rent, or otherwise acquire— 5 (1) tanks or armored personnel carriers; 6 (2) fixed wing aircraft; 7 (3) limousines; 8 (4) real estate; 9 (5) yachts; 10 (6) consultants; or 11 (7) vehicles not primarily used for law enforce-12 ment, unless the Attorney General certifies that extraordinary and exigent circumstances exist that make the use of 14 15 funds for such purposes essential to the maintenance of public safety and good order in such unit of local govern-17 ment. 18 (c) Timing of Payments.—The Director shall pay 19 each unit of local government that has submitted an appli-20 cation under this Act not later than— 21 (1) 90 days after the date that the amount is 22 available; or 23 (2) the first day of the payment period if the 24 unit of local government has provided the Director 25 with the assurances required by section 4(c),

1 whichever is later.

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2 (d) Adjustments.—

- (1) In General.—Subject to paragraph (2), the Director shall adjust a payment under this Act to a unit of local government to the extent that a prior payment to the unit of local government was more or less than the amount required to be paid.
- (2) Considerations.—The Director may increase or decrease under this subsection a payment to a unit of local government only if the Director determines the need for the increase or decrease, or if the unit requests the increase or decrease, not later than 1 year after the end of the payment period for which a payment was made.
- 16 may reserve a percentage of not more than 2 percent of
 17 the amount under this section for a payment period for
 18 all units of local government in a State if the Director
 19 considers the reserve is necessary to ensure the availability
 20 of sufficient amounts to pay adjustments after the final
 21 allocation of amounts among the units of local government
 22 in the State.
- 23 (f) Repayment of Unexpended Amounts.—
- 24 (1) REPAYMENT REQUIRED.—A unit of local 25 government shall repay to the Director, by not later

- 1 than 27 months after receipt of funds from the Di-2 rector, any amount that is—
- 3 (A) paid to the unit from amounts appro-4 priated under the authority of this section; and
- (B) not expended by the unit within 2 6 years after receipt of such funds from the Di-7 rector.
 - (2) PENALTY FOR FAILURE TO REPAY.—If the amount required to be repaid is not repaid, the Director shall reduce payment in future payment periods accordingly.
- 12 (3) Deposit of amounts repaid.—Amounts 13 received by the Director as repayments under this 14 subsection shall be deposited in a designated fund 15 for future payments to units of local government. 16 Any amounts remaining in such designated fund 17 after 5 years following the enactment of the Local 18 Government Law Enforcement Block Grants Act of 19 2000 shall be applied to the Federal deficit or, if 20 there is no Federal deficit, to reducing the Federal debt.
- 22 (g) Nonsupplanting Requirement.—Funds made 23 available under this Act to units of local government shall not be used to supplant State or local funds, but shall be used to increase the amount of funds that would, in

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- 1 the absence of funds made available under this Act, be
- 2 made available from State or local sources.
- 3 (h) Matching Funds.—
- 4 (1) In general.—Except as provided in para-
- 5 graph (2), the Federal share of a grant received
- 6 under this Act may not exceed 90 percent of the
- 7 costs of a program or proposal funded under this
- 8 Act.
- 9 (2) Exception for financial hardship.—
- The Director may increase the Federal share under
- paragraph (1) up to 100 percent for a unit of local
- government upon a showing of financial hardship by
- such unit.
- 14 SEC. 3. AUTHORIZATION OF APPROPRIATIONS.
- 15 (a) AUTHORIZATION OF APPROPRIATIONS.—There
- 16 are authorized to be appropriated to carry out this Act—
- 17 (1) \$2,000,000,000 for fiscal year 2001;
- 18 (2) \$2,000,000,000 for fiscal year 2002;
- 19 (3) \$2,000,000,000 for fiscal year 2003;
- 20 (4) \$2,000,000,000 for fiscal year 2004; and
- 21 (5) \$2,000,000,000 for fiscal year 2005.
- 22 (b) Oversight Accountability and Administra-
- 23 TION.—Not more than 3 percent of the amount authorized
- 24 to be appropriated under subsection (a) for each of the
- 25 fiscal years 2001 through 2005 shall be available to the

- 1 Attorney General for studying the overall effectiveness and
- 2 efficiency of the provisions of this Act, and assuring com-
- 3 pliance with the provisions of this Act and for administra-
- 4 tive costs to carry out the purposes of this Act. The Attor-
- 5 ney General shall establish and execute an oversight plan
- 6 for monitoring the activities of grant recipients. Such
- 7 sums are to remain available until expended.
- 8 (c) Technology Assistance.—The Attorney Gen-
- 9 eral shall reserve 1 percent in each of fiscal years 2001
- 10 through 2003 of the amount authorized to be appropriated
- 11 under subsection (a) for use by the National Institute of
- 12 Justice in assisting local units to identify, select, develop,
- 13 modernize, and purchase new technologies for use by law
- 14 enforcement.
- 15 (d) AVAILABILITY.—The amounts authorized to be
- 16 appropriated under subsection (a) shall remain available
- 17 until expended.
- 18 SEC. 4. QUALIFICATION FOR PAYMENT.
- 19 (a) In General.—The Director shall issue regula-
- 20 tions establishing procedures under which a unit of local
- 21 government is required to provide notice to the Director
- 22 regarding the proposed use of funds made available under
- 23 this Act.

1	(b) Program Review.—The Director shall establish
2	a process for the ongoing evaluation of projects developed
3	with funds made available under this Act.
4	(c) General Requirements for Qualifica-
5	TION.—A unit of local government qualifies for a payment
6	under this Act for a payment period only if the unit of
7	local government submits an application to the Director
8	and establishes, to the satisfaction of the Director, that—
9	(1) the unit of local government has established
10	a local advisory board that—
11	(A) includes, but is not limited to, a rep-
12	resentative from—
13	(i) the local police department or local
14	sheriff's department;
15	(ii) the local prosecutor's office;
16	(iii) the local court system;
17	(iv) the local public school system;
18	and
19	(v) a local nonprofit, educational, reli-
20	gious, or community group active in crime
21	prevention or drug use prevention or treat-
22	ment;
23	(B) has reviewed the application; and

- 1 (C) is designated to make nonbinding rec-2 ommendations to the unit of local government 3 for the use of funds received under this Act;
 - (2) the chief executive officer of the State has had not less than 20 days to review and comment on the application prior to submission to the Director;
 - (3)(A) the unit of local government will establish a trust fund in which the government will deposit all payments received under this Act; and
 - (B) the unit of local government will use amounts in the trust fund (including interest) during a period not to exceed 2 years from the date the first grant payment is made to the unit of local government;
 - (4) the unit of local government will expend the payments received in accordance with the laws and procedures that are applicable to the expenditure of revenues of the unit of local government;
 - (5) the unit of local government will use accounting, audit, and fiscal procedures that conform to guidelines which shall be prescribed by the Director after consultation with the Comptroller General and as applicable, amounts received under this Act

- shall be audited in compliance with the Single Audit Act of 1984;
 - (6) after reasonable notice from the Director or the Comptroller General to the unit of local government, the unit of local government will make available to the Director and the Comptroller General, with the right to inspect, records that the Director reasonably requires to review compliance with this Act or that the Comptroller General reasonably requires to review compliance and operation;
 - (7) a designated official of the unit of local government shall make reports the Director reasonably requires, in addition to the annual reports required under this Act;
 - (8) the unit of local government will spend the funds made available under this Act only for the purposes set forth in section 2(a)(2);
 - (9) the unit of local government will achieve a net gain in the number of law enforcement officers who perform nonadministrative public safety service if such unit uses funds received under this Act to increase the number of law enforcement officers as described under subparagraph (A) of section 2(a)(2);
- 24 (10) the unit of local government—

- (A) has an adequate process to assess the impact of any enhancement of a school security measure that is undertaken under subpara-graph (B) of section 2(a)(2), or any crime pre-vention programs that are established under subparagraphs (C) and (E) of section 2(a)(2), on the incidence of crime in the geographic area where the enhancement is undertaken or the program is established;
 - (B) will conduct such an assessment with respect to each such enhancement or program; and
 - (C) will submit an annual written assessment report to the Director; and
 - (11) the unit of local government has established procedures to give members of the Armed Forces who, on or after October 1, 1990, were or are selected for involuntary separation (as described in section 1141 of title 10, United States Code), approved for separation under section 1174a or 1175 of such title, or retired pursuant to the authority provided under section 4403 of the Defense Conversion, Reinvestment, and Transition Assistance Act of 1992 (division D of Public Law 102–484; 10 U.S.C. 1293 note), a suitable preference in the employment

of persons as additional law enforcement officers or support personnel using funds made available under this Act. The nature and extent of such employment preference shall be jointly established by the Attorney General and the Secretary of Defense. To the extent practicable, the Director shall endeavor to inform members who were separated between October 1, 1990, and the date of the enactment of this section of their eligibility for the employment preference;

(d) Sanctions for Noncompliance.—

(1) IN GENERAL.—If the Director determines that a unit of local government has not complied substantially with the requirements or regulations prescribed under subsections (a) and (c), the Director shall notify the unit of local government that if the unit of local government does not take corrective action within 60 days of such notice, the Director will withhold additional payments to the unit of local government for the current and future payment periods until the Director is satisfied that the unit of local government—

(A) has taken the appropriate corrective action; and

- 1 (B) will comply with the requirements and 2 regulations prescribed under subsections (a) 3 and (c).
- 4 (2) Notice.—Before giving notice under para-5 graph (1), the Director shall give the chief executive 6 officer of the unit of local government reasonable no-7 tice and an opportunity for comment.
- 8 (e) Maintenance of Effort Requirement.—A unit of local government qualifies for a payment under this 10 Act for a payment period only if the unit's expenditures on law enforcement services (as reported by the Bureau 11 12 of the Census) for the fiscal year preceding the fiscal year in which the payment period occurs were not less than 90 percent of the unit's expenditures on such services for 14 15 the second fiscal year preceding the fiscal year in which the payment period occurs.

SEC. 5. ALLOCATION AND DISTRIBUTION OF FUNDS.

18 (a) State Set-Aside.—

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19 (1) In general.—Of the total amounts appro-20 priated for this Act for each payment period, the Di-21 rector shall allocate for units of local government in 22 each State an amount that bears the same ratio to 23 such total as the average annual number of part 1 24 violent crimes reported by such State to the Federal 25 Bureau of Investigation for the 3 most recent cal-

- endar years for which such data is available, bears to the number of part 1 violent crimes reported by all States to the Federal Bureau of Investigation for such years.
 - (2) MINIMUM REQUIREMENT.—Each State shall receive not less than .25 percent of the total amounts appropriated under section 3 under this subsection for each payment period.
 - (3) Proportional reduction.—If amounts available to carry out paragraph (2) for any payment period are insufficient to pay in full the total payment that any State is otherwise eligible to receive under paragraph (1) for such period, then the Director shall reduce payments under paragraph (1) for such payment period to the extent of such insufficiency. Reductions under the preceding sentence shall be allocated among the States (other than States whose payment is determined under paragraph (2)) in the same proportions as amounts would be allocated under paragraph (1) without regard to paragraph (2).

(b) Local Distribution.—

(1) IN GENERAL.—From the amount reserved for each State under subsection (a), the Director shall allocate—

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1	(A) among reporting units of local govern-
2	ment the reporting units' share of such reserved
3	amount; and
4	(B) among nonreporting units of local gov-
5	ernment the nonreporting units' share of the re-
6	served amount.

(2) Amounts.—

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- (A) The reporting units' share of the reserved amount is the amount equal to the product of such reserved amount multiplied by the percentage which the population living in reporting units of local government in the State bears to the population of all units of local government in the State.
- (B) The nonreporting units' share of the reserved amount is the reserved amount reduced by the reporting units' share of the reserved amount.
- (3) Allocation to each reporting unit.— From the reporting units' share of the reserved amount for each State under subsection (a), the Director shall allocate to each reporting unit of local government an amount which bears the same ratio to such share as the average annual number of part 1 violent crimes reported by such unit to the Federal

- Bureau of Investigation for the 3 most recent calendar years for which such data is available bears to the number of part 1 violent crimes reported by all units of local government in the State in which the unit is located to the Federal Bureau of Investigation for such years.
 - (4) Allocation to each nonreporting units' share of the reserved amount for each State under subsection (a), the Director shall allocate to each nonreporting unit of local government an amount which bears the same ratio to such share as the average number of part 1 violent crimes of like governmental units in the same population class as such unit bears to the average annual imputed number of part 1 violent crimes of all nonreporting units in the State for the 3 most recent calendar years.
 - (5) Limitation on allocations.—A unit of local government shall not receive an allocation which exceeds 100 percent of such unit's expenditures on law enforcement services as reported by the Bureau of the Census for the most recent fiscal year. Any amount in excess of 100 percent of such unit's expenditures on law enforcement services shall be distributed proportionally among units of local

1	government whose allocation does not exceed 100
2	percent of expenditures on law enforcement services.
3	(6) Definitions.—For purposes of this
4	subsection—
5	(A) The term "reporting unit of local gov-
6	ernment" means any unit of local government
7	that reported part 1 violent crimes to the Fed-
8	eral Bureau of Investigation for the 3 most re-
9	cent calendar years for which such data is avail-
10	able.
11	(B) The term "nonreporting unit of local
12	government" means any unit of local govern-
13	ment which is not a reporting unit of local gov-
14	ernment.
15	(C)(i) The term "like governmental units"
16	means any like unit of local government as de-
17	fined by the Secretary of Commerce for general
18	statistical purposes, and means—
19	(I) all counties are treated as like gov-
20	ernmental units;
21	(II) all cities are treated as like gov-
22	ernmental units;
23	(III) all townships are treated as like
24	governmental units.

1	(ii) Similar rules shall apply to other types
2	of governmental units.
3	(D) The term "same population class"
4	means a like unit within the same population
5	category as another like unit with the categories
6	determined as follows:
7	(i) 0 through 9,999.
8	(ii) 10,000 through 49,999.
9	(iii) 50,000 through 149,999.
10	(iv) 150,000 through 299,999.
11	(v) 300,000 or more.
12	(7) Local governments with allocations
13	OF LESS THAN \$10,000.—If under paragraph (3) or
14	(4) a unit of local government is allotted less than
15	\$10,000 for the payment period, the amount allotted
16	shall be transferred to the chief executive officer of
17	the State who shall distribute such funds among
18	State police departments that provide law enforce-
19	ment services to units of local government and units
20	of local government whose allotment is less than
21	such amount in a manner which reduces crime and
22	improves public safety.
23	(8) Special rules.—
24	(A) If a unit of local government in a
25	State that has been incorporated since the date

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1	of the collection of the data used by the Direc-
2	tor in making allocations pursuant to this sec-
3	tion, such unit shall be treated as a nonre-
4	porting unit of local government for purposes of
5	this subsection.
6	(B) If a unit of local government in the
7	State has been annexed since the date of the
8	collection of the data used by the Director in
9	making allocations pursuant to this section, the
10	Director shall pay the amount that would have

(9) RESOLUTION OF DISPARATE ALLOCATIONS.—(A) Notwithstanding any other provision of this Act, if—

been allocated to such unit of local government

to the unit of local government that annexed it.

- (i) the attorney general of a State certifies that a unit of local government under the jurisdiction of the State bears more than 50 percent of the costs of prosecution or incarceration that arise with respect to part 1 violent crimes reported by a specified geographically constituent unit of local government; and
- (ii) but for this paragraph, the amount of funds allocated under this section to—

(I) any one such specified geographically constituent unit of local government exceeds 200 percent of the amount allocated to the unit of local government certified pursuant to clause (i); or

(II) more than one such specified geographically constituent unit of local government (excluding units of local government referred to subclause I and in paragraph (7)), exceeds 400 percent of the amount allocated to the unit of local government certified pursuant to clause (i) and the attorney general of the State determines that such allocation is likely to threaten the efficient administration of justice,

then in order to qualify for payment under this Act, the unit of local government certified pursuant to clause (i), together with any such specified geographically constituent units of local government described in clause (ii), shall submit to the Director a joint application for the aggregate of funds allocated to such units of local government. Such application shall specify the amount of such funds that are to be distributed to each of the units of local government.

- ment and the purposes for which such funds are to be used. The units of local government involved may establish a joint local advisory board for the purposes of carrying out this paragraph.
 - (B) In this paragraph, the term "geographically constituent unit of local government" means a unit of local government that has jurisdiction over areas located within the boundaries of an area over which a unit of local government certified pursuant to clause (i) has jurisdiction.
- 11 (c) Unavailability and Inaccuracy of Informa-12 tion.—
 - (1) Data for states.—For purposes of this section, if data regarding part 1 violent crimes in any State for the 3 most recent calendar years is unavailable or substantially inaccurate, the Director shall utilize the best available comparable data regarding the number of violent crimes for such years for such State for the purposes of allocation of any funds under this Act.
 - (2) Possible inaccuracy of data for units of local government.—In addition to the provisions of paragraph (1), if the Director believes that the reported rate of part 1 violent crimes for a unit

- 1 of local government is inaccurate, the Director
- 2 shall—
- 3 (A) investigate the methodology used by
- 4 such unit to determine the accuracy of the sub-
- 5 mitted data; and
- 6 (B) when necessary, use the best available
- 7 comparable data regarding the number of vio-
- 8 lent crimes for such years for such unit of local
- 9 government.

10 SEC. 6. UTILIZATION OF PRIVATE SECTOR.

- 11 Funds or a portion of funds allocated under this Act
- 12 may be utilized to contract with private, nonprofit entities
- 13 or community-based organizations to carry out the pur-
- 14 poses specified under section 2(a)(2).

15 SEC. 7. PUBLIC PARTICIPATION.

- 16 (a) In General.—A unit of local government ex-
- 17 pending payments under this Act shall hold not less than
- 18 1 public hearing on the proposed use of the payment from
- 19 the Director in relation to its entire budget.
- 20 (b) Views.—At the hearing, persons shall be given
- 21 an opportunity to provide written and oral views to the
- 22 unit of local government authority responsible for enacting
- 23 the budget and to ask questions about the entire budget
- 24 and the relation of the payment from the Director to the
- 25 entire budget.

1	(c) Time and Place.—The unit of local government
2	shall hold the hearing at a time and place that allows and
3	encourages public attendance and participation.
4	SEC. 8. ADMINISTRATIVE PROVISIONS.
5	The administrative provisions of part H of the Omni-
6	bus Crime Control and Safe Streets Act of 1968, shall
7	apply to this Act and for purposes of this section any ref-
8	erence in such provisions to title I of the Omnibus Crime
9	Control and Safe Streets Act of 1968 shall be deemed to
10	be a reference to this Act.
11	SEC. 9. DEFINITIONS.
12	For the purposes of this Act:
13	(1) The term "unit of local government"
14	means—
15	(A) a county, township, city, or political
16	subdivision of a county, township, or city, that
17	is a unit of local government as determined by
18	the Secretary of Commerce for general statis-
19	tical purposes; and
20	(B) the District of Columbia and the rec-
21	ognized governing body of an Indian tribe or
22	Alaskan Native village that carries out substan-
23	tial governmental duties and powers.

1	(2) The term "payment period" means each 1-
2	year period beginning on October 1 of any year in
3	which a grant under this Act is awarded.
4	(3) The term "State" means any State of the
5	United States, the District of Columbia, the Com-
6	monwealth of Puerto Rico, the Virgin Islands, Amer-
7	ican Samoa, Guam, and the Northern Mariana Is-
8	lands.
9	(4) The term "juvenile" means an individual
10	who is 17 years of age or younger.
11	(5) The term "part 1 violent crimes" means
12	murder and nonnegligent manslaughter, forcible
13	rape, robbery, and aggravated assault as reported to
14	the Federal Bureau of Investigation for purposes of
15	the Uniform Crime Reports.
16	(6) The term "Director" means the Director of
17	the Bureau of Justice Assistance

Passed the House of Representatives September 19, 2000.

Attest:

Clerk.