106TH CONGRESS 1ST SESSION

S. 1105

To assist local governments and States in assessing and remediating brownfield sites, increase fairness and reduce litigation, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 24, 1999

Mr. Baucus (for himself, Mr. Lautenberg, Mrs. Lincoln, and Mr. Daschle) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

A BILL

- To assist local governments and States in assessing and remediating brownfield sites, increase fairness and reduce litigation, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Superfund Litigation Reduction and Brownfield Cleanup
- 6 Act of 1999".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—BROWNFIELDS LIABILITY RELIEF

- Sec. 101. Finality for buyers.
- Sec. 102. Finality for owners and sellers.
- Sec. 103. Regulatory authority.

TITLE II—SMALL BUSINESS LIABILITY RELIEF

- Sec. 201. Liability exemptions.
- Sec. 202. Expedited settlement for de minimis contributions and limited ability to pay.
- Sec. 203. Small business ombudsman.

TITLE III—SETTLEMENTS FOR MUNICIPALITIES AND CONTRIBUTORS OF MUNICIPAL WASTE

- Sec. 301. Municipal owners and operators.
- Sec. 302. Expedited settlements with contributors of municipal waste.

TITLE IV—CLARIFICATION OF LIABILITY FOR RECYCLING TRANSACTIONS

Sec. 401. Recycling transactions.

TITLE V—BROWNFIELDS CLEANUP

- Sec. 501. Brownfields funding.
- Sec. 502. Research, development, demonstration, and training.
- Sec. 503. State voluntary cleanup programs.
- Sec. 504. Audits.

TITLE VI—SETTLEMENT INCENTIVES

Sec. 601. Fairness in settlements.

TITLE VII—FUNDING

- Sec. 701. Authorization of appropriations.
- Sec. 702. Funding for cleanup settlements.
- Sec. 703. Agency for Toxic Substances and Disease Registry.
- Sec. 704. Brownfields.
- Sec. 705. Authorization of appropriations from general revenues.
- Sec. 706. Worker training and education grants.

TITLE VIII—DEFINITIONS

Sec. 801. Definitions.

1 TITLE I—BROWNFIELDS

2 **LIABILITY RELIEF**

- 3 SEC. 101. FINALITY FOR BUYERS.
- 4 (a) Limitations on Liability.—Section 107 of the
- 5 Comprehensive Environmental Response, Compensation,

- 1 and Liability Act of 1980 (42 U.S.C. 9607) is amended
- 2 by adding at the end the following:
- 3 "(0) Limitation on Liability for Prospective
- 4 Purchasers.—Notwithstanding paragraphs (1) through
- 5 (4) of subsection (a), to the extent the liability of a person,
- 6 with respect to a release or the threat of a release from
- 7 a facility, is based solely on subsection (a)(1), the person
- 8 shall not be liable under this Act if the person—
- 9 "(1) is a bona fide prospective purchaser of the
- 10 facility; and
- 11 "(2) does not impede the performance of any
- response action or natural resource restoration at a
- facility.".
- 14 (b) Prospective Purchaser and Windfall
- 15 Lien.—Section 107 of the Comprehensive Environmental
- 16 Response, Compensation, and Liability Act of 1980 (as
- 17 amended by subsection (a)) is amended by adding at the
- 18 end the following:
- 19 "(p) Prospective Purchaser and Windfall
- 20 Lien.—
- 21 "(1) IN GENERAL.—In any case in which the
- 22 United States has incurred unrecovered response
- costs at a facility for which an owner of the facility
- is not liable by reason of subsection (o), and the con-

1	ditions described in paragraph (3) are met, the
2	United States shall—
3	"(A) have a lien on the facility; or
4	"(B) may obtain, from the appropriate re-
5	sponsible party or parties, a lien on other prop-
6	erty or other assurances of payment satisfac-
7	tory to the Administrator, for the unrecovered
8	costs.
9	"(2) Amount; duration.—The lien shall—
10	"(A) be for an amount not to exceed the
11	lesser of the amount of—
12	"(i) the response costs of the United
13	States; or
14	"(ii) the increase in fair market value
15	of the property attributable to the response
16	action at the time of a subsequent sale or
17	other disposition of the property;
18	"(B) arise at the time costs are first in-
19	curred by the United States with respect to a
20	response action at the facility;
21	"(C) be subject to the requirements for no-
22	tice and validity specified in subsection (1)(3);
23	and
24	"(D) continue until the earlier of satisfac-
25	tion of the lien or recovery of all response costs

1	incurred at the facility, notwithstanding any
2	statute of limitations under section 113.
3	"(3) Conditions.—The conditions referred to
4	in paragraph (1) are the following:
5	"(A) RESPONSE ACTION.—A response ac-
6	tion for which the United States has incurred
7	unrecovered costs of a response not inconsistent
8	with the National Contingency Plan is carried
9	out at the facility.
10	"(B) Fair Market Value.—The response
11	action increases the fair market value of the fa-
12	cility above the fair market value of the facility
13	that existed before the response action was
14	commenced.
15	"(4) Settlement.—Nothing in this subsection
16	prevents the United States and the purchaser from
17	entering into a settlement at any time that extin-
18	guishes a lien of the United States.".
19	(c) Definition of Bona Fide Prospective Pur-
20	CHASER.—Section 101 of the Comprehensive Environ-
21	mental Response, Compensation, and Liability Act of
22	1980 (42 U.S.C. 9601) is amended by adding at the end
23	the following:
24	"(39) Bona fide prospective purchaser.—
25	The term 'bona fide prospective purchaser' means a

1	person or a tenant of a person that acquires owner-
2	ship of a facility after the date of enactment of this
3	paragraph that can establish each of the following
4	by a preponderance of the evidence:
5	"(A) DISPOSAL PRIOR TO ACQUISITION.—
6	All active disposal of hazardous substances at
7	the facility occurred before the person acquired
8	the facility.
9	"(B) Inquiry.—
10	"(i) In general.—The person made
11	all appropriate inquiry into the previous
12	ownership and uses of the facility in ac-
13	cordance with generally accepted good
14	commercial and customary standards and
15	practices.
16	"(ii) Standards.—The standards
17	and practices referred to in clause (ii) of
18	paragraph (35)(B) or those issued or des-
19	ignated by the Administrator under that
20	clause shall satisfy the requirements of this
21	subparagraph.
22	"(iii) Residential property.—In
23	the case of property in residential or other
24	similar use at the time of purchase by a
25	nongovernmental or noncommercial entity,

1	a site inspection and title search that re-
2	veal no basis for further investigation shall
3	satisfy the requirements of this subpara-
4	graph.
5	"(C) Notices.—The person provided all
6	legally required notices with respect to the dis-
7	covery or release of any hazardous substances
8	at the facility.
9	"(D) Care.—The person exercised appro-
10	priate care with respect to hazardous sub-
11	stances found at the facility by taking reason-
12	able steps to—
13	"(i) stop ongoing releases;
14	"(ii) prevent threatened future re-
15	leases of hazardous substances; and
16	"(iii) prevent or limit human, environ-
17	mental, or natural resource exposure to
18	hazardous substances previously released
19	into the environment.
20	"(E) Cooperation, assistance, and ac-
21	CESS.—The person—
22	"(i) provides full cooperation, assist-
23	ance, and access to the persons that are
24	authorized to conduct the response and
25	restoration actions at the facility, including

the cooperation and access necessary for the assessment of contamination, installation, preservation of integrity, operation, and maintenance of any complete or partial response action at the facility; and

"(ii) has fully complied and is in full compliance with any land use or activity restrictions on the property established or relied on in connection with a response action at the facility, including informing any other party that the person allows to occupy or use the property of the restrictions and taking prompt action to correct any noncompliance by the party.

"(F) Relationship.—

"(i) IN GENERAL.—The person is not liable or affiliated with any other person that is potentially liable for response costs at the facility through any direct or indirect familial relationship, or any contractual, corporate, or financial relationship other than that created by the instruments by which title to the facility is conveyed or financed.

1	"(ii) Reorganization.—An entity
2	that results from the reorganization of a
3	business entity that is potentially liable
4	does not qualify as a bona fide prospective
5	purchaser with respect to a purchase or
6	transfer of property directly or indirectly
7	from the potentially liable entity.".
8	SEC. 102. FINALITY FOR OWNERS AND SELLERS.
9	(a) Knowledge of Inquiry Requirement for In-
10	NOCENT LANDOWNERS.—Section 101(35) of the Com-
11	prehensive Environmental Response, Compensation, and
12	Liability Act of 1980 (42 U.S.C. 9601(35)) is amended—
13	(1) in subparagraph (A), by striking ", unless"
14	and inserting ". An owner or operator of a facility
15	may only assert under section 107(b)(3) that an act
16	or omission of a previous owner or operator of that
17	facility did not occur in connection with a contrac-
18	tual relationship if"; and
19	(2) by striking subparagraph (B) and inserting
20	the following:
21	"(B) Knowledge of inquiry require-
22	MENT.—
23	"(i) Definition of Contamina-
24	TION.—In this subparagraph, the term
25	'contamination' means an existing release,

1	a past release, or the threat of a release of
2	a hazardous substance.
3	"(ii) Requirement.—
4	"(I) Inquiry.—To establish that
5	the defendant had no reason to know
6	(under subparagraph (A)(i)), the de-
7	fendant must have made, at the time
8	of the acquisition, all appropriate in-
9	quiry (as well as comply with clause
10	(vii)) into the previous ownership and
11	uses of the facility, consistent with
12	good commercial or customary prac-
13	tice in an effort to minimize liability.
14	"(II) Considerations.—For the
15	purpose of subclause (I) and until the
16	President issues or designates stand-
17	ards as provided in clause (iv), the
18	court shall take into account—
19	"(aa) any specialized knowl-
20	edge or experience on the part of
21	the defendant;
22	"(bb) the relationship of the
23	purchase price to the value of the
24	property if uncontaminated;

1	"(ce) commonly known or
2	reasonably ascertainable informa-
3	tion about the property;
4	"(dd) the obviousness of the
5	presence or likely presence of
6	contamination at the property;
7	and
8	"(ee) the ability to detect
9	the contamination by appropriate
10	investigation.
11	"(iii) Conduct of site assess-
12	MENT.—A person who has acquired real
13	property shall be considered to have made
14	all appropriate inquiry within the meaning
15	of clause (ii)(I) if—
16	"(I) the person establishes that,
17	not later than 180 days before the
18	date of acquisition, a site assessment
19	of the real property was conducted
20	that meets the requirements of clause
21	(iv); and
22	"(II) the person complies with
23	clause (vii).
24	"(iv) Site assessment stand-
25	ARDS —

1	"(I) In general.—A site assess-
2	ment meets the requirements of this
3	clause if the assessment is conducted
4	in accordance with the standards set
5	forth in the American Society for
6	Testing and Materials (ASTM) Stand-
7	ard E1527-94, entitled 'Standard
8	Practice for Environmental Site As-
9	sessments: Phase I Environmental
10	Site Assessment Process' or with any
11	alternative standards issued by regu-
12	lation by the President or issued or
13	developed by other entities and des-
14	ignated by regulation by the Presi-
15	dent.
16	"(II) STUDY OF PRACTICES.—
17	Before issuing or designating alter-
18	native standards under subclause (I),
19	the President shall conduct a study of
20	commercial and industrial practices
21	concerning site assessments in the
22	transfer of real property in the United
23	States.
24	"(v) Considerations in Issuing
25	STANDARDS.—In issuing or designating

1 any standards under clause (iv), the Presi
dent shall consider requirements governing
each of the following:
4 "(I) Conduct of an inquiry by an
5 environmental professional.
6 "(II) Interviews of each owner
7 operator, and occupant of the prop
8 erty to determine information regard
9 ing the potential for contamination.
0 "(III) Review of historica
1 sources as necessary to determine
each previous use and occupancy o
3 the property since the property wa
4 first developed. In this subclause, th
5 term 'historical sources' means any o
6 the following, if reasonably ascertain
7 able: each recorded chain of title doc
8 ument regarding the real property, in
9 cluding each deed, easement, lease, re
0 striction, and covenant, any aeria
photograph, fire insurance map, prop
2 erty tax file, United States Geologica
3 Survey 7.5 minutes topographic map
4 local street directory, building depart
5 ment record, and zoning/land us

1	record, and any other source that
2	identifies a past use or occupancy of
3	the property.
4	"(IV) Determination of the exist-
5	ence of any recorded environmental
6	cleanup lien against the real property
7	that has arisen under any Federal,
8	State, or local law.
9	"(V) Review of reasonably ascer-
10	tainable Federal, State, and local gov-
11	ernment records of any facility that is
12	likely to cause or contribute to con-
13	tamination at the real property, in-
14	cluding, as appropriate—
15	"(aa) any investigation re-
16	port for the facility;
17	"(bb) any record of activities
18	likely to cause or contribute to
19	contamination at the real prop-
20	erty, including any landfill or
21	other disposal location record,
22	underground storage tank record,
23	hazardous waste handler and
24	generator record, and spill re-
25	porting record; and

1	"(cc) any other reasonably
2	ascertainable Federal, State, and
3	local government environmental
4	record that could reflect an inci-
5	dent or activity that is likely to
6	cause or contribute to contamina-
7	tion at the real property.
8	"(VI) A visual site inspection of
9	the real property and each facility and
10	improvement on the real property and
11	a visual site inspection of each imme-
12	diately adjacent property, including an
13	investigation of any hazardous sub-
14	stance use, storage, treatment, or dis-
15	posal practice on the property.
16	"(VII) Any specialized knowledge
17	or experience on the part of the per-
18	son that acquired the property.
19	"(VIII) The relationship of the
20	purchase price to the value of the
21	property if uncontaminated.
22	"(IX) Commonly known or rea-
23	sonably ascertainable information
24	about the property.

1	"(X) The obviousness of the
2	presence or likely presence of contami-
3	nation at the property, and the ability
4	to detect the contamination by appro-
5	priate investigation.
6	"(vi) Reasonably ascertain-
7	ABLE.—A record shall be considered to be
8	reasonably ascertainable for purposes of
9	clause (v) if a copy or reasonable facsimile
10	of the record is publicly available by re-
11	quest (within reasonable time and cost con-
12	straints) and the record is practicably re-
13	viewable.
14	"(vii) Appropriate inquiry.—A per-
15	son shall not be treated as having made all
16	appropriate inquiry under clause (ii)(I)
17	unless—
18	"(I) the person has maintained a
19	compilation of the information re-
20	viewed and gathered in the course of
21	any site assessment;
22	$"(\Pi)$ with respect to hazardous
23	substances found at the facility, the
24	person, at a minimum, takes reason-
25	able steps to—

1 "(aa) stop ongoing releases
2 of hazardous substances;
3 "(bb) prevent threatened fu-
4 ture releases of hazardous sub-
5 stances; and
6 "(cc) prevent or limit
7 human, environmental, or natural
8 resource exposure to hazardous
9 substances previously released
0 into the environment;
1 "(III) the person provides full co-
2 operation, assistance, and facility ac-
3 cess to such persons as are authorized
4 to conduct response actions at the fa-
5 cility, including the cooperation and
6 access necessary for the installation,
7 integrity, operation, and maintenance
8 of any complete or partial response
9 action at the facility; and
"(IV) the person has fully com-
plied with and is in full compliance
with any land use or activity restric-
tions on the property established or
relied on in connection with a re-
sponse action at the facility, including

1 informing any other party that the 2 person allows to occupy or use the 3 property of such restrictions and taking prompt action to correct any noncompliance by such parties. 6 "(viii) SITE INSPECTION AND TITLE 7 SEARCH.—In the case of property for resi-8 dential use or other similar use purchased 9 by a nongovernmental or noncommercial 10 entity, a site inspection and title search 11 that reveal no basis for further investiga-12 tion shall satisfy the requirements of 13 clause (ii).". 14 (b) Limitation on Liability for Contiguous 15 Property Owners.—Section 107 of the Comprehensive Environmental Response, Compensation, and Liability Act 16 of 1980 (42 U.S.C. 9607) (as amended by section 101(b)) is amended by adding at the end the following: 18

"(q) Contiguous Properties.—

"(1) In General.—A person that owns or operates real property that is contiguous to or otherwise similarly situated with respect to other real property that is not owned or operated by that person and that is or may be contaminated by a release or threatened release of a hazardous substance from

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1	the other real property shall not be considered to be
2	an owner or operator of a vessel or facility under
3	paragraph (1) or (2) of subsection (a) solely by rea-
4	son of the contamination if such person establishes
5	by a preponderance of the evidence that—
6	"(A) the person did not cause, contribute,
7	or consent to the release or threatened release;
8	"(B) the person is not affiliated with any
9	other person that is liable or potentially liable
10	for any response costs at the facility;
11	"(C) with respect to hazardous substances
12	on or under the person's property, the person,
13	at a minimum, takes reasonable steps to—
14	"(i) stop ongoing releases;
15	"(ii) prevent threatened future re-
16	leases of hazardous substances; and
17	"(iii) prevent or limit human, environ-
18	mental, or natural resource exposure to
19	hazardous substances previously released
20	into the environment;
21	"(D) the person provides full cooperation,
22	assistance, and access to the persons that are
23	authorized to conduct the response and restora-
24	tion actions at the facility, including the co-
25	operation and access necessary for the assess-

1	ment of contamination, or installation, preser-
2	vation of integrity, operation, and maintenance
3	of any complete or partial response action at
4	the facility;
5	"(E) the person has fully complied and is
6	in full compliance with any land use or activity
7	restrictions on the property established or relied
8	on in connection with a response action at the
9	facility, including informing any other party
10	that the person allows to occupy or use the
11	property of the restrictions and taking prompt
12	action to correct any noncompliance by the
13	party;
14	"(F) the person provided all legally re-
15	quired notices with respect to the discovery of
16	the release; and
17	"(G) at the time the person acquired the
18	property, the person—
19	"(i) conducted all appropriate inquiry
20	within the meaning of subparagraph (B) of
21	section 101(35); and
22	"(ii) did not know or have reason to
23	know that the property was or could be
24	contaminated by a release or threatened
25	release of hazardous substances from other

- real property not owned or operated by that person.
- 3 "(2) Assurances.—The President may issue 4 an assurance that no enforcement action under this 5 Act shall be initiated against a person described in 6 paragraph (1).
 - "(3) Groundwater.—With respect to hazardous substances in groundwater beneath the person's property solely as a result of subsurface migration in an aquifer from a source or sources outside the property, paragraph (1)(C) shall not require that the person conduct groundwater investigations or install groundwater remediation systems, except in accordance with the policy of the Environmental Protection Agency on owners of property containing contaminated aquifers, dated May 24, 1995.
 - "(4) Bona fide prospective purchaser.—
 Any person that does not qualify as a person described in paragraph (1) because the person had the knowledge specified paragraph (1)(G) at the time of acquisition of the real property may qualify as a bona fide prospective purchaser under section 101(39) if the person is otherwise described in that section.

1	(5) NO LIMITATION ON DEFENSES.—Nothing
2	in this subsection—
3	"(A) limits defenses to liability that other-
4	wise may be available to persons described in
5	this subsection; or
6	"(B) imposes liability not otherwise im-
7	posed by section 107(a) on such persons.".
8	SEC. 103. REGULATORY AUTHORITY.
9	(a) In General.—The Administrator may—
10	(1) issue such regulations as the Administrator
11	considers necessary to carry out the amendments
12	made by this title; and
13	(2) assign any duties or powers imposed on or
14	assigned to the Administrator by the amendments
15	made by this title.
16	(b) AUTHORITY TO CLARIFY AND IMPLEMENT.—The
17	authority under subsection (a) includes authority to clarify
18	or interpret all terms, including the terms used in this
19	title, and to implement any provision of the amendments
20	made by this title.
21	TITLE II—SMALL BUSINESS
22	LIABILITY RELIEF
23	SEC. 201. LIABILITY EXEMPTIONS.
24	Section 107 of the Comprehensive Environmental Re-
25	sponse, Compensation, and Liability Act of 1980 (42

1	U.S.C. 9607) (as amended by section 102(b)) is amended
2	by adding at the end the following:
3	"(r) DE MICROMIS EXEMPTION.—
4	"(1) In General.—Notwithstanding para-
5	graphs (1) through (4) of subsection (a), and except
6	as provided in paragraph (2), a person shall not be
7	liable under this Act to the United States or any
8	other person (including liability for contribution) for
9	any response costs incurred with respect to a facility
10	if—
11	"(A) liability is based solely on paragraph
12	(3) or (4) of subsection (a);
13	"(B) the total of materials containing a
14	hazardous substance that the person arranged
15	for disposal or treatment of, arranged with a
16	transporter for transport for disposal or treat-
17	ment of, or accepted for transport for disposal
18	or treatment, at the facility, was less than 110
19	gallons of liquid materials or less than 200
20	pounds of solid material, or such greater quan-
21	tity as the Administrator may determine by reg-
22	ulation; and
23	"(C) the acts on which liability is based
24	took place before May 1, 1999.

1	"(2) Exception.—Paragraph (1) shall not
2	apply in a case in which the Administrator deter-
3	mines that—
4	"(A) the material containing a hazardous
5	substance referred to in paragraph (1) contrib-
6	uted or could contribute significantly, individ-
7	ually or in the aggregate, to the cost of the re-
8	sponse action with respect to the facility; or
9	"(B) the person has failed to comply with
10	any request for information or administrative
11	subpoena issued by the President under this
12	Act or has impeded or is impeding the perform-
13	ance of a response action with respect to the fa-
14	cility.
15	"(s) Municipal Solid Waste Exemption.—
16	"(1) In General.—Notwithstanding para-
17	graphs (1) through (4) of subsection (a), and except
18	as provided in paragraph (2), a person shall not be
19	liable under this Act to the United States or any
20	other person (including liability for contribution) for
21	response costs incurred with respect to a facility to
22	the extent that—
23	"(A) liability is based on paragraph (3) or
24	(4) of subsection (a);

1	"(B) liability is based on an arrangement
2	for disposal or treatment of, an arrangement
3	with a transporter for transport for disposal or
4	treatment of, or an acceptance for transport for
5	disposal or treatment at a facility of, municipal
6	solid waste; and
7	"(C) the person is—
8	"(i) an owner, operator, or lessee of
9	residential property from which all of the
10	person's municipal solid waste was gen-
11	erated with respect to the facility;
12	"(ii) a business entity (including any
13	parent, subsidiary, or other affiliate of the
14	entity) that, during the taxable year pre-
15	ceding the date of transmittal of written
16	notification that the business is potentially
17	liable, employed not more than 100 indi-
18	viduals, and from which was generated all
19	of the entity's municipal solid waste with
20	respect to the facility; or
21	"(iii) a small nonprofit organization
22	that, during the taxable year preceding the
23	date of transmittal of written notification
24	that the organization is potentially liable,

employed not more than 100 individuals, if

1	the particular chapter, office, or depart-
2	ment employing fewer than 100 individuals
3	was the location from which was generated
4	all of the municipal solid waste attributable
5	to the organization with respect to the fa-
6	cility.
7	"(2) Exception.—Paragraph (1) shall not
8	apply in a case in which the President determines
9	that the person has failed to comply with any re-
10	quest for information or administrative subpoena
11	issued by the President under this Act or has im-
12	peded or is impeding the performance of a response
13	action with respect to the facility.".
14	SEC. 202. EXPEDITED SETTLEMENT FOR DE MINIMIS CON-
15	TRIBUTIONS AND LIMITED ABILITY TO PAY.
1.	
16	(a) Parties Eligible.—Section 122(g) of the Com-
	(a) Parties Eligible.—Section 122(g) of the Comprehensive Environmental Response, Compensation, and
17	
17	prehensive Environmental Response, Compensation, and
17 18	prehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)) is amended—
17 18 19	prehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)) is amended— (1) in paragraph (1), by redesignating subpara-
17 18 19 20	prehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)) is amended— (1) in paragraph (1), by redesignating subparagraph (B) as subparagraph (E);
17 18 19 20 21	prehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)) is amended— (1) in paragraph (1), by redesignating subparagraph (B) as subparagraph (E); (2) by striking "(g)" and all that follows
117 118 119 220 221 222	prehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)) is amended— (1) in paragraph (1), by redesignating subparagraph (B) as subparagraph (E); (2) by striking "(g)" and all that follows through the end of paragraph (1)(A) and inserting

"(A) IN GENERAL.—The President shall, as expeditiously as practicable, notify of eligibility for a settlement, and offer to reach a final administrative or judicial settlement with, each potentially responsible party that, in the judgment of the President, meets 1 or more of the conditions stated in subparagraphs (B), (C), (F), and (G).

"(B) DE MINIMIS CONTRIBUTION.—The condition stated in this subparagraph is that the liability of the potentially responsible party is for response costs based on paragraph (3) or (4) of subsection (a) and the potentially responsible party's contribution of hazardous substances at a facility is de minimis. For the purposes of this subparagraph, a potentially responsible party's contribution shall be considered to be de minimis only if the President determines that both of the following criteria are met:

"(i) The quantity of material containing a hazardous substance contributed by the potentially responsible party to the facility is minimal relative to the total quantity of material containing hazardous

1	substances at the facility. The quantity of
2	a potentially responsible party's contribu-
3	tion shall be presumed to be minimal if the
4	quantity is 1 percent or less of the total
5	quantity of materials containing hazardous
6	substances at the facility, unless the Ad-
7	ministrator identifies a different threshold
8	based on site-specific factors.
9	"(ii) The material containing a haz-
10	ardous substance contributed by the poten-
11	tially responsible party does not present
12	toxic or other hazardous effects that are
13	significantly greater than the toxic or other
14	hazardous effects of other material con-
15	taining hazardous substances at the facil-
16	ity.
17	"(C) REDUCTION IN SETTLEMENT
18	AMOUNT BASED ON LIMITED ABILITY TO PAY.—
19	"(i) In general.—The conditions
20	stated in this subparagraph are that the
21	potentially responsible party—
22	"(I) is—
23	"(aa) a natural person; or
24	"(bb) a small business: and

1	"(II) demonstrates to the Presi-
2	dent an inability or a limited ability to
3	pay response costs.
4	"(ii) Small businesses.—
5	"(I) Definition of small
6	BUSINESS.—In this subparagraph, the
7	term 'small business' means a busi-
8	ness entity that, together with its par-
9	ents, subsidiaries, and other affiliates,
10	had an average of not more than 75
11	full-time equivalent employees and an
12	average of not more than \$3,000,000
13	in annual gross revenues, as reported
14	to the Internal Revenue Service, dur-
15	ing the 3 years preceding the date on
16	which the business entity first re-
17	ceived notice from the President of its
18	potential liability under this Act.
19	"(II) Other Businesses.—A
20	business shall be eligible for a settle-
21	ment under this subparagraph if the
22	business—
23	"(aa) has an average of not
24	more than 75 employees or an
25	average of not more than

1	\$3,000,000 in annual gross rev-
2	enue; and
3	"(bb) meets all other re-
4	quirements for a settlement
5	under this subparagraph.
6	"(III) Considerations.—At the
7	request of a small business, the Presi-
8	dent shall take into consideration the
9	ability of the small business to pay re-
10	sponse costs and still maintain its
11	basic business operations, including
12	consideration of the overall financial
13	condition of the small business and
14	demonstrable constraints on the abil-
15	ity of the small business to raise reve-
16	nues.
17	"(IV) Information.—A small
18	business requesting settlement under
19	this paragraph shall promptly provide
20	the President with all relevant infor-
21	mation needed to determine the ability
22	of the small business to pay response
23	costs.
24	"(V) Determination.—To be
25	eligible to be covered by this subpara-

1 graph, the business shall demonstrate 2 to the President the inability of the 3 small business to pay response costs. If the small business employs fewer than 25 full-time equivalent employees 6 and has average gross income reve-7 nues of less than \$2,000,000, the 8 President shall, on request, perform 9 any analysis that the President deter-10 mines may assist in demonstrating the 11 impact of a settlement on the small business' ability to maintain its basic 12 13 operations. The President may per-14 form such analysis for any other party 15 or request such other party to per-16 form the analysis. 17 "(VI) Alternative PAYMENT 18 METHODS.—If the President deter-19 mines that a small business is unable 20 to pay its total settlement quantity 21 immediately, the President shall con-22 sider such alternative payment meth-

priate.

ods as may be necessary or appro-

23

1	"(D) Additional conditions for expe-
2	DITED SETTLEMENTS.—
3	"(i) Waiver of claims.—The Presi-
4	dent shall require, as a condition of settle-
5	ment under this paragraph, that a poten-
6	tially responsible party waive some or all of
7	the claims (including a claim for contribu-
8	tion under section 113) that the party may
9	have against other potentially responsible
10	parties for response costs incurred with re-
11	spect to the facility, unless the President
12	determines that requiring a waiver would
13	be unjust.
14	"(ii) Exception.—The President
15	may decline to offer a settlement to a po-
16	tentially responsible party under this para-
17	graph if the President determines that the
18	potentially responsible party has failed to
19	comply with any request for access or in-
20	formation or an administrative subpoena
21	issued by the President under this Act or
22	has impeded or is impeding the perform-
23	ance of a response action with respect to
24	the facility.

1	"(iii) Responsibility to provide
2	INFORMATION AND ACCESS.—A potentially
3	responsible party that enters into a settle-
4	ment under this paragraph shall not be re-
5	lieved of the responsibility to provide any
6	information or access requested by the
7	President in accordance with subsection
8	(e)(3)(B) or section 104(e).
9	"(iv) Basis of Determination.—If
10	the President determines that a potentially
11	responsible party is not eligible for settle-
12	ment under this paragraph, the President
13	shall state the reasons for the determina-
14	tion in writing to any potentially respon-
15	sible party that requests a settlement
16	under this paragraph.
17	"(v) No judicial review.—A deter-
18	mination by the President under this para-
19	graph shall not be subject to judicial re-
20	view."; and
21	(3) in subparagraph (E) of paragraph (1) (as
22	redesignated by paragraph (1))—
23	(A) by redesignating clauses (i) through
24	(iii) as subclauses (I) through (III), respec-
25	tively, and adjusting the margins appropriately:

1	(B) by striking "(E) The potentially re-
2	sponsible party" and inserting the following:
3	"(E) OWNERS OF REAL PROPERTY.—
4	"(i) IN GENERAL.—The condition
5	stated in this subparagraph is that the po-
6	tentially responsible party"; and
7	(C) by striking "This subparagraph (B)"
8	and inserting the following:
9	"(ii) Applicability.—Clause (i)".
10	(b) Settlement Offers.—Section 122(g) of the
11	Comprehensive Environment Response, Liability, and
12	Compensation Act of 1980 (42 U.S.C. 9622(g)) is
13	amended—
14	(1) by redesignating paragraph (6) as para-
15	graph (9); and
16	(2) by inserting after paragraph (5) the fol-
17	lowing:
18	"(6) Settlement offers.—
19	"(A) Notification.—As soon as prac-
20	ticable after receipt of sufficient information to
21	make a determination, the Administrator shall
22	notify any person that the Administrator deter-
23	mines is eligible under paragraph (1) of the
24	person's eligibility for the expedited final settle-
25	ment.

"(B) OFFERS.—As soon as practicable after receipt of sufficient information, the Administrator shall submit a written settlement offer to each person that the Administrator determines, based on information available to the Administrator at the time at which the determination is made, to be eligible for a settlement under paragraph (1).

"(C) Information.—At the time at which the Administrator submits an offer under paragraph (1), the Administrator shall, at the request of the recipient of the offer, make available to the recipient any information available under section 552 of title 5, United States Code, on which the Administrator bases the settlement offer, and if the settlement offer is based in whole or in part on information not available under that section, so inform the recipient.

"(7) LITIGATION MORATORIUM.—

"(A) IN GENERAL.—No person that has received notification from the Administrator under paragraph (6) that the person is eligible for an expedited settlement under paragraph (1) shall be named as a defendant in any action

1	under this Act for recovery of response costs
2	(including an action for contribution) during
3	the period—
4	"(i) beginning on the date on which
5	the person receives from the President
6	written notice of the person's potential li-
7	ability and notice that the person is a
8	party that may qualify for an expedited
9	settlement; and
10	"(ii) ending on the earlier of—
11	"(I) the date that is 90 days
12	after the date on which the President
13	tenders a written settlement offer to
14	the person; or
15	"(II) the date that is 1 year after
16	receipt of notice from the President
17	that the person may qualify for an ex-
18	pedited settlement.
19	"(B) Suspension of Period of Limita-
20	TION.—The period of limitation under section
21	113(g) applicable to a claim against a person
22	described in subparagraph (A) for response
23	costs, natural resource damages, or contribution
24	shall be suspended during the period described
25	in subparagraph (A).

1	"(8) Notice of settlement.—After a settle-
2	ment under this subsection becomes final with re-
3	spect to a facility, the President shall promptly no-
4	tify potentially responsible parties at the facility that
5	have not resolved their liability to the United States
6	of the settlement.".
7	SEC. 203. SMALL BUSINESS OMBUDSMAN.
8	Section 117 of the Comprehensive Environmental Re-
9	sponse, Compensation, and Liability Act of 1980 (42
10	U.S.C. 9617) is amended by adding at the end the fol-
11	lowing:
12	"(f) Small Business Ombudsman.—
13	"(1) ESTABLISHMENT.—The Administrator
14	shall establish a small business Superfund assistance
15	section within the small business ombudsman office
16	of the Environmental Protection Agency.
17	"(2) Functions.—The small business Super-
18	fund assistance section shall—
19	"(A) act as a clearinghouse for the provi-
20	sion to small businesses of information, in a
21	form that is comprehensible to a layperson, re-
22	garding this Act, including information
23	regarding—

1	"(i) requirements and procedures for
2	expedited settlements under section
3	122(g); and
4	"(ii) ability-to-pay procedures under
5	section 122(g);
6	"(B) provide general advice and assistance
7	to small businesses regarding questions and
8	problems concerning the settlement processes
9	(not including legal advice as to liability or any
10	other legal representation); and
11	"(C) develop proposals and make rec-
12	ommendations for changes in policies and ac-
13	tivities of the Environmental Protection Agency
14	that would better fulfill the goals of this title
15	and the amendments made by this title in en-
16	suring equitable, simplified, and expedited set-
17	tlements for small businesses.".
18	TITLE III—SETTLEMENTS FOR
19	MUNICIPALITIES AND CON-
20	TRIBUTORS OF MUNICIPAL
21	WASTE
22	SEC. 301. MUNICIPAL OWNERS AND OPERATORS.
23	Section 107 of the Comprehensive Environment Re-
24	sponse, Liability, and Compensation Act of 1980 (42

1	U.S.C. 9607) (as amended by section 201) is amended by
2	adding at the end the following:
3	"(t) Municipal Owners and Operators.—
4	"(1) In general.—A municipality that is lia-
5	ble for response costs under paragraph (1) or (2) of
6	subsection (a) on the basis of ownership or operation
7	of a municipal landfill that was listed on the Na-
8	tional Priority List on or before May 1, 1999, shall
9	be eligible for a settlement of that liability.
10	"(2) Settlement amount.—
11	"(A) MUNICIPALITIES WITH A POPU-
12	LATION OF 100,000 OR MORE.—
13	"(i) In general.—Subject to clauses
14	(ii) and (iii), the President shall offer a
15	settlement to a municipality with a popu-
16	lation of 100,000 (as measured by the
17	1990 census) or more with respect to li-
18	ability described in paragraph (1) on the
19	basis of a payment or other obligation
20	equivalent in value to not more than 20
21	percent of the total response costs incurred
22	with respect to a facility.
23	"(ii) Decreased amount.—The
24	President may decrease the percentage
25	under clause (i) with respect to a munici-

1	pality to not less than 10 percent if the
2	President determines that the municipality
3	took specific acts of mitigation during the
4	operation of the facility to avoid environ-
5	mental contamination or exposure with re-
6	spect to the facility.
7	"(iii) Increased amount.—The
8	President may increase the percentage
9	under clause (i) to not more than 35 per-
10	cent if the President determines that—
11	"(I) the municipality committed
12	specific acts that exacerbated environ-
13	mental contamination or exposure
14	with respect to the facility; or
15	"(II) the municipality, during the
16	period of ownership or operation of
17	the facility, received operating reve-
18	nues substantially in excess of the
19	sum of the waste system operating
20	costs plus 20 percent of total esti-
21	mated response costs incurred with
22	respect to the facility.
23	"(B) Municipalities with a popu-
24	LATION OF LESS THAN 100,000.—The President
25	shall offer a settlement to a municipality with

a population of less than 100,000 (as measured by the 1990 census) with respect to liability described in paragraph (1) in an amount that does not exceed 10 percent of the total response costs incurred with respect to the facility.

"(3) Performance of Response actions.—
As a condition of a settlement with a municipality under this subsection, the President may require that the municipality perform or participate in the performance of the response actions at the facility.

"(4) Ownership or operation by 2 or more municipalities.—A combination of 2 or more municipalities that jointly own or operate (or owned or operated) a facility at the same time or during continuous operations under municipal control shall be considered to be a single owner or operator for the purpose of calculating a settlement offer under this subsection.

"(5) WAIVER OF CLAIMS.—The President shall require, as a condition of a settlement under this subsection, that a municipality or combination of 2 or more municipalities waive some or all of the claims (including a claim for contribution under section 113) that the party may have against other potentially responsible parties for response costs in-

1	curred with respect to the facility, unless the Presi-
2	dent determines that requiring a waiver would be
3	unjust.
4	"(6) Exceptions.—The President may decline
5	to offer a settlement under this subsection with re-
6	spect to a facility if the President determines that
7	the municipal owner or operator has failed to comply
8	with any request for information or administrative
9	subpoena issued by the United States under this
10	Act, has failed to provide facility access to persons
11	authorized to conduct response actions at the facil-
12	ity, or has impeded or is impeding the performance
13	of a response action with respect to the facility.".
14	SEC. 302. EXPEDITED SETTLEMENTS WITH CONTRIBUTORS
15	OF MUNICIPAL WASTE.
15 16	Section 122(g)(1) of the Comprehensive Environ-
16 17	Section 122(g)(1) of the Comprehensive Environ-
16 17	Section 122(g)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act of
16 17 18	Section 122(g)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)(1)) (as amended by section
16 17 18 19	Section 122(g)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)(1)) (as amended by section 202(a)) is amended by adding at the end the following:
16 17 18 19 20	Section 122(g)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)(1)) (as amended by section 202(a)) is amended by adding at the end the following: "(F) Contribution of Municipal Solid
116 117 118 119 220 221	Section 122(g)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)(1)) (as amended by section 202(a)) is amended by adding at the end the following: "(F) Contribution of Municipal Solid Waste and Municipal Sewage Sludge.—
116 117 118 119 220 221 222	Section 122(g)(1) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9622(g)(1)) (as amended by section 202(a)) is amended by adding at the end the following: "(F) Contribution of Municipal Solid Waste and Municipal Sewage Sludge.— "(i) In General.—The condition

1	(3) or (4) of section 107(a) and the poten-
2	tially responsible party arranged for dis-
3	posal or treatment of, arranged with a
4	transporter for transport for disposal or
5	treatment of, or accepted for transport for
6	disposal or treatment, at a facility listed on
7	the National Priorities List—
8	"(I) municipal solid waste; or
9	"(II) municipal sewage sludge.
10	"(ii) Settlement amount.—
11	"(I) In General.—The Presi-
12	dent shall offer a settlement to a
13	party referred to in clause (i) with re-
14	spect to liability under paragraph (3)
15	or (4) of section 107(a) on the basis
16	of a payment of \$5.30 per ton of mu-
17	nicipal solid waste or municipal sew-
18	age sludge that the President esti-
19	mates is attributable to the party.
20	"(II) REVISION.—
21	"(aa) In GENERAL.—The
22	President, after consulting with
23	local government officials, may
24	revise the per-ton rate by regula-
25	tion.

1	"(bb) Basis.—A revised set-
2	tlement amount under item (aa)
3	shall reflect the estimated per-ton
4	cost of closure and post-closure
5	activities at a representative fa-
6	cility containing only municipal
7	solid waste or municipal sewage
8	sludge.
9	"(iii) Adjustment for infla-
10	TION.—The Administrator may by guid-
11	ance periodically adjust the settlement
12	amounts under clause (ii) to reflect
13	changes in the Consumer Price Index (or
14	other appropriate index, as determined by
15	the Administrator).
16	"(iv) Other Material.—
17	"(I) IN GENERAL.—Notwith-
18	standing clause (i), a potentially re-
19	sponsible party that arranged for dis-
20	posal or treatment of, arranged with a
21	transporter for transport for disposal
22	or treatment of, or accepted for trans-
23	port for disposal or treatment, munic-
24	ipal solid waste or municipal sewage
25	sludge and other material containing

hazardous substances shall be eligible for the per-ton settlement rate provided in this subparagraph as to the municipal solid waste or municipal sewage sludge only, if the potentially responsible party demonstrates to the President's satisfaction the quantity of the municipal solid waste and municipal sewage sludge contributed by the party and the quantity and composition of the other material containing hazardous substances contributed by the party.

"(II) Parties eligible for de Micromis exemption.—If a potentially responsible party demonstrates to the President's satisfaction that, with respect to the material other than municipal solid waste or municipal sewage sludge contributed by the party, the party qualifies for the de micromis exemption under section 107(r), the party shall qualify for the per-ton settlement rate under clause (ii) with respect to its municipal solid

1 waste and municipal sewage sludge in 2 an expedited settlement under this 3 paragraph. "(III) Parties eligible for 5 EXPEDITED DEMINIMIS SETTLE-6 MENT.—If a potentially responsible 7 party demonstrates to the satisfaction 8 of the President that, with respect to 9 the material other than a municipal 10 solid waste or municipal sewage 11 sludge contributed by the party, the 12 party qualifies for a de minimis settle-13 ment under subparagraph (B), the 14 party shall qualify for the per-ton set-15 tlement rate under clause (ii) with re-16 spect to its municipal solid waste and 17 municipal sewage sludge at the time 18 that the party agrees to an expedited 19 settlement under this paragraph with 20 respect to its de minimis contribution 21 of other material containing haz-22 ardous substances. 23 "(IV) OTHER PARTIES.—If a 24 party does not make the demonstra-25 tion under subclauses (II) and (III),

1	the President shall offer to resolve the
2	party's liability with respect to the
3	municipal solid waste or municipal
4	sewage sludge at the per-ton settle-
5	ment rate under clause (ii) at such
6	time as the party agrees to a settle-
7	ment with respect to other material
8	containing hazardous substances on
9	terms and conditions acceptable to the
10	President.
11	"(G) Municipality with limited abil-
12	ITY TO PAY.—
13	"(i) In general.—The conditions
14	stated in this subparagraph are that the
15	potentially responsible party is a munici-
16	pality and demonstrates to the President
17	an inability or a limited ability to pay re-
18	sponse costs.
19	"(ii) Factors.—The President shall
20	consider the inability or limited ability to
21	pay of a municipality to the extent that the
22	municipality provides necessary informa-
23	tion with respect to—
24	"(I) the general obligation bond
25	rating and information about the most

1	recent bond issue for which the rating
2	was prepared;
3	"(II) the amount of total avail-
4	able funds (other than dedicated
5	funds or State assistance payments
6	for remediation of inactive hazardous
7	waste sites);
8	"(III) the amount of total oper-
9	ating revenues (other than obligated
10	or encumbered revenues);
11	"(IV) the amount of total ex-
12	penses;
13	"(V) the amount of total debt
14	and debt service;
15	"(VI) per capita income and cost
16	of living;
17	"(VII) real property values;
18	"(VIII) unemployment informa-
19	tion; and
20	"(IX) population information.
21	"(iii) Evaluation of impact.—A
22	municipality may also submit for consider-
23	ation by the President an evaluation of the
24	potential impact of the settlement on the
25	provision of municipal services and the fea-

1	sibility of making delayed payments or
2	payments over a certain period of time.
3	"(iv) Risk of default or viola-
4	TION.—A municipality may establish an in-
5	ability to pay for purposes of this subpara-
6	graph through an affirmative showing that
7	payment of its liability under this Act
8	would—
9	"(I) create a substantial demon-
10	strable risk that the municipality
11	would default on debt obligations ex-
12	isting as of the time of the showing,
13	be forced into bankruptcy, be forced
14	to dissolve, or be forced to make
15	budgetary cutbacks that would sub-
16	stantially reduce the level of protec-
17	tion of public health and safety; or
18	"(II) necessitate a violation of
19	legal requirements or limitations of
20	general applicability concerning the
21	assumption and maintenance of fiscal
22	municipal obligations.
23	"(v) Other factors relevant to
24	SETTLEMENTS WITH MUNICIPALITIES.—In
25	determining an appropriate settlement

1	amount with a municipality under this sub-
2	paragraph, the President may consider
3	other relevant factors, including the fair
4	market value of any in-kind services that
5	the municipality may provide to support
6	the response action at the facility.
7	"(H) Applicability of expedited set-
8	TLEMENT REQUIREMENTS.—
9	"(i) In general.—The requirements
10	set forth in subparagraph (D) shall apply
11	to settlements described in subparagraphs
12	(F) and (G).
13	"(ii) OTHER REQUIREMENTS.—The
14	requirements set forth in subparagraph
15	(B)(ii) shall apply to settlements described
16	in subparagraph (F)(i)(II).".
17	TITLE IV—CLARIFICATION OF LI-
18	ABILITY FOR RECYCLING
19	TRANSACTIONS
20	SEC. 401. RECYCLING TRANSACTIONS.
21	Title I of the Comprehensive Environmental Re-
22	sponse, Compensation, and Liability Act of 1980 (42
23	U.S.C. 9601 et seq.) is amended by adding at the end
24	the following:

1 "SEC. 127. RECYCLING TRANSACTIONS.

- 2 "(a) Liability Clarification.—A person who ar-
- 3 ranged for recycling of recyclable material in accordance
- 4 with this section shall not be liable under paragraph (3)
- 5 or (4) of section 107(a) with respect to the material.
- 6 "(b) Definition of Recyclable Material.—
- 7 "(1) IN GENERAL.—In this section, the term
- 8 'recyclable material' means scrap paper, scrap plas-
- 9 tic, scrap glass, scrap textile, scrap rubber (other
- than whole tires), scrap metal, or spent lead-acid,
- spent nickel-cadmium, and other spent battery, as
- well as minor quantities of material incident to or
- adhering to the scrap material as a result of its nor-
- mal and customary use prior to becoming scrap.
- 15 "(2) Exclusions.—The term 'recyclable mate-
- rial' does not include shipping containers of a capac-
- ity from 30 liters to 3,000 liters, whether intact or
- not, having any hazardous substance (but not metal
- bits and pieces or hazardous substances that form
- an integral part of the container) contained in or ad-
- 21 hering to the containers.
- 22 "(c) Transactions Involving Scrap Paper,
- 23 Plastic, Glass, Textiles, or Rubber.—A transaction
- 24 involving scrap paper, scrap plastic, scrap glass, scrap tex-
- 25 tile, or scrap rubber (other than whole tires) shall be con-
- 26 sidered to be arranging for recycling if the person who

- 1 arranged for the transaction (by selling recyclable material
- 2 or otherwise arranging for the recycling of recyclable ma-
- 3 terial) demonstrates by a preponderance of the evidence
- 4 that all of the following criteria were met at the time of
- 5 the transaction:

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- 6 "(1) The recyclable material met a commercial 7 specification grade.
- 8 "(2) A market existed for the recyclable mate-9 rial.
 - "(3) A substantial portion of the recyclable material was made available for use as feedstock for the manufacture of a new saleable product.
 - "(4) The recyclable material is a replacement or substitute for a virgin raw material, or the product to be made from the recyclable material is a replacement or substitute for a product made, in whole or in part, from a virgin raw material.
 - "(5) In the case of a transaction occurring 90 days or more after the date of enactment of this section, the person exercised reasonable care to determine that the facility where the recyclable material was handled, processed, reclaimed, or otherwise managed by another person (referred to in this section as a 'consuming facility') was in compliance with substantive provisions of any Federal, State, or

- local environmental law (including a regulation, compliance order, or decree issued pursuant to the law) applicable to the handling, processing, reclamation, storage, or other management activities associated with recyclable material.
 - "(6) For purposes of this subsection, reasonable care shall be determined using criteria that include the following:
 - "(A) The price paid in the recycling transaction.
 - "(B) The ability of the person to detect the nature of the consuming facility's operations concerning its handling, processing, reclamation, or other management activities associated with recyclable material.
 - "(C) The result of inquiries made to appropriate Federal, State, or local environmental agencies regarding the consuming facility's past and current compliance with substantive provisions of any Federal, State, or local environmental law (including a regulation, compliance order, or decree issued pursuant to the law) applicable to the handling, processing, reclamation, storage, or other management activities associated with the recyclable material. For the

purposes of this paragraph, a requirement to obtain a permit applicable to the handling, processing, reclamation, or other management activity associated with the recyclable materials shall be considered to be a substantive provision.

"(d) Transactions Involving Scrap Metal.—

"(1) In General.—A transaction involving scrap metal shall be considered to be arranging for recycling if the person who arranged for the transaction (by selling recyclable material or otherwise arranging for the recycling of recyclable material) demonstrates by a preponderance of the evidence that (at the time of the transaction) the person—

"(A) met the criteria set forth in subsection (c) with respect to the scrap metal;

"(B) was in compliance with any applicable regulations or standards regarding the storage, transport, management, or other activities associated with the recycling of scrap metal that the Administrator promulgates under the Solid Waste Disposal Act (42 U.S.C. 6901 et seq.) subsequent to the date of enactment of this section and with regard to transactions occurring

- after the effective date of the regulations or standards; and
- 3 "(C) did not melt the scrap metal prior to 4 the transaction.
 - "(2) Thermal separation.—For purposes of paragraph (1)(C), melting of scrap metal does not include the thermal separation of 2 or more materials due to differences in their melting points.
- "(3) Definition of Scrap Metal.—In this 9 10 subsection, the term 'scrap metal' means bits and 11 pieces of a metal part (such as a bar, a turning, a 12 rod, a sheet, and a wire) or a metal piece that may 13 be combined together with bolts or soldering (result-14 ing in items such as a radiator, scrap automobile, or 15 railroad box car), which when worn or superfluous 16 can be recycled, other than scrap metals that the 17 Administrator excludes from this paragraph by regu-18 lation.
- "(e) Transactions Involving Batteries.—A
 transaction involving a spent lead-acid battery, a spent
 nickel-cadmium battery, or other spent battery shall be
 considered to be arranging for recycling if the person who
 arranged for the transaction (by selling recyclable material
 or otherwise arranging for the recycling of recyclable ma-

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- 1 terial) demonstrates by a preponderance of the evidence
- 2 that at the time of the transaction—
- 3 "(1) the person met the criteria set forth in
- 4 subsection (c) with respect to the spent lead-acid
- 5 battery, spent nickel-cadmium battery, or other
- 6 spent battery, but the person did not recover the val-
- 7 uable components of such battery; and
- 8 "(2)(A) with respect to a transaction involving
- 9 a lead-acid battery, the person was in compliance
- with applicable Federal environmental law (including
- 11 regulations and standards), regarding the storage,
- transport, management, or other activities associated
- with the recycling of the battery;
- "(B) with respect to a transaction involving a
- nickel-cadmium battery, the person was in compli-
- ance with applicable Federal environmental law (in-
- 17 cluding regulations and standards) regarding the
- storage, transport, management, or other activities
- associated with the recycling of the battery; or
- 20 "(C) with respect to a transaction involving any
- other spent battery, the person was in compliance
- with applicable Federal environmental law (including
- regulations and standards) regarding the storage,
- transport, management, or other activities associated
- 25 with the recycling of the battery.

1	"(f) Exclusions.—
2	"(1) In general.—The exemptions set forth in
3	subsections (c), (d), and (e) shall not apply if—
4	"(A) the person had an objectively reason-
5	able basis to believe at the time of the recycling
6	transaction that—
7	"(i) the recyclable material would not
8	be recycled;
9	"(ii) the recyclable material would be
10	burned as fuel, or for energy recovery or
11	incineration; or
12	"(iii) for a transaction occurring be-
13	fore the date that is 90 days after the date
14	of the enactment of this section, the con-
15	suming facility was not in compliance with
16	a substantive provision of any Federal,
17	State, or local environmental law (includ-
18	ing a regulation, compliance order, or de-
19	cree issued pursuant to the law), applicable
20	to the handling, processing, reclamation, or
21	other management activities associated
22	with the recyclable material;
23	"(B) the person had reason to believe that
24	hazardous substances had been added to the re-

1	cyclable material for purposes other than proc-
2	essing for recycling;
3	"(C) the person failed to exercise reason-
4	able care with respect to the management and
5	handling of the recyclable material (including
6	adhering to customary industry practices cur-
7	rent at the time of the recycling transaction de-
8	signed to minimize, through source control, con-
9	tamination of the recyclable material by haz-
10	ardous substances); or
11	"(D) with respect to any item of a recycla-
12	ble material, the item contained polychlorinated
13	biphenyls at a concentration in excess of 50
14	parts per million or any new standard promul-
15	gated pursuant to applicable Federal law.
16	"(2) Objectively reasonable basis.—For
17	purposes of this subsection, an objectively reasonable
18	basis for belief shall be determined using criteria
19	that include—
20	"(A) the size of the person's business;
21	"(B) customary industry practices (includ-
22	ing customary industry practices current at the
23	time of the recycling transaction designed to
24	minimize, through source control, contamina-

1	tion of the recyclable material by hazardous
2	substances);
3	"(C) the price paid in the recycling trans-
4	action; and
5	"(D) the ability of the person to detect the
6	nature of the consuming facility's operations
7	concerning its handling, processing, reclama-
8	tion, or other management activities associated
9	with the recyclable material.
10	"(3) Permit.—For purposes of this subsection,
11	a requirement to obtain a permit applicable to the
12	handling, processing, reclamation, or other manage-
13	ment activities associated with recyclable material
14	shall be considered to be a substantive provision.
15	"(g) Effect on Other Liability.—Nothing in
16	this section affects the liability of a person with respect
17	to materials that are not recyclable materials (as defined
18	in subsection (b)) under paragraph (1) , (2) , (3) , or (4) .
19	"(h) REGULATIONS.—The Administrator has the au-
20	thority, under section 115, to promulgate additional regu-
21	lations concerning this section.
22	"(i) Effect on Pending or Concluded Ac-
23	TIONS.—The exemptions provided under this section shall
24	not affect any concluded judicial or administrative action

1	or any pending judicial action initiated by the United
2	States prior to the date of enactment of this section.
3	"(j) Liability for Attorney's Fees for Certain
4	ACTIONS.—Any person who commences an action in con-
5	tribution against a person who is not liable by operation
6	of this section shall be liable to that person for all reason-
7	able costs of defending that action, including all reason-
8	able attorneys and expert witness fees.
9	"(k) Relationship to Liability Under Other
10	Laws.—Nothing in this section affects—
11	"(1) liability under any other Federal, State, or
12	local law (including a regulation), including any re-
13	quirements promulgated by the Administrator under
14	the Solid Waste Disposal Act (42 U.S.C. 6901 et
15	seq.); or
16	"(2) the ability of the Administrator to promul-
17	gate regulations under any other law, including the
18	Solid Waste Disposal Act.".
19	TITLE V—BROWNFIELDS
20	CLEANUP
21	SEC. 501. BROWNFIELDS FUNDING.
22	Title I of the Comprehensive Environmental Re-
23	sponse, Compensation, and Liability Act of 1980 (42
24	U.S.C. 9601 et seq.) is amended by adding at the end
25	the following:

1	"SEC. 128. BROWNFIELDS FUNDING FOR STATE AND LOCAL
2	GOVERNMENTS.
3	"(a) Brownfields Inventory and Assessment
4	Grant Program.—
5	"(1) ESTABLISHMENT.—The Administrator
6	shall establish a program to award grants to States
7	or local governments to inventory brownfield sites
8	and to conduct site assessments of brownfield sites.
9	"(2) Scope of Program.—
0	"(A) Grant awards.—To carry out this
1	subsection, the Administrator may, on approval
2	of an application, provide financial assistance to
3	a State or local government.
4	"(B) Grant application procedure.—
5	"(i) In general.—The Administrator
6	shall establish a grant application proce-
7	dure for this section.
8	"(ii) National contingency
9	PLAN.—The Administrator may include in
20	the procedure established under clause (i)
21	requirements of the National Contingency
22	Plan, to the extent that those requirements
23	are relevant and appropriate to the pro-
24	gram under this subsection.
25	"(C) Grant application.—An applica-
26	tion for a grant under this subsection shall in-

1	clude, to the extent practicable, each of the fol-
2	lowing:
3	"(i) An identification of the
4	brownfield sites for which assistance is
5	sought and a description of the effect of
6	the brownfield sites on the community, in-
7	cluding a description of the nature and ex-
8	tent of any known or suspected environ-
9	mental contamination within the areas in
10	which eligible brownfield sites are situated
11	"(ii) A description of the need of the
12	applicant for financial assistance to inven-
13	tory brownfield sites and conduct site as-
14	sessments.
15	"(iii) A demonstration of the potential
16	of the grant assistance to stimulate eco-
17	nomic development, including the extent to
18	which the assistance would stimulate the
19	availability of other funds for site assess-
20	ment, site identification, or environmental
21	remediation and subsequent redevelopment
22	of the areas in which eligible brownfield
23	sites are situated.
24	"(iv) A description of the local com-
25	mitment as of the date of the application.

1	which shall include a community involve-
2	ment plan that demonstrates meaningful
3	community involvement.
4	"(v) A plan that demonstrates how
5	the site assessment, site identification, or
6	environmental remediation and subsequent
7	development will be implemented,
8	including—
9	"(I) an environmental plan that
10	ensures the use of sound environ-
11	mental procedures;
12	"(II) an explanation of the ap-
13	propriate government authority and
14	support for the project as in existence
15	on the date of the application;
16	"(III) proposed funding mecha-
17	nisms for any additional work; and
18	"(IV) a proposed land ownership
19	plan.
20	"(vi) A statement describing the long-
21	term benefits and the sustainability of the
22	proposed project that includes—
23	"(I) the ability of the project to
24	be replicated nationally and measures
25	of success of the project; and

1	"(II) to the extent known, the
2	potential of the plan for each area in
3	which an eligible brownfield site is sit-
4	uated to stimulate economic develop-
5	ment of the area on completion of the
6	environmental remediation.
7	"(vii) Such other factors as the Ad-
8	ministrator considers relevant to carry out
9	this title.
10	"(D) Approval of application.—
11	"(i) In general.—In making a deci-
12	sion on whether to approve an application
13	under subparagraph (A), the Adminis-
14	trator shall—
15	"(I) consider the need of the
16	State or local government for financial
17	assistance to carry out this sub-
18	section;
19	"(II) consider the ability of the
20	applicant to carry out an inventory
21	and site assessment under this sub-
22	section;
23	"(III) ensure a fair distribution
24	of grant funds between urban and
25	nonurban areas; and

1	"(IV) consider such other factors
2	as the Administrator considers rel-
3	evant to carry out this subsection.
4	"(ii) Grant conditions.—As a con-
5	dition of awarding a grant under this sub-
6	section, the Administrator may, on the
7	basis of the criteria considered under
8	clause (i), attach such conditions to the
9	grant as the Administrator determines ap-
10	propriate.
11	"(E) Grant amount.—Subject to sub-
12	paragraph (E), the amount of a grant awarded
13	to any State or local government under this
14	subsection for inventory and site assessment of
15	1 or more brownfield sites shall not exceed
16	\$200,000.
17	"(F) Waiver.—The Administrator may
18	waive the limitation on the amount of a grant
19	under subparagraph (E) on the basis of the an-
20	ticipated level of contamination, size, status of
21	ownership, number of brownfield sites, or any
22	other factor relating to the facility that the Ad-
23	ministrator considers appropriate, taking into

consideration the impact of the increase on the

1	Administrator's ability to provide grants at
2	other facilities.
3	"(G) TERMINATION OF GRANTS.—If the
4	Administrator determines that a State or local
5	government that receives a grant under this
6	subsection is in violation of a condition of a
7	grant referred to in subparagraph (D)(ii), the
8	Administrator may terminate the grant made to
9	the State or local government and require full
10	or partial repayment of the grant.
11	"(b) Grants and Loans for Cleanup of
12	Brownfield Sites.—
13	"(1) ESTABLISHMENT.—The Administrator
14	shall establish a program to award grants to—
15	"(A) State or local governments to cap-
16	italize revolving loan funds for the cleanup of
17	brownfield sites; and
18	"(B) local governments that are not liable
19	under section 107, in accordance with para-
20	graph (3), for the purpose of cleaning up
21	brownfield sites.
22	"(2) Loans.—The loans may be provided by
23	the State or local government to finance cleanups of
24	brownfield sites by the State or local government, or
25	by an owner or operator or a prospective purchaser

1	of a brownfield site (including a local government) at
2	which a cleanup is being conducted or is proposed to
3	be conducted.
4	"(3) Determination.—In determining wheth-
5	er to award a grant under paragraph (1)(B), the
6	Administrator shall consider, in addition to other re-
7	quirements of this subsection—
8	"(A) the demonstrated financial need of
9	the applicant for a grant, including whether the
10	applicant would be financially able to repay a
11	loan;
12	"(B) the extent to which the funds from
13	the grant would be used for the creation or
14	preservation of undeveloped space or for other
15	nonprofit purposes; and
16	"(C) the benefits of a revolving loan pro-
17	gram described in paragraph (1)(A) in pro-
18	moting the long-term availability of funding for
19	brownfields cleanups.
20	"(4) Scope of Program.—
21	"(A) In general.—
22	"(i) Grants.—In carrying out this
23	subsection, the Administrator may award a
24	grant to a State or local government that
25	submits an application to the Adminis-

1	trator that is approved by the Adminis-
2	trator.
3	"(ii) USE OF GRANT.—The grant
4	shall be used—
5	"(I) by the State or local govern-
6	ment to capitalize a revolving loan
7	fund to be used for cleanup of 1 or
8	more brownfield sites; or
9	"(II) in the case of a grant under
10	paragraph (1)(B), by the local govern-
11	ment for cleanup of brownfield sites.
12	"(B) Grant application procedure.—
13	"(i) In General.—The Administrator
14	shall establish a grant application proce-
15	dure for this subsection.
16	"(ii) Inclusions.—The procedure es-
17	tablished under clause (i)—
18	"(I) shall include criteria for
19	grants under paragraph (1)(B); and
20	"(II) may include requirements
21	of the National Contingency Plan, to
22	the extent that those requirements are
23	relevant and appropriate to the pro-
24	gram under this subsection.

1	"(C) Grant application for revolving
2	LOAN FUNDS.—An application for a grant
3	under this subsection to establish a revolving
4	loan fund, shall be in such form as the Admin-
5	istrator determines appropriate, and shall in-
6	clude, at a minimum, the following:
7	"(i) Evidence that the grant applicant
8	has the financial controls and resources to
9	administer a revolving loan fund in accord-
10	ance with this subsection.
11	"(ii) Provisions that—
12	"(I) ensure that the grant appli-
13	cant has the ability to monitor the use
14	of funds provided to loan recipients
15	under this subsection; and
16	"(II) ensure that any cleanup
17	conducted by the applicant is protec-
18	tive of human health and the environ-
19	ment.
20	"(iii) Identification of the criteria to
21	be used by the State or local government
22	in providing for loans under the program.
23	The criteria shall include the financial
24	standing of the applicants for the loans,
25	the use to which the loans will be put, the

1	provisions to be used to ensure repayment
2	of the loan funds.
3	"(iv) A complete description of the fi-
4	nancial standing of the applicant that in-
5	cludes a description of the assets, cash
6	flow, and liabilities of the applicant.
7	"(v) A written statement that attests
8	that the cleanup of the site would not
9	occur without access to the revolving loan
10	fund.
11	"(vi) The proposed method, and an-
12	ticipated period of time required, to clean
13	up the environmental contamination at the
14	brownfield site.
15	"(vii) An estimate of the proposed
16	total cost of the cleanup to be conducted at
17	the brownfield site.
18	"(viii) An analysis that demonstrates
19	the potential of the brownfield site for
20	stimulating economic development or other
21	beneficial use on completion of the cleanup
22	of the brownfield site.
23	"(5) Grant Approval.—In determining
24	whether to award a grant under this subsection, the
25	Administrator shall consider, as applicable—

1	"(A) the need of the State or local govern-
2	ment for financial assistance to clean up
3	brownfield sites that are the subject of the ap-
4	plication, taking into consideration the financial
5	resources available to the State or local govern-
6	ment;
7	"(B) the ability of the State or local gov-
8	ernment to ensure that the applicants repay the
9	loans in a timely manner;
10	"(C) the extent to which the cleanup of the
11	brownfield site or sites would reduce health and
12	environmental risks caused by the release of
13	contaminants at, or from, the brownfield site or
14	sites;
15	"(D) the demonstrable potential of the
16	brownfield site or sites for stimulating economic
17	development on completion of the cleanup;
18	"(E) the demonstrated ability of the State
19	or local government to administer such a loan
20	program;
21	"(F) the demonstrated experience of the
22	State or local government regarding brownfield
23	sites and the reuse of contaminated land, in-
24	cluding whether the government has received

any grant under this Act to assess brownfield

1	sites, except that applicants who have not pre-
2	viously received such a grant may be considered
3	for awards under this subsection;
4	"(G) the efficiency of having the loan ad-
5	ministered by the level of government rep-
6	resented by the applicant entity;
7	"(H) the experience of administering any
8	loan programs by the entity, including the loan
9	repayment rates;
10	"(I) the demonstrations made regarding
11	the ability of the State or local government to
12	ensure a fair distribution of grant funds among
13	brownfield sites within the jurisdiction of the
14	State or local government; and
15	"(J) such other factors as the Adminis-
16	trator considers relevant to carry out this sub-
17	section.
18	"(6) Grant amount to capitalize revolv-
19	ING LOAN FUNDS.—
20	"(A) In General.—Subject to subpara-
21	graph (B), the amount of a grant to capitalize
22	a revolving loan fund made to a State or local
23	applicant under this subsection shall not exceed
24	\$500,000.

1	"(B) Waiver.—The Administrator may
2	waive the limitation on the amount of a grant
3	under subparagraph (A) on the basis of the an-
4	ticipated level of contamination, size, status of
5	ownership, number of brownfield sites, or any
6	other factor relating to the facility that the Ad-
7	ministrator considers appropriate, taking into
8	consideration the impact of the increase on the
9	Administrator's ability to provide grants at
10	other facilities.
11	"(7) CLEANUP GRANT AMOUNT.—The amount
12	of a grant made to a local applicant under para-
13	graph $(1)(B)$ shall not exceed \$200,000.
14	"(8) Grant approval.—Each application for
15	a grant to capitalize a revolving loan fund under this
16	subsection shall, as a condition of approval by the
17	Administrator, include a written statement by the
18	State or local government that cleanups to be funded
19	under this subsection shall be conducted under the
20	auspices of, and in compliance with—
21	"(A) the State voluntary cleanup program;
22	"(B) the State Superfund program; or
23	"(C) Federal law.
24	"(9) Grant agreements.—Each grant under
25	this subsection shall be made under a grant agree-

1	ment that shall include, at a minimum, provisions
2	that ensure the following:
3	"(A) COMPLIANCE WITH LAW.—The grant
4	recipient shall include in all loan agreements a
5	requirement that the loan recipient shall comply
6	with all laws applicable to the cleanup and shall
7	ensure that the cleanup is protective of human
8	health and the environment.
9	"(B) Repayment.—For grants made
10	under paragraph (1)(A), the State or local gov-
11	ernment shall require repayment of the loan
12	consistent with this subsection.
13	"(C) Use of funds.—
14	"(i) Revolving grants.—For grants
15	made under paragraph (1)(A), the State or
16	local government shall use the funds, in-
17	cluding repayment of the principal and in-
18	terest, solely for purposes of establishing
19	and capitalizing a loan program in accord-
20	ance with this subsection and of cleaning
21	up the environmental contamination at the
22	brownfield site or sites.
23	"(ii) Cleanup Grants.—For grants
24	made under paragraph (1)(B), the local
25	government shall use the funds solely for

1	the purpose of cleaning up the environ-
2	mental contamination at the brownfield
3	site or sites.
4	"(D) Repayment of funds.—For grants
5	made under paragraph (1)(A), the State or
6	local government shall require in each loan
7	agreement, and take necessary steps to ensure,
8	that the loan recipient shall use the loan funds
9	solely for the purposes stated in subparagraph
10	(C), and shall require the return of any excess
11	funds immediately on a determination by the
12	appropriate State or local official that the
13	cleanup has been completed.
14	"(E) Nontransferability.—For grants
15	under paragraph $(1)(A)$ or $(1)(B)$, the loan
16	funds shall not be transferable, unless the Ad-
17	ministrator agrees to the transfer in writing.
18	"(F) Liens.—
19	"(i) Definitions.—In this subpara-
20	graph, the terms 'security interest' and
21	'purchaser' have the meanings given the
22	terms in section 6323(h) of the Internal
23	Revenue Code of 1986.
24	"(ii) Liens.—A lien in favor of the
25	grant recipient shall arise on the contami-

1	nated property subject to a loan under this
2	subsection.
3	"(iii) COVERAGE.—The lien shall
4	cover all real property included in the legal
5	description of the property at the time the
6	loan agreement provided for in this sub-
7	section is signed, and all rights to the
8	property, and shall continue until the
9	terms and conditions of the loan agreement
10	have been fully satisfied.
11	"(iv) Timing.—The lien shall—
12	"(I) arise at the time a security
13	interest is appropriately recorded in
14	the real property records of the appro-
15	priate office of the State, county, or
16	other governmental subdivision, as
17	designated by State law, in which the
18	real property subject to the lien is lo-
19	cated; and
20	"(II) be subject to the rights of
21	any purchaser, holder of a security in-
22	terest, or judgment lien creditor
23	whose interest is or has been per-
24	fected under applicable State law be-

fore the notice has been filed in the

1	appropriate office of the State, coun-
2	ty, or other governmental subdivision,
3	as designated by State law, in which
4	the real property subject to the lien is
5	located.
6	"(G) OTHER CONDITIONS.—The State or
7	local government shall comply with such other
8	terms and conditions as the Administrator de-
9	termines are necessary to protect the financial
10	interests of the United States and to protect
11	human health and the environment.
12	"(c) Reports.—
13	"(1) In general.—Not later than 1 year after
14	the date of enactment of this Act, and not later than
15	January 31 of each of the 3 calendar years there-
16	after, the Administrator shall prepare and submit a
17	report describing the results of each program estab-
18	lished under this title to—
19	"(A) the Committee on Environment and
20	Public Works of the Senate; and
21	"(B) the Committee on Commerce of the
22	House of Representatives.
23	"(2) Contents of Report.—Each report
24	shall, with respect to each of the programs estab-
25	lished under this title, include a description of—

1	"(A) the number of applications received
2	by the Administrator during the preceding cal-
3	endar year;
4	"(B) the number of applications approved
5	by the Administrator during the preceding cal-
6	endar year; and
7	"(C) the allocation of assistance under
8	subsections (a) and (b) among the States and
9	local governments.
10	"(d) Limitations on Use of Funds.—
11	"(1) Excluded facilities.—A grant for site
12	inventory and assessment under subsection (a) or to
13	capitalize a revolving loan fund or conduct a cleanup
14	under subsection (b) may not be used for any activ-
15	ity involving—
16	"(A) a facility that is the subject of a
17	planned or an ongoing response action under
18	this Act, except for a facility for which a pre-
19	liminary assessment, site investigation, or re-
20	moval action has been completed and with re-
21	spect to which the Administrator has decided
22	not to take further response action, including
23	cost recovery action;

1	"(B) a facility included, or proposed for in-
2	clusion, on the National Priorities List main-
3	tained by the Administrator under this Act;
4	"(C) a facility with respect to which a
5	record of decision, other than a no-action record
6	of decision, has been issued by the President
7	under section 104 with respect to the facility;
8	"(D) a facility that is subject to corrective
9	action under section 3004(u) or 3008(h) of the
10	Solid Waste Disposal Act (42 U.S.C. 6924(u),
11	6928(h)) to which a corrective action permit or
12	order has been issued or modified to require the
13	implementation of corrective measures;
14	"(E) any land disposal unit with respect to
15	which a closure notification under subtitle C of
16	the Solid Waste Disposal Act (42 U.S.C. 6921
17	et seq.) has been submitted and closure require-
18	ments have been specified in a closure plan or
19	permit;
20	"(F) a facility at which there has been a
21	release of a polychlorinated biphenyl and that is
22	subject to the Toxic Substances Control Act (15
23	U.S.C. 2601 et seq.);
24	"(G) a facility with respect to which an ad-
25	ministrative or judicial order or a consent de-

1	cree requiring cleanup has been issued or en-
2	tered into by the President and is in effect
3	under—
4	"(i) this Act;
5	"(ii) the Solid Waste Disposal Act (42
6	U.S.C. 6901 et seq.);
7	"(iii) the Federal Water Pollution
8	Control Act (33 U.S.C. 1251 et seq.);
9	"(iv) the Toxic Substances Control
10	Act (15 U.S.C. 2601 et seq.); or
11	"(v) the Safe Drinking Water Act (42
12	U.S.C. 300f et seq.);
13	"(H) a facility at which assistance for re-
14	sponse activities may be obtained under subtitle
15	I of the Solid Waste Disposal Act (42 U.S.C.
16	6991 et seq.) from the Leaking Underground
17	Storage Tank Trust Fund established by sec-
18	tion 9508 of the Internal Revenue Code of
19	1986; and
20	"(I) a facility owned or operated by a de-
21	partment, agency, or instrumentality of the
22	United States, except for land held in trust by
23	the United States for an Indian tribe.
24	"(2) Facility Grants.—Notwithstanding
25	paragraph (1), the President may, on a facility-by-

facility basis, allow a grant under subsection (a) or

(b) to be used for an activity involving any facility

or portion of a facility listed in subparagraph (D),

(E), (F), (G)(ii), (G)(iii), (G)(iv), (G)(v), or (H) of

paragraph (1).

"(3) Fines and cost-sharing.—A grant made under this title may not be used to pay any fine or penalty owed to a State or the Federal Government, or to meet any Federal cost-sharing requirement.

"(4) OTHER LIMITATIONS.—

"(A) IN GENERAL.—Funds made available to a State or local government under the grant programs established under subsections (a) and (b) shall be used only to inventory and assess brownfield sites as authorized by this title and for capitalizing a revolving loan fund or cleanup of a brownfield site as authorized by this title, respectively.

"(B) RESPONSIBILITY FOR CLEANUP ACTION.—Funds made available under this title may not be used to relieve a local government or State of the commitment or responsibilities of the local government or State under State

1 law to assist or carry out cleanup actions at 2 brownfield sites. 3 "(e) REGULATIONS.— "(1) IN GENERAL.—The Administrator may 4 5 issue such regulations as are necessary to carry out 6 this section. 7 "(2) Procedures and Standards.—The reg-8 ulations shall include such procedures and standards 9 as the Administrator considers necessary, including 10 procedures and standards for evaluating an applica-11 tion for a grant or loan submitted under this sec-12 tion. 13 "(f) Effect on Other Laws.—Nothing in this title 14 affects the liability or response authorities for environ-15 mental contamination under any other law (including any regulation), including— 16 17 "(1) this Act; 18 "(2) the Solid Waste Disposal Act (42 U.S.C. 19 6901 et seq.); "(3) the Federal Water Pollution Control Act 20 21 (33 U.S.C. 1251 et seq.); 22 "(4) the Toxic Substances Control Act (15) 23 U.S.C. 2601 et seq.); and "(5) the Safe Drinking Water Act (42 U.S.C. 24 25 300f et seq.).".

1	SEC. 502. RESEARCH, DEVELOPMENT, DEMONSTRATION,
2	AND TRAINING.
3	(a) Research, Development, Demonstration,
4	AND TRAINING.—Section 311 of the Comprehensive Envi-
5	ronmental Response, Compensation, and Liability Act of
6	1980 (42 U.S.C. 9660) is amended by striking subsection
7	(c) and inserting the following:
8	"(c) Hazardous Substance Research, Develop-
9	MENT, DEMONSTRATION, AND TRAINING.—
10	"(1) In General.—The Administrator may
11	conduct and, through grants, cooperative agree-
12	ments, contracts, and the provision of technical as-
13	sistance, may support, research, development, dem-
14	onstration, and training relating to the detection, as-
15	sessment, remediation, and evaluation of the effects
16	on and risks to human health and the environment
17	from hazardous substances.
18	"(2) Eligibility.—The Administrator may
19	award grants and cooperative agreements, or con-
20	tracts or provide technical assistance under this sub-
21	section to a State, Indian tribe, consortium of In-
22	dian tribes, interstate agency, political subdivision of
23	a State, educational institution, or other agency or
24	organization for the development and implementa-
25	tion of training technology transfer and informa-

tion dissemination programs to strengthen environ-

- 1 mental response activities, including enforcement, at
- 2 the Federal, State, tribal and local levels.
- 3 "(3) Requirements.—The Administrator may
- 4 establish such requirements for grants and coopera-
- 5 tive agreements under this subsection as the Admin-
- 6 istrator considers to be appropriate.".
- 7 (b) Training and Technical Assistance.—Sec-
- 8 tion 117 of the Comprehensive Environmental Response,
- 9 Compensation, and Liability Act of 1980 (42 U.S.C.
- 10 9617) (as amended by section 203) is amended by adding
- 11 at the end the following:
- 12 "(g) Financial Assistance for Training.—The
- 13 Administrator may provide training and technical assist-
- 14 ance to individuals and organizations, as appropriate to—
- 15 "(1) inventory and conduct assessments and
- 16 cleanups of brownfield sites; and
- 17 "(2) conduct response actions under this Act.".
- 18 SEC. 503. STATE VOLUNTARY CLEANUP PROGRAMS.
- 19 Title I of the Comprehensive Environmental Re-
- 20 sponse, Compensation, and Liability Act of 1980 (42)
- 21 U.S.C. 9601 et seq.) (as amended by section 501) is
- 22 amended by adding at the end the following:

1	"SEC. 129. SUPPORT FOR STATE VOLUNTARY CLEANUP
2	PROGRAMS.
3	"(a) EPA Assistance for States for State Vol-
4	UNTARY RESPONSE PROGRAMS.—The Administrator shall
5	assist States to establish and administer State voluntary
6	response programs that provide—
7	"(1) voluntary response actions that ensure
8	adequate site assessment and are protective of
9	human health and the environment;
10	"(2) opportunities for technical assistance (in-
11	cluding grants) for voluntary response actions;
12	"(3) meaningful opportunities for public partici-
13	pation on issues that affect the community, which
14	shall include prior notice and opportunity for com-
15	ment in the selection of response actions and which
16	may include involvement of State and local health
17	officials during site assessment;
18	"(4) streamlined procedures to ensure expedi-
19	tious voluntary response actions;
20	"(5) adequate oversight, enforcement authori-
21	ties, resources, and practices to—
22	"(A) ensure that voluntary response ac-
23	tions are protective of human health and the
24	environment, as provided in paragraph (1), and
25	are conducted in a timely manner in accordance
26	with a State-approved response action plan; and

1	"(B) ensure completion of response actions
2	if the person conducting the response action
3	fails or refuses to complete the necessary re-
4	sponse activities that are protective of human
5	health and the environment, including operation
6	and maintenance or long-term monitoring ac-
7	tivities;
8	"(6) mechanisms for the approval of a response
9	action plan; and
10	"(7) mechanisms for a certification or similar
11	documentation to the person that conducted the re-
12	sponse action indicating that the response is com-
13	plete.
14	"(b) Grants for Development and Enhance-
15	MENT OF STATE VOLUNTARY RESPONSE PROGRAMS AND
16	REPORTING REQUIREMENT.—
17	"(1) Grants to states.—The Administrator
18	shall provide grants to States to develop or enhance
19	State voluntary response programs described in sub-
20	section (a).
21	"(2) Public Record.—To assist the Adminis-
22	trator in determining the needs of States for assist-
23	ance under this section, the Administrator shall en-
24	courage the States to maintain a public record of fa-
25	cilities, by name and location, that have been or are

1	planned to be addressed under a State voluntary re
2	sponse program.
3	"(3) Reporting requirement.—Not later
4	than the end of the first calendar year after the date
5	of enactment of this section, and annually there
6	after, each State that receives financial assistance
7	under this section shall submit to the Administrator
8	a report describing the progress of the voluntary re
9	sponse program of the State, including information
10	with respect to that calendar year, on—
11	"(A) the number of sites, if any, under
12	going voluntary cleanup, including a separate
13	description of the number of sites in each stage
14	of voluntary cleanup;
15	"(B) the number of sites, if any, entering
16	voluntary cleanup; and
17	"(C) the number of sites, if any, that re
18	ceived a certification from the State indicating
19	that a response action is complete.".
20	SEC. 504. AUDITS.
21	Section 111 of the Comprehensive Environmental Re
22	sponse, Compensation, and Liability Act of 1980 (42
23	U.S.C. 9611) is amended by adding at the end the fol
24	lowing:
25	"(q) Audits.—

1	"(1) In General.—The Inspector General of
2	the Environmental Protection Agency shall audit a
3	portion of the grants awarded under section 129 to
4	ensure that all funds are used in a manner that is
5	consistent with that section.
6	"(2) Future grants.—The result of the audit
7	shall be taken into account in awarding any future
8	grants to the State or local government under that
9	section.".
10	TITLE VI—SETTLEMENT
11	INCENTIVES
12	SEC. 601. FAIRNESS IN SETTLEMENTS.
13	Section 122 of the Comprehensive Environmental Re-
14	sponse, Compensation, and Liability Act of 1980 (42
15	U.S.C. 9622) is amended by adding at the end the fol-
16	lowing:
17	"(n) Fairness in Settlements.—
18	"(1) Assistance for cleanup settle-
19	MENTS.—An agreement under subsection (a) may,
20	in the discretion of the President, provide for pay-
21	ment of sums appropriated under section 111(s) to
22	pay a portion of the response costs at a facility in
23	accordance with section 122(b) where the President

determines there are parties that are insolvent,

defunct, or otherwise have a limited ability to pay,
or based on other equitable considerations.

"(2) APPLICATION TOWARD CLEANUP SETTLEMENT OF SUMS RECOVERED IN OTHER SETTLEMENTS.—The President may enter into settlements
under paragraphs (3), subparagraphs (B), (C), (F),
and (G) of section 122(g)(1), and section 107(t)
that include terms providing for the disposition of
the proceeds of the settlements in a manner that is
fair and reasonable, including, as appropriate, the
placement of settlement proceeds in interest-bearing
accounts to conduct or enable other persons to conduct response actions at the facility.

"(3) Additional settlements based on ability to pay.—The President shall have the authority to evaluate the ability to pay of any potentially responsible party, and to enter into a settlement with the party based on that party's ability to pay.".

20 TITLE VII—FUNDING

- 21 SEC. 701. AUTHORIZATION OF APPROPRIATIONS.
- Section 111(a) of the Comprehensive Environmental
- 23 Response, Compensation, and Liability Act of 1980 (42)
- 24 U.S.C. 9611(a)) is amended in the first sentence by strik-
- 25 ing "\$8,500,000,000 for the 5-year period beginning on

- 1 the date of enactment of the Superfund Amendments and
- 2 Reauthorization Act of 1986, and not more than
- 3 \$5,100,000,000 for the period commencing October 1,
- 4 1991, and ending September 30, 1994" and inserting
- 5 "\$7,500,000,000 for the period beginning October 1,
- 6 1999, and ending September 30, 2004".

7 SEC. 702. FUNDING FOR CLEANUP SETTLEMENTS.

- 8 Section 111 of the Comprehensive Environmental Re-
- 9 sponse, Compensation, and Liability Act of 1980 (42
- 10 U.S.C. 9611) is amended—
- 11 (1) in subsection (a), by inserting after para-
- graph (6) the following:
- 13 "(7) Funding for cleanup settlements.—
- 14 Payments toward cleanup settlements under sub-
- section (r) and section 122(n)(1)."; and
- 16 (2) by adding at the end the following:
- 17 "(r) Mandatory Funding.—
- 18 "(1) In general.—Subject to paragraph (4),
- 19 for the purpose of contributing under section
- 20 122(n)(1) to a cleanup settlement, there is made
- 21 available for obligation from amounts in the Haz-
- ardous Substance Superfund for each of fiscal years
- 23 2000 through 2004, \$200,000,000, to remain avail-
- 24 able until expended

- 1 "(2) Effect on authority.—Nothing in this 2 paragraph affects the authority of the Administrator 3 to forego recovery of past costs.
- "(3) FISCAL YEAR FUNDS.—Except in fiscal year 2000, if the amounts made available under paragraph (1) available for a fiscal year have been obligated, up to ½ of the amounts made available under paragraph (1) for the next fiscal year may be obligated.
- "(4) CONDITION ON AVAILABILITY.—An amount under paragraph (1) may be made available for obligation for a fiscal year only if the total amount appropriated for the fiscal year under section 111(a) equals or exceeds \$1,500,000,000.".

15 SEC. 703. AGENCY FOR TOXIC SUBSTANCES AND DISEASE

- 16 **REGISTRY.**
- 17 Section 111 of the Comprehensive Environmental Re-
- 18 sponse, Compensation, and Liability Act of 1980 (42
- 19 U.S.C. 9611) is amended by striking subsection (m) and
- 20 inserting the following:
- 21 "(m) Agency for Toxic Substances and Dis-
- 22 EASE REGISTRY.—There shall be directly available to the
- 23 Agency for Toxic Substances and Disease Registry to be
- 24 used for the purpose of carrying out activities described

- 1 in subsection (c)(4) and section 104(i) not less than
- 2 \$75,000,000 for each of fiscal years 2000 through 2004.".
- 3 SEC. 704. BROWNFIELDS.
- 4 Section 111 of the Comprehensive Environmental Re-
- 5 sponse, Compensation, and Liability Act of 1980 (42)
- 6 U.S.C. 9611) (as amended by section 702) is amended by
- 7 adding at the end the following:
- 8 "(s) Authorization of Appropriations.—
- 9 "(1) Inventory and assessment pro-
- 10 GRAM.—There is authorized to be appropriated to
- 11 carry out section 128(a) \$35,000,000 for each of fis-
- 12 cal years 2000 through 2004.
- 13 "(2) Grants for Cleanup.—There is author-
- ized to be appropriated to carry out section 128(b)
- \$60,000,000 for each of fiscal years 2000 through
- 16 2004.
- 17 "(3) VOLUNTARY RESPONSE PROGRAMS.—
- There is authorized to be appropriated for assistance
- 19 to States for voluntary response programs under
- 20 section 129(b) \$15,000,000 for each of the first 5
- 21 fiscal years beginning after the date of enactment of
- this section.
- 23 "(4) AVAILABILITY OF FUNDS.—The amounts
- appropriated under this subsection shall remain
- available until expended.".

1	SEC. 705. AUTHORIZATION OF APPROPRIATIONS FROM
2	GENERAL REVENUES.
3	Section 111(p) of the Comprehensive Environmental
4	Response, Compensation, and Liability Act of 1980 (42
5	U.S.C. 9611(p)) is amended by striking paragraph (1) and
6	inserting the following:
7	"(1) In general.—
8	"(A) AUTHORIZATION.—There are author-
9	ized to be appropriated, out of any money in
10	the Treasury not otherwise appropriated, to the
11	Hazardous Substance Superfund, \$250,000,000
12	for each of fiscal years 2000 through 2004.
13	"(B) Appropriation in subsequent
14	YEARS.—In addition to funds appropriated
15	under subparagraph (A), there is authorized to
16	be appropriated to the Hazardous Substance
17	Superfund for each fiscal year described in sub-
18	paragraph (A) an amount equal to so much of
19	the aggregate amount authorized to be appro-
20	priated under subparagraph (A) as has not
21	been appropriated for any previous fiscal
22	year.".
23	SEC. 706. WORKER TRAINING AND EDUCATION GRANTS.
24	Section 111(c)(12) of the Comprehensive Environ-
25	mental Response, Compensation, and Liability Act of
26	1980 (42 U.S.C. 9611(c)(12)) is amended—

1	(1) by striking "\$10,000,000" and inserting
2	"\$40,000,000"; and
3	(2) by striking "each of fiscal years 1987," and
4	all that follows through "1994" and inserting "each
5	of fiscal years 2000 through 2004".
6	TITLE VIII—DEFINITIONS
7	SEC. 801. DEFINITIONS.
8	Section 101 of the Comprehensive Environmental Re-
9	sponse, Compensation, and Liability Act of 1980 (42
10	U.S.C. 9601) (as amended by section 101(c)) is amended
11	by adding at the end the following:
12	"(40) Brownfield site.—The term
13	'brownfield site' means a facility that has or is sus-
14	pected of having environmental contamination
15	that—
16	"(A) could prevent the timely use, develop-
17	ment, reuse, or redevelopment of the facility;
18	and
19	"(B) is relatively limited in scope or sever-
20	ity and can be comprehensively assessed and
21	readily analyzed.
22	"(41) Contaminant.—The term "contami-
23	nant", for purposes of section 128 and paragraph
24	(44), includes any hazardous substance.

1	"(42) Grant.—The term "grant" includes a
2	cooperative agreement.
3	"(43) Local government.—The term "local
4	government" has the meaning given the term "unit
5	of general local government" in section 102(a) of the
6	Housing and Community Development Act of 1974
7	(42 U.S.C. 5302(a)), except that the term includes
8	an Indian tribe.
9	"(44) Site assessment.—
10	"(A) IN GENERAL.—The term "site assess-
11	ment", for purposes of sections 128 and 129
12	and paragraph (35) means an investigation that
13	determines the nature and extent of a release or
14	potential release of a hazardous substance at a
15	brownfield site and meets the requirements of
16	subparagraph (B).
17	"(B) Investigation.—For the purposes
18	of this paragraph, an investigation that meets
19	the requirements of this subparagraph—
20	"(i) shall include—
21	"(I) an onsite evaluation; and
22	"(II) sufficient testing, sampling,
23	and other field-data-gathering activi-
24	ties to accurately determine whether
25	the brownfield site is contaminated

1	and the threats to human health and
2	the environment posed by the release
3	of contaminants at the brownfield
4	site; and
5	"(ii) may include—
6	"(I) review of such information
7	regarding the brownfield site and pre-
8	vious uses as is available at the time
9	of the review; and
10	"(II) an offsite evaluation, if ap-
11	propriate.
12	"(45) Municipal solid waste.—
13	"(A) In General.—The term 'municipal
14	solid waste' means—
15	"(i) waste material generated by a
16	household (including a single or multi-
17	family residence); and
18	"(ii) waste material generated by a
19	commercial, institutional, or industrial
20	source, to the extent that the waste
21	material—
22	"(I) is essentially the same as
23	waste normally generated by a house-
24	hold; or

1	"(II) is collected and disposed of
2	with other municipal solid waste or
3	municipal sewage sludge as part of
4	normal municipal solid waste collec-
5	tion services, and, with respect to
6	each source from which the waste ma-
7	terial is collected, qualifies for a de
8	micromis exemption under section
9	107(r).
10	"(B) Examples.—Examples of municipal
11	solid waste under subparagraph (A) include
12	food and yard waste, paper, clothing, appli-
13	ances, consumer product packaging, disposable
14	diapers, office supplies, cosmetics, glass and
15	metal food containers, elementary or secondary
16	school science laboratory waste, and household
17	hazardous waste.
18	"(C) Exclusions.—The term 'municipal
19	solid waste' does not include—
20	"(i) combustion ash generated by re-
21	source recovery facilities or municipal in-
22	cinerators; or
23	"(ii) waste material from manufac-
24	turing or processing (including pollution
25	control) operations that is not essentially

1	the same as waste normally generated by
2	households.
3	"(46) Municipality.—
4	"(A) IN GENERAL.—The term 'munici-
5	pality' means a political subdivision of a State
6	"(B) Inclusions.—The term 'munici-
7	pality' includes—
8	"(i) a city, county, village, town,
9	township, borough, parish, school, school
10	district, sanitation district, water district,
11	or other public entity performing local gov-
12	ernmental functions; and
13	"(ii) a natural person acting in the
14	capacity of an official, employee, or agent
15	of a political subdivision of a State or an
16	entity described in clause (i) in the per-
17	formance of governmental functions.
18	"(47) Owner, operator, or lessee of resi-
19	DENTIAL PROPERTY.—
20	"(A) IN GENERAL.—The term 'owner, op-
21	erator, or lessee of residential property' means
22	a person that—
23	"(i) owns, operates, manages, or
24	leases residential property; and

1	"(ii) uses or allows the use of the resi-
2	dential property exclusively for residential
3	purposes.
4	"(B) RESIDENTIAL PROPERTY.—For the
5	purposes of subparagraph (A) the term 'resi-
6	dential property' means a single or multifamily
7	residence (including incidental accessory land,
8	buildings, or improvements) that is used exclu-
9	sively for residential purposes.
10	"(48) Small nonprofit organization.—The
11	term 'small nonprofit organization' means an organi-
12	zation that, at the time of disposal—
13	"(A) did not distribute any part of its in-
14	come or profit to its members, directors, or offi-
15	cers;
16	"(B) employed not more than 100 paid in-
17	dividuals at the chapter, office, or department
18	disposing of the waste; and
19	"(C) was an organization described in sec-
20	tion 501(c) of the Internal Revenue Code of
21	1986 that is exempt from taxation under sec-
22	tion 501(a) of the Internal Revenue Code of
23	1986.
24	"(49) Affiliate; Affiliated.—The terms 'af-
25	filiate' and 'affiliated' have the meanings that those

l	terms have in section 121.103 of title 13, Code of
2	Federal Regulations (or any successor regulation).
3	"(50) Municipal sewage sludge.—The term
4	'municipal sewage sludge' means solid, semisolid, or
5	liquid residue removed during the treatment of mu-
5	nicipal wastewater, domestic sewage, or other waste-
7	water at or by publicly owned or federally owned
8	treatment works.".

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