106TH CONGRESS 1ST SESSION

# S. 1762

To amend the Watershed Protection and Flood Prevention Act to authorize the Secretary of Agriculture to provide cost share assistance for the rehabilitation of structural measures constructed as part of water resource projects previously funded by the Secretary under such Act or related laws.

#### IN THE SENATE OF THE UNITED STATES

October 21, 1999

Mr. COVERDELL (for himself and Mrs. LINCOLN) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

## A BILL

To amend the Watershed Protection and Flood Prevention Act to authorize the Secretary of Agriculture to provide cost share assistance for the rehabilitation of structural measures constructed as part of water resource projects previously funded by the Secretary under such Act or related laws.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Small Watershed Re-
- 5 habilitation Act of 1999".

1	SEC. 2. REHABILITATION OF WATER RESOURCE STRUC-
2	TURAL MEASURES CONSTRUCTED UNDER
3	CERTAIN DEPARTMENT OF AGRICULTURE
4	PROGRAMS.
5	The Watershed Protection and Flood Prevention Act
6	$(16~\mathrm{U.S.C.}~1001~\mathrm{et}~\mathrm{seq.})$ is amended by adding at the end
7	the following new section:
8	"SEC. 14. REHABILITATION OF STRUCTURAL MEASURES
9	NEAR, AT, OR PAST THEIR EVALUATED LIFE
10	EXPECTANCY.
11	"(a) Definitions.—For purposes of this section:
12	"(1) Rehabilitation.—The term 'rehabilita-
13	tion', with respect to a structural measure con-
14	structed as part of a covered water resource project,
15	means the completion of all work necessary to ex-
16	tend the service life of the structural measure and
17	meet applicable safety and performance standards.
18	This may include (A) protecting the integrity of the
19	structural measure, or prolonging the useful life of
20	the structural measure, beyond the original evalu-
21	ated life expectancy, (B) correcting damage to the
22	structural measure from a catastrophic event, (C)
23	correcting the deterioration of structural components
24	that are deteriorating at an abnormal rate, (D) up-
25	grading the structural measure to meet changed
26	land use conditions in the watershed served by the

1	structural measure or changed safety criteria appli-
2	cable to the structural measure, or (E) decommis-
3	sioning the structural measure, including removal or
4	breaching.
5	"(2) Covered water resource project.—
6	The term 'covered water resource project' means a
7	work of improvement carried out under any of the
8	following:
9	"(A) This Act.
10	"(B) Section 13 of the Act of December
11	22, 1944 (Public Law 78–534; 58 Stat. 905).
12	"(C) The pilot watershed program author-
13	ized under the heading 'FLOOD PREVENTION'
14	of the Department of Agriculture Appropriation
15	Act, 1954 (Public Law 156; 67 Stat. 214).
16	"(D) Subtitle H of title XV of the Agri-
17	culture and Food Act of 1981 (16 U.S.C. 3451
18	et seq.; commonly known as the Resource Con-
19	servation and Development Program).
20	"(3) ELIGIBLE LOCAL ORGANIZATION.—The
21	term 'eligible local organization' means a local orga-
22	nization or appropriate State agency responsible for
23	the operation and maintenance of structural meas-
24	ures constructed as part of a covered water resource

project.

1	"(4) STRUCTURAL MEASURE.—The term 'struc-
2	tural measure' means a physical improvement that
3	impounds water, commonly known as a dam, which
4	was constructed as part of a covered water resource
5	project.

- 6 "(b) Cost Share Assistance for Rehabilita-7 tion.—
- "(1) Assistance authorized.—The Secretary 8 9 may provide financial assistance to an eligible local 10 organization to cover a portion of the total costs in-11 curred for the rehabilitation of structural measures 12 originally constructed as part of a covered water re-13 source project. The total costs of rehabilitation in-14 clude the costs associated with all components of the 15 rehabilitation project, including acquisition of land, 16 easements, and rights-of-ways, rehabilitation project 17 administration, the provision of technical assistance, 18 contracting, and construction costs, except that the 19 local organization shall be responsible for securing 20 all land, easements, or rights-of-ways necessary for 21 the project.
  - "(2) Amount of Assistance; Limitations.—
    The amount of Federal funds that may be made available under this subsection to an eligible local organization for construction of a particular rehabili-

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tation project shall be equal to 65 percent of the total rehabilitation costs, but not to exceed 100 percent of actual construction costs incurred in the rehabilitation. However, the local organization shall be responsible for the costs of water, mineral, and other resource rights and all Federal, State, and local permits.

- "(3) Relation to land use and developMent regulations.—As a condition on entering
  into an agreement to provide financial assistance
  under this subsection, the Secretary, working in concert with the eligible local organization, may require
  that proper zoning or other developmental regulations are in place in the watershed in which the
  structural measures to be rehabilitated under the
  agreement are located so that—
- 17 "(A) the completed rehabilitation project is 18 not quickly rendered inadequate by additional 19 development; and
- 20 "(B) society can realize the full benefits of 21 the rehabilitation investment.
- 22 "(c) Technical Assistance for Watershed 23 Project Rehabilitation.—The Secretary, acting 24 through the Natural Resources Conservation Service, may 25 provide technical assistance in planning, designing, and

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- 1 implementing rehabilitation projects should an eligible
- 2 local organization request such assistance. Such assistance
- 3 may consist of specialists in such fields as engineering,
- 4 geology, soils, agronomy, biology, hydraulics, hydrology,
- 5 economics, water quality, and contract administration.

### 6 "(d) Prohibited Use.—

- "(1) Performance of operation and maintenance.—Rehabilitation assistance provided under this section may not be used to perform operation and maintenance activities specified in the agreement for the covered water resource project entered into between the Secretary and the eligible local organization responsible for the works of improvement. Such operation and maintenance activities shall remain the responsibility of the local organization, as provided in the project work plan.
- "(2) Renegotiation.—Notwithstanding paragraph (1), as part of the provision of financial assistance under subsection (b), the Secretary may renegotiate the original agreement for the covered water resource project entered into between the Secretary and the eligible local organization regarding responsibility for the operation and maintenance of the project when the rehabilitation is finished.

- 1 "(e) Application for Rehabilitation Assist-
- 2 ANCE.—An eligible local organization may apply to the
- 3 Secretary for technical and financial assistance under this
- 4 section if the application has also been submitted to and
- 5 approved by the State agency having supervisory responsi-
- 6 bility over the covered water resource project at issue or,
- 7 if there is no State agency having such responsibility, by
- 8 the Governor of the State. The Secretary shall request the
- 9 State dam safety officer (or equivalent State official) to
- 10 be involved in the application process if State permits or
- 11 approvals are required. The rehabilitation of structural
- 12 measures shall meet standards established by the Sec-
- 13 retary and address other dam safety issues. At the request
- 14 of the eligible local organization, personnel of the Natural
- 15 Resources Conservation Service of the Department of Ag-
- 16 riculture may assist in preparing applications for assist-
- 17 ance.
- 18 "(f) Justification for Rehabilitation Assist-
- 19 ANCE.—In order to qualify for technical or financial as-
- 20 sistance under this authority, the Secretary shall require
- 21 the rehabilitation project to be performed in the most cost-
- 22 effective manner that accomplishes the rehabilitation ob-
- 23 jective. Since the requirements for accomplishing the reha-
- 24 bilitation are generally for public health and safety rea-
- 25 sons, in many instances being mandated by other State

- 1 or Federal laws, no benefit-cost analysis will be conducted
- 2 and no benefit-cost ratio greater than one will be required.
- 3 The benefits of and the requirements for the rehabilitation
- 4 project shall be documented to ensure the wise and respon-
- 5 sible use of Federal funds.
- 6 "(g) Ranking of Requests for Rehabilitation
- 7 Assistance.—The Secretary shall establish such system
- 8 of approving rehabilitation requests, recognizing that such
- 9 requests will be received throughout the fiscal year and
- 10 subject to the availability of funds to carry out this sec-
- 11 tion, as is necessary for proper administration by the De-
- 12 partment of Agriculture and equitable for all eligible local
- 13 organizations. The approval process shall be in writing,
- 14 and made known to all eligible local organizations and ap-
- 15 propriate State agencies.
- 16 "(h) AUTHORIZATION OF APPROPRIATIONS.—There
- 17 are authorized to be appropriated to the Secretary
- 18 \$60,000,000 for each of the fiscal years 2000 through
- 19 2009 to provide financial and technical assistance under
- 20 this section.
- 21 "(i) Assessment of Rehabilitation Needs.—Of
- 22 the amount appropriated pursuant to subsection (h) for
- 23 fiscal years 2000 and 2001, \$5,000,000 shall be used by
- 24 the Secretary, in concert with the responsible State agen-
- 25 cies, to conduct an assessment of the rehabilitation needs

1 of covered water resource projects in all States in which2 such projects are located.

### "(j) Recordkeeping and Reports.—

"(1) Secretary.—The Secretary shall maintain a data base to track the benefits derived from rehabilitation projects supported under this section and the expenditures made under this section. On the basis of such data and the reports submitted under paragraph (2), the Secretary shall prepare and submit to Congress an annual report providing the status of activities conducted under this section.

"(2) Grant recipients.—Not later than 90 days after the completion of a specific rehabilitation project for which assistance is provided under this section, the eligible local organization that received the assistance shall make a report to the Secretary giving the status of any rehabilitation effort undertaken using financial assistance provided under this section.".

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