106TH CONGRESS 1ST SESSION **S. 1896**

To amend the Public Buildings Act of 1959 to give first priority to the location of Federal facilities in central business areas, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 9, 1999

Mr. LEAHY (for himself and Mr. BAUCUS) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

A BILL

- To amend the Public Buildings Act of 1959 to give first priority to the location of Federal facilities in central business areas, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Downtown Equity Act

5 of 1999".

6 SEC. 2. FINDINGS AND PURPOSES.

- 7 (a) FINDINGS.—Congress finds that locating Federal
- 8 facilities in central business areas—

1	(1) strengthens the economic base of cities,
2	towns, and rural communities of the United States
3	and makes them attractive places to live and work;
4	(2) enhances livability by limiting sprawl and
5	providing air quality and other environmental bene-
6	fits; and
7	(3) supports historic development patterns.
8	(b) PURPOSES.—The purposes of this Act are—
9	(1) to ensure that Federal agencies recognize
10	the implications of the location of Federal facilities
11	on the character, environment, economic develop-
12	ment patterns, and infrastructure of communities;
13	(2) to ensure that the General Services Admin-
14	istration and other Federal agencies that make inde-
15	pendent location decisions give first priority to locat-
16	ing Federal facilities in central business areas;
17	(3) to encourage preservation of historic build-
18	ings and stabilization of historic areas; and
19	(4) to direct the Administrator of General Serv-
20	ices to study the feasibility of establishing a system
21	for meaningful comparison of Federal facility pro-
22	curement costs between central business areas and
23	areas outside central business areas.

1 SEC. 3. LOCATION OF FEDERAL FACILITIES.

2 (a) IN GENERAL.—The Public Buildings Act of 1959
3 (40 U.S.C. 601 et seq.) is amended by adding at the end
4 the following:

5 "SEC. 22. LOCATION OF FEDERAL FACILITIES.

6 "(a) Priority for Central Business Areas.—

"(1) IN GENERAL.—Except as provided in paragraph (2) and as otherwise provided by law, in locating (including relocating) Federal facilities, the head
of each Federal agency shall give first priority to
central business areas.

12 "(2) EXCEPTION.—The priority required under
13 paragraph (1) may be waived if location in a central
14 business area—

15 "(A) would materially compromise the mis-16 sion of the agency; or

17 "(B) would not be economically prudent.

18 "(b) Implementation.—

19 "(1) ACTIONS BY ADMINISTRATOR.—The Ad-20 ministrator shall—

21 "(A) promulgate such regulations as are
22 necessary to implement the requirements of
23 subsection (a) with respect to locating Federal
24 facilities—

25 "(i) in public buildings acquired under26 this Act; and

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1	"(ii) in leased space acquired by the
2	Administrator under section 210(h) of the
3	Federal Property and Administrative Serv-
4	ices Act of 1949 (40 U.S.C. 490(h)); and
5	"(B) report annually to Congress—
6	"(i) on compliance with subsection (a)
7	by the Administrator in carrying out—
8	"(I) public building location ac-
9	tions under this Act; and
10	"(II) lease procurement actions
11	under section 210(h) of the Federal
12	Property and Administrative Services
13	Act of 1949 (40 U.S.C. 490(h)); and
14	"(ii) on compliance with this section
15	by Federal agencies—
16	"(I) in acting under delegations
17	of authority under this Act; and
18	"(II) in the case of lease procure-
19	ment actions, in using leasing author-
20	ity delegated under the Federal Prop-
21	erty and Administrative Services Act
22	of 1949 (40 U.S.C. 471 et seq.).
23	"(2) Actions by federal agencies.—Each
24	Federal agency shall—

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1	"(A) comply with the regulations promul-
2	gated by the Administrator under paragraph
3	(1)(A); and
4	"(B) report annually to the Administrator
5	concerning-
6	"(i) the actions of the Federal agency
7	in locating public buildings under this Act;
8	and
9	"(ii) lease procurement actions taken
10	by the Federal agency using leasing au-
11	thority delegated under the Federal Prop-
12	erty and Administrative Services Act of
13	1949 (40 U.S.C. 471 et seq.).".
14	(b) DEFINITIONS.—Section 13 of the Public Build-
15	ings Act of 1959 (40 U.S.C. 612) is amended by adding
16	at the end the following:
17	"(8) CENTRAL BUSINESS AREA.—The term
18	'central business area' means—
19	"(A) the centralized business area of a
20	community, as determined by local officials; and
21	"(B) any area adjacent and similar in
22	character to a centralized business area of a
23	community, including any specific area that
24	may be determined by local officials to be such
25	an adjacent and similar area.

"(9) FEDERAL FACILITY.—The term 'Federal
 facility' means the site of a project to construct,
 alter, purchase, or acquire (including lease) a public
 building, or to lease office or any other type of
 space, under this Act or the Federal Property and
 Administrative Services Act of 1949 (40 U.S.C. 471
 et seq.).".

8 SEC. 4. STUDY OF PROCUREMENT COST ASSESSMENT 9 METHODS.

(a) DEFINITIONS.—In this section, the terms "central business area" and "Federal facility" have the meanings given the terms in section 13 of the Public Buildings
Act of 1959 (40 U.S.C. 612).

(b) STUDY.—Not later than 2 years after the date
of enactment of this Act, the Administrator of General
Services shall conduct a study and report to Congress on
the feasibility of establishing a system for—

(1) assessing and giving equal consideration to
the absolute and adjusted comparable costs (as determined under paragraph (2)) of—

21 (A) locating Federal facilities in rural
22 areas as compared to locating Federal facilities
23 in urban areas;

24 (B) locating Federal facilities in central25 business areas of rural areas as compared to lo-

1	cating Federal facilities in rural areas outside
2	central business areas; and
3	(C) locating Federal facilities in central
4	business areas of urban areas as compared to
5	locating Federal facilities in urban areas out-
6	side central business areas;
7	(2) for the purposes of paragraph (1), adjusting
8	the absolute comparable costs referred to in that
9	paragraph to correct for the inherent differences in
10	property values between rural areas and urban
11	areas; and
12	(3) assessing and giving consideration to the
13	impacts on land use, air quality and other environ-
14	mental factors, and to historic preservation, in the
15	location of Federal facilities.
16	(c) AUTHORIZATION OF APPROPRIATIONS.—In addi-
17	tion to amounts made available under any other law, there
18	is authorized to be appropriated to carry out this section
19	\$200,000 for each of fiscal years 2001 and 2002.

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