### 106TH CONGRESS 2D SESSION

# S. 2045

To amend the Immigration and Nationality Act with respect to H–1B nonimmigrant aliens.

### IN THE SENATE OF THE UNITED STATES

February 9, 2000

Mr. Hatch (for himself, Mr. Abraham, Mr. Gramm, Mr. Graham, Mr. Lieberman, Mrs. Feinstein, Mr. Lott, Mr. Nickles, Mr. Mack, Mr. Specter, Mr. Dewine, Mr. Ashcroft, Mr. McConnell, Mr. Gorton, Mr. Hagel, Mr. Bennett, Mr. Grams, Mr. Brownback, Mr. Smith of Oregon, and Mr. Warner) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

## A BILL

To amend the Immigration and Nationality Act with respect to H–1B nonimmigrant aliens.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "American Competitive-
- 5 ness in the Twenty-first Century Act of 2000".
- 6 SEC. 2. TEMPORARY INCREASE IN VISA ALLOTMENTS.
- 7 In addition to the number of aliens who may be
- 8 issued visas or otherwise provided nonimmigrant status

1	under section 101(a)(15)(H)(i)(b) (8 U.S.C. 1101
2	(a)(15)(H)(i)(b)), the following number of aliens may be
3	issued such visas or otherwise provided such status for
4	each of the following fiscal years:
5	(1) 80,000 for fiscal year 2000;
6	(2) 87,500 for fiscal year 2001; and
7	(3) 130,000 for fiscal year 2002.
8	SEC. 3. SPECIAL RULE FOR UNIVERSITIES, RESEARCH FA-
9	CILITIES, AND GRADUATE DEGREE RECIPI-
10	ENTS.
11	Section 214(g) of the Immigration and Nationality
12	Act (8 U.S.C. 1184(g)) is amended by adding at the end
13	the following new paragraphs:
14	"(5) The numerical limitations contained in para-
15	graph (1)(A)(iii) shall not apply to any nonimmigrant
16	alien issued a visa or otherwise provided status under sec-
17	tion 101(a)(15)(H)(i)(b)—
18	"(A) who is employed (or has received an offer
19	of employment) at—
20	"(i) an institution of higher education (as
21	defined in section 101(a) of the Higher Edu-
22	cation Act of 1965 (20 U.S.C. 1001(a))), or a
23	related or affiliated nonprofit entity; or
24	"(ii) a nonprofit research organization or a
25	governmental research organization; or

1	"(B) for whom a petition is filed not more than
2	90 days before or not more than 180 days after the
3	nonimmigrant has attained a master's degree or
4	higher degree from an institution of higher edu-
5	cation (as defined in section 101(a) of the Higher
6	Education Act of 1965 (20 U.S.C. 1001(a))).".
7	"(6) Any alien who ceases to be employed by an em-
8	ployer described in paragraph (5)(A) shall, if employed as
9	a nonimmigrant alien described in section
10	101(a)(15)(H)(i)(b), be counted toward the numerical lim-
11	itations contained in paragraph (1)(A)(iii) the first time
12	the alien is employed by an employer other than one de-
	'1 1' 1 (E) (A) !!
13	scribed in paragraph (5)(A).".
13 14	scribed in paragraph (5)(A).".  SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RE-
14	SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RE-
14 15	SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RE- SPECT TO EMPLOYMENT-BASED IMMI-
14 15 16 17	SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RESPECT TO EMPLOYMENT-BASED IMMIGRANTS.
14 15 16 17	SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RE- SPECT TO EMPLOYMENT-BASED IMMI- GRANTS.  (a) SPECIAL RULES.—Section 202(a) (8 U.S.C.
14 15 16 17	SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RE- SPECT TO EMPLOYMENT-BASED IMMI- GRANTS.  (a) SPECIAL RULES.—Section 202(a) (8 U.S.C. 1152(a)) is amended by adding at the end the following
14 15 16 17 18	SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RESPECT TO EMPLOYMENT-BASED IMMIGRANTS.  (a) Special Rules.—Section 202(a) (8 U.S.C. 1152(a)) is amended by adding at the end the following new paragraph:
14 15 16 17 18 19 20	SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RESPECT TO EMPLOYMENT-BASED IMMIGRANTS.  (a) Special Rules.—Section 202(a) (8 U.S.C. 1152(a)) is amended by adding at the end the following new paragraph:  "(5) Rules for employment-based immigrants."
14 15 16 17 18 19 20 21	SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RESPECT TO EMPLOYMENT-BASED IMMIGRANTS.  (a) Special Rules.—Section 202(a) (8 U.S.C. 1152(a)) is amended by adding at the end the following new paragraph:  "(5) Rules for employment-based immigrants.—
14 15 16 17 18 19 20 21	SEC. 4. LIMITATION ON PER COUNTRY CEILING WITH RESPECT TO EMPLOYMENT-BASED IMMIGRANTS.  (a) Special Rules.—Section 202(a) (8 U.S.C. 1152(a)) is amended by adding at the end the following new paragraph:  "(5) Rules for employment-based immigrants.—  "(A) Employment-based immigrants

(2), (3), (4), or (5) of section 203(b) for a calendar quarter exceeds the number of qualified immigrants who may otherwise be issued such visas, the visas made available under that paragraph shall be issued without regard to the numerical limitation under paragraph (2) of this subsection during the remainder of the calendar quarter.

"(B) LIMITING FALL ACROSS FOR CERTAIN COUNTRIES SUBJECT TO SUBSECTION (e).—In the case of a foreign state or dependent area to which subsection (e) applies, if the total number of visas issued under section 203(b) exceeds the maximum number of visas that may be made available to immigrants of the state or area under section 203(b) consistent with subsection (e) (determined without regard to this paragraph), in applying subsection (e) all visas shall be deemed to have been required for the classes of aliens specified in section 203(b)."

### (b) Conforming Amendments.—

(1) Section 202(a)(2) (8 U.S.C. 1152(a)(2)) is amended by striking "paragraphs (3) and (4)" and inserting "paragraphs (3), (4), and (5)".

- 1 (2) Section 202(e)(3) (8 U.S.C. 1152(e)(3)) is
- 2 amended by striking "the proportion of the visa
- 3 numbers" and inserting "except as provided in sub-
- 4 section (a)(5), the proportion of the visa numbers".
- 5 (c) One-Time Protection Under Per Country
- 6 Ceiling.—Notwithstanding section 214(g)(4) of the Im-
- 7 migration and Nationality Act, any alien who—
- 8 (1) is the beneficiary of a petition filed under
- 9 section 204(a) for a preference status under para-
- 10 graph (1), (2), or (3) of section 203(b); and
- 11 (2) would be subject to the per country limita-
- tions applicable to immigrants under those para-
- graphs but for this subsection,
- 14 may apply for, and the Attorney General may grant, an
- 15 extension of such nonimmigrant status until the alien's
- 16 application for adjustment of status has been processed
- 17 and a decision made thereon.
- 18 SEC. 5. INCREASED PORTABILITY OF H-1B STATUS.
- 19 (a) In General.—Section 214 of the Immigration
- 20 and Nationality Act (8 U.S.C. 1184) is amended by add-
- 21 ing at the end the following new subsection:
- 22 "(m)(1) A nonimmigrant alien described in para-
- 23 graph (2) who was previously issued a visa or otherwise
- 24 provided nonimmigrant status under section
- 25 101(a)(15)(H)(i)(b) is authorized to accept new employ-

- 1 ment upon the filing by the prospective employer of a new
- 2 petition on behalf of such nonimmigrant as provided under
- 3 subsection (a). Employment authorization shall continue
- 4 for such alien until the new petition is adjudicated. If the
- 5 new petition is denied, employment authorization shall
- 6 cease.
- 7 "(2) A nonimmigrant alien described in this para-
- 8 graph is a nonimmigrant alien—
- 9 "(A) who has been lawfully admitted into the
- 10 United States;
- 11 "(B) on whose behalf an employer has filed a
- nonfrivolous application for new employment or ex-
- tension of status before the date of expiration of the
- period of stay authorized by the Attorney General;
- 15 and
- 16 "(C) who has not been employed without au-
- thorization in the United States before or during the
- pendency of such petition for new employment.".
- 19 (b) Effective Date.—The amendment made by
- 20 subsection (a) shall apply to petitions filed before, on, or
- 21 after the date of enactment of this Act.
- 22 SEC. 6. EXTENSION OF AUTHORIZED STAY IN CASES OF
- 23 LENGTHY ADJUDICATIONS.
- 24 (a) Exemption From Limitation.—The limitation
- 25 contained in section 214(g)(4) of the Immigration and Na-

- 1 tionality Act with respect to the duration of authorized
- 2 stay shall not apply to any nonimmigrant alien previously
- 3 issued a visa or otherwise provided nonimmigrant status
- 4 under section 101(a)(15)(H)(i)(b) of the Immigration and
- 5 Nationality Act on whose behalf a petition under section
- 6 204(b) to accord the alien immigrant status under section
- 7 203(b), or an application for adjustment of status under
- 8 section 245 to accord the alien status under section
- 9 203(b), has been filed, if 365 days or more have elapsed
- 10 since the filing of a labor certification application on the
- 11 alien's behalf, if required for the alien to obtain status
- 12 under section 203(b), or the filing of the petition under
- 13 section 204(b).
- 14 (b) Extension of H1-B Worker Status.—The
- 15 Attorney General shall extend the stay of an alien who
- 16 qualifies for an exemption under subsection (a) in one-year
- 17 increments until such time as a final decision is made on
- 18 the alien's lawful permanent residence.
- 19 SEC. 7. EXTENSION OF CERTAIN REQUIREMENTS AND AU-
- THORITIES THROUGH FISCAL YEAR 2002.
- 21 (a) Attestation Requirements.—Section
- 22 212(n)(1)(E)(ii)) of the Immigration and Nationality Act
- 23 (8 U.S.C. 1182(n)(1)(E)(ii)) is amended by striking "Oc-
- 24 tober 1, 2001" and inserting "October 1, 2002".

- 1 (b) FEE REQUIREMENTS.—Section 212(c)(9)(A) of
- 2 the Immigration and Nationality Act (8 U.S.C.
- 3 1182(c)(9)(A)) is amended in the text above clause (i) by
- 4 striking "October 1, 2001" and inserting "October 1,
- 5 2002".
- 6 (c) Department of Labor Investigative Au-
- 7 THORITIES.—Section 413(e)(2) of the American Competi-
- 8 tiveness and Workforce Improvement Act of 1998 (as con-
- 9 tained in title IV of division C of Public Law 105–277)
- 10 is amended by striking "September 30, 2001" and insert-
- 11 ing "September 30, 2002".
- 12 SEC. 8. RECOVERY OF VISAS USED FRAUDULENTLY.
- Section 214(g)(3) of the Immigration and Nationality
- 14 Act (8 U.S.C. 1184 (g)(3)) is amended to read as follows:
- 15 "(3) Aliens who are subject to the numerical limita-
- 16 tions of paragraph (1) shall be issued visas (or otherwise
- 17 provided nonimmigrant status) in the order in which peti-
- 18 tions are filed for such visas or status. If an alien who
- 19 was issued a visa or otherwise provided nonimmigrant sta-
- 20 tus and counted against the numerical limitations of para-
- 21 graph (1) is found to have been issued such visa or other-
- 22 wise provided such status by fraud or willfully misrepre-
- 23 senting a material fact and such visa or nonimmigrant sta-
- 24 tus is revoked, then one number shall be restored to the
- 25 total number of aliens who may be issued visas or other-

- 1 wise provided such status under the numerical limitations
- 2 of paragraph (1) in the fiscal year in which the petition
- 3 is revoked, regardless of the fiscal year in which the peti-
- 4 tion was approved.".

#### 5 SEC. 9. NSF STUDY AND REPORT ON THE "DIGITAL DIVIDE".

- 6 (a) STUDY.—The National Science Foundation shall
- 7 conduct a study of the divergence in access to high tech-
- 8 nology (commonly referred to as the "digital divide") in
- 9 the United States.
- 10 (b) Report.—Not later than 18 months after the
- 11 date of enactment of this Act, the Director of the National
- 12 Science Foundation shall submit a report to Congress set-
- 13 ting forth the findings of the study conducted under sub-
- 14 section (a).

 $\bigcirc$