106TH CONGRESS 2D SESSION

S. 2102

AN ACT

- To provide to the Timbisha Shoshone Tribe a permanent land base within its aboriginal homeland, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Timbisha Shoshone
 - 5 Homeland Act".

1 SEC. 2. FINDINGS.

|) | Congress | finde | tha | follo | wing |
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| _ | Congress | mus | UHC | TOHO | wing. |

- (1) Since time immemorial, the Timbisha Shoshone Tribe has lived in portions of California and Nevada. The Tribe's ancestral homeland includes the area that now comprises Death Valley National Park and other areas of California and Nevada now administered by the Bureau of Land Management.
- (2) Since 1936, the Tribe has lived and governed the affairs of the Tribe on approximately 40 acres of land near Furnace Creek in the Park.
- (3) The Tribe achieved Federal recognition in 1983 but does not have a land base within the Tribe's ancestral homeland.
- (4) Since the Tribe commenced use and occupancy of the Furnace Creek area, the Tribe's membership has grown. Tribal members have a desire and need for housing, government and administrative facilities, cultural facilities, and sustainable economic development to provide decent, safe, and healthy conditions for themselves and their families.
- (5) The interests of both the Tribe and the National Park Service would be enhanced by recognizing their coexistence on the same land and by establishing partnerships for compatible land uses and

| 1 | for the interpretation of the Tribe's history and cul- |
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| 2 | ture for visitors to the Park. |
| 3 | (6) The interests of both the Tribe and the |
| 4 | United States would be enhanced by the establish- |
| 5 | ment of a land base for the Tribe and by further de- |
| 6 | lineation of the rights and obligations of each with |
| 7 | respect to the Furnace Creek area and to the Park |
| 8 | as a whole. |
| 9 | SEC. 3. PURPOSES. |
| 10 | Consistent with the recommendations of the report |
| 11 | required by section 705(b) of the California Desert Protec- |
| 12 | tion Act of 1994 (Public Law 103–433; 108 Stat. 4498). |
| 13 | the purposes of this Act are— |
| 14 | (1) to provide in trust to the Tribe land on |
| 15 | which the Tribe can live permanently and govern the |
| 16 | Tribe's affairs in a modern community within the |
| 17 | ancestral homeland of the Tribe outside and within |
| 18 | the Park; |
| 19 | (2) to formally recognize the contributions by |
| 20 | the Tribe to the history, culture, and ecology of the |
| 21 | Park and surrounding area; |
| 22 | (3) to ensure that the resources within the Park |
| 23 | are protected and enhanced by— |
| 24 | (A) cooperative activities within the Tribe's |
| 25 | ancestral homeland; and |

| 1 | (B) partnerships between the Tribe and |
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| 2 | the National Park Service and partnerships in- |
| 3 | volving the Bureau of Land Management; |
| 4 | (4) to ensure that such activities are not in |
| 5 | derogation of the purposes and values for which the |
| 6 | Park was established; |
| 7 | (5) to provide opportunities for a richer visitor |
| 8 | experience at the Park through direct interactions |
| 9 | between visitors and the Tribe including guided |
| 10 | tours, interpretation, and the establishment of a |
| 11 | tribal museum and cultural center; |
| 12 | (6) to provide appropriate opportunities for eco- |
| 13 | nomically viable and ecologically sustainable visitor- |
| 14 | related development, by the Tribe within the Park, |
| 15 | that is not in derogation of the purposes and values |
| 16 | for which the Park was established; and |
| 17 | (7) to provide trust lands for the Tribe in 4 |
| 18 | separate parcels of land that is now managed by the |
| 19 | Bureau of Land Management and authorize the pur- |
| 20 | chase of 2 parcels now held in private ownership to |
| 21 | be taken into trust for the Tribe. |
| 22 | SEC. 4. DEFINITIONS. |

23 In this Act:

| 1 | (1) Park.—The term "Park" means Death |
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| 2 | Valley National Park, including any additions to |
| 3 | that Park. |
| 4 | (2) Secretary.—The term "Secretary" means |
| 5 | the Secretary of the Interior or the designee of the |
| 6 | Secretary. |
| 7 | (3) Tribal.—The term "tribal" means of or |
| 8 | pertaining to the Tribe. |
| 9 | (4) Tribe.—The term "Tribe" means the |
| 10 | Timbisha Shoshone Tribe, a tribe of American Indi- |
| 11 | ans recognized by the United States pursuant to |
| 12 | part 83 of title 25, Code of Federal Regulations (or |
| 13 | any corresponding similar regulation or ruling). |
| 14 | (5) Trust lands.—The term "trust lands" |
| 15 | means those lands taken into trust pursuant to this |
| 16 | Act. |
| 17 | SEC. 5. TRIBAL RIGHTS AND AUTHORITY ON THE TIMBISHA |
| 18 | SHOSHONE HOMELAND. |
| 19 | (a) In General.—Subject to valid existing rights |
| 20 | (existing on the date of enactment of this Act), all right, |
| 21 | title, and interest of the United States in and to the lands, |
| 22 | including improvements and appurtenances, described in |
| 23 | subsection (b) are declared to be held in trust by the |
| 24 | United States for the benefit of the Tribe. All maps re- |

25 ferred to in subsection (b) shall be on file and available

- 1 for public inspection in the appropriate offices of the Na-
- 2 tional Park Service and the Bureau of Land Management.
- 3 (b) Park Lands and Bureau of Land Manage-
- 4 MENT LANDS DESCRIBED.—

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- 5 (1) IN GENERAL.—The following lands and 6 water shall be held in trust for the Tribe pursuant 7 to subsection (a):
 - (A) Furnace Creek, Death Valley National Park, California, an area of 313.99 acres for community development, residential development, historic restoration, and visitor-related economic development, depicted as Tract 37 on the map of Township 27 North, Range 1 East, of the San Bernardino Meridian, California, numbered Map #1 and dated December 2, 1999, together with 92 acre feet per annum of surface and ground water for the purposes associated with the transfer of such lands. This area shall include a 25-acre, nondevelopment zone at the north end of the area and an Adobe Restoration zone containing several historic adobe homes, which shall be managed by the Tribe as a tribal historic district.
 - (B) Death Valley Junction, California, an area of approximately 1,000 acres, as generally

depicted on the map entitled "Death Valley Junction, California", numbered Map #2 and dated April 12, 2000, together with 15.1 acre feet per annum of ground water for the purposes associated with the transfer of such lands.

- (C)(i) Centennial, California, an area of approximately 640 acres, as generally depicted on the map entitled "Centennial, California", numbered Map #3 and dated April 12, 2000, together with an amount of ground water not to exceed 10 acre feet per annum for the purposes associated with the transfer of such lands.
- (ii) If the Secretary determines that there is insufficient ground water available on the lands described in clause (i) to satisfy the Tribe's right to ground water to fulfill the purposes associated with the transfer of such lands, then the Tribe and the Secretary shall, within 2 years of such determination, identify approximately 640 acres of land that are administered by the Bureau of Land Management in that portion of Inyo County, California, to the north and east of the China Lake Naval Weapons Center, to be a mutually agreed upon

substitute for the lands described in clause (i). If the Secretary determines that sufficient water is available to fulfill the purposes associated with the transfer of the lands described in the preceding sentence, then the Tribe shall request that the Secretary accept such lands into trust for the benefit of the Timbisha Shoshone Tribe, and the Secretary shall accept such lands, together with an amount of water not to exceed 10 acre feet per annum, into trust for the Tribe as a substitute for the lands described in clause (i).

- (D) Scotty's Junction, Nevada, an area of approximately 2,800 acres, as generally depicted on the map entitled "Scotty's Junction, Nevada", numbered Map #4 and dated April 12, 2000, together with 375.5 acre feet per annum of ground water for the purposes associated with the transfer of such lands.
- (E) Lida, Nevada, Community Parcel, an area of approximately 3,000 acres, as generally depicted on the map entitled "Lida, Nevada, Community Parcel", numbered Map #5 and dated April 12, 2000, together with 14.7 acre feet per annum of ground water for the pur-

| 1 | poses associated with the transfer of such |
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| 2 | lands. |
| 3 | (2) Water rights.—The priority date of the |
| 4 | Federal water rights described in subparagraphs (A) |
| 5 | through (E) of paragraph (1) shall be the date of |
| 6 | enactment of this Act, and such Federal water |
| 7 | rights shall be junior to Federal and State water |
| 8 | rights existing on such date of enactment. Such |
| 9 | Federal water rights shall not be subject to relin- |
| 10 | quishment, forfeiture or abandonment. |
| 11 | (3) Limitations on furnace creek area |
| 12 | DEVELOPMENT.— |
| 13 | (A) Development.—Recognizing the mu- |
| 14 | tual interests and responsibilities of the Tribe |
| 15 | and the National Park Service in and for the |
| 16 | conservation and protection of the resources in |
| 17 | the area described in paragraph (1), develop- |
| 18 | ment in the area shall be limited to— |
| 19 | (i) for purposes of community and |
| 20 | residential development— |
| 21 | (I) a maximum of 50 single-fam- |
| 22 | ily residences; and |
| 23 | (II) a tribal community center |
| 24 | with space for tribal offices, recreation |
| 25 | facilities, a multipurpose room and |

| 1 | kitchen, and senior and youth facili- |
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| 2 | ties; |
| 3 | (ii) for purposes of economic |
| 4 | development— |
| 5 | (I) a small-to-moderate desert |
| 6 | inn; and |
| 7 | (II) a tribal museum and cultural |
| 8 | center with a gift shop; and |
| 9 | (iii) the infrastructure necessary to |
| 10 | support the level of development described |
| 11 | in clauses (i) and (ii). |
| 12 | (B) Exception.—Notwithstanding the |
| 13 | provisions of subparagraph (A)(ii), the National |
| 14 | Park Service and the Tribe are authorized to |
| 15 | negotiate mutually agreed upon, visitor-related |
| 16 | economic development in lieu of the develop- |
| 17 | ment set forth in that subparagraph if such al- |
| 18 | ternative development will have no greater envi- |
| 19 | ronmental impact than the development set |
| 20 | forth in that subparagraph. |
| 21 | (C) RIGHT-OF-WAY.—The Tribe shall have |
| 22 | a right-of-way for ingress and egress on High- |
| 23 | way 190 in California. |
| 24 | (4) Limitations on impact on mining |
| 25 | CLAIMS.—Nothing in this Act shall be construed as |

1 terminating any valid mining claim existing on the 2 date of enactment of this Act on the land described 3 in paragraph (1)(E). Any person with such an existing mining claim shall have all the rights incident to 5 mining claims, including the rights of ingress and 6 egress on the land described in paragraph (1)(E). 7 Any person with such an existing mining claim shall 8 have the right to occupy and use so much of the sur-9 face of the land as is required for all purposes rea-10 sonably necessary to mine and remove the minerals 11 from the land, including the removal of timber for 12 mining purposes. Such a mining claim shall termi-13 nate when the claim is determined to be invalid or 14 is abandoned. 15 (c) Legal Descriptions.—Not later than 1 year after the date of enactment of this Act, the Secretary shall 16 file a legal description of the areas described in subsection 17 18 (b) with the Committee on Resources of the House of Rep-19 resentatives and with the Committee on Indian Affairs 20 and the Committee on Energy and Natural Resources of 21 the Senate. Such legal description shall have the same 22 force and effect as if the information contained in the de-23 scription were included in that subsection except that the Secretary may correct clerical and typographical errors in

such legal description and in the maps referred to in the

- 1 legal description. The legal description shall be on file and
- 2 available for public inspection in the offices of the Na-
- 3 tional Park Service and the Bureau of Land Management.
- 4 (d) Additional Trust Resources.—The Sec-
- 5 retary may purchase from willing sellers the following par-
- 6 cels and appurtenant water rights, or the water rights sep-
- 7 arately, to be taken into trust for the Tribe:
- 8 (1) Indian Rancheria Site, California, an area 9 of approximately 120 acres, as generally depicted on 10 the map entitled "Indian Rancheria Site, California"
- 11 numbered Map #6 and dated December 3, 1999.
- 12 (2) Lida Ranch, Nevada, an area of approxi-
- mately 2,340 acres, as generally depicted on the
- map entitled "Lida Ranch" numbered Map #7 and
- dated April 6, 2000, or another parcel mutually
- agreed upon by the Secretary and the Tribe.
- 17 (e) Special Use Areas.—
- 18 (1) IN GENERAL.—The areas described in this
- subsection shall be nonexclusive special use areas for
- the Tribe, subject to other Federal law. Members of
- 21 the Tribe are authorized to use these areas for low
- impact, ecologically sustainable, traditional practices
- pursuant to a jointly established management plan
- 24 mutually agreed upon by the Tribe, and by the Na-
- 25 tional Park Service or the Bureau of Land Manage-

- ment, as appropriate. All maps referred to in paragraph (4) shall be on file and available for public inspection in the offices of the National Park Service and Bureau of Land Management.
 - (2) RECOGNITION OF THE HISTORY AND CULTURE OF THE TRIBE.—In the special use areas, in recognition of the significant contributions the Tribe has made to the history, ecology, and culture of the Park and to ensure that the visitor experience in the Park will be enhanced by the increased and continued presence of the Tribe, the Secretary shall permit the Tribe's continued use of Park resources for traditional tribal purposes, practices, and activities.
 - (3) RESOURCE USE BY THE TRIBE.—In the special use areas, any use of Park resources by the Tribe for traditional purposes, practices, and activities shall not include the taking of wildlife and shall not be in derogation of purposes and values for which the Park was established.
 - (4) SPECIFIC AREAS.—The following areas are designated special use areas pursuant to paragraph (1):
- 23 (A) MESQUITE USE AREA.—The area gen-24 erally depicted on the map entitled "Mesquite 25 Use Area" numbered Map #8 and dated April

12, 2000. The Tribe may use this area for processing mesquite using traditional plant management techniques such as thinning, pruning, harvesting, removing excess sand, and removing exotic species. The National Park Service may limit and condition, but not prohibit entirely, public use of this area or parts of this area, in consultation with the Tribe. This area shall be managed in accordance with the jointly established management plan referred to in paragraph (1).

- (B) BUFFER AREA.—An area of approximately 1,500 acres, as generally depicted on the map entitled "Buffer Area" numbered Map #8 and dated April 12, 2000. The National Park Service shall restrict visitor use of this area to protect the privacy of the Tribe and to provide an opportunity for the Tribe to conduct community affairs without undue disruption from the public.
- (C) TIMBISHA SHOSHONE NATURAL AND CULTURAL PRESERVATION AREA.—An area that primarily consists of Park lands and also a small portion of Bureau of Land Management land in California, as generally depicted on the

| 1 | map entitled "Timbisha Shoshone Natural and |
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| 2 | Cultural Preservation Area" numbered Map #9 |
| 3 | and dated April 12, 2000. |
| 4 | (5) Additional provisions.—With respect to |
| 5 | the Timbisha Shoshone Natural and Cultural Pres- |
| 6 | ervation Area designated in paragraph (4)(C)— |
| 7 | (A) the Tribe may establish and maintain |
| 8 | a tribal resource management field office, ga- |
| 9 | rage, and storage area, all within the area of |
| 10 | the existing ranger station at Wildrose (existing |
| 11 | as of the date of enactment of this Act); |
| 12 | (B) the Tribe also may use traditional |
| 13 | camps for tribal members at Wildrose and |
| 14 | Hunter Mountain in accordance with the jointly |
| 15 | established management plan referred to in |
| 16 | paragraph (1); |
| 17 | (C) the area shall be depicted on maps of |
| 18 | the Park and Bureau of Land Management |
| 19 | that are provided for general visitor use; |
| 20 | (D) the National Park Service and the Bu- |
| 21 | reau of Land Management shall accommodate |
| 22 | access by the Tribe to and use by the Tribe |
| 23 | of— |
| 24 | (i) the area (including portions de- |
| 25 | scribed in subparagraph (E)) for tradi- |

| 1 | tional cultural and religious activities, in a |
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| 2 | manner consistent with the purpose and |
| 3 | intent of Public Law 95–341 (commonly |
| 4 | known as the "American Indian Religious |
| 5 | Freedom Act") (42 U.S.C. 1996 et seq.) |
| 6 | and |
| 7 | (ii) areas designated as wilderness (in- |
| 8 | cluding portions described in subparagraph |
| 9 | (E)), in a manner consistent with the pur- |
| 10 | pose and intent of the Wilderness Act (16 |
| 11 | U.S.C. 1131 et seq.); and |
| 12 | (E)(i) on the request of the Tribe, the Na- |
| 13 | tional Park Service and the Bureau of Land |
| 14 | Management shall temporarily close to the gen- |
| 15 | eral public, 1 or more specific portions of the |
| 16 | area in order to protect the privacy of triba |
| 17 | members engaging in traditional cultural and |
| 18 | religious activities in those portions; and |
| 19 | (ii) any such closure shall be made in a |
| 20 | manner that affects the smallest practicable |
| 21 | area for the minimum period necessary for the |
| 22 | purposes described in clause (i). |
| 23 | (f) Access and Use.—Members of the Tribe shall |
| 24 | have the right to enter and use the Park without payment |
| 25 | of any fee for admission into the Park. |

- 1 (g) Administration.—The trust lands shall con-
- 2 stitute the Timbisha Shoshone Reservation and shall be
- 3 administered pursuant to the laws and regulations appli-
- 4 cable to other Indian trust lands, except as otherwise pro-
- 5 vided in this Act.

6 SEC. 6. IMPLEMENTATION PROCESS.

- 7 (a) Government-to-Government Agree-
- 8 MENTS.—In order to fulfill the purposes of this Act and
- 9 to establish cooperative partnerships for purposes of this
- 10 Act, the National Park Service, the Bureau of Land Man-
- 11 agement, and the Tribe shall enter into government-to-
- 12 government consultations and shall develop protocols to
- 13 review planned development in the Park. The National
- 14 Park Service and the Bureau of Land Management are
- 15 authorized to enter into cooperative agreements with the
- 16 Tribe for the purpose of providing training on the inter-
- 17 pretation, management, protection, and preservation of
- 18 the natural and cultural resources of the areas designated
- 19 for special uses by the Tribe in section 5(e)(4).
- 20 (b) STANDARDS.—The National Park Service and the
- 21 Tribe shall develop mutually agreed upon standards for
- 22 size, impact, and design for use in planning, resource pro-
- 23 tection, and development of the Furnace Creek area and
- 24 for the facilities at Wildrose. The standards shall be based
- 25 on standards for recognized best practices for environ-

- 1 mental sustainability and shall not be less restrictive than
- 2 the environmental standards applied within the National
- 3 Park System at any given time. Development in the area
- 4 shall be conducted in a manner consistent with the stand-
- 5 ards, which shall be reviewed periodically and revised as
- 6 necessary.
- 7 (c) Water Monitoring.—The Secretary and the
- 8 Tribe shall develop mutually agreed upon standards for
- 9 a water monitoring system to assess the effects of water
- 10 use at Scotty's Junction and at Death Valley Junction on
- 11 the tribal trust lands described in subparagraphs (A), (B),
- 12 and (D) of section 5(b)(1), and on the Park. Water moni-
- 13 toring shall be conducted in a manner that is consistent
- 14 with such standards, which shall be reviewed periodically
- 15 and revised as necessary.

16 SEC. 7. MISCELLANEOUS PROVISIONS.

- 17 (a) Tribal Employment.—In employing individuals
- 18 to perform any construction, maintenance, interpretation,
- 19 or other service in the Park, the Secretary shall, insofar
- 20 as practicable, give first preference to qualified members
- 21 of the Tribe.
- 22 (b) Gaming as defined and regulated by
- 23 the Indian Gaming Regulatory Act (25 U.S.C. 2701 et
- 24 seq.) shall be prohibited on trust lands within the Park.

- 1 (c) Initial Reservation.—Lands taken into trust
- 2 for the Tribe pursuant to section 5, except for the Park
- 3 land described in subsections (b)(1)(A) and (d)(1) of such
- 4 section, shall be considered to be the Tribe's initial res-
- 5 ervation for purposes of section 20(b)(1)(B)(ii) of the In-
- 6 dian Gaming Regulatory Act (25 U.S.C.
- 7 2719(b)(1)(B)(ii)).
- 8 (d) Tribal Jurisdiction Over Trust Lands.—All
- 9 trust lands that are transferred under this Act and located
- 10 within California shall be exempt from section 1162 of
- 11 title 18, United States Code, and section 1360 of title 28,
- 12 United States Code, upon the certification by the Sec-
- 13 retary, after consultation with the Attorney General, that
- 14 the law enforcement system in place for such lands will
- 15 be adequate to provide for the public safety and the public
- 16 interest, except that no such certification may take effect
- 17 until the expiration of the 3-year period beginning on the
- 18 date of enactment of this Act.

1 SEC. 8. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated to carry out
- 3 this Act such sums as may be necessary.

Passed the Senate July 19, 2000.

Attest:

Secretary.

 $^{\tiny 106\text{TH CONGRESS}}_{\tiny 2D \ Session} \ \textbf{S. 2102}$

AN ACT

To provide to the Timbisha Shoshone Tribe a permanent land base within its aboriginal homeland, and for other purposes.

- S 2102 ES——2
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