Calendar No. 928

106TH CONGRESS 2D Session



[Report No. 106-479]

To provide for the establishment of the Great Sand Dunes National Park and the Great Sand Dunes National Preserve in the State of Colorado, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MAY 11, 2000

Mr. ALLARD (for himself and Mr. CAMPBELL) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

OCTOBER 3 (legislative day, SEPTEMBER 22), 2000

Reported by Mr. MURKOWSKI, with an amendment and an amendment to the title

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

- To provide for the establishment of the Great Sand Dunes National Park and the Great Sand Dunes National Preserve in the State of Colorado, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Great Sand Dunes Na3 tional Park Act of 2000".

4 SEC. 2. FINDINGS.

5 Congress finds that—

6 (1) the Great Sand Dunes National Monument 7 in the State of Colorado was established by Presi-8 dential proclamation in 1932 to preserve Federal 9 land containing spectacular and unique sand dunes 10 and additional features of scenic, scientific, and edu-11 eational interest (including the unique pulse flow 12 characteristics of Sand Creek and Medano Creek, 13 which are integral to the existence of the dunes sys-14 tem);

(2) the Great Sand Dunes, together with the
associated sand sheet and adjacent wetland and upland, contain a variety of unique ecological, geological, paleontological, archaeological, scenic, historical,
and wildlife components, which—

20 (A) are enhanced by the serenity and rural
21 western setting of the area; and

22 (B) comprise a setting of irreplaceable na23 tional significance;

24 (3) the Great Sand Dunes and adjacent land
25 within the Great Sand Dunes National Monument—

 $\mathbf{2}$

1	(A) provide extensive opportunities for
2	educational activities, ecological research, and
3	recreational activities; and
4	(B) are publicly used for hiking, camping,
5	and fishing, and for wilderness value (including
6	solitude);
7	(4) other public and private land adjacent to
8	the Great Sand Dunes National Monument—
9	(A) offers additional unique geological,
10	hydrological, paleontological, scenic, scientific,
11	educational, wildlife, and recreational resources;
12	and
13	(B) contributes to the protection of—
14	(i) the sand sheet associated with the
15	dune mass;
16	(ii) the ground water system on which
17	the features of the dunes and the adjacent
18	wetland rely; and
19	(iii) the wildlife, viewshed, and scenic
20	qualities of the Great Sand Dunes Na-
21	tional Monument;
22	(5) some of the private land described in para-
23	graph (4) contains important portions of the sand
24	dune mass, the associated sand sheet, and unique al-

1	pine environments, which would be threatened by fu-
2	ture development pressures;
3	(6) the designation of a Great Sand Dunes Na-
4	tional Park, which would encompass the Great Sand
5	Dunes National Monument and additional land,
6	would provide—
7	(Λ) greater long-term protection of the ge-
8	ological, hydrological, paleontological, scenic,
9	scientific, educational, wildlife, and recreational
10	resources of the area (including the sand sheet
11	associated with the dune mass and the ground
12	water system on which the sand dune and wet-
13	land systems depend); and
14	(B) expanded visitor use opportunities; and
15	(7) land in and adjacent to the Great Sand
16	Dunes National Monument is—
17	(A) recognized for offering exceptional
18	multiple use opportunities;
19	(B) recognized for offering natural, eco-
20	logical, cultural, scenic, paleontological, wilder-
21	ness, and recreational resources;
22	(C) recognized as being a fragile and irre-
23	placeable ecological system that could be de-
24	stroyed if not carefully protected; and

1	(D) worthy of consideration for additional
2	protection.
3	SEC. 3. DEFINITIONS.
4	In this Act:
5	(1) ADVISORY COUNCIL.—The term "Advisory
6	Council" means the Great Sand Dunes National
7	Park Advisory Council established under section
8	8(a).
9	(2) NATIONAL PARK.—The term "national
10	parte" many the Great Sand Dung National Part

park" means the Great Sand Dunes National Park 10 11 established under section 4(a).

12 (3) PARK AND PRESERVE MAP.—The term "park and preserve map" means the map entitled 13 "Great Sand Dunes National Park and Preserve", 14 15 dated March 17, 2000.

(4) PARK RESOURCES.—The term "park re-16 sources" means the resources described in section 2. 17 18 (5) PARK USES.—The term "park uses" means 19 the uses described in section 2.

20 (6) PRESERVE.

(A) IN GENERAL.—The term "preserve" 21 22 means the Great Sand Dunes National Preserve 23 established under section 4(b).

(B) INCLUSIONS.—The term "preserve" 24 25 includes Federal land and interests in Federal

1	land that are administered by the National
2	Park Service in the vicinity of the national
3	park, but outside the boundaries of the national
4	park.
5	(7) Secretary.—The term "Secretary" means
6	the Secretary of the Interior.
7	SEC. 4. GREAT SAND DUNES NATIONAL PARK AND GREAT
8	SAND DUNES NATIONAL PRESERVE, COLO-
9	RADO.
10	(a) Great Sand Dunes National Park.—
11	(1) Establishment.
12	(A) In GENERAL.—The Secretary may es-
13	tablish the Great Sand Dunes National Park in
14	the State of Colorado, as generally depicted on
15	the park and preserve map, as a unit of the Na-
16	tional Park System.
17	(B) AVAILABILITY OF MAP.—The park and
18	preserve map shall be on file and available for
19	public inspection in the offices of the Depart-
20	ment of the Interior.
21	(2) Establishment required.—
22	(A) In GENERAL.—Notwithstanding para-
23	graph (1), the Secretary shall establish the na-
24	tional park as soon as the Secretary determines
25	that sufficient land having a sufficient diversity

1	of resources has been acquired to warrant des-
2	ignation of the land as a unit of the National
3	Park System.
4	(B) NOTIFICATION.—Until the date on
5	which the national park is established, the Sec-
6	retary shall annually notify the Committee on
7	Energy and Natural Resources of the Senate
8	and the Committee on Resources of the House
9	of Representatives of—
10	(i) the estimate of the Secretary of
11	the acreage necessary to achieve a suffi-
12	cient diversity of resources to warrant des-
13	ignation of the national park; and
14	(ii) the progress of the Secretary in
15	acquiring that acreage.
16	(3) Inclusion of national monument.—
17	(A) IN GENERAL.—The Secretary shall in-
18	elude the Great Sand Dunes National Monu-
19	ment in the national park.
20	(B) AVAILABILITY OF FUNDS.—On the
21	date of establishment of the national park, any
22	funds made available for the purposes of the
23	national monument shall be available for the
24	purposes of the national park.

1 (C) TERMINATION OF MONUMENT.—The 2 Great Sand Dunes National Monument shall 3 terminate on the date on which the national 4 park is established. 5 (b) PRESERVE. (1) ESTABLISHMENT.—The Secretary may es-6 7 tablish the Great Sand Dunes National Preserve in 8 the State of Colorado, as generally depicted on the 9 park and preserve map, as a unit of the National 10 Park System. 11 (2) INCLUSIONS.—To protect park resources 12 and park uses, the Secretary may include in the pre-13 serve any Federal land adjacent to the national park 14 that may be managed in conjunction with the na-15 tional park. 16 (c) TRANSFER OF JURISDICTION. 17 (1) DEPARTMENT OF THE INTERIOR LAND. 18 The Secretary shall transfer to the National Park 19 Service administrative jurisdiction over any land 20 under the jurisdiction of Department of the Interior 21 that-22 (A) is depicted on the park and preserve 23 map as being within the boundaries of the na-24 tional park or the preserve; and

1	(B) is not under the administrative juris-
2	diction of the National Park Service on the date
3	of enactment of this Act.
4	(2) Forest service Land.—The Secretary
5	and the Secretary of Agriculture may—
6	(A) transfer to the National Park Service
7	administrative jurisdiction over the Forest Sys-
8	tem land depicted on the park and preserve
9	map that is within the boundaries of the na-
10	tional park or the preserve; and
11	(B) transfer to the Forest Service adminis-
12	trative jurisdiction over any land depicted on
13	the park and preserve map that is—
14	(i) under the jurisdiction of Depart-
15	ment of the Interior; and
16	(ii) suitable for inclusion in the Rio
17	Grande National Forest.
18	(3) Public notice and input.—The Sec-
19	retary and the Secretary of Agriculture shall ensure
20	that any agreement to transfer land under para-
21	graph (2) is based on adequate public notice and
22	comment.
23	(d) MAP AND LEGAL DESCRIPTION.—
24	(1) IN GENERAL.—As soon as practicable after
25	the establishment of the national park and the pre-

1	serve, the Secretary shall file maps and a legal de-
2	scription of the national park and the preserve with
3	the Committee on Energy and Natural Resources of
4	the Senate and the Committee on Resources of the
5	House of Representatives.
б	(2) Force and Effect.—The maps and legal
7	description shall have the same force and effect as
8	if included in this Act, except that the Secretary
9	may correct elerical and typographical errors in the
10	legal description and maps.
11	(3) Public availability.—The maps and
12	legal description shall be on file and available for
13	public inspection in the appropriate offices of the
13 14	public inspection in the appropriate offices of the National Park Service.
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14	National Park Service.
14 15	National Park Service. SEC. 5. ADMINISTRATION OF NATIONAL PARK AND PRE-
14 15 16	National Park Service. SEC. 5. ADMINISTRATION OF NATIONAL PARK AND PRE- SERVE. (a) APPLICABILITY OF NATIONAL PARK SYSTEM
14 15 16 17	National Park Service. SEC. 5. ADMINISTRATION OF NATIONAL PARK AND PRE- SERVE. (a) APPLICABILITY OF NATIONAL PARK SYSTEM
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14 15 16 17 18 19	National Park Service. SEC. 5. ADMINISTRATION OF NATIONAL PARK AND PRE- SERVE. (a) APPLICABILITY OF NATIONAL PARK SYSTEM LAWS.—The Secretary shall administer the national park and the preserve in accordance with—
 14 15 16 17 18 19 20 	National Park Service. SEC. 5. ADMINISTRATION OF NATIONAL PARK AND PRE- SERVE. (a) APPLICABILITY OF NATIONAL PARK SYSTEM LAWS.—The Secretary shall administer the national park and the preserve in accordance with— (1) this Act; and
 14 15 16 17 18 19 20 21 	National Park Service. SEC. 5. ADMINISTRATION OF NATIONAL PARK AND PRE- SERVE. (a) APPLICABILITY OF NATIONAL PARK SYSTEM LAWS.—The Secretary shall administer the national park and the preserve in accordance with— (1) this Act; and (2) all laws generally applicable to units of the

1	poses", approved August 25, 1916 (16 U.S.C.
2	1 et seq.); and
3	(B) the Act entitled "An Act to provide for
4	the preservation of historic American sites,
5	buildings, objects, and antiquities of national
6	significance, and for other purposes", approved
7	August 21, 1935 (16 U.S.C. 461 et seq.).
8	(b) PROTECTION OF HYDROLOGIC REGIME.—In ad-
9	ministering the national park and the preserve, the See-
10	retary shall—
11	(1) protect and maintain the balance in the hy-
12	drologic regime necessary for the protection of park
13	resources and park uses; and
14	(2) minimize, to the extent consistent with park
15	protection, adverse impacts on adjacent communities
16	and wetlands.
17	(c) GRAZING.—
18	(1) Non-Federal Land.—The Secretary shall
19	not prohibit grazing on non-Federal land located
20	within the boundaries of the national park and the
21	preserve.
22	(2) Federal Land.—
23	(A) Acquired state or private
24	LAND.—With respect to former State or private
25	land that has been acquired for the national

park and the preserve, the Secretary, in consultation with the lessee, may permit the continuation of grazing on the land, subject to applicable law (including regulations).

5 (B) OTHER FEDERAL LAND.—With respect 6 to land that is Federal land as of the date of 7 enactment of this Act and that is located within 8 the boundaries of the national park and the 9 preserve, the Secretary shall prohibit grazing on 10 the land if the Secretary determines that graz-11 ing would harm the resources or values of the 12 national park or the preserve.

13 (d) HUNTING, FISHING, AND TRAPPING.

14 (1) IN GENERAL. Except as provided in para15 graph (2), the Secretary shall permit hunting, fish16 ing, and trapping on land and water within the pre17 serve in accordance with applicable Federal and
18 State laws.

19 (2) ADMINISTRATIVE EXCEPTIONS.—The Sec20 retary may designate areas where, and establish lim21 ited periods when, no hunting, fishing, or trapping
22 shall be permitted under paragraph (1) for reasons
23 of public safety, administration, or compliance with
24 applicable law.

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1	(3) AGENCY AGREEMENT.—Except in an emer-
2	gency, regulations closing areas within the preserve
3	to hunting, fishing, or trapping under this sub-
4	section shall become effective only with the agree-
5	ment of the appropriate agency of the State of Colo-
6	rado having responsibility for fish and wildlife ad-
7	ministration.
8	(4) Rules of construction.—Nothing in
9	this Act—
10	(A) affects any jurisdiction or responsi-
11	bility of the State of Colorado with respect to
12	fish and wildlife on Federal land and water cov-
13	ered by this Act; or
14	(B) authorizes the Secretary to require a
15	Federal permit to hunt, fish, or trap on Federal
16	land and water covered by this Act.
17	(e) Closed Basin Division, San Luis Valley
18	PROJECT.—Any feature of the Closed Basin Division, San
19	Luis Valley Project, located within the boundaries of the
20	national park or the preserve, including any well, pump,
21	road, easement, pipeline, canal, ditch, power line, power
22	supply facility, or any other project facility, and the oper-
23	ation, maintenance, repair, and replacement of such a
24	feature—
25	(1) shall not be affected by this Act; and

 and be operated by, the Bureau of Reclamation accordance with title I of the Reclamation Proj. Authorization Act of 1972 (43 U.S.C. 615aaa seq.). (f) WILDERNESS PROTECTION.— (1) IN GENERAL.—Nothing in this Act alter the wilderness designation of any land within the boundaries of the national park or the preserve. (2) ADMINISTRATION.—All areas designated
 Authorization Act of 1972 (43 U.S.C. 615aaa seq.). (f) WILDERNESS PROTECTION.— (1) IN GENERAL.—Nothing in this Act alternative the wilderness designation of any land within the boundaries of the national park or the preserve. (2) ADMINISTRATION.—All areas designated
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 9 boundaries of the national park or the preserve. 10 (2) ADMINISTRATION.—All areas designated
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11 wilderness within the national park and the presen
12 on the date of enactment of this Act shall rema
13 subject to the Wilderness Act (16 U.S.C. 1131
14 seq.).
15 (g) WITHDRAWAL.—On the date of enactment of t
16 Act, subject to valid existing rights, all Federal land of
17 pieted on the park and preserve map as being located wi
18 in the boundaries of the national park or the preserve
19 withdrawn from—
20 (1) all forms of entry, appropriation, or dispo
21 under the public land laws;
22 (2) location, entry, and patent under the mini
23 laws; and
24 (3) disposition under all laws relating to m
25 eral and geothermal leasing.

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1	SEC. 6. ACQUISITION OF PROPERTY AND BOUNDARY AD-
2	JUSTMENTS.
3	(a) Acquisition Authority.—
4	(1) In GENERAL.—The Secretary may acquire
5	non-Federal land and water (including interests in
6	non-Federal land or water) for inclusion in the na-
7	tional park or the preserve, including—
8	(A) land or water, or interests in land or
9	water, owned by the State of Colorado; and
10	(B) other land depicted on the park and
11	preserve map as being suitable for acquisition
12	by the Secretary for inclusion in the park or the
13	preserve.
14	(2) Boundary adjustment.—As soon as
15	practicable after the establishment of the national
16	park and the preserve, the Secretary shall modify
17	the boundary of the national park and preserve to
18	include any land or interest acquired under this sub-
19	section.
20	(b) Luis Maria Baca Grant No. 4.—
21	(1) Acquisition Authority.—The Secretary
22	may negotiate for and acquire all or any appropriate
23	portion of the Luis Maria Baca Grant No. 4, as de-
24	picted on the park and preserve map.
25	(0) m

25 (2) TREATMENT OF ACQUIRED LAND.

1	(A) Fish and wildlife administra-
2	TION.—In the case of any portion of the Luis
3	Maria Baca Grant No. 4 acquired under para-
4	graph (1) that is depicted in Zone A of the
5	park and preserve map, the Secretary, acting
6	through the United States Fish and Wildlife
7	Service, shall administer the acquired land as a
8	unit of the National Wildlife Refuge System.
9	(B) Forest service administration.—
10	(i) IN GENERAL.—In the case of any
11	portion of the Luis Maria Baca Grant No.
12	4 acquired under paragraph (1) that is de-
13	picted in Zone B of the park and preserve
14	map, the Secretary shall transfer the ac-
15	quired land to the administrative jurisdie-
16	tion of the Forest Service, as provided in
17	section 4(c), for management consistent
18	with this Act.
19	(ii) LAND AND WATER CONSERVATION
20	FUND.—For the purposes of section 7 of
21	the Land and Water Conservation Fund
22	Act of 1965 (16 U.S.C. 4601-9), the
23	boundaries of the Rio Grande National
24	Forest, as revised by the transfer of land
25	under this subparagraph or section $4(e)$,

1	shall be considered to be the boundaries of
2	the national forest.
3	(C) INCLUSION IN NATIONAL PARK.—The
4	Secretary shall include in the national park all
5	portions of the Luis Maria Baca Grant No. 4
6	that—
7	(i) are acquired under paragraph (1) ;
8	and
9	(ii) are not described in subparagraph
10	(A) or (B) .
11	(c) Authorized Methods of Acquisition.—Any
12	interest in land or water may be acquired under this see-
13	tion by—
14	(1) donation;
15	(2) purchase from willing sellers with donated
16	or appropriated funds; or
17	(3) exchange.
18	(d) Administration.—The Secretary shall admin-
19	ister any non-Federal land, water, or interest in land or
20	water acquired under this section in accordance with sec-
21	tion 5, except in the case of land described in subsection
22	(b)(2)(B).
23	(e) Hunting, Fishing, and Trapping on Non-
24	Federal Land.—

(1) NO PROIHBITION.—The Secretary shall not
 prohibit hunting, fishing, or trapping on non-Federal
 land located within the boundaries of the national
 park.

5 (2) TERMINATION OF AUTHORITY.—On the 6 date on which the United States acquires fee owner-7 ship of a parcel of non-Federal land described in 8 paragraph (1), the restriction under that paragraph 9 shall terminate with respect to the parcel.

10 SEC. 7. WATER RIGHTS.

(a) SAN LUIS VALLEY PROTECTION, COLORADO.
Section 1501(a) of the Reelamation Projects Authorization and Adjustment Act of 1992 (Public Law 102–575;
106 Stat. 4663) is amended by striking paragraph (3) and
inserting the following:

16 <u>"(3)</u> adversely affect the purposes of—

17 <u>"(A)</u> the Great Sand Dunes National
18 Monument;

19 "(B) the Great Sands Dunes National
20 Park (including purposes relating to all water,
21 water rights, and water-dependent resources
22 within the park);

23 <u>"(C) the Great Sand Dunes National Pre-</u>
 24 serve (including purposes relating to all water,

1	water rights, and water-dependent resources
2	within the preserve); and
3	"(D) any Federal land adjacent to any
4	area described in subparagraphs (A), (B), or
5	(C).".
6	(b) EFFECT ON WATER RIGHTS.—
7	(1) IN GENERAL.—Subject to the amendment
8	made by subsection (a), nothing in this Act affects—
9	(A) the use, allocation, and State jurisdic-
10	tion, in existence on the date of enactment of
11	this Act, over—
12	(i) water;
13	(ii) any existing water right and devel-
14	opment;
15	(iii) any water law;
16	(iv) any compact; or
17	(v) any other valid existing right; or
18	(B) any vested absolute or decreed condi-
19	tional water right in existence before the date
20	of enactment of this Act, including any water
21	right held by the United States.
22	(2) NO INTERFERENCE.—In carrying out this
23	Act, the Secretary shall obtain and exercise any
24	water right—

1	(A) in accordance with Federal and State
2	law; and
3	(B) without interfering with any diversion,
4	storage, or use of water for a non-Federal pur-
5	pose in the San Luis Valley, Colorado, that is
6	in existence on the date of enactment of this
7	Act.
8	(c) Forest Service Water Rights.—To the ex-
9	tent that a water right is established or acquired by the
10	United States for the Rio Grande National Forest, the
11	water right shall—
12	(1) be considered to be of equal use and value
13	for the national preserve; and
14	(2) retain its priority and purpose when in-
15	eluded in the national preserve.
16	(d) NATIONAL MONUMENT WATER RIGHTS.—To the
17	extent that a water right has been established or acquired
18	by the United States for the Great Sand Dunes National
19	Monument, the water right shall—
20	(1) be considered to be of equal use and value
21	for the national park; and
22	(2) retain its priority and purpose when in-
23	eluded in the national park.
24	(e) Water Rights and Water Resources on
25	Luis Maria Baca Grant No. 4.—

1	(1) IN GENERAL.
2	(A) LOCATION.—If, and to the extent that,
3	the Luis Maria Baca Grant No. 4 is acquired,
4	all water rights and water resources associated
5	with the Luis Maria Baca Grant No. 4 shall be
6	restricted for use only within—
7	(i) the national park;
8	(ii) the preserve; or
9	(iii) the immediately surrounding
10	areas of Alamosa or Saguache Counties,
11	Colorado.
12	(B) USE.—Water rights and water re-
13	sources described in subparagraph (A) shall be
14	restricted for use in—
15	(i) the protection of park resources
16	and park values;
17	(ii) fish and wildlife management and
18	protection; or
19	(iii) irrigation, except as provided in
20	the memorandum of water service agree-
21	ment and the water service agreement be-
22	tween the Cabeza de Vaca Land and Cattle
23	Company, LLC, and Baca Grande Water
24	and Sanitation District, dated August 28,
25	1997.

1 (2) STATE AUTHORITY.—If and to the extent 2 that, water rights associated with the Luis Maria 3 Baca Grant No. 4 are acquired, the use of those 4 water rights shall be changed only in accordance 5 with the laws of the State of Colorado.

6 (f) PROTECTION OF WATER RESOURCES.—The Sec-7 retary shall take such actions as are within the authority 8 of the Secretary to ensure that any new or additional 9 water development in the San Luis Valley aquifers is con-10 sistent with the protection and maintenance of the hydro-11 logic balance necessary for preservation of park resources 12 and park uses.

13 SEC. 8. ADVISORY COUNCIL.

14 (a) ESTABLISHMENT.—The Secretary shall establish
15 an advisory council to be known as the "Great Sand
16 Dunes National Park Advisory Council".

17 (b) DUTY.—The Advisory Council shall advise the
18 Secretary with respect to preparation and implementation
19 of a management plan for the national park and the pre20 serve.

21 (c) APPLICABLE LAW.—The Advisory Council shall
 22 function in accordance with—

- $23 \qquad (1) \text{ this Act;}$
- 24 (2) the Federal Advisory Committee Act (5
 25 U.S.C. App.); and

1	(3) the Federal Land Policy and Management
2	Act of 1976 (43 U.S.C. 1701 et seq.).
3	(d) <u>Members.—The</u> Advisory Council shall consist
4	of 10 members, to be appointed by the Secretary, as fol-
5	lows:
6	(1) 1 member of, or nominated by, the Alamosa
7	County Commission.
8	(2) 1 member of, or nominated by, the
9	Saguache County Commission.
10	(3) 1 member of, or nominated by, the Friends
11	of the Dunes Organization.
12	(4) 7 members residing in, or within reasonable
13	proximity to, the San Luis Valley, who have recog-
14	nized backgrounds reflecting—
15	(Λ) the purposes for which the national
16	park and the preserve are established; and
17	(B) the interests of persons that will be af-
18	feeted by the planning and management of the
19	national park and the preserve.
20	SEC. 9. AUTHORIZATION OF APPROPRIATIONS.
21	There are authorized to be appropriated such sums
22	as are necessary to carry out this Act.
23	SECTION 1. SHORT TITLE.
24	This Act may be cited as the "Great Sand Dunes Na-
25	tional Park Act of 2000".

1 SEC. 2. FINDINGS.

2	Congress finds that—
3	(1) the Great Sand Dunes National Monument
4	in the State of Colorado was established by Presi-
5	dential proclamation in 1932 to preserve Federal
6	land containing spectacular and unique sand dunes
7	and additional features of scenic, scientific, and edu-
8	cational interest for the benefit and enjoyment of fu-
9	ture generations;
10	(2) the Great Sand Dunes, together with the as-
11	sociated sand sheet and adjacent wetland and upland,
12	contain a variety of rare ecological, geological, pale-
13	ontological, archaeological, scenic, historical, and
14	wildlife components, which—
15	(A) include the unique pulse flow character-
16	istics of Sand Creek and Medano Creek that are
17	integral to the existence of the dunes system;
18	(B) interact to sustain the unique Great
19	Sand Dunes system beyond the boundaries of the
20	existing National Monument;
21	(C) are enhanced by the serenity and rural
22	western setting of the area; and
23	(D) comprise a setting of irreplaceable na-
24	tional significance;
25	(3) the Great Sand Dunes and adjacent land
26	within the Great Sand Dunes National Monument—
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1	(A) provide extensive opportunities for edu-
2	cational activities, ecological research, and rec-
3	reational activities; and
4	(B) are publicly used for hiking, camping,
5	and fishing, and for wilderness value (including
6	solitude);
7	(4) other public and private land adjacent to the
8	Great Sand Dunes National Monument—
9	(A) offers additional unique geological,
10	hydrological, paleontological, scenic, scientific,
11	educational, wildlife, and recreational resources;
12	and
13	(B) contributes to the protection of—
14	(i) the sand sheet associated with the
15	dune mass;
16	(ii) the surface and ground water sys-
17	tems that are necessary to the preservation
18	of the dunes and the adjacent wetland; and
19	(iii) the wildlife, viewshed, and scenic
20	qualities of the Great Sand Dunes National
21	Monument;
22	(5) some of the private land described in para-
23	graph (4) contains important portions of the sand
24	dune mass, the associated sand sheet, and unique al-

1	pine environments, which would be threatened by fu-
2	ture development pressures;
3	(6) the designation of a Great Sand Dunes Na-
4	tional Park, which would encompass the existing
5	Great Sand Dunes National Monument and addi-
6	tional land, would provide—
7	(A) greater long-term protection of the geo-
8	logical, hydrological, paleontological, scenic, sci-
9	entific, educational, wildlife, and recreational re-
10	sources of the area (including the sand sheet as-
11	sociated with the dune mass and the ground
12	water system on which the sand dune and wet-
13	land systems depend); and
14	(B) expanded visitor use opportunities;
15	(7) land in and adjacent to the Great Sand
16	Dunes National Monument is—
17	(A) recognized for the culturally diverse na-
18	ture of the historical settlement of the area;
19	(B) recognized for offering natural, ecologi-
20	cal, wildlife, cultural, scenic, paleontological,
21	wilderness, and recreational resources; and
22	(C) recognized as being a fragile and irre-
23	placeable ecological system that could be de-
24	stroyed if not carefully protected; and

1	(8) preservation of this diversity of resources
2	would ensure the perpetuation of the entire ecosystem
3	for the enjoyment of future generations.
4	SEC. 3. DEFINITIONS.
5	In this Act:
6	(1) Advisory council.—The term "Advisory
7	Council" means the Great Sand Dunes National Park
8	Advisory Council established under section 8(a).
9	(2) LUIS MARIA BACA GRANT NO. 4.—The term
10	"Luis Maria Baca Grant No. 4" means those lands
11	as described in the patent dated February 20, 1900,
12	from the United States to the heirs of Luis Maria
13	Baca recorded in book 86, page 20, of the records of
14	the Clerk and Recorder of Saguache County, Colo-
15	rado.
16	(3) MAP.—The term "map" means the map enti-
17	tled "Great Sand Dunes National Park and Pre-
18	serve", numbered 140/80,032 and dated September 19,
19	2000.
20	(4) NATIONAL MONUMENT.—The term "national
21	monument" means the Great Sand Dunes National
22	Monument, including lands added to the monument
23	pursuant to this Act.

1	(5) NATIONAL PARK.—The term "national park"
2	means the Great Sand Dunes National Park estab-
3	lished in section 4.
4	(6) NATIONAL WILDLIFE REFUGE.—The term
5	"wildlife refuge" means the Baca National Wildlife
6	Refuge established in section 6.
7	(7) PRESERVE.—The term "preserve" means the
8	Great Sand Dunes National Preserve established in
9	section 5.
10	(8) RESOURCES.—The term "resources" means
11	the resources described in section 2.
12	(9) Secretary.—The term "Secretary" means
13	the Secretary of the Interior.
14	(10) USES.—The term "uses" means the uses de-
15	scribed in section 2.
16	SEC. 4. GREAT SAND DUNES NATIONAL PARK, COLORADO.
17	(a) ESTABLISHMENT.—When the Secretary determines
18	that sufficient land having a sufficient diversity of resources
19	has been acquired to warrant designation of the land as
20	a national park, the Secretary shall establish the Great
21	Sand Dunes National Park in the State of Colorado, as gen-
22	erally depicted on the map, as a unit of the National Park
23	System. Such establishment shall be effective upon publica-
24	tion of a notice of the Secretary's determination in the Fed-
25	eral Register.

(b) AVAILABILITY OF MAP.—The map shall be on file
 and available for public inspection in the appropriate of fices of the National Park Service.

4 (c) NOTIFICATION.—Until the date on which the na5 tional park is established, the Secretary shall annually no6 tify the Committee on Energy and Natural Resources of the
7 Senate and the Committee on Resources of the House of
8 Representatives of—

9 (1) the estimate of the Secretary of the lands nec10 essary to achieve a sufficient diversity of resources to
11 warrant designation of the national park; and

12 (2) the progress of the Secretary in acquiring the13 necessary lands.

(d) ABOLISHMENT OF NATIONAL MONUMENT.—(1) On
the date of establishment of the national park pursuant to
subsection (a), the Great Sand Dunes National Monument
shall be abolished, and any funds made available for the
purposes of the national monument shall be available for
the purposes of the national park.

20 (2) Any reference in any law (other than this Act),
21 regulation, document, record, map, or other paper of the
22 United States to "Great Sand Dunes National Monument"
23 shall be considered a reference to "Great Sand Dunes Na24 tional Park".

(e) TRANSFER OF JURISDICTION.—Administrative ju risdiction is transferred to the National Park Service over
 any land under the jurisdiction of the Department of the
 Interior that—

5 (1) is depicted on the map as being within the
6 boundaries of the national park or the preserve; and
7 (2) is not under the administrative jurisdiction
8 of the National Park Service on the date of enactment
9 of this Act.

10sec. 5. Great sand dunes national preserve, colo-11RADO.

(a) ESTABLISHMENT OF GREAT SAND DUNES NATIONAL PRESERVE.—(1) There is hereby established the
Great Sand Dunes National Preserve in the State of Colorado, as generally depicted on the map, as a unit of the
National Park System.

17 (2) Administrative jurisdiction of lands and interests
18 therein administered by the Secretary of Agriculture within
19 the boundaries of the preserve is transferred to the Secretary
20 of the Interior, to be administered as part of the preserve.
21 The Secretary of Agriculture shall modify the boundaries
22 of the Rio Grande National Forest to exclude the transferred
23 lands from the forest boundaries.

24 (3) Any lands within the preserve boundaries which
25 were designated as wilderness prior to the date of enactment

of this Act shall remain subject to the Wilderness Act (16
 U.S.C. 1131 et seq.) and the Colorado Wilderness Act of
 1993 (Public Law 103-767; 16 U.S.C. 539i note).

4 (b) MAP AND LEGAL DESCRIPTION.—(1) As soon as 5 practicable after the establishment of the national park and 6 the preserve, the Secretary shall file maps and a legal de-7 scription of the national park and the preserve with the 8 Committee on Energy and Natural Resources of the Senate 9 and the Committee on Resources of the House of Representa-10 tives.

(2) The map and legal description shall have the same
force and effect as if included in this Act, except that the
Secretary may correct clerical and typographical errors in
the legal description and maps.

(3) The map and legal description shall be on file and
available for public inspection in the appropriate offices of
the National Park Service.

(c) BOUNDARY SURVEY.—As soon as practicable after
the establishment of the national park and preserve and
subject to the availability of funds, the Secretary shall complete an official boundary survey.

22 SEC. 6. BACA NATIONAL WILDLIFE REFUGE, COLORADO.

(a) ESTABLISHMENT.—(1) When the Secretary determines that sufficient land has been acquired to constitute
an area that can be efficiently managed as a National

Wildlife Refuge, the Secretary shall establish the Baca Na tional Wildlife Refuge, as generally depicted on the map.
 (2) Such establishment shall be effective upon publica tion of a notice of the Secretary's determination in the Fed eral Register.

6 (b) AVAILABILITY OF MAP.—The map shall be on file
7 and available for public inspection in the appropriate of8 fices of the United States Fish and Wildlife Service.

9 (c) ADMINISTRATION.—The Secretary shall administer 10 all lands and interests therein acquired within the bound-11 aries of the national wildlife refuge in accordance with the 12 National Wildlife Refuge System Administration Act of 13 1966 (16 U.S.C. 668dd et seq.) and the Act of September 14 28, 1962 (16 U.S.C. 460k et seq.) (commonly known as the 15 Refuge Recreation Act).

16 (d) PROTECTION OF WATER RESOURCES.—In admin17 istering water resources for the national wildlife refuge, the
18 Secretary shall—

19 (1) protect and maintain irrigation water rights
20 necessary for the protection of monument, park, pre21 serve, and refuge resources and uses; and

(2) minimize, to the extent consistent with the
protection of national wildlife refuge resources, adverse impacts on other water users.

1	SEC. 7. ADMINISTRATION OF NATIONAL PARK AND PRE-
2	SERVE.
3	(a) IN GENERAL.—The Secretary shall administer the
4	national park and the preserve in accordance with—
5	(1) this Act; and
6	(2) all laws generally applicable to units of the
7	National Park System, including—
8	(A) the Act entitled "An Act to establish a
9	National Park Service, and for other purposes",
10	approved August 25, 1916 (16 U.S.C. 1, 2–4)
11	and
12	(B) the Act entitled "An Act to provide for
13	the preservation of historic American sites,
14	buildings, objects, and antiquities of national
15	significance, and for other purposes", approved
16	August 21, 1935 (16 U.S.C. 461 et seq.).
17	(b) GRAZING.—
18	(1) Acquired state or private land.—With
19	respect to former State or private land on which graz-
20	ing is authorized to occur on the date of enactment
21	of this Act and which is acquired for the national
22	monument, or the national park and preserve, or the
23	wildlife refuge, the Secretary, in consultation with the
24	lessee, may permit the continuation of grazing on the
25	land by the lessee at the time of acquisition, subject
26	to applicable law (including regulations).

1	(2) FEDERAL LAND.—Where grazing is permitted
2	on land that is Federal land as of the date of enact-
3	ment of this Act and that is located within the bound-
4	aries of the national monument or the national park
5	and preserve, the Secretary is authorized to permit
6	the continuation of such grazing activities unless the
7	Secretary determines that grazing would harm the re-
8	sources or values of the national park or the preserve.
9	(3) TERMINATION OF LEASES.—Nothing in this
10	subsection shall prohibit the Secretary from accepting
11	the voluntary termination of leases or permits for
12	grazing within the national monument or the na-
13	tional park or the preserve.
14	(c) Hunting, Fishing, and Trapping.—
15	(1) IN GENERAL.—Except as provided in para-
16	graph (2), the Secretary shall permit hunting, fishing,
17	and trapping on land and water within the preserve
18	in accordance with applicable Federal and State
19	laws.
20	(2) Administrative exceptions.—The Sec-
21	retary may designate areas where, and establish lim-
22	ited periods when, no hunting, fishing, or trapping
23	shall be permitted under paragraph (1) for reasons of
24	public safety, administration, or compliance with ap-
25	plicable law.

1	(3) AGENCY AGREEMENT.—Except in an emer-
2	gency, regulations closing areas within the preserve to
3	hunting, fishing, or trapping under this subsection
4	shall be made in consultation with the appropriate
5	agency of the State of Colorado having responsibility
6	for fish and wildlife administration.
7	(4) SAVINGS CLAUSE.—Nothing in this Act af-
8	fects any jurisdiction or responsibility of the State of
9	Colorado with respect to fish and wildlife on Federal
10	land and water covered by this Act.
11	(d) Closed Basin Division, San Luis Valley
12	PROJECT.—Any feature of the Closed Basin Division, San
13	Luis Valley Project, located within the boundaries of the
14	national monument, national park or the national wildlife
15	refuge, including any well, pump, road, easement, pipeline,
16	canal, ditch, power line, power supply facility, or any other
17	project facility, and the operation, maintenance, repair,
18	and replacement of such a feature—
19	(1) shall not be affected by this Act; and
20	(2) shall continue to be the responsibility of, and
21	be operated by, the Bureau of Reclamation in accord-
22	ance with title I of the Reclamation Project Author-
23	ization Act of 1972 (43 U.S.C. 615aaa et seq.).
24	(e) Withdrawal—

1	(1) On the date of enactment of this Act, subject
2	to valid existing rights, all Federal land depicted on
3	the map as being located within Zone A, or within
4	the boundaries of the national monument, the na-
5	tional park or the preserve is withdrawn from—
6	(A) all forms of entry, appropriation, or
7	disposal under the public land laws;
8	(B) location, entry, and patent under the
9	mining laws; and
10	(C) disposition under all laws relating to
11	mineral and geothermal leasing.
12	(2) The provisions of this subsection also shall
13	apply to any lands—
14	(A) acquired under this Act; or
15	(B) transferred from any Federal agency
16	after the date of enactment of this Act for the na-
17	tional monument, the national park or preserve,
18	or the national wildlife refuge.
19	(f) Wildnerness Protection.—
20	(1) Nothing in this Act alters the Wilderness des-
21	ignation of any land within the national monument,
22	the national park, or the preserve.
23	(2) All areas designated as Wilderness that are
24	transferred to the administrative jurisdiction of the
25	National Park Service shall remain subject to the

1	Wilderness Act (16 U.S.C. 1131 et seq.) and the Colo-
2	rado Wilderness Act of 1993 (Public Law 103–77; 16
3	U.S.C. 539i note). If any part of this Act conflicts
4	with the provisions of the Wilderness Act or the Colo-
5	rado Wilderness Act of 1993 with respect to the wil-
6	derness areas within the preserve boundaries, the pro-
7	visions of those Acts shall control.
8	SEC. 8. ACQUISITION OF PROPERTY AND BOUNDARY AD-
9	JUSTMENTS
10	(a) ACQUISITION AUTHORITY.—
11	(1) Within the area depicted on the map as the
12	"Acquisition Area" or the national monument, the
13	Secretary may acquire lands and interests therein by
14	purchase, donation, transfer from another Federal
15	agency, or exchange: Provided, That lands or interests
16	therein may only be acquired with the consent of the
17	owner thereof.
18	(2) Lands or interests therein owned by the State
19	of Colorado, or a political subdivision thereof, may
20	only be acquired by donation or exchange.
21	(b) Boundary Adjustment.—As soon as practicable
22	after the acquisition of any land or interest under this sec-
23	tion, the Secretary shall modify the boundary of the unit
24	to which the land is transferred pursuant to subsection (b)
25	to include any land or interest acquired.

1	(c) Administration of Acquired Lands.—
2	(1) GENERAL AUTHORITY.—Upon acquisition of
3	lands under subsection (a), the Secretary shall, as
4	appropriate—
5	(A) transfer administrative jurisdiction of
6	the lands of the National Park Service—
7	(i) for addition to and management as
8	part of the Great Sand Dunes National
9	Monument, or
10	(ii) for addition to and management
11	as part of the Great Sand Dunes National
12	Park (after designation of the Park) or the
13	Great Sand Dunes National Preserve; or
14	(B) transfer administrative jurisdiction of
15	the lands to the United States Fish and Wildlife
16	Service for addition to and administration as
17	part of the Baca National Wildlife Refuge.
18	(2) Forest service administration.—
19	(A) Any lands acquired within the area de-
20	picted on the map as being located within Zone
21	B shall be transferred to the Secretary of Agri-
22	culture and shall be added to and managed as
23	part of the Rio Grande National Forest.
24	(B) For the purposes of section 7 of the
25	Land and Water Conservation Fund Act of 1965

1	(16 U.S.C. 4601–9), the boundaries of the Rio
2	Grande National Forest, as revised by the trans-
3	fer of land under paragraph (A), shall be consid-
4	ered to be the boundaries of the national forest.
5	SEC. 9. WATER RIGHTS.
6	(a) SAN LUIS VALLEY PROTECTION, COLORADO.—Sec-
7	tion 1501(a) of the Reclamation Projects Authorization and
8	Adjustment Act of 1992 (Public Law 102–575; 106 Stat.
9	4663) is amended by striking paragraph (3) and inserting
10	the following:
11	"(3) adversely affect the purposes of—
12	"(A) the Great Sand Dunes National Monu-
13	ment;
14	"(B) the Great Sands Dunes National Park
15	(including purposes relating to all water, water
16	rights, and water-dependent resources within the
17	park);
18	"(C) the Great Sand Dunes National Pre-
19	serve (including purposes relating to all water,
20	water rights, and water-dependent resources
21	within the preserve);
22	"(D) the Baca National Wildlife Refuge (in-
23	cluding purposes relating to all water, water
24	rights, and water-dependent resources within the
25	national wildlife refuge); and

1	``(E) any Federal land adjacent to any area
2	described in subparagraphs (A), (B), (C), or
3	<i>(D)."</i> .
4	(b) EFFECT ON WATER RIGHTS.—
5	(1) IN GENERAL.—Subject to the amendment
6	made by subsection (a), nothing in this Act affects—
7	(A) the use, allocation, ownership, or con-
8	trol, in existence on the date of enactment of this
9	Act, of any water, water right, or any other
10	valid existing right;
11	(B) any vested absolute or decreed condi-
12	tional water right in existence on the date of en-
13	actment of this Act, including water right held
14	by the United States;
15	(C) any interstate water compact in exist-
16	ence on the date of enactment of this Act; or
17	(D) subject to the provisions of paragraph
18	(2), state jurisdiction over any water law.
19	(2) WATER RIGHTS FOR NATIONAL PARK AND NA-
20	TIONAL PRESERVE.—In carrying out this Act, the
21	Secretary shall obtain and exercise any water rights
22	required to fulfill the purposes of the national park
23	and the national preserve in accordance with the fol-
24	lowing provisions:

1	(A) Such water rights shall be appro-
2	priated, adjudicated, changed, and administered
3	pursuant to the procedural requirements and
4	priority system of the laws of the State of Colo-
5	rado.
6	(B) The purposes and other substantive
7	characteristics of such water rights shall be es-
8	tablished pursuant to State law, except that the
9	Secretary is specifically authorized to appro-
10	priate water under this Act exclusively for the
11	purpose of maintaining ground water levels, sur-
12	face water levels, and stream flows on, across,
13	and under the national park and national pre-
14	serve, in order to accomplish the purposes of the
15	national park and the national preserve and to
16	protect park resources and park uses.
17	(C) Such water rights shall be established
18	and used without interfering with—
19	(i) any exercise of a water right in ex-
20	istence on the date of enactment of this Act
21	for a non-Federal purpose in the San Luis
22	Valley, Colorado; and
23	(ii) the Closed Basin Division, San
24	Luis Valley Project.

1	(D) Except as provided in subsections (c)
2	and (d) below, no Federal reservation of water
-	may be claimed or established for the national
4	park or the national preserve
5	(c) NATIONAL FOREST WATER RIGHTS.—To the extent
6	that a water right is established or acquired by the United
7	States for the Rio Grande National Forest, the water right
8	shall—
9	(1) be considered to be of equal use and value for
10	the national preserve; and
11	(2) retain its priority and purpose when in-
12	cluded in the national preserve.
13	(d) NATIONAL MONUMENT WATER RIGHTS.—To the
14	extent that a water right has been established or acquired
15	by the United States for the Great Sand Dunes National
16	Monument, the water right shall—
17	(1) be considered to be of equal use and value for
18	the national park; and
19	(2) retain its priority and purpose when in-
20	cluded in the national park.
21	(e) Acquired Water Rights and Water Re-
22	SOURCES.—
23	(1) IN GENERAL.—(A) If, and to the extent that,
24	the Luis Maria Baca Grant No. 4 is acquired, all
25	water rights and water resources associated with the

1	Luis Maria Baca Grant No. 4 shall be restricted for
2	use only within—
3	(i) the national park;
4	(ii) the preserve;
5	(iii) the national wildlife refuge; or
6	(iv) the immediately surrounding areas of
7	Alamosa or Saguache Counties, Colorado.
8	(B) USE.—Except as provided in the memo-
9	randum of water service agreement and the water
10	service agreement between the Cabeza de Vaca Land
11	and Cattle Company, LC, and Baca Grande Water
12	and Sanitation District, dated August 28, 1997,
13	water rights and water resources described in sub-
14	paragraph (A) shall be restricted for use in—
15	(i) the protection of resources and values for
16	the national monument, the national park, the
17	preserve, or the wildlife refuge;
18	(ii) fish and wildlife management and pro-
19	tection; or
20	(iii) irrigation necessary to protect water
21	resources.
22	(2) STATE AUTHORITY.—If, and to the extent
23	that, water rights associated with the Luis Maria
24	Baca Grant No. 4 are acquired, the use of those water

3 (f) DISPOSAL.—The Secretary is authorized to sell the 4 water resources and related appurtenances and fixtures as 5 the Secretary deems necessary to obtain the termination of obligations specified in the memorandum of water service 6 7 agreement and the water service agreement between the 8 Cabeza de Vaca Land and Cattle Company, LLC and the 9 Baca Grande Water and Sanitation District, dated August 10 28, 1997. Prior to the sale, the Secretary shall determine that the sale is not detrimental to the protection of the re-11 sources of Great Sand Dunes National Monument, Great 12 Sand Dunes National Park, and Great Sand Dunes Na-13 tional Preserve, and the Baca National Wildlife Refuge, and 14 15 that appropriate measures to provide for such protection are included in the sale. 16

17 SEC. 10. ADVISORY COUNCIL.

(a) ESTABLISHMENT.—The Secretary shall establish
an advisory council to be known as the "Great Sand Dunes
National Park Advisory Council".

(b) DUTIES.—The Advisory Council shall advise the
Secretary with respect to the preparation and implementation of a management plan for the national park and the
preserve.

1	(c) Members.—The Advisory Council shall consist of
2	10 members to be appointed by the Secretary, as follows:
3	(1) one member of, or nominated by, the
4	Alamosa County Commission.
5	(2) one member of, or nominated by, the
6	Saguache County Commission.
7	(3) one member of, or nominated by, the Friends
8	of the Dunes Organization.
9	(4) 4 members residing in, or within reasonable
10	proximity to, the San Luis Valley and 3 of the gen-
11	eral public, all of who have recognized backgrounds
12	reflecting—
13	(A) the purposes for which the national
14	park and the preserve are established; and
15	(B) the interests of persons that will be af-
16	fected by the planning and management of the
17	national park and the preserve.
18	(d) APPLICABLE LAW.—The Advisory Council shall
19	function in accordance with the Federal Advisory Com-
20	mittee Act (5 U.S.C. App.) and other applicable laws.
21	(e) VACANCY.—A vacancy on the Advisory Council
22	shall be filled in the same manner as the original appoint-
23	ment.

(f) CHAIRPERSON.—The Advisory Council shall elect
 a chairperson and shall establish such rules and procedures
 as it deems necessary or desirable.

- 4 (g) NO COMPENSATION.—Members of the Advisory
 5 Council shall serve without compensation.
- 6 (h) TERMINATION.—The Advisory Council shall termi7 nate upon the completion of the management plan for the
 8 national park and preserve.

9 SEC. 11. AUTHORIZATION OF APPROPRIATIONS.

10 There are authorized to be appropriated such sums as
11 are necessary to carry out this Act.

Amend the title so as to read: "A bill to provide for the establishment of the Great Sand Dunes National Park and Preserve and the Baca National Wildlife Refuge in the State of Colorado, and for other purposes.".

Calendar No. 928

^{106TH CONGRESS} 2D SESSION S. 2547

[Report No. 106-479]

A BILL

To provide for the establishment of the Great Sand Dunes National Park and the Great Sand Dunes National Preserve in the State of Colorado, and for other purposes.

OCTOBER 3 (legislative day, SEPTEMBER 22), 2000 Reported with an amendment and an amendment to the title