

Union Calendar No. 480

106TH CONGRESS
2^D SESSION

S. 406

[Report No. 106–818, Part I]

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 17, 1999

Referred to the Committee on Resources, and in addition to the Committees on Ways and Means, and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

SEPTEMBER 6, 2000

Reported from the Committee on Resources

SEPTEMBER 6, 2000

Referral to the Committees on Ways and Means and Commerce extended for a period ending not later than September 6, 2000

SEPTEMBER 6, 2000

The Committees on Ways and Means and Commerce discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

AN ACT

To amend the Indian Health Care Improvement Act to make permanent the demonstration program that allows for direct billing of medicare, medicaid, and other third party payors, and to expand the eligibility under such program to other tribes and tribal organizations.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Alaska Native and
5 American Indian Direct Reimbursement Act of 1999”.

6 **SEC. 2. FINDINGS.**

7 Congress finds the following:

8 (1) In 1988, Congress enacted section 405 of
9 the Indian Health Care Improvement Act (25 U.S.C.
10 1645) that established a demonstration program to
11 authorize 4 tribally-operated Indian Health Service
12 hospitals or clinics to test methods for direct billing
13 and receipt of payment for health services provided
14 to patients eligible for reimbursement under the
15 medicare or medicaid programs under titles XVIII
16 and XIX of the Social Security Act (42 U.S.C. 1395
17 et seq.; 1396 et seq.), and other third-party payors.

18 (2) The 4 participants selected by the Indian
19 Health Service for the demonstration program began
20 the direct billing and collection program in fiscal
21 year 1989 and unanimously expressed success and
22 satisfaction with the program. Benefits of the pro-
23 gram include dramatically increased collections for
24 services provided under the medicare and medicaid
25 programs, a significant reduction in the turn-around

1 time between billing and receipt of payments for
2 services provided to eligible patients, and increased
3 efficiency of participants being able to track their
4 own billings and collections.

5 (3) The success of the demonstration program
6 confirms that the direct involvement of tribes and
7 tribal organizations in the direct billing of, and col-
8 lection of payments from, the medicare and medicaid
9 programs, and other third payor reimbursements, is
10 more beneficial to Indian tribes than the current
11 system of Indian Health Service-managed collec-
12 tions.

13 (4) Allowing tribes and tribal organizations to
14 directly manage their medicare and medicaid billings
15 and collections, rather than channeling all activities
16 through the Indian Health Service, will enable the
17 Indian Health Service to reduce its administrative
18 costs, is consistent with the provisions of the Indian
19 Self-Determination Act, and furthers the commit-
20 ment of the Secretary to enable tribes and tribal or-
21 ganizations to manage and operate their health care
22 programs.

23 (5) The demonstration program was originally
24 to expire on September 30, 1996, but was extended
25 by Congress, so that the current participants would

1 not experience an interruption in the program while
 2 Congress awaited a recommendation from the Sec-
 3 retary of Health and Human Services on whether to
 4 make the program permanent.

5 (6) It would be beneficial to the Indian Health
 6 Service and to Indian tribes, tribal organizations,
 7 and Alaska Native organizations to provide perma-
 8 nent status to the demonstration program and to ex-
 9 tend participation in the program to other Indian
 10 tribes, tribal organizations, and Alaska Native
 11 health organizations who operate a facility of the In-
 12 dian Health Service.

13 **SEC. 3. DIRECT BILLING OF MEDICARE, MEDICAID, AND**
 14 **OTHER THIRD PARTY PAYORS.**

15 (a) PERMANENT AUTHORIZATION.—Section 405 of
 16 the Indian Health Care Improvement Act (25 U.S.C.
 17 1645) is amended to read as follows:

18 “(a) ESTABLISHMENT OF DIRECT BILLING PRO-
 19 GRAM.—

20 “(1) IN GENERAL.—The Secretary shall estab-
 21 lish a program under which Indian tribes, tribal or-
 22 ganizations, and Alaska Native health organizations
 23 that contract or compact for the operation of a hos-
 24 pital or clinic of the Service under the Indian Self-
 25 Determination and Education Assistance Act may

1 elect to directly bill for, and receive payment for,
 2 health care services provided by such hospital or
 3 clinic for which payment is made under title XVIII
 4 of the Social Security Act (42 U.S.C. 1395 et seq.)
 5 (in this section referred to as the ‘medicare pro-
 6 gram’), under a State plan for medical assistance
 7 approved under title XIX of the Social Security Act
 8 (42 U.S.C. 1396 et seq.) (in this section referred
 9 to as the ‘medicaid program’), or from any other
 10 third party payor.

11 “(2) APPLICATION OF 100 PERCENT FMAP.—

12 The third sentence of section 1905(b) of the Social
 13 Security Act (42 U.S.C. 1396d(b)) shall apply for
 14 purposes of reimbursement under the medicaid pro-
 15 gram for health care services directly billed under
 16 the program established under this section.

17 “(b) DIRECT REIMBURSEMENT.—

18 “(1) USE OF FUNDS.—Each hospital or clinic
 19 participating in the program described in subsection
 20 (a) of this section shall be reimbursed directly under
 21 the medicare and medicaid programs for services
 22 furnished, without regard to the provisions of section
 23 1880(c) of the Social Security Act (42 U.S.C.
 24 1395qq(c)) and sections 402(a) and 813(b)(2)(A),
 25 but all funds so reimbursed shall first be used by the

1 hospital or clinic for the purpose of making any im-
2 provements in the hospital or clinic that may be nec-
3 essary to achieve or maintain compliance with the
4 conditions and requirements applicable generally to
5 facilities of such type under the medicare or med-
6 icaid programs. Any funds so reimbursed which are
7 in excess of the amount necessary to achieve or
8 maintain such conditions shall be used—

9 “(A) solely for improving the health re-
10 sources deficiency level of the Indian tribe; and

11 “(B) in accordance with the regulations of
12 the Service applicable to funds provided by the
13 Service under any contract entered into under
14 the Indian Self-Determination Act (25 U.S.C.
15 450f et seq.).

16 “(2) AUDITS.—The amounts paid to the hos-
17 pitals and clinics participating in the program estab-
18 lished under this section shall be subject to all audit-
19 ing requirements applicable to programs adminis-
20 tered directly by the Service and to facilities partici-
21 pating in the medicare and medicaid programs.

22 “(3) SECRETARIAL OVERSIGHT.—The Secretary
23 shall monitor the performance of hospitals and clin-
24 ics participating in the program established under
25 this section, and shall require such hospitals and

1 clinics to submit reports on the program to the Sec-
2 retary on an annual basis.

3 “(4) NO PAYMENTS FROM SPECIAL FUNDS.—
4 Notwithstanding section 1880(c) of the Social Secu-
5 rity Act (42 U.S.C. 1395qq(c)) or section 402(a), no
6 payment may be made out of the special funds de-
7 scribed in such sections for the benefit of any hos-
8 pital or clinic during the period that the hospital or
9 clinic participates in the program established under
10 this section.

11 “(c) REQUIREMENTS FOR PARTICIPATION.—

12 “(1) APPLICATION.—Except as provided in
13 paragraph (2)(B), in order to be eligible for partici-
14 pation in the program established under this section,
15 an Indian tribe, tribal organization, or Alaska Na-
16 tive health organization shall submit an application
17 to the Secretary that establishes to the satisfaction
18 of the Secretary that—

19 “(A) the Indian tribe, tribal organization,
20 or Alaska Native health organization contracts
21 or compacts for the operation of a facility of the
22 Service;

23 “(B) the facility is eligible to participate in
24 the medicare or medicaid programs under sec-

tion 1880 or 1911 of the Social Security Act
(42 U.S.C. 1395qq; 1396j);

“(C) the facility meets the requirements
that apply to programs operated directly by the
Service; and

“(D) the facility—

“(i) is accredited by an accrediting
body as eligible for reimbursement under
the medicare or medicaid programs; or

“(ii) has submitted a plan, which has
been approved by the Secretary, for achiev-
ing such accreditation.

“(2) APPROVAL.—

“(A) IN GENERAL.—The Secretary shall
review and approve a qualified application not
later than 90 days after the date the applica-
tion is submitted to the Secretary unless the
Secretary determines that any of the criteria set
forth in paragraph (1) are not met.

“(B) GRANDFATHER OF DEMONSTRATION
PROGRAM PARTICIPANTS.—Any participant in
the demonstration program authorized under
this section as in effect on the day before the
date of enactment of the Alaska Native and
American Indian Direct Reimbursement Act of

1 1999 shall be deemed approved for participa-
2 tion in the program established under this sec-
3 tion and shall not be required to submit an ap-
4 plication in order to participate in the program.

5 “(C) DURATION.—An approval by the Sec-
6 retary of a qualified application under subpara-
7 graph (A), or a deemed approval of a dem-
8 onstration program under subparagraph (B),
9 shall continue in effect as long as the approved
10 applicant or the deemed approved demonstra-
11 tion program meets the requirements of this
12 section.

13 “(d) EXAMINATION AND IMPLEMENTATION OF
14 CHANGES.—

15 “(1) IN GENERAL.—The Secretary, acting
16 through the Service, and with the assistance of the
17 Administrator of the Health Care Financing Admin-
18 istration, shall examine on an ongoing basis and
19 implement—

20 “(A) any administrative changes that may
21 be necessary to facilitate direct billing and re-
22 imbursement under the program established
23 under this section, including any agreements
24 with States that may be necessary to provide

1 for direct billing under the medicaid program;
2 and

3 “(B) any changes that may be necessary to
4 enable participants in the program established
5 under this section to provide to the Service
6 medical records information on patients served
7 under the program that is consistent with the
8 medical records information system of the Service.

9 “(2) ACCOUNTING INFORMATION.—The ac-
10 counting information that a participant in the pro-
11 gram established under this section shall be required
12 to report shall be the same as the information re-
13 quired to be reported by participants in the dem-
14 onstration program authorized under this section as
15 in effect on the day before the date of enactment of
16 the Alaska Native and American Indian Direct Re-
17 imbursement Act of 1999. The Secretary may from
18 time to time, after consultation with the program
19 participants, change the accounting information sub-
20 mission requirements.

21 “(e) WITHDRAWAL FROM PROGRAM.—A participant
22 in the program established under this section may with-
23 draw from participation in the same manner and under
24 the same conditions that a tribe or tribal organization may
25 retrocede a contracted program to the Secretary under au-

1 thority of the Indian Self-Determination Act (25 U.S.C.
 2 450 et seq.). All cost accounting and billing authority
 3 under the program established under this section shall be
 4 returned to the Secretary upon the Secretary's acceptance
 5 of the withdrawal of participation in this program.”.

6 (b) CONFORMING AMENDMENTS.—

7 (1) Section 1880 of the Social Security Act (42
 8 U.S.C. 1395qq) is amended by adding at the end the
 9 following:

10 “(e) For provisions relating to the authority of cer-
 11 tain Indian tribes, tribal organizations, and Alaska Native
 12 health organizations to elect to directly bill for, and receive
 13 payment for, health care services provided by a hospital
 14 or clinic of such tribes or organizations and for which pay-
 15 ment may be made under this title, see section 405 of the
 16 Indian Health Care Improvement Act (25 U.S.C. 1645).”.

17 (2) Section 1911 of the Social Security Act (42
 18 U.S.C. 1396j) is amended by adding at the end the
 19 following:

20 “(d) For provisions relating to the authority of cer-
 21 tain Indian tribes, tribal organizations, and Alaska Native
 22 health organizations to elect to directly bill for, and receive
 23 payment for, health care services provided by a hospital
 24 or clinic of such tribes or organizations and for which pay-

1 ment may be made under this title, see section 405 of the
 2 Indian Health Care Improvement Act (25 U.S.C. 1645).”.

3 (c) EFFECTIVE DATE.—The amendments made by
 4 this section shall take effect on October 1, 2000.

5 **SEC. 4. TECHNICAL AMENDMENT.**

6 (a) IN GENERAL.—Effective November 9, 1998, sec-
 7 tion 405 of the Indian Health Care Improvement Act (25
 8 U.S.C. 1645(e)) is reenacted as in effect on that date.

9 (b) REPORTS.—Effective November 10, 1998, section
 10 405 of the Indian Health Care Improvement Act is
 11 amended by striking subsection (e).

Passed the Senate September 15, 1999.

Attest:

GARY SISCO,
Secretary.

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