106TH CONGRESS 1ST SESSION S.622

To enhance Federal enforcement of hate crimes, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 16, 1999

Mr. KENNEDY (for himself, Mr. SPECTER, Mr. WYDEN, Mr. SCHUMER, Mr. SMITH of Oregon, Mr. DASCHLE, Mr. LEAHY, Mr. TORRICELLI, Mr. AKAKA, Mr. BIDEN, Mr. BINGAMAN, Mrs. BOXER, Mr. BRYAN, Mr. CHAFEE, Mr. CLELAND, Mr. DODD, Mr. DURBIN, Mr. HARKIN, Mr. JEF-FORDS, Mr. JOHNSON, Mr. KERREY, Mr. KERRY, Ms. LANDRIEU, Mr. LAUTENBERG, Mr. LEVIN, Mr. LIEBERMAN, Ms. MIKULSKI, Mrs. MUR-RAY, Mr. REED, Mr. REID, Mr. ROBB, Mr. ROCKEFELLER, Mr. SAR-BANES, and Mr. WELLSTONE) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To enhance Federal enforcement of hate crimes, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Hate Crimes Preven-
- 5 tion Act of 1999".

6 SEC. 2. FINDINGS.

7 Congress finds that—

1	(1) the incidence of violence motivated by the
2	actual or perceived race, color, national origin, reli-
3	gion, sexual orientation, gender, or disability of the
4	victim poses a serious national problem;
5	(2) such violence disrupts the tranquility and
6	safety of communities and is deeply divisive;
7	(3) existing Federal law is inadequate to ad-
8	dress this problem;
9	(4) such violence affects interstate commerce in
10	many ways, including—
11	(A) by impeding the movement of members
12	of targeted groups and forcing such members to
13	move across State lines to escape the incidence
14	or risk of such violence; and
15	(B) by preventing members of targeted
16	groups from purchasing goods and services, ob-
17	taining or sustaining employment or partici-
18	pating in other commercial activity;
19	(5) perpetrators cross State lines to commit
20	such violence;
21	(6) instrumentalities of interstate commerce are
22	used to facilitate the commission of such violence;
23	(7) such violence is committed using articles
24	that have traveled in interstate commerce;

(8) violence motivated by bias that is a relic of
 slavery can constitute badges and incidents of slav ery;

4 (9) although many State and local authorities 5 are now and will continue to be responsible for pros-6 ecuting the overwhelming majority of violent crimes in the United States, including violent crimes moti-7 8 vated by bias, Federal jurisdiction over certain vio-9 lent crimes motivated by bias is necessary to supple-10 ment State and local jurisdiction and ensure that 11 justice is achieved in each case;

(10) Federal jurisdiction over certain violent
crimes motivated by bias enables Federal, State, and
local authorities to work together as partners in the
investigation and prosecution of such crimes; and

16 (11) the problem of hate crime is sufficiently
17 serious, widespread, and interstate in nature as to
18 warrant Federal assistance to States and local juris19 dictions.

20 SEC. 3. DEFINITION OF HATE CRIME.

In this Act, the term "hate crime" has the same
meaning as in section 280003(a) of the Violent Crime
Control and Law Enforcement Act of 1994 (28 U.S.C.
994 note).

1 SEC. 4. PROHIBITION OF CERTAIN ACTS OF VIOLENCE.

2 Section 245 of title 18, United States Code, is
3 amended—

4 (1) by redesignating subsections (c) and (d) as
5 subsections (d) and (e), respectively; and

6 (2) by inserting after subsection (b) the fol-7 lowing:

8 "(c)(1) Whoever, whether or not acting under color 9 of law, willfully causes bodily injury to any person or, 10 through the use of fire, a firearm, or an explosive device, 11 attempts to cause bodily injury to any person, because of 12 the actual or perceived race, color, religion, or national 13 origin of any person—

14 "(A) shall be imprisoned not more than 10
15 years, or fined in accordance with this title, or both;
16 and

17 "(B) shall be imprisoned for any term of years
18 or for life, or fined in accordance with this title, or
19 both if—

20 "(i) death results from the acts committed
21 in violation of this paragraph; or

"(ii) the acts committed in violation of this
paragraph include kidnapping or an attempt to
kidnap, aggravated sexual abuse or an attempt
to commit aggravated sexual abuse, or an attempt to kill.

"(2)(A) Whoever, whether or not acting under color
of law, in any circumstance described in subparagraph
(B), willfully causes bodily injury to any person or,
through the use of fire, a firearm, or an explosive device,
attempts to cause bodily injury to any person, because of
the actual or perceived religion, gender, sexual orientation,
or disability of any person—

8 "(i) shall be imprisoned not more than 10
9 years, or fined in accordance with this title, or both;
10 and

"(ii) shall be imprisoned for any term of years
or for life, or fined in accordance with this title, or
both, if—

14 "(I) death results from the acts committed15 in violation of this paragraph; or

"(II) the acts committed in violation of
this paragraph include kidnapping or an attempt to kidnap, aggravated sexual abuse or an
attempt to commit aggravated sexual abuse, or
an attempt to kill.

21 "(B) For purposes of subparagraph (A), the cir22 cumstances described in this subparagraph are that—

23 "(i) in connection with the offense, the defend24 ant or the victim travels in interstate or foreign
25 commerce, uses a facility or instrumentality of inter-

1	state or foreign commerce, or engages in any activity
2	affecting interstate or foreign commerce; or
3	"(ii) the offense is in or affects interstate or
4	foreign commerce.".

5 SEC. 5. DUTIES OF FEDERAL SENTENCING COMMISSION.

6 (a) Amendment of Federal Sentencing Guide-7 LINES.—Pursuant to its authority under section 994 of 8 title 28, United States Code, the United States Sentencing 9 Commission shall study the issue of adult recruitment of 10 juveniles to commit hate crimes and shall, if appropriate, amend the Federal sentencing guidelines to provide sen-11 12 tencing enhancements (in addition to the sentencing en-13 hancement provided for the use of a minor during the commission of an offense) for adult defendants who recruit 14 15 juveniles to assist in the commission of hate crimes.

(b) CONSISTENCY WITH OTHER GUIDELINES.—In
17 carrying out this section, the United States Sentencing
18 Commission shall—

(1) ensure that there is reasonable consistencywith other Federal sentencing guidelines; and

21 (2) avoid duplicative punishments for substan-22 tially the same offense.

23 SEC. 6. GRANT PROGRAM.

24 (a) AUTHORITY TO MAKE GRANTS.—The Office of25 Justice Programs of the Department of Justice shall make

grants, in accordance with such regulations as the Attor ney General may prescribe, to State and local programs
 designed to combat hate crimes committed by juveniles,
 including programs to train local law enforcement officers
 in investigating, prosecuting, and preventing hate crimes.

6 (b) AUTHORIZATION OF APPROPRIATIONS.—There
7 are authorized to be appropriated such sums as may be
8 necessary to carry out this section.

9 SEC. 7. AUTHORIZATION FOR ADDITIONAL PERSONNEL TO 10 ASSIST STATE AND LOCAL LAW ENFORCE11 MENT.

12 There are authorized to be appropriated to the De-13 partment of the Treasury and the Department of Justice, 14 including the Community Relations Service, for fiscal 15 years 2000, 2001, and 2002 such sums as are necessary 16 to increase the number of personnel to prevent and re-17 spond to alleged violations of section 245 of title 18, 18 United States Code (as amended by this Act).

19 SEC. 8. SEVERABILITY.

If any provision of this Act, an amendment made by this Act, or the application of such provision or amendment to any person or circumstance is held to be unconstitutional, the remainder of this Act, the amendments made by this Act, and the application of the provisions of such 1 to any person or circumstance shall not be affected there-

2 by.