106TH CONGRESS 1ST SESSION

## S. 720

To promote the development of a government in the Federal Republic of Yugoslavia (Serbia and Montenegro) based on democratic principles and the rule of law, and that respects internationally recognized human rights, to assist the victims of Serbian oppression, to apply measures against the Federal Republic of Yugoslavia, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

March 25, 1999

Mr. Helms (for himself, Mr. Edwards, and Mr. Hagel) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

### A BILL

To promote the development of a government in the Federal Republic of Yugoslavia (Serbia and Montenegro) based on democratic principles and the rule of law, and that respects internationally recognized human rights, to assist the victims of Serbian oppression, to apply measures against the Federal Republic of Yugoslavia, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Serbia Democratization Act of 1999".
- 4 (b) Table of Contents of
- 5 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Definition.

#### TITLE I—SUPPORT FOR THE DEMOCRATIC OPPOSITION

- Sec. 101. Findings and policy.
- Sec. 102. Assistance to promote democratic institutions in Yugoslavia.
- Sec. 103. Authority for radio and television broadcasting.

## TITLE II—ASSISTANCE TO THE VICTIMS OF SERBIAN OPPRESSION

- Sec. 201. Findings.
- Sec. 202. Sense of Congress.
- Sec. 203. Assistance.

#### TITLE III—MEASURES AGAINST YUGOSLAVIA

- Sec. 301. "Outer wall" sanctions by multilateral organizations.
- Sec. 302. International financial institutions not in compliance with "outer wall sanctions".
- Sec. 303. Blocking Yugoslavia assets in the United States.
- Sec. 304. Prohibition on issuance of visas and admission to the United States.
- Sec. 305. Additional restriction on restoration of normal trade relations with Yugoslavia.
- Sec. 306. Prohibition on strategic exports to Yugoslavia.
- Sec. 307. Prohibition on loans and investment.
- Sec. 308. Prohibition of military-to-military cooperation.
- Sec. 309. Multilateral sanctions.
- Sec. 310. Termination or modification of measures against Yugoslavia.

#### TITLE IV—MISCELLANEOUS PROVISIONS

- Sec. 401. The International Criminal Tribunal for the former Yugoslavia.
- Sec. 402. Ownership and use of diplomatic and consular properties.
- Sec. 403. Transition assistance.

#### 6 SEC. 2. DEFINITION.

- 7 In this Act, except as otherwise provided in sections
- 8 303(g) and 401, the term "Yugoslavia" means the so-
- 9 called Federal Republic of Yugoslavia (Serbia and Monte-
- 10 negro).

# 1 TITLE I—SUPPORT FOR THE 2 DEMOCRATIC OPPOSITION

3	SEC. 101. FINDINGS AND POLICY.
4	(a) FINDINGS.—Congress finds the following:
5	(1) The President of Yugoslavia, Slobodan
6	Milosevic, has consistently engaged in undemocratic
7	methods of governing.
8	(2) Yugoslavia has passed and implemented a
9	law strictly limiting freedom of the press and has
10	acted to intimidate and prevent independent media
11	from operating inside Yugoslavia.
12	(3) Although the Yugoslav and Serbian con-
13	stitutions provide for the right of citizens to change
14	their government, citizens of Serbia in practice are
15	prevented from exercising that right by the Milosevic
16	regime's domination of the mass media and manipu-
17	lation of the electoral process.
18	(4) The Yugoslav government has orchestrated
19	attacks on academics at institutes and universities
20	throughout the country in an effort to prevent the

(5) The Yugoslav government prevents the formation of nonviolent, democratic opposition through restrictions on freedom of assembly and association.

dissemination of opinions that differ from official

state propaganda.

21

22

23

24

- (6) The Yugoslav government uses control and intimidation to control the judiciary and manipulates the country's legal framework to suit the regime's immediate political interests.
  - (7) The Government of Serbia, under the direction of President Milosevic, has obstructed the efforts of the Government of Montenegro to pursue democratic and free-market policies.
  - (8) The people of Serbia who do not endorse the undemocratic actions of the Milosevic government should not be the target of criticism that is rightly directed at the Milosevic regime.

#### (b) Policy.—

- (1) It is the policy of the United States to encourage the development of a government in Yugoslavia based on democratic principles and the rule of law and that respects internationally recognized human rights.
  - (2) It is the sense of Congress that—
  - (A) the United States should actively support the democratic opposition in Yugoslavia, including political parties and independent trade unions, to develop a legitimate and viable alternative to the Milosevic regime;

1 (B) all United States Government officials, 2 including individuals from the private sector 3 acting on behalf of the United States Government, should attempt to meet regularly with representatives of democratic opposition organi-6 zations of Yugoslavia and minimize to the ex-7 tent practicable any direct contacts with gov-8 ernment officials from Yugoslavia, particularly 9 President Slobodan Milosevic, who perpetuate 10 the nondemocratic regime in Yugoslavia; and 11

(C) the United States should emphasize to all political leaders in Yugoslavia the importance of respecting internationally recognized human rights for all individuals residing in Yugoslavia.

## 16 SEC. 102. ASSISTANCE TO PROMOTE DEMOCRACY AND 17 CIVIL SOCIETY IN YUGOSLAVIA.

#### 18 (a) Assistance.—

12

13

14

15

19

20

21

22

23

24

(1) Purpose of assistance.—The purpose of assistance under this subsection is to promote and strengthen institutions of democratic government and the growth of an independent civil society in Yugoslavia, including ethnic tolerance and respect for internationally recognized human rights.

1	(2) Authorization for assistance.—The
2	President is authorized to furnish assistance and
3	other support for individuals and independent non-
4	governmental organizations to carry out the purpose
5	of paragraph (1) through support for the activities
6	described in paragraph (3).
7	(3) Activities supported.—Activities that
8	may be supported by assistance under paragraph (2)
9	include the following:
10	(A) Democracy building.
11	(B) The development of nongovernmental
12	organizations.
13	(C) The development of independent
14	media.
15	(D) The development of the rule of law, a
16	strong, independent judiciary, and transparency
17	in political practices.
18	(E) International exchanges and advanced
19	professional training programs in skill areas
20	central to the development of civil society and
21	a market economy.
22	(F) The development of all elements of the
23	democratic process, including political parties
24	and the ability to administer free and fair elec-
25	tions.

1	(G) The development of local governance.
2	(H) The development of a free-market
3	economy.
4	(4) Authorization of Appropriations.—
5	(A) In general.—There is authorized to
6	be appropriated to the President \$100,000,000
7	for the period beginning October 1, 1999, and
8	ending September 30, 2001, to carry out this
9	subsection.
10	(B) AVAILABILITY OF FUNDS.—Amounts
11	appropriated pursuant to subparagraph (A) are
12	authorized to remain available until expended.
13	(b) Prohibition on Assistance to Government
14	OF SERBIA.—In carrying out subsection (a), the President
15	shall take all necessary steps to ensure that no funds or
16	other assistance is provided to the Government of Yugo-
17	slavia or to the Government of Serbia.
18	(c) RESTRICTION ON ASSISTANCE TO GOVERNMENT
19	OF MONTENEGRO.—In carrying out subsection (a), the
20	President is authorized to provide assistance to the Gov-
21	ernment of Montenegro, if the President determines, and
22	so reports to the Speaker of the House of Representatives
23	and the Committee on Foreign Relations of the Senate,
24	that the Government of Montenegro is committed to, and
25	is taking steps to promote, democratic principles, the rule

- 1 of law, and respect for internationally recognized human
- 2 rights.
- 3 SEC. 103. AUTHORITY FOR RADIO AND TELEVISION BROAD-
- 4 CASTING.
- 5 (a) IN GENERAL.—The Broadcasting Board of Gov-
- 6 ernors shall further the open communication of informa-
- 7 tion and ideas through the increased use of radio and tele-
- 8 vision broadcasting to Yugoslavia in both the Serbo-Cro-
- 9 atian and Albanian languages.
- 10 (b) Implementation.—Radio and television broad-
- 11 casting under subsection (a) shall be carried out by the
- 12 Voice of America and, in addition, radio broadcasting
- 13 under that subsection shall be carried out by RFE/RL,
- 14 Incorporated. Subsection (a) shall be carried out in ac-
- 15 cordance with all the respective Voice of America and
- 16 RFE/RL, Incorporated, standards to ensure that radio
- 17 and television broadcasting to Yugoslavia serves as a con-
- 18 sistently reliable and authoritative source of accurate, ob-
- 19 jective, and comprehensive news.
- 20 TITLE II—ASSISTANCE TO THE
- 21 VICTIMS OF SERBIAN OP-
- 22 **PRESSION**
- 23 **SEC. 201. FINDINGS.**
- The Congress finds the following:

- 1 (1) Since February 1998, the armed forces of 2 Yugoslavia and the Serbian Interior Ministry police 3 force have engaged in a brutal crackdown against 4 the ethnic Albanian population in Kosovo.
  - (2) Since the initial assault by Yugoslav and Serbian forces in Kosovo, more than 2,000 individuals have been killed and 600,000 individuals have been displaced from their homes.
  - (3) The majority of the individuals displaced by the conflict in Kosovo have been unable to return to their homes and have been forced to find temporary shelter in Kosovo or outside the country.
  - (4) The activities of the Yugoslav armed forces and the police force of the Serbian Interior Ministry have resulted in the widespread destruction of agricultural crops, livestock, and property, as well as the poisoning of wells and water supplies, and the looting of humanitarian goods provided by the international community.
  - (5) Since February 1998, 20,000 homes in Kosovo have been demolished and more than 500 villages have been partially or completely destroyed.
- 23 SEC. 202. SENSE OF CONGRESS.
- 24 It is the sense of Congress that—

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

- 1 (1) humanitarian assistance to the victims of 2 the conflict in Kosovo, including refugees and inter-3 nally displaced persons, and all assistance to rebuild 4 damaged property in Kosovo, should be the responsi-5 bility of the Government of Yugoslavia and the Gov-6 ernment of Serbia;
  - (2) under the direction of President Milosevic, neither the Government of Yugoslavia nor the Government of Serbia has provided the resources to assist innocent, civilian victims of oppression in Kosovo; and
  - (3) because neither the Government of Yugoslavia nor the Government of Serbia has fulfilled the responsibilities of a sovereign government toward the people in Kosovo, the international community offers the only recourse for humanitarian assistance to victims of oppression in Kosovo.

#### 18 SEC. 203. ASSISTANCE.

7

8

9

10

11

12

13

14

15

16

- (a) AUTHORITY.—The President may use authorities
  of the Foreign Assistance Act of 1961—
- 21 (1) to provide humanitarian assistance to indi-22 viduals living in Kosovo, and refugees and individ-23 uals displaced by the conflict in Kosovo currently re-24 siding in Montenegro, Albania, Bosnia and

1	Herzegovina, and the former Yugoslav Republic of
2	Macedonia;
3	(2) for direct legal and other assistance to indi-
4	viduals and their families from Kosovo who have
5	been victims of atrocities in that province; and
6	(3) to support Kosovar community organiza-
7	tions in their effort to build civil society in Kosovo
8	(b) Prohibition.—No assistance may be provided
9	under this Act to any group that maintains within its
10	ranks any individual whom the President has determined
11	to have committed terrorist acts or any other gross viola-
12	tions of internationally recognized human rights.
13	TITLE III—MEASURES AGAINST
	TITLE III—MEASURES AGAINST YUGOSLAVIA
13	
13 14	YUGOSLAVIA
13 14 15 16	YUGOSLAVIA SEC. 301. "OUTER WALL" SANCTIONS.
13 14 15 16	YUGOSLAVIA  SEC. 301. "OUTER WALL" SANCTIONS.  (a) APPLICATION OF MEASURES.—The sanctions de-
13 14 15 16	YUGOSLAVIA  SEC. 301. "OUTER WALL" SANCTIONS.  (a) APPLICATION OF MEASURES.—The sanctions described in subsections (c) through (g) shall apply with re-
113 114 115 116 117	YUGOSLAVIA  SEC. 301. "OUTER WALL" SANCTIONS.  (a) APPLICATION OF MEASURES.—The sanctions described in subsections (c) through (g) shall apply with respect to Yugoslavia until the President determines and
13 14 15 16 17 18	YUGOSLAVIA  SEC. 301. "OUTER WALL" SANCTIONS.  (a) APPLICATION OF MEASURES.—The sanctions described in subsections (c) through (g) shall apply with respect to Yugoslavia until the President determines and certifies to the Speaker of the House of Representatives
13 14 15 16 17 18 19 20	YUGOSLAVIA  SEC. 301. "OUTER WALL" SANCTIONS.  (a) APPLICATION OF MEASURES.—The sanctions described in subsections (c) through (g) shall apply with respect to Yugoslavia until the President determines and certifies to the Speaker of the House of Representatives and the Committee on Foreign Relations of the Senate
13 14 15 16 17 18 19 20 21	YUGOSLAVIA  SEC. 301. "OUTER WALL" SANCTIONS.  (a) APPLICATION OF MEASURES.—The sanctions described in subsections (c) through (g) shall apply with respect to Yugoslavia until the President determines and certifies to the Speaker of the House of Representatives and the Committee on Foreign Relations of the Senate that the Government of Yugoslavia has met the conditions

	~-
1	(1) Agreement to resolve peacefully the conflict
2	in Kosovo.
3	(2) Compliance with the General Framework
4	Agreement for Peace in Bosnia and Herzegovina.
5	(3) Implementation of internal democratic re-
6	form.
7	(4) Settlement of all succession issues with the
8	other republics that emerged from the break-up of
9	the Socialist Federal Republic of Yugoslavia.
10	(5) Cooperation with the International Criminal
11	Tribunal for the former Yugoslavia, including the
12	transfer of all indicted war criminals in Yugoslavia
13	to the Hague.
14	(c) International Financial Institutions.—
15	The Secretary of the Treasury shall instruct the United
16	States executive directors of the international financial in-
17	stitutions to oppose, and vote against, any extension by
18	those institutions of any financial assistance (including
19	any technical assistance or grant) of any kind to the Gov-
20	ernment of Yugoslavia.
21	(d) Organization for Security and Coopera-
22	TION IN EUROPE.—The Secretary of State shall instruct
23	the United States Ambassador to the Organization for Se-
24	curity and Cooperation in Europe (OSCE) to oppose and

25 block any consensus to allow the participation of Yugo-

- 1 slavia in the OSCE or any organization affiliated with the
- 2 OSCE.
- 3 (e) United Nations.—The Secretary of State shall
- 4 instruct the United States Permanent Representative to
- 5 the United Nations—
- 6 (1) to oppose and vote against any resolution in
- 7 the United Nations Security Council to admit Yugo-
- 8 slavia to the United Nations or any organization af-
- 9 filiated with the United Nations; and
- 10 (2) to actively oppose and, if necessary, veto
- any proposal to allow Yugoslavia to assume the
- membership of the former Socialist Federal Republic
- of Yugoslavia in the United Nations General Assem-
- bly or any other organization affiliated with the
- 15 United Nations.
- 16 (f) NATO.—The Secretary of State shall instruct the
- 17 United States Permanent Representative to the North At-
- 18 lantic Council to oppose and vote against the extension
- 19 to Yugoslavia of membership or participation in the Part-
- 20 nership for Peace program or any other organization affili-
- 21 ated with NATO.
- 22 (g) Southeast European Cooperative Initia-
- 23 TIVE.—The Secretary of State shall instruct the United
- 24 States Representatives to the Southeast European Cooper-

- 1 ative Initiative (SECI) to actively oppose the extension of
- 2 SECI membership to Yugoslavia.
- 3 (h) Sense of Congress.—It is the sense of Con-
- 4 gress that—
- 5 (1) the President should not restore full diplo-
- 6 matic relations with Yugoslavia until the President
- 7 has determined and so reported to the Speaker of
- 8 the House of Representatives and the Committee on
- 9 Foreign Relations of the Senate that the Govern-
- ment of Yugoslavia has met the conditions described
- in subsection (b); and
- 12 (2) the President should encourage all other
- European countries to diminish their level of diplo-
- matic relations with Yugoslavia.
- 15 (i) International Financial Institution De-
- 16 FINED.—In this section, the term "international financial
- 17 institution" includes the International Monetary Fund,
- 18 the International Bank for Reconstruction and Develop-
- 19 ment, the International Development Association, the
- 20 International Finance Corporation, the Multilateral In-
- 21 vestment Guaranty Agency, and the European Bank for
- 22 Reconstruction and Development.

1	SEC. 302. INTERNATIONAL FINANCIAL INSTITUTIONS NOT
2	IN COMPLIANCE WITH "OUTER WALL" SANC-
3	TIONS.
4	It is the sense of Congress that, if any international
5	financial institution (as defined in section 301(i)) approves
6	a loan or other financial assistance to the Government of
7	Yugoslavia over opposition of the United States, then the
8	Secretary of the Treasury should withhold from payment
9	of the United States share of any increase in the paid-
10	in capital of such institution an amount equal to the
11	amount of the loan or other assistance.
12	SEC. 303. BLOCKING YUGOSLAVIA ASSETS IN THE UNITED
13	STATES.
14	(a) Blocking of Assets.—All property and inter-
14 15	(a) Blocking of Assets.—All property and interests in property, including all commercial, industrial, or
15	ests in property, including all commercial, industrial, or
<ul><li>15</li><li>16</li><li>17</li></ul>	ests in property, including all commercial, industrial, or public utility undertakings or entities, of or in the name
<ul><li>15</li><li>16</li><li>17</li></ul>	ests in property, including all commercial, industrial, or public utility undertakings or entities, of or in the name of the Government of Serbia and the Government of Yugo-
15 16 17 18	ests in property, including all commercial, industrial, or public utility undertakings or entities, of or in the name of the Government of Serbia and the Government of Yugoslavia that are in the United States, that hereafter come
15 16 17 18 19	ests in property, including all commercial, industrial, or public utility undertakings or entities, of or in the name of the Government of Serbia and the Government of Yugoslavia that are in the United States, that hereafter come within the United States, or that are or hereafter come
15 16 17 18 19 20	ests in property, including all commercial, industrial, or public utility undertakings or entities, of or in the name of the Government of Serbia and the Government of Yugoslavia that are in the United States, that hereafter come within the United States, or that are or hereafter come within the possession or control of United States persons,
15 16 17 18 19 20 21	ests in property, including all commercial, industrial, or public utility undertakings or entities, of or in the name of the Government of Serbia and the Government of Yugoslavia that are in the United States, that hereafter come within the United States, or that are or hereafter come within the possession or control of United States persons, including their overseas branches, are hereby blocked.
15 16 17 18 19 20 21 22	ests in property, including all commercial, industrial, or public utility undertakings or entities, of or in the name of the Government of Serbia and the Government of Yugoslavia that are in the United States, that hereafter come within the United States, or that are or hereafter come within the possession or control of United States persons, including their overseas branches, are hereby blocked.  (b) Exercise of Authorities.—The Secretary of
15 16 17 18 19 20 21 22 23	ests in property, including all commercial, industrial, or public utility undertakings or entities, of or in the name of the Government of Serbia and the Government of Yugoslavia that are in the United States, that hereafter come within the United States, or that are or hereafter come within the possession or control of United States persons, including their overseas branches, are hereby blocked.  (b) Exercise of Authorities.—The Secretary of the Treasury, in consultation with the Secretary of State,

- 1 Powers Act as may be necessary to carry out the purpose
- 2 of this section. Such actions shall include prohibiting pay-
- 3 ments or transfers of any property or any transactions in-
- 4 volving the transfer of anything of economic value by any
- 5 United States person to the Government of Serbia, the
- 6 Government of Yugoslavia, or any person or entity acting
- 7 for or on behalf of, or owned or controlled, directly or indi-
- 8 rectly, by any of those governments, persons, or entities.
- 9 (c) Suspension or Termination of Licenses.—
- 10 The Secretary of the Treasury, in consultation with the
- 11 Secretary of State, shall take such actions to suspend or
- 12 terminate licenses or other authorizations in effect with
- 13 respect to any property described in subsection (a) as of
- 14 the date of enactment of this Act.
- 15 (d) Payment of Expenses.—All expenses incident
- 16 to the blocking and maintenance of property blocked under
- 17 subsection (a) shall be charged to the owners or operators
- 18 of such property, which expenses shall not be met from
- 19 blocked funds.
- 20 (e) Prohibitions.—The following shall be prohib-
- 21 ited as of the date of enactment of this Act:
- 22 (1) Any transaction within the United States or
- by a United States person relating to any vessel in
- 24 which a majority or controlling interest is held by a

1	person or entity in, or operating from, Serbia re-
2	gardless of the flag under which the vessel sails.
3	(2) The exportation to Serbia or to any entity
4	operated from Serbia or owned and controlled by the
5	Government of Serbia or the Government of Yugo-
6	slavia, directly or indirectly, of any goods, tech-
7	nology, or services, either—
8	(A) from the United States;
9	(B) requiring the issuance of a license by
10	a Federal agency; or
11	(C) involving the use of United States reg-
12	istered vessels or aircraft, or any activity that
13	promotes or is intended to promote such expor-
14	tation.
15	(3) Any dealing by a United States person in—
16	(A) property originating in Serbia or ex-
17	ported from Serbia;
18	(B) property intended for exportation from
19	Serbia to any country or exportation to Serbia
20	from any country; or
21	(C) any activity of any kind that promotes
22	or is intended to promote such dealing.
23	(4) The granting of permission to any aircraft
24	to take off from, land in, or overfly the United
25	States, if the aircraft, as part of the same flight or

- as a continuation of that flight, is destined to land in or has taken off from the territory of Serbia.
- 3 (5) The performance by any United States per-
- 4 son of any contract, including a financing contract,
- 5 in support of an industrial, commercial, public util-
- 6 ity, or governmental project in Serbia.
- 7 (f) Exclusion of Transshipments.—Nothing in
- 8 this section shall apply to the transshipment through Ser-
- 9 bia of commodities and products originating outside Yugo-
- 10 slavia and temporarily present in the territory of Yugo-
- 11 slavia only for the purpose of such transshipment.
- 12 (g) Definitions.—In this section, the terms "Gov-
- 13 ernment of Serbia" and "Government of Yugoslavia" in-
- 14 clude the governments of Serbia and Yugoslavia, including
- 15 any subdivisions thereof or local governments therein,
- 16 their respective agencies, instrumentalities and controlled
- 17 entities, and any persons acting or purporting to act for
- 18 or on behalf of any of the foregoing.
- 19 SEC. 304. PROHIBITION ON ISSUANCE OF VISAS AND ADMIS-
- 20 SION TO THE UNITED STATES.
- 21 (a) Prohibition.—The Secretary of State shall deny
- 22 a visa to, and the Attorney General shall not admit to
- 23 the United States, any alien who—

1	(1) holds a position in the senior leadership of
2	the Government of Yugoslavia or the Government of
3	Serbia; or
4	(2) is a spouse, minor child, or agent of a per-
5	son inadmissible under paragraph (1).
6	(b) Senior Leadership Defined.—In subsection
7	(a)(1), the term "senior leadership"—
8	(1) includes—
9	(A) the President, Prime Minister, Deputy
10	Prime Ministers, and government ministers of
11	Yugoslavia;
12	(B) the Governor of the National Bank of
13	Yugoslavia; and
14	(C) the President, Prime Minister, Deputy
15	Prime Ministers, and government ministers of
16	the Republic of Serbia; and
17	(2) does not include the President, Prime Min-
18	ister, Deputy Prime Ministers, and government min-
19	isters of the Republic of Montenegro.
20	SEC. 305. ADDITIONAL RESTRICTION ON RESTORATION OF
21	NORMAL TRADE RELATIONS WITH YUGO-
22	SLAVIA.
23	Section 1(c) of the Act of October 16, 1992, as
24	amended (Public Law 102–420; 19 U.S.C. 2432 note) is
25	further amended—

1	(1) by striking "and" at the end of paragraph
2	(2);
3	(2) in paragraph (3), by striking the period and
4	inserting "; and; and
5	(3) by adding at the end the following:
6	"(4) has a freely elected government that is
7	based on democratic principles and the rule of law,
8	and that respects internationally recognized human
9	rights.".
10	SEC. 306. PROHIBITION ON STRATEGIC EXPORTS TO YUGO-
11	SLAVIA.
12	No computers, computer software, or goods or tech-
13	nology intended to manufacture or service computers may
14	be exported to or for use by the Government of Yugoslavia
15	or by the Government of Serbia, or by any of the following
16	entities of either government:
17	(1) The military.
18	(2) The police.
19	(3) The prison system.
20	(4) The national security agencies.
21	SEC. 307. PROHIBITION ON LOANS AND INVESTMENT.
22	(a) United States Government Financing.—No
23	loan, credit guarantee, insurance, financing, or other fi-
24	nancial support may be extended by any agency of the
25	United States Government (including the Export-Import

- 1 Bank and the Overseas Private Investment Corporation)
- 2 with respect to Yugoslavia.
- 3 (b) Trade and Development Agency.—No funds
- 4 made available by law may be available for activities of
- 5 the Trade and Development Agency in or for Yugoslavia.
- 6 (c) Third Country Action.—The Secretary of
- 7 State is urged to encourage all other countries, particu-
- 8 larly European countries, to suspend any of their own pro-
- 9 grams providing support similar to that described in sub-
- 10 section (a) or (b) to Yugoslavia, including rescheduling
- 11 Yugoslavia debt under more favorable conditions for Yugo-
- 12 slavia.
- 13 (d) Prohibition on Private Credits.—
- 14 (1) In general.—Except as provided in para-
- graph (2), no national of the United States may
- make or approve any loan or other extension of cred-
- it, directly or indirectly, to the Government of Yugo-
- slavia or to the Government of Serbia or to any cor-
- 19 poration, partnership, or other organization that is
- 20 owned or controlled by either the Government of
- 21 Yugoslavia or the Government of Serbia.
- 22 (2) Exception.—Paragraph (1) shall not
- apply to a loan or extension of credit for any hous-
- 24 ing, education, or humanitarian benefit to assist the
- victims of repression in Kosovo.

1	(e) Exclusion of Government of Monte-
2	NEGRO.—The prohibitions on the provisions of loans, cred-
3	it guarantees, investment, and other financial assistance
4	contained in this section do not apply to the Government
5	of Montenegro if the President determines, and so reports
6	to the Speaker of the House of Representatives and the
7	Committee on Foreign Relations of the Senate, that—
8	(1) the Government of Montenegro is com-
9	mitted to, and taking steps to promote, democratic
10	principles, the rule of law, and respect for inter-
11	nationally recognized human rights; and
12	(2) the financing would not benefit the Govern-
13	ment of Yugoslavia or the Government of Serbia.
14	SEC. 308. PROHIBITION OF MILITARY-TO-MILITARY CO-
14 15	SEC. 308. PROHIBITION OF MILITARY-TO-MILITARY CO-OPERATION.
15	OPERATION.
15 16 17	<b>OPERATION.</b> (a) In General.—Except as provided in subsection
15 16 17 18	OPERATION.  (a) IN GENERAL.—Except as provided in subsection (b), no agency or entity of the United States may engage
15 16 17 18	OPERATION.  (a) In General.—Except as provided in subsection (b), no agency or entity of the United States may engage in any form of cooperation, direct or indirect (including
115 116 117 118 119 220	OPERATION.  (a) IN GENERAL.—Except as provided in subsection (b), no agency or entity of the United States may engage in any form of cooperation, direct or indirect (including the granting of Foreign Military Financing under section 23 of the Arms Export Control Act or international mili-

23 forces of the Government of Yugoslavia or of the Govern-

24 ment of Serbia.

- 1 (b) Waiver.—The President may waive the applica-
- 2 tion of subsection (a) if he determines and so reports to
- 3 the Speaker of the House of Representatives and the Com-
- 4 mittee on Foreign Relations of the Senate that the waiver
- 5 is necessary to further the development in Yugoslavia of
- 6 a government based on democratic principles and the rule
- 7 of law and that respects internationally recognized human
- 8 rights.

#### 9 SEC. 309. MULTILATERAL SANCTIONS.

- 10 It is the sense of Congress that the President should
- 11 encourage all other countries, particularly European coun-
- 12 tries, to take measures similar to those described in this
- 13 title.

#### 14 SEC. 310. TERMINATION OR MODIFICATION OF MEASURES

#### 15 AGAINST YUGOSLAVIA.

- Whenever the President determines, and so reports
- 17 to the Speaker of the House of Representatives and the
- 18 Committee on Foreign Relations of the Senate that the
- 19 Government of Yugoslavia is a government that is based
- 20 on democratic principles and the rule of law, and that re-
- 21 spects internationally recognized human rights, the Presi-
- 22 dent may terminate or modify any of the measures re-
- 23 quired by this title, except as otherwise provided in section
- 24 301.

# TITLE IV—MISCELLANEOUS PROVISIONS

3	SEC. 401. THE INTERNATIONAL CRIMINAL TRIBUNAL FOR
4	THE FORMER YUGOSLAVIA.
5	(a) FINDINGS.—Congress finds the following:

- (1) United Nations Security Council Resolution 827, which was adopted May 25, 1993, established the International Criminal Tribunal for the former Yugoslavia (in this section referred to as the "Tribunal") to prosecute persons responsible for serious violations of international humanitarian law committed in the territory of the former Yugoslavia since January 1, 1991.
  - (2) United Nations Security Council Resolution 827 requires full cooperation by all countries with the Tribunal, including the obligation of countries to comply with requests of the Tribunal for assistance or orders.
  - (3) The Government of Yugoslavia has disregarded its international obligations with regard to the Tribunal, including its obligation to transfer or facilitate the transfer to the Tribunal of any person on the territory of Serbia who has been indicted for war crimes or other crimes against humanity under the jurisdiction of the Tribunal.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- 1 (4) The Government of Yugoslavia has publicly
- 2 rejected the Tribunal's jurisdiction over events in
- 3 Kosovo and has impeded the investigation of rep-
- 4 resentatives from the Tribunal, including denying
- 5 those representatives visas for entry into Yugoslavia,
- 6 in their efforts to gather information about alleged
- 7 crimes against humanity in Kosovo under the juris-
- 8 diction of the Tribunal.
- 9 (b) Policy.—It shall be the policy of the United
- 10 States to support fully and completely the indictment of
- 11 President Slobodan Milosevic as a war criminal under the
- 12 relevant statutes of the International Criminal Tribunal
- 13 for the former Yugoslavia if the Tribunal decides to indict
- 14 him.
- 15 (c) IN GENERAL.—Subject to subsection (b), it is the
- 16 sense of Congress that the Director of Central Intelligence
- 17 should transfer to the International Criminal Tribunal for
- 18 the former Yugoslavia any information the intelligence
- 19 community (as defined in section 3(4) of the National Se-
- 20 curity Act of 1947 (50 U.S.C. 401a(4)) collects or has
- 21 collected in support of an indictment and trial of President
- 22 Slobodan Milosevic for war crimes, crimes against human-
- 23 ity, or genocide.
- 24 (d) Protection of Sources and Methods.—In
- 25 carrying out subsection (c), the Director of Central Intel-

- 1 ligence shall take such steps as may be necessary to ensure
- 2 adequate protection of intelligence sources and methods.

#### 3 SEC. 402. OWNERSHIP AND USE OF DIPLOMATIC AND CON-

4 SULAR PROPERTIES.

- (a) FINDINGS.—The Congress finds the following:
- (1) The international judicial system, as currently structured, lacks fully effective remedies for the wrongful confiscation of property and for unjust enrichment from the use of wrongfully confiscated property by governments and private entities at the expense of the rightful owners of the property.
  - (2) Since the dissolution of the Socialist Federal Republic of Yugoslavia, the Government of Yugoslavia has exclusively used, and benefited from the use of, properties located in the United States that were owned by the Socialist Federal Republic of Yugoslavia.
  - (3) The governments of Bosnia and Herzegovina, Croatia, the Former Yugoslav Republic of Macedonia, and Slovenia have been blocked by the Government of Yugoslavia in using, or benefiting from the use of, any property located in the United States that was previously owned by the Socialist Federal Republic of Yugoslavia.

- 1 (4) The continued occupation and use by offi-2 cials of Yugoslavia of that property without prompt, 3 adequate, and effective compensation under the ap-4 plicable principles of international law to the govern-5 ments of Bosnia-Herzegovina, Croatia, the Former 6 Yugoslav Republic of Macedonia, and Slovenia is un-7 just and unreasonable. 8 (b) Policy on Negotiations Regarding Prop-ERTIES.—It is the policy of the United States to insist that the Government of Yugoslavia engage in good faith 10 negotiations with the governments of Bosnia 11 12 Herzegovina, Croatia, the Former Yugoslav Republic of Macedonia, and Slovenia on the ownership and continued use of, or on the arrangement for prompt, adequate and 14 15 effective compensation for, the following properties located in the United States: 16 17 (1) 2222 Decatur Street, NW, Washington, 18 DC. 19 (2) 2410 California Street, NW, Washington, 20 DC. 21 (3) 1907 Quincy Street, NW, Washington, DC. 22 (4) 3600 Edmonds Street, NW, Washington, DC. 23 24 (5) 2221 R Street, NW, Washington, DC.
- 25 (6) 854 Fifth Avenue, New York, NY.

- 1 (7) 730 Park Avenue, New York, NY.
- 2 (c) Sense of Congress on Return of Prop-
- 3 ERTIES.—It is the sense of the Congress that, if the Gov-
- 4 ernment of Yugoslavia refuses to engage in good faith ne-
- 5 gotiations on the status of the properties listed in sub-
- 6 section (b), the President should take steps to return those
- 7 properties to the possession of the governments of Bosnia
- 8 and Herzegovina, Croatia, the Former Yugoslav Republic
- 9 of Macedonia, and Slovenia in accordance with inter-
- 10 national law.

#### 11 SEC. 403. TRANSITION ASSISTANCE.

- 12 It is the sense of Congress that once the regime of
- 13 President Slobodan Milosevic has been replaced by a gov-
- 14 ernment that is committed to democratic principles and
- 15 the rule of law, and that respects internationally recog-
- 16 nized human rights, the President of the United States
- 17 should support the transition to democracy in Yugoslavia
- 18 by providing immediate and substantial assistance, includ-
- 19 ing facilitating its integration into international organiza-
- 20 tions.

 $\bigcirc$