Calendar No. 256

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[Report No. 106-139]

A BILL

To promote the development of a government in the Federal Republic of Yugoslavia (Serbia and Montenegro) based on democratic principles and the rule of law, and that respects internationally recognized human rights, to assist the victims of Serbian oppression, to apply measures against the Federal Republic of Yugoslavia, and for other purposes.

August 5, 1999

Reported with an amendment

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106TH CONGRESS 1ST SESSION

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IN THE SENATE OF THE UNITED STATES

March 25, 1999

Mr. Helms (for himself, Mr. Edwards, Mr. Hagel, Mr. Smith of Oregon, Mr. Lugar, Mr. Lieberman, Mr. Lautenberg, Mr. DeWine, Mr. McCain, Mr. Hatch, Mr. Voinovich, and Mr. Coverdell) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

August 5, 1999

Reported by Mr. Helms, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To promote the development of a government in the Federal Republic of Yugoslavia (Serbia and Montenegro) based on democratic principles and the rule of law, and that respects internationally recognized human rights, to assist the victims of Serbian oppression, to apply measures against the Federal Republic of Yugoslavia, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be eited as the
- 5 "Serbia Democratization Act of 1999".
- 6 (b) Table of Contents of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definition.

TITLE I—SUPPORT FOR THE DEMOCRATIC OPPOSITION

- Sec. 101. Findings and policy.
- Sec. 102. Assistance to promote democratic institutions in Yugoslavia.
- Sec. 103. Authority for radio and television broadcasting.

TITLE II—ASSISTANCE TO THE VICTIMS OF SERBIAN OPPRESSION

- Sec. 201. Findings.
- Sec. 202. Sense of Congress.
- Sec. 203. Assistance.

TITLE III—MEASURES AGAINST YUGOSLAVIA

- Sec. 301. "Outer wall" sanctions by multilateral organizations.
- Sec. 302. International financial institutions not in compliance with "outer wall sanctions".
- Sec. 303. Blocking Yugoslavia assets in the United States.
- See. 304. Prohibition on issuance of visas and admission to the United States.
- Sec. 305. Additional restriction on restoration of normal trade relations with Yugoslavia.
- Sec. 306. Prohibition on strategic exports to Yugoslavia.
- Sec. 307. Prohibition on loans and investment.
- Sec. 308. Prohibition of military-to-military cooperation.
- Sec. 309. Multilateral sanctions.
- Sec. 310. Termination or modification of measures against Yugoslavia.

TITLE IV—MISCELLANEOUS PROVISIONS

- Sec. 401. The International Criminal Tribunal for the former Yugoslavia.
- Sec. 402. Ownership and use of diplomatic and consular properties.
- Sec. 403. Transition assistance.

SEC. 2. DEFINITION.

- 2 In this Act, except as otherwise provided in sections
- 3 303(g) and 401, the term "Yugoslavia" means the so-
- 4 called Federal Republic of Yugoslavia (Serbia and Monte-
- 5 negro).

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6 TITLE I—SUPPORT FOR THE

7 DEMOCRATIC OPPOSITION

- 8 SEC. 101. FINDINGS AND POLICY.
- 9 (a) FINDINGS.—Congress finds the following:
- 10 (1) The President of Yugoslavia, Slobodan
 11 Milosevie, has consistently engaged in undemocratic
 12 methods of governing.
 - (2) Yugoslavia has passed and implemented a law strictly limiting freedom of the press and has acted to intimidate and prevent independent media from operating inside Yugoslavia.
 - (3) Although the Yugoslav and Serbian constitutions provide for the right of citizens to change their government, citizens of Serbia in practice are prevented from exercising that right by the Milosevic regime's domination of the mass media and manipulation of the electoral process.
 - (4) The Yugoslav government has orchestrated attacks on academics at institutes and universities throughout the country in an effort to prevent the

- 1 dissemination of opinions that differ from official 2 state propaganda. 3 (5) The Yugoslav government prevents the formation of nonviolent, democratic opposition through 4 5 restrictions on freedom of assembly and association. 6 (6) The Yugoslav government uses control and 7 intimidation to control the judiciary and manipulates 8 the country's legal framework to suit the regime's 9 immediate political interests. 10 (7) The Government of Serbia, under the direc-11 tion of President Milosevie, has obstructed the ef-12 forts of the Government of Montenegro to pursue democratic and free-market policies. 13 14 (8) The people of Serbia who do not endorse 15 the undemocratic actions of the Milosevic govern
 - the undemocratic actions of the Milosevic government should not be the target of criticism that is rightly directed at the Milosevic regime.

(b) Policy.—

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- (1) It is the policy of the United States to encourage the development of a government in Yugo-slavia based on democratic principles and the rule of law and that respects internationally recognized human rights.
- 24 (2) It is the sense of Congress that—

1	(A) the United States should actively sup-
2	port the democratic opposition in Yugoslavia,
3	including political parties and independent
4	trade unions, to develop a legitimate and viable
5	alternative to the Milosevic regime;
6	(B) all United States Government officials,
7	including individuals from the private sector
8	acting on behalf of the United States Govern-
9	ment, should attempt to meet regularly with
10	representatives of democratic opposition organi-
11	zations of Yugoslavia and minimize to the ex-
12	tent practicable any direct contacts with gov-
13	ernment officials from Yugoslavia, particularly
14	President Slobodan Milosevic, who perpetuate
15	the nondemocratic regime in Yugoslavia; and
16	(C) the United States should emphasize to
17	all political leaders in Yugoslavia the impor-
18	tance of respecting internationally recognized
19	human rights for all individuals residing in
20	Yugoslavia.
21	SEC. 102. ASSISTANCE TO PROMOTE DEMOCRACY AND
22	CIVIL SOCIETY IN YUGOSLAVIA.
23	(a) Assistance.—
24	(1) Purpose of Assistance.—The purpose of
25	assistance under this subsection is to promote and

1	strengthen institutions of democratic government
2	and the growth of an independent civil society in
3	Yugoslavia, including ethnic tolerance and respect
4	for internationally recognized human rights.
5	(2) Authorization for assistance.—The
6	President is authorized to furnish assistance and
7	other support for individuals and independent non-
8	governmental organizations to carry out the purpose
9	of paragraph (1) through support for the activities
10	described in paragraph (3).
11	(3) ACTIVITIES SUPPORTED.—Activities that
12	may be supported by assistance under paragraph (2)
13	include the following:
14	(A) Democracy building.
15	(B) The development of nongovernmental
16	organizations.
17	(C) The development of independent
18	media.
19	(D) The development of the rule of law, a
20	strong, independent judiciary, and transparency
21	in political practices.
22	(E) International exchanges and advanced
23	professional training programs in skill areas
24	central to the development of civil society and
25	a market economy.

1	(F) The development of all elements of the
2	democratic process, including political parties
3	and the ability to administer free and fair elec-
4	tions.
5	(G) The development of local governance.
6	(H) The development of a free-market
7	economy.
8	(4) Authorization of Appropriations.—
9	(A) In General.—There is authorized to
10	be appropriated to the President \$100,000,000
11	for the period beginning October 1, 1999, and
12	ending September 30, 2001, to carry out this
13	subsection.
14	(B) Availability of funds.—Amounts
15	appropriated pursuant to subparagraph (A) are
16	authorized to remain available until expended.
17	(b) Prohibition on Assistance to Government
18	OF SERBIA.—In carrying out subsection (a), the President
19	shall take all necessary steps to ensure that no funds or
20	other assistance is provided to the Government of Yugo-
21	slavia or to the Government of Serbia.
22	(e) RESTRICTION ON ASSISTANCE TO GOVERNMENT
23	OF MONTENEGRO.—In carrying out subsection (a), the
24	President is authorized to provide assistance to the Gov-
25	ernment of Montenegro, if the President determines, and

- 1 so reports to the Speaker of the House of Representatives
- 2 and the Committee on Foreign Relations of the Senate,
- 3 that the Government of Montenegro is committed to, and
- 4 is taking steps to promote, democratic principles, the rule
- 5 of law, and respect for internationally recognized human
- 6 rights.

7 SEC. 103. AUTHORITY FOR RADIO AND TELEVISION BROAD-

- 8 CASTING.
- 9 (a) In General.—The Broadcasting Board of Gov-
- 10 ernors shall further the open communication of informa-
- 11 tion and ideas through the increased use of radio and tele-
- 12 vision broadcasting to Yugoslavia in both the Serbo-Cro-
- 13 atian and Albanian languages.
- 14 (b) IMPLEMENTATION.—Radio and television broad-
- 15 easting under subsection (a) shall be earried out by the
- 16 Voice of America and, in addition, radio broadcasting
- 17 under that subsection shall be carried out by RFE/RL,
- 18 Incorporated. Subsection (a) shall be carried out in ac-
- 19 cordance with all the respective Voice of America and
- 20 RFE/RL, Incorporated, standards to ensure that radio
- 21 and television broadcasting to Yugoslavia serves as a con-
- 22 sistently reliable and authoritative source of accurate, ob-
- 23 jective, and comprehensive news.

TITLE II—ASSISTANCE TO THE

VICTIMS OF SERBIAN OP-

PRESSION

4 SEC. 201. FINDINGS.

- 5 The Congress finds the following:
- 6 (1) Since February 1998, the armed forces of
 7 Yugoslavia and the Serbian Interior Ministry police
 8 force have engaged in a brutal crackdown against
 9 the ethnic Albanian population in Kosovo.
 - (2) Since the initial assault by Yugoslav and Serbian forces in Kosovo, more than 2,000 individuals have been killed and 600,000 individuals have been displaced from their homes.
 - (3) The majority of the individuals displaced by the conflict in Kosovo have been unable to return to their homes and have been forced to find temporary shelter in Kosovo or outside the country.
 - (4) The activities of the Yugoslav armed forces and the police force of the Serbian Interior Ministry have resulted in the widespread destruction of agricultural crops, livestock, and property, as well as the poisoning of wells and water supplies, and the looting of humanitarian goods provided by the international community.

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1	(5) Since February 1998, 20,000 homes in
2	Kosovo have been demolished and more than 500
3	villages have been partially or completely destroyed.
4	SEC. 202. SENSE OF CONGRESS.
5	It is the sense of Congress that—
6	(1) humanitarian assistance to the victims of
7	the conflict in Kosovo, including refugees and inter-
8	nally displaced persons, and all assistance to rebuild
9	damaged property in Kosovo, should be the responsi-
10	bility of the Government of Yugoslavia and the Gov-
11	ernment of Serbia;
12	(2) under the direction of President Milosevic,
13	neither the Government of Yugoslavia nor the Gov-
14	ernment of Serbia has provided the resources to as-
15	sist innocent, civilian victims of oppression in
16	Kosovo; and
17	(3) because neither the Government of Yugo-
18	slavia nor the Government of Serbia has fulfilled the
19	responsibilities of a sovereign government toward the
20	people in Kosovo, the international community offers
21	the only recourse for humanitarian assistance to vic-
22	tims of oppression in Kosovo.
23	SEC. 203. ASSISTANCE.
24	(a) Authority.—The President may use authorities

25 of the Foreign Assistance Act of 1961—

1	(1) to provide humanitarian assistance to indi-
2	viduals living in Kosovo, and refugees and individ-
3	uals displaced by the conflict in Kosovo currently re-
4	siding in Montenegro, Albania, Bosnia and
5	Herzegovina, and the former Yugoslav Republic of
6	Macedonia;
7	(2) for direct legal and other assistance to indi-
8	viduals and their families from Kosovo who have
9	been victims of atrocities in that province; and
10	(3) to support Kosovar community organiza-
11	tions in their effort to build civil society in Kosovo.
12	(b) Prohibition.—No assistance may be provided
13	under this Act to any group that maintains within its
14	ranks any individual whom the President has determined
15	to have committed terrorist acts or any other gross viola-
16	tions of internationally recognized human rights.
17	TITLE III—MEASURES AGAINST
18	YUGOSLAVIA
19	SEC. 301. "OUTER WALL" SANCTIONS.
20	(a) Application of Measures.—The sanctions de-
21	scribed in subsections (e) through (g) shall apply with re-
22	spect to Yugoslavia until the President determines and
23	certifies to the Speaker of the House of Representatives
24	and the Committee on Foreign Relations of the Senate

1	that the Government of Yugoslavia has met the conditions
2	described in subsection (b).
3	(b) Conditions.—The conditions referred to in sub-
4	section (a) are the following:
5	(1) Agreement to resolve peacefully the conflict
6	in Kosovo.
7	(2) Compliance with the General Framework
8	Agreement for Peace in Bosnia and Herzegovina.
9	(3) Implementation of internal democratic re-
10	form.
11	(4) Settlement of all succession issues with the
12	other republies that emerged from the break-up of
13	the Socialist Federal Republic of Yugoslavia.
14	(5) Cooperation with the International Criminal
15	Tribunal for the former Yugoslavia, including the
16	transfer of all indicted war criminals in Yugoslavia
17	to the Hague.
18	(e) International Financial Institutions.—
19	The Secretary of the Treasury shall instruct the United
20	States executive directors of the international financial in-
21	stitutions to oppose, and vote against, any extension by
22	those institutions of any financial assistance (including
23	any technical assistance or grant) of any kind to the Gov-
24	ernment of Yugoslavia.

- 1 (d) Organization for Security and Coopera-
- 2 TION IN EUROPE.—The Secretary of State shall instruct
- 3 the United States Ambassador to the Organization for Se-
- 4 curity and Cooperation in Europe (OSCE) to oppose and
- 5 block any consensus to allow the participation of Yugo-
- 6 slavia in the OSCE or any organization affiliated with the
- 7 OSCE.
- 8 (e) United Nations.—The Secretary of State shall
- 9 instruct the United States Permanent Representative to
- 10 the United Nations—
- 11 (1) to oppose and vote against any resolution in
- 12 the United Nations Security Council to admit Yugo-
- slavia to the United Nations or any organization af-
- 14 filiated with the United Nations; and
- 15 (2) to actively oppose and, if necessary, veto
- 16 any proposal to allow Yugoslavia to assume the
- 17 membership of the former Socialist Federal Republic
- of Yugoslavia in the United Nations General Assem-
- 19 bly or any other organization affiliated with the
- 20 United Nations.
- 21 (f) NATO.—The Secretary of State shall instruct the
- 22 United States Permanent Representative to the North At-
- 23 lantic Council to oppose and vote against the extension
- 24 to Yugoslavia of membership or participation in the Part-

- 1 nership for Peace program or any other organization affili-
- 2 ated with NATO.
- 3 (g) Southeast European Cooperative Initia-
- 4 TIVE.—The Secretary of State shall instruct the United
- 5 States Representatives to the Southeast European Cooper-
- 6 ative Initiative (SECI) to actively oppose the extension of
- 7 SECI membership to Yugoslavia.
- 8 (h) SENSE OF CONGRESS.—It is the sense of Con-
- 9 gress that—
- 10 (1) the President should not restore full diplo-
- 11 matic relations with Yugoslavia until the President
- 12 has determined and so reported to the Speaker of
- the House of Representatives and the Committee on
- 14 Foreign Relations of the Senate that the Govern-
- 15 ment of Yugoslavia has met the conditions described
- in subsection (b); and
- 17 (2) the President should encourage all other
- 18 European countries to diminish their level of diplo-
- 19 matic relations with Yugoslavia.
- 20 (i) International Financial Institution De-
- 21 FINED.—In this section, the term "international financial
- 22 institution" includes the International Monetary Fund,
- 23 the International Bank for Reconstruction and Develop-
- 24 ment, the International Development Association, the
- 25 International Finance Corporation, the Multilateral In-

- 1 vestment Guaranty Agency, and the European Bank for
- 2 Reconstruction and Development.
- 3 SEC. 302. INTERNATIONAL FINANCIAL INSTITUTIONS NOT
- 4 IN COMPLIANCE WITH "OUTER WALL" SANC-
- 5 TIONS.
- 6 It is the sense of Congress that, if any international
- 7 financial institution (as defined in section 301(i)) approves
- 8 a loan or other financial assistance to the Government of
- 9 Yugoslavia over opposition of the United States, then the
- 10 Secretary of the Treasury should withhold from payment
- 11 of the United States share of any increase in the paid-
- 12 in capital of such institution an amount equal to the
- 13 amount of the loan or other assistance.
- 14 SEC. 303. BLOCKING YUGOSLAVIA ASSETS IN THE UNITED
- 15 **STATES.**
- 16 (a) BLOCKING OF ASSETS.—All property and inter-
- 17 ests in property, including all commercial, industrial, or
- 18 public utility undertakings or entities, of or in the name
- 19 of the Government of Serbia and the Government of Yugo-
- 20 slavia that are in the United States, that hereafter come
- 21 within the United States, or that are or hereafter come
- 22 within the possession or control of United States persons,
- 23 including their overseas branches, are hereby blocked.
- 24 (b) Exercise of Authorities.—The Secretary of
- 25 the Treasury, in consultation with the Secretary of State,

- 1 shall take such actions, including the promulgation of
- 2 rules and regulations, and employ all powers granted to
- 3 the President by the International Emergency Economic
- 4 Powers Act as may be necessary to earry out the purpose
- 5 of this section. Such actions shall include prohibiting pay-
- 6 ments or transfers of any property or any transactions in-
- 7 volving the transfer of anything of economic value by any
- 8 United States person to the Government of Serbia, the
- 9 Government of Yugoslavia, or any person or entity acting
- 10 for or on behalf of, or owned or controlled, directly or indi-
- 11 rectly, by any of those governments, persons, or entities.
- 12 (c) Suspension or Termination of Licenses.—
- 13 The Secretary of the Treasury, in consultation with the
- 14 Secretary of State, shall take such actions to suspend or
- 15 terminate licenses or other authorizations in effect with
- 16 respect to any property described in subsection (a) as of
- 17 the date of enactment of this Act.
- 18 (d) Payment of Expenses.—All expenses incident
- 19 to the blocking and maintenance of property blocked under
- 20 subsection (a) shall be charged to the owners or operators
- 21 of such property, which expenses shall not be met from
- 22 blocked funds.
- 23 (e) Prohibitions.—The following shall be prohib-
- 24 ited as of the date of enactment of this Act:

1	(1) Any transaction within the United States or
2	by a United States person relating to any vessel in
3	which a majority or controlling interest is held by a
4	person or entity in, or operating from, Serbia re-
5	gardless of the flag under which the vessel sails.
6	(2) The exportation to Serbia or to any entity
7	operated from Serbia or owned and controlled by the
8	Government of Serbia or the Government of Yugo-
9	slavia, directly or indirectly, of any goods, tech-
10	nology, or services, either—
11	(A) from the United States;
12	(B) requiring the issuance of a license by
13	a Federal agency; or
14	(C) involving the use of United States reg-
15	istered vessels or aircraft, or any activity that
16	promotes or is intended to promote such expor-
17	tation.
18	(3) Any dealing by a United States person in—
19	(A) property originating in Serbia or ex-
20	ported from Serbia;
21	(B) property intended for exportation from
22	Serbia to any country or exportation to Serbia
23	from any country; or
24	(C) any activity of any kind that promotes
25	or is intended to promote such dealing.

- 1 (4) The granting of permission to any aircraft
 2 to take off from, land in, or overfly the United
 3 States, if the aircraft, as part of the same flight or
 4 as a continuation of that flight, is destined to land
 5 in or has taken off from the territory of Serbia.
- (5) The performance by any United States person of any contract, including a financing contract,
 in support of an industrial, commercial, public utility, or governmental project in Serbia.
- 10 (f) EXCLUSION OF TRANSSHIPMENTS.—Nothing in
 11 this section shall apply to the transshipment through Ser12 bia of commodities and products originating outside Yugo13 slavia and temporarily present in the territory of Yugo14 slavia only for the purpose of such transshipment.
- 15 (g) DEFINITIONS.—In this section, the terms "Gov16 ernment of Serbia" and "Government of Yugoslavia" in17 elude the governments of Serbia and Yugoslavia, including
 18 any subdivisions thereof or local governments therein,
 19 their respective agencies, instrumentalities and controlled
 20 entities, and any persons acting or purporting to act for
 21 or on behalf of any of the foregoing.

1	SEC. 304. PROHIBITION ON ISSUANCE OF VISAS AND ADMIS-
2	SION TO THE UNITED STATES.
3	(a) Prohibition.—The Secretary of State shall deny
4	a visa to, and the Attorney General shall not admit to
5	the United States, any alien who—
6	(1) holds a position in the senior leadership of
7	the Government of Yugoslavia or the Government of
8	Serbia; or
9	(2) is a spouse, minor child, or agent of a per-
10	son inadmissible under paragraph (1).
11	(b) SENIOR LEADERSHIP DEFINED.—In subsection
12	(a)(1), the term "senior leadership"—
13	(1) includes—
14	(A) the President, Prime Minister, Deputy
15	Prime Ministers, and government ministers of
16	Yugoslavia;
17	(B) the Governor of the National Bank of
18	Yugoslavia; and
19	(C) the President, Prime Minister, Deputy
20	Prime Ministers, and government ministers of
21	the Republic of Serbia; and
22	(2) does not include the President, Prime Min-
23	ister, Deputy Prime Ministers, and government min-
24	isters of the Republic of Montenegro.

1	SEC. 305. ADDITIONAL RESTRICTION ON RESTORATION OF
2	NORMAL TRADE RELATIONS WITH YUGO-
3	SLAVIA.
4	Section 1(e) of the Act of October 16, 1992, as
5	amended (Public Law 102–420; 19 U.S.C. 2432 note) is
6	further amended—
7	(1) by striking "and" at the end of paragraph
8	(2);
9	(2) in paragraph (3), by striking the period and
10	inserting "; and"; and
11	(3) by adding at the end the following:
12	"(4) has a freely elected government that is
13	based on democratic principles and the rule of law,
14	and that respects internationally recognized human
15	rights.".
16	SEC. 306. PROHIBITION ON STRATEGIC EXPORTS TO YUGO-
17	SLAVIA.
18	No computers, computer software, or goods or tech-
19	nology intended to manufacture or service computers may
20	be exported to or for use by the Government of Yugoslavia
21	or by the Government of Serbia, or by any of the following
22	entities of either government:
23	(1) The military.
24	(2) The police.
25	(3) The prison system.
26	(4) The national security agencies.

SEC. 307. PROHIBITION ON LOANS AND INVESTMENT.

- 2 (a) United States Government Financing.—No
- 3 loan, credit guarantee, insurance, financing, or other fi-
- 4 nancial support may be extended by any agency of the
- 5 United States Government (including the Export-Import
- 6 Bank and the Overseas Private Investment Corporation)
- 7 with respect to Yugoslavia.
- 8 (b) Trade and Development Agency.—No funds
- 9 made available by law may be available for activities of
- 10 the Trade and Development Agency in or for Yugoslavia.
- 11 (e) Third Country Action.—The Secretary of
- 12 State is urged to encourage all other countries, particu-
- 13 larly European countries, to suspend any of their own pro-
- 14 grams providing support similar to that described in sub-
- 15 section (a) or (b) to Yugoslavia, including rescheduling
- 16 Yugoslavia debt under more favorable conditions for Yugo-
- 17 slavia.
- 18 (d) Prohibition on Private Credits.—
- 19 (1) In General.—Except as provided in para-
- 20 graph (2), no national of the United States may
- 21 make or approve any loan or other extension of cred-
- 22 it, directly or indirectly, to the Government of Yugo-
- 23 slavia or to the Government of Serbia or to any cor-
- 24 poration, partnership, or other organization that is
- 25 owned or controlled by either the Government of
- 26 Yugoslavia or the Government of Serbia.

1	(2) Exception.—Paragraph (1) shall not
2	apply to a loan or extension of credit for any hous-
3	ing, education, or humanitarian benefit to assist the
4	victims of repression in Kosovo.
5	(e) Exclusion of Government of Monte-
6	NEGRO.—The prohibitions on the provisions of loans, ered-
7	it guarantees, investment, and other financial assistance
8	contained in this section do not apply to the Government
9	of Montenegro if the President determines, and so reports
10	to the Speaker of the House of Representatives and the
11	Committee on Foreign Relations of the Senate, that—
12	(1) the Government of Montenegro is com-
13	mitted to, and taking steps to promote, democratic
14	principles, the rule of law, and respect for inter-
15	nationally recognized human rights; and
16	(2) the financing would not benefit the Govern-
17	ment of Yugoslavia or the Government of Serbia.
18	SEC. 308. PROHIBITION OF MILITARY-TO-MILITARY CO-
19	OPERATION.
20	(a) In General.—Except as provided in subsection
21	(b), no agency or entity of the United States may engage
22	in any form of cooperation, direct or indirect (including
23	the granting of Foreign Military Financing under section
24	23 of the Arms Export Control Act or international mili-
25	tary education and training under chapter 5 of part H

- 1 of the Foreign Assistance Act of 1961) with the armed
- 2 forces of the Government of Yugoslavia or of the Govern-
- 3 ment of Serbia.
- 4 (b) WAIVER.—The President may waive the applica-
- 5 tion of subsection (a) if he determines and so reports to
- 6 the Speaker of the House of Representatives and the Com-
- 7 mittee on Foreign Relations of the Senate that the waiver
- 8 is necessary to further the development in Yugoslavia of
- 9 a government based on democratic principles and the rule
- 10 of law and that respects internationally recognized human
- 11 rights.
- 12 SEC. 309. MULTILATERAL SANCTIONS.
- 13 It is the sense of Congress that the President should
- 14 encourage all other countries, particularly European coun-
- 15 tries, to take measures similar to those described in this
- 16 title.
- 17 SEC. 310. TERMINATION OR MODIFICATION OF MEASURES
- 18 **AGAINST YUGOSLAVIA.**
- 19 Whenever the President determines, and so reports
- 20 to the Speaker of the House of Representatives and the
- 21 Committee on Foreign Relations of the Senate that the
- 22 Government of Yugoslavia is a government that is based
- 23 on democratic principles and the rule of law, and that re-
- 24 spects internationally recognized human rights, the Presi-
- 25 dent may terminate or modify any of the measures re-

1	quired by this title, except as otherwise provided in section
2	301.
3	TITLE IV—MISCELLANEOUS
4	PROVISIONS
5	SEC. 401. THE INTERNATIONAL CRIMINAL TRIBUNAL FOR
6	THE FORMER YUGOSLAVIA.
7	(a) FINDINGS.—Congress finds the following:
8	(1) United Nations Security Council Resolution
9	827, which was adopted May 25, 1993, established
10	the International Criminal Tribunal for the former
11	Yugoslavia (in this section referred to as the "Tri-
12	bunal") to prosecute persons responsible for serious
13	violations of international humanitarian law com-
14	mitted in the territory of the former Yugoslavia
15	since January 1, 1991.
16	(2) United Nations Security Council Resolution
17	827 requires full cooperation by all countries with
18	the Tribunal, including the obligation of countries to
19	comply with requests of the Tribunal for assistance
20	or orders.
21	(3) The Government of Yugoslavia has dis-
22	regarded its international obligations with regard to
23	the Tribunal, including its obligation to transfer or
24	facilitate the transfer to the Tribunal of any person
25	on the territory of Serbia who has been indicted for

war crimes or other crimes against humanity under
 the jurisdiction of the Tribunal.

(4) The Government of Yugoslavia has publicly rejected the Tribunal's jurisdiction over events in Kosovo and has impeded the investigation of representatives from the Tribunal, including denying those representatives visas for entry into Yugoslavia, in their efforts to gather information about alleged crimes against humanity in Kosovo under the jurisdiction of the Tribunal.

11 (b) Policy.—It shall be the policy of the United
12 States to support fully and completely the indictment of
13 President Slobodan Milosevic as a war criminal under the
14 relevant statutes of the International Criminal Tribunal
15 for the former Yugoslavia if the Tribunal decides to indict
16 him.

(e) In General.—Subject to subsection (b), it is the sense of Congress that the Director of Central Intelligence should transfer to the International Criminal Tribunal for the former Yugoslavia any information the intelligence community (as defined in section 3(4) of the National Security Act of 1947 (50 U.S.C. 401a(4)) collects or has collected in support of an indictment and trial of President Slobodan Milosevic for war crimes, crimes against humanity, or genocide.

1	(d) Protection of Sources and Methods.—In
2	earrying out subsection (e), the Director of Central Intel-
3	ligence shall take such steps as may be necessary to ensure
4	adequate protection of intelligence sources and methods.
5	SEC. 402. OWNERSHIP AND USE OF DIPLOMATIC AND CON-
6	SULAR PROPERTIES.
7	(a) FINDINGS.—The Congress finds the following:
8	(1) The international judicial system, as cur-
9	rently structured, lacks fully effective remedies for
10	the wrongful confiscation of property and for unjust
11	enrichment from the use of wrongfully confiscated
12	property by governments and private entities at the
13	expense of the rightful owners of the property.
14	(2) Since the dissolution of the Socialist Fed-
15	eral Republic of Yugoslavia, the Government of
16	Yugoslavia has exclusively used, and benefited from
17	the use of, properties located in the United States
18	that were owned by the Socialist Federal Republic of
19	Yugoslavia.
20	(3) The governments of Bosnia and
21	Herzegovina, Croatia, the Former Yugoslav Republic
22	of Macedonia, and Slovenia have been blocked by the
23	Government of Yugoslavia in using, or benefiting

from the use of, any property located in the United

- States that was previously owned by the Socialist
 Federal Republic of Yugoslavia.
- 3 (4) The continued occupation and use by offi4 cials of Yugoslavia of that property without prompt,
 5 adequate, and effective compensation under the ap6 plicable principles of international law to the govern7 ments of Bosnia-Herzegovina, Croatia, the Former
 8 Yugoslav Republic of Macedonia, and Slovenia is un-

just and unreasonable.

- 10 (b) Policy on Negotiations Regarding Prop11 ERTIES.—It is the policy of the United States to insist
 12 that the Government of Yugoslavia engage in good faith
 13 negotiations with the governments of Bosnia and
 14 Herzegovina, Croatia, the Former Yugoslav Republic of
 15 Macedonia, and Slovenia on the ownership and continued
 16 use of, or on the arrangement for prompt, adequate and
- 18 in the United States:

 19 (1) 2222 Decatur Street, NW. Washington

effective compensation for, the following properties located

- 19 (1) 2222 Decatur Street, NW, Washington, 20 DC.
- 21 (2) 2410 California Street, NW, Washington,
- 22 DC.
- 23 (3) 1907 Quincy Street, NW, Washington, DC.
- 24 (4) 3600 Edmonds Street, NW, Washington,
- 25 DC.

- 1 (5) 2221 R Street, NW, Washington, DC.
- 2 (6) 854 Fifth Avenue, New York, NY.
- 3 (7) 730 Park Avenue, New York, NY.
- 4 (c) Sense of Congress on Return of Prop-
- 5 ERTIES.—It is the sense of the Congress that, if the Gov-
- 6 ernment of Yugoslavia refuses to engage in good faith ne-
- 7 gotiations on the status of the properties listed in sub-
- 8 section (b), the President should take steps to return those
- 9 properties to the possession of the governments of Bosnia
- 10 and Herzegovina, Croatia, the Former Yugoslav Republic
- 11 of Macedonia, and Slovenia in accordance with inter-
- 12 national law.
- 13 SEC. 403. TRANSITION ASSISTANCE.
- 14 It is the sense of Congress that once the regime of
- 15 President Slobodan Milosevic has been replaced by a gov-
- 16 ernment that is committed to democratic principles and
- 17 the rule of law, and that respects internationally recog-
- 18 nized human rights, the President of the United States
- 19 should support the transition to democracy in Yugoslavia
- 20 by providing immediate and substantial assistance, includ-
- 21 ing facilitating its integration into international organiza-
- 22 tions.
- 23 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 24 (a) Short Title.—This Act may be cited as the "Ser-
- 25 bia Democratization Act of 1999".

1 (b) Table of Contents of this

2 Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.

TITLE I—SUPPORT FOR THE DEMOCRATIC OPPOSITION

- Sec. 101. Findings and policy.
- Sec. 102. Assistance to promote democracy and civil society in Yugoslavia.
- Sec. 103. Authority for radio and television broadcasting.

TITLE II—ASSISTANCE TO THE VICTIMS OF SERBIAN OPPRESSION

- Sec. 201. Findings.
- Sec. 202. Sense of Congress.
- Sec. 203. Assistance.

TITLE III—"OUTER WALL" SANCTIONS

- Sec. 301. "Outer wall" sanctions.
- Sec. 302. International financial institutions not in compliance with "outer wall" sanctions.

TITLE IV—OTHER MEASURES AGAINST YUGOSLAVIA

- Sec. 401. Blocking Yugoslavia assets in the United States.
- Sec. 402. Suspension of entry into the United States.
- Sec. 403. Prohibition on strategic exports to Yugoslavia.
- Sec. 404. Prohibition on loans and investment.
- Sec. 405. Prohibition of military-to-military cooperation.
- Sec. 406. Multilateral sanctions.
- Sec. 407. Exemptions.
- Sec. 408. Waiver; termination of measures against Yugoslavia.
- Sec. 409. Statutory construction.

TITLE V—MISCELLANEOUS PROVISIONS

- Sec. 501. The International Criminal Tribunal for the former Yugoslavia.
- Sec. 502. Sense of Congress with respect to ethnic Hungarians of Vojvodina.
- Sec. 503. Ownership and use of diplomatic and consular properties.
- Sec. 504. Transition assistance.

3 SEC. 2. DEFINITIONS.

- 4 In this Act:
- 5 (1) Appropriate congressional commit-
- 6 TEES.—The term "appropriate congressional commit-
- 7 tees" means the Committee on Foreign Relations of

- the Senate and the Committee on International Rela tions of the House of Representatives.
 - (2) Commercial export.—The term "commercial export" means the sale of a farm product or medicine by a United States seller to a foreign buyer in exchange for cash payment on market terms without benefit of concessionary financing, export subsidies, government or government-backed credits or other nonmarket financing arrangements.
 - (3) International Criminal Tribunal Tribunal For the Former Yugoslavia' or the "Tribunal" means the International Tribunal for the Prosecution of Persons Responsible for Serious Violations of International Humanitarian Law Committed in the Territory of the Former Yugoslavia Since 1991, as established by United Nations Security Council Resolution 827 of May 25, 1993.
 - (4) YUGOSLAVIA.—The term "Yugoslavia" means the so-called Federal Republic of Yugoslavia (Serbia and Montenegro), and the term "Government of Yugoslavia" means the central government of Yugoslavia.

1 TITLE I—SUPPORT FOR THE 2 DEMOCRATIC OPPOSITION

2	DEMOCITATION
3	SEC. 101. FINDINGS AND POLICY.
4	(a) FINDINGS.—Congress finds the following:
5	(1) The President of Yugoslavia, Slobodan
6	Milosevic, has consistently engaged in undemocratic
7	methods of governing.
8	(2) Yugoslavia has passed and implemented a
9	law strictly limiting freedom of the press and has
10	acted to intimidate and prevent independent media
11	from operating inside Yugoslavia.
12	(3) Although the Yugoslav and Serbian constitu-
13	tions provide for the right of citizens to change their
14	government, citizens of Serbia in practice are pre-
15	vented from exercising that right by the Milosevic re-
16	gime's domination of the mass media and manipula-
17	tion of the electoral process.
18	(4) The Yugoslav government has orchestrated
19	attacks on academics at institutes and universities
20	throughout the country in an effort to prevent the dis-
21	semination of opinions that differ from official state
22	propaganda.
23	(5) The Yugoslav government prevents the forma-
24	tion of nonviolent, democratic opposition through re-

strictions on freedom of assembly and association.

- 1 (6) The Yugoslav government uses control and 2 intimidation to control the judiciary and manipu-3 lates the country's legal framework to suit the re-4 gime's immediate political interests.
 - (7) The Government of Serbia and the Government of Yugoslavia, under the direction of President Milosevic, have obstructed the efforts of the Government of Montenegro to pursue democratic and free-market policies.
 - (8) At great risk, the Government of Montenegro has withstood efforts by President Milosevic to interfere with its government and supported the goals of the United States in the conflict in Kosovo.
 - (9) The people of Serbia who do not endorse the undemocratic actions of the Milosevic government should not be the target of criticism that is rightly directed at the Milosevic regime.

(b) Policy.—

- (1) It is the policy of the United States to encourage the development of a government in Yugo-slavia based on democratic principles and the rule of law and that respects internationally recognized human rights.
- 24 (2) It is the sense of Congress that—

1	(A) the United States should actively sup-
2	port the democratic opposition in Yugoslavia, in-
3	cluding political parties and independent trade
4	unions, to develop a legitimate and viable alter-
5	native to the Milosevic regime;
6	(B) all United States Government officials,
7	including individuals from the private sector
8	acting on behalf of the United States Govern-
9	ment, should attempt to meet regularly with rep-
10	resentatives of democratic opposition organiza-
11	tions of Yugoslavia and minimize to the extent
12	practicable any direct contacts with government
13	officials from Yugoslavia, particularly President
14	Slobodan Milosevic, who perpetuate the non-
15	democratic regime in Yugoslavia; and
16	(C) the United States should emphasize to
17	all political leaders in Yugoslavia the impor-
18	tance of respecting internationally recognized
19	human rights for all individuals residing in
20	Yugoslavia.
21	SEC. 102. ASSISTANCE TO PROMOTE DEMOCRACY AND
22	CIVIL SOCIETY IN YUGOSLAVIA.
23	(a) Assistance.—
24	(1) Purpose of Assistance.—The purpose of
25	assistance under this subsection is to promote and

1	strengthen institutions of democratic government and
2	the growth of an independent civil society in Yugo-
3	slavia, including ethnic tolerance and respect for
4	internationally recognized human rights.
5	(2) Authorization for assistance.—To carry
6	out the purpose of paragraph (1), the President is au-
7	thorized to furnish assistance and other support for
8	the activities described in paragraph (3).
9	(3) ACTIVITIES SUPPORTED.—Activities that
10	may be supported by assistance under paragraph (2)
11	include the following:
12	(A) Democracy building.
13	(B) The development of nongovernmental
14	organizations.
15	(C) The development of independent media
16	working within Serbia if possible, but, if that is
17	not feasible, from locations in neighboring coun-
18	tries.
19	(D) The development of the rule of law, to
20	include a strong, independent judiciary, the im-
21	partial administration of justice, and trans-
22	parency in political practices.
23	(E) International exchanges and advanced
24	professional trainina programs in skill greas

1	central to the development of civil society and a
2	market economy.
3	(F) The development of all elements of the
4	democratic process, including political parties
5	and the ability to administer free and fair elec-
6	tions.
7	(G) The development of local governance.
8	(H) The development of a free-market econ-
9	omy.
10	(4) Authorization of appropriations.—
11	(A) In General.—There is authorized to be
12	appropriated to the President \$100,000,000 for
13	the period beginning October 1, 1999, and end-
14	ing September 30, 2001, to carry out this sub-
15	section.
16	(B) Availability of funds.—Amounts
17	appropriated pursuant to subparagraph (A) are
18	authorized to remain available until expended.
19	(b) Prohibition on Assistance to Government of
20	Serbia.—In carrying out subsection (a), the President
21	should take all necessary steps to ensure that no funds or
22	other assistance is provided to the Government of Yugo-
23	slavia or to the Government of Serbia, except for purposes
24	permitted under this Act.

- 1 (c) Assistance to Government of Montenegro.—
- 2 In carrying out subsection (a), the President may provide
- 3 assistance to the Government of Montenegro, unless the
- 4 President determines, and so reports to the appropriate con-
- 5 gressional committees, that the leadership of the Govern-
- 6 ment of Montenegro is not committed to, or is not taking
- 7 steps to promote, democratic principles, the rule of law, or
- 8 respect for internationally recognized human rights.

9 SEC. 103. AUTHORITY FOR RADIO AND TELEVISION BROAD-

- 10 CASTING.
- 11 (a) In General.—The Broadcasting Board of Gov-
- 12 ernors shall further the open communication of information
- 13 and ideas through the increased use of radio and television
- 14 broadcasting to Yugoslavia in both the Serbo-Croatian and
- 15 Albanian languages.
- 16 (b) Implementation.—Radio and television broad-
- 17 casting under subsection (a) shall be carried out by the
- 18 Voice of America and, in addition, radio broadcasting
- 19 under that subsection shall be carried out by RFE/RL, In-
- 20 corporated. Subsection (a) shall be carried out in accord-
- 21 ance with all the respective Voice of America and RFE/RL,
- 22 Incorporated, standards to ensure that radio and television
- 23 broadcasting to Yugoslavia serves as a consistently reliable
- 24 and authoritative source of accurate, objective, and com-
- 25 prehensive news.

1	(c) Statutory Construction.—The implementation
2	of subsection (a) may not be construed as a replacement
3	for the strengthening of indigenous independent media
4	called for in section 102(a)(3)(C). To the maximum extens
5	practicable, the two efforts (strengthening independent
6	media and increasing broadcasts into Serbia) shall be car-
7	ried out in such a way that they mutually support each
8	other.
9	TITLE II—ASSISTANCE TO THE
10	VICTIMS OF SERBIAN OP-
11	PRESSION
12	SEC. 201. FINDINGS.
13	The Congress finds the following:
14	(1) Beginning in February 1998 and ending in
15	June 1999, the armed forces of Yugoslavia and the
16	Serbian Interior Ministry police force engaged in a
17	brutal crackdown against the ethnic Albanian popu-
18	lation in Kosovo.
19	(2) As a result of the attack by Yugoslav and
20	Serbian forces against the Albanian population of
21	Kosovo, more than 10,000 individuals have been
22	killed and 1,500,000 individuals were displaced from
23	their homes.
24	(3) The majority of the individuals displaced by
25	the conflict in Kosovo was left homeless or was forced

- 1 to find temporary shelter in Kosovo or outside the 2 country.
- 3 (4) The activities of the Yugoslav armed forces 4 and the police force of the Serbian Interior Ministry 5 resulted in the widespread destruction of agricultural 6 crops, livestock, and property, as well as the poi-7 soning of wells and water supplies, and the looting of 8 humanitarian goods provided by the international 9 community.

10 SEC. 202. SENSE OF CONGRESS.

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It is the sense of Congress that—

- (1) humanitarian assistance to the victims of the conflict in Kosovo, including refugees and internally displaced persons, and all assistance to rebuild damaged property in Kosovo, should be the responsibility of the Government of Yugoslavia and the Government of Serbia;
- (2) under the direction of President Milosevic, neither the Government of Yugoslavia nor the Government of Serbia has provided the resources to assist innocent, civilian victims of oppression in Kosovo; and
- (3) because neither the Government of Yugoslavia nor the Government of Serbia has fulfilled the responsibilities of a sovereign government toward the people in Kosovo, the international community offers the

- 1 only recourse for humanitarian assistance to victims
- 2 of oppression in Kosovo.
- 3 SEC. 203. ASSISTANCE.
- 4 (a) AUTHORITY.—The President is authorized to fur-
- 5 nish assistance under section 491 of the Foreign Assistance
- 6 Act of 1961 (22 U.S.C. 2292) and the Migration and Ref-
- 7 ugee Assistance Act of 1962 (22 U.S.C. 2601 et seq.), as
- 8 appropriate, for—
- 9 (1) relief, rehabilitation, and reconstruction in
- 10 Kosovo; and
- 11 (2) refugees and persons displaced by the conflict
- in Kosovo.
- 13 (b) Prohibition.—No assistance may be provided
- 14 under this section to any group that has been designated
- 15 as a terrorist organization under section 219 of the Immi-
- 16 gration and Nationality Act (8 U.S.C. 1189).
- 17 (c) Use of Economic Support Funds.—Any funds
- 18 that have been allocated under chapter 4 of part II of the
- 19 Foreign Assistance Act of 1961 (22 U.S.C. 2346 et seq.) for
- 20 assistance described in subsection (a) may be used in ac-
- 21 cordance with the authority of that subsection.

TITLE III—"OUTER WALL" 1 **SANCTIONS** 2 3 SEC. 301. "OUTER WALL" SANCTIONS. (a) APPLICATION OF MEASURES.—The sanctions de-4 scribed in subsections (c) through (g) shall apply with re-5 spect to Yugoslavia until the President determines and cer-7 tifies to the appropriate congressional committees that the Government of Yugoslavia has made significant progress in 9 meeting the conditions described in subsection (b). 10 (b) Conditions.—The conditions referred to in sub-11 section (a) are the following: 12 (1) Agreement on a lasting settlement in Kosovo. 13 (2) Compliance with the General Framework 14 Agreement for Peace in Bosnia and Herzegovina. 15 (3) Implementation of internal democratic re-16 form. 17 (4) Settlement of all succession issues with the 18 other republics that emerged from the break-up of the 19 Socialist Federal Republic of Yugoslavia. 20 (5) Cooperation with the International Criminal 21 Tribunal for the former Yugoslavia, including the 22 transfer of all indicted war criminals in Yugoslavia 23 to the Hague.

(c) International Financial Institutions.—The

Secretary of the Treasury shall instruct the United States

- 1 executive directors of the international financial institu-
- 2 tions to oppose, and vote against, any extension by those
- 3 institutions of any financial assistance (including any tech-
- 4 nical assistance or grant) of any kind to the Government
- 5 of Yugoslavia.
- 6 (d) Organization for Security and Cooperation
- 7 IN Europe.—The Secretary of State should instruct the
- 8 United States Ambassador to the Organization for Security
- 9 and Cooperation in Europe (OSCE) to oppose and block
- 10 any consensus to allow the participation of Yugoslavia in
- 11 the OSCE or any organization affiliated with the OSCE.
- 12 (e) United Nations.—The Secretary of State should
- 13 instruct the United States Permanent Representative to the
- 14 United Nations—
- 15 (1) to oppose and vote against any resolution in
- 16 the United Nations Security Council to admit Yugo-
- 17 slavia to the United Nations or any organization af-
- 18 filiated with the United Nations; and
- 19 (2) to actively oppose and, if necessary, veto any
- 20 proposal to allow Yugoslavia to assume the member-
- 21 ship of the former Socialist Federal Republic of Yugo-
- 22 slavia in the United Nations General Assembly or
- any other organization affiliated with the United Na-
- 24 tions.

- 1 (f) NATO.—The Secretary of State should instruct the
- 2 United States Permanent Representative to the North At-
- 3 lantic Council to oppose and vote against the extension to
- 4 Yugoslavia of membership or participation in the Partner-
- 5 ship for Peace program or any other organization affiliated
- 6 with NATO.
- 7 (g) Southeast European Cooperation Initia-
- 8 TIVE.—The Secretary of State should instruct the United
- 9 States Representatives to the Southeast European Coopera-
- 10 tion Initiative (SECI) to actively oppose the participation
- 11 of Yugoslavia in SECI.
- 12 (h) Sense of Congress.—It is the sense of Congress
- 13 *that*—
- 14 (1) the President should not restore full diplo-
- 15 matic relations with Yugoslavia until the President
- 16 has determined and so reported to the appropriate
- 17 congressional committees that the Government of
- 18 Yugoslavia has met the conditions described in sub-
- 19 section (b); and
- 20 (2) the President should encourage all other Eu-
- 21 ropean countries to diminish their level of diplomatic
- 22 relations with Yugoslavia.
- 23 (i) International Financial Institution De-
- 24 FINED.—In this section, the term "international financial
- 25 institution" includes the International Monetary Fund, the

1	International Bank for Reconstruction and Development,
2	the International Development Association, the Inter-
3	national Finance Corporation, the Multilateral Investment
4	Guaranty Agency, and the European Bank for Reconstruc-
5	tion and Development.
6	SEC. 302. INTERNATIONAL FINANCIAL INSTITUTIONS NOT
7	IN COMPLIANCE WITH "OUTER WALL" SANC-
8	TIONS.
9	It is the sense of Congress that, if any international
10	financial institution (as defined in section 301(i)) approves
11	a loan or other financial assistance to the Government of
12	Yugoslavia over opposition of the United States, then the
13	Secretary of the Treasury should withhold from payment
14	of the United States share of any increase in the paid-in
15	capital of such institution an amount equal to the amount
16	of the loan or other assistance.
17	TITLE IV—OTHER MEASURES
18	AGAINST YUGOSLAVIA
19	SEC. 401. BLOCKING YUGOSLAVIA ASSETS IN THE UNITED
20	STATES.
21	(a) Blocking of Assets.—All property and interests
22	in property, including all commercial, industrial, or public
23	utility undertakings or entities, of or in the name of the
24	Government of Serbia or the Government of Yugoslavia that
25	are in the United States, that hereafter come within the

- 1 United States, or that are or hereafter come within the pos-
- 2 session or control of United States persons, including their
- 3 overseas branches, are hereby blocked.
- 4 (b) Exercise of Authorities.—The Secretary of the
- 5 Treasury, in consultation with the Secretary of State, shall
- 6 take such actions, including the promulgation of regula-
- 7 tions, orders, directives, rulings, instructions, and licenses,
- 8 and employ all powers granted to the President by the
- 9 International Emergency Economic Powers Act, as may be
- 10 necessary to carry out the purpose of this section, including
- 11 taking such steps as may be necessary to continue in effect
- 12 the measures contained in Executive Order No. 13088 of
- 13 June 9, 1998, and Executive Order No. 13121 of May 1,
- 14 1999, and any rule, regulation, license, or order issued
- 15 thereunder.
- 16 (c) Prohibited Transfers prohibited
- 17 under subsection (b) shall include payments or transfers of
- 18 any property or any transactions involving the transfer of
- 19 anything of economic value by any United States person
- 20 to the Government of Serbia, the Government of Yugoslavia,
- 21 or any person or entity acting for or on behalf of, or owned
- 22 or controlled, directly or indirectly, by any of those govern-
- 23 ments, persons, or entities.
- 24 (d) Payment of Expenses.—All expenses incident to
- 25 the blocking and maintenance of property blocked under

1	subsection (a) shall be charged to the owners or operators
2	of such property, which expenses shall not be met from
3	blocked funds.
4	(e) Prohibitions.—The following shall be prohibited
5	as of the date of enactment of this Act:
6	(1) Any transaction within the United States or
7	by a United States person relating to any vessel in
8	which a majority or controlling interest is held by a
9	person or entity in, or operating from, Serbia regard-
10	less of the flag under which the vessel sails.
11	(2) The exportation to Serbia or to any entity
12	operated from Serbia or owned and controlled by the
13	Government of Serbia or the Government of Yugo-
14	slavia, directly or indirectly, of any goods, technology,
15	or services, either—
16	(A) from the United States;
17	(B) requiring the issuance of a license by a
18	Federal agency; or
19	(C) involving the use of United States reg-
20	istered vessels or aircraft, or any activity that
21	promotes or is intended to promote such expor-
22	tation.
23	(3) Any dealing by a United States person in—
24	(A) property originating in Serbia or ex-
25	ported from Serbia;

1	(B) property intended for exportation from
2	Serbia to any country or exportation to Serbia
3	from any country; or
4	(C) any activity of any kind that promotes
5	or is intended to promote such dealing.
6	(4) The performance by any United States per-
7	son of any contract, including a financing contract,
8	in support of an industrial, commercial, public util-
9	ity, or governmental project in Serbia.
10	(f) Exceptions.—Nothing in this section shall apply
11	to—
12	(1) the transshipment through Serbia of com-
13	modities and products originating outside Yugoslavia
14	and temporarily present in the territory of Yugo-
15	slavia only for the purpose of such transshipment;
16	(2) assistance provided under section 102 or sec-
17	tion 203 of this Act; or
18	(3) those materials described in section 203(b)(3)
19	of the International Emergency Economic Powers Act
20	relating to informational materials.
21	SEC. 402. SUSPENSION OF ENTRY INTO THE UNITED
22	STATES.
23	(a) Prohibition.—The President shall use his author-
24	ity under section 212(f) of the Immigration and Nation-

1	ality Act (8 U.S.C. 1182(f)) to suspend the entry into the
2	United States of any alien who—
3	(1) holds a position in the senior leadership of
4	the Government of Yugoslavia or the Government of
5	Serbia; or
6	(2) is a spouse, minor child, or agent of a person
7	inadmissible under paragraph (1).
8	(b) Senior Leadership Defined.—In subsection
9	(a)(1), the term "senior leadership"—
10	(1) includes—
11	(A) the President, Prime Minister, Deputy
12	Prime Ministers, and government ministers of
13	Yugoslavia;
14	(B) the Governor of the National Bank of
15	Yugoslavia; and
16	(C) the President, Prime Minister, Deputy
17	Prime Ministers, and government ministers of
18	the Republic of Serbia; and
19	(2) does not include the President, Prime Min-
20	ister, Deputy Prime Ministers, and government min-
21	isters of the Republic of Montenegro.
22	SEC. 403. PROHIBITION ON STRATEGIC EXPORTS TO YUGO-
23	SLAVIA.
24	(a) Prohibition.—No computers, computer software,
25	or goods or technology intended to manufacture or service

- 1 computers may be exported to or for use by the Government
- 2 of Yugoslavia or by the Government of Serbia, or by any
- 3 of the following entities of either government:
- 4 (1) The military.
- 5 (2) The police.
- 6 (3) The prison system.
- 7 (4) The national security agencies.
- 8 (b) Statutory Construction.—Nothing in this sec-
- 9 tion prevents the issuance of licenses to ensure the safety
- 10 of civil aviation and safe operation of United States-origin
- 11 commercial passenger aircraft and to ensure the safety of
- 12 ocean-going maritime traffic in international waters.
- 13 SEC. 404. PROHIBITION ON LOANS AND INVESTMENT.
- 14 (a) United States Government Financing.—No
- 15 loan, credit guarantee, insurance, financing, or other simi-
- 16 lar financial assistance may be extended by any agency of
- 17 the United States Government (including the Export-Im-
- 18 port Bank and the Overseas Private Investment Corpora-
- 19 tion) to the Government of Yugoslavia or the Government
- 20 of Serbia.
- 21 (b) Trade and Development Agency.—No funds
- 22 made available by law may be available for activities of
- 23 the Trade and Development Agency in or for Serbia.
- 24 (c) Third Country Action.—The Secretary of State
- 25 is urged to encourage all other countries, particularly Euro-

- pean countries, to suspend any of their own programs providing support similar to that described in subsection (a) or (b) to the Government of Yugoslavia or the Government 3 of Serbia, including by rescheduling repayment of the indebtedness of either government under more favorable condi-6 tions. 7 (d) Prohibition on Private Credits.— (1) In general.—Except as provided in para-8 9 graph (2), no national of the United States may make 10 or approve any loan or other extension of credit, di-11 rectly or indirectly, to the Government of Yugoslavia 12 or to the Government of Serbia or to any corporation, 13 partnership, or other organization that is owned or 14 controlled by either the Government of Yugoslavia or 15 the Government of Serbia. 16 (2) Exception.—Paragraph (1) shall not apply 17 to a loan or extension of credit for any housing, edu-18 cation, or humanitarian benefit to assist the victims 19 of repression in Kosovo. SEC. 405. **PROHIBITION OF**
- 20 MILITARY-TO-MILITARY
- 21 COOPERATION.
- 22 The United States Government (including any agency
- 23 or entity of the United States) shall not provide assistance
- under the Foreign Assistance Act of 1961 or the Arms Ex-
- port Control Act (including the provision of Foreign Mili-

- 1 tary Financing under section 23 of the Arms Export Con-
- 2 trol Act or international military education and training
- 3 under chapter 5 of part II of the Foreign Assistance Act
- 4 of 1961) or provide any defense articles or defense services
- 5 under those Acts, to the armed forces of the Government of
- 6 Yugoslavia or of the Government of Serbia.

7 SEC. 406. MULTILATERAL SANCTIONS.

- 8 It is the sense of Congress that the President should
- 9 continue to seek to coordinate with other countries, particu-
- 10 larly European countries, a comprehensive, multilateral
- 11 strategy to further the purposes of this Act, including, as
- 12 appropriate, encouraging other countries to take measures
- 13 similar to those described in this title.

14 SEC. 407. EXEMPTIONS.

- 15 (a) Exemption for Kosovo.—None of the restric-
- 16 tions imposed by this Act shall apply with respect to
- 17 Kosovo, including with respect to governmental entities or
- 18 administering authorities or the people of Kosovo.
- 19 (b) Exemption for Montenegro.—None of the re-
- 20 strictions imposed by this Act shall apply with respect to
- 21 Montenegro, including with respect to governmental entities
- 22 of Montenegro, unless the President determines and so cer-
- 23 tifies to the appropriate congressional committees that the
- 24 leadership of the Government of Montenegro is not com-
- 25 mitted to, or is not taking steps to promote, democratic

1	principles, the rule of law, or respect for internationally
2	recognized human rights.
3	SEC. 408. WAIVER; TERMINATION OF MEASURES AGAINST
4	YUGOSLAVIA.
5	(a) General Waiver Authority.—Except as pro-
6	vided in subsection (b), the requirement to impose any
7	measure under this Act may be waived for successive peri-
8	ods not to exceed 12 months each, and the President may
9	provide assistance in furtherance of this Act notwith-
10	standing any other provision of law, if the President deter-
11	mines and so certifies to the appropriate congressional com-
12	mittees in writing 15 days in advance of the implementa-
13	tion of any such waiver that—
14	(1) it is important to the national interest of the
15	United States; or
16	(2) significant progress has been made in Yugo-
17	slavia in establishing a government based on demo-
18	cratic principles and the rule of law, and that re-
19	spects internationally recognized human rights.
20	(b) Exception.—The President may implement the
21	waiver under subsection (a) for successive periods not to
22	exceed 3 months each without the 15 day advance notifica-
23	tion under that subsection —

- (1) if the President determines that exceptional
 circumstances require the implementation of such
 waiver; and
- 4 (2) the President immediately notifies the appro-5 priate congressional committees of his determination.
- 6 (c) Termination of Restrictions.—The restrictions
- 7 imposed by this Act shall be terminated if the President
- 8 determines and so certifies to the appropriate congressional
- 9 committees that the Government of Yugoslavia is a govern-
- 10 ment that is committed to democratic principles and the
- 11 rule of law, and that respects internationally recognized
- 12 human rights.

13 SEC. 409. STATUTORY CONSTRUCTION.

- 14 (a) In General.—None of the restrictions or prohibi-
- 15 tions contained in this Act shall be construed to limit hu-
- 16 manitarian assistance (including the provision of food and
- 17 medicine), or the commercial export of agricultural com-
- 18 modities or medicine and medical equipment, to Yugo-
- 19 slavia.
- 20 (b) Special Rule.—Nothing in subsection (a) shall
- 21 be construed to permit the export of an agricultural com-
- 22 modity or medicine that could contribute to the development
- 23 of a chemical or biological weapon.

1 TITLE V—MISCELLANEOUS 2 PROVISIONS

- 3 SEC. 501. THE INTERNATIONAL CRIMINAL TRIBUNAL FOR
 4 THE FORMER YUGOSLAVIA.
- 5 (a) FINDINGS.—Congress finds the following:
- 6 (1) United Nations Security Council Resolution
 7 827, which was adopted May 25, 1993, established the
 8 International Criminal Tribunal for the former Yugo9 slavia to prosecute persons responsible for serious vio10 lations of international humanitarian law committed
 11 in the territory of the former Yugoslavia since Janu12 ary 1, 1991.
 - (2) United Nations Security Council Resolution 827 requires full cooperation by all countries with the Tribunal, including the obligation of countries to comply with requests of the Tribunal for assistance or orders.
 - (3) The Government of Yugoslavia has disregarded its international obligations with regard to the Tribunal, including its obligation to transfer or facilitate the transfer to the Tribunal of any person on the territory of Yugoslavia who has been indicted for war crimes or other crimes against humanity under the jurisdiction of the Tribunal.

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1	(4) The Government of Yugoslavia publicly re-
2	jected the Tribunal's jurisdiction over events in
3	Kosovo and has impeded the investigation of rep-
4	resentatives from the Tribunal, including denying
5	those representatives visas for entry into Yugoslavia,
6	in their efforts to gather information about alleged
7	crimes against humanity in Kosovo under the juris-
8	diction of the Tribunal.
9	(5) The Tribunal has indicted President
10	Slobodan Milosevic for—
11	(A) crimes against humanity, specifically
12	murder, deportations, and persecutions; and
13	(B) violations of the laws and customs of
14	war.
15	(b) Policy.—It shall be the policy of the United States
16	to support fully and completely the investigation of Presi-
17	dent Slobodan Milosevic by the International Criminal Tri-
18	bunal for the former Yugoslavia for genocide, crimes against
19	humanity, war crimes, and grave breaches of the Geneva
20	Convention.
21	(c) In General.—Subject to subsection (b), it is the
22	sense of Congress that the United States Government should
23	gather all information that the intelligence community (as
24	defined in section 3(4) of the National Security Act of 1947
25	(50 U.S.C. 401a(4)) collects or has collected to support an

1	investigation of President Slobodan Milosevic for genocide,
2	crimes against humanity, war crimes, and grave breaches
3	of the Geneva Convention by the International Criminal
4	Tribunal for the former Yugoslavia (ICTY) and that the
5	Department of State should provide all appropriate infor-
6	mation to the Office of the Prosecutor of the ICTY under
7	procedures established by the Director of Central Intel-
8	ligence that are necessary to ensure adequate protection of
9	intelligence sources and methods.
10	(d) Report to Congress.—Not less than 180 days
11	after the date of enactment of this Act, and every 180 days
12	thereafter, the President shall submit a report, in classified
13	form if necessary, to the appropriate congressional commit-
14	tees that describes the information that was provided by the
15	Department of State to the Office of the Prosecutor of the
16	International Criminal Tribunal for the former Yugoslavia
17	for the purposes of subsection (c).
18	SEC. 502. SENSE OF CONGRESS WITH RESPECT TO ETHNIC
19	HUNGARIANS OF VOJVODINA.
20	(a) Findings.—Congress finds that—
21	(1) approximately 350,000 ethnic Hungarians
22	reside in the province of Vojvodina, part of Serbia, in
23	traditional settlements in existence for centuries;
24	(2) this community has taken no side in any of
25	the Balkan conflicts since 1990, but has maintained

1	a consistent position of nonviolence, while seeking to
2	protect its existence through the meager opportunities
3	afforded under the existing political system;
4	(3) the Serbian leadership deprived Vojvodina of
5	its autonomous status at the same time as it did the
6	same to the province of Kosovo;
7	(4) this population is subject to continuous har-
8	assment, intimidation, and threatening suggestions
9	that they leave the land of their ancestors; and
10	(5) during the past 10 years this form of ethnic
11	cleansing has already driven 50,000 ethnic Hungar-
12	ians out of the province of Vojvodina.
13	(b) Sense of Congress.—It is the sense of Congress
14	that the President should—
15	(1) condemn harassment, threats, and intimida-
16	tion against any ethnic group in Yugoslavia as the
17	usual precursor of violent ethnic cleansing;
18	(2) express deep concern over the reports on re-
19	cent threats, intimidation, and even violent incidents
20	against the ethnic Hungarian inhabitants of the prov-
21	ince of Vojvodina;
22	(3) call on the Secretary of State to regularly
23	monitor the situation of the Hungarian ethnic group
24	in Vojvodina; and

1	(4) call on the NATO allies of the United States
2	during any negotiation on the future status of Kosovo
3	also to pay substantial attention to establishing satis-
4	factory guarantees for the rights of the ethnic Hun
5	garian community of Vojvodina, and of other ethnic
6	minorities in the province, including consulting with
7	elected leaders about their proposal for self-adminis
8	tration.
9	SEC. 503. OWNERSHIP AND USE OF DIPLOMATIC AND CON
10	SULAR PROPERTIES.
11	(a) FINDINGS.—Congress finds the following:
12	(1) The international judicial system, as cur
13	rently structured, lacks fully effective remedies for the
14	wrongful confiscation of property and for unjust en
15	richment from the use of wrongfully confiscated prop
16	erty by governments and private entities at the ex
17	pense of the rightful owners of the property.
18	(2) Since the dissolution of the Socialist Federa
19	Republic of Yugoslavia, the Government of Yugoslavia
20	has exclusively used, and benefited from the use of
21	properties located in the United States that were
22	owned by the Socialist Federal Republic of Yugo
23	slavia.

 $Herzegovina,\ Croatia,\ the\ Former\ Yugoslav\ Republic$

- 1 of Macedonia, and Slovenia have been blocked by the
- 2 Government of Yugoslavia from using, or benefiting
- 3 from the use of, any property located in the United
- 4 States that was previously owned by the Socialist
- 5 Federal Republic of Yugoslavia.
- 6 (4) The continued occupation and use by offi-
- 7 cials of Yugoslavia of that property without prompt,
- 8 adequate, and effective compensation under the appli-
- 9 cable principles of international law to the Govern-
- 10 ments of Bosnia and Herzegovina, Croatia, the
- 11 Former Yugoslav Republic of Macedonia, and Slo-
- 12 venia are unjust and unreasonable.
- 13 (b) Policy on Negotiations Regarding Prop-
- 14 ERTIES.—It is the policy of the United States to insist that
- 15 the Government of Yugoslavia has a responsibility to, and
- 16 should, actively and cooperatively engage in good faith ne-
- 17 gotiations with the Governments of Bosnia and
- 18 Herzegovina, Croatia, the Former Yugoslav Republic of
- 19 Macedonia, and Slovenia for resolution of the outstanding
- 20 property issues resulting from the dissolution of the Social-
- 21 ist Federal Republic of Yugoslavia, including the disposi-
- 22 tion of the following properties located in the United States:
- 23 (1) 2222 Decatur Street, NW, Washington, DC.
- 24 (2) 2410 California Street, NW, Washington,
- 25 *DC*.

- 1 (3) 1907 Quincy Street, NW, Washington, DC.
- 2 (4) 3600 Edmonds Street, NW, Washington, DC.
- 3 (5) 2221 R Street, NW, Washington, DC.
- 4 (6) 854 Fifth Avenue, New York, NY.
- 5 (7) 730 Park Avenue, New York, NY.
- 6 (c) Sense of Congress on Return of Prop-
- 7 ERTIES.—It is the sense of Congress that, if the Government
- 8 of Yugoslavia refuses to engage in good faith negotiations
- 9 on the status of the properties listed in subsection (b), the
- 10 President should take steps to ensure that the interests of
- 11 the Governments of Bosnia and Herzegovina, Croatia, the
- 12 Former Yugoslav Republic of Macedonia, and Slovenia are
- 13 protected in accordance with international law.
- 14 SEC. 504. TRANSITION ASSISTANCE.
- 15 (a) Sense of Congress.—It is the sense of Congress
- 16 that once the regime of President Slobodan Milosevic has
- 17 been replaced by a government that is committed to demo-
- 18 cratic principles and the rule of law, and that respects
- 19 internationally recognized human rights, the President of
- 20 the United States should support the transition to democ-
- 21 racy in Yugoslavia by providing immediate and substantial
- 22 assistance, including facilitating its integration into inter-
- 23 national organizations.
- 24 (b) Authorization of Assistance.—The President
- 25 is authorized to furnish assistance to Yugoslavia if he deter-

1 mines, and so certifies to the appropriate congressional
2 committees that the Government of Yugoslavia is committed
3 to democratic principles and the rule of law and respects
4 internationally recognized human rights.

(c) Report to Congress.—

- (1) Development of Plan.—The President shall develop a plan for providing assistance to Yugo-slavia in accordance with this section. Such assistance would be provided at such time as the President determines that the Government of Yugoslavia is committed to democratic principles and the rule of law and respects internationally recognized human rights.
- (2) Strategy.—The plan developed under paragraph (1) shall include a strategy for distributing assistance to Yugoslavia under the plan.
- (3) DIPLOMATIC EFFORTS.—The President shall take the necessary steps—
 - (A) to seek to obtain the agreement of other countries and international financial institutions and other multilateral organizations to provide assistance to Yugoslavia after the President determines that the Government of Yugoslavia is committed to democratic principles, the rule of law, and that respects internationally recognized human rights; and

- 1 (B) to work with such countries, institu-2 tions, and organizations to coordinate all such 3 assistance programs.
 - (4) Communication of Plan.—The President shall take the necessary steps to communicate to the people of Yugoslavia the plan for assistance developed under this section.
 - (5) REPORT.—Not later than 120 days after the date of enactment of this Act, the President shall transmit to the appropriate congressional committees a report describing in detail the plan required to be developed by paragraph (1).