106TH CONGRESS 1ST SESSION

## S. 734

Entitled "National Discovery Trails Act of 1999".

## IN THE SENATE OF THE UNITED STATES

March 25, 1999

Mr. Murkowski (for himself and Mr. Reid) introduced the following bill; which was referred to the Committee on Energy and Natural Resources

## A BILL

Entitled "National Discovery Trails Act of 1999".

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "National Discovery
- 5 Trails Act of 1999".
- 6 SEC. 2. NATIONAL TRAILS SYSTEM ACT AMENDMENTS.
- 7 (a)(1) Section 3(a) of the National Trails System Act
- 8 (16 U.S.C. 1242(a)) is amended by inserting after para-
- 9 graph (4) the following:
- 10 "(5) National discovery trails, established as
- provided in section 5, which will be extended, contin-
- 12 uous, interstate trails so located as to provide for

1 outstanding outdoor recreation and travel and to 2 connect representative examples of America's trails 3 and communities. National discovery trails should provide for the conservation and enjoyment of sig-5 nificant natural, cultural, and historic resources as-6 sociated with each trail and should be so located as 7 to represent metropolitan, urban, rural, and back 8 country regions of the Nation. Any such trail may 9 be designated on federal lands and, with the consent 10 of the owner thereof, on any non federal lands.".

- 11 (2) FEASIBILITY REQUIREMENTS; COOPERATIVE
  12 MANAGEMENT REQUIREMENT.—Section 5(b) of such Act
  13 (16 U.S.C. 1244) is amended by adding at the end the
  14 following new paragraph:
  - "(12) For purposes of subsection (b), a trail shall not be considered feasible and desirable for designation as a national discovery trail unless it meets all of the following criteria:

"(A) The trail must link one or more areas within the boundaries of a metropolitan area (as those boundaries are determined under section 134(c) of title 23, United States Code). It should also join with other trails, connecting the National Trails System to significant recreation and resources areas.

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1 "(B) The trail must be supported by at
2 least one competent trailwide volunteer-based
3 organization. Each trail should have extensive
4 local and trailwide support by the public, by
5 users groups, and by affected State and local
6 governments.

- "(C) The trail must be extended and pass through more than one State. At a minimum, it should be a continuous, walkable route.
- "(13) The appropriate Secretary for each national discovery trail shall administer the trail in cooperation with at least one competent trailwide volunteer-based organization. Where the designation of discovery trail is aligned with other units of the National Trails System, or State or local trails, the designation of a discovery trail shall not affect the protections or authorities provided for the other trail or trails, nor shall the designation of a discovery trail diminish the values and significance for which those trails were established.".
- 21 (b) Designation of the American Discovery
- 22 Trail as a National Discovery Trail.—Section 5(a)
- 23 of such Act (16 U.S.C. 1244(a)) is amended—

- 1 (1) by re-designating the paragraph relating to 2 the California National Historic Trail as paragraph 3 (18);
  - (2) by re-designating the paragraph relating to the Pony Express National Historic Trail as paragraph (19);
    - (3) by re-designating the paragraph relating to the Selma to Montgomery National Historic Trail as paragraph (20); and
    - (4) by adding at the end the following:
    - "(21) The American Discovery Trail, a trail of approximately 6,000 miles extending from Cape Henlopen State Park in Delaware to Point Reyes National Seashore in California, extending westward through Delaware, Maryland, the District of Columbia, West Virginia, Ohio, and Kentucky, where near Cincinnati it splits into two routes. The Northern Midwest route traverses Ohio, Indiana, Illinois, Iowa, Nebraska, and Colorado, and the Southern Midwest route traverses Indiana, Illinois, Missouri, Kansas, and Colorado. After the two routes rejoin in Denver, Colorado, the route continues through Colorado, Utah, Nevada, and California. The trail is generally described in Volume 2 of the National Park Service feasibility study dated June 1995 which

- 1 shall be on file and available for public inspection in 2 the office of the Director of the National Park Serv-3 ice, Department of the Interior, the District of Columbia. The American Discovery Trail shall be ad-5 ministered by the Secretary of the Interior in co-6 operation with at least one competent trailwide vol-7 unteer-based organization and other affected federal 8 land managing agencies, and state and local govern-9 ments, as appropriate. No lands or interests outside 10 the exterior boundaries of federally administered 11 areas may be acquired by the Federal Government 12 solely for the American Discovery Trail. The provi-13 sions of sections 7(e), 7(f), and 7(g) shall not apply 14 to the American Discovery Trail.".
- 15 (c) Comprehensive National Discovery Trail 16 Plan.—Section 5 of such Act (16 U.S.C. 1244) is further 17 amended by adding at the end the following new sub-18 section:
- "(g) Within three complete fiscal years after the date
  of enactment of any law designating a national discovery
  trail, the administering Federal agency shall, in cooperation with at least one competent trailwide volunteer-based
  organization, submit a comprehensive plan for the protection, management, development, and use of the federal
  portions of the trail, and provide technical assistance to

- 1 states and local units of government and private land-
- 2 owners, as requested, for non-federal portions of the trail,
- 3 to the Committee on Resources of the United States
- 4 House of Representatives and the Committee on Energy
- 5 and Natural Resources of the United States Senate. The
- 6 responsible Secretary shall ensure that the comprehensive
- 7 plan for the entire trail does not conflict with existing
- 8 agency direction and that the volunteer-based organization
- 9 shall consult with the affected land managing agencies, the
- 10 Governors of the affected States, affected county and local
- 11 political jurisdictions, and local organizations maintaining
- 12 components of the trail. Components of the comprehensive
- 13 plan include—
- 14 "(1) policies and practices to be observed in the
- administration and management of the trail, includ-
- ing the identification of all significant natural, his-
- torical, and cultural resources to be preserved, model
- agreements necessary for joint trail administration
- among and between interested parties, and an iden-
- 20 tified carrying capacity for critical segments of the
- 21 trail and a plan for their implementation where ap-
- 22 propriate;
- 23 "(2) general and site-specific trail-related devel-
- opment including costs; and

1	"(3) the process to be followed by the volunteer-
2	based organization, in cooperation with the appro-
3	priate Secretary, to implement the trail marking au-
4	thorities in section 7(c) conforming to approved trail
5	logo or emblem requirements.". Nothing in this Act
6	may be construed to impose or permit the imposition
7	of any landowner on the use of any non-federal
8	lands without the consent of the owner thereof. Nei-
9	ther the designation of a National Discovery Trail
10	nor any plan relating thereto shall affect or be con-
11	sidered in the granting or denial of a right of way
12	or any conditions relating thereto.".
13	SEC. 3. CONFORMING AMENDMENTS.
14	The National Trails System Act is amended—
15	(1) in section 2(b) (16 U.S.C. 1241(b)), by
16	striking "scenic and historic" and inserting "scenic,
17	historic, and discovery";
18	(2) in the section heading to section 5 (16
19	U.S.C. 1244), by striking "AND NATIONAL
20	HISTORIC" and inserting ", NATIONAL HIS-
21	TORIC, AND NATIONAL DISCOVERY";
22	(3) in section 5(a) (16 U.S.C. 1244(a)), in the
23	matter preceding paragraph (1)—

1	(A) by striking "and national historic" and
2	inserting ", national historic, and national dis-
3	covery"; and
4	(B) by striking "and National Historic"
5	and inserting ", National Historic, and Na-
6	tional Discovery';
7	(4) in section 5(b) (16 U.S.C. 1244(b)), in the
8	matter preceding paragraph (1), by striking "or na-
9	tional historic" and inserting ", national historic, or
10	national discovery';
11	(5) in section 5(b)(3) (16 U.S.C. 1244(b)(3)),
12	by striking "or national historic" and inserting ",
13	national historic, or national discovery";
14	(6) in section $7(a)(2)$ (16 U.S.C. $1246(a)(2)$ ),
15	by striking "and national historic" and inserting ",
16	national historic, and national discovery";
17	(7) in section 7(b) (16 U.S.C. 1246(b)), by
18	striking "or national historic" each place such term
19	appears and inserting ", national historic, or na-
20	tional discovery";
21	(8) in section 7(c) (16 U.S.C. 1246(c))—
22	(A) by striking "scenic or national his-
23	toric" each place it appears and inserting "sce-
24	nic, national historic, or national discovery";

1	(B) in the second proviso, by striking "sce-
2	nic, or national historic" and inserting "scenic,
3	national historic, or national discovery"; and
4	(C) by striking ", and national historic"
5	and inserting ", national historic, and national
6	discovery";
7	(9) in section 7(d) (16 U.S.C. 1246(d)), by
8	striking "or national historic" and inserting "na-
9	tional historic, or national discovery";
10	(10) in section 7(e) (16 U.S.C. 1246(e)), by
11	striking "or national historic" each place such term
12	appears and inserting ", national historic, or na-
13	tional discovery";
14	(11) in section $7(f)(2)$ (16 U.S.C. $1246(f)(2)$ ),
15	by striking "National Scenic or Historic" and insert-
16	ing "national scenic, historic, or discovery trail";
17	(12) in section 7(h)(1) (16 U.S.C. 1246(h)(1)),
18	by striking "or national historic" and inserting "na-
19	tional historic, or national discovery"; and
20	(13) in section 7(i) (16 U.S.C. 1246(i)), by
21	striking "or national historic" and inserting "na-
22	tional historic, or national discovery".